

UNITED STATES  
DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT

MANAGEMENT FRAMEWORK PLAN  
RECOMMENDATION-ANALYSIS-DECISION

Name	Twin Falls
Activity	Recreation Management
Overlay Reference	C.7
Step 1	R-1.12 step 3

Recommendation R-1.12: (Decision)

Designate either or both of the following sites (presently under withdrawal to the Idaho National Guard) as public rifle siting and target shooting area(s): T. 9 S., R. 13 E., Sec. 25: S $\frac{1}{2}$ S $\frac{1}{2}$  and T. 11 S., R. 17 E., Sec. 29: E $\frac{1}{2}$ .

This would require revocation of the existing withdrawals.

Support Needs:

District Resources or Area Staff - Realty Specialist to initiate withdrawal revocation process.

See L-6.7  
ME  
9-14-87

Rationale:

BLM Manual 1603.12C.3 - Long-Term Objectives states that it is Bureau philosophy to "Provide for an adequate variety and supply of outdoor recreation uses on the national resource lands commensurate with public needs and resource potentials, and consistent with a quality environment."

Both sites were identified by the Twin Falls Recreation Committee in June, 1969, as being rifle range sites used by the general public. An obvious need is, therefore, present for establishment of these facilities as officially recognized and designated sites since public use is already occurring.

Multiple Use Analysis

The two sites are receiving minimal use from the National Guard. The Lands activity has also recommended revocation of the existing withdrawal. The Buhl site is also used as a community pit and a storage area for county asphalt.

Multiple Use Recommendation:

Accept R-1.12 -

Revoke the withdrawals for both sites. Designate the site south of the airport as a shooting area. Provide some minimal developments to enhance the use of the area. Designate the Buhl site as a shooting area only when sufficient demand exists for a shooting area in that part of the county. Maintain the trail and trailhead on the west side of the Buhl site.

Reasons:

Some rifle shooting is currently occurring in both sites. Provision of a specific site and adequate facilities for this activity can help reduce the use of other areas. Target shooting in these other areas represents a potential hazard to other public land users. The military needs for the sites can be facilitated by a special use permit for their periods of need.

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MANAGEMENT FRAMEWORK PLAN - STEP 1  
ACTIVITY OBJECTIVES

Name (WFP)	Twin Falls
Activity	Recreation Management
Objective Number	R-2

OBJECTIVE:

Protect, preserve, and interpret significant historical and cultural sites located on the public lands.

RATIONALE:

The Antiquities Act of 1906 (Public Law 59-209, 34 STAT. 225; 16 U.S.C. 431-433): This act sets forth the basic principle that the federal government, acting for all the people, should work toward the protection, preservation, and public availability of the nation's historic and prehistoric archeological resources. With accompanying guidelines, the act provides for federal control of all archeological resources on federally owned or controlled land and establishes a permit system for investigating them.

The Historic Sites Act of 1935 (49 STAT. 666) declares it a national policy to "preserve for the public use historic site, buildings and objects of national significance for the inspiration and benefit of the people of the United States".

The National Historic Preservation Act of 1966 (80 STAT. 915), as amended reemphasizes as national policy the "protection, rehabilitation, restoration, and reconstruction of districts, sites, buildings, structures, and objects significant in American history, architecture, archaeology, or culture." The Act authorizes the maintenance and expansion of a National Register of Historic Places for cultural sites significant in American history.

The National Environmental Policy Act of 1969 (83 STAT. 852) declares that it is the policy of the Federal Government to "preserve important historic, cultural, and natural aspects of our national heritage," and directs that "to the fullest extent possible...the policies, regulations, and public laws of the United States shall be interpreted and administered in accordance with the policies set forth in this Act."

Executive Order 11593, issued on May 13, 1971, states that the Federal Government shall provide leadership in "preserving, restoring, and maintaining the historic and cultural environment of the Nation." And that agencies of the executive branch of the Government must: a) "administer cultural properties under their control in a spirit of stewardship and trusteeship for future generations;" b) ensure that "federally owned sites, structures, and objects of historical, architectural, or archaeological significance are preserved, restored, and maintained for the inspiration and benefit of the American people," and c) provide the Federal plans and programs contribute to the preservation and enhancement of non-federally owned properties of cultural significance." Section 2b of the Executive Order requires the heads of Federal agencies shall exercise caution "to assure that any federally owned property that might qualify for nomination" to the National Register of Historic Places "is not inadvertently sold, demolished, or substantially altered."

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Name (MFP)	Twin Falls
Activity	Recreation Management
Overlay Reference	C.7 (as Step 1 R-2.1 Step 3 R-1.3c)

Recommendation R-2.1: (Decision)

Protect, preserve, and interpret the Oregon Trail (National Historic Trail) on public lands in the planning unit. See Recreation Recommendation R-1.3c for detailed proposals.

Support Needs:

State Office - Recreation Planner, Landscape Architect to aid in developing preservation proposals, etc.  
District Operations - Engineers, Equipment Operators to implement protection measures.  
District Resources or Area Staff - Landscape Architect, Archaeologist to aid in developing protection and preservation proposals and interpretive facilities. Recreation Ranger (summer) for added patrol and site maintenance.  
Other - Sheriff's Departments (Twin Falls and Cassia Counties) for increased security patrol.

Rationale:

The National Historic Trail designation places added meaning and importance on the Oregon Trail, both from the preservation standpoint and recreational use of the trail. This legislation requires the development of a management plan for the trail, incorporating both preservation and recreational use (interpretation) proposals. The Oregon Trail is considered an important part of the history of the West, and as such, deserves special management.

The Twin Falls County Comprehensive Plan makes the following recommendation regarding the Oregon Trail:

"Obtain more recognition for the Oregon Trail by locating and clearly marking that portion which passes through Twin Falls County."

OK  
AC  
9-14-87

Multiple Use Analysis

Refer to R-1.3 for discussion of Oregon Trail.

Multiple Use Recommendation:

Accept R-2.1 -  
Implement the management actions for the Oregon Trail as recommended in R-1.3.

Reasons:

Increased management of the Oregon Trail is warranted by the trail's importance.

Support Needs:

Refer to support requirements listed above.

Alternatives Considered:

1. Reject R-2.1, R-1.3 and CRM-1.8.

Note: Attach additional sheets, if needed

(Instructions on reverse)

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Name (MFP)

Twin Falls

Activity

Recreation Management

Overlay Reference C.8

Step 1 R-2.2 Step 3

Recommendation R-2.2:

Protect and interpret the following historic and cultural sites. Additional sites of significance which warrant consideration for protection and interpretation are identified in the Cultural Resource Management MFP I. Include the specific recommendations made for each of the following sites.

1) Cauldron Linn

- a) Determine what, if any, public land is included in the site as identified on the National Register of Historic Places.
- b) Provide appropriate level of management to preserve the character of the site, if on public land, or if public is visible from the site (i.e. - maintain or enhance existing visual quality).

2) Salmon Dam and Spillway

- a) Provide interpretive signing relating the history of the dam and irrigation project. Most suitable location in on Salmon Canal Company property, so an agreement would probably need to be worked out. Also located near the dam are three "Turkish" ovens, reportedly used for baking bread by the crews building the dam. Interpretive facilities should also be provided for this site.

3) Milner Dam

- a) Provide interpretive signing relating the history of the dam and irrigation project. Incorporate with the interpre-

Rationale:

Cauldron Linn has been identified as a significant historic site and is listed on the National Register of Historic Places. But just what property is included is not known by Burley District personnel. Because of the site's significance it is important to protect the character of the site and adjacent areas.

The Salmon and Milner Dam projects were both constructed in the early 1900's and have played a significant role in the agricultural development of the Twin Falls area. Because of their significance to the way of life of many of the citizens of the region, their preservation and the relating of the story of their development, both to locals and visitors provides for a clearer understanding of the growth which has occurred in the region.

The "Berger Conservation Area" development, like the dam projects, has had an influence on the way of life of many area residents. Whereas the dam projects have influenced irrigated cropland development, the seeding projects on the Berger Tract have influenced the growth of the livestock industry in the Twin Falls area. By providing interpretive facilities, both visitors to the area and locals can better understand the significance of the project to the survival of the regional agricultural economic base.

Though the Springtown site is badly deteriorated, there has been some interest in the possible restoration of at least a portion of the site and use of the site for interpretive purposes by some of the local historians in the Twin Falls area. This area at one time was a flourishing mining community of several hundred people and has historic value in representing the history of settlement and mining activities in the Twin Falls area.

As additional rationale, the following recommendations from The Canyon Rim Area Land Use Study Plan (Canyon Advisory Committee, Apr

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(Instructions on reverse)

Form 1600-21 (April 1967)

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Overlay Reference C.8

Step 1 R-2.2 Step 3

tive facility at the Bicentennial Site.

4) Berger Tract

- a) Provide interpretive signing relating the history and use of the "Berger Conservation Area". Include signing of the Piemeisel Study Plots and signing on the main travel routes through the Tract. In addition, a recent land exchange near the Berger Tract has resulted in the BLM acquiring the remains of a stone house which should be included in the interpretive signing program for the area.

5) Springtown

- a) Provide interpretive signing relating the history of this mining town on the Snake River.
- b) Consider a project to restore the site if any public interest is shown in the site and assistance offered by any of the local historical societies.

1975) should be noted, not only in relation to sites along the Snake River Canyon (Springtown), but as a general feeling regarding preservation and interpretation of significant archaeological, historic, and cultural sites.

- "1. Primary historical locations should be preserved for all citizen viewing with complete preservation of viewing areas and historical sites. Access should be available.
2. Secondary and tertiary areas should be available to the public by both sight and physical access."

Support Needs:

State Office - Archaeologist, Landscape Architect  
District Operations - Sign Coordinator, Engineer  
District Resources or Area Staff - Archaeologist, Landscape Architect  
Other - Local historic societies, fire crew, YCC, and YACC

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Form 1600-21 (April 1975)

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Overlay Reference

Step R-2.2 Step 3

Multiple Use Analysis

The sites listed are important historic and cultural sites. Site deterioration has occurred due to a lack of protection. Without interpretive signing, the importance of these sites will not be related to the public. Development of minerals along the Snake River could threaten Spring Town and Cauldron Linn. Material sites have been identified near Cauldron Linn, the Milner facilities, and the Salmon Dam. Extraction of saleable materials could cause damage to these sites.

Multiple Use Recommendation:

Accept R-2.2

Provide protection for the identified sites. Stabilize the structures to prevent deterioration. Develop a heritage system including Spring Town, Dry Town, Cauldron Linn and the Milner Area. Initiate restoration of Spring Town and Dry Town. Provide interpretive signing for the system. Provide for the Salmon Dam and Spillway area as recommended. Provide for the Berger Tract as recommended. Provide for complete rehabilitation of mineral activities on these sites.

Reasons:

The identified sites are important historic areas in the planning unit. Provisions are needed for their protection. Interpretive signing is needed so the public can better understand and appreciate the areas.

Support Needs:

District Archaeologist -  
Provide guidance for projects.

District Landscape Architect -  
To assist in project designs.

District Operations -  
Sign Coordinator, Fire Crews

Other-Local Historical Societies -  
Aid in project development.

Alternatives Considered:

1. Reject R-2.2.
2. Reject CRM-1.1.
3. Disregard M-1.1, 4.4.

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Step 1 R-2.2 Step 3

Decision:

Accept multiple-use recommendation with reference to L-6.1 and CRM-1.1. Encourage the State to place as many of the sites as possible in the heritage system on the National Register of Historic Places.

Modify by adding the historical mining site called Shoshone to this list of sites. The Shoshone site is located in T.9 S., R.18 E., BM, Sec. 33: SW1/4SW1/4SW1/4; T.10 S., R.18 E., BM, Sec. 4:NW1/4NW1/4.

Rationale:

Several sites with important historic and cultural values can be stabilized and rehabilitated to preserve significant public recreation attractions for both locals and visitors.

Input from adjacent private landowner, Gary Stone, has indicated that this site may have been the first town site in the Twin Falls area. It was a gold mining town and was reportedly occupied prior to the development of Springtown and Dry Twon. This site would be an important addition to the system of sites.

OK  
RL  
9-14-87

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(Instructions on reverse)

Form 1600-21 (April 1975)

## Reconciliation - Recreation

A number of items discussed in the Recreation URA were not carried forward into the MFP recommendations. In many instances, these items are non-land use projects which are tied into being able to complete the land use recommendations. These include:

- 1) Management plan for Salmon Falls Creek Natural Area (including Lands and Minerals Reports) which needs to be completed before final designation of the area is made.
- 2) Management plan for the Oregon Trail as per National Trails Act ammendment which designated the Oregon Trail as an Historic Trail.
- 3) Updating the recreation study of the area around Salmon Falls Reservoir (Salmon Falls Reservoir Recreation Area) to determine whether a special designation is still feasible (appropriate) and whether a management plan is needed.
- 4) Studies of Dry Cataracts area, Melon Valley gravels, Milner Dam history, Salmon Dam history, Springtown site, Cauldron Linn, Berger Conservation Area, etc., for determining interpretive needs.
- 5) Studies to identify areas where rockhounding is occurring (working with local rockhounding clubs, etc.).
- 6) Completing more detailed inventories in order to identify specific areas suitable for snowplay activities, cross-country skiing trails, snowmobile trails, hiking and horseback trails. This is particularly important for winter activities in order to determine suitable snow conditions.

Some items discussed in URA 4 as opportunities involving the protection and/or enhancement of recreation activities, but which are not tied to land use recommendations. These include:

- 1) Developing a program to provide the public with information on opportunities which exist on public lands and on how to protect the natural resources (e.g., environmental education, recreation brochure, land status map, talks with public groups, newspaper articles).



- 2) Signing of all public lands.
- 3) Encouraging Idaho Department of Fish and Game to continue programs such as stocking of fish and game birds, removing trash fish species from streams and reservoirs, reintroduction of game species, etc.
- 4) Patrolling waters (Salmon Falls Reservoir, Murtaugh Lake, and the Snake River) to insure that all boating hazards are removed.
- 5) Support for the continuation of the Special Recreation Permit program.

A few items involving land allocation or land use were also not carried through into the MFP 1 recommendations for recreation. These include:

- 1) Acquiring of certain access routes which were determined to be less significant than others.
- 2) Acquiring property now privately owned along Salmon Falls Reservoir (with one exception). Access to the reservoir is already assured on public lands.
- 3) Elimination of two proposed picnic sites.
- 4) Other items which were determined to be inappropriate, costly, or otherwise non-beneficial at this time.