

UNITED STATES
DEPARTMENT OF THE INTERIOR
BUREAU OF LAND MANAGEMENT

MANAGEMENT FRAMEWORK PLAN - STEP 1
ACTIVITY OBJECTIVES

Name (WFO)	Twin Falls
Activity	Range Management
Objective Number	RM-3

Objective:

Allocate, over the next 5 years, livestock forage to livestock operators currently using 75 allotments in the Twin Falls Planning Unit within the limits necessary to maintain the vegetative and soil resources.

Rationale:

Title 43 Code of Federal Regulations, Subpart 4110.2-2(a) states that "Grazing preference shall be allocated to qualified applicants following the allocation of the vegetation resources among livestock grazing, wild free-roaming horses and burros, wildlife and other uses in the land use plans".

Section 2 of the Taylor Grazing Act provides in part that the Secretary of the Interior shall regulate occupancy and use within grazing districts to preserve the land and its resources from destruction or unnecessary injury, to provide for orderly use, improvement and development of the range.

This objective is designed to correct present range management problems, brought out in URA Step 3, caused by use of the vegetative resource at a level which does not provide for meeting phenological needs.

This objective reflects the livestock use identified in URA Step 4.

Heady¹ described the consequences of over utilization as, "the individual plant responds with fewer and smaller leaves, stems, seed stalks, and roots. Energy capture and flow are interrupted, as also is the accumulation of carbohydrates. Destruction of vegetation, where plants die and their replacement falters, continues".

Once the forage resource is lost, it may well prove uneconomical to ever restore the production to normal levels. By maintaining the resource at present levels, no further degradation will occur.

The desirable livestock forage species include bunchgrass and other herbaceous species. The undesirable species include shrubs and forbs. The objective is to at least retain the present production of these herbaceous species.

¹Heady, H.F. 1975. Range Management, New York: McGraw-Hill Book Company, Inc.

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Recommendation:

RM-3.1

Allocate forage on 75 allotments in the Twin Falls Planning Unit as follows:

(See attached "Forage Allocation" table).

Support:

District Manager: (Decisions)
Resource Area Staff: (Consultations and Monitoring)

Rationale:

The allocations listed are made in accordance with 43 CFR 4110.2-2(a). These allocations will allow for use of available forage by livestock within the limits necessary to maintain the vegetative resource.

The livestock forage allocations were derived from the SVIM inventory, actual use, utilization and trend data. The 22 allotments included in the Berger Resource Conservation Area were not included in the SVIM inventory. Allocation is based on actual use and utilization corrected for proper use from 1975-1980. The same is true for the Baker-Deep Creek allotment.

Forage allocations for 4049 Peters, 4055 Hub Butte, 4057 Fuller and 4079 Lilly Grade were based on two years of actual use utilization due to large discrepancies between SVIM inventory figures and actual use-utilization studies.

The forage allocation for 4054 Salmon Tract Isolated was increased from 4 AUM's as determined from the SVIM inventory to 10 AUM's. This increase was based on inclusion of approximately 3 acres of riparian area not included in the SVIM inventory mapping.

Allotment 4021 Whiskey Creek Buffer is a buffer pasture which is used in emergencies. No privileges will be allocated in this allotment.

The forage allocation for 4031 Western Stockgrowers is based on suitable AUMs. An additional 893 AUMs are potentially suitable due to lack of water.

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Number	Name	Active Preference	6 year Average Use	Allotment Production	% change from Priv.	% change Actual Us
4000	Babcock-Berger	420	336	448	+6	+33
4001	Buhl Grp-Berger	1904	1290	1753	-8	+36
4002	Kerr-Berger	1500	1285	1365	-9	+6
4003	Tews-Berger	5000	4357	4933	-1	+13
4004	Chadwick-Berger	900	889	1104	+23	+24
4005	Koch-Berger	660	506	687	+4	+36
4006	Kaster-Berger	910	670	768	-16	+15
4007	Kunkel-Berger	825	733	947	+15	+29
4008	Lassen-Berger	420	324	363	-14	+12
4009	Lierman-Berger	420	340	545	+30	+61
4010	M.Lierman-Berger	425	283	425	0	+50
4011	Lierman-Wegener	1050	908	1035	-1	+14
4012	Lanting-Berger	2000	1434	1486	-26	+4
4013	Martens-Berger	400	357	318	-21	-11
4014	Noh-Berger	3223	2734	2590	-20	-5
5	Parrott-Berger	798	789	790	-1	0
	PVGA-Berger	3520	2750	2847	-19	+4
4017	Schnitker-Berger	217	153	194	-11	+27
4018	Smith-Berger	210	144	208	-1	+44
4019	Wrigley-Berger	915	573	763	-17	+33
4020	Skeem-Berger	215	164	160	-26	-2
4021	Whiskey Cr. Buffer	0		289	0	
4023	J.E. Baker Dp. Cr.	619	741	801	+29	+8
4024	J.E. Baker Lost Cr.	296	353	480	+63	+36
4031	Western Stock Gr.	2181	2600	4537	+67	+40
4034	Point Ranch	3580	4221	5427	+52	+29
4035	Whiskey Creek	1976	4209	4481	+127	+6
4036	Moore Lost Cr.	20	20	30	+50	+50
4037	North Big Cr.	40	160	282	+605	+76
4038	Kerr Lost Cr.	627	2379	1683	+168	-29
4039	Noh-White Rock	333	253	313	-6	+24
				66 SD		
4040	Noh-Sections	220	291	462	+110	+59
4041	Mule Cr.-PVGA	430	1177	1422	+231	+21
4042	Horse Cr.-PVGA	637	1015	746	+17	-26
4043	Frahm-PVGA	36	157	143	+297	-9
4044	S. Mule Cr.	226	257	323	+43	+26
4046	Griff	592	1280	1404	+137	+10
4049	Peters	298	405	515*	+73	+27
4050	Coiner	50	50	180	0	0
4051	Courtney	68	102	145	+113	+42
	Hub Butte-WSGA	576	1142	1284	+123	+12
				120 SD		
4054	Salmon Tract Iso.	10	8	10	0	+25
4055	Hub Butte	180	196	156*	-13	-20

Note: Attach additional sheets, if needed

(Instructions on reverse)

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Number	Name	Active Preference	6 year Average Use	Allotment Production	% change from Priv.	% change Actual Use
4057	Fuller	354	353	300	-15	-15
4059	Green Private	48	48	118	+146	+146
4060	Salmon Tract	4	6	5	+25	-17
4063	Soldier Creek	22	49	34	+55	-31
4066	Barton-Schutte	121	312	483	+299	+55
4071	Jones-Goat Spring	66	478	441	+568	-8
4072	Kinsey-Lost Creek	50	40	40	-20	0
4073	West Kunkel	151	690	723	+379	+5
4074	Amsterdam-Kunkel	46	142	175	+280	+23
4076	Loughmiller	255	610	726	+185	+19
4077	Salmon Tract Ind.	10	10	14	+40	+40
4079	Lilly Grade	330	266	227	-31	-15
4085	Salmon Tract-McCoy	5	5	16	+220	+220
4092	South Big Creek	65	65	246	+278	+278
4095	Randall Isol.	30	31	10	-67	-68
	Lemmon-Ring	30	24	29	-3	+21
	Cameron	235	188	160	-32	-15
4098	Schnell-Salmon	1535	4633	4061	+165	-12
4101	Magic Common	480	723	890	+85	+23
4102	Sharp Lost Creek	120	378	319	+166	-16
4106	Salmon Tract Isol.	50	50	24	-52	-52
4108	Lost Creek-U2	380	381	335	-12	-12
4109	Salmon Tract-U2	30	49	72	+140	+47
4114	Squaw Joe	476	898	577	+21	-36
4114	Squaw Joe Isol.	204	240	240	+18	0
4119	Ridge	999	882	1140	+14	+29
4119	Ridge Isol.	126	126	126	0	0
4120	Gravel Pit-Salmon	170	153	249	+46	+63
4121	Sect. 22-Salmon	40	44	44	+10	0
4122	Highway Unit	11	18	16	+45	-11
4123	East Kunkel	13	92	80	+515	-13
4124	Highway-Kunkel	16	86	65	+306	-24
4125	Kunkel Isol.	30	108	77	+157	-29
4128	Hot Creek	0	47	94	---	+100
	Tews Isol.	0	0	194	---	----
	Big Creek Isol.	0	0	89	---	----

Note: Attach additional sheets, if needed

(Instructions on reverse)

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Multiple Use Analysis (cont.)

- 4098 Schnell-Salmon - The actual use and SVIM are about the same. There are 429 AUMs of stock driveway and 106 AUMs Rogerson holding pasture that are not to be allocated but are used by Schnell according to valid agreements made in the past. The agreements make the forage available to him that is not needed for stock driveway use by trailing stock.
- 4119 Ridge - Allocate present preference 999 AUMS.
Ridge Isolated - Allocate present preference 126 AUMS.
The preference, actual use, and utilization are nearly equal so there is no reason to change the allocation from the currently recognized preference.
- 4120 Salmon Tract Gravel Pit - The current preference is more than the average licensed use and less than the SVIM inventory. Based on these differences the current preference will remain unchanged. If additional forage is available it can be licensed on a temporary non-renewable basis.
- 4121 Salmon Tract-Section 22 - The preference (40 AUMs) nearly equals the average licensed use and SVIM inventory (44 AUMs). The current preference will remain unchanged and the 4 AUMs will be a buffer to climatic and management extremes.
- 4123 East Kunkel - This allotment produces 80 AUMs according to SVIM and 92 AUMs according to actual use. There are 13 AUMs of preference attached to this allotment and the remainder is withdrawn for stock driveway. The license can continue to use all the forage that is not needed for trailing livestock. His use in excess of 13 AUMs should be on a temporary non-renewable license.
- 4135 Tews Isolated - The tracts have been licensed on a temporary non-renewable license for several years and should be changed to preference.

(Decision)

Multiple Use Recommendation:

Modify RM-3.1 -
Allocate forage to grazing livestock as shown in the table on the following page.

Reasons:

This allocation satisfies as much grazing preference as possible and still maintains a small margin that allows for climatic extremes and management needs.

Note: Attach additional sheets, if needed

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MFP Step 2

Range Management

RM-3.1

Allotment	Authorized Livestock AUMs	6 Year Average Licensed Use	Proposed Livestock Grazing Use				Proposed Livestock Adjustments(%)				Proposed Wildlife Use (AUMs)	
			Short-Term Initial Forage Allocation	Additional AUMs Available From:		Long-Term Total AUMs Available	From Authorized Use:		From 6-Year Average:		Initial	Long Term
				New Projects	Maintenance		Short Term	Long Term	Short Term	Long Term		
Banckock-Berger	420	336	417		79	496	-1	+18	+24	+48		
Puhl Group-Berger	1,904	1,290	1,775	80	449	2,304	-7	+21	+38	+79		
Kerr-Berger	1,500	1,245	1,365		485	1,850	-9	+23	+6	+44		
Ellis/Tews-Berger	5,000	4,357	4,933		1,196	6,129	-1	+23	+13	+41		
Chadwick-Berger	900	889	1,104		50	1,154	+23	+28	+24	+30		
Koch-Berger	660	506	687		34	721	+4	+9	+36	+42		
Kaster-Berger	910	670	768		124	892	-16	-2	+15	+33		
Kunzel-Berger	825	733	964		80	1,044	+17	+27	+32	+42		
Lassen-Berger	420	324	363		25	388	-14	-8	+12	+20		
Lierman-Berger	420	340	545			545	+30	+30	+60	+60		
M. Lierman-Berger	425	283	425			425	0	0	+50	+50		
Lierman/Wagener-Berger	1,050	908	1,035		46	1,081	-1	+3	+14	+19		
Lanning-Berger	2,000	1,434	1,486		253	1,739	-26	-13	+4	+21		
Martens-Berger	400	357	318		50	368	-21	-8	-11	+3		
Noh-Berger	3,223	2,734	2,590		210	2,800	-20	-13	-5	-2		
Parrott-Berger	798	789	790			252	1,042	-1	+31	0	+32	
PVGA-Berger	3,520	2,750	2,847	113	594	3,554	-19	+1	+4	+29		
Schmitzer-Berger	217	153	194		120	314	-1	+45	+27	+105		
Smith-Berger	210	144	208			278	-1	-1	+44	+44		
Wingley-Berger	945	573	648		341	989	-31	+5	+13	+73		
Skeem-Berger	215	164	160			160	-26	-26	-2	-2		
J. E. Baker-Neep Creek	619	953	741		362	1,133	+15	+78	-23	+16		
J. E. Baker-Lost Creek	296	353	353		356	709	+19	+140	0	+201	43	46
Western Stockgrowers	2,114	2,600	2,600	850	501	3,151	+23	+77	0	+44	1,544	2,977
Point Ranch	3,580	4,221	4,221	374		4,595	+18	+28	0	+9	127	217
Whiskey Creek	1,976	4,209	4,209	1,157	811	6,177	-113	+213	0	+7		9
Moore-Lost Creek	20	20	30			42	-50	+110	+50	+110	5	5
North Big Creek	40	160	282			282	+605	+605	+76	+76	20	23
Kerr-Lost Creek	627	2,379	1,683	316	1,063	3,062	+168	+388	-29	+29	12	18
Noh-White Rock	333	253	333	15	104	452	0	+36	+32	+79	19	27
Noh-Sections	220	291	291	28		319	+32	+45	0	+10	48	55
Mule Creek-PVGA	430	1,177	1,326	139	281	1,746	+208	+306	+13	+48	72	96
Horse Creek-PVGA	637	1,015	746	20	277	1,043	+17	+64	-27	+3	40	51
Franm-PVGA	36	157	143			143	+297	+297	-9	-9	39	39
South Mule Creek	226	257	257	176	26	459	+14	+103	0	+79	59	76
Griff	592	1,280	1,280			1,280	+116	+116	0	0		
Peters	298	405	405	96		501	+36	+68	0	+24		
Rock Creek-Coiner	50	50	50			50	0	0	0	0		
Courtney	68	102	102			102	+50	+50	0	0		
Hub Butte-WSGA	576	1,142	1,142	50	561	1,753	+98	+204	0	+54		
Salmon Tract Iso. (Danos)	10	8	10			10	0	0	+25	+25		
Hub Butte Davis	180	196	156	16	129	301	-13	+67	-20	+54		
Fuller	354	353	300	21	265	586	-15	+66	-15	+65		
Greene Private	48	48	118			118	+146	+146	+146	+146	19	30
Salmon Tract-Stewart	4	6	5			5	+25	+25	-17	-17		
Soldier Creek	22	49	34	12		46	+55	+109	-31	-6	10	14
Barton-Schutte	121	312	312	51		363	+158	+200	0	+16		
Jones-Goat Spring	66	478	441		263	704	+568	+1,067	-8	+47		
Kinsey-Lost Creek	50	40	40			40	-20	-20	0	0	5	5
West Kunkel	151	690	690		150	840	+357	+456	0	+22		
Amsterdam-Kunkel	46	142	142			142	+209	+209	0	0		
Loughmiller	255	610	610			610	+139	+139	0	0		
Salmon Tract Ind.	10	10	14			14	+40	+40	+40	+40		
Lilly Grade	330	266	227	13	218	458	-31	+39	-15	+72		
Salmon Tract-McCoy	5	5	16			16	+220	+220	+220	+220		
South Big Creek	65	65	246	130		376	+278	+478	+278	+478	7	7
Randall Iso.	30	31	10			10	-67	-67	-68	-68		
Lenmon-Ring	30	24	30			30	0	0	+25	+25	15	19
Cameron	235	188	160			160	-32	-32	-15	-15	50	50
Schnell-Salmon Tract	1,535	4,633	3,526	1,062	92	4,680	+130	+205	-24	+1	28	39
Magic Common	480	723	723	668		1,391	+51	+190	0	+92	54	83
Sharp-Lost Creek	120	378	319	15	110	444	+166	+270	-16	+17	35	53
Salmon Tract Iso. (Stewart)	50	50	24	38		62	-52	+24	-52	+24		
Lost Creek-U2	380	381	335	100		435	-12	+14	-12	+14	110	148
Salmon Tract-U2	30	49	72			72	+140	+140	+47	+47		
Squaw Joe	476	898	577	208	188	973	+21	+104	-36	+8	68	86
Squaw Joe Iso.	204	240	240			240	+18	+18	0	0		
Ridoe	999	882	999	206		1,205	0	+21	+13	+37	222	222
Ridge Iso.	126	126	126			126	0	0	0	0		
Gravel Pit-Salmon Tract	170	153	170	84		254	0	+49	+11	+66		
Section 22-Salmon Tract	40	44	40			40	0	0	-9	-9		
Highway Unit	11	18	16			16	+45	+45	-11	-11		
East Kunkel	13	92	13		48	61	0	+369	-86	-34		
Highway-Kunkel	16	86	65	91		56	+306	+875	-24	+81		
Kunkel Iso.	30	108	77			77	+157	+157	-29	-29		
Hot Creek	0	47	94			94	--	--	+100	+100	10	10
Tews Iso.	0	0	194			194	--	--	--	--		
Big Creek Iso.	0	0	89			89	--	--	--	--		
TOTALS	45,392	54,472	55,076	6,129	10,005 ¹	71,210	+21	+57	+1	+31	2,661	4,405

¹ An increase of 161 AUMs would result from maintenance of an existing land treatment on the Whiskey Creek Buffer Pasture. (10,166 AUMs total increase from maintenance.)

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Multiple Use Recommendation (cont.):

The 1,280 acres of Buffer Pastures will not be allocated to grazing preference. These four pastures will be managed for emergency use as needed within the District. Examples of emergencies are an allotment or pasture with the annual forage destroyed by fire, an allotment with a forage shortage caused by drought, or an allotment or pasture in non-use status for rehabilitation.

Whiskey Creek Buffer Pasture	640 ac.
Berger Buffer North	160 ac.
Berger Buffer West	320 ac.
Berger Buffer South	160 ac.

Support Needs:

Complete EIS.
Implement decisions.

Alternatives Considered:

1. Accept RM-3.1.
2. Reject RM-3.1 and make no changes.
3. Maximize the forage allocation to livestock.
4. Minimize the allocation to livestock.

Decision:

Accept the multiple use recommendation.

Rationale:

Through the inventory, planning, and EIS efforts it has been determined that the following table portrays the best forage allocation according to present production and long-term potential as evaluated through the public participation process.

Note: Attach additional sheets, if needed

(Instructions on reverse)

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Recommendation:

RM-3.2 Continue to use the existing with-drawn stock-driveways for trailing live-stock herds. Maintain all existing with-drawals on these driveways.

Support:

Resource Area Staff: (Issuance of Trail Permits)

Rationale:

During FY-1980 a total of 5925 sheep and 7868 cattle were trailed along the with-drawn stock-driveways in the Twin Falls planning unit. These trails provide access not only to allotments within the planning unit, but also to adjacent allotments in the Jarbridge resource area and the Elk District in Nevada.

It is expected that as fuel costs continue to raise, more use will be made of the stock-driveways in lieu of trucking live-stock.

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Multiple Use Analysis

Livestock trailing on existing withdrawals has occurred each year. During the last two seasons the trailing use has increased and may continue to do so as long as fuel prices continue to increase.

One isolated tract of 40 acres (T. 11 S., R. 18 E., Sec. 35: SW1/4 NE1/4) is removed from normal trail routes and is not needed for a stock driveway any longer.

The area described T. 14 S., R. 16 E., Sec. 10: N1/2 SW1/4 and SW1/4 SW1/4 is allocated as part of the Lost Creek-U2 (4108) allotment and has not been used for stock driveway purposes. The allotment is recommended to have a rest-rotation grazing system implemented (RM-1.2).

(Decision)

Multiple Use Recommendation:

Modify RM-3.2 -
Continue to use the existing established stock driveways. Maintain all existing stock driveways except T. 11 S., R. 18 E., Sec. 35: SW1/4 NE1/4 and T. 14 S., R. 16 E., Sec. 10: N1/2 SW1/4, and SW1/4 SW1/4. If the withdrawals are revoked these driveways need to be segregated by classification or designation through this MFP.

Reasons:

Stock driveways are needed for moving livestock across the county. The forage and water are used by trailing livestock. The tracts described to drop from the withdrawal are no longer used for stock driveway.

Support Needs:

R. A. Staff -
Manage the driveways to protect the resource and issue trail permits.

Realty -
Withdrawal review.

Alternatives Considered:

1. Reject RM-3.2.
2. Add to RM-3.2.
3. Reduce RM-3.2

Note: Attach additional sheets, if needed

(Instructions on reverse)