# APPENDIX B—PRODUCED WATER

# SUMMARY

Preliminary investigation of ground water quality for both the main coalbed methane (CBM) targets—the Mesa Verde Group and Fort Union formations-indicates a general trend of fresher, more recent recharge in the southeast near the outcrops, to more saline in the center and north and northwestern parts of the basin away from the outcrops. More precipitation, and therefore recharge, occurs in the eastern mountains and near the outcrops than in the center and western parts of the basin. Production of CBM water in the southeast will involve less costly disposal because the water could be used for livestock and crop irrigation. A closer comparison of sodium adsorption ratio (SAR) and total dissolved solids (TDS) will determine the potential for crop irrigation in areas where both SAR and TDS are high. CBM water production in the center and northwest part of the basin will involve higher disposal costs (e.g., for reinjection or facility disposal). Reinjection might include injection into the Dakota Sandstone or Cedar Mountain formations. Determining actual reinjection potential requires further investigation of formation permeability and water quality. Potential impacts on streamflow must be considered when planning production in the southeast portion of the basin. Changes in streamflow can incur additional costs to support the claim of unappropriated water and prevent potential litigation. In addition, water produced in areas near recharge could produce significantly greater amounts of water to lower the pressure of the system. If the water is put to beneficial use, there are no additional costs. Water produced from more saline areas will likely produce less water and involve lower disposal costs than areas where water production will be greater and disposal will be by reinjection.

# INTRODUCTION

Produced water from conventional oil and gas wells is well-documented within the Little Snake Field Office (LSFO). Most of the more than 2,000 existing and historic wells produce less than five barrels of water per month. There are several ways of disposing of produced water: injection, disposal pit, surface discharge, or hauling to an approved disposal facility. Injection disposal requires an underground injection control (UIC) permit from the EPA or State, according to 40 CFR (Code of Federal Regulations) Parts 144 and 146, and must also meet the Onshore Order numbers 1 and 2. Pits are approved by BLM through the sundry notice (SN) process, and they can be lined or unlined depending on conditions. Most operators elect to use storage tanks instead of disposal pits and then haul this water to authorized disposal facilities, subject to BLM approval through the SN process. Surface discharge under the National Pollutant Discharge Elimination System (NPDES) requires a SN to BLM and copies of the NPDES permit. The State of Colorado has primacy over surface discharge, but it looks for concurrence from the surface owner or surface management agency before granting approval. BLM has jurisdiction over operations from the point of origin to the point of discharge, and the State has jurisdiction over operations from the point of discharge downstream.

Onshore Order #7 provides information and procedural requirements for applying to dispose of produced water and for the design, construction, and maintenance requirements of pits.

Several CBM pilot projects exist within the LSFO (Map 1). Most of these pilots have produced a lot of water and so have not proven economically feasible. In the eastern part of the field office, the water quality is very good and surface discharge is occurring on fee mineral and surface estate. These pilots are near the outcrops, which are recharge areas, and so a lot of produced water must be disposed of. Pilots located farther west toward the basin center are farther away from the outcrop and so have less water, but

the water is of poorer quality, does not meet the NPDES standards for surface discharge, and requires other methods of disposal.

CBM waters produced within the Sand Wash Basin have been sampled from the two major coal-bearing formations—Mesa Verde and Fort Union. Ground water from both formations indicates areas of relatively fresh water and areas of significantly older ground water indicated by the total dissolved solids and chloride concentrations. Ground water hydraulically connected to recent recharge has low TDS and chloride concentrations, and older ground water has higher TDS and chloride concentrations because of the presence of connate saline water and of geochemical evolution associated with the time the water is in contact with the aquifer matrix. Fresh water found within these formations contains TDS below 500 mg/L, and ground water with higher TDS is saline (15,000–30,000 mg/L), even as much as sea water (38,000 mg/L) in the Fort Union formation. Most ground water from the Mesa Verde and Fort Union formations has TDS less than 10,000 mg/L and thus of the quality of underground sources of drinking water (USDW), although potable water is typically less than 3,000 mg/L.

Another indicator of CBM-produced water quality is the SAR. SAR is easily determined from analysis of sodium, calcium, and magnesium concentrations, and it helps determine if a water source is suitable for irrigation or discharge to the environment. Significant loading of sodium (high SAR) can adversely affect soil drainage.

## Mesa Verde Group Water Quality

Mesa Verde Group formations have ground water that exhibits relatively fresh water near the Iles and Williams Fork outcrops in the southeast portion of the basin south of Craig. The majority of wells in this area have ground water with TDS less than 1,000 mg/L (Map 2). Lower TDS near an outcrop indicates relatively short residence times and recent recharge from precipitation and snowmelt. CBM production in this area would allow for beneficial use of produced water through either irrigation or livestock watering, and so it involves low disposal costs. Table B-1 provides TDS and electrical conductivity (EC) ranges and associated livestock use. Many of the wells in this area are far from perennial streams; however, wells near the Williams Fork and Yampa River might be in hydraulic connection with the rivers, and future production in these areas needs to consider possible stream depletion. This type of ground water is defined as "tributary" or ground water in hydrologic connection with a natural stream system either by surface or underground flows. Production might depend on determining that unappropriated water is available and that no material injury to vested water rights will occur. The cost involved with "tributary" water is potentially high and could lead to costly litigation. Other water quality characteristics (e.g., pH and the presence of trace metals such as barium) are also important and should also be taken into account: however, indicators such as TDS, chloride, and SAR can initially identify problems associated with produced water in areas suitable for CBM development.

| Total Dissolved Solids Content of Waters | Uses   |  |  |  |  |
|--|--|--|--|--|--|
| Less than 1,000 mg/L                     | Relatively low level of salinity. Excellent for all classes of |  |  |  |  |
| (EC<1.5 mmhhos/cm)                       | livestock and poultry.   |  |  |  |  |
| 1,000–3,000 mg/L                         | Vory satisfactory for all classes of livesteck and poultry     |  |  |  |  |
| (EC=1.5–5 mmhhos/cm)                     | very sausiactory for all classes of livestock and poulity.     |  |  |  |  |
| 3,000–5,000 mg/L                         | Satisfactory for livestack. Deer for poultry                   |  |  |  |  |
| (EC=5-8 mmhhos/cm)                       |  |  |  |  |  |

#### Table B-1. Total Dissolved Solids Ranges and Livestock Use

| Total Dissolved Solids Content of Waters | Uses   |  |  |  |  |
|--|--|--|--|--|--|
| 5,000–7,000 mg/L                         | Reasonably safe for livestock. Not acceptable for poultry and    |  |  |  |  |
| (EC=8–11 mmhhos/cm)                      | some risk to pregnant or lactating animals.                      |  |  |  |  |
| 7,000–10,000 mg/L                        | High risk for pregnant livestock. Unfit for poultry and probably |  |  |  |  |
| (EC=11-16 mmhhos/cm)                     | for swine.   |  |  |  |  |
| Over 10,000 mg/L                         | Not recommended for use under any condition                      |  |  |  |  |
| (EC>11–16 mmhhos/cm)                     |  |  |  |  |  |

Soltanpour, P.N., and W. L. Raley. 1982. Evaluation of drinking water quality for livestock. *Service in Action,* Colorado State University Extension Service Quick Facts No. 4.908.

Ground water samples taken from just outside an outcrop area and farther into the basin are associated with higher TDS and chloride, indicating that older ground water would still be reasonably safe for livestock use; however, ground water in the northwest and northeast portions of the basin is associated with significantly higher TDS and chloride (Map 3), indicating that reinjection of water produced in those areas would be a risk for livestock. In addition, SAR values in these areas (Map 4) are high, indicating potential for soil dispersion and reduced permeability, suggests the water is not useable for irrigation; however, high SAR with high TDS can reduce the effects of sodium on soils and thus make the water useable for irrigation. Although the ground water would need to be reinjected, the cumulative amount of water produced could be significantly less than that found in the fresher ground water areas because the water would be taken from storage and not hydraulically linked with recharge.

#### Fort Union Formation Water Quality

Fort Union formation ground water exhibits trends similar to that of the Mesa Verde formations, with fresh water near the outcrop areas in the southeast portion of the basin just northeast of Craig and brackish ground water in the northwest and northeast portion of the basin. The ground water near the outcrop has TDS less than 1,000 mg/L (Map 5), indicating relatively short residence times and recent recharge from precipitation and snowmelt. As with the Mesa Verde formation, CBM production in this area would allow for beneficial use of the produced water through either irrigation or livestock watering, and so disposal costs would be significantly reduced. Production planned near the Williams Fork and Yampa Rivers must consider if unappropriated water is available and if material injury to vested water rights will be prevented. The cost involved with "tributary" water is potentially high and could lead to costly litigation.

Fort Union SAR values (Map 6) from the ground water samples are correlated with high TDS and chloride (see Map 7) in the northwest and low values (SAR less than 5) in the southeast, suggesting that water in the southern part of the basin near the outcrop could serve as irrigation water. Ground water in the northwest and northeast portions of the basin is associated with significantly higher TDS and chloride, indicating reinjection as the best method of disposal of produced water because the salinity would be considered a risk for livestock. In addition, SAR values in these areas are high, indicating potential for soil dispersion and reduced permeability; however, as previously mentioned, high SAR with high TDS can reduce the effects of sodium on soils and therefore allow the water to be used for irrigation. Although the ground water would need to be reinjected, the cumulative amount of water produced could be significantly less than that found in the fresher ground water areas because the water would be taken from storage and not hydraulically linked with recharge.

# **BEST MANAGEMENT PRACTICES**

CBM development can present complex water-related challenges, as well as possible beneficial uses. Extracting CBM generally requires the withdrawal of ground water to release the pressure within a coal

seam, thus allowing the methane gas to begin flowing. Because CBM production generally begins by withdrawing a high volume of water, significant issues have arisen over the potential waste of valued water resources; concerns about ground water, specifically the effects of lowering the water table; potential impacts on residential and agricultural wells; possible contamination; and disposal or management of produced water, including downstream impacts on both water quantity and quality. When appropriate, landowners are frequently interested in putting the water to beneficial use and consider it an asset. Adoption of best management practices (BMP) can help address these and other water-related concerns and reduce conflicts among landowners, conservationists, anglers, and other land and water users; however, BMPs must be customized to deal with considerations that vary by basin or project.

The following produced water BMPs are taken from the Western Governors' Association *April 2004 Coalbed Methane Best Management Practices Handbook.* 

#### Water Best Management Practices

#### Water Management Planning

**BMP 1: Prepare a Water Management Plan.** Water management plans must be specifically designed for the basin or project in which they are being used, and are typically applicable to surface discharge of CBM-produced water. As part of the plan's preparation, consult surface owner(s) (as well as affected water users) early in the planning process and throughout the development of water management plans (WMP).

**Understanding and Application of Laws, Regulations, and Policy.** Develop an understanding of the laws, regulations, and policies that would apply to the development of the operation, which will vary by State and locality. For example, when considering underground injection, ensure that the components of the underground injection control program can be met, whether the EPA is administering the program or an individual State has received primacy for the program. Certain design and operating requirements should be researched through the appropriate jurisdictional agency (either the EPA or the primacy State) to ensure a complete application for approval is submitted. (See the sample Regulatory Compliance Checklist in Appendix B at <a href="https://www.westgov.org">www.westgov.org</a>.)

**Consider Planning on a Watershed Basis.** Watershed planning in the CBM context is an emerging practice that involves coordinating with other companies, surface owners, and permitting agencies within and potentially downstream of the watershed, and entails baseline monitoring and an assessment of quantity, quality, water rights, and downstream landowners' concerns. The State of Wyoming is in the process of developing a CBM watershed planning program, which could eventually serve as a model for other locales.

Mitigate Surface Water Discharge Effects. Examples include headcuts, road crossing, impoundments, and channel stability.

**Discussion:** Critical to the overall success of a project is the initial planning before a project begins and refinement of the water management variables in that plan during development of a CBM prospect. To design an effective system for managing produced water, it is necessary to know the following: likely quality of produced water; estimated water production rates at various phases of the project; an evaluation of the hydrologic relationship between ground and surface water; nature and existing use of any proposed receiving waters, including seasonal flow rates of flora, fauna, and soils associated with surface discharge; current or proposed permitting and regulatory restrictions; and the institutional framework governing ground water within the project area. With the need to maintain flexibility and provide for contingencies, the initial plan could change as data is collected from actual operations.

**BMP 2: Produced Water Options.** Take the following factors into consideration when evaluating options for managing CBM-produced water:

- □ Landowner preference and concerns
- □ Quantity and quality of water to be discharged
- Quality of the receiving water standards
- □ Environmental/ecological effects from surface discharge
- Downstream concerns
- Economic feasibility/cost effectiveness
- □ Beneficial use possibilities
- □ Proximity to streams/ponds/reservoirs/wetlands/lakes
- □ Proximity to clinker/scoria and gravel deposits
- □ Proximity to springs
- □ Long-term impacts on the environment
- □ Protection of ground water.

**Discussion:** There are a variety of options for managing produced water, including reinjection (either for disposal or for storage and later retrieval) and surface discharge (either to surface water or to surface soil). One way to group alternatives for surface discharge is to use the following three general categories: (1) discharge to surface water, (2) discharge to land surface with possible runoff, and (3) discharge to land surface with possible infiltration into subsurface aquifers and surface water.

Decisions and use of tools for managing produced water will also involve regulatory and technical considerations including geology, economic and engineering factors, and surface owner needs. Evaluation of water management options and water use alternatives will require planning, data gathering, and analysis. Planning should include a detailed understanding of water classifications, standards, water rights, and any other compacts or laws that could apply. Where CBM development is proposed adjacent to or near important fisheries, hydrologic mapping and analysis and other related research could provide a better understanding of ground and surface water interactions and of potential impacts of CBM development on water quality and quantity.

**BMP 3: Understanding the Capacity of the Receiving Aquifer.** When considering underground injection, ensure that the capacity of the receiving aquifer is adequate to handle the anticipated volume of water to be injected.

**Discussion:** Underground injection is a management option for produced water in some, but not all places. It can be used for storage and retrieval (of high quality water), or for disposal. Injection is generally viewed as the emplacement of water into a zone or formation that is capable of receiving and storing water. Several important factors can influence the feasibility of injection, including availability of an injection zone, depth of the injection zone, injection pressures, needs for transportation of water, rate of injection, quality of water injected, quality of water in the receiving formation, and ultimate storage capacity of the receiving formation.

#### **Beneficial Use**

**BMP: Information for Landowners.** When the landowner is interested in possibly using CBM-produced water, provide information about options for beneficial use and about potential problems and liability.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> It is very important that beneficial use of produced water is consistent and meets the requirements of water rights within a given State. It might also be necessary, in some cases, to obtain a National Pollutant Discharge Elimination System (NPDES) permit.

Discussion: Water extracted during CBM development presents challenges but could also offer opportunities for beneficial use of produced water (see Attachment C, Beneficial Use Alternatives for CBM-produced Water, <u>www.westgov.org</u>). The quality of the water extracted influences how this water can be managed and whether it can be used for beneficial purposes. The quality of water that is produced will vary from basin to basin, within a particular basin, and over the lifetime of a CBM well.<sup>2</sup> There are a variety of technologies existing and evolving that could be applied to improve the quality of the water and consequently the options available for use. (See Attachment D for a discussion of Water Treatment Technologies, www.westgov.org).

Decisions about beneficial use also must consider that the availability of CBM-produced water is not sustained over time. The volume of produced water is typically very high for a short time after production starts and then drops off rapidly. For this reason, long-term reliance on produced water should not be encouraged, and this applies to the use of the produced water to enhance wildlife habitat. The Rocky Mountain West is characterized by semiarid to arid conditions. Ecological conditions resulting from significantly more water will not likely be sustained in these arid areas.

#### Water Quality

Land application of produced water can benefit surface owners in some cases, but also has the potential to produce negative long-term impacts on the soil's physical and chemical properties, if not properly managed. Water quality can also be affected by the construction and maintenance of ponds, impoundments, and infiltration systems, including an excavation or diked area used for water management options such as treatment, storage, evaporation leakage, disposal of liquids, and storage before considering other water management options (e.g., injection or irrigation). Beneficial uses include fishponds, livestock and wildlife watering ponds, and recreational ponds. Ponds can vary in size from less than one acre to several acres. Non-infiltration impoundments are usually constructed in low-permeable soils to prevent or decrease raw water loss as a result of subsurface infiltration or percolation.<sup>3</sup> (See Attachment E for a description of impoundment options. Appendix G is located with the Handbook at www.westgov.org)

BMP 1: Establishing a Baseline. It is important to establish a baseline for ground and surface water quality in the area where development will occur, relying as much as possible on existing information.

BMP 2: Monitoring Data. Provide assistance to landowners who want monitoring data, either by providing the data or directing them to the appropriate source, such as a regulatory agency that maintains the information<sup>4</sup>

BMP 3: Distance from Outcrops. When drilling near outcrops of coal formations, understand the hydrology of the basin to determine a sufficient distance for well placement to avoid contamination of water wells and methane seepage at the outcrop of coal formations.

BMP 4: Fracturing Fluids. Discontinue the use of diesel fuel in hydraulic fracturing fluids injected directly into formations that contain USDW.

These are important considerations that require the ultimate user of the produced water to research all legal and regulatory aspects thoroughly to make informed decisions about beneficially using CBM-produced water. <sup>2</sup> The State of Utah points out, as an example of the differences among basins, that CBM-produced water quality in the Colorado

River drainage area of Utah is very poor compared to that of some other places. Consequently, the only currently approved surface water options are a) no discharge, or b) a reverse osmosis type of treatment. <sup>3</sup> Some CBM Advisory Committee members noted that the beneficial use of water is perceived as a positive by many in Wyoming's

Powder River Basin. <sup>4</sup> Individual NPDES permits dictate what type of monitoring will be required.

**Discussion:** Water-based alternatives exist, and, from an environmental perspective, these water-based products are preferable to diesel fuel. In December 2003, the EPA signed an agreement with the three major companies that provide roughly 95 percent of the hydraulic fracturing services performed in the United States. The agreement calls for the voluntary removal of diesel fuel from hydraulic fracturing fluids injected directly into those formations that contain USDWs during hydraulic fracturing for CBM production. Included in the agreement are assurances from the companies that fluids used to replace diesel fuel will not endanger USDWs. The Memorandum of Understanding is available at http://www.epa.gov/safewater/uic/pdfs/moa\_uic\_hyd-fract.pdf.

#### **Protection of Wetland/Riparian Areas**

**BMP 1: Location of Nonlinear Features.** To protect the biological and hydrologic features of riparian areas, woody draws, wetlands, and floodplains, locate all well pads, compressors, and other nonlinear facilities to the maximum extent possible outside of these areas.

**BMP 2: Crossings by Linear Features.** Avoid crossings of wetland/riparian areas by linear feature, such as pipelines, roads, and powerlines, to the extent practicable. Where crossings cannot be avoided, minimize impacts through use of the following and other measures that might be consistent with the Army Corps of Engineers' nationwide permit program.<sup>5</sup>

- Develop site-specific mitigation plans during the permit approval process for all proposed disturbance to wetland/riparian areas.
- Construct crossings perpendicular to wetland/riparian areas.
- □ For powerlines, use the minimum number of poles necessary to cross the area.
- □ Schedule construction in wetland areas to minimize the duration of construction activity within the wetland, and, if possible, to concentrate such activity during dry conditions (i.e., during late summer or fall) or when the ground is frozen during the winter.
- □ Do not deposit waste material below high water lines in riparian areas, flood plains, or natural drainage ways.
- □ Locate the lower edge of soil or other material stockpiles outside the active floodplain.
- □ Locate drilling mud pits outside of riparian areas, wetlands, and floodplains, where practical.
- □ Re-shape disturbed channels to their approximate original configuration or other geomorphological configuration, and ensure they are properly stabilized.
- Begin reclamation of disturbed wetland/riparian areas as soon as possible after project activities are complete.
- **Conduct stream channel monitoring for erosion, degradation, and riparian health.**

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A special acknowledgment to Konrad Quast of Applied Hydrology International for providing a preliminary synopsis of water quality and potential disposal issues associated with CBM exploration and development within the LSFO. This synopsis comprises most of this report. A more detailed final report will appear in the Northwest Colorado CBM Assessment currently being developed by Questa Engineering and Applied Hydrology, which should be completed before the RMP revision is completed.

<sup>&</sup>lt;sup>5</sup> See 33 CFR Parts 330.1-330.6, including Appendix A, Part 330, Nationwide permits and conditions.

# ATTACHMENT A. MAPS















# ATTACHMENT B. REGULATORY COMPLIANCE CHECKLIST (WYOMING EXAMPLE)

# Federal, State, and County Permits, Approvals, and Authorizing Actions—Wyoming (example)

| Agency                             | Permit, Approval, or Action  | Authority  |  |  |  |
|------------------------------------|--|--|--|--|--|
|                                    | Decision record for proposed action;<br>evaluate environmental impacts of<br>proposed action   | National Environmental Policy Act of<br>1969 (42 United States Code [U.S.C.]<br>4321 et seq.); Council on Environmental<br>Quality, 40 CFR 1501, 1502  |  |  |  |
|                                    | Approval of plan of development (APD) for surface use of well pad  | Forest Service Manual (FSM) 1950   |  |  |  |
|                                    | Concurrence with BLM's APD process on USFS-administered land   | FSM 1500   |  |  |  |
| U.S. Forest Service<br>(USFS)      | Special-use permit for access road<br>rights-of-way (ROW), road<br>decommissioning, and pipeline   | Forest Service Handbook 1509.11  |  |  |  |
|                                    | Special-use permit to utility company for installation and operation of powerline  | Federal Register Notice 5-22-95  |  |  |  |
|                                    | Antiquities and cultural resource permits<br>on USFS-administered land   | Antiquities Act of 1906, as amended (16<br>U.S.C. 431–433); Archaeological<br>Resources Protection Act of 1979, as<br>amended (16 U.S.C. Sections 470aa-<br>470II); Preservation of American<br>Antiquities, as amended (43 CFR 3)   |  |  |  |
| Bureau of Land<br>Management (BLM) | Decision record for proposed action;<br>evaluate environmental impacts of<br>proposed action tiered to environmental<br>impact statement for resource<br>management plan (land use plan), as<br>amended                                | National Environmental Policy Act of<br>1969 (42 U.S.C. 4321 et seq.); Council<br>on Environmental Quality, 40 CFR 1501,<br>1502; 43 CFR 1601 et seq.; Federal<br>Land Policy and Management Act<br>(FLPMA) 43 U.S.C. 1701 et seq.   |  |  |  |
|                                    | Permit to drill, deepen, or plug back on<br>BLM-managed land or minerals (APD<br>process)  | Mineral Leasing Act of 1920, as<br>amended (30 U.S.C. 181 et seq.);<br>Requirements for Operating Rights<br>Owners and Operators, as amended (43<br>CFR 3101, 3162, 3164); Onshore Order<br>#1, BLM Buffalo Field Office Coalbed<br>Methane Well Application for Permit to<br>Drill and Plan of Development<br>Preparation Guide (updates Oil and Gas<br>Surface Operating Standards "Gold<br>Book") |  |  |  |
|                                    | ROW grants and temporary use permits<br>for pipelines and central tank battery on<br>BLM-managed land, or crossing lands<br>managed by more than one federal<br>agency; otherwise, granted by<br>appropriate surface management agency | Mineral Leasing Act of 1920, as<br>amended (30 U.S.C. 185); 43 CFR 2880  |  |  |  |
|                                    | ROW grants for access roads on BLM-<br>managed land  | FLPMA (43 U.S.C. 1761–1771); 43 CFR 2800   |  |  |  |

| Agency                                     | Permit, Approval, or Action  | Authority   |  |  |  |
|--|--|---|--|--|--|
|  | Authorization for flaring and venting of natural gas on BLM-managed land or minerals   | Mineral Leasing Act of 1920, as<br>amended (30 U.S.C. 181 et seq.);<br>Requirements for Operating Rights<br>Owners and Operators, as amended (43<br>CFR 3162)   |  |  |  |
|  | Plugging and abandonment of a well on BLM-managed land or minerals   | Mineral Leasing Act of 1920, as<br>amended (30 U.S.C. 181 et seq.);<br>Requirements for Operating Rights<br>Owners and Operators, as amended (43<br>CFR 3162)   |  |  |  |
|  | Antiquities and cultural resource permits on BLM-managed land  | Antiquities Act of 1906 (16 U.S.C.<br>Section 431–433); Archaeological<br>Resources Public Protection Act of 1979<br>(16 U.S.C. Sections 470aa–47011); 43<br>CFR 3  |  |  |  |
|  | Approval to dispose of produced water<br>on BLM-managed land   | Mineral Leasing Act of 1920 (30 U.S.C.<br>181 et seq.); 43 CFR 3164; Onshore Oil<br>and Gas Order No. 7; Clean Water Act<br>(CWA) 401 certification by state under 33<br>U.S.C.1341; compliance with applicable<br>water quality NPDES requirements (see<br>WDEQ); may verify use of general<br>permits under CWA section 404(e) (33<br>U.S.C. 1344(e)) following USACE<br>delineation or concurrence of WUS, and<br>coordinates with USACE and Wyoming<br>State Engineer's Office (WSEO) |  |  |  |
|  | Use only BLM-approved formulations of<br>herbicides on BLM lands. Ensure that a<br>pesticide use proposal is submitted and<br>approved by the proper BLM authority.<br>Ensure that a Pesticide Application<br>Record is completed within 24 hours after<br>the completion of the herbicide<br>application on BLM lands and submitted<br>to the proper BLM office | Requirements by the BLM Vegetation<br>Treatment on BLM Lands in the Thirteen<br>Western States Final Environmental<br>Impact Statement 1991; BLM Manual<br>9011, Chemical Pest Control; BLM<br>Handbook H-9011-1, Chemical Pest<br>Control; and BLM Manual 9015,<br>Integrated Weed Management  |  |  |  |
|  | BLM is required to protect and preserve wetlands and floodplains   | Executive Order (E.O.) 11990 (5/24/77);<br>BLM Manual, section 1737, rel. 1-1611<br>(12/10/92); E.O. 11988 (1977)   |  |  |  |
| Bureau of Indian Affairs<br>(BIA) or Tribe | Approval of utilization—Provide for<br>efficient and timely development and<br>production of tribal oil and gas leases;<br>consultation for impacts on tribal lands or<br>resources from off-reservation activities  | Indian Minerals Leasing Act of May 11,<br>1938, 25 U.S.C. 396a–396q, 25 CFR,<br>Part 211; Act of March 3, 1909, 25<br>U.S.C. 396, 25 CFR, Part 212; Indian<br>Mineral Development Act of December<br>22, 1982, 25 U.S.C. 21-02-2108, 25<br>CFR, Part 225; National Historic<br>Preservation Act (NHPA), 16 U.S.C. 470<br>et seq.; Department of the Interior<br>manual and various bureau manuals   |  |  |  |
|  | ROWs—Grant ROWs and issue temporary permits  | Act of March 3, 1901, c.832, ss4.31.,<br>Stat.1084; 209DM8 Secretaries Orders<br>3150 and 3177, as amended; 10 BIAM,<br>bulletin 13, as amended; and<br>Albuquerque Area Addendum Release<br>9401   |  |  |  |

| Agency  | Permit, Approval, or Action  | Authority   |
|---|--|---|
|   | Archaeological Clearance—Issue<br>antiquities or archaeological resource<br>permits to remove or excavate<br>archaeological resources on land<br>administered by BIA   | Antiquities Act of 1906, 16 U.S.C. Secs.<br>431–433; Archaeological Resources<br>Protection Act of 1979 (16 U.S.C. Secs.<br>470a–47011); 43 CFR, Parts 3 and 7;<br>NHPA Section 106; and 36 CFR Part 800  |
|   | Air emissions inventory data—<br>Accumulate emissions data   | Clean Air Act   |
| U.S. Army Corps of<br>Engineers (USACE)   | Section 404 permits and coordination<br>regarding dams and dikes or placement<br>of dredged or fill material in jurisdictional<br>waters and adjacent wetlands;<br>delineation of waters of the United States<br>and wetlands ("jurisdictional waters")  | Section 404 of the Clean Water Act of<br>1972, as amended (33 U.S.C. 1344); 33<br>CFR 320–330; Section 404(b)(1),<br>Guidelines for Specific Disposal Sites for<br>Dredged or Filled Material, as amended<br>(40 CFR 230)   |
| U.S. Fish and Wildlife<br>Service (USFWS)   | Coordination, consultation, and impact<br>review on species that are federally listed<br>as threatened and endangered  | Fish and Wildlife Coordination Act (16<br>U.S.C. 661–666c), Section 7 of the<br>Endangered Species Act (ESA) of 1973,<br>as amended (16 U.S.C. 1536);<br>enforcement of other ESA provisions (16<br>U.S.C. 1531 et seq.); Bald Eagle<br>Protection Act (16 U.S.C. 668–668dd);<br>other specialty wildlife protection Acts   |
|   | Migratory bird impact coordination   | Migratory Bird Treaty Act (16 U.S.C. 704)   |
| U.S. Department of<br>Transportation (DOT)  | Control of pipeline maintenance and operation  | Transportation of Natural and Other Gas<br>by Pipeline, Annual Reports, Incident<br>Reports, and Safety Related Condition<br>Reports, as amended (49 CFR 191);<br>Transportation of Natural and Other<br>Gases by Pipeline: Minimum Safety<br>Standards, as amended (49 CFR 192)  |
|   | Permits to construct settling ponds and waste water treatment systems, including ground water injection and disposal wells   | Wyoming Environmental Quality Act,<br>Article 3, Water Quality, as amended<br>(W.S. 35-11-301 through 35-11-311);<br>Federal Safe Drinking Water Act, as<br>administered by States (42 U.S.C. 300f–<br>300j-26)   |
|   | Regulates disposal of drilling fluids from abandoned reserve pits  | Wyoming Environmental Quality Act,<br>Article 3, Water Quality, as amended<br>(W.S. 35-11-301 through 35-11-311)  |
| Wyoming Department of<br>Environmental Quality—<br>Water Quality Division<br>(WDEQ-WQD) | NPDES permits for stormwater runoff if<br>greater than five acres of disturbance,<br>and for discharging any produced water<br>containing regulated pollutants into<br>waters of the State or waters of the<br>United States ("jurisdictional waters");<br>Clean Water Act section 401 certification<br>for federal activities such as verification<br>that a section 402 (NPDES) permit is not<br>required for a federally approved activity,<br>and statewide certification that use of<br>General or Statewide CWA section 404<br>permits promulgated by the Corps of<br>Engineers will comply with federal and<br>State requirements | WDEQ-WQD Rules and Regulations,<br>Chapter 18; Wyoming Environmental<br>Quality Act, Article 3, Water Quality, as<br>amended (W.S. 35-11-301 through 35-<br>11-311); Section 405 of the Federal<br>Water Pollution Control Act (Clean Water<br>Act) (codified at 33 U.S.C. 1345); EPA-<br>administered Permit Programs: NPDES,<br>as amended (40 CFR 122); State<br>Program Requirements (40 CFR 123);<br>EPA Water Program Procedures for<br>Decisionmaking, as amended (40 CFR<br>124); 33 U.S.C. 1341. |
|   | Approval for discharge of hydrostatic test   | Wyoming Environmental Quality Act,<br>Article 3, Water Quality, as amended<br>(W.S. 35-11-301 through 35-11-311)  |

| Agency   | Permit, Approval, or Action  | Authority  |  |  |  |
|--|--|--|--|--|--|
| Wyoming Department of<br>Environmental Quality—<br>Air Quality Division<br>(WDEQ-AQD)  | Permits to construct and permits to operate  | Clean Air Act, as amended (42 U.S.C.<br>7401 et seq.); Wyoming Environmental<br>Quality Act, Article 2, Air Quality, as<br>amended (W.S. 35-11-201 through 35-<br>11- 212)   |  |  |  |
| Wyoming Department of<br>Environmental Quality—<br>Land Quality Division<br>(WDEQ-LQD) | Mine permits, mine impoundments, and drill hole plugging on State lands  | Wyoming Environmental Quality Act,<br>Article 4, Land Quality, as amended<br>(W.S. 35-11-401 through 35-11-437)  |  |  |  |
| Wyoming Department of<br>Environmental Quality—<br>Solid Waste Division<br>(WDEQ-SWD)  | Construction fill permits and industrial waste facility permits for solid waste disposal during construction and operations  | Wyoming Environmental Quality Act,<br>Article 5, Solid Waste Management, as<br>amended (W.S. 35-11-501 through 35-<br>11-520); Resource Conservation and<br>Recovery Act (42 U.S.C. Section 6901 et<br>seq.)   |  |  |  |
| Wyoming Department of<br>Transportation (WDOT)   | Permits for oversize, overlength, and overweight loads   | Chapters 17 and 20 of the Wyoming<br>Highway Department Rules and<br>Regulations   |  |  |  |
|  | Access permits to State highways   | Chapter 13 of the Wyoming Highway<br>Department Rules and Regulations  |  |  |  |
| Wyoming Board of Land<br>Commissioners/Land and<br>Farm Loan Office                    | Approval of oil and gas leases, ROWs for<br>long-term or permanent off-lease/off-unit<br>roads and pipelines, temporary use<br>permits, and developments on State<br>lands | Public Utilities, W.S. 37-1-1011 et seq.   |  |  |  |
|  | Permit to drill, deepen, or plug back (APD process) on State/fee minerals  | WOGCC Regulations, Chapter 3,<br>Operational and Drilling Rules, Section 2<br>Location of Wells  |  |  |  |
|  | Permit to use earthen pit (reserve pits) in<br>off-channel areas outside of jurisdictional<br>waters of the United States, over<br>State/fee minerals                      | WOGCC Regulations, Chapter 4,<br>Environmental Rules, including<br>Underground Injection Control Program<br>Rules for Enhanced Recovery and<br>Disposal Recovery and Disposal<br>Projects, Section 1, Pollution and Surface<br>Damage (Forms 14A and 14B)  |  |  |  |
| Wyoming Oil and Gas  | Authorization for flaring or venting of gas  | WOGCC Regulations, Chapter 3,<br>Operational and Drilling Rules, Section<br>45, Authorization for Flaring or Venting of<br>Gas   |  |  |  |
| Wyoming Oli and Gas<br>Conservation Commissio<br>(WOGCC)                               | Permit for Class II underground injection wells  | Federal Safe Drinking Water Act, as<br>administered by States (42 U.S.C. 300f–<br>300j-26), Underground Injection Control<br>Program: Criteria and Standards, as<br>amended (40 CFR 146); State<br>Underground Injection Control Programs,<br>State-administered Programs—Class II<br>Wells, as amended (40 C.F. R.<br>147.2551) |  |  |  |
|  | Well-plugging and abandonment  | WOGCC Regulations, Chapter 3, Section<br>14, Reporting (Form 4); Section 15,<br>Plugging of Wells, Stratigraphic Tests,<br>Core, or Other Exploratory Holes (Form<br>4)  |  |  |  |
|  | Change in depletion plans  | Wyoming Oil and Gas Act, as amended (Form W.S. 30-5-110)   |  |  |  |

| Agency  | Permit, Approval, or Action   | Authority   |  |  |  |
|---|---|---|--|--|--|
| Wyoming State Engineer's                      | Permits to appropriate ground water<br>(use, storage, wells, dewatering) or water<br>stored in impoundments or reservoirs | W.S. 41-3-901 through 41-3-938, as amended (Form U.W. 5)  |  |  |  |
| Office (WSEO)                                 | Permits to construct or modify dams and<br>on-channel reservoirs; change in use of<br>existing reservoirs                 | W.S. 41-3-301 et seq., as amended<br>(Forms SW3, SW4)   |  |  |  |
| Wyoming State Historic<br>Preservation Office | Cultural resource protection, programmatic agreements, consultation   | Section 106 of National Historic<br>Preservation Act of 1966, as amended<br>(16 U.S.C. 470 et seq.); and Advisory<br>Council Regulations on the Protection of<br>Historic and Cultural Properties, as<br>amended (36 CFR 800) |  |  |  |
|   | Construction/use permits  | County Code and Zoning Resolution   |  |  |  |
|   | Conditional use permits   | County Code and Zoning Resolution   |  |  |  |
|   | Road use agreements/oversize trip permits   | County Code   |  |  |  |
|   | County road crossing/access permits   | County Code/Engineering Department  |  |  |  |
| County (representative)                       | Small wastewater permits  | County Health Department  |  |  |  |
|   | Hazardous material recordation and storage  | County Code   |  |  |  |
|   | Zone changes  | Zoning Resolution   |  |  |  |
|   | Filing fees   | County Code   |  |  |  |
|   | Noxious weed control  | County Code   |  |  |  |

# ATTACHMENT C. BENEFICIAL USE ALTERNATIVES FOR CBM-PRODUCED WATER

Produced water quality, applicable regulations, and cost will generally dictate potential beneficial use of produced water. In some cases, produced water can be treated to make it suitable for a particular use, and treatment technologies are discussed in the next section. However, in accordance with 40 CFR, Part 435, produced water must be put to some use for livestock, wildlife, or agriculture; otherwise, it is not to be discharged to surface waters of the nation.

#### **Agricultural Uses**

The water provided by CBM discharge is a temporary and potentially valuable resource for agriculture, particularly in arid regions. CBM-produced water has the potential to be of beneficial use in agricultural livestock and irrigation applications, depending on the quality. Livestock benefits have been realized with increased cattle density, increased weight gain in cattle, and subsequent improvement in range use when water is made available in otherwise dry areas. New water sources could also increase aquatic habitat and provide new fisheries; however, water law and compact requirements vary among States, so a full understanding of water issues is critical.

#### Alternative 1—Stock Watering

The layout of many CBM projects is particularly conducive to stock watering because CBM wells are spread out on 80-acre spacing or greater. Stock watering could be handled in several ways, including discharge to reservoirs, stream drainages, or small containment vessels such as tire tanks. In either case, overflow of water from the containment ponds or tanks can provide water to livestock over a distance. Water impounded at the head of a drainage, if allowed to overflow from a small tank or reservoir, distributes water over a larger linear distance, potentially up to several miles. The result is an improved distribution of the herd and ultimately an improved utilization of the grazing lease or ranch. Loss of the water in this scenario is largely a function of infiltration through the streambed and consumption by plant species along the banks, rather than direct consumption by livestock and wildlife. The overflow of water into streams constitutes a discharge to surface waters; thus, to discharge the water as described would, in most cases, require a NPDES permit. There is also the potential to affect soils by allowing the water to run along the surface, depending on the water quality and soil types.

#### Alternative 2—Irrigation

CBM-produced water can be used for irrigation purposes when water quality, soil type, crop type, and irrigation method are conducive to irrigation. The appropriateness of irrigation with CBM water depends on the site-specific conditions (e.g., water quality, soils, vegetation) and the proposed management practices (e.g., application rates, soil amendments, treatment).

#### **Industrial Uses**

Other water management options for CBM-produced water include the supply of CBM water to other industries for use in operational activities. A variety of existing industries could benefit from this water supply, including coal mines, animal feeding operations, cooling tower water for various industrial applications, car wash facilities, commercial fisheries, enhanced oil recovery, and fire protection. Potential industrial applications that might be less commonly considered include sod farming, bottled drinking water, brewery water, and solution mining of minerals. Each of the existing industries and emerging industrial applications would use produced water of varying quantities and quality.

#### Alternative 1—Coal Mine Use

Coal mining in the United States is generally at or near the land surface. Mining-related activities that require water include dust suppression, slurry activities, and post-mining restoration efforts.

#### **Alternative 2—Animal Feeding Operations**

CBM-produced water could be supplied to animal feeding operations and concentrated animal feeding operations (CAFO) for livestock watering and the management of animal wastes. Livestock watering in a CAFO would be similar to that previously discussed in agricultural use. The EPA, as defined in 40 CFR 122.23, Appendix B, regulates NPDES-permitted discharges from CAFOs for animal waste.

#### Alternative 3—Cooling Tower Water

Numerous industrial activities and chemical plants use water as a cooling agent. Towers are a common means of removing heat from cooling water that has been heated through thermal exchange. Cold water enters the plant's heat exchanger, which transfers the heat from within the plant to the water in the cooling loop. This water is then sent to the cooling tower where it flows over fill surfaces. As the water flows over the fill surfaces, air is passed through the tower either by natural flow or by electric fans, cooling the water, which is then recycled through the system. Makeup water is usually added because of losses from evaporation. High-quality CBM-produced water can serve as makeup water in a cooling tower system, but it must be low-TDS water because mineralization generally clogs the cooling system.

#### Alternative 4—Field and Car Wash Facilities

Construction and other land-disturbing activities are a concern because vehicles accessing land with noxious plants can cause them to spread. Spreading noxious weeds makes site reclamation more difficult and impacts ecosystems, farmland, and grazing land. One way to reduce the spread of noxious weeds is to wash vehicles and equipment before and after entering these areas. The construction of field equipment wash facilities and rural car washes supplied with produced water reduces the potential for distribution of noxious weeds by vehicles and equipment. Located near CBM development, these field wash facilities are temporary and used to clean vehicles and equipment entering and leaving construction sites, recreational off-road vehicles, farm and ranch equipment, and oil and gas equipment. Many State and federal agencies (e.g., USFS, BLM) recommend these facilities as part of their BMPs for controlling the spread of noxious weeds.

#### Alternative 5—Enhanced Oil Recovery

Another management option is to inject CBM-produced water into oil-producing wells for secondary or enhanced recovery. Primary recovery of oil is driven by the natural energy of the reservoir and can be supplemented by pumping. Following upon primary recovery, secondary and enhanced recovery is the process of injecting a fluid into a reservoir, creating a waterflood that displaces the oil and forces it to flow to the producing well (Collins and Carroll 1987). Water is the fluid most commonly used; therefore, CBM-produced water could be of beneficial use in secondary and enhanced oil recovery.

#### Alternative 6—Fisheries

Commercial fisheries in the Western United States could also benefit from available CBM produced water supplies. These fisheries have to obtain water rights to divert water into their operational ponds for surface waters. CBM-produced water could be used in place of diverted surface water or ground water,

and could also be used during dry summer months or droughts when traditional surface supplies have been drained or are dry.

#### Alternative 7—Fire Protection

In municipal areas, fire hydrants and sprinkler systems are supplied with drinking quality water from municipal supply systems. In areas where CBM development is near a municipality, produced water could supply both fire hydrants and sprinkler systems. Fighting fires does not require high quality water, and use of produced water would help prevent depleting drinking water supplies. Wildfires in the Western United States are becoming larger and more dangerous during the current drought conditions that exist in many States, and normal supplies of water for fighting fires are also being depleted by the drought. CBM-produced water stored in impoundments or tanks at disposal wells could provide an accessible option for fighting fires in remote areas in States such as Colorado, Wyoming, New Mexico, Montana, and Utah.

## Alternative 8—Other Industrial Uses

The uses listed above are either currently in practice or have been researched to show potential as a use for produced water. Other options have been considered but not analyzed in detail. Some of these potential uses have the potential to use large quantities of produced water. These potential industrial include sod farming, solution mining for minerals, bottled drinking water, and brewery water.

#### **Domestic and Municipal Water Use**

Produced water associated with CBM development can be a valuable commodity, especially for arid regions in the Western United States. CBM-produced water is of greater value when it meets drinking water standards, or is near drinking water quality, because of the broad variety of uses that high quality water provides. This water management alternative includes the use of CBM-produced water for domestic (e.g., public or residential) and municipal (e.g., city or county) water use and supply. Alternatives under this water management group include the supply of high quality water from CBM production areas to rural landowners and municipalities, the use of lesser quality CBM-produced water for recharge water systems, makeup water, and other residential non-potable water uses.

#### Alternative 1—Domestic Use

Because of its high quality in many areas, produced water from CBM wells has potential for both potable and non-potable residential uses.

*Potable Water Use:* High-quality produced water that meets drinking water standards can be used for human consumption, although limited treatment might be required (e.g., chlorination). Depending on the circumstances, quality of the produced water, treatment requirements, and other factors, it might be feasible to use produced water as a sole source for residential or domestic use. It could likewise be feasible for use in supplementing existing supplies continuously or on a periodic basis.

*Non-Potable Water Use:* Non-potable produced water could be supplied to individual homes, perhaps using a dual-water system, for uses such as lawn and garden irrigation, bathing, dishwashers and washing machines, vehicle washing, residential maintenance, and toilet flushing.

# Alternative 2—Municipal Water Use

CBM-produced water could also be used to augment municipal water supplies both for potable and for non-potable uses.

*Potable Water Use:* As with domestic supply, high-quality produced water that meets drinking water standards could be used for human consumption. High quality water could be supplied upstream of the existing water treatment facilities and distributed through the existing infrastructure with some modifications (such as gas separators). Depending on the quality of the produced water, treatment requirements, and other factors, using produced water as a sole source might be feasible for part of a municipality, in mixed distribution with the existing supply, or as a seasonal or period augmentation of over-appropriated supplies.

*Non-Potable Water Use:* The potential of lesser quality produced water for non-potable uses within a municipality could be greater than for potable use. Non-potable use for produced water in a municipality might include a dual-water system for households (e.g., showering, bathing, lawn and garden watering, and washing clothes and cars), as described in the previous section. In addition, municipalities could use produced water to supply water to fire hydrants, street-cleaning equipment, and businesses such as commercial car washes. It could also be used to recharge depleted aquifers.

# ATTACHMENT D. WATER TREATMENT TECHNOLOGIES

Although CBM operators can choose from a variety of potential beneficial uses for produced water, the quality of the produced water can be a deciding criterion for what option they choose. A variety of technologies can also improve the quality of this water and allow for increased beneficial use; however, there are cases, particularly in the Powder River Basin, where no advantage relative to permit requirements is gained in treating the water. Advantages and disadvantages should be carefully assessed when evaluating treatment.

Designing an effective system for treating or disposing of produced water must consider the likely quality of produced water, estimated water production rates during various phases of the project, the nature of any proposed receiving waters in terms of seasonal flow rates, existing water quality, aquatic flora and fauna, and current or proposed permitting and regulatory restrictions.

The following section discusses some of the treatment options. This list is neither all-inclusive nor intended to show preferred treatment methods; rather, it provides a description of several treatment technologies currently being evaluated or used for the treatment of CBM-produced water before beneficial use.

#### Freeze-Thaw/Evaporation

The freeze-thaw/evaporation (FTE) process lowers the freezing point of water containing salts or other constituents below the freezing point of pure water (32°F). Partial freezing of the solution forms ice crystals of higher quality than the water from which they derive, and concentrates the higher density dissolved solids and other constituents in the unfrozen liquid. The ice crystals can then be collected and thawed, providing a source of high quality water with more management options, or in appropriate regions, the crystals can be allowed to evaporate. This process can be repeated until the more concentrated effluent is of a manageable volume. The smaller volume of effluent, though more concentrated, can be more easily disposed of or discharged with an appropriate NPDES permit, if necessary.

#### **Reverse Osmosis**

Reverse osmosis (RO), or hyperfiltration, is a proven treatment process for the removal of TDS and other constituents such as arsenic. RO water treatment has been used extensively to convert brackish water/seawater or brine to drinking water, reclaim wastewater, and recover dissolved salts from various industrial processes. The RO treatment process separates dissolved solids or other constituents from water by passing the water solution through a semi-permeable cellophane-like membrane. Most RO technologies utilize a cross-flow process to allow the membrane to continually clean itself. As some of the solution passes through the membrane, the remaining fluid is flushed down stream to remove constituents away from the membrane.

#### Ultraviolet Light

Ultraviolet (UV) sterilization is a proven technology for the treatment of water and the removal of unwanted free-floating constituents. UV light is a form of shorter wavelength, high energy light. Located in the electromagnetic spectrum between visible light and x-rays, UV light occupies a spatial spectrum between 1 to 400 nanometers (nm) ( $1 \text{ nm} = 10^{\circ}$  meters). UV energy absorbed by bacteria, viruses, fungi, algae, and protozoa disrupts nucleic acids and prevents their ability to multiply (Muskoka-Parry South Health Unit 2002). The amount of UV light necessary to kill microbes depends on the type of microbe,

but the minimum recommended dosage considered acceptable for treatment is 16,000 microwatts per second at a wavelength of 253.7 nm at maximum flow (Muskoka-Parry Sound Health Unit 2002).

#### **Chemical Treatment**

*Chlorination*—Chlorine has been the principal water disinfectant of public water supplies, sewage, and industrial effluent for several decades. The active form of chlorine present in treated water is a hydrolysis product, hypochlorous acid (HOCL), formed when chlorine and water molecules interact (Committee on Groundwater Recharge, National Research Council, 1994). Chlorination effectively removes disease-causing bacteria, viruses, protozoa, and other organisms, and can be used to oxidize iron, manganese, and hydrogen sulfide so these minerals can be filtered from the water. Other treatment technologies, such as UV light and RO, are often used in tandem with the chlorination process.

*Iodine*—Iodine water treatment is commonly used to remove pathogens, with the exception of cryptsporida, from water. Iodine is less sensitive to pH and the organic content of water, is safe for long-term exposure, and is considered effective in lower doses; however, experts are reluctant to recommend iodine for long-term use because the range of the average American iodine intake (0.24 to 0.74 mg/day) exceeds the recommended daily allowance (0.4 mg/day) (Turner 2002).

*Silver*—The use of silver to kill water pathogens has been considered, but because of the EPA's establishment of 50 ppb MCL limit on silver, its use for water treatment has been very limited. The MCL was established to prevent argyrosis, a silver-specific disease characterized by staining of the eyes, skin, and mucous membranes.

Additional chemicals for treating water include potassium permanganate, hydrogen peroxide, and coagulation/flocculation agents. Historically, these reagents have been used on a very limited basis because of potential health concerns and cost efficiency. This study does not consider these chemicals, along with iodine and silver, as practical solutions to treating produced water for beneficial uses.

#### Ion Exchange (Resin Extraction)

The process of ion exchange historically has been used to soften water for residential purposes by replacing hardness ions such as calcium and magnesium with Na+ and Cl3 ions (Filters, Water & Instrumentation, Inc. 2002). Ion exchange is also commonly used when extremely pure water is required, deionizing water by replacing ions such as conductive salts (desalination) with H+ and OH-. The ion exchange process works by charging resins with replacement ions such as Na+, Cl-, H+ or OH-. Ions in the water are attracted to the resin and attach themselves to the resin, replacing the ions that are already attached. Once the replacement ions are exhausted, the resin is regenerated with a concentrated solution of the replacement ions. This process removes the ions concentrated in the water and effectively regenerates the resin (Osmonics 2002b). The process results in a residual brine containing the removed ions, typically 1–5 percent of the original produced water volume. The management of this brine must be considered in advance if this technology is to be used.

#### **Capacitive Desalination (CD) or Deionization**

According to the inventor, Joe Farmer, this relatively new high-water recovery treatment process has the potential to use one-thousandth to one-hundredth the energy required by typical distillation methods. Water with concentrations of salts, heavy metals, and radioactive isotopes is pumped through thin sheets of carbon aerogel. Each porous aerogel sheet is 3 in<sup>2</sup> with the effective surface area of a football field (600–900 m2/g) (Envirosense 1996). Non-polluting electricity is applied to the aerogel sheets (electrodes), trapping ions and allowing pure water to pass through. The capacitive deionization process requires no

regeneration of ion exchangers with acids and bases, as does the conventional ion exchange process, and so eliminates any associated secondary waste (Lawrence Livermore National Laboratory 1994b).

# **Electrodialysis Reversal (EDR)**

Traditionally, electrodialysis treatment of water has been used to desalt brackish water to produce higher quality water (Damien [Solarweb] 1998). This treatment resembles ion exchange in that ions will dissolve in water, will possess either a positive charge (cation) or negative charge (anion), and will be attracted to electrodes of an opposite electrical charge. Electrodialysis differs from a normal ion exchange process by utilizing both cation and anion selective membranes to segregate charged ions from a water solution (AWWA 1996). These membranes are arranged alternatively (cation and anion) to selectively collect charged ions. The arrangement of two membranes creates spaces of concentrated and diluted solutions, and collectively is referred to as a cell (Shuler and Kargi 1992). A typical dialysis system consists of hundreds of adjacent cells with electrodes on the outside, and is referred to as a membrane stack (Damien [Solarweb] 1998). As with RO, the process requires energy (e.g., a small pump) to move the water through the membranes.

## Distillation

The distillation process is capable of removing 99.5 percent of the impurities concentrated in raw water (Derickson et al. 1992). The distillation process is commonly used to remove nitrates, bacteria, sodium, hardness, dissolved solids, many organics, heavy metals, and in some cases radionucleides. Distillation involves boiling water into steam, which is then passed through a cooling chamber and subsequently condensed into a purified form. The boiling process segregates water impurities from the purified product for collection and disposal. Constituents having similar boiling points of water are not effectively removed during the distillation process. Such impurities include many volatile organic contaminants, certain pesticides, and volatile solvents (Derickson et al. 1992).

#### **Artificial Wetlands**

Constructed wetlands were developed approximately 40 years ago to exploit the biodegradation ability of plants (Shutes 2001). The advantage of these systems includes low construction and operation costs (Cooper et al. 1996), roughly 1–2 cents/bbl, although relative to other wastewater treatment technologies, these systems have a slow rate of operation and require a large area.

| Treatment<br>Technology | Heavy<br>Metals | SAR          | TDS          | Ва           | Fe           | EC           | Organics | Na           | HCO3 | Bio          |
|-------------------------|-----------------|--------------|--------------|--------------|--------------|--------------|----------|--------------|------|--------------|
| FTE                     | $\checkmark$    |              | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |          | $\checkmark$ |      |              |
| RO                      | $\checkmark$    | √ 2          | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |          | $\checkmark$ | √ 1  |              |
| UV Light                |                 |              |              |              |              |              | √ 3      |              |      | $\checkmark$ |
| Chemical                |                 |              |              |              |              |              |          |              |      | $\checkmark$ |
| lon                     | $\checkmark$    | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |          | $\checkmark$ | √ 1  |              |
| Exchange                |                 |              |              |              |              |              |          |              |      |              |
| CD                      | $\checkmark$    | √ 2          | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |          | $\checkmark$ | √ 1  |              |
| EDR                     | $\checkmark$    | √ 2          | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |          | $\checkmark$ | √ 1  |              |
| Distillation            | $\checkmark$    |              | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | √ 3      | $\checkmark$ |      | $\checkmark$ |

Table B-2. Treatment Technologies and Their Effectiveness in Reducing CertainConstituent Types Present in CBM-Produced Water

| Treatment<br>Technology | Heavy<br>Metals | SAR | TDS          | Ва           | Fe           | EC           | Organics | Na | HCO3 | Bio          |
|-------------------------|-----------------|-----|--------------|--------------|--------------|--------------|----------|----|------|--------------|
| Wetlands                | $\checkmark$    |     | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |          |    |      | $\checkmark$ |

Source: ALL Consulting

2—Water adjustment by addition of calcium and magnesium required 3—Limited to certain organics because of volatility, boiling point, chemical composition

References listed in Attachment D can be found at http://www.all-llc.com/CBM/.

# ATTACHMENT E. IMPOUNDMENT ALTERNATIVES

#### Alternative 1—Wildlife and Livestock Watering Impoundments

Wildlife watering ponds are typically small reservoirs used to help supplement wildlife or livestock water demands in semiarid to arid regions. Many types of watering facility designs are available. Choosing the correct one depends on proper evaluation of the situation to ensure landowner needs are satisfied. Watering facilities can have simple designs, such as PVC pipe facilities capable of holding four gallons; or relatively complex designs, such as asphalt-impregnated fabric catchment systems capable of supporting large herds or wildlife species. The Natural Resource Conservation Service (NRCS) provides nationwide standards and technical guidelines for wildlife watering facilities (Ponds—Planning, Design, Construction, Agriculture Handbook 590) to help facilitate the decisionmaking process and assure that proper recommendations are presented to landowners. In some cases, State NRCS offices have customized these standards to meet the demands or requirements for their particular region.

#### Alternative 2—Fisheries

Constructed fisheries are water catchment systems designed to sustain healthy fish and other aquatic organism populations. Fishponds are typically small- to medium-sized privately owned reservoirs stocked by State agencies or individual landowners for recreational use. Designs for such ponds are simple and often depend on the water source and volume, topography (Missouri Department of Conservation 1995), climate (temperature), and specific use. Commercial fisheries are typically large, complex aquaculture facilities designed to sustain large fish or other aquatic organism populations for resale and consumption. The operation of a commercial fishery requires significant investment of capital, time, and management.

#### Alternative 3—Recharge Ponds

Recharge ponds, also known as storm water ponds, retention ponds, or wet extended detention ponds, are constructed reservoirs typically containing a permanent pool of water, especially during regional wet seasons (Stormwatercenter.net 2002). Recharge ponds are traditionally used to restore depleted ground water sources by water infiltration into subsurface aquifers, whereas retention ponds are permanent pools constructed to improve water quality, attenuate peak flows, and minimize flooding (Kantrowitz and Woodham 1995). Recharge ponds also have some treatment function to lower TDS by a settling removal mechanism (Stormwatercenter.net 2002) or by water infiltration through a prefabricated pond liner. Nutrient uptake is also possible through various biological processes that could facilitate additional uses.

The infiltration of water in areas that had historically little infiltration of water will cause the soluble salts that have accumulated over time to dissolve and move down through the soil and bedrock, which could change the chemistry of the underlying ground water, or, if intercepted by an impermeable layer, result in the formation of saline seeps.

#### Alternative 4—Recreation

Traditionally, artificial lakes were created to augment urban and industrial water supplies, with recreation considered a secondary benefit (Bennett 1962). The purpose of artificial lakes has changed, however, and now they commonly are used in the Midwest for fishing, swimming, and boating. CBM-produced water could supply artificially constructed surface impoundments for recreational use. Depending on the quality of water, size of the production facility, and subsequent volume of pumped water, available lands could be converted into large artificial lakes and used for boating or canoeing. The lakes could accentuate

camping grounds by providing swimming areas for local residents, and might also be stocked with native warm-water and possibly coldwater fish to increase local populations.

#### Alternative 5—Evaporation Ponds

Evaporation ponds are usually off-channel or constructed impoundments designed to store water at the surface so that natural evaporative processes can move the water from the land surface into the atmosphere. These ponds are either lined or placed on impermeable soils, and could include nebulizers or other technology to enhance the evaporation process. As evaporation occurs, water is removed from the pond while the salts are left behind, which can increase the TDS in the remaining water. In the long term, as more water is lost to the atmosphere, the water remaining in the pond can become a concentrated brine and eventually salt precipitation will occur. The disposal of this residual salt must be considered in advance if evaporation processes are to be used.

#### Alternative 6—Constructed Wetlands

USACE and EPA define wetlands as areas that are inundated or saturated by surface or ground water at a frequency and duration to support vegetation adapted to life in saturated soil conditions. According to USACE (1987), wetlands are characterized by vegetation, soils, and hydrology.

References in Attachment E can be found at http://www.all-llc.com/CBM/.

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