

# United States Department of the Interior

BUREAU OF LAND MANAGEMENT Glenwood Springs Field Office 50629 Highway 6 and 24 Glenwood Springs, Colorado 81601 www.co.blm.gov



## CATEGORICAL EXCLUSION

DOI-BLM-CO-N040-2009-0075-CX

A. Background

BLM Office: Glenwood Springs Field Office Lease/Serial/Case File No: 0503933

Proposed Action Title/Type: Transfer of Grazing Preference and Grazing Permit Issuance

<u>Location of Proposed Action</u>: T2S R 84W, T3S R84W, Sixth Principal Meridian, Eagle County, Colorado. Piskey No. 08606 and Catamount Common No. 08619 Allotments. Refer to the attached allotment maps.

Description of Proposed Action: The Proposed Action is to transfer grazing preference and issue the associated term grazing permit. This grazing transfer is a result of the change in control of the base property (i.e., the owner will be leasing their base property). The lessee of the base property has applied for the transfer of grazing preference and associated grazing permit. The applicant has applied for a slightly different period of use and animal numbers from the previous permit. In addition the percent public land on the Piskey Allotment will change from 94 to 100 percent since there is no longer unfenced private land within the allotment that is controlled by the applicant. Animal unit months (AUMS) and the kind of livestock will remain the same as the previous permit. Other terms and conditions will also remain the except for a revision of the cultural resource stipulation to reflect the most current version. These actions are administrative in nature and serve only to transfer previously authorized livestock grazing privileges from one permit holder to another under same or similar conditions as those already permitted. Generally, livestock grazing has been occurring on the affected BLM lands for many years under terms and conditions previously issued with the livestock grazing permits. Accordingly, this action does not serve as the authorization to initiate livestock grazing on BLM lands. The permit would be issued for a 10-year period to coincide with the term of the base property lease. The proposed action is in accordance with 43 CFR 4110.2-3 and 4130.2. The tables below summarize the scheduled grazing use for the previous permit, proposed changes, grazing preference, and other terms and conditions for the permit.

**Scheduled Grazing Use (previous permit):** 

| Allotment Name & No.   | Livestock Kind & No. | Period of use | %PL | AUMs |
|------------------------|----------------------|---------------|-----|------|
| Piskey 08606           | 179 Cattle           | 05/15 - 07/31 | 94  | 431  |
| Catamount Common 08619 | 196 Cattle           | 08/01 - 10/15 | 100 | 490  |

**Scheduled Grazing Use (proposed changes):** 

| Allotment Name & No.   | Livestock Kind<br>& No. | Period of use     | %PL | AUMs |
|------------------------|-------------------------|-------------------|-----|------|
| Piskey 08606           | 195 Cattle              | 05/12 - 07/17     | 100 | 430  |
| Catamount Common 08619 | 165 Cattle              | $07/18 - 10/15^1$ | 100 | 490  |

**Grazing Preference (AUMS):** 

| Allotment Name & No.   | Active<br>AUMs | Suspended<br>AUMs | Permitted<br>AUMs |
|------------------------|----------------|-------------------|-------------------|
| Piskey 08606           | 430            | 115               | 545               |
| Catamount Common 08619 | 490            | 0                 | 490               |

#### Other Terms and Conditions:

- Travel restrictions within the Castle Peak Travel Management Area: In areas closed to motorized travel, or during seasonal closures to motorized travel, normal grazing administration, facilities maintenance, or facilities operation will be accessed by non-motorized methods only unless authorized by an approved administrative access agreement. In areas closed to motorized travel, or during seasonal closures to motorized travel, the permittee will be required to get pre-approval from a BLM authorizing officer for reconstruction of existing permitted facilities or other operations requiring motorized equipment. In case of an emergency, the permittee will be allowed access by motorized vehicle but must notify a BLM authorizing officer within 72 hours of the emergency. The permittee will not be allowed to use motorized equipment in an area closed to motorized travel for activities other than those authorized by the BLM.
- Average utilization levels by livestock in uplands should not exceed 50%, by weight, on key grass species and 40 % of the key browse species current year's growth. Grazing in riparian areas by livestock should leave an average minimum 4-inch stubble height of herbaceous vegetation and will not exceed an average utilization of 40% of the current year's growth for browse species. Application of this term may be flexible to recognize livestock management that includes sufficient opportunity for regrowth, spring growth prior to grazing, or growing season deferment. Livestock will be moved to another portion of the allotment, moved to the next scheduled pasture, or removed immediately from the allotment when the above utilization levels occur.
- The permittee and all persons specifically associated with grazing operations must be informed that any objects or sites of cultural, paleontological, or scientific value such as historic or prehistoric resources, graves or grave markers, human remains, ruins, cabins, rock art, fossils, or artifacts shall not be damaged, destroyed, removed, moved, or

<sup>&</sup>lt;sup>1</sup> This represents a slight change in period of use; however, it is still within the period of use and season already authorized on the allotment. Another grazing permit exists on the Catamount Common allotment. Scheduled grazing use for that permit is 126 Cattle 06/12 to 10/15.

disturbed. If in connection with allotment operations under this authorization any of the above resources are encountered, the proponent shall immediately suspend all activities in the immediate vicinity of the discovery that might further disturb such materials and notify the BLM authorized officer of the findings. The discovery must be protected until notified in writing to proceed by the authorized officer (36CFR800.110 & 112, 43CFR 0.4).

- Maintenance of range improvements is required and shall be in accordance with all
  approved cooperative agreements and range improvement permits. Maintenance shall be
  required prior to turn out.
- **B. Land Use Plan Conformance:** The Proposed Action is subject to and has been reviewed for and is in conformance with (43 CFR §1610.5 and § 2800, BLM 1617.3) the following plan:

Name of Plan: Record of Decision and Glenwood Springs Resource Management Plan.

<u>Date Approved/Amended</u>: Jan. 1984, revised 1988, amended in November 1991 - Oil and Gas Leasing and Development - Final Supplemental Environmental Impact Statement; amended Nov. 1996 - <u>Colorado Standards and Guidelines</u>; amended in August 1997 - <u>Castle Peak Travel Management Plan</u>; amended in March 1999 - Oil and Gas Leasing & Development Final Supplemental Environmental Impact Statement; amended in November 1999 - Red Hill Plan Amendment; amended in September 2002 – Fire Management Plan for Wildland Fire Management and Prescriptive Vegetation Treatment Guidance; amended in June 2007 – <u>Record of Decision for the Approval of Portions of the Roan Plateau Resource Management Plan Amendment</u>; and amended in March 2009 - <u>Record of Decision for the Designation of Areas of Critical Environmental Concern for the Roan Plateau Resource Management Plan</u>.

The Proposed Action is in conformance with the LUP because it is specifically provided for in the following LUP decision(s): The action is in conformance with Administrative Actions (pg. 5) and Livestock Grazing Management (pg. 20). Administrative actions states, "Various types of actions will require special attention beyond the scope of this plan. Administrative actions are the day-to-day transactions required to serve the public and to provide optimal use of the resources. These actions are in conformance with the plan". The livestock grazing management objective as amended states, "To provide 56,885 animal unit months of livestock forage commensurate with meeting public land health standards."

#### C. Compliance with NEPA:

The Proposed Action is categorically excluded from further documentation under the National Environmental Policy Act (NEPA) in accordance with 516 DM 11.9, Section D, Range Management, Number 1 and 11:

- (1) Approval of transfers of grazing preference.
- (11) Issuance of livestock grazing permits/leases where
  - (a) The new grazing permit/lease is consistent with the use specified on the previous permit/lease, such that
    - (1) the same kind of livestock is grazed,

- (2) the active use previously authorized is not exceeded, and
- (3) grazing does not occur more than 14 days earlier or later than as specified on the previous permit/lease, and
- (b) The grazing allotment(s) has been assessed and evaluated and the Responsible Official has documented in a determination that the allotment(s) is
  - (1) meeting land health standards, or
  - (2) not meeting land health standards due to factors that do not include existing livestock grazing.

This categorical exclusion is appropriate in this situation because there are no extraordinary circumstances potentially having effects that may significantly affect the environment. The proposed action has been reviewed, and none of the extraordinary circumstances described in 516 DM 2 apply.

|    | EXTRAORDINARY CIRCUMSTANCES  | YES | NO |
|----|--|-----|----|
| 1. | Have significant impacts on public health or safety.   |     | X  |
|    | Have significant impacts on such natural resources and unique geographic characteristics as historic or cultural resources; park, recreation or refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands (Executive Order 11990); floodplains (Executive Order 11988); national |     | X  |
|    | monuments; migratory birds; and other ecologically significant or critical areas.  |     |    |
| 3. | Have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources [NEPA Section 102(2)(E)].   |     | X  |
| 4. | Have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks.  |     | X  |
| 5. | Establish a precedent for future action or represent a decision in principle about future actions with potentially significant environmental effects.  |     | X  |
| 6. | Have a direct relationship to other actions with individually insignificant but cumulatively significant environmental effects.  |     | X  |
| 7. | Have significant impacts on properties listed, or eligible for listing, on the National Register of Historic Places as determined by either the bureau or office.  |     | X  |
| 8. | Have significant impacts on species listed, or proposed to be listed, on the List of Endangered or Threatened Species, or have significant impacts on designated Critical Habitat for these species.   |     | X  |
|    | Violate a Federal law, or a State, local, or tribal law or requirement imposed for the protection of the environment.  |     | X  |
| 10 | . Have a disproportionately high and adverse effect on low income or minority populations (Executive Order 12898).   |     | X  |
| 11 | Limit access to and ceremonial use of Indian sacred sites on Federal lands by Indian religious practitioners or significantly adversely affect the physical integrity of such sacred sites (Executive Order 13007).  |     | X  |
| 12 | . Contribute to the introduction, continued existence, or spread of noxious  |     | X  |

12. Contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act and Executive Order 13112).

### **INTERDISCIPLINARY REVIEW:**

Mama

| Title   | Area of Responsibility  |
|---|---|
| Archaeologist Outdoor Recreation Planner Ecologist Wildlife Biologist Fisheries Biologist Hydrologist | T/E/S Plants, Vegetation Wildlife, T/E/S Wildlife, Migratory Birds Fisheries, T/E/S Fish Soil, Air, Water                 |
| Rangeland Mgt Spec.<br>Rangeland Mgt Spec.  | Range, Wetlands & Riparian Zones Noxious Weeds  |
|   | Archaeologist Outdoor Recreation Planner Ecologist Wildlife Biologist Fisheries Biologist Hydrologist Rangeland Mgt Spec. |

### **REMARKS/MITIGATION**

The following mitigations will be carried forward within the permit under Special Conditions:

Land Health Standards: The allotments included in this grazing permit issuance were assessed as documented in the Burns to State Bridge Watershed 2006 Land Health Assessment Final Report and Determination Document for Assessment of Standards, 2007. The allotments were determined to be meeting the Standards at the time and current livestock grazing was not identified as a land health issue.

I considered this action and determined that it may be categorically excluded. I have evaluated the action relative to the 12 criteria listed above and have determined that it does not represent an exception and is, therefore, categorically excluded from further environmental analysis.

### D. Signature

Authorizing Official:

Karl Mendonca

Supervisory Natural Resource Specialist

### **Contact Person**

For additional information concerning this CX review, contact Mike Kinser, Rangeland Management Specialist, Glenwood Springs Field Office, 50629 Highway 6 and 24, Glenwood Springs, CO 81601, 970-947-2818.



