

UNIVERSAL SERVICE

MONITORING REPORT

CC DOCKET No. 98-202

2004

(Data Received Through May 2004)

Prepared by Federal and State Staff for the

Federal-State Joint Board on Universal Service in

CC Docket No. 96-45

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Table of Contents

Index of Tables and Charts	2 to 5
Introduction and Summary	6 to 8
Service List	9 to 12
1. Industry Revenues and Contributions	1-1 to 1-56
2. Low-Income Support	2-1 to 2-43
3. High-Cost Support	3-1 to 3-306
4. Schools and Libraries Support	4-1 to 4-17
5. Rural Health Care Support	5-1 to 5-13
6. Subscribership and Penetration	6-1 to 6-81
7. Rates and Price Indices	7-1 to 7-28
8. Network Usage and Growth	8-1 to 8-24
9. Quality of Service	9-1 to 9-12
10. Infrastructure	10-1 to 10-20
11. Revenues, Expenses and Investment.....	11-1 to 11-55

Index of Tables and Charts

Access Charges - Interstate - Per Line	Table 7.11
Access Charges - Interstate - Per Line - by Carrier	Table 7.13
Access Charges - Interstate - Per Minute	Table 7.12
Access Charges - Interstate - Per Minute - by Carrier	Table 7.14
Adjustment Formula	Table 1.17
Carrier Telecommunications Revenues Reported on FCC Form 499-Q	Table 1.9
Changes in Local Exchange Carriers	Table 3.36
Consumer Price Indices - Levels	Chart 7.1
Consumer Price Indices - Annual Percentage Changes	Chart 7.2
Consumer Price Indices - Annual Percentage Changes - Telephone Components ..	Chart 7.3
Consumer Price Indices - Average Annual Rates of Change	Table 7.1
Consumer Price Indices - Monthly	Table 7.4
Contribution Base Revenues by Program	Table 1.4
Customer Perception Surveys - Percentage of Customers Dissatisfied	Table 9.4
Customer Perception Surveys - Sample Sizes	Table 9.5
Embedded High-Cost Loop Fund Formulas	Table 3.3
Expenses and Taxes	Table 11.2
Expenses - Total Operating	Table 11.9
High-Cost Loop Support - 2002 Data - by Jurisdiction.....	Table 3.16
High-Cost Loop Support - 2002 Data - by Study Area	Table 3.30
High-Cost Support Fund Payment History	Table 3.1
High-Cost Support Fund Payment History - ILECs and CLECs	Table 3.2
High-Cost Support Fund Payments - Total	Chart 3.1
High-Cost Support Fund Payments - Total - ILECs and CLECs	Chart 3.2
High-Cost Loop Support Payment Projections by State or Jurisdiction.....	Table 3.6
High-Cost Loop Support Payment Projections by Study Area	Table 3.22
High-Cost Loop Support Payments by State or Jurisdiction	Table 3.21
High-Cost Loop Support Payments by Study Area	Table 3.35
High-Cost Loop Support - Percentage Changes – by State or Jurisdiction.....	Table 3.17
High-Cost Loop Support - Percentage Changes - by Study Area	Table 3.31
High-Cost Model Support Payment Projections by State or Jurisdiction	Table 3.8
High-Cost Support - Non-Rural by Study Area	Table 3.24
High-Cost Support Payment Projections - Total by State or Jurisdiction	Table 3.13
High-Cost Support Payment Projections - Total by State - ILECs and CLECs	Table 3.14
High-Cost Support Payment Projections - Total by Study Area	Table 3.29
High-Cost Support Mechanisms – Monthly Support per Loop by State	Table 3.15
Income - Net	Table 11.5
Information for Allocating CLEC Revenues	Table 1.19
Information for Allocating Incumbent Local Exchange Revenues	Table 1.18
Information for Allocating Interstate Access Revenues	Table 1.22
Information for Allocating Interstate Toll	Table 1.26
Information for Allocating Intrastate Access Revenues	Table 1.23
Information for Allocating LEC Intrastate Toll	Table 1.24
Information for Allocating Mobile Wireless Revenues	Table 1.20
Information for Allocating Non-LEC Intrastate Toll	Table 1.25
Information for Allocating SLC Revenues	Table 1.21
Installation, Maintenance, and Customer Complaints	Table 9.1

Index of Tables and Charts

Interstate Access Support Payment Projections by State or Jurisdiction	Table 3.11
Interstate Access Support Payment Projections by Study Area	Table 3.27
Interstate Common Line Support Payment Projections by State or Jurisdiction	Table 3.10
Interstate Common Line Support Payment Projections by Study Area	Table 3.26
Investment - Average Net	Table 11.6
Investment - Gross	Table 11.3
Investment - Other	Table 11.13
Investment Reserves	Table 11.4
Lifeline and Link Up Support Payments	Chart 2.1
Lifeline Assistance - Payments - by State or Jurisdiction	Table 2.8
Lifeline Assistance - Subscribers - by State	Table 2.6
Lifeline Assistance - Subscribers - Tribal and Non-Tribal - by State	Table 2.7
Lifeline Monthly Support - by State	Table 2.3
Lifeline Subscribers and Link Up Beneficiaries	Table 2.1
Link Up Assistance - Beneficiaries - by State	Table 2.9
Link Up Assistance - Beneficiaries - Tribal and Non-Tribal - by State	Table 2.10
Link Up Assistance - Payments - by State	Table 2.11
Local Switching Support Payment Projections by State or Jurisdiction	Table 3.12
Local Switching Support Payment Projections by Study Area	Table 3.28
Long-Term Support Payment Projections by State or Jurisdiction	Table 3.9
Long-Term Support Payment Projections by Study Area	Table 3.25
Loops - by State or Jurisdiction	Table 3.19
Loops - by Study Area	Table 3.33
Low-Income Average Benefits by State or Jurisdiction	Table 2.12
Low-Income Program Dollars by Study Area	Table 2.5
Low-Income Support Payments	Table 2.2
Low-Income Support Payments by State or Jurisdiction	Table 2.4
Minutes - Interstate Access - by Study Area	Table 8.4
Minutes - Interstate Access - by Tier	Table 8.1
Minutes - Interstate Access - Quarterly Total	Table 8.2
Minutes - Interstate Access - Total - Chart	Chart 8.1
Non-Operating Items - Total	Table 11.10
Other Operating Income or Losses	Table 11.8
Penetration - Households	Chart 6.1
Penetration - Individual Adults	Chart 6.8
Penetration by Household Size	Table 6.8
Penetration by Household Size - Critical Values	Table 6.14
Penetration by Household Size - Chart	Chart 6.5
Penetration by Householder's Age	Table 6.9
Penetration by Householder's Age - Critical Values	Table 6.15
Penetration by Householder's Age - Chart	Chart 6.6
Penetration by Income	Table 6.7
Penetration by Income - Chart	Chart 6.4
Penetration by Income - Adjusted for Inflation	Chart 6.9
Penetration by Income by State - Adjusted for Inflation	Table 6.11
Penetration by Income by State - Sample Sizes	Table 6.17
Penetration by Income - Critical Values	Table 6.13

Index of Tables and Charts

Penetration by Labor Force Status	Table 6.10
Penetration by Labor Force Status - Critical Values	Table 6.16
Penetration by Labor Force Status - Chart	Chart 6.7
Penetration by Lifeline Assistance Level	Table 6.4
Penetration by Lifeline Assistance Status	Table 6.3
Penetration by State	Table 6.6
Penetration by State - Changes	Table 6.2
Penetration by State - Changes - Map	Chart 6.3
Penetration by State - Comparison by Level of Lifeline Assistance	Table 6.5
Penetration by State - Critical Values	Table 6.12
Penetration by State - Map	Chart 6.2
Plant In-Service - Total	Table 11.12
Pool Results - NECA - Common Line	Table 3.4
Pool Results - NECA - Traffic Sensitive	Table 3.5
Price Indices - Annual Changes	Table 7.2
Price Indices - Local and Long Distance Services - Annual Changes	Table 7.3
Producer Price Indices	Table 7.5
Rates - Local Business - Single Line	Table 7.7
Rates - Local Residential	Table 7.6
Revenue per Minute - Average	Table 7.8
Revenues and Other Operating Items	Table 11.1
Revenues by Type of Carrier	Table 1.8
Revenues from Telecommunications Service Provided for Resale	Table 1.5
Revenues from Telecommunications Service Provided to End Users	Table 1.6
Revenues - Total	Table 1.7
Revenues - Total Operating	Table 11.7
Rural Health Care - Disbursements by Service Speeds Acquired	Table 5.3
Rural Health Care - Disbursements per Person by State	Table 5.4
Rural Health Care Funding Commitments and Disbursements by State	Table 5.2
Rural Health Care Funding Disbursements by Funding Year	Table 5.1
Safety Net Additive Support Payment Projections by State or Jurisdiction	Table 3.7
Safety Net Additive Support Payment Projections by Study Area	Table 3.23
Schools & Libraries Commitments & Disbursements by Applicant & Service Type	Table 4.1
Schools & Libraries Commitments & Disbursements by State & Applicant Type	Table 4.2
Schools & Libraries Commitments & Disbursements by State & Service Type	Table 4.3
Schools & Libraries Commitments & Disbursements per Student by State	Table 4.5
Schools & Libraries Commitments per Student	Table 4.6
Schools & Libraries Disbursements by Service Provider Type	Table 4.4
Schools & Libraries Disbursements per Student	Chart 4.1
Schools & Libraries Disbursements per Student	Table 4.7
Standard Deviation Analysis of Residential Rates - 2003	Table 7.9
Standard Deviation Analysis of Residential Rates - Historical	Table 7.10
State Code Reference	Table 8.5
Subscribership - Household - United States	Table 6.1
Switch Downtime and Trunk Blocking	Table 9.2
Switch Downtime Causes	Table 9.3
Switching Systems	Table 10.1

Index of Tables and Charts

Taxes	Table 11.11
Telecommunications Industry Revenues by Service	Table 1.2
Telecommunications Industry Revenues - Total	Table 1.1
Telecommunications Revenues by Type of Carrier	Table 1.3
Telecommunications Revenues - Interstate	Table 1.16
Telecommunications Revenues - Intrastate	Table 1.15
Telecommunications Revenues - Total - by State	Table 1.13
Telecommunications Revenues - 2002.....	Table 1.14
Telephone Calls and Billed Access Minutes of Large ILECs	Table 8.3
Transmission Systems	Table 10.2
Universal Service Program Requirements and Contribution Factors	Table 1.10
Universal Service Support - Distribution of Universal Service Payments	Chart 1.1
Universal Service Support Mechanisms	Table 1.11
Universal Service Support Mechanisms - by State	Table 1.12
Unseparated NTS Revenue Requirement - by State or Jurisdiction	Table 3.18
Unseparated NTS Revenue Requirement - by Study Area	Table 3.32
Unseparated NTS Revenue Requirement per Loop - by State or Jurisdiction	Table 3.20
Unseparated NTS Revenue Requirement per Loop - by Study Area	Table 3.34

Universal Service Monitoring Report
CC Docket No. 98-202
2004

Introduction and Summary

This is the eighth report in a series of reports prepared by federal and state staff members for the Federal-State Joint Board on Universal Service in CC Docket No. 96-45 (Universal Service Joint Board).¹ This report is based on information available to us as of May 2004.² These reports contain information designed to monitor the impact of various universal service support mechanisms, and the methods used to finance them. These mechanisms were adopted by the Federal Communications Commission (Commission), based on recommendations from the Universal Service Joint Board. These reports are part of a monitoring program created by the Commission in 1997 to replace a similar program in CC Docket No. 87-339 that resulted in a series of nineteen *Monitoring Reports*.³

The current program incorporates most of the information that was collected under the previous program, and also new materials from the reports of the administrator of the universal service support mechanisms, the Universal Service Administrative Company (USAC). To enhance our monitoring ability, we have created an open docket,⁴ which allows data, materials, comments, and studies to be submitted by any interested party at any time.

The monitoring program has proven to be valuable, not only as a report on the effects of the Commission's regulatory policies, but also as a complete census of all incumbent local exchange carriers. Because smaller carriers generally are exempt from most Commission reporting requirements, the *Monitoring Report* incorporates data from several sources, including the National Exchange Carrier Association (NECA) and USAC. USAC collects information from all eligible carriers to administer the universal service support mechanisms. NECA, at the direction of the Commission, collects information in order to administer the access charge pools and also provides information to USAC that is utilized in administering the Universal Service Fund. The *Monitoring Report*, therefore, contains the only available comprehensive data on all incumbent local exchange carriers, including data on such matters as the number of telephone lines, calling volumes, and certain types of costs.

This report presents data for the eleven subject categories selected for monitoring. The first section provides information on the contributions to the universal service support mechanisms and industry revenues, on which those contributions are based. The next four sections provide information on the various support mechanisms: low-income support; high-cost support; schools

1 The last report was released on December 22, 2003. *Universal Service Monitoring Report*, CC Docket No. 98-202, 2003 (Data Received Through May 2003), prepared by the Federal and State Staff for the Federal-State Joint Board on Universal Service in CC Docket No. 96-45.

2 In some sections, data received in June have been included.

3 *Federal-State Joint Board on Universal Service*, CC Docket No. 96-45, *Report and Order*, FCC 97-157, para. 869 (released May 8, 1997).

4 CC Docket No. 98-202.

and libraries support; and rural health care support. The remaining six sections provide information on matters that might be affected by the support mechanisms: subscribership and penetration; rates and price indices; network usage and growth; quality of service; infrastructure; and revenues, expenses, and investment. The *Monitoring Report* is now published once a year.

The following are highlights of some of the material in this report. Section 1 provides an update on industry revenues and the universal service program requirements and contribution factors. Section 2 includes the latest data on the Lifeline and LinkUp programs. Section 3 includes the most recent projected payments for all of the high-cost support mechanisms, based on the quarterly reports from USAC. It also includes information from the latest filing by NECA for the high-cost loop fund. Section 4 includes updated data on the schools and libraries support mechanism. Section 5 includes updated data on the rural health care support mechanism. Section 6 includes the most recent Census data on subscribership from the Current Population Survey. It also includes data on telephone penetration by income by state and a discussion of the impact of Lifeline programs on penetration. Section 7 includes updated Consumer Price Index and Producer Price Index data and other updated rate information. Section 8 includes the latest NECA data on access minutes. Section 9 includes updated data on the quality of service from the Commission's Automated Reporting Management Information System (ARMIS) reports. Section 10 includes updated data on infrastructure from the ARMIS reports. Section 11 includes the latest information on revenues, expenses, and investment from the ARMIS reports.

This entire report is available electronically through the **FCC-State Link** Internet site, which can be reached at <www.fcc.gov/wcb/iatd/stats.html>. It is available in both page image (.pdf) format and in a compressed (.zip) format, which, when unzipped yields word processing and spreadsheet files. In addition, information received well in advance of the next *Monitoring Report* will be made available on an interim basis in separate staff reports or in raw data files (such as most NECA filings used in the *Monitoring Report*) on the **FCC-State Link** Internet site. In addition, the ARMIS data are available on the ARMIS Internet site, which can be reached at <www.fcc.gov/wcb/eafs/>.

For ease of public reference, parties submitting materials for this docket should provide a duplicate copy to the FCC's Reference Information Center,⁵ where copies of all materials filed in the docket are available for public reference.

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