1	CONSUMER ADVISORY COMMITTEE MEETING
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5	Friday, November 3rd, 2006
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- 2 SHIRLEY ROOKER: Good morning, everyone,
- 3 it is meeting time. If I can get you to take your
- 4 chairs, we have a very busy agenda today.
- 5 Good morning. Last call. You will have
- 6 other times to chat, folks, let's get rolling,
- 7 please.
- 8 Well, good morning, everyone, I'm Shirley
- 9 Rooker and welcome to this lovely facility. We're
- 10 getting the folks together for the phone line.
- 11 Several people will be on by phone, just get your
- 12 chairs, please.
- 13 SCOTT MARSHALL: 866-624-3038. Sure.
- 14 SHIRLEY ROOKER: While we're calling in
- 15 the people who are joining us by phone, we'd like to
- go around the room and everyone tell us who they are
- and where they are from. It is a rather large group.
- And so anyway, I'm Shirley Rooker, I'm the local
- deputy Call For Action director. We're a nonprofit
- 20 group. Welcome.
- I will pass the microphone on each side if
- 22 you would take your microphone and just pass it up to

- 1 this end, so that it can start going down, we'd need
- 2 it may be. I don't know, do we have an issue with
- 3 sound? Can we talk to each other without mics --
- 4 ah-hah, we have to have the mics, it's required. Let
- 5 me pass this.
- 6 MAYTAL SELZER: Hi, my name is Maytal
- 7 Selzer, I'm with the Alliance for Public Technology.
- 8 SHIRLEY ROOKER: You do have name tags in
- 9 your folder, if you would put them out in front of
- 10 you. That's so I will know who I am. That's Joe.
- 11 (Laughter.)
- 12 GREGORY FROHRIEP: Hello, I'm
- 13 Gregory Frohriep, CWD.
- 14 THE AUDIENCE: Your mic is not on.
- 15 SHIRLEY ROOKER: Push the switch.
- 16 SCOTT MARSHALL: There you go.
- 17 GREGORY FROHRIEP: I'm Gregory Frohriep,
- 18 I'm with CWD.
- 19 SCOTT MARSHALL: Your name tag is coming.
- 20 MR. ORLECK-AIELLO: I am Phil
- Orleck-Aiello, I am here today subbing for my wife, I
- am with TCS.

- 1 CLAUDE STOUT: Good morning, I'm Claude
- 2 Stout, and I am with Deaf and Hard of Hearing
- 3 Consumer Advocacy Network, good to see you all this
- 4 morning.
- 5 JOE GORDON: Good morning, I'm Joe Gordon,
- 6 I'm with the League for the Hard of Hearing.
- 7 SHIRLEY ROOKER: You can take the
- 8 microphone off, it is easier to pass that way. Thank
- 9 you.
- 10 LINDA WEST: Hi, I'm Linda West, a member
- of the -- from the northwest corner of Montana,
- 12 representing Native American and rural American
- issues.
- 14 BRENDA KELLY-FREY: Good morning. Brenda
- 15 Kelly-Frey, I'm representing the National Association
- 16 for State Relay Administration.
- 17 DAVID BRUGGER: Good morning, David
- Brugger, I'm a private consultant and live in
- 19 Washington, D.C.
- 20 DIXIE ZIEGLER: Good morning, I'm Dixie
- 21 Ziegler with the Hamilton Relay representing
- telecommunication service providers.

- 1 SHELLY: Good morning, my name is Shelly.
- 2 LARRY GOLDBERG: Larry Goldberg, WGBH
- 3 National Center.
- 4 REBECCA LADEW: I'm Rebecca Ladew,
- 5 representing STS.
- 6 CHARLES BENTON: Charles Benton of the
- 7 Benton Foundation.
- 8 SHIRLEY ROOKER: Why don't you take the
- 9 microphone off the stand, it is easier to pass.
- 10 (Laughter.)
- 11 GENE CRICK: Gene Crick, TeleCommunity
- 12 Resource Center.
- 13 WILL REED: Will Reed, with Technology for
- 14 All.
- TONI ACTON: I'm Toni Acton, I represent
- 16 AT&T.
- 17 LAURA FORLANO: Laura Forlano, I represent
- 18 NYC Wireless for an organization that builds and
- 19 promotes public wireless network support in city
- 20 populations and residential.
- DR. HELENA MITCHELL: Helena Mitchell, the
- 22 Center for Advanced Communication Policy in Georgia.

- JOHN BREYAULT: John Breyault,
- 2 Telecommunications Research and Action Center.
- 3 SHIRLEY ROOKER: Good morning.
- 4 JANICE SCHACTER: Janice Schacter, I'm a
- 5 mother of a 12-year old daughter with hearing loss.
- 6 KAREN PELZ STRAUSS: Karen Pelz Strauss,
- 7 I'm here representing the communication services for
- 8 the deaf. I have one extra book with me.
- 9 (Laughter.)
- 10 (Applause.)
- 11 JIM TOBIAS: Jim Tobias, Inclusive
- 12 Technologies.
- 13 RICHARD ELLIS: Richard Ellis, Verizon.
- 14 LORETTA POLK: Good morning, I'm Loretta
- 15 Polk.
- VOICE: Consumer governmental affairs
- here.
- 18 SCOTT MARSHALL: I'm Scott Marshal, I will
- 19 be speaking with you in a moment.
- 20 SHIRLEY ROOKER: As you see, we have some
- 21 new faces. Maytal is a new person joining us, we
- have Pennington, is Brenda here?

- 1 We welcome all of you, it is delightful to
- 2 see you here this morning. I do have to say, thank
- 3 you, a big thank you to Rich Ellis at Verizon.
- 4 (Applause.)
- 5 SHIRLEY ROOKER: They have provided us
- 6 with the space and audio and visual equipment we have
- 7 and we really appreciate the contribution.
- 8 In addition, CTIA, Dane Snowden, who is
- 9 going to be joining us later. He and CTIA very
- 10 graciously will provide lunch for us, so we will be
- 11 fed.
- 12 (Applause.)
- 13 SHIRLEY ROOKER: A track record of 6 years
- 14 for lunch. We really appreciate that. I will turn
- this over to Scott for meeting logistics.
- 16 SCOTT MARSHALL: Thank you, it is good to
- see you all, I would actually ask Rich Ellis to tell
- 18 you all the important things around here. I should
- 19 tell you I'm also very grateful to both the
- 20 assistants for pulling this together. And also this
- is a wonderful facility, the men's room is larger
- than my apartment.

- 1 (Laughter.) 2 SCOTT MARSHALL: I almost got lost in 3 there. 4 (Laughter.) RICHARD ELLIS: Thank you, Scott. First 5 of all, on behalf of James Earl Jones, let me welcome 6 7 you to Verizon. 8 (Laughter.) 9 RICHARD ELLIS: We're glad you could be 10 here. If there are any loose ends -- if you want to see where Scott's huge men's room is, you go out the 11 way you came in, go to the right, the men's and the 12 13 women's. 14 There are phones in an atrium out here and 15 the main lobby, pretty much anywhere you sit, just 16 dial 9 to get out. 17 Please be aware of the wires on the floor, 18 the wires are taped down, but be aware of that and be aware the microphones are all on all the time. 19
- 21 RICHARD ELLIS: Any other questions?

 22 Bonnie will be happy to help you out (Indicating),

(Laughter.)

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- 1 hope you enjoy your day.
- 2 SHIRLEY ROOKER: Thank you, Rich, again.
- 3 I have to thank Scott Marshall. I have to tell you
- 4 Scott Marshall is a joy. He's going to kill me
- 5 later.
- 6 (Laughter.)
- 7 SHIRLEY ROOKER: He is such a joy to work
- 8 with, I have to tell you, he is absolutely wonderful.
- 9 I just got through telling --
- 10 (Applause.)
- 11 SHIRLEY ROOKER: And the people at the FCC
- have done so much to facilitate meetings, I believe
- 13 they have done a lot of work. For all of our people
- 14 who have made this meeting possible, we are very
- 15 grateful. Of course, one of the those important
- 16 people to us and her support has meant so much to us
- is Monica. We've always had records from here and
- Monica has been great to work with, the chief of the
- 19 Governmental Affairs Bureau. And I will turn the
- 20 podium over to Monica.
- MONICA DESAI: Thank you, I want a second
- to make sure we have people on the phone.

- 1 JOHN RUSCILLI: Yes, you do. John
- 2 Ruscilli with BellSouth.
- 3 DENY MOYNIHAN: Deny Moynihan.
- 4 MONICA DESAI: Thank you for coming to the
- 5 fall CAC meeting and thank you for the kind words
- 6 from Rich Ellis and Verizon Communications for
- 7 providing today's meeting facilities, and thank you
- 8 to Dane Snowden and CTIA for providing lunch.
- 9 This is the last CAC meeting of the
- 10 current two-year term and I want to personally thank
- all of you for your commitment to the committee and
- 12 working with the commission during the past
- 13 two years. The commission has really benefited from
- 14 the comments and your advice and we hope we provided
- useful information to you and your organizations.
- I do expect the commission will be
- 17 chartered, we are in the review stage, hopefully you
- 18 will be hearing something fairly soon. I'll speak
- 19 about Shirley, who has been very busy since we last
- 20 met and I would like to highlight some of our recent
- efforts.
- The Consumer and Governmental Affairs

- 1 Bureau, as you all know very well, develop and
- 2 implement the commission's consumer policies,
- 3 including disability access. We serve as the public
- 4 face of the commission through outreach and
- 5 education, as well as through our consumer center,
- 6 which is responsible for responding to consumer
- 7 inquiries and complaints.
- 8 We also maintain collaborative
- 9 partnerships with tribal, state and local
- 10 governments. Just last week as the -- commission
- 11 partnered with the National Congress of American
- 12 Indians and the Tribes of Northwest Indians at the
- latest gathering of the ITI, which is a workshop
- 14 round table focused on public safety and homeland
- security issues, including emergency preparedness.
- 16 Last July we had a similar round table
- workshop event addressing issues such as broadband
- deployment with wireless broadband and structure
- 19 development and a business plan, and the development
- of TV and radio stations in the country.
- 21 Last week we also attended the AARP
- 22 convention in California where we had an exhibit

- 1 booth, we answered questions and distributed
- 2 materials on issues such as DTB, broadband, wireless
- 3 phone service, broadcast initiative. We are very
- 4 happy to participate everywhere.
- 5 Also last week we participated in the
- 6 tenth annual Rural Telecommunications Congress, rural
- 7 telecom convenience business owners, federal, state
- 8 and local government agencies and representatives
- 9 from the medicine, distance learning, E government
- 10 communities and public policy officials to discuss
- deployment of advanced telecommunication services
- including broadband.
- This year we also discussed the recently
- 14 announced health care pilot program to networks. At
- 15 the meetings in August, the Federal and State
- 16 Lifeline and Link Up Working Group presented
- 17 preliminary conclusions to improve outreach to
- 18 lifeline and link up to committees on
- 19 telecommunications and consumer affairs.
- 20 After receiving public input, we put on
- 21 outreach efforts across the country without spending
- 22 too much money. The Working Group is looking forward

- 1 to further projects, they are preparing sample news
- 2 articles and press releases that will be posted on
- 3 the web. At the annual meetings in Miami,
- 4 resolutions will be adopted and reinforce the needs
- 5 for public and private partnerships, community-based
- 6 organizations, social service agencies, to be sure
- 7 that the lifeline method is not only communicated to
- 8 eligible consumers, but that they can also navigate
- 9 the application process successfully.
- The Bureau took its new program to
- 11 Houston, Texas. This included an event at Houston
- 12 County Community Center. It even focused on issues
- such as DTV, VOIP, and calling cards. We developed a
- 14 partnership to help disseminate consumer information
- 15 to local residents. The team was in Houston. They
- spoke to several hundred high school students at a
- 17 communications magnet school, they toured the
- 18 facility and were met with great enthusiasm. Had a
- 19 great experience there.
- 20 As you are well aware, the disability
- 21 rights office is also housed within the Consumer and
- 22 Governmental Affairs Bureau. The office is currently

- 1 overseeing several rule making proceedings. The
- 2 recommendations on their agenda today do address
- 3 these items. Your input does help inform our
- 4 decisions and we do value it greatly.
- 5 The commission recently launched a rule
- 6 making and oversight proceeding on a broad range of
- 7 issues, compensation of providers of TRS from the TRS
- 8 fund. In this proceeding, we're examining options
- 9 for costs for the various forms of TRS, including
- 10 traditional TRS, speech to speech, video relay
- 11 services and IP relay.
- 12 Through the proceeding, the commission is
- 13 exploring issues relating to what costs are
- 14 reasonable for compensation and the costs of coverage
- methodology, and to what extent outreach expenses,
- 16 legal fees, overhead costs and executive compensation
- are compensable from the fund.
- 18 Finally, the notice also seeks comments on
- 19 ways to improve the management and administration of
- 20 the fund, including measures for assessing the
- 21 efficiency of the fund, fraud and abuse and also to
- 22 protect the integrity of the fund.

- 1 We address the issue of access to
- 2 emergency services for 911, Internet based forms of
- 3 TRS and IT relay. As the commission has often
- 4 recognized, 911 service is critical to the nation's
- 5 ability to respond to a host of crises -- American
- 6 Sign Language -- for advantage in the event of an
- 7 emergency. We can use a telephone to reach the
- 8 proper authorities and that the first responders will
- 9 be able to accurately locate them.
- 10 Because wireline telephones are generally
- linked to a particular physical address, emergency
- 12 calls face -- including direct TTY telephones --
- public safety answering point where location
- 14 information is automatically displayed. Such direct
- 15 automatic access does not currently exist and
- 16 accordingly, you must develop solutions.
- 17 Relating to this issue the commission is
- hosting an E9-1-1 disability access summit on
- November 15th, 2006 for ways to include emergency
- 20 calling through TRS and active relay.
- 21 The comission also addresses the misuse of
- 22 two -- of active relay and TRS, seeking common an

- 1 possible changes to the TRS regulations to curtail
- 2 EMC. In addition we have launched a proceeding of
- 3 how the commission can work with providers in a
- 4 database that may allow customers to use existing
- 5 telephone numbers or other number as a proxy for
- 6 their Internet protocol address. This arrangement
- 7 could potentially provide -- determine automatically
- 8 relay user when a hearing person or another person
- 9 initiates an interface call.
- 10 We also sought comment on whether the
- 11 commit should adopt Internet protocol standards to
- 12 ensure all providers can receive calls from and make
- calls to any consumer, and all ERS consumers can make
- 14 calls through an ERS provider.
- 15 We are also working on closed captioning
- issues. In response to the petition rule making we
- 17 sought comment on the current status of the closed
- 18 captioning rules and ensuring that video programming
- is accessible to deaf and hard of hearing Americans
- 20 and whether additions should be make to the
- 21 effectiveness of those rules and compliance quality
- issues related to closed captioning.

1	As many of you know the bureau has
2	recently received over 600 petitions requesting
3	exemption from the requirement that as of January
4	1st, all programming be closed captioning.
5	Recently the bureau issued orders to 300
6	nonprofit programmers who were religious entities,
7	most of whom were paying. Because the cases are
8	subject to review I can't get into the substance of
9	the decisions. And while it is difficult to know
10	when the commission will address it, I do hope the
11	application is resolved soon and I know many of you
12	have expressed your views on this issue and
13	appreciate that.
14	This fall the commission announced the
15	launching of the Public Safety Homeland Security

Bureau, the events of the September 11th and last

year's hurricane season instituted the

infrastructure. The new bureau will build on the

comission's longstanding commitment to promote public

safety by facilitating reliable communication

services in times of emergency.

On August 3rd the commission adopted an

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- 1 order to promote access to broadband services for all
- 2 Americans and to encourage -- affirmed its rules for
- 3 access to broadband over power line systems while
- 4 maintaining in safeguards for radio services. The
- 5 commission will take appropriate action to the
- 6 situation.
- 7 The commission recently issued a proposed
- 8 rule making concerning a advanced television on
- 9 existing television service. This is the next step
- 10 in the digital transition which I am sure will be a
- 11 very important topic during the next phase. The
- 12 further notice proposes a new DTV cable allotment.
- 13 Also in September the commission adopted
- 14 an order that establishes a pilot program for health
- care providers, for broadband networks dedicated to
- 16 the provision of health care services. The
- 17 construction of such networks will bring the benefits
- 18 particularly telemedicine services to areas of the
- 19 country where the needs are acute. A couple of weeks
- ago the commission noticed an inquiry of the status
- 21 of competition in the market for the delivery video
- 22 programming as required by Congress. This notice of

- 1 inquiry which seeks competition in the video
- 2 programming market is designed to assist the FCC with
- 3 annual video competition. In the annual report the
- 4 FCC assesses the previous year and the effects the
- 5 changes are having on the consumers.
- 6 On September 27th, Chairman Martin
- 7 addressed the issue of obesity among children and
- 8 will be serving on a joint task force with
- 9 representatives from the food, television and
- 10 advertising industries, along with consumer advocacy
- groups and health expects, to work together to
- 12 address this important issue. When the task force
- has completed its work the FCC will submit a report
- on what we have learned and will continue to educate
- 15 American parents.
- 16 CTB is responsible for the commission's
- 17 direct relationship with consumers at the consumer
- 18 center and information about how to file a complaint
- is available on the commission's website and are
- 20 updated regularly.
- 21 As you know, we also have an important
- 22 outreach function which I touched on some. We picked

- 1 up outreach through our consumers affairs and
- 2 outreach division which focuses on broad
- 3 issue-oriented and specific consumer education. The
- 4 office of consumer affairs is committed to
- 5 strengthening the local governments. A very
- 6 successful outreach tool. As I talked about before
- 7 we now have about 6,000 names on the registry so the
- 8 numbers keep increasing with every CAC meeting.
- 9 We -- since our last report in June/July
- 10 the registry has focused on subjects such as
- increased -- and the new advisory committee by
- 12 Congress related to emergency communication. And
- finally in cooperation with many other federal
- 14 agencies, airline travel and people with
- disabilities.
- 16 As always I appreciate having the
- 17 opportunity to speak with you. I've enjoyed working
- 18 with the committee since I came on board. I -- a
- 19 certificate which we do have here. Shirley,
- 20 efficient as always, noted that it would take about
- 21 an hour to present them all individually, so we
- 22 brought them and stacked up here. And for those of

- 1 you on the phone we will be mailing them to you.
- 2 Before I wrap up I just want to recognize
- 3 the chairperson, Shirley Rooker, who has shared so
- 4 eagerly with this committee for six years and the
- 5 entire time she's only missed only one meeting,
- 6 maybe, that's it. And it's traditional here at the
- 7 commission to present you with a seal, I do hope you
- 8 continue to work with us going forward. Although you
- 9 are not an employee of the commission, you might feel
- 10 like one by now.
- 11 (Laughter.)
- MONICA DESAI: I hope that your CAC
- 13 colleagues will follow the custom of signing their
- 14 names around the seal. So we will make the seal
- 15 available so Shirley can sign it today.
- 16 (Applause.)
- 17 MONICA DESAI: Thank you, it has been a
- 18 pleasure working with you and with you organizing
- 19 this committee. So we appreciate it, thank you.
- 20 (Applause.)
- 21 MONICA DESAI: I know we're on a tight
- 22 schedule.

- 1 THE AUDIENCE: Do we need mikes? I have
- the mike. First of all thank you, Monica, for coming
- 3 to all of our meetings and giving us so much
- 4 information about what's going on in your bureau and
- 5 others. I have a two-part question.
- 6 First of all have you seen any trends in
- 7 terms of the types of complaints, changes in
- 8 complaints that have come across in the past year or
- 9 so? The second question is I was wondering if you
- 10 have had any inquiries yet from consumers about the
- 11 DTV transition.
- MONICA DESAI: We certainly had inquiries
- on the DTV transition. There certainly have been an
- increased number of hits to the website, increased
- 15 requests for fact sheets and publications related to
- 16 the transition. So there is, as there should be I
- think, growing general awareness about the
- 18 transition, which is a good thing. I don't know
- 19 about specific information, I do know we are hearing
- 20 more about it. I do know when we do our outreach
- 21 advance, people are more interested in this subject
- as well and we do -- when we go to different spots.

- 1 With respect to trends I'd have to take a
- 2 look at the reports. We put them on a website and I
- 3 need to take a look. Anecdotally I really hear and
- 4 pay attention to the trends that sort of come to my
- 5 attention for various other reasons. It may not be
- 6 that -- for example, we sometimes have do not call
- 7 complaints, but that may be stirred up by news
- 8 reports. For example related to press on that issue,
- 9 we've gotten a steady streams of complaints on
- 10 certain -- issues and both in the wireless and
- Wireline contacts, on the site. It is hard to say
- 12 without looking at the report.
- 13 THE AUDIENCE: The first is more factual.
- 14 Right now, at the same time that we're meeting
- 15 there's also meetings of something called the Access
- 16 Board Refresh Committee that is looking at revising
- the guidelines for section 508 of the Rehabilitation
- 18 Act and the Telecommunications Act.
- 19 Up until now there's been no involvement
- 20 by the FCC on that committee and I'm not sure why
- 21 there hasn't been, but since the guidelines will
- 22 effective impact rules that the FCC might need to

- 1 revise, I just want to alert you that was going on,
- 2 and have a representative attending those meetings.
- MONICA DESAI: I think we had a meeting
- 4 with the access folks, I'm not sure about
- 5 membership -- I'm not that familiar with the
- 6 technicalities of it, but I do know that we have been
- 7 working with the access order.
- 8 THE AUDIENCE: Our next meeting is next
- 9 week, I just want to alert you to the fact that
- 10 membership is not typically -- it is basically the
- 11 membership is closed, but I believe you can attend if
- 12 you're a federal agency, the agency responsible for
- making the rules.
- 14 The second question that I have is
- actually a question -- you listed -- it has nothing
- to do with my books.
- 17 (Laughter.)
- THE AUDIENCE: Which actually I already
- sold this one I'll have you know, but I do have order
- 20 forms.
- 21 (Laughter.)
- THE AUDIENCE: The next question, is you

- 1 mentioned the disability proceedings, one that I
- 2 didn't hear you mention was the Internet Protocol
- 3 Captioned proceedings, I want to know if that's still
- 4 alive?
- 5 MONICA DESAI: I apologize, yes, that is.
- 6 We are certainly not there by any means.
- 7 RICHARD ELLIS: Folks on the phone someone
- 8 has a speaker on, we're getting feedback.
- 9 SCOTT MARSHALL: If every one could speak
- one at a time for the court reporter.
- 11 AUDIENCE MEMBER: I have no place card,
- 12 but I would like to ask the FCC -- questions about
- when protocols would be deployed. These aren't
- 14 complaints, they are issues for more information, we
- 15 firmly believe that commission should pay for
- 16 initially. There should be more of an interactive
- 17 process -- that's our job, not yours, but we would
- 18 like better information about how we can make that
- 19 happen.
- 20 My question then is could you keep the FCC
- or individuals informed of the developments within
- 22 the emergency advisory process and what issues or

- 1 even sessions like the last mile considerations, one
- of our other issues. But if you have an order coming
- 3 out, which is it's a little difficult for us in
- 4 smaller communities to prepare and then it is
- 5 difficult for us to make sure that alerting re:
- 6 distrubution of information gained through the
- 7 channels with those with disabilities and those in
- 8 custodial populations. You see what we're working
- 9 with, any information and perhaps any more access
- 10 information like a channel where we ask a question
- 11 about what's the status of CAP alerts.
- 12 So anyway thank you for any information.
- 13 Similarly you mentioned the tele pilot program. I
- 14 get a lot of questions about that and they are
- 15 trivial questions, what services are covered and what
- 16 can we do. But the fact is I know that Erica has an
- information site coming up soon so the faster we can
- 18 get that information out, the better my
- 19 administrative assistant, who answers the phone will
- 20 love you for it. Thanks.
- 21 MONICA DESAI: I appreciate your comments.
- 22 Certainly the website should be coming up soon,

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- 1 hopefully very soon. Your comments on alerts for
- 2 federal agencies and how to get the information out
- 3 better is a very good one and it is definitely
- 4 something we can -- I can help facilitate in the
- 5 Department of Homeland Security bureau and maybe we
- 6 can discuss that specifically.
- 7 If you're interested in information on
- 8 proceedings related to communications issues, you
- 9 know, I think -- I'm not sure if at the consumer
- 10 information registry there is a box to check for
- 11 communications issues. If there's not there should
- 12 be. And folks who are particularly interested in
- those issues should be getting alerts through our
- 14 consumer information registry for those types of
- 15 issues. So I will definitely look into that and make
- 16 sure at least that gets taken care of. I definitely
- invite you to get in touch with me or work with Scott
- 18 and we can set up a meeting with the Public Safety
- 19 and Homeland Security bureau for that issue that we
- 20 talked about. Thank you.
- 21 SHIRLEY ROOKER: Thank you.
- 22 (Applause.)

- 1 SHIRLEY ROOKER: Thank you, very much,
- 2 Monica. It is wonderful to hear from you. The
- 3 certificates are behind me, please remember to pick
- 4 them up and for the people on the phone, there is a
- 5 lot of feedback, I hear myself twice and that is
- 6 scary.
- 7 Also I want to repeat that you identify
- 8 yourself for the court reporter so that we can get it
- 9 accurately -- your name, please.
- 10 Do you have any questions about logistics
- or anything like that that we need to move on? If
- 12 not or you can see us at the break.
- Jim Tobias is going to present.
- Jim Tobias.
- 15 SHIRLEY ROOKER: On each side we have to
- have a microphone person in charge. To make sure we
- 17 get did moved to the person who is speaking.
- JIM TOBIAS: Well, I'm equipped, but I'm
- 19 not WI-FI. This is going to be an exercise. What I
- 20 want to talk about briefly is a set of trends and
- 21 technologies that I believe are not only interesting
- on their own, but I hope you don't get hypnotized by

- the drama and amusing nature of the technology to the
- 2 extent that we lose focus on the public policy
- 3 implications. But what I want to talk about are some
- 4 trends and then there are implications for the public
- 5 interest.
- I have to do it manually. Okay, so the
- 7 first trend describes images for remote and these are
- 8 for people with visual impairments. The increasing
- 9 extent to which everything we buy in the information
- 10 and communication technology sphere is not a complete
- 11 product in and of itself, but rather a platform that
- the features are determined by the software inherent
- in the product. So for example, your cell phones you
- 14 might not think of as basically software devices, but
- they are, not only the features and services, but
- 16 literally the character sets and the functions that
- 17 you perform with them are all determined by the
- 18 software. And you buy it with an embedded software,
- 19 but you may also have experience with your network
- 20 provider automatically upgrading to software on your
- cell phone and you have changes.
- 22 And when you change your service, like

- 1 what number it is associated with, or you add text
- 2 messaging, all are software driven. They want to
- 3 manufacture one version of a product, they don't want
- 4 to have to make an Indonesian cell phone and a
- 5 Chinese cell phone and a UK cell phone -- and what
- 6 happened is that this product becomes -- and this
- 7 product becomes a way of marketing additional
- 8 services to you.
- 9 So you may purchase software on your
- 10 desktop computer and it periodically wakes up and
- 11 reminds you, hey you can get a better version of this
- or upgrades are not available. And it's kind of a
- 13 marketing channel into your environment. So the
- software is designed to be upgraded on hardware
- 15 products and to constantly maintain a relationship
- 16 with the customer.
- 17 And this is very different from say, the
- 18 1950s or 60s style telephone, where all it did was
- 19 ring, that's basically all it could do. Now our
- 20 phones are in kind of constant awareness of what we
- 21 do with them, what we might want to do in the future.
- It is much better and it is a way to improve the

- 1 value of the relationship to the companies involved.
- 2 So there is not only a two-way, two-party
- 3 relationship between us as consumers and the
- 4 companies that make and sell these products, but it
- 5 is a very active third party market.
- So for example, on your cell phone you're
- 7 not only buying if you have sense at all, service
- 8 from Verizon -- or service from any of the wonderful
- 9 carriers we have in the United States -- you're also
- 10 able to purchase services from other service
- providers, like Yahoo or Google or ESPN, or whoever
- it is that you want to use that product for.
- So what used to be something that was
- 14 basically inert and had one simple function now
- 15 becomes a electronic mall where you can determine how
- 16 you want to use it and you can find people to provide
- 17 you services on that platform.
- An additional trend, another trend that
- 19 feeds into this is the fact that we now have, using
- 20 the shorthand of "the web," we have an interconnected
- 21 network of information about products and services
- 22 that we use on a -- more and more of us use on an

- 1 everyday and even moment to moment basis.
- I don't think I'm the only one in the room
- 3 who feels that their experience of life is truncated
- 4 by not having Internet access at every moment. I've
- 5 seen people get shakes in long elevator rides because
- 6 they can't access their Blackberry at every moment.
- 7 But it is important to understand the
- 8 changes that this evolving network is going through
- 9 right now. And one of the principal changes is it is
- 10 no longer just a repository of information, like a
- shelf in the library and every day you go into the
- 12 library and go to the same shelf and the same book is
- there and you open it up and read and put the book
- 14 back on the shelf.
- More and more, websites are actually
- software applications themselves. So something like
- 17 E-Bay, we're not accessing a website, we're accessing
- a piece of software with a big database behind it
- 19 that anyone can add information to, anyone can add a
- 20 product for sale and E-Bay shows that information.
- 21 And when they complete the auction cycle they
- disappear from the database and are no longer shown.

- 1 Or Amazon when a new book is available for sale --
- 2 and other locations. I suggest you run as soon as
- 3 possible and by one just to experiment with the
- 4 application basing of the web mail.
- 5 If I get a portion of your royalties I'd
- 6 know exactly how much that's going to be.
- 7 So Amazon as you know keeps track, to the
- 8 extent you want it to, of not only what you purchased
- 9 in the past, but items that you're interested in,
- 10 that you can put in a wish list. And it reminds you,
- 11 hey, 6 months ago you said you wanted this book and
- it is now available in a used copy, would you like to
- 13 buy it now?
- 14 Again it is an application-oriented
- 15 relationship-managing context that the web and these
- 16 information networks are now capable of and we might
- 17 think of them as inflicting that relationship on us,
- 18 something that we don't want. At any rate the this
- is nature, the technological nature of the service as
- 20 I described.
- 21 So now you can even get, things thought of
- 22 as desktop applications, like word processing and

- 1 spreadsheets, are now fully mounted on websites.
- 2 Google -- as you may be aware, everything that you
- 3 might want to have on your desktop, a word processor,
- 4 a spreadsheet, information about your own
- 5 transactions, your own communications are now
- 6 available from any computer as you log into your
- 7 Google account.
- 8 So what are the implications beyond this
- 9 technology? And I'll demonstrate a couple of these
- just to show what they are.
- People have asked me what this thing is
- 12 (Indicating) I will describe it, I brought it to the
- July meeting, it wouldn't work then, it is doing the
- same thing now. It is a cute little gadget that
- 15 stands about a foot tall including its ears, like a
- 16 rounded conical shape, it looks like a bunny, the
- 17 name vastag is Armenian for rabbit. It is a French
- 18 product. It is a wireless device that hooks up
- 19 automatically whenever it is in a WI-FI zone that is
- 20 a relatively open zone and it identifies itself to
- 21 its home network in Paris and all in the world.
- 22 This has a name, Rusty Buddy. If anyone

- 1 wants to send a message they can do so by visiting
- 2 the website and what happens is your message goes
- 3 over the web, to the servers in Paris and back out to
- 4 Rusty Buddy.
- 5 What do you make this Vastag do? It has
- 6 ears that move -- these ears you see, the lights
- 7 change color, the ears detect, none were harmed in
- 8 the making of this presentation, they are
- 9 magnetically connected, they are on rotating motors
- 10 and it can also speak. You can send a friend a song
- 11 and have it play out, a birthday wish or what have
- 12 you.
- The accessibility is pretty cool, but it
- is not limited just to accessibility. I see this as
- a phone ringer for someone who is deaf or hard of
- 16 hearing. The ringers you can buy from Radio Shack
- 17 and other locations. The fact that it has a motor,
- for a deaf, blind individual there is kind of a third
- 19 party hobby market for making accessory ears, you can
- 20 imagine all the bling loaded fuzzy ears. What have
- 21 you, that could be informational devices. You can
- 22 set the ears to any position you want and different

- 1 positions can have different meanings.
- 2 The point is not that such a device can be
- 3 built, it is that it can be built and sold at such a
- 4 low price, about \$100 and there is no cost for the
- 5 service. Here you have a device that is a fully
- 6 functional message translation device, text turns
- 7 into speech, it can also be a multimodal and
- 8 cross-loading device. It's French so they call the
- 9 set of controls a choreography and the choreography
- 10 encompassed, to make a license change and ears. It
- allows you to create any particular application that
- 12 you want and that is kind of the software design or
- 13 software based product.
- I know we have another -- we're short on
- time so I'm just going to briefly go into this
- 16 quickly with you. Many of you may experience -- that
- 17 guy is hideous.
- You may be familiar with web cams that you
- 19 can attach to your laptop, that's not relevant or
- 20 even tolerable -- what's interesting is that you can
- 21 have it capture your face and what you do with your
- face shows up on the screen.

- 1 So this is something that -- here we go --
- 2 you can see that as I talk, it's mouth is moving and
- 3 I narrow my eyes and tilt my head back up and down.
- 4 THE AUDIENCE: Explain what's on the
- 5 screen.
- JIM TOBIAS: I have a shark and other
- 7 critters --
- 8 AUDIENCE MEMBER: That one looks more
- 9 like you than you do.
- 10 (Laughter.)
- 11 JIM TOBIAS: Thanks. That was a shark and
- 12 a -- what has happened with respect to face and
- 13 gesture recognition software -- okay, now it is
- 14 tracking me. If I narrow my eyes it has a wonderful
- 15 quality -- the purpose is not to demonstrate the raw
- 16 capability -- I don't want to be upstaged forever --
- it is not to demonstrate the raw functionality but
- 18 the capability we have as such a reduced cost and
- 19 such market ubiquity.
- 20 If you look at the world of eye gaze
- 21 technology on behalf of people with communication or
- other kinds of control capability problems, if you

- 1 couldn't type, could you control something by moving
- 2 your head around? This is about an \$8,000 device
- 3 which reaches almost 0 percent of a contended market
- 4 and drops it down to a \$100 device which then
- 5 requires third party development. And I think we
- 6 have some radical transformations that are occurring
- 7 because of that, development costs are much lower
- 8 when you -- with hardware, software.
- 9 The distribution costs are radically lower
- 10 as well. We're not even selling CDs, people are
- 11 coming to the website, downloading software, the
- 12 distribution costs are almost down to zero. The
- marketing costs are similarly lowered, there are so
- 14 many people already on the Internet. We know that's
- not the case, but a growing number of people are.
- And people spend time on the Internet looking for
- 17 products that meet their very, very, specific needs,
- 18 their niche needs. They have to find their market,
- 19 the market is essentially looking for them.
- 20 So these all contribute to a phenomenon
- 21 referred to as the long tail and the graph here is
- sales of a product versus the number of products. So

- 1 we all know that a highly popular product like
- 2 vanilla ice cream has huge sales. And a product like
- 3 mocha mint chip would have very, very little sales.
- 4 Because we buy our ice cream at the supermarket,
- 5 there is limited space in the freezer, the
- 6 supermarkets have to focus on sales with high --
- 7 products with high volume sale.
- 8 Information communication technology,
- 9 there is no longer such a need, we have essentially
- 10 an infinite size supermarket. You can reach the
- 11 potential market and find people who want that
- 12 particular variation of a product or service. As
- 13 those information costs and transaction costs drop
- 14 radically, what we find is there's actually more
- money to be made in very, very scarce, rare, tiny
- 16 markets, than there are in huge mainstream services.
- 17 Fewer people will tolerate a generic news
- show. More and more people are looking for what is
- 19 the news of my community of interest, whether it
- 20 might be my ethnic community, what have you. This
- 21 information technology gives us as consumers the
- 22 ability to find those sources because it gives the

- 1 producers a very low-cost platform for producing and
- 2 distributing the information services.
- 3 So if this is a technological fact, what
- 4 are the implications of public interest? I apologize
- 5 to the experts in public interest here who probably
- 6 come up with these ideas, but as coming from a
- 7 technology perspective, I think of three types of
- 8 intervention. First nature preserve -- first there
- 9 is an assumption there is a need to do something
- 10 other than let the market determine everything about
- 11 how we're going to get information communication.
- 12 What are the models that we can think of?
- 13 I can first thing of something like a nature
- 14 preserve. We are preserving some resource, we have a
- 15 reserve spectrum for assistive listening assistance
- as we do for emergency communication. There may be
- 17 other kinds of resources that just need an absolute
- 18 regulatory hand to preserve them for the community
- 19 that could not effectively compete in the market. We
- 20 could never get the assistive listening system market
- 21 to outbid a major carrier auctioning off every single
- 22 piece of the electro magnetic spectrum.

- 1 There is the kind of market basket
- 2 approach. It basically says what is it that people
- 3 are buying, what are people using? And this is kind
- 4 of a market research oriented review, what is the
- 5 reality of the -- pattern for information technology
- 6 and where are the underserved populations within this
- 7 context? And what are the efficient ways of
- 8 remedying gaps in the market or failures on the
- 9 market on a case-by-case basis.
- The final one is kind of more utopian
- 11 perhaps, where we rely on he market, but we subsidize
- 12 underserved users, we basically say these are the
- services that we think you need in order to be a
- 14 citizen of the United States. And given -- you could
- be a third-grade student, a low income person in an
- urban community, whatever your situation is, how
- 17 could we provide you the wherewithal in the market to
- 18 get what you want?
- I apologize for the flashy technology side
- of it and the under developed theoretical approach, I
- 21 wanted to get across to you some very exciting
- 22 developments in the area of technology that I think

- 1 will encourage us to think in innovative ways about
- 2 how we can intervene, how the public sector can
- 3 intervene.
- 4 (Applause.)
- 5 SHIRLEY ROOKER: I thought you looked
- 6 really good as a green person.
- 7 Before we take questions, Scott needs to
- 8 speak to our people on the phone, he has some
- 9 information on how you can mute your phone.
- 10 SCOTT MARSHALL: Thanks, Shirley, we have
- a solution on your phone, star 6 will mute your line.
- 12 There is a way to mute all of you from here, but we
- don't want to do that.
- 14 (Laughter.)
- SCOTT MARSHALL: Kindly push star 6, that
- 16 should take care of our feedback problem. So they
- 17 tell me.
- 18 SHIRLEY ROOKER: How do they come back in?
- 19 SCOTT MARSHALL: It is a toggle. Do star
- 20 6 again and we will be able to hear it.
- 21 THE AUDIENCE: Thank you very much.
- 22 SCOTT MARSHALL: We also want to ask does

- 1 anyone on the phone have a question for Jim? And
- then I will turn it back to you, Shirley.
- Going once, twice.
- 4 You're very resourceful.
- 5 He called me on the cell phone. I wrote
- 6 it down for next time, maybe I'll know how to run a
- 7 meeting after 6 years, we will have it for the
- 8 future, I guarantee you.
- 9 SHIRLEY ROOKER: Thank you, we have a
- 10 couple of questions -- we're still getting feedback.
- 11 THE AUDIENCE: No.
- 12 SHIRLEY ROOKER: I'm still hearing myself.
- THE AUDIENCE: No.
- 14 SHIRLEY ROOKER: We have a couple of
- 15 questions.
- 16 MARY LIGHT: Good morning, Mary Light for
- 17 SHAMU. The information that you were talking about
- in terms of tracking eye gaze and facial movements
- and how it is a very inexpensive technology is an
- 20 interest -- I know there's been a lot of research
- 21 done with eye tracking in the area of computer
- 22 assisted kinds of distance technologies. Do you see

- 1 applications in terms of distance communication for
- 2 eye tracking so those details can be better picked up
- 3 on?
- 4 JIM TOBIAS: I think that's an excellent
- 5 question. Some of the bandwidth limitations could be
- 6 reduced if instead of sending the full video image of
- 7 the person signing we sent were kind of not
- 8 cartoonish, but reduced features, maybe exaggerated
- 9 features so that the features most important for
- interpreting like eye position and mouth position
- were exaggerated and others that weren't so important
- 12 were reduced. And I think there are a lot of
- implications.
- 14 My key concern is that we still manage to
- spend most of our R&D dollars on separate
- accessibility oriented research when we could go
- 17 piggybacking on the commercially done research that's
- done, 95 percent of the work. And all that's left is
- for us to adopt and adapt the technology that's
- available on the \$100 level.
- 21 SHIRLEY ROOKER: One more question. All
- 22 right.

- 1 LARRY GOLDBERG: Larry Goldberg. How easy
- 2 it is to develop applications, I'm wondering what the
- 3 notion is for particular accessibility, I think it is
- 4 something like YouTube which came out of nowhere and
- 5 now has tens of millions of videos. One solution in
- 6 terms of accessibility that may force to you provide
- 7 captioning, the other alternative is to hope that
- 8 some very creative third party developer figures a
- 9 way of getting captions on to them. And achieving
- 10 the accessibility goals and at technologies and how
- 11 could we accomplish these.
- JIM TOBIAS: I don't know if -- there is
- 13 technological side and intervention side. One
- approach would be captioning on the fly.
- 15 If I were a deaf individual who wanted to
- 16 access YouTube and an axillary service that would
- 17 caption the video on the fly, to the extent that's
- 18 technologically feasible -- we don't want to suppress
- 19 the explosive creativity -- we want to effect that
- community with the needs, but we don't want to say
- 21 thou shalt not post a YouTube until you have
- 22 captioned the video to make it legal.

- 1 We want to focus on the user needs, that
- 2 is the user of captioning or the user of description
- 3 services, and see if there is a way of having the
- 4 lightest touch regulatorially.
- 5 So one scenario might be the first deaf
- 6 person who wants to view a video on YouTube, only
- 7 then does it get captioned. Once that captioning is
- 8 completed, the video is restored in another version
- 9 on YouTube. So there is captioning for that one time
- 10 only view, now available for the second, third and
- 11 fourth user.
- 12 SHIRLEY ROOKER: Thank you very much.
- We're going to take a brief break, we'll
- 14 be back at 10:15. There is water for those of you
- who would like water provided to us by Verizon.
- 16 We'll see you in just a few minutes. Thank you.
- 17 (Applause.)
- 18 (Recess.)
- 19 SHIRLEY ROOKER: Guess what folks, the
- time flies when you're having fun. Time to get back
- 21 to work.
- Okay folks, it's work time. It's time to

- 1 go to work. Because we do have -- I know
- 2 Commissioner Copps is coming, so we have to make time
- 3 for him on the agenda, with great pleasure. We have
- 4 two panels to talk about. Dixie Ziegler.
- 5 DIXIE ZIEGLER: Right here. (Indicating.)
- 6 SHIRLEY ROOKER: I'm facing the light and
- 7 people are outlined.
- 8 DIXIE ZIEGLER: Good morning.
- 9 SHIRLEY ROOKER: Why don't we go ahead and
- 10 get started. This is Dixie Ziegler, the Working
- 11 Group chair of the TRS Working Group.
- 12 DIXIE ZIEGLER: It has been a pleasure
- working with the TRS Working Group this year, we have
- 14 accomplished quite a bit. Our group has been very
- active and they have participated with the members in
- 16 all the hard work and we have had a few items we hope
- 17 to pass onto the FCC with all of your support.
- First the E9-1-1 item. She also mentioned
- 19 the summit taking place on E9-1-1 related matters in
- 20 regards to Internet service and relay.
- 21 What the meat of this particular filing
- is, is a letter that was filed by the E9-1-1

- 1 Coalition, which is a new group of individuals,
- 2 providers, consumers, various organizations who take
- 3 interest in this, the national emergency association
- 4 involved with that group, and several folks here are
- 5 actually a part of this particular E9-1-1 council as
- 6 well. The Working Group was drafted for the FCC and
- 7 thought that if the PAC were also to put their
- 8 support to the cause hopefully it would bring around
- 9 solutions.
- 10 Regarding E9-1-1 and video relay services,
- 11 what we're asking for today is support for this
- 12 particular item. There's really two points, two main
- sections of this letter, one letter, point one
- 14 addresses indirect access to 911 access centers
- 15 through relay services. Relay providers gain access
- to the network to support, to be able to contact
- these services which quite frankly is all technology,
- 18 they are still trying to work through the process to
- 19 put their calls through like it does on a land line
- 20 phone. There is a need to be able to make that
- 21 happen and there's probably steps in the process and
- 22 this letter outlines steps that might be taken and we

- think those steps would be analyzed further in the
- 2 E9-1-1 summit Monica mentioned this morning. This
- 3 paper is the guideline for the summit that's
- 4 happening on the 15th.
- 5 The second part of this letter talks about
- 6 direct E9-1-1 access from text pagers, video relay --
- 7 video telephones, all types of devices, PDAS, pagers,
- 8 E-Mail, caption telephone, many of the services
- 9 accessible through relay, making sure that all of
- 10 those devices have accessibility directly to 911 and
- 11 it works in a manner as it works today for land line
- 12 connections.
- 13 So there's information in here about how
- 14 the P sap network might need to be upgraded to accept
- 15 these calls. Again they are going to be discussed at
- the upcoming summit on November 15th at the FCC.
- 17 So this has really become a guideline,
- 18 there are things happening already at the FCC because
- 19 at the end of the letter there is a request for a
- 20 meeting and the request has been granted as Monica
- 21 announced this morning. We've been talking about the
- 22 additional information regarding this -- this topic

- 1 is bigger than this letter. Activity has started to
- 2 happen. It is kind of exciting in our ministry, as
- 3 part of the council, they've stepped up and said we
- 4 think there needs to be procedures that all follow in
- 5 contracting at P sap.
- Quite frankly, some have been providers
- 7 for years, it is exciting that they are working with
- 8 us to train operators appropriately and can recognize
- 9 a relay call, and making it easier for P SAP
- 10 operators to recognize a relay call and increase
- 11 training for P SAP operators. So there are a lot of
- really good things that are happening as a result of
- 13 the work that this council initially has been doing.
- 14 And from a great consumer organization like this will
- 15 continue to indicate to the FCC that A, this is an
- important topic and B, the FCC should continue to
- stay on the track they are on, to gather the
- information and begin to act on the recommendations.
- I welcome any questions, thoughts, and
- 20 comments on this particular document.
- 21 SHIRLEY ROOKER: We are opening the floor
- 22 to questions or comments. I gather you all want to

- 1 submit this as a recommendation?
- 2 DIXIE ZIEGLER: Correct.
- 3 SHIRLEY ROOKER: Do we have any -- yes,
- 4 Jim.
- JIM TOBIAS: I'd like to speak very
- 6 strongly in adopting these recommendations, those of
- 7 us who participated in the dialogue that brought
- 8 these recommendations about, even, you know, not
- 9 always participating actively. I know I saw an
- amazing attention paid to the detail of every
- 11 stakeholder involved, you know. I don't think I've
- 12 ever seen as diligent an attention to making sure
- that everyone's views surfaced and that those got
- 14 reflected in the final recommendations.
- 15 I feel this is a model of the consultative
- 16 process that this committee was established for and
- therefore we should strongly recommend that it be
- 18 adopted by this committee and that we encourage the
- 19 commission to adopt those recommendations as soon as
- 20 possible.
- 21 SHIRLEY ROOKER: We have other comments.
- 22 THE AUDIENCE: Do you need to take a

- 1 motion?
- 2 SHIRLEY ROOKER: Yes. We need a motion.
- 3 If you want to state that in the form of a motion,
- 4 Jim.
- JIM TOBIAS: I move we adopt the
- 6 recommendations.
- 7 SHIRLEY ROOKER: As presented?
- 8 JIM TOBIAS: As presented.
- 9 SHIRLEY ROOKER: Do we have a second to
- 10 that motion?
- 11 All right, all right. We have a motion on
- 12 the floor that's been seconded. Forwarding to the
- 13 FCC the recommendations of the Working Group. May I
- take a vote? May I see hands for yeses.
- 15 THE AUDIENCE: (Indicating.)
- 16 SHIRLEY ROOKER: Opposed?
- 17 It passes.
- I want to say you have done a great job,
- 19 Dixie Ziegler, I have E-mails to prove it.
- DIXIE ZIEGLER: I have a couple of more.
- 21 Continuing on the next item that we have to present
- 22 to you today, before I do that I would like to thank

- 1 Jim for his comments. I agree the group is
- 2 pleasantly surprising and has so many different
- 3 agencies involved, really a cross sector of agencies
- 4 addressing these issues and a lot of support from the
- 5 Federal Government which has really been refreshing.
- 6 Moving onto the next item in your packet,
- 7 and that is an item addressing Internet captioned
- 8 telephone funding. If you recall you talked about
- 9 caption telephones several times over the last two
- 10 years in this group. We brought to you an initial
- 11 proceeding on cap tele asking for support from a main
- date, I went back to work after that, had some
- 13 difficulty casting.
- 14 Lastly an item to help develop an NPRM on
- 15 captioned telephone, a mandate that provides
- 16 captioned telephone. And as a part of that initial
- 17 petition that began all of this work, began all for
- 18 the mandate, a part of that petition asked for
- 19 funding for Internet protocol captioned telephone
- 20 service. And so we come forward, our Working Group,
- 21 today to ask for the cap tele -- require the
- 22 Interstate TRS Fund pay for captioned telephone.

- 1 They have taken a lead on working on the force and
- 2 this technology. I ask Karen to give you more
- 3 information.
- 4 KAREN PELZ STRAUSS: Thank you. You are
- 5 familiar now with captioned telephone. It is a form
- of relay service that enables a service that
- 7 typically -- they don't have to have -- typically
- 8 have residual -- to see to the destination party and
- 9 to hear back over the telephone and read captions of
- 10 what that person is saying. Captions are provided
- 11 through an individual, a relay operator at a remote
- 12 location and revoicing what the responding party is
- saying and that revoicing goes to a computer for
- speech recognition to spit out the captions to the
- 15 telephone users.
- 16 Internet-based captioned telephone pretty
- much works the same way, except that the delivery,
- 18 the transport that's taking place is occurring over
- 19 the Internet and sometimes over the PSTN as well.
- 20 There is actually around six different types of
- 21 captioned based telephone that use PSTN and Internet
- 22 to varying degrees.

1	For	example,	one	method	actually	allows	to

- 2 you to use any -- I think we may have talked about
- 3 this a little bit at the last meeting, but allows to
- 4 you use any telephone at all whether it is a PSTN
- 5 phone or digital phone, a voip phone to make your
- 6 phone call to the other party. And what we do is
- 7 connect that hand set to a computer with a \$15 device
- 8 from perhaps Radio Shack and the captions come back
- 9 over the Internet. It is nice with that device you
- 10 can have access to 911, call forwarding, your phone
- is the same as it always is, but yet you're getting
- 12 your captions back over the Internet.
- 13 There is another kind where you initiate
- 14 the call over the Internet and someone can call you
- back using a PSTN line, so it is PSTN to PSTN, the
- 16 captions come over the Internet. There is a form
- 17 where it is strictly over the Internet where you log
- onto the Internet and dial the destination party from
- 19 the Internet and again the relay operator is
- 20 connected and the captions come back over the
- 21 Internet and you can actually speak over the
- 22 Internet.

- 1 The reason this is an important
- 2 technology, many employers, five different reasons
- 3 that it is really critical that this get approved
- 4 soon. As many of you know the FCC has already put
- 5 captioned telephone over PSTN and approved IP relay
- for text based. Some may wonder why do we need this
- 7 approval. I've actually wondered that myself. I
- 8 believe it is a no-brainer and should be approved,
- 9 but unfortunately, although it was put out on public
- 10 comment it still hasn't been resolved.
- 11 The reason this is troublesome is a lot of
- 12 employers are switching their system from analog to
- digital systems. In fact I do represent Ultratech in
- 14 this matter, I want to make that clear, I think many
- of you know my background and I am concerned about
- 16 getting the service out to consumers, there are
- 17 consumers who don't have it and I want them to have
- 18 it.
- I did going to the FCC and had several
- 20 meetings with commissioners and what was interesting
- 21 was we wanted to show them this technology, we wanted
- 22 to compare the analog version and the digital

- 1 version, we couldn't show them the analog version
- 2 because the FCC switched to digital.
- 3 We thought that kind of proved our point
- 4 and we should get captioned telephone on the way out,
- 5 but it didn't happen. People who are able to use
- 6 captioned telephone now are starting to lose that
- 7 access as their employers switch over to digital.
- 8 This would allow them to continue using captioned
- 9 telephone.
- 10 Another really important reason this is
- 11 critical is that with IP version you can use a wide
- 12 range of devices. Right now with analog you can only
- use captioned telephone, the actual telephone, which
- is expensive, individuals have to pay for it. With
- 15 this you can use any range of device, desk, laptop
- 16 computers, personal desk assistants, cell phones, any
- 17 wireless device. It is ubiquitous.
- 18 Another important reason it is critical is
- 19 it enables, if you can use a computer, that means you
- 20 can change the font and the size and that makes for
- 21 benefits for people with multiple disabilities as
- 22 well. You can have a braille output device that you

- 1 can attach to the computer.
- 2 There are other reasons. It is much
- 3 better for conference calling, it allows people to
- 4 receive calls directly from hearing impaired people.
- 5 Right now if you're using a one line captioned
- 6 telephone, the hearing individual has to dial the
- 7 captioned telephone relay center first and they give
- 8 the number of the recipient to the call. With this
- 9 you can dial directly. You can add or drop captions
- on a call as necessary.
- 11 This is a really important point. I think
- in today's day and age relay services are not cheap,
- they are expensive and what we have found is that
- 14 with Two-Line Captioned telephone you can do this as
- 15 well. An individual can be on the phone and not be
- 16 using captions and all of a sudden they can press a
- button to get those captions, but then when they
- don't need them, they can turn it off. That is a
- 19 cost saving device. You can do this with IP.
- I think I've covered all the benefits.
- 21 There are actually a few more, but those are the
- 22 central benefits, one of the other ones that will

- 1 increase competition as well. This will allow
- 2 entrants into the field because you don't need that
- 3 captioned telephone again. What we are proposing in
- 4 this proposal is to have the CAC approve our
- 5 recommendation to the SEC to approve Internet
- 6 protocol captioned telephone as a relay service. It
- 7 would be reimbursable by interstate relay funds.
- 8 SHIRLEY ROOKER: Now, okay, so we have the
- 9 comments on the second recommendation from the TRS
- 10 Working Group and I will open the floor to
- 11 discussion.
- 12 LARRY GOLDBERG: When you say this
- 13 petition will allow captioning of IT services, you
- 14 can get compensated from the fund, it is allowed or
- available, it is compensated from the fund.
- 16 KAREN PELZ STRAUSS: That's right.
- 17 LARRY GOLDBERG: Will patents allow
- 18 competition?
- 19 KAREN PELZ STRAUSS: This is a lot -- you
- 20 can use any device and you can use various transport
- 21 modes. I can talk to you about it in more detail, it
- is a complicated question. It is very likely to

- 1 increase competition.
- 2 One of the reasons is that this will also
- 3 increase the number of captioned telephone users
- 4 which is going to make it much more valuable, much
- 5 more of an incentive to get involved. Right now the
- 6 numbers have been kept artificially low because the
- 7 states -- most of the states, there are only two who
- 8 don't do this, limit the number of captioned users
- 9 that can join each --
- 10 LARRY GOLDBERG: The number of providers
- 11 are not limited.
- 12 KAREN PELZ STRAUSS: There is no
- incentive, because the market, the states gave
- 14 artificially kept down the market.
- 15 LARRY GOLDBERG: If MCI wants to start
- 16 providing this, you couldn't do that today?
- 17 KAREN PELZ STRAUSS: There are ways to
- 18 provide real-time captioning services, there are
- other ways to do it besides the way Ultratech is
- 20 doing it.
- 21 LARRY GOLDBERG: Ultratech wouldn't forbid
- 22 that?

- 1 KAREN PELZ STRAUSS: I'm told over and
- 2 over again there are ways this can be done, that's
- 3 all I can tell you.
- 4 SHIRLEY ROOKER: Do we have any other
- 5 questions?
- 6 KAREN PELZ STRAUSS: There is a statement
- 7 on the record to that effect by people who analyzing
- 8 this situation.
- 9 SHIRLEY ROOKER: We have a recommendation
- for the TRS Working Group, do I hear a motion that we
- 11 vote on this?
- 12 CLAUDE STOUT: I move.
- 13 SHIRLEY ROOKER: Claude Stout has moved we
- 14 put this up to a vote. Second?
- 15 JANICE SCHACTER: Second.
- 16 SHIRLEY ROOKER: Thank you, motion
- 17 seconded. The recommendation the TRS on the
- captioning is up for a vote, so just show your hands.
- 19 THE AUDIENCE: (Indicating.)
- 20 SHIRLEY ROOKER: Okay, okay, we have two
- 21 abstentions.
- THE AUDIENCE: (Indicating.)

- 1 SHIRLEY ROOKER: We have two.
- THE AUDIENCE: I didn't see abstentions.
- 3 SHIRLEY ROOKER: I did.
- 4 THE AUDIENCE: (Indicating.)
- 5 SHIRLEY ROOKER: We have three
- 6 abstentions. That will be noted on the record.
- 7 I apologize, I did not ask for abstention
- 8 on item 1. Did we have anyone who wanted to abstain
- 9 on item 1?
- 10 All right then, the item has been
- 11 approved. There were three abstentions on this item.
- 12 Okay.
- Thank you very much Dixie Ziegler for the
- work. That ends your presentation, or you have more?
- DIXIE ZIEGLER: I have three more. The
- next item is simply a list of items we thought we
- wanted to do a better job at capturing into the
- 18 record what topics need to be addressed by the next
- 19 TRS work group; hopefully there will be one.
- 20 We wanted to put an item on the record to
- 21 identify them. Some were identified by Monica this
- 22 morning as desirous of initial feedback. That

- 1 includes item 1, the IP TRS misuse item, the standard
- 2 numbering system, item number 2, the rate methodology
- 3 items, we do have some comments on, as far as
- 4 encouraging different entities to pay to the TRS
- 5 relay fund, a penalty item to comment on.
- 6 And then the next item we can remove from
- our list, and I will do that before submitting the
- 8 final copy to the FCC. As Gene Crick's group
- 9 discusses later today, we're happy about that and
- 10 appreciate that work of that committee. And the last
- item is a standard CAC assist to consumer.
- 12 Any questions on this item?
- 13 SHIRLEY ROOKER: You're proposing we vote
- on this and send this forward to the next CAC for
- 15 consideration for TRS Working Group?
- 16 DIXIE ZIEGLER: That's correct. However
- 17 you want to handle that.
- 18 SHIRLEY ROOKER: There is every reason you
- 19 would want to provide information and input to the
- 20 next CAC. I'm not sure about whether or not we
- 21 should make it a recommendation or just a suggestion.
- Debra, do you have a comment?

- 1 DEBRA BERLYN: I would just question how
- 2 we do this, because there are policy implications for
- 3 each of these recommendations. I don't know whether
- 4 there's any -- implied support for this list or it is
- 5 just a list to say these are some topics you may want
- 6 to discuss. I don't think we should formally do it
- 7 as a recommendation for the CAC.
- 8 SHIRLEY ROOKER: That would be my sense of
- 9 it too, if that's acceptable to you all, is that we
- 10 informally submit this from the TRS working group
- 11 that you think these things should be passed on and
- 12 considered.
- DIXIE ZIEGLER: That's fine, we are not
- 14 taking positions, you're right.
- 15 SHIRLEY ROOKER: All right, all right.
- 16 So what we will do is see to it that these
- items are forwarded on to the next CAC. Without our
- 18 endorsement.
- 19 THE AUDIENCE: Are we going to pass onto
- 20 the next CAC on the consumer bureau or who are we
- 21 passing on to? I read it --
- 22 SHIRLEY ROOKER: I'm sorry.

- 1 DR. HELENA MITCHELL: Oh, Helena Mitchell.
- 2 I was addressing the last point about not
- doing it formally. But I read it think and it is
- 4 important, I worked for the commission before, if it
- 5 doesn't follow up to the top, it doesn't go any
- 6 place. We need to be able to say a lot of people
- 7 here came to all these meetings and spent time
- 8 working on the proposals and I do think it needs to
- 9 go some place. Maybe they can tell us who else we
- 10 should copy on it, not wait for the next CAC.
- 11 SHIRLEY ROOKER: Are you making a motion?
- 12 You're saying you feel we should vote on this, is
- that what you're saying? I'm sorry.
- DR. HELENA MITCHELL: I don't think we
- 15 should pass it onto the next CAC, I think we should
- 16 talk to Monica and Scott and take their advice on
- what should be done in offering some good
- 18 suggestions. Why don't we bring it to Monica's
- 19 attention and since Scott is here, we can ask him to
- 20 do that and these are things we feel are important
- 21 that we pass on the TRS --
- DEBRA BERLYN: There are items on here

- 1 that we have not discussed with the CAC, so I don't
- 2 feel comfortable.
- 3 SHIRLEY ROOKER: I don't feel comfortable
- 4 making it a recommendation to the CAC. If the TRS
- 5 Working Group wants it -- is that what you mean
- 6 Debra?
- 7 DEBRA BERLYN: The working ground not the
- 8 CAC?
- 9 SHIRLEY ROOKER: That's correct.
- 10 DEBRA BERLYN: I don't know what --
- 11 SHIRLEY ROOKER: It would be something
- 12 that the TRS Working Group is suggesting and it's not
- something proposed by the committee.
- DR. HELENA MITCHELL: It says proposed by
- an ad hoc group --
- 16 SHIRLEY ROOKER: We're talking about a
- 17 list of items. What are you looking at?
- 18 (Indicating.)
- 19 SHIRLEY ROOKER: No, that's not what we're
- 20 talking about right now, okay? It is not to this
- 21 point. So what we will do then is make that -- you
- have some other points?

- 1 DIXIE ZIEGLER: We will forward it to --
- 2 instead of sending it, we will make sure it goes to
- 3 CAC for the next half.
- 4 Next item is an item that Monica discussed
- 5 this morning about a rate -- taking place at the FCC
- 6 this is a cycle --
- 7 SHIRLEY ROOKER: May I interrupt you for a
- 8 second? I don't seem to have that document. I have
- 9 two copies of recommendations of E9-1-11 emergency
- 10 alerts, but I don't have that one. Oh, it's your
- 11 comments, it is formal comments, oh, all right.
- 12 DIXIE ZIEGLER: This particular document
- or -- other things in the written comment cycle
- 14 usually doesn't have that luxury. This is a window
- of opportunity here to file in a proceeding that's
- ongoing at the moment.
- 17 What this particular document does is
- answer some of the questions that were brought up by
- 19 the FCC and an FNPRM methodology, it gives some
- 20 direction, we do not make a recommendation per rate
- 21 methodology that we give guidelines to the FCC to
- 22 make sure they give thought to and consider when

- 1 selecting a rate methodology. In this proceeding --
- 2 in the last several years the current rate
- 3 methodology used for the interstate TRS services has
- 4 been severely broken, the rules have changed
- 5 annually, there hasn't been reasons as to why, and
- 6 every party, including the FCC recognizes, that it is
- 7 broken and the FNPRM has been released.
- 8 Really the highlights of this particular
- 9 document is that we certainly want a rate methodology
- 10 to support access to TRS for all of those
- individuals, including hearing people, who use the
- 12 services. We wanted the fundamental items we
- 13 believed to be important including a rate
- methodology, education and outreach funding.
- 15 In December of '03 this group commented to
- 16 the FCC asking that a national outreach campaign for
- 17 TRS be funded. The FCC has not acted on that request
- from this group. That was filed back in '03. We
- 19 asked again in this document that funding be allowed
- for an outreach program and in addition that outreach
- 21 and marketing costs be part of the rate methodology
- 22 that is established by the FCC for interstate TRS

- 1 services.
- Other highlights include wanting to make
- 3 sure that a rate methodology supports functional
- 4 equivalency, including some of the things we already
- 5 talked about today, 911 services. And finally we
- 6 want a rate methodology to preserve competition. We
- 7 believe that consumers have benefited being able to
- 8 choose providers and believe a great methodology that
- 9 preserves competition is important. Sorry -- there
- 10 was one more item.
- 11 Finally a rate methodology should maintain
- 12 stable and predictable rates so that there can be
- continued investment by those offering those services
- 14 to continue to add word functionality and achieve the
- goals of the TRS program was designed to accomplish.
- 16 I'll take questions about this particular
- 17 item.
- 18 SHIRLEY ROOKER: This is a draft of what
- 19 you're suggesting that we submit. Have we voted on
- this issue before?
- 21 DIXIE ZIEGLER: We have not.
- 22 SHIRLEY ROOKER: Well, did we vote on the

- 1 recommendations? It says the CAC presents this.
- 2 DIXIE ZIEGLER: This is how we propose to
- 3 send it in. We drafted this hoping it will receive a
- 4 recommendation today and we can submit it on behalf
- 5 of the CAC.
- 6 SHIRLEY ROOKER: All right, so we have a
- 7 little work to do to discuss it. All right so we
- 8 have the suggestions. On -- this is the form that
- 9 you used. I see it is a draft, but I was a little
- 10 bit confused. Excuse me. The mind is getting old.
- What we need to do at this point is open
- the floor for discussion or questions. Any comments?
- 13 THE AUDIENCE: No response.
- 14 SHIRLEY ROOKER: Do I hear a motion to
- 15 accept this as presented?
- 16 Karen Pelz Strauss makes a motion and --
- 17 GENE CRICK: I don't know if this place is
- 18 specific for this motion, but based upon my colleague
- 19 Larry Goldberg's body language I would like to ask
- 20 Dixie if might be appropriate to include somewhere --
- 21 but it is simply another bullet that we endorse the
- 22 principle that FCC support for TRS and other

- 1 assistive services encourages --
- 2 SHIRLEY ROOKER: Gene, excuse me, I think
- 3 it's appropriate for to get a second for the initial
- 4 motion and then you can --
- 5 GENE CRICK: I didn't know --
- 6 SHIRLEY ROOKER: I thought you were going
- 7 to second it. Linda, you second the initial motion.
- 8 GENE CRICK: You can tell me --
- 9 SHIRLEY ROOKER: Good-bye, Gene.
- 10 GENE CRICK: I propose something that says
- 11 that we endorse the principle that FCC support for
- 12 TRS and other assistive services, encourage to the
- greatest degree possible open standards --
- 14 SHIRLEY ROOKER: We're going to take a
- pause here, because we are delighted that we have
- 16 been joined by Commissioner Copps. Please join me in
- welcoming the FCC Commissioner Copps.
- 18 (Applause.)
- 19 COMMISSIONER MICHAEL COPPS: Good morning.
- THE AUDIENCE: Good morning.
- 21 COMMISSIONER MICHAEL COPPS: It is good to
- see you all. Excuse me, I am delighted to be here, I

- 1 would have been here earlier, as you know the FCC had
- 2 meeting this morning, but the good news is it didn't
- 3 last all that long so I got to come out here.
- 4 I've really been looking forward to this
- 5 because I think this committee really deserves the
- 6 commendation and the gratitude of all of us at the
- 7 FCC. This has been really a proactive committee,
- 8 it's been a self-lead committee, it's been an
- 9 aggressive committee and it has been an oh, so
- 10 germane committee, focusing on issues that so
- 11 directly impact consumers all across this land of
- 12 ours.
- 13 Your charge and my charge are similar
- 14 because we're both charged with serving the public
- interest and I really commend you on focusing on that
- 16 as you have.
- I've told some of you before that when I
- 18 was Assistant Secretary of Commerce in the Clinton
- 19 administration I had administrative responsibility
- 20 and oversight of all of our almost two dozen sector
- 21 advisory committees. So I have a little bit of
- 22 experience in watching advisory committees and I have

- 1 always been impressed, just as I am impressed with
- 2 the commitment you folks have brought to your job,
- 3 I've always been impressed with the commitment and
- 4 willingness to sacrifice that people in the private
- 5 sector bring your role as members of advisory
- 6 committees. And we really can't do our job properly
- 7 without that kind of input and that kind of
- 8 perspective and that kind of analysis.
- 9 But I also learned when I was at the
- 10 Department of Commerce we really need to be more
- 11 appreciative and make more use of the advice and
- 12 counsel that we receive from advisory committees like
- 13 this. People -- you folks serve on these committees
- 14 at a cost to yourself, that's at a sacrifice to
- 15 yourself and you devote a lot of energy and brain
- 16 power to forging recommendations and trying to come
- to consensus for things that will advance consumer
- 18 welfare and well-being in the telecommunications
- 19 environment.
- 20 In return for that sacrifice and that
- 21 commitment you deserve a prompt response when you
- forward recommendations. You deserve a considered

- 1 treatment by all the commissioners of your
- 2 recommendations and some action. You need to have a
- 3 field at which what you are doing has a chance to
- 4 influence the development of public policy. And I
- 5 think right now the commission has a ways to go to
- 6 impart that kind of feeling to all of you folks.
- 7 I just want to you know from my standpoint
- 8 that I am appreciative of everything that you have
- 9 done. I welcome that and encourage it. But if we're
- going to continue to attract folks, if we're going to
- 11 continue to solicit the participation of the nation's
- 12 best and brightest in the industry and advocacy and
- 13 consumer groups and what else, you have to know going
- in that what you will be saying will be seen, heard,
- 15 listened to will be listened to and considered. I
- intend to do whatever I can to make sure that that
- happens; that goes without saying. I think we've got
- 18 a long way to go, and are playing a little bit fast
- and loose with that kind of approach to advisory
- 20 committees.
- 21 Let me focus on some of the priorities
- 22 that you have addressed and I know you've addressed a

- 1 whole bunch of them over the period of the last
- 2 couple of years.
- 3 It is no secret to any of you that my
- 4 number one priority since coming to this commission
- 5 has been the ownership and what have been the effects
- of media consolidation on localism and competition
- 7 and diversity across this great land of ours. And I
- 8 have tried to travel as much as I can across this
- 9 great land of ours to talk to people in local media
- 10 markets to get their reaction to what's going on. I
- 11 have probably been to three to four hearings in the
- last month and there's lots more scheduled, and I'm
- waiting anxiously to learn where the rest of the
- official FCC hearings will be.
- 15 Mr. Adelstein and I have attended a lot of
- hearings around the country, our media is so
- 17 precious, it is how we converse with each other,
- 18 entertain each other. How we govern ourselves is
- 19 influenced by the -- there is no question in my mind
- 20 the most powerful business in the United States of
- 21 America is the media. And if we're smart about it,
- 22 we will encourage a media environment that reflects

- 1 and enriches the diversity and genius of all our
- 2 people, no matter where they live. It is important
- 3 that we get that right. If we don't it will dumb us
- 4 all down and we're going to end up worse off than we
- 5 currently are.
- 6 This is about a substantive issue, you
- 7 know, I know you're addressing the substantive. It
- 8 is also about process. All of us are stakeholders,
- 9 nobody owns the airwaves other than the people of the
- 10 United States collectively. All stakeholders have to
- 11 have access to this process, they have to know what's
- going on and know the item is teed up. At the end of
- the day, when we find what direction they want to go
- 14 at the FCC, or where the chairman is going to take
- us, I think they are entitled to know what those
- particularly are, before we vote on them.
- 17 Further Notice of Proposed Rulemaking -- I
- think the Third Circuit Court in Philadelphia pretty
- 19 much took us to task for not doing that the last time
- around, that we were not learning our lesson well
- 21 enough. Maybe we need a little more encouragement.
- The hearings, the opportunity to comment, all of

- 1 these things are so important. So I commend the work
- 2 that you have done with the consideration and the
- 3 attention that you have given the ownership. I don't
- 4 think there's anything more important that you could
- 5 be addressing.
- 6 I know you've gotten into the closely
- 7 related public interest obligations of DTV
- 8 broadcasters. We have to find a way to reinvigorate
- 9 public interest. I think we have gone too far from
- 10 the opposite direction of where we used to be. It
- 11 used to be every three years if you wanted to renew
- 12 your broadcast license you had to come in and
- demonstrate that you were -- had met a rather
- 14 explicit list of public interest obligations. Now
- 15 you send a postcard every eight years. Unless there
- is a character -- the application will be granted.
- We don't have to go back to something that
- is micro regulatory or super burdensome, we should be
- 19 able to find a way when a license is renewed at the
- 20 FCC that the commission says, this station is serving
- 21 the public interest and we can demonstrate that, but
- there ought to be a few obligations that would help

- 1 us make that judgment. So this is important, this
- 2 proceeding has been languishing since 1999 and 2000,
- 3 it just kind of got lost. We managed to get the
- 4 children's TV up, thanks to the work of many people
- 5 in this room, and we did make some positive steps on
- 6 that. The other general obligations are still
- 7 languishing.
- 8 But here is the biggest question of all,
- 9 how does the DV transition effect consumers, what
- 10 does it mean for them? The ability to multicast
- 11 several streams in the community -- what's that mean
- for consumers, how will that enhance competition? We
- have not had that conversation at the FCC, people
- have not stepped up to the plate.
- 15 I appreciate a lot of the work -- I see my
- friend Charles Benton over there and others who have
- worked so hard to bring this to the fore, I
- 18 congratulate you for that. You have done good and
- 19 productive work on VRS and blocking, and that was
- good, you did a lot of work for E9-1-1 for the
- 21 disabled community. It is an important part. And
- 22 what they have to expect from the public airways, I

- 1 commend the work you're doing and talking about
- 2 broadband and should that somehow be folded into
- 3 universal services and telecommunications in the 21st
- 4 century if you're not talking about the participation
- of broadband. The big question is one we need to
- 6 address.
- 7 So I'm happy that you're looking at that.
- 8 There is a new study out that's got the United States
- 9 of America, which is has been ranked I think the last
- 10 couple of years by the ITU as 15th or 16th nation in
- 11 the world in broadband, the new study includes
- 12 wireless and the factors in cost and computers, and
- with all that, we' 21. Your country, my country,
- 14 number 21, we're right behind Estonia. And I think
- we have a ways to go because we are the only
- industrial country that doesn't seem to have a
- 17 national strategy in broadband.
- With emergency alerts I know you will talk
- about some recommendations for what we talked about
- 20 earlier including the effectiveness of advisory
- 21 committees, and we need to do that.
- 22 So you leave a proud legacy, I think this

- is -- the committee I've watched with a lot of
- 2 admiration over the years. When you tell the
- 3 committees establish your own priorities, make your
- 4 own agenda, use the staff we have to help you, but
- 5 not to control where you're going and I think you
- folks have done a commendable job and I commend your
- 7 chairman, Shirley, for the tremendous job that she
- 8 has done too. So we're proud of the work you've
- 9 done, I want you to know. I am one of five
- 10 commissioners, but there are others, too, who value
- 11 the recommendations and analysis that you do and look
- forward to it and I hope many of the members will be
- 13 back here so we can continue with this work, because
- 14 goodness knows it is nowhere near done.
- I just came to say thanks and if anybody
- 16 has an observation I will take it. But if you want
- to move on, I will understand that too.
- 18 SHIRLEY ROOKER: We will allow you,
- 19 Commissioner Copps, you have been wonderful attending
- our meetings, we appreciate your support.
- 21 LAURA FORLANO: This is Laura Forlano from
- 22 NYCWireless in New York. Thank you very much for

- 1 that interesting overview and support for the work of
- this committee. My question actually has to do with
- 3 wireless networks that I was familiar with.
- 4 I'm wondering, given your focus on media
- 5 ownership, I was kind of thinking about a statement
- 6 that I read in the New York Times about a week ago
- 7 where Starbucks announced they viewed their wireless
- 8 networks as a very important communication channel
- 9 and they see themselves really in the business of
- 10 culture and media rather than coffee and they realize
- 11 wireless network is an important part of their draw.
- 12 Given that statement, I'm wondering --
- given that wireless networks actually penetrate
- 14 physical geography and reach out to public spaces,
- regardless of who is providing them, is there any
- 16 framework in which you could imagine a wireless hot
- spot/page/ portal page as a content channel? And how
- 18 would that fit into the media ownership debates we
- 19 are participating in? Normally Internet and other
- 20 sorts of media are somehow separated in a lot of
- 21 regulatory policies. I'm wondering if you have any
- thought on that at all.

Τ	COMMISSIONER MICHAEL COPPS: I think in
2	the current Washington environment, it would be a
3	stretch to get that teed up as a priority. I at the
4	commission think we do have to find a way in this
5	country to look more holistically at our
6	communications and at our media, and will spend a lot
7	of time depending I spoke about this 15 minutes
8	ago, speaking of broadband over power lines. And the
9	commission not surprisingly was - that information
10	services and changing the classification will somehow
11	link to the build out of business plans and all that.
12	We studiously avoided talking about what
13	is obvious: Telecommunications of the century will
14	make the modern communications of the 21st century.
15	When you talk about title I they will have a
16	difficult time making that transition, I know some of
17	the wireless folks are thinking about the matters
18	such as indecent speech and some are planning for the
19	future and that's one way where there is some coming
20	together.
21	At some point I would like us to get
22	beyond just parsing language in order to create

- divisions and do away with obligations and start to
- 2 look more holistically in technology for how we
- 3 communicate as a country. And as you say it is
- 4 pervasive, but it is becoming more pervasive, given
- 5 some special credence to the pervasiveness of
- 6 communications and its impact in the home and impact
- 7 on the kids and all that. So I think the basis is
- 8 there for that discussion, but it is not priority
- 9 number one at the FCC right this minute.
- 10 SHIRLEY ROOKER: Okay, we have one more
- 11 short question.
- 12 Well, Commissioner Copps, thanks so much
- for being with us this morning.
- 14 (Applause.)
- 15 SHIRLEY ROOKER: Okay, Gene, before I
- interrupted you, you were making a proposed addition
- 17 to the recommendations from TRS Working Group.
- 18 GENE CRICK: Actually after
- 19 conversation -- but not including -- oh.
- 20 Actually after conversation I am assured
- 21 that the competition and open standards which are two
- things I care about will prevail through the

- development, wherever possible. With that said, I
- thank you for your time, consideration, and patience
- 3 and let you get back --
- 4 SHIRLEY ROOKER: Thank you, Gene.
- 5 Actually then we're not putting a motion
- on the floor. We had a motion on the floor that has
- 7 been seconded to approve the recommendations of the
- 8 TRS working group. Do I hear -- do we take a motion
- 9 on that? Is there no further discussion?
- 10 DEBRA BERLYN: Debra Berlyn, AARP. Any of
- 11 the recommendations in here will increase the costs
- 12 for consumers for TRS.
- DIXIE ZIEGLER: The TRS as you know is
- 14 paid for through funding source of carriers and
- 15 consumers paid on their bills associated services and
- 16 the fact trying to figure out how to even out the
- funding sources that are less burden on consumers and
- those that should be paying in are paying equitably.
- 19 So no, I do not believe --
- 20 SHIRLEY ROOKER: Asked and answered.
- 21 Sorry.
- 22 Cheryl.

- 1 MARY LIGHT: Mary Light, alternate.
- I do have one question on page 4 that
- 3 talks about with the outreach recognizing and
- 4 responding to different segments of deaf, hard of
- 5 hearing and speech depending on the individual
- 6 needs -- I apologize to the interpreter. The
- 7 differentiation is generally lacking. What exactly
- 8 -- what is that proposing with that language there
- 9 with responsibilities to the CAs?
- 10 DIXIE ZIEGLER: We are trying to outline
- 11 that if a national outreach program was established
- by the FCC, that they need to take in that there are
- specific target communities within relay that might
- 14 need different outreach approaches. We are trying to
- tell the FCC they need to be mindful of that.
- 16 Does that require that we add a sentence
- or -- Cheryl -- asked and answered, okay.
- We have a motion on the floor, it has been
- 19 seconded. All in favor.
- THE AUDIENCE: (Indicating.)
- 21 SHIRLEY ROOKER: Abstaining or opposed?
- THE AUDIENCE: (Indicating.)

- 1 DIXIE ZIEGLER: Our last item is in
- 2 regards to, I think an item that we brought to our
- 3 first CAC meeting, asking that a speech to speech
- 4 call be increased from 15 minutes to 20 minutes. At
- 5 the time we brought this item the CAC brought it in
- 6 the petition, and it was determined that the Consumer
- 7 Advisory Committee could not file a petition. So a
- 8 couple of individuals filed the petition on behalf of
- 9 speech to speech users, and this single document is
- in support of that petition filed by Bob Spiegleman,
- 11 saying that the CAC agrees with the system and it
- should be on called and increased from 15 to
- 13 20 minutes.
- 14 SHIRLEY ROOKER: Do we have discussion of
- this proposal?
- Do we have a motion to accept this
- 17 proposal?
- 18 BRENDA KELLY-FREY: I second.
- 19 SHIRLEY ROOKER: Brenda Kelly-Frey moves
- 20 that we accept it.
- Okay, we'll take a vote, all in favor. A
- 22 show of hands.

- 1 THE AUDIENCE: (Indicating.)
- 2 SHIRLEY ROOKER: Opposed or abstaining?
- 3 Okay, the motion has been accepted.
- 4 Is that it?
- 5 DIXIE ZIEGLER. Yes, we appreciate all of
- 6 your support and thank our committee who has been
- 7 very hard working.
- 8 SHIRLEY ROOKER: Thank you. You all have
- 9 really done a great job.
- 10 KAREN PELZ STRAUSS: I don't know if it
- 11 has already been said. Dixie Ziegler has been
- absolutely amazing, I think -- all the --
- 13 (Applause.)
- 14 SHIRLEY ROOKER: Well said, well said.
- 15 Thank you, Dixie Ziegler.
- Scott and I will confer briefly. So
- 17 please bear with us.
- 18 I do apologize, there was some question as
- 19 to whether I should continue right now -- I'm joking.
- 20 (Laughter.)
- 21 SHIRLEY ROOKER: You're hoping. Forget
- it. We're going to move on to our next agenda item,

- 1 Denis Moynihan is on the phone, but has had a little
- 2 work done on his throat so Dennis is not going to be
- 3 talking a whole lot today. Instead Charles Benton is
- 4 going to take over the recommendations of the working
- 5 group. Charles, I turn the floor over to you.
- 6 CHARLES BENTON: First, thank you very
- 7 much, Shirley. Dennis, get well quickly.
- 8 DENIS MOYNIHAN: Thank you very much.
- 9 CHARLES BENTON: I think Dixie Ziegler
- 10 provided a model for all working groups for
- 11 effectiveness and follow through. That is in fact
- 12 what our Working Group is doing, is following through
- on the earlier discussion and resolution that was
- passed almost unanimously by the CAC membership. So
- 15 I'd like to read a brief statement that will
- 16 hopefully put this discussion in context. You have
- 17 your packets, the piece on recommendations regarding
- 18 the 2006 biennial regulatory review of the
- 19 commission's media ownership rules. It received a
- vote on from the CAC facing the problems just heard
- 21 about.
- 22 So it has been a year now since this

- 1 committee heard from a panel of speakers on the
- 2 importance of the commission's media ownership rules.
- 3 Our markets and our democracy rely on a free flow of
- 4 information to and between consumers and citizens --
- 5 -- sitting next to me was on that panel and will
- 6 respond following my comments.
- 7 The law requires the FCC to promote the
- 8 public interest. Over seven decades it has done so
- 9 by promoting the goals of diversity, localism and
- 10 competition. In addition the commission has
- protected the rights of people with disabilities,
- such as hearing, visual, speech, other types of
- disability to the same opportunities as every one
- 14 else to telecommunicate. These goals which promote
- 15 both consumer choice and values central to freedom of
- speech go to the core of what kinds of
- 17 communications, education and entertainment American
- 18 consumers use. This is about everything which we
- 19 hear and see and read from the media. And TV, radio,
- 20 newspapers and even the emerging media will look --
- 21 what role they will play in citizens' lives and who,
- if anyone, will control them and for what purposes.

1	Last April and again in July this
2	committee considered and adopted nearly unanimously a
3	recommendation that the commission adopt a process in
4	the 2006 media ownership review that provides a full
5	record of the potential impact of media ownership
6	concentration and actively engages consumers in the
7	proceeding.
8	Today we consider a recommendation crafted
9	by the media group which asks the FCC to adopt
10	ownership rules or create an environment for civic
11	discourse where numerous independently owned,
12	institutionally distinct media outlets are accessible
13	to the public, including persons with disabilities,
14	responsive to social needs and reflective of diverse
15	social-economic points of view. The overarching goal
16	here is to advance the values of the First Amendment,
17	which as the Supreme Court stated, "rest on the
18	assumption that the widest possible dissemination of
19	information from diverse and antagonistic sources is
20	essential to the welfare of the public."
21	The FCC elaborated on the Supreme Court's
22	view: "The greater the ownership of a particular

- 1 area the less chance a single person or -- can have
- 2 an inordinate effect in a political editorial or
- 3 similar programming sense on public opinion below the
- 4 regional level."
- 5 Today we ask the FCC to adopt rules that
- 6 number one promote local ownership of outlets. The
- 7 FCC own recently released research proves that
- 8 locally owned stations produce more local news.
- 9 Remember that was delayed, the release of that
- 10 research.
- Number two, rules that can justify with
- 12 the delivery of benefits of competition: innovation,
- 13 better service and low prices. We believe as
- 14 representatives of consumers that these benefits
- should be manifested through increased responsiveness
- 16 to community need and increased diversity in
- 17 programming.
- Number three, for minorities, women and
- 19 people with disabilities. As Mr. Michael Copps has
- said, recent research shows the state of ownership
- 21 for these groups is a national disgrace. Moreover
- the courts in part turned back the commission's 2003

- 1 media ownership decision because it had not
- 2 sufficiently addressed minority ownership.
- In addition, today's recommendation
- 4 reiterates the CAC's previous call to compile a
- 5 complete record and issues specific rule changes for
- 6 public comment, which we just heard 15 minutes ago
- 7 from Mr. Copps.
- 8 Finally we ask the commission to
- 9 aggressively enforce the media ownership rules.
- 10 Both within and outside the Working Group,
- I want to recognize the leadership of our Working
- 12 Group chair, Denis Moynihan. I do not think it is a
- 13 coincidence that today's recommendation comes from a
- 14 group led by an independent media outlet which
- 15 understands the perils of more concentrated media
- 16 ownership in this country. And that people need easy
- 17 access to independent diverse sources of news and
- information for a true democracy to work.
- So many consumers have contacted our
- 20 committee in support of this recommendation. I would
- 21 like to highlight three letters, first from Shelly.
- 22 Second Cheryl Lenza, the new managing director of the

- 1 Office of Communication, United Church of Christ. We
- got a wonderful letter this morning from the Office
- 3 of General Counsel of the United States Conference
- 4 Catholic Bishops with a membership of 69.1 million
- 5 members.
- 6 Who -- was here the editor of our
- 7 Communications Headlines, I hope you all are
- 8 subscribing to it, it's free and it's a wonderful
- 9 service. And also our new president is also here and
- 10 has been enormously helpful in all of this.
- 11 We have also David Hoenig who arranged
- 12 with Scott to make a short statement and Andy
- Schwartzman is here as well to help with the Q and A
- and be responsive to your questions and concerns.
- 15 David is the executive director of the Minority Media
- 16 Telecommunications Council which he co-founded in
- 17 1986, the organization for minority participation in
- broadcasting, cable telephone, wireless industry via
- minority ownership and equal employment opportunity
- and universal telephone service.
- 21 I think Andy needs almost no introduction.
- He has been CEO of the Media Access Project since

- 1 1978 and that is a nonprofit interest law firm to
- 2 represent the public in promoting First Amendment
- 3 rights. As the chief legal strategist in efforts to
- 4 oppose the mergers and preserve policy and media
- 5 diversity, he was a leader in the FCC case that ended
- in the remanding of the FCC 2000 media ownership
- 7 decisions. So it is wonderful to have both David and
- 8 Andy here to help us with questions and concerns.
- 9 We finished the fine tuning of the
- 10 resolution before we heard from Jim Tobias and he has
- an amendment, and maybe we can get this amendment on
- 12 the table too so that -- maybe we could add your
- points and have a full record of what we want and
- 14 couldn't do with the timing. Maybe you could make
- 15 your amendment.
- JIM TOBIAS: Do you need a motion?
- 17 SHIRLEY ROOKER: It is not appropriate to
- do that until you have a motion. So we should
- 19 continue our discussion and you have some other
- 20 person who wants to speak to that.
- 21 VOICE: That's right, okay. Let's finish
- the introduction here.

- 1 DAVID HOENIG: Thank you very much. It is
- 2 a privilege to be here.
- 3 I want to first point out that the
- 4 commission in 1982 recognized that the primary reason
- for having policies that foster female ownership is
- 6 that they benefit consumers, the listeners of the
- 7 stations, not the entrepreneurs. They are going to
- 8 be exposed to the and information that they wouldn't
- 9 normally receive if we had homogenous ownership.
- The practice and implementation of the
- principle has been much more daunting, unfortunately.
- 12 By 1995 all of the minority ownership policies
- 13 previously in effect had either been suspended,
- 14 repealed or no longer enforced. Consequently --
- aided unfortunately in many instances by the
- 16 consequences of ownership deregulation -- we have
- 17 seen both the number of owners and the number of
- 18 stations and asset value of minority owned stations
- 19 to be decreased -- in some cases it is not really
- 20 particular clear on this or decreasing relative to
- 21 other media.
- What can be done about this?

- 1 It is not because the commission hasn't
- 2 tried to ramp up proposals that there's been no
- 3 action. One of the proposals that you have before
- 4 you, the matter of minority ownership in 1992, that
- 5 proposal came out of the commission in a notice of
- 6 proposed rule making in '92, was rolled into another
- 7 rule making in '95, another one in 2002, another one
- 8 in 2003. And here it is again for the fifth time
- 9 with no action.
- 10 All of the recommendations before you
- 11 here, as well as the 14 recommendations presented by
- 12 the diversity competition supporters which I
- 13 represent -- 29 national organizations -- as well as
- 14 the recommendations, I think there are 44, of which
- 15 17 deals with this subject, developed by the SEC
- 16 diversity committee, have been pending for between 2
- 17 and 14 years.
- So this is really a much-needed and long
- overdue initiative to bring to bear the expertise,
- 20 experience and moral goodwill of this body to stand
- 21 with those who feel it is important for the
- 22 commission not just to say that diversity is

- 1 important, but to do something about it. These are
- 2 very modest steps, they are primarily deregulatory
- 3 and enforcement based steps, they enjoy the support
- 4 of many in the industry, in some cases they generated
- 5 no opposition whatsoever, and all of them are pending
- 6 before the commission now.
- 7 I should add 14 proposals, including these
- 8 that were before the commission in the multiple
- 9 ownership rule making, the commission failed to
- 10 mention the existence of them in the Third Circuit
- 11 Court of Appeals in Philadelphia that said comment
- had to be taken. And we're still waiting for the
- commission to put out notices to describe and ramp up
- proposals. There is still a lot of work to be done,
- which underscores the need for a wide body of
- 16 representatives of consumers, the beneficiaries of
- the proposals to be heard in support. And I am very
- happy you put this in your agenda.
- 19 SHIRLEY ROOKER: Did you have someone else
- 20 speaking on it?
- 21 ANDREW SCHWARTZMAN: A few more words.
- 22 This is Andrew Schwartzman. In light of what has

- 1 already been said I really don't have anything to add
- 2 to what's already been said.
- 3 SHIRLEY ROOKER: Okay.
- 4 VOICE: Good you're here.
- 5 SHIRLEY ROOKER: Wait a minute, did you
- 6 have a comment or question?
- 7 VOICE: I have a question, not so much
- 8 about your proposal. Captioning is mentioned in the
- 9 proposal, my only cause of concern is you listed a
- 10 variety of religious organizations. In light of the
- 11 commission's recent exclusion of captioning for
- 12 religious organizations, how do we make sure that
- when we open it up to diversity in ownership -- and
- 14 my comment is how do we ensure to make sure that
- 15 captioning is really strongly considered as part of
- 16 that?
- 17 VOICE: It is a wonderful question and
- 18 that question was going to be or is, I think will be
- 19 addressed almost immediately.
- 20 SHIRLEY ROOKER: Let's move on.
- Jim Tobias: What you're doing is
- comments. This should not be appropriately be done

- 1 after we have a motion?
- 2 SHIRLEY ROOKER: You're offering it as an
- 3 amendment?
- 4 THE AUDIENCE: We need a mike.
- 5 SHIRLEY ROOKER: Take it off the cradle,
- 6 it is much easier to pass.
- 7 ANN MARIE MICKELSON: I have a couple of
- 8 brief comments. Our position for those interested in
- 9 reading through what we affectionately call the -- up
- 10 has been submitted into the record. It is on the
- 11 website and I will not go into the detail of that.
- 12 We cannot support the general gist of the
- 13 recommendation, but I --
- 14 SHIRLEY ROOKER: I don't mean to be rude,
- 15 but I think we need to wait for your comments until
- 16 after --
- 17 ANN MARIE MICKELSON: Actually I just
- 18 would like, this is quick.
- 19 SHIRLEY ROOKER: Okay.
- 20 ANN MARIE MICKELSON: Having said that I
- 21 do want to recognize all the efforts put forth by
- David Hoenig and his group. Our dissent is not that

- 1 -- discussions to promote minority, female and
- persons with disabilities.
- 3 Rolled into Mr. Tobias's recommendation is
- 4 the -- -the title should be corrected to say 2006, it
- 5 is now quadrennial review.
- 6 SHIRLEY ROOKER: We still need to make a
- 7 motion. We need to have a motion from the floor on
- 8 the proposal by the Media Ownership Working Group.
- 9 Laura?
- 10 And do we have a second? Karen Strauss
- 11 seconds it.
- Now we open the floor for discussion.
- Ann, we'll move your comments to discussion. But Jim
- 14 Tobias, you have some comments.
- JIM TOBIAS: I propose two friendly
- amendments to this and I will identify those and give
- 17 a minute of background. The first would be at the
- bottom of page 2, under the diversity, first
- 19 reference under recommendation, simply change
- 20 ownership opportunities for minorities and women to
- 21 ownership opportunities for minorities, women and
- 22 people with disabilities.

- 1 And the second reference is similar; down
- 2 at the bottom of page 3 under Roman Numeral II --
- 3 bottom of page 2.
- 4 That we add after women, "and people with
- 5 disability." Minorities, women and people with
- 6 disabilities. Thank you.
- 7 JIM TOBIAS: Down at the bottom of page 3
- 8 location and type of broadcast stations owned by --
- 9 instead of "minorities and women," minorities, women
- 10 and people with disabilities.
- I see gaps in our current media ecology
- 12 with respect to people with disabilities. We dealt
- with some of them and I just want to refocus us a
- 14 little bit here. The first is to make sure that the
- 15 media content is accessible. And I think we may have
- 16 another amendment offered with respect to that.
- 17 The second is how people with disabilities
- 18 are portrayed in the media in general. And I know
- 19 there is a longstanding concern from many people with
- 20 disabilities that insufficient attention has been
- 21 paid in that direction.
- The third is, is content that is of

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1 special interest to people with disabilities
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- 2 available as broadly as it should be. There are
- 3 there programs that address specific needs or
- 4 cultural environments of people with disabilities,
- 5 are those available as well? I think the answer is
- 6 no. All three: accessible media, portrayal of
- 7 people with disability in the media and content. I'm
- 8 not usually in favor of using what I think of as
- 9 identity politics as a heavy club to make
- improvements in those areas, but in this case I think
- it is justified and I can't let pass the specific
- 12 recent comments, hateful disrespectful comments by
- 13 Rush Limbaugh.
- 14 And third is ownership.
- 15 SHIRLEY ROOKER: All right, so we have two
- proposed changes to the media ownership rules. One
- is the under diversity that we make it include people
- 18 with disabilities and then on page 3 under a complete
- 19 record that is also stations owned by minorities,
- women and people with disabilities. So with have
- 21 those two. Do I have a --
- THE AUDIENCE: Second.

- 1 SHIRLEY ROOKER: All right.
- 2 VOICE: This is just a real short comment.
- 3 But I noticed of all the statistics they gathered
- 4 they have no mention of any Native American owned,
- 5 ownership. But I back everything, I just want to
- 6 bring it to their attention as they are gathering the
- 7 statistics, they have women, Hispanics, Asian,
- 8 African-American, non Hispanic, white. Our Native
- 9 people are forgotten.
- 10 VOICE: If I may comment on that point.
- 11 The statistics are the studies only for full power TV
- 12 stations. Unfortunately there is no full power TV
- 13 station owned by Native Americans, zero. The system
- is flawed in that fact.
- 15 SHIRLEY ROOKER: Joel?
- JOEL SNYDER: I offer a second.
- 17 SHIRLEY ROOKER: Actually -- okay.
- 18 Skip to the amendment. We have an
- 19 amendment proposed and seconded. Do we have a vote?
- 20 Could we see all hands in favor?
- 21 THE AUDIENCE: (Indicating.)
- 22 SHIRLEY ROOKER: Opposed or abstaining.

1	SCOTT MARSHALL: Is it Joel's?
2	SHIRLEY ROOKER: It is Jim's.
3	SCOTT MARSHALL: Sorry.
4	SHIRLEY ROOKER: What about the other
5	discussion, Joel?
6	JOEL SNYDER: I have another friendly
7	amendment to offer just 2 words on page 2, Roman
8	Numeral I, the introductory paragraph to add after
9	including the last sentence there following including
10	appropriate quality captioning to include the words
11	"and description following quality captioning."
12	SHIRLEY ROOKER: So he is proposing
13	competition and diversity, the first paragraph, the
14	last sentence be restated to include appropriate
15	quality captioning and description. Do I have a
16	second for that motion?
17	THE AUDIENCE: Claude Stout.
18	SHIRLEY ROOKER: We have more people
19	seconding this motion.
20	At any rate the motion has been made and

seconded. Let's take a vote on the addition of the words and description. Show of hands.

Τ	THE AUDIENCE: (Indicating.)
2	SHIRLEY ROOKER: Against or abstaining?
3	ANN MARIE MICKELSON: Against.
4	JOEL SNYDER: That was?
5	SHIRLEY ROOKER: Ann.
6	Anyone else?
7	Okay, all right. We are I'd like to
8	ask a question. Could you explain to me on the last
9	page when it says commission freeze on all media
10	ownership rule making, what does that mean?
11	JOEL SNYDER: Where are you?
12	SHIRLEY ROOKER: The last page at the very
13	top, the sentence CAC urges the commission freeze all
14	media ownership rule making. What impact does that
15	have on broadcasters?
16	VOICE: It is the Senator Boxer has
17	written to the Federal Communications Commission
18	asking about whether there are studies which the FCC
19	has conducted which have not been released. Issues
20	were raised and an Inspector General investigation
21	has been started. The division asks that the FCC
22	hold off any action until completion of the Inspector

- 1 General's investigation.
- 2 SHIRLEY ROOKER: I understand what it
- 3 says, I'm asking what it means. I'm just trying to
- 4 understand what scope you mean by this statement.
- 5 BRENDA: This is Brenda. We haven't been
- 6 introduced so it is clear for the CART.
- 7 ANDREW SCHWARTZMAN: Andrew Schwartzman
- 8 speaking.
- 9 The FCC ownership rules is independent of
- 10 the license renewal process which continues under the
- 11 presently operative rule. So this will not affect
- 12 the license renewals which are going forward on a
- 13 regular basis.
- 14 SHIRLEY ROOKER: Is that commonly
- understood? I read it and I didn't understand it.
- 16 Does anyone think that needs clarification?
- 17 (No response from audience.)
- 18 SHIRLEY ROOKER: No? Okay. Thank you for
- 19 asking that question.
- 20 We have a motion -- we have an amended
- 21 motion, two amendments to the recommendations and any
- 22 other discussion?

- 1 JOEL SNYDER: I have a question.
- 2 SHIRLEY ROOKER: Yes.
- 3 LARRY GOLDBERG: Janice brought up the
- 4 question of the support by the religious
- 5 organizations, these two who have the asked for the
- 6 captioning rule and the other -- I wonder whether
- 7 they are aware that this recommendation which looks
- 8 for multiplicity also says that captioning should be
- 9 a requirement of a licensee so they wouldn't get the
- 10 benefit of the diversity ownership and --
- 11 GLORIA FASONNY: Gloria Fasonny speaking.
- Both the organizations are fully aware of the
- 13 recommendation and the implications.
- 14 VOICE: I feel great with this team here,
- it is fabulous.
- 16 SHIRLEY ROOKER: Do we have any more
- 17 comments or questions?
- And on the phone, I'm sorry if I've
- ignored you. You cannot throw things at me, so
- 20 that's what you get. Remember how you get to being a
- voice person, star 6.
- 22 STEVE JACOBS: Steve Jacobs, no comments

- 1 or questions.
- 2 VOICE: This is Greg, maybe some of you
- 3 may know and maybe you haven't heard about this, but
- 4 there are other religious programs, if I understand
- 5 it correctly of what's being said here today, that
- 6 some of them have been excluded from providing
- 7 specific captioning services, but have brought on
- 8 interpreting, for example. Are there some others
- 9 that are required that they have to provide
- 10 captioning, am I understanding this correctly? I
- 11 just need clarification.
- 12 SHIRLEY ROOKER: Can we answer that,
- 13 Karen?
- 14 KAREN PELZ STRAUSS: Karen Strauss. The
- 15 FCC's rules require captioning on all stations, all
- 16 television programs. Religious organization are not
- 17 automatically exempt.
- What occurred recently, the FCC decided to
- 19 exempt after receiving -- actually around 600
- 20 requests and granted around 300 requests for
- 21 exemption. Those requests were submitted at the time
- by individual programmers that claim that providing

- 1 captioning would impose an undue burden.
- 2 So if there is no categorical exemption
- 3 within the rules -- I want to add that this action
- 4 the FCC took, which may be talked about a little bit
- 5 more later, was taken without notice of the public.
- 6 That's why it was so upsetting to community. But the
- 7 Benton Foundation and -- they are very outspoken in
- 8 opposition to granting categorical exemptions for
- 9 religious programmers and especially granting
- 10 exemptions without notice and comments to the public.
- 11 SHIRLEY ROOKER: Okay. Do we have any
- other comments or questions before we take a vote?
- 13 We have a motion on the floor to accept
- 14 the media ownership rules, recommendations as amended
- 15 to amendments. And I guess it's time we take a vote
- with another question or comments.
- 17 VOICE: -- Insert of the word quadrennial.
- 18 SHIRLEY ROOKER: That's right, that's
- 19 technical.
- 20 We have a motion to -- the quadrennial
- 21 services, the recommendation the motion has been made
- and seconded and two amendments have been made and

- 1 seconded. A show of hands as approving these as
- 2 amended.
- 3 AUDIENCE: (Indicating.)
- 4 SHIRLEY ROOKER: Abstaining or voting no?
- 5 AUDIENCE: (Indicating.)
- 6 SCOTT MARSHALL: Get on the record who you
- 7 are.
- 8 SHIRLEY ROOKER: I'm sorry.
- 9 VOICE: Dissenting.
- 10 SHIRLEY ROOKER: We have one dissenting.
- I think we have completed our agenda. I would
- suggest we have a few minutes. Where is lunch going
- 13 to be set up?
- 14 VOICE: Right here.
- 15 VOICE: It's in the hallway.
- 16 SHIRLEY ROOKER: Please, I do want for
- 17 committee members only. I'm sorry I cannot invite
- others to partake in lunch, but there are some
- 19 restaurants in the area and there is a snack bar
- around the corner, if chips and a soda will do you.
- 21 Do you have a comment or question?
- 22 VOICE: A quick head count -- if you want

1	committee members to eat first.
2	SHIRLEY ROOKER: I also want to remind
3	you, this is an excellent opportunity to come up and
4	get your certificates. I am truly sorry.
5	SCOTT MARSHALL: And to sign the seal.
6	SHIRLEY ROOKER: My seal, that's right.
7	Please. And I really do apologize, I am simply,
8	logistically do not have time to recognize this by
9	giving it to you individually. Please forgive us and
10	enjoy your lunch. Sign the seal, sign the seal,
11	that's the key. You don't get lunch. Thank you.
12	(LUNCHEON RECESS.)
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1	AFTERNOON SESSION
2	SHIRLEY ROOKER: We really do need to get
3	started. Rich has something he wants to amend.
4	RICHARD ELLIS: I want to amend my vote on
5	speech to speech, I have spoken with the mother ship.
6	(Laughter.)
7	SHIRLEY ROOKER: All right, thank you,
8	Rich.
9	DEBRA BERLYN: Thank you, Shirley, I don't
10	have a formal report from the Competition Working
11	Group, but I just wanted to take a minute seeing this
12	is our last meeting to thank the members of the
13	Competition Working Group for all the time you've put
14	into our discussions and just talk about a couple of
15	things that we did do.
16	We don't have any recommendations for the
17	CAC to consider. It was probably about halfway
18	through our life when we realized that we were going
19	to perhaps serve a better purpose in sharing
20	information and educating rather than coming up with
21	consensus positions on competition.

The first year responses are, the panel

- which I think provided folks with a picture of what
- 2 was going on in competition, and then over the years
- 3 we've had various discussions within the working
- 4 group on some topics of interest. Some have spilled
- 5 over into other working groups as well. So I just
- 6 want to take a minute to thank the members of that
- 7 working group for the time and effort they have put
- 8 in.
- 9 SHIRLEY ROOKER: Thank you, Deb. We are
- going to move into the formal part of our program.
- 11 The first thing that we are going to do is to go with
- the report and recommendations of the Disability
- Working Group, which has been so ably chaired by
- 14 Claude Stout.
- 15 CLAUDE STOUT: Next slide, please.
- 16 Now first of all I would like to have
- special recognition given to the members of the
- 18 Disability Access Working Group. Without them we
- 19 wouldn't be able to have gotten this wonderful report
- out. So this is what we would like you to review
- 21 today.
- 22 You can see several -- the lists of the

- 1 different members of the committee on the slide and I
- 2 would like to thank them for their expertise, their
- 3 ideas, recommendations. It's not any one of us who
- 4 has been the lead expert, it's everyone lending all
- 5 their skills together to create this wonderful
- 6 report. So thank you very much for your work on the
- 7 disability access committee.
- 8 The interpreter has asked for a little bit
- 9 of water, a little technical difficulty.
- 10 (Laughter.)
- 11 SHIRLEY ROOKER: I'll talk about something
- that wasn't a difficulty, that was enjoying lunch,
- and Dane thank you for making it possible and CTIA.
- 14 (Applause.)
- 15 SHIRLEY ROOKER: And thank you, he
- 16 personally went out and started the gas heater. But
- Dane Snowden many of you know from the FCC, and we
- appreciate his contributions for lunch, and Rich,
- again thank you for the facility and the heat, if
- 20 you'd just get it to us, thank you.
- 21 CLAUDE STOUT: All right, well let me go
- 22 ahead with our report. The report covers five

- 1 separate issues -- sorry, really there are six, TV
- 2 captioning, effective communication, web captioning
- 3 interoperability, Internet enabled services,
- 4 captioning of high definition television programming,
- 5 and finally hearing aid compatibility with cell
- 6 phones.
- 7 Next slide, please.
- 8 The first issue we'd like to address is TV
- 9 captioning, and previous CAC meetings mentioned their
- 10 experiences with TV captioning problems. We
- 11 experienced many different kinds of problems,
- sometimes the captions are missing and sometimes the
- 13 captions are garbled. Often I may be watching a
- 14 great movie and it is going fine until 10 minutes or
- 15 30 minutes before the end of the movie and all of a
- 16 sudden the captions disappear. Here we are
- frustrated, wanting to know what's happening next and
- being very much involved with the movie but unable to
- 19 know what has happened.
- Thus far -- excuse me, next slide, please.
- There are six different consumer advocacy
- 22 organizations, for and by people with disabilities,

- deaf in particular. We have filed a petition with
- 2 the FCC in 2004.
- 3 The petition that was filed two years ago
- 4 included a basic message to the FCC that they had
- 5 done a good job thus far. In 1998 they put on the
- 6 books there would be a phase-in schedule for
- 7 captioning, in Spanish language programming and
- 8 likewise for pre-rule programming. As of January
- 9 1st, 2006 all new television programming was to be
- 10 100 percent captioned.
- Now Spanish programming is not yet at the
- 12 100 percent level, they are currently at a 30 percent
- level. In 2007 or 2008 that percentage will go up to
- 14 75 percent. At any rate, we the consumers told the
- 15 FCC this is all wonderful, we are getting captioning
- and we've been getting different levels for an
- eight-year time period, but it's high time the FCC
- 18 look at their rules and see where they can monitor
- 19 the captioning that's out there in the industry,
- where they need to see whether they are able to
- 21 enforce their rules to see where problems exist.
- 22 And where individual consumers had filed

- 1 complaints with programmers or with the FCC or video
- 2 distributors -- for example a cable company or a
- 3 satellite program offering, we file complaints but we
- 4 were not hearing back from them. Frequently it's
- 5 because those complaints simply went to a general
- 6 complaint center, not to some place that dealt with
- 7 captioning. As a result we weren't getting replies
- 8 and we therefore have filed with the FCC office.
- 9 When we filed our complaints with the FCC
- 10 the system currently in place would be that they
- 11 would respond to complaints after 140 -- within
- 12 145 days. Now understand, that's more than 4 months,
- it is about four and a half months, excuse me, my
- math is off, that's nearly 5 months of waiting.
- 15 That's not good for consumers, it is not even a good
- business practice to wait 5 or 6 months. So we came
- up with some other ideas that could be used.
- In the petition we said that we felt if
- 19 you file a complaint you should be able to file it on
- 20 a very easy to use form, and either the program
- 21 distributors could get it or the television station
- 22 could get it or the captioning center could get it.

- 1 We would simply ask that a database be put together
- of all the TV industry contacts where the name of the
- 3 person that would be the appropriate complaint person
- 4 or for a specific TV station, the specific TV
- 5 programmer or whoever, would be the point of contact,
- 6 that that person's name should be listed so that we
- 7 would know who to contact.
- 8 And if we didn't get a response, where we
- 9 could follow up later. And where we could have
- 10 second and third contacts to see exactly what was
- going on and we could send a letter to say "Excuse
- me, I filed this complaint; what happened? I have
- not heard back from you, what have you decided to do,
- 14 what is your response, what is your resolution to
- 15 this problem?"
- 16 We would like to have an ongoing dialogue
- with industry and with the FCC to make sure these
- 18 problems are resolved. We expect the FCC to enforce
- 19 the rules and we would like the FCC to do a better
- job at their enforcement and with industry and to
- 21 include penalties for those who do not follow the
- 22 rules.

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1 We believe that if we established a system
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- of penalties, then industry and TV stations would
- 3 respond better. Without some form of penalty in the
- 4 enforcement there is not sufficient compliance with
- 5 the rules.
- These are the rationales we have placed in
- 7 our television captioning petition.
- 8 I would like to talk about two other areas
- 9 that are somewhat unrelated. The August 7th decision
- 10 that the FCC made where they announced -- really it
- 11 was rather a lengthy decision, but I will try and
- 12 encapsulate it. They sent out a public notice to the
- broadcasters to let them know that they needed to pay
- 14 attention to the need to have emergency broadcast
- 15 information made accessible. They didn't say that
- 16 captioning per se was necessary, but that visual
- information was required, so anything that was in
- audio had to be put in some visual form, so if there
- 19 was some catastrophe, that information had to be
- 20 presented visually.
- 21 The FCC disseminated that public notice in
- July, then on August 7th the FCC disseminated what

- 1 they called a clarification notice, and basically
- 2 they told the television distributors that if you
- 3 currently provide real-time captioning for emergency
- 4 information broadcasts, that they would now
- 5 understand, that the FCC was assuming that there
- 6 might be situations that might arise when they would
- 7 be unable to reach captioning agencies to provide
- 8 captions. And the FCC wanted broadcasters to know
- 9 that they understood that situation and what did they
- 10 call that? We feel that that would have a ripple
- 11 effect, and we feel that decision was based on some
- 12 wrong assumptions.
- 13 TV distributors thus far, TV producers who
- 14 have had to provide real-time captioning, those -- in
- 15 this clarification memo the FCC said we are not going
- 16 to second guess what the broadcasters have done, and
- 17 those companies who perhaps did not have a contract
- with captioners would not be able to get those
- 19 captioning services, and the FCC said they were not
- going to second-guess their motives.
- I know the interpreters are having some
- 22 difficulty with interpreting for me, but let me go

- 1 on.
- 2 We the consumers are very upset because
- 3 the FCC went ahead and disseminated that
- 4 clarification notice, without following the proper
- 5 process, whether or not they would be acceptable to
- 6 the industry. We don't know because there was no
- 7 process in place, there was no feedback opportunity
- 8 with the FCC.
- 9 The third area of concern that I'd like to
- 10 bring up with you is related to the permanent waivers
- 11 that TV programmers received regarding their need to
- 12 provide captioning. You may have heard a little bit
- 13 about this this morning, where there was a group of
- 14 programs that received waivers of their captioning
- 15 requirements. When the FCC made that decision they
- 16 did not mention religious broadcasts, in particular;
- they mentioned non-profit organizations. They
- 18 exempted a large number of non-profit organizations
- 19 from their captioning obligations. That was a formal
- 20 decisions rendered for two organization, one was
- 21 ANGLERS and the other was New Beginnings.
- 22 From 1999 to 2005 the FCC posted a total

- of approximately 70 petitions from programmers who
- were requesting exemptions from their captioning
- 3 obligations. Out of those 70, 67 were turned down,
- 4 they were turned down in their request for an
- 5 exemption, three were granted exemptions, my
- 6 understanding is that these were temporary. The
- 7 reason they turned down the 67 requests was they
- 8 asked them to do their homework, essentially, they
- 9 asked the companies to provide rationale for why they
- 10 were asking for the exemption, whether it was for
- 11 high costs or budget issues or whatever. So the
- 12 companies had to go out and find a range of
- captioning estimates. If they did not do a good job
- of calculating what their revenue was as opposed to
- 15 the cost to cover their captioning, then the FCC did
- 16 not grant their petition.
- 17 You know there are many ways to skin a
- 18 cat. If the FCC turned down three requests, but they
- did grant three temporary waivers to give these
- 20 companies time to get themselves together in order to
- 21 comply with the captioning requirements. Because on
- January 1st of 2006, as we came to the level of the

- benchmark which said all new television programming
- was to receive captions, there suddenly was this huge
- 3 batch of requests for waivers, over 500 waivers, as
- 4 was mentioned this morning.
- 5 What's more, and what's also sad, is that
- 6 FCC decided to grant 297 of them. 297 of those
- 7 petitions were given permanent waivers. The FCC
- 8 chose to handle those requests in a different way
- 9 than they have done in the past. This was an
- 10 entirely new process that received no review from the
- 11 consumers. We the consumers were not given an
- opportunity to provide feedback on the process the
- 13 FCC was proposing.
- 14 SHIRLEY ROOKER: Wait just a minute. They
- need to mute you on the phone, press star 6, please,
- because we're getting terrible feedback here. Did
- 17 you hear that? I said here three times. Thank you
- 18 very much. We'll continue.
- 19 CLAUDE STOUT: Those 290 some waivers,
- 20 most of them -- most of those decisions were not
- 21 posted as a public notice. The documentation for
- those waivers were simply put in the FCC reference

- 1 room, that's all they did.
- 2 We were greatly upset, all the consumer
- 3 groups were greatly upset. We believed the FCC
- 4 should play fair. From 1999 to 2005 we played by the
- 5 rules and we fully expected the FCC would play by
- 6 their own rules as well, just as we had been doing.
- 7 Next slide, please.
- 8 Let me explain a little bit about the two
- 9 decisions that have caused such dismay. These two --
- 10 there are two filings in two different areas, one has
- 11 to do with emergency access to -- access to emergency
- information and the other has to do with closed
- 13 captioning waivers. The consumer groups have
- 14 basically asked the FCC to have the access to
- emergency captioning -- emergency information
- 16 clarification -- we have asked them to withdraw that
- 17 clarification and to reclarify the video programmers'
- 18 requirements on required access to emergency
- information and that they should use captioning to
- 20 make emergency programming information visible to
- 21 people with hearing loss.
- 22 Regarding the exemptions with the

- 1 nonprofit groups -- well, let me go back a moment.
- The 200 some odd waivers that were
- 3 granted, one more thing that really upset us was that
- 4 each of those waiver petitions were not given an
- 5 individual analysis for undue burden. We know for a
- fact that some of those petitioners came from
- 7 programmers who had very large financial resources,
- 8 production resources, that they had assets in the
- 9 millions of dollars. One group in Florida had
- 10 \$11 million worth of assets.
- 11 Now, in order to maintain \$11 million in
- 12 assets, you must have a healthy budget process,
- there's no way you can have that much -- that level
- of resource without good processes. Now we have
- filed a petition for review or an application for
- 16 review on this issue and we have asked the FCC to
- 17 rescind their orders. In all 297 cases we have asked
- 18 them to rescind the orders that they have given on
- 19 waivers and then to review each case for undue --
- with an individual analysis of the facts.
- We feel that each petitioner needs to be
- 22 very carefully analyzed. We have also asked that the

- 1 FCC make sure that consumers -- government agencies
- 2 and bureaus and divisions post information about
- 3 the -- when the petitions arrive and before they make
- 4 a decision.
- 5 Next slide, please.
- 6 I would like to first allow you an
- 7 opportunity to ask questions before I review our
- 8 proposed action items for this. Are there any
- 9 questions about the petition or the emergency
- 10 information access issue or about the waivers given
- for closed captioning to the nonprofit organizations?
- 12 Are there any questions at all?
- No questions, all right. I will go ahead
- with our three proposed action items.
- 15 Item A, the Consumer Advisory Committee
- support TDI et al. petition for rule making on TV
- 17 captioning quality issues and commends the FCC for
- its recent proceeding on this petition. The CAC
- 19 respectfully requests that the FCC take formal action
- soon on the petition. That's because the petition
- 21 was filed several years ago and the formal process
- began a year ago, and we respectfully ask that the

- 1 FCC immediately take formal action because we are
- 2 currently in the third year of this process. I would
- 3 like to move that the CAC adopt this motion.
- 4 JOEL SNYDER: I second it.
- 5 CLAUDE STOUT: Any discussion or questions
- 6 on this issue?
- 7 SHIRLEY ROOKER: We will vote on each of
- 8 your items separately; is that correct? So we are
- 9 now --
- 10 CLAUDE STOUT: I think Gloria has
- 11 something she would like to say.
- 12 LORETTA POLK: I'm with NCTA and a member
- of the Disability Access Working Group and I want to
- 14 commend Claude and other members of the committee for
- 15 their hard work on the various proposals in the
- 16 report. However there is one aspect of the report,
- the captioning standards issues, that unfortunately
- 18 we cannot support at this time. NCTA has gone on
- 19 record in the proceeding with details as to our
- 20 concerns here, basically they go to the fact that we
- 21 don't think that creating a whole new regulatory
- 22 regime which would require extensive monitoring and

- 1 reporting and record keeping of the thousands and
- 2 thousands of programming currently captioned on cable
- 3 networks is a way to proceed. And we would like to
- 4 continue the dialogue that we've had with members of
- 5 the applicants of the deaf community, but we can't at
- 6 this time support the petition and we've gone on
- 7 record in the proceeding.
- 8 SHIRLEY ROOKER: We have several comments.
- 9 I saw Karen first, then I saw Larry, Charles, then
- 10 Janice.
- 11 KAREN PELZ STRAUSS: When the FCC issued
- its rules back in 1988 on captioning it declined to
- 13 require standards of captioning quality because
- 14 captioning was fairly new, and there were only a
- 15 couple of providers and for the most part the
- providers were national and they provided a solid
- level of high level captioning. As consumers, we
- have said to the FCC we fully expected a huge
- 19 proliferation of captioning agencies and were
- 20 concerned when this occurred, the quality would
- 21 decline, and in fact unfortunately that has happened.
- 22 The price has come down, but the quality has as well.

- 1 As a consequence, if any of you sit at your TV and
- 2 turn on captions you are more frequently seeing
- 3 garbled, dropping off, missing captions. It has
- 4 become a really serious problem. I want to give you
- 5 some background; that's the reason the consumers are
- 6 going forward to the FCC and saying, please set some
- 7 standards of quality, it doesn't have to be micro
- 8 managing, but set some parameters, some guidelines.
- 9 SHIRLEY ROOKER: Thank you, Karen.
- 10 Larry?
- 11 LARRY GOLDBERG: I just wanted to note
- 12 that the recommendation simply asked for action, not
- positive, negative or anything. Would NCTA oppose
- 14 any action at all?
- 15 LORETTA POLK: No. We can't -- the report
- 16 as written supports the petition as drafted and we
- have some issues with the way the petition is drafted
- 18 and the whole regulatory regime.
- JOEL SNYDER: They are asking to the
- 20 commission act, because they have been sitting on it.
- 21 LORETTA POLK: It says supports the TDI
- 22 petition for rule making and then calls for FCC

- 1 action.
- JOEL SNYDER: Two separate issues.
- 3 SHIRLEY ROOKER: The discussion was
- 4 between Larry Goldberg and Loretta Polk.
- 5 Charles?
- 6 CHARLES BENTON: I have to remember who I
- 7 am, thank you.
- 8 I'd like to voice my support for the
- 9 disability act and the recommendations on closing
- 10 captioning. For 28 million Americans who are deaf
- and hard of hearing closed captioning provides a
- 12 critical link to news, education, entertainment,
- enabling those individuals to be a part of mainstream
- 14 society. For individuals whose native languages are
- not English it improves comprehension and fluency.
- 16 For children it has helped them to read and improve
- 17 literacy skills. It allows others to watch TV in
- 18 restaurants, fitness centers and other public places
- 19 where it is hard to listen.
- In July 2000 the FCC acted to ensure the
- 21 visually impaired could more effectively benefit from
- visual description. Two years later a federal court

- 1 struck down the rules, nonetheless some broadcasters
- 2 continue to provide video strippings during
- 3 programming and more should do the same to be fully
- 4 accessible through the provision of closing
- 5 captioning. And it is a fine example when properly
- 6 enforced of how public obligations -- how
- 7 broadcasters can be making a tangible and positive
- 8 difference in people's lives.
- 9 Hundreds of frustrated letters have
- 10 streamed to the FCC offices in the last month since
- it was made easier for nonprofit organization to opt
- out. I believe our vote today magnifies the voices
- 13 of these concerns and congratulate Claude for this
- 14 amazing account.
- 15 JANICE SCHACTER: When people talk about
- 16 how it is possible to fix captioning without
- 17 regulations, I want to give a personal perspective.
- I think we need to put a person to it.
- 19 First off the problem is there are no
- 20 regulations so there is no knowledge of when you can
- 21 caption live and when you can't caption live. As the
- 22 networks are moving toward everything being captioned

- 1 live, shows that are filmed well in advance are being
- 2 captioned live because of their fear of the ending
- 3 being disclosed. So even though they have the show
- 4 well finished in advance and edited, they are
- 5 captioning it live and therefore the error rate is
- 6 greater than if it was not live.
- 7 In addition for pre-programmed shows,
- 8 where there should be a zero tolerance for anything,
- 9 any error rate, there are still errors. Some
- 10 networks or stations don't even have someone in
- 11 charge of captioning to complain to. Lifetime
- 12 Network for example has all the old shows they feel
- don't need to be captioned and they don't caption,
- 14 that's generalities.
- Our family -- I have a 12-year old
- daughter who is hard of hearing. This was one
- 17 particular show, a reality show, they are working on
- 18 it. I spent a year and over 60 phone calls trying to
- 19 get this corrected. The reality show told me that my
- 20 standards were too high. They spelled words like
- "Bordeaux" as two animals, BOAR and DOE. My child
- learned negative spelling in 20 minutes trying to

- 1 understand why the region of France was spelled by
- 2 two animals. I called Mark Burnett Productions and I
- 3 called every single person straight down the line and
- I was put off. I kept a phone log of over 50 to 60
- 5 phone calls and I couldn't get this accomplished.
- 6 Let me tell you something, if I who live
- 7 in New York, who has been called by the New York
- 8 times as a pushy mom, and am on the New York CAC
- 9 committee can't get this fixed, how is any person in
- 10 America supposed to get this fixed?
- 11 So please understand I am the voice of
- 12 every person with a hearing loss that can't get this
- 13 fixed. This isn't just something making up stuff and
- 14 whining. I decided I had to put my money behind this
- because I couldn't come to this meeting unless I had
- 16 tried, and I could not do more. I met with
- 17 commissioners, I met with every single person, I met
- 18 with networks, I'm not sure what else I could have
- done.
- If you have a suggestion, I would like to
- 21 know. I called the Trump organization, used school
- conducts, his assistant's daughter goes to my

- daughters school, I'm willing to do that.
- 2 SHIRLEY ROOKER: Joel, Ann and then we're
- 3 closing.
- 4 JOEL SNYDER: This is Joel Snyder from the
- 5 National Captioning Institute. That's a tough act to
- 6 follow. Well, the National Captioning Institute has
- 7 invented closed captioning, ever since that time I
- 8 know we've been strong supporters of excellence in
- 9 captioning and the highest standards. I'm a member
- 10 of this Working Group and applaud Claude and all the
- 11 colleagues and are totally supportive of this
- 12 recommendation.
- And as I say, these standards, I would
- 14 simply suggest that the details be worked out
- 15 ultimately by the FCC, not in the petition. That's
- my understanding more of course in the recommendation
- where --I think that's where a lot of consideration
- has to be placed ultimately. Enforcement has to be
- 19 based on sampling and a pattern of abuse, as many of
- you know, captioning quality and what is ultimately
- 21 received by the end user, those garbled transmissions
- and those errors can happen anywhere along the line

- from the captioner to the end user's actual
- 2 television set. So that it is a complicated process
- 3 in other words. And I think ultimately when a system
- 4 is developed, if a system is developed for tracking
- 5 captioning quality, that pattern of abuse has got to
- 6 be tracked carefully and any sort of fines or
- 7 whatever, penalties have got to be based on a pattern
- 8 of abuse as opposed it a per instance type of thing.
- 9 And a measurement period needs to be set quarterly,
- 10 if not shorter than that, and has to be tracked
- carefully and understood in the transmission process
- 12 that captioning involves.
- 13 SHIRLEY ROOKER: Thank you, Joel.
- 14 ANN MARIE MICKELSON: I want to thank Joel
- 15 for identifying some of the problems down the chain.
- I want to express to Janice -- and of course my
- 17 mother is hard of hearing so I'm not ignorant of her
- 18 constant complaints. We have supported streamlining
- 19 the complaint process. If I call a station and say
- 20 what went on with the show last night, it is not easy
- 21 to get a response, even as a representative of the
- 22 National Association of Broadcasters. I would

- 1 imagine for the average consumer it is very
- 2 frustrating, I can think we are on record saying
- 3 there has to be an easier, streamline way and we are
- 4 willing to sit down and work this through with other
- 5 video programming providers and with the FCC to see
- 6 what's the reasonable way to improve the process.
- 7 And to reiterate what Joel said, that has
- 8 to be a measured way to judge quality and captioning
- 9 standards as we just saw in a demonstrated -- simple
- 10 isolated instances. Low quality of captioning,
- 11 that's a different question . That's something the
- 12 FCC has to take a comprehensive look on, rather than
- holding one to a 97, 98, 99 percent standard. If you
- 14 asked people in the room, I think you would get
- 15 different captioning quality standards, 10 different
- 16 answers. We look forward to working with the
- 17 captioning --
- 18 My final point is when these rules went
- into effect in 1997, I think when we ramped up to
- 20 2006 and hit 100 percent captioning requirements,
- 21 everyone assumed we would be in a technologically
- 22 advanced state where we would have voice recognition

- 1 software to do this. Unfortunately this is done by
- 2 real-time captioning, and human error cannot be
- discounted, and that's an issue we struggle with
- 4 every day.
- 5 SHIRLEY ROOKER: We are really running out
- 6 of time.
- 7 JOEL SNYDER: I have no problem in
- 8 understanding human error. My problem is that
- 9 captioning live should be live, shows like Martha
- 10 Stewart, where the words are not given in advance to
- build a dictionary. I have tried, it was the entire
- series and it got worse and worse. The captioners
- dropped sentences, so when you looked at the script
- 14 you couldn't see the spelling errors because the
- sentence was just gone. That started to happen, it
- 16 was multiple shows and over and over, I followed one
- show to have a consistency.
- 18 SHIRLEY ROOKER: Thank you, we have a
- 19 motion on the floor.
- 20 TV captioning proposal from the Disability
- 21 Working Group. I would like to see a show of hands
- in favor of accepting.

- 1 Opposed? All right, thank you very much.
- 2 CLAUDE STOUT: Before we go it on the next
- 3 item from the --
- 4 SHIRLEY ROOKER: Excuse me, I just wanted
- 5 to clarify for Scott, there were two votes
- 6 dissenting.
- 7 Do you want to abstain or dissent -- no
- 8 vote, okay, thank you.
- 9 All right, we have the section on
- 10 effective communication.
- 11 CLAUDE STOUT: There is one more action
- item under the captioning issue, it is currently on
- 13 the slide. Why don't you read it from the slide.
- 14 The Consumer Advisory Committee
- 15 respectfully requests that the FCC consider its
- recent action on captioning conceptions and emergency
- 17 information broadcasts and implement the following
- 18 remedial action, 1, the FCC rescind the ANGLERS order
- and all 297 grants of exemption based on it and
- 20 require the consumer governmental affairs bureau
- 21 individually review each undue burden petition to
- determine whether an undue burden will result.

- 1 The bureau is also instructed to place all
- 2 current and future petitions on public notice.
- 3 Two, the FCC withdraw the August 7th, 2006
- 4 clarification notice and reclarify that video
- 5 programming producer/distributors otherwise required
- 6 to provide and those who are providing real-time
- 7 captioning of their live news programming must use
- 8 captioning to make their emergency programming
- 9 visually accessible to people with hearing loss.
- 10 So moved.
- 11 SHIRLEY ROOKER: We have made a motion on
- 12 the floor. A second? Janice.
- 13 Discussion?
- Okay, we'll see a vote. All those in
- 15 favor?
- Opposed? One opposed, Ann opposed.
- 17 An abstention, Loretta is abstaining. I'm
- 18 sorry, Dane.
- 19 VOICE: Abstention.
- 20 SHIRLEY ROOKER: And Shelly. All right.
- 21 CLAUDE STOUT: The Disability Access
- Working Group has proposed a definition for effective

- 1 communication. If you recall maybe one or two
- 2 meetings ago there was a general acceptance of the
- 3 definition of intercommunication assistance, VRS and
- 4 traditional relay services. We the CAC did
- 5 acknowledge that members of the CAC understood that
- 6 people have different sorts of disabilities that have
- 7 different needs and that different accommodations
- 8 need to be made in order to meet those different
- 9 needs.
- To go one step further in that process.
- 11 The FCC has been the most recognizable federal agency
- as far as producing disability access procedures.
- And we need to applaud them for that. We want to be
- able to function on an equal basis with everyone in
- 15 the mainstream.
- 16 Now, we would like to clarify what we mean
- 17 by effective communication. This language was
- 18 developed by Judy Viera who did a wonderful job, we
- 19 -- some discussion with the TRS Working Group and we
- 20 have now taken on the discussion as well. We would
- 21 like to define effective communication as a three-
- 22 prong definition.

- One, the ability of two or more parties to
- 2 participate fully and equally in a conversation or
- 3 event. Secondly, each is able to communicate both
- 4 clearly and accurately through use of appropriate
- 5 auxiliary aids and services. And thirdly, primary
- 6 consideration is given to requests of individuals
- 7 with disabilities for the types of aids and services.
- 8 What the Disability Access Working Group
- 9 is asking from you all is to endorse this definition.
- 10 This definition incorporates a philosophy and
- 11 approach that the FCC can use in exercising their
- work, both inside the FCC and in dialogue with their
- 13 sister federal agencies.
- 14 For example, if Joe, who is hard of
- hearing, if he goes to a meeting perhaps and they
- 16 bring in a sign language interpreter for him, that's
- 17 not the need that he has and we would not therefore
- 18 call that effective communication. The reason that
- 19 would happen would be that they didn't check with Joe
- 20 to ask what he wanted and to get his feedback as to
- 21 what he needed in order to participate in that
- 22 meeting.

- 1 It's -- the principle is that a business
- 2 or federal agency should ask the consumer first what
- 3 it is that they need. Before you hire a captioner,
- 4 you would need to ask the person if perhaps they need
- 5 captioning or maybe it is an assistive listening
- 6 device. The idea is to understand that they need to
- 7 meet the need of the consumer and take care of the
- 8 need at the site.
- 9 For me, I am deaf and I would not be able
- 10 to use an assistive listening device. I could watch
- 11 the CART writer, but my real preference is to watch a
- 12 sign language interpreter, the other advantage is
- 13 they can voice for me. Other disability people out
- in the mainstream and in the marketplace that you
- meet on the street, they might have a hard time
- determining what accommodation needs are for any
- 17 specific communication.
- We would like people who are paying for
- 19 these devices and making the decisions to make sure
- 20 they contact us the consumer first, before making the
- 21 decision as to what accomodation will be put in
- 22 place, it is really a need for communication. This

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1 philosophy that we have explained in this definition
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- 2 is to make sure the communication takes place with
- 3 the person with the disability, not just telling the
- 4 person with the disability what they need, but
- 5 getting feedback from them and input from them as to
- 6 what is needed. Then that way we can invite dialogue
- 7 between both the provider and the person receiving
- 8 the accommodation, not just ordering or prescribing
- 9 resources, but incorporating a dialogue, so that we
- 10 have the appropriate resources in place.
- 11 For example, here I'm not the only person
- 12 with a disability, I can chat with any of you, I am
- giving a presentation now and the reason that is
- 14 possible is because there's an interpreter there who
- can understand what I say and communicate it to you
- 16 and understand what you say and communicate it to me.
- 17 Without that you would not be able to understand me
- 18 and I would not be able to understand you. That's
- 19 what the purpose of this definition is, to make sure
- there is effective communication taking place.
- 21 Are there any questions?
- 22 SHIRLEY ROOKER: I think we're going to

- take a -- we'll get a motion to accept this as a
- 2 recommendation, is that a motion? Do I hear a motion
- 3 that we accept?
- 4 JIM TOBIAS: I move.
- 5 SHIRLEY ROOKER: Janice Schacter is
- 6 seconding the motion. Now we're opening it for
- 7 discussion. Judy is using video relay and is going
- 8 to join us, she has been working very hard on this
- 9 issue. Their arriving at this definition was ab
- 10 effective use of communication because they did a lot
- of back and forth in discussing it, so they put a lot
- 12 of time in it.
- I'm not sure Judy has joined us. I don't
- 14 think so, I'm sorry. She isn't -- Dane you have a
- 15 comment?
- 16 K. DANE SNOWDEN: Is the motion or
- 17 proposal to have the FCC adopt the definition and
- then work with other agencies, or what exactly is the
- 19 motion?
- 20 CLAUDE STOUT: Here's the motion in its
- 21 entirety.
- 22 VOICE: That answers my question, thank

- 1 you.
- 2 SHIRLEY ROOKER: Okay. Do we have other
- 3 questions or comments?
- 4 AUDIENCE: (No response.)
- 5 SHIRLEY ROOKER: We'll take a vote. All
- 6 in favor of the motion.
- 7 AUDIENCE: (Indicating.)
- 8 SHIRLEY ROOKER: Do we have abstentions or
- 9 a no?
- 10 VOICE: Ann is abstaining.
- 11 SHIRLEY ROOKER: All right, item number 3,
- 12 Claude.
- 13 CLAUDE STOUT: The remainder of the report
- does not ask for any action on the part of the CAC,
- 15 but it does list four items and these are items for
- 16 your information and consideration. I'm hoping that
- in future CAC meetings and future meetings of this
- group or the Disability Access Working Group they
- 19 will be able to address these four issues in their
- 20 deliberations. The members of the Working Group did
- 21 a lot of work on these items and I would like to ask
- 22 Larry Goldberg to give a summary of the deliberations

- that took place regarding webcasting
- 2 interoperability.
- 3 If we could keep these to three minutes
- 4 apiece.
- 5 LARRY GOLDBERG: A few meetings ago I did
- 6 a demonstration on how captions can be carried on
- 7 online video content. The progress has been slow but
- 8 sure. The technology is getting better and better.
- 9 I should mention captioning has been available online
- 10 for a number of years starting with PBS's Nova
- 11 program, but it only makes sense, that's where it was
- 12 invented by NCI -- it continues to grow over the
- 13 years and as much as we might want to consider FCC
- action, in fact the development of the technology,
- 15 the processes and delivery, if you read the report --
- 16 I would be certain to say within one year the tools
- would be ready.
- In light of the fact that regulation is
- 19 still a very controversial issue, we're not likely to
- ask for a recommendation right now. I'm glad we had
- 21 a chance to lay out all the issues, especially
- 22 regarding programs with captioning, which is a

- 1 relatively simple technique for getting captions on
- online media. That's a basic summary of where we
- 3 stand and where we're going to be in a very short
- 4 time. Even in the past few weeks, Google has been
- 5 putting captions in online media and you will see
- 6 more of it as the months go on.
- 7 Shirley, "Prime Suspect" starts next month
- 8 with captions.
- 9 SHIRLEY ROOKER: If you don't know what
- 10 he's talking about, I'm not going to tell you.
- 11 (Laughter.)
- 12 SHIRLEY ROOKER: That's the most important
- information I've gotten today. For those of you who
- are mystery fans, Helen Mirren's "Prime Suspect"
- 15 starts in November. You didn't know you would get a
- 16 scoop here, did you?
- 17 Pardon me, it is late in the afternoon.
- We have -- I don't think this is an item for vote,
- 19 because we're not making any recommendations, so it
- 20 is an information item.
- 21 CLAUDE STOUT: The next topic is we would
- 22 like to have Steve Jacobs talk to us about -- give us

- 1 his summary regarding Internet protocol enabled
- 2 services.
- 3 STEVE JACOBS: I apologize.
- 4 (Laughter.)
- 5 SHIRLEY ROOKER: Thank you.
- 6 STEVE JACOBS: This is Steve Jacobs and I
- 7 just thought I would mention, I have moved my
- 8 microphone and I had my phone on mute. At any rate
- 9 IT enabled services can provide significant benefits
- 10 for millions of people, including people with
- 11 disabilities.
- The transporting of a wide variety of
- services over a multitude of platforms has become
- 14 commonplace. Often it is difficult, even impossible
- 15 to determine where a particular product or service
- begins and where it ends. Unfortunately, separating
- 17 IP enabled services into telecommunications and
- information service categories based on their
- 19 underlying technology results in uneven playing
- 20 fields for both companies and consumer, since
- 21 different rules to cover identical services have to
- 22 be provided over different transmission protocols.

- 1 We understand the importance and benefits
- 2 to the market forces, and we believe the commission
- 3 should focus on function and not form in determining
- 4 a regulatory framework for disability access.
- 5 To the extent that IT enabled services are
- 6 used to achieve communications that are functional or
- 7 similar to or provide a substitute for those to
- 8 provide traditional services, services as well as the
- 9 products used with them should have -- for
- 10 accessibility. They should hold true, regardless to
- 11 form, be it text, video or voice or the transmission
- media, wireless or satellite communication travel.
- More specifically TTY compatibility and
- 14 accessibility. There are a number of TTY
- 15 compatibility issues. First a direct connection of
- an internal analog device like TTY may be
- 17 unavailable. Even if connection can be made, there
- are still concerns about the extent to which TTY
- 19 transmission can be effectively carried over IT
- 20 enabled services. Just product -- and talk to analog
- 21 voice product -- with analog product.
- 22 Within the IT environment there also needs

- to be a common protocol that is equally designed,
- 2 there needs to be coordination of many
- 3 standard- setting activities directed as the problem.
- 4 Unless -- IXC interoperability and international
- 5 harmonization.
- 6 Hearing Aid Compatibility act of 1988
- 7 requires all telephones to be compatible with hearing
- 8 aids, the FCC has very strict rules requiring wire
- 9 lines and some wireless telephones to be hearing aid
- 10 compatible. New equipment must similarly be
- 11 acceptable by people who use hearing aids and
- 12 cochlear implants. Simply hook up a spring indicator
- to alert them to incoming calls, IT needs to be
- 14 constructed -- or vibrating signals, personal
- 15 communication devices.
- Speech quality. Speech compression us
- 17 commonly used an IT transmission. People who are
- hard of hearing, especially those with hearing loss,
- often find it difficult to understand speech that has
- 20 been greatly compressed. Hard of hearing people --
- 21 my speech quality is low and it can present a
- 22 problem, people have a difficult time. This equips

- 1 people with speech disabilities, as well as people
- who are deaf and hard of hearing, or voice carry over
- 3 or hearing carry over.
- 4 711 relay. Verizon Technology produced a
- 5 substitute, its critical IT provider similarly
- 6 provides a 711 relay, it is not the benefit provided
- 7 by national numbers will disappear. IT enabled
- 8 services, both usable for people with disabilities,
- 9 just as it is critical to require access to IT
- 10 enabled services to ensure people with disabilities
- 11 are able to use the services.
- 12 SHIRLEY ROOKER: Jim, I hate to interrupt
- 13 you. I just did and apologize, but do you think you
- 14 could give a synopsis of this? They are rather
- lengthy and we really need to move on. I do
- 16 apologize.
- JIM TOBIAS: The next topic is
- interoperability. And basically if one vendor serves
- 19 us with products not compatible with another vendor's
- 20 for the same type of service, there is a problem.
- 21 And the last thing, and this will take about
- 30 seconds, telecommunication services versus

- 1 information services. IT services based on
- 2 functionality.
- 3 IT services today -- video and data
- 4 capability make it increasingly difficult --
- 5 artificial services that the categories based
- 6 underlying technology can -- disability issue. It
- 7 also is uneven playing field for a company and there
- 8 is no -- to be taking this information, passed on to
- 9 consumers advisory committee for further
- 10 conversation. So no formal action is needed at this
- 11 time.
- 12 SHIRLEY ROOKER: Thank you. Sorry to rush
- 13 you through it. I think you've done an excellent job
- 14 summarizing.
- 15 We don't really need to take a vote on it
- and we can move on to the other topic I guess, which
- is captioning.
- 18 Claude Stout? There are two more topics,
- 19 I should have said next, not only one.
- 20 CLAUDE STOUT: I apologize for stealing
- 21 several minutes from the next working session. Ron,
- 22 could you talk about captioning of HD television

- 1 programs?
- 2 RON JONES: Before I start have to take a
- 3 quick census. I would like to know how many of you
- 4 have an HDTV and in addition to the HDTV, you
- 5 subscribe to the HD standard to activate the special
- 6 HD channels. How many of you?
- 7 AUDIENCE: (Indicating.)
- 8 RON JONES: Maybe about half. You
- 9 understand what I'm talking about. What starts to
- 10 happen with the HD broadcasting is they are not
- 11 necessarily coming in captions. January 2006 there
- 12 was supposed to be 100 percent captioning. And a
- 13 couple of legal -- to take advantage -- the access
- 14 Working Group --
- 15 SHIRLEY ROOKER: Can I interrupt. -- I
- think Steve's phone is still on mute.
- 17 STEVE JACOBS: Let me do a star 6.
- 18 SHIRLEY ROOKER: Thanks, Steve.
- 19 RON JONES: Thank you, Steve. And so the
- 20 Access Working Group writes a letter and that letter
- 21 to Richard Stenger for certification for broadcast
- 22 for an exception, even though the current net -- held

- 1 to the standard of the -- network. NPRM if FCC would
- 2 come out and really the public inference -- and
- 3 tomorrow we would have 100 percent captioning on HD
- 4 broadcasting.
- 5 SHIRLEY ROOKER: Thank you, Ron.
- 6 CLAUDE STOUT: The final item, Janice
- 7 Schacter will be talking about hearing aid
- 8 compatibility.
- 9 JANICE SCHACTER: Hearing aid compatible
- 10 phones, as some of you may or may not be aware, there
- are essentially two networks of phones, CDMA and CGSM
- networks, and depending on which cell phone carrier
- 13 and the network only covers certain regions --
- 14 Verizon are CDMA networks, which primarily covers
- 15 United States and parts of South America.
- 16 And jump in if I get this incorrect. And
- 17 T-Mobile and Cingular covers the United States,
- 18 Europe and other parts and there are other parts of
- 19 the world as well.
- The problem is hearing aid compatibility.
- 21 For hearing aid compatibility, the FCC requirement is
- the minimum threshold is M3, M4 -- that's M3T3 with

- 1 the high -- sorry, M3T3 with the high of M4T4. The
- 2 problem is what the M stands for is microphone
- 3 interference when you're speaking to a person and
- 4 you're hearing them. And the T part is for telecoil.
- 5 The problem is currently, the CDMA network is able to
- 6 achieve the higher standards of M4T4. The GSM
- 7 network is not able to achieve that standard. The
- 8 question is are they able to, and are resources being
- 9 devoted to it, or are they just achieving a lower
- 10 threshold? I can't answer that question. It is
- 11 something we would like the FCC to delve into.
- Now the reason is -- and to let you know
- 13 what the impact of this, it is not only that
- 14 employer -- employees or people who work can't travel
- overseas to Europe, we need to be able to travel and
- 16 have cell phone coverage around the world in the same
- 17 way everyone else does.
- 18 It also affects for example, back to my
- 19 family, if I have T-Mobile and I want to buy a cell
- 20 phone for my daughter and use the children's rate
- 21 that T-Mobile so graciously offers of 9.95, I can't
- 22 do that because it doesn't work for her hearing aids.

- 1 I have to, instead of getting a 9.95 a month plan
- 2 have to go to Verizon or Sprint and go 49.95 and go
- 3 out of network and I can't have in network minutes.
- 4 Not only can't I get -- somebody with
- 5 hearing loss can't get in network coverage, but they
- 6 are also restricted to two different carriers. We
- 7 would like the FCC to look into are they devoting
- 8 enough resources. I hope that's clear. If you're
- 9 not really sure, you can Google me, I had a letter in
- 10 the New York Times on this issue.
- 11 SHIRLEY ROOKER: Thank you.
- 12 CLAUDE STOUT: That concluded the report
- from the Disability Working Group and again I would
- like to thank everyone on the CAC for the actions
- 15 you've taken on our items. Thank you very much.
- 16 SHIRLEY ROOKER: Thank you, Claude, for
- being an outstanding chair of the working group.
- 18 (Applause.)
- 19 VOICE: On behalf of T-Mobile, I spoke to
- Janice earlier, we are very well aware of your
- 21 concern regarding achieving the M4T4 rating which you
- 22 just described. I just want to mention that T-Mobile

- is fully in compliance with the FCC rules which do
- 2 mention, currently the threshold rating M3, T3.
- 3 There were always been challenges with the GSM
- 4 technology, it is a technical issue. We are very
- 5 much involved, in terms of your question about
- 6 devotion of resources, very much involved with an
- 7 entity called the heck incubator, which was comprised
- 8 of carriers and other consumer groups, Hearing Loss
- 9 Association of America and Gallaudet University, to
- 10 talk about that technical issue.
- Then to try to find a way to bring on the
- 12 GSM side the M4 T4 rated handsets to the market is an
- issue, a technical issue. It is a very challenging
- one, but please know we're working diligently on it,
- 15 thank you.
- 16 SHIRLEY ROOKER: And I think Dane wants to
- 17 make one final comment, thank you.
- 18 K. DANE SNOWDEN: I will be quick, I thank
- Janice for the presentation and Claude for his
- 20 leadership as the chair of this committee as well. I
- 21 think four or five people sent the article to me, I
- 22 didn't want to read it four or five times, I read it

- 1 the one time. As Shelly was saying, this is an issue
- 2 that involves -- it is a matter of physics, is what
- 3 it really comes down to. That is coupled with I
- 4 think the FCC the FDA and technologists have to come
- 5 together to figure out this issue. It's not a lack
- of will, it's a lack of technology and that's where
- 7 we are today.
- 8 I think that the idea of having parties
- 9 sit down together is a good one and we support that
- idea wholeheartedly. It is a carrier issue, a
- 11 manufacturer issue, it is a government issue and most
- importantly it is a physics issue. And my disclaimer
- is I'm not a technologist nor am I a physicist. I
- 14 leave it at that.
- Thank you for outstanding work on the
- 16 entire committee.
- JANICE SCHACTER: Just so you know,
- 18 Shelly, I'm on that incubator, I've been invited to
- 19 join that. Dane reminded me it is important because
- 20 it does involve hearing aid manufacturers. I would
- 21 implore that the FCC work with the FDA to work on the
- 22 interference of hearing aids and it has to bring the

- 1 two together. If we sit down at the table we can
- 2 resolve some of the issues.
- 3 SHIRLEY ROOKER: We turn the floor over to
- 4 John Morris of the -- actually I don't think we
- 5 called it a working group, it is an ad hoc group on
- 6 effectiveness and communications. I will turn the
- 7 phone over -- I will let John have it.
- JOHN MORRIS: It is a working group of
- 9 three people, Charles Benton, Debra and me. I didn't
- 10 do a lot of chairing to keep them -- so the three of
- 11 us really stem from a conversation that this group
- 12 had the last time we met, where there were some
- people expressing some frustration about questions
- 14 like whether our recommendations were really reaching
- 15 the people they needed to reach, or whether people at
- 16 the commission were paying attention to the
- 17 recommendations.
- And just a small group of us decided to
- 19 try to sit down and see if there were some specific
- 20 suggestions that we could make to the commission
- 21 about how to improve the effectiveness and relevance
- and the visibility of this committee. So the three

- of us got together with also Gloria and Kevin from
- 2 the Benton Foundation and we were able to consult
- 3 with Scott Marshall and Shirley to get their input.
- 4 Although this proposal is really from the three of
- 5 us.
- These are suggestions about things that we
- 7 think if the FCC appoints a new Consumer Advisory
- 8 Committee, which we strongly support, there are four
- 9 specific things that we think could help improve our
- 10 effectiveness. Before getting to those specific
- 11 questions, let me make very, very clear that nothing
- that we are suggesting is a criticism in the least of
- the work that the CGB bureau and Scott has been
- 14 doing.
- We are in a sense trying to further
- 16 empower the bureau to help us get our messages to the
- 17 right people and in the commission. The specific
- frustrations that some people had and let me just
- interject to say that in this recommendation, we
- 20 tried to do two things. We've tried to be as polite
- 21 as possible, in other words, and not express
- frustration on any particular issues.

- 1 And what we also have tried to make clear
- 2 is that some of the concerns are not necessarily
- 3 concerns that everyone in this room has. And as we
- 4 are not trying to have a vote to say is everybody
- frustrated, so we're only trying to convey that some
- 6 people have some of these concerns. We're not trying
- 7 to get consensus on the concerns, but we hope we can
- 8 get consensus on the suggestions.
- 9 And the concerns that some people have had
- 10 are the inability or lack of feedback from the
- 11 commission and the commission staff about whether
- they understood our recommendations, whether they
- think our recommendations were on point or perhaps
- they think we missed an aspect of the problem and
- 15 that we might benefit from thinking about the problem
- 16 more. But we don't really have a good way to get
- 17 feedback from the commission.
- We also really don't have a good way for
- 19 the committee members here and the public at large to
- 20 know the status of the proceedings. Certainly
- 21 individually, individual members might be very active
- in a particular proceeding before the commission, so

- 1 we might know what's going on in the proceeding, but
- 2 the committee as a whole might not really be aware of
- 3 what's going on in a particular proceeding.
- 4 The final frustration is that, and I
- 5 understand from Scott and Shirley it has happened in
- 6 the past in this term of this committee, I've not
- 7 felt that we've gotten much guidance from the
- 8 commission itself, about what issues would the
- 9 commission like us to think about, are there
- 10 particular problems that the commission knows it's
- going to be phasing in in 6 months, it might benefit
- 12 from some consideration.
- So we have four proposals. I will quickly
- run through them and point out the highlights and
- then we can open it up for guestions and comments.
- 16 One is an easy proposal to enhance the CAC's website.
- 17 There is a website and Scott and his staff get all of
- our recommendations up on to the website after
- 19 they've been -- after they've been passed or
- approved. And frankly, we're suggesting some tweaks
- 21 to that website such that in addition to the lengthy
- 22 recommendations, there could be a short summary that

- 1 places the recommendation in context and summarizes
- 2 the recommendation.
- 3 And there might be a status of the
- 4 proceeding that the recommendation is in just to
- 5 report back, and again, to provide information both
- 6 back to us about what's happening in the proceeding
- 7 that we've weighed in, but also provide information
- 8 to the public at large.
- 9 As a nut and bolt in this specific
- 10 recommendation, our vision had been that perhaps the
- 11 working group chairperson would be the one to draft
- 12 the brief summary of the piece. And so it wouldn't
- have to be a summary approved by the commission, it
- 14 could be really -- it could be the CAC speaking, so
- 15 Dixie Ziegler would be able to summarize the
- 16 recommendations that the TRS group made earlier
- 17 today. That's one recommendation, an improved
- 18 enhanced website.
- 19 Another second recommendation, I think
- 20 probably the most important recommendation, but
- 21 perhaps the one that will ruffle the most feathers is
- 22 to have -- create and have the commission adopt a

- 1 system of follow up inquiry, so that after we have
- 2 submitted a recommendation, for example, let's say a
- 3 few weeks before our next meeting, the commission or
- 4 our committee could send out an inquiry back to the
- 5 person who received a recommendation or the bureau
- 6 which received the recommendation and basically asked
- 7 them, what's happened with our recommendation? I
- 8 mean, have you moved forward? It is really an
- 9 attempt to create a little bit of a dialogue with the
- 10 staff and the commissioners themselves about what
- 11 we've recommended.
- Now, just as an acknowledgement, there are
- some proceedings that we may weigh in on that are
- 14 restricted proceedings that are limited in terms of
- 15 the ex parte communications, the rules that the
- 16 commission may not be able to give us much feedback
- in some proceedings. But in a lot of proceedings we
- 18 would be able to get substantive feedback on our
- 19 recommendations. So that's the second
- 20 recommendation, kind of a system for follow up
- 21 inquiries.
- 22 The third recommendation is really a

- 1 recognition that the chairman of the commission, now
- 2 Kevin Martin, the chairman, whoever it is, is really
- 3 the one who is able to set the agenda for the
- 4 commission and really is able to guide the commission
- 5 and pursue a particular agenda.
- 6 And so, as useful as it is to have Monica
- 7 or a representative come talk to us at the beginning
- 8 of each meeting, we also would welcome, like and
- 9 request to have a representative of the chairman's
- office come and talk to us as well, just so we can
- 11 have a little more direct interaction with the office
- that really is studying the agenda for the
- 13 commission.
- 14 And then the final recommendation is kind
- of a more formalized request to the commission, to
- 16 give us guidance about what issues would be most
- 17 relevant for us to work on, because there may well be
- 18 consumer issues that are cropping up, but that none
- of us really realize will be coming up in a few
- 20 months' time.
- The fourth and final recommendation
- doesn't ask for that kind of quidance and it does

- 1 make clear that the CAC would benefit from quidance
- 2 from an individual commissioner. So even if the
- 3 entire commission as a whole chooses not to provide
- 4 us guidance, it would be useful to hear from an
- 5 individual commissioner that he or she thinks
- 6 something is worth us looking into. And then
- obviously we as a committee can decide what we're
- 8 going to spend our time on, but getting that kind of
- 9 guidance I think -- we think would be very helpful.
- So those are the four proposals and I open
- 11 it up for questions.
- 12 SHIRLEY ROOKER: Before we do that, we
- should get a motion that recommend these proposals to
- 14 the FCC. All right, now we will open it up for
- 15 discussion.
- 16 Larry?
- 17 LARRY GOLDBERG: I was pleased to see
- 18 these recommendations in my packet today and I was
- 19 thrilled to see them because they directly reflect
- 20 some of my own concerns. And in short, I believe
- 21 very strongly that every one of these will make it a
- 22 much more effectively commission and that it is taken

- 1 seriously.
- 2 SHIRLEY ROOKER: I had an editorial
- 3 change. The fourth paragraph -- on page two, last
- 4 line, take out the who.
- Jim Tobias?
- 6 JIM TOBIAS: Yeah, I want to echo Larry
- 7 Goldberg's comments. I think what we see in these
- 8 recommendations is really those of us who are
- 9 familiar with transitions to E government, these are
- 10 straight down the middle of the road. A 19th century
- 11 regulatory model, using raw materials of wood and
- 12 stone. We have opportunity now to get much flatter,
- much more open dialogue going between government
- 14 agencies and the citizens, whether the citizens are
- 15 members of a committee like this one or members of
- 16 the public.
- Why is it that we can vote for, you know,
- 18 what kind of hat should be worn by a bowl queen, but
- we can't seem to get a survey or simple polling done
- 20 for interests of significance. I strongly support
- 21 these recommendations.
- 22 Charles?

- 1 CHARLES BENTON: I can't let this moment
- 2 go by without congratulating and thanking John for
- 3 planning this, writing this really terrific document.
- 4 You did a great job on this and you reflected all the
- 5 things we said, and more. And it just is a wonderful
- 6 piece of work, thank you very much.
- 7 JOEL SNYDER: I second that.
- 8 (Applause.)
- 9 SHIRLEY ROOKER: Any other comments?
- 10 KAREN PELZ STRAUSS: To have more of a
- 11 presence from the FCC at these meetings, Scott is
- 12 here and Greg is back there. And we have a couple of
- interpreters, but I still think it would be important
- 14 to have active presence at every meeting. We don't
- 15 have meetings that often, we have them what, 2 or 3
- 16 times a year. And for example, at least today, at
- 17 least 50 percent of our issues involve disability
- 18 access.
- 19 I think it would be good to have the chief
- of the disability rights office here or at least
- 21 somebody fairly high up on disability access and
- 22 consumer access. I think it is hard sometimes, when

- we're saying things and putting them on the record,
- 2 but for those of us who have worked at the agency, we
- don't have the time working at an agency to go over
- 4 transcripts. I think it is different when people are
- 5 actually in the room interacting with all of these
- 6 individuals.
- 7 And if all of these people are coming
- 8 here, look at how much time and resources are being
- 9 given to the agency. I think it is incumbent to the
- 10 agency to give back. I don't know if you want to add
- 11 that to as another recommendation, but --
- 12 AUDIENCE: Yes, let's do it.
- 13 If you can amend number 4.
- 14 SHIRLEY ROOKER: I will say one comment,
- we have had a lot of presence from the FCC at our
- 16 meetings. Today we don't particularly have a lot of
- 17 presence, I suspect for a couple of reasons, because
- 18 we are off site and in our agenda, we didn't invite
- 19 them. But we've often had a number of members.
- JOEL SNYDER: The commissioners -- what
- 21 happens --
- 22 SHIRLEY ROOKER: I'm just making the

- 1 statement.
- 2 JOEL SNYDER: It is very helpful to have
- 3 the commissioners come in, they come in, make a
- 4 statement and leave.
- 5 SHIRLEY ROOKER: I'm not talking about
- 6 them, the members who have given lots of their time
- 7 to come and talk to us.
- 3 JOEL SNYDER: I haven't seen people from
- 9 the disability rights office throughout the day, no,
- never, not a part of the time I've been with this
- 11 committee and the same with the front office of CGB,
- that's a bureau who will be making these decisions by
- and large, but they are the focal point and it's
- 14 different when they come and talk at us rather than
- with us and that's really what I'm talking about.
- 16 SHIRLEY ROOKER: Um-hum, okay. All right.
- We have one more comment.
- 18 CLAUDE STOUT: You know when we were
- 19 talking about the media issue --
- 20 SHIRLEY ROOKER: Just a minute, I'm sorry.
- 21 JOEL SNYDER: I wanted to offer a possible
- amendment.

- 1 SHIRLEY ROOKER: Sorry, Claude.
- 2 JOEL SNYDER: Put some language in number
- 3 4 and like the rest of the recommendation, it is not
- 4 to point fingers, it is meant to enhance the
- 5 effectiveness so we can maintain that tone, I think
- 6 we might want to add something in that says the
- 7 appropriate staff attend meetings or participate in
- 8 dialogue on an ongoing basis.
- 9 SHIRLEY ROOKER: We have to put it in the
- 10 form of some proposal, so would you frame it for us?
- Or John, do you want to do that?
- JOHN BREYAULT: Not to disrupt our agenda,
- but if one if us writes out a couple of sentences and
- 14 we could add to this --
- JOEL SNYDER: Let's do that during the
- 16 break.
- 17 SHIRLEY ROOKER: That's a great idea. If
- 18 Claude has a comment -- that's okay with you, Claude?
- 19 Why don't we take a break, come back in 15 minutes,
- 20 pick up on this with a sentence or two to add to the
- 21 amendment and we'll see you here at 3 o'clock. And
- don't forget to sign the seal, that's the order of

- 1 the day.
- 2 (Recess.)
- 3 SHIRLEY ROOKER: We have one more order of
- 4 business.
- 5 We've got a motion on the floor and we've
- 6 had discussion and we're going to have an amendment
- 7 that has been written by John.
- 8 JOHN BREYAULT: The proposal is to create
- 9 a fifth recommendation. We're inserting number 3 to
- 10 number 4, number 4 will be number 5. I will read it
- 11 to you, the heading would be attendance by relevant
- 12 commission staff members at CAC meetings.
- 13 And then there are two sentences that
- 14 follow this. "To enhance the value of the CAC and
- increase the dialogue between the CAC and the
- 16 commission staff members with particular expertise on
- 17 topics under discussion by the CAC should attend CAC
- 18 meetings. For example, when the CAC addresses a
- 19 disabilities rights issue, the appropriate staffer
- from the Disabilities Rights Office and/or other
- 21 relevant bureaus or offices should attend."
- That's the end of the additional language

- 1 that somebody is proposing. I will propose -- I'll
- 2 move the amendment.
- 3 SHIRLEY ROOKER: Do we have a second?
- 4 DEBRA BERLYN: I second.
- 5 SHIRLEY ROOKER: Any discussion?
- 6 We will put the entire motion -- do we
- 7 have comments or -- I think it has been amended and
- 8 we have -- I guess we have to vote on the amendment.
- 9 May I see a show of hands who approves the amendment?
- 10 Now, for the entire paper, I don't think
- 11 you need the rereading of that statement. You've
- 12 already accepted it.
- May I see a hands for the ad hoc group.
- 14 (Indicating.) Any dissenting or no?
- 15 Okay.
- JOEL SNYDER: He's on his way back in.
- 17 SHIRLEY ROOKER: I think you've been
- 18 wonderful and of course Scott has been fabulous and
- 19 thanks to Rich and our facilities and our audio and
- 20 visual equipment and to Dane for providing an
- 21 excellent lunch. I understand he stayed up all night
- last night doing it. We're very appreciative.

- 1 On a personal note, I've decided that and
- I believe the group will be rechartered, I help so,
- 3 that would be my recommendation to the FCC. But I
- 4 think I've enjoyed 6 years of chairing the group and
- 5 it is time to move on. I would like to stay with the
- 6 group if I get selected. I would like to thank all
- of you and threaten you if you didn't sign my seal.
- 3 Just in time we've got the man himself
- 9 here. Gene, we will turn the floor over to you.
- 10 GENE CRICK: Thank you. It is a pleasure
- 11 to be here, anybody here from out of town?
- My name is Gene Crick, I will run this as
- effectively as I can, so if you have a little summary
- of what we're talking about, it will make it as
- 15 effective as possible.
- 16 We have three recommendations coming under
- the working group, we have copies that have been
- 18 provided in advance. I am going -- they are there, I
- don't need to lip sync them for you.
- The first one is emergency services,
- 21 emergency telecommunication services and emergency
- 22 alert systems, both of which are particularly timely

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1 for those of us in underserved areas. In this
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- 2 particular case, as we know in Texas, as it happens,
- 3 when Hurricane Katrina hit, my colleague to my right,
- 4 Will Reed, worked out an arrangement in dealing with
- 5 the impact, it was massive.
- 6 And the arrangement was he would work
- 7 16-hour days dealing with relief efforts and I would
- 8 take the credit. To me, this is a happy day, I
- 9 entered community communications. We learned a great
- 10 deal, I'll summarize it by saying two things. One, I
- am firmly convinced that we communities ourselves
- need to take a great deal of leadership for
- preparedness and telecommunications channels. I
- don't mean that we should do this -- I mean that we
- 15 shouldn't expect any agency, federal or otherwise, to
- 16 provide the answers and bring them to us. Instead we
- should ask for answers, we should support efforts and
- we should develop plans, largely based on models,
- 19 very important to me, on models that we work together
- 20 to develop on how a community can become aware,
- 21 prepared and respond when emergency conditions arise.
- 22 They obviously can be anything that you

- 1 would consider on an emergency, a crisis situation,
- whether a hostile act or some pandemic or a natural
- 3 event, weather events such as we faced with the
- 4 hurricanes. The point is do we have communications
- 5 plans in place that will enable emergency management.
- 6 And a particular concern of mine that I mentioned
- 7 earlier in the day that will enable us to notify and
- 8 support everyone, because a lot of people -- we sit
- 9 here in an IT enriched world, that's not the case
- 10 with a lot of people who are directly and powerfully
- 11 affected by some condition.
- So this affects primarily two dockets
- 13 before the commission, and is for the most part
- 14 simply an affirmation of the importance and an
- 15 application to the commission to be sure that they
- 16 consider and include community level participants
- that we look at both ends of the system.
- 18 After Katrina, I looked at how Emergency
- 19 Alert System messages were handled. I learned a
- 20 great deal. I learned a great deal about what is not
- 21 in place and not prepared. I understand the nature
- of government process with many, many priorities and

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1 many things to do, but that said, I'll make my second
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- 2 point. And that is those of you who as I have a
- 3 foundation in faith, I implore you to, well, frankly,
- 4 pray that we don't need anything from the Department
- of Homeland Security and FEMA right away. They are
- 6 wonderful people, but it is a big task and the
- 7 consumers need to hold up our end of the deal. We
- 8 need to ask and we need to work.
- 9 So this recommendation offers that view to
- 10 the commission, again affirming that this is a
- 11 priority, that we hope the commission will take not
- only action -- the commission by no means is ignoring
- 13 this issue, that the commission and the staff will
- help us as we work to develop some models we can
- share, because one of the things that we encountered
- was that smaller communities with less technology
- 17 capacity, not surprisingly, are going to have a more
- 18 difficult time being ready. We can help, we being
- 19 every one of us working together. So I offer this
- 20 recommendation, so unless there are questions, that's
- 21 all I really need to say on that one.
- 22 SHIRLEY ROOKER: Okay, you're -- we're

- 1 talking about the one sheet emergency alerts in
- 2 crisis telecommunications?
- GENE CRICK: Yes, ma'am.
- 4 SHIRLEY ROOKER: Do I have the correct
- 5 thing here? Okay, it's the first one which refers to
- 6 the two docket numbers, the FCC docket numbers.
- 7 GENE CRICK: Right.
- 8 SHIRLEY ROOKER: Are you making that in
- 9 the form of a motion or --
- 10 GENE CRICK: I would like to make that as
- 11 a motion.
- 12 SHIRLEY ROOKER: Linda, all right. And
- discussion.
- 14 K. DANE SNOWDEN: How does this relate to
- 15 the WARN Act?
- 16 SHIRLEY ROOKER: Dane is asking, Gene, how
- this works relative to the WARN Act.
- 18 GENE CRICK: The order of June 26th calls
- 19 for this. One of the things that President Bush
- 20 calls for is a common alerting protocol, standardized
- 21 format which was a tradition until RSS, but a
- 22 standardized format by which every community knows

- what messages will be coming, how they will be coming
- 2 and the device and means to receive them, to
- 3 authenticate them and redistribute the information
- 4 appropriately within the community. And so this
- 5 is -- I've spent a great deal of time with the
- 6 protocol and this is founded in the executive order.
- 7 SHIRLEY ROOKER: Do we have any other
- 8 comments or questions or concerns?
- 9 Larry.
- 10 LARRY GOLDBERG: My organization in Helena
- and making sure they are accessible to people with
- 12 disabilities, that's been a lot of the discussion
- nationally as well. I wonder if that automatically
- 14 fits into your recommendation or something should be
- 15 added.
- 16 GENE CRICK: I consider it absolutely
- intrinsic because the notion of notification schemes
- 18 that ignore people with special needs is terrible and
- incomplete and it's not just the ones that we know of
- so familiarly here. It goes a little beyond that.
- I am speaking mostly of the intent, it is
- 22 straightforward language, we can add anything you

- 1 want for clarification, but I think also intrinsic to
- 2 this is the notion that we should be looking at
- 3 broadband access, at least to areas for
- 4 redistribution.
- 5 I think we should be looking at issues
- 6 like nursing home populations, these are folks in a
- 7 special needs position. I have sympathy for a
- 8 nursing home operator, think about the challenge that
- 9 those people face. On the one hand, they recognize
- 10 that evacuating a population and the medical risk for
- 11 that very population and we don't like to use the L
- word in public, but there is some liability attached
- 13 to that.
- 14 The flip side, if they fail to evacuate,
- 15 that can be a terrible outcome, too. What we need is
- 16 to decide what's the standard, what's the best
- 17 prevailing standard in government. And others can
- 18 participate in advance to determine the best response
- 19 to that.
- 20 And there's even -- this is one, another
- 21 learning experience, it seems they just keep coming,
- issues of emergencies with people to use an example,

- 1 renal failure, kidney problems, evacuation and
- 2 ongoing relief is not the same for people who need
- 3 dialysis 3 or 4 times a day as it is for others who
- 4 simply need shelter and food. And yet while there
- 5 are 500,000 people in that condition throughout the
- 6 country, they will be widely distributed. That's a
- 7 case where we need to do some shared planning. Can
- 8 we as the CAC do that? Those are issues I would like
- 9 to see --
- 10 SHIRLEY ROOKER: Okay, so we're moving
- 11 ahead with this recommendation, right?
- Okay, do we have other discussion?
- 13 We will put the motion to the vote. The
- 14 recommendation for the rural and populations working
- group. Show of hands in support of the
- 16 recommendation?
- 17 Opposed? No opposed, all right.
- 18 GENE CRICK: The second one is even
- 19 simpler than the first. And this one I'm proud to
- say I don't think I'm offending a soul at the FCC, it
- 21 is simple, I am suggesting that we augment the
- 22 current FCC information resources, electronic

- information resources by adding an RSS feed. And for
- those of who you don't wear propellers on your hat,
- 3 that is a simple XML procedure. All it means when
- 4 the electronic format comes out and goes to the
- 5 website and may also go out through the consumer
- 6 information registry, which is a nice project via
- 7 E-mail, it also is rounded to an RSS feed.
- 8 And the RSS feed is simply, it is most
- 9 analogous to -- there it is not a push, you don't get
- any information unless you say that interests you,
- 11 but it's available. And if you want to put it on a
- 12 comparative basis, I checked as many other agencies
- 13 and cabinet level departments as I could, and it
- 14 seems that they all have RSS feeds with the -- I'm
- sure there will be an exception, I just didn't happen
- 16 to encounter one in 51 cases.
- 17 SHIRLEY ROOKER: Is there any
- 18 discussion -- this is a recommendation, do you want
- 19 to propose that as a recommendation?
- 20 GENE CRICK: I do.
- 21 SHIRLEY ROOKER: And second.
- JOHN MORRIS: I second.

- 1 SHIRLEY ROOKER: All in favor? Opposed?
- 2 And it passes.
- 3 Moving right along.
- 4 GENE CRICK: First I want to thank the
- 5 Academy.
- 6 (Laughter.)
- 7 GENE CRICK: Two items I want to bring
- 8 forward. They do not call for a recommendation they
- 9 relate to the working group, and I think deserve it.
- 10 Related to Katrina, as I mentioned, I can't take the
- 11 credit, my colleague has been working in Houston.
- 12 And since Hurricane Katrina, Houston has -- simply
- 13 because it represents on a large scale a fully
- 14 publicly adopted community telecommunications
- 15 project.
- And a part of the importance is that it
- 17 represents the support, endorsement and leadership of
- 18 government and of economics and of the public and
- 19 private sector and nonprofit. Any time you have a
- 20 new initiative that includes both our nonprofit
- 21 groups and AT&T, you know -- if you will give a quick
- 22 moment, Will can explain that.

- 1 WILL REED: I have with me some brochures
- 2 about the project that was really an outgrowth of a
- 3 committee in Houston. Like Gene said, public sector,
- 4 private, business, health care, non-profits, et
- 5 cetera. And its a 600-square mile project. My
- 6 nonprofit technology has a small research project, 4
- 7 square kilometers, that was being leased for research
- 8 at Rice University. It is kind of a catalyst for the
- 9 committee that got started and now they have adopted
- 10 the city and is to announce it in 3 or 4 weeks. If
- 11 you are interested in that, we do have some brochures
- 12 to describe the committee's work that then led into
- 13 the municipal project.
- 14 SHIRLEY ROOKER: Thank you very much,
- 15 Will. They will be available, you will have copies
- of the brochure.
- 17 GENE CRICK: And Will will be available
- 18 after the meeting, I'm sure.
- The next item, my friend and colleague
- 20 Linda has a suggestion to offer it for initial
- 21 consideration about -- Linda --
- 22 SHIRLEY ROOKER: Just let me say we passed

- this around, did everyone get a copy? And we will
- 2 E-mail it to the people on the phone.
- 3 LINDA WEST: Thanks. Just a short word I
- 4 want to tell everybody how much I appreciated working
- 5 with all of you the last two years, I definitely
- 6 learned a lot. As Gene said, this does not call for
- 7 any action, it's a topic that is of great interest to
- 8 me and I wanted to share it so we can get it on the
- 9 record.
- The FCC commissioners are currently
- 11 considering a bill keep in its intercarrier
- compensation docket a possible national compensatory
- mechanism to replace -- I'm sorry -- to replace the
- existing access charge and reciprocal compensation
- 15 systems.
- 16 Before making any final decision, the FCC,
- 17 CAC would like them to consider the following
- information. The proposal was formulated on the
- 19 premise that competing companies in the same area are
- 20 incurring costs to provide service. The FCC
- 21 commissioners realized this is not the case given the
- 22 differences in technologies and embedded incumbent

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- 1 structures -- service providing service to Indian
- 2 reservations, rural America and sparsely populated
- 3 areas to obtain federal subsidies to pick up the
- 4 slack.
- 5 Please note that these areas are also
- 6 historically the most economically challenged areas
- 7 of the country. The consumers of rural incumbent
- 8 companies appreciate the efforts to support
- 9 affordable service in rural areas. However, they
- 10 realize a federal subsidy is a fickle mistress, here
- 11 today, gone tomorrow. This deters rural service
- 12 providers from formulating any long range investment
- and upgrade plans.
- 14 In spite of the uncertainty outlined above
- 15 regarding switched access, reciprocal compensation
- and universal service subsidies, it has been my
- 17 experience that these rural companies continue to
- maintain their systems and provide their customers
- 19 with access to the latest in modern technology.
- These companies may not take the risk of providing
- 21 these advance services if they have to depend on a
- federal subsidy subject to political whims for an

- 1 increasing percentage of their overall revenues.
- 2 It would be a year to year function, not
- 3 knowing when or if a subsidy would be there.
- 4 Ultimately if the subsidies are decreased or
- 5 withdrawn consumers would end up paying more for
- 6 their service, possibly more than they can afford.
- 7 There are programs like the various lifeline programs
- 8 in place for low income families. However, there are
- 9 many borderline consumers that could very possibly be
- 10 forced to drop their service because of rising
- 11 unaffordable rates.
- Therefore, I would recommend that all
- 13 service providers terminating calls, one of their
- 14 competitors be compelled to enter into
- interconnection arrangements and pay a fair rate for
- 16 services provided. This rate should take into
- 17 consideration the company's actual cost providing the
- 18 service. The actual costs of providing service in
- rural areas should be shared fairly by competing
- 20 providers that use the rural network, not supported
- 21 by artificial and political, if I can call it that,
- 22 subsidies because of the importance of land line

- 1 companies providing these services. Thank you.
- 2 SHIRLEY ROOKER: This is just a suggestion
- 3 for us for consideration in the next charter of the
- 4 FCC CAC.
- 5 LINDA WEST: Correct.
- 6 SHIRLEY ROOKER: Thank you very much,
- 7 Linda.
- 8 GENE CRICK: I am shifting gears -- the ad
- 9 hoc group on that, I will recite that and turn the
- 10 microphone over. Future directions for the FCC sent
- 11 suggestions and observations, one is external and
- that's to continue what we've done. And that's
- opening the FCC issues and process to normal
- 14 consumers and citizens. This particularly includes
- the use of newly available technologies, like the RSS
- 16 feeds discussed.
- 17 Internally, I suggested within the CAC
- 18 that we look to and develop an enhanced sharing of
- 19 activities within and among our working groups, I
- 20 know sometimes a working group will be addressing an
- 21 issue that I think is absolutely fascinating and
- 22 important and have relevance for rural populations,

- 1 but I'm not able to participate in every working
- 2 group nor they in ours.
- 3 And it would be nice to know more of
- 4 others work and we could use some of the
- 5 newer information technologies to do that, an example
- 6 being what we might do to save meeting time, we might
- 7 do a little bit richer pre-meeting sharing of the
- 8 proposals and what's coming forward. It is possible
- 9 the brighter minds may encourage dialogue in advance
- 10 to enrich that.
- The other thing is to broaden the working
- groups themselves. I don't mean increase the number
- of working groups, nor change the constitution of the
- 14 working group, but instead what's been allowed to do
- so far that is to include in the group itself the
- process of deliberation, the voices of experts,
- outside experts on the issues appropriate to that
- 18 group, they can greatly craft comments and
- 19 recommendations. An example being academics might be
- able to inform us of research that comes to bear on
- 21 what we're saying or economists could give us what we
- 22 call in policy making the fiscal notes on something.

- 1 It may be a worthwhile idea, but we need to
- 2 understand the cost that's likely before we decide if
- 3 it is a practical idea.
- I want to affirm what others have said. I
- 5 personally feel the work of the CAC is extremely
- 6 important and it might be more so if we use every
- 7 tool we can to support the staff like CGB in greater
- 8 participation. It is not a direct CAC mission. I
- 9 hope that each of you as individuals and as members
- of our group can help find ways for consumers to
- 11 share their ideas, seek consensus and work with the
- industry to develop at least the framework of more of
- a national plan for public interest and
- 14 telecommunications, I think that's going to help us
- develop a richer policy overall.
- 16 SHIRLEY ROOKER: I have one comment. You
- are permitted to bring anyone you want to into a
- 18 working group. You were aware of that?
- 19 GENE CRICK: Yes, ma'am, and I have.
- 20 SHIRLEY ROOKER: You wanted to reaffirm
- 21 it.
- 22 GENE CRICK: Yes, I've brought Dr. Andrew

- 1 Cahill, he knows that a lot better than I. I am
- 2 frankly getting old enough to admit it.
- 3 Our grand finale, our universal service
- 4 funding recommendations and the principles of
- 5 implementation. Most of you know and I am very
- 6 privileged to be part of it, most of you know that
- 7 the Benton Foundation, and we have Charles here and
- 8 we have Gloria the director, an indescribable asset
- 9 to that foundation. They have assembled a group of
- 10 people and policies to craft practicable
- 11 recommendations for that.
- I will turn it over to Charles.
- 13 CHARLES BENTON: Thanks, Gene.
- 14 We have been working for over a year on
- 15 actually at Penn State and their colleagues all over
- the country in trying to come up with papers and
- 17 recommendations on how to improve the universal
- 18 service system which is, if not broken, is in
- 19 trouble.
- We're now spending about \$7.2 billion a
- 21 year in supporting universal service which is
- 22 certainly the largest commitment in public

- 1 communication anywhere. And I have a couple of short
- 2 paragraphs to read, and I will conclude with a
- 3 comment and then back to Gene on the resolution
- 4 that's on the table, we do have a resolution on the
- 5 table.
- 6 The recommendation regarding general
- 7 principles implementing service reform which is in
- 8 your folder here. Anyway, in this decade, one of the
- 9 central questions policy makers must now answer is
- 10 how we become a digital nation and extend the
- 11 benefits of broadband and the opportunities that it
- delivers to all Americans.
- 13 The recommendation before us now builds on
- our historical commitment to universal service,
- 15 recognizing that as communications technologies
- 16 evolve, universal service must evolve with it. The
- 17 recommendation calls upon the FCC to broaden both the
- services supported by the universal service fund
- 19 which is a sub -- USF sub-organization of the FCC and
- the base of contributions into the fund.
- 21 We ask for the commission to discipline
- 22 the size of the fund by effective oversight and we

- 1 couple universal service reform with other needed
- 2 reforms to encourage competition investing in rural
- 3 broadband infrastructure funding, telecom relay
- 4 service and spectrum management and opening of more
- of the airways for the broadband. Just a few
- 6 details.
- 7 There is no easy solution to the challenge
- 8 of bringing broadband to rural consumers, these
- 9 challenges must be addressed based on the same
- 10 principles that have also guided the rest of
- 11 communication policies for affordable access to the
- most important technologies of the era. Of the \$7.2
- 13 billion spent annually in support of universal
- 14 service, about 4 and a quarter billion are for the
- 15 so-called high cost areas almost entirely in the
- 16 rural and mountain parts of our country. So this is
- a very important area for that. The FCC is involved
- in and it is struggling with and will be struggling
- 19 with in the future. So hopefully these comments and
- 20 the two pages will provide some help. And Shirley,
- 21 we want to put this -- I -- we need a resolution.
- 22 Gene is moving the resolution.

- 1 Is there a second?
- 2 Maybe you should be doing this. That's
- 3 your job.
- 4 (Laughter.)
- 5 SHIRLEY ROOKER: Yes. Quit trying to
- 6 preempt me, I haven't left yet.
- 7 (Laughter.)
- 8 SHIRLEY ROOKER: We have a recommendation
- 9 for regarding the principles of universal service
- 10 reform. And do I have a motion that we accept this
- 11 recommendation?
- 12 Linda West. And second, and now we're
- open for discussion.
- I saw Debbie first, and Karen, you have
- 15 the microphone. Go ahead and talk.
- 16 KAREN PELZ STRAUS: I just wondered if I
- 17 could make a friendly amendment, Charles. I assume
- we're talking about the bullets on the second page;
- is that right?
- 20 CHARLES BENTON: Yes.
- 21 KAREN PELZ STRAUS: Relay service funding
- in the past has never been used for people with

- disabilities. What's happened now, broadband is very
- 2 expensive but the best way for many people with
- 3 disabilities to communicate and deaf people who use
- 4 video, this involves broadband services and
- 5 equipment.
- 6 So what I'd like to do is to add a
- 7 sub-bullet at the end where it says reform USF in
- 8 conjunction with a comprehensive set of program
- 9 policies. He should include -- I would like to add
- 10 allowing use of USF support for broadband equipment
- and services used by people with disabilities.
- 12 SHIRLEY ROOKER: Would you give me that
- 13 one more time?
- 14 KAREN PELZ STRAUS: It would be allowing
- 15 use of USF support for broadband equipment and
- services used by people with disabilities.
- 17 SHIRLEY ROOKER: So that amendment would
- 18 be allow use of USF support for broadband equipment
- 19 and services for people with disabilities. Do I hear
- 20 a second on that motion?
- JOEL SNYDER: Second.
- 22 SHIRLEY ROOKER: We'll vote on the motion

- 1 to amend.
- 2 All in favor?
- 3 Opposed or dissenting? Okay.
- 4 Okay, what --
- 5 JOEL SNYDER: I'm abstaining.
- 6 SHIRLEY ROOKER: Who have we got down
- 7 there? Rich and -- no, that's not Loretta. Tammy.
- 8 And Dane and Shelly. We have five abstentions; is
- 9 that correct?
- 10 Oh, and Tony.
- 11 SCOTT MARSHALL: Okay.
- 12 SHIRLEY ROOKER: I hope we never get two
- people with the same name on this committee, Scott
- 14 will really be in trouble.
- We have a recommendation that's been
- amended, and an extension on the amendment. But the
- 17 recommendation has been approved by a majority
- 18 vote -- the amendment. Further discussion?
- 19 DEBRA BERLYN: I completely support the
- 20 bullet points under the promise and the challenge
- 21 here, I think we certainly -- certainly also have
- interest in making sure that all consumers have

- 1 access to affordable broadband services. However,
- 2 under the second page recommendations, we have not as
- 3 of yet endorsed a particular way of getting there in
- 4 terms of specifically here whether or not the
- 5 universal service fund should be used to support
- 6 broadband.
- 7 So I would bring that up as a hesitation
- 8 that I have at this point to move forward. That will
- 9 mean increased costs to all consumers.
- 10 RICHARD ELLIS: At the very last part of
- 11 the day, when I'm sure a lot of folks haven't thought
- 12 through all of the implications of these things, this
- is a big deal. I don't want to say yes or no, but it
- just seems to me we are throwing it in the last
- minute to folks and it has literally billions of
- dollars of implications. So just with that caution,
- it requires some thought.
- 18 SHIRLEY ROOKER: Okay, we have another
- 19 comment down here.
- 20 HELENA MITCHELL: Where we say we
- 21 recommend the CAC examine this issue, a more thorough
- 22 evaluation or something like that.

- 1 SHIRLEY ROOKER: We're having a motion
- 2 that we table this until the next committee. There
- 3 is some validity to that, this is a complex subject.
- 4 Let's hear from some other members of the group, I
- 5 think it is something that deserves some time. Dane,
- 6 then we'll come to you.
- 7 K. DANE SNOWDEN: When the time is right,
- 8 I would second Helena's motion, along the lines of
- 9 Debbie and Rich. It will increase the costs to
- 10 consumers. The wireless industry does have strong
- 11 positions on supporting USF and the efficient use of
- 12 USF funds. And we all know in a matter of -- what
- technology you're using, consumers are paying that
- monthly on their bill.
- 15 It is something we have a goal that the
- 16 system be more efficient, not only in the
- administration of the money, but also as it does the
- 18 process of different programs that it does support.
- 19 So I support the ideas and the principles that were
- 20 outlined on page 1. It is just at this time the
- 21 wireless industry can not support the recommendation,
- 22 not because anything is wrong with it, it is just

- 1 premature.
- 2 SHIRLEY ROOKER: The intent is good, but
- 3 there is cost and other factors --
- 4 K. DANE SNOWDEN: The current review of
- 5 the comp system right now that is before the FCC that
- 6 involves the FCC -- there is a lot of debate going on
- 7 around this particular subject.
- 8 SHIRLEY ROOKER: We have a motion on the
- 9 floor to delay this. I'm not sure what protocol is
- 10 when you have a previous motion and this motion would
- 11 preempt it.
- 12 VOICE: How about if I withdraw my motion?
- 13 SHIRLEY ROOKER: She will withdraw her
- 14 motion and make -- you want to make a motion to table
- 15 it instead?
- 16 LINDA WEST: To table it and use this as a
- 17 model, a steppingstone, a first steppingstone for the
- 18 next --
- 19 SHIRLEY ROOKER: Thank you, Linda. Linda
- is recommending that instead that we table this and
- 21 reserve it as something that deserves serious
- 22 consideration in a future CAC. So she's making that

- 1 motion. Do I hear a second to it?
- 2 AUDIENCE: (Indicating.)
- 3 SHIRLEY ROOKER: So let's see a show of
- 4 hands on the motion to table this until our next CAC
- 5 meeting, making certain that it's given prominent
- 6 attention by that committee.
- 7 SCOTT MARSHALL: To clarify, until the
- 8 next meeting, or are we referring it to the next
- 9 committee for further consideration?
- 10 SHIRLEY ROOKER: I think we're referring
- it to the next committee for consideration, would
- 12 that be correct? Yes.
- 13 SCOTT MARSHALL: Thanks.
- 14 SHIRLEY ROOKER: All right. So we have --
- 15 VOICE: With the recommendation it be
- 16 given high priority.
- 17 SHIRLEY ROOKER: Yes.
- We have a recommendation on the floor and
- 19 it has been seconded.
- 20 Gene?
- 21 GENE CRICK: I don't know the form, you
- 22 are more the expert, but I would like to inform --

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1 because it is ongoing, I would like to inform the
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- 2 commission of this being considered, you know what I
- 3 mean? I'm not saying -- I'm just saying --
- 4 SHIRLEY ROOKER: You'd like for us to make
- 5 it known to the FCC that it will be --
- 6 GENE CRICK: We don't agree on the
- 7 mechanics, but think the issues are -- rather than
- 8 have it surface in April.
- 9 SHIRLEY ROOKER: Is there some way we can
- do that? We can do a letter to that effect. I'll
- 11 tell you what, let's take the motion of tabling it,
- 12 and put your motion into effect that we write a
- 13 letter to that effect, somehow that --
- 14 GENE CRICK: Yeah.
- 15 SHIRLEY ROOKER: With a great deal of
- 16 priority in the next CAC meetings. May I see a show
- of hands for that, please?
- 18 VOICE: You get a telephone hand, that's
- 19 John.
- 20 GENE CRICK: We'll be bringing them
- 21 forward and --
- 22 SHIRLEY ROOKER: Okay. A second to that?

- 1 VOICE: No, no, no, I wanted to discuss
- 2 it.
- 3 SHIRLEY ROOKER: Also, it has been
- 4 seconded by Linda. And Debra, you want to discuss
- 5 it?
- 6 You know you're all that stands between us
- 7 and taxi cabs.
- 8 DEBRA BERLYN: At least it is not cocktail
- 9 hour yet.
- I would like to offer to have the letter
- 11 reflect the bullet points as opposed to the
- 12 recommendations. Let's raise the issue, but not
- propose the solution yet until we've had an
- opportunity to really discuss that.
- 15 SHIRLEY ROOKER: So that would mean that
- broadband has now become vital to our personal
- 17 success in daily life, correct?
- 18 GENE CRICK: I accept that friendly
- 19 amendment.
- 20 SHIRLEY ROOKER: All right, okay. Let's
- vote on the motion to write a letter with Debra's
- 22 points with the amendment. Can I see a show of hands

- 1 on that, please?
- 2 Opposed?
- 3 All right, then that will be done, it's
- 4 been adopted, absolutely.
- 5 I think unless someone has some
- 6 significant items to bring up that -- Gene, you're
- 7 finished? Gene's finished.
- 8 GENE CRICK: Oh, yes.
- 9 SHIRLEY ROOKER: I just decided he's
- 10 finished. We appreciate the hard work you all have
- 11 put into this, and I think this will make some very
- interesting discussions for the future CAC.
- 13 K. DANE SNOWDEN: I think you were about
- to wrap up; is that correct?
- 15 SHIRLEY ROOKER: Yes.
- 16 K. DANE SNOWDEN: I would like to throw
- 17 whether it is a motion or suggestion or comment or
- 18 whatever it might be, but I would like to say
- 19 six years ago, Scott Marshall walked in my office and
- 20 said to me when I was a staffer at the FCC that we
- 21 had to have this person, Shirley Rooker, be chair of
- 22 the CAC. And I wanted to offer for this group on the

- 1 record that we thank you, Shirley, for your
- dedication, for your leadership and for your always
- 3 allowing multiple voices to be heard, for your wit,
- 4 for your grace and steadfast dedication to the
- 5 community. And for that, I ask for applause.
- 6 (Applause.)
- 7 SHIRLEY ROOKER: Thank you. That's very
- 8 nice, I didn't know Scott was to blame for this.
- 9 I've been blaming you all this time.
- 10 We now open the floor to the public
- 11 comments from members of the public who have been
- 12 sitting here patiently all day.
- Do we have comments?
- 14 If not, Scott wants 30 seconds.
- 15 SCOTT MARSHALL: 15.
- 16 SHIRLEY ROOKER: 15. Time him.
- 17 SCOTT MARSHALL: I want to thank you all,
- you've been a marvelous group to work with these past
- 19 years, I've learned so much from you, I've shared
- your frustrations, I've shared your successes. And
- 21 for most of my professional career, I was sitting
- 22 over on the other side of the table as an advisory

1	committee member, so it has been a great ride and
2	thank you all for being patient with me, I know
3	that's not always easy.
4	SHIRLEY ROOKER: Oh, yes, it is.
5	AUDIENCE: You're a pleasure.
6	SHIRLEY ROOKER: Isn't that the truth? He
7	has really kept this group together. Thank all of
8	you so much. I hope to see you next year when we're
9	rechartered and somebody else is sitting up here
10	making you behave. Thank you very much. I guess
11	that concludes the meeting.
12	AUDIENCE: Motion to adjourn.
13	SHIRLEY ROOKER: Second?
14	AUDIENCE: Second.
15	(Whereupon, at 3:51 p.m., the meeting
16	adjourned.)
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