

Transportation

Key Messages:

- Sea-level rise and storm surge are projected to result in major coastal impacts, including both temporary and permanent flooding of airports, roads, rail lines, and tunnels.
- Flooding from increasingly intense downpours will cause disruptions and delays in air, rail, and road transportation, and increase the risk of damage from mudslides in some areas.
- Warming, and the increase in extreme heat in particular, will limit some operations and cause pavement and track damage. Decreased extreme cold will provide benefits.
- Increased intensity of strong hurricanes would lead to more evacuations, damages, transportation interruptions, and a greater probability of infrastructure failure.
- Arctic warming reduces sea ice, lengthening the ocean transport season, but also resulting in greater coastal erosion due to waves. Permafrost thaw in Alaska damages infrastructure. The ice-road season becomes shorter.

Key Sources



The U.S. transport sector is a significant source of greenhouse gases, accounting for 27 percent of U.S. emissions¹. While it is widely recognized that emissions from transportation have a major impact on climate, climate change will also have a major impact on transportation.

Climate change impacts pose significant challenges to our nation’s multi-modal transportation system and cause disruptions in other sectors across the economy. For example, major flooding in the Midwest in 2008 and 1993 restricted regional travel of all types, and disrupted freight and rail shipments across the country, such as those bringing coal to power plants and chlorine to water treatment systems. The U.S. transportation network is vital to the nation’s economy, safety, and quality of life.

Extreme events present major challenges for transportation, and such events are becoming more frequent and intense. Historical weather patterns are no longer a reliable predictor of the future². Transportation planners have not typically accounted for climate change in their planning horizons or project development. The longevity of transportation infrastructure, the long-term nature of climate change, and the potential impacts identified by recent studies warrant serious attention to climate change in planning new or rehabilitated transportation systems³.

The strategic examination of national, regional, state, and local networks is an important step toward understanding the risks posed by climate change. A range of adaptation responses can be employed to reduce risks through redesign or relocation of infrastructure, increased redundancy of critical services, and operational improvements. Adapting to climate change is an evolutionary process. Through adoption of longer planning horizons, risk management, and adaptive responses, vulnerable transportation infrastructure can be made more resilient⁴.



Buildings and debris float up against a railroad bridge on the Cedar River during record flooding in June 2008, in Cedar Rapids, Iowa.

Sea-level rise and storm surge are projected to result in major coastal impacts, including both temporary and permanent flooding of airports, roads, rail lines, and tunnels.

Sea-level rise

Transportation infrastructure in U.S. coastal areas is increasingly vulnerable to sea-level rise. With 53 percent of the U.S. population living in the 17 percent of U.S. land that is in coastal counties² (a population density more than three times the national average²), the potential exposure of transportation infrastructure to flooding is immense. Population swells in these areas during the summer months because beaches are very important tourist destinations².

In the Gulf Coast area alone, an estimated 2,400 miles of major roadway and 246 miles of freight rail lines are at risk of permanent flooding within 50 to 100 years as global warming and land subsidence (sinking) combine to produce an anticipated relative sea-level rise in the range of 4 feet⁵. Since the Gulf Coast region's transportation network is interdependent and relies on minor roads and other low-lying infrastructure, the risks of

service disruptions due to sea-level rise are likely to be even greater⁵.

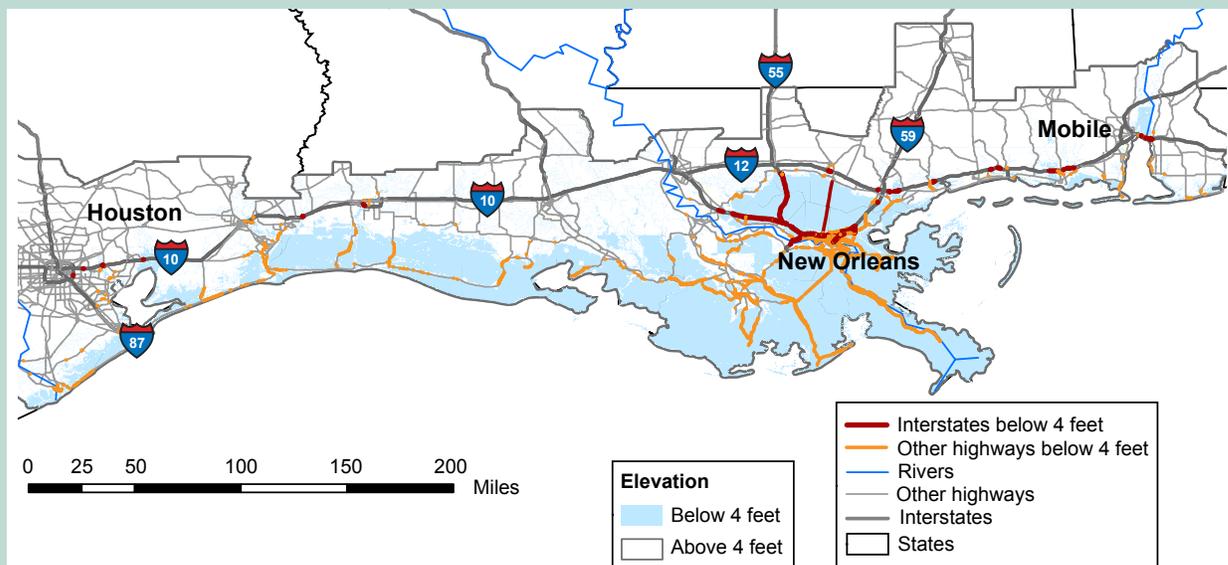
Coastal areas are also major centers of economic activity. Six of the nation's top 10 freight gateways (measured by the value of shipments) will be threatened by sea-level rise². Seven of the 10 largest ports (by tons of traffic) are located on the Gulf Coast². The region is also home to the U.S. oil and gas industry, with its offshore drilling platforms, refineries, and pipelines. Roughly two-thirds of all U.S. oil imports are transported through this region⁶ (see *Energy* sector).

Storm surge

More intense storms, especially when coupled with sea-level rise, will result in more far reaching and damaging storm surge. An estimated 60,000 miles of coastal highway is already exposed to periodic flooding from coastal storms and high waves². Some of these highways currently serve as evacuation routes during hurricanes and other coastal storms, and these routes could become seriously compromised in the future.

Coastal areas are projected to experience continued development pressures as both retirement and

Gulf Coast Area Roads at Risk from Sea-level Rise



Within 50 to 100 years, 2,400 miles of major roadway are projected to be inundated by sea-level rise in the Gulf Coast region. The map shows roadways at risk in the event of a sea-level rise of about 4 feet, within the range of projections for this region in this century under medium- and high-emissions scenarios¹. In total, 24 percent of interstate highway miles and 28 percent of secondary road miles in the Gulf Coast region are at elevations below 4 feet⁵.

**Regional Spotlight:
Gulf Coast**



Sea-level rise, combined with high rates of subsidence in some areas, will make much of the existing infrastructure more prone to frequent or permanent inundation; 27

percent of the major roads, 9 percent of the rail lines, and 72 percent of the ports in the area shown on the map on the previous page are built on land at or below 4 feet in elevation, a level within the range of projections for relative sea-level rise in this region in this century. Increased storm intensity might lead to increased service disruption and infrastructure damage: More than half of the area's major highways (64 percent of interstates, 57 percent of arterials), almost half of the rail miles, 29 airports, and virtually all of the ports are below 23 feet in elevation and subject to flooding and possible damage due to hurricane storm surge. These factors merit consideration in today's transportation decisions and planning processes⁵.

tourist destinations. Many of the most populous counties of the Gulf Coast, which already experience the effects of tropical storms, are expected to grow rapidly in the coming decades². This growth will generate demand for more transportation infrastructure and services, challenging transportation planners to meet the demand, address current and future flooding, and plan for future conditions³.

Land

More frequent inundation and interruptions in travel on coastal and low-lying roadways and rail lines due to storm surge are projected, potentially requiring changes to minimize disruptions. More frequent evacuations due to severe storm surges are also likely. Across the United States, many coastal cities have subways, tunnels, parking lots, and other transportation infrastructure below ground. Underground tunnels and other low-lying infrastructure will see more frequent and severe

flooding. Higher sea levels and storm surges will also erode road base and undermine bridge supports. The loss of coastal wetlands and barrier islands will lead to further coastal erosion due to the loss of natural protection from wave action.

Water

Impacts on harbor infrastructure from wave damage and storm surges are projected to increase. Changes will be required in harbor and port facilities to accommodate higher tides and storm surges. There will be reduced clearance under some waterway bridges for boat traffic. Changes in the navigability of channels are expected; some will become more accessible (and farther inland) because of deeper waters, while others will be restricted because of changes in sedimentation rates and sandbar locations. In some areas, some waterway systems will become part of open water. Some of them are likely to have to be dredged more frequently as has been done across large open-water bodies in Texas².

**Regional Spotlight:
New York
Metropolitan Area**



With the potential for significant sea-level rise estimated under business-as-usual emissions, the combined effects of sea-level rise and storm surge are projected to dramatically increase the frequency of flooding. What is currently called a 100-year storm is projected to occur as often as every 4 or 5 years. Portions of lower Manhattan and coastal areas of Brooklyn, Queens, Staten Island, and Nassau County, would experience a marked increase in flooding frequency. Much of the critical transportation infrastructure, including tunnels, subways, and airports, lies well within the range of projected storm surge and would be flooded during such events².

L1
L2
L3
L4
L5
L6
L7
L8
L9
L10
L11
L12
L13
L14
L15
L16
L17
L18
L19
L20
L21
L22
L23
L24
L25
L26
L27
L28
L29
L30
L31
L32
L33
L34
L35
L36
L37
L38
L39
L40
L41
L42
L43
L44
L45
L46
L47
L48
L49
L50

R1
R2
R3
R4
R5
R6
R7
R8
R9
R10
R11
R12
R13
R14
R15
R16
R17
R18
R19
R20
R21
R22
R23
R24
R25
R26
R27
R28
R29
R30
R31
R32
R33
R34
R35
R36
R37
R38
R39
R40
R41
R42
R43
R44
R45
R46
R47
R48
R49
R50

L1 **Air**
 L2 Airports in coastal cities are often located adjacent
 L3 to rivers, estuaries, or open ocean. Airport runways
 L4 in coastal areas face inundation unless effective
 L5 protective measures are taken. There is the po-
 L6 tential for closure or restrictions for several of the
 L7 nation’s busiest airports that lie in coastal zones,
 L8 affecting service to the highest density populations
 L9 in the United States.

L12 **Flooding from increasingly intense
 L13 downpours will cause disruptions
 L14 and delays in air, rail, and road
 L15 transportation, and increase the risk of
 L16 damage from mudslides in some areas.**

L18 Heavy downpours have already increased substan-
 L19 tially in the United States; the heaviest 1 percent of
 L20 precipitation events increased by 20 percent, while
 L21 total precipitation increased by 7 percent over the
 L22 past century⁷. Such intense precipitation is likely to
 L23 increase the frequency and severity of events such
 L24 as the Great Flood of 1993, which caused cata-
 L25 strophic flooding along 500 miles of the Missis-
 L26 sippi and Missouri river system, paralyzing surface
 L27 transportation systems, including rail, truck, and
 L28 marine traffic. Major east-west traffic was halted
 L29 for roughly six weeks in an area stretching from St.
 L30 Louis, Missouri, west to Kansas City, Missouri and
 L31 north to Chicago, Illinois, affecting one-quarter of
 L32 all U.S. freight that either originated or terminated
 L33 in the flood-affected region².

L35 The June 2008 Midwest flood was the second
 L36 record-breaking flood in the past 15 years. Dozens
 L37 of levees were breached or overtopped in Iowa,
 L38 Illinois, and Missouri, flooding huge areas, includ-
 L39 ing 1,300 blocks of downtown Cedar Rapids, Iowa.
 L40 Numerous highway and rail bridges were impass-
 L41 able due to flooding of approaches and transport
 L42 was shut down along many stretches of highway,
 L43 rail lines, and normally navigable waterways.

L45 Planners have generally relied on weather extremes
 L46 of the past as a guide to the future, planning, for
 L47 example, for a “100-year flood,” which is now
 L48 likely to come more frequently as a result of
 L49 climate change. Historical analysis of weather data
 L50 has thus become less reliable as a forecasting tool.

R1 The accelerating changes in climate make it more
 R2 difficult to predict the frequency and intensity of
 R3 weather events that can affect transportation².
 R4

R5 **Land**

R6 The increase in heavy precipitation will inevita-
 R7 bly cause increases in weather-related accidents,
 R8 delays, and traffic disruptions in a network already
 R9 challenged by increasing congestion⁴. There would
 R10 be increased flooding of evacuation routes, and
 R11 construction activities would be disrupted. There
 R12 will be changes in rain, snowfall, and seasonal
 R13 flooding that impact safety and maintenance
 R14 operations on the nation’s roads and railways. For
 R15 example, if more precipitation falls as rain rather
 R16 than snow in winter and spring, there will be an in-
 R17 creased risk of landslides, slope failures, and floods
 R18 from the runoff, causing road closures as well as
 R19 the need for road repair and reconstruction² (see
 R20 *Water Resources* sector).
 R21

R22 Increased flooding of roadways, rail lines and
 R23 underground tunnels is expected. Drainage systems
 R24 will be overloaded more frequently and severely,
 R25 causing backups and street flooding. Areas where
 R26 flooding is already common will face much more
 R27 frequent and severe problems. For example, Louisi-
 R28 ana Highway 1, a critical link in the transport of oil
 R29 from the Gulf of Mexico, has recently experienced
 R30 increased flooding, prompting authorities to elevate
 R31 the structure⁵. Increases in road washouts, damage
 R32 to railbed support structures, and landslides and
 R33 mudslides that damage roads and other infrastruc-
 R34 ture are expected. If soil moisture levels become
 R35 too high, the structural integrity of roads, bridges,
 R36 and tunnels, which in some cases are already under
 R37 age-related stress and in need of repair, could be
 R38 compromised. Standing water will have adverse
 R39 impacts on road base. For example, damage due
 R40 to long term submersion of roadways in Louisiana
 R41 was estimated to be \$50 million for just 200 miles
 R42 of state-owned highway. The Louisiana Depart-
 R43 ment of Transportation and Development noted that
 R44 a total of 1,800 miles of roads were under water for
 R45 long periods, requiring costly repairs⁵. Pipelines
 R46 are likely to be damaged because intense precipita-
 R47 tion can cause the ground to sink underneath the
 R48 pipeline; in shallow riverbeds, pipelines are more
 R49 exposed to the elements and can be subject to
 R50 scouring and shifting due to heavy precipitation⁵.



Adaptation: Climate Proofing a Road

Completion of a road around the 42-square mile island of Kosrae in the U.S.-affiliated Federated States of Micronesia provides a good example of adaptation to climate change. A road around the island’s perimeter existed, except for a 10-mile gap. Filling this gap would provide all-weather land access to a remote village and allow easier access to the island’s interior.

In planning this new section of road, authorities decided to “climate-proof” it against projected increases in heavy downpours and sea-level rise. This led to the section of road being placed higher above sea level and with an improved drainage system to handle the projected heavier rainfall. While there are additional capital costs for this drainage system, the accumulated costs, including repairs and maintenance, would be lower after about 15 years, equating to a good rate of return on investment. Adding this improved drainage system to roads that are already built is more expensive than on new construction, but still has been found to be cost effective⁸.



Water

Facilities on land at ports and harbors will be vulnerable to short term flooding from heavy downpours, interrupting shipping service. Changes in silt and debris buildup resulting from extreme precipitation events will affect channel depth, increasing dredging costs. The need to expand stormwater treatment facilities, which can be a significant expense for container and other terminals with large impermeable surfaces, will increase.

Air

Increased delays due to heavy downpours are likely to affect operations, causing increasing flight delays and cancellations². Stormwater runoff that exceeds the capacity of collection and drainage systems will cause flooding, delays, and airport closings. Heavy downpours will affect the structural integrity of airport facilities, such as through flood damage to runways and other infrastructure. All of these impacts have implications for emergency evacuation planning, facility maintenance, and safety².

Warming, and the increase in extreme heat in particular, will limit some operations and cause pavement and track damage. Decreased extreme cold will provide benefits.

Land

Longer periods of extreme heat in summer might damage roads in several ways, including softening of asphalt that leads to rutting from heavy traffic⁹. Sustained air temperature over 90°F is a significant threshold for such problems. Extreme heat can cause deformities in rail tracks, at minimum resulting in speed restrictions, and at worst, causing derailments. Air temperatures above 100°F can lead to equipment failure. Extreme heat also causes thermal expansion of bridge joints, adversely affecting bridge operations and increasing maintenance costs. Vehicle overheating and tire deterioration are additional concerns². Higher temperatures also will increase refrigeration needs for goods during transport, particularly in the South, raising transportation costs⁵.

Increases in very hot days and heat waves are expected to limit construction activities due to health and safety concerns. Guidance from the U.S. Occupational Safety and Health Administration states that concern for heat stress for moderate to heavy

Regional Spotlight: the Midwest



An example of intense precipitation affecting transportation infrastructure was the record-breaking 24-hour rainstorm in July 1996, which resulted in flash flooding in Chicago and its suburbs, with major impacts. Extensive travel delays occurred on metropolitan highways and railroads, and streets and bridges were damaged. Commuters were unable to reach Chicago for up to three days, and more than 300 freight trains were delayed or rerouted².

The June 2008 Midwest floods caused I-80 in eastern Iowa to be closed for more than five days, disrupting major east-west shipping routes for trucks and the east-west rail lines through Iowa. These floods exemplify the kind of extreme precipitation events and their direct impacts on transportation that are likely to become more frequent in a warming world. These extremes create new and more difficult problems that must be addressed in the design, construction, rehabilitation, and operation of the nation's transportation infrastructure.

work begins at about 80°F as measured by an index that combines temperature, wind, humidity, and direct sunlight. For dry climates, such as Phoenix and Denver, National Weather Service Heat Indices above 90°F might be permissible, while higher humidity areas such as New Orleans or Miami should consider 80 to 85°F as an initial level for work restrictions¹⁰. These trends and associated impacts will be exacerbated in many places by urban heat island effects (see *Human Health* and *Society* sectors).

Wildfires are projected to increase, especially in the Southwest (see *Southwest* region), threatening communities and infrastructure directly and bringing about road and rail closures in affected areas.

In many northern states, warmer winters will bring about reductions in snow and ice removal costs, lessen adverse environmental impacts from the use of salt and chemicals on roads and bridges, extend the construction season, and improve the mobility and safety of passenger and freight travel through reduced winter hazards. On the other hand, more freeze-thaw conditions are projected to occur in northern states, creating frost heaves and potholes on road and bridge surfaces and resulting in load restrictions on certain roads to minimize the damage. With the expected earlier onset of seasonal warming, the period of springtime load restrictions might be reduced in some areas, but it is likely to expand in others with shorter winters but longer thaw seasons. Longer construction seasons will be a benefit in colder locations².

Water

Warming is projected to mean a longer shipping season but lower water levels for the Great Lakes and St. Lawrence Seaway. Higher temperatures, reduced lake ice, and increased evaporation are expected to combine to produce lower water levels as climate warming proceeds (see *Midwest* region). With lower lake levels, ships will be unable to carry as much cargo and hence shipping costs will increase. A recent study, for example, found that the projected reduction in Great Lakes water levels would result in an estimated 13 to 29 percent increase in shipping costs for Canadian commercial navigation by 2050, all else remaining equal².

Lower water levels also could create problems for river traffic, reminiscent of the stranding of more than 4,000 barges on the Mississippi River during the drought in 1988. If low water levels become more common because of drier conditions due to climate change, freight movements in the region could be seriously impaired, and extensive dredging could be required to keep shipping channels open. On the other hand, a longer shipping season afforded by a warmer climate could offset some of the resulting adverse economic effects.

L1
L2
L3
L4
L5
L6
L7
L8
L9
L10
L11
L12
L13
L14
L15
L16
L17
L18
L19
L20
L21
L22
L23
L24
L25
L26
L27
L28
L29
L30
L31
L32
L33
L34
L35
L36
L37
L38
L39
L40
L41
L42
L43
L44
L45
L46
L47
L48
L49
L50

R1
R2
R3
R4
R5
R6
R7
R8
R9
R10
R11
R12
R13
R14
R15
R16
R17
R18
R19
R20
R21
R22
R23
R24
R25
R26
R27
R28
R29
R30
R31
R32
R33
R34
R35
R36
R37
R38
R39
R40
R41
R42
R43
R44
R45
R46
R47
R48
R49
R50

Navigable Inland Waterways



Inland waterways are an important part of the transportation network in various parts of the United States. For example, in the Gulf Coast region, these waterways provide 20 states with access to the Gulf of Mexico⁵. As conditions become drier, these main transportation pathways are likely to be adversely affected by the resulting lower water levels, creating problems for river traffic. Names of navigable rivers are shown above.

affected airports, and could require some airports to lengthen runways. Recent hot summers have seen flights cancelled due to heat, especially in high altitude locations. Economic losses are expected at affected airports. A recent illustrative analysis projects a 17 percent reduction in freight carrying capacity for a single Boeing 747 at the Denver airport by 2030 and a 9 percent reduction at the Phoenix airport due to increased temperature and water vapor².

Drought

Rising air temperatures increase evaporation, contributing to dry conditions, especially when accompanied by decreasing precipitation. Even where total annual precipitation does not decrease, precipitation is projected to become less frequent in

In cold areas, the projected decrease in very cold days will mean less ice accumulation on vessels, decks, riggings, and docks; less ice fog; and fewer ice jams in ports².

Air

Rising temperatures will affect airport ground facilities, runways in particular, in much the same way they affect roads. Airports in some areas are likely to benefit from reduction in the cost of snow and ice removal and the impacts of salt and chemical use, though some locations have seen increases in snowfall. Airlines could benefit from reduced need to de-ice planes.

More heat extremes will create added operational difficulties, for example, causing greater energy consumption by planes on the ground. Extreme heat also affects aircraft lift; because hotter air is less dense, it reduces the lift produced by the wing and the thrust produced by the engine—problems exacerbated at high altitudes and high temperatures. As a result, planes need to take off faster, and if runways are not sufficiently long for aircraft to build up enough speed to generate lift, aircraft weight must be reduced. Thus, increases in extreme heat will result in payload restrictions, could cause flight cancellations and service disruptions at

many parts of the country¹¹. Drought is expected to be an increasing problem in some regions; this, in turn, has impacts on transportation. For example, increased susceptibility to wildfires during droughts could threaten roads and other transportation infrastructure directly, or cause road closures due to fire threat or reduced visibility such as in Florida and California in recent years. There is also increased susceptibility to mudslides in areas deforested by wildfires. Airports could suffer from decreased visibility due to wildfires. River transport is seriously affected by drought, with reductions in the routes available, shipping season, and cargo carrying capacity.

Increased intensity of strong hurricanes would lead to more evacuations, damages, transportation interruptions, and a greater probability of infrastructure failure.

More intense hurricanes in some regions are a projected effect of climate change. Three aspects of tropical storms are relevant to transportation: precipitation, winds, and wind-induced storm surge. Stronger hurricanes have longer periods of intense precipitation, higher wind speeds (dam-

R1
R2
R3
R4
R5
R6
R7
R8
R9
R10
R11
R12
R13
R14
R15
R16
R17
R18
R19
R20
R21
R22
R23
R24
R25
R26
R27
R28
R29
R30
R31
R32
R33
R34
R35
R36
R37
R38
R39
R40
R41
R42
R43
R44
R45
R46
R47
R48
R49
R50



L1 age increases exponentially with wind speed¹²),
 L2 and higher storm surge and waves. Transportation
 L3 planners, designers, and operators might need to
 L4 adopt probabilistic approaches to developing trans-
 L5 portation projects rather than relying on standards
 L6 and the deterministic approaches of the past. The
 L7 uncertainty associated with projecting impacts over
 L8 a 50- to 100-year time period makes risk manage-
 L9 ment a reasonable approach for realistically incor-
 L10 porating climate change into decision-making and
 L11 investment⁴.

Land

L12 There will be a greater probability of infrastruc-
 L13 ture failures such as highway and rail bridge decks
 L14 being displaced and railroad tracks being washed
 L15 away. Storms leave debris on roads and rail lines,
 L16 which can damage the infrastructure and interrupt
 L17 travel and shipments of goods. In Louisiana, the
 L18 Department of Transportation and Development

R1 spent \$74 million for debris removal alone in the
 R2 wake of hurricanes Katrina and Rita. The Missis-
 R3 sippi Department of Transportation expected to
 R4 spend in excess of \$1 billion to replace the Biloxi
 R5 and Bay St. Louis bridges, repair other portions of
 R6 roadway, and remove debris. As of June 2007, more
 R7 than \$672 million had been expended.
 R8

R9 There will be more frequent and potentially more
 R10 extensive emergency evacuations. Damage to signs,
 R11 lighting fixtures, and supports will increase. The
 R12 lifetime of highways that have been exposed to
 R13 flooding is expected to decrease. Road and rail
 R14 infrastructure for passenger and freight services are
 R15 likely to face increased flooding by strong hurri-
 R16 canes. In the Gulf Coast, more than one-third of the
 R17 rail miles are likely to flood when subjected to a
 R18 storm surge of 18 feet⁵.
 R19
 R20
 R21
 R22

Spotlight on Hurricane Katrina



R23 Hurricane Katrina was one of the most
 R24 destructive and expensive natural disasters in
 R25 U.S. history, claiming more than 1,800 lives and
 R26 causing an estimated \$134 billion in damage^{5,13}. It
 R27 also seriously disrupted transportation systems as key
 R28 highway and railroad bridges were heavily damaged or de-
 R29 stroyed, necessitating rerouting of traffic and placing increased
 R30 strain on other routes, particularly other rail lines. Replacement of
 R31 major infrastructure took from months to years. The CSX Gulf Coast line
 R32 was re-opened after five months and \$250 million in reconstruction costs, while the
 R33 Biloxi-Ocean Springs Bridge took more than two years to reopen. Barge shipping was halted, as
 R34 was grain export out of the Port of New Orleans, the nation's largest grain export port. The extensive
 R35 oil and gas pipeline network was shut down by the loss of electrical power, producing shortages of natu-
 R36 ral gas and petroleum products. Total recovery costs for the roads, bridges, and utilities as well as debris
 R37 removal have been estimated at \$15 billion to \$18 billion⁵.
 R38

L39 Redundancies in the transportation system, as well as the storm
 L40 timing and track, helped keep the storm from having major or
 L41 long-lasting impacts on national-level freight flows. For example,
 L42 truck traffic was diverted from the collapsed bridge that carries
 L43 highway I-10 over Lake Pontchartrain to highway I-12, which
 L44 parallels I-10 well north of the Gulf Coast. The primary north-
 L45 south highways that connect the Gulf Coast with major inland
 L46 transportation hubs were not damaged and were open for nearly
 L47 full commercial freight movement within days. The railroads were
 L48 able to route some traffic not bound directly for New Orleans through Memphis and other Midwest rail
 L49 hubs. While a disaster of historic proportions, the effects of Hurricane Katrina could have been even
 L50 worse if not for the redundancy and resilience of the transportation network in the area.



Hurricane Katrina damage to U.S. Highway Bridge.

L1 **Water**
 L2 All aspects of shipping are disrupted by major
 L3 storms. For example, freight shipments need to
 L4 be diverted from the storm region. Activities at
 L5 offshore drilling sites and coastal pumping facili-
 L6 ties are generally suspended and extensive damage
 L7 to these facilities can occur, as was amply demon-
 L8 strated during the 2005 hurricane season. Refiner-
 L9 ies and pipelines are also vulnerable to damage
 L10 and disruption due to the high winds and storm
 L11 surge associated with hurricanes and other tropical
 L12 storms (see *Energy* sector). Barges that are unable
 L13 to get to safe harbors can be destroyed or severely
 L14 damaged. Waves and storm surge will damage
 L15 harbor infrastructure such as cranes, docks, and
 L16 other terminal facilities. There are implications for
 L17 emergency evacuation planning, facility mainte-
 L18 nance, and safety management.

L20 **Air**
 L21 More frequent interruptions in air service and
 L22 airport closures can be expected. Airport facili-
 L23 ties including terminals, navigational equipment,
 L24 perimeter fencing, and signs are likely to sustain
 L25 increased wind damage. Airports are frequently
 L26 located in low-lying areas and can be expected to
 L27 flood with more intense storms. As a response to
 L28 this vulnerability, some airports, such as LaGuardia
 L29 in New York City, are already protected by
 L30 levees. Eight airports in the Gulf Coast region of
 L31 Louisiana and Texas are located in historical 100-
 L32 year flood plains; the 100-year flood events will be
 L33 more frequent in the future creating the likelihood
 L34 of serious costs and disruption⁵.

L37 **Arctic warming reduces sea ice,
 L38 lengthening the ocean transport season
 L39 but also resulting in greater coastal
 L40 erosion due to waves. Permafrost thaw
 L41 in Alaska damages infrastructure. The
 L42 ice road season becomes shorter.**

L44 **Special issues in Alaska**
 L45 Warming has been most rapid in high northern
 L46 regions. As a result, Alaska is warming at twice the
 L47 rate of the rest of the nation, bringing both major
 L48 opportunities and major challenges. Alaska’s trans-
 L49 portation infrastructure differs sharply from that of
 L50 the lower 48 states. Although Alaska is twice the

size of Texas, its population and road mileage are
 more like Vermont’s. Only 30 percent of Alaska’s
 roads are paved. Air travel is much more common
 than in other states. Alaska has 84 commercial air-
 ports and more than 3,000 airstrips, many of which
 are the only means of transport for rural communi-
 ties. Unlike other states, over much of Alaska, the
 land is generally more accessible in winter, when
 the ground is frozen and ice roads and bridges
 formed by frozen rivers are available.

Sea ice decline

The striking thinning and downward trend in the
 extent of Arctic sea ice is regarded as a consider-
 able opportunity for shippers. Continued reduction
 in sea ice should result in opening of additional
 ice-free ports, improved access to ports and natu-
 ral resources in remote areas, and longer shipping
 seasons, but is likely to increase erosion rates on
 land as well, raising costs for maintaining ports and
 other transportation infrastructure^{14,15}.

Over the long term, beyond this century, ship-
 pers are looking forward to new Arctic shipping
 routes, including the fabled Northwest Passage,
 which could provide significant costs savings in
 shipping times and distances. However, the next
 few decades are likely to be very unpredictable for
 shipping through these new routes. The past three
 decades have seen very high year-to-year variabil-
 ity of sea ice extent in the Canadian Arctic, despite
 the overall decrease in September sea-ice extent.
 The loss of sea ice from the shipping channels of
 the Canadian Archipelago might actually allow
 more frequent intrusions of icebergs, which would
 continue to impede shipping through the Northwest
 Passage.

Lack of sea ice, especially on the northern shores of
 Alaska, creates conditions whereby storms produce
 waves that cause serious coastal erosion^{16,17}. Al-
 ready a number of small towns, roads, and airports
 are threatened by retreating coastlines, necessitat-
 ing the planned relocation of these communities^{14,15}.

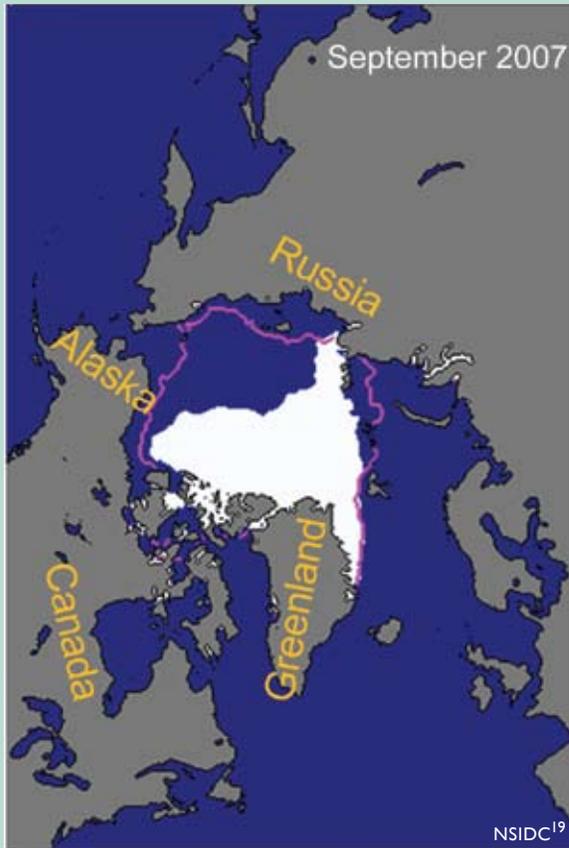
Thawing ground

The challenges warming presents for transportation
 on land are considerable⁹. For highways, thawing of
 permafrost causes settling of the roadbed and frost
 heaves that adversely affect the integrity of the road

R1
 R2
 R3
 R4
 R5
 R6
 R7
 R8
 R9
 R10
 R11
 R12
 R13
 R14
 R15
 R16
 R17
 R18
 R19
 R20
 R21
 R22
 R23
 R24
 R25
 R26
 R27
 R28
 R29
 R30
 R31
 R32
 R33
 R34
 R35
 R36
 R37
 R38
 R39
 R40
 R41
 R42
 R43
 R44
 R45
 R46
 R47
 R48
 R49
 R50



Arctic Sea Ice Decline



The pink line shows the average September sea ice extent from 1979 through the present. The white area shows September 2007 sea ice extent. In 2008, the extent was slightly larger than 2007, but the ice was thinner, resulting in a lower total volume of sea ice. In addition, recent years have had less ice that had remained over numerous years and more first-year ice, which melts more quickly²⁰.

structure and load-carrying capacity. The majority of Alaska’s highways are located in areas where permafrost is discontinuous, and dealing with thaw settlement problems already claims a significant portion of highway maintenance dollars.

Bridges and large culverts are particularly sensitive to movement caused by thawing permafrost and are often much more difficult than roads to repair and modify for changing site conditions. Thus, designing these facilities to take climate change into account is even more critical than is the case for roads.

Another impact of climate change on bridges is increased scouring. Hotter, drier summers in Alaska have led to increased glacial melting and longer periods of high streamflows, causing both increased sediment in rivers and scouring of bridge

supporting piers and abutments. Temporary ice roads and bridges are commonly used in many parts of Alaska to access northern communities and provide support for the mining and oil and gas industries. Rising temperatures have already shortened the season during which these critical facilities can be used. Like the highway system, the Alaska Railroad crosses permafrost terrain, and frost heave and settlement from thawing affect some portions of the track, increasing maintenance costs^{14,15,18}.

A significant number of Alaska’s airstrips in the southwest, northwest, and interior of the state are built on permafrost. These airstrips will require major repairs or relocation if their foundations are compromised by thawing.

The cost of maintaining Alaska’s public infrastructure is projected to increase 10 to 20 percent by 2030 due to warming, costing the state an additional \$4 billion to \$6 billion, with roads and airports accounting for about half of this cost¹⁹. Private infrastructure impacts have not been evaluated⁵.

The Trans-Alaska Pipeline System, which stretches from Prudhoe Bay in the north to the ice-free port of Valdez in the south, crosses a wide range of permafrost types and varying temperature conditions. More than half of the 800-mile pipeline is elevated on vertical supports over potentially unstable permafrost. Because the system was designed in the early 1970s on the basis of permafrost and climate conditions of the 1950-to-1970 period, it requires continuous monitoring and some supports have had to be replaced.

Travel over the tundra for oil and gas exploration and extraction is limited to the period when the ground is sufficiently frozen to avoid damage to the fragile tundra. In recent decades, the number of days that exploration and extraction equipment could be used has dropped from 200 days to 100 days per year due to warming. With warming, the number of exploration days is expected to decline even more.

L1
L2
L3
L4
L5
L6
L7
L8
L9
L10
L11
L12
L13
L14
L15
L16
L17
L18
L19
L20
L21
L22
L23
L24
L25
L26
L27
L28
L29
L30
L31
L32
L33
L34
L35
L36
L37
L38
L39
L40
L41
L42
L43
L44
L45
L46
L47
L48
L49
L50

R1
R2
R3
R4
R5
R6
R7
R8
R9
R10
R11
R12
R13
R14
R15
R16
R17
R18
R19
R20
R21
R22
R23
R24
R25
R26
R27
R28
R29
R30
R31
R32
R33
R34
R35
R36
R37
R38
R39
R40
R41
R42
R43
R44
R45
R46
R47
R48
R49
R50