

Union Calendar No. 25111TH CONGRESS
1ST SESSION**H. CON. RES. 85****[Report No. 111-60]**

Setting forth the congressional budget for the United States Government for fiscal year 2010 and including the appropriate budgetary levels for fiscal years 2009 and 2011 through 2014.

IN THE HOUSE OF REPRESENTATIVES

MARCH 27, 2009

Mr. SPRATT from the Committee on the Budget, reported the following concurrent resolution; which was committed to the Committee of the Whole House on the State of the Union and ordered to be printed

CONCURRENT RESOLUTION

Setting forth the congressional budget for the United States Government for fiscal year 2010 and including the appropriate budgetary levels for fiscal years 2009 and 2011 through 2014.

1 *Resolved by the House of Representatives (the Senate*
2 *concurring),*

1 **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**
 2 **FOR FISCAL YEAR 2010.**

3 (a) **DECLARATION.**—Congress declares that this reso-
 4 lution is the concurrent resolution on the budget for fiscal
 5 year 2010 and that this resolution sets forth the appro-
 6 priate budgetary levels for fiscal year 2009 and for fiscal
 7 years 2011 through 2014.

8 (b) **TABLE OF CONTENTS.**—

Sec. 1. Concurrent resolution on the budget for fiscal year 2010.

TITLE I—RECOMMENDED LEVELS AND AMOUNTS

Sec. 101. Recommended levels and amounts.

Sec. 102. Major functional categories.

TITLE II—RECONCILIATION

Sec. 201. Reconciliation in the House.

Sec. 202. Reconciliation in the Senate.

TITLE III—RESERVE FUNDS

Sec. 301. Deficit-neutral reserve fund for health care reform.

Sec. 302. Deficit-neutral reserve fund for college access, affordability, and completion.

Sec. 303. Deficit-neutral reserve fund for increasing energy independence.

Sec. 304. Deficit-neutral reserve fund for America's veterans and servicemembers.

Sec. 305. Deficit-neutral reserve fund for certain tax relief.

Sec. 306. Deficit-neutral reserve fund for a 9/11 health program.

Sec. 307. Deficit-neutral reserve fund for child nutrition.

Sec. 308. Deficit-neutral reserve fund for structural unemployment insurance reforms.

Sec. 309. Deficit-neutral reserve fund for child support.

Sec. 310. Deficit-neutral reserve fund for the Affordable Housing Trust Fund.

Sec. 311. Deficit-neutral reserve fund for home visiting.

Sec. 312. Deficit-neutral reserve fund for Low-Income Home Energy Assistance Program trigger.

Sec. 313. Reserve fund for the Surface Transportation Reauthorization.

Sec. 314. Current policy reserve fund for Medicare improvements.

Sec. 315. Current policy reserve fund for middle class tax relief.

Sec. 316. Current policy reserve fund for reform of the alternative minimum tax (AMT).

Sec. 317. Current policy reserve fund for reform of the Estate and Gift Tax.

TITLE IV—BUDGET ENFORCEMENT

Sec. 401. Adjustments for direct spending and revenues.

- Sec. 402. Adjustments to discretionary spending limits.
- Sec. 403. Point of order against advance appropriations.
- Sec. 404. Oversight of Government performance.
- Sec. 405. Budgetary treatment of certain discretionary administrative expenses.
- Sec. 406. Application and effect of changes in allocations and aggregates.
- Sec. 407. Adjustments to reflect changes in concepts and definitions.
- Sec. 408. Exercise of rulemaking powers.

TITLE V—POLICY

- Sec. 501. Policy on middle-class tax relief and revenues.
- Sec. 502. Policy on defense priorities.

TITLE VI—SENSE OF THE HOUSE

- Sec. 601. Sense of the House on veterans' and servicemembers' health care.
- Sec. 602. Sense of the House on homeland security.
- Sec. 603. Sense of the House on promoting American innovation and economic competitiveness.
- Sec. 604. Sense of the House regarding pay parity.
- Sec. 605. Sense of the House on college affordability.
- Sec. 606. Sense of the House on Great Lakes restoration.
- Sec. 607. Sense of the House regarding the importance of child support enforcement.

1 **TITLE I—RECOMMENDED** 2 **LEVELS AND AMOUNTS**

3 **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4 The following budgetary levels are appropriate for
5 each of fiscal years 2009 through 2014:

6 (1) FEDERAL REVENUES.—For purposes of the
7 enforcement of this resolution:

8 (A) The recommended levels of Federal
9 revenues are as follows:

10 Fiscal year 2009: \$1,532,571,000,000

11 Fiscal year 2010: \$1,659,525,000,000.

12 Fiscal year 2011: \$1,933,072,000,000.

13 Fiscal year 2012: \$2,190,099,000,000.

14 Fiscal year 2013: \$2,361,429,000,000.

1 Fiscal year 2014: \$2,507,846,000,000.

2 (B) The amounts by which the aggregate
3 levels of Federal revenues should be changed
4 are as follows:

5 Fiscal year 2009: \$0.

6 Fiscal year 2010: -\$6,461,000,000.

7 Fiscal year 2011: -\$155,559,000,000.

8 Fiscal year 2012: -\$170,294,000,000.

9 Fiscal year 2013: -\$153,908,000,000.

10 Fiscal year 2014: -\$125,832,000,000.

11 (2) NEW BUDGET AUTHORITY.—For purposes
12 of the enforcement of this resolution, the appropriate
13 levels of total new budget authority are as follows:

14 Fiscal year 2009: \$3,675,133,000,000.

15 Fiscal year 2010: \$2,892,061,000,000.

16 Fiscal year 2011: \$2,866,329,000,000.

17 Fiscal year 2012: \$2,913,316,000,000.

18 Fiscal year 2013: \$3,095,704,000,000.

19 Fiscal year 2014: \$3,286,135,000,000.

20 (3) BUDGET OUTLAYS.—For purposes of the
21 enforcement of this resolution, the appropriate levels
22 of total budget outlays are as follows:

23 Fiscal year 2009: \$3,357,255,000,000.

24 Fiscal year 2010: \$2,996,234,000,000.

25 Fiscal year 2011: \$2,981,872,000,000.

1 Fiscal year 2012: \$2,939,612,000,000.

2 Fiscal year 2013: \$3,093,577,000,000.

3 Fiscal year 2014: \$3,261,525,000,000.

4 (4) DEFICITS (ON-BUDGET).—For purposes of
5 the enforcement of this resolution, the amounts of
6 the deficits (on-budget) are as follows:

7 Fiscal year 2009: \$1,824,684,000,000.

8 Fiscal year 2010: \$1,336,709,000,000.

9 Fiscal year 2011: \$1,048,800,000,000.

10 Fiscal year 2012: \$749,513,000,000.

11 Fiscal year 2013: \$732,148,000,000.

12 Fiscal year 2014: \$753,679,000,000.

13 (5) DEBT SUBJECT TO LIMIT.—Pursuant to
14 section 301(a)(5) of the Congressional Budget Act
15 of 1974, the appropriate levels of the public debt are
16 as follows:

17 Fiscal year 2009: \$12,017,000,000,000.

18 Fiscal year 2010: \$13,223,000,000,000.

19 Fiscal year 2011: \$14,350,000,000,000.

20 Fiscal year 2012: \$15,276,000,000,000.

21 Fiscal year 2013: \$16,162,000,000,000.

22 Fiscal year 2014: \$17,100,000,000,000.

23 (6) DEBT HELD BY THE PUBLIC.—The appro-
24 priate levels of debt held by the public are as follows:

25 Fiscal year 2009: \$7,730,000,000,000.

1 Fiscal year 2010: \$8,768,000,000,000.

2 Fiscal year 2011: \$9,684,000,000,000.

3 Fiscal year 2012: \$10,344,000,000,000.

4 Fiscal year 2013: \$10,934,000,000,000.

5 Fiscal year 2014: \$11,577,000,000,000.

6 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

7 The Congress determines and declares that the ap-
8 propriate levels of new budget authority and outlays for
9 fiscal years 2009 through 2014 for each major functional
10 category are:

11 (1) National Defense (050):

12 Fiscal year 2009:

13 (A) New budget authority,
14 \$618,057,000,000.

15 (B) Outlays, \$646,810,000,000.

16 Fiscal year 2010:

17 (A) New budget authority,
18 \$562,033,000,000.

19 (B) Outlays, \$606,043,000,000.

20 Fiscal year 2011:

21 (A) New budget authority,
22 \$570,107,000,000.

23 (B) Outlays, \$587,945,000,000.

24 Fiscal year 2012:

1 (A) New budget authority,
2 \$579,135,000,000.

3 (B) Outlays, \$576,023,000,000.

4 Fiscal year 2013:

5 (A) New budget authority,
6 \$589,895,000,000.

7 (B) Outlays, \$584,670,000,000.

8 Fiscal year 2014:

9 (A) New budget authority,
10 \$603,828,000,000.

11 (B) Outlays, \$595,476,000,000.

12 (2) International Affairs (150):

13 Fiscal year 2009:

14 (A) New budget authority,
15 \$40,885,000,000.

16 (B) Outlays, \$37,797,000,000.

17 Fiscal year 2010:

18 (A) New budget authority,
19 \$45,320,000,000.

20 (B) Outlays, \$43,461,000,000.

21 Fiscal year 2011:

22 (A) New budget authority,
23 \$49,146,000,000.

24 (B) Outlays, \$48,642,000,000.

25 Fiscal year 2012:

1 (A) New budget authority,
2 \$53,742,000,000.

3 (B) Outlays, \$52,123,000,000.

4 Fiscal year 2013:

5 (A) New budget authority,
6 \$59,160,000,000.

7 (B) Outlays, \$55,773,000,000.

8 Fiscal year 2014:

9 (A) New budget authority,
10 \$64,388,000,000.

11 (B) Outlays, \$59,292,000,000.

12 (3) General Science, Space, and Technology
13 (250):

14 Fiscal year 2009:

15 (A) New budget authority,
16 \$35,389,000,000.

17 (B) Outlays, \$30,973,000,000.

18 Fiscal year 2010:

19 (A) New budget authority,
20 \$31,139,000,000.

21 (B) Outlays, \$32,467,000,000.

22 Fiscal year 2011:

23 (A) New budget authority,
24 \$31,493,000,000.

25 (B) Outlays, \$32,407,000,000.

1 Fiscal year 2012:

2 (A) New budget authority,
3 \$33,373,000,000.

4 (B) Outlays, \$32,465,000,000.

5 Fiscal year 2013:

6 (A) New budget authority,
7 \$34,419,000,000.

8 (B) Outlays, \$33,614,000,000.

9 Fiscal year 2014:

10 (A) New budget authority,
11 \$35,686,000,000.

12 (B) Outlays, \$34,835,000,000.

13 (4) Energy (270):

14 Fiscal year 2009:

15 (A) New budget authority,
16 \$43,919,000,000.

17 (B) Outlays, \$2,952,000,000.

18 Fiscal year 2010:

19 (A) New budget authority,
20 \$5,489,000,000.

21 (B) Outlays, \$7,267,000,000.

22 Fiscal year 2011:

23 (A) New budget authority,
24 \$5,539,000,000.

25 (B) Outlays, \$11,322,000,000.

1 Fiscal year 2012:
2 (A) New budget authority,
3 \$5,732,000,000.
4 (B) Outlays, \$13,400,000,000.
5 Fiscal year 2013:
6 (A) New budget authority,
7 \$6,098,000,000.
8 (B) Outlays, \$12,133,000,000.
9 Fiscal year 2014:
10 (A) New budget authority,
11 \$6,227,000,000.
12 (B) Outlays, \$10,512,000,000.
13 (5) Natural Resources and Environment (300):
14 Fiscal year 2009:
15 (A) New budget authority,
16 \$56,009,000,000.
17 (B) Outlays, \$36,834,000,000.
18 Fiscal year 2010:
19 (A) New budget authority,
20 \$37,387,000,000.
21 (B) Outlays, \$40,450,000,000.
22 Fiscal year 2011:
23 (A) New budget authority,
24 \$38,600,000,000.
25 (B) Outlays, \$40,237,000,000.

1 Fiscal year 2012:

2 (A) New budget authority,

3 \$39,249,000,000.

4 (B) Outlays, \$40,058,000,000.

5 Fiscal year 2013:

6 (A) New budget authority,

7 \$39,348,000,000.

8 (B) Outlays, \$39,754,000,000.

9 Fiscal year 2014:

10 (A) New budget authority,

11 \$40,017,000,000.

12 (B) Outlays, \$39,957,000,000.

13 (6) Agriculture (350):

14 Fiscal year 2009:

15 (A) New budget authority,

16 \$24,974,000,000.

17 (B) Outlays, \$23,070,000,000.

18 Fiscal year 2010:

19 (A) New budget authority,

20 \$23,690,000,000.

21 (B) Outlays, \$23,951,000,000.

22 Fiscal year 2011:

23 (A) New budget authority,

24 \$24,691,000,000.

25 (B) Outlays, \$23,998,000,000.

1 Fiscal year 2012:

2 (A) New budget authority,

3 \$21,644,000,000.

4 (B) Outlays, \$17,540,000,000.

5 Fiscal year 2013:

6 (A) New budget authority,

7 \$22,497,000,000.

8 (B) Outlays, \$22,063,000,000.

9 Fiscal year 2014:

10 (A) New budget authority,

11 \$23,182,000,000.

12 (B) Outlays, \$22,150,000,000.

13 (7) Commerce and Housing Credit (370):

14 Fiscal year 2009:

15 (A) New budget authority,

16 \$694,439,000,000.

17 (B) Outlays, \$665,437,000,000.

18 Fiscal year 2010:

19 (A) New budget authority,

20 \$60,933,000,000.

21 (B) Outlays, \$85,638,000,000.

22 Fiscal year 2011:

23 (A) New budget authority,

24 \$26,181,000,000.

25 (B) Outlays, \$37,954,000,000.

1 Fiscal year 2012:

2 (A) New budget authority,
3 \$9,561,000,000.

4 (B) Outlays, \$8,645,000,000.

5 Fiscal year 2013:

6 (A) New budget authority,
7 \$17,247,000,000.

8 (B) Outlays, \$5,585,000,000.

9 Fiscal year 2014:

10 (A) New budget authority,
11 \$11,226,000,000.

12 (B) Outlays, -\$2,500,000,000.

13 (8) Transportation (400):

14 Fiscal year 2009:

15 (A) New budget authority,
16 \$122,457,000,000.

17 (B) Outlays, \$87,784,000,000.

18 Fiscal year 2010:

19 (A) New budget authority,
20 \$88,151,000,000.

21 (B) Outlays, \$95,695,000,000.

22 Fiscal year 2011:

23 (A) New budget authority,
24 \$89,071,000,000.

25 (B) Outlays, \$96,474,000,000.

1 Fiscal year 2012:

2 (A) New budget authority,

3 \$90,047,000,000.

4 (B) Outlays, \$95,851,000,000.

5 Fiscal year 2013:

6 (A) New budget authority,

7 \$90,866,000,000.

8 (B) Outlays, \$96,150,000,000.

9 Fiscal year 2014:

10 (A) New budget authority,

11 \$91,809,000,000.

12 (B) Outlays, \$96,793,000,000.

13 (9) Community and Regional Development

14 (450):

15 Fiscal year 2009:

16 (A) New budget authority,

17 \$23,811,000,000.

18 (B) Outlays, \$29,983,000,000.

19 Fiscal year 2010:

20 (A) New budget authority,

21 \$18,308,000,000.

22 (B) Outlays, \$29,303,000,000.

23 Fiscal year 2011:

24 (A) New budget authority,

25 \$21,232,000,000.

1 (B) Outlays, \$27,530,000,000.

2 Fiscal year 2012:

3 (A) New budget authority,
4 \$21,311,000,000.

5 (B) Outlays, \$25,722,000,000.

6 Fiscal year 2013:

7 (A) New budget authority,
8 \$21,202,000,000.

9 (B) Outlays, \$24,155,000,000.

10 Fiscal year 2014:

11 (A) New budget authority,
12 \$21,270,000,000.

13 (B) Outlays, \$22,752,000,000.

14 (10) Education, Training, Employment, and
15 Social Services (500):

16 Fiscal year 2009:

17 (A) New budget authority,
18 \$164,276,000,000.

19 (B) Outlays, \$73,219,000,000.

20 Fiscal year 2010:

21 (A) New budget authority,
22 \$93,689,000,000.

23 (B) Outlays, \$140,300,000,000.

24 Fiscal year 2011:

1 (A) New budget authority,
2 \$107,858,000,000.

3 (B) Outlays, \$141,108,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$117,121,000,000.

7 (B) Outlays, \$118,391,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$115,931,000,000.

11 (B) Outlays, \$118,888,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$125,788,000,000.

15 (B) Outlays, \$120,959,000,000.

16 (11) Health (550):

17 Fiscal year 2009:

18 (A) New budget authority,
19 \$380,158,000,000.

20 (B) Outlays, \$354,397,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 \$383,911,000,000.

24 (B) Outlays, \$388,746,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 \$364,910,000,000.

3 (B) Outlays, \$367,628,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$369,852,000,000.

7 (B) Outlays, \$368,556,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$389,719,000,000.

11 (B) Outlays, \$384,359,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$400,451,000,000.

15 (B) Outlays, \$400,173,000,000.

16 (12) Medicare (570):

17 Fiscal year 2009:

18 (A) New budget authority,
19 \$427,076,000,000.

20 (B) Outlays, \$426,736,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 \$449,653,000,000.

24 (B) Outlays, \$449,784,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 \$505,171,000,000.

3 (B) Outlays, \$504,962,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$513,824,000,000.

7 (B) Outlays, \$513,591,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$558,235,000,000.

11 (B) Outlays, \$558,381,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$616,315,000,000.

15 (B) Outlays, \$616,150,000,000.

16 (13) Income Security (600):

17 Fiscal year 2009:

18 (A) New budget authority,
19 \$520,123,000,000.

20 (B) Outlays, \$503,020,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 \$536,169,000,000.

24 (B) Outlays, \$539,918,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 \$510,575,000,000.

3 (B) Outlays, \$513,410,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$478,039,000,000.

7 (B) Outlays, \$478,323,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$483,386,000,000.

11 (B) Outlays, \$482,745,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$485,396,000,000.

15 (B) Outlays, \$483,758,000,000.

16 (14) Social Security (650):

17 Fiscal year 2009:

18 (A) New budget authority,
19 \$31,820,000,000.

20 (B) Outlays, \$31,264,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 \$20,255,000,000.

24 (B) Outlays, \$20,378,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 \$23,380,000,000.

3 (B) Outlays, \$23,513,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$26,478,000,000.

7 (B) Outlays, \$26,628,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$29,529,000,000.

11 (B) Outlays, \$29,679,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$32,728,000,000.

15 (B) Outlays, \$32,728,000,000.

16 (15) Veterans Benefits and Services (700):

17 Fiscal year 2009:

18 (A) New budget authority,
19 \$97,705,000,000.

20 (B) Outlays, \$94,831,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 \$106,365,000,000.

24 (B) Outlays, \$105,468,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 \$112,842,000,000.

3 (B) Outlays, \$112,386,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$108,702,000,000.

7 (B) Outlays, \$108,103,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$113,803,000,000.

11 (B) Outlays, \$113,151,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$116,021,000,000.

15 (B) Outlays, \$115,480,000,000.

16 (16) Administration of Justice (750):

17 Fiscal year 2009:

18 (A) New budget authority,
19 \$55,783,000,000.

20 (B) Outlays, \$49,853,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 \$52,857,000,000.

24 (B) Outlays, \$51,630,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 \$53,892,000,000.

3 (B) Outlays, \$55,503,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$53,738,000,000.

7 (B) Outlays, \$55,441,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$53,569,000,000.

11 (B) Outlays, \$54,526,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$54,247,000,000.

15 (B) Outlays, \$54,058,000,000.

16 (17) General Government (800):

17 Fiscal year 2009:

18 (A) New budget authority,
19 \$30,405,000,000.

20 (B) Outlays, \$24,629,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 \$21,979,000,000.

24 (B) Outlays, \$22,757,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 \$22,316,000,000.
3 (B) Outlays, \$23,147,000,000.
4 Fiscal year 2012:
5 (A) New budget authority,
6 \$22,737,000,000.
7 (B) Outlays, \$23,795,000,000.
8 Fiscal year 2013:
9 (A) New budget authority,
10 \$22,750,000,000.
11 (B) Outlays, \$23,492,000,000.
12 Fiscal year 2014:
13 (A) New budget authority,
14 \$23,415,000,000.
15 (B) Outlays, \$23,629,000,000.
16 (18) Net Interest (900):
17 Fiscal year 2009:
18 (A) New budget authority,
19 \$288,955,000,000.
20 (B) Outlays, \$288,955,000,000.
21 Fiscal year 2010:
22 (A) New budget authority,
23 \$284,085,000,000.
24 (B) Outlays, \$284,085,000,000.
25 Fiscal year 2011:

1 (A) New budget authority,
2 \$323,266,000,000.

3 (B) Outlays, \$323,266,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$387,483,000,000.

7 (B) Outlays, \$387,483,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$470,452,000,000.

11 (B) Outlays, \$470,452,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$560,137,000,000.

15 (B) Outlays, \$560,137,000,000.

16 (19) Allowances (920):

17 Fiscal year 2009:

18 (A) New budget authority,
19 \$14,450,000,000.

20 (B) Outlays, \$1,788,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 \$9,422,000,000.

24 (B) Outlays, \$4,893,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 \$8,052,000,000.

3 (B) Outlays, \$5,903,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 \$6,518,000,000.

7 (B) Outlays, \$4,750,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 \$5,543,000,000.

11 (B) Outlays, \$4,122,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 \$3,865,000,000.

15 (B) Outlays, \$2,962,000,000.

16 (20) Undistributed Offsetting Receipts (950):

17 Fiscal year 2009:

18 (A) New budget authority,
19 -\$78,206,000,000.

20 (B) Outlays, -\$78,206,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,
23 -\$68,774,000,000.

24 (B) Outlays, -\$68,774,000,000.

25 Fiscal year 2011:

1 (A) New budget authority,
2 -\$71,993,000,000.

3 (B) Outlays, -\$71,993,000,000.

4 Fiscal year 2012:

5 (A) New budget authority,
6 -\$74,970,000,000.

7 (B) Outlays, -\$74,970,000,000.

8 Fiscal year 2013:

9 (A) New budget authority,
10 -\$77,945,000,000.

11 (B) Outlays, -\$77,945,000,000.

12 Fiscal year 2014:

13 (A) New budget authority,
14 -\$79,861,000,000.

15 (B) Outlays, -\$79,861,000,000.

16 (21) Overseas Deployments and Other Activi-
17 ties (970):

18 Fiscal year 2009:

19 (A) New budget authority,
20 \$82,648,000,000.

21 (B) Outlays, \$25,129,000,000.

22 Fiscal year 2010:

23 (A) New budget authority,
24 \$130,000,000,000.

25 (B) Outlays, \$92,774,000,000.

1 Fiscal year 2011:

2 (A) New budget authority,

3 \$50,000,000,000.

4 (B) Outlays, \$76,530,000,000.

5 Fiscal year 2012:

6 (A) New budget authority,

7 \$50,000,000,000.

8 (B) Outlays, \$67,694,000,000.

9 Fiscal year 2013:

10 (A) New budget authority,

11 \$50,000,000,000.

12 (B) Outlays, \$57,830,000,000.

13 Fiscal year 2014:

14 (A) New budget authority,

15 \$50,000,000,000.

16 (B) Outlays, \$52,085,000,000.

17 **TITLE II—RECONCILIATION**

18 **SEC. 201. RECONCILIATION IN THE HOUSE.**

19 (a) HEALTH CARE REFORM.—

20 (1) Not later than September 29, 2009, the
21 House Committee on Energy and Commerce shall
22 report changes in laws to reduce the deficit by
23 \$1,000,000,000 for the period of fiscal years 2009
24 through 2014.

1 (2) Not later than September 29, 2009, the
2 House Committee on Ways and Means shall report
3 changes in laws to reduce the deficit by
4 \$1,000,000,000 for the period of fiscal years 2009
5 through 2014.

6 (b) INVESTING IN EDUCATION.—Not later than Sep-
7 tember 30, 2009, the House Committee on Education and
8 Labor shall report changes in laws to reduce the deficit
9 by \$1,000,000,000 for the period of fiscal years 2009
10 through 2014.

11 (c) SINGLE ENGROSSMENT.—The House may direct
12 the Clerk to add at the end of a bill addressed by this
13 section the text of another measure addressed by this sec-
14 tion as passed by the House to form a single engrossed
15 reconciliation bill within the meaning of section 310 of the
16 Congressional Budget Act of 1974.

17 **SEC. 202. RECONCILIATION IN THE SENATE.**

18 (Senate reconciliation instructions to be supplied by
19 the Senate.)

20 **TITLE III—RESERVE FUNDS**

21 **SEC. 301. DEFICIT-NEUTRAL RESERVE FUND FOR HEALTH**
22 **CARE REFORM.**

23 The chairman of the Committee on the Budget may
24 revise the allocations, aggregates, and other appropriate
25 levels in this resolution for any bill, joint resolution,

1 amendment, or conference report that makes improve-
2 ments to health care in America, which may include mak-
3 ing affordable health coverage available for all, improving
4 the quality of health care, reducing rising health care
5 costs, building on and strengthening existing public and
6 private insurance coverage, including employer-sponsored
7 coverage, and preserving choice of provider and plan by
8 the amounts provided in such measure if such measure
9 would not increase the deficit or decrease the surplus for
10 either time period provided in clause 10 of rule XXI of
11 the Rules of the House of Representatives.

12 **SEC. 302. DEFICIT-NEUTRAL RESERVE FUND FOR COLLEGE**
13 **ACCESS, AFFORDABILITY, AND COMPLETION.**

14 The chairman of the Committee on the Budget may
15 revise the allocations, aggregates, and other appropriate
16 levels in this resolution for any bill, joint resolution,
17 amendment, or conference report that makes college more
18 affordable or accessible or that increases college enroll-
19 ment and completion through reforms to the Higher Edu-
20 cation Act of 1965 or other legislation, including increas-
21 ing the maximum Pell grant award annually by an amount
22 equal to one percentage point more than the Consumer
23 Price Index, by the amounts provided in such measure if
24 such measure would not increase the deficit or decrease

1 the surplus for either time period provided in clause 10
2 of rule XXI of the Rules of the House of Representatives.

3 **SEC. 303. DEFICIT-NEUTRAL RESERVE FUND FOR INCREAS-**
4 **ING ENERGY INDEPENDENCE.**

5 The chairman of the Committee on the Budget may
6 revise the allocations, aggregates, and other appropriate
7 levels in this resolution for any bill, joint resolution,
8 amendment, or conference report that—

9 (1) provides tax incentives for or otherwise en-
10 courages the production of renewable energy or in-
11 creased energy efficiency;

12 (2) encourages investment in emerging energy
13 or vehicle technologies or carbon capture and seques-
14 tration;

15 (3) limits and provides for reductions in green-
16 house gas emissions;

17 (4) assists businesses, industries, States, com-
18 munities, the environment, workers, or households as
19 the United States moves toward reducing and offset-
20 ting the impacts of greenhouse gas emissions; or

21 (5) facilitates the training of workers for these
22 industries (“green collar jobs”);

23 by the amounts provided in such measure if such measure
24 would not increase the deficit or decrease the surplus for

1 either time period provided in clause 10 of rule XXI of
2 the Rules of the House of Representatives.

3 **SEC. 304. DEFICIT-NEUTRAL RESERVE FUND FOR AMER-**
4 **ICA'S VETERANS AND SERVICEMEMBERS.**

5 The chairman of the Committee on the Budget may
6 revise the allocations, aggregates, and other appropriate
7 levels in this resolution for any bill, joint resolution,
8 amendment, or conference report that—

9 (1) enhances health care for military personnel
10 or veterans;

11 (2) maintains the affordability of health care
12 for military retirees or veterans;

13 (3) improves disability benefits or evaluations
14 for wounded or disabled military personnel or vet-
15 erans, including measures to expedite the claims
16 process;

17 (4) expands eligibility to permit additional dis-
18 abled military retirees to receive both disability com-
19 pensation and retired pay (concurrent receipt); or

20 (5) eliminates the offset between Survivor Ben-
21 efit Plan annuities and veterans' dependency and in-
22 demnity compensation; and

23 does not authorize the Department of Veterans Affairs
24 (VA) to bill private insurance companies for treatment of
25 health conditions that are related to veterans' military

1 service, by the amounts provided in such measure if such
2 measure would not increase the deficit or decrease the sur-
3 plus for either time period provided in clause 10 of rule
4 XXI of the Rules of the House of Representatives.

5 **SEC. 305. DEFICIT-NEUTRAL RESERVE FUND FOR CERTAIN**
6 **TAX RELIEF.**

7 The chairman of the Committee on the Budget may
8 revise the allocations, aggregates, and other appropriate
9 levels in this resolution for any bill, joint resolution,
10 amendment, or conference report that provides for tax re-
11 lief that supports working families, businesses, States, or
12 communities, by the amounts provided in such measure
13 if such measure would not increase the deficit or decrease
14 the surplus for either time period provided in clause 10
15 of rule XXI of the Rules of the House of Representatives.

16 **SEC. 306. DEFICIT-NEUTRAL RESERVE FUND FOR A 9/11**
17 **HEALTH PROGRAM.**

18 The chairman of the Committee on the Budget may
19 revise the allocations, aggregates, and other appropriate
20 levels in this resolution for any bill, joint resolution,
21 amendment, or conference report that would establish a
22 program, including medical monitoring and treatment, ad-
23 dressing the adverse health impacts linked to the Sep-
24 tember 11, 2001, attacks by the amounts provided in such
25 measure if such measure would not increase the deficit

1 or decrease the surplus for either time period provided in
2 clause 10 of rule XXI of the Rules of the House of Rep-
3 resentatives.

4 **SEC. 307. DEFICIT-NEUTRAL RESERVE FUND FOR CHILD**
5 **NUTRITION.**

6 The chairman of the Committee on the Budget may
7 revise the allocations, aggregates, and other appropriate
8 levels in this resolution for any bill, joint resolution,
9 amendment, or conference report that reauthorizes, ex-
10 pands, or improves child nutrition programs by the
11 amounts provided in such measure if such measure would
12 not increase the deficit or decrease the surplus for either
13 time period provided in clause 10 of rule XXI of the Rules
14 of the House of Representatives.

15 **SEC. 308. DEFICIT-NEUTRAL RESERVE FUND FOR STRUC-**
16 **TURAL UNEMPLOYMENT INSURANCE RE-**
17 **FORMS.**

18 The chairman of the Committee on the Budget may
19 revise the allocations, aggregates, and other appropriate
20 levels in this resolution for any bill, joint resolution,
21 amendment, or conference report that makes structural
22 reforms to make the unemployment insurance system re-
23 spond better to serious economic downturns by the
24 amounts provided in such measure if such measure would
25 not increase the deficit or decrease the surplus for either

1 time period provided in clause 10 of rule XXI of the Rules
2 of the House of Representatives.

3 **SEC. 309. DEFICIT-NEUTRAL RESERVE FUND FOR CHILD**
4 **SUPPORT.**

5 The chairman of the Committee on the Budget may
6 revise the allocations, aggregates, and other appropriate
7 levels in this resolution for any bill, joint resolution,
8 amendment, or conference report that increases parental
9 support for children, particularly from non-custodial par-
10 ents, including legislation that results in a greater share
11 of collected child support reaching the child, by the
12 amounts provided in such measure if such measure would
13 not increase the deficit or decrease the surplus for either
14 time period provided in clause 10 of rule XXI of the Rules
15 of the House of Representatives.

16 **SEC. 310. DEFICIT-NEUTRAL RESERVE FUND FOR THE AF-**
17 **FORDABLE HOUSING TRUST FUND.**

18 The chairman of the Committee on the Budget may
19 revise the allocations, aggregates, and other appropriate
20 levels in this resolution for any bill, joint resolution,
21 amendment, or conference report that capitalizes the exist-
22 ing Affordable Housing Trust Fund by the amounts pro-
23 vided in such measure if such measure would not increase
24 the deficit or decrease the surplus for either time period

1 provided in clause 10 of rule XXI of the Rules of the
2 House of Representatives.

3 **SEC. 311. DEFICIT-NEUTRAL RESERVE FUND FOR HOME**
4 **VISITING.**

5 The chairman of the Committee on the Budget may
6 revise the allocations, aggregates, and other appropriate
7 levels in this resolution for any bill, joint resolution,
8 amendment, or conference report that provides funds to
9 states for a program or programs of home visits to low-
10 income mothers-to-be and low-income families which will
11 produce sizeable, sustained improvements in the health
12 and well-being of children and their parents, by the
13 amounts provided in such measure if such measure would
14 not increase the deficit or decrease the surplus for either
15 time period provided in clause 10 of rule XXI of the Rules
16 of the House of Representatives.

17 **SEC. 312. DEFICIT-NEUTRAL RESERVE FUND FOR LOW-IN-**
18 **COME HOME ENERGY ASSISTANCE PROGRAM**
19 **TRIGGER.**

20 The chairman of the Committee on the Budget may
21 revise the allocations, aggregates, and other appropriate
22 levels in this resolution for any bill, joint resolution,
23 amendment, or conference report that makes the Low-In-
24 come Home Energy Assistance Program more responsive
25 to energy price increases by the amounts provided in such

1 measure if such measure would not increase the deficit
2 or decrease the surplus for either time period provided in
3 clause 10 of rule XXI of the Rules of the House of Rep-
4 resentatives.

5 **SEC. 313. RESERVE FUND FOR THE SURFACE TRANSPOR-**
6 **TATION REAUTHORIZATION.**

7 The chairman of the Committee on the Budget may
8 revise the allocations, aggregates, and other appropriate
9 levels in this resolution for any bill, joint resolution,
10 amendment, or conference report that reauthorizes surface
11 transportation programs or that authorizes other trans-
12 portation-related spending by providing new contract au-
13 thority by the amounts provided in such measure if such
14 measure establishes or maintains a solvent Highway Trust
15 Fund over the period of fiscal years 2009 through 2015.
16 “Solvency” is defined as a positive cash balance. Such
17 measure may include a transfer into the Highway Trust
18 Fund from other Federal funds, as long as the transfer
19 of Federal funds is fully offset.

20 **SEC. 314. CURRENT POLICY RESERVE FUND FOR MEDI-**
21 **CARE IMPROVEMENTS.**

22 (a) PROCEDURE.—The chairman of the Committee
23 on the Budget may revise the allocations, aggregates, and
24 other appropriate levels in this resolution for any bill, joint
25 resolution, amendment, or conference report that would

1 increase outlays by an amount not to exceed
2 \$87,290,000,000 in fiscal years 2010 through 2014 and,
3 for the purposes of the Rules of the House of Representa-
4 tives, by an amount not to exceed \$284,970,000,000 in
5 fiscal years 2010 through 2019 by reforming the Medicare
6 payment system for physicians to—

7 (1) change incentives to encourage efficiency
8 and higher quality care in a way that supports fiscal
9 sustainability;

10 (2) improve payment accuracy to encourage ef-
11 ficient use of resources and ensure that primary care
12 receives appropriate compensation;

13 (3) improve coordination of care among all pro-
14 viders serving a patient in all appropriate settings;
15 or

16 (4) hold providers accountable for their utiliza-
17 tion patterns and quality of care.

18 (b) APPLICABILITY.—For the purposes of section
19 401(a) of this resolution, the revisions made pursuant to
20 this section shall apply only to a measure that includes
21 the policies and the amounts described in this section.

22 **SEC. 315. CURRENT POLICY RESERVE FUND FOR MIDDLE**
23 **CLASS TAX RELIEF.**

24 (a) PROCEDURE.—The chairman of the Committee
25 on the Budget may revise the allocations, aggregates, and

1 other appropriate levels in this resolution for any bill, joint
2 resolution, amendment, or conference report that would
3 decrease revenues (or increase outlays, as appropriate) by
4 an amount not to exceed \$698,571,000,000 in fiscal years
5 2010 through 2014 and, for the purposes of the Rules
6 of the House of Representatives, by an amount not to ex-
7 ceed \$1,848,523,000,000 in fiscal years 2010 through
8 2019, by extending certain provisions of the Internal Rev-
9 enue Code of 1986 for middle class tax relief, including
10 the—

- 11 (1) 10 percent individual income tax bracket;
- 12 (2) marriage penalty relief;
- 13 (3) child credit at \$1,000 and partial
14 refundability of the credit;
- 15 (4) education incentives;
- 16 (5) other incentives for middle class families
17 and children;
- 18 (6) other reductions to individual income tax
19 brackets; and
- 20 (7) small business tax relief.

21 (b) APPLICABILITY.—For the purposes of section
22 401(a) of this resolution, the adjustments made pursuant
23 to this section shall apply only to a measure that includes
24 the policies and the amounts described in this section.

1 **SEC. 316. CURRENT POLICY RESERVE FUND FOR REFORM**
2 **OF THE ALTERNATIVE MINIMUM TAX (AMT).**

3 (a) PROCEDURE.—The chairman of the Committee
4 on the Budget may revise the allocations, aggregates, and
5 other appropriate levels in this resolution for any bill, joint
6 resolution, amendment, or conference report that would
7 decrease revenues by an amount not to exceed
8 \$68,650,000,000 in fiscal years 2010 through 2014 and
9 fiscal years 2010 through 2019 by reforming the AMT
10 so that tens of millions of working families will not become
11 subject to it.

12 (b) APPLICABILITY.—For the purposes of section
13 401(a) of this resolution, the adjustments made pursuant
14 to this section shall apply only to a measure that includes
15 the policies and the amounts described in this section.

16 **SEC. 317. CURRENT POLICY RESERVE FUND FOR REFORM**
17 **OF THE ESTATE AND GIFT TAX.**

18 (a) PROCEDURE.—The chairman of the Committee
19 on the Budget may revise the allocations, aggregates, and
20 other appropriate levels in this resolution for any bill, joint
21 resolution, amendment, or conference report that would
22 decrease revenues by an amount not to exceed
23 \$72,033,000,000 in fiscal years 2010 through 2014 and,
24 for the purposes of the Rules of the House of Representa-
25 tives, by an amount not to exceed \$256,244,000,000 in
26 fiscal years 2010 through 2019 by reforming the Estate

1 and Gift Tax so that only a minute fraction of estates
2 owe tax, by extending the law as in effect in 2009 for the
3 Estate and Gift Tax.

4 (b) APPLICABILITY.—For the purposes of section
5 401(a) of this resolution, the adjustments made pursuant
6 to this section shall apply only to a measure that includes
7 the policies and the amounts described in this section.

8 **TITLE IV—BUDGET**

9 **ENFORCEMENT**

10 **SEC. 401. ADJUSTMENTS FOR DIRECT SPENDING AND REV-**

11 **ENUES.**

12 (a) ADJUSTMENTS TO MAINTAIN CURRENT POL-
13 ICY.—

14 (1) Subject to the condition specified in para-
15 graph (3), when the chairman of the Committee on
16 the Budget evaluates the budgetary effects of a pro-
17 vision in any bill, joint resolution, amendment, or
18 conference report for the purposes of the Congres-
19 sional Budget Act of 1974, this resolution, or the
20 Rules of the House of Representatives relative to
21 baseline estimates that are consistent with section
22 257 of the Balanced Budget and Emergency Deficit
23 Control Act of 1985, he shall exclude from his eval-
24 uation the budgetary effects of such provision if

1 such effects would have been reflected in a baseline
2 adjusted to maintain current policy.

3 (2) Paragraph (1) applies only to a provision
4 with respect to which the chairman of the Com-
5 mittee on the Budget has exercised his authority to
6 make budgetary adjustments under sections 314,
7 315, 316, and 317 of this resolution.

8 (3) Paragraph (1) shall apply only if the House
9 of Representatives has previously passed a bill to im-
10 pose statutory pay-as-you-go requirements, or the
11 measure containing the provision being evaluated by
12 the chairman of the Committee on the Budget im-
13 poses such requirements, and only if such bill is des-
14 ignated as providing statutory pay-as-you-go-require-
15 ments under this subsection.

16 (b) LOW-INCOME HOME ENERGY ASSISTANCE PRO-
17 GRAM (LIHEAP).—Prior to consideration of a bill, joint
18 resolution, amendment, or conference report making ap-
19 propriations for fiscal year 2010 that appropriates
20 \$3,200,000,000 in funding for the Low-Income Home En-
21 ergy Assistance program and provides additional appro-
22 priations of up to \$1,900,000,000 for that program, then
23 the chairman of the Committee on the Budget may revise
24 the budgetary treatment of such additional amounts and
25 allocate such additional budget authority and outlays re-

1 sulting from that budget authority to the Committee on
2 Appropriations.

3 (c) DEPOSIT INSURANCE.—When the chairman of
4 the Budget Committee evaluates the budgetary effects of
5 a provision of a bill, joint resolution, amendment, or con-
6 ference report for the purposes of the Congressional Budg-
7 et Act of 1974, this resolution, or the Rules of the House
8 of Representatives, the chairman shall exclude the budg-
9 etary effects of any provision that affects the full funding
10 of the deposit insurance guarantee commitment in effect
11 on the date of enactment of Public Law 110–343, the
12 Emergency Economic Stabilization Act of 2008.

13 **SEC. 402. ADJUSTMENTS TO DISCRETIONARY SPENDING**
14 **LIMITS.**

15 (a) PROGRAM INTEGRITY INITIATIVES.—

16 (1) SOCIAL SECURITY ADMINISTRATION PRO-
17 GRAM INTEGRITY INITIATIVES.—

18 (A) IN GENERAL.—Prior to consideration
19 of any bill, joint resolution, amendment, or con-
20 ference report making appropriations for fiscal
21 year 2010 that appropriates \$273,000,000 for
22 continuing disability reviews and Supplemental
23 Security Income redeterminations for the Social
24 Security Administration and (except as pro-
25 vided in subparagraph (B)) provides an addi-

1 tional appropriation of up to \$485,000,000, and
2 that amount is designated for continuing dis-
3 ability reviews and Supplemental Security In-
4 come redeterminations for the Social Security
5 Administration, the allocation to the Committee
6 on Appropriations shall be increased by the
7 amount of the additional budget authority and
8 outlays resulting from that budget authority for
9 fiscal year 2010.

10 (B) ASSET VERIFICATION.—The additional
11 appropriation of \$485,000,000 may also provide
12 that a portion of that amount, not to exceed
13 \$34,000,000, instead may be used for asset
14 verification for Supplemental Security Income
15 recipients, but only if and to the extent that the
16 Office of the Chief Actuary estimates that the
17 initiative would be at least as cost effective as
18 the redeterminations of eligibility described in
19 subparagraph (A).

20 (2) INTERNAL REVENUE SERVICE TAX COMPLI-
21 ANCE.—Prior to consideration of any bill, joint reso-
22 lution, amendment, or conference report making ap-
23 propriations for fiscal year 2010 that appropriates
24 \$5,117,000,000 to the Internal Revenue Service for
25 Enforcement and provides an additional appropria-

1 tion of up to \$387,000,000 for Enforcement to ad-
2 dress the Federal tax gap, and provides that such
3 sums as may be necessary shall be available from
4 the Operations Support account in the Internal Rev-
5 enue Service to fully support these Enforcement ac-
6 tivities, the allocation to the Committee on Appro-
7 priations shall be increased by the amount of the ad-
8 ditional budget authority and outlays resulting from
9 that budget authority for fiscal year 2010.

10 (3) HEALTH CARE FRAUD AND ABUSE CONTROL
11 PROGRAM.—Prior to consideration of any bill, joint
12 resolution, amendment, or conference report making
13 appropriations for fiscal year 2010 that appropriates
14 up to \$311,000,000, and the amount is designated
15 to the health care fraud and abuse control program
16 at the Department of Health and Human Services,
17 the allocation to the Committee on Appropriations
18 shall be increased by the amount of additional budg-
19 et authority and outlays resulting from that budget
20 authority for fiscal year 2010.

21 (4) UNEMPLOYMENT INSURANCE PROGRAM IN-
22 TEGRITY ACTIVITIES.—Prior to consideration of any
23 bill, joint resolution, amendment, or conference re-
24 port making appropriations for fiscal year 2010 that
25 appropriates \$10,000,000 for in-person reemploy-

1 ment and eligibility assessments and unemployment
2 insurance improper payment reviews for the Depart-
3 ment of Labor and provides an additional appropria-
4 tion of up to \$50,000,000, and the amount is des-
5 ignated for in-person reemployment and eligibility
6 assessments and unemployment insurance improper
7 payment reviews for the Department of Labor, the
8 allocation to the Committee on Appropriations shall
9 be increased by the amount of additional budget au-
10 thority and outlays resulting from that budget au-
11 thority for fiscal year 2010.

12 (5) PARTNERSHIP FUND FOR PROGRAM INTEG-
13 RITY INNOVATION.—Prior to consideration of any
14 bill, joint resolution, amendment, or conference re-
15 port that provides discretionary budget authority for
16 a Partnership Fund for Program Integrity Innova-
17 tion in the Office of Management and Budget in an
18 amount not to exceed \$175,000,000 for fiscal year
19 2010 and that designates the amount for the Part-
20 nership Fund for Program Integrity Innovation in
21 the Office of Management and Budget, the alloca-
22 tion to the Committee on Appropriations shall be in-
23 creased by the amount of the additional budget au-
24 thority and outlays resulting from that budget au-
25 thority for fiscal year 2010.

1 (6) PROCEDURE FOR ADJUSTMENTS.—Prior to
2 consideration of any bill, joint resolution, amend-
3 ment, or conference report, the chairman of the
4 Committee on the Budget shall make the adjust-
5 ments set forth in this subsection for the incre-
6 mental new budget authority in that measure and
7 the outlays resulting from that budget authority if
8 that measure meets the requirements set forth in
9 this subsection.

10 (b) COSTS OF OVERSEAS DEPLOYMENTS AND EMER-
11 GENCY NEEDS.—

12 (1) OVERSEAS DEPLOYMENTS AND RELATED
13 ACTIVITIES.—If any bill, joint resolution, amend-
14 ment, or conference report makes appropriations for
15 fiscal year 2009 or fiscal year 2010 for overseas de-
16 ployments and related activities and such amounts
17 are so designated pursuant to this subparagraph,
18 then new budget authority, outlays, or receipts re-
19 sulting therefrom shall not count for the purposes of
20 the Congressional Budget Act of 1974 or this resolu-
21 tion.

22 (2) EMERGENCY NEEDS.—If any bill, joint res-
23 olution, amendment, or conference report makes ap-
24 propriations for discretionary amounts and such
25 amounts are designated as necessary to meet emer-

1 agency needs, then new budget authority and outlays
2 resulting therefrom shall not count for the purposes
3 of the Congressional Budget Act of 1974 or this res-
4 olution.

5 **SEC. 403. POINT OF ORDER AGAINST ADVANCE APPROPRIA-**
6 **TIONS.**

7 (a) IN GENERAL.—Except as provided in subsection
8 (b), any bill, joint resolution, amendment, or conference
9 report making a general appropriation or continuing ap-
10 propriation may not provide for advance appropriations.

11 (b) EXCEPTIONS.—An advance appropriation may be
12 provided for fiscal year 2011 for programs, projects, ac-
13 tivities, or accounts identified in the report to accompany
14 this resolution or the joint explanatory statement of man-
15 agers to accompany this resolution under the heading “Ac-
16 counts Identified for Advance Appropriations” in an ag-
17 gregate amount not to exceed \$28,852,000,000 in new
18 budget authority, and for 2012, accounts separately iden-
19 tified under the same heading.

20 (c) DEFINITION.—In this section, the term “advance
21 appropriation” means any new discretionary budget au-
22 thority provided in a bill or joint resolution making gen-
23 eral appropriations or any new discretionary budget au-
24 thority provided in a bill or joint resolution making con-

1 tinuing appropriations for fiscal year 2010 that first be-
2 comes available for any fiscal year after 2010.

3 **SEC. 404. OVERSIGHT OF GOVERNMENT PERFORMANCE.**

4 All committees are encouraged to conduct rigorous
5 oversight hearings to root out waste, fraud, and abuse in
6 all aspects of Federal spending and Government oper-
7 ations, giving particular scrutiny to issues raised by the
8 Federal Office of the Inspector General or the Comptroller
9 General of the United States. Based upon these oversight
10 efforts, the committees are encouraged to make rec-
11 ommendations to reduce wasteful Federal spending to pro-
12 mote deficit reduction and long-term fiscal responsibility.
13 Such recommendations should be submitted to the Com-
14 mittee on the Budget in the views and estimates reports
15 prepared by committees as required under 301(d) of the
16 Congressional Budget Act of 1974.

17 **SEC. 405. BUDGETARY TREATMENT OF CERTAIN DISCRE-**
18 **TIONARY ADMINISTRATIVE EXPENSES.**

19 (a) IN GENERAL.—Notwithstanding section
20 302(a)(1) of the Congressional Budget Act of 1974, sec-
21 tion 13301 of the Budget Enforcement Act of 1990, and
22 section 4001 of the Omnibus Budget Reconciliation Act
23 of 1989, the joint explanatory statement accompanying
24 the conference report on any concurrent resolution on the
25 budget shall include in its allocation under section 302(a)

1 of the Congressional Budget Act of 1974 to the Committee
2 on Appropriations amounts for the discretionary adminis-
3 trative expenses of the Social Security Administration and
4 of the Postal Service.

5 (b) SPECIAL RULE.—For purposes of applying sec-
6 tion 302(f) of the Congressional Budget Act of 1974, esti-
7 mates of the level of total new budget authority and total
8 outlays provided by a measure shall include any off-budget
9 discretionary amounts.

10 **SEC. 406. APPLICATION AND EFFECT OF CHANGES IN ALLO-**
11 **CATIONS AND AGGREGATES.**

12 (a) APPLICATION.—Any adjustments of allocations
13 and aggregates made pursuant to this resolution shall—

14 (1) apply while that measure is under consider-
15 ation;

16 (2) take effect upon the enactment of that
17 measure; and

18 (3) be published in the Congressional Record as
19 soon as practicable.

20 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-
21 GREGATES.—Revised allocations and aggregates resulting
22 from these adjustments shall be considered for the pur-
23 poses of the Congressional Budget Act of 1974 as alloca-
24 tions and aggregates included in this resolution.

1 (c) BUDGET COMMITTEE DETERMINATIONS.—For
 2 purposes of this resolution, the levels of new budget au-
 3 thority, outlays, direct spending, new entitlement author-
 4 ity, revenues, deficits, and surpluses for a fiscal year or
 5 period of fiscal years shall be determined on the basis of
 6 estimates made by the Committee on the Budget.

7 (d) ADJUSTMENTS.—The chairman of the Committee
 8 on the Budget may adjust the aggregates, allocations, and
 9 other levels in this resolution for legislation which has re-
 10 ceived final Congressional approval in the same form by
 11 the House of Representatives and the Senate, but has yet
 12 to be presented to or signed by the President at the time
 13 of final consideration of this resolution.

14 **SEC. 407. ADJUSTMENTS TO REFLECT CHANGES IN CON-**
 15 **CEPTS AND DEFINITIONS.**

16 Upon the enactment of any bill or joint resolution
 17 providing for a change in budgetary concepts or defini-
 18 tions, the chairman of the Committee on the Budget shall
 19 adjust any appropriate levels and allocations in this resolu-
 20 tion accordingly.

21 **SEC. 408. EXERCISE OF RULEMAKING POWERS.**

22 The House adopts the provisions of this title—

23 (1) as an exercise of the rulemaking power of
 24 the House of Representatives and as such they shall
 25 be considered as part of the rules of the House, and

1 these rules shall supersede other rules only to the
2 extent that they are inconsistent with other such
3 rules; and

4 (2) with full recognition of the constitutional
5 right of the House of Representatives to change
6 those rules at any time, in the same manner, and to
7 the same extent as in the case of any other rule of
8 the House of Representatives.

9 **TITLE V—POLICY**

10 **SEC. 501. POLICY ON MIDDLE-CLASS TAX RELIEF AND REV-** 11 **ENUES.**

12 It is the policy of this resolution to minimize fiscal
13 burdens on working families and their children and grand-
14 children. It is the policy of this resolution to extend the
15 following tax relief consistent with current policy—

16 (1) relief for the tens of millions of middle-in-
17 come households who would otherwise be subject to
18 the Alternative Minimum Tax (AMT) under current
19 law;

20 (2) middle-class tax relief; and

21 (3) elimination of estate taxes on all but a
22 minute fraction of estates by reforming and substan-
23 tially increasing the unified tax credit.

24 In total, this resolution supports the extension of
25 \$1,700,000,000,000 in tax relief to individuals and fami-

1 lies relative to current law. This resolution supports addi-
2 tional, deficit-neutral tax relief, including the extension of
3 AMT relief, the research and experimentation tax credit,
4 the deduction for State and local sales taxes, the enact-
5 ment of a tax credit for school construction bonds, and
6 other tax relief for working families. The cost of enacting
7 such policies may be offset by reforms within the Internal
8 Revenue Code of 1986 that produce higher rates of tax
9 compliance to close the “tax gap” and reduce taxpayer
10 burdens through tax simplification. The President’s budg-
11 et proposes a variety of other revenue offsets. Unless ex-
12 pressly provided, this resolution does not assume any of
13 the specific revenue offset proposals provided for in the
14 President’s budget. Decisions about specific revenue off-
15 sets are made by the Ways and Means Committee, which
16 is the tax-writing committee.

17 **SEC. 502. POLICY ON DEFENSE PRIORITIES.**

18 It is the policy of this resolution that—

19 (1) there is no higher priority than the defense
20 of our Nation, and therefore the Administration and
21 Congress will make the necessary investments and
22 reforms to strengthen our military so that it can
23 successfully meet the threats of the 21st century;

24 (2) acquisition reform is needed at the Depart-
25 ment of Defense to end excessive cost growth in the

1 development of new weapons systems and to ensure
2 that weapons systems are delivered on time and in
3 adequate quantities to equip our servicemen and
4 servicewomen;

5 (3) the Department of Defense should review
6 defense plans to ensure that weapons developed to
7 counter Cold War-era threats are not redundant and
8 are applicable to 21st century threats;

9 (4) sufficient resources should be provided for
10 the Department of Defense to aggressively address
11 the 758 unimplemented recommendations made by
12 the Government Accountability Office (GAO) since
13 2001 to improve practices at the Department of De-
14 fense, which could save billions of dollars that could
15 be applied to priorities identified in this section;

16 (5) the Department of Defense should review
17 the role that contractors play in its operations, in-
18 cluding the degree to which contractors are per-
19 forming inherently governmental functions, to ensure
20 it has the most effective mix of government and con-
21 tracted personnel;

22 (6) the Department of Defense report to Con-
23 gress on its assessment of Cold War-era weaponry,
24 its progress on implementing GAO recommenda-
25 tions, and its review of contractors at the Depart-

1 ment as outlined in paragraphs (3), (4), and (5) by
2 a date to be determined by the appropriate commit-
3 tees;

4 (7) the GAO provide a report to the appropriate
5 congressional committees by December 31, 2009, on
6 the Department of Defense’s progress in imple-
7 menting its audit recommendations;

8 (8) ballistic missile defense technologies that
9 are not proven to work through adequate testing and
10 that are not operationally viable should not be de-
11 ployed, and that no funding should be provided for
12 the research or development of space-based intercep-
13 tors;

14 (9) cooperative threat reduction and other non-
15 proliferation programs (securing “loose nukes” and
16 other materials used in weapons of mass destruc-
17 tion), which were highlighted as high priorities by
18 the 9/11 Commission, need to be funded at a level
19 that is commensurate with the evolving threat;

20 (10) readiness of our troops, particularly the
21 National Guard and Reserves, is a high priority, and
22 that continued emphasis is needed to ensure ade-
23 quate equipment and training;

1 (11) improving military health care services and
2 ensuring quality health care for returning combat
3 veterans is a high priority;

4 (12) military pay and benefits should be en-
5 hanced to improve the quality of life for military
6 personnel and their families;

7 (13) the Department of Defense should make
8 every effort to investigate the national security bene-
9 fits of energy independence, including those that
10 may be associated with alternative energy sources
11 and energy efficiency conversions;

12 (14) the Administration's budget requests
13 should continue to comply with section 1008, Public
14 Law 109-364, the John Warner National Defense
15 Authorization Act for Fiscal Year 2007, and that to
16 the extent practicable overseas military operations
17 should no longer be funded through emergency sup-
18 plemental appropriations; and

19 (15) when assessing security threats and re-
20 viewing the programs and funding needed to counter
21 these threats, the Administration should do so in a
22 comprehensive manner that includes all agencies in-
23 volved in our national security.

1 **TITLE VI—SENSE OF THE HOUSE**

2 **SEC. 601. SENSE OF THE HOUSE ON VETERANS' AND**
3 **SERVICEMEMBERS' HEALTH CARE.**

4 It is the sense of the House that—

5 (1) the House supports excellent health care for
6 current and former members of the United States
7 Armed Services—they have served well and honor-
8 ably and have made significant sacrifices for this
9 Nation;

10 (2) the President's budget will improve health
11 care for veterans by increasing appropriations for
12 VA by 10 percent more than the 2009 level, increas-
13 ing VA's appropriated resources for every year after
14 2010, and restoring health care eligibility to addi-
15 tional nondisabled veterans with modest incomes;

16 (3) VA is not and should not be authorized to
17 bill private insurance companies for treatment of
18 health conditions that are related to veterans' mili-
19 tary service;

20 (4) VA may find it difficult to realize the level
21 of increase in medical care collections estimated in
22 the President's budget for 2010 using existing au-
23 thorities; therefore, this resolution provides
24 \$540,000,000 more for Function 700 (Veterans

1 Benefits and Services) than the President's budget
2 to safeguard the provision of health care to veterans;

3 (5) it is important to continue providing suffi-
4 cient and timely funding for veterans' and
5 servicemembers' health care; and

6 (6) this resolution provides additional funding
7 above the 2009 levels for VA to research and treat
8 mental health, post-traumatic stress disorder, and
9 traumatic brain injury.

10 **SEC. 602. SENSE OF THE HOUSE ON HOMELAND SECURITY.**

11 It is the sense of the House that because making the
12 country safer and more secure is such a critical priority,
13 the resolution therefore provides robust resources in the
14 four budget functions—Function 400 (Transportation),
15 Function 450 (Community and Regional Development),
16 Function 550 (Health), and Function 750 (Administra-
17 tion of Justice)—that fund most nondefense homeland se-
18 curity activities that can be used to address our key secu-
19 rity priorities, including—

20 (1) safeguarding the Nation's transportation
21 systems, including rail, mass transit, ports, and air-
22 ports;

23 (2) continuing with efforts to identify and to
24 screen for threats bound for the United States;

25 (3) strengthening border security;

1 (4) enhancing emergency preparedness and
2 training and equipping first responders;

3 (5) helping to make critical infrastructure more
4 secure and resilient against the threat of terrorism
5 and natural disasters;

6 (6) making the Nation's cyber infrastructure
7 resistive to attack; and

8 (7) increasing the preparedness of the public
9 health system.

10 **SEC. 603. SENSE OF THE HOUSE ON PROMOTING AMERICAN**

11 **INNOVATION AND ECONOMIC COMPETITIVE-**

12 **NESS.**

13 It is the sense of the House that—

14 (1) the House should provide sufficient invest-
15 ments to enable our Nation to continue to be the
16 world leader in education, innovation, and economic
17 growth as envisioned in the goals of the America
18 COMPETES Act;

19 (2) this resolution builds on significant funding
20 provided in the American Recovery and Reinvest-
21 ment Act for scientific research and education in
22 Function 250 (General Science, Space and Tech-
23 nology), Function 270 (Energy), Function 300 (Nat-
24 ural Resources and Environment), Function 500

1 (Education, Training, Employment, and Social Serv-
2 ices), and Function 550 (Health);

3 (3) the House also should pursue policies de-
4 signed to ensure that American students, teachers,
5 businesses, and workers are prepared to continue
6 leading the world in innovation, research, and tech-
7 nology well into the future; and

8 (4) this resolution recognizes the importance of
9 the extension of investments and tax policies that
10 promote research and development and encourage
11 innovation and future technologies that will ensure
12 American economic competitiveness.

13 **SEC. 604. SENSE OF THE HOUSE REGARDING PAY PARITY.**

14 It is the sense of the House that rates of compensa-
15 tion for civilian employees of the United States should be
16 adjusted at the same time, and in the same proportion,
17 as are rates of compensation for members of the uni-
18 formed services.

19 **SEC. 605. SENSE OF THE HOUSE ON COLLEGE AFFORD-**
20 **ABILITY.**

21 It is the sense of the House that nothing in this reso-
22 lution should be construed to reduce any assistance that
23 makes college more affordable and accessible for students,
24 including but not limited to student aid programs and
25 services provided by nonprofit State agencies.

1 **SEC. 606. SENSE OF THE HOUSE ON GREAT LAKES RES-**
2 **TORATION.**

3 It is the sense of the House that this resolution recog-
4 nizes the importance of funding for an interagency initia-
5 tive to address regional environmental issues that affect
6 the Great Lakes, and that coordinated planning and im-
7 plementation among the Federal, State, and local govern-
8 ment and nongovernmental stakeholders is essential to
9 more effectively addressing the most significant problems
10 within the Great Lakes basin.

11 **SEC. 607. SENSE OF THE HOUSE REGARDING THE IMPOR-**
12 **TANCE OF CHILD SUPPORT ENFORCEMENT.**

13 It is the sense of the House that—

14 (1) additional legislative action is needed to en-
15 sure that States have the necessary resources to col-
16 lect all child support that is owed to families and to
17 allow them to pass 100 percent of support on to
18 families without financial penalty; and

19 (2) when 100 percent of child support payments
20 are passed to the child, rather than administrative
21 expenses, program integrity is improved and child
22 support participation increases.

Union Calendar No. 25

11TH CONGRESS
1ST Session

H. CON. RES. 85

[Report No. 111-60]

CONCURRENT RESOLUTION

Setting forth the congressional budget for the
United States Government for fiscal year 2010
and including the appropriate budgetary levels
for fiscal years 2009 and 2011 through 2014.

MARCH 27, 2009

Committed to the Committee of the Whole House on the
State of the Union and ordered to be printed