shorebased operators. However, NMFS notes that directed fishing for GOA pol lock by the offshore component is prohibited under § 672.20(a)(2)(v) and that at-sea processing of pollock would be unlikely.

Based on new information the IPHC al so recommended different seasonal rates for deep-water flatfish of 60 percent for the spring/summer and 52 percent for the fall/winter. For purposes of this notice, NMFS defines spring/ summer to mean April 1-September 30, and fall/winter to mean October 1March 31. The IPHC al so recommended a new rate for the Atka mackerel fishery of 48 percent, a rate of 57 percent for trawl sablefish and a rate of 47 percent for other species.

The hal ibut mortal ity rates are listed in Table 8.

TABLE 8.-1996 AsSUMED PACIFIC Halibut Mortality Rates for Vessels Fishing in the Gulf of Alaska. Table Values are Percent of halibut Bycatch Assumed To Be Dead

| Gear and Target |  |
| :---: | :---: |
| Hook-and-line: |  |
| Sablefish | 23 |
| Pacific cod | 12 |
| Rockfish | 18 |
| Trawl: |  |
| Midwater pollock ...................... | 72 |
| Rockfish | 57 |
| Shallow-water flatfish ................ | 67 |
| Pacific cod .... | 56 |
| Deep-water flatfish—April 1 - Sept. 30 ................................ | 60 |
| Deep-water flatfish-Oct. 1 - March 31 ............................ | 52 |
| Bottom pollock |  |
| Shoreside . | 54 |
| At-sea | 74 |
| Atka mackerel | 48 |
| Sablefish | 57 |
| Other species | 47 |
| Pot: |  |
| Pacific cod ............................... | 17 |

## Responses to Comments

Written comments on the proposed 1996 specifications and other management measures were requested until December 29, 1995 (60 FR 61514; November 30, 1995). No written comments were received.

## Classification

This action is authorized under 50 CFR 611.92 and 672.20; and is exempt from review under E.O. 12866.
This action adopts final 1996 harvest specifications for the GOA, revises associated management measures, and closes specified fisheries. Generally, this action does not significantly revise
management measures in a manner that would require time to plan or prepare for those revisions. In some cases, such as closures, action must be taken immediately to conserve fishery resources. Without these closures, specified TAC amounts will be overharvested and retention of these species will become prohibited, which would disadvantage fishermen who could no longer retain bycatch amounts of these species. The immediate effectiveness of this action is required to provide consistent management and conservation of fishery resources. Accordingly, the A ssistant Administrator for Fisheries, NOAA (AA) finds there is good cause to wai ve the 30-day delayed effectiveness period under 5 U.S.C. 553(d)(3) with respect to such provisions and to the apportionment discussed above. In some cases, the interim specifications in effect would be insufficient to allow directed fisheries to operate during a 30day delayed effectiveness period, which would result in unnecessary closures and disruption within the fishing industry; in many of these cases, the final specifications will allow the fisheries to continue, thus relieving a restriction. Provisions of a rule relieving a restriction under 5 U.S.C. 553(d)(1) are not subject to a del ay in effective date.

Pursuant to section 7 of the Endangered Species Act, NMFS and the Fish and Wildlife Service have determined that the groundfish fishery operating under the 1996 GOA TAC specifications is unlikely to jeopardize the continued existence or recovery of species listed as endangered or threatened or to adversely modify critical habitat.

NMFS prepared an EA on the 1996 TAC specifications. The AA concluded that no significant impact on the environment will result from their implementation. A copy of the EA is avail able (see ADDRESSES).

Authority: 16 U.S.C. 1801 et seq. Dated: January 30, 1996.

## Gary Matlock,

Program Management Officer, National Marine Fisheries Service.
[FR Doc. 96-2292 Filed 1-30-96; 4:56 pm] BILLING CODE 3510-22-W

## DEPARTMENT OF COMMERCE

## National Oceanic and Atmospheric Administration

## 50 CFR Parts 611, 675, and 676

[Docket No. 960129019-6019-01; I.D. 111495A]

## Groundfish Fishery of the Bering Sea and Aleutian Islands; Foreign Fishing; Limited Access; Final 1996 Harvest Specifications for Groundfish

agency: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.
ACTION: Final 1996 specifications of groundfish and associated management measures; closures.

SUMMARY: NMFS announces final 1996 harvest specifications of total allowable catches (TACs), initial apportionments of TACs for each category of groundfish, and associated management measures in the Bering Sea and Aleutian Islands management area (BSAI). This action is necessary to establish harvest limits and associ ated management measures for groundfish during the 1996 fishing year. NMFS also is closing specified fisheries consistent with the final 1996 groundfish specifications and fishery bycatch allowances of prohibited species. These measures are intended to conserve and manage the groundfish resources in the BSAI.
effective date: The final 1996 harvest specifications are effective at noon, Alaska local time (A.I.t.), January 30, 1996, through 2400 A.I.t., December 31, 1996, or until changed by subsequent notification in the Federal Register. The closures to directed fishing are effective noon, A.I.t., January 30, 1996, through 2400 A.I.t., December 31, 1996.
ADDRESSES: The final Environmental Assessment (EA ) prepared for the 1996 Total Allowable Catch Specifications may be obtained from the Fisheries Management Division, Alaska Region, NMFS, P.O. Box 21668, Juneau, AK 99802-1668, Attn: Lori Gravel, or by calling 907-586-7229. The final Stock Assessment and Fishery Eval uation (SAFE) report is available from the North Pacific Fishery Management Council, West 4th Avenue, Suite 306, Anchorage, AK 99510-2252 (907-2712809).

FOR FURTHER INFORMATION CONTACT:
Susan J. Salveson, NMFS, 907-5867228.

## SUPPLEMENTARY INFORMATION:

## Background

Groundfish fisheries in the BSAI are governed by Federal regulations at 50 CFR part 675 that implement the Fishery Management Plan for the Groundfish Fishery of the Bering Sea and Aleutian Island area (FMP). Other applicable regulations are found at 50 CFR 611.93 (foreign fishing) and 50 CFR part 676 (Limited Access Management of Federal Fisheries In and Off of Alaska). The FMP was prepared by the North Pacific Fishery Management Council (Council) and approved by NMFS under the Magnuson Fishery Conservation and Management Act.

The FMP and implementing regulations require NMFS, after consultation with the Council, to specify annually the apportionments of prohibited species catch (PSC) limits among fisheries and seasons (§ 675.21(b)), the TAC, initial TAC (ITAC), initial domestic annual harvest (DAH), and initial total allowable level of foreign fishing (TALFF) for each target species and the "other species" category (§ 675.20(a)(2)). The sum of the TACs must be within the optimum yield (OY) range of 1.4 million to 2.0 million metric tons (mt) (§ 675.20(a)(2)).
Specifications set forth in Tables 1-9 of this action satisfy these requi rements.
For 1996, the sum of TACs is 2,000,000 mt .
The proposed BSAI groundfish specifications and specifications for prohibited species bycatch allowances for the groundfish fishery of the BSAI were published in the Federal Register on December 6, 1995 (60 FR 62373). Comments were invited through January 4,1996 . No written comments were received within the comment period. Public consultation with the Council occurred during the December 6-10, 1995, Council meeting in Anchorage, AK. Biological and economic data that were available at the Council's December meeting were considered by NMFS when it approved the final 1996 specifications as recommended by the Council.

## Interim Specifications

Regulations under § 675.20(a)(7)(i) authorize one-fourth of each proposed ITAC and apportionment thereof, onefourth of each PSC allowance, and the first proposed seasonal allowance of pollock to be in effect on January 1 on an interim basis and to remain in effect until superseded by final initial specifications. NMFS published the interim 1996 specifications in the
Federal Register on December 6, 1995
(60 FR 62339). The final 1996 initial groundfish harvest specifications and prohibited species bycatch allowances contained in this action supersede the interim 1996 specifications. TAC Specifications and A cceptable Biological Catch (ABC)

The specified TAC for each species is based on the best available biological and socioeconomic information. The Council, its Advisory Panel (AP), and its Scientific and Statistical Committee (SSC) reviewed current biological information about the condition of groundfish stocks in the BSAI at their September and December 1995 meetings. This information was compiled by the Council's BSAI Groundfish Plan Team and is presented in the final 1996 SAFE report for the BSAI groundfish fisheries, dated November 1995. The Plan Team annually produces such a document as the first step in the process of specifying TACs. The SAFE report contains a review of the latest scientific analyses and estimates of each species' biomass and other biological parameters. From these data and analyses, the Plan Team estimates an ABC for each species category.

A summary of the preliminary ABCs for each species for 1996 and other biol ogical data from the September 1995 draft SAFE report were provided in the discussion supporting the proposed 1996 specifications (60 FR 62373, December 6, 1995). The Plan Team's recommended ABCs were reviewed by the SSC, AP, and Council at their September 1995 meetings. Based on the SSC's comments concerning technical methods and new biological data not available in September, the Plan Team revised its ABC recommendations in the final SAFE report, dated November 1995. The revised ABC recommendations were again reviewed by the SSC, AP, and Council at their December 1995 meetings. While the SSC endorsed most of the Plan Team's recommendations for 1996 ABCs set forth in the final SAFE report, the SSC recommended revisions to ABC amounts cal culated for pollock, Greenland turbot, Pacific cod, and sabl efish. The Council adopted the SSC's recommendations for the 1996 ABCs. The final ABCs are listed in Table 1.

The Council developed its TAC recommendations based on the final ABCs as adjusted for other biological and socioeconomic considerations, including maintaining the total TAC in the required OY range of $1.4-2.0$ million mt . None of the Council's recommended TACs for 1996 exceeds the final 1996
$A B C$ for each species category. Therefore, NMFS finds that the recommended TACs are consistent with the biological condition of groundfish stocks. The final TACs and overfishing levels for groundfish in the BSAI area for 1996 are given in Table 1 of this action.

## Apportionment of TAC

Except for the hook-and-line and pot gear al location of sablefish, each species' TAC initially is reduced by 15 percent to establish the ITAC for each species, as required by $\S 675.20(\mathrm{a})(3)$ and $\S 675.20(\mathrm{a})(7)(\mathrm{i})$. The sum of the 15percent amounts is the reserve. One half of the pollock TACs placed in reserve is designated as a community development quota (CDQ) reserve for use by CDQ participants. The remainder of the reserve is not designated by species or species group, and any amount of the reserve may be reapportioned to a target species or the "other species" category during the year, providing that such reapportionments do not result in overfishing.

The ITAC for each target species and the "other species" category at the beginning of the year is apportioned between the DAH and TALFF, if any. Each DAH amount is further apportioned between two categories of U.S. fishing vessels. The domestic annual processing (DAP) category includes U.S. vessel s that process their catch on board or deliver it to U.S. fish processors. The joint venture processors (JVP) category includes U.S. fishing vessel s working in joint ventures with foreign processing vessels authorized to receive catches in the U.S. exclusive economic zone.

In consultation with the Council, the initial amounts of DAP and JVP are determined by the Director, Alaska Region, NMFS (Regional Director). Consistent with the final 1991-95 initial specifications, the Council
recommended that 1996 DAP specifications be set equal to ITAC and that zero amounts of groundfish be allocated to JVP and TALFF. In making this recommendation, the Council considered the capacity of DAP harvesting and processing operations and antici pated that 1996 DAP operations will harvest the full TAC specified for each BSAI groundfish species category. The ABCs, TACs, ITACs, specified overfishinglevels (OFLs), and initial apportionments of groundfish in the BSAI for 1996 are set out in Table 1.

Table 1.-Final 1996 Acceptable Biological Catch (ABC), Total Allowable Catch (TAC), Initial TAC (ITAC), and Overfishing Levels of Groundfish in the Bering Sea and Aleutian Islands Area 1,2

| Species | ABC | TAC | ITAC DAP ${ }^{3,4}$ | Over-fishing level |
| :---: | :---: | :---: | :---: | :---: |
| Pollock: |  |  |  |  |
| Bering Sea (BS) | 1,190,000 | 1,190,000 | 1,011,500 | 1,460,000 |
| Aleutian Islands (AI) | 35,600 | 35,600 | 30,260 | 47,000 |
| Bogoslof District ..... | 121,000 | 1,000 | 850 | 121,000 |
| Pacific cod | 305,000 | 270,000 | 229,500 | 420,000 |
| Sablefish total: |  |  |  | 3,300 |
| BS | 1,200 | 1,100 | 468 |  |
| AI | 1,300 | 1,200 | 255 |  |
| Atka mackerel total: | 116,000 | 106,157 | 90,233 | 164,000 |
| Western AI | 55,700 | 45,857 | 38,978 | .................... |
| Central AI | 33,600 | 33,600 | 28,560 |  |
| Eastern AI/BS | 26,700 | 26,700 | 22,695 |  |
| Yellowfin sole | 278,000 | 200,000 | 170,000 | 342,000 |
| Rock sole | 361,000 | 70,000 | 59,500 | 420,000 |
| Greenland turbot total: | 10,300 | 7,000 | 5,950 | 25,100 |
| BS | 6,900 | 4,667 | 3,967 |  |
| AI | 3,400 | 2,333 | 1,983 |  |
| Arrowtooth flounder | 129,000 | 9,000 | 7,650 | 162,000 |
| Flathead sole | 116,000 | 30,000 | 25,500 | 140,000 |
| Other flatish ${ }^{5}$ | 102,000 | 35,000 | 29,750 | 120,000 |
| Pacific ocean perch: |  |  |  |  |
| BS | 1,800 | 1,800 | 1,530 | 2,860 |
| Al total | 12,100 | 12,100 | 10,285 | 25,200 |
| Western AI | 6,050 | 6,050 | 5,143 | , |
| Central AI | 3,025 | 3,025 | 2,571 | ..................... |
| Eastern Al | 3,025 | 3,025 | 2,571 |  |
| Other red rockfish: ${ }^{6}$ BS $\qquad$ | 1,400 | 1,260 | 1,071 | 1,400 |
| Sharpchin/Northern: |  |  |  |  |
| AI .................. | 5,810 | 5,229 | 4,445 | 5,810 |
| Shortraker/Rougheye: <br> AI $\qquad$ | 1,250 | 1,125 | 956 | 1,250 |
| Other rockfish: ${ }^{7}$ |  |  |  |  |
| BS | 497 | 447 | 380 | 497 |
| AI ............................................................................................. | 952 | 857 | 728 | 952 |
| Squid | 3,000 | 1,000 | 850 | 3,000 |
| Other species: 8 | 27,600 | 20,125 | 17,106 | 137,000 |
| Totals ...................................................................................... | 2,820,809 | 2,000,000 | 1,698,767 | ..................... |

[^0]The SSC's revisions to the ABCs recommended by the Plan Team for pol lock, Greenland turbot, Pacific cod, and sablefish are discussed below.
Eastern Bering Sea pollock. The SSC beli eved that the Plan Team's projected 1996 biomass and ABC for eastern Bering Sea pol lock ( 7.36 million mt and 1.29 million mt, respectively) were overestimated. The Plan Team's recommended biomass level was based on a prediction of a strong 1992 year class. However, the SSC expressed
concerns about the assumed strength of the 1992 year class that include: (1) The possibility that the rate of exploitation on the year class is underestimated, (2) recent fishery independent indi cators of abundance have not corroborated the earlier observations of year class strength, (3) the 1992 year class has experienced an undocumented rate of exploitation in the Russian fishery operating along the U.S./Russia provisional boundary northwest of the Pribi lof Islands, and (4) the 1992 year
class did not show strongly in the 1995 bottom trawl survey. The SSC recommended that the predicted strength of the 1992 year class should be demonstrated by observing its contribution to the 1996 fishery.
The Plan Team also reviewed an alternative estimate of stock abundance and $A B C$ based on lower recruitment and exploitation rate assumption. The resulting 1996 stock abundance and ABC were 6.0 million mt and 1.09 million mt, respectively. The SSC
recommended adopting a midpoint estimate of ABC at 1,190,000 mt to account for al ternative interpretations of 1996 recruitment. The associated midpoint biomass is $6,672,000 \mathrm{mt}$.
Aleutian Islands pollock. The SSC revised the 1996 Aleutian Islands pollock biomass to $142,505 \mathrm{mt}$ from the Plan Team's 87,200 mt. This increase was based on the SSC's
recommendation that biomass esti mated for the eastern Aleutian Islands (Unal aska-Umnak area) be included in the Aleutian Islands biomass estimate, as done in previous years. In the past, the Plan Team included biomass from the Unal aska-Umnak islands area in the Aleutian Islands area estimate because this area was surveyed as part of the Aleutian Islands survey and was never included in the eastern Bering Sea trawl survey. The Plan team excluded the eastern extension of the Aleutian Islands area from its 1996 biomass estimate because these fish likely are not a discrete stock given that pollock are continuously distributed from the eastern Bering Sea. Furthermore, a portion of the pollock harvested in the eastern Aleutian Islands (area 541) likely are Aleutian Basin fish because a substantial portion of the commercial catch is from deep-water areas adjacent to the Bogosl of area during the first hal f of the year. Nonethel ess, because the Plan team did not include the eastern Aleutian biomass in either the Aleutian Basin or eastern Bering Sea areas for the purpose of assessing ABC, the SSC determined that no compelling reason exists for excluding an al lowable catch from this area. Therefore, the SSC recommended that the Council revert to historical practice and include the Unal aska-Umnak area in the estimate of Aleutian Islands ABC. Given the SSC's revised biomass of $142,505 \mathrm{mt}$, the SSC recommended an ABC of 35,600 mt using an exploitation rate of 25 percent and an overfishing level (OFL) of 47,000 mt .

Bogoslof pollock. The SSC concurred with the Plan Team's estimate for Bogosl of area pollock biomass (1.1 million mt) based on the 1995 hydroacoustic survey. This level of biomass is twice that estimated for 1995. This increase is beli eved to be the result of a large increase in the 1989 year class, as well as an increase in the abundance of older pollock in the Bogosl of area. These older fish could have migrated from the eastern Bering Sea or Aleutian Island shelf areas; however, little is understood of the relationship of the Bogoslof pollock population to the adjacent eastern BSAI population. In view of this uncertainty, the SSC recommended a more conservative
exploitation rate for the Bogosl of area than that recommended by the Plan Team. The SSC recommended an ABC of $121,000 \mathrm{mt}$ based on an $\mathrm{F}_{40 \%} / 2$ exploitation rate (0.11) applied to the current biomass ( 1.1 million mt ). This level of ABC is reduced from the Plan Team's recommendation of $286,000 \mathrm{mt}$ based on an $\mathrm{F}_{35 \%}$ exploitation rate (.26). The SSC considered its ABC calculation to be consistent with the overfishing definition so that $O F L=A B C=121,000$.

The Council recommended that pollock be closed to directed fishing in the Bogosl of District and that a TAC of $1,000 \mathrm{mt}$ be established to provide for bycatch in other groundfish fisheries. This recommendation was intended to accommodate uncertainty about whether or not Bogoslof pollock are a distinct self-sustaining population or surplus fish from the shelf populations. The Council's TAC recommendation also addresses concerns about the potential impacts of undocumented fishing effort in the Russian zone on young pollock that are primarily considered to be of U.S. origin. The Council's TAC recommendation is adopted in these final specifications (Table 1).

Greenland turbot. The SSC endorsed the Plan Team's ABC for Greenland turbot ( $17,000 \mathrm{mt}$ ). However, the SSC recommended that this ABC amount be phased in over a 3-year period to allow the possibility of conducting joint industry/NMFS assessment surveys of the Bering Sea slope and Aleutian Islands. Results of these surveys would allow for a refinement of the stock abundance estimates prior to fully increasing the ABC to 17,000 mt. Given a 3-year phasing in period, the SSC recommended a 1996 ABC of 10,300 mt based on the estimated biomass of $67,000 \mathrm{mt}$ and an exploitation rate of 0.154. The SSC concurred with the Plan Team's recommendation that the $A B C$ be split so that two-thirds of the TAC is apportioned to the eastern Bering Sea and one-third is apportioned to the Aleutian Islands. The intent of this apportionment is to spread fishing effort over a larger area and to avoid local ized depletion. Using the SSC's recommended ABC, this apportionment scheme results in eastern BSAI ABCs of $6,900 \mathrm{mt}$ and $3,400 \mathrm{mt}$, respectively. The Council concurred with the SSC's recommendation for ABC and adopted a 7,000-mt TAC, as recommended by the AP.

Pacific cod. The SSC applied a
harvest strategy of $\mathrm{F}_{40 \%}$ yielding an ABC of $305,000 \mathrm{mt}$, compared to the Plan Team's ABC of 357,000 using $\mathrm{F}_{35 \%}$. The SSC recommended a more conservative exploitation strategy because of
recruitment variability and the unknown impact of increased use of larger-sized trawl mesh on gear sel ectivity.
Sablefish. The SSC recommended that the sabl efish ABCs be set at the level recommended in the 1996 SAFE report (1,200 mt for the Bering Sea and 1,300 mt for the Aleutian Islands). The recommended $A B C$ s are slightly higher than the levels recommended by the Plan Team ( $1,100 \mathrm{mt}$ for the Bering Sea and 1,200 mt for the Aleutian Islands), yet they represent a substantial reduction from 1995 levels. This reduction reflects biomass declines due to continuing low recruitment. The slightly higher ABCs recommended by the SSC are based on a $\mathrm{F}_{35 \%}$ exploitation rate, rather than the $\mathrm{F}_{40 \%}$ used by the Plan Team.

## Seasonal Allowances of Pollock TACs

Under § 675.20(a)(2)(ii), the pollock TAC for each subarea or district of the BSAI is divided, after subtraction of reserves (§ 675.20(a)(3)), into two seasonal allowances. The first allowance is avai lable for directed fishing from January 1 to A pril 15 (roe season) and the second allowance is available from August 15 through the end of the fishing year (non-roe season).

The Council recommended that the seasonal allowances for the Bering Sea pollock roe and non-roe seasons be specified at 45 percent and 55 percent of the ITAC amounts, respectively (Table 2). These percentages are unchanged since 1993. A s in past years, the pollock TAC amounts specified for the Aleutian Islands subarea and the Bogosl of District are not seasonally apportioned.
When specifying seasonal allowances of the pollock TAC, the Council and NMFS considered the factors specified in section 14.4.10 of the FMP and listed in the proposed specifications (60 FR 62373, December 6, 1995). A discussion of these factors rel ative to the roe and non-roe seasonal al lowances was presented in the final 1993 specifications for BSAI groundfish (58 FR 8703, February 17, 1993). Consideration under these factors remains unchanged from 1993 gi ven that the rel ative seasonal allowances for 1993-96 are the same.

## Apportionment of the Pollock TAC to the Inshore and Offshore Components

Regulations at § 675.20(a)(2)(iii) require that the proposed pollock ITAC amounts specified for the BSAI be allocated 35 percent to vessels catching pollock for processing by the inshore component and 65 percent to vessels catching pollock for processing by the
offshore component. Definitions of these 1996 ITAC specifications are consistent components are found at § 675.2. The with these requirements (Table 2).

Table 2.-Seasonal Allowances of the Inshore and Offshore Component allocations of Pollock TAC AMOUNTS 1,2

| Subarea | TAC | ITAC ${ }^{3}$ | Roe season ${ }^{4}$ | Non-roe season ${ }^{5}$ |
| :---: | :---: | :---: | :---: | :---: |
| Bering Sea: |  |  |  |  |
| Inshore | ..................... | 354,025 | 159,311 | 194,714. |
| Offshore |  | 657,475 | 295,864 | 361,611. |
|  | 1,190,000 | 1,011,500 | 455,175 | 556,325. |
| Aleutian Islands: |  |  |  |  |
| Inshore | ..................... | 10,591 | 10,591 | Remainder. |
| Offshore | $\qquad$ | 19,669 | 19,669 | Remainder. |
|  | 35,600 | 30,260 | 30,260 | Remainder. |
| Bogoslof: |  |  |  |  |
| Inshore ...................................................................................... | .................. | 298 | 298 | Remainder. |
| Offshore |  | 552 | 552 | Remainder. |
|  | $1,000$ | 850 | 850 | Remainder. |

${ }^{1}$ TAC = total allowable catch.
${ }^{2}$ Based on an offshore component allocation of 0.65 (ITAC) and an inshore component allocation of 0.35 (ITAC).
${ }^{3}$ ITAC $=$ initial TAC $=0.85$ of TAC.
${ }^{4}$ January 1 through April 15 -based on a $45 / 55$ split (roe $=45$ percent).
${ }^{5}$ August 15 through December 31-based on a $45 / 55$ split (non-roe $=55$ percent).

## Apportionment of the Pollock TAC to the Western Alaska Community Development Quota

Regulations at § 675.20(a)(3)(ii) require one-half of the pollock TAC placed in the reserve for each subarea or district, or 7.5 percent of each TAC, be assigned to a CDQ reserve for each subarea or district. The 1996 CDQ reserve amounts for each subarea are as follows:

| BSAI Subarea | Pollock CDQ (mt) |
| :---: | :---: |
| Bering Sea | 89,250 |
| Aleutian Islands | 2,670 |
| Bogoslof .................................... | 75 |
| Total ................................. | 91,995 |

Under regulations governing the CDQ program at § 675.27, NMFS may al locate the 1996 pollock CDQ reserves to
eligible Western Alaska communities or groups of communities that have an approved community development plan (CDP). NMFS has approved six CDP's and associated percentages of the CDQ reserve for each CDP reci pient for 199698 (60 FR 66516, December 22, 1995). Table 3 lists the approved CDP reci pients, and each recipient's allocation of the 1996 pollock CDQ reserve for each subarea.

Table 3.-Approved Shares (Percentages) and Resulting Allocations and Seasonal Allowances (Metric Tons) of the 1996 Pollock CDQ Reserve Specified for the Bering Sea (BS) and Aleutian Islands (Ai) Subareas, and the Bogoslof District (BD) Among Approved CDP Recipients

| CDP recipient | Percent | Area | Allocation | Roe-season allowance ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: |
| Aleutian Pribilof Island Community Development Assn .......................................... | $16$ | $\begin{aligned} & \hline \mathrm{BS} \\ & \mathrm{AI} \\ & \mathrm{BD} \end{aligned}$ | $\begin{array}{r} 14,280 \\ 427 \\ 12 \end{array}$ | 6,426 |
| Total |  |  | 14,719 |  |
| Bristol Bay Economic Development Corp ............................................................ | $20$ | $\begin{aligned} & \mathrm{BS} \\ & \mathrm{Al} \\ & \mathrm{BD} \end{aligned}$ | $\begin{array}{r} 17,850 \\ 534 \\ 15 \end{array}$ | $8,033$ |
| Total .................................................................................................... | .................. | ............ | 18,399 |  |
| Central Bering Sea Fishermen's Assn ................................................................ | $4$ | $\begin{aligned} & \mathrm{BS} \\ & \mathrm{Al} \\ & \mathrm{BD} \end{aligned}$ | 3,570 107 3 | $\begin{array}{r} 1,607 \\ \ldots . . . . . . . . . . . . . . ~ \end{array}$ |
| Total ................................................................................................... |  |  | 3,680 |  |
| Coastal Villages Fishing Coop .............................................................................. | $25$ | $\begin{aligned} & \text { BS } \\ & \text { AI } \\ & \text { BD } \end{aligned}$ | $\begin{array}{r} 22,312 \\ 668 \\ 19 \end{array}$ | $10,040$ |
| Total ......... | ................. | ............ | 22,999 |  |
| Norton Sound Fisheries Development Corp | 22 | $\begin{aligned} & \mathrm{BS} \\ & \mathrm{Al} \end{aligned}$ | $\begin{array}{r} 19,635 \\ 587 \end{array}$ | 8,836 |

Table 3.-Approved Shares (Percentages) and Resulting Allocations and Seasonal Allowances (Metric Tons) of the 1996 Pollock CDQ Reserve Specified for the Bering Sea (BS) and Aleutian Islands (Ai) Subareas, and the Bogoslof District (BD) Among Approved CDP Recipients-Continued

${ }^{1}$ No more than 45 percent of a CDP recipient's 1996 pollock allocation may be harvested during the pollock roe season, January 1 through April 15.

## Allocation of the Pacific Cod TAC

Under § 675.20(a)(2)(iv), 2 percent of the Pacific cod ITAC is allocated to vessel s using jig gear, 44 percent to vessel s using hook-and-line or pot gear, and 54 percent to vessel s using trawl gear. At its December 1995 meeting, the Council recommended a seasonal apportionment of the portion of the

Pacific cod TAC allocated to vessels using hook-and-line or pot gear. The seasonal apportionments are authorized under $\S 675.20(\mathrm{a})(2)(\mathrm{v})$ to provide for the harvest of Pacific cod when flesh qual ity and market conditions are optimum and Pacific halibut bycatch rates are low. The Council's recommendations for seasonal apportionments are based on: (1) Seasonal distribution of Pacific cod
relative to prohibited species distributions, (2) expected variations in prohibited species bycatch rates experienced in the Pacific cod fisheries throughout the year, and (3) economic effects of seasonal apportionment of Pacific cod on the hook-and-line and pot gear fisheries. The seasonal allocation of the Pacific cod ITAC is specified in Table 4.

Table 4.-1996 Gear Shares of the BSAI Pacific Cod Initial TAC

| Gear | Percent TAC | Share ITAC (mt) | Seasonal apportionment |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Date | Percent | Amount (mt) |
| Jig | 2 | 4,590 | Jan. 1-Dec. 31. | 100 | 4,590 |
| Hook-and-line/pot gear ............................................................. | 44 | 100,980 | Jan. 1-Apr. 30 .. | 79 | 80,000 |
|  |  |  | May 1-Aug. 31. | 18 | 18,000 |
|  |  |  | Sep. 1-Dec. 31 | 3 | 2,980 |
| Trawl gear ............................................................................. | 54 | 123,930 | Jan 1-Dec $31 .$. | 100 | 123,930 |
| Total | 100 | 229,500 |  |  |  |

## Sablefish Gear Allocation and CDQ Allocations for Sablefish

Regulations at § 675.24(c)(1) require that sablefish TACs for BSAI subareas be divided between trawl and hook-andline/pot gear types. Gear allocations of

TACs are established in the following proportions: Bering Sea subarea: Trawl gear-50 percent; hook-and-line/pot gear- 50 percent; and Aleutian Islands subarea: Trawl gear-25 percent; hook-and-line/pot gear-75 percent. In addition, regulations under § 676.24(b)
require NMFS to withhold 20 percent of the hook-and-line and pot gear sablefish allocation as sablefish CDQ reserve. Gear allocations of sabl efish TAC and CDQ reserve amounts are specified in Table 5.

Table 5.-1996 Gear Shares and CDQ Reserve of BSAI Sablefish TACS

| Subarea | Gear | Percent of TAC (mt) | Share of TAC (mt) | Initial TAC $(\mathrm{mt})^{1}$ | CDQ reserve |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Bering Sea | Trawl $\qquad$ Hook-and-line/pot gear ${ }^{2}$ $\qquad$ | 50 | 550 | 468 | N/A |
|  |  | 50 | 550 | N/A | 110 |
| Aleutian Islands |  | .................. | 1,100 | 468 |  |
|  | Trawl $\qquad$ Hook-and-line/pot gear ${ }^{2}$ $\qquad$ | 25 | 300 | 255 | N/A |
|  |  | 75 | 900 | N/A | 180 |
| Total |  | ............... | 1,200 | 255 | 290 |

[^1][^2]Under regulations governing the sablefish CDQ program at § 676.24, NMFS may al locate the 1996 sablefish CDQ reserve to eligi ble Western Alaska communities or groups of communities
that have an approved CDP. NMFS has approved seven CDP's and associated percentages of the sablefish CDQ reserve for each CDP recipient for 1995-97 (59 FR 61877, December 2, 1994). Table 6
lists the approved CDP recipients, and each recipient's allocation of the 1996 sablefish CDQ reserve for each subarea.

Table 6.-Approved Shares (Percentages) and Resulting Allocations (MT) of the 1996 Sablefish CDQ Reserve Specified for the Bering Sea (BS) and Aleutian Islands (Ai) Subareas Among Approved CDP ReCIPIENTS

| Sablefish CDP recipient | Area | Percent | Allocation (mt) |
| :---: | :---: | :---: | :---: |
| Atka Fishermen's Association | BS | 0 | 0 |
|  | AI | 0 | 0 |
| Bristol Bay Economic Development Corp | BS | 0 | 0 |
|  | AI | 25 | 45 |
| Coastal Villages Fishing Cooperative | BS | 0 | 0 |
|  | AI | 25 | 45 |
| Norton Sound Economic Development Corporation | BS | 25 | 28 |
|  | AI | 30 | 54 |
| Pribilof Island Fishermen | BS | 0 | 0 |
|  | AI | 0 | 0 |
| Yukon Delta Fisheries Development Association | BS | 75 | 82 |
|  | Al | 10 | 18 |
| Aleutian Pribilof Islands Community Development Association | BS | 0 | 0 |
|  | AI | 10 | 18 |
| Total | BS | 100 | 110 |
|  | AI | 100 | 180 |

## Allocation of Prohibited Species Catch (PSC) Limits for Crab, Halibut, and Herring

PSC limits of red king crab and C. bairdi Tanner crab in Bycatch Limitation Zones (50 CFR 675.2) of the Bering Sea subarea, and for Pacific hal ibut throughout the BSAI specified under § 675.21(a). The PSC limits are:
—Zone 1 trawl fisheries, 200,000 red king crabs;
-Zone 1 trawl fisheries, 1 million C. bairdi Tanner crabs;
-Zone 2 trawl fisheries, 3 million C. bairdi Tanner crabs;
—BSAI trawl fisheries, 3,775 mt mortal ity of Pacific hal ibut;
-BSAI nontrawl fisheries, 900 mt mortal ity of Pacific hal ibut; and
—BSAI trawl fisheries, 1,697 mt Pacific herring.
The PSC limit of Pacific herring caught while conducting any trawl operation for groundfish in the BSAI is 1 percent of the annual eastern Bering Sea herring biomass. The best estimate of 1996 herring biomass is 169,700 mt. This amount was derived using 1995 survey data and an age-structured biomass projection model developed by the Alaska Department of Fish and Game. Therefore, the herring PSC limit for 1996 is 1,697 mt.

Regulations under § 675.21(b) authorize the apportionment of each PSC limit into PSC allowances for specified fishery categories. Regulations at § 675.21(b)(1)(iii) specify seven trawl fishery categories (midwater pollock, Greenl and turbot/arrowtooth flounder/ sabl efish, rock sole/flathead sole/other flatfish, yellowfin sole, rockfish, Pacific cod, and bottom pollock/Atka mackerel/ "other species"). Regulations at § 675.21(b)(2) authorize the apportionment of the non-trawl halibut PSC limit among five fishery categories (Pacific cod hook-and-line, sablefish hook-and-line, groundfish pot gear, groundfish jig gear, and other non-trawl fishery categories). The fishery bycatch allowances for the trawl and nontrawl fisheries are listed in Table 7.

The fishery bycatch allowances listed in Table 7 reflect the recommendations made to the Council by its AP. These recommendations generally reflect those establ ished for 1995 except for the hali ibut bycatch allowance specified for the Greenland turbot/arrowtooth flounder/sablefish fishery category. A halibut bycatch allowance equal to zero is specified for this fishery category in 1996. This means that directed fishing for these species by vessels using trawl gear is prohibited. The reasons for this action were discussed in the December

6, 1995, publication of the proposed 1996 specifications (60 FR 62373). The remainder of the prohibited species bycatch allowances were based on 1995 bycatch amounts, anticipated 1996 harvest of groundfish by trawl gear and fixed gear, and assumed halibut mortality rates in the different groundfish fisheries.

Regulations at § 675.21(b)(2) authorize exemption of specified non-trawl fisheries from the halibut PSC limit. As in 1995, the Council recommended that the pot gear, jig gear, and sablefish hook-and-line gear fishery categories be exempt from the halibut bycatch restrictions.

The Council recommended that the pot and jig gear fisheries be exempt from halibut-bycatch restrictions because these fisheries use selective gear types that experience low halibut bycatch mortal ity. In 1995, total groundfish catch for the pot gear fishery in the BSAI was approximately $21,000 \mathrm{mt}$ with an associated halibut bycatch mortality of less than 15 mt . The 1995 groundfish jig gear fishery harvested about 700 mt of groundfish. The jig gear fleet is comprised of vessel s less than 60 ft (18.3 m) length overall that are exempt from observer coverage requi rements. As a result, no observer data are available on halibut bycatch in the BSAI
jig gear fishery. Nonethel ess, the sel ective nature of this gear type and the relatively small amount of groundfish harvested with jig gear likely results in a negligible amount of hali but bycatch mortality.

As in 1995, the Council recommended that the sablefish Individual Fishing Quota (IFQ) fishery be exempt from halibut bycatch restrictions because of the sablefish and halibut IFQ program (50 CFR part 676). The IFQ program requires legal-sized hal ibut to be
retained by vessel s using hook-and-line gear if a hali but IFQ permit holder is aboard. The best available information on the 1995 sablefish IFQ fishery indicates that less than 40 mt of halibut discard mortality was associated with this fishery.

Table 7.-Final 1996 Prohibited Species Bycatch Allowances for the BSal Trawl and Non-Trawl Fisheries

| Trawl fisheries | Zone 1 | Zone 2 | BSAI-wide |
| :---: | :---: | :---: | :---: |
| Red king crab, number of animals: |  |  |  |
| Yellowfin sole . | 50,000 |  |  |
| Rcksol/flatsol/othflat ${ }^{1}$ | 110,000 |  |  |
| Turb/arrow/sab ${ }^{2}$ | 0 |  |  |
| Rockfish | 0 |  |  |
| Pacific cod | 10,000 |  |  |
| Plck/Atka/othr ${ }^{3}$.................................................................................................. | 30,000 |  |  |
| Total | 200,000 |  |  |
| C. Bairdi tanner crab, number of animals: |  |  |  |
| Yellowfin sole .. | 250,000 | 1,530,000 |  |
| Rcksol/flatsol/othflat | 425,000 | 510,000 |  |
| Turb/arrow/sab | 0 |  |  |
| Rockfish | 0 | 10,000 |  |
| Pacific cod | 250,000 | 260,000 |  |
| Plck/Atka/othr | 75,000 | 690,000 |  |
| Total | 1,000,000 | 3,000,000 |  |
| Pacific halibut, mortality (MT): |  |  |  |
| Yellowfin sole |  |  | 820 |
| Rcksol/flatsol/othflat | ..................... | .................... | 730 |
| Turb/arrow/sab |  | ................ | 0 |
| Rockfish |  |  | 110 |
| Pacific cod |  |  | 1,685 |
| Plck/Atka/othr | .................... |  | 430 |
| Total | ................... | ......... | 3,775 |
| Pacific herring (MT): |  |  |  |
| Midwater pollock ${ }^{4}$ |  |  | 1,227 |
| Yellowfin sole | ..................... | ..................... | 287 |
| Rcksol/flatsol/othflat | .................... | .................... | 0 |
| Turb/arrow/sab ..... | ..................... | ..................... | 0 |
| Rockfish | .................... | $\ldots$ | 7 |
| Pacific cod ..... | ..................... | ............. | 22 |
| Plck/Atka/othr ${ }^{4}$........................................................................................................ | ..................... | .................... | 154 |
| Total ............................................................................................................... |  |  | 1,697 |
| Non-Trawl Fisheries |  |  |  |
| Pacific halibut, mortality (MT): |  |  |  |
| Pacific cod hook-and-line | ....................... |  | 800 |
| Sablefish hook-and-line | .................... | ..................... | (5) |
| Groundfish pot gear | ..................... | .................... | (5) |
| Groundfish jig gear | ...................... | ..................... | (5) |
| Other non-trawl. | ..................... | ..................... | 100 |
| Total .............................................................................................................. | ..................... | ..................... | 900 |

${ }^{1}$ Rock sole, flathead sole, and other flatfish fishery category
${ }^{2}$ Greenland turbot, arrowtooth flounder, and sablefish fishery category
${ }^{3}$ Pollock, Atka mackerel, and "other species" fishery category.
${ }^{4}$ Pollock other than midwater pollock, Atka mackerel, and "other species" fishery category.
${ }^{5}$ Exempt.

## Seasonal Apportionments of PSC limits

Regulations at § 675.21(b)(3) authorize NMFS, after consultation with the Council, to establish seasonal
apportionments of prohibited species bycatch allowances. At its December 1995 meeting, the Council recommended that certain crab bycatch allowances apportioned to the yellowfin
sole fishery, the trawl fishery halibut bycatch al lowances, and the halibut bycatch allowance apportioned to the Pacific cod hook-and-line gear fishery be seasonally apportioned as shown in

Table 8. The recommended seasonal apportionments reflect
recommendations made to the Council by its AP.

The Council recommended a seasonal apportionment of the Zone 1 red king crab and Zone 1 C . bairdi bycatch al lowances apportioned to the yellowfin sole fishery. This recommendation was intended to balance concerns about undesirable high bycatch rates of red king crab in Zone 1 with the recognition that Zone 1 provides desi rable fishing grounds for the yellowfin sole fleet during the time of the year when trawl cl osure areas and ice cover in more northern waters restrict fishing opportunities. Furthermore, halibut and C. bairdi bycatch rates experienced in Zone 1 tend to be lower than those encountered on other fishing grounds in the Bering Sea.
The Council recommended seasonal apportionments of the halibut bycatch allowances specified for the trawl flatfish and rockfish fisheries to provide additional fishing opportunities in the BSAI early in the year and to reduce the incentive for trawl vessel operators to move from the BSAI to the Gulf of Alaska after the rock sole roe fishery is closed, typically by the end of February.
The seasonal apportionment of the hal ibut bycatch allowance specified for the Pacific cod trawl fishery is intended to provide the opportunity for a late fall fishery in the event that sufficient amounts of the Pacific cod TAC al located to vessel s using trawl gear remain.
The recommended seasonal apportionment of the halibut bycatch allowance for the pollock/Atka mackerel/" 'other species" fishery category is based on the seasonal allowances of the Bering Sea pollock ITAC recommended for the roe and nonroe seasons, and the assumption that most of the pollock taken during the roe season will be taken with pelagic trawl gear with reduced halibut bycatch rates. The Council recommended three seasonal apportionments of the halibut bycatch allowance specified for the Pacific cod hook-and-line fishery. The intent of this recommendation was to provide amounts of hal ibut necessary to support the harvest of the seasonal apportionments of Pacific cod TAC listed in Table 4, as well as limit a hook-and-line fishery for Pacific cod during summer months when halibut bycatch rates are high. As authorized under § 675.21(b)(3)(iii), the Council further recommended that any unused portion of the first seasonal halibut bycatch allowance specified for the Pacific cod hook-and-line fishery be reapportioned to the third seasonal al lowance to avoid
opportunity for additional fishing for Pacific cod during summer months. Any overage of a halibut bycatch allowance would be deducted from the remaining seasonal bycatch allowances specified for 1996 in amounts proportional to those remaining seasonal bycatch allowances.

Table 8.-Final Seasonal Apportionments of the 1996 Prohibited Species Bycatch Allowances for the bSAI Trawl and Non-Trawl Fisheries

| Trawl fisheries | Seasonal bycatch allowance |
| :---: | :---: |
| Pacific halibut, mortality (mt): <br> Yellowfin sole: <br> Jan. 20-Mar. 31 $\qquad$ <br> Apr. 01-May 10 $\qquad$ <br> May 11-Aug. 14 $\qquad$ <br> Aug. 15-Dec. 31 $\qquad$ | 160 150 100 410 |
| Total | 820 |
| Rock sole/flathead sole/"other flatfish": <br> Jan. 20-Mar. 31 $\qquad$ <br> Apr. 01-Jun. 30 $\qquad$ <br> Jul. 01-Dec. 31 | 453 139 138 |
| Total | 730 |
| Rockfish: <br> Jan.20-Mar. 31 $\qquad$ <br> Apr.01-Jun. 30 <br> Jul.01-Dec. 31 | 30 50 30 |
| Total ... | 110 |
| Pacific cod: <br> Jan. 20-Oct. 24 $\qquad$ <br> Oct. 25-Dec. 31 $\qquad$ | 1,585 100 |
| Total .. | 1,685 |
| Pollock/Atka mackerel/"other species": <br> Jan. 20-Apr. 15 $\qquad$ <br> Apr. 16-Dec. 31 $\qquad$ | 330 100 |
| Total | 430 |
| Zone 1 Red king crab, Number of animals: <br> Yellowfin sole: |  |
| Yellowfin sole: <br> Jan. 20-Mar. 31 | 5,000 |
| Apr. 01-May 10 | 15,000 |
| May 11-Aug. 14. | 10,000 |
| Aug. 15-Dec. 31 ....................... | 20,000 |
| Total | 50,000 |
| Zone 1 C. Bairdi crab, number of animals: |  |
| Jan. 20-Mar. 31 ........................ | 50,000 |
| Apr. 01-Dec 31 ........................ | 200,000 |

Table 8.-Final Seasonal Apportionments of the 1996 Prohibited Species Bycatch Allowances for the BSAI Trawl and Non-Trawl Fisheries-Continued

| Trawl fisheries | Seasonal bycatch allowance |
| :---: | :---: |
| Total ................................. | 250,000 |
| Non-Trawl Gear: |  |
| Pacific halibut mortality (mt): |  |
| Pacific cod hook-and-line: ${ }^{1}$. <br> Jan. 01-Apr. 30 | 475 |
| May 01-Aug. 31 ....................... | 40 |
| Sep. 01-Dec. 31 ...................... | 285 |
| Total ................................. | 800 |

${ }^{1}$ Any unused portion of the first seasonal halibut bycatch allowance specified for the Pacific cod hook-and-line fishery will be reapportioned to the third seasonal allowance. Any overage of a seasonal halibut bycatch allowance would be deducted from the remaining seasonal bycatch allowances specified for 1996 in amounts proportional to those remaining seasonal bycatch allowances.

For purposes of monitoring the fishery halibut bycatch mortality allowances and apportionments, the Regional Director will use observed halibut bycatch rates and estimates of groundfish catch to project when a fishery's halibut bycatch mortality allowance or seasonal apportionment is reached. The Regi onal Director monitors the fishery's hal ibut bycatch mortality allowances using assumed mortality rates that are based on the best information available, including information contained in the final annual SAFE report.
The Council recommended that the assumed hal ibut mortality rates developed by staff of the International Pacific Halibut Commission (IPHC) for the 1996 BSAI groundfish fisheries be adopted for purposes of monitoring halibut bycatch allowances established for the 1996 groundfish fisheries. NMFS concurs with the Council's recommendation. The IPHC's assumed halibut mortal ity rates generally are based on an average of mortal ity rates determined from NMFS observer data collected during 1993 and 1994. Assumed Pacific halibut mortality rates for BSAI fisheries during 1996 are specified in Table 9.

Table 9.-Assumed Pacific Halibut Mortality Rates for the bSAI FISHERIES DURING 1996

| Fishery | Assumed mortality (percent) |
| :---: | :---: |
| Hook-and-line gear fisheries: |  |
| Rockfish . | 24 |
| Pacific cod | 11.5 |
| Greenland turbot | 22 |
| Sablefish | 17 |
| Trawl gear fisheries: |  |
| Midwater pollock | 88 |
| Non-pelagic pollock | 78 |
| Yellowfin sole ..... | 73 |
| Rock sole, flathead sole, other flatfish | 73 |
| Rockfish | 75 |
| Pacific cod | 63 |
| Atka mackerel | 63 |
| Arrowtooth flounder .................. | 49 |
| Greenland turbot | 49 |
| Sablefish | 49 |
| Other species ......................... | 82 |
| Pot gear fisheries: |  |
| Pacific cod ............................. | 7 |

## Groundfish PSC Limits

No PSC limits for groundfish species are specified in this action. Section 675.20(a)(6) authorizes NMFS to specify PSC limits for groundfish species or species groups for which the TAC will be completely harvested by domestic fisheries. These PSC limits apply only to JVP or TALFF fisheries. At this time, no groundfish are al located to either JVP or TALFF and specifications of groundfish PSC limits are unnecessary.

## Closures to Directed Fishing

Under § 675.20(a)(8), if the Regional Director determines that the amount of a target species or "other species" category apportioned to a fishery or, with respect to pollock, to an inshore or offshore component al location, is likely to be reached, the Regional Director may establish a directed fishing all owance for the species or species group. If the Regional Director established a directed fishing allowance, and that al lowance is or will be reached before the end of the fishing year, NMFS will prohi bit directed fishing for that species or species group in the specified subarea or district. Similarly, under $\$ \S 675.21$ (c) and 675.21(d), if the Regional Director determines that a fishery category's bycatch allowance of hali but, red king crab, or C. bairdi tanner crab for a specified area has been reached, the Regional Director will prohibit directed fishing for each species in that category in the specified area.
The Regional Director has determined that the TAC amounts of pollock in the Bogosl of District, Pacific ocean perch in the Bering Sea subarea and in the

Eastern and Central Aleutian Islands districts, shortraker/rougheye rockfish in the Aleutian Islands subarea, other rockfish in the BSAI subareas, and other red rockfish in the Bering Sea will be necessary as incidental catch to support other anticipated groundfish fisheries. Therefore, NMFS is prohibiting directed fishing for these target species in the specified area identified in Table 10 to prevent exceeding the groundfish TACs specified in Table 1 of this document.

A Zone 1 red king crab bycatch all owance of zero crab is specified for the rockfish trawl fishery, which is defined at § $675.21(\mathrm{~b})(1)$ (iii)(D). Similarly, the BSAI hali but bycatch allowance specified for the Greenland turbot/arrowtooth flounder/sabl efish trawl fishery category, defined at $\S 675.21$ (b)(1)(iii)(C), is 0 mt . The Regional Director has determined, in accordance with $\S \S 675.21(\mathrm{c})(1)(\mathrm{i})$ and 675.21(c)(1)(iii), that the red king crab bycatch allowance specified for the trawl rockfish fishery in Zone 1 and the halibut bycatch allowance specified for the Greenland turbot/arrowtooth flounder/sablefish trawl fishery category has been caught. Therefore, NMFS is prohibiting directed fishing for rockfish in Zone 1 by vessels using trawl gear, and for Greenland turbot, arrowtooth flounder, and sablefish in the BSAI by vessels using trawl gear (Table 10).

The closures listed in Table 10 supersede the closures announced in the 1996 interim specifications ( 60 FR 62339, December 6, 1996). In accordance with $\S 675.20$ (a)(7)(ii), these closures will remain in effect until 12 midnight, A.I.t., December 31, 1996. While these closure are in effect, the maximum retainable bycatch amounts at § 675.20(h) apply at any time during a fishing trip. Additional closures and restrictions may be found in existing regulations at 50 CFR part 675.
Under the 1996 interim specification, NMFS closed directed fishing for Pacific ocean perch in the Western Aleutian Islands District. The final 1996 specifications contained in this action supersede the interim 1996 specifi cations. Therefore, directed fishing for Pacific ocean perch is authorized in the Western Aleutian Islands District under the final 1996 specifications.

## Table 10.-Closures to Directed FISHING Under 1996 TACs ${ }^{1}$

| Fishery (all gear) | Closed area ${ }^{2}$ |
| :---: | :--- |
| Pollock in Bogoslof <br> District. | Statistical Area 518. |
| Pacific ocean perch .. | Bering Sea. <br> Eastern Al. ${ }^{3}$ |

Table 10.-Closures to Directed FISHING Under 1996 TACs ${ }^{1-}$ Continued

| Fishery (all gear) | Closed area ${ }^{2}$ |
| :---: | :---: |
| Shortraker/rougheye rockfish. | Central AI. <br> AI. |
| Other rockfish ${ }^{4}$..... | BSAI. |
| Other red rockfish ${ }^{5}$... | Bering Sea. |
| Rockfish (trawl only) | Zone 1. |
| Greenland turbot/ arrowtooth/sablefish (trawl only). | BSAI. |

${ }^{1}$ These closures to directed fishing are in addition to closures and prohibitions found in regulations at 50 CFR part 675.
${ }^{2}$ Refer to $\S 675.2$ for definitions of areas.
3 "Al" means Aleutian Islands area.
4 In the BSAI, "Other rockfish" includes Sebastes and Sebastolobus species except for Pacific ocean perch and the "other red rockfish" species.

5 "Other red rockfish" includes shortraker, rougheye, sharpchin, and northern.

## Classification

This action is authorized under 50 CFR 611.93(b), 675.20, and 676; and is exempt from review under E.O. 12866.
This action adopts final 1996 harvest specifications for the BSAI, revises associated management measures, and closes specified fisheries. Generally, this action does not significantly revise management measures in a manner that would require time to plan or prepare for those revisions. In some cases, such as closures, action must be taken immediately to conserve fishery resources. Without these closures, specified prohibited species bycatch allowances will be exceeded, established TAC amounts will be overharvested, and retention of some groundfish species will become prohibited, which would disadvantage fishermen who could no longer retain bycatch amounts of these species. The immediate effectiveness of this action is required to provide consistent management and conservation of fishery resources. Accordingly, the Assistant Administrator for Fisheries, NOAA (AA), finds good cause exists to waive the 30-day del ayed effectiveness period under 5 U.S.C. 553(d)(3) with respect to such provisions. In some cases, the interim specifications in effect would be insufficient to allow directed fisheries to operate during a 30-day delayed effectiveness period, which would result in unnecessary closures and disruption within the fishing industry; in many of these cases, the final specifications will allow the fisheries to continue, thus relieving a restriction. Provisions of a rule relieving a restriction under 5 U.S.C. 553(d)(1) are
not subject to a delay in the effective date.

Pursuant to section 7 of the Endangered Species Act, NMFS and the U.S. Fish and Wildlife Service have determined that the groundfish fisheries operating under the 1996 BSAI TAC specifications are unlikely to jeopardize the continued existence or recovery of species listed as endangered or threatened or to adversely modify critical habitat of these species. NMFS prepared an EA on the 1996
TAC specifications. The AA concluded that no significant impact on the environment will result from their implementation. A copy of the EA is avai lable (see ADDRESSES).
Authority: 16 U.S.C. 1801 et seq.
Dated: January 30, 1996.

## Gary Matlock,

Program Management Officer, National Marine Fisheries Service.
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[^0]:    ${ }^{1}$ Amounts are in metric tons. These amounts apply to the entire Bering Sea (BS) and Aleutian Islands (AI) area unless otherwise specified. With the exception of pollock, and for the purpose of these specifications, the BS includes the Bogoslof District.
    ${ }^{2}$ Zero amounts of groundfish are specified for Joint Venture Processing and Total Allowable Level of Foreign Fishing.
    ${ }^{3}$ Except for the portion of the sablefish TAC allocated to hook-and-line and pot gear, 0.15 of each TAC is put into a reserve. The ITAC for each species is the remainder of the TAC after the subtraction of these reserves. One half of the amount of the pollock TACs placed in reserve, or 7.5 percent of the TACs, is designated as a CDQ reserve for use by CDQ participants (See §675.20(a)(3)(ii)).
    ${ }^{4}$ Twenty percent of the sablefish TAC allocated to hook-and-line gear or pot gear is reserved for use by CDQ participants (See §676.24(b)). Regulations at $\S 675.20$ (a)(3) do not provide for the establishment of an ITAC for the hook-and-line and pot gear allocation for sablefish. The ITAC for sablefish reflected in Table 1 is for trawl gear only.
    5 "Other flatfish" includes all flatfish species except for Pacific halibut (a prohibited species), flathead sole, Greenland turbot, rock sole, yellowfin sole, and arrowtooth flounder.
    6 "Other red rockfish" includes shortraker, rougheye, sharpchin, and northern
    7 "Other rockfish" includes all Sebastes and Sebastolobus species except for Pacific ocean perch, sharpchin, northern, shortraker, and rougheye.
    8 "Other species" includes sculpins, sharks, skates, eulachon, smelts, capelin, and octopus.

[^1]:    ${ }^{1}$ Except for the sablefish hook-and-line and pot gear allocation, 0.15 of TAC is apportioned to reserve. The ITAC is the remainder of the TAC after the subtraction of these reserves.

[^2]:    ${ }^{2}$ For the portion of the sablefish TAC allocated to vessels using hook-and-line or pot gear, 20 percent of the allocated TAC is reserved for use by CDQ participants. Regulations at $\S 675.20(\mathrm{a})(3)$ do not provide for the establishment of an ITAC for sablefish allocated to hook-and-line or pot gear.

