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DEPARTMENT OF HEALTH, EDUCATION AND WELFARE

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NATIONAL ADVISORY COUNCIL ON REGIONAL MEDICAL PROGRAMS

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Conference Room G-H
Parklawn Building
5600 Fishers Lane
Rockville, Maryland 20852

Thursday, August 8, 1974.

The meeting convened at 9:00 a.m., Dr. Herbert D. Pahl, Acting Director, Division of Regional Medical Programs, presiding.

PRESENT:

GERALD CARDELL, Acting Deputy Director, DRMP.

SARAH J. SILSBEE, Acting Chief, Operations and Development, DRMP,

KENNETH BAUM, Executive Secretary.

EDITH M. KLEIN, Boise, Idaho.

DR. HOKE WAMMOCK, La Grange, Georgia.

MARIE E. FLOOD, El Paso, Texas.

SEWALL O. MILLIKEN, Columbus, Ohio.

ESTHER M. MARTINEZ, Salem, Oregon.

DR. JOHN B. GRAMLICH, Cheyenne, Wyoming.

DR. GEORGE F. SCHREINER, Washington, D. C.

DR. PAUL A. HABER, Washington, D. C.

PRESENT (continued):

DR. BENJAMIN W. WATKINS, New York, New York.

C. ROBERT OGDEN, Spokane, Washington.

DR. ANTHONY L. KOMAROFF, Boston, Massachusetts.

RICHARD JANEWAY, Winston-Salem, North Carolina.

WYNONA R. GORDON, Great Bend, Kansas.

EDWIN C. HIROTO, Los Angeles, California.

MARIEL S. MORGAN, Albuquerque, New Mexico.

And Others.

P R O C E E D I N G S

DR. PAHL: Will the meeting please come to order? We are now all plugged in, up at the head table, and I think can proceed with this meeting of the National Advisory ncil.

Most of you were here yesterday for the meeting of the ad hoc RMP Review Committee, but I do wish to welcome to the table Mrs. Gordon, and Dr. Haber, and Mr. Milliken. We are very pleased that you can re-arrange your summer schedules and be here with us.

As you know, this will be, or is expected to be, the final meeting of the National Advisory Committee, called to disperse the remaining fiscal 73 funds, which have been release as a result of the court order. All of the 1974 fiscal funds were obligated prior to the close of the fiscal year, June 30th.

And as of this state, we have approximately 28 to 30 million dollars for making our awards following this August Council meeting. Now, we will be discussing more of that in a few minutes, because we had a rather lengthy open session yesterday. And many of the topics were discussed with both the Council members sitting as observers, and the review committee.

I hesitate to go over all of the material again, and perhaps it might be better as we go into the closed session to take up some specific points. If there are questions that bear on the points we discussed yesterday, but I think I should make

one of two general comments.

Specifically for the benefit of the three who could not be with us yesterday, because I think it is important for the day's proceedings. First of all, Mr. Rubel did make a presentation and go over the current status of the legislation, and we did provide, I believe, a hand-out, did we not, Gerry, yesterday?

MR. BAUM: Yes.

DR. WAMMOCK: No.

DR. PAHL: Well, it was intended to give a hand-out out. Can we make sure that we get those now, today.

MR. BAUM: All right.

DR. PAHL: Which summarizes the basic elements of the House bill that has been reported out by the full committee I won't go into all of that now. Because, really, I believe that we still have many steps to go before we have legislation, and by giving you our summary statement, I believe, you will understand what the main features are very quickly.

It is a long bill, some one hundred pages. It does certainly make provisions for a transition period, and we fully anticipate that the local regional medical programs together with these CHP agencies and experimental health services delive systems, and Hill-Burton organizations will be given the prope opportunity to become incorporated into the proposed organizations.

Now, what is proposed is not certainly [illegible]y way to perpetuate the RMP program as we know it. And [illegible]se of you who have been following the legislation closely [illegible]ll certainly appreciate that.

When we have copies of the floor bill we will try to get them out to you, because I do believe that it will be faily close to what may be passed. And of course, the time table for enactment of legislation is unknown for good and sufficient reasons.

But it may well be passed later this fall.

MR. BARROWS: You have just given me a note saying the summary of the bill is attached to the Council agenda.

MR. BAUM: It's the last item stapled.

DR. PAHL: Oh, I thought it was a seperate hand-out. I see it. It's the next to the last item. There is a National Council for Health Policy established within DHEW. We do not know at this time what relationship such council will have with this council, or to the other legislatively mandated councils, of the constituent programs.

MR. OGDEN: Would it be appropriate for me to speak to this legislation at this point?

DR. PAHL: Yes, I believe it would be a good time.

MR. OGDEN: In reviewing Mr. Rubel's summary yesterday and in thinking about the matter overnight, while I have not yet had an opportunity to read the summary fully it is here.

I am greatly concerned that HR 16204, as we heared it described seems to ignore the role that RMP has played in the health care environment in recent years. I would like to read to this council and to those present at this session, the open session a letter from Senator Magnusen who is chairman of the Subcommittee on Labor, Health, Education and Welfare, addressed to Senator Kennedy.

And I am quoting. Dear Senator Kennedy. It has been reported to me that the proposed legislative revision of the Public Health Service Act in effect eliminates the Regional Medical Programs. And would divert the appropriation that has been used for RMP purposes, to local planning agencies, as I understand the present proposal.

Planning agencies would then be expected to develop services in the same manner that RMP has been doing in recent years. I am somewhat concerned whether planning agencies are the appropriate bodies to be engaged in the development of services.

From my experience with the Washington-Alaska Regional Medical Program it seems to me that the development of services in this complicated undertaking demanding the skills of persons experienced in the delivery of care, and contract planning depends almost entirely on the determination of health care needs.

By an agency and staff which can attempt to match

the local demand for services against resources, and hopefully develop a community consensus as to how to meet the needs.

It seems that few if any planning agencies have a broad spectrum of persons with the knowledge and experience necessary for the actual creation of new services. Nor does it seem practical for the planning agencies to do so, since it would create an unnecessarily large and cumbersum organization.

I would think that a planning board should be capable of expressing the communities will and the board of a development agency should be capable of making sound technical judgments about the best way to develop services at the patient level to meet the needs outlined by the planning agency.

These are two distinct activities which require the involvement of boards and staff with their efforts and different skills. This is the way the successful RMP such as the WA RMP are now working. I am concerned that if we attempt to throw both activities into the same structure, one of the activities will suffer, and it may very well be the quality of the services developed in the function.

The medical school faculty, the medical specialists, the medical administrators and others who are basically interested in the way care is delivered at the patient level may withdraw or not be well utilized if both functions are assigned to a planning agency.

It is these persons, who with RMP leadership, can expand the present health care system in preparation for a nation[illegible]ealth insurance. The Regional Medical Program to date ha[illegible]nvolved the talents of most of those most capable-- I'm sorry -- of those most able to develop services.

Their record for gaining the cooperation of all parts of the delivery system and improving the quality and accessibil of care is unequaled among the public health service act programs. It does not seem reasonable to assume that the capabilities RMP organizations are developing are transferrable to other organizations, especially where the new organizations have few of the talent orientations of the predecessors.

Certainly I recognize that all RMP organizations like planning agencies and other health programs have not been uniformly successful throughout the nation. But any lack of success is more attributable to lack of consistent leadership direction at the federal level than it is the fault of the RMP approach.

And undoubtedly are we going to need to make some effort sometime in the development of health care resources. Hopefully this task can be assigned to agencies whose expertise and experience can make the optimum contribution. RMP organizations might need to be changed and strengthened in some parts of the nation.

But in my opinion they probably represent the best

means of increasing the quality and accessibility of care for the average citizen.

In summary, I am hopeful that the new legislation will be able to recognize both the consumer and provider relationships needed to make the health system work properly. There should be some way the new legislation can insure the continuation of health services, development agencies similar to RMP in structure and experience, thereby not dissipate the national resources that we have developed.

It might well be advantageous if the new legislation were to establish a formal mechanism to assure that the efforts of the planning agencies and the RMP are coordinated, i.e., that RMP's are in fact developing delivery systems to meet the health needs identified by the planning agencies, and such mechanisms could certainly be be established without scrapping present programs.

Creating entirely new bureaucratic structures in the future, and in the process, using what would remain we have achieved for existing RMP systems, such as the Washington-Alaska program have been highly successful. Thank you for your consideration.

Sincerely, Warren G. Magnusen.

Now, I would like to suggest that it is the sense of this Council that HR 16204 as we have heard it described, is inadequate as it is now drafted. In that it fails to recog-

nize sufficiently the important role of adequate health services development efforts.

And efforts which simply cannot be limited to the localized geographic areas within a state would seem to be encompassed in the concept of the local health service area within a state which the governor would designate under this bill.

And further, that this proposed 75,000 a year two year limit for a project is grossly inadequate in our experience since it simply will not attract meaningful or useful applications. Therefore I would like to propose a resolution along these lines.

Be it resolved that the Congress in adopting HR 16204 or similar legislation give each state the statutory and financial support to maintain a separate health systems development agency on a state-wide basis or independent commission appointed in a publicly accountable way and devoted exclusively to such work, and be it further resolved that the comments preceeding this resolution, and the resolution itself be transmitted to the members of the House Interstate and Foreign Commerce Committee, and the Senate Labor and Public Welfare Committee for their consideration.

DR. PAHL: Thank you Mr. Ogden. A motion has been made, to have the Council adopt this resolution. Is there a second to this motion?

MRS. MORGAN: I second it.

DR. PAHL: Seconded. Is there discussion?

DR. WAMMOCK: Mr. Ogden, would you read that resolutio again, please.

MR. OGDEN: Be it resolved that the Congress in adopting HR 16204 or similar legislation give each state the statutory and financial support to maintain a separate health systems development agency on a state-wide basis or independent commission appointed in a publicly accountable way and devoted exclusively to such work.

And be it further resolved that the comments preceeding this resolution, and the resolution itself be transmitted to the members of the House Interstate and Foreign Commierce Committee, and the Senate Labor and Public Welfare Committee for their consideration.

DR. PAHL: Discussion? Dr. Schreiner?

DR. SCHREINER: Yes. I just wanted to ask a question. You would favor the dissolution of the regional process?

MR. OGDEN: Yes, I am. Because I think this piece of legislation is directed toward the state-wide activity. I recognize that many of our regional and medical programs flow over state boundaries but if we are to have an incapsulated program which is state boundary oriented, it seems to me that that we can accomodate to that through our existing RMP's.

DR. WAMMOCK: Your point was a specific statement of

operated plan?

MR. OGDEN: Yes, at this particular piece of legis tion.

DR. WAMMOCK: This particular piece of legislation because the RMP as we have been looking at them doesn't overflow into other states and so forth.

MR. OGDEN: That's correct.

DR. WAMMOCK: Regions, as I understand it -- I was told them could be no larger than this room, or they could be the whole United States. That's what called a regional area. So we are seeing some of these things, this is some of the things that I was putting to my mind all day yesterday, and earlier this morning.

I didn't get up and write it on a sheet of paper.

MR. OGDEN: Of course, we have some states, for example, California, where we have one RMP for the whole state. For the state of New York, we have at least four.

DR. WAMMOCK: Four, that's right.

MR. OGDEN: And under this new piece of legislation, these four RMP's would become one.

DR. WAMMOCK: Yes.

MR. OGDEN: Which incidentally is something I have suggested to this Council previously.

DR. WAMMOCK: Well, you've been on it longer than I have.

DR. PAHL: Is there further discussion. Dr. [illegible]roff

DR. KOMAROFF: Yes. I find myself in sympathy [illegible] Mr. Ogden's proposal. I wonder though, if we could defer a vote on it until some of us have had a chance to read the summary of the Bill, which I, at least, haven't had a chance to do yet.

To take action on it, because the basic apprehension that a planning agency is not typically a body constituted to represent the providers or to implement service activities. I think it is a very real concern, but I share --

DR. PAHL: I am sure others perhaps have not had the opportunity also to read this, and thus, with Council's sense we will defer voting on this motion until later when we have had an opportunity perhaps following at least the morning coffee break.

I believe I would like to take the unusual step of asking whether any members of the public, because I know that several people are here from RMP's and also Dr. Sparkman, who is the Chairman of the Steering Committee of the National Coordinators, might wish to add a comment at this point in the proceedings, and if not, there will be another opportunity during the formal public session for any comments, on this point.

Dr. Sparkman, would you care to make some comments at this point? On the topic under consideration?

DR. SPARKMAN: You mean speaking for this motion, or just in general.

DR. PAHL: I was thinking of commenting on the motion, if you will. The topic of substance of Mr. Ogden's comments.

DR. SPARKMAN: Well, thank you. I appreciate the chance of appearing before you again. And representing the Coordinators, and I support the motion as read by Mr. Ogden. I think the two important factors in the bill as I understand it -- I, too, have not seen the entire bill, although I have seen the summary that has been distributed to you.

And I have looked with some care on 13995 which is it's predecessor, which I think has not been modified very much, but I think there are two important factors.

One is the subdivision of existing state-wide or regional RMP's into smaller area-wide Regional Medical Programs. I think the subdivision into multiple smaller areas is appropriate for planning, as has been demonstrated by the action of those CHPB or area-wide agencies which can identify health problems in their areas and deal with them.

But this is, I think, a totally inappropriate way from Regional Medical Programs to function since on a state-wide basis we can acquire staff and have caliber and a breadth of different kinds of disciplines and deal with problems which we do on a state-wide basis with the medical association, the voluntary health association, health departments, and otherwise

deal with health as state-wide matters.

I think it would just virtually terminate an effective RMP in the areas which I am familiar with. And as a matter of fact, in the blue sheet which is one of the reports on Washington Health matters, which I am sure some of you are familiar with, last week reported that the bill as written would be the last rites for RMP.

I think this in effect is true, that any health resource development activity kind of things RMP is doing, look to me to be added as an afterthought and in a totally inadequate manner. I would like to mention just a couple of other things, Herb, if I might.

DR. PAHL: Please.

DR. SPARKMAN: Relative to the orientation I have to regional medical program I know that some of you have served on regional advisory groups, or other committees or in otherways have been involved with the regional medical programs. I reccgnize that some of the others of you have not, some are new.

Some of your predecessors have had the opportunity of having to site visits to regional medical programs, and those I have talked to have indicated that this was a very helpful experience in understanding what RMP's do. I recognize that you all carefully read the written material we submit to you, the applications for programs or projects.

We are grateful to you for the time it takes to review all of these, but I think that the paper doesn't quite tell the story that I think you would have an opportunity to understand you were actually had had an on-site visit, or had a little more contact with a coordinator.

I know you have an orientation session for Dr. Pahl and his staff the details of which I don't know. But since I have thought about this I belatedly recognized that as a group, the coordinators of RMP's have done a poor job in expressing to what they feel the way RMP's function.

And I have written to Dr. Pahl asking whether there are strengths that would prevent us from communicating freely with you, and I have not had an opportunity to have a response to him on this, but I intend to follow up on it, unless you want to speak to it at the moment.

DR. PAHL: I believe not, right at this time, but we will be discussing this with some other matters individually and with the Steering Committee.

DR. SPARKMAN: As an example, I don't know whether all members of the National Advisory Council received this which is a report of a program accountability report that was submitted that was released about a month ago. Which is this a familiar document to you?

MR. BAUM: It's been mailed.

DR. SPARKMAN: How many of you had a chance to see it?

DR. PAHL: It was mailed --

MR. BAUM: It was mailed out as soon as we got it.

DR. PAHL: Well at the time of our phone call it should have been received by you.

MR. OGDEN: I did not receive it.

DR. SPARKMAN: Not very many.

DR. PAHL: We shall make other copies available to you.

DR. SPARKMAN: Well, this is of no value in measuring individual RMP's. But it is a measure of the aggregate impact of RMP's in helping to train health professionals and actually serving people. And in implementing community activities, and while I wouldn't expect you to read every word of it, it is reasonably well done.

And it is the kind of thing that I would hope you had had a chance to look at. In order to better understand what we are trying to do. I would like to, then, after I have had a chance to talk to Dr. Pahl, follow-up with ways in which we may communicate with you.

Without burdening you. I know that you all have more than enough to read. The second item I would like to mention briefly is the goal of the National Advisory Council and I am pleased that in the motion that Mr. Ogden that was seconded that you all looking at the policies of RMP that you all, I think, then beginning to take steps to provide the

leadership that the National Advisory Council has provided for RMP in the past.

I recognize that in your last two meetings in the previous year things have been pretty well upset, first as a result of the phase out directed by the administration, and then the rather abrupt release of impounded funds so you were kind of overwhelmed with applications.

But I would like to remind you that you are a very respected group, on the health care scene. You represent a group of distinguished and dedicated people and that your word relative to regional medical programs part in health care is important and I think that you should take time to deliver to consider health policy from the stand point of the National Advisory Council.

And I hope that you will have time to do this. At your last meeting, as an example, two resolutions came to you from the National Review Committee, and one of them recommended that CHP's turn to RMP's when appropriate for technical and professional assistance regarding health care changes.

And the second one encouraged RMP's and CHP's at the state and local levels to work together closely to explore ways in which better programs would be carried on regardless of the exact language that is in the legislation. These, I thought, were both good ideas.

Mr. Rubel spoke against both, and after what I though

was very brief consideration and discussion by you, both of them were rejected. On June 20, immediately after the meeting I wrote to Mr. Rubel and said I was disappointed in his disapproval of th and it seems to me this is inconsistent with his previous statement relative to on-going positive relations between RMP and CHP.

Which I whole-heartedly support. And I said that I hope that there will be some tangible evidence from him on action relative to this positive relationship. He hasn't responded to me, nor have I seen any evidence of this action on his part.

To support what he said at the meeting last time. Let me add an anecdote regarding this. At the Washington-Alaska area we have two particular grants where we have task forces looking at these kinds of alternative arrangements between RMP and CHP with the best people we can find in both RMP and CHP and other health care activities in both states.

Meeting and trying to shed their vested interests as much as possible, to see what kind of program should emerge and lastly, that in Alaska, our coordinator, who is now a very able young lady announced to me last week that she was about to get married to the director of the Anchorage CHP agency.

I said I was all for this kind of exploration, but it seemed to me this was carrying it a little to far.

Thank you, very much.

DR. PAHL: Thank you very much, Dr. Sparkman. We will have a formal open session a little later, and others present should feel free to comment upon the matters that were discussed and Dr. Sparkman, should you wish to make additional comments.

But we shall table the motion until the Council has had the opportunity to review the summary.

DR. JANEWAY: At some time in the agenda, I would like to respond to Dr. Sparkman's comments about the deliberations of the Council relative to the resolutions.

DR. PAHL: Perhaps this might be an appropriate time, then, Dr. Janeway. Our agenda is flexible this morning, and perhaps this would be a good time.

DR. JANEWAY: I would like Dr. Sparkman, I would not like the impression to go unanswered, that the Council did not deliberate appropriately upon the substance of the resolution brought by the Technical Review Committee. In particularly that the wording of it is such that it implies a necessary conflict between CHP and RMP.

The concern of the Council, or at least the sense of it as I recall it, was that there was some concern over the planning in control function being amalgamated into the same agency. The implication is there, we felt, and I think, quite correctly that the advisory council for RMP -- it would be inadvisable for this Council to be making dictatorial

statement from an adversary position relative to the actions of an agency over which we have no control.

And I would hope to reassure you that there was adequate discussion, at least in the minds of the people who are around this table.

DR. PAHL: Thank you. Is there further discussion on this point?

If not, I would like to return to my brief report to you. There are several points and items of business we should consider this morning. First, I would like to, with the indulgence of the Council members who were here yesterday to repeat very briefly for the benefit of those who were not here yesterday, our current status with respect to two applications that the Council had considered last time.

Let me take this opportunity to do this, because we have representatives from both of those regions here this morning, and they will be speaking with us, very shortly. And in order to provide the proper background and understanding I believe it is necessary for me to repeat these remarks of yesterday.

As you will recall, at our last Council meeting, two of the recommendations made with regard to specific applications -- the applications from Maryland and Nassau-Suffolk were of the following nature: that is, that funds should not be awarded for those particular applications and also that the

two programs in question should be terminated in an orderly fashion.

The recommendations were accepted by the director and we were on our way to implementing these in good faith when it was called to our attention that again, as a result, I am afraid, of a dismal ignorance of the law, that we were not able, as a matter of fact, to implement what had been the Council recommendation.

And the second part of that, the orderly termination of the two programs, that is, we had only the opportunity to implement the first part of the recommendations and that is not to provide funds for those specific applications that were reviewed at that time.

In fact that was the case. No awards were made at the June Council to either the Nassau-Suffolk or the Maryland programs. However, we were in error in believing that your recommendation could be implemented and when we were advised of this error by our office of general counsel, we immediately got in touch with the regions, and pointed out that there had been an error, on our part, and that what we wished to do was inform them that they did have a right, and we hope they would exercise that right, to resubmit applications for the review by the review committee yesterday, and by this Council.

The reason that that action was taken was that the applications in question, the applications that we reviewed

in both the June Council and applications under consideration at this Council technically are supplements to existing grants.

The budget period for all regional medical programs extends from February 1, 1974, through June 30, 1975, and those applications reviewed at the last Council meeting, as well as the ones before you today technically are supplements to existing awards.

Therefore it is not appropriate for the Council to make a recommendation beyond funding for the specific applications in question. Having gotten over that psychological hurdle and shocked everyone we as a headquarters staff, togethe with the staffs of the two regions in question try to work effectively within the time constraints that were on all of us.

And we extended the deadline from July 1 to July 9 to those two specific regions to amend, to revise and to amplify those applications. And our staff met with the staffs of the two regions and you may imagine that there were both several trips involved, and many telephone calls, and as a result of this we believe that the regions in question understand fully the concerns that the review committee and the Council had and have spoken to those concerns in the application.

Also, we have made two, made know to these regions the fact that during the open session both the review committee and the Council there was the opportunity to speak on behalf

of these matters.

And when we get to the open session, this morning, we will have statements from representatives of both regions. Now, apart from that matter I will indicate to the Council you will recall at the June meeting you approved 88 million dollars recommended for approval.

88 millions of dollars. We actually made awards of 84 millions of dollars, and the reason we did not implement fully your recommendations was because it was felt to be better management to reserve the different, four million dollars, so that we would have a total of 28 millions of dollars for support of the recommendations at this meeting, because we had anticipated at that time to have approximately 43 million dollars in requests.

And we felt we needed the 28 million in order to provide appropriate implementation of the recommendations from this Council. As a result of the actions just taken that I recited with Maryland, and Nassau-Suffolk, those two applications have increased the requested figure so that the review committee yesterday had in the 53 applications before it, a total request of 46 million dollars.

Our total dollars that are available for support of Regional Medical Programs included not only the 28 million dollars, but some unexpended balances of approximately one and a half to no more than two million dollars, from prior budget

periods.

So that the total monies that we have, and we will know exactly as we receive the report and expenditures forms this week, the total amount that we will have following this Council meeting for support of Regional Medical Programs will be approximately 29.5 million dollars, to 30 million dollars.

The committee acted yesterday in our closed session. So we will be going over the specific recommendations. We have a point, however, which does require your consideration. And as I discuss what the point is, I would like to pass this statement out to you.

And indicate to you what our problem is; under the court order which was signed and thus the litigation is ended, five millions of dollars were given to the defendants, if you will, for purposes other than the direct support of regional medical programs.

This was the negotiation that occurred during the settlement, and those purposes were described very completely by Mr. Rubel. Now, the condition in the court order is that if Mr. Rubel and staff are unable to obligate the five million dollars within 90 days, 90 days from the signing of the final court order, the remaining funds of that five million then reverts to the support of the regional medical programs.

Thus, we may be faced in late October with the possibility of distributing a very small or medium size, or although unlikely a large size sum to the regional medical programs.

Up to five million dollars. We will believe that there will be very few dollars remaining, because obviously there is a great interest on the part of the administration to utilize those funds, effectively for the purposes they were used during the negotiations.

But we do not wish to call this Council back should it be required for us to distribute the small sum. Thus, we have drafted a statement which perhaps I can explain to you rather than go over the formalities, which would, I think, accomodate the situation very well.

And not require your further attention on matters which I believe are not of sufficient importance to have another meeting. What we will propose to do with the close to 30 million dollars that we have available, is after this meeting, first pay up to 100 percent of your recommendations, for each of the RPM's.

Should there still be funds available to us after we have awarded 100 percent levels of your recommendations today, we would then return to your recommended levels following at the June council meeting. Because I just indicated to you that although you recommended that we support programs at a total level of 88 million, we reduced that to 84 million, so we would then take any remaining funds and pay appropriate amounts, up to the June council recommended levels.

In the event, and these are a lot of if's, but this

is the way this program must view things. Should there still be monies available, either from what we now have available to us or what may become available to us in October, as a result of the situation I have just indicated to you with the five million dollars, we would then proposed to make a distribution by formula, and the formula is given at the bottom of this page, and it would merely state that we would take the actual award that we made, from this August council meeting, and the actual award made following the June council meeting, and find out what percent of those two awards are of the total awards made at the June and August council meeting.

And apply that percentage to whatever remaining funds we have. And distribute those funds to each region. We feel that this is equitable and in keeping with your recommendations of the June and August council meetings/and have been unusual, in that all programs, basically have been reviewed, simultaneously rather than at quarterly periods of the year.

Secondly, the competition, the applications have come in under a competitive system, whereas during the earlier part of 1974 we were making distribution on a formula basis, which perpetuated rank standings of regions for 1972. So what we feel is at the last two council meetings, this one and the June council meeting, are our best indication of the latest consideration of merit of each region.

Therefore the formula that we have devised we believe

to be fair.

That is complicated. I hope I have made it clear, and I would like to have either a discussion or endorsement, or, if you would, like to consider it later, discussion or endorsement of either this proposal or a modification because once this council meeting ends we still may be faced with a distribution of funds.

And I do not have that authority unless we reconvene. At some future date, so I would like to open it now for general discussion or clarification if I have not made it clear.

DR. WAMMOCK: That's only a minor sum of money, you say about four million dollars. Or a million and a half dollars is that correct? First you will take the sum we allocated for eighty eighty million dollars, --

DR. PAHL: Well, let me try, first I will use the funds that were available to us to pay up to 100 percent of what we recommend today.

DR. WAMMOCK: Right.

DR. PAHL: The funds remaining I will then return your June council recommendations and pay up to 100 percent of those recommendations. If funds still remain, either what we have currently available, to us this summer, or any that may become available to us in October, I would then employ the formula that I have given which would represent a percentag determined for each region based on the June and August Council

awards.

Actual awards to that region, which will be at the 100 percent June and August Council recommended levels and apply that to whatever balance remains.

DR. WAMMOCK: I would like to move that that be endorsed, or approved that --

MR. OGDEN: Can I ask a question?

DR. PAHL: Yes.

MR. OGDEN: I am unclear as to what this five million would be used for andthe manner in which that will be done.

DR. PAHL: I can speak more fully to the second part then to the first point.

MR. OGDEN: I think it is the first point that I am more interested in.

DR. PAHL: I can get you material for the first point. Let me speak to the second point, however, Mr. Ogden. The negotiations on the settlement of this litigation have been conducted primarily on behalf of the defendants by, of course, our office of general counsel and the person of Mr. Rubel.

And to the purposes, needs, and challenges that will be represented by having five millions of dollars available to the administration thus have been our most and under his direct personal consideration.

He handed to us, yesterday, a rather lengthy statement which frankly I had not seen until yesterday, because it is a

separate activity within this bill. So that the best I can do is refer you to the same document that I have, that I hoped to get Mr. Rubel to speak to it more directly, because we really do not have information beyond what was distributed yesterday.

Now, the manner in which the money will be spent I understand is fully through contract process. And the purpose generally designed to look toward the new legislation and to have organized, defined, cleared, and publish those kinds of studies which are concerned with health planning methodoligies, evaluation studies, and to development of manuals and procedures which will be of assistance to the organizations which we expect to be developing and supporting as a result of the proposed legislation.

I am not sure that that says much more or even as well as what he said yesterday, but I cannot amplify that.

DR. SCHREINER: It's kind of anticipatory -- as I get it.

DR. PAHL: It's kind of anticipatory -- let's go off the record for a moment please.

(Discussion off the record.)

DR. PAHL: We can go back on the record again. I would be happy if Mr. Bell were here today, to try and get him to come and speak to this point. It is kind of imporant, but it has been quite peripheral to my activities. Unless there is

someone here.

MR. OGDEN: The reason I raise the point is that I think it is the statutory responsibility of this Council to approve the expenditure for RMP money and this is five million dollars of RMP money. And I think unless we improve the manner and purpose of Mr. Rubel's expenditures the money may not be appropriately spent.

DR. PAHL: Yes, well that does bear on how the money is spent. It is the responsibility of this Council to approve all grant funds.

MR. OGDEN: Unless we say to Mr. Rubel's resolution that you have the authority to expend that money and we delegate to you the right to spend it in the manner in which you spend it, how you choose to spend it, and then I question whether he is spending it under authority.

MR. HIRITO: Isn't this the result of the court order, Bob, rather than --

MR. PAHL: It's the result of the court order but I am in a very poor position to take issue with Mr. Ogden.

MR. HIROTO: Okay.

DR. PAHL: What I would say, is that it is my understanding that an expenditure of grant funds must come before, and be recommended for approval by this council, but contract funds, and I don't know what -- whether it is custom or law frankly, but certainly to the best of my knowledge no contract

funds are required to come -- that is proposed contract expenditures are required to come before or be approved by this council.

And in fact, have not been -- so that as long as that five million dol is awarded in contract I believe technically it must not come before, but I believe it would be wise for you to have a better understanding.

MR. OGDEN: Was it designatedin the court order as contract funds?

DR. PAHL: I turn to my -- quasi-lawyers.

MR. GARDELL: We both have a little information. I think one of the things the court order did was to release impounded funds and those funds then were allocated to us. Now the amendment to the court order takes away five million dollars of the released impounded funds to us, andmakes it available to nine, ten contracts that HRP, and that's what really it is. So, then, we have five million less to allocate to our RMP's.

MR. OGDEN: If that is the case and it goes in that route, then my question is out of order.

MR. GARDELL: Yes.

DR. PAHL: Is it actually spelled out as contract?

MR. GARDELL: That's right. They don't have to be made as contracts. They are not made available to us to allocate to our RMP's.

MR. OGDEN: Okay.

DR. PAHL: Dr. Schreiner?

DR. SCHREINER: I don't think -- I don't see any other practical feasible way of taking care of the overage. It really would be meaningless to have a council meeting for that purpose. I don't really see any reason for spending any time on it.

I move the motion.

DR. PAHL: All in favor of the proposed resolution? Relative to the formula for distributing --

MRS. KLEIN: We didn't get a second.

MRS. MORGAN: Yes we did. I seconded it.

DR. PAHL: I'm sorry, it has been moved and seconded. All in favor, please say aye.

VOICES: Aye.

DR. PAHL: Opposed.

(No response)

DR. PAHL: The motion is carried.

MR. OGDEN: As a matter of editorial comment, should the bottom line read -- June?

MR. GARDELL: The words will be dated in August. They will be effective September 1. You're being terribly technical.

DR. PAHL: All right. Now that we have gotten that, I next wanted to move over to the arthritis, but I see that both Dr. Gramlich and Mr. Spear just left the room. So, first I would just like to have the minutes of the last meeting con-

sidered.

I believe they are attached. Again, if you have not had an opportunity to read these, perhaps we could defer action on them.

MR. OGDEN: These haven't been mailed out. I see no reason not to suggest a motion that they be approved.

MR. WAMMOCK: Second the motion.

DR. PAHL: The motion has been made to accept the minutes as submitted. Any discussion?

(No response.)

DR. PAHL: All in favor of the motion?

VOICES: Aye.

DR. PAHL: Opposed?

(No response.)

DR. PAHL: The motion is carried.

MRS. MORGAN: As a matter of fact, it would be illegal and still is part of the minutes.

DR. PAHL: We walk a tight rope here. We will be, in just a moment, having a report from Mr. Matt Spear to bring you up to date on the status of the arthritis program. As you will recall, at the last council meeting, Matt, I believe we're just about getting to you at this point.

MR. SPEAR: Fine.

DR. PAHL: If that is sufficient. As you recall at the last Council meeting, you did listen to a presentation by

both Dr. Gramlich and Mr. Spear relative to the pilot arthritis program.

And the activities, considerations and formal recommendations of the ad hoc Arthritis Review Committee; subsequent to that time, we have made awards and I would like to call on Mr. Spear to describe the current status of the program, and our activities since the last Council meeting.

MR. SEDAR: It will be just as convenient, I might just recapitulate so everyone is on the same starting point. We received in 1974 an appropriate for RMP an allocation earmarked 4 and a half million dollars for the development of a pilot arthritis center.

When the request for applications went out we received applications from 43 regions, totalling almost 16 million dollars. So it was a highly competitive situation in the review. Policies were established which took out of the running those kinds of activities which did not seem to be directly did not seem to directly bear on patient services and the development of things for patient, and the extension of care to patients.

In the outcome, then, as recommended by the ad hoc arthritis review committee and the Council at it's last session 31 of the RMP applications for pilot arthritis funds were approved. The approval exceeded the earmarked funds by some small amount.

I shouldn't say small amount, that's editorial. By an amount of almost a half a million dollars. With the approval of the Council we funded, or approved, tended to approve the allocation of the fund to all of the programs that can fall within the earmarked amounts available to the program.

And that is 27 of those approved programs, and the remaining four who were approved, but for which there were not

available earmarked funds, are being authorized, allocated, or utilized are in discretionary funds up to the amount program approved by the Council.

The award letter to this effect that a region is or is not approved for earmarked funds or is or is not approved for the utilization of discretionary funds was issued on June 29. The letter also requested that each of the regions receiving approvals for pilot arthritis activity respond in writing as to its acceptance of the award, where an award is involved, and or in all cases the conditions of the award, which was the statement embodied in the approvals as to the kinds of activities that should be undertaken.

And the limits of the funds that could be expended for those activities. Today we have acceptances 21 of those RMP's and we are waiting for an additional ten. To round it up. Eight of those have been contacted as of yesterday, and they are working as rapidly as they can to get their acceptances in.

As you can imagine, going from a request of sixteen million to something in the order of less than five millions some drastic cuts were made, and some restructuring of activities within the approvals has been necessary, and those changes are being negotiated.

It appears at this moment, that only one or two of the 31 approved regions may turn down the funds. One apparently

is having some difficulty in deciding what the overhead should be used or not.

Now, the review committee and the Council both two other actions, both at the same time, they recommend that there be some centralized follow-up from the Division of Regional Medical Programs. The major part of that I think, the most important aspect is a desire that there be a method and an approach to coordinating like kinds of programs that nevertheless are dispersed the 31 RMP's.

We are also in the advice letter of June 29 asked the RMP's to give it some thought, and to give us the wisdom of their experience and thoughts. However, they did not have the full information needed by then to give a proper response in our estimation.

And we are presently preparing a letter to follow that up and give them more concrete information such as who are the ball players, who got the awards, and for what kinds of purposes and what are the nature of the programs that have been approved for funding.

And just in conclusion, to these remarks, let me read you the draft part of the letter that purports to summarize the approved programs. The emphasis of the approved pilot programs is the extension of present knowledge in arthritis diagnosis, treatment and care to coordinated services which demonstrated improved patient acess to care, and extension of

professional services through expanded utilization of professional personnel, and existing community resources.

Arthritis clinics will be established in medical centers, community hospitals, and other community health facilities. Educational programs in hospitals and through visiting multi-disciplinary teams will increase the arthritis handling capabilities of hospitals and private physicians and will equip larger numbers of medical and health personnel as support services in hospital clinics and -- increased patient care will be increased through the development of patient training activities.

Seminars and workshops will be conducted at many sites for improved utilization of community resources for arthritis services, including home care, guidance and surveillence. Existing health department personnel and facilities, and health groups, such as the Visiting Nurses Association local councils on aging, and operating community health trainin programs are cooperating and demonstrations of approved arthritis health care deliveries. Several modest studies to develop criteria for qualitiative care through provided performance standards are being conducted, and industry s[illegible] is planned in one region.

And an employee, employer educational program will be developed in concert with better organized occupational health services. Another region will investigate the utilisa-

of solar workshops to support patient restoration to productive activities.

A number of programs are focusing on the problems of low income groups, rural groups, and others are focusing on the development of care deliveries in economic disadvantaged inner-city residents. Pediatric arthritis services will be developed in a variety of settings, and one program is demonstrating improved services to the geriatric population.

Localities which presently have little or no rheumatological resources are being supported by the initiation or the expansion of medical, new medical institution teaching capabilities.

Across the country, chapters of the arthritis foundation are providing program coordination to -- publication and increased numbers of volunteer workers in supportive services. And increased agent referrals to local services and resources.

That completes my report, Dr. Pahl, unless there are questions.

DR. PAHL: Thank you very much, Matt. Dr. Haber?

DR.HABER: What is, where is that program with the geriatric services?

MR. SPEAR: In Michigan. University of Michigan.

DR.PAHL: Thank you, Matt. Dr. Gramlich?

DR. GRAMLICH: As I indicated to you, I apologize to you for not having been able to get with you a little bit

this morning due to the road construction which delayed my getting here.

I wondered, however, if you have a statement to make generally or I think to add and the information which I did pass to you I thought I would like to make an explanatio and statement to council, rather than a formal resolution. But perhaps you would like to make some comments, as a result.

I would have a great deal, Dr. Pahl, except to say that this is a great example of the flexibility of the RMP process, in the administrative organization that is able to accept the task, early on, accomplish it rapidly, and apparentl bring it to reasponably successful solution.

Matt's report is superb and I have nothing to add to it.

DR. PAHL: Thank you. Let me just take one or two minutes, and indicate to you. We are attempting, should there be further funding coming to us this year than anything we have spoken about to date, or will there be special arthriti funds made available to this program we would attempt to engage in those activities which the committee recommended to you, and you endorse, that is to provide centralized audio-visual resources, the development of certain training films, video-tapes and so forth.

But this requires a reasonable investment, and we do not have the dollars at the moment. We do intend as Mr.

Spear indicated to try to pull together the existing approved activities into a cohesive program through the good offices of Mr. Spear.

And beyond minimal funds needed for some conflictive meetings, and so forth, I believe we can accomplish that. So we do hope to be able to report back to you at some future time that the program is not an assemblage of disjointed projects but does represent a total national program.

Now, facing us yesterday and today there are a limited number of arthritis applications in the July 1 RMP applications. I believe five regions saw fit to include arthritis requests in the current applications. Which is to say that most regions clearly understood that the pilot arthritis program was related to the fiscal 74 funding and the activities of the specially established ad hoc arthritis review committee which met for one time and was disbanded.

Thus, we have a situation in whichI administratively and indicate to those regions that basically their applications have been submitted inappropriately, although I think in some cases there have been honest misunderstandings, so that perhaps this news would not be taken lightly.

I feel that, however, it is important to reopen with you very briefly the fact that we believe the pilot arthritis center program was established and is no longer open. That is, regions should not be permitted to spend

currently available funds or whatever funds come to them in the year, -- the distributions we have been discussing this morning to support additional activities.

We are trying to build a national cohesive program and as a result of that I have prepared a statement which I would like to read to you, and if you feel you need to study it we can distribute it. The timing is perfect, Ken, thank you.

But I believe it would provide you with the sense of what I believe is necessary in order to be fair to all regional medical programs and to try to build a cohesive program from those activities that were reviewed and approved by the Technical Board of Experts.

The statement that I would like therefore, for you to read to you and ask for your endorsement is the following, the underlying authority for the 1974 initiative in arthritis was pilot in scope and intent. And heterogeneous activities beyond this level would not be appropriate employment of current grant funds.

The full development and delivery of services for arthritis is an enormous undertaking, and requires a continuing well organized attack such as could be initiated under present pending legislation.

Thus, while Council is fully aware of the urgent needs in the arthritis field, it does not consider expenditures

for arthritis, other than for approvals and recommendations made at the June council meeting to be appropriate in the present environment.

And the allocation or expenditure by individual regional medical programs of funds for arthritis in addition to approvals provided at the June 13-14, 1974 Council meeting are not approved. The Council will entertain approval of additional thrusts in arthritis in the event of appropriate authority and new grant or other funds become available to the RMP's.

Dr. Gramlich?

DR. GRAMLICH: I heard therefore in the periodization process at the June meeting there were four applications that were approved by not funded. Those were outside the scope of this --

DR.PAHL: Those four are outside and they have been given specific permission following that Council discussion to utilize their funds to support. Because those applications went to and through the review process by the arthritis review committee.

This pertains only to those activities that were not reviewed by that special arthritis review group.

DR. GRAMLICH:Okay.

DR. PAHL: Because regions are permitted to rebudget, and anybody can rebudget into arthritis inthe coming year.

I don't know how we can establish a national program if we basically leave it open ended.

The applications in arthritis that have come before you today have not been reviewed by the arthritis panel, and cannot be because we have no possibility, have no possibility of calling them together again.

What we are saying, therefore, is that your June actions, including the form which we did not have funds to pay, but were given permission by that closes the arthritis program effort unless special arthritis funds were made available to us, or unless additional RMP funds, and then it would come back to this Council in full measure.

That is the statement, the intent of the statement.

DR. GRAMLICH: It seems reasonable and perfectly clean to me. I move that it is adopted.. Unless Council wishes --

DR. WAMMOCK: Second it.

DR. PAHL: It's been moved and seconded. Is there a discussion?

DR. JANEWAY: Isn't the intent of that also to exclude those grants which on technical grounds were disapproved?

DR. PAHL: Yes.

DR. JANEWAY: I think this will be clear in the sense of it.

DR. PAHL: This then will be incorporated. This

says that only approved activity -- activities in the June set of meetings can utilize NMP funds, disapproved activities cannot utilize them, any activities cannot be started with currently available or expected to be available of the actions we have taken to date, this morning.

DR. KOMAROFF: Do you know off hand those five regions that we can consider that in making funding?

DR. PAHL: The specific four regions? Mr. Spear?

MR. SPEAR: Florida, Memphis, Mississippi, and Tri-State.

DR. FLOOD: Tri-State brought up --

DR. PAHL: There is a motion on the floor and seconded All in favor of the motion, please say aye.

VOICES: Aye.

DR. PAHL: All opposed?

(No response.)

DR. PAHL: Motion carried. That concludes the formal business, except for, I think the very important public session, and I would like to ask Council whether you would like a brief break and then bring some coffee back to the table and have your open meeting with the representatives, or whether you would like to continue on, and then have a break?

DR. MILLIKEN: Coffee now.

DR. PAHL: All right. I think that is fair to our

visitors too.

Why don't we try to reconvene in, oh, ten or twelve minutes, as soon as we can bring some coffee or doughnuts back to the table. And then we will be refreshed for hearing from our guests.

(Whereupon, a short recess was taken.)

DR. PAHL: May we come to order please? Now that we have had a chance to get some refreshment, I would think we are in better position to consider the remarks of our guests. I would like to welcome both Mr. Bacon and Mr. Sargeant from the Maryland RMP.

Mrs. McCarthy, Dr. Scherl, Mr. Prasad, from Nassau-Suffolk RMP, and of course, Dr. Sparkman has already spoken with us this morning.

If there are other guests, I do not have their names here. We would certainly invite you to participate in the open session. I have been asked because of other commitments to if we could call on Mr. Sargeant, from the Maryland RMP first, and I would do so now.

And I would ask to have you identify yourself, if you will, for the record. And give us your statement, or submit a statement, and then following any discussion will you please -- we'll hear also from Mr. Bacon. If you care to speak and then if that is satisfactory, we will come to Dr. Scherl, and others from the Nassau-Suffolk RMP.

MR. SARGEANT: Thank you. I do have a 12:00 appointment in Baltimore, and that is what you get when you try to schedule things so tight.

I am a member of the Executive Committee of the Regiona Advisory Group and the Maryland Regional Medical Program. Like you I am a volunteer and give my time for -- towards hopefully operating an efficient and effective regional medical program.

I do have a statement which has been distributed to you, but in the interest of your time, I am going to summarize it if I can. When we received the news referred to earlier this morning in Maryland we did discuss it at some length, and felt it important that perhaps people coming from all over the country are not as cognizant of the city of Baltimore, and the state of Maryland, as they might be, and we felt it would be important that you understand our case, and our philosophies, and therefore that is part of the reason that I am here today.

The gentleman from VA is probably close to Maryland so understands the geographic situation perhaps better than most of you and I am sure Dr. Schreiner does, from Washington. Maryland has a fairly large population but our Regional Medical population only serves about three million of that population that is made up of 2.7 million, in Maryland.

And 300,000 in York, Pennsylvania. I think it was referred to earlier this morning, that regional medical programs do cross state boundaries and ours indeed does. As all of

the Regional Programs we have been involved in changing priorities, and a change in the effectiveness of funding, and so forth.

So we have been somewhat perplexed at times, and somewhat harried at times in order to get in our applications for money. And I am sure that you have experienced the same situation that we have.

Now, of the three million people that we serve in the Maryland Regional Medical Program approximately two million of that total is included in the metropolitan Baltimore area. That comprises the five standing counties as well as Baltimore city itself which is a separate and distinct politic subdivision, not part of a county.

And in western Maryland there are approximately 300,000. These figures are on the statement which was given to you, I am rounding it off; on the Eastern Shore of Maryland, which I guess is referred to as Chesapeake country, there are approximately 250,000, and in the southern part of Maryland is 115,000.

Then we have an additional 300,000 in York, Pennsylvania. Interestingly enough, of the population, and that is two million in the Baltimore area, 75.6 percent of that population are in the low income area, in fact, 25.6 percent of the people in metropolitan Baltimore city alone are Medicaid recipients.

In fact, 54 percent of all the people in the state of Maryland, the entire population of Maryland who are medicaid recipients reside in Baltimore city. Hence, I think what I am trying to point out to you is that many of our obligations have been centered on Baltimore city, which has been one the criticisms that we have had.

And we have tried to expand our services in areas outside Baltimore, but primarily the greater part of our effor and concentration has been toward improving methods of the people in Baltimore city to receive medical care. And so, while it may seem out of proportion to the members of the group, and the members of the technical advisory group, indeed it hasn't when you look upon the geographic and the economic distribution that exists in the state of Maryland.

Now, we have adopted many approaches in our efforts to submit grant applications. We have -- amongst those include support of planning, for Health Maintenance Organizations we have been a great deal of patient education in hyper-tensior for the low-income black families, particularly in Baltimore city.

We have pioneered in the areas of home health care services to neighborhood corporations and we have also assiste in the training of pediatric nurse practitioners who today in Maryland are serving not only Baltimore city, but they are serving in the rural poverty areas as well.

I would like to point out some of the very important effects of the RMP has had on activities in the health field in the state of Maryland. In Baltimore -- I am sure that those of you associated with medical schools in the city. There is always great rivalry between the medical schools, who is going to be the first with what.

In Baltimore when we developed our mechanism for -- let me get the correct title here. Kidney Transplantation Program. We were funding part of this several years ago. We were able to bring together the state's two medical schools, the state Health Department, a kidney foundation, and two or three of the community hospitals which had their own programs, to bring them together.

So now we have one unit working in a cooperative manner to accomplish the objectives that four or five units were working towards before. We think that this is a very positive accomplishment that has been made in the city of Baltimore, particularly when as I said earlier, there have always been rivalry.

And I see some smiles on some Doctors faces here. We also back in 1969 asked for and received a grant of $115,000 rounded off for a three year closed chest cardio-pulmonary resuccitation training program. And this has been taken over since that time by the Heart Association of Maryland who has trained some 13,000 individuals in the life saving technique.

materials into Dutch. And is using them in connection with its patient education programs in Europe.

So, again, we think that this is a very important for us. Now, these three things that I have just mentioned to you. We feel they demonstrate the vital role that the Maryland Regional Medical Program has played in the development of new and effective methods of providing critically needed services where few if any previously existed.

You have before you today, or you will have before you today two projects which applied for in our July applicatio two of them applied directly to the Western part of Maryland. Where three hundred thousand of our population reside. They are part of the second application program.

They involve health education in one case, health education for teachers and professionals in school system, a joint effort to educate the teachers so that we can communica this information to the students, and the school system in Western Maryland, which is part of the Appalachia Poverty Region area.

Over on the Eastern shore we have, which is 250,000 population, we are funding a clinical cancer program -- a hospital discharge planning program and continuing educational program in general, in Tivert County. All three of these are now being continued under private enterprise and private fundin

York, Pennsylvania which we serve, with a population

with a population of 300,000, approximately we have given continuous attention to this area.

We have an acute intermediate and long term scope care program begun in 1969 with a grant of $561,000. This established a special hospital unit for the total care and rehab of stroke patients. And since the termination of the funding for that program, in 1972, the entire program has been continued, and today is serving an areas with a population of 300,000.

We are very proud of these accomplishments. Which we think are positive things which perhaps in the rush of all the other applications and information coming to you may be overlooked.

I would just like to make one last comment, to point out that each of the eight projects that we have proposed for funding which will be before you today, at least, we anticipate is aimed at achieving a specific objective spelled out in the latest, I said latest interpretation because as I have indicated earlier, there have been continuous changes of Federal guidelines, and that is developed cooperative relationships in the improvement of care in underserved areas.

Developing innovative approaches to medical care. All of these projects received full review by the Technical Review Committee of our Regional Medical program by the complet regional advisory group and by the Maryland Comprehensive

Health Plan agency.

I thank you very much for your time. I have been as brief as I could. We do have complete details on the material that has already been distributed. I am glad to answer your questions.

DR. PAHL: Thank you very much, Mr. Sargeant. Dr. Gramlich?

DR. GRAMLICH: Mr. Sargeant, I am sure we all very much appreciate your lucid comprehensive remarks. May I ask your occupation?

MR. SARGEANT: I happen to be the Executive Director of the State Medical Society.

DR. GRAMLICH: For the state of Maryland?

MR. SARGEANT: Yes.

DR. PAHL: Dr. Wammock?

DR. WAMMOCK: What did you say about the medical schools competing together. What?

MR. SARGEANT: We did get them into a kidney transplant program. It has been very effective and we have very active recruitment for kidney transplantation that are --

DR. WAMMOCK: But that is the only program they get together on.

MR. SARGEANT: They have gotten together in many others. The university medical service program is working very closely with them, as is the Medical Society. We have a close relationship that we try to bring them together. Try

to get them to see each other's view points. We think competition is good. However, we don't think that is entirely bad.

DR. PAHL: Is there any other discussion or comments. Thank you very much, Mr. Sargeant. We hope you make your appointment in Baltimore without breaking the speed limits.

Mr. Bacon, do you have anything to add?

MR. BACON: No, in view of the time pressures, Dr. Pahl, it has been a pleasure to be invited. And if there are questions I would stay around. But I also want to get Mr. Sargeant back to his meeting. So I won't interfere with that.

DR. PAHL: Yes, Dr. Janeway.

DR. JANEWAY: Could I ask one question of Mr. Sargeant When you say you got them together, does that mean in the kidney transplantation and dialysis are being done in only one of the universities?

MR. SARGEANT: We have in Maryland, perhaps, a unique situation. Two years ago the state legislature passed a statute which set up a Maryland Kidney Commission. That Maryland Kidney Commission has jurisdiction working with the CHBA to designate only certain areas for kidney transplants and dialysis.

In answer directly to your question, no. That does not mean that there is only one university in Baltimore doing

that. Obviously there would have to be some interchange back and forth.

There are many dialysis centers. But I think I belie to my understanding there are only two units, two transplantation units in the City.

DR. PAHL: Thank you very much. We certainly understand as you dash off to another appointment, perhaps we may now turn our attention to -- I believe Dr. Larry Scherr, from Nassau-Suffolk has a statement, and Dr. Scherr, if you will identify yourself for the record we will be pleased to hear from you.

DR. SCHERR: Dr. Pahl, members of the Council, I'm Dr. Lawrence Scherr, Charman of the Nassau-Suffolk regional advisory group. And I am a member of the area's medical community. I appreciate the fact that I can appear before you.

The purpose of my visit here is to express the strong support of the regional advisory group for our program and to answer any questions that you may have. We recognize very well the critiques of this Council and the organization of our RAG group.

And actually to that end I visited the division of the regional medical program with another member of RAG to speak with the staff, to work out means to put into effect what was necessarily to present this grant before you.

Yesterday I unfortunately could not be here, but many of you did hear our coordinator, Mr. Prasad go over the contents of our program.

You also have a prepared statement from me and I will not go over that again. The content of the program and any questions referrable to that I will explain -- they are explained in that statement.

I just would like to clarify one or two points, that are not in that statement itself. To begin with, our region, Long Island, the two counties as in Maryland has a comperable population of 2.6 million people. The distribution of the population is in a rather,hetero geneous fashion.

Half being in an established suburban community, the other in a rural community fast becoming a suburban community. Secondly, there is a rather unique geographic position of our region. It is penninsular in origin, and finds itself admirably to regionalization.

And it is that end that we have developed our program. It is a community based regional medical program which has been in actual operation for the past four years and has been recognized by the community as an appropriate agency for the implementation of certain health programs.

Now, earlier this year, the Regional Advisory Group through it's committee had established the goals and priorities of ambulatory care. The actual development of delivery ser-

vices and diagnostic services of preventive care and this fortunately conformed to our areas, the goals and priorities of Nassau-Suffolk Comprehensive Health Planning Council and was actually the start of good effective cooperation between the two agencies.

Now, the grant before you is really a revitalized approach for our Nassau-Suffolk regional medical program. We are proud of the stated objective and the methods of achieving these objectives.

To go into details it does have fourteen directing ambulatory care projects. It has two emergency services projects which are in essence ambulatory care projects. And it has two renal programs which have ambulatory care components to them.

Thereby meeting our goals and priorities. Now, some of the programs, despite the current limitation on RMPs future course do require two years for realistic completion. Our grant contains provision for this as well as the means for continuing staff support.

That is, not only for the monitoring those particular programs that are carried forward, but for monitoring what has gone on before, what is going on this year in the programs that have been started in previous years. And we believe that is a rather vital and important role.

Just three other very brief items. One is the

RMP staff. The advisory group believes that our newly reorganized staff under the direction of Mr. Prasad has the strength and the wisdom and the leadership to help us carry this program. Through to it's successful completion.

The grant before you will, I think, not only reflects their dedication, but I think it reflects their expertise in their field, and I point out again, that their technical competence and their cooperation with regard to our area-wide comprehensive health planning council.

Secondly the RAG itself has corrected some of its -- most of its prior organizational difficulties. That is, the separation of the functions of the grantee organizations from the regional advisory group itself. The by-laws have been revised and completely conform, now, to RMP directives.

And I think they have sustained a continuing interest by the way, in it's objectives by this representative community group. And we believe that it is a major and a viable organization to serve the health needs, on Long Island.

Secondly, a word about the grantee organizations. OUr grantee organiztion is independently incorporated specifically to deal with RMP functions. I would just like to point out that in a recent fiscal audit, covering three to five months on a rather intensive basis, really on a daily basis, the grantee organization was commended for its' expert handling of the fiscal matters.

This, I understand, is unusual to have a commendation on an exit conference. Finally, in closing, I would just like to reaffirm my support of our program in the support of the regional advisory group.

We believe that the program is well designed and it is well coordinated to meet the needs of the people of Long Island. We have asked for an amount which exceeds slightly two million dollars for this next period. We do ask and do request and do request that you favorably consider this, and thank you very much.

DR.PAHL: Thank you very much, Doctor. I am sure you would be very responsive to any questions that may come up. Is there a discussion question? Mr. Milliken?

MR. MILLIKEN: With regard to past budgets, in regard to the projects that you are proposing, or recommending, within this, what has been built in to see that these projects are inter-related with other sources of funding. And what is the potential for their continuation in case the RMP money is not available after this grant period.

DR. SCHERR: That of course has always been a major consideration of the Regional Advisory Group. Despite the supposed last year of funding, and that is to seek a way to stimulate the project to begin with. And encourage the project office or other provider organizations to pick up the program provided it is demonstrated its worthiness.

Now, I think that therein is the strength of our

program. Those programs that have started have been picked up in some aspect by other organizations emergency services by county health departments, renal programs, by some institutions, and by community medicine, and by hopefully the institution by which that is developed, and so on.

It is our intention from the very beginning to use the regional program as a stimulus to start developing each programs, ultimately to be picked up on a more permanent basis by other means.

DR. PAHL: Thank you. Is there further discussion of questions of Dr. Scherr?

(No response.)

DR.PAHL:Mr. Prasad, would you have anything to add?

MR. PRASAD: No. I spoke yesterday.

DR. PAHL: Would you use the microphone, please, if you care to make a comment?

MR. PRASAD: No. I spoke yesterday before the Review Committee, and most of the Council members who were present, and I have no comments to make. Unless you have some questions to ask.

DR.PAHL: Thank you. Miss McCarthy?

MISS MCCARTHY: No. Thank you.

DR. PAHL: Well, then, if there is no further discussion on Nassau-Suffolk, I want to thank you for returning

here today, and submitting your statement through Mr. Prasad yesterday.

Are there any members of the public who wish to make a statement to comment upon the proceedings so far?

Does the Council have anything further to discuss in the open session. Dr. Sparkman?

DR. SPARKMAN: Can I make one more point, Herb?

DR. PAHL; Yes.

DR. SPARKMAN: I think you are all familiar with the National Association RMP, which instituted the lawsuit which released the impounded funds. When this was set up it was our view that this would serve not only this lawsuit purpose, but also some organization like the American Public Health Association and others to provide staff education and training.

And in fact we do have such a meeting planned in Denver for September 3rd, and 4th, I believe. At which I think a very good program has been developed. Which so far has been oversubscribed by the various RMPs.

And which will deal with the various parts of RMP programs: project development. Management, and I am sure will be of considerable part, and we see that as the logical extension of the National Association.

Actually, all of you are invited to attend, and we will see that information is given to you about it.

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DR. PAHL: Thank you. Dr. Gramlich?

DR. GRAMLICH: Would it be appropriate to ask Dr. Sparkman to give us a one-minute explanation of what the NRMA is?

DR. SPARKMAN: Yes. I had hoped that Dr. Jack Engle from the Lakes Area RMP was going to be here, since he is the president of the board.

This is an organization, Dr. Gramlich, set up aside from the steering committee in the regular coordinating with the coordinators committee, funded by personal and private sources quite aside from any grant funds and initiated originally around September of last year when it became apparent that without the release of impounded funds the RMP future looked pretty bad.

But it has continued with meetings of the board, the board being made up of some representatives of the coordinators, some have come from the steering committee. We think there is a real need for the kind of staff training that such an organization can provide.

We hope that this is going to be the ultimate future. Obviously we should be out of the legislative -- I mean, the legal problem. As Dr. Pahl has said and as you know, this, I believe, has been handled and, as I hope, done with shortly.

There has been question as to whether RMP grant

funds could be used for this purpose. So far they have not been used. And I have spoken vigorously to this point. I am told that legally it may be appropriate to use grant funds.

But I think until we are beyond the legal problem, until we have clearly established that this is an educational activities, that these should not be used. So far they have not been used.

The membership is made up of a wide variety of people -- RMP staff, advisory group people, other individuals with whom we have worked. There are some institutional memberships, people like medical assocations, hospitals, volunteer organizations who wish to join in that fashion.

DR. PAHL: Dr. Haber?

Thank you, Dr. Sparkman.

DR. HABER: Dr. Sparkman, I hope you will indulge me to the extent that I will probably ask you about matters that have concerned me deeply for a long period of time. But it strikes me that with the imminent emergence of a national health insurance strategy, certainly the organizational and substantive efforts demonstrated by RMP have a role to play, particularly in the transitional years.

My question goes to this point: If indeed, as this booklet indicates, there are some 21 million people who can begin to be beneficiaries of a national medical

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program, what has been done to bring home to the people -- the clients, if you will -- the benefits accruing to the program?

It strikes me that I am unfamiliar -- much of the effort has gone into the providers in terms of popularizing or informing. What has been done or what could be done to bring this home to the people that are the potential natural beneficiaries?

DR. SPARKMAN: I think not enough has been done, Dr. Haber. If I understand the intent of your question, one of the problems that I see as a coordinator of an RMP is that in order to function most effectively you do some very low-key way to bring people together and make as relatively little evidence of your existence.

And I find that this is the way you can get different groups together. And sometimes they hardly recognize that the regional medical program is accomplishing this. But in order to demonstrate to Congress, the public and others that you are accomplishing something, this is not a very effective order of operation.

And so we find ourselves caught between these two. I think that in general regional medical programs have done a poor job of demonstrating to beneficiaries that they have, in fact, served a useful purpose. I find continually as I move around our two-State region, Washington and Alaska,

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that there are unexpected and surprising numbers of people who have been touched in some way by our regional medical program who volunteer the fact that their appreciation and their hope that something like this will be continued because they have been unable to find any kind of assistance to bring together activities to accomplish needs, to respond to needs that they have.

DR. HABER: I would hazard a guess that probably 90 to 95 per cent of the beneficiaries, while they may be aware of the local clinic or school operation or outreach operation, are not aware of the fact that this is served by the regional medical program in terms of coordinating, planning and executing of it.

And that is a critical step, it seems -- to bring that realization home.

DR. SPARKMAN: I would agree. And I would welcome any thoughts here any of the members of the National Advisory Council have about this. I think we have done a poor job in this respect.

DR. PAHL: I think in view of the time I will close this open portion of the meeting and again thank our visitors and guests for appearing and speaking with the Council and being available for discussion, and ask at this time that all individuals in the room other than those who are part of our Council or Federal employees please leave at this time.

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Let's take a two-minute stretch, and then we will enter our review of applications.

(A short recess was taken.)

DR. PAHL: May we come to order again, please? Will Council come to order, please. I would like to reconvene the Council for now the closed session and the review of individual applications and, just as is our custom, call to your attention the statement on conflict of interest and confidentiality of meetings which you will find immediately behind your agenda.

And I would like now to turn the meeting over to Mrs. Silsbee who will guide us through the applications. Most of you were here yesterday and heard the discussion. We hope that that was a mutually rewarding and satisfying experience.

I have heard some favorable comments from the Review Committee members. And I certainly hope that you found it of interest. Let me state for the record that this was an unusual proceeding and that it was through a comedy, a set of highly unusual circumstances, but that the members of the Council were sitting as official visitors and not in any way as participants.

And so your discussion, review and recommendations today are now as Council members and may be in support of or quite divergent from whatever discussion, recommendations

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were made yesterday.

And with those few comments, Judy, would you please lead us through?

MRS. SILSBEE: There are a couple of background items that I think are important here. The committee did express after the meeting yesterday some concern about the speed with which they had to move, but they never had a choice.

They had the Council meeting today. And it may not have been apparent to all, but at the get-together in July the individual reviewers did talk with one another and, in most cases, where they were not able to, they tried to communicate by phone. So there was a good deal more background in terms of their deliberations than appeared in public in the record.

The other thing is that we put on your desks this morning -- I mean, in front of you -- this is supposed to be pink. And this is the Staff's -- yesterday as the Committee was deliberating we were trying to write these up so that you would have something in front of you.

This is the gist of the recommendations of the Committee, and they are alphabetically arranged. Also, just now we have -- I feel like, yes, Virginia, there is a way of doing this -- we did get the transcript for yesterday morning's session back in time.

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This is the first -- we have been asking for this for some time, but it finally came about. That is only those regions that were reviewed in the morning. The afternoon session is still being typed. So we have asked the Staff to take apart the transcripts and give you the verbatim transcript of those regions that we now have the transcript available on.

With that background, I think this morning we will try to go alphabetically.

Dr. Schreiner?

DR. SCHREINER: Before you do that, I would find it helpful in perspective to know if you added up all these, what did it come to?

MRS. SILSBEE: A very good point.

DR. PAHL: Well, I have the figure.

MRS. MORGAN: It was on the board.

MRS. SILSBEE: I erased it from the board this morning because it didn't seem to be a thing to be public knowledge.

DR. PAHL: The figure is $26,557,154, which is, from a management point of view, a very nice level. But you should not be bound to it in either an upward or downward direction, particularly in view of the action you took this morning which gives us that kind of flexibility to manage our affairs.

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DR. SCHREINER: That gives us a feel for where we are.

MRS. SILSBEE: I am asking Mrs. Leventhal to distribute the kind of running summary we keep that puts together as much information as you have at this point. This is the summary data on the recommendations yesterday.

DR. JANEWAY: Mrs. Silsbee, can I make a gratuitous comment?

MRS. SILSBEE: Yes, sir.

DR. JANEWAY: I think it is an extraordinary accomplishment to be able to get the transcripts on the table this morning. You must have had people chained to the walls all night. I don't know how that was done.

MRS. SILSBEE: Well, this gentleman to my right and his peers are the ones that are responsible for that. But also, a push, I think, from the Director's office helped.

DR. PAHL: We found that once the rumor that I relayed yesterday didn't materialize there was a free evening for everyone.

MRS. SILSBEE: O.K. Could we start with Alabama? I think the best way to proceed today is to ask the primary reviewer to make whatever comments and make recommendations and then if the secondary reviewer has anything different I will ask for that. But it may not be necessary at this point.

Alabama. Mrs. Gordon?

MRS. GORDON: I was pleasantly surprised this morning when I read the various and sundry things we have received, since I wasn't here yesterday. I agree primarily with the comments made yesterday. The only addition that I would have is that Alabama does have a couple of their projects that nearly all of the money is for equipment. And that I do question.

That is 126 and 125.

MRS. SILSBEE: Mr. Ogden, you were present yesterday. Do you have anything to add?

MR. OGDEN: No. I would agree with the comments that were made yesterday, particularly those which appear in the transcript from Dr. Vaun. Project number 134 does indeed appear to be the same project that appeared here in the previous application and was rejected.

And it is unlikely -- I felt in reading the material that was sent to me -- that it could be completed in a

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reasonable period of time. And some of their other projects perhaps are not terribly feasible within the periodof one year.

The matter of the equipment doesn't bother me that much. And I would agree with the allocation made by the Review Committee yesterday.

Mrs. Gordon, do you have any other feeling on that?

MRS. GORDON: No. I would agree with the allocation.

MRS. SILSBEE: Could I have a motion, please?

MR. OGDEN: If Mrs. Gordon will move it, I will second it.

MRS. GORDON: All right.

MRS. SILSBEE: The motion has been made and seconded that the Review Committee recommendationof a funding level for the Alabama application for $680,000 be approved.

Discussion?

(No response.)

MRS. SILSBEE: All in favor?

VOICES: Aye.

MRS. SILSBEE: Opposed?

(No response.)

MRS. SILSBEE: The motion is carried.

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ALBANY

MRS. SILSBEE: The next region is Albany. Dr. Watkins is the primary reviewer.

DR. WATKINS: Albany has a history as a superior region. In the May funding which Council recommended in June it almost got 100 per cent of the request. In other words, it was 1 million 66 hundred thousand, and they got 1 million 12 thousand.

They are asking this time for 541,437. Mr. Barrows recommended 487,000. Based on Albany's superiority and community involvement, I make a motion that they get 487,000, which was recommended yesterday by the Review Committee.

MRS. SILSBEE: Dr. Haber?

DR. HABER: I have nothing to add, except that I would ask Dr. Watkins if we could amend his motion to make it $500,000, $13,000 more than he has suggested.

MR. MILLIKEN: For what reason?

DR. HABER: I think that these projects are well conceived. I think that the one I am particularly interested in is the one commented on in terms of evaluation of the medicaid screening program. I think that there seemed to be some disparity between some of the reviewers about what the level of funding should be.

Since both of them are a little bit below what they asked, I think we can be slightly more generous and give

then some more.

MRS. SILSBEE: Does thatconstitute a second, Dr. Haber?

DR. HABER: Yes, it does, if Dr. Watkins will accept it.

DR. WATKINS: I accept it.

MRS. SILSBEE: The motion has been made and seconded that the Albany application be approved at a $500,000 level. Additional comments?

Dr. Milliken -- I mean, Mr. Milliken?

MR. MILLIKEN: I am concerned about the precedent for the future applications.

MRS. SILSBEE: Could you use a microphone, please, sir?

MR. MILLIKEN: I am a little concerned about the precedent of this amendment for consideration for the forthcoming applications. I think if we could use specifics the Dr. gave in terms of a specific project that the increase be allocated specifically to that for the reasons that he gave rather than leaving it to the judgment of heaven, they might spend it on projects that this Council and the Committee feel were not worthy.

And I notice a departure from our usual routine. I am not against it. But I believe there ought to be more specific instructions.

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MRS. SILSBEE: Mrs. Morgan?

MRS. MORGAN: Can we give specific instructions to the regions as to how they are to spend the money?

MRS. SILSBEE: We can strongly recommend that the basis of the funding decision was based on that aspect.

DR. PAHL: We can give advice, but we do not really earmark it for one specific project. And in that sense, in adding additional funds we would just have to rely upon whether they chose to follow our advice or not. So your reasons should be very well spelled out.

But we can't guarantee the results. We do our best to transmit that advice.

DR. GRAMLICH: Dr. Pahl, Mr. Milliken's remarks have crystalized a growing concern that has wormed its way into my mind. This sounds a little bit like -- I want to apologize and make it very brief.

The mechanism that is used is illustrated by this particular request, especially where yesterday you will recall that one reviewer said, let's make it this figure, the second reviewer said, let's make that, and they said, well, let's just split it.

And I like the approach that Dr. Haber has suggested that they be more specific. And this points up to me the urgency of the problem which is only existing in this particular session, because if this is the last session it will

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never be up again.

But here is a situation in which the whole structure is a reverse pyramid. The primary reviewer, who is the only one who has really had the time and the ability to go over the grant request in detail is the one who starts at the bottom of the apex of the pyramid on which the total funding process is accomplished.

The secondary reviewer says, well, yes, I think it is probably all right, or maybe we ought to do this or that. But then the Review Committee accepts that, and if we accept it, in turn, the Review Committee's recommendation ex pro facto without any really serious consideration we are just compounding that pyramid, on which some very important decisions at the regional level might well take place.

So my plea is simply that I think yesterday's review session, which wasinteresting, very interesting, was probably unique in that it was pressured timewise, and may have reached the right decision -- probably in most instances it did.

But I would agree. I think the Council should subject that to ample scrutiny before accepting it.

MRS. SILSBEE: The motion has been made and seconded that the Albany application be approved at $500,000 with advice to the region about the one project involving

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the State.

Is there further discussion?

(No response.)

MRS. SILSBEE: All in favor?

VOICES: Aye.

MRS. SILSBEE: Opposed?

(No response.)

MRS. SILSBEE: The motion is carried.

The next region to be reviewed is Arizona, and Mr. Hiroto is the primary reviewer.

MR. HIROTO: May I ask if the afternoon transcripts from yesterday's session will be available later?

MRS. SILSBEE: Yes, Mr. Hiroto, would you like to hold off?

MR. HIROTO: Yes.

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ARKANSAS

MRS. SILSBEE: We will go to Arkansas.

I'm sorry, I can't remember which ones came up, so if you all will point this out it would be most helpful.

Dr. Komaroff is the primary reviewer of the Arkansas application.

DR. KOMAROFF: The June Council rated this region as average. Its funding level on the basis of the June Council recommendation is currently 1.425 million. They seek a supplement of $816,000.

The main concern of the June Council centered around the stability of the core staff and the uncertainty about a new coordinator to replace Dr. Silverbladt. According to Mr. Posta and the Staff of DRMP, that problem is being resolved.

Virtually all the vacant staff positions have been filled. And the current acting coordinator very likely will become the permanent coordinator. The project proposals in this supplement are somewhat disappointing to me. And I think Dr. Carpenter's review yesterday summarizes my impressions.

The application consists of a great variety of unrelated projects. Many seem designed to further the goals of a single institution within the region rather than to accomplish regionalization. I agree with that. There are

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two projects that I think the Council should be particularly concerned about.

One is a very large project, the Arkansas digestive disease center, which requests $176,000. It is actually a low priority project from the RAG. The thing that concerns me about this project is that they state their primary objective is to, quote, facilitate the further development and upgrading of the gastroenterology training program at the medical center.

And they wish to purchase $88,000 worth of equipment. Additionally, they will hold a weekly conference to which practitioners from the community would be invited, as I imagine they currently would be, and hold a few educational sessions around the region.

But it is clear, and I think they state frankly, that the purpose of this grant is really to supplement the training program in gastroenterology at the medical center. And I think the Council ought to express some tangible concern about that.

The second project that perplexed me is a project to establish rape crisis center control program. This is sponsored by the National Organization for Women, NOW, and the State of Arkansas, and would enhance the ability of a woman who had been raped to seek immediate guidance as to what she should do medically and legally.

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I think there are similar prototype for this kind of a rape crisis center around the country that apparently are quite effective. But the concern I have is whether RMP funds under Section 900 of the law really allow for this kind of a categorical activity to be supported.

It is not noncategorical; it is categorical. And it does not fall, in my estimation, within the language of the law.

DR. PAHL: It is also discriminatory.

MR. KOMAROFF: I suppose rape can be. I would, to make these recommendations tangible, agree with the level of $400,000 the Review Committee recommended yesterday, but with two restrictions: one, that there be no dollars expended for the rape project and, second, thatno more than $30,000 be expended for the digestive disease proposal.

DR. WAMMOCK: Which would be for education?

DR. KOMAROFF: Yes.

DR. PAHL: Dr. Komaroff, I think we would feel comfortable with that recommendation as a program.

MRS. SILSBEE: Dr. Janeway?

DR. JANEWAY: Dr. Komaroff and I have discussed this prior to the meeting. I concur with the technical review and with Dr. Komaroff's comments, and second the proposal.

MRS. SILSBEE: A motion has been made and seconded

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that the Arkansas application be approved at a $400,000 level, with the following conditions: that no dollars be expended for the rape review project and that no more than $30,000 be expended for the digestive diseases activity.

DR. JANEWAY: That is component 104.

MRS. SILSBEE: Component 104.

Is there further discussion?

(No response.)

MRS. SILSBEE: All in favor?

VOICES: Aye.

MRS. SILSBEE: Opposed?

(No response.)

MRS. SILSBEE: That motion is carried.

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BI-STATE

MRS. SILSBEE: The next application to be reviewed is Bi-State. The principal reviewer there is Mr. Milliken.

Mr. Milliken, Dr. Watkins was here yesterday and you weren't. I don't know whether that --

MR. MILLIKEN: I will defer to him.

MRS. SILSBEE: Dr. Watkins?

DR. WATKINS: Yes. The Bi-State request was for $472,458, and the recommended funding level was for $275,000. And I agree with the Review Committee. I think that this Bi-State critique, the projects compared to May-June were sort of around the same level -- in other words, the same level of prioritization and so forth -- except that since time is running out it is possible that they might have padded a little to get the $472.

So what we are asking is that this be reduced to a more feasible figure for them at $275,000. There was a recommendation by two reviewers of 270 to 300 thousand. And I think one reviewer even suggested 335 thousand. But we are suggesting that it be 275 thousand.

MRS. SILSBEE: Mr. Milliken?

MR. MILLIKEN: I would like to in general agree with that. However, in looking at the many projects that were recommended be dropped, there was one, number 59, evaluation and placement of long-term care patients. I don't

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know the quality of this program.

However, generally there are two great needs in the country which would show a need for developing and continuing such projects. One relates to cost containment for health care, and the other to get resources in place for the impending national health insurance.

And based on this, and if this is -- I would have to rely on Staff -- if this is a program that can be a quality program and make contributions to those two needs, I would recommend that we add $30,000 specifically earmarked for funding of number 59.

MRS. MORGAN: I don't see where 59 was deleted, anyway.

MR. HIROTO: It wasn't.

MRS. MORGAN: We've got 57, 58, then we go to 60.

MR. MILLIKEN: Oh, really? The list I have indicates --

DR. WATKINS: Let me see if I can -- the regional office made comments on 60, 57, 59 and 64, which were favorable. And it would be an additional $60,000. The question is: Are we in agreement with this? If you are in agreement I will add the $30,000.

MR. MILLIKEN: Right.

MRS. SILSBEE: O.K. Mrs. Flood?

MRS. FLOOD: The Review Committee's comments that

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are listed on the pink sheet says that brief mention is made of Dr. Felix's arrival as the new coordinator. However, little discussion was given to his new role in plans or the role he might play in the development of this application.

Being a little bit familiar with the past history of the Bi-State program, I think that the power that a man of Dr. Felix's personality and capability might have in making the program develop into something stronger even in this last phase is something we shouldn't overlook.

Now, I would agree that at first glance some of these projects do not appear to be of the most outstanding quality. But I would think that Dr. Felix has the capability of holding neutral ground in a particular area where there is quite a bit of university medical school discussion, and there is impingement on Bi-State by the Illinois RMP and there has been inactivity at times by the Missouri RMP.

I would like to ask if the gentlemen might consider, in light of the cut that was given at the June Council, an additional $100,000 to fund the Bi-State program at $375,000 rather than $275,000, with your specific recommendation of that project being included, that 59, but with no comment made about the rest of this money -- that is, $60,000 or $70,000.

That might be of value to Dr. Felix to accomplish something, coordination in another area.

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MR. MILLIKEN: You feel that he needs additional staff, do you?

MRS. FLOOD: No,I don't think he needs necessarily additional staff. I think he needs a little discretionary capability there, to be responsive to these things in the region/so that he doesn't have the stigma of being related to the universities in that area.

I think he needs a little more discretion so he can be more able than the previous coordinator to relate to needs in that region.

DR. WATKINS: Well, if we were to review and we were to add, I would suggest that it be based on what we just mentioned, the regional office comments. And those comments were an additional 60, not 100. So I would want to have a reason for adding to the 275, and the reason would be : strongly in favor of the regional comments which were the projects just mentioned, 59, 64, 60 and 57.

That was the group eliminated by the reviewers. That is a group that is worth 60,000. So it would give me a better feeling if I said 60 rather than 100.

MRS. FLOOD: Well, I would accept the 60.

MR. MILLIKEN: What bothers me -- I am not against adding another 40,000. We have the money. But I think we need a more tangible, specific advice for so doing, in line with my earlier comment.

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I think it puts us in a very bad light to add additional amounts without a very specific cause.

DR. WATKINS: Can we have Staff comment on this?

MRS. SILSBEE: Mr. Posta?

MR. POSTA: I think the purpose of what Mrs. Flood picked up in the green sheet was primarily instigated by Staff. It was something that was not said rather than what was said. Dr. Felix did come in and talk to Dr. Pahl and the proper staff here at DRMP.

He did respond with a three-page letter stating some of his goals, what he would like to do during the next year in the St. Louis area. As we know, he does have a terrific reputation. And to date -- he has been on board since July 1st -- has gotten together with experimental health delivery service system there in St. Louis as well as with ARCH program and the CHP agency.

And one of his primary goals is to utilize the institutions already set up and yet at the same time to pursue some of his goals in primary care and in manpower. Now, the other point that was mentioned in the pink sheet you have before you was the role that Dr. Felix has played in establishing and preparing this particular application.

And when we asked him that, the answer was completely negative: He did not have a role in preparing this particular application. So it is our strategy at least to

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present this to you with expectations that perhaps Dr. Felix would have more latitude in getting into those areas that he particular has a special talent for.

MRS. SILSBEE: But for Council's consideration, they have the application in front of them. This is sort of the horns of a dilemma. And in terms of the advice that we would give to the region, as I heard the discussion, is thatcertain of your activities we think are first rate, some of the others we don't think are good. But we really think that you ought to scrap the whole thing and look at your priorities all over again and put your faith in Dr. Felix.

Now, this could be translated in some way or another, but it does create a problem.

MR. HIROTO: Is there a motion?

MRS. SILSBEE: No, there isn't.

DR. WATKINS: We move $335,000.

MR. MILLIKEN: I second it.

MRS. SILSBEE: The motion has been made and seconded that the Bi-State application be approved at the level of $335,000.

Is there further discussion?

(No response.)

MRS. SILSBEE: In favor?

VOICES: Aye.

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MRS. SILSBEE: Opposed?

DR. JANEWAY: No.

MRS. SILSBEE: Let the record show there was one in opposition.

The motion is carried.

MR. HIROTO: Am I to leave?

DR. JANEWAY: Yes.

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CALIFORNIA

MRS. SILSBEE: The next application to be reviewed is from California. And Mr. Hiroto is out of the room. Dr. Janeway is primary reviewer.

DR. JANEWAY: As noted in the May-June review, the program was above average and continues, in my opinion, to be above average to superior. The May-June request was on the order of $8,170,000, with a DRMP funding decision of almost 7 million dollars -- even somewhat below the Committee recommendation.

The current request is for $5,592,000. It is my opinion in reviewing this -- and I concur with the technical review committee -- that the request is overly ambitious for the time frame of accomplishment. And the amount can be effectively reduced to an amount of 3 million dollars.

I would express only one administrative concern: Although there seems to be a reasonably good relationship between the RMP activity and the various CHP agencies, there are some areas of clearly unresolved conflict. And I think that with what I see as somewhat more dispersion of activity in this State tending to get back to the way it was before reorganization, that the coordinator should be cautioned in this regard.

The recommendation for funding is at the level of 3 million dollars. And I so move.

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MRS. SILSBEE: Mr. Ogden?

MR. OGDEN: I disagree with Dr. Janeway on the level of funding. And I would like to spend a few moments on this particular application, inasmuch as I think it is the largest before us today.

Those of you who were here yesterday and listened to the discussion will recognize that Dr. Heustis, who was the primary reviewer yesterday, recommended this be funded in full, $5,592,000. Dr. Hirschboeck, who was the secondary reviewer, suggested it be reduced to 2 million dollars.

After considerable discussion among the people around the Review Committee table about the projects and a group of other things, the final decision came down to a bit of dickering. Now, at the risk of going over things that you listened to yesterday, there was a show of hands on how many would prefer 3 million.

Dr. Heustis said, how about 4 or 5?

Then Mrs. Silsbee said, well the motion has been made at 2 million, how many in favor. That was voted down. That motion was defeated.

And Mr. Barrows said, well, then I will move it at 3 million. And they finally got an acceptance at 3 million without any discussion of whether these were valuable projects, whether the RMP was being cut too far or particular discussion with respect to the quality of the this program.

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Now, you don't have available to you, I don't think, the yellow printout sheets on this. Do you have this in your books? If you would look for a moment with me at the yellow printout sheets on the California Regional Medical Program, there are some things here that I think are of considerable interest to us.

MR. MILLIKEN: These are numbered. Which one do you want to look at?

MR. OGDEN: Let's begin with the cover sheet for just a moment. There are 83 projects here; 61 of them are new, and 22 are requests for continued support -- 1.3 million of continued support.

And if you look at the next page, you will see that program staff, which includes existing projects as well as continued projects, is 1.6 million. Now, if you add up the continued support and program staff, you are at 2.9 million, which is the 3 million dollars that we are talking about.

Admittedly program staff may be possibly reduced in the event they do nothing on new projects. But the 3 million, I suggest, may only continue the projects that they have and cover programs. That does not cover new projects. In looking across, I see that there may be some cutback on program staff if there are no new projects.

DR. JANEWAY: May I make a point of clarification? It was my impression, as I was primary reviewer, that none

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of this was for program staff. That was all funded in the May-June application.

MRS. SILSBEE: Is that not correct, Mr. Russell?

MR. RUSSELL: That is correct.

DR. JANEWAY: That 1.6 million has already been funded,

MR. OGDEN: All right. If you come down to the request for September of '74 to June of '75 which is in the third column, that is under the heading of five in here, you will begin to see the programs that they are proposing are those to which they propose to add some additional funds.

These include a series of kidney programs, some of which were funded at very small amounts in the July '74 to June of '75 request and for which they are now requesting additional funds.

And when you come over, come several pages along, don't you have a printout, now beginning on page 7 you begin to pick up new projects which they are talking about beginning with about 147T. And you will find some that are added to. But beginning on page 8 they are all new projects that they are talking about funding for the period of September '74 to June of '75.

Now, I find some of these to be of considerable interest and also of value. There are projects here concerning

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the health care network in the Imperial Valley which involves migrant workers. There is an American Indian clinic awareness project here.

There are upgrading of free clinics, ambulatory care facilities -- a whole series of things that I feel were simply ignored in the discussions yesterday. And I came away from yesterday's discussion somewhat dismayed with the manner in which the California application was handled.

I recognize that this is a big program and it is an expensive program. It is a lot of money. But my reaction to it is that the cut from 5.5 million, nearly 5.6 million to 3 million was done almost on a bargaining basis, without much consideration of the actuality of the needs of this program.

And I think or feel that we should add back money into this application. I haven't totaled up the requests that appear on pages 8, 9 and 10 at all. But I would suggest that if we added back upwards of a half million dollars, maybe even a million, we would be finding money well spent in a superior program that has always had exceptional management and has done a great deal of good in what is now the largest State in this nation.

MR. WAMMOCK: You would take it back to 5 million? Is that what you are saying?

MR. OGDEN: I would take it back at least to 4.

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DR. JANEWAY: Let me respond to that. Perhaps I am speaking not as a member of the National Advisory Council and a little bit too much from a technical standpoint. But if you are going to put 1.5 million dollars into a hypertension screening program in 10 months, you had better be pretty well prepared as a physician population to have some reasonable idea as to what you are going to do with the people who you identify.

And that is where my comments saying that they are being overly ambitious: If there are indeed 23 unidentified hypertensives in the United States, and probably more than that, you can set up programs which build up people's expectations to a level which you cannot possibly meet within the limits of the delivery system or within the cost barriers that would be imposed by defining that population.

I think it is an admirable program. And I am not making a comment there. I am just saying that as to the quality of it I think it is overambitious. And that was my interpretation of the technical review that was also given. I would agree that on the surface there would appear to have been some bargaining as to the level of funding, at the outset of which one would get the impression that it was not being done on the merits of the proposal.

But I think ultimately that it was and that the technical expectation was the one that cast the deciding

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factor. And I would say that I agree with your comments to a point, but I certainly agree with the recommendations of the Review Committee.

That is just too much money. It would not be as well spent in that as it would if it were distributed differently throughout the regions.

MRS. SILSBEE: Dr. Gramlich?

DR. GRAMLICH: Dr. Janeway raises a criticism of a million dollars for a hypertension screening program. And I would observe that the same Review Committee recommended a million dollars for a hypertension screening program and treatment program in the State of Mississippi.

DR. JANEWAY: They cut is by $840,000 specifically.

DR. GRAMLICH: Yes, but from a 2 million dollar level, leavin- them with a million dollars.

DR. JANEWAY: The incidence of hypertension in the State of Mississippi or prevalence, whatever you want to use, based upon the racial distribution and the characteristics of people living in that area, I think you will find a striking difference from California.

As I said, I don't want to get into being a technical reviewer on this, but when you have a very high percentage black population,and in the entire Southeastern United States, if you look at the prevalence of hypertension, coronary, arterial disease -- you are dealing with a different

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type of population and a different health care need.

MR. OGDEN: Let me make one brief comment here. I think since the time we started the Regional Medical Programs in 1966, we have witnessed in America probably the greatest migration of people in history. And I speak about the migration of the black peoples of this country from the South to the North and the West.

We may not all be aware of this, but as recently as probably 1946, right after the war, some 77 per cent of the black population in this country lived in the South and was thought of as the rural Southern problem. Today 65 per cent of the black people in this country live in the North and the West and are really thought of as an urban problem.

The black population in this nation has settled in California, New York State, Michigan, New Jersey. And I think we sometimes are not aware of these things that have been affecting our regional medical programs.

And I would suggest that if hypertension exists in Mississippi it also exists in California. There is a tremendous black population in California. And it has been a very rapidly growing population.

Dick, may I just comment, too, then I will close this off: Many of these projects I asked you to look at on pages 8, 9 and 10 of this computer printout are not hypertension projects; these are projects spread among a great

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many other things.

I plead no particular case for California. I am not from California. But I simply feel that this is a program that deserves better consideration than it received yesterday.

MRS. SILSBEE: Dr. Schreiner?

DR. SCHREINER: I just want to point out that both the reviewers have made some excellent specific points. I do think, however, we should put in perspective that 7 million dollars plus 3 or something over that is roughly 10 per cent of the entire nation's RMP funds.

I don't think we should view California as being a deprived State.

MRS. SILSBEE: Dr. Komaroff?

DR. KOMAROFF: Another was to look at the perspective is that California has 10 per cent of the population of the country. And we had available about 64 per cent of the funds that were requested in this cycle. 3 million out of a request of 5 is about 60 per cent.

So an average region ought to get around 3 million. But I would think that if this region is, in fact, regarded to be superior or above average that -- just that is another context within which one might look at the 3 million.

MRS. SILSBEE: Dr. Janeway has made a motion that the application be approved at the 3 million dollar level.

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I didn't hear a second.

MR. WAMMOCK: I will second that motion.

MRS. SILSBEE: All right. The motion has been made and seconded that the California application be approved at the level of 3 million dollars.

Is there further discussion?

(No response.)

MRS. SILSBEE: All in favor say aye?

VOICES: Aye.

MRS. SILSBEE: Could you put your hands up, please? That is one, two, three, four, five, six, seven say aye.

Nay? Seven.

MRS. MORGAN: Maybe we should set it aside and go to --

MRS. SILSBEE: Dr. Wammock?

DR. WAMMOCK: You talk about the new projects over here. I have just been looking at that hypertension. And if you look at on page 9,I thought I had it, California, it seems to have gotten away. But it looks to me that there are lots of hypertension projects over here -- 159C, 159D, 159E, 159F, 159G, community hypertension awareness project, 159H, high blood pressure control in Berrett County, 159 -- there's about 10 or 15 down there that go right on to the hypertension.

So I think there is a tremendous amount of money

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being put in that program there.

MRS. SILSBEE: Well, I think that was brought out a little earlier.

DR. WAMMOCK: It was brought out a little earlier. But this is in the new projects in which they are requesting this.

MR. OGDEN: Can I make a new motion that we put California at 4 million dollars?

MRS. SILSBEE: Is there a second to that?

DR. GRAMLICH: Second.

MRS. SILSBEE: The motion has been made and seconded that California application be approved at the level of 4 million dollars.

Is there further discussion?

MR. MILLIKEN: I think 3 and a half. Try 3 and a half.

DR. JANEWAY: How about 3 million 640?

MRS. SILSBEE: I might add that the Council doesn't seem to be any more deliberate in its setting the fund levels than the Committee seemed to be yesterday.

All in favor of the motion to approve the application at 4 million raise their hands? Four.

Opposed? Eight, nine.

The motion is defeated.

MR. ODGEN: Dick, you want to move it?

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DR. JANEWAY: I move approval of the California application at $3,640,000.

MRS. FLOOD: I will second that motion.

MRS. SILSBEE: $3,640,000. The motion has been made and seconded that the California application be approved at the level of $3,640,000.

MRS. GORDON: I would like to ask for a short explanation of the magic mathematical formula used to arrive at that?

DR. JANEWAY: It is 65 per cent of 5.6 million.

MRS. SILSBEE: Does that answer your question?

Is there further discussion?

(No response.)

MRS. SILSBEE: All in favor of the motion say aye?

VOICES: Aye.

MRS. SILSBEE: Opposed?

(No response.)

MRS. SILSBEE: The motion is carried.

Would someone ask Mr. Hiroto to come back?

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CENTRAL NEW YORK

MRS. SILSBEE: The next application is Central New York, and Miss Martinez is the primary reviewer.

MISS MARTINEZ: The Committee recommended a funding level of $450,000. I was not quite so generous. I found that at least two sets of projects duplicated or extended each other in that they were two that were, number 77 and 78 were really building of facilities, which I don't think is feasible for one year projects.

Two more were really sort of education projects. The end result is that I ended up with a funding recommendation of 381,372.

MRS. SILSBEE: Dr. Schreiner?

DR. SCHREINER: Yes. I had perhaps the advantage of site visiting this area. And there are a number of developments from the previous time. I agree with Miss Martinez on those two particular projects.

I would also like to point out, however, that in the region's own priority list they are in the low priority groups, so that they have insight into the problem which she mentioned.

We helped them actually set up a very democratic method for determining the priorities in the various places. And I think it has worked extremely well there. There are a high number of inputs, and they have a very good type of

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rating system for establishing priorities.

Now, in previous sessions the kidney programs were toned down because they did have some problems in getting areawide agreement on a number of the projects. I do think that they made a lot of progress in that particular area since our last funding.

And the kidney projects have been asked for at a level of 111,000. The second area that I would give very high priority to, and I can find in their priority list reasonably highly rated as well, are those relating to the north country, which is an extremely desolate area.

Even though it is in New York State, within easy driving distance of New York City, it has one of the lowest population densities in the United States. And there are a number of very unique minority circumstances up there, including an Indian reservation which never signed a treaty with the United States and therefore doesn't come under the Bureau of Indian Affairs and it is entirely dependent upon this kind of activity.

I can identify about another $135,000 worth of projects relating to the north country area. So I am afraid that my recommendation would be a little bit higher. If I assumed the program staff figure is correct -- and I would agree it is possible it could be cut a little bit and put the emphasis in these two areas -- I could come up with a figure

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of $562,000.

So then I am a little far away from Miss Martinez.

MRS. SILSBEE: Well, I don't have a motion.

DR. SCHREINER: I would like, obviously, to move the higher figure and she would like to move the lower figure.

MRS. SILSBEE: We've got three figures before us now.

MR. OGDEN: What are those, please?

MRS. SILSBEE: But we don't have a motion.

DR. SCHREINER: I would like to move 562.

MISS MARTINEZ: 562 ?

DR. SCHREINER: Yes.

MRS. SILSBEE: $562,000. Is there a second?

(No response.)

MRS. SILSBEE: Is there another motion?

MISS MARTINEZ: Yes. I would like to make a motion for 382,000.

MRS. SILSBEE: 383,000?

MISS MARTINEZ: 82.

MRS. SILSBEE: 382,000. Is there a second?

(No response.)

MRS. SILSBEE: Is there another motion?

DR. KOMAROFF: I move the Committee's recommendation of $450,000.

DR. JANEWAY: Seconded.

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MRS. SILSBEE: The motion has been made and seconded that the Central New York application be approved at the level of $450,000.

Is there further discussion?

(No response.)

MRS. SILSBEE: All in favor?

VOICES: Aye.

MRS. SILSBEE: Opposed?

(No response.)

MRS. SILSBEE: The motion is carried.

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COLORADO/WYOMING

MRS. SILSBEE: The next region to be reviewed is Colorado/Wyoming. And let the record show that Dr. Gramlich is out of the room.

Miss Martinez?

MISS MARTINEZ: I am waiting.

All right. I believe the Committee's recommendation was for $200,000. Again I am a little low in that I recommend 146,959. I have a comment to make on one of the projects in particular -- well, two, all right.

One, number 59, seems to me to be primarily an education project. And I was wondering whether a Staff person could tell me if this was developed in cooperation with the educational commission of Colorado?

MRS. SILSBEE: Miss Murphy, did you hear the question?

MRS. MURPHY: Yes. I have to check it.

MRS. SILSBEE: Could you get over to the microphone, please?

MRS. MURPHY: I really know no more about the project than what is on page 15.

MISS MARTINEZ: Well, if it is the information that I read last night, then I just make the observation that the educational commission or agencies in the State were not consulted and that the project description was extremely

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hazy in my mind. So I have severe questions about that one.

But the one that I really object to is number 64, which is entitled, health promotion service, primarily a project to reach senior, Spanish-speaking senior citizens, sort of an education project. And at one point the comment is made that the money is going to be given to the public health department to hire nurses who will go out and try to overcome social barriers.

That doesn't explain how it is going to be done, it doesn't explain who, you know, what criteria is going to be used inthe selection of staff to do this. To me, this is an example of a lot of poor planning that goes into projects which are supposed to reach minority people and don't.

In other words, it is an example of the use of a minority population for funding. And I would suggest that either that project proposal be developed so that it is under community control and hires community persons to do the outreach or that they be requested to not fund it.

MRS. SILSBEE: Dr. Haber?

DR. HABER: I have a serious question about project number 61. Could Staff enlighten us about what is intended with the $17,000? You can't buy band-aids for $17,000.

MRS. MURPHY: That proposal has been called into EMS for consideration. We will not fund it until it gets

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approval.

DR. HABER: Very well.

MRS. SILSBEE: It has not been referred to EMS. That was one we wanted to get the Committee's views on, because it doesn't conflict with the legislation.

DR. HABER: I would like to point out that a burn center is an extremely expensive operation, requiring heavy staffing by very skilled people. And I think that we sadly or badly need the development of such burn centers. But unless this is some kind of exploratory project -- I can't tell here -- I would say that the scope appears to be hopelessly inadequate.

The demands of these burn centers are such that you should deploy these with the greatest precision and in areas where they are likely to be well utilized, and concentrate the rest on developing transportation systems to get people to where the burn centers are.

I don't know what this, but $17,000 seems to be so inadequate that it is ludicrous, I would think.

MRS. SILSBEE: Mrs. Morgan?

MRS. MORGAN: I don't believe Colorado has a burn center or such at the present time. They have applied to the legislature and were turned down last spring for money to build a burn center.

This $17,000, I believe, mainly is to take a nurse

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who has been working in, quote, unquote, what they call their burn center where they treat their burn patients, which is a $12,000, add to it travel about the State, and I think really to urge passage of a legislature bill where it will be taken care of by the State at the Colorado General.

DR. HABER: Well, if it is preparatory or educational --

MRS. MORGAN: I think it is really a study to get information to develop one.

DR. HABER: Well, O.K. Under those circumstances I will be mollified.

MRS. SILSBEE: I haven't had a motion on Colorado/Wyoming.

MISS MARTINEZ: Yes. I would to make a motion that we fund at the level of 146,959.

MRS. SILSBEE: Is there a second?

DR. KOMAROFF: Second.

MRS. SILSBEE: A motion has been made and seconded that the Colorado/Wyoming application be approved at the level of $146,959.

DR. KOMAROFF: Including that caveat that she mentioned about theSpanish-speaking --

MRS. SILSBEE: That is project 54.

MISS MARTINEZ: Yes, either it be developed with

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the safeguards I mentioned or that it not be done.

MRS. SILSBEE: All right. Is there further discussion?

DR. JANEWAY: Does that mean, Miss Martinez, that if it is developed in a manner satisfactory to Staff and DRMP that the allocation is increased by $65,000?

DR. KOMAROFF: Or $41,000.

DR. JANEWAY: $41,000, whatever it is, so it would come out 187,000.

MISS MARTINEZ: Yes, I would be willing to go along with that idea.

MRS. SILSBEE: That requires a motion, amendment.

MISS MARTINEZ: I would like to make a motion to that effect.

MRS. SILSBEE: We still have one on the floor now.

MISS MARTINEZ: I see.

MRS. SILSBEE: The motion was not that.

MISS MARTINEZ: Can I withdraw the original motion?

MRS. SILSBEE: Yes.

Does the second want to withdraw?

DR. KOMAROFF: Yes.

MRS. SILSBEE: All right. Start again.

MISS MARTINEZ: All right. I move that Colorado/Wyoming be funded at the level 146,959 and -- how should I put it -- which would include the elimination of project

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number 64, unless that project can be developed to include a community control policy board and outreach workers who are from and sensitive to the needs of the particular population being served and that if such conditions are met that the funding level be increased --

MRS. SILSBEE: No, you have to go the other way to get a motion like that.

MISS MARTINEZ: $41,000.

DR. KOMAROFF: 187, 188, but restrict the $41,000 unless they do it right.

MISS MARTINEZ: O.K. Does it come out exactly 187?

MR. HIROTO: 188.

MISS MARTINEZ: All right. Let's try this once again. I move that Colorado/Wyoming be funded at 188,182 with the condition that project 64 is to be developed to include a community policy board and community outreach workers sensitive to the population in question, and that if such conditions are not met that the funding level be reduced to 146,959.

MRS. SILSBEE: You have heard the motion. Is there a second?

DR. WAMMOCK: Second.

MRS. SILSBEE: Any further discussion?

(No response.)

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MRS. SILSBEE: All in favor?

VOICES: Aye.

MRS. SILSBEE: Opposed?

DR. JANEWAY: No.

MRS. MORGAN: No.

MRS. SILSBEE: Let's see. Let's have the ayes raise their hands.

O.K. Let's have the nays raise their hands.

The ayes have it. The motion is carried.

Dr. Janeway?

DR. JANEWAY: It seems to me that there must be a reasonable balance between fulfilling all the responsibilities and carrying out the policies and statutes of the RMP versus the selective identification of particular projects. The technical review has been done.

And there are only two Council members who have had the opportunity even to read the forms 15. I would just hope that we don't get like the fellow who went down into the swamp and he saw an alligator down there, and he beat that alligator over the head and he killed them.

And he just kept running into more alligators and killing alligators and forgot after he was down there with all those alligators around that somebody sent him down to clean out the swamp.

DR. WAMMOCK: Common, Sam Ervin.

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MR. MILLIKEN: You mean he is up to his elbows in alligators?

MRS. MORGAN: He's not quite that far.

DR. JANEWAY: I have to abridge the story a little bit.

MRS. FLOOD: As a matter of comment -- and again, as Dr. Janeway occasionally says, gratuitously -- I do think though that we have some responsibility. If the technical reviewers or the Regional Advisory Group itself does not take into consideration the problems of dealing with minority groups and using terminology such as overcome cultural barriers rather than to address cultural barriers in a manner that can be adapted to the health delivery system.

And we do face the responsibility of questioning the development of individual projects when they are serving a population that many times is not articulate in expressing its own needs.

DR. JANEWAY: I don't disagree with that one bit.

MRS. SILSBEE: Thank you.

The transcript for Arizona has arrived, and have you had a chance to look at it, Mr. Hiroto, or would you rather go ahead? We can come back later?

MR. HIROTO: All right. I will take Connecticut.

MRS. SILSBEE: You'll take Connecticut. Do you have that one?

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MR. HIROTO: No.

MRS. SILSBEE: We have to hold for just a few minutes while there is a switch -- the changing of the guard here.

(Whereupon, at 12:30, a luncheon recess was taken until 1:00 p.m.)

AFTERNOON SESSION

MS. SILSBEE: The meeting will come to order. In the break that we have had, I've had about three or four requests of individuals in regions who have to leave early and I'm prepared to accomodate them as much as possible, but we're going to have to move along. Mr. Hiroto.

MR. HIROTO: Ms. Chairman, would you entertain a motion that should the primary reviewer and the secondary reviewer have no problems or difficulties with the result of the Review Committee, that we vote in block on those and go along the table and list those states that we feel secure with and only review those or discuss those that some people may have questions about.

MS. SILSBEE: I will entertain the motion.

MR. MILLIKEN: Second.

DR. HABER: One mechanism for accomplishing that might be if you were to read down the entire list of remaining proposals and ask if objection is raised on the part of primary or secondary reviewer with the committee's recommendation. A negative answer would seem to indicate that it would then be part of a block to vote on.

MS. SILSBEE: Right.

DR. WAMMOCK: You said you would read down the list?

DR. HABER: Yes. There are several ways to

accomplish this, but the most expeditious would be for Mrs. Silsbee to read down the list and if anyone feels that he doesn't go along with the committee's report, he so states and it is then removed for individual consideration from the Block Vote.

MS. SILSBEE: I think the record should show that the entire council has before them the composite recommendations of the review committee showing the requested level and the committee approved recommendation. I also think that the record should show that this is in view of the fact that you participated as observors in discussions of the committee's deliberations yesterday.

MS. GORDON: Was there any problem with the conflict of interest?

MS. SILSBEE: Not on block action. All right, the motion has been made and seconded that we go through this. I'll go down the list and if anyone has any objection to the committee recommendation, we will take that particular application out for discussion, otherwise there will be a motion about the block action. All in favor.

MS. SILSBEE: Opposed.

Motion carried.

I will not only read the list, but I will read into the record what the recommendation was as far as the funding level.

MS. SILSBEE: Arizona - $150,000.

MR. HIROTO: Object.

MS. SILSBEE: Connecticut - $750,000.

DR. GRAMLICH: Object.

MS. SILSBEE: $600,000 - Florida.

Greater Delaware Valley - $684,512.

Hawaii - $486,750.

Illinois - $750,000.

Indiana - $240,000.

Intermountain -

DR. KOMAROFF: Object.

MS. SILSBEE: Iowa - $173,929

Kansas - $363,545

Lakes Area - $150,000

Louisiana

DR. JANEWAY: Object.

MS. SILSBEE: Maryland - $650,000.

DR. WAMMOCK: I think we had better go over that.

MS. SILSBEE: Memphis - $950,000

Metro-D.C. - $250,000

Michigan - $500,000

Mississippi - $2,000,000

Missouri - $540,000

Mountain States - $300,000

Nassau/Suffolk

DR. KOMAROFF: I think we had better discuss that.

MS. SILSBEE: Nebraska - $95,000

New Jersey - $1,100,000

New York Metro - $950,000

North Carolina - $120,000

Northern New England - $600,000

Northlands - $300,000

Oklahoma - $250,000

Oregon - $148,693

Puerto Rico - $131,335

Rochester - $1,000,000

South Carolina

MRS. GORDON: Objection.

MS. SILSBEE: South Dakota - $88,850

Susquehanna Valley - $500,000

Tennessee/Mid-South - $570,000

Tri-State - $610,000

MS. SILSBEE: We'll come back to Texas. Tri-State - $610,000. Virginia - $960,860.

MS. MARTINEZ: Object.

MRS. FLOOD: They have an arthritis program. It's not essential, it's automatically taken care of.

MS. SILSBEE: From the previous recommendation.

Washington/Alaska - $530,000

West Virginia - $1,000,000

MS. SILSBEE: Western Pennsylvania - $450,000.

DR. HABER: Objection.

MS. SILSBEE: Wisconsin - $200,000.

We'll review Arizona, Connectucut, Intermountain, Louisiana, Maryland, Nassau-Suffolk, South Carolina, Virginia, Western Pennsylvania with Texas.

MRS. MORGAN: I move that we accept the Review Committee's recommendations for funding of the regions not specified to be taken care of separately.

DR. KOMAROFF: Second.

MS. SILSBEE: Is there further discussion?

(No response)

MS. SILSBEE: All in favor.

Opposed.

MS. SILSBEE: Motion is carried.

We'll now go to Arizona.

MRS. KLEIN: This is just a minor thing, but we had taken some this morning and the way the motion was worded, all those other than the ones that were recently enumerated, so I think the motion should show, except for those already discussed and approved.

MS. SILSBEE: I think that was the consensus of the discussion beforehand.

ARIZONA

MS. SILSBEE: Arizona - Dr. Gramlich.

DR. GRAMLICH: As a matter of principle, Arizona has had difficulty with the organization, the leadership and had had some other difficulties that were technical with the DRMP and counsel said to clear it up, so Arizona cleared them up and the Technical Review Committee rewarded this function by cutting their allocation---their recommendation. The question is one of principal. Do you reward virtue in a negative fashion or a positive fashion? There's not much question about the technical capabilities of the region to accomplish the project it had ordered. That was a minor element, but the concern on the part of the technical review committee was, if you haven't been good up to now, that you've changed everything we said you should do, so we're going to reward you by cutting your grant.

MR. HIROTO: I echo that. I was going to request the council to consider changing the amount of the award to $240,000---$240,718 because at least it meets the three component projects in the upper three projects that have the highest priority.

DR. GRAMLICH: If that's a motion, I second it.

MS. SILSBEE: The motion has been made and seconded that the Arizona application be approved atthe level of $240,718. Is there further discussion?

(No response)

MS. SILSBEE: All in favor.

Opposed.

MS. SILSBEE: The motion is carried.

CONNECTICUT

MS. SILSBEE: We will now go to Sonnecticut. Mr. Hiroto.

MR. HIROTO: I can appreciate the problem that probably we all face with Connecticut and that Connecticut's program has continued as it was designed until just the last 10 months. The technical reviewers, one recommended a a level of $250,000; the other recommended a level of $1,400,000, which reflects, I think, the difficulties we all have in reviewing Connecticut. Dr. Gramlich, if you have any comment that you would like to make.

DR. GRAMLICH: Yes. Again, these are general comments and more philosophical then technical. Here, apparently and I don't know the region well at all. I may be in error, but it appears this is an RMP set up with a different kind of program from the pattern throughout the rest of the States, throughout the rest of the nation and therefore, our last Technical Review Committee said, well, since it doesn't conform, we shouldn't give them any money. Now, maybe this is an entirely wrong interpretation. I would appreciate staff input on the assessment of the justification for dropping the funding because of the fact of the different kind of program, one from the other.

MR. HIROTO: Dr. Gramlich, I don't think that is a primary consideration. The problem seems to be that all

of the RMP funding or most of it has gone into the institutional area, rather than into other areas and despite staff efforts to spread the program a little more fully throughout the state and throughout other institutions, this was not accomplished. At the last council meeting, council agreed to reduce funding dramatically because this was the only way that Connecticut would get the message, so to speak. They have gotten the message to a degree and so the $750,000 level seemed reasonable to rhe review committee.

DR. GRAMLICH: Rebuttal time.

MS. SISLBEE: Dr. Gramlich.

DR. GRAMLICH: To begin with the May request for funding was not large. It was something in the order of $636,000 dollars. The major request is what we have in front of us now. Therefore, since the timing again with Connecticut, was differnt, we are penalizing them even further by not killing their program by refusing to accept their major funding request.

MS. SILSBEE: Dr.Janeway.

DR. JANEWAY: It is my recollection, Dr. Gramlich that one of the things that was taken into consideration was considerable amount of their funding was going through into 1976.

DR. GRAMLICH: Correct.

DR. JANEWAY: And the way I recall the technical discussions, there was a general sense of that group that felt they should not fund projects through '76.

MS. SILSBEE: There were several considerations, Dr. Janeway in terms of the level. One of them was the two year funding request. The other was a contract that would have enabled the monitoring capacity to go beyond June 30th, but in addition, there were the two university resources that were funded at a fairly sizable amount. Other portions of the program that would have been of concern was the third faculty. There were no funds requested for that. The Connecticut application in May, Dr. Gramlich was requesting support for staff plus two months of continuation projects. This amplification asks for 10 to 22 months for some activities and 10 months for others, so it is complicated by that factor.

DR. GRAMLICH: Right, but neverthelsss, if you take all the two year projects and this iscrude arithmatic but nevertheless if you take the two year projects and cut each of them in half and award them one half of the two year total, you're in effect awarding them for one year. They still wind up with a figure $1,430,000. The way I visualized this, it was incorrect, that since Connecticut came in for a small grant request last May, if we cut them way down this time, we're in effect, killing their total program.

MR. HIROTO: There was something like $240,000 more or less requested just for the monitoring by Yale University of the second year program, so we might subtract further your total by that much. I may be wrong.

DR. GRAMLICH: The principal involved is do we want to kill Connecticut or not.

MS. SILSBEE: There is no motion on the floor.

DR. GRAMLICH: Since I have done most of the screaming and hollering, I will therefore move that Connecticut be awarded a grant in the amount of $1,435,500.

MS. SILSBEE: Is There a second?

DR. HABER: I will second it.

MS. SILSBEE: Dr. Gramlich, what was the total?

DR. GRAMLICH: $1,435,500. This is arrived at by very crude arithmatic, by taking each two year project and dividing it in half and totalling it with the ones of the one year projects. It's the only way I could really figure it.

MS. SILSBEE: The motion has been made and seconded that the Connecticut application be approved at the level of $1,435,500.

MRS. GORDON: I'm just wondering, there's really no way probably that we have of knowing whether dividing the two year project in half leaves you a viable project.

MS. SILSBEE: I think in this particular instance,

we have---

MRS. GORDON: ---it's not a matter of a new activity so much.

MS. SILSBEE: I think we may need some help here from Mr. Nash. The two year projects, are they all new or are they continuations?

MR. NASH: I think some of them are new. The onces, I think, that concern the review committee, the four projects going to Yale and Yukon are for over $800,000 for the two year period.

MS. SILSBEE: Mrs. Gordon, because you were not here yesterday, there was considerable discussion with the committee and Dr. Pahl about the two year request. The region recieved its money and has the option of putting some money away for some activities, if they feel they shoudl go longer than two years, if they can work out some kind of a contractural arrangement, so this is just a way of arriving at a level and I don't think that should be a major worry for you. The Regional Advisory Group will make that decision. Mr. Milliken.

MR. MILLIKEN: My understanding is that you have--my understanding is that Yale was just awarded one of the few large cancer centers---cancer development research. Are they going to be able to spend all of this with the limited staff they have there?

DR. GRAMLICH: The money that goes into the Regional Medical Program aspect of this program would not---this is their community outreach part of the university budget. They won't---I don't think they will have much of a problem spending money.

MS. SILSBEE: They have had experience in this. The motion has been made and seconded that the Connecticut application be approved at $1,430,500. All in favor. Could I see a show of hands? Five. Opposed - the opposed have it. The motion is not carried. I will entertain another motion.

MR. HIROTO: I move the review committee's recommendation of $750,000 be approved.

MS. SILSBEE: Is there a second?

MR. OGDEN: Second.

MS. SILSBEE: The motion has been made and seconded that the Connecticut application be approved at the level of $750,000. Is there further discussion?

(No response)

MS. SILSBEE: All in favor?

Opposed.

The ayes have it.

INTERMOUNTAIN

MS. SILSBEE: The next application to be reviewed is Intermountain and the record shows that Mrs. Klein and Dr. Gramlich are out of the room. Dr. Komaroff was the reviewer.

DR. KOMAROFF: Intermountain was rated by the June Council as an above average region. They were awarded 2.23 million dollars, as a result of last council's session. They now request a supplement of $481,000 for 19 new project activities. The last council expressed several concerns which appear---most of which appear to have been resolved and let me summarize them briefly. There has always been a turf problem with the Intermountain regions, the mountain states and Colorado and Wyoming regions. This appears to have been resolved by some interlocking membership of the advisory groups and frequent regular meetings of the members of the advisory group---of the members of each of the three advisory groups as well as by some joint funding of projects which have a geographical overlap with these three RMP's.

A second concern has been the relationship of this RMP its CHPH agency and apparently, according to the staff review and the CHP letters in the application, there is now a serious review by CHP under consideration by the RAG of CHP.

The third concern that the council expressed last

time involved the role of the RAG in developing and monitoring projects. The region has developed what they call a drag advocate program whereby individual members of the RAG are responsbile for shepherding a project proposal through it's passage and subsequently monitoring that project after it has been funded. It seems like a worthwhile idea. There was a question of conflict of interest in the establishment of a health development services corporation. Dr. Pahl mentioned yesterday that through action by the State Attorney General and through meetings with the RMP staff members, this conflict of interest question has been resolved. There was concern that council epxressed regardingthe university domination of past projects. In this cycle, 18 of the 19 projects were sponsored by outside agencies which may have created a problem, but has solved at least the concern of council from the last time. The directorship of the program and the capabilities of the four staff are deemed to be good by those people who know the region best. I have not visited there. The project proposal, however, seemed to me to be exceedingly non specific and hard to evaluate. They have some very uninspiring continuing education projects and they propose to develope their own audio visual materials. Many of them give the impression of duplicating kinds of activities which have gone on in other regions with-

out giving evidence that they plan to build on the experience of others and I have the uneasy feeling that they may be repeating the failures and not the successes of other such attempts at RMP, but it's hard to tell from these abstracts.

One proposal is to establish a workshop on drug and alcohol abuse, and I just wonder why they haven't applied through the institute for drug and alcohol abuse or such an activity. It seems to me on the fringe of RMP's funding mandate. Several strong projects are listed. One of the most interesting involves a computerized agency referal for extended services in which they would try to do a better job of referring patients to apparently social service agencies. I would---I'm not concerned that the projects are over inflated as has been described by the past council and the review committee yesterday. In fact, if anything, they appear to underestimate the cost and time needed to accomplish local objectives, but I have a feeling there is a lack of cohesion about the whole package and I take issue with the committee's decision to fund them at virtually 100 percent of their request and would reduce the request from---reduce the award from $450,000 to $350,000, out of a total request of $480. I would also convey to them again, as council did at its last meeting that the project---the corp staff, not the project staff should include more minority representation, particularly

representation of women in professional positions.

MS. SILSBEE: Mrs. Flynn.

MRS. FLYNN: I would have to concur with Dr. Komaroff, that even though they have answered many of the concerns of council and site visitors, nonetheless, the weakness of the application and particular project proposals for which they seek funding demonstrates in this application that they are not addressing the total program in view of their area and I would concur with his recommendation to reduce the award to $350,000 dollars, so I would second his motion for that amount.

MS. SILSBEE: The motion has been made and seconded that the Intermountain application be approved at the level of $350,000 with advice tr the region regarding the employment of more minority representatives and more women.

DR. KOMAROFF: On the corp staff.

MS. SILSBEE: On the corp staff. Is there further discussion?

(No response.)

MS. SILSBEE: All in favor.

Opposed.

The motion is carried.

LOUISIANA

MS. SILSBEE: The next region to be reviewed is Louisiana. Dr. Janeway.

DR. JANEWAY: I'm the secondary reviewer---I'm the primary reviewer. The reason why I wanted to take it out of the block was partly to get some technical advice from the staffon this. I am concerned about the application for $75,000.

MS. SILSBEE: Bring Dr. Gramlich and Mrs. Klein back in.

DR. JANEWAY: I'll hold my comment until Mrs. Klein gets back. She's a lawyer and she may be able to help.

(Dr. Gramlich and Mrs. Klein re-entered the hearing room.)

MS. SILSBEE: Is staff ready to listen to the question Dr. Janeway has. Can they come up to the table, please.

DR. JANEWAY: My questions are technical and relates to Project C-10 in the Louisiana application which is entitled "Study of N. O. Tax Supported Clinics Serving Title 19 Recipients." It's the major request in the Louisiana Application and I would like to know whether it is appropriate that RMP funds be used to evaluate the activities of the clinics supported by other tax funds.

One wonders if that shouldn't be the function of either the state, per se or the agency that provides medical funding. It's just a question that I, myself am unable to answer it. I don't have the knowledge.

MS. SILSBEE: Mr. Sibloski, do you have any comments?

MR. SIBLOWSI: Not really. It's a hard one to swallow.

DR. JANEWAY: I brought it up BECAUSE Nobody in Technical Review even mentioned it.

MRS. GORDON: As secondary reviewer, we only figured what they were trying to do was get an impartial judgement on it and the other federal agencies weren't impartial.

DR. JANEWAY: It might pay to have Blue Cross come in and do it for them.

DR. GRAMLICH: My impression of the medic-aid level is extremely low.

MR. SIBLOWSKI: I can't really respond. I really had some concernwhen I was talking to Dr. Savlier as to why they decided to participate. He was basically saying that the RMP is in the only neutral position in the state to attack it. Everybody else seems to be involved and it's a non biased review assessment and if you look on Page 16, the people all involved in this---are involved with the consulting firm of Shindell and Associates. The Louisiana

Division of Administration and Planning; the Division of Family Services; the Division of Health Maintenance; the Charity hospital systems division and it seems reading in between the lines that many Board members in many organizations, it is a non biased type of thing where the RMP is entered in and is trying to fulfill a certain role.

DR. JANEWAY: Let me ask you---try to explain to me the comments coming out of the HPC in Lafayette, Louisiana to which is attached, at least in my copy a memorandum, the last paragraph which says, "This study is intended to influence the manner in which HEW funds out patient medical services in the state and may result in increased availability of these funds." I'm only asking this question because I don't want the people in this National Advisory Council to be put in the position of approving something which is against statutes. I'm not trying to hurt the Louisiana RMP.

MR. POSTA: If I could make a brief comment. This is not related directly to your question, which I think is quite valid. The last council, if you will remember, one of the reviewers specifically requested to get them more involved with the REgional Medical Program, more involved with bringing the private institutions in and the private sectors into the indigent clinic or the hospital system. I'm not saying this was developed

totally as a result of that recommendation, but to me it sort of fits into that cline of the Regional Program--- Regional Medical Program through some of its new leaders who are making a conscientious effort to upgrade the care of all thepeople.

DR. SCHREINER: My comment to that comment is the last time---it's a very unique system. This represents an extremely high percentage of the state budget going into the support of these hospitals which are really state hospitals and I think it's very superficial to say the private practioneers should get involved at the expense of the state hospitals. If you have essentially a Government hospital and the physicians there are on salary, there is really no practical way those kind of physicians are going to get involved and this is what they have. They have a network hospital, and a very high percentage of the state budget goes to it, a very high percentage.

MS. SILSBEE: Dr. Pahl, I'm glad to see you back.

DR. PAHL: I'm gearing up for Texas.

MS.SILSBEE: Dr. Janeway has raised the question with regard to the Louisiana application. The project C-10 which MP funds are going to be used to evaluate the medic-aid services for children---

MRS. GORDON: Tax supported clinic.

DR. JANEWAY: Tax supported clinics for Title 19

recipients and they are going to contract this out, at least it says in the memo here they will contract it out to Shindell Associates.

MS. SILSBEE: He is questioning the legality.

DR. JANEWAY: Far be it from me to question the legality. I'm questioning whether it is legal. I want some technical input.

MS. SILSBEE: That's a better way to put it. The legality of counsel taking action.

DR. PAHL: As usual, I am not prepared, certainly on the spur of the moment. I think what we would like to have is your recommendation within what the legalities are and we can determine then post counsel and act accordingly. In other words, on a technical matter like this, I'm not really prepared to give you an answer that has any force behind it. What I would prefer to do is find out whether it is the consensus of this committee that, if legal, do you recommend that we make the award which would include that or if not legal, do you recommend a funding level which encompasses those dollars, but they could use those dollars for other purposes, so we need your assent and we will determine the legality.

DR. HABER: I too was concerned about this project, but in a direction somewhat different from Dr. Janeway. I thought this was a particularly apt use of funds, Regional

Medical Program and at a stage when winding down is in process and when one would hope that funds appropriated for the project would be susceptible to a final verdict, I think that one of the purposes of the Regional Medical Program is the development of innovated projects and certainly the evaluation of ongoing government mechanisms. I agree with Dr. Schreiner assessment that Louisiana is hard put in terms of development of medic-aid programs and I think it would be very useful to get independent surveys. I think it is appropriate. I'm not qualified to judge the legality. In terms of appropriateness, I think we ought to approve it though.

MS. SILSBEE: Is there a motion?

DR. JANEWAY: In light of the discussion, I move therefore that we accept the recommendation from the Technical Committee that louisiana be funded in the amount of $168,680 dollars, pending review by the staff on the legality and appropriateness of C-10.

MR. HIROTO: Second.

MS. SILSBEE: Dr. Janeway, does that motion encompass, as a rule, if they could not spend money on that, that the region should have the money or have it taken away.

DR. JANEWAY: No.

MS. SILSBEE: Is there any discussion?

(No response)

MS. SILSBEE: The motion has been made and seconded that the Louisiana application be approved at the level of $168,680 with the condition that the funding for the amount of money for Project C-10 be contingent on our staff review of the legality and appropriateness.

All in favor.

Opposed.

The motion is carried.

MARYLAND

MS. SILSBEE: The next application to review is Maryland. Dr. Wammock, would you get the microphone before you start?

DR. WAMMOCK: I think so. I was the primary judge in this case and at the May-June Council meeting, there was a request of $762,000 dollars and this was denied and then they put in a new request for $724,000 dollars and 786 cents and at the meeting yesterday it was approved for $756,000 dollars. I need a little bit of information here. The total program staff - C-0000 - is that $336,604 correct?

MS. SILSBEE: Let me look at the sheet?

MRS. FLYNN: That was May-June.

MS. SILSBEE: Mr. Nash, could you come up to the table please?

MS. SILSBEE: Did you hear Dr. Wammock's question?

MR. NASH: I did not.

MS. SILSBEE: Dr. Wammock wants to know what about--was it 338---?

DR. WAMMOCK: $336,467 was the original program staff---total program staff. The original grant in May and June, the request was then $762 and the new one is for Program Staff of $233,000 and $724,000 for July. The Program Staff of $233,000 with the approval yesterday of $350,000---no, $650,000---that's one-third for staff.

MS. SILSBEE: Dr. Wammock, if you will look at the printout labeled 7-74, you will see that the total request was $724,000, of which the staff is $302,961.

DR. WAMMOCK: That's right, the indirect column is right.

MS. SILSBEE: There was no money provided for staff because there was no money provided from the May application, so this is it. The $650,000 as I understood the committee recommendation yesterday would allow for the staff, about half for staff and about half for the activities that were proposed. Is that right, Mr. Nash?

MR. NASH: I thin, one of the recommendations was that $250,000 for staff and $400,000 for projects.

DR. WAMMOCK: 400 for projects and 250 for staff?

MR. NASH: Yes, sir.

MR. OGDEN: I think we ought to be aware that a great deal of the activities that may go into this project is staff activities, so that you can't judge the total request for a particular project as being the total cost because some of that activity is being carried out by staff people themselves.

DR. WAMMOCK: I recognize that.

MR. OGDEN: So, I don't believe the action yesterday of say $250,000 for staff and $400,000 for programs is any sense out of line.

DR. WAMMOCK: You don't think that's out of line?

MR. OGDEN: No, I don't. I recommend that it be accepted the way it was yesterday.

DR. WAMMOCK: I just reopened it for the question of clarification in my own mind as to which way this was going because I wasn't quite sure. I went through this thing and looked at the various projects which I described and I don't know whether they're goingto be implemented or not. Perhaps it may do some good and perhaps it may not do any good. I'll let the motion stand as it is as of yesterday, but I wanted to bring this up for clarifiation in my own mind. I make a motion.

MR. OGDEN: I'll second it.

MS. SILSBEE: The motion has been made and seconded that the committee recommendation of $650,000 stand. Dr. Watkins, did you have anything to add to that as secondary reviewer?

DR. WATKINS: No comment.

MS. SILSBEE: The motion has been made and seconded that the Maryland application be approved atthe level of $650,000 dollars. Is there any further discussion?

(No response)

MS. SILSBEE All in favor?

Opposed.

The motion is carried.

MS. SILSBEE: The next region to review is Nassau/Suffolk and the primary reviewer is Mr. Milliken.

MR. MILLIKEN: Was this discussed yesterday?

MS. SILSBEE: Yes, sir. Do you have a transcript on that?

MR. MILLIKEN: Yes, I do. With the information we had this morning, it would appear that we do have to change our previous decision of no funding. I have no evidence to find fault with or change the review committee recommendation of $900,000, although I personally question if that much is necessary due to the situation therein. Maybe the second reviewer has something to add. I'll make a motion later on.

DR. GRAMLICH: I find this interesting. It appears we're reversing our position of June and July. They have made a strong appeal and I guess if council has no major objection to reinstating them, I would have to support that decision. So move.

MS. SILSBEE: Second.

MS. MORGAN: Second.

MR. OGDEN: Could I ask the members of council---

MS. SILSBEE: Mr. Ogden, could you use the microphone.

MR. OGDEN: Look at the page concerning Nassau/

Suffolk. The program staffing here of $343,000 for what they have proposed to be slightly over a $2 million dollar program, now if we're limiting this to $900,000 dollars, obviously we cannot let the entire $343,000 for the program stay, so I think there needs to be something said if we accept the $900,000. I didn't hear the review committee yesterday.

MS. SILSBEE: They made the point, Mr. Ogden, it was not in the motion, but it was in the advice to the region.

MR. OGDEN: That may be in the minutes. Idon't have that in my notes.

MS. SILSBEE : The pink slip says: "Based on the funding recommendations for the attending period, it was further recommended that the Nassau/Suffolk RMP be adjusted, Staffing request to be proportionate to the forthcoming award.

DR. GRAMLICH: In relationship to the presentation this morning, I was a little at a loss and wondered if the applicant was fully aware of the fact that this council felt they should be in a phase out period

MS. SILSBEE: Mrs. Flood.

MRS. FLOOD: May I ask if staff has verified that Projects 021 and 022 of the EMS projects are appropriate to the allowable concepts of our funding.

MS. SILSBEE: We have had a return from Mr. Reardon who is EMS Systems Chief and he doesn't see any problem with regard to their portion of the legislation and we got a telephone call this morning from the part of HRA that is administering the training part of EMS and they also do not see any problem or conflict. That is not to say they are looking at it from any other standpoint but that.

MS. FLYNN: Those two line items approximate $400,000 dollars and even though we're recommending from committee that their staff be brought into line by readjustment according to the award, if they're just given an award without further recommendation, other than staff limitations, it would appear that their only endeavor would be emergency medical services and emergency medical training.

MR. STOLOV: We have received the priority level on the projects and the equipment is below the $900,000 dollars, however, the EMS training is above it,but again, I feel it is expensive, but it was their determination where to put the money once they get this $900,000. They may not put it all into that EMS training. The Nassau County which is the more populated and richer county is way down at the bottom of their priority list.

MR. OGDEN: Would you explain to me what this $355,000 is, how much of this would be funded out of the $900,000?

MR. STOLOV: I believe Dr. Pahl mentioned yesterday that we still have not developed policy regarding what happens in terms of independent RMP beyond June of '75, so we don't know HEW wide if this is allowable under grants and administration practices, but I believe it would have been a contract in their own Nassau/Suffolk RMP Inc to carry this out in this scope and amount. When the committee looked at this, it did not consider this in their funding level. They left it out.

MS. SILSBEE: The Chairman suggested the $2,000,000 request be cut down to $900,000 and that maybe a moot issue in terms of continuing the program or putting money aside.

DR. SCHREINER: I was primary reviewer on the last go round.

MS. SILSBEE: According to the old assignment list, Mr. Milliken, you had it last year also.

DR. SCHREINER: I was hoping it would be somebody here. I'm very impressed as Dr. Scherer happens to be an old friend of mine and I was wondering if this was in line with his $900,000 speed.

DR. PAHL: Mr. Milliken, right, I'm afraid you're it.

MS. MORGAN: Mr. Milliken, you were it last time.

MR. MILLIKEN: I don't recall all the details.

MS. SILSBEE: In terms of making the assignments, I try to keep them as consistent as possible.

MR. MILLIKEN: On the yellow sheet, the second yellow

sheet, the second item CO-5,COG-5, Grantee Central Service. Could somebody explain what that is?

MS. SILSBEE: That is what we were just discussing.

MR. STOLOV: It's an independent RMP, therefore according to instructions, they should close by June of '75 and they have to issue contracts to extend beyond that period and they felt it would be good use of Government money if they continued to fund the grantee should over ride contracts be issued.

DR. PAHL: I was about to make a statement on that when we got to Dr. Schreiner's question. We have a policy which comes out of the DHEW decision not to permit staff or an RMP to perpetuate itself beyond June '30 of '75. To merely state that all grantees, regardless of what they wish to do in terms of contract activities may not engage in that kind of situation which would perpetuate the RMP or the staff beyond June 30 of '75. They may contract with groups to carry out activities past June 30 of '75, bu not in such a way to perpetuate themselves, so if Nassau/Suffolk, and I don't know the details of this, if Nassau/Suffolk or some other RMP has funds in it which, in effect, would continue to support staff beyond that point in time, then I believe we would take appropriate administrative action with our office of management because we're applying a uniform rule in accord with departmental policy. I hope I have made that distinguishing

line rather clear.

MR. MILLIKEN: I still go with the action of June and the report of the committee unless there is new information or evidence that shows reconsideration should be made.

MS. SILSBEE: Would you state that motion again and into the microphone so we can all hear it.

MR. MILLIKEN: I move the committee recommendation of a phase out award of $900,000 be awarded to this state.

MS. SILSBEE : A "phase out" award, do you want that stated in the motion?

MR. MILLIKEN: Yes, I do.

MS. SILSBEE: Is there a second to that?

MR. KOMAROFF: Point of clarification. Would you resolve your ambivolence?

MR. MILLIKEN: I will remove from the motion the "phase out" words, but I would like staff to be instructed to have them understand that this $900,000 dollars is for the purpose of helping conclude their efforts and not continue the program as they proposed.

DR. PAHL: I'm not sure I'm going to clarify this situation at all. I think we do understand that in all of these recommendations, particularly where there has been some drastic cuts from requested levels and I'm sure more so in the case of this region, that it will have a very serious impact on their program development. I think it would be

really in error for us to characterize this more than some others that we have been concerned with here as phase out or terminated. I think we really should only accept the motion for a funding level recognizing that probably what you say will cause serious dislocation from what they had anticipated.

MS. SILSBEE: Would you restate your motion.

MR. MILLIKEN: I move that council accept the committee recommendation to fund this agency at $900,000 dollars.

MS. SILSBEE: Is there a second?

MRS. MORGAN: Second.

MS. SILSBEE: The motion has been made and seconded that the Nassau/Suffolk application be approved at the level of $900,000. Is there further discussion?

DR. WAMMOCK: I would like to ask a question about 32 family nurse practical and critical care nursing patient family nurse, that comes to $150,000. Will somebody explain that to me?

MR. STOLOV: Your addition is correct on that.

MS. SILSBEE: What do you want explained, Dr. Wammock?

DR. WAMMOCK: Are they going to train practical nurses or what?

MS. SILBEE: We don't know if they're going to do

anything because they have had a request of $2 million. Jerry, do you know the purpose?

MR. STOLOV: They are separate projects. One is the university base and the other is a community base. One is nurse trained - nurse practioner and the other is more of a socio emotional thing to train nurses in giving support to families who have critical illnesses. They are different projects.

MS. SILSBEE: The question is, where do they fall on the priority list?

MR. STOLOV: I'll check that out on my paper work.

DR. GRAMLICH: May I ask a question? It does not relate to the subject at hand, but it does relate to the Nassau question. In one of the other regions, we find that the regional advisory group apparently worked very well and in Nassau/Suffolk, they apparently did not.

MS. SILSBEE: That has a long history. I think they actually didn't have a combined board. There was a combined grantee and we made them have ,a different regional advisory group and a different council. Thre was some overlap but the combined grantee situation did not work out and that was was about a year ago September or so. We had joint staffing too, Dr. Gramlich.

MR. STOLOV: I have on both projects my paperwork.

On both projects - family nurse practioner which was $142,000 project, it ranks number 11, which the critical care nursing project, Number 16. The dollars fall out, if they stick to the original dollars submitted, $860,000 off of projects 1 through 10 and it stops at venereal disease. These are well below the level again.

MS. SILSBEE: So they would fall out.

MS. FLYNN: If I may just ask, does Project Number 29, fall out.

MR. STOLOV: Project 29 does not fall out.

MS. SILSBEE: That project---

MS. FLYNN: They left their priority and spending dollars the same?

MS. SILSBEE: Yes. There is a motion on the floor.

MR. STOLOV: Mr. Ogden raised the question, what was the title of the project.

MS. FLYNN: It's a computer analysis of whether health educational materials have been written by authors in a leval that is readable by the health care consumer. $36,000 dollars to have a computer analyze all health education materials so it will be at the 4th grade reading level.

MS. SILSBEE: There's a motion on the floor to the effect that the Nassau/Suffolk applications be approved at the level of $900,000 dollars. Is there further discussion?

(No response)

MS. SILSBEE: All in favor say "aye".

Opposed.

The motion is carried.

McLane

ml

MRS. SILSBEE: Mrs. Flood, we will convey your concern for this complete documentation at what level health education materials need to be prepared for consumability capability.

As this discussion went on before you finally acted, there was reluctance, but in terms of the final action Nassau/Suffolk now has $900,000. We will be glad to work with them further on this.

rm2

SOUTH CAROLINA

MRS. SILSBEE: The next application to be reviewed is South Carolina, and Dr. Haber, you are the primary reviewer.

DR. HABER: I must confess --

MRS. SILSBEE: Could you talk into the microphone, sir?

DR. HABER: I must confess to a larger degree of confusion about this protocol than I felt on first reading it. It seems to me that it is difficult to reconcile the reviews that we had in June with those that are submitted now. I wonder if staff could accommodate me to the extent of discussing one of the major issues of the concerns that we had at our last meeting about the involvement of the Governor's office in the RMP. Could that be briefly clarified now?

MRS. SILSBEE: Mr. Van Winkle?

MRS. MORGAN: The Governor is going to resign tonight

MR. VAN WINKLE: Dr. Mosley has recently sent us, not a series, a whole bundle of correspondence, memos. He has been in touch with these people. I don't think it has been resolved. Negotiations are going on. I am not sure there is any resolution in terms of getting them to agree to agree.

MRS. SILSBEE: Would you speak into the microphone.

MR. VAN WINKLE: The region originally responded

rm3

very vehemently because they felt that the representatives of the Governor's commission had been a part of the -- both the technical review and the regional advisory group in which the decision had been made, and there were none of these difficulties raised, and they felt that the project had had proper review, but we have been explained by phone, the council's condition took the consideration, but still felt there had to be a resolution locally. That has not yet occurred.

DR. HABER: Well, that is unfortunate, of course. Nonetheless I feel, and my contention is that the funding review that some of the reviewers have recommended for this is unduly harsh. I feel that this has been a good program. In the face of adversity they have tried to keep it together. They have replaced their losses with admirable fortitude. I think that many of the projects are well constructed and conceived. It seems to me we are criticizing them, or at least some of the reviewers are criticizing them, for a wide variety, apparently, of disorganized projects, and yet in the earlier criticism was that it tended to be too global and not specific enough, so we are getting them both ways, and I think this unfortunate.

Again, I feel that many of the projects are well constructed. I feel that there is no point in our perpetuating our own indecision or worse, contrary views,

rm4

towards them. I think they have had the endorsement on pages 104 and following the CHP RMP annual review conference. I think that they have; it seems to be indicated the ultimate phase-out of this by modest extensions of some of these activities, and I would suggest that instead of the proposed level, that they should be funded at a level of a million dollars for the supplemental request that they have come in, which is some $473,000 less than they have requested.

MRS. SILSBEE: Dr. Komaroff?

DR. KOMAROFF: I think a series of projects, 66 projects which are described here, can both be vague in their individual description and disconnected, without any kind of sense of cohesiveness, and I -- well, that in fact is my feeling about reading this application. We have a region that is a relatively small state in terms of its population which is already funded at a level of two million dollars, and I have kind of a gut feeling that their supplement ought to be closer to $400,000 recommended by committee than an additional million dollars, bringing our level up to three million.

DR. KOMAROFF: I will summarize. As an example of my edginess, I will tell you why I am edgy. Yesterday there was a question as to whether the RAG had set any priorities among these 66 projects. Now, in fact, there is a listing of priorities, but you will notice that the ranking

rm5

of the projects within each group is in exact ordinal sequence to the numbers of the project. What I mean is these projects which are rated one through 12 are projects number 91, 2, 3, 4, 5, 6, 7, etc. You have the feeling that unless they numbered the projects after they set priorities, that this priority rating is simply a kind of -- a joke. They just took blocks of projects in sequence as they appeared in their numbering and gave them, quotes, "priority rating." That may be unfair to the region, and the staff knows whether this region numbers its projects after they give them a priority rating which would be quite unusual in my experience, then I would be mollified.

MR. VAN WINKLE: I don't know when they number them. My guess would be that that is one of the last orders of business before they mail to us. I haven't been down to South Carolina in recent months. Some of the other regions when they prepare those, they prepare them by title only.

MRS. SILSBEE: They have their own local numbering system, and then they relate it to ours.

DR. KOMAROFF: It may be nothing, but I had a feeling reading through this that it was kind of poorly connected, over ambitious, in a region that was already quite well funded for its size, and I would be reluctant to bring their level up to three million.

MRS. SILSBEE: We don't have a motion on the floor.

rm6

DR. KOMAROFF: Could I move five hundred thousand?

DR. WAMMOCK: I second that motion.

MRS. SILSBEE: The motion has been made and seconded that South Carolina application be approved at the level of $500,000.

Is there further discussion?

(No response.)

MRS. SILSBEE: All in favor?

VOICES: Aye.

MRS. SILSBEE: Opposed?

(No response.)

MRS. SILSBEE: The motion is carried.

rm7

TEXAS

MRS. SILSBEE: If we go alphabetically, we come to Texas.

MRS. FLOOD: We are going to Texas?

MRS. SILSBEE: Mrs. Flood is going out of the room. Has the Texas pink sheets, or white, been distributed?

MRS. MORGAN: No.

MRS. SILSBEE: Let's distribute them.

Off the record.

(Discussion off the record.)

MRS. SILSBEE: On the record.

You will recall that the May application from the Texas regional medical program included requests for funds for a series of contacts of which the ideas were spelled out in the May application, but the specifics regarding who was going to carry it out and what institution and the amount for each contract was missing because that was going through their local review process at the time that it was going through the national review process.

Council considered this application and decided that in general the goals and objectives of the region and the general management of the region seemed to be sufficient to enable council to delegate to the review committee which at that time had felt that it was going to meet in June or

rm8

July, to delegate to the committee the authority to look at the individual project proposals and recommend whether that money should be released or not, so in effect council made a recommendation of -- well, let's see if I can find it now. They recommended that the Texas application be funded at the requested level of two million three hundred and thirty-three, five hundred and fifty-one, pending the satisfactory review of the specific contract proposals by the July review committee. This was to enable Texas to go ahead because it was a non-profit corporation that had wanted to do their thing in the 12 months, and they didn't want to slow them down in that process.

The July committee was not able to meet, and they had met in August, which was yesterday, and they discussed the application.

Now, Mrs. Morgan, I am going to let you pick up from there.

MRS. MORGAN: Our pink sheet that has now turned white, the application for funding for the various contracts of one million four hundred thousand dollars was what was left over from our meeting in June. The review committee recommended the use of one million dollars. The reviewers were still apprehensive regarding the monitoring capabilities we have had, and I don't believe the review committee had this information, and this is that they are going to activate their

rm9

review committee which will consist of on this, plus members from the RAG. The concern of the review committee was health professionals reviewing these projects. If you are familiar with the Texas RAG, it is practically all health professionals. About 95 percent of them are physicians on the RAG, and these physicians are going to be the ones, and this is from the material we have received, who will be on the review committee. There is no question in my mind but that there will be health professionals reviewing these area contracts. They have sent in their form, which is a six page form. It has to be filled out monthly on the various contracts and sent in; will be reviewed by their committee. I havein my mind no doubt that these will be reviewed by health professionals, and I would like to move that the level from June meeting of one million four hundred thousand be returned to the Texas RMP.

MRS. SILSBEE: Dr.Schreiner?

DR. SCHREINER: I am a little bit confused about the back and forth thing and the old grant. If you could clarify that a little bit? In other words, are you -- I didn't hear the discussion yesterday on this particularone. Are they proposing any additional new money?

MRS. SILSBEE: No. Well, they are. I was going to ask Mrs. Morgan if she would mind rewording her motion. We gave them an award for two million three hundred whatever

rm10

it was, and we restricted 1.4 million dollars pending the satisfactory review, so in a sense they can't spend that 1.4 million.

DR. SCHREINER: It is called internment.

MRS. SILSBEE: Internment for a reason. The action of the committee yesterday would release one million dollars of that. Another four hundred thousand, presumably, would come back here, and they would not be allowed to spend it.

MRS. MORGAN: May I change my motion to state that we released to Texas RMP one million four hundred thousand dollars of impounded funds to them?

DR. PAHL: We remove all restrictions.

MRS. MORGAN: In other words, restrictions are removed from Texas.

DR. WAMMOCK: The restricted funds is what you meant, and not impounded.

MRS. MORGAN: Had this one million four hundred thousand dollars been released in June to Texas, they were not planning on coming in on this cycle four, any money at all.

DR. SCHREINER: So this comes out of the 84, not out of the 20. Thatis what I wanted.

MRS. MORGAN: It comes out of that money.

MRS. SILSBEE: The money that has already been awarded.

rm11

DR. SCHREINER: I will second that motion.

MRS. SILSBEE: The motion has been made and seconded that the restrictions on the contract funds in the Texas award be lifted. Is there further discussion?

MR. HIROTO: Question.

MRS. SILSBEE: All in favor, aye.

VOICES: Aye.

MRS. SILSBEE: Opposed?

(No response.)

MRS. SILSBEE: The motion is carried.

rm12

VIRGINIA

MRS. SILSBEE: Now we go to Virginia, and Dr. Watkins.

DR. WATKINS: I have no problem with Virginia. This is Virginia, and Dr. Perez has changed the face of the whole program. Miss Martinez had a question.

MRS. SILSBEE: Miss Martinez?

MISS MARTINEZ: In thinking over the project descriptions, I notice that a great many of the projects are really supportive or extending grants to CHP's for planning, for the normal planning of CHP programs, which I am not sure is terribly wise, even if it is legal. In any case, I think the committee recommended nine sixty-three?

MRS. MORGAN: It is nine sixty-three eight sixty.

MISS MARTINEZ: And I would like to reduce that sum somewhat to seven-oh-seven seven fifty-nine. I just went through the projects, and eliminating things like number 48 which is a grant to a CHP agency for a --

MRS. SILSBEE: Miss Martinez, in terms of what you are recommending there, have you, are you aware, that a message was sent back to the regional medical programs concerning the need to do -- or to get geared up for health resources planning and that this should be done in collaboratio with the CHP agencies?

MISS MARTINEZ: No.

rm13

MRS. SILSBEE: And this was a definite suggestion that was given to the regional medical program back in March or April, sometime like that.

MISS MARTINEZ: All right. It doesn't seem to me that any of their projects are terribly innovative or forward looking, but if that is with the RMP --

MRS. SILSBEE: No. If you don't thinkthe activities themselves, that is fine, but as far as being legal, this is something they have been sort of urged to do.

MISS MARTINEZ: All right. Are you satisfied?

DR. WATKINS: Yes. When we were on site, we were very hard on them, and I feel that Perez has done a good job in changing that program. He has changed the RAG, he has increased the minority representation, minority input in the urban areas, and I think I would like to see it remain as is.

MISS MARTINEZ: Okay. I will reaffirm the committee's recommendation.

MRS. SILSBEE: Is there a second?

MRS. MORGAN: I am seconding.

MRS. SILSBEE: The motion has been made and seconded that the committee recommendation on the Virginia application to approve the application at the level of $963,860 be approved, recommended.

Is there further discussion?

(No response.)

rm14

MRS. SILSBEE: All in favor?

VOICES: Aye.

MRS. SILSBEE: Opposed?

(No response.)

MRS. SILSBEE: The motion is carried.

rm15

WESTERN PENNSYLVANIA

MRS. SILSBEE: Now we will go to Western Pennsylvania.

MISS MARTINEZ: In that case I would like to do the very same thing on Western Pennsylvania because the number that I cameout with was about a hundred thousand dollars less. I had subtracted number 49 from that, so it comes out more or less the same.

MRS. SILSBEE: Would you move? Would you put the dollar in?

MISS MARTINEZ: Four hundred fifty thousand.

MRS. SILSBEE: Is there a second?

MR. HIROTO: Second.

MRS. SILSBEE: The motion has been made and seconded that the Western Pennsylvania application be approved at the level of $450,000. Is there further discussion?

MRS. MORGAN: Question.

MRS. SILSBEE: All in favor?

VOICES: Aye.

MRS. SILSBEE: All opposed?

(No response.)

MRS. SILSBEE: The motion is carried, and that ends the review of the applications.

rm16

DR. GRAMLICH: May I open up one more small subject?

DR. PAHL: We have that as well as Mr. Ogden's resolution.

DR. GRAMLICH: I mean relative to this project, specifically Mississippi.

MRS. SILSBEE: Yes, sir?

DR. GRAMLICH: There is a very strange request and it is kind of -- the review committee didn't pay an awful lot of attention to it, a two million dollar, roughly two million dollar request for hypertension screening and treatment program including one million dollars for salaries, and included in that salary scale was 82 public health nurses who presumably are already on deck, so that the RMP funds as far as I can determine from the grant requests, be used simply to supply what is now being spent by the state health department. Included also is $500,000 plus or minus for drugs for treatment of some possible 11,000 hypertensives. Now, the review committee's attitude is, it is a poor state and they have got lots of blacks and they need all of this, but there was no particular attention paid to the construction of the budget which included apparent substitution of RMP salaries for what are now state health department salaries. That is one item.

The other item is, if the treatment to be applied to the suspect hypertensive or to discover hypertensive which

rml7

is to be administered to the county health officer in each county. Now, this poses a problem of practice of medicine, if you will, by RMP funds. If the council feels this is appropriate, this is fine. All I want to do is bring it to the council's attention to make sure it is considered appropriate. This has to do with Mississippi only.

MRS. SILSBEE: Is there discussion on this point?

DR. KOMAROFF: Can staff enlighten us as to whether this will supplement the resources of the state health department, or merely supplant them?

MRS. SILSBEE: Mr. Van Winkle, there are two issues here, in case you couldn't hear.

MR. VAN WINKLE: I heard. I was trying to hide. My answer is, no, I don't know. I read the application. We did ask that they include the full, when they sent in, not the center form 15. That is all you would have had. I presume that Dr. Vaun looked at it, being the primary reviewer. He did not discuss that; however, as far as practice of medicine, we have been in the habit of doing it for years on demonstration projects. I do know that they proposed to take these over and continue it after this first year funding. The government has put already a line out of its budget to support it, but I do not know if these nurses are on bid, or if they intend to hire new ones. I just don't know.

rm18

MRS. SILSBEE: Dr. Komaroff?

DR. KOMAROFF: I looked at that application last night after our discussion, and I had the impression that it was an unusually well documented request, but probably what was going on was that RMP money was offsetting certain expenditures that were part of the state department of public health this year, but that the quid pro quo was that the government was going to take over the support of the program in future years, and that that seemed to me a reasonable bargain; consider the importance of this problem in that state medically.

DR. GRAMLICH: I am satisfied. Thank you.

DR. PAHL: I have two items of business before we adjourn.

- - -

The first is that the action which had been taken, decisions made b y this Council result in a total recommended dollar level of $27,154,374 which is $597,220 above the total recommended to you by the Review Committee.

40 of the regions you concurred with the Committee's recommendations; five regions had some amount added to the committee's recommendations, and in two cases, your recommendati were to reduce the Committee's recommendations.

The second item of business I would like to come back to, unless there is discussion on that -- Dr. Komaroff?

DR. KOMAROFF: Does that mean we approve less money than is available to spend? How does that affect the policy we approved earlier today about pro-rating a kind of an extra supplement after the fact.

DR. PAHL: We are in just fine shape at these levels. We ended the day very happily. The action you took this morning and the recommended dollar level is going to permit us to distribute all of our monies and depending on what happens over the course of the Fall, we will be able to - with the formal order that you endorsed, be able to accommodate any change there.

So, managerially everything is okay.

Dr. Janeway?

DR. JANEWAY: I was just checking --

DR. PAHL: When you frown, I am not so sure things are in such good shape.

DR. JANEWAY: I was checking my own mathematics because I thought we had added $331,900, but it is such

a small amount of difference, only $300,000.

DR. PAHL: If there is a difference, we will either take it out of Edith's salary, or give it to her.

We have one of these fantastic data -matic aides on sale, or something, and there is voltage fluctuation and during one of my afternoon telephone calls, I found Edith sitting poking these keys. At the same time, doing everything in long hand because with voltage fluctuation you don't end with the same digits you should. So, I think we better go back to lead pencil and paper.

I gather the correct figure is $27,349,054. Another one of the rumors.

I have received information, also, again, I don't know whether it is a rumor or not,but presumably it has been announced out of the White House that, as you know, there will be announcement either at 9:00 -- and now some people say 8:30 - and Congressman Ford is to undergo his inaugeration at 6:00 p.m. tomorrow. I guess we will all learn as to go to airports whether this is rumor or direct. This was given to me as a statement.

The other item of business which I think we are on more firm ground ab out is to reconsider the resolution that Mr. Ogden introduced, and which we tabled until hopefully you had an opportunity to look over.

The summary material pertinent to the resolution. Mr. Ogden, I think we have distributed this to each person. Perhaps, you would like to make some comments.

MR. OGDEN: I hope that many of you have had an

opportunity to look at the material headed "Summary of the National Health Policy Planning and Resources Development Act of 1974."

Dr. Komaroff, who is sitting next to me here, has probably gone through it a little more carefully than many of you and underlined the areas and I will call on him just in a few moments for his comments. But, in going through this piece of legislation I found no place where I could find anything that fitted the function of any existing regional medical program, save perhaps some of the programs which are in fractions of states, such as some of those perhaps in the State of New York.

If the Governor of the state were to decide the health service area, for example, was Nassau/suffolk - perhaps Nassau/Suffolk RMP could become the health service systems agency in that particular area. But, this particular piece of legislation while it seems to encompass Hill Burton almost completely and you will find that comes up on Page 5 on the description of the health resources development -- the only place that I find RMP perhaps even suggested is on Page 6 under Area Health Services Development Fund.

Now, remember here we are talking about a health system agency. Now, health system agency is a non-profit private operation on a local or area-wide basis. But, this is a health service area population of less than half a million. It is not permitted. It can be up to about two million, as I recall Mr. Rubel's comment yesterday. But, it would encompass-the health service area would encompass any

standard metropolitan statistical area, which is entirely with a boundry - it can go over state lines, but there are literally, I understand, 100's of SMSA's in the United States. So, that what we are looking at here is an area health services development fund which is going to be a localized thing, and indeed we find that the grant that can be made for the development within one of those on page 2 - no single grant or contract may exceed $75,000 be made for more than two years.

It simply talked about the area health services development fund. This is why I have proposed this resolution. That this piece of legislation - it be suggested that this be amended to give each state the statutory and financial support to maintain a separate health systems development agency on a state-wide basis. So, that at least we have something similiar to the RMP's we have today who can perform a state-wide mission or function. And, indeed, we could even say, going beyond state lines. But, I suspect the kind of legislation we are seeing coming up here is going to be limited to state boundries and national health insurance may indeed have in it have some sort of state-wide function mechanism.

So, I propose this resolution and in it, the second part of it I have said, "The comments that proceeded the resoltuion and the resolution itself be transmitted to the members of the House Interstate and Foreign Commerce Committee -- and by that I meant to encompass the comments that I made in the letter from Senator Magnuson to Senator Kennedy, which

I read to you earlier and which should appear in the transcript of the minutes of this meeting. I can give you that letter if you would like to Xerox it. I would like to have it back. But, I will be happy to hand it to you.

I do recommend that we do this. I am quite concerned that the kind of legislation that we see coming out simply does not recognize the place that regional medical programs have come to serve on the American scene. And, certainly many of us who worked with this program since its enception eight years ago this Spring feel that it has accomplis far more than it has been given credit for and that it has the potential to accomplish a great deal that is goingto be necessary in order to make national health legislation function when it begins to deal with the very complicated undertaking of the delivery of services and the delivery of care.

And, it seems to me that unless the providers of this Nation are given an opportunity to make their in put through something like RMP, that the success of national health insurance is jeopardized and I hope that we are going to be able to have the continuation of somethinglike the regional medical programs.

DR. PAHL: Thank you, very much Mr. Ogden.

There was a motion introduced and seconded, I think possibly.. .

DR. WAMMOCK: Second.

DR. PAHL: Thank you, Dr. Wammock.

I think there should be room for discussion by

Council on this important topic.

Dr. Komaroff?

DR. KOMAROFF: As I look through this, the Bill, the thing that concerns me is that all of the various agencies which would be created by the Bill seem to relate to planning and to the monitoring of facility expansion within the region. That there is no sense or very little language that would relate to what you might think of as anoperational arm of such an agency, or group of agencies to actually do demonstration projects in health services. And, the funds that are alluded to 314a and b funds, I believe, are by title 9, Planning Funds. Not operational funds.

So, as I understand your motion,Bob -- I am unclear about your first -- the first component of it. Do you mean that this operational agency would be independent of the agencies proposed in this Bill.

MR. OGDEN: Yes, I do.

DR. KOMAROFF: That is really the nub of the question. Who reports to who? I believe that there ought to be a separate and clearly defined and funded operational arm that looks like RMP. I am bothered, though, at the prospect of having that agency wholly separate from the leadership, or whatever, supervision of the planning agencies.

DR. WAMMOCK: I will yield to you.

DR. JANEWAY: 30 seconds?

DR. WAMMOCK: 30 seconds of my time.

DR. PAHL: Dr. Janeway.

DR. JANEWAY: I would support, quite frankly, the separation of the planning function, particularly the strategic planning function, to use a managerial term, which is implied by the summary of the legislation - proposed legislation.

I think that to have planning and control - when I say operational control - the implementation mode of any kind of management function in the same agency is courting disaster and, although, I would agree with you, Tony, that there has to be a responsive inter-relationship, that there is so much to be gained by having the planning function separate from the implementation function. That, I would certainly be prepared to support a resolution of this nature.

DR. KOMAROFF: Why do you feel it would be courting disaster. Are you thinking back to experience between RHP and CHP?

DR. JANEWAY: NO. I am thinking in terms of the management function and there is room for disagreement in this but if you read Anthony's book on Planning Control Systems, the possibility of the planner becoming so involved in the plans that the implementation becomes impossible, or that there is no outside regulation of it. It puts too much power in one place.

Now, there are admittedly some managers who disagree with that and say the planning control ought to be in the same agency, if you set planning or isolate it you develop think tanks that don't drain anywhere.

But, if you put planning and control in the same

agency, you go to the opposite extreme where you think that by creating an infinite number of haystacks will give you an infinite supply of needles.

MR. KOMAROFF: It cuts both ways, but the for the reason you just cited, it seems to me that the providers would more likely be attracted to these kinds of planning agencies, and therefore, the doing of reasonable planning. If there were some - or more tangible operational components that they could be involved with.

I think one of the problems with CHP has been that the providers have found it unattractive because it was so abstract and so unrelated to subsequent tangible accomplishments and if there could be some uniting of this operational arm and the planning arm, so that what the operational arm was doing didn't in fact thwart the rational plans of the region, then it would seem to me to make more sense.

DR. JANEWAY: What I was trying to indicate is that I would hope that the planning function would not thwart the normal operational arm.

MR. OGDEN: I think that this, perhaps, could be corrected by having the development component also report to the state health planning and development agency, which is assumed to exist under this piece of legislation. It has to come into being. But the legislation just simply doesn't spell out sufficiently how that development is going to take place, except for these very local agencies. And, I would like to see drafted into this piece of legislation the provision that there be a separate health systems development

agency within the state health planning development agency structure.

DR. KOMAROFF: But it would report to the state health planning agency. I would support that.

MR. OGDEN: I don't see how it could do otherwise. I don't think it would report to a central body in Washington, D. C. It would have to be on a state level.

DR. WAMMOCK: I have been somewhat disturbed since I have had the privilege and the opportunity to serve on this council, and in particularly in fact seeing the ministries fractured or other number of states or group, region - what ever you want - try to plan a health program. It seems to me to be a rather difficult situation to put two or three states on the Western side or the Eastern side together to wed them, in the North and South - to wed them, in one program.

I don't see how this is possible to develop any worthwhile health system care delivery, or whatever you want to call it, unless you have it on a state-wide basis and you have all the components of all the agencies that are involve in this kind of a system working together. Because if you are going to put it in one community or another community, or 15 different projects, unless it comes under one umbrella, they are going to be in difficulty. I base this on what little bit that I know about the operation of the regional medical program, and from the standpoint of a state-wide operation that something has come out of this. But, if

it gets dissolved -- and I haven't read this -- and if I read it I am quite sure I wouldn't know what I was reading. I may have to read it back the third or the fourth time or the fifth time, and may not know what I was reading.

My own personal feeling is that I am probably too close to the trees to see the forest, or the forest to see the trees. Or whatever you call it. Forest-trees, trees-forest.

MR. OGDEN: Woods.

DR. WAMMOCK: I think that, as Mr. Ogden has pointed out and someone else, that people don't know about the good that the RMP has done and I think it is pretty hard to get across to people what RMP is and I am sure that there are a lot of physicians that do not understand the operation and the mechanism of the RMP program. Some of them feel that it has not been worthwhile, but I personally feel that it has been worthwhile and I think this resolution here drawn up by Mr. Ogden. I want to congratulate him for the foresight and the merit and the courage and the good common sense and judgment to draw this up and I think we need to support this resolution and somehow or another get it across.

How effective it will be as far as Congress is concerned, I don't know.

DR. PAHL: Is there further discussion or modification

DR. KOMAROFF: I would like to add some language that makes it clear that this health systems development agency will support demonstration health services projects.

I don't think that health services is written in. I am not sure it is quite clear how this agency would be different from the planning agencies that are in the current bill, and secondly, I think we ought to state that this separate agency would report to the state health planning and development agency that is described in the Bill.

DR. JANEWAY: Would you read it to us?

DR. KOMAROFF: Read the proposed language? I haven't written it yet, but I will.

How would this be: "Resolved: That the Congress in adopting HR 16204 or similar legislation give to each state the statutory and financial support to maintain a separate health systems development agency which supports demonstration projects and health services. This agency would report to the state health planning and development agency, or similar independent -- I am sorry - agency -- and be devoted exclusively to such work. And be it further resolved --

DR. WAMMOCK: Dr. Komaroff, I am sorry, but you are getting too wordy there. We are going to get lost because I think the first sentence-what you say - the health systems development agency on a state-wide basis -- and I think health systems development agency is very comprehensive. TO me it is.

DR. HADER: Might I suggest Health system development and demonstration agency.

MR. OGDEN: On a state-wide basis for similar

independent commissions in a publicly accountable way in reporting to the state health and development agency and devoted exclusively to such work.

DR. KOMAROFF: All right.

DR. WAMMOCK: I yield.

DR. PAHL: May we have the final wording before we have the question?

MR. OGDEN: The way that I have this drafted at the moment reads "Resolved: That the Congress in adopting HR 16204 or similar legislation give to each state the statutory and financial support to maintain a separate health systems development and demonstration agency on a state-wide basis, or similar independent commission appointed in a publicly accountable way, reporting to the state health accounting and development agency and devoted exclusively to such work, and be it further, Resolved: That the comments preceding this resolution and the resolution itself be transmitted to the members of the House Interstate and Foreign Commerce Committee and the Senate Labor and Public Welfare Committee for their consideration.

DR. PAHL: Thank you.

DR. WAMMOCK: Mr. Ogden, for clarification. Accountable way and reporting?

MR. OGDEN: I am sorry. Appointed in a publicly accountable way. That has to do with --

DR. WAMMOCK: But you put another word in there.

MR. OGDEN: We inserted the words "reporting to the state health and planning agency."

This was Tony's point, that separate health systems development has to report to somebody. We are going to have it report to the state health planning --

DR. WAMMOCK: Wouldn't that be under state, or not?

MR. OGDEN: Well, I don't think that this damages the sense of what I am trying to accomplish.

MRS. KLEIN: Mr. Chairman.

DR. PAHL: Yes, Mrs. Klein.

MRS. KLEIN: This reporting bothers me as to whether it should be to the agency or,as in Idaho, the planning groups report to the Governor, who is responsible for adminstration of all programs. And, that would keep it on the state -- As I understand it, the purpose of that insertion is to keep it on a state-wide basis, rather than reporting to any federal agency, for example. So, I would like to see it made more general, rather than a specific title, because some states don't have that type of agency, or one that is titled that way.

MRS. MORGAN: They will have this Bill.

MR. OGDEN: Under this Bill, they will have to.

DR. GRAMLICH: In the resolve, what do you mean by, "in the comments preceding this resolution?"

MR. OGDEN: This was the letter from Senator Magnuson.

DR. PAHL: Is there further discussion by Counsel?

MRS. MORGAN: Question.

MR. OGDEN: Wait just a moment. On the matter of information. Tony and I have decided that this should be

"reporting to the state-wide health coordinating council." Those are the people that have the 16 members. We have the wrong group to report to.

We are going to report to the state-wide health coordinating council.

Is everybody terribly confused? Can we vote on it?

DR. PAHL: With that change, namely, the state-wide health coordinating council. With no further discussion, I would ask the question - all in favor ofthe resolution as last amended, please say "aye."

VOICES: Aye.

DR. PAHL: Opposed?

(No response.)

DR. PAHL: The motion is carried.

In closing, I would like to thank Mrs. Silsby and the staff very much for again going through an unusually difficult period and specifically say that I am not quite certain under what circumstances this council -- we may or may not meet again. We have not set a future meeting date. I would, however, like to thank you individually and collectively as a council for your guidance and support throughout a rather difficult period, and not this particular review cycle. Since we are uncertain what does face us, I want you to understand that terms of appointment continue until such time as we inform you otherwise because of the passage of legislation or other unforeseen circumstances.

But, I do look forward, as I know the Staff does to working with you again in some way as we enter into

our new error.

Unless there are further comments, I then adjourn this meeting.

Thank you.

(Whereupon, at 3:15 p.m., the meeting was adjourned.)
