THE UNDER SECRETARY OF DEFENSE

3010 DEFENSE PENTAGON
WASHINGTON, DC 20301-3010

ACQUISITION, TECHNOLOGY AND LOGISTICS

April 27, 2005

INFO MEMO

TO: SECRETARY OF DEFENSE
DEPUTY SECRETARY OF DEFENSE

FROM: MR. MICHAEL W. WYNNE, USD(AT&L)

SUBJECT: Base Realignment and Closure (BRAC) Update

This is the ninth of my weekly status reports.

Time Remaining: Effectively, 15 days remain until you provide your BRAC recommendations to the Commission and Congress and hold your press conference with the Chairman on Friday, May 13th.

Current Status of Candidate Recommendations: The current list of tentatively approved major closures is at TAB A. TAB B lists the major realignments. In this report we are considering bases with at least $100M in plant replacement value as major closures and using a reduction of 400 military and/or civilians positions as a yardstick for a major realignment. These are illustrated by the maps at TAB C.

- The DepSecDef's Infrastructure Executive Council has "tentatively" approved almost all of the Candidate Recommendations submitted by the three MilDeps and the seven cross service groups. TAB D lists the centers of excellence we expect to establish through BRAC.
- We are integrating the candidate recommendations to allocate costs and savings and combining multiples into single recommendations where that produces a complete closure or where that makes functional, strategic, or financial sense. Although nearly complete, this will continue to reduce the number of candidate recommendations. The slide at TAB E illustrates the volume of Candidates Recommendations involved in the analytical process with a reference to remaining issues.

Significant issues: A summary of significant issues tentatively approved or under consideration is at TAB F.

Combatant Commanders (CoComs): We briefed the Combatant Commanders earlier in the process and provided them with information on all candidate recommendations in play. The Joint Staff is the nexus between the CoComs and the BRAC process and they have maintained close coordination. We also held a teleconference today with the CoComs (in which the JFCOM Commander expressed interest in graduate education such as the Navy's Post Graduate School at Monterey, CA). We will receive formal

Financial Considerations: The 20-year Net Present Value from all candidate recommendations received to date: $49 Billion (see TAB G).

- We continue to watch the financials closely. The process of integrating our candidate recommendations has the added benefit of illustrating the stand-alone "orphans" that need particular focus – that is, those that may have poor financials individually and are not directly tied to implementing a strategy that produces aggregate savings.
- There were about 20 Active Component Candidate Recommendations in this category. We have reduced this to only a few. About 36 Army Guard/Reserve initiatives are also in this category and these have been approved. There are no Air Force Guard/Reserve initiatives in this category.
- BRAC is a key catalyst for transformation and when we use it to create new capabilities, it often produces costs. However, those candidates that cannot be tied to strategies or provide significant non-monetary military benefits are being closely scrutinized before they can be recommended for your final approval.

Major themes: The slide at TAB H illustrates the current themes that have emerged form our recommendations with some examples. We're fleshing these out and I expect some revisions. These

Commission: The Commission has scheduled its first hearings, both organizational and substantive, beginning on May 3rd. The Commission's current hearing schedule is at TAB H.

Calendar Demands: Your schedule continues to reflect BRAC meetings. These are information meetings. In future meetings where your decisions will be required, we will ensure that we adhere to the BRAC process so that where you exercise your authority to provide direction, we will ensure the record (which will be reviewed by the Commission) is appropriately documented.

Attachments: as stated

Tab A

Major Closures: Installations Recommended for Closure with Plant Replacement Value Exceeding $100M

As of: 27 Apr 05

- Riverbank Army Ammunition Plant, CA
- Pueblo Chemical Depot, CO
- Fort Gillem, GA
- Fort McPherson, GA
- Newport Chemical Depot, IN
- Kansas Army Ammunition Plant, KS
- Soldier Systems Center (Natick), MA
- Adelphi, MD
- Mississippi Army Ammunition Plant, MS
- Fort Monmouth, NJ
- Hawthorne Army Depot, NV
- Umatilla Chemical Depot, OR
- Carlisle Barracks, PA
- Ellsworth AFB, SD
- Lone Star Army Ammunition Plant, TX
- Red River Army Depot, TX
- Deseret Chemical Depot, UT
- Fort Monroe, VA
- Marine Corps Logistics Base Barstow, CA
- Naval Postgraduate School Monterey, CA
- Naval Support Activity, Corona, CA
- Naval Weapons Station Seal Beach, Concord Detachment, CA
- Submarine Base New London, CT
- Naval Air Station Atlanta, GA
- Naval Support Activity New Orleans, LA
- Uniform Services University of Healthcare Sciences, Bethesda, MD
- Naval Air Station Brunswick, ME
- Naval Shipyard Portsmouth, ME
- Naval Station Pascagoula, MS
- Naval Air Station Willow Grove, PA
- Naval Station Ingleside, TX
- Kulis Air Guard Station, AK
- Onizuka Air Force Station, CA
- Otis Air National Guard Base, MA
- W. K. Kellogg Airport Air Guard Station, MI
- Duluth International Airport Air Guard Station, MN
- Great Falls International Airport Air Guard Station, MT
- Grand Forks AFB, ND
- Cannon AFB, NM
- Niagara Falls International Airport Air Guard Station, NY
- Rome Laboratory, NY
- Pittsburgh International Airport Air Reserve Station, PA

Draft Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Tab B

Major Realignments: Installations losing 400 + Total Military and Civilian Personnel

As of: 27 Apr 05

- Walter Reed Medical Center, DC
- Rock Island Arsenal , IL
- Aberdeen Proving Ground, MD
- Ft Hood, TX
- Ft Eustis, VA
- NAS North Island, CA
- Naval Base Ventura City, CA
- Naval Medical Center San Diego, CA
- NAS Whiting Field, FL
- NS Great Lakes, IL
- NSA Crane, IN
- MCAS Cherry Point, NC
- NAES Lakehurst, NJ
- NSWC Charleston, SC
- NAS Corpus Christi, TX
- Naval Medical Center Portsmouth, VA
- Eielson AFB, AK
- Maxwell AFB, AL
- AF Reserve Personnel Center , CO
- Bolling AFB, DC
- Dover AFB, DE
- Moody AFB, GA
- ARPERCEN ST Louis, MO
- Pope AFB, NC
- Indian Springs AFS, NV
- Wright-Patterson AFB, OH
- Lackland AFB, TX
- Randolph AFB, TX
- Sheppard AFB, TX
- Hill AFB, UT
- NCR Leased locations, DC
- DFAS Cleveland, OH
- DFAS Arlington, VA

Draft Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Tab C

Major Closures

(As of 21 Apr 05)

Installations Recommended for Closure with Plant Replacement Value Exceeding $100M

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Major Realignments

(As of 21 Apr 05)

Installations reduced by more than 400 military and civilian positions

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Centers of Excellence

(As of 21 Apr 05)

Installations with Centers of Excellence established as part of a recommendation

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Shifts in Strategic Presence

(As of 21 Apr 05)

Candidate Recommendations Only (includes Guard and Reserve)

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 1			
State	Net Mil Impact	Net Civ Impact	Total
CT	(7,282)	(994)	(8,276)
DE	(326)	(47)	(373)
MA	289	(1,744)	(1,455)
ME	(2,856)	(363)	(3,219)
NH	(161)	(3,976)	(4,137)
RI	439	300	739
VT	6	31	37
TOTAL	(9,891)	(6,793)	(16,684)

Red = Closures
Yellow = Realignments
Green = Gains

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 2

State	Net Mil Impact	Net Civ Impact	Total
NJ	(794)	(9,718)	(10,512)
NY	38	(1,652)	(1,614)
PR	(113)	(48)	(161)
TOTAL	(869)	(11,418)	(12,287)

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 3			
State	Net Mil Impact	Net Civ Impact	Total
DC	(3,258)	(2,414)	(5,672)
MD	520	16,114	16,634
PA	(2,316)	(1,315)	(3,631)
VA	2,212	(10,709)	(8,497)
WV	(129)	(127)	(256)
TOTAL	(2,971)	1,549	(1,422)

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 4			
State	Net Mil Impact	Net Civ Impact	Total
AK	(3,126)	(527)	(3,653)
FL	3,560	(176)	3,384
GA	(2,832)	(4,041)	(6,873)
KY	4,276	2,472	6,748
MS	(1,001)	(421)	(1,422)
NC	(308)	1,128	820
SC	1,725	(763)	962
TN	401	733	1,134
TOTAL	2,695	(1,595)	1,100

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 5

State	Net Mil Impact	Net Civ Impact	Total
IL	(4,116)	(1,058)	(5,174)
IN	(278)	(578)	(856)
MI	(107)	133	26
MN	(194)	(205)	(399)
OH	(2,136)	161	(1,975)
WI	(174)	270	96
TOTAL	(7,005)	(1,277)	(8,282)

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 6			
State	Net Mil Impact	Net Civ Impact	Total
AR	3,587	65	3,652
LA	(997)	(354)	(1,351)
NM	(1,285)	(384)	(1,669)
OK	2,452	910	3,362
TX	17,018	(4,461)	12,557
TOTAL	20,775	(4,224)	16,551

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 7			
State	Net Mil Impact	Net Civ Impact	Total
IA	(179)	200	21
KS	10,922	482	11,404
MO	(1,327)	(1,535)	(2,862)
NE	(17)	69	52
TOTAL	9,399	(784)	8,615

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 8			
State	Net Mil Impact	Net Civ Impact	Total
CO	4,705	173	4,878
MT	(34)	(73)	(107)
ND	(2,010)	(418)	(2,428)
SD	(3,305)	(411)	(3,716)
UT	(215)	(471)	(686)
WY	327	7	334
TOTAL	(532)	(1,193)	(1,725)

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Region 9

State	Net Mil Impact	Net Civ Impact	Total
AZ	1,188	(141)	1,047
CA	(3,706)	(601)	(4,307)
GU	(64)	(31)	(95)
HI	(193)	180	(13)
NV	1,064	82	1,146
TOTAL	(1,711)	(511)	(2,222)

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Installations Impacted by Candidate Recommendations

(includes Guard and Reserves)

(As of 21 Apr 05)

Red = Closures
Yellow = Realignments
Green = Gains

Region 10

State	Net Mil Impact	Net Civ Impact	Total
AL	2,833	3,108	5,941
ID	825	(44)	781
OR	(244)	(585)	(829)
WA	86	1,503	1,589
TOTAL	3,500	3,982	7,482

Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Tab D

Centers of Excellence

As of: 27 Apr 05

- Merge NCR Med Centers into a single enterprise at NMC Bethesda, MD
- Joint Strike Fighter Training at Eglin AFB, FL
- Extramural Research Program Managers at Anacostia Annex, DC (DARPA and Service counterparts)
- Merge San Antonio Med Centers into a single enterprise at Ft Sam Houston, TX
- Consolidate Defense Labs at Hanscom AFB, MA, Wright-Patterson AFB, OH and Aberdeen Proving Ground, MD
- Rotary Wing RDAT&E at NAS Patuxent River, MD and Redstone Arsenal, AL
- Fixed Wing RDAT&E at NAS Patuxent River, MD and Wright-Patterson AFB, OH
- Create New Agency for Media and Publications At Ft Meade, MD
- Joint Transportation Management at Ft Lee, VA
- Joint Culinary Training at Ft Lee, VA
- Joint Religious Training at Ft Jackson, SC

Draft Deliberative Document –For Discussion Purposes Only –Do Not Release Under FOIA

Tab E

Candidate Recommendation Status

(as of 27 Apr)

Remaining Issues

DoN-0165A	MCLB Barstow, CA
H&SA-0092	Army HQs to Redstone, AL
INTEL-0004	Consolidate NGA at Ft Belvoir, VA
TECH-0052	Land Warfare Network Ctr at APG, MD
USA-0136	Carlisle Barracks, PA
USA-0227	Natick, MA

Tab F

Candidate Recommendations

Major Issues – Significant Actions

Title	Description	20 Yr Net Present Value
Uniformed Services University of Health Sciences, MD	Closes DoD's medical school. [redacted] The school enjoys support from the Congress and from some former DoD officials (see Secretary Laird's letter). Greater use of scholarships in private sector schools would allow the resources spent on this facility to be diverted to other capabilities. Dr. Winkenwerder opposes this action, primarily arguing the national medical center created from the merger of the Bethesda and Water Reed centers requires an associated medical school.	$575M Savings
Marine Corps Logistics Base Barstow, CA	Closes this facility to eliminate excess capacity. Marines oppose because it eliminates half of its (internal) bi-coastal support capability. Capacity exists elsewhere to meet their requirements. IEC asked for and DoN prepared financials reflecting a total closure for review.	$1,699M Savings
National Geographic-Intelligence Agency	Relocates mapping organizations from leased space to Scott AFB, IL [redacted]. The IEC has asked to explore options for separating the costly St Louis part and to secure assurances for NFIP funding.	
Rollout of Guard and Reserve Actions	The Military Departments propose closing or realigning numerous Guard and Reserve activities. Many Army actions do not have positive 20-year net present value savings. Ensuring coordination within the Guard chain of command is important.	Varied, some cost, some save
Implementation		
Chem-DeMil	We have a reasonable expectation that the workload of Chem-Demil sites tentatively recommended for closure will be completed within BRAC's statutory six year implementation period. BRAC positions these facilities for closure upon completion of their workload.	
Wedge Allocation	We are reviewing how the $13 billion in the BRAC wedge (plus the $3.2 billion for overseas actions) should be allocated. Options range from allocating by financial return to transformation potential. The Services are viewing the competition for this resource warily.	

Tab G

Candidate Recommendations – Cost and Savings ($M)

(As of 26 Apr 05)

	Gross Savings*	One-Time (Costs)	Net Implementation Savings/(Costs)	Annual Recurring Savings/(Costs)	NPV Savings/(Costs)
Army BRAC	7,558.8	(10,136.8)	(8,249.1)	533.0	(2,578.0)
Overseas	*15,958.9*	*(348.5)*	*4,360.2*	*1,248.5*	*15,610.4*
BRAC + Overseas	*23,517.7*	*(10,485.4)*	*(3,888.9)*	*1,781.5*	*13,032.3*
Navy	13,437.1	(2,502.5)	940.7	1,034.7	10,934.6
Air Force	11,374.7	(2,131.7)	684.6	913.8	9,243.0
JCSGs	43,670.5	(12,250.1)	(176.0)	3,288.4	31,420.4
E&T	3,122.5	(1,851.0)	(1,056.4)	236.8	1,271.5
H&SA	12,405.9	(2,597.9)	772.2	938.0	9,808.1
Industrial	9,439.7	(697.7)	2,153.2	708.7	8,741.9
Intelligence	2,032.0	(1,699.3)	(1,271.0)	150.8	332.7
Medical	5,891.8	(2,436.5)	(1,099.2)	471.2	3,455.3
S&S	6,272.2	(282.4)	1,859.1	441.1	5,989.8
Technical	4,506.5	(2,685.3)	(1,534.0)	341.8	1,821.2
Total	76,041.0	(27,021.1)	(6,799.8)	5,769.8	49,019.9
Total W/Overseas	*92,000.0*	*(27,369.7)*	*(2,439.5)*	*7,018.3*	*64,630.3*

* Gross savings is the sum of Net Present Value and the 1-time costs

Tab H

Base Realignment and Closure Commission
Schedule of Hearings

May 2, 2005 6:00PM	Meeting of Commissioners-designate. Remarks by Chairman Principi and review of the schedule for the week.
May 3, 2005 9:30 AM	Swearing-in of Commissioners Presentation on BRAC Schedule, Base Closure and Realignment Act of 1990 (as amended thru FY 05 Authorization Act, Review of BRAC criteria, lessons learned and previous BRAC results. Witnesses: BRAC Commission Staff Congressional Research Service General Accountability Office
1:30 PM	Current and Long Term Threat Confronting US National Security Witness: Director of National Intelligence or his designate
May 4, 2005 9:30 AM	Force Structure Plan and SecDef Guidance on the Quadrennial Review Witnesses: Panel One: Chairman, JCS and Joint Chiefs Panel Two: Chairman, QDR
May 16, 2005 1:30 PM	Presentation of Department of Defense BRAC Recommendations and Methodology Witnesses: Panel One: Secretary of Defense and Chairman, JCS Panel Two: DoD Officials on Methodology
May 17, 2005 9:30 AM	Presentation of Recommendations and Methodology - Army Witnesses: Secretary of the Army, Army Chief of Staff, Designated Department of the Army Officials
1:30 PM	Presentation of Recommendations and Methodology- Navy Witnesses: Secretary of the Navy, Chief of Naval Operations Commandant, Marine Corps, Designated Department of the Navy and Marine Corps Officials
May 18, 2005 9:30 AM	Presentation of Recommendations and Methodology - Air Force Witnesses: Secretary of the Air Force, Air Force Chief of Staff Designated Department of the Air Force Officials
1:30 PM	Presentation of Recommendations and Methodology - Defense Agencies Witnesses: Designated DoD Officials
May 19, 2005 9:30 AM	Presentation of Recommendations and Methodology - DoD Joint Cross Service Groups Witnesses: Designated DoD Officials