DuBois

INFO MEMO

FOR: SECRETARY OF DEFENSE
CC: DEPUTY SECRETARY OF DEFENSE

February 14, 2005

FROM: Michael W. Wynne, Under Secretary of Defense (AT&L)

SUBJECT: BRAC Milestones and Timeline

In the attached snowflake dated January 28, 2005, you asked for status and time on your schedule for participation in key events leading to the submission of your recommendations to the Commission and for associated public events. I've attached a BRAC Fundamentals Brief that will become a part of the final presentation.

- The Infrastructure Steering Group, which I chair, meets every Friday (Service Vice Chiefs and Gen Pace attending) to review candidate recommendations. The Infrastructure Executive Council, which the Deputy chairs, meets twice monthly (Service Secretaries, Chiefs and Gen Myers attending).
    - Over 200 candidate recommendations have been tentatively approved by the Infrastructure Executive Council. While three quarters are Guard/Reserve realignments, others are more substantial. The harder ones are in the pipeline.
    - There are 10 discreet entities generating recommendations - the three MilDeps plus seven cross service groups and there is a spectrum of performance.
    - A Red Team headed by Hon. H.T. Johnson has been established to do a quality and consistency check of the Candidate Recommendations so we have the best chance of passing muster with Commission Staff.
- On 15 March 2005, we must submit the Force Structure Plan that BRAC will use. We have been using iterative drafts to craft recommendations. I Recommend that Joint Staff brief you on content prior to submittal.
- I also propose bi-weekly briefings from me from late February through mid April on addressing the draft final briefing for OMB and others; our "production status" and where we are relative to meeting your aggregate BRAC expectations. We will also be addressing a draft plan for Public Release following submittal. These briefings provide an opportunity for your hands-on guidance as recommendations are finalized for your approval and as we prepare for rolling out your recommendations within the Administration, and to the Congress, Commission, and the public. The attached schedule includes key milestones.
- We will finalize the draft report to the Commission in mid-April, and I recommend an detailed briefing on its contents at that time.

- With your final approval, your recommendations are transmitted to the Commission NLT May 16th, the precedent is for you and the Chairman to hold a press conference and to testify at the Commission's first hearing.

Attachments:
1. BRAC Milestones and Meetings
2. BRAC Fundamentals Brief
3. Snowflake, January 28, 2005, Subject: BRAC Briefing

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BRAC Milestones and Meetings

[redacted]	
7 & 23	Infrastructure Executive Council meetings
[redacted]	
7 & 21	Infrastructure Executive Council meetings
15	Statutory deadline for submitting revised Force Structure Plan to Congress
[redacted]	
6	Draft BRAC report coordination
11 & 25	Infrastructure Executive Council meetings
[redacted]	
2 & 9	Infrastructure Executive Council meetings - Final decision meetings
9 – 15	Final BRAC Report prepared for SecDef (Federal Register notice/printing/etc.)
16	Statutory deadline for providing SecDef's recommendations to Commission and Congress and Federal Register publication
[redacted]	
TBD	DoD senior leadership testimony to Commission.
[redacted]	
1	Comptroller General report assessing SecDef's recommendations and process.
[redacted]	
8	Commission reports their recommendations to the President
23	President approves or disapproves the Commission's report. If approved, the Commission's recommendations are binding 45 "legislative" days after Presidential transmission or adjournment sine die, unless Congress enacts joint resolution of disapproval.
[redacted]	
20	If the President disapproves the Commission's initial recommendations, the Commission must submit revised recommendations not later than this date.
[redacted]	
7	The President must approve the revised recommendations and transmit approval to Congress by this date or the process ends. The recommendations become binding 45 "legislative" days after Presidential transmission or adjournment sine die, unless Congress enacts joint resolution of disapproval.

Base Realignment and Closure

February 14, 2005

Key Imperatives

- Further Transformation
  - Rationalize infrastructure to force structure
  - Adjust footprint to maximize capability and efficiency
- Maximize Joint Utilization
  - Reduce overhead
  - Improve efficiency
  - Facilitate joint training and operations
- Convert Waste to Warfighting
  - Unnecessary capacity diverts DoD resources

BRAC 2005 Leadership

[redacted]

Process Timeline

✓SecDef initiates BRAC 05 Process (establish organization, process, and initial policy (Nov 02))

✓ Selection Criteria Published (Feb 04)

✓SecDef BRAC Report and Certifications (Delivered March 23, 2004)

Commissioner Nominations (15 Mar 05)

Threat Assessment/Revised Force Structure Plan (15 Mar 05)

SecDef Approves and Forwards Recommendations for Realignments and Closures to Commission (May 16, 2005)

Commission Process (May 05 - Sep 05)

Presidential Review and Approval (Sep 05)

Congressional Action (Sep 05 + 45 Legislative Days)

NOV 02 ~DEC 05

Basic Process

- SecDef develops recommendations and sends to an independent Commission
- Commission reviews and forwards its recommendations to the President
- President approves (or disapproves) and sends recommendations to Congress
- Congress has an opportunity to reject (President could veto) or recommendations have force and effect of law

"All or nothing provision" binds President and Congress

Commission Review

- Review for conformity with force structure plan and selection criteria
  - Public hearings, site visits, and analysis
  - Joint Cross-Service Group and Military Department testimony
- Must find SecDef "deviated substantially" from force structure plan or selection criteria to reject, change, or add new recommendations
- Can only add a closure to SecDef list if seven of nine agree and if at least two visit the installation

Selection Criteria

- Draft criteria published in Federal Register: Dec 23, 2003
- Public comment period ended: Jan 30, 2004
- Final criteria published: Feb 12, 2004
- Congress modified criterion 3: Ronald W. Reagan National Defense Authorization Act for Fiscal Year 2005.

Criteria provide a broad analytical framework governing the process and are implemented through more detailed guidance—
military value primary consideration

Final Selection Criteria

Military Value

1. The current and future mission capabilities and the impact on operational readiness of the Department of Defense's total force, including the impact on joint warfighting, training, and readiness.
2. The availability and condition of land, facilities and associated airspace (including training areas suitable for maneuver by ground, naval, or air forces throughout a diversity of climate and terrain areas and staging areas for the use of the Armed Forces in homeland defense missions) at both existing and potential receiving locations.
3. The ability to accommodate contingency, mobilization, **surge***, and future total force requirements at both existing and potential receiving locations to support operations and training.
4. The cost of operations and the manpower implications.

* Addition to Criteria by the Ronald W. Reagan National Defense Authorization Act for Fiscal Year 2005

Final Selection Criteria

Other Considerations

5. The extent and timing of potential costs and savings, including the number of years, beginning with the date of completion of the closure or realignment, for the savings to exceed the costs.

6. The economic impact on existing communities in the vicinity of military installations.

7. The ability of both the existing and potential receiving communities' infrastructure to support forces, missions, and personnel.

8. The environmental impact, including the impact of costs related to potential environmental restoration, waste management, and environmental compliance activities.

BRAC "Red Team"

- H. T. Johnson assembled team
  - Robin Pirie, Gen Gordon and Gen Salomon
  - CNA providing support
- Task: Audit the analytical basis of each candidate recommendation to see if department "substantially deviated" from the force structure plan or selection criteria
- Report to Acting USD(AT&L)

Candidate Recommendations

(as of 11 Feb 05)

Group	Total	7 Jan	14 Jan	21 Jan	28 Jan	4 Feb	11 Feb	18 Feb	25 Feb	4 Mar	11 Mar
E&T	18						7		5	6	
H&SA	53	15/0/0		3/0/0	4/1/0	4/0/3	3	10	10		
IND	38			10/0/0	5/0/0	2/0/0	4	5	12		
INTEL	4								4		
MED	17		8/0/0		1/0/0			3	5		
S&S	7				1/0/0			3	3		
TECH	11					0/0/1		3	7		
ARMY	150				95/0/1	32/0/0	21		1		
DoN	56				38/0/0		2		16		
USAF	60							10	50		

Legend:

Approved – 218 / Disapproved – 1 / Hold – 5
Pending - 190