

May 31, 2007

The Honorable Richard Cheney President of the Senate Washington, DC 20510 The Honorable Nancy Pelosi Speaker of the House of Representatives The Capitol Washington, DC 20515

Dear Mr. Vice President and Madam Speaker:

Enclosed is the Inspector General's Semi-Annual Report to the Congress along with the Corporation's Report on Final Action, as required under Section 5 of the Inspector General Act.

This report covers the six-month period from October 1, 2006 through March 31, 2007. During this period, the Corporation made management decisions on 14 audits and completed final action on or closed 13 audits. Subsequent to this period, the Corporation made four additional management decisions and completed final action on two more.

I would like to clarify two issues raised in the report. First, the report states that the Corporation allowed the state commissions to claim the value of Corporation-produced public service announcements (PSAs) as match to their commission grants. In fact, the only cost the Corporation allows is the value of the actual airtime donated in a specific state and only if the PSA identified the state commission as the contact organization. No state could claim the costs of production or dissemination that were incurred by the Corporation.

The report also states that AmeriCorps members were serving as substitute teachers in one of the programs and disagrees with our decision to allow the activity, citing the Corporation's regulations that members may not displace existing employees. The AmeriCorps program in question places AmeriCorps members in low-achieving schools where they sometimes stand in for the regular teacher. However, member service activities and responsibilities are substantially different from those of substitute teachers and members are not displacing existing employees. While substitute teachers perform standard teacher duties, AmeriCorps members provide a range of services designed specifically to support students in need of mentoring, tutoring and homework assistance. These are vital support services not provided by substitute teachers. To more clearly distinguish these differences, the program has changed the designation of the members to "Instructional Support Specialists." Based on our analysis of the activities that are provided by the members, the Corporation concluded that this program does not violate statutory or regulatory prohibitions on displacement.

We are sending copies of this semi-annual report to interested Congressional committees, the Office of Management and Budget, and the Corporation's Board of Directors. We will also make copies available to others on request.



1201 New York Avenue, NW ★ Washington, DC 20525 tel: 202-606-5000 ★ www.nationalservice.gov Senior Corps ★ AmeriCorps ● Learn and Serve America



If you have any questions concerning these reports, please contact me at (202) 606-6737 or the Corporation's Inspector General Gerald Walpin at (202) 606-9390.

David Eisner Chief Executive Officer

Enclosures: Table I Table II Table III Semiannual Report to Congress: October 1, 2006 to March 31, 2007 Distribution List

Distribution

United States Senate

The Honorable Richard B. Cheney, Vice President The Honorable Robert C. Byrd, Chairman, Committee on Appropriations The Honorable Thad Cochran, Ranking Member, Committee on Appropriations The Honorable Tom Harkin, Chairman, Committee on Appropriations, Subcommittee on Labor, Health and Human Services, Education and Related Agencies The Honorable Arlen Specter, Ranking Member, Committee on Appropriations, Subcommittee on Labor, Health and Human Services, Education and Related Agencies The Honorable Edward M. Kennedy, Chairman, Committee on Health, Education, Labor and Pensions The Honorable Michael B. Enzi, Ranking Member, Committee on Health, Education, Labor and Pensions The Honorable Kent Conrad, Chairman, Committee on the Budget The Honorable Judd Gregg, Ranking Member, Committee on the Budget The Honorable Joseph I. Lieberman, Chairman, Committee on Homeland Security and Governmental Affairs The Honorable Susan M. Collins, Ranking Member, Committee on Homeland Security and **Governmental Affairs**

United States House of Representatives

The Honorable Nancy Pelosi, Speaker of the House of Representatives The Honorable David R. Obey, Chairman, Committee on Appropriations The Honorable Jerry Lewis, Ranking Member, Committee on Appropriations The Honorable James T. Walsh, Ranking Member, Committee on Appropriations, Subcommittee on Labor, Health and Human Services and Related Agencies The Honorable George Miller, Chairman, Committee on Education and Labor The Honorable Howard McKeon, Ranking Member, Committee on Education and Labor The Honorable Carolyn McCarthy, Chairwoman, Committee on Education and Labor, Subcommittee on Healthy Families and Communities The Honorable Todd Platts, Ranking Member, Committee on Education and Labor, Subcommittee on Healthy Families and Communities The Honorable John M. Spratt, Jr., Chairman, Committee on the Budget The Honorable Paul D. Ryan, Ranking Member, Committee on the Budget The Honorable Henry A. Waxman, Chairman, Committee on Oversight and Government Reform The Honorable Thomas M. Davis, III, Ranking Member, Committee on Oversight and Government Reform

Office of Management and Budget

The Honorable Rob Portman, Director

Corporation for National and Community Services

Gerald Walpin, Inspector General Board of Directors (see attached list)

TABLE I

ACTION TAKEN ON AUDIT REPORTS (for the Period October 1, 2006 through March 31, 2007)

222-242

	·	Number of <u>Reports</u>	Disallowed Costs (\$000)	
A.	Audit reports with final action not taken by the commencement of the reporting period.	34	\$1,156	
B.	Audit reports issued by the OIG during the period	12	\$0	
C.	Audit reports for which final action was taken during the reporting period	15	\$167	
	 Recoveries¹ (a) Collections and offsets 	7	\$298	
	(b) Property in lieu of cash(c) Other (reduction of questioned costs)			
	2. Write-offs	Ò		
	3. Audits with no disallowed costs ²	8		
D.	Audit reports for which final action was not taken by the end of the reporting period. ³	31	\$1,398	
E.	Audit reports for which management decisions were made during or prior to the six-month reporting period and for which final action is underway.	23	\$1,130	

 ¹ Recoveries include audits for which final action was taken in prior reporting periods
 ² Of these 8 audits, 4 had no questioned costs and, therefore, no costs to allow or disallow.
 ³ This includes 24 audits issued this period and those from the previous periods for which final action is not overdue.

Report of Final Action not complete by commencement of reporting period

Effective date	3/31/2007		+		State State States	Real on particular and	State Later	
Audit #	Audit Name	ARM	lssue Date	NFA due date	Actual NFA date	Incurred Costs	Questione d	Disallowed
05-17	LA Serve Comm	PR	7/7/05	7/7/06	Overdue	\$5,679,673		\$41,275
05-18	Wyoming Commission	PR	9/2/05	9/2/06	10/24/06	\$638,162	\$216,868	
06-04	Comp Links - U of PR	PR	1/4/06	1/4/07	10/31/06	\$339,192	\$11,416	\$9,840
06-05	Puerto Rico State Comm	PR	2/13/06	2/13/07	Ovendue	\$1,512,093	\$155,067	\$12,697
06-07	CHP International, Inc	PR	12/6/05	12/6/06	NAMES OF TAXABLE PARTY.	\$6,077,498	A	
06-08	NW Regional Ed Lab	PR	2/7/06	2/7/07	and the second second second second second		· · · · · · · · · · · · · · · · · · ·	+
06-10	YouthBuild USA	PR	2/15/06	2/15/07	THE REPORT OF CONSIGNATION OF THE PARTY OF THE	\$10,367,709		the second secon
06-12	EducationWorks	PR	4/3/06		Not Comp		N	
06-13	ETR Associates, Inc	PR	1/5/06	1/5/07	3/30/07		the second second second second	\$0
06-14	New York State NCS	PR	6/30/06		Not Comp	a but material and an		
	CNCS Alt Personnel							
06-15	System	RL	1/31/06	1/31/07	And the second se	\$0		1
06-16	City Year, Inc.	PR	3/24/06	3/24/07	3/27/07	\$7,058,989	\$165,229	\$9,971
06-17	City Year Massachusetts	PR	4/7/06	4/7/07	3/27/07	\$950,017	\$8,675	\$609
06-18	City Year Michigan	PR	4/6/06	4/6/07	3/27/07	\$1,011,429	\$79,397	\$31
06-19	City Year Illinois	PR	4/6/06	4/6/07	3/27/07	\$4,346,389	\$81,509	\$0
06-20	City Year DC	PR	4/5/06	4/5/07	3/27/07	\$427,742	\$25,146	\$0
06-21	City Year PennServe	PR	4/5/06	4/5/07	3/27/07	\$3,786,482	\$16,298	\$0
06-22	City Year Texas	PR	4/7/06	4/7/07	3/27/07	\$661,760	\$1,326	\$1,326
06-23	Mass Service Alliance	PR	6/29/06	6/29/07	Not Comp	\$10,148,130	\$35,993	\$19,461
06-24	City of Kansas City	LF	3/20/06	3/20/07	Overdue	\$634,667	\$14,004	\$2,702
	Illinois Commission on							
06-25	Vol	PR	2/22/06	2/22/07	Overdue	\$16,263,960	\$1,672,068	\$541,571
06-26	New Mexico Comm	PR	5/31/06	5/31/07	Not Comp	\$3,453,178	\$111,833	\$38,943
06-27	Virginia Governor's Comm	PR	3/30/06	3/30/07	11/28/06	\$10,186,193	\$0	\$0
06-28	Habitat for Humanity Intl	PR	2/8/06	2/8/07	10/31/06	and an and a second a	\$31,379	
06-29	Louisville Metro/FGP	VW	5/26/06	and a second sec	Not Comp		\$21,612	A CONTRACTOR OF A CONTRACTOR O
06-30	Tennessee Commission	PR	4/26/06		Not Comp		\$22,661	\$8,351
	Ky Dept of Mental	[
06-31	Hith/FGP	VW	7/18/06		Not Comp			
06-33	Oklahoma	PR	9/29/06		Not Comp			
06-36	Idaho Governor's	PR	8/24/06	8/24/07	Not Comp	\$1,502,426	\$17,910	\$5,864
06-37	Arizona Governor's Comm	PR	9/19/06	9/19/07	Not Comp	\$1,962,389	\$9,507	\$9,240
06-39	CNS Internet Use	RM	8/3/06	8/3/07	Not Comp	n/a	n/a	n/a
06-40	CNCS OPS Audit	RV	8/11/06	8/11/07	Not Comp	n/a	n/a	n/a
06-42	CNCS Travel Card Prog	BA	8/7/06	8/7/07	Not Comp	n/a	n/a	n/a
	Agreed upon Procedures Review FEMA Hurrican				1. 19. IN			
06-43	Relief	BA	9/25/06	9/25/07	Not Comp	n/a	n/a	n/a
34								\$1,156,752

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Audit Reports issued during reportin period

Date:	3/31/2007			
Audit #	Audit Name	ARM	lssue Date	
07-05	Maryland	PR	10/4/06	
07-06	Kansas Big Brothers Big Sisters	LF	10/12/06	
07-04	Utah Commission	PR	10/19/06	
07-07	Volunteer Florida	PR	10/23/06	
07-09	06 FISMA	RM	11/1/06	
07-01	06 Financial Statement	BA	11/15/06	
	06 Budgetary Resources &		+	
07-03	Obligatins	BA	11/15/06	
07-10	HIPPY USA	PR	11/22/06	
07-12	Follow-up Assessment on A/C Enrollment Procedures	BA	11/27/06	
07-11	Quality Control Review of Cocchiaro & Assoc A-133 Catholic Network of Vol Svc FY end 2005	PR	11/28/06	
07-08	Public Allies	PR	1/19/07	
07-13	Teach for America	PR	1/29/07	

Audit #	Audit Name	ARM	Issue Date	NFA due date	Actual NFA date	Incurred Costs	Questioned	Disallowed
	Wyoming			an a				
05-18	Commission	PR	9/2/05	9/2/06	10/24/06	\$638,162	\$216,868	\$143,444
06-07	CHP International, Inc	PR	12/6/05	12/6/06	3/9/07	\$6,077,498	\$0	\$0
06-04	Comp Links - U of PR	PR	1/4/06	1/4/07	10/31/06	\$339,192	\$11,416	
06-13	ETR Associates, Inc	PR	1/5/06	1/5/07	3/30/07	\$5,249,754	\$47,427	\$0
06-08	NW Regional Ed Lab	PR	2/7/06	2/7/07	10/31/06	\$10,224,780	\$0	\$0
06-28	Habitat for Humanity	PR	2/8/06	2/8/07	10/31/06	\$6,621,005	\$31,379	\$2,109
06-16	City Year, Inc.	PR	3/24/06	3/24/07	3/27/07		\$165,229	
06-27	Virginia Governor's Comm	PR	3/30/06	3/30/07	11/28/06	\$10,186,193	\$0	\$0
06-20	City Year DC	PR	4/5/06	4/5/07	3/27/07	\$427,742	\$25,146	
06-21	City Year PennServe	PR	4/5/06	4/5/07	3/27/07	\$3,786,482	\$16,298	\$0
06-18	City Year Michigan	PR	4/6/06	4/6/07	3/27/07	\$1,011,429	\$79,397	\$31
06-19	City Year Illinois	PR	4/6/06	4/6/07	3/27/07	\$4,346,389	\$81,509	\$0
06-17	City Year Massachusetts	PR	4/7/06	4/7/07	3/27/07	\$950,017	\$8,675	\$609
06-22	City Year Texas	PR	4/7/06	4/7/07	3/27/07	\$661,760	\$1,326	\$1,326
07-03	06 Budgetary Resources & Obligatins	BA	11/15/06	11/15/07	44/45/00		A 0	**
15			11/15/00	11/15/07	11/15/06	\$0	\$0	\$0 \$167,330

Blue, Sherry

Novana aparagan product of the second	
From:	Montgomery, Pam
Sent:	Monday, May 21, 2007 10:38 AM
To:	Blue, Sherry
Cc:	Berning, Judy; Liu, Adam M.
Subject:	02-1Table I_3_31_2007.doc
Attachment	s: FW 02-1Table I_3_31_2006.doc.htm
a. Collect	collected for 1. Recoveries (October 1 - March 31, 2007) ions and Offsets - from #7 grantees in the amount of \$298,887.79
)2-21	3,384.00
)5-13	7,022.70
)5-17	4,036.00
)5-24	51,442.00
)6-10	72,470.00
)6-16	5,031.00
0ASCCT007	155,502.09
'otal	298,887.79
'rom: Blue,	al Message Sherry y, May 18, 2007 3:13 PM

'o: Montgomery, Pam

ubject: Emailing: FW 02-1Table I_3_31_2006.doc

i Pam er my discussion with you yesterday, can you provide the info that you submitted in Sept for he period Oct 06-Mar 07. See attachment

Table I.C.1

As of 3/31	/07							
Audit #	Audit Name	ARM	Issue Date	NFA due date	Actual NFA date	Incurred Costs	Questioned	Disallowed
05-17	LA Serve Comm	PR	7/7/05	7/7/06	Overduic	\$5,679,673	\$426,611	\$41,275
06-15	CNCS Alt Personnel System	RL	1/31/06	1/31/07	Overdue	\$0	\$0	\$0
06-05	Puerto Rico State Comm	PR	2/13/06	2/13/07	Overdue	\$1,512,093	\$155,067	\$12,697
06-10	YouthBuild USA	PR	2/15/06	2/15/07	Overdure	\$10,367,709	\$266,950	\$72,470
06-25	Illinois Commission on Vol	PR	2/22/06	2/22/07	Overdue	\$16,263,960	\$1,672,068	\$541,571
06-24	City of Kansas City	LF	3/20/06	3/20/07	Overdue	\$634,667	\$14,004	\$2,702
06-12	EducationWorks	PR	4/3/06	4/3/07	Not Complete	\$5,266,112	\$100,600	\$2,973
06-30	Tennessee Commission	PR	4/26/06	4/26/07	Not Complete	\$4,514,097	\$22,661	\$8,351
06-29	Louisville Metro/FGP	vw	5/26/06	5/26/07	Not Complete		\$21,612	
06-26	New Mexico Comm	PR	5/31/06	5/31/07	Not Complete	\$3,453,178	\$111,833	\$38,943
06-23	Mass Service Alliance	PR	6/29/06	6/29/07	Not Complete	\$10,148,130	\$35,993	\$19,461
06-14	New York State NCS	PR	6/30/06	6/30/07	Not Complete	\$34,453,824	\$289,560	\$230,452
06-31	Ky Dept of Mental Hith/FGP	vw	7/18/06	7/18/07	Not Complete	\$1,118,639	\$276,238	
06-39	CNS Internet Use	RM	8/3/06	8/3/07	Not Complete	n/a	n/a	n/a
06-42	CNCS Travel Card Prog	BA	8/7/06	8/7/07	Not Complete	n/a	n/a	n/a
06-40	CNCS OPS Audit		8/11/06		Not Complete	n/a	n/a	n/a
06-36		PR	8/24/06	8/24/07	Not Complete	\$1,502,426	\$17,910	\$5,864
06-37	Arizona Governor's Comm	PR	9/19/06	9/19/07	Not Complete	\$1,962,389	\$9,507	\$9,240

As of 3/31/0		<u> </u>		NFA due	Actual NFA	Incurred			
Audit #	Audit Name	ARM	Issue Date	date	date	Costs	Questioned	Disallowed	
06-43	Agreed upon Procedures Review FEMA Hurrican Relief	ва	9/25/06	9/25/07	Not Complete	n/a	n/a	n/a	
06-33	Oklahoma	PR	9/29/06		Not Complete	\$3,848,152	\$4,703	1	
07-05	Maryland	PR	10/4/06		Not Complete	\$5,759,190			
07-06	Kansas Big Brothers Big Sisters	LF	10/12/06		Not Complete	\$323,231	\$97,957		
07-04	Utah Commission	PR	10/19/06	10/19/07	Not Complete	\$2,120,532	\$98,966	\$42,788	
07-07	Volunteer Florida		10/23/06	10/23/07	Not Complete	\$11,992,968	\$441,639	\$176,457	
07-09	06 FISMA	RM	11/1/06	11/1/07	Not Complete	\$0	\$0	\$0	
07-01	06 Financial Statement	BA	11/15/06	11/15/07	Not Complete	\$0	\$0	\$0	
07-10	HIPPY USA	PR	11/22/06	11/22/07	Not Complete	\$465,897	\$19,960		
07-12	Follow-up Assessment on A/C Enrollment Procedures	BA	11/27/06	11/27/07	Not Complete	\$0	\$0	\$0	
	Quality Control Review of Cocchiaro & Assoc A-133 Catholic Network of Vol Svc FY								
07-11	end 2005	PR	11/28/06	11/28/07	Not Complete	\$0	\$0	\$0	
07-08	Public Allies	PR	1/19/07	1/19/08	Not Complete	\$5,677,640	\$72,518	\$0	
07-13	Teach for America	PR	1/29/07		Not Complete	\$0	\$0	\$0	
31					•		·····	\$1,398,360	

Effective	e date: 3/31/2007									
Audit #	Audit Name	ARM	lssue Date	NFA due date	Send Final PMD actual date	FMD & Trans Ltr actual	Actual NFA date	Incurred Costs	Questioned	Disallowed
05-17	LA Serve Comm	PR	7/7/05	7/7/06	9/21/06	10/20/06	Overdue	\$5,679,673	\$426,611	\$41,275
06-05	Puerto Rico State Comm	PR	2/13/06	2/13/07	9/28/06	9/28/06	Overdue	\$1,512,093	\$155,067	\$12,697
06-10	YouthBuild USA	PR	2/15/06	2/15/07	9/28/06	10/4/06	Overdille	\$10,367,709	\$266,950	\$72,470
06-12	EducationWorks	PR	4/3/06	4/3/07	2/22/07	3/28/07	Not Complete	\$5,266,112	\$100,600	\$2,973
06-14	New York State NCS	PR	6/30/06	6/30/07	3/23/07	3/23/07	Not Complete	\$34,453,824	\$289,560	\$230,452
06-15	CNCS Alt Personnel System	RL	1/31/06	1/31/07	6/26/06	6/26/06	Overdue	\$0	\$0	\$0
06-23	Mass Service Alliance	PR	6/29/06	6/29/07	3/29/07	3/29/07	Not Complete	\$10,148,130	\$35,993	\$19,461
06-24	City of Kansas City	LF	3/20/06	3/20/07	8/16/06		Overdue	\$634,667	And the second s	\$2,702
06-25	Illinois Commission on Vol	PR	2/22/06	2/22/07	3/29/07	3/29/07	Overdue	\$16,263,960	\$1,672,068	\$541,571
06-26	New Mexico Comm	PR	5/31/06	5/31/07	2/20/07	2/20/07	Not Complete	\$3,453,178	\$111,833	\$38,943
06-30	Tennessee Commission	PR	4/26/06	4/26/07	3/19/07	3/19/07	Not Complete	\$4,514,097		
06-33	Oklahoma	PR	9/29/06	9/29/07	3/28/07	3/28/07	Not Complete	\$3,848,152	\$4,703	\$3,423
06-36	Idaho Governor's	PR	8/24/06	8/24/07	3/27/07	5/23/07	Not Complete	\$1,502,426	\$17,910	\$5,864
06-37	Arizona Governor's Comm	PR	9/19/06	9/19/07	3/13/07	3/13/07	Not Complete	\$1,962,389	\$9,507	\$9,240
06-40	CNCS OPS Audit	RV	8/11/06	8/11/07	3/21/07	3/21/07	Not Complete	n/a	n/a	n/a
06-42	CNCS Travel Card Prog	BA	8/7/06	8/7/07	3/15/07	3/20/07	Not Complete	n/a	n/a	n/a
06-43	Agreed upon Procedures Review FEMA Hurrican Relief	BA	9/25/06	9/25/07	9/18/06	9/18/06	Not Complete	n/a	n/a	n/a
07-05	Maryland	PR	10/4/06	10/4/07	4/19/07	4/19/07	Not Complete	\$5,759,190	\$461,086	\$91,736
07-06	Kansas Big Brothers Big Sisters	LF	10/12/06	10/12/07	2/13/07	4/2/07	Not Complete	\$323,231	\$97,957	\$97,957
07-04	Utah Commission	PR	10/19/06		Contraction of the Contractor Contractor Pro-		Not Complete	\$2,120,532		
07-09	06 FISMA	RM	11/1/06				Not Complete	\$0	and the second se	section with the section of the sect
07-01	06 Financial Statement	BA	11/15/06		KARA TANAN MANAGARANA ANA AMIN'NA MANAGANA MANAGANA MANAGANA MANAGANA MANAGANA MANAGANA MANAGANA MANAGANA MANAG	State and and the state of the	Not Complete	\$0		here and the second sec
07-11	Quality Control Review of Cocchiaro & Assoc A-133 Catholic Network of Vol Svc FY end 2005	PR	11/28/06				Not Complete	\$0		
23										\$1,130,167

TABLE II REPORTS WITH RECOMMENDATIONS THAT FUNDS BE PUT TO BETTER USE (for the period October 1, 2006-March 31, 2007)

	Number of <u>Audit Reports</u>	Dollar value	
A. Reports for which final action had not been taken by the commencement of the reporting period	16	\$3,480,109	
B. Reports for which management decisions were made during the reporting period	11	\$3,001,394	
C. Reports for which final actions was taken during the reporting period	8	\$2,614,775	
i. Dollar value of recommendations completed		\$2,492,078	
 ii. Dollar value of recommendations that management has concluded should not or could not be implemented 		\$122,697	
D. Reports for which no final action had been taken by the end of the reporting period	8	\$865,334	

TABLE III

REPORTS DESCRIBED IN PRIOR SEMIANNUAL REPORTS WITHOUT FINAL ACTION (As of March 31, 2007)

Audit <u>Number</u>	Date <u>Issued</u>	Title	Disallowed <u>Costs</u>	Date <u>Issued</u>	Status of Action/Reason No Final <u>Action Was Taken</u>
05-17	07/07/05	Audit of Grants Awarded to the Louisiana Serve Commission	\$43,503	07/07/06	The Corporation completed final action on this audit subsequent to March 31, 2007
06-15	1/31/06	Follow-up Review and Assessment of the Corporations Alternative Personnel System	\$0	1/31/07	The Corporation completed final action on this audit subsequent to March 31, 2007
06-05	2/13/06	Audit of Grants Awarded to the Puerto Rico State Commission on Community Service and Social Action	\$12,697	2/13/07	The Corporation is waiting on OIG review of the proposed management decision in order to complete final action.
06-10	2/15/06	Audit of Grants Awarded to YouthBuild USA, Inc.	\$72,470	2/15/07	Final action will be complete when the organization completes review of member records in the Trust, anticipated by June 30, 2007.
06-25	2/22/06	Audit of Grants Awarded to Illinois Commission on Volunteerism and Community Service	\$541,571	2/22/07	The Corporation is waiting on OIG review of the proposed management decision in order to complete final action
06-24	3/20/06	Audit of Senior Corps Grants Awarded to the City of Kansas City	\$2,702	3/20/07	The Corporation is revising its management decision and expects completion by June 30, 2007