

NOAA Coral Reef Conservation Program Strategic Goals and Objectives Public Comment Opportunity

The CRCP is providing an opportunity for public comment on the *Draft NOAA Coral Reef Conservation Program FY 2010-2015 Threat-Based Goals and Objectives* as developed by each of the three threat-based working groups and the International Working Group. Please note that the *Draft NOAA Coral Reef Conservation Program FY 2010-2015 International Goals and Objectives* are included in a separate document. These documents are available for public comment from March 27 – April 24, 2009. Comments will be forwarded to the appropriate working group for their consideration. The final document will be made public in early June.

Public Comment Submission Guidelines

To ensure your comments are submitted in a consistent and useable format, (to the greatest extent possible) please follow the guidelines below:

- Submit comments via email to: crcp.roadmap@noaa.gov
- Indicate in the email subject line, which focus area your comments address. For example RE: International, RE: Climate Change; RE: General Comments. This will help us to better direct and address your comments.
- Please do not provide comments using the Track Changes feature.
- Provide comments based on the **PAGE #** and **LINE #** if addressing a specific section of the document. A comment form is available for your convenience at: www.coralreef.noaa.gov/wgroups/resources/comment.html

| PAGE # | LINE# | COMMENT |
|---------------|--------------|---|
| 4 | 152 | Objective does not adequately address |

The CRCP is looking for comments specific to the draft Goals and Objectives. The sections highlighting *Potential Activities* are included to provide context for the overall Goals and Objectives and are not intended to commit the CRCP to these specific actions at this time. The actions included are for contextual purposes only.

When providing comment, we are particularly interested in the following:

- Are the Goals and Objectives at the appropriate scale (20-year Goals and 5-year Objectives)?
- Are there significant gaps?
- Are the Goals and Objectives sufficiently focused to achieve measurable improvement in coral reef ecosystem condition?
- Identify which objectives you feel should be the top priority for the CRCP.

Dates

Public comments may be submitted from March 27, 2009 through April 24, 2009. The CRCP will not individually respond to those who provide comments. Comments will be forwarded to the appropriate working group for consideration in developing the final Goals and Objectives documents.

Addresses

You may submit comments electronically via e-mail to crcp.roadmap@noaa.gov.

To submit your comments in writing or for further information contact:

CRCP Roadmap Comments

NOAA

1305 East-West Highway, Sta. 10405, (N/ORM)

1 **Draft NOAA Coral Reef Conservation Program**
2 **FY 2010-2015 Threat-Based Goals and Objectives**

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4
5 **Introduction**

6
7 NOAA’s Coral Reef Conservation Program (CRCP) was established in 2000 to help fulfill
8 NOAA’s responsibilities under the Coral Reef Conservation Act (CRCA) and Presidential
9 Executive Order 13089 on Coral Reef Protection. The primary goal of the CRCP is to
10 protect, conserve, and restore coral reef resources by maintaining healthy ecosystem
11 function.

12
13 In 2007 the CRCP solicited an external review to assess the program’s effectiveness in
14 achieving its mandates and provide recommendations for improving its impact and
15 performance. In response to the panel’s recommendations and new program leadership, the
16 CRCP has developed a *Roadmap for the Future* to set the program’s direction for FY 2010-
17 2015 and lead the CRCP toward a more focused set of priorities. This *Roadmap* builds upon
18 the program’s existing goals and objectives, the *National Coral Reef Action Strategy* and other
19 previously developed plans to address threats, improve management, and reverse the
20 degradation and loss of coral reef ecosystems.

21
22 The primary objective of the CRCP is to address strategic coral reef management needs in a
23 targeted, cost-effective and efficient manner. To make the most of limited resources and to
24 have the largest impact to reverse general declines in coral reef health, the CRCP will narrow
25 the focus of its national program and shift allocation of CRCP resources to taking on-the-
26 ground and in-the-water action. The CRCP will partner with the coral reef management
27 community to address their strategic needs, and place increased emphasis on place-based
28 management and strategic planning. To narrow its range of activities, the CRCP will
29 emphasize efforts on understanding and addressing the top three global threats to coral reef
30 ecosystems:

- 31 Fishing impacts
- 32 Land-based sources of pollution
- 33 Climate change

34 Additionally, the CRCP is expanding its international presence by becoming more actively
35 involved in coral conservation efforts primarily in the Pacific, the Coral Triangle region, and
36 the Caribbean.

37
38 To best identify the strategic goals and objectives for each of these three threats, the CRCP
39 engaged its community of partners through the formation of four working groups (one per
40 threat) plus an international working group. Each working group has a diverse membership
41 of NOAA staff, other federal agencies, academia, non-governmental organizations, and coral
42 reef jurisdiction representatives, which is intended to draw on a wide breadth of experience
43 and expertise. The working groups have been charged with providing recommendations on
44 the twenty-year strategic goals and five-year objectives the CRCP should work towards to
45 effectively address each of the top three threats to coral reefs, both domestic and
46 international. The CRCP is committed to refining its performance and efficiency measures to

47 reflect the new program direction and better evaluate overall CRCP performance, placing
48 greater emphasis on outcomes rather than outputs.

49
50 As stated in the *Roadmap for the Future*, a key underlying principle of the CRCP is to
51 implement its objectives through strong partnerships. The CRCP recognizes the essential
52 role of and contributions by our myriad partners in effectively addressing the threats facing
53 coral reef ecosystems and have designed the process to develop the CRCP strategic Goals
54 and Objectives to take advantage of this community. The Goals and Objectives outlined in
55 this document reflect the collective view from each working group of what the top priority
56 needs are to address the threats of fishing impacts, land based sources of pollution and
57 climate change. These Goals and Objectives are not intended to commit other agencies or
58 partners to implementing the identified action or to meeting the specific performance
59 measures. However, it is clear that we cannot hope to accomplish our goals without
60 collaboration with partners. This document provides the NOAA CRCP strategic guidance
61 on the program priorities for FY 2010-2015 and implicitly commits the CRCP to work with
62 other agencies and partners to facilitate implementation of the Goals and Objectives herein.

63
64

65 **Multidisciplinary Integrated Approach**

66
67 The CRCP management and its three threat-based working groups recognize that issues
68 beyond Land-based Sources of Pollution, Impacts of Fishing, and Climate Change create
69 challenges in the management of coral reef ecosystems. Conservation of coral reefs will
70 prove most successful only if certain overarching issues are recognized and addressed.

71
72 Lack of capacity currently constrains local coral reef management success and must be
73 addressed to enable timely implementation of strengthened existing and new management
74 strategies to increase coral reef resilience. This lack of capacity includes not only adequate
75 staffing, facilities, funding and technical capacity, but also legislative authority and
76 enforcement. While new management actions are identified in the following Goals and
77 Objectives, existing tools including watershed and coastal planning, water quality protection
78 and marine zoning must be strengthened and applied more effectively. Coral reef
79 conservation should be strongly linked to human welfare (e.g., tourism, livelihoods, food
80 security, cultural and spiritual well being) through effective communication. This connection
81 between reef and human welfare will be required to secure stakeholder and legislative
82 support for strengthened and new management actions needed to save coral reefs.

83
84 The individual working groups identified similar needs or means of addressing the issues
85 across the three threats. For example, each working group has identified the need for
86 consistent and comparable monitoring efforts across jurisdictions. This includes developing
87 agreed upon metrics that enhance holistic assessment of coral reef ecosystem condition,
88 coordinated across threats. The working groups also identified the need for strengthened
89 and more targeted education, outreach, and communication activities, which will be further
90 developed by a CRCP Education, Outreach and Communications Working Group. The
91 CRCP is committed to examining where these and other overlaps occur and implementing a
92 holistic program that recognizes the potential synergies in both the impacts from the threats

93 and our actions to address these threats. The CRCP will work to align the final Goals and
94 Objectives during implementation of the program.
95

96 **Definitions**

97
98 **Adaptation:** Adjustment in human and natural systems in response to actual or expected
99 environmental changes.

100 **Areas Resilient to Climate Change (ARCC):** A network of reefs and associated habitats
101 that are, or have the best potential to become intact, are of high biological value, exhibit a
102 high degree of resilience or are vulnerable but important to conserve. An ARCC differs
103 from an MPA in that it does not necessarily confer protection, but provides a location to test
104 a broad suite of actions that can be taken to address climate change impacts.

105 **Climate Change:** Any change in the ocean-atmosphere climate system over time, whether
106 due to natural variability or human activity.

107 **Climate Forecasts:** The result of an attempt to produce an estimate of the actual trend or
108 variability of climate in the future (e.g., at seasonal, inter-annual or long-term time scales).

109 **Climate Projections:** The calculated response of the ocean-atmospheric climate system to
110 scenarios of emissions or concentration of greenhouse gases and aerosols, or of radiative
111 forcing, often based on simulations by climate models.

112 **Indicators:** An observable, measurable response to change in a specific environmental
113 parameter by a biotic component of an ecosystem.

114 **Intervention Measure:** An activity or set of activities designed to directly reduce the impact
115 of climate change and/or ocean acidification stressors on coral reef health, usually over small
116 spatial scales (tens of m² to hectares).

117 **Marine Protected Areas:** Any area of the marine environment that has been reserved by
118 federal, state, tribal, territorial, or local laws or regulations to provide lasting protection for
119 part or all of the natural and cultural resources therein. (Federal Definition: Executive Order
120 13158, May 2000)

121 **Marine Reserve:** Marine Protected Area in which some or all extractive activities are
122 prohibited.

123 **Ocean Acidification:** A measurable reduction in ocean pH caused by increased
124 concentrations of CO₂ in sea water that reduces the availability of carbonate ions that marine
125 organisms use to build shells and skeletal structures.

126 **Resilience:** The amount of change or disruption that is required to transform a system from
127 being maintained by one set of mutually reinforcing processes and structures to a different
128 set of processes and structures.

129 **Risk Assessment:** Frequent assessment (3-5 years) that integrates the magnitude of
130 observed impacts, the probability of those impacts increasing in the future, coupled with
131 regional and local stressors (e.g., pollution, ecologically unsustainable fishing, and habitat
132 destruction) and socio-economic factors to provide a comprehensive vulnerability
133 assessment of reefs and their dependent human communities to determine reef areas most at
134 risk.

135 **Threshold:** The level of magnitude of a system process at which sudden or rapid change
136 occurs.

137 **Vulnerability:** The degree to which a system is susceptible to, and unable to cope with,
138 adverse effects of climate change, including climate variability and extremes. Vulnerability is
139 a function of the character, magnitude, and rate of climate change and variation to which a
140 system is exposed, its sensitivity, and its adaptive capacity.

141

142 **Fishing Impacts Working Group**
143 **Strategic Goals and Objectives**
144

145 Rapid human population growth, demand for fishery resources, use of more efficient and
146 destructive fishery gear, and inadequate management and enforcement have led to the
147 depletion of key reef species and habitat damage in many locations. Though coral reef
148 fisheries are usually small in scale, the impacts incurred by coral reef ecosystems are often
149 tremendous. Generally, fishing impacts on reefs include the: 1) direct overexploitation of
150 fish, invertebrates, and algae for food and the aquarium trade; 2) removal of a species or
151 group of species impacting multiple trophic levels; 3) by-catch and mortality of non-target
152 species; and 4) physical impacts to reef environments associated with fishing techniques,
153 fishing gear, and anchoring of fishing vessels (Waddell 2005). Such threats are exacerbated
154 when coupled with other anthropogenic stressors to coral reefs such as climate change and
155 land-based sources of pollution.

156
157 In *State of Coral Reef Ecosystems of the United States and Pacific Freely Associated States: 2005*, local
158 experts identified fishing as a high threat in every populated U.S. jurisdiction except the
159 Commonwealth of the Mariana Islands (CNMI), where it is categorized as a moderate threat
160 (Waddell 2005). The States, Territories, and Federal members of the U.S. Coral Reef Task
161 Force identified fishing in 2002 as one of five key threats to address through local action
162 strategies. Furthermore, CRCP's *Roadmap for the Future* prioritizes Impacts from Fishing as
163 one of three major threats to be addressed. The following Goals and Objectives are
164 recommendations put forth by the Fishing Impacts Working Group to guide the direction of
165 the CRCP's efforts. The CRCP recognizes the value of past and ongoing work to reduce
166 impacts from fishing and seeks to strategically build upon it.

167
168 Minimizing negative fishing impacts throughout coral ecosystems is critical to revitalize and
169 protect coral reef resources. Strategic and effective management throughout U.S.
170 jurisdictions must initiate and support processes that measurably reduce coral reef ecosystem
171 degradation thus preserving coral reef ecosystems for current and future generations. The
172 CRCP aims to support and collaborate with Federal, State, Territory, Commonwealth, local,
173 academic and non-governmental "in-the-water" efforts to fully implement the activities
174 outlined below. Cooperation among partners will be essential to monitor and manage living
175 resources across their entire geographic range and to implement the most effective
176 management regimes to prevent and mitigate negative impacts of fishing on coral reefs.

177
178
179 **Fishing Impacts Goal 1**

180 **Increase the abundance and average size of key coral reef fishery species to protect**
181 **trophic structure and biodiversity and improve coral reef ecosystem condition.**
182

183 Excessive fishing may reduce fish size, abundance, and change species composition
184 throughout coral reef ecosystems. This can be severe enough to compromise the natural
185 ecological balance of the system (Bellwood *et al.* 2004). Studies suggest that when key
186 functional reef species, such as herbivorous fishes, are overfished, associated phase-shifts
187 from high-diversity coral-dominated systems to low-productivity algal-dominated
188 communities can occur (Hughes 1994). Shifts in community structure may cause reefs to be

189 less resilient to other hazardous events including coral bleaching and disease (Westmacott *et*
190 *al.* 2000). Management, research and monitoring of fishing impacts is challenging due to the
191 diversity of coral reef ecosystem species, the variety of methods used to extract them, and
192 the paucity of basic information on fishing effort and ecology. Thus the intent of Goal 1 is
193 to focus sound science and ecosystem-based management on key species or functional
194 groups.

195

196 In addition, Goal 1 seeks to balance the desire for short-term fishery yield with the need for
197 long-term fishery sustainability and coral reef persistence. Reducing impacts from fishing can
198 enhance coral reef integrity, stability and aesthetics by increasing the abundance and average
199 size of targeted species, restoring biodiversity, and maintaining coral reef ecosystem
200 function. When fishing impacts are sufficiently reduced, coral reef ecosystems have the
201 capacity to deliver ecological services while ensuring long-term reef productivity and
202 persistence.

203

204 **Objective 1.1:** Prioritize key coral reef associated species or functional groups (e.g.
205 herbivores, apex predators, etc.) on which to focus management, research and monitoring
206 activities for each jurisdiction.

207

208 **Objective 1.2:** Obtain essential life history and ecological information on key species or
209 functional groups to support management actions that reduce impacts of fishing and
210 improve coral reef ecosystem condition.

211 *(Potential activities include: Identify gaps in knowledge of key coral reef ecosystem species/groups; identify*
212 *sources of existing information; develop a research plan for filling critical gaps; implement research plan;*
213 *provide information to managers)*

214

215 **Objective 1.3:** Obtain necessary information on fishing effort in coral reef ecosystems in
216 CRCP jurisdictions by measuring fishing intensity, mortality, frequency, area coverage,
217 community dependence, etc. to inform management activities.

218 *(Potential activities include: Synthesize recreational and commercial fishing effort data from coral reef*
219 *ecosystems where it exists; determine recreational and commercial effort on key species or functional groups to*
220 *fill gaps; characterize reef fisheries to understand community dependence and total fishing effort)*

221

222 **Objective 1.4:** Predict appropriate levels of extraction for key species or groups by
223 developing and utilizing valid, precise, place-based and realistic ecosystem dynamics models
224 (e.g. ECOPATH).

225

226 **Objective 1.5:** In concert with information from the objectives above, support
227 improvement of statutory, regulatory and management plan frameworks to reach or maintain
228 management targets for priority species or groups.

229 *(Potential activities include: Conduct gap analyses, create timeline-driven plans to address gaps, implement*
230 *plans, and refine regulatory frameworks)*

231

232 **Objective 1.6:** Conduct applied biological, social, and economic research and monitoring to
233 evaluate effectiveness of coral reef ecosystem management actions on key species or groups.

234 *(Potential activities include: Compare fished with un-fished reefs and measure spatial and temporal responses*
235 *to changes and differences in fishing effort and gear types; increase NOAA and local capacity to collect and*

236 *analyze socioeconomic and human dimensions information relevant to assessing the impacts of fishing and*
237 *management activities on coral reef ecosystems)*

238
239

240 **Fishing Impacts Goal 2**

241 **Support effective implementation and management of marine reserves and marine**
242 **protected area (MPA) networks, in concert with appropriate land and watershed-use**
243 **provisions, to reduce the impacts of fishing on coral reef ecosystems.**

244

245 Marine reserves and other types of protected areas represent a holistic and integrated
246 approach to manage, protect, and conserve coral reef ecosystem resources (NRC 2001).
247 When properly designed and enforced, marine reserves and other MPAs contribute to
248 preserving, restoring and maintaining the ecological functions and services of coral reefs by
249 reducing the impacts of fishing and other extractive, destructive and disruptive activities and
250 uses. MPAs can be used to protect critical and threatened habitats and to facilitate
251 restoration of coral reef ecosystems and their productivity (NRC 2001).

252

253 **Objective 2.1:** Conduct and synthesize research on design characteristics and performance
254 of MPAs and marine reserve networks to protect and restore coral reef ecosystems.

255

256 **Objective 2.2:** Identify, characterize and rank priority areas for protection, including:

257

- 258 • spawning sites, nursery habitats, or other areas critical to particular life-history stages
- 259 • biodiversity hotspots
- 260 • areas with greatest resilience or potential for restoring resilience
- 261 • representative habitats
- 262 • areas facing greatest human threats
- 263 • areas likely to be most successful in achieving management targets

264

265 *(Potential activities include: Identify ontogenic linkages of key coral reef species/functional groups among*
266 *habitats; determine population connectivity of key species/groups for recruitment and population*
267 *replenishment; develop a reef resilience index to guide siting and management of MPAs)*

267

268 **Objective 2.3:** Using outputs of Objective 2.1 and 2.2 and appropriate models, produce gap
269 analysis of existing coral reef ecosystem MPA conservation and management needs, identify
270 MPAs that require increased protections or improved management, and identify areas to be
271 considered for siting of new marine reserves.

272

(Potential activities include: Develop a management needs and effectiveness index for existing MPA sites.)

273

274 **Objective 2.4:** Work with relevant agencies, offices, and communities to design, implement,
275 and improve the management of regional, ecologically functional networks of marine
276 protected areas or individual marine reserves.

277

278 **Objective 2.5:** Support the creation or improvement of management and enforcement plans
279 for new or existing MPA networks and marine reserves.

280

281 **Objective 2.6:** Conduct biological and socioeconomic research and monitoring necessary to
282 assess the performance of individual marine reserves and MPA networks with respect to
283 protection and restoration of resources, habitats, and ecosystem services.
284 *(Potential activities include: Compare MPA site with non-MPA site or pre-establishment data with post-*
285 *establishment data to measure impacts on key species or functional groups)*

286
287

288 **Fishing Impacts Goal 3**

289 **Improve public engagement in fisheries management activities and local compliance**
290 **with and enforcement of management regulations in order to increase coral reef**
291 **species biomass and restore/maintain coral reef ecosystem habitat.**

292

293 The success of a management action targeted at reducing the impacts of fishing will be
294 largely dependent on voluntary compliance with or necessary enforcement of regulations,
295 managed areas or best management practices. Management effectiveness will also rely on
296 applicability to a specific geographic area, making local and traditional knowledge a critical
297 component. Increasing community involvement in planning, implementation, and
298 enforcement to reduce impacts of fishing will increase local capacity, buy-in, and
299 communication, all of which are essential to protect key species/functional groups and make
300 marine protected area networks and reserves effective.

301

302 **Objective 3.1:** Support the creation and/or strengthening of stakeholder/citizen groups to
303 participate in fisheries management, planning, and monitoring to improve public input into
304 and buy-in for decision making.

305 *(Potential activities include: Establish a body and/or positions within existing management agencies to liaise*
306 *with fishers, other affected stakeholder groups, and indigenous communities; support incorporation of locally*
307 *appropriate mechanisms (including the use of traditional knowledge) for public participation in management*
308 *action/priority setting initiatives; support implementation of community-based coral reef ecosystem fishery*
309 *management plans; work with existing or new community-based programs to include the public in resource or*
310 *socioeconomic monitoring activities; ensure that local needs, concerns, and issues of equity are considered in*
311 *fisheries regulations)*

312

313 **Objective 3.2:** Strengthen local capacity for effective and consistent enforcement of
314 regulations or behaviors that reduce impacts of fishing on coral reef ecosystems.

315 *(Potential activities include: Increase capacity (e.g. personnel, training, equipment, retention systems, outreach)*
316 *of local agencies; support local community monitoring and patrolling through trainings, enabling legislation or*
317 *other capacity building; support (as appropriate) traditional methods of enforcement)*

318

319 **Objective 3.3:** Identify and support locally-appropriate options to reduce impacts of current
320 extractive livelihoods on coral reef ecosystems.

321 *(Potential activities include: Facilitate regional and/or local discussions on development and implementation*
322 *of ecotourism opportunities, appropriate aquaculture development, or other non-extractive sources of income;*
323 *educate users on the importance of reducing or optimizing fishing pressure to achieve long-term sustainability*
324 *of fishery; understand and balance coral reef fisheries with non-extractive activities)*

325

326 **Objective 3.4:** Conduct biological and socioeconomic research and monitoring necessary to
327 assess the effectiveness of compliance and enforcement activities, understand community
328 concerns, and flag roadblocks to implementation.

329 **Fishing Impacts Goal 4**
330 **Develop effective education and communication mechanisms to increase public and**
331 **policy-maker understanding of the importance of management activities that reduce**
332 **fishing impacts in coral reef ecosystems.**
333

334 Effective education and outreach mechanisms are critical to communicating basic coral reef
335 ecosystem information and the nuances inherent in research, monitoring and management
336 of these complex ecosystems. Since reef species are so inter-dependent, and since a variety
337 of threats may cause both individual and synergistic effects, management actions may not
338 show an immediate cause/effect impact on the ecosystem. Reducing impacts of fishing on
339 coral reef ecosystems requires improved communication of the goals, values and benefits of
340 management activities leading to broader public support and understanding of their impacts
341 and timelines.

342
343 **Objective 4.1:** Work with national and local departments of education to develop and
344 incorporate coral reef ecosystem and fisheries management information and activities into
345 national or state/territory curricular standards and locally relevant lesson plans.

346
347 **Objective 4.2:** Support the development and implementation of effective strategies or tools
348 that educate policy makers about best management practices to protect key coral reef
349 ecosystem species or functional groups.

350
351 **Objective 4.3:** Develop effective, locally-relevant outreach and communication strategies to
352 increase community support for revised or new regulations of key coral reef ecosystem
353 species/functional groups and expanded use of marine protected areas.

354 *(Potential activities include: Develop multi-leveled approach (resource users, community leaders, policy makers,*
355 *future generations, etc.); utilize social marketing approaches; develop information and strategies specific to*
356 *different jurisdiction; help jurisdictions deal with liability issues (school children, public in-water programs, etc)*
357

358 **Objective 4.4:** Obtain socioeconomic and human dimension data in jurisdictions to inform
359 education and communication strategies and initiatives and monitor program success.

360
361 **Objective 4.5:** Provide necessary tools for scientists and managers to improve dissemination
362 of research, monitoring, and management results in a way that is easily accessible and
363 understood by policy makers and the public.

364
365
366 **Fishing Impacts References**

- 367
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DRAFT

Land-Based Sources of Pollution Working Group Strategic Goals and Objectives

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Coral reefs are in peril in the U.S. and globally, and it is now well accepted that major stressors originate from land-based sources of pollution, including sedimentation and eutrophication. Increasing rates of degradation of coral reefs have occurred throughout the Pacific Ocean, Red Sea, and Caribbean Sea as coastal development continues (Bellwood *et al.* 2004; Pandolfi *et al.* 2003; Richmond *et al.* 2007). Within the U.S., there are numerous locations where coral reefs are highly impacted or threatened by watershed alteration and run-off, and the importance of identifying and reducing these effects has now become crucial, as evidenced by priorities set by the U.S. Coral Reef Task Force. One of the key topics in the April 2004 Report of the U.S. Commission on Ocean Policy includes the need for “an ecosystem and watershed-based management” approach to ocean pollution, and highlights “the astounding decline of coral reef ecosystems” and “an urgent need to address the identified, major factors causing coral declines.”

The suite of problems facing coral reefs with regard to land-based pollution is broad and includes sediment, nutrients, and other pollutants from a variety of land-based activities that are transported in surface water runoff, groundwater seepage, and atmospheric fallout into coastal waters. There is compelling evidence that the sources have increased globally as a result of human-induced changes to watersheds (Wilkinson 2008). On the U.S. high islands in the Pacific and Caribbean, significant changes in the drainage basins due to agriculture, deforestation, feral grazing, fires, road building, residence and driveway construction, and urbanization have in turn altered the character and volume of land-based pollution released to adjacent reefs. To underscore this point, the Commission on Ocean Policy reported that “pollution and run-off from coastal areas also deprive reefs of life-sustaining light and oxygen” and many Local Action Strategy (LAS) groups of the U.S. Coral Reef Task Force have identified land-based pollution to reefs as a major area of concern.

Sedimentation, including higher levels of suspended sediment in overlying waters, is commonly acknowledged to be one of the primary causes of reef degradation (e.g. Rogers 1990; Field *et al.* 2008). The combination of suspended sediment and deposited sediment act to limit coral growth, feeding patterns, photosynthesis, recruitment, and more, as shown by numerous studies in a variety of settings (Fabricius 2005). Other impacts of sediment include directly smothering and abrading coral, and triggering increases in macro algae. Although some corals can flourish in turbid water, such reefs are typically less diverse and are more restricted in depth ranges than those in clear water (Fabricius 2005).

Pesticides, pharmaceuticals, heavy metals, and other pollutants, as well as nutrients, add to the deleterious effects of watershed transport onto coral reefs (Richmond 1993). Excess nutrients, including dissolved nitrogen and phosphorus and potassium from sewage and fertilizers, promote the growth of algae that competes with corals for space on the surface of reefs, and in extreme cases can result in eutrophication of reef waters. Run-off may either directly contribute land-derived pathogens or exacerbate the effect of *in situ* pathogens on the reef through nutrient-loading. Studies also indicate in some corals an increased susceptibility to diseases associated with land-derived pathogens (Fabricius and De'ath 2004).

430 Finally, the local impacts of land-based sources of pollution have the potential to work
431 synergistically with global threats such as climate change, magnifying the effect of both
432 stressors.

433

434 It is because of the significant and chronic threats of land-based pollution to coral reefs that
435 NOAA's Coral Reef Conservation Program is establishing a long-term pathway for
436 identifying and controlling land-based sources of pollution. What follows are the guiding
437 Goals and Objectives to establish that pathway.

438

439

440 **Land-Based Sources of Pollution Goal 1**

441 **Reduce pollutant loading from watersheds to coral reef areas.**

442

443 Recognizing the profound link between watershed land use activities and the quality of the
444 nearshore marine ecosystems, reducing or eliminating pollutant loads to coral reefs from
445 land based sources is paramount. Because sediment deposition and algal cover are major reef
446 impairments, addressing sediment and nutrient loading from urban/agricultural runoff and
447 wastewater discharges should be a primary focus of watershed management activities.
448 Toxics, pharmaceuticals, pathogens, and debris derived from the land are also pollutants of
449 concern.

450

451 Watershed assessment, planning, and restoration efforts to address land-based sources of
452 pollutants should be conducted locally from ridge to reef, preferably in watersheds draining
453 to high quality and/or restorable reef systems. Comprehensive watershed management
454 includes the application of land use planning; land conservation; vegetated buffer protection;
455 environmentally sensitive development techniques; stormwater management (construction
456 and post-construction); wastewater and drinking water management; and stewardship
457 activities with an eye towards coral reef protection and improvement. Supporting our
458 watershed restoration and protection efforts with strategic research and monitoring will be
459 critical to improving our effectiveness in reducing pollutant loads and measuring reef health.

460

461 **Objective 1.1:** Identify and prioritize those coral reefs and associated watersheds, within
462 each jurisdiction, that will contribute the most to coral reef preservation, protection and
463 recovery upon implementing conservation/ management strategies.

464 *(Potential activities include: Establish criteria of physical, ecological, and sociological factors for identification
465 and prioritization of coral reefs and coral habitats impacted and predicted to be impacted by watershed
466 activities, the type and relative degree of impact, and the potential for reversing decline through management
467 activities)*

468

469 **Objective 1.2:** Develop (or update) watershed management plans that include
470 comprehensive land and water use strategies and best available science for protecting all
471 priority coral reefs and associated watersheds.

472 *(Potential activities include: Identify any/all previously developed watershed plans (governmental entity or a
473 non-governmental organization) and water quality monitoring data which may add information to the reef-
474 watershed prioritization process or pollution mitigation process; Identify and prioritize the pollutants of
475 concern for each watershed (sediment, nutrient, toxic, and microbial); Identify and prioritize the necessary
476 management actions)*

477

478 **Objective 1.3:** Implement watershed management plans and relevant Local Action
479 Strategies (LAS) within priority coral reef and associated watersheds.

480 *(Potential activities include: Develop guidance documents for local jurisdictions that identify and describe the*
481 *best approaches that have been generated through various watershed management plans and LASs, guidance*
482 *should also identify gaps in existing plans and provide an example of a "model" plan; Share lessons learned*
483 *across and among jurisdictions)*

484
485 **Objective 1.4:** Promote an applied research agenda to support planning and implementation
486 activities in priority coral reefs and associated watersheds.

487 *(Potential activities include: Establish a dialogue among scientists and managers to promote research*
488 *questions that will help managers better apply management practices effectively and assess the effectiveness of*
489 *various types of best management practices)*

490
491 **Objective 1.5:** Assess the efficacy of management activities through coordinating necessary
492 baseline and performance monitoring to assess progress and adapt management actions as
493 needed.

494 *(Potential activities include: Establish metrics that are scientifically defensible, management applicable and*
495 *appropriate, and relevant to program requirements; Conduct baseline and follow-on monitoring to track*
496 *changes in each coral reef watershed ecosystem to assess the success of implemented actions and adapt*
497 *management plans and actions as needed)*

498
499

500 **Land-Based Sources of Pollution Goal 2**

501 **Preserve, protect, and restore coastal/watershed systems in priority coral reef areas**
502 **that maintain the functional landscape using a ridge to reef management approach**
503 **to enhance coral reef ecosystem resilience and promote recovery.**

504

505 The health of many U.S. coral reefs is ultimately dependent on the effectiveness of
506 ecosystems in adjacent coastal and upland regions. The natural state of forests, stream
507 valleys, deltas, wetlands, and mangroves is key to maintaining hydrologic functions including
508 base flow and recharge, and to limiting rates of erosion and quantities of transported
509 sediment and other pollutants to adjacent coral reefs. It is therefore essential to maintain or
510 restore coastal and upland ecosystems as a first line of defense limiting land-based pollution
511 of coral reefs.

512

513 **Objective 2.1:** Identify coastal and upland areas for preservation, protection, and restoration
514 based on the coral reefs and associated watershed areas identified in Objective 1.1.

515 *(Potential activities include: Coordinate watershed planning activities with other conservation area planning to*
516 *identify priority coastal and upland areas for protection)*

517

518 **Objective 2.2:** Build partnerships among local, state, federal, and non-governmental entities
519 to identify, leverage, and apply financial and other resources to preserve, protect, and restore
520 coastal and upland ecosystems affecting coral reefs.

521 *(Potential activities include: Identify and partner with existing Federal programs and private organizations*
522 *that support activities to purchase, preserve, protect, provide easements, and restore coastal habitats)*

523

524

525

526 **Land-Based Sources of Pollution Goal 3**

527 **Promote natural recovery and restoration of coral reef and associated marine**
528 **ecosystems that have been adversely impacted by accumulated pollutant loads of**
529 **sediments, nutrients, and algae.**

530
531 Coral reefs persist through the dual processes of reproduction and recruitment, which are
532 dependent on water and substratum quality. Accumulated terrigenous sediments retained on
533 reefs by fleshy algae are continuing to prevent coral recovery through re-suspension and
534 interference with fertilization, larval development and settlement in corals. Management
535 actions are needed to increase the flushing of accumulated terrigenous sediments, supporting
536 improved levels of coral population replenishment and coral reef health.

537
538 **Objective 3.1:** Identify those coral reef areas appropriate for restoration activities that
539 enhance habitat quality, based on the coral reefs and associated watersheds identified in
540 Objective 1.1.

541 *(Potential activities include: Compile, in collaboration with local governments and stakeholders and consistent*
542 *with the criteria developed in Objective 1.1, a list of reef areas for consideration in each jurisdiction)*

543
544 **Objective 3.2:** Develop innovative technologies or apply existing technologies that can be
545 applied to coral reef restoration activities.

546 *(Potential activities include: Develop, implement and sustain (satellite) remote sensing based indicators,*
547 *assessments, and observing capabilities/capacity in support of coral reef management, integrate these efforts*
548 *with watershed and ocean circulation models; Protect and enhance populations of herbivorous fishes and*
549 *invertebrates that can control populations of fleshy algae through the use of marine protected areas; Examine*
550 *natural and mechanical means of controlling algal populations to reduce sediment accumulation and retention*
551 *on reefs)*

552
553 **Objective 3.3:** Promote coral reef ecosystem-based activities that reduce accumulated
554 sediment and fleshy algae to enhance natural flushing and the ability for coral reef ecosystem
555 populations to recover.

556 *(Potential activities include: Control nutrient and sediment input into coastal waters, and in collaboration*
557 *with the Fishing Impacts Working Group, develop marine protected areas and stock enhancement programs*
558 *that support the natural maintenance of ecological integrity; Develop criteria that define reef areas, in each*
559 *jurisdiction, that are negatively impacted by sedimentation and algal overgrowth; Assess reef areas, in each*
560 *jurisdiction to determine which areas meet the impact criteria; for those impacted reef areas, determine*
561 *sediment sources or causative factors for algal overgrowth; develop strategies to eliminate sediment sources,*
562 *remove excess sediment from the reef system, eliminate the causes of algal overgrowth, and/or eliminate excess*
563 *sediment and macroalgae from the impacted reef areas)*

564
565
566 **Land-Based Sources of Pollution Goal 4**

567 **Build and sustain management capacity at the local level through local, state,**
568 **regional, and Federal coordination of financial, institutional, and human resources to**
569 **reduce and prevent the impacts of land-based sources of pollution on coral reef**
570 **ecosystems.**

571
572 Land-based sources of pollution occur over multiple governmental and jurisdictional levels.
573 It is therefore necessary to build a framework for coordination, revise regulations to insure

574 they are protective for coral reefs, and provide funding to implement projects focused on
575 reducing land-based sources of pollution. However in many communities it will first be
576 necessary to build the local, regional and federal capacity to effectively implement and
577 enforce new or existing mechanisms to reduce land-based sources of pollution.

578
579 **Objective 4.1:** Conduct capacity assessment to identify local jurisdiction needs related to
580 managing land-based sources of pollution.

581 *(Potential activities include: Conduct capacity assessments for each jurisdiction)*

582
583 **Objective 4.2:** Support and, if needed, help develop intergovernmental mechanisms
584 (appropriately designed for each jurisdiction) that promote effective management and
585 decision-making capabilities at the jurisdiction, community, and watershed level.

586 *(Potential activities include: Identify (by region, jurisdiction, community, and/or watershed) existing*
587 *intergovernmental relationships and/or organization; assess their effectiveness; develop more targeted*
588 *partnerships)*

589
590 **Objective 4.3:** Ensure that the necessary and consistent regulatory and programmatic
591 framework exists to implement watershed management strategies that protect coral reefs.

592 *(Potential activities include: Support development of erosion control contractor/inspector/operator certification*
593 *programs; update stormwater design manuals to incorporate Low Impact Development; Support efforts to*
594 *enhance both regulatory and nonregulatory programs, as well as local enforcement activities, to better address*
595 *land-based sources of pollution)*

596
597 **Objective 4.4:** Leverage existing funding mechanisms and acquire new fiscal and human
598 resources to fill the capacity gaps with local, state, and federal resources.

599 *(Potential activities include: Identify and implement complimentary funding opportunities within each priority*
600 *coral reef watershed; Coordinate with and support other agency efforts through their specific area of expertise*
601 *to implement watershed planning efforts)*

602
603 **Objective 4.5:** Increase public and political awareness and understanding of the ecological
604 and socioeconomic impacts of land-based pollution on coral reef resources.

605 *(Potential activities include: Support education of elected officials, key constituent groups, and the public*
606 *regarding matters related to the impacts of land-based sources of pollution on coral reefs)*

607

608

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610

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Climate Change Working Group Strategic Goals and Objectives

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In 2007, the Intergovernmental Panel on Climate Change (IPCC) noted evidence is now “unequivocal” that the earth’s atmosphere and oceans are warming and concluded that these changes are primarily due to human activities. While reducing carbon dioxide (CO₂) and other greenhouse gas emissions is vital to stabilize the climate in the long term, excess emissions already concentrated in the atmosphere will produce significant changes in the global climate now and throughout the next century. These changes are expected to affect corals and coral reef ecosystems globally over the coming century.

Coral reef health worldwide has been on the decline for decades. Warming seas and ocean acidification are already affecting reefs by mass coral “bleaching” events and slowing the formation of coral skeletons (Hoegh-Guldberg *et al.* 2007; De’ath *et al.* 2009). Atmospheric CO₂ has increased by 35% from a preindustrial level of 280 parts per million (ppm) to 385 ppm in 2008, and the rate of increase is accelerating. The recent (1995-2005) average rate of CO₂ increase (1.9 ppm/yr) was 36% faster than the average over 1960-2005 (1.4 ppm/yr, data from CDIAC). This increase is primarily being driven by anthropogenic causes (burning fossil fuels, industry, and deforestation) and has already warmed the ocean and atmosphere. Global ocean temperature has risen by 0.74°C/1.3°F causing more frequent and severe bleaching of corals around the world. Furthermore, an additional global ocean temperature rise of at least 1.0°C/1.8°F, within this century is likely to occur from greenhouse gases already released – even if we stop all further human release of greenhouse gases. At the current increasing rate of greenhouse gas emissions, a temperature rise of up to 4.0°C/7.2°F this century is a distinct possibility. This means that coral reef thermal stress and bleaching events are likely to increase in frequency and severity, increasing coral mortality and eliminating important ecosystem services such as habitat for fish and shoreline protection. Already we have lost over 19% of the world’s corals (Wilkinson 2008) and up to 80% of coral cover on many Caribbean reefs (Garner *et al.* 2003). The combination of ocean warming and acidification could lead to the loss of most corals and the associated ecosystems that are home to a quarter of all fish and other taxonomic groups in the ocean. We can improve the future of coral reefs, but doing so requires action now to reduce the lethal combination of climate change, ocean acidification, and the negative impacts from land-based sources of pollution and ecologically unsustainable fishing.

The ocean has absorbed roughly 524 billion tons of human attributed CO₂ since the 1700’s and currently takes up approximately one-third of the additional CO₂ added every year due to human activities (Sabine *et al.* 2004). The resulting change to ocean chemistry has important consequences to corals and other marine life. Average global ocean pH has dropped 30% since preindustrial times (from around 8.2 to 8.1) (Caldiera and Wickett 2003). There is mounting evidence that such changes may have already made it more difficult for corals to build their calcium carbonate skeletons. Recent work suggests that there may be unanticipated interactions between climate change and ocean acidification stressors that might compound the problems corals face (Anthony *et al.* 2009). Current atmospheric CO₂ already exceeds levels seen during the last 600,000 years, and probably during the last 28 million years. More importantly, the rate of change has occurred much faster than any time in the past, currently in excess of 2 ppm/yr. This is 800 times faster than the rate of increase

682 over the last 8,000 years (0.0025 ppm/yr). It is highly unlikely that natural systems will be
683 able to adapt fast enough to keep up with this pace of change on their own. Therefore,
684 immediate management policy and management actions are required if tropical ecosystems
685 are to withstand the impacts of climate change and ocean acidification.

686
687 The majority of U.S. coral reefs lie within local jurisdictions. For the CRCP to make
688 significant progress towards its goals, it will be necessary to support and improve local
689 management actions. Scientific research and monitoring are critical to successfully
690 implement management actions to conserve coral reefs. Federal-local partnerships must be
691 strengthened, particularly in the areas of communication, collaboration, and the
692 implementing of joint management actions. Sound science must drive effective policy-
693 making. Federal support is needed not only to help finance local efforts, but also to
694 encourage and support the translation of scientific information into forms useable by
695 managers and decision-makers. Federal-local partnership is required to successfully address
696 the local and international impacts of climate change.

697
698 Three sets of actions are needed to protect coral reefs from greenhouse gas-related stress.
699 First, we must address the rise in greenhouse gases. This will require reducing emissions,
700 followed by reducing accumulated greenhouse gases to levels reefs can tolerate. At the time
701 that these Goals and Objectives were written, the EPA had just submitted a finding that
702 greenhouse gases are pollutants that endanger the public's health and welfare and should be
703 regulated under the Clean Air Act. President Obama and Congressional leadership have
704 indicated their desire for America to confront the threat of climate change. While regulating
705 emissions falls outside of NOAA's mandate, NOAA does have a critical role in monitoring
706 climate change and ocean acidification, projecting their associated impacts, and assessing the
707 danger of these impacts and ways to address them that supports local, national, and
708 international policy. With at least 0.5°C warming expected by 2100 from CO₂ already in the
709 atmosphere, it is clear that we must act locally to help coral reefs survive this century. The
710 second set of actions is to increase the resilience of coral reef ecosystems to climate change
711 by managing local stressors including land-based sources of pollution and ecologically
712 unsustainable fishing. Through management of local or secondary stressors we can increase
713 the ability of corals and coral reefs to resist and recover from events such as coral bleaching
714 and ocean acidification. The third set of actions is to find ways to identify and reduce the
715 local impacts of climate change and ocean acidification on coral reefs and to help corals and
716 coral reefs increase their tolerance. These latter two sets of actions will help keep coral reef
717 ecosystems intact until greenhouse gas levels are stabilized and reduced to sustainable levels
718 and do fall within NOAA's mandate.

719
720 To address the problems of anthropogenic climate change and ocean acidification the
721 NOAA Coral Reef Conservation Program has identified four 20-year Goals that need to be
722 addressed simultaneously to help coral reefs cope with climate change. These are:

- 723 • Manage for Resilience,
- 724 • Address Risks & Vulnerabilities,
- 725 • Provide Forecasts & Projections, and
- 726 • Intervene to Reduce Climate Stress and Impacts

727 These goals are presented in a logical order but must be addressed simultaneously. This
728 document provides the Goals and the associated objectives to address in the first 5 years.

729 Following each objective is a set of potential activities that help to identify how these
730 objectives may be met. These are only examples and actual activities will be developed in
731 CRCP’s implementation planning to follow.

732
733

734 **Climate Change Goal 1: Manage for Resilience**

735 **Increase coral reef resilience to climate change and ocean acidification through**
736 **effective management strategies.**

737

738 The decline and loss of most coral reefs is due to a combination of the global pressures of
739 climate change and ocean acidification coupled with regional and local stressors and
740 cumulative impacts from land-based sources of pollution, ecologically unsustainable fishing,
741 and habitat destruction associated with coastal development. All of these stressors act in
742 concert to reduce the resilience of coral reef ecosystems. While mitigating the rate of climate
743 change will largely depend on redirecting national and international policies, the ability for
744 coral reefs to resist or be resilient to the impacts of climate change depends on resilience-
745 enhancing, local management actions. The concept of resilience underpins effective
746 ecosystem-based management (Levin and Lubchenco 2008). While human society can adapt
747 to climate change through technology, natural ecosystems cannot. We need to create the
748 space for adaptation and adjustment to take place in coral reef ecosystems. Managers want
749 and need to know what they can do now to protect coral reefs against climate change
750 impacts, while they continue to target non-climate stressors. This goal recognizes the
751 importance of providing managers with a set of tools to do everything possible to restore
752 and maintain the resilience of coral reef ecosystems.

753

754 New management actions to increase coral reef resilience to climate change must be
755 identified and tested, while existing tools (e.g., watershed/coastal planning, water quality
756 protection, marine zoning) must be strengthened and applied more effectively. However, we
757 must also acknowledge that the current lack of capacity constrains local coral reef
758 management success and must be addressed to enable timely implementation of
759 strengthened existing and new management strategies to increase coral reef resilience.
760 Therefore, strongly linking coral reef conservation to human welfare through effective
761 communication will be required to secure stakeholder and legislative support for
762 strengthened and new management actions needed to save coral reefs.

763

764 The goal *Manage for Resilience* is organized around 5 objectives which outline a comprehensive
765 approach towards maximizing the resilience of coral reefs in US jurisdictions. The objectives
766 under this goal will support coral reef management success by building management capacity
767 and strengthening governance and public support for immediate action to effectively reduce
768 stressors known to weaken reef resilience; implementing and evaluating existing and
769 emerging tools to forecast climate change impacts and protect reefs by conferring resilience
770 to impacts; developing place-based crisis response plans; and enabling continual integration
771 of scientific advances into applied management strategies. While ecosystem resilience reaches
772 far beyond the issue of climate change, managing non-climate stressors is an important “no
773 regrets” approach to increase the resilience of coral reef ecosystems to the threats of climate
774 change and ocean acidification.

775 **Objective 1.1:** Increase coral reef managers’ capacity to reduce the impacts of climate
776 change and ocean acidification recognizing that reduction of non-climate change stressors is
777 required to reduce vulnerability to climate change impacts.

778 *(Potential activities include: Increase manager’s understanding of the climate change threat; working with*
779 *managers and scientists to identify region-specific resilience bottle-necks; identify and support implementation*
780 *of strategic management activities that increase resilience; support enhanced/increased legislative authority to*
781 *implement strengthened existing, and new management strategies)*

782
783 **Objective 1.2:** Develop and implement communication plans that provide relevant and up-
784 to-date information on climate change and ocean acidification to meet specific needs of
785 stakeholders (e.g., policy makers, fishers, tourism industry, and the general public).

786 *(Potential activities include: Develop strategic, long-term communication plans that address broader*
787 *communication purposes at local, national, and international scales - to include impacts, management response*
788 *and results, convey limitations, and the role of citizens in responding to climate change; develop outreach*
789 *materials and delivery mechanisms that ‘make the case’ for climate change that target key audiences; develop*
790 *and publicize US & international case studies on impacts of climate change and ocean acidification to*
791 *encourage greenhouse gas reduction)*

792
793 **Objective 1.3:** Develop and implement climate related crisis response plans in all US coral
794 reef jurisdictions (e.g., bleaching events, disease outbreaks, tropical storm impacts, and major
795 rainfall events).

796 *(Potential activities include: Improve early warning systems for acute disturbances; develop national and local*
797 *rapid response plans for each US jurisdiction that include a comprehensive communication component and*
798 *provide a framework for monitoring, research, and management response)*

799
800 **Objective 1.4:** Develop, implement, and evaluate management and regulatory actions to
801 improve resilience to climate change and ocean acidification (need to do this at broader
802 ecosystem-based scales if we expect to see measurable results).

803 *(Potential activities include: Identify networks of reefs and associated habitats that are (or have the best*
804 *potential to become) intact, of high biological value and exhibit a high degree of resilience; and protect these*
805 *from local non-climate change stressors through MPA designation; incorporate resilience-based strategies into*
806 *management activities; use predictive tools to estimate value of management actions to increase resilience;*
807 *evaluate the effectiveness of those management actions; enhance the ability of agencies to encourage compliance*
808 *and enforce regulations)*

809
810 **Objective 1.5:** Translate best available science into applied management strategies to
811 produce new and innovative tools for managers responding to climate change impacts.

812 *(Potential activities include: Define “intact, sustainable coral reef ecosystem”; encourage dialogue between*
813 *managers and scientists to identify priority science; work with scientists to identify the management*
814 *implications of their research findings; synthesize relevant scientific findings for management application;*
815 *develop specific management tools and processes based on relevant science and management successes; develop a*
816 *simple, scientifically supported, matrix to enable managers to determine if local reefs are over-harvested,*
817 *overused, or otherwise unsustainable; develop methods to encourage management action on threats identified*
818 *by relevant scientifically robust research, and to ensure adequate compliance and enforcement)*

819
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823 **Climate Change Goal 2: Address Risks and Vulnerability**
824 **Identify, understand, and communicate risks and vulnerability of US coral reef**
825 **ecosystems (and dependant human communities) to climate change and ocean**
826 **acidification to enhance preservation of ecosystems services.**
827

828 Understanding the current state of coral reef health and monitoring the impacts and
829 response of reefs to global climate change and ocean acidification are essential steps for
830 assessing and demonstrating the vulnerability of coral reef ecosystems. Objectives within the
831 *Address Risks and Vulnerability* Goal focus on clearly understanding and describing the
832 changes occurring on coral reef ecosystems in the face of our changing climate, the effects
833 on and response of human communities dependent on coral reef resources, and assessing
834 both the environmental and socioeconomic risks to coral reef communities. These activities
835 provide the baseline knowledge and monitoring to validate predictive assessments of climate
836 change impacts and evaluate management strategies in support of the other climate change
837 goals. These activities will also provide the documentation necessary to empower managers
838 to act on the impacts of climate change and ocean acidification.
839

840 Assessing the vulnerability of coral reefs to climate change and ocean acidification requires
841 characterization of changes in the physical and chemical state of the environment and the
842 response of coral reefs to these changes from organism to ecosystem scales. Linking
843 ecosystem response to climate and synergistic stressors depends upon developing coral reef
844 health indicators of the stresses affecting coral reefs. It is essential to discern impacts and
845 indicators resulting both from local disturbances (e.g. ecologically unsustainable fishing,
846 land-based pollutants, etc.) and global climate change (including temperature and seawater
847 chemistry changes), and the complex interplay among these multiple stresses necessary to
848 effectively assess the risk and vulnerability of individual reef ecosystems. Inventory and
849 analysis of current coral monitoring and research programs should be conducted to identify
850 gaps, leverage existing assets, and where necessary guide the enhancement of these efforts to
851 identify and track climate relevant thresholds (e.g., pCO₂, temperature, and pH). Sustained
852 monitoring of coral community changes to acute and chronic climate change disturbances
853 and response to management, adaptation, and intervention actions aids in; 1) quantifying
854 long-term trends and correlations among climate change impacts and reef response, 2)
855 assessing the ability for biological adaptation of coral reef organisms to climate change
856 effects, and 3) evaluating effectiveness of intervention and adaptation strategies. In addition,
857 current socioeconomic monitoring, analysis, and modeling efforts need to be expanded to
858 include climate change risks and costs to coral reef resources and dependent human
859 communities. Finally, good stewardship of coral reef ecosystems demands effective
860 communication of risks and monitoring of human responses to climate induced resource
861 changes.
862

863 **Objective 2.1:** Characterize physical and chemical changes in coral reef environments
864 relative to climate change and ocean acidification. (requires expansion of question-based
865 monitoring of coral reef ecosystems to fill gaps in our current observations on climate
866 change and its impacts on coral reef ecosystems)

867 *(Potential activities include: Establish physical/chemical baselines and thresholds including spatial and*
868 *temporal variability at priority sites (define criteria and identify priority sites); perform gap analysis of*
869 *existing physical/chemical monitoring programs within the context of climate change and adjust/expand as*
870 *necessary; develop new tools needed to better assess environmental changes and their potential impacts)*

871 **Objective 2.2:** Conduct ongoing biological and ecological assessments of coral community
872 changes relative to climate change and ocean acidification impacts to ecosystem services.
873 *(Potential activities include: Establish biological/ecological baselines including spatial and temporal*
874 *variability at key sites; perform gap analysis of existing biological monitoring programs within the context of*
875 *climate change and adjust/expand as necessary; identify the current state of knowledge of threshold responses*
876 *and relevant relationships between coral reef organisms and climate change stressors; develop a set of coral reef*
877 *health indicators (of symptoms) related to climate change and use to measure response to changes in physical*
878 *and chemical status over time)*

879
880 **Objective 2.3:** Develop and conduct ongoing monitoring of socioeconomic effects of
881 climate change impacts on coral reef ecosystems.
882 *(Potential activities include: Identify vulnerable human communities in order to communicate levels of risk;*
883 *establish socioeconomic baselines at key sites against which to measure future change; coordinate with existing*
884 *socioeconomic monitoring programs to perform gap analysis and establish socioeconomic indicators (behavior,*
885 *resilience, adaptation and maladaptation) of human responses to coral climate impacts on coral reef; identify*
886 *socioeconomic impacts or costs associated with climate change impacts on coastal communities)*

887
888 **Objective 2.4:** Promote conservation of coral reef ecosystems through identification of
889 potential Areas Resilient to Climate Change (ARCCs) for actions to avoid and minimize
890 climate change impacts. (spreading risk)
891 *(Potential activities include: Define criteria necessary to identify vulnerability and potential resilience to*
892 *climate change in coral reef ecosystems; assess all US Coral Reef jurisdictions to identify locations for*
893 *establishing ARCCs using input from local scientific and management communities; provide a suite of*
894 *management actions that can be taken in these ARCCs)*

895
896 **Objective 2.5:** Provide and communicate regular national comprehensive risk assessment of
897 the threat of climate change and ocean acidification to reefs and dependent human
898 communities to managers (e.g., *State of Coral Reef Ecosystems of the US, Status of Coral Reefs of the*
899 *World, Global Socioeconomic Conditions Report, and IPCC Assessment Reports, etc.*).
900 *(Potential activities include: Greater representation of risk to coral reefs in IPCC Working Group II*
901 *Assessments; use risk assessments to communicate to the public and policy makers the need to mitigate*
902 *climate change and reduce impacts; encourage and facilitate regular communications between local managers*
903 *and federal experts to address critical questions, influence coral reef grant funding, and assess effectiveness of*
904 *local management actions and resource conditions)*

905
906
907 **Climate Change Goal 3: Provide Forecasts & Projections**
908 **Enhance strategic management of coral reef ecosystems through improved and**
909 **applied forecasts and projections of climate change and ocean acidification impacts.**
910

911 For the past few decades the use of climate models has been the best and most useful way of
912 understanding future climate change and what these changes may mean to human and other
913 natural systems. A large climate modeling community has grown out of this effort, and as a
914 result, has produced an impressive amount of data and information on the climate system.
915 Despite the impacts of climate change to coral reefs and coral ecosystems, the coral
916 community has not effectively integrated or applied this information. The lack of integration
917 is likely a result of vastly differing disciplines and a lack of interdisciplinary groups working
918 to bridge this gap. Efforts like the past Intergovernmental Panel on Climate Change

919 assessments help, but most of these have provided information at the continental, sub-
920 continental, and ocean basin scales. The reality is that these climate trends and their impacts
921 will vary substantially at the regional and local level.

922
923 Information from the climate modeling community continues to improve, however, and is
924 increasingly applicable to questions asked at finer scales. For this information to be helpful
925 to managers and decision-makers, integrated teams need to effectively interpret and apply
926 the data to questions of local importance. The coral community has not been effectively
927 engaged in this effort, and as a result, is ill equipped to understand the potential impacts of
928 climate change to corals and coral reef ecosystems and the human communities that depend
929 on them. As degradation of coral ecosystems continues to persist from climate change, it is
930 becoming increasingly important to improve the connection between the climate modeling
931 community, and the large amount of data that it has already produced, and coral reef
932 scientists and managers. To improve this connection, a more focused attempt must be made
933 at collaboration and translation of climate forecasts and projections. Collaboration will be
934 important to ensure the information that is being produced is applicable to coral ecosystems
935 and is at spatial and temporal scales that are meaningful for managers and policymakers.
936 Translation will be necessary as managers and policy makers have a variety of needs and will
937 need to employ this information for multiple circumstances. This will require a secondary
938 effort to develop tools and products from the climate forecasts and projections that are
939 useful and can improve management and policy decisions regarding the health and future
940 sustainability of corals and coral reef ecosystems.

941
942 The purpose of this goal is to improve integration of state-of-the-art climate modeling
943 forecasts and projections into reef management decisions. We aim to do this through
944 enhanced collaboration with the large and robust climate modeling community, focused on
945 using forecasts and projections to anticipate future stresses on corals and coral reef systems
946 and their dependent communities. Enhanced, high-resolution climate information will
947 ultimately be translated to useable products from which coral managers and policymakers
948 can plan and make strategic decisions. We expect that by anticipating stresses on reef
949 systems, managers can make more sound management decisions to minimize negative
950 impacts on both reefs and local communities. We also hope that by providing a compelling
951 rationale for regional ocean studies in tropical reef environments, this goal will accelerate the
952 pace of research (i.e. the development of suitable regional model projections) in this field.

953
954 **Objective 3.1:** Collaborate with climate change modeling groups to assess physical and
955 chemical forecasts and projections at spatial and temporal scales appropriate to inform
956 management decisions.

957 *(Potential activities include: Improve capabilities for short term forecast of climate change stress to aid in*
958 *management decision making; establish projections to compare with future observations; perform gap analysis*
959 *on current observations; interact with the modeling community to ensure we receive the correct information;*
960 *develop scenarios projecting future impacts of climate change and ocean acidification)*

961
962 **Objective 3.2:** Increase understanding of the response of corals and associated reef
963 organisms to physical and chemical changes (SST, CO₂) associated with climate change,
964 ocean acidification, and interactions with other stressors. (organism response)

965 *(Potential activities include: Conduct experiments on thermal and chemical effects on representative organisms*
966 *at multiple life stages and multiple responses (disease, bleaching, calcification, reproduction, etc); conduct*

967 *experiments on how thermal and chemical effects interact with other stressors and influence responses such as*
968 *bleaching and disease; identify partnerships with other agencies and groups to accomplish the necessary*
969 *research)*

970
971 **Objective 3.3:** Increase understanding of ecosystem level consequences of climate change
972 ocean acidification. (project changes in functional diversity of reef e.g., the cascading effects
973 to ecosystems if they lose x number of species or x percent of coral cover)
974 *(Potential activities include: Model species interactions; conduct mesocosm experiments to look at community*
975 *interactions; conduct large scale field and natural experiments)*

976
977 **Objective 3.4:** Predict impacts on reef dependent human communities from the effects of
978 climate change and ocean acidification on coral reef ecosystems.
979 *(Potential activities include: Work with social science portion of CRCP to better understand and*
980 *communicate human dependence on coral reefs; determine the economic value of predicted coral reef loss due to*
981 *climate change and ocean acidification; project future vulnerable of reef dependant human communities in*
982 *order to communicate levels of risk)*

983
984 **Objective 3.5:** Translate forecasts and projections into relevant and useable products for
985 coral reef management and decision making.
986 *(Potential activities include: Establish dialogue between science and management to identify key needs in*
987 *forecasting climate change impacts (products); improve forecasts and projections in both accuracy and utility;*
988 *understand and communicate the implications climate change and ocean acidification for management of*
989 *related ecosystems)*

990
991
992 **Climate Change Goal 4: Intervene to Reduce Climate Stress and Impacts**
993 **Support management efforts to increase survivorship of coral reef species by**
994 **evaluating and implementing promising intervention strategies that directly reduce**
995 **climate change and ocean acidification impacts.**

996
997 Attempts to maximize the resilience of coral reefs to climate change and ocean acidification
998 are challenged by the fact that reef managers have little direct control over the relevant
999 environmental stressors (rising temperatures and CO₂ levels). In addition, committed
1000 physical and chemical changes on reefs resulting from greenhouse gases already in the
1001 atmosphere establish baseline future projections that are already likely to result in significant
1002 harmful impacts on reefs. Consequently, it is likely that reefs will suffer future climate
1003 change and ocean acidification impacts even if they are well managed in all other respects.

1004
1005 The primary purpose of this goal is to support direct efforts to maximize survivorship on
1006 reefs affected by climate change and ocean acidification. Although necessarily limited in their
1007 scope, intervention attempts have value when targeted at reefs which contain particularly
1008 valuable or threatened species or populations, or which have a high relative abundance of
1009 large reproductive colonies. Similarly, efforts to protect a network of small sites may be
1010 worthwhile if they help a larger reef area recover, or when the reef area in question has
1011 historically remained resilient to all other stressors.

1012
1013 Underlying this goal is the recognition that as climate change and ocean acidification impacts
1014 continue, there will be an increase in the value of remaining reef populations and species,

1015 and an increasing need to maximize their survivorship, if other approaches to prevent
1016 impacts fail. This goal begins the process of how best to reduce impacts in preparation for
1017 likely future need, and helps establish potential tipping points when such activities may be
1018 merited.

1019
1020 **Objective 4.1:** Facilitate the development and testing of intervention measures to reduce
1021 stressors or impacts from climate change and ocean acidification on coral reefs in field
1022 settings.

1023 *(Potential activities include: Support the development and evaluation of intervention measures designed to*
1024 *reduce climate change and ocean acidification impacts, including but are not limited to, in situ environmental*
1025 *control; enhancing evolutionary adaptation by propagating or promoting stress tolerant genotypes; and*
1026 *enhancing coral recruitment and succession; use predictive tools to evaluate the likely success of management*
1027 *intervention measures; produce progress report on development)*

1028
1029 **Objective 4.2:** Work with managers to provide objective tools to evaluate the effectiveness,
1030 applicability, and feasibility of intervention strategies. (intervention toolkit)

1031 *(Potential activities include: Identify appropriate sites for larger scale field testing and implementation;*
1032 *evaluate potential negative consequences of intervention measures; develop and periodically update list of*
1033 *potential strategies, evaluate relative feasibility of implementation; produce progress report on testing*
1034 *implementation and results)*

1035
1036 **Objective 4.3:** Support implementation of promising intervention strategies to reduce the
1037 impact of climate change and ocean acidification on coral reefs.

1038 *(Potential activities include: Build capacity and provide training for implementation activities; promote*
1039 *implementation through targeted communication; establish or improve facilities to implement intervention*
1040 *strategies; evaluate the effectiveness of management actions to conserve and protect coral reef ecosystems)*

1041
1042

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