## April 23, 2003

MEMORANDUM TO:	Dan Basta Director, NMSP
FROM:	William J. Douros Superintendent
SUBJECT:	Approval of Proposed Amendments to the Monterey Bay National Marine Sanctuary Advisory Council Charter and Protocols

Attached are proposed amendments to the Monterey Bay National Marine Sanctuary Advisory Council Charter and Protocols discussed and approved by our Advisory Council at their April 4, 2003 meeting. As Director of the National Marine Sanctuary Program, you must approve the Charter & Protocols, which have expired. Let me know if you agree to these amendments, or prefer different language, and we will send you a "clean copy" for your signature.

Proposed amendments to the document are noted in red. Some of the modifications are simple housekeeping changes that needed to be made in order to bring the Charter & Protocols up to date with the way the Advisory Council is currently run. Other more substantive changes are highlighted below.

# <u>Charter</u>

# Roles

This amendment, found on page 3, item 6, permits the Advisory Council to forward on to other entities copies of written comments or recommendations originally sent to the Secretary of Commerce or the Superintendent. The proposed revision would allow such action without the Superintendent's concurrence, yet would allow the Superintendent the opportunity to attach a written endorsement of the comments or recommendations or provide a statement as to why the comments or recommendations cannot receive such endorsement. NOAA/NOS has, in the past, written to the Advisory Council to state that the Advisory Council is not allowed to write directly or via copied correspondence to congressional representatives. I have been directed by NOAA/NOS in the past to "police" this by concurring with any written correspondence; the original Charter was written to provide for that concurrence by the Superintendent.

# Members and Officers

This amendment, found on page 6, item 5(ii), provides alternate members of the Advisory Council the opportunity to retain their alternate seat when the alternate applies to fill a vacancy caused by resignation of the primary member of that seat.

# Appointments

This amendment, found on page 8, top paragraph, brings the Charter up to date with the process by which members are currently appointed. The Council may establish a subcommittee to review applications and recommend candidates to the Superintendent. The Superintendent may conduct interviews with the applicants, and readvertise the seat if he/she determines that the current pool of candidates is not adequate.

# Conduct of the Council

This amendment, found on page 8, item 1(a), resulted in the removal of the words "and concurred to by" to allow the Council to send written documents with or without the Superintendent's concurrence. The proposed revision would require that this action be "coordinated" with the Council Chair and Sanctuary Superintendent.

# **Protocols**

# Council Member Requests: Protocol D, Section II

This amendment, page 15, items 2 & 3, mandates that an agenda item requiring action by the Advisory Council be sent to the Council members before the meeting in the form of a written resolution. Emergency items may be added to the agenda during the meeting with approval of the Chair and Superintendent.

# Operation of Standing Working Groups: Protocol F, Section III

This amendment, page 16, inserts a new section into the Protocols addressing the operation of the Advisory Council's existing working groups. It requires the four standing working groups to closely coordinate with sanctuary staff but not necessarily submit proposed written materials for review and comment before they were finalized and distributed.

Edits in RED = changes approved by SAC on April 4, 2003

#### MONTEREY BAY NATIONAL MARINE SANCTUARY SANCTUARY ADVISORY COUNCIL CHARTER

#### INTRODUCTION

A marine sanctuary is an area of the marine environment of special national, and sometimes international, significance warranting protection and management by the Federal government. As stewards of coastal and ocean resources, the National Oceanic and Atmospheric Administration (NOAA) protects and manages sanctuaries through the National Marine Sanctuary Program (NMSP). The mission of the NMSP is to manage marine areas of special significance and to protect their ecological and cultural integrity for the benefit of current and future generations. In order to meet the goals of its programs, NOAA employs ecologically sound principles of resource conservation, develops and promotes stewardship, upholds education and research programs that foster public understanding, support and participation, and promotes the ecologically sustainable use of the nation's natural and cultural marine resources. The NMSP provides necessary leadership and strives to link the assets of government and non-government organizations to focus attention on the importance of managing and protecting marine resources.

In September 1992, the Monterey Bay National Marine Sanctuary was designated as the nation's largest marine protected area. The Sanctuary lies along 360 miles of California coastline and encompasses a 5,300 square mile area of coastal and ocean resources. It supports an exceptionally productive ecosystems and highly diverse habitats.

Goals of the Monterey Bay National Marine Sanctuary are: • To enhance resource protection through comprehensive and coordinated conservation and management tailored to the specific resources that complements existing regulatory authorities; • To support, promote, and coordinate scientific research on, and monitoring of, Sanctuary resources to improve management decisionmaking in the Sanctuary;

 $\cdot$  To enhance public awareness, understanding, and ecologically sound use of the marine environment; and

 $\cdot$  To facilitate to the extent compatible with the primary objective of resource protection, multiple uses of the Sanctuary not prohibited pursuant to other authorities.

#### ESTABLISHMENT

Section 315 of the National Marine Sanctuaries Act (NMSA or Act; U.S.C. § 1445(a)) authorizes the Secretary of Commerce to establish Sanctuary Advisory Councils to provide assistance advise and make recommendations to the Secretary of Commerce in the designation and management of National Marine Sanctuaries. This authority has been delegated to the Director of Ocean and Coastal Resource Management the National Marine Sanctuary Program (Director). The Director hereby establishes the Monterey Bay National Marine Sanctuary Advisory Council (Council). This Charter describes the objectives and scope of the Council's activities, description of duties for which the Council is responsible, procedural requirements on the appointment of Council members and Officers, requirements for the conduct of Council members and meetings, and other requirements. All Council activities must be conducted pursuant to this Charter and the protocols attached to and incorporated as part of this Charter.

#### PURPOSE

The Secretary of Commerce established the Council to:

help strengthen and provide support for the growth of the Sanctuary; assist in the protection of Sanctuary resources by helping

identify needed research to rebuild or protect Sanctuary resources; and

assist in building community support through problem solving, consensus building, new constituency development, increasing opportunities for revenue enhancement, and increasing understanding about the Sanctuary.

#### ROLES

1. The Council, in accordance with the Act, shall provide assistance to the Sanctuary <u>Manager Superintendent</u>, <u>Sanctuaries and</u> <u>Reserves Division National Marine Sanctuary Program</u>, and the Secretary of Commerce (hereafter referred to as the Secretary of Commerce; the Sanctuary <u>Manager Superintendent</u> and <u>Chief of SRD</u> <u>Director of NMSP</u> are referred to specifically in sections of the Charter where they have specific actions or responsibilities) and other agencies and individuals within the Department of Commerce regarding the management of the Monterey Bay National Marine Sanctuary.

2. Nothing in this charter constitutes authority to perform operational or management functions, or to represent or make decisions on behalf of the Secretary of Commerce.

3. The Council shall draw on the expertise of its members and other sources in order to provide advice and should assist the Secretary of Commerce and Designees in coordinating Sanctuary Programs with other agencies and organizations.

4. The Council may serve as a forum for consultation and deliberation among its members and as a source of advice and assistance to the Secretary of Commerce. Such advice shall fairly

represent the collective and individual views of the Council members.

5. The Council shall provide advice to the Secretary of Commerce or Designees on Sanctuary management priorities, programs, and activities, giving full consideration to the multiple-use character of the Sanctuary to the extent compatible with the primary purpose to protect its vital resources for current and future generations;

6. The Council shall review Sanctuary-related issues and, following public input and formal Council action, transmit Council recommendations and concerns to the Secretary of Commerce, or the Sanctuary <u>Manager Superintendent</u> as the designee. Written comments and recommendations may be forwarded <u>or copied</u> to other entities by the Council with the concurrence of through the Sanctuary <u>Manager</u> Superintendent. The Sanctuary Superintendent may provide written endorsement of the comments and recommendations, or may provide a statement as to why the comments or recommendations cannot receive such endorsement;

7. The Council shall advise the Secretary of Commerce, or the Sanctuary <u>Manager</u> <u>Superintendent</u> as the designee, on how to link existing programs that have shared responsibilities for the protection and management of resources inside and adjacent to the Sanctuary;

8. The Council shall advise the Secretary of Commerce, or the Sanctuary <u>Manager</u> <u>Superintendent</u> as the designee, on ways that sanctuary mandates may be carried out through a comprehensive and cooperative management strategy;

9. The Council shall encourage participation by interested agencies and organizations in the development of strategies and procedures to address specific management concerns (e.g., WQPP, enforcement plans);

10. The Council shall advise the Secretary of Commerce, or the Sanctuary <u>Manager Superintendent</u> as the designee, on priority research and monitoring needs, proposals, reports, permits, and project coordination;

11. The Council shall advise the Secretary of Commerce, or the Sanctuary <u>Manager Superintendent</u> as the designee, on priority education and monitoring needs, proposals, reports, permits, and project coordination;

12. The Council shall assist the Secretary of Commerce, or the Sanctuary <u>Manager Superintendent</u> as the designee, in obtaining available expertise of the Monterey Bay Sanctuary community to promote the gathering of information and the design and application of research that will support informed decision-making;

13. The Council shall provide advice to the Secretary of Commerce, or the Sanctuary <u>Manager</u> <u>Superintendent</u> as the designee, on the

development and implementation of broad-based public relations, outreach and education programs which inform and educate the public about the Sanctuary;

14. The Council shall advise the Secretary of Commerce, or the Sanctuary <u>Manager</u> <u>Superintendent</u> as the designee, on general administration and revenue enhancement opportunities for the Sanctuary;

15. The Council shall fully represent the specific constituency groups for which each member was selected;

16. The Council shall act as liaison between the Sanctuary and various public and private groups and interests;

17. The Council shall promote effective communication at all levels regarding Sanctuary matters;

18. The Council shall serve as unofficial, good will ambassadors of the Sanctuary and make every effort to educate their respective constituencies;

19. The Council shall advise the Secretary of Commerce, or the Sanctuary <u>Manager Superintendent</u> as the designee, on ways to support long-term continuance and effective implementation of the National Marine Sanctuary Program; and,

20. The Council shall advise the Secretary of Commerce, or the Sanctuary <u>Manager Superintendent</u> as the Designee, on ways to seek creative and cooperative inter-agency management solutions to issues affecting the MBNMS;

#### MEMBERS AND OFFICERS

1. The Council consists of no more than twenty (20) voting members, who shall be appointed by the Director from among persons employed by Federal, State, or local agencies with expertise in management of natural resources, representatives of local user groups, <u>such as</u> conservation and other public interest organizations, scientific and educational organizations, and members of the public interested in the protection and multiple use management of Sanctuary resources. The membership is designed to be balanced in terms of points of view represented, geographic diversity, and advisory functions the Council will perform.

2. The Sanctuary <u>Manager</u> <u>Superintendent</u> sits on the Council as a non-voting member and concurs with the scheduling of each meeting and the agenda to ensure that topics of discussion are relevant to the Sanctuary. The Sanctuary <u>Manager</u> <u>Superintendent</u> shall also concur to other matters as indicated elsewhere in this Charter. Council meetings may not be conducted in the absence of the Sanctuary <u>Manager</u> <u>Superintendent</u> or his/her designee. 3. To ensure relevant information exchange and consistent management among California's National Marine Sanctuaries and National Estuarine Research Reserves, the <u>Managers</u> <u>superintendent/managers</u> of the Cordell Bank and Gulf of the Farallones Sanctuaries, Elkhorn Slough Reserve, and Channel Islands Sanctuary sit on the Council as non-voting members.

4. There are two categories of seats for which voting members are appointed. The following procedures govern the application, nomination and appointment of Council voting members.

(a)(i) Government (eight members): By virtue of the shared functional responsibilities of Federal, State, and local jurisdictions in the implementation of Sanctuary-related management, each of the following government entities shall be requested to designate one individual to serve on the Council. (Of the numerous responsibilities encompassed within each entity, the specific functional area of expertise needing representation is identified in parentheses):

1. NOAA/ California Department of the Fish And Game (enforcement); 2. U.S. Coast Guard (oil spills); 3. U.S. Army Corps of Engineers (ACOE) (dredging and other ACOE civil works projects)[the Sanctuary is in the process of requesting that the ACOE participate on the Council since EPA has elected not to participate full time]. California Department of Parks and Recreation 4. California Coastal Commission (coastal coordination and planning); 5. California EPA (water quality); 6. California Resources Agency (State natural resources trustee); 7. Association of Monterey Bay Area Governments in consultation with, and representing, the adjacent contiguous local government jurisdictions; and 8. harbor districts and port operating entities that border the Sanctuary.

(ii) If a government entity decides no longer to participate as a member of the Council or fails to attend four consecutive Council meetings and is formally removed by the Director, the Sanctuary Manager Superintendent shall invite another appropriate government entity to replace that agency on the Council, with the Director's concurrence. A government seat shall not be converted to a non-government seat.

(iii) If it is found that a governmental member of the Council has violated one or more of the conditions of this Charter, the Sanctuary <u>Manager</u> <u>Superintendent</u>, in consultation with the Chief, Sanctuaries and Reserves Division, may notify the appropriate agency and request replacement of the designee. The Sanctuary <u>Manager</u> <u>Superintendent</u> shall consult with the Council prior to taking such action.

(b)(i) Non-government (twelve members): A representative of each of the following activities, which are integrally affected by the management goals of the Sanctuary, shall be selected: research (1), education (1), conservation (1), fishing (1), diving (1), agriculture (1), business and industry (1), tourism (1), and other

recreational users (1). In addition, there shall be three (3) citizen at-large representatives whose selection is based on geographic diversity, breadth of experience and knowledge regarding marine issues, policies and practices. The twelve non-government members are expected to serve for a term of three years, serve at the discretion of the Chief of SRD Director of NMSP, and may compete for re-appointment. If necessary, terms of appointment may be changed to provide for balanced (staggered) expiration dates. Should a non-government seat become vacant, the vacated position shall be advertised and a replacement appointed as specified below. The newly appointed member is expected to serve for a full three-year term beginning on the date of his/her swearing-in by the Sanctuary Manager Superintendent, unless the term is adjusted to provide for balanced expiration dates and program efficiencies.

(ii) Members serve at the discretion of the <u>Chief of SRD Director of</u> <u>NMSP</u>. Pursuant to such discretion, the <u>Chief Director</u>, upon recommendation from the Sanctuary <u>Manager Superintendent</u>, may remove a non-governmental member of the Council if it is found that the member has violated one or more terms of this Charter or has failed to attend four consecutive meetings without prior arrangements. The Sanctuary <u>Manager Superintendent</u> shall consult with the Council prior to taking such an action.

5. (i) As each non-government seat becomes vacant and the process for selection of a new member (described under Appointments) is conducted, the Sanctuary <u>Manager Superintendent</u> will select the member and an alternate from among the top three candidates resulting from the reviewing process <u>or among other candidates</u> or <u>nominees</u>. The alternate will have all the rights of the member at such times the alternate is officially substituting for the member. The Chair and the Sanctuary <u>Manager Superintendent</u> must be notified before an alternate officially attends a meeting.

(ii) If a primary SAC member resigns, the alternate will be asked to fill in on a regular basis, until a recruitment for both the primary and alternate seats can be conducted. The alternate may choose to remain the alternate, if he/she applies for the primary seat or not. The term for the alternate will be adjusted to match the term of the primary representative.

6. The individuals selected to fill the conservation, education, and research, and business and tourism constituencies will be represented seats on the SAC by must also serve as the Chair of each respective working group. The alternate selected for those seats is expected to serve as the Vice-Chair of each working group will serve as the official alternate with and will have full voting privileges in the event that the Chair cannot attend a regular <u>Council</u> meeting. The Chair and the Sanctuary <u>Manager</u> <u>Superintendent</u> must be notified in advance of any meeting at which an alternate will represent the Council member.

### 7.(a) Council Officer Elections and Terms

The Council shall elect one member to serve as Chair, one member to serve as Vice-Chair, and one member to serve as Secretary. The Vice-Chair shall act as Chair in the absence of the Chair. The term of the Secretary is one two years. The Secretary may serve consecutive terms if reelected. Terms of the Chair and Vice-Chair are two years, except that the initial term of the Vice-Chair is one The Chair and Vice-Chair may serve a maximum of two year. consecutive terms (four years) if reelected. A Chair or Vice-Chair may leave his/her term to run for another Council officer position if desired. If the Chair or Vice-Chair is elected to a new position, the Council shall nominate and elect a new representative for the vacated position. Election for all positions is by majority vote of all Council members, including the non-voting members Elkhorn Slough National Estuarine Research Reserve and Gulf of the Farallones, Channel Islands, and Monterey Bay National Marine Sanctuaries. and vVotes shall be made by written ballot. Members who will not be present at the time of the election may submit their vote in writing to the Sanctuary Manager prior to the meeting. Following the first election, elections for Chair and Vice-Chair shall be held in alternate years.

(b) Roles of Council Officers:

(i) Chair: The Chair schedules and sets agendas for all Council meetings with the concurrence of the Sanctuary <u>Manager</u> <u>Superintendent</u>, presides over all meetings of the full Council, signs all correspondence and documents authorized by the Council, and generally represents the Council's interests and concerns to the public.

(ii) Vice-Chair: The Vice-Chair shall serve as Chair in the absence of the Chair and shall assist as necessary in performing executive duties of the Council.

(iii) Secretary: The Secretary assists Sanctuary staff in maintaining a record of minutes for each regularly scheduled meeting of the Council and ensures that they are accurate and available to the public, writes correspondence directed by the Council, helps to prepare an annual report on Council Activities, and performs other administrative duties as directed by the Chair or Vice-Chair.

#### APPOINTMENTS

Public notice shall be provided as to the vacancy of constituent group seat(s) and at-large representatives. Applications by individuals for ensuing terms for constituent group seats are submitted to the Sanctuary <u>Manager Superintendent</u> directly and, likewise, nominations from the constituent groups represented are also be submitted directly to the Sanctuary <u>Manager Superintendent</u>. Applications for ensuing terms for at-large positions likewise are submitted directly to the Sanctuary <u>Manager Superintendent</u>. Copies of all applications and nominations for each seat are submitted by the Sanctuary Manager Superintendent to the Council, which acts as the reviewing body for screening applications for evaluation. Any council member that has a conflict of interest (financial, personal, self nomination, etc.) shall recuse him/herself from making a selection recommendation for the vacant seat. The Council may elect to establish a subcommittee for purposes of reviewing applications and providing recommendations to the Sanctuary Superintendent. The Sanctuary Superintendent may conduct interviews with applicants. Selection from among those recommended by the Council, or from among other applicants or nominees, is made by the Sanctuary Manager Superintendent with final concurrence by the Chief NMSP Director. The Sanctuary Superintendent may choose to readvertise the vacant seat(s) if adequate candidates are not available. In all cases, submission of written statements of particular interest, qualifications, and experience shall be requested. Guidelines for applying shall be supplied at the appropriate time.

#### CONDUCT OF THE COUNCIL

1. Conduct of the Council as a Body

(a) Any correspondence, press releases, informational releases, news articles, or other written documents that are intended to speak for the Council as a body shall be coordinated with and concurred to by the Chair and the Sanctuary Superintendent.

(b) The Council shall not, may only provide recommendations or advice to other than the Secretary of Commerce unless when the Council has the concurrence of the Sanctuary Manager Superintendent.

2. Conduct of Individual Members

Council members are expected to be familiar with the processes and regulations governing the Sanctuary, and to keep themselves informed about Sanctuary related issues and events. Expectations include:

(a) Regular attendance at Council meetings;

(b) Familiarity with the Council Handbook,

(c) Adherence to this Charter including but not limited to: properly using information obtained through, or in connection with, their Council affiliation; accurately speaking on behalf of the Council; informing constituents when a personal opinion is being expressed; removing oneself from discussions and actions where a conflict of interest may occur; and, recognizing where participation in Council activities or actions may cause the appearance of impropriety and notifying the <u>Chair and the</u> Sanctuary <u>Manager</u> <u>Superintendent</u>; and,

(d) Honoring and upholding the Council's Oath of Office to serve as knowledgeable trustees of the Sanctuary's resources.

## ADMINISTRATION

1. Members of the Council shall serve without pay except that each member may receive travel expenses including per diem in lieu of subsistence, in accordance with sections 5702 and 5703 of Title 5, U.S.C., for travel to and from official Council meetings. No members of Working Groups may receive travel expenses for Working Group meetings or activities.

2. The Sanctuaries and Reserves Division National Marine Sanctuary <u>Program</u> may make available such staff, information, administrative services, or assistance as the Sanctuary <u>Manager Superintendent</u> determines are reasonably required to enable the Council and its subcommittees/working groups/task forces to carry out their functions.

3. The Advisory Council has produced a set of protocols, which have been reviewed and concurred to by the National Marine Sanctuary Program, describing operation and administration of the Advisory Council and its working groups and subcommittees (see attached).

### OTHER TERMS OF THIS CHARTER

1. The Council shall operate pursuant to the terms of this Charter.

2. This Charter shall remain in effect for a period of five years from the date of signature.

3. Revisions to this Charter may be made as determined necessary by the <u>Sanctuaries and Reserves Division National Marine Sanctuary</u> <u>Program</u>, with concurrence by the Director and with input from the Council as appropriate.

Daniel J. Basta Date Director Office of Ocean and Coastal Resource Management National Marine Sanctuary Program

#### PROTOCOLS

#### **PROTOCOL A:** Scheduling Council Meetings

Section I: Regular Meetings: Regular meetings are formal Council sessions that are scheduled at the call of the Council Chair (Chair) with the concurrence of the Sanctuary Manager Superintendent. The Council shall meet as frequently as necessary, not to exceed once a month for normal meetings, but at least once every six months. Each meeting shall be open to the public and advance notice of each meeting, including the time, place, and agenda of each meeting, shall be published in the local media. Interested persons shall be permitted to present oral or written statements on items on the agenda. An official public workshop may be scheduled in conjunction with a regular meeting to address situations that require detailed presentations, expert participation, and/or panel discussions (e.g. Vessel Traffic Study Workshop).

The procedure is:

1. Council members agree to meet at regular intervals at the suggestion of the Chair and with the concurrence of the Sanctuary Manager Superintendent;

2. Council members may choose to approve an annual calendar of regular meeting dates, times, and locations. The calendar, once concurred to by the Sanctuary <u>Manager Superintendent</u>, shall be distributed to all interested persons and available electronically on the Sanctuary's web page;

3. In accordance with the Council's goal to represent the diverse geographic interests within the Sanctuary, regular Council meetings shall occur throughout the Sanctuary during any given calendar year;

4. Council members shall RSVP for meetings to Sanctuary staff; and,

5. Meeting agendas shall be written by the Sanctuary Manager Superintendent and the Chair in accordance with the applicable procedures outlined in PROTOCOL B: Setting An Agenda.

Section II: Council Work Sessions: Council Work Sessions are informal meetings to address internal issues such as strategic planning and administrative matters (e.g., the Council Retreat, and the Public Relations Workshop).

The procedure is:

1. Council Work Sessions may be scheduled as recommended by the Chair, the Sanctuary <u>Manager</u> <u>Superintendent</u>, or in response to a request by a Council member at a regular meeting. Council

Work Sessions must be concurred to by the Sanctuary Manager Superintendent;

2. Agendas for work sessions shall be written by the persons most responsible for the subject material and shall be concurred to by the Chair and the Sanctuary Manager Superintendent;

3. Sanctuary staff will send relevant material, as needed, in advance of the session so that Council members may prepare;

4. An outside facilitator to moderate the workshop may be recommended; and

5. Work session results and follow-up will be sent to Council members, as appropriate, after the session and a brief report of the event shall be included on the agenda of the next regular Council meeting.

Section III: Emergency Meetings: Emergency Meetings are formal Council sessions to address special issues that require immediate attention.

The procedure is:

1. Emergency meetings may be held at the call of the Chair and the Sanctuary Manager Superintendent;

2. All regular meeting Protocols shall govern an Emergency Meeting; and

3. Public notification and distribution of agendas and meetings materials shall happen as time permits.

## **PROTOCOL B: Setting An Agenda**

Meeting agendas shall be prepared by the Chair and concurred to by the Sanctuary <u>Manager</u> <u>Superintendent</u>, and shall include discussion topic items of import to the Sanctuary program; a report from the Sanctuary <u>Manager</u> <u>Superintendent</u>; activity reports from Working Groups, Subcommittees, and Task Forces, and include time for the public to raise Sanctuary related issues not on the agenda.

The procedure is:

1. The Chair and the Sanctuary <u>Manager</u> <u>Superintendent</u> shall meet or otherwise confer prior to a regular meeting to discuss suggested agenda topic items and determine their relevance to the Sanctuary's mission and goals;

2. Agenda items may come from a number of sources including, but not limited to the Sanctuary <u>Manager Superintendent</u>, Council members, and Council Working Groups, Subcommittees, and Task Forces. Members of the public, or constituency groups, are

encouraged to contact a member of the Council to recommend an agenda item;

3. Topics, time allotments, and order of items within the agenda are at the discretion of the Chair and the Sanctuary Manager Superintendent;

4. Sanctuary staff shall be responsible for contacting special guests and speakers;

5. Every effort shall be made to send <u>or post on the Sanctuary's</u> website proposed meeting agendas and pertinent information to Council members at least 3 <u>business</u> days prior to the meeting and all public information shall be available to interested persons upon request;

6. Final agendas shall be available at the meeting; and

7. Past agendas shall be kept on file and be made available, along with the corresponding meeting minutes, at the Sanctuary office and electronically on the Sanctuary's web site.

## **PROTOCOL C: Conducting A Meeting**

Council meetings shall be informative working sessions designed to educate Council members, the attending public, and the Sanctuary office about issues affecting the Sanctuary, and to provide advice and recommendations to the Secretary of Commerce, or the Sanctuary Manager Superintendent as the designee, regarding the management and protection of the Sanctuary and its resources. Council members may also use the regular meetings as a vehicle for formally communicating constituency concerns to the Secretary of Commerce and designees to one another to enhance inter-agency cooperative efforts.

The Chair, or presiding officer or Vice-Chair if Chair is absent (hereafter referred to as "Chair"), shall follow Robert's Rules of parliamentary procedure as closely as is appropriate for the situation and people involved.

The procedure is:

1. The Meeting shall be called to order by the Chair or the presiding officer;

2. The Council Secretary shall take the roll call and shall inform the Chair, or presiding officer, if a quorum (over half of the voting members) is present. Official government alternates shall be introduced at the beginning of the meeting;

3. Council members and members of the audience shall wait to be called upon by the Chair, or presiding officer, before addressing a topic. The Chair, or presiding officer, may reserve the right

to limit a speaker's time and shall make certain that a speaker's comments are germane to the topic at hand;

4. There shall be time allotted on each agenda for members of the public to introduce and inform Council members about issues that are not on the agenda. The Chair, or presiding officer, shall call on audience participants one at a time. Discussion about specific issues during the public comment period is at the discretion of the Chair, or presiding officer;

5. At any time during the meeting, provided there is a quorum, a Council member may make a motion for action. All motions must be seconded and discussion of the motion is appropriate. A motion may be amended during discussion. When a motion is on the floor, the Chair, or the presiding officer, shall rule ensure action is taken on the motion before going on with the business of the meeting;

6. A quorum must be present before a voting action can be taken. A majority vote of those present is required to pass a motion. The motion and its vote shall be recorded in the meeting minutes;

7. Meeting minutes shall be kept recorded by Sanctuary staff with assistance from by the Council Secretary or other person specified by the Sanctuary Manager Superintendent and contain a summary of attendees and matters discussed; such minutes shall be available to the public at the Sanctuary office and may be electronically on the Sanctuary web-site; and

8. The Chair shall adjourn the meeting when Council business is completed.

## **PROTOCOL D: Requesting and Providing Advice and Assistance on** Sanctuary Related Issues

Section I: Sanctuary Manager Superintendent Request: The Sanctuary Manager Superintendent may request the Council's advice and/or assistance on a particular topic or question of importance to the Sanctuary. The request may be made at any time in writing, verbally, or during a Council meeting.

The procedure is:

1. The Sanctuary <u>Manager</u> <u>Superintendent</u> shall describe the topic or issue and specify what action the Sanctuary would like from the Council;

2. Sanctuary staff shall distribute pertinent information, if necessary, regarding the issue to Council members so that they may prepare for discussions and possible action;

3. Following a presentation by the Sanctuary <u>Manager</u> <u>Superintendent</u>, the Chair, or <u>Presiding Officer</u>, shall open the floor for review and discussion of the matter; 4. Council members shall determine how their respective agencies or constituent groups may provide assistance to the Sanctuary in addressing the Manager's request;

5. The Council may request that more information be provided at the next regular meeting or, the Council may vote to take action with a simple majority deciding or, the Council may decide to provide advice, guidance or input without taking an action by vote. Minority opinions may be included in the final advisory statement;

6. Council members may determine that the appropriate response is to advance the Sanctuary <u>Manager's Superintendent's</u> request and/or the Council's recommendations to other pertinent entities. The Sanctuary <u>Manager Superintendent</u> must concur with all such communications;

7. Subcommittees, Task Forces, or Working Groups may be asked to examine, or be established to examine the issue, determine appropriate responses, and report back to the Council and the Sanctuary <u>Manager Superintendent</u>. If the Council does not incorporate the information or advice of a Subcommittee or Working Group, it shall inform the Sanctuary <u>Manager Superintendent</u>;

8. Some circumstances may require the Sanctuary Manager <u>Superintendent</u> to directly request information, advice, and/or assistance from a Working Group, Subcommittee, or Task Force. The Sanctuary <u>Manager</u> <u>Superintendent</u> shall notify the Chair of these direct requests. As appropriate, the Council shall be asked to review the recommendations of the Working Group prior to a decision being made by the <u>Manager</u> <u>Superintendent</u>. All correspondence to the Sanctuary <u>Manager</u> <u>Superintendent</u> containing suggested advice shall be copied to the Chair for presentation to the Council at a subsequent meeting;

9. The Sanctuary Manager Superintendent shall consider the Working Groups', Subcommittees', and Task Forces' and the Council's advice in making a decision concerning the topic in question. The Sanctuary Manager Superintendent shall inform the Council of that decision and proposed action either at a regular meeting and/or in writing to the Chair and relevant Working Groups, Subcommittees, and Task Forces; and

10. The advice of the Council and the subsequent managerial decision will be formally recorded in the Council's meeting minutes.

Section II: Council Member Request. Council members may request Council review of a particular topic or question of importance to the Sanctuary.

The procedure is:

- 1. Council members may raise a perceived issue of importance to the Council's attention in two ways: a)by contacting the Chair and Sanctuary <u>Manager</u> <u>Superintendent</u> about the issue, either in writing, or verbally, prior to a Council meeting so that the matter may be placed on a Council meeting agenda; or b) by raising the issue verbally during a Council meeting and requesting that it be placed on a future meeting agenda.
- 2. Once it has been determined that an item will be placed on the agenda and if that item requires action to be taken by the Council, then a resolution, along with an appropriate analysis, shall be furnished along with the agenda in advance of the Council meeting. The resolution and analysis will clearly state the nature of the action to be taken, appropriate findings that state the case for the action, and the actions steps that would be made to accomplish the action.
- 3. Emergency items may be added, if time does not allow for the development of a resolution and analysis, with the approval of the Chair and Superintendent.

Section III: Working Groups, Subcommittees, and Task Forces Requests: Working Groups, Subcommittees, and Task Forces may request Council review of a particular topic or question of importance to the Sanctuary.

Procedures for these groups shall be the same as those outlined in PROTOCOL D: Section II.

**PROTOCOL E: Appeal Process:** Appeals are situations where the Sanctuary <u>Manager Superintendent</u> or the <u>Sanctuaries and Reserves</u> <u>Division (SRD)</u> <u>National Marine Sanctuary Program (NMSP)</u> choose to make a decision different than the advice provided by the Council.

The procedure is:

1. In the event that the Sanctuary <u>Manager</u> <u>Superintendent</u> or <u>Sanctuaries and Reserves Division</u> <u>National Marine Sanctuary</u> <u>Program</u> chooses to make a decision different than a recommendation provided by the <u>SAC</u> <u>Council</u>, the entity rendering the decision shall inform the <u>SAC</u> <u>Council</u> in a timely fashion prior to the decision becoming final.

2. The Council shall work with the Sanctuary <u>Manager</u> <u>Superintendent</u> or the <u>Sanctuaries and Reserves Division</u> <u>National</u> <u>Marine Sanctuary Program</u> as appropriate to attempt to resolve the differences of opinion and reach a mutually agreeable position;

3. If efforts to resolve the issue cannot be achieved, the Council may write a letter to the next higher level of decision-making, expressing the Council's concerns and requesting that the decision maker re-evaluate the issue, and recommend a course of action.

PROTOCOL F: Working Groups, Subcommittees, And Task Forces

Section I: Existing Working Groups: Working groups created prior to the establishment of the Council (Research, Education, and Conservation) have in the past provided and should continue to provide advice to the Council on priorities, program coordination, etc. They may be requested to provide specialized advice to the Sanctuary Manager Superintendent with notice to the Chair. Such working groups shall be requested to provide a general report to the Council of the status of requested advice at each Council meeting.

Section II: New Working Groups: New Working Groups may be established by the Council, with the concurrence of the Sanctuary Manager Superintendent.

The procedure is:

1. Working Groups may be composed of members of the Council and/or persons outside the Council;

2. All Working Groups shall be chaired by a member of the Council;

3. Working Groups may provide information and technical assistance to the Council on Sanctuary related issues;

4. Working Groups may be asked to respond to specific requests as outlined in PROTOCOL D: Section I and II; and,

5. Working Groups shall provide a general activities report in writing to the Chair at each regular meeting of the Council.

Section III: Operation of Standing Working Groups: The four standing working groups-conservation, education, research and business and tourism-shall operate in close cooperation with Sanctuary staff and under consistent procedures. Meeting of these four working groups may not be conducted in the absence of a Sanctuary staff person. The agendas for these meetings must be produced in consultation with Sanctuary staff. Any written materials, letters or reports, produced by the four working groups may be provided to Sanctuary staff for review and comment prior to finalization and distribution. The working groups may only write to the Sanctuary Advisory Council or Sanctuary Superintendent. Each of the four working groups shall have a process each working group develops for selecting membership and determining how decisions get made at working group meetings.

Section III IV: Subcommittees and Task Forces: The Council may establish such Subcommittees or Task Forces as necessary to provide specific advice to the Council. Subcommittees shall be composed solely of members of the Council and shall be recognized as official sub-units of the Council. Task Forces shall be composed of both Council members and members of the general public. When requested, Final Reports or advice from a Subcommittee or a Task Force shall be presented to the Council before they are forwarded to the Sanctuary Manager Superintendent for consideration. The procedure is:

1. Subcommittees and Task Forces may appoint their own Chair, or Chairs and are responsible for setting their own meeting schedule;

2. Subcommittees and Task Forces will follow the procedures outlined in PROTOCOL D: Section I and II; and

3. Subcommittees and Task Forces may disband once final advice on the particular matter is submitted to the Council.

### **PROTOCOL G:** Council Actions

Section I: Correspondence: The Council may direct that correspondence be written pertaining to specific topics and/or issues, provided that such correspondence complies with the terms of this Charter.

The procedure is:

1. The Council shall, with the assistance of the Sanctuary Manager Superintendent, design and use its own letterhead. All correspondence from the Council shall be on this letterhead;

2. Correspondence may be directed as the result of a motion passed during a regular Council meeting;

3. The Chair may request that a Council member draft correspondence with assistance from Sanctuary staff;

4. All correspondence directed by the Council and in concurrence with the Sanctuary <u>Manager Superintendent</u> will be signed by the Chair, or Vice Chair acting for the Chair, and copied to the Sanctuary <u>Manager Superintendent</u>;

5. Copies of Council directed correspondence and related material will be made available to Council members; and

6. All Council correspondence will be kept at the Sanctuary office and will be made available upon request.

Section II: Council Resolutions: Resolutions provide formal Council recommendations for action on specific issues or state formal Council opinions.

The procedure is:

1. A motion to draft a resolution on any agenda item may be made by any Council member during a regular meeting;

2. Council resolutions will include: a) pre-ambulatory clauses describing the issue in question; and b) the statement "Be it hereby resolved that the Sanctuary Advisory Council," followed by

operative clauses. Resolutions may be as long as Council members deem necessary;

3. Council Resolutions will be made available to the Sanctuary Manager Superintendent, in a timely manner, prior to their being made public;

4. Draft resolutions will be made available to Council members prior to formal action;

5. Formal resolutions will be voted on by Council members at regular meetings; and

6. Council resolutions will be kept on file at the Sanctuary office and will be available upon request.

Section III: Council Annual Report: The Annual Report highlights the Council's major accomplishments, projects, correspondence, and resolutions as well as contains a summary of Working Groups' activities.

The procedure is:

1. The Report will be drafted by the Council Secretary and appropriate Sanctuary staff;

2. Draft Council Reports will be made available to the Sanctuary Manager Superintendent, in a timely manner, prior to their being made public;

3. A draft of the Report will be presented to the Council for approval at a regular meeting;

4. The Report will be signed by the Chair and sent to the Sanctuary Manager Superintendent who will forward it to SRD NMSP; and

5. The final Report will be available to Council members and interested members of the public.

Section IV: Council Comments on Special Reports, Proposals, Legislation, and Other Documents: Written comments on legislation or documents related to legislation may be forwarded by the Council to the appropriate parties with the concurrence of the Sanctuary Manager Superintendent. The Council may provide written comments to the Secretary of Commerce on all other special reports, proposals, and other documents, that may be forwarded to appropriate parties by or with the concurrence of the Sanctuary Manager Superintendent.

The procedure is:

1. Written comments may be requested at regular meetings by the Chair, the Sanctuary Manager Superintendent, or any Council

member, and may be placed on subsequent meeting agendas according to PROTOCOL B;

2. Following discussion, the Council will vote on whether or not to provide comments. The Council will give guidance on the preparation of the comments;

3. A draft of the written comments will be made available to Council members for review prior to formal action;

4. Written comments by the Council will be made available to the Manager Superintendent, in a timely manner, prior to their approval by the Council;

5. All written comments will be kept on file at the Sanctuary office and will be made available upon request.

**PROTOCOL H: Addressing Constituent Concerns:** Council members have a responsibility to serve the best interests of the Sanctuary. Council members are also responsible for keeping abreast of the issues and events affecting their constituents and representing constituency interests before the Council.

Expectations include:

1. Frequent communication with constituents;

2. Reminding their constituents that the Council is a vehicle to express concerns, needs, and appreciation for Sanctuary programs;

3. Bringing constituent concerns to the attention of the Chair and Secretary of Commerce;

4. Timely reports to constituents on progress made on a specific issue; and

5. Addressing inaccurate information and mis-conceptions about the Sanctuary and its programs and informing the Chair and Sanctuary Manager Superintendent about such situations.

**PROTOCOL I: Addressing the Media:** The Council may assist Sanctuary staff in public relations activities that communicate accurate information about Sanctuary programs, special events, and policies.

Expectations include:

4.1. Working closely with the Sanctuary's Public Relations Coordinator whenever possible; and

1.2. Clearly stating when a personal opinion is being expressed;

2.3. Ensuring that information is accurate when speaking before the media;

**3.4.** Taking advantage of opportunities to promote the Sanctuary and its programs; and

5. Providing the Sanctuary office with copies of articles, interviews, and videos related to Sanctuary and Council activities.