## NOTICE OF OFFICE OF MANAGEMENT AND BUDGET ACTION

Date 04/16/2008

Department of Commerce

National Oceanic and Atmospheric Administration

FOR CERTIFYING OFFICIAL: Barry West FOR CLEARANCE OFFICER: Diana Hynek

In accordance with the Paperwork Reduction Act, OMB has taken action on your request received 12/29/2007

ACTION REQUESTED: Revision of a currently approved collection

TYPE OF REVIEW REQUESTED: Regular ICR REFERENCE NUMBER: 200712-0648-004

AGENCY ICR TRACKING NUMBER:

TITLE: Marine Recreational Fisheries Statistics Survey LIST OF INFORMATION COLLECTIONS: See next page

OMB ACTION: <u>Approved without change</u> OMB CONTROL NUMBER: <u>0648-0052</u>

The agency is required to display the OMB Control Number and inform respondents of its legal significance in

accordance with 5 CFR 1320.5(b).

EXPIRATION DATE: <u>04/30/2011</u> DISCONTINUE DATE:

BURDEN:	RESPONSES	HOURS	COSTS
Previous	884,071	44,473	0
New	887,821	44,745	0
Difference			
Change due to New Statute	0	0	0
Change due to Agency Discretion	3,750	272	0
Change due to Agency Adjustment	0	0	0
Change Due to Potential Violation of the PRA	0	0	0

### TERMS OF CLEARANCE:

OMB Authorizing Official: Kevin F. Neyland

Deputy Administrator,

Office Of Information And Regulatory Affairs

List of ICs			
IC Title	Form No.	Form Name	CFR Citation
Marine Recreational Fisheries Statistics Survey	NA	Recreational Fishing Questionnaire	
Gulf of Mexico Subregion survey	NA	Gulf subregion telephone survey	
North Carolina Angler License Directory Survey	NA	North Carolina Angler License Directory Survey	

# PAPERWORK REDUCTION ACT SUBMISSION

Please read the instructions before completing this form. For additional forms or assistance in completing this form, contact your agency's

Paperwork Clearance Officer. Send two copies of this form, the collection instrument to be reviewed, the supporting statement, and any additional documentation to: Office of Information and Regulatory Affairs, Office of Management and Budget, Docket Library, Room 10102, 725 17th Street NW, Washington, DC 20503. 1. Agency/Subagency originating request 2. OMB control number b. [ ] None 3. Type of information collection (*check one*) Type of review requested (check one) Regular submission a. [ b. [ Emergency - Approval requested by \_\_\_\_ a. [ ] New Collection Delegated b. [ ] Revision of a currently approved collection c. [ ] Extension of a currently approved collection 5. Small entities Will this information collection have a significant economic impact on a substantial number of small entities? [ ] Yes [ ] No d. [ ] Reinstatement, without change, of a previously approved collection for which approval has expired e. [ ] Reinstatement, with change, of a previously approved collection for which approval has expired 6. Requested expiration date f. [ ] Existing collection in use without an OMB control number a. [ ] Three years from approval date b. [ ] Other Specify: For b-f, note Item A2 of Supporting Statement instructions 7. Title 8. Agency form number(s) (if applicable) 9. Keywords 10. Abstract 11. Affected public (Mark primary with "P" and all others that apply with "x") 12. Obligation to respond (check one) a. \_\_Individuals or households d. \_\_\_Farms
b. \_\_Business or other for-profite. \_\_\_Federal Government ] Voluntary Business or other for-profite. Federal Government

Not-for-profit institutions f. State, Local or Tribal Government Required to obtain or retain benefits 1 Mandatory 13. Annual recordkeeping and reporting burden 14. Annual reporting and recordkeeping cost burden (in thousands of a. Number of respondents b. Total annual responses a. Total annualized capital/startup costs 1. Percentage of these responses b. Total annual costs (O&M) collected electronically c. Total annualized cost requested c. Total annual hours requested d. Current OMB inventory d. Current OMB inventory e. Difference e. Difference f. Explanation of difference f. Explanation of difference 1. Program change 1. Program change 2. Adjustment 2. Adjustment 16. Frequency of recordkeeping or reporting (check all that apply) 15. Purpose of information collection (Mark primary with "P" and all others that apply with "X") a. [ ] Recordkeeping b. [ ] Third party disclosure ] Reporting a. \_\_\_ Application for benefits Program planning or management 1. [ ] On occasion 2. [ ] Weekly Program evaluation f. Research 3. [ ] Monthly General purpose statistics g. Regulatory or compliance 4. [ ] Quarterly 5. [ ] Semi-annually 6. [ ] Annually 7. [ ] Biennially 8. [ ] Other (describe) 18. Agency Contact (person who can best answer questions regarding 17. Statistical methods Does this information collection employ statistical methods the content of this submission) [ ] Yes [ ] No Phone:

OMB 83-I 10/95

# 19. Certification for Paperwork Reduction Act Submissions

On behalf of this Federal Agency, I certify that the collection of information encompassed by this request complies with 5 CFR 1320.9

**NOTE:** The text of 5 CFR 1320.9, and the related provisions of 5 CFR 1320.8(b)(3), appear at the end of the instructions. *The certification is to be made with reference to those regulatory provisions as set forth in the instructions.* 

The following is a summary of the topics, regarding the proposed collection of information, that the certification covers:

- (a) It is necessary for the proper performance of agency functions;
- (b) It avoids unnecessary duplication;
- (c) It reduces burden on small entities;
- (d) It used plain, coherent, and unambiguous terminology that is understandable to respondents;
- (e) Its implementation will be consistent and compatible with current reporting and recordkeeping practices;
- (f) It indicates the retention period for recordkeeping requirements;
- (g) It informs respondents of the information called for under 5 CFR 1320.8(b)(3):
  - (i) Why the information is being collected;
  - (ii) Use of information;
  - (iii) Burden estimate;
  - (iv) Nature of response (voluntary, required for a benefit, mandatory);
  - (v) Nature and extent of confidentiality; and
  - (vi) Need to display currently valid OMB control number;
- (h) It was developed by an office that has planned and allocated resources for the efficient and effective management and use of the information to be collected (see note in Item 19 of instructions);
- (i) It uses effective and efficient statistical survey methodology; and
- (j) It makes appropriate use of information technology.

If you are unable to certify compliance with any of the provisions, identify the item below and explain the reason in Item 18 of the Supporting Statement.

Signature of Senior Official or designee Date

OMB 83-I 10/95

Agency Certification (signature of Assistant Administrator, Deputy Assistant Administrator, Line Office Chief Information Officer, head of MB staff for L.O.s, or of the Director of a Program or StaffOffice)		
Signature	Date	
Signature of NOAA Clearance Officer		
Signature	Date	

# SUPPORTING STATEMENT MARINE RECREATIONAL FISHERY STATISTICS SURVEY OMB CONTROL NO.: 0648-0052

#### A. JUSTIFICATION

# 1. Explain the circumstances that make the collection of information necessary.

Collection of these data is necessary to fulfill statutory requirements of Section 303 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1853 et. seq. and to comply with Executive Order 12962 on Recreational Fisheries. Section 303 (a)) of the Magnuson-Stevens Act specifies data and analyses to be included in Fishery Management Plans (FMP), as well as pertinent data that shall be submitted to the Secretary of Commerce under the plan.

In the past, it was thought that commercial fisheries took the greater part of the fishery catch in the marine waters of the United States. However, most species of fish in estuarine and inshore areas, as well as in many open ocean waters, are harvested by both commercial and recreational fishermen. Recent data indicate that catches by the marine recreational fishery are a significant portion of the total landings of many marine species. Therefore, it is essential to monitor both the commercial and recreational components of the fishery on a continuing basis. The Marine Recreational Fisheries Statistics Survey (MRFSS) makes up the core of the Agency's recreational fishery data collection efforts. Implementation of the new components and sampling levels for the previously approved survey components will depend on fiscal year funding.

This revision will fulfill statutory requirements of Section 401 of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act. Section 401 (g) requires that the Secretary of Commerce, "establish a program to improve the quality and accuracy of information generated by the Marine Recreational Fishery Statistics Survey". The Magnuson-Stevens Fishery Conservation and Management Reauthorization Act (MSRA), further specifies that future surveys should, "target anglers registered or licensed at the State or Federal level to collect participation and effort data", and that the program, "to the maximum extent feasible implement the recommendations of the National Research Council" that were provided in a 2006 review of the methods currently used by National Marine Fisheries Service (NMFS), to survey marine recreational fishing effort and catch. One of the major NRC recommendations was that future telephone surveys of fishing effort should utilize available lists of licensed or registered saltwater anglers as sampling frames.

2. Explain how, by whom, how frequently, and for what purpose the information will be used. If the information collected will be disseminated to the public or used to support information that will be disseminated to the public, then explain how the collection complies with all applicable Information Quality Guidelines.

The MSRA, signed into law in January 2007, requires that the Secretary of Commerce develop and implement a program to improve the quality of marine recreational fishing data by January 1, 2009. Furthermore, MSRA specifies that future fishing surveys target anglers registered at the State or Federal level. Recognizing that available angler list frames may not provide complete

coverage of people who fish recreationally in saltwater, the NMFS, Office of Science and Technology developed a "dual-frame" telephone survey approach that combines more efficient sampling from angler list frames with the less efficient RDD sampling of residential households. Currently, the approach has been implemented in the Gulf of Mexico Region, and it is anticipated that the methodology will be expanded to other states and regions as state and/or Federal saltwater angler registries are implemented (as required by MSRA). Preliminary results suggest that the use of participant list frames is greatly increasing the efficiency of telephone sampling efforts over levels achieved by random-digit-dialing (RDD) household surveys: to date, calls to those on the angler lists result in an average of 45-55% responding that they have had recent fishing activity, compared to 7-12% for the RDD surveys. This request is to expand the dual-frame methodology into North Carolina, which recently implemented a state saltwater fishing license.

The data are used annually by NMFS, regional fishery management councils, interstate marine fisheries commissions, and state fishery agencies in developing, implementing and monitoring fishery management programs. Failure to conduct these data collections would prevent the Secretary from meeting statutory requirements of the Magnuson-Stevens Act of 1996.

Catch and effort statistics are fundamental for assessing the influence of fishing on any stock of fish. The quantities taken, the fishing effort, and both the seasonal and geographic distributions of the catch and effort are required for the development of regional management policies and plans. Social and economic data are used to provide descriptive and behavioral information on marine recreational fishing participants; provide estimates of the value of important recreational fisheries; analyze fisheries management decisions regarding allocation, changes in management strategies or changes in factors that affect catch rates and/or access to marine recreational species for fishing sites; estimate the contribution of recreational fisheries to regional economies; and estimate the impact of fisheries regulations on regional economies. In addition to the need for data on recreational anglers, fisheries management requires cost-earnings on the charter boat fleet.

Accurate and timely catch statistics collected over the range of a species must be used in association with biological studies to perform the stock assessments necessary for monitoring the effectiveness of fishery management planning for optimum yield. Several fish species are now being managed under FMP quota systems that include recreational fishery components. For example, this collection has been the key source of data used to monitor recreational quotas for the harvest of red snapper, king mackerel and Spanish mackerel in the Southeast Region. This collection provides coastwide information on quantity, species composition, and size distribution of catch. Such information is not available from any other source. For example, catch distributions and harvested size distributions obtained in this data collection have formed the basis of FMPs developed for bluefish, red drum, red snapper, summer flounder, weakfish, winter flounder, and other key species targeted by the marine recreational fishery.

It is anticipated that the information collected will be disseminated to the public or used to support publicly disseminated information. As explained in the preceding paragraphs, the information gathered has utility. NMFS will retain control over the information and safeguard it from improper access, modification, and destruction, consistent with NOAA standards for confidentiality, privacy, and electronic information. See response #10 of this Supporting Statement for more information on confidentiality and privacy. The information collection is

designed to yield data that meet all applicable information quality guidelines. Prior to dissemination, the information will be subjected to quality control measures and a predissemination review pursuant to Section 515 of Public Law 106-554.

# 3. <u>Describe whether, and to what extent, the collection of information involves the use of automated, electronic, mechanical, or other technological techniques or other forms of information technology.</u>

The methodological approach for the MRFSS has been developed and refined over 23 years, employing the experience of NMFS statisticians and contractors in statistical sampling and survey methods. State-of-the-art interviewing methods have been used to minimize response times. The proposed data collections require interviewer-mediated reporting of data by respondents in order to minimize item non-response and maximize accuracy of the collected data and statistics estimated from those data. The proposed telephone survey requires use of computer-assisted telephone interviewing (CATI) methods that greatly reduce response errors and data entry errors.

# 4. Describe efforts to identify duplication.

NMFS has the lead Federal responsibility for collection of data from marine recreational fishermen and coordinates marine recreational fishing informational needs with other agencies. For example, in 1987 NMFS coordinated an economic study of marine recreational anglers on the Atlantic Coast with the Environmental Protection Agency. In addition, NMFS has worked with State fishery agencies each year to coordinate data collection efforts and avoid duplication. In some cases, NMFS employs State personnel under contract to conduct field interviewing. The Survey is not conducted in Texas, since existing Texas-sponsored surveys provide the information that would have been obtained by NMFS.

Angler License Directory Surveys (ALDS) are being integrated with the Coastal Household Telephone Survey (CHTS) in a dual-frame survey approach. This introduces the slight possibility that a household or individual could be selected for both surveys (CHTS and ALDS) during a single sampling period in areas where the sample frames overlap. Sample draws for each survey are being carefully sorted and screened to identify households that have been selected for both surveys, and measures have been implemented to ensure that a household is not contacted multiple times during a single sample period.

# 5. <u>If the collection of information involves small businesses or other small entities, describe</u> the methods used to minimize burden.

No small businesses will be impacted by this revision.

# 6. <u>Describe the consequences to the Federal program or policy activities if the collection is</u> not conducted or is conducted less frequently.

An annual survey of recreational anglers is required to monitor changing conditions in the fishery and support modifications in fishery regulations for each fishing year. A continuous time series of data is scientifically essential. Start up costs in hiring and training of interviewers and in overhauling of the site, selection frame for biannual surveys would greatly exceed the

budgeted amount for the Survey, and reduce funds available to collect sufficient interviews to meet statistical objectives.

# 7. Explain any special circumstances that require the collection to be conducted in a manner inconsistent with OMB guidelines.

The collection is consistent with Office of Management and Budget (OMB) guidelines.

8. Provide a copy of the PRA Federal Register notice that solicited public comments on the information collection prior to this submission. Summarize the public comments received in response to that notice and describe the actions taken by the agency in response to those comments. Describe the efforts to consult with persons outside the agency to obtain their views on the availability of data, frequency of collection, the clarity of instructions and recordkeeping, disclosure, or reporting format (if any), and on the data elements to be recorded, disclosed, or reported.

A Federal Register Notice, published on September 12, 2007, solicited public comment on this revision. Several comments were received regarding the proposed survey. Comments are summarized below.

Comment: Limiting the phone survey to licensed anglers will not account for those anglers fishing without a license.

Response: Unlicensed anglers will be accounted for through the existing CHTS. The CHTS will be integrated with the ALDS in a dual-frame approach.

Comment: Two individuals recommended the use of email or online surveys.

Response: Future efforts to collect recreational fishing information may utilize the use of online reporting tools. The purpose of this revision is to refine a survey methodology that utilizes angler directories as sampling frames as required by MSRA.

Comment: Three comments supported the proposed survey in NC, suggesting that it will be a substantial improvement over the existing survey.

# 9. Explain any decisions to provide payments or gifts to respondents, other than remuneration of contractors or grantees.

No payments or gifts to respondents are given under this program.

# 10. <u>Describe any assurance or confidentiality provided to respondents and the basis for assurance in statute, regulation, or agency policy.</u>

Responses are kept confidential as required by section 402(b) of the Magnuson-Stevens and NOAA Administrative Order 216-100, Confidentiality of Fisheries Statistics, and will not be released for public use, except in aggregate statistical form without identification as to its source. Section 402(b) stipulates that data required to be submitted under an FMP shall be confidential and shall not be released except to Federal employees and Council staff responsible for FMP

monitoring and development or when required under court order. Data such as personal addresses and phone numbers will remain confidential.

# 11. Provide additional justification for any questions of a sensitive nature, such as sexual behavior and attitudes, religious beliefs, and other matters that are commonly considered private.

No sensitive questions are asked.

# 12. Provide an estimate in hours of the burden of the collection of information.

# **Directory Frame Telephone Survey of Licensed Marine Recreational Anglers**

This revision includes only adjustments to hours associated with conducting directory-frame telephone surveys. No other survey component will be affected by this revision.

	Persons	Contacts	Mean Time (min.)	Total Hours
Anglers with no trips*	17,068	17,068	1.0	284
Anglers with trips	11,378	11,378	7.0	1,327
TOTALS***	28,446**	28,446		***1,611

<sup>\*</sup> Based on 40 percent of anglers having trips during last two months.

# **Total program burden:**

Survey	Persons	Contacts	Hours
(a) Coastal Household Telephone Survey (CHTS)	497,729	482,354	12,647
(b) Longitudinal Sampling – CHTS	0	37,500	4,375
(c) Angler Directory Telephone Surveys *	28,442	28,442	1,611
(d) Base Intercept Survey	153,000	168,300	11,858
(e) For-Hire Telephone Survey	8,500	44,200	5,157
(f) Vessel Directory Maintenance	5,000	5,000	167
(g) Economic Telephone Survey	0	0	1,038
(h) Economic Intercept/Telephone Survey	0	38,500	3,239
(i) Economic Telephone Survey of Angler Directory	22,000	22,000	978

<sup>\*\*</sup> New totals include 3,750 additional contacts in North Carolina (2,250 expected to report no trips and 1500 to report trips,) resulting in 272 additional hours.

<sup>\*\*\*</sup> This information is shown as (c) in Total program burden below

(j) Follow-up Economic Mail Survey	0	50,400	1,400
(k) Economic Survey of For-Hire Businesses	0	1,125	2,108
(l) Biological Data Collection	10,000	10,000	167
TOTALS	724,671	887,821	44,745

<sup>\*</sup> This revision includes only adjustments to burden hours associated with angler license directory telephone surveys. Total contacts and burden hours reflect these adjustments.

# 13. Provide an estimate of the total annual cost burden to the respondents or record-keepers resulting from the collection (excluding the value of the burden hours in #12 above).

These data collections will incur no cost burden on respondents beyond the costs of response time.

# 14. Provide estimates of annualized cost to the Federal government.

Annual cost to the Federal government is approximately \$350,000 divided as follows: \$300,000 in contract award money and \$50,000 in professional staff, overhead and computing costs.

# 15. Explain the reasons for any program changes or adjustments reported in Items 13 or 14 of the OMB 83-I.

We are requesting an adjustment of 3,746 respondents and 272 burden hours to expand an existing data collection methodology to North Carolina. Expansion of the methodology to North Carolina (NC) will help satisfy the requirements of the Magnuson-Stevens Reauthorization Act.

# 16. For collections whose results will be published, outline the plans for tabulation and publication.

All data collected and analyzed will be included in table format available on the web page of the Fisheries Statistics Division, Office of Science and Technology, National Marine Fisheries Service. The web address is http://www.st.nmfs.gov/st1/recreational. Additional summaries of data will be included in the annual publication "Fisheries of the United States."

# 17. If seeking approval to not display the expiration date for OMB approval of the information collection, explain the reasons why display would be inappropriate.

N/A.

# 18. Explain each exception to the certification statement identified in Item 19 of the OMB 83-I.

There are no exceptions.

### B. COLLECTIONS OF INFORMATION EMPLOYING STATISTICAL METHODS

1. Describe (including a numerical estimate) the potential respondent universe and any sampling or other respondent selection method to be used. Data on the number of entities (e.g. establishments, State and local governmental units, households, or persons) in the universe and the corresponding sample are to be provided in tabular form. The tabulation must also include expected response rates for the collection as a whole. If the collection has been conducted before, provide the actual response rate achieved.

The respondent universe for the NC ALDS includes all licensed saltwater anglers in North Carolina. Individually licensed anglers will be randomly sampled from this universe. Information about the size of the sample universe, sample sizes, and expected response rates are provided below. The expected response rate is 65-75% and the estimated increase in burden due to this revision is based on the maximum expected response rate of 75%.

Licensed Anglers	Sample Size	Expected Response	Expected
		Rate	Respondents
500,000*	5,000	65-75 %	3,750

<sup>\*</sup> Approximate number of licensed anglers as of July 2007.

Response rates for our other surveys that use directory frames or license frames have ranged from approximately 45% to over 90% depending on the state and sample period.

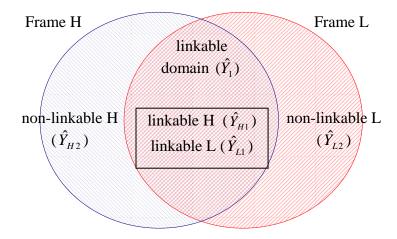
2. Describe the procedures for the collection, including: the statistical methodology for stratification and sample selection; the estimation procedure; the degree of accuracy needed for the purpose described in the justification; any unusual problems requiring specialized sampling procedures; and any use of periodic (less frequent than annual) data collection cycles to reduce burden.

Survey procedures for the North Carolina Angler License Directory Survey (ALDS) will be identical to those previously described and approved for angler license directory-surveys currently being conducted in Washington, Oregon, California, Florida, Alabama, Mississippi, and Louisiana. Gaps in sample frames resulting from saltwater license exemptions will be accounted for by integrating the ALDS with the existing CHTS in a dual-frame approach. A brief description of estimation procedures for the dual-frame approach is included below:

## ALDS / CHTS Dual-Frame Integration

Let Frame H represent the Coastal Household Telephone Survey frame and Frame L represent the Angler License Directory frame. The dual-frame methodology is dependent upon the ability to identify the overlapping and non-overlap portions of Frame H and L. Ideally, the overlapping and non-overlapping units could be easily identified through common software routines. Here, Frames H and L do not have the same listed unit: coastal household in Frame H and licensed anglers in Frame L. A commonly used approach to "normalize" sample units is to define a linkage between the frames. A household is linkable if at least one member of the household purchased a license to fish in the state in which the household is located. All other households (non-licensed households) are non-linkable households. Similarly, a licensed angler is linkable if he/she has an established coastal household in the state where the license is purchased. All other

anglers are non-linkable anglers. By the definition of linkable, three domains can be seen in the following figure.



The estimators of the three domains (a linkable domain and two non-linkable) are additive. The estimators  $(\hat{Y}_{H2} \text{ and } \hat{Y}_{L2})$  for the non-linkable H and L respectively can be used directly in additive formula, but there are two independent estimators,  $\hat{Y}_{H1}$  and  $\hat{Y}_{L1}$  respectively, over the linkable H and L. In the dual frame method (Hartley, 1972), a weighted average  $\hat{Y}_1$  of  $\hat{Y}_{H1}$  and  $\hat{Y}_{L1}$  is used as a compromised estimator.

$$\hat{Y} = \hat{Y}_{H2} + \hat{Y}_1 + \hat{Y}_{L2}$$

$$= \hat{Y}_{H2} + w\hat{Y}_{H1} + (1 - w)\hat{Y}_{L1} + \hat{Y}_{L2}$$

Where the weight w is chosen to minimize the estimated variance of  $\hat{Y}$ .

3. Describe the methods used to maximize response rates and to deal with nonresponse. The accuracy and reliability of the information collected must be shown to be adequate for the intended uses. For collections based on sampling, a special justification must be provided if they will not yield "reliable" data that can be generalized to the universe studied.

Intensive interviewer training and tested methodological approaches are employed to maximize response rates. Interviewers are tested for skills in effective communication with potential respondents, and/or accurate coding of responses before they are hired for training. Training familiarizes interviewers with a procedures manual and develops their interviewing skills through role-playing exercises. Supervision and additional training of interviewers occurs during the conduct of all telephone surveys. Call-center supervisors monitor in-progress interviews and provide immediate feedback and additional training as needed. Refusal rates for the telephone surveys have rarely exceeded five percent during the 25 years of the Survey.

We anticipate that response rates for the North Carolina survey will be 65-75%: we have done a considerable amount of outreach about the need for better data (which was the impetus for the state's implementing a saltwater fishing license). Additional measures to increase response rates will include sending advanced notification letters to selected anglers two weeks before the call,

leaving messages on answering machines with a toll-free callback number, and increasing the number of call attempts from 5 to 7.

4. Describe any tests of procedures or methods to be undertaken. Tests are encouraged as effective means to refine collections, but if ten or more test respondents are involved, OMB must give prior approval.

More than 24 years of testing, methodological research and professional experience in survey work were used in formulating the present methodology.

5. Provide the name and telephone number of individuals consulted on the statistical aspects of the design, and the name of the agency unit, contractor(s), grantee(s), or other person(s) who will actually collect and/or analyze the information for the agency.

Dave Van Voorhees (301-713-2328) is Chief of the Fisheries Statistics Division, which administers the MRFS Program. The present contractor for the telephone survey is Macro International, Inc., of Burlington, Vermont.

# North Carolina Angler License Directory Survey SCREENING QUESTIONNAIRE

# Intro Hello. May I please speak with {restore license holder name}?

Intro Hello. I'm calling to conduct a voluntary survey for the National Marine Fisheries Service and the North Carolina Division of Marine Resources.

[AS NEEDED: May I please speak with an adult in the household?]

We are collecting information for use in conservation of coastal resources and we would appreciate your help with this important study.

Public reporting burden for this collection of information is estimated to average 7 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other suggestions for reducing this burden to Rob Andrews, NOAA Fisheries Service, (1315 East-West Highway, Silver Spring, MD 20910).

Notwithstanding any other provisions of the law, no person is required to respond to, nor shall any person be subjected to a penalty for failure to comply with, a collection of information subject to the requirements of the Paperwork Reduction Act, unless that collection of information displays a currently valid OMB Control Number.

Q1 We want to gather information about recreational saltwater fishing. Saltwater fishing includes fishing in oceans, bays, and brackish portions of rivers. This does not include fishing in freshwater, or for shellfish, such as crabbing. Recreational fishing means the primary purpose of the fishing is for fun or relaxation, as opposed to providing income from the sale of fish.

# **SECTION 1 - INTRODUCTION AND SCREENING**

- Q2 Our records indicate that you {or restore license holder name if proxy} were/was licensed to fish in {restore license state} during the past 2 months. Is this correct?
- Q3 Are any other members of this household licensed to fish in {restore license state}?
- Q3A How many members of this household, including yourself, were licensed to go saltwater fishing in {restore license state} during the previous 2 months?
- Q4 Have I reached you in {restore state of residence}?
- Q5 Have I reached you in {restore county of residence} county?
- Q6 Is this your permanent residence?
- Q7 Does this residence have a land-line telephone {not cell phone}?
- Q8 How many people in total, including yourself, live in your household?

We want to gather information from people who have been recreational saltwater fishing. Saltwater fishing includes fishing in oceans, sounds, or bays, or in brackish portions of rivers. This does not include fishing in freshwater, or for shellfish, such as crabbing. Recreational fishing means the primary purpose of the fishing is for fun or relaxation, as opposed to providing income from the sale of fish.

- Q9 Have you been recreational saltwater fishing in the last 12 months anywhere in the US or in a US territory?
- Q10 Thinking just about the past 2 months, how many people in your household, whether licensed or not, have been recreational saltwater fishing in the last two months in the U.S. or a U.S. Territory?
- Q11 INTERVIEWER: Record gender of respondent
  - 1 male
  - 2 female

# **SECTION 2 - MAIN QUESTIONNAIRE**

I'd like to ask each person who has been recreational saltwater fishing in the last 2 months a few questions about their fishing trip(s). What are the first names of the people in your household who have been recreational saltwater fishing in the past 2 months?

Are you one of the people in your household who has been saltwater fishing in the last 2 months?

I'd like to ask you a few questions about your most recent fishing trips. Of course, all of your answers will be kept confidential. This survey is conducted in accordance with the Privacy Act of 1974. You are not required to answer any question that you feel is an intrusion of your privacy.

# $\{LABEL\ \textbf{LOOP1\_START}\} - \{\underline{ANGLER\ PROFILING\ STARTS\ HERE}\}$

# Q12 {if state ne HI}

On how many days in the past two months, between {restore TODAY-2 Months} and {restore TODAY-1}, did you (s/he) go saltwater fishing in {restore state} or in a boat launched from {restore state}?

- 1-62 {record response}
- 0 NONE
- 98 DK
- 99 REFUSED

# Q13 {if state ne HI}

On how many days in the past two months, between {restore TODAY-2 Months} and {restore TODAY-1}, did you (s/he) go saltwater fishing in any coastal state or territory of the US other than {restore state} or from a boat launched from another coastal state or territory of the US?

- 1-62 {record response}
- 0 NONE
- 98 DK
- 99 REFUSED

## {LABEL **TRIPLOOP START**} – {TRIP PROFILING STARTS HERE}

Q14 { if TripUp=0 }

When did you (s/he) last go saltwater fishing? I have a calendar with me in case we need to look up some of the specific dates.

1 {record month}

99 Refused

{skip to LABEL TripLoop End}

 $\{if\ Trip Up > 1\}$ 

Can you tell me the date of the **saltwater fishing** trip prior to that one?

- 1 {record month}
- NO MORE TRIPS during time period

{Skip to Q38}

99 Refused

{skip to LABEL TripLoop End}

- Q15 [INTERVIEWER: record day. If respondent can't remember the day, ask if it was a weekday or weekend. You may prompt for answers by using your calendar]
  - 1 {record day}

{range=1 through 31}

2 If weekday, enter WD

{record WD}

3 If weekend, enter WE

{record WE} {record DK}

98 If DK, enter DK

- 99 Refused
- Q16 On that day, did you (he/she) fish from a boat?
- Q17 {Ask if fished from a boat}

Was that from a ...

- 1 Party or head boat -- CATEGORY B
- 2 Charter boat -- CATEGORY B
- 3 Private boat -- CATEGORY C
- 4 Rental boat -- CATEGORY C
- 5 Boat don't know what type -- CATEGORY C
- 8 DK
- 9 REFUSED
- Q18 On that day, did you (he/she) fish from the shore?
- Q19 Was that from a ...
  - 1 Pier
  - 2 Dock
  - 3 Jetty / Breakwater / Beachway
  - 4 Bridge / Causeway
  - 5 Other manmade structure
  - 6 Bank / Beach
  - 8 DK
  - 9 REFUSED

Q20 Now I'd like to ask you a series of questions about the {restore mode} trip you (s/he) took on that Q21 Did the boat return to {restore state}? To what state or US territory did the boat return? Q22 1 Alabama 2 Alaska 6 California 9 Connecticut 10 Delaware 12 Florida 13 Georgia 15 Hawaii 22 Louisiana 23 Maine 24 Maryland 25 Massachusetts 28 Mississippi 33 New Hampshire New Jersey 34 36 New York 37 North Carolina 41 Oregon 44 Rhode Island 45 South Carolina 48 Texas 51 Virginia 53 Washington 72 Puerto Rico Other - inland state or non-US territory 1 98 DK/R Q23 To what **coastal** county did your boat return? 1 {coastal county list displayed} 99998 DK 99999 R 999 R Q24 Does the public have access to the place from which the boat left, or is it private access? 1 public has access private access only (the public does not have access) 2 3 Military [do not read] 7 STOP RECORDING TRIP DETAILS 8 DK 9 [INTERVIEWER: type "special" for help with this question]

Was it a launch ramp, boat slip, dock or mooring, private property unlocked marina or something else?

- 1 launch ramp
- 2 boat slip
- dock or mooring
- 4 private property unlocked marina
- 5 something else
- 7 STOP RECORDING TRIP DETAILS
- 8 DK
- 9 R

# Q26 {ask if PrivAcc=1 }

Was it from a personal residence or dock, a private locked-gate marina, a private property unlocked marina, or something else?

- 1 personal residence or dock
- 2 a private locked-gate marina
- 3 a private property unlocked marina
- 4 something else
- 7 STOP RECORDING TRIP DETAILS
- 8 DK
- 9 R
- Q27 Was most of the boat fishing effort that day in the ocean, sound, river, bay or inlet?
  - 1 ocean/gulf
  - 2 sound
  - 3 river
  - 4 bay
  - 5 inlet, including inter-coastal waterways and canals
  - 6 other {specify}
  - 8 DK
  - 9 R
- AreaX\_a1 Was most of the fishing less than or greater than THREE miles from shore?
  - 1 THREE miles or less from shore
  - 2 Greater than THREE miles from shore
  - 8 DK
  - 9 R

## {LABEL **TripLoop End**} – {TRIP PROFILING ENDS HERE}

## {LABEL 77} - {IF INTERVIEW IS BROKEN OFF}

{IF TripUp>= TotalDays, go to LABEL LANGUAGE}

RM\_1 For the remaining {restore number of remaining trips not discussed} days, could you at least please tell me how many times and in what state and county or US territorial island you fished from a party/charter boat, a private/rental boat, and the shore?

- 1 respondent will continue
- 2 need to change number of initial trips
- 9 respondent refused

{set change=1}} {skip to LABEL LANGUAGE}

 $\{If\ change=0,\ skip\ to\ RM\_3\}$ 

RM\_2 [Record the TOTAL number of days actually fished from {restore recall period start date} through {restore recall period end date}.]

1 Record response

{If modified number of trips = TripUp, go to LABEL LANGUAGE}

RM\_3 Of the remaining trips, how many were in party or charter boats?

1 record response 99 DK/REFUSED {range is 0 to 62} {skip to RM\_4}

{IF RM\_3=0, go to RM\_4}

RM\_3A In what state or US territory were the majority of your party or charter boat trips?

- 1 Alabama
- 2 Alaska
- 6 California
- 9 Connecticut
- 10 Delaware
- 12 Florida
- 13 Georgia
- 15 Hawaii
- 22 Louisiana
- Maine
- 24 Maryland
- 25 Massachusetts
- 28 Mississippi
- 33 New Hampshire
- 34 New Jersey
- 36 New York
- 37 North Carolina
- 41 Oregon
- 44 Rhode Island
- 45 South Carolina
- 48 Texas
- 51 Virginia
- Washington
- 72 Puerto Rico
- 55 Other inland state or non-US territory
- 98 DK

OMB Control No.: 0648-0052; Expiration Date: 09/30/2008

```
Display county list for appropriate state
       99998 DK
       99999 REFUSED
RM_5 Of the remaining trips, how many were from the shore?
       1
              record response
                                                                                 {range is 0 to 62}
       99
              DK/REFUSED
                                                                                {skip to RM_END}
{If RM_5=0, go to RM_END}
              In what state or US territory did you do the majority of your shore fishing?
RM_5A
       1
              Alabama
       2
              Alaska
       6
              California
       9
              Connecticut
       10
              Delaware
       12
              Florida
              Georgia
       13
       15
              Hawaii
       22
              Louisiana
       23
              Maine
       24
              Maryland
       25
              Massachusetts
       28
              Mississippi
       33
              New Hampshire
       34
              New Jersey
              New York
       36
       37
              North Carolina
       41
              Oregon
       44
              Rhode Island
       45
              South Carolina
       48
              Texas
               Virginia
       51
       53
              Washington
       72
              Puerto Rico
       55
              Other - inland state or non-US territory
       98
              DK
       99
              R}
RM_5B:
       {If RM_5A ne 72,15 or 22}
                                     To what county?
       {If RM 5A=22}
                                     To what parish?
                                     To what municipality?
       \{If RM_5A=72\}
       \{If RM\_5A=15\}
                                     To what island?
              Display county list for appropriate state
       1
       99998 DK
       99999 REFUSED}
```

To what island?

 $\{If RM_4A=15\}$ 

# $\{LABEL~RM\_END\}$

# {LABEL LANGUAGE}

- Q29 [INTERVIEWER: Record language of this survey]
  - 1 English
  - 2 Spanish

# $\{LABEL\ \textbf{Loop1-End}\} - \{\underline{ANGLER\ PROFILING\ ENDS\ HERE}\}$

# {LABEL **CLOSING**}

 $\{LABEL\ X1\}$ 

Thank you for your assistance. That concludes this survey. Have a good day/night.

#### SEC. 303. CONTENTS OF FISHERY MANAGEMENT PLANS 16 U.S.C. 1853

#### 95-354, 99-659, 101-627, 104-297

- (a) REQUIRED PROVISIONS.—Any fishery management plan which is prepared by any Council, or by the Secretary, with respect to any fishery, shall—
  - (1) contain the conservation and management measures, applicable to foreign fishing and fishing by vessels of the United States, which are—
    - (A) necessary and appropriate for the conservation and management of the fishery to prevent overfishing and rebuild overfished stocks, and to protect, restore, and promote the long-term health and stability of the fishery;
      - (B) described in this subsection or subsection (b), or both; and
    - (C) consistent with the national standards, the other provisions of this Act, regulations implementing recommendations by international organizations in which the United States participates (including but not limited to closed areas, quotas, and size limits), and any other applicable law;
  - (2) contain a description of the fishery, including, but not limited to, the number of vessels involved, the type and quantity of fishing gear used, the species of fish involved and their location, the cost likely to be incurred in management, actual and potential revenues from the fishery, any recreational interest in the fishery, and the nature and extent of foreign fishing and Indian treaty fishing rights, if any;
  - (3) assess and specify the present and probable future condition of, and the maximum sustainable yield and optimum yield from, the fishery, and include a summary of the information utilized in making such specification;
    - (4) assess and specify—
    - (A) the capacity and the extent to which fishing vessels of the United States, on an annual basis, will harvest the optimum yield specified under paragraph (3),
    - (B) the portion of such optimum yield which, on an annual basis, will not be harvested by fishing vessels of the United States and can be made available for foreign fishing, and
    - (C) the capacity and extent to which United States fish processors, on an annual basis, will process that portion of such optimum yield that will be harvested by fishing vessels of the United States:

## 109-479

(5) specify the pertinent data which shall be submitted to the Secretary with respect to commercial, recreational, charter fishing, and fish processing in the fishery, including, but not limited to, information regarding the type and quantity of fishing gear used, catch by species in numbers of fish or weight thereof, areas in which fishing was engaged in, time of fishing, number of hauls, economic information necessary to meet the requirements of this Act, and the estimated processing capacity of, and the actual processing capacity utilized by, United States fish processors;

- (6) consider and provide for temporary adjustments, after consultation with the Coast Guard and persons utilizing the fishery, regarding access to the fishery for vessels otherwise prevented from harvesting because of weather or other ocean conditions affecting the safe conduct of the fishery; except that the adjustment shall not adversely affect conservation efforts in other fisheries or discriminate among participants in the affected fishery;
- (7) describe and identify essential fish habitat for the fishery based on the guidelines established by the Secretary under section 305(b)(1)(A), minimize to the extent practicable adverse effects on such habitat caused by fishing, and identify other actions to encourage the conservation and enhancement of such habitat;
- (8) in the case of a fishery management plan that, after January 1, 1991, is submitted to the Secretary for review under section 304(a) (including any plan for which an amendment is submitted to the Secretary for such review) or is prepared by the Secretary, assess and specify the nature and extent of scientific data which is needed for effective implementation of the plan;

#### 109-479

- (9) include a fishery impact statement for the plan or amendment (in the case of a plan or amendment thereto submitted to or prepared by the Secretary after October 1, 1990) which shall assess, specify, and analyze the likely effects, if any, including the cumulative conservation, economic, and social impacts, of the conservation and management measures on, and possible mitigation measures for—
  - (A) participants in the fisheries and fishing communities affected by the plan or amendment:
  - (B) participants in the fisheries conducted in adjacent areas under the authority of another Council, after consultation with such Council and representatives of those participants; and
  - (C) the safety of human life at sea, including whether and to what extent such measures may affect the safety of participants in the fishery;
- (10) specify objective and measurable criteria for identifying when the fishery to which the plan applies is overfished (with an analysis of how the criteria were determined and the relationship of the criteria to the reproductive potential of stocks of fish in that fishery) and, in the case of a fishery which the Council or the Secretary has determined is approaching an overfished condition or is overfished, contain conservation and management measures to prevent overfishing or end overfishing and rebuild the fishery;
- (11) establish a standardized reporting methodology to assess the amount and type of bycatch occurring in the fishery, and include conservation and management measures that, to the extent practicable and in the following priority—
  - (A) minimize bycatch; and
  - (B) minimize the mortality of bycatch which cannot be avoided;

#### 16 U.S.C. 1853 MSA § 303

(12) assess the type and amount of fish caught and released alive during recreational fishing under catch and release fishery management programs and the mortality of such fish, and include conservation and management measures that, to the extent practicable, minimize mortality and ensure the extended survival of such fish;

#### 109-479

(13) include a description of the commercial, recreational, and charter fishing sectors which participate in the fishery, including its economic impact, and, to the extent practicable, quantify trends in landings of the managed fishery resource by the commercial, recreational, and charter fishing sectors;

#### 109-479

(14) to the extent that rebuilding plans or other conservation and management measures which reduce the overall harvest in a fishery are necessary, allocate, taking into consideration the economic impact of the harvest restrictions or recovery benefits on the fishery participants in each sector, any harvest restrictions or recovery benefits fairly and equitably among the commercial, recreational, and charter fishing sectors in the fishery and;

#### 109-479

(15) establish a mechanism for specifying annual catch limits in the plan (including a multiyear plan), implementing regulations, or annual specifications, at a level such that overfishing does not occur in the fishery, including measures to ensure accountability.

#### 97-453, 99-659, 101-627, 102-251, 104-297

- (b) DISCRETIONARY PROVISIONS.—Any fishery management plan which is prepared by any Council, or by the Secretary, with respect to any fishery, may—
  - (1) require a permit to be obtained from, and fees to be paid to, the Secretary, with respect to—
    - (A) any fishing vessel of the United States fishing, or wishing to fish, in the exclusive economic zone [or special areas,]\* or for anadromous species or Continental Shelf fishery resources beyond such zone [or areas]\*;
      - (B) the operator of any such vessel; or
      - (C) any United States fish processor who first receives fish that are subject to the plan;

### 109-479

- (2)(A) designate zones where, and periods when, fishing shall be limited, or shall not be permitted, or shall be permitted only by specified types of fishing vessels or with specified types and quantities of fishing gear;
- (B) designate such zones in areas where deep sea corals are identified under section 408, to protect deep sea corals from physical damage from fishing gear or to prevent loss or damage to such fishing gear from interactions with deep sea corals, after considering long-term sustainable uses of fishery resources in such areas; and

- (C) with respect to any closure of an area under this Act that prohibits all fishing, ensure that such closure—
  - (i) is based on the best scientific information available;
  - (ii) includes criteria to assess the conservation benefit of the closed area;
  - (iii) establishes a timetable for review of the closed area's performance that is consistent with the purposes of the closed area; and
  - (iv) is based on an assessment of the benefits and impacts of the closure, including its size, in relation to other management measures (either alone or in combination with such measures), including the benefits and impacts of limiting access to: users of the area, overall fishing activity, fishery science, and fishery and marine conservation;
- (3) establish specified limitations which are necessary and appropriate for the conservation and management of the fishery on the—
  - (A) catch of fish (based on area, species, size, number, weight, sex, bycatch, total biomass, or other factors);
  - (B) sale of fish caught during commercial, recreational, or charter fishing, consistent with any applicable Federal and State safety and quality requirements; and
  - (C) transshipment or transportation of fish or fish products under permits issued pursuant to section 204;
- (4) prohibit, limit, condition, or require the use of specified types and quantities of fishing gear, fishing vessels, or equipment for such vessels, including devices which may be required to facilitate enforcement of the provisions of this Act;

#### 109-479

(5) incorporate (consistent with the national standards, the other provisions of this Act, and any other applicable law) the relevant fishery conservation and management measures of the coastal States nearest to the fishery and take into account the different circumstances affecting fisheries from different States and ports, including distances to fishing grounds and proximity to time and area closures;

#### 109-479

- (6) establish a limited access system for the fishery in order to achieve optimum yield if, in developing such system, the Council and the Secretary take into account—
  - (A) present participation in the fishery;
  - (B) historical fishing practices in, and dependence on, the fishery;
  - (C) the economics of the fishery;
  - (D) the capability of fishing vessels used in the fishery to engage in other fisheries;
  - (E) the cultural and social framework relevant to the fishery and any affected fishing communities;
    - (F) the fair and equitable distribution of access privileges in the fishery; and
    - (G) any other relevant considerations;

#### 16 U.S.C. 1853 MSA § 303

- (7) require fish processors who first receive fish that are subject to the plan to submit data which are necessary for the conservation and management of the fishery;
- (8) require that one or more observers be carried on board a vessel of the United States engaged in fishing for species that are subject to the plan, for the purpose of collecting data necessary for the conservation and management of the fishery; except that such a vessel shall not be required to carry an observer on board if the facilities of the vessel for the quartering of an observer, or for carrying out observer functions, are so inadequate or unsafe that the health or safety of the observer or the safe operation of the vessel would be jeopardized;
- (9) assess and specify the effect which the conservation and management measures of the plan will have on the stocks of naturally spawning anadromous fish in the region;
- (10) include, consistent with the other provisions of this Act, conservation and management measures that provide harvest incentives for participants within each gear group to employ fishing practices that result in lower levels of bycatch or in lower levels of the mortality of bycatch;
- (11) reserve a portion of the allowable biological catch of the fishery for use in scientific research:

#### 109-479

- (12) include management measures in the plan to conserve target and non-target species and habitats, considering the variety of ecological factors affecting fishery populations; and
- (14)[sic]<sup>15</sup> prescribe such other measures, requirements, or conditions and restrictions as are determined to be necessary and appropriate for the conservation and management of the fishery.

## 97-453, 104-297

- (c) PROPOSED REGULATIONS.—Proposed regulations which the Council deems necessary or appropriate for the purposes of—
  - (1) implementing a fishery management plan or plan amendment shall be submitted to the Secretary simultaneously with the plan or amendment under section 304; and
  - (2) making modifications to regulations implementing a fishery management plan or plan amendment may be submitted to the Secretary at any time after the plan or amendment is approved under section 304.

<sup>15</sup> So in original.

P.L. 109-479, sec. 104(b), MSA § 303 note 16 U.S.C. 1853 note EFFECTIVE DATES; APPLICATION TO CERTAIN SPECIES.—The amendment made by subsection (a)(10)<sup>16</sup>—

- (1) shall, unless otherwise provided for under an international agreement in which the United States participates, take effect—
  - (A) in fishing year 2010 for fisheries determined by the Secretary to be subject to overfishing; and
  - (B) in fishing year 2011 for all other fisheries; and
- (2) shall not apply to a fishery for species that have a life cycle of approximately 1 year unless the Secretary has determined the fishery is subject to overfishing of that species; and
- (3) shall not limit or otherwise affect the requirements of section 301(a)(1) or 304(e) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1851(a)(1) or 1854(e), respectively).

### 109-479

## SEC. 303A. LIMITED ACCESS PRIVILEGE PROGRAMS. 16 U.S.C. 1853a

- (a) IN GENERAL.—After the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, a Council may submit, and the Secretary may approve, for a fishery that is managed under a limited access system, a limited access privilege program to harvest fish if the program meets the requirements of this section.
- (b) NO CREATION OF RIGHT, TITLE, OR INTEREST.—Limited access privilege, quota share, or other limited access system authorization established, implemented, or managed under this Act—
  - (1) shall be considered a permit for the purposes of sections 307, 308, and 309;
  - (2) may be revoked, limited, or modified at any time in accordance with this Act, including revocation if the system is found to have jeopardized the sustainability of the stock or the safety of fishermen;
  - (3) shall not confer any right of compensation to the holder of such limited access privilege, quota share, or other such limited access system authorization if it is revoked, limited, or modified;
  - (4) shall not create, or be construed to create, any right, title, or interest in or to any fish before the fish is harvested by the holder; and
  - (5) shall be considered a grant of permission to the holder of the limited access privilege or quota share to engage in activities permitted by such limited access privilege or quota share.

<sup>&</sup>lt;sup>16</sup> Section 104(a)(10) of P.L. 109-479 added section 303(a)(15).

## (c) REQUIREMENTS FOR LIMITED ACCESS PRIVILEGES.—

- (1) IN GENERAL.—Any limited access privilege program to harvest fish submitted by a Council or approved by the Secretary under this section shall—
  - (A) if established in a fishery that is overfished or subject to a rebuilding plan, assist in its rebuilding;
  - (B) if established in a fishery that is determined by the Secretary or the Council to have over-capacity, contribute to reducing capacity;
    - (C) promote—
      - (i) fishing safety;
      - (ii) fishery conservation and management; and
      - (iii) social and economic benefits;
  - (D) prohibit any person other than a United States citizen, a corporation, partnership, or other entity established under the laws of the United States or any State, or a permanent resident alien, that meets the eligibility and participation requirements established in the program from acquiring a privilege to harvest fish, including any person that acquires a limited access privilege solely for the purpose of perfecting or realizing on a security interest in such privilege;
  - (E) require that all fish harvested under a limited access privilege program be processed on vessels of the United States or on United States soil (including any territory of the United States);
    - (F) specify the goals of the program;
  - (G) include provisions for the regular monitoring and review by the Council and the Secretary of the operations of the program, including determining progress in meeting the goals of the program and this Act, and any necessary modification of the program to meet those goals, with a formal and detailed review 5 years after the implementation of the program and thereafter to coincide with scheduled Council review of the relevant fishery management plan (but no less frequently than once every 7 years);
  - (H) include an effective system for enforcement, monitoring, and management of the program, including the use of observers or electronic monitoring systems;
  - (I) include an appeals process for administrative review of the Secretary's decisions regarding initial allocation of limited access privileges;
  - (J) provide for the establishment by the Secretary, in consultation with appropriate Federal agencies, for an information collection and review process to provide any additional information needed to determine whether any illegal acts of anti-competition, anti-trust, price collusion, or price fixing have occurred among regional fishery associations or persons receiving limited access privileges under the program; and

- (K) provide for the revocation by the Secretary of limited access privileges held by any person found to have violated the antitrust laws of the United States.
- (2) WAIVER.—The Secretary may waive the requirement of paragraph (1)(E) if the Secretary determines that—
  - (A) the fishery has historically processed the fish outside of the United States; and
  - (B) the United States has a seafood safety equivalency agreement with the country where processing will occur.

### (3) FISHING COMMUNITIES.—

#### (A) IN GENERAL.—

- (i) ELIGIBILITY.—To be eligible to participate in a limited access privilege program to harvest fish, a fishing community shall—
  - (I) be located within the management area of the relevant Council;
  - (II) meet criteria developed by the relevant Council, approved by the Secretary, and published in the Federal Register;
  - (III) consist of residents who conduct commercial or recreational fishing, processing, or fishery-dependent support businesses within the Council's management area; and
  - (IV) develop and submit a community sustainability plan to the Council and the Secretary that demonstrates how the plan will address the social and economic development needs of coastal communities, including those that have not historically had the resources to participate in the fishery, for approval based on criteria developed by the Council that have been approved by the Secretary and published in the Federal Register.
- (ii) FAILURE TO COMPLY WITH PLAN.—The Secretary shall deny or revoke limited access privileges granted under this section for any person who fails to comply with the requirements of the community sustainability plan. Any limited access privileges denied or revoked under this section may be reallocated to other eligible members of the fishing community.

- (B) PARTICIPATION CRITERIA.—In developing participation criteria for eligible communities under this paragraph, a Council shall consider—
  - (i) traditional fishing or processing practices in, and dependence on, the fishery;
  - (ii) the cultural and social framework relevant to the fishery;
  - (iii) economic barriers to access to fishery;
  - (iv) the existence and severity of projected economic and social impacts associated with implementation of limited access privilege programs on harvesters, captains, crew, processors, and other businesses substantially dependent upon the fishery in the region or subregion;
  - (v) the expected effectiveness, operational transparency, and equitability of the community sustainability plan; and
  - (vi) the potential for improving economic conditions in remote coastal communities lacking resources to participate in harvesting or processing activities in the fishery.

## (4) REGIONAL FISHERY ASSOCIATIONS.—

- (A) IN GENERAL.—To be eligible to participate in a limited access privilege program to harvest fish, a regional fishery association shall—
  - (i) be located within the management area of the relevant Council;
  - (ii) meet criteria developed by the relevant Council, approved by the Secretary, and published in the Federal Register;
  - (iii) be a voluntary association with established by-laws and operating procedures;
  - (iv) consist of participants in the fishery who hold quota share that are designated for use in the specific region or subregion covered by the regional fishery association, including commercial or recreational fishing, processing, fishery-dependent support businesses, or fishing communities;
  - (v) not be eligible to receive an initial allocation of a limited access privilege but may acquire such privileges after the initial allocation, and may hold the annual fishing privileges of any limited access privileges it holds or the annual fishing privileges that is [sic]<sup>17</sup> members contribute; and
  - (vi) develop and submit a regional fishery association plan to the Council and the Secretary for approval based on criteria developed by the Council that have been approved by the Secretary and published in the Federal Register.
- (B) FAILURE TO COMPLY WITH PLAN.—The Secretary shall deny or revoke limited access privileges granted under this section to any person participating in a regional fishery association who fails to comply with the requirements of the regional fishery association plan.

<sup>&</sup>lt;sup>17</sup> So in original.

- (C) PARTICIPATION CRITERIA.—In developing participation criteria for eligible regional fishery associations under this paragraph, a Council shall consider—
  - (i) traditional fishing or processing practices in, and dependence on, the fishery;
  - (ii) the cultural and social framework relevant to the fishery;
  - (iii) economic barriers to access to fishery;
  - (iv) the existence and severity of projected economic and social impacts associated with implementation of limited access privilege programs on harvesters, captains, crew, processors, and other businesses substantially dependent upon the fishery in the region or subregion;
    - (v) the administrative and fiduciary soundness of the association; and
  - (vi) the expected effectiveness, operational transparency, and equitability of the fishery association plan.
- (5) ALLOCATION.—In developing a limited access privilege program to harvest fish a Council or the Secretary shall—
  - (A) establish procedures to ensure fair and equitable initial allocations, including consideration of—
    - (i) current and historical harvests;
    - (ii) employment in the harvesting and processing sectors;
    - (iii) investments in, and dependence upon, the fishery; and
    - (iv) the current and historical participation of fishing communities;
  - (B) consider the basic cultural and social framework of the fishery, especially through—
    - (i) the development of policies to promote the sustained participation of small owner-operated fishing vessels and fishing communities that depend on the fisheries, including regional or port-specific landing or delivery requirements; and
    - (ii) procedures to address concerns over excessive geographic or other consolidation in the harvesting or processing sectors of the fishery;
  - (C) include measures to assist, when necessary and appropriate, entry-level and small vessel owner-operators, captains, crew, and fishing communities through set-asides of harvesting allocations, including providing privileges, which may include set-asides or allocations of harvesting privileges, or economic assistance in the purchase of limited access privileges;
  - (D) ensure that limited access privilege holders do not acquire an excessive share of the total limited access privileges in the program by—
    - (i) establishing a maximum share, expressed as a percentage of the total limited access privileges, that a limited access privilege holder is permitted to hold, acquire, or use; and
    - (ii) establishing any other limitations or measures necessary to prevent an inequitable concentration of limited access privileges; and

(E) authorize limited access privileges to harvest fish to be held, acquired, used by, or issued under the system to persons who substantially participate in the fishery, including in a specific sector of such fishery, as specified by the Council.

### (6) PROGRAM INITIATION.—

- (A) LIMITATION.—Except as provided in subparagraph (D), a Council may initiate a fishery management plan or amendment to establish a limited access privilege program to harvest fish on its own initiative or if the Secretary has certified an appropriate petition.
- (B) PETITION.—A group of fishermen constituting more than 50 percent of the permit holders, or holding more than 50 percent of the allocation, in the fishery for which a limited access privilege program to harvest fish is sought, may submit a petition to the Secretary requesting that the relevant Council or Councils with authority over the fishery be authorized to initiate the development of the program. Any such petition shall clearly state the fishery to which the limited access privilege program would apply. For multispecies permits in the Gulf of Mexico, only those participants who have substantially fished the species proposed to be included in the limited access program shall be eligible to sign a petition for such a program and shall serve as the basis for determining the percentage described in the first sentence of this subparagraph.
- (C) CERTIFICATION BY SECRETARY.—Upon the receipt of any such petition, the Secretary shall review all of the signatures on the petition and, if the Secretary determines that the signatures on the petition represent more than 50 percent of the permit holders, or holders of more than 50 percent of the allocation in the fishery, as described by subparagraph (B), the Secretary shall certify the petition to the appropriate Council or Councils.

# (D) NEW ENGLAND AND GULF REFERENDUM.—

(i) Except as provided in clause (iii) for the Gulf of Mexico commercial red snapper fishery, the New England and Gulf Councils may not submit, and the Secretary may not approve or implement, a fishery management plan or amendment that creates an individual fishing quota program, including a Secretarial plan, unless such a system, as ultimately developed, has been approved by more than 2/3 of those voting in a referendum among eligible permit holders, or other persons described in clause (v), with respect to the New England Council, and by a majority of those voting in the referendum among eligible permit holders with respect to the Gulf Council. For multispecies permits in the Gulf of Mexico, only those participants who have substantially fished the species proposed to be included in the individual fishing quota program shall be eligible to vote in such a referendum. If an individual fishing quota program fails to be approved by the requisite number of those voting, it may be revised and submitted for approval in a subsequent referendum.

- (ii) The Secretary shall conduct a referendum under this subparagraph, including notifying all persons eligible to participate in the referendum and making available to them information concerning the schedule, procedures, and eligibility requirements for the referendum process and the proposed individual fishing quota program. Within 1 year after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary shall publish guidelines and procedures to determine procedures and voting eligibility requirements for referenda and to conduct such referenda in a fair and equitable manner.
- (iii) The provisions of section 407(c) of this Act shall apply in lieu of this subparagraph for an individual fishing quota program for the Gulf of Mexico commercial red snapper fishery.
- (iv) Chapter 35 of title 44, United States Code, (commonly known as the Paperwork Reduction Act) does not apply to the referenda conducted under this subparagraph.
- (v) The Secretary shall promulgate criteria for determining whether additional fishery participants are eligible to vote in the New England referendum described in clause (i) in order to ensure that crew members who derive a significant percentage of their total income from the fishery under the proposed program are eligible to vote in the referendum.
- (vi) In this subparagraph, the term 'individual fishing quota' does not include a sector allocation.
- (7) TRANSFERABILITY.—In establishing a limited access privilege program, a Council shall—
  - (A) establish a policy and criteria for the transferability of limited access privileges (through sale or lease), that is consistent with the policies adopted by the Council for the fishery under paragraph (5); and
  - (B) establish, in coordination with the Secretary, a process for monitoring of transfers (including sales and leases) of limited access privileges.
- (8) PREPARATION AND IMPLEMENTATION OF SECRETARIAL PLANS.—This subsection also applies to a plan prepared and implemented by the Secretary under section 304(c) or 304(g).
- (9) ANTITRUST SAVINGS CLAUSE.—Nothing in this Act shall be construed to modify, impair, or supersede the operation of any of the antitrust laws. For purposes of the preceding sentence, the term 'antitrust laws' has the meaning given such term in subsection (a) of the first section of the Clayton Act, except that such term includes section 5 of the Federal Trade Commission Act to the extent that such section 5 applies to unfair methods of competition.

- (d) AUCTION AND OTHER PROGRAMS.—In establishing a limited access privilege program, a Council shall consider, and may provide, if appropriate, an auction system or other program to collect royalties for the initial, or any subsequent, distribution of allocations in a limited access privilege program if—
  - (1) the system or program is administered in such a way that the resulting distribution of limited access privilege shares meets the program requirements of this section; and
  - (2) revenues generated through such a royalty program are deposited in the Limited Access System Administration Fund established by section 305(h)(5)(B) and available subject to annual appropriations.
- (e) COST RECOVERY.—In establishing a limited access privilege program, a Council shall—
  - (1) develop a methodology and the means to identify and assess the management, data collection and analysis, and enforcement programs that are directly related to and in support of the program; and
  - (2) provide, under section 304(d)(2), for a program of fees paid by limited access privilege holders that will cover the costs of management, data collection and analysis, and enforcement activities.
- (f) CHARACTERISTICS.—A limited access privilege established after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 is a permit issued for a period of not more than 10 years that—
  - (1) will be renewed before the end of that period, unless it has been revoked, limited, or modified as provided in this subsection;
  - (2) will be revoked, limited, or modified if the holder is found by the Secretary, after notice and an opportunity for a hearing under section 554 of title 5, United States Code, to have failed to comply with any term of the plan identified in the plan as cause for revocation, limitation, or modification of a permit, which may include conservation requirements established under the plan;
  - (3) may be revoked, limited, or modified if the holder is found by the Secretary, after notice and an opportunity for a hearing under section 554 of title 5, United States Code, to have committed an act prohibited by section 307 of this Act; and
  - (4) may be acquired, or reacquired, by participants in the program under a mechanism established by the Council if it has been revoked, limited, or modified under paragraph (2) or (3).

# (g) LIMITED ACCESS PRIVILEGE ASSISTED PURCHASE PROGRAM.—

- (1) IN GENERAL.—A Council may submit, and the Secretary may approve and implement, a program which reserves up to 25 percent of any fees collected from a fishery under section 304(d)(2) to be used, pursuant to section 53706(a)(7) of title 46, United States Code, to issue obligations that aid in financing—
  - (A) the purchase of limited access privileges in that fishery by fishermen who fish from small vessels; and
  - (B) the first-time purchase of limited access privileges in that fishery by entry level fishermen.
- (2) ELIGIBILITY CRITERIA.—A Council making a submission under paragraph (1) shall recommend criteria, consistent with the provisions of this Act, that a fisherman must meet to qualify for guarantees under subparagraphs (A) and (B) of paragraph (1) and the portion of funds to be allocated for guarantees under each subparagraph.
- (h) EFFECT ON CERTAIN EXISTING SHARES AND PROGRAMS.—Nothing in this Act, or the amendments made by the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, shall be construed to require a reallocation or a reevaluation of individual quota shares, processor quota shares, cooperative programs, or other quota programs, including sector allocation in effect before the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006.

# (i) TRANSITION RULES.—

- (1) IN GENERAL.—The requirements of this section shall not apply to any quota program, including any individual quota program, cooperative program, or sector allocation for which a Council has taken final action or which has been submitted by a Council to the Secretary, or approved by the Secretary, within 6 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, except that—
  - (A) the requirements of section 303(d) of this Act in effect on the day before the date of enactment of that Act shall apply to any such program;
  - (B) the program shall be subject to review under subsection (c)(1)(G) of this section not later than 5 years after the program implementation; and
  - (C) nothing in this subsection precludes a Council from incorporating criteria contained in this section into any such plans.
- (2) PACIFIC GROUNDFISH PROPOSALS.—The requirements of this section, other than subparagraphs (A) and (B) of subsection (c)(1) and subparagraphs (A), (B), and (C) of paragraph (1) of this subsection, shall not apply to any proposal authorized under section 302(f) of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 that is submitted within the timeframe prescribed by that section.

16 U.S.C. 1853a note, 1854 MSA §§ 303A note, 304

# P.L. 109-479, sec. 106(e), MSA § 303A note

16 U.S.C. 1853a note

**APPLICATION WITH AMERICAN FISHERIES ACT.**—Nothing in section 303A of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), as added by subsection (a) [P.L. 109-479], shall be construed to modify or supersede any provision of the American Fisheries Act (46 U.S.C. 12102 note; 16 U.S.C. 1851 note; et alia).

#### P.L. 104-297, sec. 108(i), MSA § 303 note

**EXISTING QUOTA PLANS.**—Nothing in this Act [P.L.104-297] or the amendments made by this Act shall be construed to require a reallocation of individual fishing quotas under any individual fishing quota program approved by the Secretary before January 4, 1995.

#### SEC. 304. ACTION BY THE SECRETARY

16 U.S.C. 1854

# 104-297

# (a) REVIEW OF PLANS.—

- (1) Upon transmittal by the Council to the Secretary of a fishery management plan or plan amendment, the Secretary shall—
  - (A) immediately commence a review of the plan or amendment to determine whether it is consistent with the national standards, the other provisions of this Act, and any other applicable law; and
  - (B) immediately publish in the Federal Register a notice stating that the plan or amendment is available and that written information, views, or comments of interested persons on the plan or amendment may be submitted to the Secretary during the 60-day period beginning on the date the notice is published.
  - (2) In undertaking the review required under paragraph (1), the Secretary shall—
  - (A) take into account the information, views, and comments received from interested persons;
    - (B) consult with the Secretary of State with respect to foreign fishing; and
  - (C) consult with the Secretary of the department in which the Coast Guard is operating with respect to enforcement at sea and to fishery access adjustments referred to in section 303(a)(6).
- (3) The Secretary shall approve, disapprove, or partially approve a plan or amendment within 30 days of the end of the comment period under paragraph (1) by written notice to the Council. A notice of disapproval or partial approval shall specify—
  - (A) the applicable law with which the plan or amendment is inconsistent;
  - (B) the nature of such inconsistencies; and
  - (C) recommendations concerning the actions that could be taken by the Council to conform such plan or amendment to the requirements of applicable law.

If the Secretary does not notify a Council within 30 days of the end of the comment period of the approval, disapproval, or partial approval of a plan or amendment, then such plan or amendment shall take effect as if approved.

#### Federal Register

Vol. 60, No. 111

Friday, June 9, 1995

# **Presidential Documents**

#### Title 3—

# Executive Order 12962 of June 7, 1995

# The President

# **Recreational Fisheries**

By the authority vested in me as President by the Constitution and the laws of the United States of America, and in furtherance of the purposes of the Fish and Wildlife Act of 1956 (16 U.S.C. 742a-d, and e-j), the Fish and Wildlife Coordination Act (16 U.S.C. 661–666c), the National Environmental Policy Act of 1969 (42 U.S.C. 4321 *et seq.*), and the Magnuson Fishery Conservation and Management Act (16 U.S.C. 1801–1882), and other pertinent statutes, and in order to conserve, restore, and enhance aquatic systems to provide for increased recreational fishing opportunities nationwide, it is ordered as follows:

- **Section 1.** Federal Agency Duties. Federal agencies shall, to the extent permitted by law and where practicable, and in cooperation with States and Tribes, improve the quantity, function, sustainable productivity, and distribution of U.S. aquatic resources for increased recreational fishing opportunities by: (a) developing and encouraging partnerships between governments and the private sector to advance aquatic resource conservation and enhance recreational fishing opportunities;
- (b) identifying recreational fishing opportunities that are limited by water quality and habitat degradation and promoting restoration to support viable, healthy, and, where feasible, self-sustaining recreational fisheries;
- (c) fostering sound aquatic conservation and restoration endeavors to benefit recreational fisheries;
- (d) providing access to and promoting awareness of opportunities for public participation and enjoyment of U.S. recreational fishery resources;
- (e) supporting outreach programs designed to stimulate angler participation in the conservation and restoration of aquatic systems;
- (f) implementing laws under their purview in a manner that will conserve, restore, and enhance aquatic systems that support recreational fisheries;
- (g) establishing cost-share programs, under existing authorities, that match or exceed Federal funds with nonfederal contributions;
- (h) evaluating the effects of Federally funded, permitted, or authorized actions on aquatic systems and recreational fisheries and document those effects relative to the purpose of this order; and
- (i) assisting private landowners to conserve and enhance aquatic resources on their lands.
- **Sec. 2.** National Recreational Fisheries Coordination Council. A National Recreational Fisheries Coordination Council ("Coordination Council") is hereby established. The Coordination Council shall consist of seven members, one member designated by each of the following Secretaries—Interior, Commerce, Agriculture, Energy, Transportation, and Defense—and one by the Administrator of the Environmental Protection Agency. The Coordination Council shall: (a) ensure that the social and economic values of healthy aquatic systems that support recreational fisheries are considered by Federal agencies in the course of their actions;
- (b) reduce duplicative and cost-inefficient programs among Federal agencies involved in conserving or managing recreational fisheries;
- (c) share the latest resource information and management technologies to assist in the conservation and management of recreational fisheries;

- (d) assess the implementation of the Conservation Plan required under section 3 of this order; and
- (e) develop a biennial report of accomplishments of the Conservation Plan.

The representatives designated by the Secretaries of Commerce and the Interior shall cochair the Coordination Council.

- **Sec. 3.** Recreational Fishery Resources Conservation Plan. (a) Within 12 months of the date of this order, the Coordination Council, in cooperation with Federal agencies, States, and Tribes, and after consulting with the Federally chartered Sport Fishing and Boating Partnership Council, shall develop a comprehensive Recreational Fishery Resources Conservation Plan ("Conservation Plan").
- (b) The Conservation Plan will set forth a 5-year agenda for Federal agencies identified by the Coordination Council. In so doing, the Conservation Plan will establish, to the extent permitted by law and where practicable; (1) measurable objectives to conserve and restore aquatic systems that support viable and healthy recreational fishery resources, (2) actions to be taken by the identified Federal agencies, (3) a method of ensuring the accountability of such Federal agencies, and (4) a comprehensive mechanism to evaluate achievements. The Conservation Plan will, to the extent practicable, be integrated with existing plans and programs, reduce duplication, and will include recommended actions for cooperation with States, Tribes, conservation groups, and the recreational fisheries community.
- **Sec. 4.** *Joint Policy for Administering the Endangered Species Act of 1973.* All Federal agencies will aggressively work to identify and minimize conflicts between recreational fisheries and their respective responsibilities under the Endangered Species Act of 1973 ("ESA") (16 U.S.C. 1531 et seq.). Within 6 months of the date of this order, the Fish and Wildlife Service and the National Marine Fisheries Service will promote compatibility and reduce conflicts between the administration of the ESA and recreational fisheries by developing a joint agency policy that will; (1) ensure consistency in the administration of the ESA between and within the two agencies, (2) promote collaboration with other Federal, State, and Tribal fisheries managers, and (3) improve and increase efforts to inform nonfederal entities of the requirements of the ESA.
- **Sec. 5.** Sport Fishing and Boating Partnership Council. To assist in the implementation of this order, the Secretary of the Interior shall expand the role of the Sport Fishing and Boating Partnership Council to: (a) monitor specific Federal activities affecting aquatic systems and the recreational fisheries they support;
- (b) review and evaluate the relation of Federal policies and activities to the status and conditions of recreational fishery resources; and
- (c) prepare an annual report of its activities, findings, and recommendations for submission to the Coordination Council.
- **Sec. 6.** *Judicial Review.* This order is intended only to improve the internal management of the executive branch and it is not intended to create any right, benefit or trust responsibility, substantive or procedural, enforceable at law or equity by a party against the United States, its agencies, its officers, or any other person.

William Termson

THE WHITE HOUSE, June 7. 1995.

# Signed January 12, 2007 SEC. 201. RECREATIONAL FISHERIES INFORMATION.

Section 401 (16 U.S.C. 1881) is amended by striking subsection (g) and inserting the following:

- "(g) RECREATIONAL FISHERIES.—
  - "(1) FEDERAL PROGRAM.—The Secretary shall establish and implement a regionally based registry program for recreational fishermen in each of the 8 fishery management regions. The program, which shall not require a fee before January 1, 2011, shall provide for—
    - $^{\prime\prime}$ (A) the registration (including identification and contact information) of individuals who engage in recreational fishing—
      - "(i) in the Exclusive Economic Zone;
      - "(ii) for anadromous species; or
      - "(iii) for Continental Shelf fishery resources beyond the Exclusive Economic Zone; and
    - "(B) if appropriate, the registration (including the ownership, operator, and identification of the vessel) of vessels used in such fishing.
  - "(2) STATE PROGRAMS.—The Secretary shall exempt from registration under the program recreational fishermen and charter fishing vessels licensed, permitted, or registered under the laws of a State if the Secretary determines that information from the State program is suitable for the Secretary's use or is used to assist in completing marine recreational fisheries statistical surveys, or evaluating the effects of proposed conservation and management measures for marine recreational fisheries.

    "(3) DATA COLLECTION-
    - (A) IMPROVEMENT OF THE MARINE RECREATIONAL FISHERY STATISTICS SURVEY- Within 24 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with representatives of the recreational fishing industry and experts in statistics, technology, and other appropriate fields, shall establish a program to improve the quality and accuracy of information generated by the Marine Recreational Fishery Statistics Survey, with a goal of achieving acceptable accuracy and utility for each individual fishery. "(B) NRC REPORT RECOMMENDATIONS- The program shall take into consideration and, to the maximum extent feasible, implement the recommendations of the National Research Council in its report Review of Recreational Fisheries Survey Methods (2006), including—
  - "(i) redesigning the Survey to improve the effectiveness and appropriateness of sampling and estimation procedures, its applicability to various kinds of management decisions, and its usefulness for social and economic analyses; and
  - "(ii) providing for ongoing technical evaluation and modification as needed to meet emerging management needs.
- "(C) METHODOLOGY.—Unless the Secretary determines that alternate methods will achieve this goal more efficiently and effectively, the program shall, to the extent possible, include—
  - "(i) an adequate number of dockside interviews to accurately estimate recreational catch and effort;
  - "(ii) use of surveys that target anglers registered or licensed at the State or Federal level to collect participation and effort data;
  - "(iii) collection and analysis of vessel trip report data from charter fishing vessels; and
  - "(iv) development of a weather corrective factor that can be applied to recreational catch and effort estimates; and
  - "(v) an independent committee composed of recreational fishermen, academics, persons with expertise in stock assessments and survey design, and appropriate personnel from the National Marine Fisheries Service to review the collection estimates, geographic, and other variables related to dockside intercepts and to identify deficiencies in
  - recreational data collection, and possible correction measures.
- "(D) DEADLINE- The Secretary shall complete the program under this paragraph and implement the improved Marine Recreational Fishery Statistics Survey not later than January 1, 2009.
- "(4) REPORT- Within 24 months after establishment of the program, the Secretary shall submit a report to Congress that describes the progress made toward achieving the goals and objectives of the program."

#### SECTION 515 PRE-DISSEMINATION REVIEW & DOCUMENTATION GUIDELINES

#### Background

Section 515 of the Treasury and General Government Appropriations Act for Fiscal Year 2001 (Public Law 106-554, aka the Data Quality Act or Information Quality Act) directed the Office of Management and Budget (OMB) to issue government-wide guidelines that "provide policy and procedural guidance to federal agencies for ensuring and maximizing the quality, objectivity, utility, and integrity of information (including statistical information) disseminated by federal agencies." OMB complied by issuing guidelines which direct each federal agency to 1) issue its own guidelines; 2) establish administrative mechanisms allowing affected persons to seek and obtain correction of information that does not comply with the OMB 515 Guidelines or the agency guidelines; and 3) report periodically to OMB on the number and nature of complaints received by the agency and how the complaints were handled. The OMB Guidelines can be found at: <a href="http://www.whitehouse.gov/omb/fedreg/reproducible2.pdf">http://www.whitehouse.gov/omb/fedreg/reproducible2.pdf</a>

The Department of Commerce Guidelines can be found at: <a href="http://www.osec.doc.gov/cio/oipr/iqg.htm">http://www.osec.doc.gov/cio/oipr/iqg.htm</a>

The NOAA Section 515 Information Quality Guidelines, created with input and reviews from each of the components of NOAA Fisheries, went into effect on October 1, 2002. **The NOAA Information Quality Guidelines are posted on the NOAA home page under "Information Quality."** <a href="http://www.noaanews.noaa.gov/stories/iq.htm">http://www.noaanews.noaa.gov/stories/iq.htm</a>

The guidelines apply to a wide variety of government information products and all types of media, including printed, electronic, broadcast or other. The guidelines define "Information" as, "any communication or representation of knowledge such as facts or data, in any medium or form, including textual, numerical, graphic, cartographic, narrative, or audiovisual forms." For example, this definition includes information that an agency disseminates from a web page. The guidelines define "Dissemination" as, "agency initiated or sponsored distribution of information to the public." Explicitly **not** included within this term is distribution limited to "government employees or agency contractors or grantees; intra- or inter-agency use or sharing of government information; and responses to requests for agency records under the Freedom of Information Act, the Privacy Act, the Federal Advisory Committee Act or other similar law." It also does not include distribution limited to correspondence with individuals or persons, press releases, archival records, public filings, subpoenas or adjudicative processes. (See the NOAA IQ Guidelines, pgs 5-6).

To assist in Data Quality Act compliance, NOAA Fisheries has established a series of actions that should be completed for each new information product subject to the Data Quality Act. (See "Information Generation and Compliance Documentation" and "Pre-Dissemination Review" below.) In addition to the information contained in this document, familiarity with the NOAA Section 515 Information Quality Guidelines (<a href="http://www.noaanews.noaa.gov/stories/iq.htm">http://www.noaanews.noaa.gov/stories/iq.htm</a>) is crucial for NOAA Fisheries employees who engage in the generation and dissemination of information.

# Information Generation and Compliance Documentation

- The fundamental step in the process is to create a Sec. 515 Information Quality file for each new information product. To aid in this process, a Section 515 Pre-Dissemination Review and Documentation form has been created. These guidelines are intended to serve as a supplement to the Pre-Dissemination Review and Documentation Form. The basic steps to the documentation process are outlined below.
- Complete general information (e.g., author/responsible office, title/description) section of the form.
- Determine the information category (i.e., original data; synthesized products; interpreted products; hydrometeorological, hazardous chemical spill, and space weather warnings, forecasts, and advisories; experimental products; natural resource plans; corporate and general information). For most information products, you will only need to check one box. More complex documents may be an "aggregate" of different categories of information products.
- Generate the information in a way that meets each of the applicable standards for the appropriate information category. See the NOAA Information Quality Guidelines.
- Document how the standards for **utility, integrity** and **objectivity** are met for each information product, describing what measures were taken to meet each of the applicable standards. Use the 2 page Pre-Dissemination Review & Documentation Form to document compliance with the Utility and Integrity standards contained in NOAA's Information Quality Guidelines. The Utility and Integrity standards pertain to all categories of information disseminated by NOAA. Use these guidelines (pgs 4-11) to document compliance with the applicable objectivity standards for your information product and attach that documentation to the Pre-Dissemination Review & Documentation Form.
- Maintain the Sec. 515 Information Quality file in a readily accessible place. Pre-Dissemination Review
- Before information is disseminated, it must be reviewed for compliance with the NOAA Sec. 515 Information Quality Guidelines. This is accomplished by reviewing the information and the Sec. 515 Information Quality file.
- The Pre-Dissemination Review should be conducted during the normal course of clearing the information product for release. The person conducting the Pre-Dissemination Review will sign and date the Pre-Dissemination Review & Documentation Form. The reviewing official must be at least one level above the person generating the information product.
- The Pre-Dissemination Review form and the supporting information quality documentation must accompany the information product through the clearance process and be maintained on file.

# Completing the Section 515 Pre-Dissemination Review & Documentation Form

Using the Section 515 Pre-Dissemination Review & Documentation Form and these guidelines, document how the information product meets the

following standards for **Utility, Integrity** and **Objectivity. Please note:** Use the Pre-Dissemination Review & Documentation Form to document how the information product complies with the Utility and Integrity standards that pertain to all categories of information products. The Utility and Integrity standards are presented here for your convenience. Use these guidelines to explain how the information product meets the applicable Objectivity standards for the information product and attach that documentation to the Pre-Dissemination Review & Documentation Form.

#### I. Utility of Information Product

Utility means that disseminated information is useful to its intended users. "Useful" means that the content of the information is helpful, beneficial, or serviceable to its intended users, or that the information supports the usefulness of other disseminated information by making it more accessible or easier to read, see, understand, obtain or use.

- A. Is the information helpful, beneficial or serviceable to the intended user? Explain.
- B. Who are the intended users of the data or information product? (e.g., the American public; other federal agencies; state and local governments; recreational concerns; national and international organizations). Is this data or information product an improvement over previously available information? Is it more detailed or current? Is it more useful or accessible to the public? Has it been improved based on comments or interactions with users?
- C. What media are used in the dissemination of the information? Printed publications? CD-ROM? Internet? Is the product made available in a standard data format?

  Does it use consistent attribute naming and unit conventions to ensure that the information is accessible to a broad range of users with a variety of operating systems and data needs?

#### II. Integrity of Information Product

Integrity refers to security - the protection of information from unauthorized access or revision, to ensure that the information is not compromised through corruption or falsification. Prior to dissemination, NOAA information, independent of the specific intended distribution mechanism, is safeguarded from improper access, modification, or destruction, to a degree commensurate with the risk and magnitude of harm that could result from the loss, misuse, or unauthorized access to or modification of such information. Please note: all electronic information disseminated by NOAA adheres to the standards set forth in paragraph A below. If the information product is disseminated electronically, simply circle paragraph II(A) on the form. You may also contact your IT Manager for further information.

Explain (circle) how the information product meets the following standards for integrity:

- A. All electronic information disseminated by NOAA adheres to the standards set out in Appendix III, "Security of Automated Information Resources," OMB Circular A-130; the Computer Security Act; and the Government Information Security Reform Act.
- B. If information is confidential, it is safeguarded pursuant to the Privacy Act and Titles 13, 15, and 22 of the U. S. Code (confidentiality of census, business and financial information).
- C. Other/Discussion

(e.g., 50 CFR 600, Subpart E, Confidentiality of Statistics of the Magnuson-Stevens Fishery Conservation and Management Act; NOAA Administrative Order 216-100, Protection of Confidential Fisheries Statistics; 50 CFR 229.11, Confidentiality of information collected under the Marine Mammal Protection Act.)

#### III. Objectivity of Information Product

- (1) Indicate which one of the following categories of information products apply for this product (check one):
  - Original Data go to Section A
  - Synthesized Products go to Section B
  - Interpreted Products go to Section C
  - Hydrometeorological, Hazardous Chemical Spill, and Space Weather Warnings, Forecasts, and Advisories go to Section D
  - Experimental Products go to Section E
  - Natural Resource Plans go to Section F
  - Corporate and General Information go to Section G
- (2) Describe how this information product meets the applicable objectivity standards.

General Standard: Information is presented in an accurate, clear, complete, and unbiased manner, and in proper context. The substance of the information is accurate, reliable, and unbiased; in the scientific, financial or statistical context, original and supporting data are generated and the analytical results are developed using sound, commonly accepted scientific and research methods. "Accurate" means that information is within an acceptable degree of imprecision or error appropriate to the particular kind of information at issue and otherwise meets commonly accepted scientific, financial and statistical standards.

If the information is "influential," that is, it is expected to have a genuinely clear and substantial impact on major public policy and private sector decisions, it is noted as such and it is presented with the highest degree of transparency. If influential information constitutes an assessment of risks to human health, safety or the environment, indicate whether the risk assessment was qualitative or quantitative, and describe which SDWA-adapted quality standards at page 9 of NOAA's Section 515 Information Quality Guidelines were applied to the information product.

Use of third party information in the product (information not collected or generated by NOAA) is only done when the information is of known quality and consistent with NOAA's Section 515 Guidelines; any limitations, assumptions, collection methods, or uncertainties concerning the information are taken into account and disclosed.

Specific Standards: Specific objectivity standards for categories of information products disseminated by NOAA are listed below. Document how the general and specific objectivity standards for the particular information product were met.

#### A. <u>Original Data</u>

Original Data are data in their most basic useful form. These are data from individual times and locations that have not been summarized or processed to higher levels of analysis. While these data are often derived from other direct measurements (e.g., spectral signatures from a chemical analyzer, electronic signals from current meters), they represent properties of the environment. These data can be disseminated in both real time and retrospectively. Examples of original data include buoy data, survey data (e.g., living marine resource and hydrographic surveys), biological and chemical properties, weather observations, and satellite data.

Objectivity of original data is achieved using sound quality control techniques.

Detail how the data collection methods, systems, instruments, training, and/or tools are appropriate to meet the requirements of the intended users.

Were the methods, systems, instruments, etc., validated before use?

Were standard operating procedures (SOPs) followed for time series data collections? If not, document the valid scientific reasons for the deviation.

Document the quality control techniques used, for example:

- Gross error checks for data that fall outside of physically realistic ranges (e.g., a minimum, maximum or maximum change)
- Comparisons made with other independent sources of the same measurement
- Examination of individual time series and statistical summaries
- Application of sensor drift coefficients determined by a comparison of pre- and post-deployment calibrations
- Visual inspection of data

Describe any evolution and/or improvements in survey techniques, instrument performance and/or data processing.

Have metadata record descriptions and explanations of the methods and quality controls to which original data are subjected been included in the disseminated product? If not, they must be made available upon request.

#### B. <u>Synthesized Products</u>

Synthesized Products are those that have been developed through analysis of original data. This includes analysis through statistical methods; model interpolations, extrapolations, and simulations; and combinations of multiple sets of original data. While some scientific evaluation and judgment is needed, the methods of analysis are well documented and relatively routine. Examples of synthesized products include summaries of fisheries landings statistics, weather statistics, model outputs, data display through Geographical Information System techniques, and satellite-derived maps.

The objectivity of synthesized products is achieved by using data of known quality, applying sound analytical techniques, and reviewing the products or processes used to create them before dissemination. For synthesized products, please document the following:

Identify data sources (preferred option) or be prepared to make them available upon request.

Are the data used of known quality or from sources acceptable to the relevant scientific and technical communities?

Are the methods used to create the synthesized product published in standard methods manuals or generally accepted by the relevant scientific and technical communities? Are the methods documented in readily accessible formats by the disseminating office?

Describe the review process used to ensure the validity of the synthesized product or the procedures used to create them, e.g., statistical procedures, models, or other analysis tools.

If the synthesized product is unique or not regularly produced, was this product reviewed by internal and/or external experts?

If this is a routinely produced synthesized product, was the process for developing the product reviewed by internal and/or external experts?

Does the synthesized product include information about the methods used to create the product? If not, the methods must be made available upon request.

#### C. <u>Interpreted Products</u>

Interpreted Products are those that have been developed through interpretation of original data and synthesized products. In many cases, this information incorporates additional contextual and/or normative data, standards, or information that puts original data and synthesized products into larger spatial, temporal, or issue contexts. This information is subject to scientific interpretation, evaluation, and judgment. Examples of interpreted products include journal articles, scientific papers, technical reports, and production of and contributions to integrated assessments.

Objectivity of interpreted products is achieved by using data of known quality or from sources acceptable to the relevant scientific and technical communities and reliable supporting products, applying sound analytical techniques, presenting the information in the proper context, and reviewing the products before dissemination.

Are all data and information sources identified or properly referenced?

Are the methods used to create the interpreted product generally accepted by the relevant scientific and technical communities? Is information concerning the quality and limitations of the interpreted product provided to help the user assess the suitability of the product for the user's application?

Describe the review process used to ensure that the product is valid, complete, unbiased, objective and relevant. For example, peer reviews, ranging from internal peer review by staff who were not involved in the development of the product to formal, independent, external peer review. The review should be conducted at a level commensurate with the importance of the interpreted product.

Does the interpreted product include a description of the methods used to create the product? If not, they must be made available upon

request.

#### D. <u>Hydrometeorological, Hazardous Chemical Spill, and Space Weather</u>

#### Warnings, Forecasts, and Advisories

Hydrometeorological, Hazardous Chemical Spill, and Space Weather Warnings, Forecasts, and Advisories are time-critical interpretations of original data and synthesized products, prepared under tight time constraints and covering relatively short, discrete time periods. As such, these warnings, forecasts, and advisories represent the best possible information in given circumstances. They are subject to scientific interpretation, evaluation, and judgment. Some products in this category, such as weather forecasts, are routinely prepared. Other products, such as tornado warnings, hazardous chemical spill trajectories, and solar flare alerts, are of an urgent nature and are prepared for unique circumstances.

Objectivity of information in this category is achieved by using reliable data collection methods and sound analytical techniques and systems to ensure the highest possible level of accuracy given the time critical nature of the products.

What is the source of the data or information used in the product? Are the data used of known quality or from sources acceptable to the relevant scientific and technical communities? Are the sources included in the information product? If not, they must be made available upon request. Are the methods used to create the product generally accepted by the relevant scientific and technical communities?

Please note if individual best judgment was used due to the time-critical nature of the product.

What mechanisms were used to evaluate the accuracy of the information product? Statistical analysis may be carried out for a subset of products for verification purposes.

# E. <u>Experimental Products</u>

Experimental products are products that are experimental (in the sense that their quality has not yet been fully determined) in nature, or are products that are based in part on experimental capabilities or algorithms. Experimental products fall into two classes.

They are either (1) disseminated for experimental use, evaluation or feedback, or (2) used in cases where, in the view of qualified scientists who are operating in an urgent situation in which the timely flow of vital information is crucial to human health, safety, or the environment, the danger to human health, safety, or the environment will be lessened if every tool available is used. Examples of experimental products include imagery or data from non-NOAA sources, algorithms currently being tested and evaluated, experimental climate forecasts, and satellite imagery processed with developmental algorithms for urgent needs (e.g., wildfire detection).

Objectivity of experimental products is achieved by using the best science and supporting studies available, in accordance with sound and objective scientific practices, evaluated in the relevant scientific and technical communities, and peer-reviewed where feasible.

Describe the science and/or supporting studies used, the evaluation techniques used, and note any peer-review of the experimental product. Were the results of initial tests or evaluations made available where possible? Describe the review, by the appropriate NOAA unit, of the experimental products and capabilities documentation, along with any tests or evaluations.

Are explicit limitations provided concerning the quality of the experimental product? Is the degree of uncertainty indicated? Describe the testing process used, e.g., the experimental product or capabilities are used only after careful testing, evaluation, and review by NOAA experts, and then are approved for provisional use only by selected field offices or other NOAA components. This process is repeated as needed to ensure an acceptable and reliable level of quality.

#### F. <u>Natural Resource Plans</u>

Natural Resource Plans are information products that are prescribed by law and have content, structure, and public review processes (where applicable) that will be based upon published standards, e.g., statutory or regulatory guidelines. Examples of such published standards include the National Standard Guidelines (50 CFR Part 600, Subpart D), Essential Fish Habitat Guidelines, and Operational Guidelines - Fishery Management Plan Process, all under the Magnuson-Stevens Fishery Conservation and Management Act; and the National Marine Sanctuary Management Plan Handbook (16 U.S.C. section 1434) under the National Marine Sanctuary Act. These Natural Resource Plans are a composite of several types of information (e.g., scientific, management, stakeholder input, and agency policy) from a variety of internal and external sources. Examples of Natural Resources Plans include fishery, protected resource, and sanctuary management plans and regulations, and natural resource restoration plans.

Objectivity of Natural Resource Plans will be achieved by adhering to published standards, using information of known quality or from sources acceptable to the relevant scientific and technical communities, presenting the information in the proper context, and reviewing the products before dissemination.

What published standard(s) governs the creation of the Natural Resource Plan? Does the Plan adhere to the published standards? (See the NOAA Sec. 515 Information Quality Guidelines, Section II(F) for links to the published standards for the Plans disseminated by NOAA.)

Was the Plan developed using the best information available? Please explain.

Have clear distinctions been drawn between policy choices and the supporting science upon which they are based? Have all supporting materials, information, data and analyses used within the Plan been properly referenced to ensure transparency?

Describe the review process of the Plan by technically qualified individuals to ensure that the Plan is valid, complete, unbiased, objective and relevant. For example, internal review by staff who were not involved in the development of the Plan to formal, independent, external peer review. The level of review should be commensurate with the importance of the Plan and the constraints imposed by legally enforceable deadlines.

# G. <u>Corporate and General Information</u>

Corporate or general information includes all non-scientific, non-financial, non-statistical information. Examples include program and organizational descriptions, brochures, pamphlets, education and outreach materials, newsletters, and other general descriptions of NOAA operations and capabilities.

Corporate and general information disseminated by NOAA must be presented in a clear, complete, and unbiased manner, and in a context that enhances usability to the intended audience. To the extent possible, identify the sources of the disseminated information, consistent with confidentiality, privacy and security considerations and protections, and taking into account timely presentation, the medium of dissemination, and the importance of the information, balanced against the resources required and the time available.

Information disseminated by NOAA is reliable and accurate to an acceptable degree of error as determined by factors such as the importance of the information, the intended use, time sensitivity, expected degree of permanence, relation to the primary mission(s) of the disseminating office, and the context of the dissemination, balanced against the resources required and the time available.

For non-scientific, non-statistical information, has the information product been reasonably determined to be factually correct in the view of the disseminating office as of the time of dissemination?

Describe the review process for the information product. Review can be accomplished in a number of ways, including but not limited to combinations of the following:

- Active personal review of information by supervisory and management layers, either by reviewing each individual
  dissemination, or selected samples, or by any other reasonable method.
- Use of quality check lists, charts, statistics, or other means of tracking quality, completeness, and usefulness.
- Process design and monitoring to ensure that the process itself imposes checks on information quality.
- Review during information preparation.
- Use of management controls.
- Any other method, which serves to enhance the accuracy, reliability and objectivity of the information.

# 104-297

# SEC. 402. INFORMATION COLLECTION

16 U.S.C. 1881a

#### 109-479

# (a) COLLECTION PROGRAMS.—

- (1) COUNCIL REQUESTS.—If a Council determines that additional information would be beneficial for developing, implementing, or revising a fishery management plan or for determining whether a fishery is in need of management, the Council may request that the Secretary implement an information collection program for the fishery which would provide the types of information specified by the Council. The Secretary shall undertake such an information collection program if he determines that the need is justified, and shall promulgate regulations to implement the program within 60 days after such determination is made. If the Secretary determines that the need for an information collection program is not justified, the Secretary shall inform the Council of the reasons for such determination in writing. The determinations of the Secretary under this paragraph regarding a Council request shall be made within a reasonable period of time after receipt of that request.
- (2) SECRETARIAL INITIATION.—If the Secretary determines that additional information is necessary for developing, implementing, revising, or monitoring a fishery management plan, or for determining whether a fishery is in need of management, the Secretary may, by regulation, implement an information collection or observer program requiring submission of such additional information for the fishery.

#### 109-479

# (b) CONFIDENTIALITY OF INFORMATION.—

- (1) Any information submitted to the Secretary, a State fishery management agency, or a marine fisheries commission by any person in compliance with the requirements of this Act shall be confidential and shall not be disclosed except—
  - (A) to Federal employees and Council employees who are responsible for fishery management plan development, monitoring, or enforcement;
  - (B) to State or Marine Fisheries Commission employees as necessary to further the Department's mission, subject to a confidentiality agreement that prohibits public disclosure of the identity of business of any person;
  - (C) to State employees who are responsible for fishery management plan enforcement, if the States employing those employees have entered into a fishery enforcement agreement with the Secretary and the agreement is in effect;
    - (D) when required by court order;
  - (E) when such information is used by State, Council, or Marine Fisheries Commission employees to verify catch under a limited access program, but only to the extent that such use is consistent with subparagraph (B);
  - (F) when the Secretary has obtained written authorization from the person submitting such information to release such information to persons for reasons not otherwise provided for in this subsection, and such release does not violate other requirements of this Act;
  - (G) when such information is required to be submitted to the Secretary for any determination under a limited access program; or

- (H) in support of homeland and national security activities, including the Coast Guard's homeland security missions as defined in section 888(a)(2) of the Homeland Security Act of 2002 (6 U.S.C. 468(a)(2)).
- (2) Any observer information shall be confidential and shall not be disclosed, except in accordance with the requirements of subparagraphs (A) through (H) of paragraph (1), or—
  - (A) as authorized by a fishery management plan or regulations under the authority of the North Pacific Council to allow disclosure to the public of weekly summary bycatch information identified by vessel or for haul-specific bycatch information without vessel identification:
  - (B) when such information is necessary in proceedings to adjudicate observer certifications; or
  - (C) as authorized by any regulations issued under paragraph (3) allowing the collection of observer information, pursuant to a confidentiality agreement between the observers, observer employers, and the Secretary prohibiting disclosure of the information by the observers or observer employers, in order—
    - (i) to allow the sharing of observer information among observers and between observers and observer employers as necessary to train and prepare observers for deployments on specific vessels; or
      - (ii) to validate the accuracy of the observer information collected.
- (3) The Secretary shall, by regulation, prescribe such procedures as may be necessary to preserve the confidentiality of information submitted in compliance with any requirement or regulation under this Act, except that the Secretary may release or make public any such information in any aggregate or summary form which does not directly or indirectly disclose the identity or business of any person who submits such information. Nothing in this subsection shall be interpreted or construed to prevent the use for conservation and management purposes by the Secretary, or with the approval of the Secretary, the Council, of any information submitted in compliance with any requirement or regulation under this Act or the use, release, or publication of bycatch information pursuant to paragraph (2)(A).

# (c) RESTRICTION ON USE OF CERTAIN INFORMATION.—

- (1) The Secretary shall promulgate regulations to restrict the use, in civil enforcement or criminal proceedings under this Act, the Marine Mammal Protection Act of 1972 (16 U.S.C. 1361 et seq.), and the Endangered Species Act (16 U.S.C. 1531 et seq.), of information collected by voluntary fishery data collectors, including sea samplers, while aboard any vessel for conservation and management purposes if the presence of such a fishery data collector aboard is not required by any of such Acts or regulations thereunder.
- (2) The Secretary may not require the submission of a Federal or State income tax return or statement as a prerequisite for issuance of a permit until such time as the Secretary has promulgated regulations to ensure the confidentiality of information contained in such return or statement, to limit the information submitted to that necessary to achieve a demonstrated conservation and management purpose, and to provide appropriate penalties for violation of such regulations.

# Administrative Management and Executive Secretariat

# NAO 216-100

# PROTECTION OF CONFIDENTIAL FISHERIES STATISTICS Eff: 7/18/94; Iss: 7/26/94

# **SECTION 1. PURPOSE.**

- . 01 This Order:
- a. prescribes policies and procedures for protecting the confidentiality of data submitted to and collected by the National Oceanic and Atmospheric Administration (NOAA)/National Marine Fisheries Service (NMFS) as authorized or required by law;
- b. informs authorized users of their obligations for maintaining the confidentiality of data received by NMFS;
- c. provides for operational safeguards to maintain the security of data; and
- **d**.states the penalties provided by law for disclosure of confidential data.

#### SECTION 2. SCOPE.

This Order covers all confidential data received, collected, maintained, or used by NMFS.

# **SECTION 3. DEFINITIONS.**

- . 01 **Access to data** means the freedom or ability to use data, conditioned by a statement of nondisclosure and penalties for unauthorized use.
- . 02 **Aggregate or summary form** means data structured so that the identity of the submitter cannot be determined either from the present release of the data or in combination with other releases.
- . 03 **Agreement** refers to all binding forms of mutual commitment under a stated set of conditions to achieve a specific objective.
- . 04 **Assistant Administrator** means the Assistant Administrator for Fisheries, NOAA, or a designee authorized to have access to confidential data.
- . 05 Authorized Use/User.
- a. **Authorized use** is that specific use authorized under the governing statute, regulation, order, contract or agreement.
- b. An **authorized user** is any person who, having the need to collect or use confidential data in the performance of an official activity, has read this Order and has signed a statement of nondisclosure affirming the user's understanding of NMFS obligations with

respect to confidential data and the penalties for unauthorized use and disclosure.

- . 06 **Confidential data** means data that are identifiable with any person, accepted by the Secretary, and prohibited by law from being disclosed to the public. The term "as used" does not convey data sensitivity for national security purposes [See Executive Order (E.O.) 12356 dated April 2, 1982].
- . 07 **Data** refers to information used as a basis for reasoning, discussion, or calculation that a person may submit, either voluntarily or as required by statute or regulation.
- . 08 GC means the Office of General Counsel, NOAA.
- . 09 **Person** means any individual (whether or not a citizen or national of the United States), any corporation, partnership, association, or other entity (whether or not organized or existing under the laws of any State), and any Federal, State, local, or foreign government or any entity of such governments, including Regional Fishery Management Councils (Councils).
- .10 **Public** means any person who is not an authorized user.
- .11 **Region** means NMFS Regional field offices, Fisheries Science Centers, and associated laboratories.
- .12 **Source document** means the document, paper, or electronic format on which data are originally recorded.
- .13 **State employee** means any member of a State agency responsible for developing and monitoring the State's program for fisheries or Marine Mammal Protection Act (MMPA) program.
- . 14 **Submitter** means any person or the agent of any person who provides data to NMFS either voluntarily or as required by statute or regulation.

# **SECTION 4. POLICY.**

For data subject to this Order, it is NMFS policy that:

- a. confidential data shall only be disclosed to the public if required by the Freedom of Information Act (FOIA), 5 U.S.C. 552, the Privacy Act, 5 U.S.C. 552a, or by court order. Disclosure of data pursuant to a subpoena issued by an agency of competent jurisdiction is a lawful disclosure. Disclosure pursuant to a subpoena must be approved by GC;
- b. individual identifiers shall be retained with data, unless the permanent deletion is consistent with the needs of NMFS and good scientific practice [See Section 6.02c]; and
- c. a notice is required on all report forms requesting data and must comply with 5 U.S.C. 552a(e)(3) and Paperwork Reduction Act requirements in NAO 216-8, Information Collections and Requirements Needing Office of Management and Budget Clearance. [See E.O. 12600 of June 23, 1987, for additional information regarding the rights of submitters to designate commercial confidential data at the time of submission.]

#### SECTION 5. OPERATIONAL RESPONSIBILITIES.

. 01 The Regional Director of each region (or, in the case of headquarters, each Office

Director) has the responsibility to maintain the confidentiality of all data collected, maintained, and disclosed by the respective region.

- . 02 Each region shall submit to the Assistant Administrator specific procedures governing the collection, maintenance, and disclosure of confidential data. These documents shall be compiled as regional handbooks following the guidelines and standards:
- a. handbooks are to be developed in detail to ensure the maintenance of confidential data on a functional basis in each region; and
- b. handbooks shall be coordinated through the National Data Management Committee (a NMFS group established by the Assistant Administrator to develop data management policies and procedures) and reviewed annually. The regional handbooks will address, at minimum, the contents of Sections 6-7.

# SECTION 6. PROCEDURES.

. 01 **Data Collection**. To collect data, the Secretary may use Federal employees, contractor employees, or, pursuant to an agreement, State employees.

# a. General Requirements.

- 1. Personnel authorized to collect Federal data must maintain all documents containing confidential data in secure facilities; and
- 2. may not disclose confidential data, whether recorded or not, to anyone not authorized to receive and handle such data.

# b. Specific Requirements.

- 1. Each Federal or contractor employee collecting or processing confidential data will be required to read, date, and sign a statement of nondisclosure, that affirms the employee's understanding of NMFS obligations with respect to confidential data and the penalties for unauthorized use and disclosure of the data. Upon signature, the employee's name will be placed on record as an "authorized user," and the employee will be issued certification.
- 2. Data collected by a contractor must be transferred timely to authorized Federal employees; no copies of these data may be retained by the contractor. NMFS may permit contractors to retain aggregated data. A data return clause shall be included in the agreement. All procedures applicable to Federal employees must be followed by contractor employees collecting data with Federal authority.
- 3. Under agreements with the State, each State data collector collecting confidential data will sign a statement at least as protective as the one signed by Federal employees, which affirms that the signer understands the applicable procedures and regulations and the penalties for unauthorized disclosure.

# .02 Maintenance.

a. Maintenance is defined as the procedures required to keep confidential data secure from the time the source documents are received by NMFS to their ultimate disposition, regardless of format. [See National Institute of Standards and Technology "Computer Security Publications, List 91" for guidance.]

- b. Specific procedures in regional handbooks must deal with the following minimum security requirements, as well as any others that may be necessary because of the specific data, equipment, or physical facilities:
- 1. the establishment of an office or person responsible for evaluating requests for access to data;
- 2. the identifications of all persons certified as authorized users. These lists shall be kept current and reviewed on an annual basis;
- 3. the issuance of employee security rules that emphasize the confidential status of certain data and the consequences of unauthorized removal or disclosure;
- 4. the description of the security procedures used to prevent unauthorized access to and/or removal of confidential data:
- 5. the development of a catalog/inventory system of all confidential data received including: the type of source document; the authority under which each item of data was collected; any statutory or regulatory restriction(s) which may apply; and routing from the time of receipt until final disposition; and
- 6. The development of an appropriate coding system for each set of confidential data so that access to data that identifies, or could be used to identify, the person or business of the submitter is controlled by the use of one or more coding system(s). Lists that contain the codes shall be kept secure.
- c. The permanent deletion of individual identifiers from a database shall be addressed on a case-by-case basis. Identifiers may only be deleted after:
- 1. future uses of data have thoroughly been evaluated, e.g., the need for individual landings records for allocating shares under an individual transferable quota program;
- 2. consultation with the agency(s) collecting data (if other than NMFS), the relevant Council(s), and NMFS Senior Scientist; and
- ${\it 3. }\ concurrence\ by\ the\ Assistant\ Administrator\ has\ been\ received\ prior\ to\ deletion.$
- .03 Access to Data Subject to This Order.
- a. **General Requirements.** In determining whether to grant a request for access to confidential data, the following information shall be taken into consideration:
- 1. the specific types of data required;
- 2. the relevance of the data to the intended uses:
- 3. whether access will be continuous, infrequent, or one-time;
- 4. an evaluation of the requester's statement of why aggregate or nonconfidential summaries of data would not satisfy the requested needs; and
- 5. the legal framework for the disclosure, in accordance with GC and this Order.
- b. **Within NMFS.** NMFS employees requesting confidential data must have certification as being authorized users for the particular type of data requested.

- c. **Councils.** Upon written request by the Council Executive Director:
- 1. "authorized user" status for confidential data collected under the Magnuson Fishery Conservation and Management Act (Magnuson Act) may be granted to a Council for use by the Council for conservation and management purposes consistent with the approval of the Assistant Administrator as described in 50 CFR 603.5;
- 2. "authorized user" status for confidential data, collected under the Magnuson Act and MMPA, will be granted to Council employees who are responsible for Fishery Management Plan development and monitoring; and
- 3. Councils that request access to confidential data must submit, on an annual basis, a copy of their procedures for ensuring the confidentiality of data to the region, or in the case of intercouncil fisheries, regions. The procedures will be evaluated for their effectiveness and, if necessary, changes may be recommended. As part of this procedure, an updated statement of nondisclosure will be included for each employee and member who requires access to confidential data.

# d. States.

- 1. Requests from States for confidential data shall be directed in writing to the NMFS office that maintains the source data.
- 2. Each request will be processed in accordance with any agreement NMFS may have with the State:
- (a) confidential data collected **solely** under Federal authority will be provided to a State by NMFS only if the Assistant Administrator finds that the State has authority to protect the confidentiality of the data comparable to, or more stringent than, NMFS' requirements; and
- (b) the State will exercise its authority to limit subsequent access and use of the data to those uses allowed by authorities under which the data was collected.
- 3. If the State has no agreement with NMFS for the collection and exchange of confidential data, the request shall be treated as a public request and disclosure may be denied subject to FOIA or the Privacy Act.
- 4. Where a State has entered into a cooperative exchange agreement with another State(s), NMFS will facilitate transfer or exchange of State collected data in its possession if:
- (a) NMFS has written authorization for data transfer from the head of the collecting State agency; and
- (b) the collecting State has provided NMFS a list of authorized users in the recipient State(s); and
- (c) the collecting State agrees to hold the United States Government harmless for any suit that may arise from the misuse of the data.

# e. Contractors.

1. Pursuant to an agreement with NMFS, a NMFS contractor (including universities, Sea Grant investigators, etc.) may be granted "authorized user" status consistent with this Order if the use furthers the mission of NMFS.

- 2. The region will notify the contractor of its decision on access in writing within 30 calendar days after receipt of the request.
- 3. Contingent upon approval, the contractor will be provided with details regarding conditions of data access, any costs involved, formats, timing, and security procedures. If the request is denied, the reason(s) for denial will be given by the NMFS office involved. The denial will not preclude NMFS consideration of future requests from the contractor.
- 4. If access is granted, language in the agreement specifically dealing with confidentiality of data will be required. The language shall include all of the relevant portions of this Order and shall prohibit the further disclosure of the data. No data may be retained beyond the termination date of the agreement; and any disclosure of data derived from the accessed confidential data must be approved by NMFS.
- 5. Each agreement shall be reviewed by GC prior to its execution, and shall, to the extent possible, be consistent with the model agreement contained in Appendix D (Not included --WebEd).
- f. **Submitters.** The Privacy Act allows for data to be released back to the submitter upon receipt and verification of a written request stating the data required.
- 04. **Requests for Confidential Data.** NMFS is authorized to collect data under various statutes [See Appendix A (Not include --WebEd)]. Two types of statutes govern the disclosure of confidential data collected by the Federal Government, those that contain specific and non-discretionary language within the Act, and those that provide overall guidance to the Federal Government. Sections of these Acts that deal with exceptions to disclosure may be found in Appendix B (Not included -- WebEd).

# a. Magnuson Act and MMPA.

- 1. Data collected under 16 U.S.C. 1853 (a) or (b), and 16 U.S.C. 1383a (c),(d),(e),(f),or (h) will be handled in the following manner:
- (a) data will only be disclosed to Federal employees and Council employees who are responsible for management plan development and monitoring; State employees pursuant to an agreement with the Secretary that prevents public disclosure of the identity or business of any person; a Council for conservation and management purposes [not applicable for MMPA data] or when required by court order. [See 50 CFR 229.10 and part 603];
- (b) Council advisory groups are not permitted access to such confidential data [See 50 CFR 601.27(b)];
- (c) requests from States that do not have an agreement with the Secretary will be processed in accordance with the Privacy Act or FOIA; and
- (d) data collected by an observer under 16 U.S.C. 1853 (a) or (b) are not considered to have been "submitted to the Secretary by any person," and therefore are not confidential under Section 6.04.a of this Order. Data collected by an observer may be withheld from disclosure under the Privacy Act, or subsections (b)(3),(4),(5),(6), or (7) of FOIA.
- 2. Confidential data submitted to the Secretary under other Sections of the Magnuson Act or MMPA may only be disclosed in accordance with the Privacy Act or FOIA. Types of data and the collection authority may include among others:
- (a) Processed Product Data -- 16 U.S.C. 1854(e);
- (b) Fish Meal and Oil, Monthly -- 16 U.S.C. 1854(e);

- (c) Data Collected Under State Authority and Provided to NMFS -- 16 U.S.C. 1854(e); and
- (d) Tuna-Dolphin Observer Program -- 16 U.S.C. 1361 et seq.
- b. **South Pacific Tuna Act.** Data collected under South Pacific Tuna Act 16 U.S.C. 973j is protected from disclosure to the public in accordance with section 973j(b).
- c. **Other Statutes.** Confidential data collected under other NMFS programs as authorized by statutes other than South Pacific Tuna Act (16 U.S.C 973j), MMPA (16 U.S.C. 1361 et seq.), and Magnuson Act (16 U.S.C. 1801 et seq.), may only be disclosed to the public in accordance with the Privacy Act and FOIA. Types of data and the collection authority may include among others:
- (1) Monthly Cold Storage Fish Report -- 16 U.S.C. 742(a);
- (2) Market News Data -- 16 U.S.C. 742(a); and
- (3) Seafood Inspection Data -- 7 U.S.C. 1621 et seq.
- d. Special Procedures.
- 1. **Cold Storage Summary Reports.** NMFS publishes monthly cold storage holdings of fishery products. Advance knowledge of the content of these reports could give those who trade in the products an opportunity to gain competitive advantage. Therefore, in addition to the confidential protection provided to individual reports, the monthly summary report will not be disclosed to the public until 3:00 p.m. Eastern Time of the official release date. Release dates for these data are published 1 year in advance in November, and can be obtained from the NMFS Fisheries Statistics Division.
- 2. **Surplus commodity purchases by USDA**. NMFS and the Department of Agriculture (USDA) have an interagency agreement relating to the purchase of surplus fishery products. NMFS is responsible for providing confidential data and recommendations to the USDA regarding these purchases. Advance knowledge of these data could cause a competitive advantage or disadvantage to the general public, fishing industry, and the program. Therefore, all NMFS personnel engaged in the surplus commodity purchase program will be required to sign a specific "USDA Responsibility Statement." A copy will be maintained in the Office of Trade Services.
- 3. Agreements for Disclosure of Confidential Data. A letter of agreement may authorize the disclosure of confidential data when both the Government and the submitter agree to disclosure of the data. The need to provide security for the data will vary depending on the type of data collected and the form of the disclosure. Disclosure can be undertaken if all the following conditions are met:
- (a) the person has agreed in writing to the disclosure and is aware that disclosure is irrevocable:
- (b) the recipient has been informed in writing of the sensitivity of the data; and
- (c) the wording of the agreement has been approved by GC.
- . 05 Disposal. NAO 205-1, NOAA Records Management Program, shall govern the disposition of records covered under this Order.

#### **SECTION 7. PENALTIES.**

- . 01 **Civil and Criminal**. Persons who make unauthorized disclosure of confidential data may be subject to civil penalties or criminal prosecution under:
- a. Trade Secrets Act (18 U.S.C. 1905);
- b. Privacy Act (5 U.S.C. 552a(i)(1));
- c. Magnuson Act (16 U.S.C. 1858); and
- d. MMPA (16 U.S.C. 1375).
- . 02 **Conflict of Interest.** Employees are prohibited by Department of Commerce employee conduct regulations [15 CFR part 0] and by ethics regulations applicable to the Executive Branch [5 CFR 2635.703] from using nonpublic information subject to this Order for personal gain, whether or not there is a disclosure to a third party.
- . 03 **Disciplinary Action.** Persons may be subject to disciplinary action, including removal, for failure to comply with this Order. Prohibited activities include, but are not limited to, unlawful disclosure or use of the data, and failure to comply with implementing regulations or statutory prohibitions relating to the collection, maintenance, use and disclosure of data covered by this Order.

SECTION 8. EFFECT ON OTHER ISSUANCES. None.

of the Act and 19 CFR 351.214 and 351.221(c)(1)(i).

Dated: August 31, 2007.

#### Gary Taverman,

Acting Deputy Assistant Secretary for Import Administration.

[FR Doc. E7–17995 Filed 9–11–07; 8:45 am] **BILLING CODE 3510–DS–S** 

#### DEPARTMENT OF COMMERCE

#### International Trade Administration

#### Applications for Duty-Free Entry of Scientific Instrument

Pursuant to section 6(c) of the Educational, Scientific and Cultural Materials Importation Act of 1966 (Pub. L. 89–651, as amended by Public Law 106–36; 80 Stat. 897; 15 CFR part 301), we invite comments on the question of whether instruments of equivalent scientific value, for the purposes for which the instruments shown below are intended to be used, are being manufactured in the United States.

Comments must comply with 15 CFR 301.5(a)(3) and (4) of the regulations and be filed within 20 days with the Statutory Import Programs Staff, U.S. Department of Commerce, Room 2104, 14th and Constitution Avenue, NW., Washington, DC 20230. Applications may be examined between 8:30 a.m. and 5 p.m. in Room 2104, at the above address.

Docket Number: 07–056. Applicant: Illinois Institute of Technology, 3300 South Federal Street, Chicago, IL 60616. Instrument: Micro Test Pendulum with Hot-Stage Extension & Spherical Indenters. Manufacturer: Micro Materials Ltd., United Kingdom. Intended Use: The instrument is intended to be used to investigate the micro-mechanical properties of metallic and inter-metallic material systems for structural applications. (2-3,5) Elevated temperature (>700 °C) microindentation tests will be performed on a range of experimental alloys and compounds to assist in an alloy development program. The System will be used to train graduate students and post-doctoral researchers as part of a research program on understanding the fundamental deformation mechanisms of high temperature structural materials.

The micro test pendulum with hotstage extension and spherical indenters is capable of testing materials at temperatures in excess of 700 °C or at a load capacity of 10kN. Both of these features are critical in the assessment of mechanical properties of high strength materials at elevated temperature. Also, the horizontal design of the System enables the insertion of a heat shield that prevents radiative heating of the sensitive electronics and allows for testing of specimens at temperatures in excess of 750 °C. Application accepted by Commissioner of Customs: August 12, 2007.

#### Faye Robinson,

Director, Statutory Import Programs Staff Import Administration.

[FR Doc. E7–18015 Filed 9–11–07; 8:45 am] **BILLING CODE 3510–DS-P** 

#### **DEPARTMENT OF COMMERCE**

#### National Oceanic and Atmospheric Administration

## Proposed Information Collection; Comment Request; Marine Recreational Fisheries Statistics Survey

**AGENCY:** National Oceanic and Atmospheric Administration (NOAA), Commerce.

**ACTION:** Notice.

SUMMARY: The Department of Commerce, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995.

DATES: Written comments must be

2007.

ADDRESSES: Direct all written comments to Diana Hynek, Departmental Paperwork Clearance Officer, Department of Commerce, Room 6625, 14th and Constitution Avenue, NW., Washington, DC 20230 (or via the

submitted on or before November 13,

# FOR FURTHER INFORMATION CONTACT:

Internet at dHvnek@doc.gov).

Requests for additional information or copies of the information collection instrument(s) and instructions should be directed to Rob Andrews, NOAA, National Marine Fisheries Service, Fisheries Statistics Division, Phone: (301) 713–2328, ext. 148 or Rob.Andrews@noaa.gov.

# SUPPLEMENTARY INFORMATION:

# I. Abstract

Marine recreational anglers are surveyed for catch and effort data, fish biology data, and angler socioeconomic characteristics. These data are required to carry out provisions of the Magnuson-Stevens Fishery Conservation and Management Act (MSA) (16 U.S.C. 1801 *et seq.*), as amended, regarding

conservation and management of fishery resources.

Marine recreational fishing catch and effort data are collected through a combination of telephone surveys and on-site intercept surveys with recreational anglers. The current telephone surveys rely on random contacts with residents of coastal county households (Random Digit Dialing, or RDD). This method is extremely inefficient as a relatively small percentage of contacted households reports fishing during any survey period.

The recent amendments to the MSA require that future surveys of fishing effort target anglers registered or licensed at the State or Federal level. Such licensed-based surveys will greatly increase the efficiency of data collection as a much larger percentage of contacted individuals are likely to report fishing activity. However, most current saltwater licensing programs exempt large sections of the population from licensing requirements (age, military and disability exemptions). To compensate for gaps in survey coverage created by these exemptions, a dualframe methodology has been developed that integrates licensed-based sampling with RDD sampling. The resulting survey provides an efficient means of collecting fishing effort data while maintaining nearly complete coverage of the angling population.

# II. Method of Collection

Information is collected by means of telephone interviews.

#### III. Data

OMB Number: 0648–0052.
Form Number: None.
Type of Review: Regular submission.
Affected Public: Individuals or
households, business or other for-profit
organizations.

Estimated Number of Respondents: 723,325.

Estimated Time Per Response: 8 minutes for fishing households; 1 minute for non-fishing households.

Estimated Total Annual Burden Hours: 44,677.

Estimated Total Annual Cost to Public: \$0.

# **IV. Request for Comments**

Comments are invited on: (a) Whether the proposed collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden (including hours and cost) of the proposed collection of information; (c)

ways to enhance the quality, utility, and clarity of the information to be collected; and (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology.

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval of this information collection; they also will become a matter of public record.

Dated: September 6, 2007.

#### Gwellnar Banks,

Management Analyst, Office of the Chief Information Officer.

[FR Doc. E7–17918 Filed 9–11–07; 8:45 am]

BILLING CODE 3510-22-P

#### DEPARTMENT OF COMMERCE

#### National Oceanic and Atmospheric Administration

RIN 0648-XC45

# **Endangered and Threatened Species;** Take of Anadromous Fish

**AGENCY:** National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

**ACTION:** Notice of availability and request for comment.

**SUMMARY:** Notice is hereby given that NMFS has received an application from the Washington Department of Fish and Wildlife (WDFW) for an incidental take permit pursuant to the Endangered Species Act of 1973, as amended (ESA). The duration of the proposed Permit is 5- years. This document serves to notify the public of the availability for comment of the permit application and of the associated draft environmental assessment (EA) before a final decision on whether to issue a Finding of No Significant Impact and the permit is made by NMFS. All comments received will become part of the public record and will be available for review pursuant to section 10(c) of the ESA.

**DATES:** Written comments on the application and draft EA must be received at the appropriate address or fax number (see **ADDRESSES**) no later than 5 p.m. Pacific time on October 12, 2007.

ADDRESSES: Written comments on the application should be sent to Kristine Petersen, Salmon Recovery Division, 1201 NE., Lloyd Boulevard, Suite 1100, Portland, OR 97232. Comments may also be submitted by e-mail to:

UCRFisheries.nwr@noaa.gov. Include in the subject line of the e-mail comment the following identifier: Comments on UCR recreational fisheries. Comments may also be sent via facsimile (fax) to (503) 872-2737. Requests for copies of the permit application should be directed to the Salmon Recovery Division, 1201 NE., Lloyd Boulevard, Suite 1100, Portland, OR 97232. The documents are also available on the Internet at http://www.nwr.noaa.gov. Comments received will also be available for public inspection, by appointment, during normal business hours by calling (503) 230-5409.

# FOR FURTHER INFORMATION CONTACT:

Kristine Petersen at (503) 230–5409 or e-mail: kristine.petersen@noaa.gov.

**SUPPLEMENTARY INFORMATION:** This notice is relevant to the following species and evolutionarily significant units (ESUs) or distinct population segments (DPSs):

Steelhead (Oncorhynchus mykiss): endangered, naturally produced and artificially propagated Upper Columbia River (UCR) and threatened Middle Columbia River.

Chinook salmon (*O. tshawytscha*): endangered Upper Columbia River spring-run and threatened Snake River fall-run.

#### **Background**

Section 9 of the ESA and Federal regulations prohibit the "taking" of a species listed as endangered or threatened. The term "take" is defined under the ESA to mean harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect, or to attempt to engage in any such conduct. NMFS may issue permits to non-Federal entities to take ESA-listed species if such taking is incidental to, and not the purpose of, carrying out an otherwise lawful activity, under section 10(a)(1)(B) of the ESA. NMFS regulations governing permits for threatened and endangered species are promulgated at 50 CFR  $2\overline{22.307}$ .

The National Environmental Policy Act (NEPA) requires Federal agencies to conduct an environmental analysis of their proposed actions to determine if the actions may affect the human environment. NMFS expects to take action on an ESA section 10(a)(1)(B) submittal received from the applicant. Therefore, the Service is seeking public input on the scope of the required NEPA analysis, including the range of reasonable alternatives and associated impacts of any alternatives.

On September 12, 2005, the WDFW submitted an application to NMFS for an ESA section 10(a)(1)(B) permit for

incidental take of ESA-listed anadromous fish species associated with recreational fishery programs in the upper Columbia River and its tributaries for a 5-year period. The receipt of the application was noticed in the Federal Register (70 FR 71087, November 11, 2005), and no comments were received. On February 2, 2007, the WDFW submitted a request to adjust the boundaries of one fishery previously proposed in the 2005 application. The application is being made available for comment a second time due to the addition of the fishery area adjustment. The proposed fisheries would target non-listed anadromous salmon and steelhead and resident game fish species. No fisheries that would target listed species are proposed in the application. Implementation of these fisheries would allow fishing for recreational purposes and would provide economic opportunities for local communities through the sale of licenses and equipment, and the conduct of other business and services related to recreational fisheries.

This notice is provided pursuant to section 10(c) of the ESA. NMFS will evaluate the application, associated documents, and comments submitted thereon to determine whether the application meets the requirements of section 10(a)(1)(A) of the ESA. If it is determined that the requirements are met, a permit will be issued to the WDFW for the purpose of carrying out the fisheries management activities. NMFS will publish a record of its final action in the **Federal Register**.

The general effects on the environment considered include the impacts on the physical, biological, and socioeconomic environments of the Upper Columbia River Basin.

Dated: September 7, 2007.

#### Angela Somma,

Chief, Endangered Species Division, Office of Protected Resources, National Marine Fisheries Service.

[FR Doc. E7–17985 Filed 9–11–07; 8:45 am] **BILLING CODE 3510–22–S** 

#### **DEPARTMENT OF COMMERCE**

# National Oceanic and Atmospheric Administration

RIN 0648-XC50

# Gulf of Mexico Fishery Management Council; Public Meeting

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.