UNITED STATES DEPARTMENT OF AGRICULTURE Rural Utilities Service

RUS BULLETIN 180-2

SUBJECT: <u>Record Retention Recommendations for RUS Electric Borrowers</u>

TO: RUS Electric Borrowers Certified Public Accountants

EFFECTIVE DATE: Date of Approval

OFFICE OF PRIMARY INTEREST: Program Accounting and Regulatory Analysis

INSTRUCTIONS: This bulletin replaces the REA Bulletin 180-2 dated June 6, 1972.

AVAILABILITY: This bulletin is available on the RUS web site at http:///www.usda.gov/electric/bulletin.htm

PURPOSE: This bulletin suggests policies and procedures for the effective preservation and efficient maintenance of financial records of RUS Electric borrowers.

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EXHIBITS

Exhibit A - FERC Regulation: 18 CFR Part 125 – Preservation of Records of Public Utilities and Licensees. (Every effort has been made to ensure the accuracy of this document, however, in case of discrepancies, the printed version available from the Government Printing Office, is the authoritative source.)

ABBREVIATIONS

INDEX:

ACCOUNTING
Policy on Audits
AUDITS

FERC - Federal Energy Regulatory Commission RUS - Rural Utilities Service

DEFINITIONS

Public Utility or Licensee - RUS Borrower Commission - Federal Energy Regulatory Commission

1 PURPOSE

This bulletin recommends policies and procedures for the effective preservation and efficient maintenance of financial records of Rural Utilities Service (RUS) Electric borrowers.

2 GENERAL

RUS endorses the guidelines as described by the Federal Energy Regulatory Commission's (FERC) "Regulations to Govern the Preservation of Records of Public Utilities and Licensees." The FERC guidelines can be found in 18 CFR Part 125 (Exhibit A). Records of RUS borrowers of a kind not listed in the FERC regulations should be governed by those applicable to the closest similar records. These suggested guidelines should not be construed as excusing compliance with any other lawful requirements for the preservation and maintenance of records.

3 RECORD STORAGE MEDIA

The media used to capture and store the data will play an important part of each RUS borrower. Each borrower has the flexibility to select its own storage media. The following are suggested guidelines:

- (a) The storage media have a life expectancy at least equal to the applicable retention period provided for in the master index of records, unless there is quality transfer from one media to another with no loss of data. Each transfer of data from one media to another should be verified for accuracy and documented.
- (b) It is suggested that each borrower implement internal control procedures that assure the reliability of, and ready access to, data stored on machine-readable media. It is advisable that a borrower's internal control procedures be documented by a responsible supervisory official.
- (c) It is recommended that records be indexed and retained in such a manner that they are easily accessible.

- (d) It would be helpful if the borrower have the hardware and software available to locate, identify, and reproduce the records in readable form without loss of clarity.
- (e) At the expiration of the retention period, the borrower may use any appropriate method to destroy records.
- (f) When any records are lost or destroyed before the expiration of the retention period set forth in the mater index, it is recommended that a certified statement be added to the master index listing, as far as may be determined, the records lost or destroyed and describing the circumstances of the premature loss or destruction.

4 RECOMMENDED PRACTICES

- (a) Financial requirement and expenditure statements, which are not specifically covered by FERC regulations are recommended to be kept for one year after the "as of date" of RUS's loan fund and accounting review.
- (b) Consumer accounts' records should be kept for those years for which patronage capital has not been allocated.

Federal Energy Regulatory Commission

- 14. Miscellaneous office supplies and expenses, printing, and stationery.
- 15. Transportation, meals, and incidental expenses.

NOTE A: The pay of employees driving trucks or other transportation equipment incidental to their regular occupation, shall not be included herein but charged directly to the appropriate expense or other account.

NOTE B: Transportation expenses applicable to construction shall not be included in operating expenses.

935 Maintenance of general plant.

A. This account shall include the cost assignable to customer accounts, sales and administrative and general functions of labor, materials used and expenses incurred in the maintenance of property, the book cost of which is includible in account 390, Structures and Improvements, account 391, Office Furniture and Equipment, account 397, Communication Equipment, and account 398 Miscellaneous Equipment. For Nonmajor utilities, include also other general equipment accounts (not including transportation equipment). (See operating expense instruction 2.)

B. Maintenance expenses on office furniture and equipment used elsewhere than in general, commercial and sales offices shall be charged to the following accounts:

Steam Power Generation, Account 514.

Nuclear Power Generation, Account 532 (Major only).

Hydraulic Power Generation, Account 545. Other Power Generation, Account 554.

Transmission, Account 573.

Distribution, Account 598.

Merchandise and Jobbing, Account 416.

Garages, Shops, etc., Appropriate clearing account. if used.

NOTE: Maintenance of plant included in other general equipment accounts shall be included herein unless charged to clearing accounts or to the particular functional maintenance expense account indicated by the use of the equipment.

PART 104 [RESERVED]

NOTE: For the Uniform System of Accounts for all Public Utilities, see part 101 of this subchapter.

PART 125—PRESERVATION OF RECORDS OF PUBLIC UTILITIES AND LICENSEES

Sec.

125.1 Promulgation.

125.2 General instructions.

125.3 Schedule of records and periods of retention

AUTHORITY: 16 U.S.C. 825, 825c, and 825h; 44 U.S.C. 3501 et seq.

§125.1 Promulgation.

This Part is prescribed and promulgated as the regulations governing the preservation of records by public utilities subject to the jurisdiction of the Commission and by licensees holding licenses issued by the Commission, to the extent and in the manner set forth therein.

[Order 617, 65 FR 48155, Aug. 7, 2000]

§ 125.2 General instructions.

- (a) Scope of this part. (1) The regulations in this part apply to all books of account and other records prepared by or on behalf of the public utility or licensee. See item 40 of the schedule (§125.3) for those records that come into possession of the public utility or licensee in connection with the acquisition of property, such as purchase, consolidation, merger, etc.
- (2) The regulations in this part should not be construed as excusing compliance with other lawful requirements of any other governmental body, Federal or State, prescribing other record keeping requirements or for preservation of records longer than those prescribed in this part.
- (3) To the extent that any Commission regulations may provide for a different retention period, the records should be retained for the longer of the retention periods.
- (4) Records other than those listed in the schedule may be destroyed at the option of the public utility or licensee: Provided, however, That records which are used in lieu of those listed shall be preserved for the periods prescribed for the records used for substantially similar purposes. And, provided further, That retention of records pertaining to added services, functions, plant, etc.,

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the establishment of which cannot be presently foreseen, shall conform to the principles embodied herein.

- (5) Notwithstanding the provisions of the Records Retention Schedule, the Commission may, upon the request of the Company, authorize a shorter period of retention for any record listed therein upon a showing by the Company that preservation of such record for a longer period is not necessary or appropriate in the public interest or for the protection of investors or consumers.
- (b) Designation of supervisory official. Each public utility or licensee subject to the regulations in this part shall designate one or more persons with official responsibility to supervise the utility's or licensee's program for preservation and the authorized destruction of its records.
- (c) Protection and storage of records. The public utility or licensee shall provide reasonable protection for records subject to the regulations in this part from damage by fire, floods, and other hazards and, in the selection of storage spaces, safeguards the records from unnecessary exposure to deterioration from excessive humidity, dryness, or lack of proper ventilation.
- (d) Record storage media. Each public utility and licensee has the flexibility to select its own storage media subject to the following conditions.
- (1) The storage media must have a life expectancy at least equal to the applicable record retention period provided in §125.3 unless there is a quality transfer from one media to another with no loss of data.
- (2) Each public utility and licensee is required to implement internal control procedures that assure the reliability of, and ready access to, data stored on machine readable media. Internal control procedures must be documented by a responsible supervisory official.
- (3) Each transfer of data from one media to another must be verified for accuracy and documented. Software and hardware required to produce readable records must be retained for the same period the media format is used.
- (e) Destruction of records. At the expiration of the retention period, public utilities and licensees may use any appropriate method to destroy records.

- (f) Premature destruction or loss of records. When records are destroyed or lost before the expiration of the prescribed period of retention, a certified statement listing, as far as may be determined, the records destroyed and describing the circumstances of accidental or other premature destruction or loss must be filed with the Commission within ninety (90) days from the date of discovery of the destruction.
- (g) Schedule of records and periods of retention. (1) Records related to plant in service must be retained until the facilities are permanently removed from utility service, all removal and restoration activities are completed, and all costs are retired from the accounting records unless accounting adjustments resulting from reclassification and original costs studies have been approved by the regulatory commission having jurisdiction. If the plant is sold, the associated records or copies thereof, must be transferred to the new owners.
- (2) Records related to hydroelectric facilities and additions, retirements, and betterments thereto must be retained until:
- (i) The Commission has determined the actual legitimate original cost of the facilities, or the licenses are surrendered. If the plant is sold, the associated records or copies thereof, must be transferred to the new owners.
- (ii) Records related to the determination of amortization reserves pursuant to section 10(d) of the Federal Power Act must be retained until a final determination and adjudication of the amortization reserves are made.
- (h) Retention periods designated "Destroy at option". "Destroy at option" constitutes authorization for destruction of records at managements' discretion if it does not conflict with other legal retention requirements or usefulness of such records in satisfying pending regulatory actions or directives.
- (i) Records of services performed by associated companies. Public utilities and licensees must assure the availability of records of services performed by and for associated or affiliated companies with supporting cost information for the periods indicated in §125.3 as necessary to be able to readily furnish detailed information as to the nature of

the transaction, the amounts involved, and the accounts used to record the transactions.

- (j) *Index of records*. Public utilities and licensees must arrange, file, and index records so records may be readily identified and made available to Commission representatives.
- (k) Rate case. Notwithstanding the minimum retention periods provided in these regulations, if a public utility or licensee wants to reflect costs in a current, future, or pending rate case, or if a public utility or licensee has abandoned or retired a plant subsequent to the test period of the utility's rate case, the utility must retain the appropriate records to support the costs and adjustments proposed in the current or next rate case.
- (1) Pending complaint litigation or governmental proceedings. Notwithstanding the minimum requirements, if a public utility or licensee is involved in pending litigation, complaint procedures, proceedings remanded by the court, or governmental proceedings, it must retain all relevant records.
- (m) Life or mortality study data. Life or mortality study data for depreciation purposes must be retained for 25 years or for 10 years after plant is retired, whichever is longer.

(Secs. 3, 4, 15, 16, 308; 41 Stat. 1063–1066, 1068, 1072, 1075; 49 Stat. 838–841; 82 Stat. 617 (16 U.S.C. 796, 797, 803, 808, 809, 816, 825b, 825g, 826i); secs. 8, 10, 16; 52 Stat. 825, 826, 830 (15 U.S.C. 717g, 717i, 717o))

[Order 450, 37 FR 6293, Mar. 28, 1972, as amended by Order 567, 42 FR 30615, June 16, 1977; Order 258, 47 FR 42724, Sept. 29, 1982; Order 335, 48 FR 44483, Sept. 29, 1983; Order 617, 65 FR 48155, Aug. 7, 2000]

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SCHEDULE OF RECORDS AND PERIODS OF RETENTION

Item No. and description	Retention period
Corporate and General	
Reports to stockholders: Annual reports or statements to stockholders. Organizational documents:	5 years.
(a) Minute books of stockholders', directors', and directors' committee meetings. (b) Titles, franchises, and licenses: Copies of formal orders of regulatory commissions served upon the utility. 3. Contracts, including amendments and agreements (except	years or termination of the corporation's existence, whichever occurs first. years after final non-appealable order.
contracts provided for elsewhere): (a) Service contracts, such as for management, accounting, and financial services.	All contracts, related memoranda, and revisions should be re- tained for 4 years after expiration or until the conclusion of any contract disputes pertaining to such contracts, whichever is later.
(b) Contracts with others for transmission or the purchase, sale or interchange of product.	All contracts, related memoranda, and revisions should be re- tained for 4 years after expiration or until the conclusion of any contract disputes or governmental proceedings per- taining to such contracts, whichever is later.
(c) Memoranda essential to clarifying or explaining provisions of contracts listed above, including requests for discounts.	For the same periods as contracts to which they relate.
(d) Card or book records of contracts, leases, and agreements made, showing dates of expirations and of renewals, memoranda of receipts, and payments under such contracts. 4. Accountants' and auditors' reports:	For the same periods as contracts to which they relate.
(a) Reports of examinations and audits by accountants and auditors not in the regular employ of the utility (such as reports of public accounting firms and commission accountants).	5 years after the date of the report.
(b) Internal audit reports and working papers	5 years after the date of the report.
Information Technology Management	
Automatic data processing records (retain original source data used as input for data processing and data processing report printouts for the applicable periods prescribed else- where in the schedule): Software program documentation and revisions thereto.	Retain as long as it represents an active viable program or for periods prescribed for related output data, whichever is shorter.
General Accounting Records	
General and subsidiary ledgers: (a) Ledgers:	
(1) General ledgers	10 years. 10 years.
(1) Indexes to general ledgers (2) Indexes to subsidiary ledgers except ledgers provided for elsewhere.	10 years.
(c) Trial balance sheets of general and subsidiary ledgers 7. Journals: General and subsidiary	2 years. 10 years.
detail: (a) Journal vouchers and journal entries	10 years.
(1) Charging plant accounts	25 years. See § 125.2(g). 6 years. 5 years after close of fiscal year. 5 years. See § 125.2(g).
 (a) Paid and canceled vouchers (one copy-analysis sheets showing detailed distribution of charges on individual vouchers and other supporting papers). 	5 years. See § 125.2(g).
(b) Original bills and invoices for materials, services, etc., paid by vouchers.	5 years. See § 125.2(g).
(c) Paid checks and receipts for payments of specific vouchers.	5 years.
(d) Authorization for the payment of specific vouchers	l 5 years. See § 125.2(g).

SCHEDULE OF RECORDS AND PERIODS OF RETENTION—Continued

Item No. and description	Retention period
(e) Lists of unaudited bills (accounts payable), list of vouchers transmitted, and memoranda regarding changes in audited bills. (b) Vouchers indexes.	Destroy at option.
(f) Voucher indexes	Destroy at option.
Insurance	
12. Insurance records:(a) Records of insurance policies in force, showing cov-	Destroy at option after expiration of such policies.
erage, premiums paid, and expiration dates. (b) Records of amounts recovered from insurance companies in connection with losses and of claims against insurance companies, including reports of losses, and supporting papers.	6 years. See §125.2(g).
Operations and Maintenance	
13.1 Production—Public utilities and licensees (less Nuclear): (a) Boiler-tube failure report	3 years. 3 years.
logs: (1) Hydro-electric	25 years. See § 125.2(g).
(2) Steam and others	6 years. See § 125.2(g).
(d) Generating high-tension and low-tension load records	3 years.
(e) Load curves, temperature logs, coal, and water logs (f) Gauge-reading reports	3 years. 2 years, except river flow data collected in connection with
(g) Recording instrumentation charts	hydro operation must be retained for life of corporation. 1 year, except where the basic chart information is transferred to another record, the charts need only be retained 6 months provided the record containing the basic data is retained 1 year.
13.2 Production—Nuclear:	,
For informational purposes, refer to the document retention requirements of the Nuclear Regulatory Commission.	
 Transmission and distribution—Public utilities and licens- ees. 	
(a) Substation and transmission line logs	3 years.
(b) System operator's daily logs and reports of operation	3 years.
(c) Transformer history records	For life of transformer. Destroy at option.
15. Maintenance work orders and job orders:	
(a) Authorizations for expenditures for maintenance work to be covered by work orders, including memoranda showing the estimates of costs to be incurred.	5 years.
(b) Work order sheets to which are posted in detail the en-	5 years.
tries for labor, material, and other charges in connection with maintenance, and other work pertaining to utility operations.	
(c) Summaries of expenditures on maintenance and job orders and clearances to operating other accounts (ex- clusive of plant accounts).	5 years.
Plant and Depreciation	
16. Plant ledgers: (a) Ledgers of utility plant accounts including land and other detailed ledgers showing the cost of utility plant by classes. 	25 years. See § 125.2(g).
(b) Continuing plant inventory ledger, book or card records showing description, location, quantities, cost, etc., of physical units (or items) of utility plant owned.	25 years. See § 125.2(g).
17. Construction work in progress ledgers, work orders, and	
supplemental records: (a) Construction work in progress ledgers	5 years after clearance to plant account, provided continuing plant inventory records are maintained; otherwise 5 years
(b) Work orders sheets to which are posted in summary form or in detail the entries for labor, materials, and other charges for utility plant additions and the entries closing the work orders to utility plant in service at com- pletion.	after plant is retired. 5 years after clearance to plant account, provided continuing plant inventory records are maintained; otherwise 5 years after plant is retired.

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SCHEDULE OF RECORDS AND PERIODS OF RETENTION—Continued

Item No. and description	Retention period
(c) Authorizations for expenditures for additions to utility plant, including memoranda showing the detailed esti- mates of cost, and the bases therefor (including original and revised or subsequent authorizations).	5 years after clearance to plant account except where there are ongoing Commission proceedings.
 (d) Requisitions and registers of authorizations for utility plant expenditures. (e) Completion or performance reports showing compari- son between authorized estimates and actual expendi- 	years after clearance to plant account except where there are ongoing Commission proceedings. years after clearance to plant account except where there are ongoing Commission proceedings.
tures for utility plant additions. (f) Analysis or cost reports showing quantities of materials used, unit costs, number of man-hours etc., in connection with costs of the description of the cost o	5 years after clearance to plant account except where there are ongoing Commission proceedings.
tion with completed construction project. (g) Records and reports pertaining to progress of construction work, the order in which jobs are to be completed, and similar records which do not form a basis of entries to the accounts.	Destroy at option.
 Retirement work in progress ledgers, work orders, and sup- plemental records: 	
(a) Work order sheets to which are posted the entries for removal costs, materials recovered, and credits to utility plant accounts for cost of plant retirement.	5 years after plant is retired.
(b) Authorizations for retirement of utility plant, including memoranda showing the basis for determination to be retired and estimates of salvage and removal costs.	5 years after plant is retired.
(c) Registers of retirement work	5 years.
 Summary sheets, distribution sheets, reports, statements, and papers directly supporting debits and credits to utility plant accounts not covered by construction or retirement work orders and their supporting records. Appraisals and valuations: 	5 years.
 (a) Appraisals and valuations made by the company of its properties or investments or of the properties or investments of any associated companies. (Includes all records essential thereto.). (b) Determinations of amounts by which properties or in- 	3 years after appraisal.
vestments of the company or any of its associated com- panies will be either written up or written down as a re- sult of:	
(1) Mergers or acquisitions	10 years after completion of transaction or as ordered by the Commission.
(2) Asset impairments(3) Other bases	10 years after recognition of asset impairment. 10 years after the asset was written up or down.
21. The original or reproduction of engineering records, draw-	Retain until retired.
ings, and other supporting data for proposed or as-con- structed utility facilities: Maps, diagrams, profiles, photo-	
graphs, field survey notes, plot plan, detail drawings, records	
of engineering studies, and similar records showing the location of proposed or as-constructed facilities.	
22. Contracts relating to utility plant:	
(a) Contracts relating to acquisition or sale of plant(b) Contracts and other agreements relating to services	6 years after plant is retired or sold. 6 years after plant is retired or sold.
performed in connection with construction of utility plant (including contracts for the construction of plant by others for the utility and for supervision and engineering re-	e years and plant to follow a social
lating to construction work).	C veces
 Records pertaining to reclassification of utility plant ac- counts to conform to prescribed systems of accounts includ- ing supporting papers showing the bases for such reclassi- fications. 	6 years.
 Records of accumulated provisions for depreciation and depletion of utility plant and supporting computation of ex- pense: 	
 (a) Detailed records or analysis sheets segregating the accumulated depreciation according to functional classi- fication of plant. 	25 years.
(b) Records reflecting the service life of property and the percentage of salvage and cost of removal for property retired from each account for depreciable utility plant.	25 years.
Purchase and Stores	
25. Procurement:	

SCHEDULE OF RECORDS AND PERIODS OF RETENTION—Continued

Item No. and description	Retention period
(a) Agreements entered into for the acquisition of goods or the performance of services. Includes all forms of agree- ments not specifically set forth in Subsection 7 such as but not limited to: Letters of intent, exchange of cor- respondence, master agreements, term contracts, rental	
agreements, and the various types of purchase orders: (1) For goods or services relating to plant construction (2) For other goods or services	6 years. See § 125.2(g). 6 years.
(b) Supporting documents including accepted and unaccepted bids or proposals (summaries of unaccepted bids or proposals may be kept in lieu of originals) evi-	6 years. See § 125.2(g).
dencing all relevant elements of the procurement. 6. Material ledgers: Ledger sheets of materials and supplies received, issued, and on hand	6 years after the date the records/ledgers were created.
17. Materials and supplies received and issued: Records showing the detailed distribution of materials and supplies issued during accounting periods	6 years. See § 125.2(g).
Records of sales of scrap and materials and supplies: (a) Authorization for sale of scrap and materials and supplies. (b) Contracts for sale of scrap metarials and supplies.	3 years.
(b) Contracts for sale of scrap materials and supplies Revenue Accounting and Collecting	3 years.
29. Customers' service applications and contracts: Contracts, including amendments for extensions of service, for which contributions are made by customers and others	4 years after expiration.
30. Rate schedules: General files of published rate sheets and schedules of utility service. Including schedules suspended or superseded	6 years after published rate sheets and schedules are super- seded or no longer used to charge for utility service.
11. Maximum demand, and demand meter record cards	year, except where the basic chart information is transferred to another record the charts need only be retained 6 months provided the basic data is retained 1 year.
 Miscellaneous billing data: Billing department's copies of contracts with customers (other than contracts in general files) 	Destroy at option.
33. Revenue summaries: Summaries of monthly operating revenues according to classes of service. Including summaries of forfeited discounts and penalties	5 years.
Tax	
34. Tax records: (a) Copies of tax returns and supporting schedules filed with taxing authorities, supporting working papers, records of appeals of tax bills, and receipts for payment. See Subsection 11(b) for vouchers evidencing disburse- ments:	
(1) Income tax returns(2) Property tax returns	years after final tax liability is determined. years after final tax liability is determined.
(3) Sales and other use taxes	years. years after final tax liability is determined.
(5) Agreements between associate companies as to allocation of consolidated income taxes.	2 years after final tax liability is determined.
(6) Schedule of allocation of consolidated Federal income taxes among associate companies.(b) Filings with taxing authorities to qualify employee	2 years after final tax liability is determined. 5 years after discontinuance of plan.
benefit plans. (c) Information returns and reports to taxing authori-	3 years after final tax liability is determined.
ties. Treasury	
85. Statements of funds and deposits	For nuclear decommissioning funds, retain records for all items listed for 3 years after final decommissioning is completed.
(a) Statements of pariodic descrite with find a training	maintained, retain until the Commission makes a final deter mination of the disposition of amortization reserves.
(a) Statements of periodic deposits with fund administrators or trustees. (b) Statements of periodic withdrawals from fund	Retain records for the most recent 3 years. Retain records for the most recent 3 years.
tors or trustees.	maintained, retain until the Commission makes a final deter mination of the disposition of amortization reserves. Retain records for the most recent 3 years.
tors or trustees. (b) Statements of periodic withdrawals from fund	maintained, retain until the Commission makes a final det mination of the disposition of amortization reserves. Retain records for the most recent 3 years. Retain records for the most recent 3 years.

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SCHEDULE OF RECORDS AND PERIODS OF RETENTION—Continued

Item No. and description	Retention period
(4) Disposition of investments held by the fund; (5) Disbursements from the fund, including party to whom disbursement was made; (6) End of year balance of fund. 36. Records of deposits with banks and others: (a) Statements from depositories showing the details of funds received, disbursed, transferred, and balances on deposit. (b) Check stubs, registers, or other records of checks	Destroy at option after completion of audit by independent accountants. 3 years.
issued. Miscellaneous	
37. [Reserved]	
 Reserveur Statistics: Financial, operating and statistical reports used for internal administrative or operating purposes. 	5 years.
39. Budgets and other forecasts (prepared for internal administrative or operating purposes) of estimated future income, receipts and expenditures in connection with financing, construction and operations, including acquisitions and disposals of properties or investments.	3 years.
40. Records of predecessor companies	Retain consistent with the requirements for the same types of records of the utility.
41. Reports to Federal and State regulatory commissions including annual financial, operating and statistical reports.	5 years.
42. Advertising: Copies of advertisements by or for the company on behalf of itself or any associate company in newspapers, magazines, and other publications, including costs and other records relevant thereto (excluding advertising of appliances, employment opportunities, routine notices, and invitations for bids all of which may be destroyed at option).	2 years.

 $[{\rm Order~617,\,65~FR~48156,\,Aug.\,7,\,2000;\,65~FR~50638,\,Aug.\,21,\,2000}]$