RD AN No. <u>4378</u> (3575-A) June 10, 2008

TO: All State Directors Rural Development

**ATTN: Community Programs Directors** 

FROM: Russell T. Davis (Signed by James C. Alsop)

Administrator

Housing and Community Facilities Programs

SUBJECT: Prohibition on Financing Short Term Debt on a Community Facilities (CF)

Guaranteed Loan

## PURPOSE/INTENDED OUTCOME:

The purpose of this Administrative Notice (AN) is to advise State Offices of the prohibition on financing short term debt with a CF Guaranteed Loan and when debt financing is an eligible purpose under the CF Guaranteed Loan Program in accordance with RD Instruction 3575-A, section 3575.24, and identifies the necessary supporting documentation.

## COMPARISON WITH PREVIOUS AN:

A previous AN has not been issued on this subject.

## **IMPLEMENTATION RESPONSIBILITIES:**

The National Office has been receiving inquiries on whether short term debt financing is an eligible loan purpose. Short term financing may be referred to as working capital, an operating loan or short term loan because scheduled repayment takes place in less than one year. This type of financing usually applies to money needed for day-to-day operations, such as purchasing inventory, supplies, paying wages of employees or paying the current portion of long term debt. A line of credit is an example of short term debt financing. RD Instruction 3575-A does not authorize short term debt financing or financing with working capital characteristics as an eligible loan purpose under the CF Guaranteed Loan Program.

EXPIRATION DATE:

May 31, 2009

FILING INSTRUCTIONS: Proceeding RD Instruction 3575-A

The primary purpose of the CF Guaranteed Loan Program is to bolster private credit by providing the U.S. Government guarantee to eligible CF lenders to finance the construction, enlargement, extension and improvement of community facilities that are essential to rural residents and rural businesses as described in section 3575.24(a). There are certain ancillary expenses that are permitted under section 3575.24(b) when they are a necessary part of a loan to finance eligible facilities, they include reasonable fees and costs such as an origination fee, loan guarantee fee, legal, engineering and some other developmental fees.

Section 3575.24(b)(3)(ii) does permit interest on loans until the facility is self-supporting, but not for more than 2 years and interest on loans secured by general obligation bonds, but for not more than 2 years. Funding of these conditions is subject to National Office approval. In a situation where the borrower is unable to pay the initial operating expenses of the facility, section 3575.24(b)(3)(v) does permit financing of the expenses for a period ordinarily not exceeding one year. A CF guaranteed loan may only fund for these conditions when they are a necessary part of a loan to finance an essential community facility as described in section 3575.24(a).

Short term debt financing is not to be confused with refinancing of existing long term debt. Short term debt refinancing is an ineligible purpose under the CF Guaranteed Loan Program. Section 3575.24(b)(3)(vi), allows refinancing of existing debt on a community facility when all of the following conditions exist and also must be a necessary part of a loan to finance an essential community facility as described in section 3575.24(a).

- a. The debts refinanced are less than 50% of the total loan.
- b. The debts were incurred for the facility or service being financed or any part thereof (such as interim financing, construction expenses, etc.), and
- c. Arrangements cannot be made with the creditors to extend or modify the terms of the debts so that a sound basis will exist for making a loan.

The loan case file must be documented with a cop(ies) of the original debt instrument(s) and supporting cost and expense documentation underlying the existing debt being refinanced with a CF guaranteed loan. The lender must certify that the existing debt was not on reasonable terms (e.g. because interest rates have since fallen) and efforts to modify the repayment terms with the creditor(s) of the existing debt have been unsuccessful. The refinance should show a benefit to the applicant's cash flow.

A careful review is necessary of the creditor's efforts to work with the applicant on managing debt repayment. If the creditor for the existing debt is also the proposed lender, then the lender must provide the transaction history on the debt refinanced, demonstrating that debt repayment was maintained in a current fashion, to alleviate the risk of Rural Development sustaining the loss that the lender would have sustained if the debt had not been refinanced.

If you have any questions concerning this AN, please contact Kendra Doedderlein, Community Programs Specialist at (202)720-1503.