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of rural communities.

APPLICATION GUIDE

HIGH ENERGY COST GRANT PROGRAM

NOTICE OF FUNDING AVAILABILITY

JANUARY 28, 2008

APPLICATION DEADLINE: MARCH 28, 2008

**UNITED STATES DEPARTMENT OF AGRICULTURE
RURAL DEVELOPMENT
ELECTRIC PROGRAMS**

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STANDARD FORMS

- SF-424 Application for Federal Assistance
- SF-424A Budget Information - Non-Construction Programs
- SF-424B Assurances - Non-Construction Programs
- SF-424C Budget Information-Construction Programs
- SF-424D Assurances - Construction Programs
- SF-LLL Disclosure of Lobbying Activities
- SF-LLL-A Disclosure of Lobbying Activities (Continuation Sheet)

DOCUMENT TEMPLATES FOR OTHER REQUIRED FORMS AND CERTIFICATIONS

- Certification Regarding Debarment, Suspension and Other Responsibility Matter
- Environmental Profile Template

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United States Department of Agriculture Rural Development

High Energy Cost Grant Program

Application Guide

OVERVIEW

The High Energy Cost Grant Program was created by Congress in November 2000 as a new program under the Rural Electrification Act of 1936 (7 U.S.C. 918a) to provide financial assistance for the improvement of energy generation, transmission, and distribution facilities serving rural communities with home energy costs that are over 275 percent of the national average. The Program is administered through the Electric Programs of the Rural Utilities Service (RUS), an agency of USDA Rural Development.

USDA published a Notice of Funding Availability (NOFA) in the *Federal Register* on January 28, 2008 requesting applications under the High Energy Cost Grant Program. The NOFA sets out the eligibility and application requirements for these competitive grants. This Application Guide is intended to be used along with the NOFA. USDA Rural Development is making available a total of up to \$6.8 million in Fiscal Year 2008 for competitive grants under this NOFA. The number of grants awarded will depend on the number of applications submitted, the amount of grant funds requested, the quality and competitiveness of applications submitted, and the availability of appropriated funds. The maximum amount for a grant request that will be considered for funding under this notice is \$5,000,000. The minimum amount for a grant application is \$75,000.

Eligibility

To be eligible to receive a grant under this program:

- You must be an eligible applicant;
- The grant project must serve an eligible extremely high energy cost community;
- The proposed project must improve energy generation, transmission, or distribution facilities serving an eligible community; and
- The administrative costs of the project must not exceed 4 percent of grant funds.

Who is an Eligible Applicant?

You are eligible to apply you are any of the following:

- a legally-organized for-profit or nonprofit organization such as, but not limited to, a corporation, association, partnership (including a limited liability partnership), cooperative, or trust;
- a sole proprietorship;
- a State or local government, or any agency or instrumentality of a State or local government, including a municipal utility or public power authority;
- an Indian tribe, a tribally-owned entity, an Alaska Native Corporation;
- an individual or group of individuals, or
- any of the above entities located in a U.S. Territory or other area authorized by law to participate in programs of the Rural Utilities Service or the Rural Electrification Act of 1936.

Is my Community Eligible?

Your community qualifies as an eligible extremely high energy cost community if average home energy costs in the area to be served are at least 275 percent of the national average under one or more the high energy cost benchmarks shown below. Eligibility may be established using average

annual household expenditures for individual fuels or for total energy, or average per unit cost for home energy.

High Energy Cost Benchmarks (Set at 275 % of National Average)

<u>Fuel</u>	<u>Average annual household expenditures</u>	<u>Average per unit cost</u>
Electricity	\$2,509	\$ 0.239 per kilowatt hour
Natural gas	\$1,859	\$26.85 per thousand cubic feet
Fuel oil	\$1,882	\$ 3.35 per gallon
LPG/propane	\$1,514	\$ 3.61 per gallon
Total household energy	\$4,013	\$43.91 per million Btus

What Kinds of Energy Projects Are Eligible?

Grants under this program may be used for the acquisition, construction, installation, repair, replacement, or improvement of energy generation, transmission, or distribution facilities in communities with extremely high energy costs. On-grid and off-grid renewable energy projects, and energy efficiency, and energy conservation projects are eligible.

How to Apply

You must submit a grant application package prepared according to the directions contained in the NOFA to apply for a grant under this program. The completed grant application consists of your narrative grant proposal with supporting documentation and all required forms and certifications. You must submit an application packages consisting one complete application package with signed originals of all forms and certifications and two copies. Appendix B includes copies of all required forms. Grant applications may be submitted on paper directly to the Electric Programs at the address shown below or electronically through Grants.gov.

Deadline: Friday, March 28, 2008.

IMPORTANT: The Deadline for applications is 60 days after publication of the NOFA in the Federal Register.

Paper application packages must be postmarked and mailed through the United States Postal Service or shipped through an overnight commercial delivery service by the application deadline of Friday, March 28, 2008, or hand delivered to the Electric Programs headquarters in Washington, DC by Friday, March 28, 2008. The Agency will accept all applications postmarked or delivered to us by this deadline. Late applications will not be considered and will be returned to the Applicant.

Electronic Applications must be submitted to Grants.gov according to the instructions on that website on or before Friday, March 28, 2008. Late or incomplete electronic applications through Grants.gov will not be accepted by USDA.

Where to Submit Your Application

Paper Applications

A completed application package with original signatures and two copies must be delivered by prepaid United States Mail, overnight delivery service, or by hand to the Electric Programs in Washington, DC at the following address:

Assistant Administrator, Electric Programs
United States Department of Agriculture, Rural Development
1400 Independence Avenue, SW, STOP 1560
Room 5165 South Building
Washington, DC 20250-1560

Mark the outside of the Envelope: "Attention: High Energy Cost Community Grant Program."

Applicants are advised that regular mail deliveries to USDA, especially of oversized packages and envelopes, continue to be delayed because of increased security screening requirements for Federal buildings. Applicants may wish to consider using Express Mail or a commercial overnight delivery service instead of regular mail. Applicants wishing to hand deliver or use courier services for delivery directly to the Electric Programs headquarters should contact the Agency representative in advance to arrange for building access. USDA advises applicants that because of intensified security procedures at government facilities, any electronic media included in an application package may be damaged during security screening. If an applicant wishes to submit such materials, they should contact the Agency representative for additional information

Electronic Submission of Applications

Applicants may complete and submit applications electronically through Grants.gov, the online Federal grants portal at <http://www.Grants.gov>. Applicants should be aware that before they can submit an application through Grants.gov, they must successfully complete several pre-registration steps with Grants.gov, including registration with the Central Contract Registry and registration with the Credential Provider prior to completing registration with Grants.gov. The Electric Programs will not accept applications directly online, by email or fax.

Evaluation of Applications and Notification of Grant Awards

All timely and complete applications will be reviewed and ranked by a rating panel composed of Agency employees according to the evaluation criteria set out in the NOFA. The Administrator will award grants based on rank order and panel recommendations.

The Agency will notify you in writing whether you have been selected for a grant award. You will be advised of any additional requirements or conditions – such as, for example, environmental reviews -- that must be completed before a final award decision can be made.. A final award will only be effective on the Administrator's approval of the Grant Agreement negotiated between the Agency and the Grantee.

Application Guide

This Application Guide should be used with the NOFA published in the *Federal Register* to prepare your application. This guide provides additional information to help you determine whether your community is eligible under the program and how to complete your application package. The guide includes examples of eligible projects and suggested sources for obtaining the energy and population data that you will need to determine eligibility and support your application. All the required Federal forms and certifications are included in the Appendices.

IMPORTANT: If there are any differences between this guide and the requirements in the NOFA, the NOFA provisions will govern.

Copies of the NOFA and required forms are also accessible on the internet through [Grants.gov](http://www.Grants.gov), or the Rural Development Electric Programs website at <http://www.usda.gov/rus/electric>, or may be requested from the Agency Contact below.

For More Information:

Karen Larsen
Management Analyst
Rural Development, Electric Programs
United States Department of Agriculture
1400 Independence Avenue, SW, STOP 1560
Room 5165 South Building
Washington, DC 20250-1560

Telephone: 202-720-9545
Fax: 202-690-0717
Email: energy.grants@wdc.usda.gov

DEFINITIONS

As used in this Guide and the Notice of Funding Availability:

Administrator means the Administrator of the Rural Utilities Service (RUS), United States Department of Agriculture (USDA), Rural Development.

Agency means the Rural Utilities Service,

Application Guide means the Application Guide prepared by the Agency for the High Energy Cost Grant program containing detailed instructions for determining eligibility and preparing grant applications, and copies of required forms, questionnaires, and model certifications.

Census block means the smallest geographic entity for which the U.S. Census Bureau collects and tabulates decennial census information and which are defined by boundaries shown on census maps.

Census designated place (CDP) means a statistical entity recognized by the U.S. Census Bureau comprising a dense concentration of population that is not within an incorporated place but is locally identified by a name and with boundaries defined on census maps.

Extremely high energy costs means community average residential energy costs that meet or exceed one or more home energy cost benchmarks established by the Agency at 275 percent of the national average residential energy expenditures as reported by the Energy Information Administration (EIA) of the United States Department of Energy.

Home energy means any energy source or fuel used by a household for purposes other than transportation, including electricity, natural gas, fuel oil, kerosene, liquefied petroleum gas (propane), other petroleum products, wood and other biomass fuels, coal, wind, and solar energy. Fuels used for subsistence activities in remote rural areas are also included.

High energy cost benchmarks means the criteria established by the Agency for eligibility as an extremely high energy cost community. Home energy cost benchmarks are calculated for total annual household energy expenditures, total annual expenditures for individual fuels, annual average per unit energy costs for primary home energy sources. The benchmarks are set at 275 percent of the relevant national average household energy expenditures.

Indian Tribe means a Federally recognized tribe as defined under section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b) to include "... any Indian tribe, band, nation, or other organized group or community, including any Alaska Native village or regional or village corporation as defined in or established pursuant to the Alaska Native Claims Settlement Act [43 U.S.C. 1601 et seq.], that is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians."

Person means any natural person, firm, corporation, association, or other legal entity, and includes Indian Tribes and tribal entities.

Primary home energy source means the energy source that is used for space heating or cooling, water heating, cooking, and lighting. A household or community may have more than one primary home energy source.

State means any of the several States of the United States, and, where provided by law, any Territory of the United States or other area authorized to receive the services and programs of the Rural Utilities Service or the Rural Electrification Act of 1936, as amended.

State rural development initiative means a rural economic development program funded by or carried out in cooperation with a State agency.

Target area means the geographic area to be served by the grant.

Target community means the unit or units of local government in which the target area is located.

Tribal entity means a legal entity that is owned, controlled, sanctioned, or chartered by the recognized governing body of an Indian tribe.

DEVELOPING THE PROPOSAL

BEFORE YOU START

Read the Notice of Funding Availability (NOFA) published in the Federal Register on January 28, 2008 and become familiar with its requirements. The NOFA is available on the internet at Grants.gov [Grants.gov](http://www.grants.gov) or on the Rural Development Electric Programs website at [http://www.usda.gov/rus/electric/.](http://www.usda.gov/rus/electric/)) You may also request a copy directly from the Electric Programs.

This Application Guide **MUST** be used with the NOFA. If there are any differences in interpretation of this Application Guide and the NOFA, the NOFA takes precedence over information contained in this Application Guide. If there are any differences between the NOFA and USDA regulations, the regulations take precedence over the information contained in the NOFA and this guide. Program regulations are published in 7 CFR Part 1709. Your application may be rejected if it does not include the information, forms, and certifications required in the NOFA or if you do not include information to support your eligibility.

DETERMINING ELIGIBILITY

AM I AN ELIGIBLE APPLICANT?

Eligibility for these grants is established by law and regulation. Under section 19 eligible applicants include “persons, States, political subdivisions of States, and other entities organized under the laws of States” (7 U.S. C. 918a). Under section 13 of the Rural Electrification Act of 1936, as amended (RE Act), the term “person” means “any natural person, firm, corporation, or association” (7 U.S.C. 913).

You are eligible to apply for a grant under this program if you are any of the following:

- a for-profit or nonprofit organization such as, but not limited to, a corporation, association, partnership (including a limited liability partnership), cooperative, trust or other entity organized under State law;
- a sole proprietorship;
- a State or local government, or any agency or instrumentality of a State or local government, including a municipal utility or public power authority;
- an Indian tribe, a tribally-owned entity, an Alaska Native Corporation; or
- an individual or group of individuals.

Entities or persons located in U.S. Territories, possessions or other areas authorized to receive the services and programs of the Rural Utilities Service or the Rural Electrification Act of 1936, as amended, are also eligible under this program.

In addition, you, the Applicant, must demonstrate the legal authority and capacity to enter into a binding grant agreement with the Federal Government at the time of the award and to carry out the proposed grant funded project according to its terms to be an eligible applicant. Your application must include information and/or documentation supporting your eligibility, legal existence, and capacity to enter into a grant agreement

If you have any questions as to whether you may be an eligible applicant or what additional information you must submit to establish your capability to contract with the Federal Government, please contact the Agency.

Individuals are eligible grant applicants under this program. However, any proposed grant project must provide community benefits and not be for the sole benefit of you or your household. As a practical matter, because this program addresses community energy needs and to facilitate

compliance with Federal grant requirements, individuals will likely find it preferable to establish an independent legal entity, such as a corporation to actually carry out the grant project if they are selected.

Individuals or other applicants who intend to form a new, separate legal entity to carry out the grant project should indicate their intent in their applications. The new entity must be in existence and legally competent to enter into a grant agreement with the Federal Government under appropriate State and Federal laws before a final grant award can be made. It does not have to be in existence when you submit an application.

IS MY COMMUNITY ELIGIBLE?

The grant project must benefit communities with extremely high energy costs. The RE Act defines an extremely high energy cost community as one in which “the average residential expenditure for home energy is at least 275 percent of the national average residential expenditure for home energy” as determined by the Energy Information Administration (EIA) using the most recent data available (7 U.S.C. 918a).

To qualify, average annual household expenditures for all energy must meet one or more of the High Energy Cost Benchmarks published in the NOFA and shown in Table 1.

To establish community eligibility:

- You must clearly define the geographic areas that will be included in the grant’s target area, and
- You must demonstrate that each of the communities in the proposed target area meets one or more of the high energy cost benchmarks.

Identifying the Target Area for the Grant

You must identify and describe the target areas and target communities to be served by the proposal and include this information in the application. Box A includes Internet information resources that may be helpful in assembling information on your community and home energy costs.

The target area may consist of all or part of one or more counties, cities, towns, villages or unincorporated areas. A target area may include localities in more than one State. The smallest area that may be designated as a target area is a 2000 Census block. Using Census blocks allows applicants and the Agency to locate the area easily and to determine its population.

Identify the target area and all communities in the target area by county, name of city, town, village or other incorporated unit of local government, and any Census Designated Places (CDPs) in unincorporated areas. We are requesting that applicants provide Census 2000 population figures for their proposed target areas, including population of all cities, towns, villages, and CDPs in the target area. If your proposed target area includes rural unincorporated areas, consult the census maps at the U.S. Census Bureau website to determine if any part of the target area includes any CDPs. For unincorporated areas that are outside of cities towns and CDPs, applicants may report population estimates based on total population of included census tracts/blocks or by reporting the county population outside of places.

For unincorporated areas that are not CDPs, provide a project name description that allows reviewers to identify the approximate location of the target area. These areas may be identified by Census blocks or by zip code. You must include community identification and Census 2000 population information in your project description in the narrative proposal.

Appendix A contains a worksheet that may be helpful for collecting and presenting target community information in table form.

The population of each Census identified community in your target area will be important in qualifying for priority points based on the rurality of the target community. We will give priority to small rural communities by awarding additional points based on population.

Box A

Information Resources

U.S. Census Bureau Population Information

[Census Bureau Home Page](#)

American FactFinder -- get population data, locate census blocks, and create Reference Maps, Thematic Maps, and Custom Tables containing Census 2000 Census Tract data:
<http://factfinder.census.gov/servlet/BasicFactsServlet>

EIA Residential Energy Information

EIA Residential Energy Information --
<http://www.eia.doe.gov/emeu/consumption/index.html>

EIA Residential Energy Consumption and Expenditure Surveys 2001 Data and Reports
<http://www.eia.doe.gov/emeu/recs/recs2001/detailcetbls.html#total>

Electricity

Retail Sales and Average Revenues per Kilowatt Hour by Sector, State, and Utility --
http://www.eia.doe.gov/cneaf/electricity/page/at_a_glance/sales_tabs.html

Natural Gas

Natural Gas Prices by Sector, Nationwide and by State:
U.S. Total Natural Gas Consumer Prices
http://tonto.eia.doe.gov/dnav/ng/ng_pri_top.asp

Fuel Oil

Annual Residential Heating Oil Prices by State
http://tonto.eia.doe.gov/dnav/pet/pet_sum_mkt_dcu_nus_a.htm

Propane

Propane Prices by Sales Type and State
http://tonto.eia.doe.gov/dnav/pet/pet_sum_mkt_dcu_nus_a.htm

United States Department of Agriculture

Rural Development, Electric Programs Homepage
<http://www.usda.gov/rus/electric/index.htm>

Economic Research Service -- State and County Unemployment and Median Income
<http://www.ers.usda.gov/data/unemployment/>

Census Information Online. To obtain Census-related information from the Internet, go to the Census "Gateway to Census 2000" at <http://www.census.gov/main/www/cen2000.html>.

To find information on a specific geographic area, you can go to the Census Bureau's "American Fact Finder on the Web" at <http://factfinder.census.gov/servlet/BasicFactsServlet>. You can determine the boundaries of any CDPs and Census blocks in your target area by selecting "Reference Maps" under "Maps" or under the Census data sets. Locate your target area on the map and then go to the "Options" pull-down menu. Select "boundaries" and then click on "place" or the area of interest. For ease of viewing it is helpful to turn off other features or boundaries that are not needed. You can also generate a map from a specific address under the Census "Reference Maps" feature. You can use the printed map in your application.

In addition to population figures, the 2000 Census data also can provide current information on household size, housing units, and major heating fuels in your local community that can serve as a credible source for estimated energy use or expenditures.

Census Information by Telephone. If you do not have access to the Internet or if you have questions concerning the Census population and income figures, you may contact the Census Bureau Population, Demographic Call Center toll free at 1-866-758-1060 or 301-763-2422 between 8:30 am and 5:00 pm EST.

Determining Community Energy Costs

After identifying the target area, the next step is determining whether the target area is eligible. Your target area will qualify as an extremely high energy cost community if you establish that it has home energy costs that exceed 275 % of the national average under one or more high energy cost benchmarks. The NOFA gives you several options for demonstrating eligibility based on local community energy characteristics.

The statutory definition of an extremely high energy cost community sets a very high threshold for eligibility. Based on available published information on residential energy costs, USDA anticipates that only those communities with the highest energy costs across the country will qualify under this standard.

The Agency has calculated high energy cost benchmarks based on national average home energy expenditures. The benchmarks are shown in Table 1. Communities must meet at least one of the benchmarks to qualify as an eligible beneficiary of a grant under this program. These benchmarks are calculated from EIA's estimates of national average residential energy expenditures for 1997, the latest survey available.

Your application must demonstrate that each community in the proposed target area meets or exceeds one or more of these high energy cost benchmarks to be eligible for assistance under this program. You must investigate and provide credible, documented local energy cost information in your application to support your eligibility under this program. The information resources in Box A may be useful in developing information on community energy costs for your application.

Appendix A includes a worksheet that may be helpful in collecting and presenting this community energy information in tabular form. Appendix A also includes several examples of eligible projects and community eligibility determinations.

NOTE: A target community may include identifiable portions of larger utility service territories, or subunits of local governments that are not otherwise eligible, as long as the target area itself is characterized by extremely high energy costs

Table 1
**EIA Average Annual Household Energy Expenditures and
 Extremely High Energy Cost Eligibility Criteria Benchmarks**

		Average annual household expenditure	Extremely high energy cost annual expenditure benchmark
Fuel	Average total Consumption	National average	275% of national average
Electricity	10,656 kilowatt hours (kWh)	\$938 per year	\$2,509 per year
Natural Gas	70 thousand cubic feet	\$702 per year	\$1,859 per year
Fuel Oil	589 gallons	\$737 per year	\$1,882 per year
LPG/Propane	440 gallons	\$605 per year	\$1,514 per year
Total Household Energy Use	92.2 million Btus	\$1,493 per year	\$4.013 per year
Annual Average Per Unit Residential Energy Costs			
Fuel		National Average	275% of national average per unit cost benchmark
Electricity		\$0.088 per kWh	\$0.239 per kWh
Natural Gas		\$9.98 per thousand cubic feet	\$26.85 per thousand cubic feet
Fuel Oil		\$1.24 per gallon	\$3.35 per gallon
LPG/Propane		\$1.36 per gallon	\$3.61 per gallon
Total Household Energy cost per Btus		\$16.19 per million Btus	\$43.91 per million Btus

Sources: United States Department of Energy, Energy Information Administration, *Residential Energy Consumption and Expenditure Surveys 2001*, available online at <http://www.eia.doe.gov/emeu/recs/contents.htm>. The benchmarks calculations include adjustments to reflect the uncertainties inherent in EIA's statistical methodology for estimating home energy costs. The benchmarks are set based on the EIA's lower range estimates using the specified EIA methods.

Demonstrating Eligibility Using Average Annual Household Expenditures

The annual expenditure benchmarks are set at 275 percent of the average yearly household cost for major commercial energy sources for the typical household in eligible extremely high energy cost communities. There are a variety of methods for establishing average community home energy costs. This section provides guidance in determining your community energy costs for eligibility purposes. In calculating annual home energy use, fuels used in subsistence activities in remote areas may be

included, but other transportation fuel uses should be excluded.

Electricity. EIA estimates that the average annual household expenditure for electricity is \$938 based on annual usage of 10,656 kilowatt hours (kWh) at an average price of about \$0.88 per kWh. To qualify as an extremely high energy cost community under this benchmark, you must show that the community average annual residential electricity expenditure in your target area exceeds the electricity expenditure benchmark of \$2509 per household.

For communities with commercial electric service, applicants may demonstrate eligibility using any one of three alternative approaches:

1. Actual average annual household expenditure data from the local electricity provider or regulatory authority; or
2. Average annual revenues per residential customer for the local electric utility as reported to or by the EIA, other government agencies, or commercial utility data sources; or
3. Estimated average annual household electricity expenditures based on available information on community housing characteristics, standardized residential energy consumption profiles, local energy cost data, and local climate conditions affecting energy use. (Applicants using this alternative should clearly explain the methodology and data sources used and why localized electric utility information is not available.)

Adjustments to historical community electricity costs are appropriate to account for variations in weather conditions, fuel prices, or unusual circumstances causing a substantial divergence of present or future residential electricity costs from historical patterns. If you are relying on adjusted data, be sure to include an explanation for why historical data has been adjusted and the methodology used.

Special note for rural communities in Alaska that receive Power Cost Equalization (PCE) payments for residential customers: The household annual expenditure for electricity should include the PCE credits to reflect the actual cost of providing electricity. EIA information on residential electric revenues for electric systems in Alaska includes PCE payments in the residential revenues. For example, a local electric system reported average residential revenues per kilowatt hour of \$0.45 cents which reflects a PCE payment for eligible loads of \$0.23 per kWh. Because of the PCE payment the actual average cost to residential customers is reduced \$0.22 per kilowatt hour. For purposes of determining eligibility, applicants should use the actual cost to serve of \$0.45 cents per kWh, not the subsidized PCE rate.

Natural Gas. EIA estimates that the national average household expenditure for natural gas is \$702 reflecting consumption of about 70 thousand cubic feet of natural gas at a cost of about \$9.98 per thousand cubic feet. To qualify as an extremely high energy cost community under this benchmark, you must show that the community average annual residential natural gas expenditure in your target area exceeds the natural gas benchmark of \$1,859 per household;

Applicants may demonstrate eligibility using any one of three alternative approaches:

1. Actual average annual household expenditure data from the local natural gas distributor or regulatory authority; or
2. Average annual revenues per residential customer for the local natural gas utility as reported to or by the EIA, other government agencies, or commercial utility data sources; or
3. Estimated average annual household natural gas expenditures based on available information on community housing characteristics, standardized residential energy consumption profiles, local energy cost data, and local climate conditions affecting energy use. (Applicants using this alternative should clearly explain the methodology and data sources used and why localized natural gas utility information is not available.)

Adjustments to historical community household expenditures for natural gas are appropriate to account for variations in weather conditions, fuel prices, or unusual circumstances causing a substantial divergence of present or future residential energy costs from historical patterns. If you are relying on adjusted data, be sure to include an explanation for why historical data has been adjusted and the methodology used.

Fuel Oil. According to EIA, the average household expenditure for fuel oil is \$737 per year for 589 gallons of number 2 fuel oil at approximately \$1.24 per gallon. To qualify as an extremely high energy cost community under this benchmark, you must show that the community average annual residential fuel oil expenditure in your target area exceeds the natural gas benchmark of \$1,882 per household.

Applicants may demonstrate eligibility using any one of three alternative approaches:

1. Actual average annual household expenditure data from a local fuel oil distributor; or
2. Average annual household fuel oil expenditures based on data reports or surveys from EIA, other government agencies, private agencies, or commercial data sources; or
3. Estimated average annual household fuel oil expenditures based on available information on community housing characteristics, standardized residential energy consumption profiles, local energy cost data, and local climate conditions affecting energy use. (Applicants using this alternative should clearly explain the methodology and data sources used and why localized fuel oil information is not available.)

Adjustments to historical community household expenditures for fuel oil are appropriate to account for variations in weather conditions, fuel prices, or unusual circumstances causing a substantial divergence of present or future residential energy costs from historical patterns. If you are relying on adjusted data, be sure to include an explanation for why historical data has been adjusted and the methodology used.

Special Note for communities that use kerosene, gasoline, or diesel as major household energy fuels: EIA does not report or calculate national average residential expenditures for kerosene, gasoline, or diesel as major household fuels and the Agency has not established benchmarks for those fuels. Applicants with communities that have substantial reliance on these fuels as household energy sources, may use the benchmark for fuel oil, or may include expenditures for these fuels in qualifying under total energy expenditures.

Propane/LPG. EIA estimates that the average annual residential expenditure on propane or liquefied petroleum gas (LPG) as a primary home energy source is \$605 per year based on annual consumption of 440 gallons at approximately \$1.36 per gallon. The extremely high energy cost benchmark for average annual expenditures for communities that use propane as a major home energy source is \$1,514 per household.

Applicants may demonstrate eligibility using actual or estimated community average propane consumption and expenditures. Adjustments to actual prices for the effects of weather patterns or changes in propane prices are appropriate. Because there are few published sources for residential propane prices in rural areas, applicants must provide adequate documentation for actual or estimated local propane prices and the methodology they used to estimate average household expenditures.

Total Household Energy Use. EIA has estimated the national average household energy expenditure for all non-transportation energy sources is \$1,493 per year based on consumption of 92.2 million Btus at an average cost of \$16.19 per million Btu. To qualify as an extremely high energy cost community under this benchmark, average annual residential energy expenditure (for all non-transportation uses) must exceed \$4,013 per household.

A community that does not meet the benchmarks for individual home energy sources may nevertheless qualify based on total expenditures for all home energy use. For example, a community with an average annual household fuel oil cost of \$1,800 and an annual average household electricity cost of \$2,400 would not qualify as an extremely high energy cost community under the benchmarks for fuel oil or electricity. However, the community is eligible under program because the combined average total household energy expenditure of \$4,200 exceeds the \$4,013 extremely high energy cost benchmark for total household expenditures.

Applicants should refer to the discussion above for guidance on energy expenditure and consumption information sources for individual energy sources used to determine total household energy use and expenditures.

Special note on wood use: For communities where residents rely on fire wood for a substantial portion of their household energy needs, applicants may include an estimate of equivalent commercial household expenditure needed to supply the energy provided by wood use to provide a more accurate profile of community energy costs.

For example, the Denali Commission adopted the following measure for determining community eligibility under its existing high energy cost grant.

Where there is incomplete consumption or cost data, such as where wood gathered by the household members is the primary fuel for space heating or where residences are only partially heated as an economizing measure, the annual expenditure per household for energy is determined by engineering heat loss calculations on the communities' typical residence to maintain a 68 degree Fahrenheit indoor temperature. The resulting calculated energy requirement, certified by a duly licensed Professional Engineer, is then added to other data obtained from the communities electric utilities and fuel distributors or government agency surveys, where available, to arrive at a total household expenditures

If you include an adjustment or estimate for wood use in total household expenditures, clearly identify what the adjustment is and how it was calculated. Reference any source material you use to derive the estimates.

Demonstrating Eligibility Using Per Unit Energy Costs

The per unit energy cost benchmarks reflect the average annual per unit cost for major commercial household energy sources in extremely high energy cost communities. To be eligible under this grant program, the average residential per unit cost for major commercial energy sources in the target area or community must exceed at least one of the per unit energy cost benchmarks shown in Table 1. Applicants generally should use historical residential energy cost data where available. Estimates may be used if actual data is not available or does not adequately represent the costs of providing home energy services in the target area.

Electricity. To be eligible under this benchmark, the average per unit cost of electricity must exceed \$0.239 per kWh... There are a variety of acceptable measures that can be used to establish that community costs meet the eligibility benchmark. Common measures include the local utility's standard residential per kWh rate or annual average revenues per kilowatt hour for residential customers. Sources of actual per unit costs include the local electric provider, Federal and State agencies, and commercial energy information services. Estimates may be used if actual information is not available, the target area does not have on-grid electric service, or the historical price information is not an adequate reflection of the community home energy costs. The example projects in Appendix A provide examples where per unit electricity costs were estimated. As discussed for the total expenditure benchmarks above, adjustments to historical data are appropriate to account for differences in weather, fuel prices, or other circumstances.

Natural Gas. The per unit cost of natural gas must exceed \$26.85 per thousand cubic feet to be eligible under this benchmark. Acceptable sources for natural gas information and appropriate adjustments are the same as indicated in the above discussion of annual expenditures benchmarks.

Fuel Oil. The per unit cost of residential fuel oil must exceed \$3.35 per gallon to be eligible under this benchmark. Acceptable sources for fuel oil information and appropriate adjustments are the same as indicated in the above discussion of annual expenditures benchmarks.

Propane/LPG. The per unit cost of propane or LPG as a primary home energy source must exceed \$3.61 per gallon to be eligible under this benchmark. Acceptable sources for propane/LPG information and appropriate adjustments are the same as indicated in the above discussion of annual expenditures benchmarks.

Total Household Energy. Communities may also qualify if the total annual average residential energy cost exceeds the benchmark of \$43.91 per million Btu.¹ This figure is 275 percent of the national average. To derive this estimate, you should determine the annual consumption and expenditures for common home energy services including space heating, cooling, water heating, water pumping, refrigeration and food preservation, cooking, lighting, appliances, and laundry. In many instances home energy services may be delivered differently in remote rural areas and the costs may not be reflected in a typical residential bill.

Where community energy consumption or energy cost data is incomplete or lacking, the applicant may substitute estimates based on engineering standards and available community, regional, or local data on energy expenditures, consumption, housing characteristics and population.

Per Btu expenditures are calculated by adding together total expenditures for all energy sources and dividing by average total home energy use on a Btu basis. Applicants should use the conversion factors in Box B to estimate home energy usage in Btus in making these calculations.

Box B

Converting Energy Fuel Units to British Thermal Units (Btus)

In estimating total average household per unit energy costs, it is necessary to convert common home energy sources to a standard BTU basis.

A Btu (British thermal unit): is defined as the amount of energy required to increase the temperature of 1 pound of water by 1 degree Fahrenheit, at normal atmospheric pressure. By expressing energy consumption in Btu, different energy sources can be compared and aggregated in common units.

Applicants should use the following EIA BTU conversion factors for residential energy use:

<u>Energy Source</u>	<u>Btu Equivalent</u>	<u>Unit</u>
Electricity (delivered/on site)	3,412	kilowatthour
Natural gas	1,027	cubic foot
Fuel Oil No.1	135,000	gallon
Kerosene	135,000	gallon
Fuel Oil No.2	138,690	gallon
LPG (propane)	91,330	gallon
Wood	20,000,000	cord

Supporting Energy Cost Data

Your application must include information that demonstrates eligibility under the high energy cost benchmarks for your target area. You must supply documentation or references for actual or estimated home energy expenditures or per unit energy costs that you are relying on to meet the eligibility benchmarks.

Historical residential energy cost or expenditure information from the local commercial energy providers are the preferred sources of information. However, in some cases, local commercial energy

¹ NOTE: Btu is the abbreviation for British thermal unit, a standard energy measure. A Btu is the quantity of heat needed to raise the temperature of one pound of water 1 degree Fahrenheit at or near 39.2 degrees Fahrenheit. In estimating average household per unit energy cost on a Btu basis, different home energy sources are converted to a standard Btu basis.

provider data may be unavailable or may not present an adequate measure of energy costs in the target area. Other potential sources of home energy related information include Federal and State agencies, local community energy providers such as electric and natural gas utilities and fuel dealers, and commercial publications. Estimates are appropriate if these sources are not adequate as discussed below.

Use of estimated home energy costs. Where community data are incomplete or lacking or where community-wide data do not accurately reflect the costs of providing home energy services, you may substitute estimates based on available community energy data and engineering standards. The estimates should use available community, local, or regional data on energy expenditures, consumption, housing characteristics and population. Estimates are appropriate where, for example, the target area is without electric service. For example, engineering cost estimates reflecting the incremental costs of extending service could be used to establish eligibility for areas without grid-connected electric service.

Information to support high energy cost is subject to independent review by the Agency. Applications that contain information that is not reasonably based on credible sources of information or sound estimates will be rejected. Where appropriate, the Agency may consult standard sources to confirm the reasonableness of information and estimates provided by applicants in determining eligibility, technical feasibility, and adequacy of proposed budget estimates.

Why alternative measures are appropriate. We concluded following our review of the EIA RECS data and the LIHEAP program information that eligibility criteria should provide several alternative measures of extremely high energy costs to accommodate the lack of a standardized national data base of local community energy consumption and price.

Reliance on total annual household energy expenditure alone does not provide an adequate measure of residential high energy costs in many rural communities. Total energy expenditures reflect the amounts and type of energy used, per unit costs of energy. These measures are in turn influenced by the size and condition of the housing units, family size and income, appliance use, climate, and annual weather variations. For example, on average lower income families tend to spend less on energy on a per household basis than upper income families because they tend to live in smaller homes with fewer energy consuming appliances, and have less disposable income. However, lower income families spend a much higher portion of their total family income on energy than upper income families. On average, families that live in regions with both high heating and high cooling demand tend to have higher energy bills than those in more moderate climate zones.

Reliance on historical commercial household energy expenditures or per unit energy costs alone in determining eligibility could ignore one of the most adverse impacts of extremely high energy costs in rural communities. Rural consumers, particularly those with low or modest incomes, may limit or do without commercial energy sources either because of the extremely high cost or its limited availability. Examples include homes without on-grid or any electric service; homes dependent on firewood for heating and homes left unheated or uncooled because of the expense or lack of service.

Use of average "out-of-pocket" household energy cost data may also yield a misleading picture of extremely high energy costs in some rural areas where some or all of home energy expenditures are not paid directly by the residential consumers. These include communities where some or all residential energy costs are paid by the landlord or housing service, or through heating or energy assistance payments, or by welfare or other community programs. For example, some Native American communities have a single electric meter, and service to all connected homes is paid for by the tribe directly to the electric utility. In some extremely high energy cost communities in Alaska, as a further example, critical household energy services such as bathing, laundry, and food storage are provided and paid for through shared community facilities rather than by individual households. In these localities, household commercial energy expenditures would not capture the costs of all home energy uses. In such cases, it would be appropriate for applicants to estimate the equivalent localized costs of providing home energy services comparable to national or regional usage standards using available local data.

IS MY PROJECT ELIGIBLE?

Grants under this program may be used for the acquisition, construction, installation, repair, replacement, or improvement of energy generation, transmission, and distribution facilities in communities with extremely high energy costs.

Examples of eligible activities include:

- Acquisition, construction, replacement, repair, or improvement of:
 - Electric generation, transmission, and distribution facilities, equipment, and materials, including associated and supporting activities; land or right of way acquisition, engineering and professional expenses, permitting costs,
 - Natural gas distribution or storage facilities and associated equipment and activities serving residential customers or community use; or
 - Petroleum product storage and handling facilities serving residential or community use.
 - Renewable energy facilities used for on-grid or off-grid electric power generation, water or space heating, or process heating and power (renewable energy sources include solar, wind, hydropower, or biomass technologies).
 - Backup up or emergency power generation or energy storage equipment, included distributed generation installed on consumer premises.

- Implementation of energy efficiency, energy conservation measures such as weatherization of residences and community facilities, energy-efficient or energy saving appliances and devices as part of a coordinated demand management or energy conservation program.

The above examples are illustrative and are not meant to limit the projects that you may propose in your application. An activity that meets the objectives of providing or improving energy service or reducing the costs of energy services to eligible communities is an acceptable grant purpose.

Under the related Denali Commission High Energy Cost Program, USDA has provided grants that have financed a variety of projects in rural Alaskan villages: the replacement and upgrade of bulk fuel storage and handling facilities to Clean Water Act standards; repairs to electric generation equipment and associated structures; and upgrades and extensions of electric distribution lines and transformers.

Ineligible Grant Purposes

Certain activities and expenses cannot be financed out of grant funds. You may not use grant funds for: preparation of the grant application, fuel purchases, routine maintenance or other operating costs, and purchase of equipment, structures, or real estate not directly associated with provision of community energy services. In general, grant funds may not be used to support projects that primarily benefit areas outside of eligible target communities. However, grant funds may be used to finance an eligible target community's proportionate share of a larger energy project.

This grant program is not generally intended to support research, development or demonstration projects. You must be able to demonstrate that a proposed project is both economically and technically feasible as a condition of selection. However, use of grant funds will be considered for projects that involve the innovative use or adaptation of commercially proven energy-related technologies to improve energy service in extremely high cost communities.

Other Limitations on Use of Grant Funds

Section 19 requires that the planning and administrative expenses of the grantee not directly related to the grant project may not exceed 4 percent of project costs. The Agency will not approve use of grant funds for expenses that exceed this limit.

For More Information See Appendix A for examples of eligible projects and different approaches to demonstrating community energy costs.

READY TO PROCEED?

If you believe that you are an eligible applicant, your target community is an eligible extremely high energy cost community, and your proposed project is eligible, feasible, and benefits your community, you are ready to prepare your project proposal and application package.

PREPARING THE APPLICATION PACKAGE

The NOFA describes what your application package must include. Refer to and follow the NOFA section on “What to Include in the Application” in preparing your application. For your convenience, The Application Checklist below shows the required contents of the application package in the order specified in the NOFA.

Generally, the application package consists of your narrative grant proposal including a project description, applicant qualifications and experience, information and documentation establishing applicant, community, and project eligibility, a proposed project work plan, schedule, and budget, plus required forms and certifications. Copies of all forms and certifications may be found in Appendix B, on [Grants.gov](http://www.usda.gov) and on the Rural Development, Electric Programs website <http://www.usda.gov/rus/electric>.

Your application package should provide information in sufficient detail to support finding of economic and technical feasibility. The Agency does not expect applicants to have detailed project information or engineering plans at a level that would actually support project permitting or construction approvals.

To the extent the proposal deals with routine or common energy projects simple descriptions, references to USDA Rural Development Electric Programs Bulletins or other technical standards will be sufficiently descriptive. For example, a proposal for a relatively straightforward project upgrading local electric distribution facilities would require a fairly simple description to establish technical feasibility:

The project will involve the repair or replacement of approximately 3 miles of existing electric 15 kV distribution lines (poles, conductors, transformers) and the construction of a new substation to support a line extension project totaling 6 miles that will provide service to about 75 families currently without electric service. The project will be built according to USDA Rural Utilities Service engineering standards using approved materials. Location of the project is shown in attached maps. A break out of equipment, materials, and construction costs is provided in the budget section.

Proposals involving more substantial energy distribution system projects, generation or transmission projects will generally require substantially more detail to support feasibility determinations.

As you prepare your project narrative and application package, you should also determine whether your community or project qualifies for any additional priority selection points. Refer to the section in the NOFA on “Review of Applications” and the discussion below on “How Will My Application Be Evaluated?” for information on scoring of proposals.

Application Checklist

The application package should contain an original signed application and two complete copies.

Application Contents

A completed application will contain the following parts assembled in order and paginated sequentially or by section:

- Part A. SF 424 "Application for Federal Assistance"**

 - Part B Narrative Grant Proposal.**
 - Executive Summary.
 - Table of Contents
 - Applicant Eligibility
 - Community Eligibility
 - Coordination with State Rural Development Initiatives.
 - Project Overview
 - Project Design
 - Project Management.
 - Regulatory and Other Approvals.
 - Goals of the Project and Performance Measures
 - Proposed Project Budget.
 - Attach either SF-424A, "Budget Information - Non-Construction Programs" or SF-424C "Budget Information-Construction Programs"
 - Supplementary Materials. Include in this section any additional information documents relevant to the application that you wish reviewers to consider in evaluating your application even if the information is not specifically requested in the NOFA. Please include a cover page indicating the contents of this section.

 - Part C. Additional Required Forms and Certifications**
 - SF-424B, "Assurances - Non-Construction Programs" or SF-424D, "Assurances - Construction Programs" (as applicable)
 - SF LLL, "Disclosure of Lobbying Activities" and Form SF-LLLA (continuation, if needed)
 - "Certification Regarding Debarment, Suspension and Other Responsibility Matter - Primary Covered Transactions"
 - Environmental Profile
-

HOW WILL MY APPLICATION BE EVALUATED?

Your application will be reviewed by a rating panel selected by the Assistant Administrator, Electric Programs. The rating panel will award points to each application based on the evaluation criteria set out in the NOFA. Read the section of the NOFA on “Selection Criteria and Weights” carefully as well as this section of the Guide.

Careful attention to the project evaluation criteria in the NOFA is a critical part of preparing your proposal. The ratings panel will review all complete applications according to the evaluation criteria set forth in the NOFA. We will use the panel's ratings and recommendations to rank applicants against other applicants. The rankings and recommendations will then be forwarded to the Administrator for final review and selection.

Evaluation Criteria and Weights

The maximum number of points that can be awarded to a proposal under the selection criteria established in the NOFA is 100 points. The Agency will award up to 65 points for project design and technical merit criteria and up to 35 points based on priority criteria for project or community characteristics. Table 2 shows the maximum points available under each the evaluation criterion.

In preparing your proposal, be sure that you address all the criteria pertaining to technical merit, project feasibility, and community need and provide supporting data and documentation where indicated. Proposals that do not fully address these criteria will not be ranked as highly as those that do. The Agency will award up to 65 points for these criteria.

Up to 35 points can be awarded to applicants based on priority evaluation criteria. Your project may be eligible to receive priority consideration under one or more of these criteria. To receive the points to which you may be entitled, include supporting information in your application. If your project or community qualifies, be sure to state in your executive summary that you are requesting priority points.

The Agency will use the selection criteria described below to evaluate and rate applications and will award points up to the maximum number indicated under each criterion. Applicants should carefully read more information on the rating criteria in this NOFA and the Application Guide and address all criteria.

In writing your proposal, use as many pages as is necessary to address the evaluation criteria. In addition, don't be concerned about covering the same aspect of the application in more than one scoring criterion if the aspect fits more than one criterion.

Project Design and Technical Merit Criteria

Your narrative project proposal should demonstrate the technical feasibility of the project, the adequacy of financial and other resources, the competence and experience of the applicant and its team, the project goals and objectives, and community needs and benefits. A total of 65 points may be awarded under criteria for project design and technical merit.

A. Comprehensiveness and feasibility of approach (Up to 30 points). In addressing this criteria, include sufficient information and documentation in your project description so that rating panel can conclude that your proposed project is both technically feasible and financially sustainable. State clearly how your proposed project will benefit the extremely high energy cost target community.

B. Demonstrated experience (Up to 10 points). Your narrative and supporting materials should describe the relevant experience and training of your project team. If you do not have experience in administering and carrying out projects similar to your proposal, describe how experience from other types of endeavors is relevant, or the experience of any partners. If an element of your project involves developing community capacity and expertise, be sure to describe how the proposed program

design compensates for lack direct experience by the primary applicant. An example of a compensating mechanism would be a project that would be carried out in the coordination with related activities of an experienced partner.

EVALUATION CRITERIA	Maximum Points												
<i>Project Design and Feasibility Criteria (up to 65 total points)</i>													
Comprehensiveness and Feasibility of project	30												
Demonstrated Experience	10												
Assessment of Community Needs	15												
Project Evaluation Measures	5												
Coordination with State rural development initiatives	5												
<i>USDA Priority Criteria (up to 35 total points)</i>													
Economic Hardship	15												
A. Economically Disadvantaged Counties County median household income: <table style="width: 100%; border: none;"> <tr> <td style="width: 60%;">(1) less than 70 percent of the State median household income</td> <td style="width: 40%;">15 points;</td> </tr> <tr> <td>(2) 70 to 80 percent of the State median household income</td> <td>12 points;</td> </tr> <tr> <td>(3) 80 to 90 percent of the State median household income</td> <td>10 points;</td> </tr> <tr> <td>(4) 90 to 95 percent of the State median household income</td> <td>5 points; or</td> </tr> <tr> <td>(5) over 95 percent the State median household income</td> <td>0 points.</td> </tr> </table>		(1) less than 70 percent of the State median household income	15 points;	(2) 70 to 80 percent of the State median household income	12 points;	(3) 80 to 90 percent of the State median household income	10 points;	(4) 90 to 95 percent of the State median household income	5 points; or	(5) over 95 percent the State median household income	0 points.		
(1) less than 70 percent of the State median household income	15 points;												
(2) 70 to 80 percent of the State median household income	12 points;												
(3) 80 to 90 percent of the State median household income	10 points;												
(4) 90 to 95 percent of the State median household income	5 points; or												
(5) over 95 percent the State median household income	0 points.												
<u>OR:</u>													
B. Other substantial economic hardship	up to 15 points.												
Rurality	14												
Population of largest community in target area: <table style="width: 100%; border: none;"> <tr> <td style="width: 60%;">▪ 2,500 or less -</td> <td style="width: 40%;">14 points</td> </tr> <tr> <td>▪ Between 2,501 and 5,000, inclusive</td> <td>12 points</td> </tr> <tr> <td>▪ Between 5,001 and 10,000, inclusive -</td> <td>8 points</td> </tr> <tr> <td>▪ Between 10,001 and 15,000, inclusive</td> <td>5 points</td> </tr> <tr> <td>▪ Between 15, 001 and 20,000, inclusive</td> <td>2 points</td> </tr> <tr> <td>▪ Over 20,000,</td> <td>0 points</td> </tr> </table>		▪ 2,500 or less -	14 points	▪ Between 2,501 and 5,000, inclusive	12 points	▪ Between 5,001 and 10,000, inclusive -	8 points	▪ Between 10,001 and 15,000, inclusive	5 points	▪ Between 15, 001 and 20,000, inclusive	2 points	▪ Over 20,000,	0 points
▪ 2,500 or less -	14 points												
▪ Between 2,501 and 5,000, inclusive	12 points												
▪ Between 5,001 and 10,000, inclusive -	8 points												
▪ Between 10,001 and 15,000, inclusive	5 points												
▪ Between 15, 001 and 20,000, inclusive	2 points												
▪ Over 20,000,	0 points												
Unserviced energy needs	2												
Imminent Hazard Or Critical Energy	2												
Cost Sharing	2												
<i>Maximum Possible Score</i>	100 points												

C. Community Needs (Up to 15 points). Under this criterion, reviewers will consider the applicant's assessment of community needs and how the grant project addresses those needs. You should also describe why your proposal project should be funded ahead of competing applications. You should describe the severity of physical and economic challenges affecting eligible communities with supporting data and documentation. The NOFA describes three categories of information that the rating panel will consider:

- a) the burden placed on the community and individual households by extremely high energy costs as evidenced by such quantitative measures as, for example, total energy expenditures, per unit energy costs, energy cost intensity for occupied space, or energy costs as a share of

average household income, and persistence of extremely high energy costs compared to national or statewide averages.

- b) the hardships created by limited access to reliable and affordable energy services; and
- c) the availability of other resources to support or supplement the proposed grant funding.

Your narrative proposal should address all three directly to receive a high score under this criterion.

Important: The potential benefit to the community, or how the project responds to community needs, is one of the critical elements that the rating panel will consider in evaluating and scoring proposals. Careful attention to the benefits that will accrue from the project and effective measurements of success will increase the likelihood that your proposal will rate highly on this criterion.

Note on measuring energy cost intensity: If you are considering providing information on energy cost intensity as a quantitative measure for demonstrating the hardship that extremely high energy costs impose on your community, the EIA Residential Energy Consumption Survey includes energy intensity data and energy cost among its estimates. See the EIA website for additional information on residential sector energy intensity http://www.eia.doe.gov/emeu/efficiency/recs_tables_list.htm.

D. Project Evaluation Methods (Up to 5 points). Describe how you plan to evaluate and report on the success and cost-effectiveness of your project. Describe how the results from your project evaluation could contribute to program improvements nor be helpful to other entities considering similar programs.

E. Coordination with State Rural Development Initiatives (Up to 5 points). USDA encourages coordination among State and Federal rural development activities. In support of these efforts, the Agency requests applicants to describe whether and how the proposed project is coordinated with or supports State rural development initiatives. We will consider the documentation submitted by the applicant evidencing its coordination efforts, community support, and State or local government recommendations in awarding points under this criterion. Be sure to identify whether your proposed grant project is dependent on or tied to other rural development initiatives, funding, and approvals.

USDA Priority Criteria

Reviewers may award up to 35 points under various priority selection criteria. These priority criteria are based on characteristics of the project or the target community. The Agency will award additional points to projects that benefit smaller rural communities, areas experiencing economic hardship, persistent poverty, or unserved community energy needs or to projects correcting an imminent hazard to public health or safety. Priority points will also be awarded for proposals that include cost sharing.

Your narrative proposal and documentation should include information to support the award of these points.

IMPORTANT: Be sure to indicate in your application's Executive Summary that you are requesting additional points under the priority evaluation criteria and specify all criteria that apply to your proposal.

Economic Hardship (Up to 15 points). Raters will award up to 15 priority points for projects that serve communities facing one or more economic hardship conditions that impair the ability of the community and/or its residents to provide basic energy services or to reduce or limit the costs of these services. You may use one of two alternative approaches to demonstrate community economic hardship.

IMPORTANT: Whichever alternative you choose, be sure to indicate clearly in your application that you are seeking additional points for Economic Hardship.

A. Economically Distressed Communities (up to 15 points). Raters will award points on the following sliding scale based on the median household income of the county in which the target community is located as a percentage of State median household income. Target areas located within recognized

Indian reservations may use reservation median household income instead of county income for this criterion.

County median household income as percentage of State median household income	Points awarded
less than 70 percent	15 points
70 to 80 percent	12 points
80 to 90 percent	10 points
90 to 95 percent	5 points
over 95 percent	0 points

Under this objective measure, for example, proposals that serve a county with median household income less than 70 percent of the State average will receive 10 points.

Information on State and county median income is available online from the USDA Economic Research Service at <http://www.ers.usda.gov/data/unemployment/>.

B. Other Economic Hardship (up to 15 points). Raters can award up to 15 points for community economic hardship based on other community characteristics identified and documented in your application. Examples include but are not limited to natural disasters, financially distressed local industry, loss of major local employer, outmigration, or other condition adversely affecting the local economy, or contributing to unserved or underserved energy infrastructure needs that affect the economic health of the community

3. Rurality (Up to 14 points). In order to direct Federal funds to rural communities with significant needs and limited alternative resources, USDA Rural Development Programs generally provide a priority to smaller rural communities that are often comparatively disadvantaged in seeking assistance. Reviewers will award priority points for projects serving target communities based on the population of the largest incorporated cities, towns, or villages, or census designated places included within the grant's proposed target area.

Points will be awarded based on the population of the largest target community within the proposed target area as follows:

- (1) 2,500 persons or less, 14 points;
- (2) Between 2,501 and 5,000 persons, inclusive, 12 points;
- (3) Between 5,001 and 10,000 persons, inclusive, 8 points;
- (4) Between 10,001 and 15,000 persons, inclusive, 5 points;
- (5) Between 15,001 and 20,000 persons, inclusive, 2 points;
- (6) Above 20,000 persons, 0 points.

Applicants must use the latest available population figures from Census 2000 available at <http://www.census.gov/main/www/cen2000.html> for every incorporated city, town, or village, or Census designated place included in the target area.

IMPORTANT: You must indicate that you are seeking a priority based on rurality in your application and provide the Census information to support your request in order to receive these points. The Agency will not independently review applications to determine population and award rurality points if applicants have not indicated they are seeking a priority.

4. Unserved Energy Needs (2 points). The Rural Development Electric Programs core mission under the RE Act is providing and improving electric service in rural areas. Consistent with these statutory purposes, the rating panel will award 2 points to projects that meet unserved or underserved energy needs. Examples of proposals that may qualify under this priority include projects that extend or improve electric or other energy services to communities or customers that do not have reliable centralized or commercial energy service or where many homes remain without such service because

the costs are unaffordable.

IMPORTANT: You must request a priority under this criterion and identify how the project is meeting the unserved energy need to receive these points.

5. Imminent hazard (2 points). Raters may award 2 points for projects that correct conditions creating an imminent hazard to public safety, welfare, the environment, or to a critical community or residential energy facility. Examples include community energy facilities in immediate danger of failure because of deteriorated condition, capacity limitations, damage from natural disasters or accidents, or other conditions where failure would create a substantial threat to public health or safety, or to the environment.

IMPORTANT: You must identify the imminent hazard condition and indicate that you are seeking a priority under this criterion in your application to receive the additional points.

6. Cost Sharing (2 points). There is no cost sharing requirement under this grant program. Raters will award 2 points for any proposal that include a cost share exceeding 10 percent of project costs. Examples of cost sharing include other non-Federal and Federal contributions of funds, estimated program income, and supplemental contributions property, equipment, services, or other in kind contributions that support the project and demonstrate the applicant and/or community commitment to the project. Be sure to clearly indicate that your project budget includes a cost contribution and that you are seeking additional points.

SUBMITTING THE APPLICATION

Applicants should follow the directions in NOFA and this Application Guide in preparing their application packages. The completed application should be assembled in the order specified with all pages numbered sequentially. Your application may be rejected if it does not include the information, forms, and certifications required in the NOFA or if you do not include information to support your eligibility.

Applicants that are submitting paper applications should submit one original application that includes original signatures on all required forms and certifications and two copies. Applications should be submitted on 8 1/2 by 11 inch white paper. Supplemental materials, such as maps, charts, plans, and photographs may exceed this size requirement. We request that application packages be single-sided for ease of copying.

Applicants that are submitting applications online through Grants.gov should follow directions on that site (<http://www.Grants.gov>) to complete the application forms and to attach their narrative and other materials to the application package for electronic filing.

HOW TO SUBMIT AN APPLICATION PACKAGE

PAPER APPLICATIONS

The completed application package must be delivered to the Rural Development Electric Programs headquarters at:

Assistant Administrator, Electric Programs
United States Department of Agriculture, Rural Development
1400 Independence Avenue, SW, STOP 1560
Room 5165 South Building
Washington, DC 20250-1560

Mark the outside of the Envelope: "Attention: High Energy Cost Community Grant Program"

Application packages should be delivered postage paid using United States Mail, overnight delivery service, or by hand. The Electric Programs will not accept applications by email or fax.

Applicants should be advised that regular mail deliveries to Federal Agencies, especially of oversized packages and envelopes, continue to be delayed because of increased security screening requirements. Applicants may wish to consider using Express Mail or a commercial overnight delivery service instead of regular mail. Applicants wishing to hand deliver or use courier services for delivery should contact the Agency representative in advance to arrange for building access. USDA advises applicants that because of intensified security procedures at government facilities that any electronic media included in an application package may be damaged during security screening. If an applicant wishes to submit such materials, they should contact the Agency representative for additional information.

ELECTRONIC APPLICATIONS

We will accept applications submitted through the Federal Government's online application portal, Grants.gov. You can search for grant opportunities, download application materials, complete your application, upload additional information for your application, and submit your application electronically at Grants.gov. USDA will not accept applications by electronic mail.

Please follow the instructions for preparing and submitting applications under the "Apply" tab at Grants.gov. All the forms that you need to submit your application are available there. Follow Grant.gov directions for uploading additional information for your application.

If you encounter a technical problem retrieving or submitting an electronic application, contact the Grants.gov customer support resources directly (click the "Customer Support" tab on any page of Grants.gov to get started). USDA does not control the technical aspects of Grants.gov and we won't be able to help you if you experience a problem. We can, however, answer questions about the application materials posted there and what we require.

If you want to submit an application on-line, USDA strongly encourages you to obtain all the necessary sign-ups, credentials and authorizations well in advance of the deadline. You will need a Central Contractor Registry (CCR) registration before you can submit electronically. In addition, Grants.gov requires some one-time credentialing and online authentication procedures. These procedures may take several business days to complete. Please make sure that your credentials and registration are up to date. Some or all of Grants.gov's requirements require an annual update.

If you are applying through Grants.gov, you do not need to submit two copies as required for mailed applications. We may, however, request that you provide original signatures on paper as part of the pre-award review if your project is selected.

DEADLINE FOR SUBMISSION AND LATE APPLICATIONS

VERY IMPORTANT: Your application package must be postmarked and mailed through the United States Postal Service or commercial overnight delivery service by **Friday, March 28, 2008**, or hand delivered to the Rural Development Electric Programs by **Friday, March 28, 2008**. Electronic Applications must also be filed with Grants.gov on or before **Friday, March 28, 2008**. The Electric Programs will accept for review all applications postmarked, submitted to Grants.gov, or hand delivered to by this deadline. Late applications will not be considered and will be returned to the Applicant.

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APPENDIX A

RESOURCES

Target Area Worksheets

Many applicants find it useful to present information in tabular format. These worksheets are provided for the convenience of applicants in assembling and organizing community information to support their applications. Applicants are not required to use these forms in their applications.

Geographic, Population, Income, and Community Characteristics Worksheet

This worksheet is useful for presenting descriptive information about the target community that can be used to support the award of additional priority points for rurality and economic hardship.

Community Energy Characteristics Worksheet

This worksheet is useful for presenting information about community energy use and costs necessary for establishing eligibility.

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Applicant: _____

Project: _____

Page _____ of _____

Extremely High Energy Cost Community Grant Program Target Area Worksheet

COMMUNITY ENERGY CHARACTERISTICS

COMMUNITY City, town, village, Census designated place or local name	Local Energy Provider	Fuel or Energy Source	Annual Household Consumption	Annual Household Expenditure	Average Per unit cost

Notes:

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Examples of Eligible Projects

The Rural Development, Electric Programs has developed four examples of communities and projects that may qualify under this program. The examples are illustrative only and do not reflect any actual grant proposals. The examples demonstrate how the eligibility requirements of this NOFA can be satisfied using alternative measures for a variety of projects.

- Example 1. Electric Distribution System Upgrade and Replacement of Bulk Fuel Storage Facilities
- Example 2. Rural Electrification Project - Native American Reservation
- Example 3. Rural Electrification Project with Renewable Energy
- Example 4. Low-Income Residential Energy Efficiency and Weatherization Program

Example 1. Electric Distribution System Upgrade and Replacement of Bulk Fuel Storage Facilities in a Rural and Remote Village

Target Community A is a remote rural Alaskan village of less than 2,000 inhabitants. It is served by a municipal utility. Its county median household income is 75 percent of the statewide average.

The primary residential energy sources used in the community are electricity and fuel oil. The average revenue per kilowatt hour (kWh) for residential customers is 21 cents per kilowatt-hour. The typical residential customer uses 500 kilowatt hours per month. Annual household electricity bills average \$1,260. Because of its remote location, fuel oil is more than twice as expensive in this community as in more urban areas. In recent years fuel oil has averaged over \$2.50 per gallon, delivered. Because of the harsh climate, the average household uses over 1,000 gallons of fuel oil per year and the average annual household fuel oil bill totals over \$2,500.

The local government-owned utility of Community A submits a proposal to repair and replace segments of its electric distribution system and to replace and upgrade the village's deteriorated fuel oil storage tanks and bulk fuel handling system to comply with Federal environmental requirements. Use of grant funds for the project will avoid increases in home energy costs, enhance the reliability of the village energy infrastructure, and remedy an imminent environmental hazard. Total cost of the project is estimated at \$ 1.5 million. The applicant proposes to contribute \$250,000 towards project costs from a combination of loan funds and a State grant.

Is Community A an eligible applicant?

Yes. A local government body is an eligible applicant.

Is Community A an eligible extremely high energy cost community?

Yes. The average annual household consumption in Community A totals over 1,000 gallons of fuel oil per year and the average annual household fuel oil bill is over \$2,500. This expenditure is substantially over the high energy cost benchmark of \$1,882 per year representing 275 percent of the national average annual household expenditure for fuel oil. Therefore, the community qualifies as an extremely high energy cost under this NOFA based on average commercial energy costs for fuel oil.

The reported average per unit household energy cost of \$0.21 per kWh for electricity in Community A, while substantially above the national average, do not meet the eligibility benchmark of \$0.239 per kWh shown in Table 1 in the NOFA.

Is Community A's proposed grant project an eligible purpose?

Yes. Repair, replacement, and upgrades to bulk fuel storage facilities and to electric distribution systems are eligible purposes under this program.

Does Community A qualify for priority points?

Yes. Under the provisions of the NOFA, Community A would qualify for 14 points for rurality based on its population of less than 2,500 persons. Its median household income would qualify it for 12 points as an economically distressed community. Because the proposal involves urgent repairs to correct an imminent hazard to public safety and the environment, it qualifies for 2 points. Because the applicant's proposed cost contributions exceed 10 percent of the project costs, the application will receive 2 points. Community A qualifies for 30 priority points in its project score.

Example 2. Rural Electrification Project - Native American Reservation

Target Community B is located in an extremely rural area of an Indian Reservation that currently does not have central station electric service. Less than 5,000 people live within the boundaries of this Federally-recognized reservation. The largest Census Designated Place (CDP) within the reservation has a population of 1,100 people. The median household income of the county in which the reservation is located is 75 percent of the statewide average. Median household incomes on the reservation are less than 60 percent of the statewide average. About 3,000 people live in the proposed target area.

Households in the target area rely on a variety of fuels and technologies for energy services. Some households rely on gasoline-driven electric generators to provide electricity for their individual homes. Members of the community also rely on wood, kerosene, and propane for heating and cooking. A small, densely settled area on the boundaries of the reservation receives electric service from a neighboring investor-owned electric system under the utility's state-approved residential rate. Monthly electricity use in this area averages about 500 kWh.

Three quarters of the homes on the reservation lack on-grid electric service. Because of the widespread lack of commercial energy services, there is little available information on average community energy costs. Surveys of a representative sample of homes indicate that residents rely on a combination of gasoline generators, propane, kerosene, and fire wood to meet their energy needs. Average household energy costs are estimated to be in excess of \$3,000 per year exclusive of the costs of firewood. In the most recent year, costs of running a gasoline powered generator averages in excess of \$0.75 per kilowatt hour.

The Indian Tribe proposes to create a tribal utility to construct and operate an electric distribution system within the unserved areas of the reservation. The Tribal Government submits an application for grant funds for system design and planning, development of a management and expansion plan, construction of the first phase of the electric distribution system with a substation and interconnection with the neighboring utility system to serve community facilities and approximately 300 residences. Utility revenues and conventional financing will support subsequent expansion of the system. The Tribe believes that an important benefit of the project will be that the availability of modern utility infrastructure on the reservation will support economic development and encourage younger members of the tribe to make their homes on the reservation.

A preliminary engineering study is available providing cost estimates for building the tribal distribution system, future wholesale power costs, and projected electricity demand. If the project is completed, electricity is expected to be the major source of home energy.

The estimated costs of constructing phase I of the distribution system to serve 300 residential customers are \$5,000,000. Estimated monthly electricity use for new residential customers after project completion is about 421 kWh based on characteristics of similar communities. The engineering study reports the average regional cost of wholesale power is \$0.042 and the average cost of distribution expenses is \$0.016 kWh for residential customers. Assuming that the \$5,000,000 project cost is financed at 6 percent interest over a period of 35 years, estimated costs to serve the target area (excluding margins) can be calculated as follows:

Annual system electric usage (including losses)	1,515,600 kWh
Net annual system electric usage	1,439,820 kWh

Annual debt service	\$342,113
Annual power purchase costs (Net)	\$ 60,472
Annual distribution system expenses (Net)	<u>\$ 23,037</u>
Total Costs	\$425,623
Cost per kWh	\$0.296

Is Community B an eligible applicant?

Yes. An Indian tribe or a tribal utility owned, controlled by, or sanctioned by the tribal government is an eligible applicant under this program.

Is Community B an eligible extremely high energy cost community?

Yes. Because the target community does not have established energy utilities, determination of eligibility will have to be based either the projected costs of constructing the new system and procuring power supplies or the estimated average annual costs of providing typical levels of household energy services using existing combination of gasoline generators, propane, firewood, and kerosene.

In this example, Community B is able to demonstrate that the average revenue per kWh cost for a new on-grid electric distribution system with a small customer base is projected to be \$0.296 per kWh. This estimated residential electric cost exceeds the eligibility benchmark for per unit electricity costs of \$0.239 per kWh. Community B's target area qualifies as an extremely high energy cost community under this program.

Alternatively, in this example, estimated annual costs of providing household energy services using the existing combination of energy fuels does not meet the total expenditure benchmark of \$4,013. However, the cost of providing electricity via gasoline generators is over \$0.75 per kWh –well in excess of the benchmark of \$0.239 per kWh and the target community also qualifies by this method.

Is Community B's proposed grant project an eligible purpose?

Yes. The proposed construction of a distribution system under the tribe's electrification project qualifies as an eligible purpose.

Does Community B's proposed project qualify for priority points?

Yes. Community B would qualify for 14 points for rurality because the population of the largest place in its target area is less than 2,500 persons. Because the project is located within the boundaries of the reservation, economic hardship is based on the median household income of the reservation, which is less than 60 percent of the statewide average. The project qualifies for 15 points as an economically distressed community. Because the project is bringing electricity to unserved areas, it qualifies for 2 points. The project may also qualify for 2 points for cost contribution if the project budget documents that customer revenues will provide more than 10 percent of project costs. The project may qualify for up to 33 priority points.

Example 3. Rural Electrification Project with Distributed Renewable Energy

Target Area C is within a utility service territory located in a sparsely populated rural area and encompassing portions of an Indian Reservation. Applicant C a local electric distribution utility that serves the reservation and surrounding areas, proposes to provide electricity to unserved areas in its service territory by providing a package of an off-grid renewable generator and energy efficient electric appliances to provide basic home energy services in lieu of extending distribution lines and central station service. The grant would help reduce the costs for participating households. The grant will benefit scattered rural communities of predominantly Native Americans that, although they live

within the service area of an existing electric utility, do not have any central station electric service. Together these scattered households comprise the grant's proposed target areas. These unserved areas consist of clusters of up to ten single-family units in close proximity. These household clusters are isolated from each other and are located over a large geographical area. Some of these households have gasoline-driven electric generators that serve their individual homes or family-communities. Other sources of energy, such as wood, oil, and propane are also used for heating and cooking. Because of the lack of centralized utility services, there is little available information on total household energy costs. Eligibility of the target community will be determined based on the estimated incremental costs of extending service to these new customers and/or the costs of providing off-grid (distributed) energy service.

The service area extends over several counties has more than 15,000 customers. Most of the service area, including all of the proposed target area, however, is located outside CDPs. The largest incorporated town in the target area has a population of 3,400 persons. County median household income is 74 percent of the statewide average.

The utility's planning and engineering studies document the high costs of extending service to these remote settlements in sparsely populated areas. The utility estimates that costs of extending its distribution system to connect these settlements will range from \$15,000 to \$60,000 per household, excluding costs of power supply. Extending service is not cost-effective for the local utility. The average household with electric service uses 350 kWh per month at a residential rate of \$0.084 per kWh and the average monthly bill averages about \$30. Annual revenues from typical residential loads in the unserved areas would likely fall substantially below the \$100/month or more needed to recover the initial investment to extend distribution service. The inability of many low incomes residents to afford the additional customer contribution above the utility's standard line extension allowance has proved to be a significant deterrence to electrification. The utility could not average service extension costs to all unserved areas across its customer rate base without substantially raising consumer rates to other mostly low-income consumers.

The utility estimates that it could provide a modest level of electric service to a typical off-grid home by installing individual renewable energy generation systems (such as solar or wind) plus back up energy systems to provide electricity for a single family or cluster of households. The cost of a solar power installation is estimated at approximately \$10,000 per household – significantly less than the costs of line extension. Even so, the utility estimates that cost recovery for the solar system would require a payment of slightly over \$100 per month over a 15 year period – or more than triple the average residential electric bill.

The grant application proposes to use a combination of customer revenues, utility cost contributions, and grant funds to support the off-grid electrification project. As an additional benefit, the project will create several new community-based jobs in installing and servicing the household energy systems. The project also benefits the utility and its existing ratepayers by avoiding the higher costs of extending the utility's distribution system into these sparsely-populated areas and the costs of procuring wholesale power to serve the new loads.

The applicant documents that distributed generation is the lowest cost option for providing basic electric service to residences in the target area. The applicant's engineering study clearly describes the units that will be required and the costs associated with operating the facilities. Because these solar units will be operated off-grid, the costs of providing and operating each unit will not vary greatly. Therefore, an analysis of one unit will be sufficient to show feasibility and cost of service.

Each installation is assumed to have a total project cost of about \$10,000 and will supply average household electricity usage of 210 kWh per month. The analysis assumes costs will be recovered over a 15 year period at an interest rate of 6 percent with a monthly payment of \$111. Total annual household electricity use is 2520 kWh at an annual cost of \$1,332. The cost of electric service is thus \$0.529 per kWh. This exceeds the eligibility benchmark of \$0.239 per kWh and establishes the target area as an eligible extremely high energy cost area even though it is located in the service territory with per unit electricity costs that are close to the national average.

Is Applicant C an eligible applicant?

Yes. Applicant C as a local electric utility organized under State law is an eligible applicant.

Do Applicant C's identified target group of unserved off-grid homes qualify as an eligible extremely high energy cost community?

Yes. The annual average cost for providing a modest level of electric service to the currently off-grid households in the target area is \$0.529 per kWh and exceeds 275 percent of the national average on a per unit basis. The location and costs of extending service to the off-grid residences can also be reasonably determined. The group of unserved off-grid homes in the service territory target area qualifies as an extremely high energy cost community.

Is Applicant C's proposed off-grid electrification project an eligible purpose?

Yes. Applicant C proposes to extend and improve household energy services through a combination of off-grid renewable generation, battery storage, and efficient appliances. This is an eligible purpose under this program.

Does Community C's proposed project qualify for priority points?

Yes. Community C would qualify for 12 points for rurality because the population of the largest place in its target area is between 2,501 and 5,000 persons. Based on its median household income, it would qualify it for 12 points as an economically distressed community. Because the project is bringing electricity to unserved areas, it qualifies for 2 points. In addition, if the project budget documents that the utility and customer cost contributions exceed 10 percent of project costs, an additional 2 points will be awarded. The project may qualify for up to 28 priority points.

Example 4. Low-Income Residential Energy Efficiency and Weatherization Program

Target Area D is located within a utility service territory that encompasses rural portions of several counties. The area experiences extreme winter and summer weather resulting in annual household energy bills for many rural consumers that exceed one or more of the total annual expenditure eligibility benchmarks. The system-wide average electric rate is 12.9 cents per kilowatthour. Most rural households rely on a combination of electricity, propane, kerosene, wood for home energy needs. The extremely high energy costs impose substantial economic burdens on low-income households and many are having difficulty in paying their bills. Applicant D, a local electric distribution utility that serves the areas, has analyzed its customer usage data and conducted extensive home energy audits and determined that its territory includes more than 1000 customers in clusters of low-income customer households with disproportionately high energy consumption and annual electricity bills in excess of \$3,000 per year. The utility estimates that this usage could be reduced substantially through a comprehensive package combining energy efficient appliances, lighting, and heating and cooling equipment, weatherization, and repairs. Many of these families live in manufactured homes with inefficient electric heat systems and inadequate weatherization that were built before the current more stringent energy efficiency standards and industry practices. Unfortunately, the customers often lack access to the financial resources that would allow them to take advantage of energy-saving opportunities. The utility proposes to use high energy cost grant funds to assist low-income households in implementing energy-saving measures identified through energy audits. The utility estimates that these measures could reduce the annual energy usage for participating households by half. The utility proposes that its eligible high energy cost grant community consist of low-income high energy consumption households in its service territory that exceed one or more of the annual home energy expenditure benchmarks.

The utility's service area extends over several counties has more than 13,000 customers. Most of the service area, including all of the proposed target area, however, is located outside CDPs. The largest incorporated town among the target communities has a population of 2,200 persons. County median household income is 65 percent of the statewide average.

The utility's customer records, energy audits and planning studies document the pattern of low-income – high usage customers in rural areas. The average household in its service territory uses only about 1050 kWh per month at a residential rate of \$0.1265 per kWh and the average annual bill averages about \$1622. In contrast, these high-usage households often average in excess of 2000 kWh per month and have average annual bills exceeding \$3000.

The utility estimates that a modest investment in cost-effective energy efficiency measures could reduce household energy use by 30-40 percent, providing savings to the customer and making energy bills more affordable. The utility has enlisted the assistance of the local community action agency, local social services agency, and the State Energy Office to help identify eligible low-income households, cooperate in consumer education and outreach efforts, and to coordinate volunteer activities.

The grant application proposes to use a combination of grant funds, utility funds, sliding-scale customer cost contributions, and contributions of funds and services from local community action groups and the State energy office to support the project. The non-Federal resources would provide over 20 percent of the project costs. As an additional benefit, the project will create and/or support new community-based jobs in conducting energy audits and education, installing energy efficient equipment and lighting, and making energy-saving repairs. Selected homeowners would participate in training on efficiency and the importance of maintenance of the efficiency measures. The project also benefits the utility and all its ratepayers by reducing energy demand and avoiding the costs of procuring wholesale power to meet these loads and deferring the need to upgrade distribution facilities to meet loads.

Is Applicant D an eligible applicant?

Yes. Applicant D as a local electric utility organized under State law is an eligible applicant.

Do Applicant D's identified target group of low-income high-energy-use households qualify as an eligible extremely high energy cost community?

Yes. Extremely high cost to serve areas of a utility service territory are eligible as a target area even if the entire service territory or target community is not. The utility's customer usage, billing, and location information allows the identification and verification of clusters of qualifying rural households with average home electricity costs in excess of \$3000 per year and which comprise the target area. These target area household costs are well over the eligibility benchmark of \$2509 per year. This identifiable group of eligible beneficiaries within the target area qualifies as an extremely high energy cost community.

Is Applicant D's proposed residential energy efficiency project an eligible purpose?

Yes. Applicant D proposes to provide and improve energy delivery to eligible households by reducing energy usage and annual costs through a combination of installed energy efficiency measures and weatherization. This is an eligible purpose under this program.

Does Applicant D's proposed project qualify for priority points?

Yes. Applicant D would qualify for 15 points for rurality because the population of the largest place in its target area is less than 2,500 persons. Based on median household income for the counties in the Target Area, the application would qualify it for 14 points as an economically distressed community because it is less than 70 percent of the statewide average. In addition, the proposed project budget includes utility, customer and other cost contributions exceeding 10 percent of project costs, which would earn an additional 2 points. The project, thus, may qualify for up to 31 priority points.

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APPENDIX B. Required Forms, Certifications, and Templates

STANDARD FORMS

SF-424 Application for Federal Assistance
SF-424A Budget Information - Non-Construction Programs
SF-424B Assurances - Non-Construction Programs
SF-424C Budget Information-Construction Programs
SF-424D Assurances - Construction Programs
SF-LLL Disclosure of Lobbying Activities
SF-LLL-A Disclosure of Lobbying Activities (Continuation Sheet)

DOCUMENT TEMPLATES FOR OTHER REQUIRED FORMS AND CERTIFICATIONS

Certification Regarding Debarment, Suspension and Other Responsibility Matter
Environmental Profile Template

NOTE: The above documents can also be accessed electronically at the High Energy Cost Grant Program Overview website at <http://www.usda.gov/rus/electric/hecgp/overview.htm> under "Required Forms and Certifications."

**APPLICATION FOR
FEDERAL ASSISTANCE**

Version 7/03

1. TYPE OF SUBMISSION: Application <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction		2. DATE SUBMITTED	Applicant Identifier
Pre-application <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction		3. DATE RECEIVED BY STATE	State Application Identifier
		4. DATE RECEIVED BY FEDERAL AGENCY	Federal Identifier

5. APPLICANT INFORMATION

Legal Name:		Organizational Unit:	
Organizational DUNS:		Department:	
Address:		Division:	
Street:		Name and telephone number of person to be contacted on matters involving this application (give area code)	
City:		Prefix:	First Name:
County:		Middle Name	
State: Zip Code		Last Name	
Country:		Suffix:	
		Email:	

6. EMPLOYER IDENTIFICATION NUMBER (EIN): □□-□□□□□□□□	Phone Number (give area code)	Fax Number (give area code)
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8. TYPE OF APPLICATION: <input type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) <input type="checkbox"/> <input type="checkbox"/> Other (specify)	7. TYPE OF APPLICANT: (See back of form for Application Types) Other (specify)
9. NAME OF FEDERAL AGENCY:	

10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: TITLE (Name of Program): □□-□□□□	11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:
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12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):
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13. PROPOSED PROJECT Start Date: Ending Date:	14. CONGRESSIONAL DISTRICTS OF: a. Applicant b. Project
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15. ESTIMATED FUNDING:	16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?
a. Federal \$.00	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:
b. Applicant \$.00	b. No. <input type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372
c. State \$.00	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW
d. Local \$.00	17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?
e. Other \$.00	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input type="checkbox"/> No
f. Program Income \$.00	
g. TOTAL \$.00	

18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.

a. Authorized Representative		
Prefix	First Name	Middle Name
Last Name		Suffix
b. Title		c. Telephone Number (give area code)
d. Signature of Authorized Representative		e. Date Signed

INSTRUCTIONS FOR THE SF-424

Public reporting burden for this collection of information is estimated to average 45 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0043), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

This is a standard form used by applicants as a required face sheet for pre-applications and applications submitted for Federal assistance. It will be used by Federal agencies to obtain applicant certification that States which have established a review and comment procedure in response to Executive Order 12372 and have selected the program to be included in their process, have been given an opportunity to review the applicant's submission.

Item:	Entry:	Item:	Entry:																
1.	Select Type of Submission.	11.	Enter a brief descriptive title of the project. If more than one program is involved, you should append an explanation on a separate sheet. If appropriate (e.g., construction or real property projects), attach a map showing project location. For preapplications, use a separate sheet to provide a summary description of this project.																
2.	Date application submitted to Federal agency (or State if applicable) and applicant's control number (if applicable).	12.	List only the largest political entities affected (e.g., State, counties, cities).																
3.	State use only (if applicable).	13.	Enter the proposed start date and end date of the project.																
4.	Enter Date Received by Federal Agency Federal identifier number: If this application is a continuation or revision to an existing award, enter the present Federal Identifier number. If for a new project, leave blank.	14.	List the applicant's Congressional District and any District(s) affected by the program or project																
5.	Enter legal name of applicant, name of primary organizational unit (including division, if applicable), which will undertake the assistance activity, enter the organization's DUNS number (received from Dun and Bradstreet), enter the complete address of the applicant (including country), and name, telephone number, e-mail and fax of the person to contact on matters related to this application.	15.	Amount requested or to be contributed during the first funding/budget period by each contributor. Value of in kind contributions should be included on appropriate lines as applicable. If the action will result in a dollar change to an existing award, indicate only the amount of the change. For decreases, enclose the amounts in parentheses. If both basic and supplemental amounts are included, show breakdown on an attached sheet. For multiple program funding, use totals and show breakdown using same categories as item 15.																
6.	Enter Employer Identification Number (EIN) as assigned by the Internal Revenue Service.	16.	Applicants should contact the State Single Point of Contact (SPOC) for Federal Executive Order 12372 to determine whether the application is subject to the State intergovernmental review process.																
7.	Select the appropriate letter in the space provided. <table style="width: 100%; border: none;"> <tr> <td style="width: 50%;">A. State</td> <td style="width: 50%;">I. State Controlled Institution of Higher Learning</td> </tr> <tr> <td>B. County</td> <td>J. Private University</td> </tr> <tr> <td>C. Municipal</td> <td>K. Indian Tribe</td> </tr> <tr> <td>D. Township</td> <td>L. Individual</td> </tr> <tr> <td>E. Interstate</td> <td>M. Profit Organization</td> </tr> <tr> <td>F. Intermunicipal</td> <td>N. Other (Specify)</td> </tr> <tr> <td>G. Special District</td> <td>O. Not for Profit Organization</td> </tr> <tr> <td>H. Independent School District</td> <td></td> </tr> </table>	A. State	I. State Controlled Institution of Higher Learning	B. County	J. Private University	C. Municipal	K. Indian Tribe	D. Township	L. Individual	E. Interstate	M. Profit Organization	F. Intermunicipal	N. Other (Specify)	G. Special District	O. Not for Profit Organization	H. Independent School District		17.	This question applies to the applicant organization, not the person who signs as the authorized representative. Categories of debt include delinquent audit disallowances, loans and taxes.
A. State	I. State Controlled Institution of Higher Learning																		
B. County	J. Private University																		
C. Municipal	K. Indian Tribe																		
D. Township	L. Individual																		
E. Interstate	M. Profit Organization																		
F. Intermunicipal	N. Other (Specify)																		
G. Special District	O. Not for Profit Organization																		
H. Independent School District																			
8.	Select the type from the following list: <ul style="list-style-type: none"> • "New" means a new assistance award. • "Continuation" means an extension for an additional funding/budget period for a project with a projected completion date. • "Revision" means any change in the Federal Government's financial obligation or contingent liability from an existing obligation. If a revision enter the appropriate letter: <table style="width: 100%; border: none;"> <tr> <td style="width: 50%;">A. Increase Award</td> <td style="width: 50%;">B. Decrease Award</td> </tr> <tr> <td>C. Increase Duration</td> <td>D. Decrease Duration</td> </tr> </table> 	A. Increase Award	B. Decrease Award	C. Increase Duration	D. Decrease Duration	18.	To be signed by the authorized representative of the applicant. A copy of the governing body's authorization for you to sign this application as official representative must be on file in the applicant's office. (Certain Federal agencies may require that this authorization be submitted as part of the application.)												
A. Increase Award	B. Decrease Award																		
C. Increase Duration	D. Decrease Duration																		
9.	Name of Federal agency from which assistance is being requested with this application.																		
10.	Use the Catalog of Federal Domestic Assistance number and title of the program under which assistance is requested.																		

BUDGET INFORMATION - Non-Construction Programs

OMB Approval No. 0348-0044

SECTION A - BUDGET SUMMARY

Grant Program Function or Activity (a)	Catalog of Federal Domestic Assistance Number (b)	Estimated Unobligated Funds		New or Revised Budget		
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1.		\$	\$	\$	\$	\$
2.						
3.						
4.						
5. Totals		\$	\$	\$	\$	\$

SECTION B - BUDGET CATEGORIES

6. Object Class Categories	GRANT PROGRAM, FUNCTION OR ACTIVITY				Total (5)
	(1)	(2)	(3)	(4)	
a. Personnel	\$	\$	\$	\$	\$
b. Fringe Benefits					
c. Travel					
d. Equipment					
e. Supplies					
f. Contractual					
g. Construction					
h. Other					
i. Total Direct Charges (sum of 6a-6h)					
j. Indirect Charges					
k. TOTALS (sum of 6i and 6j)	\$	\$	\$	\$	\$
7. Program Income	\$	\$	\$	\$	\$

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SECTION C - NON-FEDERAL RESOURCES

(a) Grant Program	(b) Applicant	(c) State	(d) Other Sources	(e) TOTALS
8.	\$	\$	\$	\$
9.				
10.				
11.				
12. TOTAL <i>(sum of lines 8-11)</i>	\$	\$	\$	\$

SECTION D - FORECASTED CASH NEEDS

	Total for 1st Year	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
13. Federal	\$	\$	\$	\$	\$
14. Non-Federal					
15. TOTAL <i>(sum of lines 13 and 14)</i>	\$	\$	\$	\$	\$

SECTION E - BUDGET ESTIMATES OF FEDERAL FUNDS NEEDED FOR BALANCE OF THE PROJECT

(a) Grant Program	FUTURE FUNDING PERIODS (Years)			
	(b) First	(c) Second	(d) Third	(e) Fourth
16.	\$	\$	\$	\$
17.				
18.				
19.				
20. TOTAL <i>(sum of lines 16-19)</i>	\$	\$	\$	\$

SECTION F - OTHER BUDGET INFORMATION

21. Direct Charges:	22. Indirect Charges:
23. Remarks:	

INSTRUCTIONS FOR THE SF-424A

Public reporting burden for this collection of information is estimated to average 180 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0044), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET.
SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

General Instructions

This form is designed so that application can be made for funds from one or more grant programs. In preparing the budget, adhere to any existing Federal grantor agency guidelines which prescribe how and whether budgeted amounts should be separately shown for different functions or activities within the program. For some programs, grantor agencies may require budgets to be separately shown by function or activity. For other programs, grantor agencies may require a breakdown by function or activity. Sections A, B, C, and D should include budget estimates for the whole project except when applying for assistance which requires Federal authorization in annual or other funding period increments. In the latter case, Sections A, B, C, and D should provide the budget for the first budget period (usually a year) and Section E should present the need for Federal assistance in the subsequent budget periods. All applications should contain a breakdown by the object class categories shown in Lines a-k of Section B.

Section A. Budget Summary Lines 1-4 Columns (a) and (b)

For applications pertaining to a *single* Federal grant program (Federal Domestic Assistance Catalog number) and *not requiring* a functional or activity breakdown, enter on Line 1 under Column (a) the Catalog program title and the Catalog number in Column (b).

For applications pertaining to a *single* program *requiring* budget amounts by multiple functions or activities, enter the name of each activity or function on each line in Column (a), and enter the Catalog number in Column (b). For applications pertaining to multiple programs where none of the programs require a breakdown by function or activity, enter the Catalog program title on each line in *Column* (a) and the respective Catalog number on each line in Column (b).

For applications pertaining to *multiple* programs where one or more programs *require* a breakdown by function or activity, prepare a separate sheet for each program requiring the breakdown. Additional sheets should be used when one form does not provide adequate space for all breakdown of data required. However, when more than one sheet is used, the first page should provide the summary totals by programs.

Lines 1-4, Columns (c) through (g)

For new applications, leave Column (c) and (d) blank. For each line entry in Columns (a) and (b), enter in Columns (e), (f), and (g) the appropriate amounts of funds needed to support the project for the first funding period (usually a year).

For continuing grant program applications, submit these forms before the end of each funding period as required by the grantor agency. Enter in Columns (c) and (d) the estimated amounts of funds which will remain unobligated at the end of the grant funding period only if the Federal grantor agency instructions provide for this. Otherwise, leave these columns blank. Enter in columns (e) and (f) the amounts of funds needed for the upcoming period. The amount(s) in Column (g) should be the sum of amounts in Columns (e) and (f).

For supplemental grants and changes to existing grants, do not use Columns (c) and (d). Enter in Column (e) the amount of the increase or decrease of Federal funds and enter in Column (f) the amount of the increase or decrease of non-Federal funds. In Column (g) enter the new total budgeted amount (Federal and non-Federal) which includes the total previous authorized budgeted amounts plus or minus, as appropriate, the amounts shown in Columns (e) and (f). The amount(s) in Column (g) should not equal the sum of amounts in Columns (e) and (f).

Line 5 - Show the totals for all columns used.

Section B Budget Categories

In the column headings (1) through (4), enter the titles of the same programs, functions, and activities shown on Lines 1-4, Column (a), Section A. When additional sheets are prepared for Section A, provide similar column headings on each sheet. For each program, function or activity, fill in the total requirements for funds (both Federal and non-Federal) by object class categories.

Line 6a-i - Show the totals of Lines 6a to 6h in each column.

Line 6j - Show the amount of indirect cost.

Line 6k - Enter the total of amounts on Lines 6i and 6j. For all applications for new grants and continuation grants the total amount in column (5), Line 6k, should be the same as the total amount shown in Section A, Column (g), Line 5. For supplemental grants and changes to grants, the total amount of the increase or decrease as shown in Columns (1)-(4), Line 6k should be the same as the sum of the amounts in Section A, Columns (e) and (f) on Line 5.

Line 7 - Enter the estimated amount of income, if any, expected to be generated from this project. Do not add or subtract this amount from the total project amount, Show under the program

INSTRUCTIONS FOR THE SF-424A (continued)

narrative statement the nature and source of income. The estimated amount of program income may be considered by the Federal grantor agency in determining the total amount of the grant.

Section C. Non-Federal Resources

Lines 8-11 Enter amounts of non-Federal resources that will be used on the grant. If in-kind contributions are included, provide a brief explanation on a separate sheet.

Column (a) - Enter the program titles identical to Column (a), Section A. A breakdown by function or activity is not necessary.

Column (b) - Enter the contribution to be made by the applicant.

Column (c) - Enter the amount of the State's cash and in-kind contribution if the applicant is not a State or State agency. Applicants which are a State or State agencies should leave this column blank.

Column (d) - Enter the amount of cash and in-kind contributions to be made from all other sources.

Column (e) - Enter totals of Columns (b), (c), and (d).

Line 12 - Enter the total for each of Columns (b)-(e). The amount in Column (e) should be equal to the amount on Line 5, Column (f), Section A.

Section D. Forecasted Cash Needs

Line 13 - Enter the amount of cash needed by quarter from the grantor agency during the first year.

Line 14 - Enter the amount of cash from all other sources needed by quarter during the first year.

Line 15 - Enter the totals of amounts on Lines 13 and 14.

Section E. Budget Estimates of Federal Funds Needed for Balance of the Project

Lines 16-19 - Enter in Column (a) the same grant program titles shown in Column (a), Section A. A breakdown by function or activity is not necessary. For new applications and continuation grant applications, enter in the proper columns amounts of Federal funds which will be needed to complete the program or project over the succeeding funding periods (usually in years). This section need not be completed for revisions (amendments, changes, or supplements) to funds for the current year of existing grants.

If more than four lines are needed to list the program titles, submit additional schedules as necessary.

Line 20 - Enter the total for each of the Columns (b)-(e). When additional schedules are prepared for this Section, annotate accordingly and show the overall totals on this line.

Section F. Other Budget Information

Line 21 - Use this space to explain amounts for individual direct object class cost categories that may appear to be out of the ordinary or to explain the details as required by the Federal grantor agency.

Line 22 - Enter the type of indirect rate (provisional, predetermined, final or fixed) that will be in effect during the funding period, the estimated amount of the base to which the rate is applied, and the total indirect expense.

Line 23 - Provide any other explanations or comments deemed necessary.

ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE	
APPLICANT ORGANIZATION		DATE SUBMITTED

BUDGET INFORMATION - Construction Programs

NOTE: Certain Federal assistance programs require additional computations to arrive at the Federal share of project costs eligible for participation. If such is the case, you will be notified.

COST CLASSIFICATION	a. Total Cost	b. Costs Not Allowable for Participation	c. Total Allowable Costs (Columns a-b)
1. Administrative and legal expenses	\$.00	\$.00	\$.00
2. Land, structures, rights-of-way, appraisals, etc.	\$.00	\$.00	\$.00
3. Relocation expenses and payments	\$.00	\$.00	\$.00
4. Architectural and engineering fees	\$.00	\$.00	\$.00
5. Other architectural and engineering fees	\$.00	\$.00	\$.00
6. Project inspection fees	\$.00	\$.00	\$.00
7. Site work	\$.00	\$.00	\$.00
8. Demolition and removal	\$.00	\$.00	\$.00
9. Construction	\$.00	\$.00	\$.00
10. Equipment	\$.00	\$.00	\$.00
11. Miscellaneous	\$.00	\$.00	\$.00
12. SUBTOTAL (sum of lines 1-11)	\$.00	\$.00	\$.00
13. Contingencies	\$.00	\$.00	\$.00
14. SUBTOTAL	\$.00	\$.00	\$.00
15. Project (program) income	\$.00	\$.00	\$.00
16. TOTAL PROJECT COSTS (subtract #15 from #14)	\$.00	\$.00	\$.00

FEDERAL FUNDING

17. Federal assistance requested, calculate as follows:
 (Consult Federal agency for Federal percentage share.)
 Enter the resulting Federal share. Enter eligible costs from line 16c Multiply X _____% \$.00

INSTRUCTIONS FOR THE SF-424C

Public reporting burden for this collection of information is estimated to average 180 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0041), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET.
SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

This sheet is to be used for the following types of applications: (1) "New" (means a new [previously unfunded] assistance award); (2) "Continuation" (means funding in a succeeding budget period which stemmed from a prior agreement to fund); and (3) "Revised" (means any changes in the Federal Government's financial obligations or contingent liability from an existing obligation). If there is no change in the award amount, there is no need to complete this form. Certain Federal agencies may require only an explanatory letter to effect minor (no cost) changes. If you have questions, please contact the Federal agency.

Column a. - If this is an application for a "New" project, enter the total estimated cost of each of the items listed on lines 1 through 16 (as applicable) under "COST CLASSIFICATION."

If this application entails a change to an existing award, enter the eligible amounts *approved under the previous award* for the items under "COST CLASSIFICATION."

Column b. - If this is an application for a "New" project, enter that portion of the cost of each item in Column a. which is *not* allowable for Federal assistance. Contact the Federal agency for assistance in determining the allowability of specific costs.

If this application entails a change to an existing award, enter the adjustment [+ or (-)] to the previously approved costs (from column a.) reflected in this application.

Column. - This is the net of lines 1 through 16 in columns "a." and "b."

Line 1 - Enter estimated amounts needed to cover administrative expenses. Do not include costs which are related to the normal functions of government. Allowable legal costs are generally only those associated with the purchases of land which is allowable for Federal participation and certain services in support of construction of the project.

Line 2 - Enter estimated site and right(s)-of-way acquisition costs (this includes purchase, lease, and/or easements).

Line 3 - Enter estimated costs related to relocation advisory assistance, replacement housing, relocation payments to displaced persons and businesses, etc.

Line 4 - Enter estimated basic engineering fees related to construction (this includes start-up services and preparation of project performance work plan).

Line 5 - Enter estimated engineering costs, such as surveys, tests, soil borings, etc.

Line 6 - Enter estimated engineering inspection costs.

Line 7 - Enter estimated costs of site preparation and restoration which are not included in the basic construction contract.

Line 9 - Enter estimated cost of the construction contract.

Line 10 - Enter estimated cost of office, shop, laboratory, safety equipment, etc. to be used at the facility, if such costs are not included in the construction contract.

Line 11 - Enter estimated miscellaneous costs.

Line 12 - Total of items 1 through 11.

Line 13 - Enter estimated contingency costs. (Consult the Federal agency for the percentage of the estimated construction cost to use.)

Line 14 - Enter the total of lines 12 and 13.

Line 15 - Enter estimated program income to be earned during the grant period, e.g., salvaged materials, etc.

Line 16 - Subtract line 15 from line 14.

Line 17 - This block is for the computation of the Federal share. Multiply the total allowable project costs from line 16, column "c." by the Federal percentage share (this may be up to 100 percent; consult Federal agency for Federal percentage share) and enter the product on line 17.

ASSURANCES - CONSTRUCTION PROGRAMS

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PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title, or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal interest in the title of real property in accordance with awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progress reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE	
APPLICANT ORGANIZATION		DATE SUBMITTED

**DISCLOSURE OF LOBBYING ACTIVITIES
CONTINUATION SHEET**

Approved by OMB
0348-0046

Reporting Entity: _____ Page _____ of _____

DISCLOSURE OF LOBBYING ACTIVITIES

Approved by OMB

Complete this form to disclose lobbying activities pursuant to 31 U.S.C. 1352

0348-0046

(See reverse for public burden disclosure.)

1. Type of Federal Action: <input type="checkbox"/> a. contract <input type="checkbox"/> b. grant <input type="checkbox"/> c. cooperative agreement <input type="checkbox"/> d. loan <input type="checkbox"/> e. loan guarantee <input type="checkbox"/> f. loan insurance	2. Status of Federal Action: <input type="checkbox"/> a. bid/offer/application <input type="checkbox"/> b. initial award <input type="checkbox"/> c. post-award	3. Report Type: <input type="checkbox"/> a. initial filing <input type="checkbox"/> b. material change For Material Change Only: year _____ quarter _____ date of last report _____
4. Name and Address of Reporting Entity: <input type="checkbox"/> Prime <input type="checkbox"/> Subawardee Tier _____, if known: Congressional District, if known:	5. If Reporting Entity in No. 4 is a Subawardee, Enter Name and Address of Prime: Congressional District, if known:	
6. Federal Department/Agency:	7. Federal Program Name/Description: CFDA Number, if applicable: _____	
8. Federal Action Number, if known:	9. Award Amount, if known: \$ _____	
10. a. Name and Address of Lobbying Registrant <i>(if individual, last name, first name, MI):</i>	b. Individuals Performing Services <i>(including address if different from No. 10a)</i> <i>(last name, first name, MI):</i>	
11. Information requested through this form is authorized by title 31 U.S.C. section 1352. This disclosure of lobbying activities is a material representation of fact upon which reliance was placed by the tier above when this transaction was made or entered into. This disclosure is required pursuant to 31 U.S.C. 1352. This information will be reported to the Congress semi-annually and will be available for public inspection. Any person who fails to file the required disclosure shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.	Signature: _____ Print Name: _____ Title: _____ Telephone No.: _____ Date: _____	
Federal Use Only:		Authorized for Local Reproduction Standard Form LLL (Rev. 7-97)

INSTRUCTIONS FOR COMPLETION OF SF-LLL, DISCLOSURE OF LOBBYING ACTIVITIES

This disclosure form shall be completed by the reporting entity, whether subawardee or prime Federal recipient, at the initiation or receipt of a covered Federal action, or a material change to a previous filing, pursuant to title 31 U.S.C. section 1352. The filing of a form is required for each payment or agreement to make payment to any lobbying entity for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with a covered Federal action. Complete all items that apply for both the initial filing and material change report. Refer to the implementing guidance published by the Office of Management and Budget for additional information.

1. Identify the type of covered Federal action for which lobbying activity is and/or has been secured to influence the outcome of a covered Federal action.
2. Identify the status of the covered Federal action.
3. Identify the appropriate classification of this report. If this is a followup report caused by a material change to the information previously reported, enter the year and quarter in which the change occurred. Enter the date of the last previously submitted report by this reporting entity for this covered Federal action.
4. Enter the full name, address, city, State and zip code of the reporting entity. Include Congressional District, if known. Check the appropriate classification of the reporting entity that designates if it is, or expects to be, a prime or subaward recipient. Identify the tier of the subawardee, e.g., the first subawardee of the prime is the 1st tier. Subawards include but are not limited to subcontracts, subgrants and contract awards under grants.
5. If the organization filing the report in item 4 checks "Subawardee," then enter the full name, address, city, State and zip code of the prime Federal recipient. Include Congressional District, if known.
6. Enter the name of the Federal agency making the award or loan commitment. Include at least one organizational level below agency name, if known. For example, Department of Transportation, United States Coast Guard.
7. Enter the Federal program name or description for the covered Federal action (item 1). If known, enter the full Catalog of Federal Domestic Assistance (CFDA) number for grants, cooperative agreements, loans, and loan commitments.
8. Enter the most appropriate Federal identifying number available for the Federal action identified in item 1 (e.g., Request for Proposal (RFP) number; Invitation for Bid (IFB) number; grant announcement number; the contract, grant, or loan award number; the application/proposal control number assigned by the Federal agency). Include prefixes, e.g., "RFP-DE-90-001."
9. For a covered Federal action where there has been an award or loan commitment by the Federal agency, enter the Federal amount of the award/loan commitment for the prime entity identified in item 4 or 5.
10. (a) Enter the full name, address, city, State and zip code of the lobbying registrant under the Lobbying Disclosure Act of 1995 engaged by the reporting entity identified in item 4 to influence the covered Federal action.

(b) Enter the full names of the individual(s) performing services, and include full address if different from 10 (a). Enter Last Name, First Name, and Middle Initial (MI).
11. The certifying official shall sign and date the form, print his/her name, title, and telephone number.

According to the Paperwork Reduction Act, as amended, no persons are required to respond to a collection of information unless it displays a valid OMB Control Number. The valid OMB control number for this information collection is OMB No. 0348-0046. Public reporting burden for this collection of information is estimated to average 10 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0046), Washington, DC 20503.

**United States Department of Agriculture
Rural Utilities Service**

***Certification Regarding Debarment, Suspension, and Other
Responsibility Matters – Primary Covered Transactions***

This certification is required by the regulations implementing Executive Order 12549, Debarment and Suspension, 7 CFR Part 3017, Section 3017.510, Participants' Responsibilities. The regulations were published as Part IV of the January 30, 1989, Federal Register (pages 4722-4733). Copies of the regulations may be obtained by contacting the Department of Agriculture agency offering the proposed transaction.

- (1) The prospective primary participant certifies to the best of its knowledge and belief, that it and its principals:
 - (a) are not presently debarred, suspended, proposed for Debarment, declared ineligible, or voluntarily excluded from covered transactions by any Federal department or agency;
 - (b) have not within a 3-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State, or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
 - (c) are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
 - (d) have not within a 3-year period preceding this application/proposal had one or more public transactions (Federal, State, or local) terminated for cause or default.
- (2) Where the prospective primary participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

Organization Name

Name and Title of Authorized Representative

Signature

Date

(This is not an official Government form. It has been prepared to assist and expedite the application process and is only intended for use in the Program for Assistance to Rural Communities with Extremely High Energy Costs.)

**United States Department of Agriculture
Rural Development**

Rural Utilities Service

ASSISTANCE TO HIGH ENERGY COST RURAL COMMUNITIES

**ENVIRONMENTAL PROFILE
(To Be Completed by the Grant Applicant)**

The Rural Utilities Service (RUS) is required by the National Environmental Policy Act (NEPA) of 1969, as amended (42 U.S.C. 4321), the Council on Environmental Quality Regulations (40 CFR Parts 1500-1508), and RUS implementing regulations (7 CFR Part 1794) to consider the potential environmental impacts resulting from providing Federal financial assistance. As an applicant for Federal financial assistance, your project will be subject to the requirements of RUS's Environmental Policies and Procedures (7 CFR Part 1794) prior to the release of any grant or loan funds.

Please complete the following project profile to facilitate the Agency's initial environmental review. The RUS Environmental Staff will evaluate the requested information as part of the final pre-award review for selected applicants.

Part I: General Information

1. Describe the project as specifically as possible, i.e. new facilities to be constructed, capital purchases, equipment purchases or modifications to existing facilities.
2. Is any part of your project located on land owned or under the jurisdiction of a Federal or state agency?

If yes, please identify the agency(s).

3. Does any part of your project require review and or permitting by any Federal, State, regional, local, environment, or regulatory agency?

If yes, please provide a list of required reviews and permits.

4. Has an environmental impact review (e.g. NEPA documentation, permits, agency consultations) related to the project been prepared?

If yes, please provide details. You may be asked to provide a summary or copy of the report as part of a pre-award review.

5. Is the proposed project part of a larger project? If yes, please describe.

6. Do you anticipate requesting additional Federal funding for subsequent phases of this project?

If yes, please describe.

7. If the scope of your project is limited to the installation or replacement of equipment or facilities located within existing buildings or other structures and does not involve outside construction or ground disturbance, please skip to Part III. Otherwise continue with Part II

Part II: Environmental Considerations

Provide the following information, as appropriate, for the construction of new facilities or modification of existing facilities.

1. The amount of clearing or excavation required. Indicate the estimated number of acres or length and width of the right-of-way if the project is linear (e.g. pipeline or power line).
2. The amount of dredge and/or fill in wetlands. Indicate the number of acres involved.
3. Describe any pre-existing contamination of the construction site.
4. Areas with special designation that may be impacted (e.g. National Forests, Parks, Trails)
5. Proximity of the project to floodplains, wetlands, coastal management zones, or coastal barrier resource areas.

Part III: Contact Information

Please provide the name, address, telephone number and email address of the preparer of this form and a contact person who can answer questions or provide additional information.

(This is not an official Government form. It has been prepared to assist and expedite the application process and is only intended for use in the USDA Rural Development High Energy Cost Grant Program.)

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