

1 taking that into account. We're actually
2 trying to demonstrate the worst case
3 scenarios here. We're not taking into
4 account the influence of calcium on the
5 absorption and so forth.

6 So, in conclusion then, these are
7 the levels we're getting. That's the highest
8 one and they drop pretty precipitously from
9 there. So in conclusion then, you know, I
10 think we have -- we're getting a better idea
11 of what the blood lead levels look like --
12 I'm sorry, what the lead impurities look like
13 in pharmaceutical materials. It does not
14 seem to be terribly high. In fact, they seem
15 to be quite low. And to my way of thinking
16 that indicates that the current manufacturing
17 technology is capable of producing
18 pharmaceutical products that have very low
19 lead contamination. And that's it. So,
20 thank you.

21 MR. MORRIS: So these are
22 clarifying questions at this point and then

1 we'll do discussions at the end. Harriet.

2 MS. NEMBHARD: Thank you for
3 explaining this study. I would like to ask a
4 couple of questions, starting from about the
5 slide 11, I believe, where you talk about
6 sample replicates. Could you just explain
7 for me please why the range in replicates
8 from 1 to 14, and whether the replication was
9 intended to measure the variance in the
10 product or in the machine or measuring
11 equipment.

12 MR. KAUFFMAN: Yes, I put the
13 replicates in here because if you want to do
14 a statistical analysis on our results you
15 need to know the number of replicates. And
16 what I don't say here but is said in the
17 paper is that each of these replicates
18 represents in the measurement five
19 measurements. Okay, so each replicate is
20 five measurements. And that's how we
21 generate the statistics.

22 MS. NEMBHARD: So why to 14?

1 MR. KAUFFMAN: Right. In most of
2 the cases we're trying to analyze a large
3 number of samples. It's a fairly
4 time-consuming analysis. So in many cases we
5 only did one measurement. In some cases we
6 did multiple measurements, as you said, to
7 try to get an idea of the accuracy -- or I
8 should say the precision of the instrumental
9 method. In many of these cases, particularly
10 when we saw high levels, when we saw high
11 levels we always did replicate measurements.

12 So, for example, this one where we
13 see relatively high measurements, we did that
14 four different times. And we would do it at
15 different dilutions, for example, because a
16 highly concentrated solution can sometimes
17 give somewhat low results because the
18 instrument can be saturated.

19 So, when we saw high levels, or in
20 other cases where we saw maybe problems in
21 the digestion, we always did replicate
22 measurements. And we rarely saw any problems

1 on the basis of the replicates.

2 Does that answer your question?

3 You can see that here, too. So here are a
4 couple of other ones that were high, and we
5 did multiple replicates in that case.

6 MS. NEMBHARD: Okay, so still why
7 then 14 for the Children's Motrin, product
8 17, for example?

9 MR. KAUFFMAN: I think we chose
10 that one -- it's now four years since we did
11 this, but I believe we chose that one as --
12 the 14 was so that we could determine how
13 much variation there was in the measurement
14 itself.

15 MR. KOCH: Mel Koch. Did you have
16 another question?

17 MS. NEMBHARD: No, that's all
18 right.

19 MR. KOCH: Just a point of
20 clarification. On slide 8 you talk about the
21 ICP and the level of detection as in a part
22 per trillion. But when you go to slide 10,

1 you're also talking about ICP mass spec. But
2 it seems to be confused with neutron
3 activation.

4 MR. KAUFFMAN: In terms of the
5 limited detection?

6 MR. KOCH: Well, limited detection,
7 you know, all of a sudden now you're part per
8 billion, but when you talk about the research
9 reactor.

10 MR. KAUFFMAN: No, the research
11 reactor has an elemental analysis facility
12 that is capable of doing ICP optical
13 emission, ICP mass spec, neutron activation,
14 X-ray fluorescence. They have everything.

15 MR. KOCH: Okay, so you're just
16 taking a beam line off of the neutron
17 activation?

18 MR. KAUFFMAN: No, this is a
19 standard ICP mass spectrometer.

20 MR. MORRIS: They're just sharing
21 the same space.

22 MR. KOCH: Okay.

1 MR. KAUFFMAN: We're using their
2 instrumentation and their expertise.

3 MR. KOCH: So the research reactor
4 is a little bit misleading.

5 MR. KAUFFMAN: Oh.

6 MR. KOCH: Okay.

7 MR. MORRIS: If there are no other
8 questions, clarifying questions, we'll break
9 and come back at 3:30 and continue with the
10 presentations.

11 (Recess)

12 MR. MORRIS: Can we reconvene
13 please? And while we're finding our seats if
14 I could just remind everyone to turn off
15 their cell phones and pagers. You should
16 consider that a favor. You have an excuse to
17 turn them off. Don't just turn off the
18 antennas, kill them. A few moments of peace
19 in your life.

20 All right, so our next speaker is
21 Dr. Darrell Abernethy, who is the USP CSO.
22 We're happy to have him here. If you would

1 like to proceed. Thank you.

2 DR. ABERNETHY: Thank you. And
3 thanks for the invitation. What I'd like to
4 do is discuss briefly what's in the what we
5 call book. The USP at the moment. And then
6 try to convey to you some of our thinking as
7 we're moving forward. This turned out to be
8 very timely as you'll see with respect to not
9 only our thinking but the people at the
10 European pharmacopoeia as well.

11 What is in the USP right now?

12 Well, Chapter 231 is the one that is
13 generally focused on.

14 And I've been at USP for one year
15 now. I have to say when I started hearing
16 about some of our tests I was interested or
17 astounded. But in any case, this is a method
18 that I haven't really found the original
19 reference for. I suspect it comes out of the
20 Dark Ages somewhere. And I mean literally
21 the 1400, 1500s. The metals are detected by
22 sulfide ion precipitation. And a number of

1 metals are said to be detected by this
2 method. And then a color is developed with
3 this precipitation technique, and then that's
4 compared to a standard of lead or something
5 like that. So that's for the most part
6 what's in the pharmacopoeia at the moment.

7 And the controls are colorimetric
8 controls. With regard to other possibilities
9 for testing for lead specifically, while we
10 heard discussed briefly in an earlier talk
11 what some of the options are, and obviously
12 technology has moved forward and continues to
13 move forward. We have been talking about --
14 and this predates my arrival to USP -- but
15 talking about really for some years what to
16 do about this. And so a number of thoughts
17 have been floated in our pharmacopoeia forum.
18 A stimuli article has been published some
19 time ago. And we've essentially floated the
20 idea of replacing the methodology that is
21 currently in place with what we think might
22 be more contemporary methodology.

1 As you might guess, that's created
2 some discussion, particularly among members
3 of industry.

4 And so the activity has kind of
5 been there for quite a while. Now, at the
6 present time it is fair to say that
7 pharmaceutical companies can use alternative
8 methods provided that they are -- the terms
9 we would use at the moment are equivalent or
10 better, and that's not very hard to achieve.
11 And our belief is that that probably fairly
12 routinely happens. We believe at least most
13 major pharmaceutical companies do have
14 updated methodologies, and presumably they
15 are in fairly routine use. But then to go
16 ahead and meet the USP standard they have to
17 keep the other methodology up and running so
18 that they can be used.

19 So the fair question here is is
20 there a need for a newer test? A part of
21 this are what are the implications if you do
22 make a change. That always comes up,

1 especially when it's a general chapter like
2 this that then would cover many different
3 drug substances. Well, there are about 4,300
4 monographs; 1,300 of which are for drug
5 substances, and many of which have a heavy
6 metals limit. And most of these are
7 specified by Chapter 231. And then there are
8 the excipients in NF. And here are two that
9 create some more numbers. And then drug
10 product monographs as well. So that we are
11 talking about a change that does have some
12 consequences with regard to then going
13 through and updating and revising the other
14 chapters for specific substances that would
15 be involved.

16 Now, the limits that exist are
17 predominantly for drug product components,
18 not the drug products themselves or the APIs.
19 And here you can see simply a breakdown. And
20 I think you have these slides of where these
21 substances fit. These slides are reasonably
22 updated. They're probably current to the

1 last three or four months. We went through
2 when I was asked if I'd participate here and
3 updated it to the extent that we could
4 without spending a huge amount of time. So I
5 suspect these numbers are not exactly right,
6 but they're close to right.

7 This is then a listing, and
8 actually, Bob, you provided this from, I
9 guess, an earlier talk that had been made
10 two, or three, or four years ago here at FDA
11 in which someone did go through and tried to
12 understand for the monographs that did have
13 heavy metals limits where they ranged in
14 terms of parts per million. And this is
15 simply a recapitulation of that. So you can
16 see for drug substances some range, but
17 really here in the 20 ppm or so range catches
18 a good number of them. And then the
19 excipients and drug products being in the
20 same.

21 So this would be what's written at
22 the moment and what people are being asked to

1 meet.

2 And then this is for the monographs
3 that have limits. And again, we can see
4 we're still talking about the same general
5 range.

6 Now, this moves us to here we are
7 actually right now in this summer. As I say,
8 we've been working toward trying to make
9 changes so that we believe the pharmacopeial
10 compendium comes into something consistent
11 with current contemporary methodology. We've
12 had ongoing discussions. At USP an advisory
13 group was formed some years ago to look into
14 this issue, and I'll show you some data that
15 they've developed over time. And as I say,
16 this has continued to create a fair amount of
17 discussion with members of industry. And by
18 that I suspect you know what I mean by
19 discussion. So that it's been slow going.

20 The Europeans and the European
21 pharmacopoeia have been having some of the
22 same experiences, and they put forth a draft

1 guidances -- actually I think a couple of
2 years ago -- that had to do with setting new
3 limits and approaches for metal catalysts.
4 And so we've had some discussions with our
5 European colleagues and made a commitment to
6 try to work in concert. So we might come to
7 at least a very similar solution to this
8 problem, if not an identical solution.
9 Frankly, our hope is to have an identical
10 solution.

11 To that end we were trying to think
12 of what approaches might work in this
13 particular setting. So we approached the
14 Institute of Medicine and said why don't we
15 set up an independent group to really bring
16 in expertise to the table, have this be an
17 international activity not just a national
18 activity. And then spend some time in a
19 typical Institute of Medicine advisory group
20 meeting to see if we can come to some insight
21 understanding, and then perhaps approaches to
22 think about moving forward. That's set for

1 the last week in August. So that will occur.

2 And currently we have the European
3 Pharmacopoeia actively participating and
4 participants speaking and attending from
5 Europe, Canada, the United States. We have
6 worked to get participation from Japan, and
7 to this point have not been successful with
8 that. But we're hopeful that the Japanese
9 would be somewhat in concert with this
10 activity, as well. We'll see.

11 The hope was to expose what could
12 be known about clinical toxicology and link
13 that with what might be appropriate
14 analytical methodology so that we could come
15 to what I've been trying to characterize as a
16 sensible set of standards that make sense for
17 the public health and make sense for the
18 pharmaceutical industry. So that's the hope.

19 This is now a little background
20 from where we are and why we have moved in
21 this direction. Heavy metals have been
22 monitored, as I've said. Some of these

1 metals shouldn't be there for sure. Some of
2 them we'd like not to be there. It might not
3 be a huge health issue, but it might be an
4 issue in terms of quality of manufacturer.

5 Where might they come from? Well,
6 those sources might be viewed as obvious.
7 From catalysts, from starting materials, from
8 process activities themselves. I think we've
9 already discussed this.

10 Now, this is really some of the
11 first shots across the bow to try to
12 understand how the UPS methodology was
13 working. And so this was a stimuli article.
14 It was in the Pharmacopeial Forum in 1995.
15 And so this again as an advisory group going
16 back more than a decade. And you can see
17 from the quote, which I won't read, that it
18 would be fair to say this is worrisome. But
19 some would argue, including me, that it's
20 probably better to not do any testing at all
21 than to do testing which doesn't work.

22 Now, this is a more recent paper

1 that came from another group and is
2 essentially saying the same thing -- that the
3 real problem is with this approach. And more
4 of the same, but simply if you read that last
5 paragraph -- I think raising the possibility
6 that the last speaker did -- that there are
7 methodologies that are available. That there
8 is instrumentation that perhaps somewhat
9 expensive, but it's rather routinely
10 available in analytical and drug development
11 laboratories at this point.

12 Now, here is a slide that I find
13 worrisome. And this is simply looking then
14 in a screening across the metals you see
15 listed on the X-axis. In looking at the USP
16 result in terms of percent recovery as
17 compared to the same methodology as described
18 in the last talk. And that's ICP-MS. And,
19 you know, I guess partly you can see that
20 those lines don't look the same. But perhaps
21 even more worrisome, they don't look the same
22 for some things you'd really like for them to

1 look the same. And if we look kind of across
2 here, it just doesn't get better. And here
3 we go, mercury.

4 And so we believe that's kind of
5 where we are right now. That this is what
6 our pharmacopeial standard is able to say.
7 As I said, we have formed an expert committee
8 -- excuse me, the expert committee on general
9 chapters has developed a heavy metal
10 subcommittee, and they were the ones actually
11 -- Nancy Loo and that subcommittee --
12 developed the data I showed you on the last
13 slide.

14 So, these are some of the questions
15 that that group had raised. And this was as
16 long as a couple of years ago. And they
17 seemed like reasonable questions. The first
18 one is kind of what I would say is a
19 compendial ease. And that is what term
20 should you use? Should you broaden the term
21 to inorganic impurities? And I think there
22 is some interest in doing that. If we're

1 saying metals, then perhaps we better be
2 cautious about saying heavy metals because
3 there are a variety of other metals. And one
4 might get into a definitional sort of thing.
5 What ones need to be monitored, and I think
6 as was nicely addressed in the last
7 presentation, what kinds of limits should we
8 be thinking about setting. And then this
9 gets into much more the methodologic issues
10 of, well, what approaches might make sense
11 going forward.

12 An important piece is down here, I
13 think. And this has to do perhaps a little
14 less with this immediate committee, but not
15 less to do with FDA. And that is, as you
16 know, about a year and a half ago the USP
17 took responsibility for the food chemicals
18 codex. And so a parallel question that we're
19 trying to raise would be where do we need to
20 be thinking about this kind of a standard
21 with respect to the food ingredient
22 standards. And then as a subset of that, the

1 dietary supplements standards that we also do
2 have compendial methodologies for.

3 And, of course, for some food
4 ingredients daily dosage may be quite
5 different than would be for pharmaceutical.
6 And so we're trying to think through and work
7 through those kinds of questions. Further
8 considerations, and this is what we're hoping
9 -- there's a fair amount written about this
10 already -- but we're hoping to learn more and
11 to really gain benefit from a workshop like
12 the IOM activity. To think about the
13 toxicity of metals that we should be
14 measuring and certainly this relates to not
15 only the metal itself but in many cases the
16 valence of the metal. For example, arsenic
17 plus 3 and arsenic plus 5 are really quite
18 different breeds of cat. They show up in
19 different places and certainly have totally
20 different consequences with exposure.

21 What target organ should we be
22 thinking about, and then certainly and

1 interestingly our Japanese colleagues have
2 been less immediately involved with this.
3 But certainly there will be cultural and
4 political issues that surround at least some
5 of the metals. And how to handle those, as I
6 said earlier, we hope in a sensible way, that
7 really meets the needs of safety and society.
8 And at the same time makes sense for the
9 pharmaceutical industry.

10 What concentration limits should we
11 be thinking about? Well, certainly if the
12 ibuprofen case that we saw earlier holds,
13 then you could argue that let's hope that
14 really all drugs products we see are held to
15 that quality. We frankly don't know the
16 question to that, and we don't get a huge
17 amount of information from industry with
18 regard to what kinds of data they may have in
19 house with respect to lot-to-lot variation,
20 sourcing APIs from various sources around the
21 world, and what have you. That information
22 may or may not be available. It would be

1 helpful to know.

2 But in any case, these are fairly
3 obvious sorts of considerations that
4 certainly there will be more vulnerable
5 patient populations and less vulnerable. I
6 guess our thinking at the moment would be we
7 think of the most vulnerable and then try to
8 set standards surrounding that in terms of
9 exposure limits. And then, of course,
10 duration of therapy with whatever the
11 exposure is will be important. And so we'll
12 have to think that through as well.

13 So, as we've said earlier, the
14 current chapter, we believe anyway -- I would
15 go so far as to say fatal limitations. I
16 guess if we're unsuccessful in really moving
17 this revision forward I shouldn't use that
18 word and I should say real limitations --
19 that the test limit as it currently stands
20 really is this precipitation and colorimetric
21 method. We believe we have solid data saying
22 what's currently used is not reliable. It's

1 difficult to perform with any sort of
2 precision, much less accuracy.

3 As I mentioned, the Europeans --
4 actually, I believe that's no longer a graph
5 guide -- so anybody that knows about that
6 rumor, but I think that now is final. They
7 went ahead and developed some thinking around
8 metal catalysts. And we're thinking that it
9 would be better or more useful to try to do
10 this in one swoop and think beyond catalysts
11 to other sorts of metals that have known
12 clinical toxicity.

13 We believe that using more modern
14 instrumentation would make a lot of sense.
15 And the question of what instrumentation --
16 well, that's where we hope to gain advice as
17 we move forward. And then to set realistic
18 and sensible toxicological limits.

19 We have put up a few suggestions of
20 what we think limits might make sense.
21 Really as much as anything for something to
22 shoot at so that we can start the discussion

1 about with good detection methodology where
2 should we be thinking. And so this is just a
3 brief listing. And this is based partly on
4 our own literature review and partly on what
5 the Europeans put together. And these may be
6 in the right ballpark anyway, but they
7 certainly may require considerable
8 refinement. And I think you have these
9 slides.

10 We're still thinking through, and
11 we hope to benefit from as much input as
12 possible in what these limits should be.
13 It's been very arbitrary to say that oral
14 dosage form should have a tenfold higher
15 limit than parenteral. To try to put this in
16 some sort of perspective, this limit for lead
17 from FDA bottled water of a limit of 5
18 micrograms per liter assuming 2L/day -- so
19 that would give you a sense of where a number
20 for lead came from. And that's just a back
21 of an envelope calculation. But we need to
22 move forward in refining these so that we

1 come up with reasonable sorts of limits.

2 The Europeans, with the guidance
3 that they put out, has classified the
4 impurities by risk level. And simply
5 separated the metals into classes as a first
6 cut to allow them to think about limit
7 setting in a little more global fashion
8 rather than slogging through one metal at a
9 time. And they, too, tried to make
10 distinctions between oral, parental, and
11 inhalation dose forms. And importantly, what
12 duration, age of exposure, and then what sort
13 of toxicological safety factors should be
14 written in.

15 So, the thinking that we're going
16 through right now will be to move towards
17 updating the general chapter that relates to
18 inorganic or metal impurities -- that there
19 will be a number of considerations that we
20 need to have as we evolve this revision. And
21 that we're hoping that we can encompass APIs
22 -- that we can encompass dietary supplements

1 and perhaps food ingredients as we think this
2 process through so that we can have a common
3 standard across these various compendia that
4 we look after.

5 With regard to detection
6 techniques, this was discussed briefly before
7 but obviously there are a variety of
8 possibilities. And so the questions would
9 be, well, what ones will work? What ones
10 make sense from a methodologic point of view
11 in a quality control kind of setting -- (off
12 mike) research kind of setting, and then what
13 kinds of methodologies are out there and
14 fairly routinely available. And these are
15 some of them. And the data we saw earlier
16 was with ICP-MS.

17 You probably can't see this, and
18 you may or may not be able to see it on your
19 slide, but this was thinking through, okay,
20 how would this work? And so we tried to say,
21 well, let's see is this something that would
22 be soluble in an aqueous solution? Would

1 this require an organic solvent? What would
2 preparation need to be? Does it need to
3 undergo a digest? And then a preparation to
4 then use a methodology, perhaps ICP-MS or
5 other methodology. And then to see
6 recoveries. And then to see if, indeed, this
7 kind of a flow sheet would work and perhaps
8 would be useful to people. That's simply a
9 proposal, and will benefit greatly from
10 having lots of people work with it, lots of
11 people put their eyes on it who know a lot
12 about it, and then try to come up with a
13 reasonable sort of compendial approach.

14 Some more of our questions we face
15 at the moment are how many elements do we
16 want to be monitoring on a routine basis,
17 setting the limits, of course. And then
18 these are some considerations that at least
19 our advisory committee put forward. And that
20 would be there might be some instances in
21 which atomic absorption would be useful or
22 there might be some instances in which

1 ICP-OES might be useful. Some instances
2 which we would think in particularly
3 difficult situations ICP-MS might be
4 necessary.

5 Actually, this is in August. This
6 is the meeting I was talking about. We're
7 working actively with other pharmacopeias to
8 try to come to a consensus. And I hesitate
9 to use the word harmonize, but we'd like to
10 come to something like that in terms of where
11 we end up so for the pharmaceutical industry,
12 which is for the most part global in nature,
13 not having to meet slightly different
14 standards in different places.

15 And so that's where we are at USP
16 with, we think, somewhat dated compendial
17 methodologies that are the current standard
18 and an enthusiasm to move forward. I was
19 delighted when I was asked to come over here
20 and talk about this because we'd like very
21 much to work closely and collegially with FDA
22 and others to move this forward in a way that

1 is really best for the public and best for
2 the pharmaceutical industry in looking after
3 the public safety.

4 So I'd be happy to try to take any
5 questions.

6 MR. MORRIS: So, we'll have Liz and
7 then Marv. I'm sorry, did I miss you,
8 Carolyn? Did you beat Marv? Because we'll
9 put you ahead of him in a minute. I'll tell
10 you.

11 MS. TOPP: This is Liz Topp asking
12 this question. I have a question -- sort of
13 a silly one for clarification. About halfway
14 through your talk, on my page 11, you say
15 that the USP is proposing limits and they're
16 listed for various different metals on an
17 exposure level on the level of micrograms per
18 day. But in other parts of conversation I've
19 heard here today I've heard people talk about
20 parts per million or parts per billion in the
21 product. Is USP going the direction of
22 exposure based on this micrograms per day, or

1 are you going based on sort of concentration
2 of the heavy metal in the product, or both?

3 DR. ABERNETHY: Well, I think that
4 requires discussion. In terms of for the
5 public health, I guess you'd think of
6 exposure per day or something like that. In
7 terms of what the pharmaceutical industry
8 might be able to implement across maybe a
9 fairly wide range of doses, you might be
10 talking about, okay, what would be the
11 maximum amount that could be in a product in
12 order to keep the exposure below what we
13 think a reasonable daily exposure is.

14 MS. TOPP: So really both are open?

15 DR. ABERNETHY: Yes.

16 MS. TOPP: Considering perhaps
17 implementing both?

18 DR. ABERNETHY: Well, we need to
19 implement a thing because put yourself in the
20 shoes of someone in the pharmaceutical
21 industry who has a standard they need to
22 meet. Well, they basically need a number.

1 And they need a method. And then they need
2 to just do it. And so they won't, I think,
3 be interested in saying, well, if the dose is
4 going to be 500 mg/day it needs to be this,
5 but if it's going to be 10 mg/day it needs to
6 be that. I think what they'll probably need
7 is a number and a method.

8 It sounds simplistic but when I put
9 myself in those shoes I have to say I get it.
10 That's kind of how you need to proceed if
11 they're in a development place.

12 MR. MORRIS: Okay, Marv.

13 MR. SCHMUFF: I might just mention
14 that in the PF article you do have -- the
15 first column is oral daily exposure in
16 micrograms per day as well as the oral limit
17 in micrograms per gram and the parenteral
18 limits. So I mean you sort of some estimate
19 of daily exposure in addition to the
20 micrograms per day figure.

21 So, actually, one question I had as
22 it wasn't clear to me which one you were then

1 going for, but it sounds like the oral limit
2 in terms of micrograms per gram.

3 DR. ABERNETHY: What we're going
4 for, quite frankly, is to get this discussion
5 moving. We're kind of way before where you
6 are at the moment. We need to get this
7 moving forward. We need to get buy-in from
8 the public, buy-in from members of the
9 pharmaceutical industry, and move it forward
10 so that -- you know, quite honestly we're
11 down the road, not in a -- somewhere between
12 an embarrassing and sad situation -- and
13 there having been a major metal exposure that
14 past the USP test.

15 And it passed it because the USP
16 test doesn't work. I mean, we don't want
17 that.

18 So that's kind of where we are.
19 Those kinds of units and all that are up in
20 the air. We're hopeful that through the
21 summer and fall we'll begin to hone down on
22 that.

1 MR. SCHMUFF: Okay. I have another
2 question but I'll defer to the people who
3 were ahead of me who I usurped.

4 MR. MEYER: Darrell,
5 congratulations on only a year and you got
6 USP to move. That's an outstanding
7 accomplishment.

8 DR. ABERNETHY: No, no.

9 MR. MEYER: Oh, talk about moving.

10 DR. ABERNETHY: We're trying to get
11 people to start thinking about moving.

12 MR. MEYER: Okay. On page 15 you
13 had your flow sheet. And just for
14 clarification, one of the lower boxes said
15 did the monitor and USP reference solution
16 recover to within plus or minus 20 percent.

17 That sounds like an awfully large
18 number. Is that not an awfully large number?

19 DR. ABERNETHY: No, that's just a
20 number. See, I think the thought here is
21 that we presumably will be setting limits
22 well below what we think should be associated

1 with a toxicological effect. So to say that
2 then that needs to be at 100 plus or minus 2,
3 or something like that, that's a precision
4 that just doesn't seem like it would be
5 needed. And so I think what we're really
6 trying to say is that what we need is a
7 reasonably good method that clearly gets down
8 to the levels we need to. And then to have
9 boundaries around that that are not too
10 broad. Now, 20 percent may not be sensible.
11 Maybe it should be 5 percent. We don't think
12 it should be 0.1 percent or something like
13 that.

14 MR. MEYER: Okay.

15 MR. MORRIS: Carol.

16 MS. GLOFF: Thanks. I have a
17 question that maybe I'm just not getting it.
18 That is very possible. But if I look at
19 slide 23 I think it is -- draft USP oral
20 limit, micrograms per day, you know, initial
21 discussion lead -- since our focus is lead --
22 is 1. So that's 1 microgram per day. Two

1 slides later it says oral PDE for dosage
2 forms are 10 times higher. So does that mean
3 that the acceptable -- I don't get the
4 difference there. If the proposed oral limit
5 per day is one, and then also on two slides
6 later, slide 25, the last bullet, PDE limit
7 for lead from bottled water is 5 microgram
8 per liter times two liters -- that's 10. I'm
9 just disconnecting something there. Can you
10 explain that to me?

11 DR. ABERNETHY: Okay, here if we
12 said, okay, the lead -- the oral limit for
13 lead should be 1 microgram a day, then the
14 parenteral limit should be 0.1 microgram a
15 day. Now, that comment about bottled water,
16 I believe that the current lead level for
17 bottled water -- if we assume a 2-liter a day
18 intake -- would say that that would be an
19 exposure -- that the water couldn't have more
20 than 5 micrograms of lead per liter in it.
21 That's simply saying that the limits that are
22 out there right now do specify a certain

1 exposure level, and then let's float out
2 there what kind of an exposure level would
3 make sense. Water, obviously, would be more
4 in the food ingredient or actually food
5 product sort of world in which there are high
6 ingestion amounts so that to achieve the same
7 daily exposure would require a much lower
8 concentration per unit. Whereas, in the
9 pharmaceutical arena where the ingestion
10 amounts would be much smaller even in the
11 case of a high milligram dosage drug, that to
12 achieve a certain daily exposure there could
13 be more of the lead or whatever metal there.
14 So I think you're being far too quantitative
15 here.

16 MR. SCHMUFF: Well, if I might just
17 suggest this. I think maybe there's a typo
18 in that slide because in the PF article,
19 which I have here, it has those numbers as
20 micrograms per gram. I think it was slide
21 11. Not micrograms per day. So that would
22 explain it. See, in the draft it's not

1 micrograms per day. It's micrograms per
2 gram.

3 DR. ABERNETHY: Then I apologize
4 for that typo.

5 MR. SCHMUFF: And then it does come
6 out to micrograms per day for lead exposure.

7 DR. ABERNETHY: Okay, my apologies.

8 MS. GLOFF: Thank you.

9 DR. ABERNETHY: Sorry for the
10 confusion.

11 MS. GLOFF: I was really worried
12 those Tums that I take for calcium would end
13 up being pulled off the market or something.

14 MR. MORRIS: I think Norm you're
15 in, and then Mel, and then --

16 MR. SCHMUFF: Yeah, the other
17 question I had just was about at one point
18 you mentioned there are something like 4,300
19 monographs. And then on your penultimate
20 slide you say that 231 would apply to 1,000.
21 I guess my thinking was, I mean, it looked to
22 me the way it was written it would apply to

1 all of them unless there was a more stringent
2 guidance. So I'm not sure about what that
3 1,000 is on that next to last slide.

4 DR. ABERNETHY: Where there would
5 be a specified limit is what that's trying --

6 MR. SCHMUFF: Yeah, what I
7 understood is that, you know, you would have
8 that table in the general chapter. And
9 consequently, it would apply everywhere
10 except where there was an exception. And but
11 on this slide just previous to this you just
12 mentioned 1,000 monographs. And I just don't
13 know where that 1,000 came from or if you did
14 mean it would essentially apply to all
15 monographs.

16 DR. ABERNETHY: It would apply to
17 all based on the revision. Based on what's
18 currently in the book, there need to be 1,000
19 to have things switched.

20 MS. NEMBHARD: Oh, like maybe 1,000
21 additional?

22 MR. MORRIS: Darrell, can you talk

1 in your mike a little better?

2 DR. ABERNETHY: Oh, I'm sorry.

3 MR. KOCH: Yeah, Mel Koch. Maybe a
4 suggestion. Where you talk about coming up
5 with something that refers to these as
6 inorganic impurities, if there was something
7 that would be more like inorganic content or
8 compounds, because I don't know across the
9 board whether everything would really be seen
10 as an impurity if it was a salt or something
11 like that.

12 And then when you mention this
13 meeting coming up you've invited Japan and
14 hope that they would attend. But is China on
15 the list at all for participation?

16 DR. ABERNETHY: That's an
17 interesting question. Certainly they're
18 aware of the activity we have ongoing. And
19 at the moment we haven't asked the Chinese
20 pharmacopoeia to become involved. We do work
21 closely with them, and we hope they'll be
22 interested. And they're in the process, we

1 hope, of translating the U.S. pharmacopoeia
2 into Chinese, or doing a legal translation I
3 should say. And so we hope that there will
4 be interest and, you know, uptake. We'll
5 see. The reason for those three is that's a
6 derivative of the so-called pharmacopeial
7 discussion group, and we like when we can for
8 those three pharmacopoeia to reflect each
9 other.

10 MR. GOOZNER: This is Merrill
11 Goozner. You confused me a little bit, so I
12 just want to make sure I'm clear on this
13 point. Because if the suggested limit for
14 lead was going to be 10 micrograms per day on
15 that chart -- and I thought we heard -- do I
16 have that right?

17 MR. SCHMUFF: Yeah, that's what the
18 PF article -- I have the PF article. That's
19 what the PF article suggests. Ten micrograms
20 per day, oral permitted daily dose.

21 MR. GOOZNER: Which -- okay. Is
22 that what you are recommending then?

1 DR. ABERNETHY: I don't know how
2 many times I can say this. We're floating a
3 proposal to stimulate discussion so that we
4 can get the right people around the table.

5 MR. GOOZNER: Well done.

6 DR. ABERNETHY: To come to a good
7 recommendation. So we put, perhaps
8 foolishly, numbers up to give people
9 something to shoot at. That's all. And I
10 don't mean to sound, you know, frustrated.
11 But I can tell you in a similar discussion we
12 had with members of what we call a
13 stakeholder forum, but members of industry,
14 they really just zeroed right in on those
15 numbers, too, and just went nuts.

16 MR. GOOZNER: Thinking, I take it,
17 that they were too high.

18 DR. ABERNETHY: I don't know.
19 Thinking it was something --

20 MR. GOOZNER: Too low, I meant,
21 excuse me.

22 DR. ABERNETHY: Something new and

1 different, and they didn't like it.

2 MR. GOOZNER: Well, you stimulated
3 discussion, so you've done your job.

4 DR. ABERNETHY: So I've achieved my
5 job. So hopefully everyone goes home and
6 thinks about what the sensible number would
7 be.

8 MS. MORRIS: Marilyn Morris. I'm
9 not going to ask you anything about those
10 numbers. But on one of your slides, on the
11 EU approach, you mentioned that there's a
12 classification of metals by risk. And
13 certain ones are classified as significant
14 safety concerns. And in your talk you also
15 talked about the concern with when you have
16 combinations of heavy metals. With the EU
17 approach, are they looking at different
18 limits if there's combinations present? Have
19 they looked at that at all?

20 DR. ABERNETHY: I don't think so.
21 I'd have to go back and reread that document.
22 But what they've done is to select out

1 catalysts and metals that they know are used
2 as catalysts in preparation or synthesis of
3 pharmaceutical products. And then focused on
4 them and moved forward with that. But not in
5 terms of then, okay, what if you had a
6 mixture of things. And is that important?
7 I'll be honest and say I don't really know.
8 It sounds like an interesting thing to think
9 through.

10 MS. MORRIS: Thanks.

11 MR. MORRIS: Pat, do you have --

12 MS. TWAY: I think I can answer
13 that question. Because in Europe -- and we
14 do have products there -- they were focused
15 on catalyst residues. And so, basically the
16 limits were set based on safety. And so
17 based on a risk analysis and if you have
18 multiple metals -- because in those cases, at
19 least in our experience, we're using the more
20 sophisticated methods -- so you can quantify
21 metal by metal. You have specifications
22 appropriate for each metal. So it's really

1 quality by design or what the level of
2 science and controls you need on that
3 specific metal in order to assure safety to
4 the patient.

5 MS. MORRIS: So there's no
6 differences if you have multiple, you know,
7 heavy metals present in any product?

8 MS. TWAY: The ones we had -- I
9 mean, we're talking about two. There are two
10 metals, and one was -- I'm going from memory.
11 I think one we controlled based on safety at
12 5 ppm and one was at 20 based on the risk.
13 And they don't synergistically look at them,
14 no. But all the limits are very low and
15 quite a bit below the safety limits.

16 MR. MORRIS: And I think that --
17 are you trying to get at is there a known
18 synergistic toxicity effect, Marilyn?

19 MS. MORRIS: Yeah, well, certainly
20 additive.

21 MR. MORRIS: Or additive.

22 MS. MORRIS: Or synergistic

1 toxicity.

2 MR. MORRIS: So maybe is that a
3 point of clarification perhaps?

4 MS. TWAY: I don't know. I mean I
5 don't know how they came up with the numbers
6 they came up with, but these are the numbers
7 that they said, you know, if you have
8 ruthenium you need this; if you have lead you
9 need this. So I'm not a toxicologist.

10 MR. MORRIS: Okay, so Norman, do
11 you want to lead the discussion in this?
12 Well, maybe we should have the presentation
13 first then.

14 MR. SCHMUFF: Good thought, Ken.

15 MR. MORRIS: Can we vote on that?
16 Sorry, go ahead.

17 MS. NEMBHARD: We really are also
18 fortunate in that we have someone who
19 participated actually at a center briefing
20 that we did when Steve Galson was the center
21 director. And Dr. Kashtock at that time
22 agreed to participate because we did think it

1 was important to look at how CFSAN had been
2 regulating lead levels and to understand what
3 the thinking was, and particularly, since
4 they had just gone through an exercise
5 related to lead levels in candy. So Dr.
6 Kashtock then will talk to us about and give
7 us that perspective on regulation of lead in
8 foods.

9 DR. KASHTOCK: Thank you. Good
10 afternoon. I should have subtitled this 100
11 years of activity boiled down to 20 minutes
12 because that's how long the food part of FDA
13 has been dealing with lead.

14 We have a seizure of about 85 bags
15 of green coffee beans that were nefariously
16 colored with lead chromate to artificially
17 enhance their appearance because these were
18 green coffee beans seized by FDA, or at that
19 time Harvey Wiley's Bureau of Chemistry back
20 in 1908. That may be the first action on
21 record dealing with lead in food. But the
22 major issue that we dealt with on the food

1 side was really not a nefarious practice at
2 all. It was intentional and condoned.
3 Through World War II, almost all commercial
4 apple production in the U.S. -- in that apple
5 production the orchards were sprayed with
6 lead arsenate to control the coddling moth.
7 And because of this spraying, the apples had
8 to be washed to remove lead and arsenic
9 residues. And FDA monitored apple products
10 extensively, and enforced tolerances for lead
11 and arsenic through the 1940s. And it was
12 after World War II that better insecticides
13 like DDT came along. And the arsenates were
14 no longer used. The first extensive testing
15 for foods took place in the 1930s. That was
16 when the methodology was developed to
17 reliably and rapidly determine lead to low
18 parts per million levels. FDA looked at
19 about 2,000 foods at the time and actually
20 found very few foods where there appeared to
21 be problems, but many, many foods had small
22 amounts of lead. And this appeared in a FDA

1 1935 report. Absolute freedom from lead is
2 impossible of attainment in civilized and
3 perhaps even primitive society because of the
4 widespread occurrence in natural products of
5 minute, though appreciable amounts of this
6 metal in the order of a few thousandths of a
7 grain per pound.

8 I love the old terminology there.
9 But as Susan showed, the Industrial
10 Revolution had already left its footprint by
11 this time in that it was recognized that
12 foods grown in the natural environment were
13 going to be a product of that natural
14 environment. And it to some extent was
15 contaminated with lead. And we do not
16 believe that zero lead in our food is the
17 appropriate goal.

18 But what we do try to do is this --
19 and this has been the foundation of our
20 policy going back to the 1930s -- prevent the
21 avoidable introduction of lead into food.
22 Control the unavoidable introduction of lead

1 into food.

2 Now, what's avoidable and what's
3 unavoidable concepts of those two have
4 changed over time. But an example, going
5 back to that time, again, the lead arsenate
6 spraying, there were alternatives available
7 for vegetables and agriculture. So lead
8 arsenate residue was not tolerated on
9 vegetables at all. If it was found the
10 product would be seized. On the other hand,
11 there were no alternatives to control the
12 codling moth in apple orchards. So spraying
13 of that fruit with lead arsenate was
14 permitted subject to the food having to be
15 washed and subject to our enforcing a
16 tolerance.

17 The tolerance, by the way, was
18 about 20 thousandths of a grain per pound,
19 which equates to about 2.85 ppm. If you ate
20 apples in the 1930s and 1940s you could
21 expect to get about a couple of parts per
22 million lead residues in those apples.

1 And that was the way things kind of
2 stayed. Again, the arsenate spraying was
3 done by the end of World War II until around
4 1970 when concerns began to increase about
5 the particular vulnerability of children to
6 lead's effects and the thresholds for adverse
7 effects began going down. The early 1970s
8 was really a watermark time. That was when
9 the most effective efforts to begin getting
10 lead out of food began. The EPA phased down
11 leaded gasoline, though not specifically for
12 the purpose of reducing lead levels in food.
13 It had an enormous effect on reducing lead
14 levels in food over time.

15 Also at the time, FDA initiated
16 efforts to reduce lead levels in canned
17 foods. At the time, soldered cans were
18 really the only type of food can that was
19 available. It wasn't until about 20 years
20 later that non-soldered can food technology
21 eliminated lead soldered cans. So the
22 efforts in the 1970s were that solder was

1 going to be used in cans, let's find ways to
2 lessen the potential for the lead to become a
3 component of the food.

4 And then there was the Lead-based
5 Paint Poisoning Prevention Act passed in
6 1971. So these really major efforts got
7 under way in the early and mid-'70s. And
8 most of the progress that's been made really
9 was made as a result of what was going on in
10 the '70s and '80s. A lot more lead reduction
11 efforts took place in the '90s, but this is
12 really where the progress was made.

13 We have had since the early 60s
14 what we call a total diet study. It's a
15 market basket study that estimates dietary
16 levels of certain analytes. It was initiated
17 in the '60s to track levels of radionuclides
18 in foods during the era of nuclear testing
19 and it has been expanded to include heavy
20 metals, pesticides, certain dietary nutrients
21 and other contaminants. This is a program
22 that is still in effect. We do about four

1 market basket collections per year, and
2 estimate dietary lead intakes for age, gender
3 groups throughout the population.

4 The 14- through 16-year-old male is
5 the age gender group with the longest
6 continuous reporting. And in that 1972
7 through '82 decade, there was a different
8 calculation methodology being used at the
9 time, and they reported daily lead intake
10 from diet for the 14- through 16-year-old
11 male was in the 60 to 90 microgram per day
12 range. In the decade spanning from the early
13 '80s to the early '90s we see a reduction --
14 and again this was a different method of
15 calculation from 38 micrograms a day down to
16 about 3 micrograms per day.

17 And then as I said before, in the
18 '90s, although efforts were continuing, the
19 dietary reduction kind of leveled off. We
20 really don't see additional reductions taking
21 place in the 1990s. But this reduction
22 success that was achieved in the '70s and

1 '80s occurred in all TDS population groups.

2 And then by the time we got to the
3 1990s, we had the Needleman findings of the
4 1980s beginning to shape our policy efforts
5 that lead had effects on cognitive
6 development in children and fetuses. Ten
7 micrograms per deciliter was established as
8 the blood lead level of concern by CDC, but
9 it was recognized that there might not be a
10 threshold.

11 And this took us from the actions
12 in the '70s which focused on the lead
13 soldered cans into things that we did in the
14 1990s. And I'll go over those in just a
15 second. Also in the 1990s was when we
16 established our provisional tolerable daily
17 intake for lead to support our policy
18 development and to use in enforcement actions
19 should we take legal actions against lead in
20 any adulterated products. And PTDI,
21 sometimes referred to as PTTIL -- it's really
22 a reference dose type concept. It

1 corresponds to the daily intake that would
2 induce a 1 microgram per deciliter rise in
3 blood lead levels for children and women of
4 childbearing age. And that's predicated on
5 cognitive development effects at 10 microgram
6 per deciliter of blood lead level. So it's a
7 safety margin of 10 or a margin of protection
8 of tenfold over the 10 microgram per
9 deciliter blood lead level of concern for
10 children and pregnant women.

11 And then for the remainder of the
12 adult population it's predicated upon a 3
13 microgram per deciliter rise. The effect of
14 concern was hypertension and the threshold
15 used for that was 30 micrograms per
16 deciliter. So again you have the 10- fold
17 margin of protection.

18 So that's what our reference dose
19 PTDI actually means. For children under 7
20 it's 6 micrograms per day. For women of
21 childbearing age it's 25. And then we later
22 began using a level for slightly older

1 children of 15. And for all other adults,
2 again, 75 micrograms per day.

3 So, based on our most recent
4 published total diet study information, where
5 does dietary intake of lead stand with
6 respect to the TDI? There are actually two
7 ways that we come up with this estimate.
8 First of all, most foods that we collect in
9 our TDI when we test them for lead we get
10 nondetects. If you equate the nondetect
11 zero, you come up with this range. If you
12 equate the nondetect to the limit of
13 quantitation in the method, you come up with
14 this range. What we're saying is based on
15 what we find in our TDI for all age gender
16 population groups, dietary lead intake when
17 compared to the 6 microgram per day, or 25
18 microgram per day, or whatever PTDI, is no
19 more than 5 percent of that PTDI when one set
20 of assumptions is used. No more than about a
21 quarter of that PTDI when another set of
22 dietary assumptions is used.

1 Now, keep in mind that our total
2 diet study is basically focused on
3 conventional foods. We don't necessarily
4 look at things like supplements. We don't
5 look at pharmaceuticals. So we're talking
6 about dietary exposure for the general
7 population. It's low with respect to the
8 PTDI, and it likely -- because we're not
9 aware of ongoing significant sources of lead
10 in food anymore like canned foods once was --
11 it likely reflects background presence of
12 lead in food.

13 This is what we did in the 1990s.
14 We continued trying to calm back potential
15 sources of lead in food. Not necessarily --
16 the driving factor was not that we
17 necessarily expected to see the kinds of
18 reductions that we saw in the '70s and '80s,
19 but going back again to if there are
20 avoidable sources of lead in food we want to
21 eliminate them. If there are unavoidable
22 sources of lead in food, we want to control

1 them.

2 The ban of lead soldered food cans
3 was really an after-the-fact thing. Industry
4 had converted two non-soldered cans well
5 before this ban was accomplished. I believe
6 this was 1995. But now as a matter of law,
7 lead soldered cans cannot be used for food in
8 the U.S., so they'll never come back. The
9 lead foil seals on the wine bottles were
10 banned.

11 The lead level from bottled water
12 was lowered. It had been 50. It was lowered
13 actually to five. Five was the limit of
14 detection of the method that was available at
15 the time the lower limit was put into place.
16 So we're not saying that we believe that 5
17 ppb of lead in bottled water is what we
18 expect to see in the food supply. When the
19 best available methodology is used, you
20 should not be detecting lead in bottled
21 water. And that was -- so it's really a
22 feasibility-type approach.

1 We did the same thing for lowering
2 leech lead limits for glaze ceramicware.
3 They were already fairly strict. We made
4 them more strict. It's a feasibility-type
5 thing. We want to do whatever we can to
6 control any potential for there to be an
7 avoidable introduction of lead in the food.

8 We established the lead limit for
9 wine when we found out that wineries using
10 brass fixtures -- their products could become
11 contaminated with lead.

12 We issued guidance to the states
13 regarding shellfish. That regulation has
14 done more at the state level because it's not
15 interstate commerce. And then we initially
16 established in 1995 and then tightened in
17 2006, a lead limit for candy. I'll say more
18 about that in just a minute.

19 Now, with all the success that's
20 been achieved, we still have incidence of
21 elevated lead levels in food that occur, and
22 lead poisonings still occur. These are

1 largely going to deal with imported products;
2 poorly fired traditional Mexican pottery is
3 an ongoing concern. We will periodically
4 receive reports of lead poisonings in a
5 family that used a traditional Mexican bean
6 pot. This was -- not MMWR. This was
7 Environmental Health Perspectives reporting
8 on a mother and infant becoming lead
9 poisoning from an urn that was purchased in
10 Iran that was used to prepare infant formula
11 and tea. Massachusetts 2002, this was a
12 family of nine reported in MMWR. All lead
13 poisoned due to an Iraqi spice that was
14 brought into the country. Michigan 1998.
15 And the Mexican candy problems we had with
16 chili and salt containing candies.

17 These are new types of challenges.
18 Number one, we're in an era of global food
19 trade. We learned this with the problems
20 with the Mexican candy. But not all these
21 products are traded in commercial channels.
22 Some of these products may not be formally

1 imported at all. Some of them may be
2 personally brought into the country. The
3 samovar, the urn is a good example of that.

4 The Mexican pottery -- we have a
5 bordering country where a lot of pottery is
6 made by primitive methods that are culturally
7 rooted and not necessarily going to disappear
8 anytime soon. It's a different kind of
9 problem than the problem we dealt with when
10 we had a cooperative industry that was ready
11 to evolve out of the lead soldered cans and
12 into the non-soldered can technology. We
13 don't necessarily have producers abroad ready
14 to partner with us like we did in the 1970s.

15 And what we learned with the candy
16 is a lack of understanding of foreign
17 production practices. We didn't know a whole
18 lot about Mexican candies -- the fact that
19 they had a lot of minimally refined
20 ingredients in them like chili powder. We
21 initially thought that printing in the candy
22 wrappers was the source of the lead

1 contamination. Ultimately we found out that
2 ingredients like chili powder were produced
3 in Mexico using processes where the peppers
4 were not washed, where soil particles that
5 would get on the peppers in the field would
6 remain on the chili powder. And that was the
7 principal source of the contamination of
8 these candy products. And if we don't have a
9 lot of knowledge of foreign agricultural
10 practices or food production practices, it
11 puts us a couple of steps behind in trying to
12 come to an understanding of where some of
13 these problems might be arising from if and
14 when they come to our attention.

15 So, we have to meet these new types
16 of challenges with some different types of
17 tools than we used in the past. Obviously
18 there's going to be a role for the
19 traditional regulations and guidances. But
20 for something like the pottery, targeted
21 health risk communication outreach -- in
22 2007, several federal agencies partnered with

1 the California outreach office of the Office
2 of Bi-national Border Health, and undertook a
3 risk communication project for individuals of
4 Hispanic descent in the U.S. producing
5 products such as pamphlets, brochures, radio
6 announcements, public service announcements
7 that were language calibrated to communicate
8 on the level of the audience alerting them to
9 the concerns that could accompany the use of
10 traditional Mexican pottery in the home.

11 Just one bad pot could lead poison a whole
12 family.

13 We have a certification program for
14 ceramicware produced in the People's Republic
15 of China where certification is done by a
16 third party to certify that the ceramicware
17 meets FDA standards for leachability. FDA is
18 about to open an office abroad in China.

19 Again, getting back to the issue of -- we
20 need to learn better how products are
21 produced abroad -- the agricultural
22 practices, the actual food processing and

1 production practices. So it's not all going
2 to be done the way that it was in the 1970s
3 when you had mainline industries that evolved
4 in their technologies overnight and
5 eliminated uses of lead. We have different
6 types of concerns, and different types of
7 challenges, and different types of response
8 that will have to be focused on this global
9 food economy and the threats that it poses to
10 us in the future.

11 The guidance level for candy I'll
12 just quickly say was 0.1 ppm necessitated by
13 repeated findings of elevated lead levels in
14 chili and salt containing Mexican candy
15 supported by a safety assessment, and
16 supported by vigorous federal and state
17 enforcement. There are significant
18 enforcement efforts that -- we believe this
19 is a very conservative estimate of potential
20 lead exposures. Firms realize that they
21 don't want to be close to this level and risk
22 enforcement action because the enforcement

1 commitment is there. So we think that as the
2 ability within Mexico develops to improve the
3 agricultural and processing practices, that
4 levels of lead in candy well below 0.1 will
5 ultimately be the norm.

6 In conclusion, the challenges for
7 lead in food in the 20th century were
8 successfully met, but there are new and
9 different challenges in the 21st century that
10 are going to require new methods of response.
11 But the goal still remains the same. We want
12 to prevent the avoidable introduction of lead
13 in the food and control the unavoidable
14 introduction of lead into food.

15 That is it. I'll turn it back over
16 to Norm.

17 MR. SCHMUFF: Okay, any points of
18 clarification? Marv.

19 MR. MEYER: No.

20 MR. SCHMUFF: Okay, if there are no
21 points of clarification we can move onto the
22 question.

1 MR. MORRIS: I'll have to read the
2 question.

3 MR. SCHMUFF: Oh, you have to read
4 the question.

5 MR. MORRIS: Right. They're not
6 questioning your ability to read it.

7 MR. SCHMUFF: Okay, Ken.

8 MR. MORRIS: So the question on the
9 table for discussion is what additional
10 information would be necessary for us to
11 gather to appropriately determine the next
12 steps? So let's open with Mel. No, Marv.
13 Sorry. Fred. Marv.

14 MR. MEYER: This is Marv Meyer for
15 the confusion.

16 It seems to me I really like what
17 Darrell Abernethy had to say. It sounded
18 like FDA has a handle on what needs to be
19 done and is going about it in a global and
20 rational way. The only caveat would be let's
21 hope they can move more rapidly than typical
22 even FDA, but certainly USP activity.

1 I think to me the two primary
2 questions are what are acceptable limits and
3 how can we assay for them? And if you solve
4 those two issues -- the limits being the more
5 difficult one, certainly -- then you have
6 what you need to know. And I would suggest
7 that FDA, to the extent possible, partner
8 with USP and at least contribute to their
9 ongoing effort.

10 MR. SCHMUFF: Yeah, I believe that
11 John is the one that's on that subcommittee,
12 right? The USP subcommittee for heavy metal?
13 Yeah. Yeah, John is on that group. So we do
14 -- and we do really generally have pretty
15 good FDA participation and USP groups.

16 MR. MORRIS: Yeah, Art is next. I
17 was going to say Norm should feel free to
18 jump in.

19 MR. SCHMUFF: To defend FDA at any
20 possible time.

21 MR. MORRIS: Or wherever you feel
22 it's appropriate.

1 MR. KIBBE: Art Kibbe. What
2 additional information -- after listening to
3 our colleague from the USP, the first thought
4 that came to mind is how many of the
5 regulated industries -- companies that we
6 regulate -- actually use the USP method?
7 Because I sure would like them not to use it.
8 Since he demonstrated they're unreliable, I'm
9 hopeful that my faith in the industry that it
10 usually the best methods available and the
11 ones that fit with their QC is actually true.
12 And that they are actually using a more
13 sophisticated methodology.

14 I think we need to know that
15 because if we don't then the data that
16 they're submitting is suspect according to
17 the USP's only test. And that's the first
18 fact that we need to know. Then I agree with
19 Mark. Once we know that we're getting
20 reliable data, we need to have some
21 toxicologist group tell us what those levels
22 should be for a safe population.

1 Last comment, what about end stage
2 renal disease? Every time we talk about
3 using heavy metals we have to consider that
4 there is a subset of our patients whose
5 kidneys don't function. We use aluminum pots
6 to cook in. You put those aluminum pots in
7 the kitchen with an end stage renal disease
8 and they begin to get aluminum toxicity. And
9 that's because they can't eliminate it. And
10 we're talking about exposure to lead on a
11 regular basis. What does that mean for these
12 individuals? Does dialysis take it out? I'm
13 not a nephrologist. I don't know.

14 It would be nice if we had someone
15 who could help us with that.

16 But that piece of information -- if
17 it's not going to affect the rules for the
18 general manufacturer of drugs -- out to at
19 least be something that the renal community
20 knows about. And it goes into DOK standards
21 so that they know what they're dealing with.
22 That they use Tums to reduce their phosphate

1 load because that's a morbidity issue --
2 phosphate. And regardless of how small
3 amount the normal person gets who can handle
4 it, we have a different population. That
5 population worries me. The rest of this is
6 not nearly as worrisome. Because I think
7 from all these presentations over the last 50
8 years we've done a really good job of
9 bringing everybody's exposure load down. So
10 if we could look at that it would be great.

11 MS. ROBINSON: Anne Robinson. I
12 just wanted to add to that. I mean, it seems
13 clear from the data that's been presented
14 that there's combination effects. For
15 example, with calcium, and lead. And that's
16 something that perhaps should also be
17 incorporated.

18 MS. NEMBHARD: Harriet Nembhard.
19 As far as additional information to gather, I
20 might suggest some procedures for the
21 statistical efficacy of the methods. For
22 example, on the USP presentation there were a

1 number of detection techniques that were
2 suggested there. Everything from ICP-MS to
3 LIBS, et cetera. And my question there would
4 be what would be the reliability and
5 repeatability of those measurement methods?
6 So I think that's necessary to understand
7 first.

8 And then, secondly, to establish a
9 reasonable sampling plan. I suspect that the
10 plan presented in the Kauffman paper could be
11 improved upon, and perhaps the cost reduced
12 for collecting the type of data that is
13 needed with a good sampling plan.

14 MR. MORRIS: I know Mel is first
15 but since I've been badmouthing Mel (off
16 mike).

17 MR. KOCH: Mel Koch. Just to build
18 on some of the things we've heard with
19 combined, say, calcium with the lead or some
20 others, and the ability of today's analytical
21 tools to really give a spectrum of what's
22 present, I'd suggest that some multivariate

1 panel recognition chemometric-type
2 technologies be applied to data so that maybe
3 there's a combination of metals that can
4 enhance absorption, can enhance other
5 problems. But take not only the new
6 instrumental technology methods but also find
7 other ways to work with data where you can
8 get arrays of measurements.

9 MR. SCHMUFF: Well, let me just
10 mention one thing that John didn't talk about
11 that he did is he did some Monte Carlo
12 simulations to look at total lead levels
13 based on exposure to various pharmaceuticals.
14 And the St. Louis slab does have some
15 expertise in chemometrics. So that's
16 certainly something within our scope.

17 MS. TOPP: Just real quickly I want
18 to echo what Art said. I think that's a
19 really terrific idea -- just to find out what
20 kinds of tests are actually being used by the
21 industry to determine lead levels. It's a
22 little disturbing to me to think that they

1 may be using higher resolution methods to
2 determine the actual lead levels and then
3 need to keep old fashioned methods that are
4 lower resolution and that they're running
5 these just to make the FDA happy. I mean,
6 that seems kind of silly. And I hope that's
7 not actually the case. But that may be less
8 sensitive and may give less information. So,
9 I want to just second what Art said.

10 MR. SCHMUFF: Well, let me comment
11 on this without trying to be too FDA
12 defensive.

13 We did recently put out, and it has
14 been our general practice, that in order to
15 comply with the USP monograph, you don't
16 necessarily have to do the USP test. And we
17 now put that out. And it's now -- I mean,
18 previously it was widely acknowledged. So if
19 you come in and you show us that you have a
20 better test and that you're quite likely to
21 comply with the compendial test, then you
22 don't have to do the compendial test.

1 MS. TOPP: Can I just rebut a
2 minute? So suppose I have a relatively
3 insensitive compendial test, you know, the
4 bar graph that was shown shows recovery from
5 the ICP-MS test is up here and the USP test
6 is really down here. So if I don't like the
7 answer that I get with the ICP-MS then I just
8 do the compendial test and everybody is
9 happy?

10 MR. SCHMUFF: We're restricted by
11 legislation by the FD&C Act to recognize USP.
12 So by law we're required to do that
13 currently.

14 MS. MORRIS: There has been a real
15 emphasis on use in young children in these
16 talks. But I'm still somewhat concerned
17 about the limits in very young children --
18 infants, you know, one to two years old.
19 Because I would think that this would have
20 the greatest effects, maybe on cognitive
21 abilities, IQ. And I'm just wondering, you
22 know, exactly what is known about ingestions

1 of, say, 1 microgram per day in these very
2 young children. What sort of plasma, or
3 blood, or bone concentrations result from
4 this? And what are the known significant
5 effects? I know Dr. Cummins has spoken about
6 this. And maybe a consideration of maybe
7 different recommendations. Look at maybe
8 different recommendations for foods that
9 would be taken by this group of young
10 children.

11 MR. MORRIS: And I think we're
12 restricting ourselves just to
13 pharmaceuticals, but the point is well taken.
14 The data in the young children. Merrill.

15 MR. GOOZNER: Sort of along the
16 same --

17 MS. MORRIS: Or pharmaceuticals or
18 anything of that nature. And I also had
19 another comment. Sorry, I had forgotten. I
20 was also, you know, another source of
21 impurities is porous biologics or herbal
22 preparations, dietary supplements. And I

1 know we're not specifically addressing those,
2 but I think that is, you know, really a
3 concern with regards to impurities.

4 MR. MORRIS: Yeah, to our point is
5 that's clearly an issue. We're going to
6 advise or recommend basically for the
7 pharmaceuticals, but well taken. Merrill.

8 MR. GOOZNER: Sort of along the
9 same -- Merrill Gozner. Sort of along the
10 same lines because I think the amount of lead
11 that any small child or kids would get, it's
12 cumulative from a lot of different sources.
13 So if we're just giving recommendations or
14 we're just thinking about how it impacts
15 pharmaceuticals, I guess the thing for the
16 FDA to be thinking about, at least from my
17 vantage point, is to say you have to think
18 about all the other things. Because this is
19 just one component of what a child might be
20 exposed to. So I know, for instance, even
21 this week I just happen to have seen
22 yesterday a letter at the EPA where they're

1 setting the Clear Air Scientific Advisory
2 over there -- is setting what should be the
3 lead levels for, you know, ambient air. And,
4 you know, what the EPA is recommending is
5 significant higher -- if I read the letter
6 from the advisory committee -- what the
7 advisory committee is recommending --
8 whatever they ultimately arrive at, they're
9 probably not thinking about pharmaceuticals.
10 Nor are they thinking about the other things
11 like supplements or food.

12 And so this is one of those issues,
13 it seems to me, that we know what Dr. Cummins
14 presented to us -- we've known increasingly
15 over the last 20 years -- is that the impact
16 of lead has on the cognitive abilities. And
17 based on the data that was presented today,
18 we know that it goes -- it goes all the way
19 down to zero as far as we can tell. So when
20 we're saying what's the limit, what we're
21 really doing is we're drawing a line in the
22 sand that's practical. We're not drawing a

1 line in the sand about what's safe. And
2 given that, it seems to me that the FDA
3 really needs to take into account all the
4 possible exposures.

5 MS. AU: Yes, Jessie Au. I have
6 two questions. First of all, I remember the
7 first speaker talked about a 10 microgram per
8 deciliter for cognitive defects. How was
9 that measured? Was it using the USP method
10 or --

11 DR. CUMMINS: The CDC guideline of
12 10 micrograms per deciliter is a public
13 health action guideline. It's not a limit.
14 There was --at the time when that number was
15 -- it's a very complicated issue. But most
16 lead poisoning in most children is from
17 paint. The next most common likely source is
18 from paint -- deteriorated lead-based paint
19 in their homes, in their soils, in the dust
20 where they crawl and they pick stuff up, get
21 it in their mouths, and they are exposed.

22 A lot of work has been done to

1 reduce leaded housing stock in the U.S. in
2 the last 25 years. But it's still the most
3 common source. Probably the next most common
4 source, other than the soils or part of the
5 paint problem, is occupational take-home
6 exposures by parents who work with lead and
7 bring it home. The next most common sources
8 is a whole panoply of other potential sources
9 like pottery, Mexican pottery, ethnic
10 remedies, et cetera.

11 MS. AU: I'm sorry. I didn't
12 phrase my question properly, I guess. My
13 question really is how was that number come
14 about, and what kind of assay --

15 DR. CUMMINS: I'm getting to that.
16 When you take public health action to reduce
17 -- most counties and states in the United
18 States do case management. They have
19 programs in place to identify lead poisoned
20 children and to provide individualized case
21 management to them. All the range of
22 interventions depends on the level of the

1 child's lead in the blood. At about a blood
2 lead level between 10 and 20, the kinds of
3 interventions you can do at an individual
4 level have limited to no impact on the
5 child's blood lead level. The only thing you
6 can really do is try to find sources in the
7 home and get rid of them. And sometimes
8 that's very difficult.

9 So, you reach a point where it's a
10 conundrum between taking care of individual
11 children and setting standard for case -- for
12 a goal -- a public health goal -- that's a
13 population level goal. The level of 10
14 micrograms per deciliter was set as a public
15 health goal. If you look at Healthy People
16 2010, it's a goal to lower all children's
17 blood lead levels below 10 micrograms per
18 deciliter.

19 Actually, CDC recently -- and the
20 Advisory Committee on Childhood Lead Poison
21 Prevention recently issued a document that
22 had some recommendations about lowering

1 children's blood lead levels below 10. And
2 the ideal is to keep their lead levels as low
3 as possible.

4 Does that help explain and clarify?

5 MS. AU: Actually, that's not my
6 question. My question goes back to the
7 assays sensitivity and the USP method.

8 DR. CUMMINS: Oh, that's very
9 different. I'm sorry. I apologize.

10 MS. AU: Right. Because we are
11 basing it on that number. Everything we do
12 is based on the 10 micrograms per deciliter.
13 That number -- how did we get it to begin
14 with?

15 MR. SCHMUFF: Well, I can't say,
16 but I can tell you this. Nobody would
17 measure blood levels by the USP method
18 because it wouldn't work. And it's not -- I
19 mean, it's clearly not intended to measure --
20 none of the USP methods are intended to
21 measure levels -- low levels in biological
22 fluids. So you can be pretty sure that those

1 levels were not measured by the USP method.

2 MS. AU: I'll come to my second
3 question because they are linked. We have --
4 I mean 10 is the number we've been looking
5 at. Everything you do -- Monte Carlo
6 simulation -- everything is done with those
7 numbers and you base it on that. So how you
8 measure, I think -- how you come to the 10 is
9 very critical as we move forward.

10 And secondly, we heard comments
11 about how is a young child going to handle
12 absorption, you know, elimination. And we
13 heard about having calcium is going to change
14 absorption. So what do we really know? What
15 are the factors? All the factors? They can
16 change absorption and accumulation in a young
17 child? Those are the most susceptible to
18 lead poisoning. That's the question I was
19 coming to. How do we handle that?

20 I like the Monte Carlo simulation.
21 I thought it was very clever use. But I
22 don't know how you're going to handle this

1 number as you said.

2 Recognition may not be a threshold
3 for the neurodefects that we look at.

4 MR. SCHMUFF: Well, I should just
5 say -- and John can correct me -- the Monte
6 Carlo simulation was based on the levels that
7 were actually observed. So he took the
8 levels that were actually observed and then
9 figured out, okay, if a person took, you
10 know, polytypical -- typical poly pharmacy,
11 you know, what would people be exposed to.

12 MS. AU: But you base it on the 10.

13 MR. SCHMUFF: No, we didn't
14 consider the at all.

15 MR. MORRIS: Can I interject
16 something? This is Ken Morris. I think the
17 point though, in part, Jessie, is that the
18 method that St. Louis used was actually the
19 ICP-MS, so it was more -- so the Monte Carlo
20 simulation as done on the data that they had.
21 So I think for that particular issue the
22 assay wouldn't be a question, but correct me

1 if I'm wrong, please. It's a fair point
2 though, in general to how the assay affects
3 the data in general. In this study I think
4 it was taken out. The statistics is a
5 different question.

6 MS. NEMBHARD: Harriet Nembhard,
7 again. I noticed in the concentration of
8 lead for the orally disintegrating tablets of
9 Claritin that it was about three times the
10 lead level in the regular tablet form. I
11 wonder if such a result might hold for other
12 drugs. And if so, would the FDA consider
13 advising people away from the orally
14 disintegrating tablets in favor of the
15 regular tablets, especially if the lead
16 concentrations are cumulative in children?

17 MR. MORRIS: Do you want to
18 comment, Norman?

19 MR. SCHMUFF: I guess John is -- I
20 mean, I don't know that data like John, so he
21 should probably comment.

22 MR. MORRIS: We still have a minute

1 before quitting time, so you're on the clock.

2 MR. KAUFFMAN: Yeah, it would
3 helpful if I could find the numbers. My
4 slide is so small I can hardly see them.

5 MS. NEMBHARD: I can point you to
6 the paper at any rate. It's product number
7 34 -- has the average lead concentration of
8 19 plus or minus 1. And the regular
9 Claritin, product 35, has a concentration of
10 5 plus or minus 1.

11 MR. KAUFFMAN: I would say that,
12 you know, this is -- remember also that we're
13 only looking at one lot of each of these. So
14 we are not really doing a very thorough job
15 of sampling as you mentioned. So I would be
16 cautious about drawing conclusions on the
17 basis of comparisons of individual products
18 here.

19 MR. MORRIS: This is Ken Morris. I
20 think to Harriet's point though, John, it's
21 just sort of the more general question, I
22 think. Right?

1 MS. NEMBHARD: Right.

2 MR. MORRIS: Were that result to be
3 observed as a statistically significant
4 difference -- whether it was orally, you
5 know, dissolving or whether it was two other
6 products, would that be an appropriate action
7 for the agency to take?

8 MR. WEBBER: I think it's worth
9 looking into. I think one thing we would
10 have to take into account -- Keith Webber --
11 is the difference in mass. Because these are
12 in parts per billion numbers and orally
13 disintegrating tablets may weigh considerably
14 less than a tablet -- a normal tablet would.
15 So we would have to really look into that,
16 whether the actual dosage of lead is greater.

17 MS. NEMBHARD: Right. I did see
18 that there was some distinction between
19 concentration and the ingested mass in terms
20 of a value to assess. In this case the
21 ingested mass, I believe, was about similar
22 but the concentration was three times as

1 high. So it maybe ties back into the USP
2 discussion of which will you advise on. It
3 seems that perhaps there's some indication
4 that you should look at both. But in any
5 event, my broader question would be should
6 this be considered for other products? I
7 know we'll take up the orally disintegrating
8 tablets issue more tomorrow, but particularly
9 for children.

10 If, indeed, the concentration
11 levels are cumulative for them, should we
12 advise people to be more careful in those
13 cases?

14 MS. WINKLE: And maybe what we need
15 to be considering is putting the amounts of
16 lead in the label on the products. And I
17 mean, there are other products besides this
18 that may have a higher level of lead than you
19 really feel like you want to take based on
20 cumulative doses. So maybe that's something
21 that we can consider to look into.

22 MR. MORRIS: Yeah. I'm sorry, Pat,

1 did you --

2 MS. TWAY: No, that's okay. I was
3 going to say you'd have to understand. It
4 probably is strictly a mass issue. Or if
5 it's not, it's probably different excipients
6 that are used because you clearly use
7 different excipients on an OBT than a
8 regular. So you need to understand it. And
9 in reality, if the ingested amount of lead is
10 the same, that's what the patient see. The
11 parts per million are not really relevant to
12 the patient. It's what the patient ingests
13 as far as how much lead do they get. The ppm
14 is easier for a company to measure how much
15 is in their product, but in reality -- at
16 least what I believe is important to the
17 patient -- is how much they ingest.

18 MR. MORRIS: Yes, the glycemic
19 index, glycemic load question. Art.

20 MR. KIBBE: Just a quick point. If
21 you look across on that same table from those
22 numbers that were dramatically different to

1 the maximum daily ingested mass of lead for
2 both products, it's the same. So that's
3 really --

4 MR. SCHMUFF: Yeah, which is less
5 than 5 nanograms.

6 MR. KIBBE: .05, yes.

7 MR. MORRIS: Right. Any other
8 comments or discussion? I sort of tried to
9 summarize a little bit of what we said. It
10 seemed to me that we came down essentially
11 with two major areas of information that
12 needs to be gathered -- not that it's a huge
13 surprise, but one is the methodology and the
14 other is on the toxicology. And with the
15 methodology, I think based on what we heard
16 from USP, it's clearly not that. But the
17 idea that we not be limited in the
18 consideration of limits by the limits of the
19 sensitivity of the method. And I think that
20 was more or less stated several times, most
21 prominently by Liz, I think. The issue being
22 that you don't want to give a backdoor for

1 somebody who might want to avail themselves
2 of the less demanding specification.

3 And then with the toxicology, the
4 idea that we really have to have
5 toxicologists set limits that make sense
6 based on the data that will have to be based
7 on not only the exposure for healthy patients
8 but broken up by demographics, if you will,
9 with special attention given to end stage
10 renal patients, for example. Although there
11 are other -- other disease states would be
12 similar in very young children where there's
13 sort of a posity of data for obvious reasons.
14 And also that some of this could be combined
15 as Helen was discussing with respect to
16 labeling. One way of informing patients is
17 to include on the label the information so
18 that if there's a mass -- as Pat says a mass
19 denotation of the amount of lead there, then
20 perhaps even in additional labeling or in
21 consultation with physicians, the strategy
22 for exposure can be formulated.

1 I'm not sure that I had anything
2 else major in our sort of assumptions -- I
3 mean, our synopses. Is there anything that
4 anybody can think I missed that we should
5 include? Jessie?

6 MS. AU: I thought we'd talk a bit
7 about ETNY studies. There is more academic
8 interest because we know so little about what
9 interferes with the absorption of lead's
10 elimination (off mike) worry about. But you
11 do have a healthy margin in the
12 recommendation and the toxic level. So at
13 this point I only can think it was academic
14 issues.

15 MR. MORRIS: No, actually, I think
16 that's actually a good point. I forgot it.
17 I do have it down here and I forgot it. And
18 that is the synergistic effects. I mean, not
19 that that would necessarily be part of a
20 label, but it might be at some point as
21 Professor Weaver talked about. I mean, if
22 you're taking calcium and we know that has an

1 effect or other things are blocked -- so
2 that's a good point. I had left that out.
3 The synergies between -- positive or negative
4 synergies between components along with lead.

5 Yes, Marv.

6 MR. MEYER: Marv Meyer. Ken, I
7 really didn't like that idea. I understand
8 the concern. Coming from Memphis, Elvis
9 Presley did not have a single toxic level of
10 prescription drug inside of him at autopsy,
11 but it was an autopsy. So something worked
12 together.

13 But I think in terms of getting
14 something moving -- if we start adding in a
15 lot of variables -- what about lead and
16 beryllium -- well, then they'll debate that
17 for a week. Let's just focus in on what we
18 can handle fairly expeditiously and do it.
19 And then as we learn more and more about
20 beryllium and lead, add that, too.

21 MR. MORRIS: That's a fair point.
22 Are there any other comments or discussions?

1 All right, well, with that we'll
2 close the session and we'll reconvene
3 tomorrow at 8:30 in the same room. There's a
4 van to take everyone back to the hotel. And
5 anybody who wants to walk can come with me.
6 Thank you.

7 (Whereupon, at 5:10 p.m., the
8 PROCEEDINGS were adjourned.)

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