

**STATE PROGRAMS TO  
PROVIDE SHELTER AND TEMPORARY HOUSING FOR FAMILIES**

**A Management Advisory Report**

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# STATE PROGRAMS TO PROVIDE SHELTER AND TEMPORARY HOUSING FOR FAMILIES

## A Management Advisory Report

### OBJECTIVES

The objective of this inspection was to determine the types, cost, and funding sources for State sponsored shelter and temporary housing programs for homeless families.

This inspection was requested by the working group formed to respond to a congressional request for a study on the use of Aid to Families with Dependent Children Emergency Assistance funds to pay for long-term shelter for homeless families.

### BACKGROUND

#### AID TO FAMILIES WITH DEPENDENT CHILDREN

The Aid to Families With Dependent Children program (AFDC) is an open ended entitlement program designed to provide assistance to needy families. It is jointly funded by the Federal Government and the States. The Federal matching rate ranges from 50 to 80 percent. Total Federal AFDC expenditures for Fiscal Year 1988 were \$9.1 billion; total State expenditures were \$7.5 billion. Two components under AFDC which offer additional assistance are Emergency Assistance and Special Needs.

Emergency Assistance was established by Congress to provide families who have undergone an immediate crisis with immediate, critically needed assistance. Current law limits it to 30 days in any 12 month period. States can receive Federal funding for such services even if the families are not participating in the regular AFDC program. Federal funding to States is available at a matching rate of 50 percent.

Special Needs funding provides items which the State determines are essential for some people, but not for all. In this program there are no Federal limitations on the kinds of items or services that can be paid for nor on the duration of time that they are covered. However, benefits are limited to AFDC families. States receive the regular AFDC Federal matching rate (50 to 80 percent) for Special Needs programs.

## OIG AUDIT REPORT ON AFDC-EMERGENCY ASSISTANCE

In September of 1987, the Office of Inspector General (OIG) released an audit "Review of the 30-Day Payment Period for Emergency Assistance." The audit noted that despite applicable legislation limiting Emergency Assistance payments to no more than 30 days, Federal regulations are vague and allow Emergency Assistance coverage of emergency needs for more than 30 days. For example, the regulations allow payment of several months of back rent if the payments themselves are only made in one 30 day period.

The audit estimated that New York and Massachusetts alone spent at least \$36 million (\$18 million Federal share) in Fiscal Year 1986 for Emergency Assistance benefits which were beyond the 30-day limitation. Further, based on Fiscal Year 1987 estimates of Emergency Assistance expenditures, the OIG projected that Massachusetts and New York will pay \$220 million over the next 5 years (Federal share \$110 million) for benefits beyond the statutory 30-day limitation.

The audit recommended that the Family Support Administration (FSA) revise current Emergency Assistance regulations to comply with the existing statute. The FSA agreed with the OIG recommendation and published a notice of proposed rulemaking to limit benefits to 30 days.

### RECENT CONGRESSIONAL ACTION

In 1987, Congress passed legislation which placed a one-year moratorium on the implementation of that regulation. In November of 1988, in P.L. 100-628, Congress renewed the moratorium and required the Secretary of Health and Human Services (HHS) to conduct a study covering legislative and regulatory changes designed to (1) improve the ability of the Emergency Assistance program to respond to the needs of families who are eligible for such aid and (2) eliminate the use of funds provided to States under Emergency Assistance to pay for the provision of shelter in commercial or similar transient facilities.

~~As a result~~ to the congressional request for a report, a work group was formed of representatives of the HHS Office of the Assistant Secretary for Planning and Evaluation, the Family Support Administration, the Department of Housing and Urban Development, and the Interagency Council on the Homeless. The work group requested that the OIG obtain information about the sources of funding for temporary housing for homeless families other than AFDC funds.

## METHODOLOGY

### REQUEST FOR STUDY

The work group specifically requested that the OIG gather information on shelter or temporary housing programs for homeless families from a purposive sample of State governments. The work group requested that the sample include only States which have significant homeless problems and have developed and organized substantial shelter and temporary housing programs. The sample was also selected to include variations in States' known reliance on Emergency Assistance and Special Needs funds. Based on these criteria, the following States were selected: California, Connecticut, Illinois, Massachusetts, New York, and Pennsylvania.

The work group also requested that the OIG determine what types of programs these States are sponsoring, how much they cost, and what sources of funding they use to support them.

### STUDY DESIGN

Contacts were made with governors' offices to identify the staff contacts who could provide complete information concerning the various programs for the homeless. Data collection instruments were then sent to each contact in the six States. Each State was asked to provide information about programs which:

- o provide shelter or temporary housing benefits, and
- o are sponsored, regulated, or financed in whole or part by the State government.

### STUDY LIMITATIONS

No information was requested about programs operated within a State by a local government or private charity unless that entity received direction or support from the State government.

Similarly, no information was requested about programs which do not provide shelter or temporary housing--e.g. medical assistance, job counseling, etc. However, if such services were provided in connection with a shelter or temporary housing program, information about these services was collected.

Finally, no information was requested about programs which do not serve families. However, if a program served both families and unrelated individuals, it was included in the survey.

For all the above reasons, the study understates the total effort being made within each State on behalf of the homeless.

Some of the information collected from the States may not be totally reliable due to limitations on information and reporting systems available to the State agencies and the tight time restraints of this study. Other data was either unknown or not available in the States.

Efforts were made to resolve obvious discrepancies in the data received from the sampled States, but the information was not subjected to an audit. Rather, the goal was to sketch out in broad terms a picture of how State sponsored shelter and temporary housing programs are funded.

Finally, because the six States sample was chosen purposively rather than randomly, the results in this report are not necessarily representative of all States.

**FINDINGS**

**THE STATES WE INTERVIEWED ARE ALL TAKING AN AGGRESSIVE LEAD IN THE EFFORT TO PREVENT AND RELIEVE HOMELESSNESS**

The States reported a total of 54 programs that are designed to provide shelter or temporary housing for homeless families. The total Federal, State, local and private funding for these programs amount to \$346 million. The majority of the funding (64 percent) comes from State and local government or private charities.

The Federal Government provides \$126 million, or 36 percent, of all the funds for the programs in our survey.

Exhibit 1 describes the total funding for the State programs studied. Exhibit 2 describes the sources of funding associated with just those State programs that receive some Federal funding.

EXHIBIT 1: FUNDING SOURCES FOR STATE HOMELESS PROGRAMS

FUNDING SOURCE	CALIFORNIA	ILLINOIS	MASSACHUSETTS	NEW YORK	PENNSYLVANIA	CONNECTICUT	TOTAL
TOTAL FUNDING ASSOCIATED WITH FEDERAL PROGRAMS	\$38,858,285	\$3,639,186	\$63,585,166	\$140,958,267	\$8,444,227	\$17,607,150	\$273,092,281
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OTHER FUNDING - NOT ASSOCIATED WITH FEDERAL PROGRAMS							
State Funding	\$7,322,181	\$6,060,653	\$0	\$20,273,771	\$16,205,164	\$22,127,441	\$71,989,210
Local Funding	\$150,000	\$0	\$0	\$285,967	\$0	\$0	\$435,967
Private Sector Funding	\$0	\$902,750	\$0	\$0	\$0	\$0	\$902,750
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TOTAL OTHER FUNDING	\$7,472,181	\$6,963,403	\$0	\$20,559,738	\$16,205,164	\$22,127,441	\$73,327,927
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GRAND TOTAL - FUNDING FOR HOMELESS PROGRAMS	\$46,330,466	\$10,602,589	\$63,585,166	\$161,518,005	\$24,649,391	\$39,734,591	\$346,420,208

EXHIBIT 2: FUNDING SOURCES FOR STATE HOMELESS PROGRAMS THAT RECEIVE FEDERAL ASSISTANCE

FUNDING SOURCE	CALIFORNIA	ILLINOIS	MASSACHUSETTS	NEW YORK	PENNSYLVANIA	CONNECTICUT	TOTAL
<b>FEDERAL FUNDING</b>							
AFDC Emergency Assistance	\$0	\$327,735	\$19,900,000	\$21,500,000	\$11,090	\$0	\$41,738,825
AFDC Special Needs	\$16,189,334	\$514,765	\$0	\$4,200,000	\$0	\$6,042,743	\$26,946,842
HHS Community Service BG	\$1,157,484	\$603,000	\$0	\$0	\$382,951	\$0	\$2,143,435
HHS Social Services BG	\$0	\$0	\$0	\$150,000	\$2,063,540	\$2,178,574	\$4,392,114
HHS Emergency Commun BG	\$1,750,820	\$1,187,706	\$1,424,788	\$3,256,267	\$314,633	\$236,910	\$8,171,124
HHS Other Programs	\$0	\$0	\$0	\$470,000	\$305,273	\$868,881	\$1,644,154
HUD Commun Development BG	\$554,900	\$0	\$489,378	\$0	\$0	\$0	\$1,044,278
HUD Emergency Shelter	\$1,355,000	\$81,740	\$300,000	\$36,500,000	\$1,000,000	\$203,940	\$39,440,680
HUD Transitional Housing	\$0	\$0	\$345,000	\$0	\$21,036	\$0	\$366,036
Other Federal Programs	\$0	\$0	\$0	\$0	\$0	\$127,000	\$127,000
<b>TOTAL - FEDERAL</b>	<b>\$21,007,538</b>	<b>\$2,714,946</b>	<b>\$22,459,166</b>	<b>\$66,076,267</b>	<b>\$4,098,523</b>	<b>\$9,658,048</b>	<b>\$126,014,488</b>
<b>STATE/LOCAL/PRIVATE FUNDS ASSOCIATED WITH FEDERAL PROGRAMS FOR HOMELESS</b>							
State Funding	\$14,570,400	\$842,500	\$40,436,000	\$38,260,000	\$3,338,492	\$7,915,453	\$105,362,845
Local Funding	\$1,618,934	\$0	\$0	\$36,622,000	\$507,212	\$33,649	\$38,781,795
Private Sector Funding	\$1,661,413	\$81,740	\$690,000	\$0	\$500,000	\$0	\$2,933,153
<b>TOTAL -- STATE/LOCAL AND PRIVATE</b>	<b>\$17,850,747</b>	<b>\$924,240</b>	<b>\$41,126,000</b>	<b>\$74,882,000</b>	<b>\$4,345,704</b>	<b>\$7,949,102</b>	<b>\$147,077,793</b>
<b>TOTAL -- ALL FUNDING ASSOCIATED WITH FEDERAL PROGRAMS</b>	<b>\$38,858,285</b>	<b>\$3,639,186</b>	<b>\$63,585,166</b>	<b>\$140,958,267</b>	<b>\$8,444,227</b>	<b>\$17,607,150</b>	<b>\$273,092,281</b>

We also found that the vast majority of these programs, 46 out of 54, combine additional benefits with shelter or temporary housing. These include food, clothing, social services, medical assistance, transportation, job counseling, and loans or legal assistance to prevent homelessness. Narrative descriptions of these programs are contained in the appendix to this report.

**AFDC EMERGENCY ASSISTANCE AND SPECIAL NEEDS FUNDS ARE PARTICULARLY IMPORTANT TO THE EFFORTS OF THE STATES IN OUR SURVEY.**

The largest of all Federal funding sources is the AFDC Emergency Assistance program totalling \$42 million. The other AFDC component included in our survey is Special Needs, totalling \$27 million. Total Federal funding for both AFDC programs amount to \$69 million, or 55 percent of the Federal funds spent on all homeless programs in this survey.

The State portion of the AFDC supported programs amounts to \$58 million and the local funding is \$14 million. With the \$69 million of Federal funds, the total costs of these programs is \$141 million. This is 41 percent of all funding provided for the programs studied.

Four States in our study--Illinois, Massachusetts, New York, and Pennsylvania--use Emergency Assistance funds in a total of 7 programs. The primary benefits are emergency shelter or temporary housing. Additional benefits include payments for food, clothing, social services, emergency medical services, transportation, and household equipment and supplies. Total Federal, State, and local government spending is \$92 million.

Four of the sampled States use Special Needs funds in a total of 4 programs that provide a variety of services which are nearly identical to Emergency Assistance benefits. These States reported that the primary Special Needs benefits include emergency shelter, hotels, motels, shelters while the family locates permanent housing, and supplemental rental payments. Additional benefits include social services, meals, moving expenses, clothing, furniture, appliances, and household supplies. The States reported total Federal, State, and local spending of \$49 million.

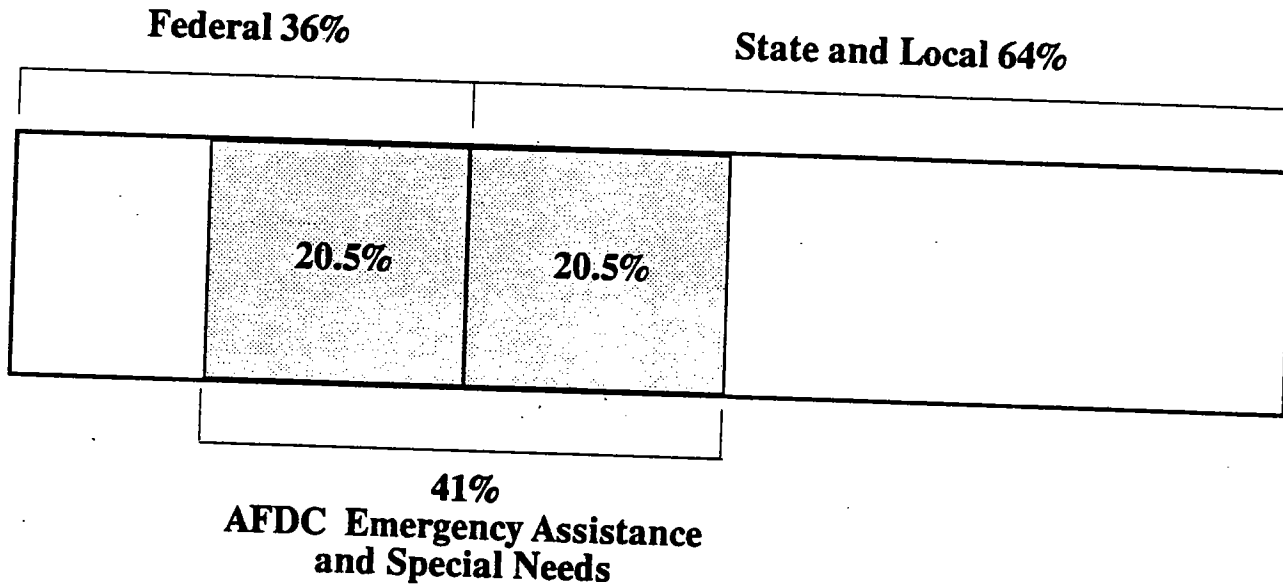
The HHS Emergency Community Block Grant program and the HUD Emergency Shelter Program are the largest dollar Federal programs other than the AFDC programs. Funding for these programs are \$8 million and \$39 million respectively.



The chart below shows the proportion of the Federal, State, and Local dollars.

## STATE PROGRAMS FOR THE HOMELESS

### Funding Sources



Source: *Survey of six States*

### STATES DO HAVE ALTERNATIVES TO THE USE OF AFDC EMERGENCY ASSISTANCE DOLLARS FOR MORE THAN 30 DAYS OF BENEFITS.

All six States in our survey have programs that provide shelter or temporary housing for more than 30 days, but only two of them--Massachusetts and New York--use Emergency Assistance for this purpose.

Another option already used by some States is AFDC Special Needs funding which, like Emergency Assistance, is an open ended entitlement. As noted previously, the Federal matching rate for this component is higher for Emergency Assistance and there is no statutory limit on the number of days over which services can be provided. Two States--Connecticut and New York--use Special Needs to pay for benefits for a period in excess of 30 days.

Other options involve Federal programs that are subject to fixed appropriations. We found that the 6 States have a total of at least 15 programs that offer shelter benefits in excess of 30 days and are completely funded by other than AFDC dollars. The duration of benefits for these 15 programs range from 45 days to 18 months with a median duration of 151 days. Total funding sources for these programs include Federal, State, local and private sources. Federal sources of funding provide over half of the total funding for these programs.

Should the use of Emergency Assistance funds be strictly limited to benefits provided for 30 days or less, the States could redirect more of their other Federal, State, local and private funds toward assistance over 30 days.

### **RECOMMENDATION**

**REGULATIONS IMPLEMENTING THE 30-DAY LIMIT ON AFDC EMERGENCY ASSISTANCE SHOULD BE IMPLEMENTED WITHIN TWO YEARS.**

We continue to support our previous recommendation calling for a revision to the current AFDC regulations to limit emergency assistance benefits for one period of 30 consecutive days or less in twelve consecutive months. However, we recognize that some flexibility may be needed by the States to redirect other, more appropriate Federal, State, and local Government resources to longer term shelter programs before the implementation of any revised regulations. Given the importance of AFDC funding and the fact that some States acted in good faith in following current regulations, some latitude in implementing time frames could be considered. Based on the possible need for action by State legislatures the phase in period could be as much as, but need be no greater than 2 years.

## APPENDIX

### NARRATIVE SUMMARIES OF THE 54 PROGRAMS

#### CALIFORNIA

##### HOMELESS ASSISTANCE ACT AND ASSEMBLY BILL 2541 (STATE GENERAL FUND HOMELESS PROGRAM - BRONZAN)

Eligibility Homeless families and individuals who are 18 years and older.

Type of Assistance Emergency shelters; vouchers for apartments, hotels, motels; first and last months rent or back rent; and security deposits are provided.

##### Source of Funds

State - \$1,000,000

Local - \$ 150,000

Maximum Duration 90 days

Average Duration 20 days

#### EMERGENCY HOMELESS PROGRAM

Eligibility Household income is at or below the federal poverty guidelines. The participants are eligible to receive Aid to Families with Dependent Children (AFDC) or Federal Supplemental Security Income (SSI) benefits.

Type of Assistance Housing relocation, emergency shelter, shared housing, rental assistance and loans, and emergency home repair are provided. In addition to housing, there is job search and development, transportation, emergency food and food vouchers, information and referral, vocational training, health care subsidies, and child care.

##### Source of Funds

Federal - \$1,750,820 (DHHS Emergency Homeless  
Program -  
McKinney Act)

CALIFORNIA (Cont.)

Maximum Duration 60 days

Average Duration Information not available.

**RENTAL DEPOSIT GUARANTEE**

Eligibility Homeless families and individuals who are residing in an emergency housing shelter and who have a source of income sufficient to pay a monthly rental payment, but do not have the funds necessary for the payment of a security deposit. Homeless families who are temporarily residing in a park, car or are otherwise without shelter shall also be eligible.

Type of Assistance This program enables grantees to provide contractual guarantees to landlords for the payment of residential rental security deposits for rental housing.

Source of Funds

State - \$200,000

Duration Not applicable

**EMERGENCY SHELTER PROGRAM**

Eligibility Grants are made to local government agencies or nonprofit corporations which are current and continuous providers of temporary shelter or services to the homeless. This program provides services to homeless families and individuals.

Type of Assistance Acquisition and/or rehabilitation of emergency shelter facilities, purchase of equipment for emergency shelter, operating costs for shelters and assistance programs, vouchers for hotels, motels and other temporary accommodations, payment of one month's rent only to prevent eviction.

Source of Funds

State - \$4,667,181

Maximum Duration 60 days

Average Duration 30 days

CALIFORNIA (Cont.)

**HOMELESS MENTALLY ILL**

Eligibility Grants are made to local government agencies or nonprofit corporations which are current and continuous providers of temporary shelter or services to homeless mentally disabled persons. This program provides benefits for the homeless mentally disabled persons.

Type of Assistance Acquisition and/or rehabilitation of emergency shelter facilities, purchase of equipment for emergency shelter, operating costs for shelters and assistance programs, vouchers for hotels, motels and other temporary accommodations, payment of one month's rent only to prevent eviction.

Source of Funds

State - \$1,455,000

Maximum Duration 180 days

Average Duration 60 days

**FEDERAL EMERGENCY SHELTER GRANTS PROGRAM**

Eligibility Grants are made to local governments providing temporary shelter at the location for three years. This program provides services to homeless families and individuals.

Type of Assistance Emergency shelter. In addition to housing, social services and prevention activities to the homeless are provided.

Source of Funds

Federal - \$1,355,000 (HUD Emergency Shelter Program - McKinney Act)

Private - \$1,661,413

Duration Information not available.

CALIFORNIA (Cont.)

**STATE COMMUNITY DEVELOPMENT BLOCK GRANT**

Eligibility Grants are made to small cities (less than 50,000) and counties (less than 200,000) that are not entitled (non-entitled) to direct funding from the federal Department of Housing and Urban Development (HUD). These non-entitled jurisdictions are selected competitively and activities are funded through the State. This program provides services to single persons as well as families.

Type of Assistance Emergency shelter. In addition to housing, other benefits may include food, clothing, utilities, social services, referrals to other services, and transportation.

Source of Funds

Federal - \$554,900 (HUD - Community  
Development Block Grant)

Maximum Duration 60 days

Average Duration 21 days

**COMMUNITY SERVICES BLOCK GRANT (CSBG)**

Eligibility Grants are made to local community groups assisting the homeless. Household income of beneficiaries is at or below the federal poverty guidelines. The participants are eligible to receive Aid to Families with Dependent Children (AFDC) or Federal Supplemental Security Income (SSI) benefits. They are residents of an area or members of a group with a high incidence of poverty and which is the specific focus of a project financed by CSBG.

Type of Assistance Housing benefits are: housing relocation, emergency shelter, shared housing, rental grants and loans, and other activities to obtain and maintain adequate housing and a suitable living environment.

In addition to housing, other benefits are: emergency food; information and referral; crisis intervention; employment and education assistance; emergency assistance to meet immediate and urgent individual and family needs (including health and nutrition needs); assistance in making better use of other programs; assistance in the removal of obstacles

CALIFORNIA (Cont.)

which block the achievement of self-sufficiency; assistance in achieving greater participation in community affairs; and activities designed to counteract conditions of starvation and malnutrition.

Source of Funds

Federal - \$1,157,484 (DHHS - Community Services Block Grant)

Maximum Duration 60 days

Average Duration Information not available.

**AFDC HOMELESS ASSISTANCE PROGRAM**

Eligibility The applicant must be apparently eligible for the AFDC program. There must be a dependent child in the home, deprivation of care and support of at least one parent, qualification within income and resource limits, and meet the definition of homeless.

Type of Assistance Temporary homeless assistance that provides for the immediate shelter needs of the AFDC family. Payments are used to cover the cost of hotels, motels, or other types of shelter while the family locates permanent housing. Other than shelter, housing benefits include securing long-term housing such as last month's rent, security deposits, and the cost of utility hook-ups.

Source of Funds

Federal - \$16,189,334 (HHS - AFDC - Special Needs)

State - \$14,570,400

Local - \$ 1,618,934

Maximum Duration 30 days

Average Duration 14 days

CONNECTICUT

**SECURITY DEPOSIT PROGRAM**

Eligibility Families or individuals who are homeless, or at risk of becoming homeless and who are recipients of public assistance, or have incomes at or below 150% of federal poverty guidelines.

Type of Assistance Security deposits for rent below 60% of income. The program assists individuals and families to make the transition from emergency housing into more permanent living situations.

Source of Funds

State - \$725,164

Maximum Duration 2 months

Average Duration Information not available

**TRANSITIONAL LIVING PROGRAM**

Eligibility Homeless individuals or families.

Type of Assistance These are grants to municipal governments, public, not-for-profit private organizations which have received construction or renovation funds for the provision of multi-family or single room residences. In addition to housing, food, clothing, social supportive services and help in finding housing are provided under this program. A variety of support services are provided to these persons during their stay. This is available to both single people and families who are homeless.

Source of Funds

State - \$328,200

Maximum Duration 24 months

Average Duration 9.5 months



CONNECTICUT (Cont.)

DEPARTMENT OF MENTAL HEALTH

Eligibility Those who are mentally ill and homeless. Although these services are not exclusively dedicated to assist homeless persons, many such persons are served. This program serves single people as well as families.

Type of Assistance Community-based services to mentally ill individuals who are homeless or at risk of becoming homeless.

Source of Funds

Federal - \$105,860 (DHHS - NIMH-ADM HS)  
\$323,151 (DHHS - Mental Health  
Services Block Grant  
- McKinney Act)

State - \$128,145

Duration Information not available.

EMERGENCY SHELTER SERVICES

Eligibility Families or individuals who are homeless or at risk of becoming homeless.

Type of Assistance Grants provide for the provision of emergency housing, security deposits, feeding and social supportive services to assist individuals and families in overcoming barriers to finding permanent housing. Also provided are utilities, transportation, counseling, case management, and health services. Persons must be homeless or at risk of becoming homeless to be eligible.

Source of Funds

Federal - \$ 543,623 (DHHS - Social Services  
Block Grant)  
\$ 301,525 (DHHS - Stripper Well)

State - \$3,474,380

Maximum Duration 5 months

Average Duration 2 months

**CONNECTICUT (Cont.)**

**DEPARTMENT OF CHILDREN AND YOUTH SERVICES**

**Eligibility** Any children between 12 years and 18 years old who are runaways, homeless, abused, neglected, or in transition from one residential placement to another.

**Type of Assistance** Emergency shelter. In addition to housing, social services, referrals to other services, education and recreational activities are provided.

**Source of Funds**

Federal - \$1,086,392 (DHHS - Social Services Block Grant)

State - \$1,590,351

**Duration** Information not available.

**DOMESTIC VIOLENCE SHELTERS**

**Eligibility** Victims of spousal abuse.

**Type of Assistance** Emergency shelter and security deposits are provided. Grants are given to non-profit organizations to help victims of household abuse by providing a safe shelter and supportive services. In addition to housing, food, clothing and crisis intervention are provided under this program. Also, preventive education is given to reduce the incidence of household abuse.

**Source of Funds**

Federal - \$ 548,559 (DHHS - Social Services Block Grant)

\$ 54,196 (DHHS - Stripper Well)

\$ 84,149 (DHHS - Family Violence Prevention)

\$ 127,000 (Department of Justice)

State - \$1,264,220

**Maximum Duration** 60 days, but extensions granted for hardship cases

**Average Duration** 2 to 3 weeks

**CONNECTICUT (Cont.)**

**CAPITAL DEVELOPMENT**

Eligibility Grants are made to shelters owned/operated by an IRS 501(c)(3) private non-profit organization, or a municipality. A variety of needy persons are served, including the homeless.

Type of Assistance Repairs, renovation and construction of emergency shelter projects. It provides grants-in-aid to economically distressed municipalities and private non-profit organizations in distressed municipalities. These grants are for capital development of child day care projects, shelters for victims of domestic violence, elderly centers, multipurpose human resource centers and emergency shelters for the homeless and related projects.

Source of Funds

State - \$2,924,077

Duration Information not available

**EMERGENCY HOUSING PROGRAM**

Eligibility Grants are made to local community action agencies to serve homeless families and individuals who are at or below the Federal poverty guidelines.

Type of Assistance Follow-up and social supportive services for the homeless.

Source of Funds

Federal - \$236,910 (DHHS - Emergency Homeless Program - McKinney Act)

Duration Information not available

**DEPARTMENT OF HOUSING**

Eligibility Grants are made to shelters who assist the homeless. This program provides services to single persons as well as families.

CONNECTICUT (Cont.)

Type of Assistance Emergency shelters and transitional shelters including single room occupancy.

Source of Funds

State - \$18,000,000

Duration Information not available

**LEGAL SERVICES PROJECT TO PREVENT HOMELESSNESS**

Eligibility Aid to Families with Dependent Children (AFDC) recipients who are at risk of becoming homeless. This program serves only AFDC families.

Type of Assistance Housing related legal assistance. This includes legal representation, legal guidance, and clarification of tenant rights. In addition to housing, it also provides mortgage conversion programs, monitoring relocation, and statewide coordination of legal services.

Source of Funds

State - \$150,000

Duration Not applicable

**EMERGENCY SHELTER GRANTS**

Eligibility Grants are made to local government and private non-profit organizations. This program provides services assisting the homeless to single persons as well as families.

Type of Assistance Repair and conversion of buildings as emergency shelters. In addition to housing, the program also provides food, social services and operating expenses to assist individuals and families in finding permanent housing.

Source of Funds

Federal - \$203,940 (HUD - Emergency Shelter Program - McKinney Act)

CONNECTICUT (Cont.)

Maximum Duration 5 months

Average Duration 2 months

**EMERGENCY HOUSING PROGRAM**

Eligibility Families who are forced to leave their current housing due to a catastrophic event, eviction, or other reason, and are not entitled to relocation assistance under the State Relocation Assistance Act. A family may not qualify for emergency housing where permanent housing was abandoned on a voluntary basis.

Type of Assistance Emergency shelter payments for security deposits for permanent housing. Other benefits include food, clothing, household items such as furniture and appliances, and moving and storage expenses. A social worker is assigned to provide supportive services to each family during the emergency housing crisis.

Source of Funds

Federal - \$6,042,743 (HHS - AFDC - Special Needs)

State - \$1,408,357

Local - \$ 33,649

Maximum Duration 100 days

Average Duration 54 days

ILLINOIS

**EMERGENCY FOOD & SHELTER PROGRAM (ILLINOIS DEPARTMENT of PUBLIC AID)**

Eligibility Homeless families and individuals

Type of Assistance Emergency shelter is provided. In addition to housing; food, social services and referrals to other services is available.

Source of Funds

State - \$3,611,000

Private - \$ 902,750

Duration Information not available

**EMERGENCY SHELTER GRANTS PROGRAM**

Eligibility Homeless families and individuals

Type of Assistance Emergency shelter and rent deposits. In addition to housing, this program provides job training, substance abuse counseling, and health services.

Source of Funds

Federal - \$81,740 (HUD Emergency Shelter Program - McKinney Act)

Private - \$81,740

Maximum Duration 18 months

Average Duration Information not available

**COMMUNITY SERVICES BLOCK GRANT**

Eligibility Grants are provided to community action agencies to assist homeless individuals and families.

Type of Assistance Emergency shelter, rental assistance, and security deposits. In addition to housing, food, social services, medical care,

**ILLINOIS (Cont.)**

referrals to other services, clothing, utilities, employment assistance, and transportation are available.

**Source of Funds**

Federal - \$603,000 (DHHS - Community Services Block Grant)

**Duration Information not available**

**EMERGENCY COMMUNITY SERVICES HOMELESS PROGRAM**

**Eligibility Grants are made to community action agencies to assist homeless individuals and families.**

**Type of Assistance Emergency shelter, rental assistance, and security deposits. In addition to housing, food, medical care, social services, employment assistance, clothing, transportation, utilities and referrals to other services are provided.**

**Source of Funds**

Federal - \$1,187,706 (DHHS - Emergency Community Services Block Grant-McKinney Act)

**Duration Information not available**

**CRISIS ASSISTANCE PROGRAM/HARDSHIP**

**Eligibility Eligible clients of Aid to Families with Dependent Children (AFDC), Aid to Aged, Blind and Disabled, General Assistance and recipients of cash assistance. Also eligible are those whose needs are not met under the Special Assistance or Emergency Assistance, Medical Assistance, Assistance Grant and other programs.**

**Type of Assistance Shelter, rent, and moving expenses. In addition to housing, utilities, household furniture and non-medical services that are related to essential medical care are also provided.**

ILLINOIS (Cont.)

Source of Funds

State - \$2,449,653

Maximum Duration Information not available

Average Duration 45 days

**CRISIS ASSISTANCE PROGRAM/EMERGENCY ASSISTANCE**

Eligibility AFDC recipients and/or other families, or pregnant women. Conditions require documented loss or theft of cash, or court-ordered eviction due to non-payment of rent.

Type of Assistance Rent payment, emergency shelter and vouchers for housing. In addition to housing, other benefits include food and clothing.

Source of Funds

Federal - \$242,861 (HHS - AFDC - Emergency Assistance)

State - \$242,861

Maximum Duration 30 days

Average Duration Information not available

**CRISIS ASSISTANCE PROGRAM/SPECIAL NEEDS**

Eligibility Emergency assistance may be provided to AFDC recipients or other families, or pregnant women. Eligibility conditions require homelessness for reasons other than non-payment of rent such as due to fire, flood, or other natural disaster. Also eligible are a parent and child who leave home because of abuse by the spouse, or when the child welfare agency will not permit child(ren) to stay in the home because of economic deprivation.

Type of Assistance Rent payment and emergency shelter. Other benefits include food, clothing, furniture, and household items.



ILLINOIS (Cont.)

Source of Funds

Federal - \$514,765 (HHS - AFDC - Special  
Needs)

State - \$514,765

Maximum Duration 30 days

Average Duration Information not available

MASSACHUSETTS

**EMERGENCY SHELTER**

Eligibility Homeless families or individuals

Type of Assistance Shelter beds 24 hours a day. In addition, housing search services are provided for all residents in the family shelters. These services include training in how to look for housing, practice in how to conduct a housing interview, information on tenant's rights, referrals to local housing authorities and other community agencies, updated lists of available units and information on what is considered standard housing.

The State's Family Advocacy Plan also provides training in budget management, financial planning skills, housekeeping skills, parenting skills, child development information, child development activities, nutrition planning and meal preparation skills are available.

Source of Funds

Federal - \$ 300,000 (HUD - Emergency Shelter Program - McKinney Act)

State - \$ 9,700,000

Maximum Duration 9 months

Average Duration 60 days

**TRANSITIONAL HOUSING**

Eligibility Homeless families, adolescent parents and battered women are referred through the Department of Social Services. These families have multiple problems which make them unable to live independently.

Type of Assistance Rent subsidies. In addition to housing, other benefits include teaching basic living, nutrition, budgeting, parenting and housekeeping skills. The program links families to the appropriate social service agencies and provides transportation for day care, education, medical services.

**MASSACHUSETTS (Cont.)**

**Source of Funds**

Federal - \$ 345,000 (HUD - Transitional  
Housing Program -  
McKinney Act)  
State - \$ 2,186,000  
Private - \$ 690,000

**Maximum Duration** 1 year (extension if necessary)

**Average Duration** Information not available

**COMMUNITY DEVELOPMENT BLOCK GRANT**

**Eligibility** Grants are awarded to cities and towns to use for coordination of programs for the homeless. This program provides services to single persons as well as families.

**Type of Assistance** Program coordination of these funds are used for residential care, case management and direct services, staffing, conducting needs assessments, training, etc.

**Source of Funds**

Federal - \$ 489,378 (HUD - Community  
Development Block Grant  
- McKinney Act  
- over a 2 year period)  
Private - \$ 489,378

**Maximum Duration** Information not available

**Average Duration** 9 months

**EMERGENCY COMMUNITY SERVICES HOMELESS GRANT PROGRAM,  
SUBTITLE D**

**Eligibility** Grants are awarded to cities and towns to use for coordination of programs for the homeless. This program provides services to single persons as well as families.

**MASSACHUSETTS (Cont.)**

Type of Assistance Program coordination. These funds are used (in part) for emergency shelters; vouchers for apartments, hotels, motels, etc.; first and last months rent; security deposits; and paying back rent.

Source of Funds

Federal - \$ 1,424,788 (DHHS - Emergency  
Community  
Services Block Grant  
- McKinney Act)

Maximum Duration 12 months

Average Duration 12 months

**EMERGENCY ASSISTANCE**

Eligibility Needy children under the age of twenty-one, or a pregnant women without any needy children and other related members of an unborn child in the household.

Type of Assistance Temporary emergency shelter, moving expenses, security deposits and a one month advance rental payment. In addition to housing; food, clothing, furniture, and any necessary household equipment and supplies, such as a refrigerator, are provided.

Source of Funds

Federal - \$12,600,000 (HHS - AFDC - Emergency  
Assistance)

State - \$19,250,000

Maximum Duration 90 days

Average Duration Information not available

**HOMELESSNESS AND HOUSING**

Eligibility AFDC families who need emergency assistance. This program does not serve single people.

MASSACHUSETTS (Cont.)

Type of Assistance Housing Search and referral to find housing. In addition to housing, other benefits include placement in schools, referrals to other agencies for assistance, and transportation.

Source of Funds

Federal - \$7,300,000 (HHS - AFDC - Emergency Assistance)

State - \$9,300,000

Maximum Duration Until no longer homeless

Average Duration 90 days

**EMERGENCY SHELTER**

Eligibility Homeless AFDC families are eligible.

Type of Assistance Emergency shelter. In addition to shelter, other benefits include food, clothing, social services, referrals to other services, transportation, etc. This program does not serve single people or people without children.

Source of Funds

Federal - \$84,874 (HHS - AFDC - Emergency Assistance)

State - \$84,874

Maximum Duration 14 days

Average Duration 12 days

NEW YORK STATE

**EMERGENCY COMMUNITY SERVICES HOMELESS GRANT**

Eligibility Homeless families and individuals with income below the poverty level.

Type of Assistance Rental support. In addition to housing; medical care, social service and referrals to other services are available.

Source of Funds

Federal - \$3,256,267 (DHHS - Emergency  
Community Services Block  
Grant)

Duration Information not available

**EMERGENCY SHELTER PROGRAM (HOTELS/MOTELS)**

Eligibility Homeless families and individuals

Type of Assistance Emergency shelters are provided by this program. In addition to housing; food, social services, health services, child care, referrals to other services and transportation are available.

Source of Funds

Federal - \$36,500,000 (HUD - Emergency  
Shelter Program  
McKinney Act)

State - \$23,300,000

Local - \$23,300,000

Duration Information not available

**DOMESTIC VIOLENCE RESIDENTIAL CENTER**

Eligibility Parents and children at risk of, or involved in abuse.

Type of Assistance Temporary shelter. Also, social services are available.

NEW YORK STATE (Cont.)

Source of Funds

State - \$273,771

Local - \$285,967

Maximum Duration 6 months

Average Duration Information not available

**HOMELESS HOUSING AND ASSISTANCE PROGRAM**

Eligibility Homeless families and individuals

Type of Assistance Rent supplement. In addition to housing, food and social services are also available.

Source of Funds

State - \$20,000,000

Duration Information not available

**THE RESIDENTIAL CARE CENTERS FOR ADULTS**

Eligibility Homeless persons who are 18 or older and who have a diagnosis of mental illness.

Type of Assistance Emergency shelter as well as social services.

Source of Funds

Federal - \$ 470,000 (DHHS - Clients Supplemental Security Income - SSI, minus a personal needs allowance.)

State - \$2,110,000

Duration Information not available

NEW YORK STATE (Cont.)

**THE HOMELESS FAMILIES AND CHILDREN PROGRAM**

Eligibility Homeless families and children living in welfare hotels and shelters.

Type of Assistance Housing. Also provided are social services such as therapy for children, parent education, clinical services and crisis intervention.

Source of Funds

Federal - \$150,000 (DHHS - Social Services  
Block Grant)  
Local - \$472,000

Duration Information not available

**TIER I SHELTER PROGRAM**

Eligibility Homeless AFDC families of two or more with no children less than six months old. Pregnant women are not eligible. This program does not provide services to single persons or people without children.

Type of Assistance Emergency shelter. In addition to shelter, other benefits include food and social services.

Source of Funds

Federal - \$10,500,000 (HHS - AFDC - Emergency  
Assistance)

State - \$ 5,250,000

Local - \$ 5,250,000

Maximum Duration 21 days

Average Duration Information not available

**TIER II FAMILY SHELTER**

Eligibility Homeless AFDC families of two or more with no children less than six months old. Pregnant



NEW YORK STATE (Cont.)

women are not eligible. This program does not provide services to single persons or people without children.

Type of Assistance Emergency shelter. In addition to shelter, other benefits include food and social services.

Source of Funds

Federal - \$11,000,000 (HHS - AFDC - Emergency Assistance)

State - \$ 5,500,000

Local - \$ 5,500,000

Maximum Duration Information not available

Average Duration 7 months

**RENT SUPPLEMENT PROGRAM (EMERGENCY REHOUSING PROGRAM)**

Eligibility Homeless AFDC families whose landlords agree to rent to the family. Families must be residing in a motel or a hotel for at least 24 weeks in a municipality with a rental vacancy rate for low-income housing of at least three percent. This program does not provide services to single persons or people without children.

Type of Assistance Rent supplement to the hotel/motel rate in order to secure habitable permanent housing.

Source of Funds

Federal - \$4,200,000 (HHS - AFDC - Special Needs)

State - \$ 2,100,000

Local - \$ 2,100,000

Maximum Duration 28 months

Average Duration Information not available

**PENNSYLVANIA**

**BRIDGE HOUSING PROGRAM**

**Eligibility** Homeless families and individuals

**Type of Assistance** Temporary transitional housing. Also provided is case management, which includes information and referral to other services.

**Source of Funds**

State - \$1,626,100

**Maximum Duration** 1 year

**Average Duration** 6 months

**HOUSING ASSISTANCE**

**Eligibility** Homeless and near-homeless low income families or individuals

**Type of Assistance** Security deposits and rental assistance to move persons out of shelters into permanent housing, or to prevent eviction from housing.

**Source of Funds**

State - \$2,879,064

**Maximum Duration** None

**Average Duration** 2 months

**EMERGENCY COMMUNITY SERVICES HOMELESS GRANT**

**Eligibility** Homeless families and individuals

**Type of Assistance** Temporary housing assistance by placement at motels, hotels or boardinghouses. Rental payments, housing relocation services, home utility deposits and payments, mediation of disputes with landlords, and help with medical prescription costs and health service are also available. In addition to housing, food, clothing, transportation,

**PENNSYLVANIA (Cont.)**

child day care services, education and job training for employment, outreach and referral, case management services are additional services to clients.

**Source of Funds**

Federal - \$314,633 (DHHS - Emergency Community Services Block Grant - McKinney Act)

**Maximum Duration** 4 months

**Average Duration** 26 days

**HOMEOWNERS' EMERGENCY MORTGAGE ASSISTANCE PROGRAM**

**Eligibility** Families and individuals needing temporary financial assistance to maintain mortgage payments. Additional eligibility criteria are:

- it is the principal family residence for the mortgagor and it is located in Pennsylvania;
- there is intent to foreclose the mortgage and mortgage payments are delinquent for at least 60 days;
- the mortgage is not insured by the Federal Housing Administration under Title II of the National Housing Act;
- the mortgagor is a permanent resident and has a financial hardship beyond their control;
- there is a reasonable prospect that the mortgagor will be able to resume full mortgage payments within 36 months;
- the mortgagor has applied for assistance from the agency according to their requirements;
- the mortgagee is not prevented by law from foreclosing upon the mortgage;
- the Agency has determined the mortgagor has insufficient income or networth to make full mortgage payments;
- the mortgagor has had a favorable residential mortgage credit history over the last five years;
- the Agency may check the mortgagor's employment, credit history and current income to determine if the financial hardship is due to circumstance beyond the mortgagor's control; and

**PENNSYLVANIA (Cont.)**

- the mortgagor meets any other procedural requirements of the Agency.

**Type of Assistance** The Homeowners' Emergency Mortgage Assistance Program is a loan program with the primary purpose of helping homeowners maintain their mortgage payments through times of temporary financial hardship and thereby remain in their own homes. There are 30 counseling agencies covering the entire State.

**Source of Funds**

State - \$11,700,000

**Maximum Duration** 36 months

**Average Duration** Information is not available.

**TRANSITIONAL HOUSING**

**Eligibility** Financially needy families or individuals who are homeless or near homeless. Also, those who are admitted to a short-term housing program approved by the State Department of Public Welfare, and who are in need of additional treatment and support services.

**Type of Assistance** Emergency shelter at hotels, motels and rooming houses. Residential facilities may also be utilized. Security deposits and payment of back-rent is available. In addition to housing, there are support services to the homeless to help clients find permanent housing, boarding, outreach counseling, and case management. Household utility bills are paid for as well. This program provides services to single persons as well as families.

**Source of Funds**

Federal - \$21,036 (HUD - Transitional Housing Program - McKinney Act)

State - \$31,854

Local - \$ 7,212

**Duration** Information not available

**PENNSYLVANIA (Cont.)**

**DOMESTIC VIOLENCE**

Eligibility Victims of domestic violence. There are no financial eligibility requirements.

Type of Assistance Temporary emergency shelter.

Source of Funds

Federal - \$1,415,544 (DHHS - Social Services Block Grant)  
\$ 305,273 (DHHS - Federal Family Violence)  
State - \$3,218,383

Maximum Duration 30 days

Average Duration 9 days

**EMERGENCY SHELTER GRANT PROGRAM**

Eligibility Homeless families and individuals

Type of Assistance Emergency shelters. In addition to housing, social services and referral to other services are provided.

Source of Funds

Federal - \$1,000,000 (HUD - Emergency Shelter Program - McKinney Act)  
Local - \$ 500,000  
Private - \$ 500,000

Maximum Duration 6 months

Average Duration Information not available

**EMERGENCY SHELTER PROGRAM**

Eligibility Families or individuals in immediate need of shelter.

Type of Assistance Placement in a shelter and vouchers for hotels or motels are provided. Also, the first months rent is paid.

**PENNSYLVANIA (Cont.)**

**Source of Funds**

Federal - \$647,996 (DHHS - Social Services  
Block Grant)

**Maximum Duration** None

**Average Duration** Information not available

**COMMUNITY SERVICES BLOCK GRANT**

**Eligibility** Grants are made to community agencies providing assistance to the homeless. The program serves homeless families or individuals with income below 125 percent of the Federal poverty guidelines.

**Type of Assistance** Housing assistance for the homeless is provided. Additional services to clients are the provision of food, clothing, transportation and day care; education/training and employment; outreach and referral; and case management services. Health services, such as assistance with prescription costs, are also provided as well as utility deposits and payments, and dispute mediation with landlords.

**Source of Funds**

Federal - \$382,951 (DHHS - Community Services  
Block Grant)

**Maximum Duration** 1 month

**Average Duration** 26 days

**EMERGENCY ASSISTANCE**

**Eligibility** Homeless AFDC families. Individuals or families without children under age 21 may qualify for emergency assistance when it is necessary to avoid destitution of the individual or family, or to provide living arrangements for the individual or family in a home.

**Type of Assistance** Payments for emergency shelter and back rent. Additional benefits include emergency medical assistance.

PENNSYLVANIA (Cont.)

Source of Funds

Federal - \$11,090 (HHS - AFDC - Emergency  
Assistance)

State - \$88,255

Maximum Duration 30 days

Average Duration Information not available