
RECOMBINANT DNA ADVISORY COMMITTEE

Minutes of Meeting

March 9-11, 2004

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES
Public Health Service
National Institutes of Health

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Note: The latest Human Gene Transfer Protocol List can be found at the Office of Biotechnology Activities' Web site at <www4.od.nih.gov/oba/rac/protocol.pdf>.

1 **U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES**
2 **NATIONAL INSTITUTES OF HEALTH**
3 **RECOMBINANT DNA ADVISORY COMMITTEE**
4 **MINUTES OF MEETING¹**

5
6 March 9-11, 2004
7

8 The Recombinant DNA Advisory Committee (RAC) was convened for its 95th meeting at 1:00 p.m. on
9 March 9, 2004, at the Bethesda Marriott Hotel, 5151 Pooks Hill Road, Bethesda, MD. Dr. Diane Wara
10 (Chair) presided. In accordance with Public Law 92-463, the meeting was open to the public from
11 1:00 p.m. until 4:45 p.m. on March 9, from 8:00 a.m. until 4:45 p.m. on March 10, and from 9:00 a.m. until
12 2:35 p.m. on March 11. The following individuals were present for all or part of the meeting.
13

14 **Committee Members**
15

16 W. Emmett Barkley, Howard Hughes Medical Institute
17 Martha C. Bohn, Northwestern University
18 James F. Childress, University of Virginia
19 Neal A. DeLuca, University of Pittsburgh
20 David L. DeMets, University of Wisconsin Medical School
21 Thomas D. Gelehrter, University of Michigan Medical School
22 Helen Heslop, Baylor College of Medicine
23 Larry G. Johnson, University of North Carolina, Chapel Hill
24 Philip R. Johnson, Jr., Columbus Children's Hospital
25 Terry Kwan, TK Associates
26 Maxine L. Linial, Fred Hutchinson Cancer Research Center
27 Bernard Lo, University of California, San Francisco
28 Nicholas Muzyczka, University of Florida
29 Glen R. Nemerow, The Scripps Research Institute
30 Madison Powers, Georgetown University
31 Naomi Rosenberg, Tufts University
32 David Sidransky, Johns Hopkins University
33 Robert D. Simari, Mayo Clinic and Foundation
34 Diane W. Wara, University of California, San Francisco
35

36 **RAC Executive Secretary**
37

38 Stephen M. Rose, Office of the Director (OD), National Institutes of Health (NIH)
39

40 **Ad Hoc Reviewers/Speakers**
41

42 Steven T. DeKosky, University of Pittsburgh
43 Matthew J. During, University of Auckland
44 Genoveffa Franchini, National Cancer Institute, National Institutes of Health
45 Theodore Friedmann, University of California, San Diego
46 Michael G. Kaplitt, Weill Medical College, Cornell University
47 Nancy M.P. King, University of North Carolina, Chapel Hill (*via teleconference*)
48 Walter J. Koch, Jefferson Medical College
49 Suzanne M. Michalek, University of Alabama, Birmingham
50 Richard G. Vile, Mayo Clinic
51
52

¹ The Recombinant DNA Advisory Committee is advisory to the National Institutes of Health (NIH), and its recommendations should not be considered as final or accepted. The Office of Biotechnology Activities should be consulted for NIH policy on specific issues.

1 **Nonvoting/Agency Representatives**

2
3 Kristina C. Borrer, Office for Human Research Protections, U.S. Department of Health and Human
4 Services

5
6 Stephanie L. Simek, U.S. Food and Drug Administration (FDA)

7
8 **NIH Staff Members**

9
10 Rose Aurigemma, NCI
11 Elaine Collier, NCRR
12 Robert Jambou, OD
13 Mary Joyce, NHLBI
14 Steven Krosnick, NCI
15 Laurie Lewallen, OD
16 Cheryl L. McDonald, OD
17 Maureen Montgomery, OD
18 Alexander Rakowsky, OD
19 Gene Rosenthal, OD
20 Paul Shehy, NINDS
21 Thomas Shih, OD
22 Sonia I. Skarlatos, NHLBI
23 H. Eser Tolunay, NHLBI
24 Joseph E. Tomaszewski, NCI
25 Gisele White, OD
26 Rosemary Wong, NCI/ RRP

27
28 **Others**

29
30 There were 106 attendees at this 3-day RAC meeting. A list of RAC members, *ad hoc*
31 reviewers/speakers, nonvoting/agency liaison representatives, and Office of Biotechnology Activities
32 (OBA) staff members is included as Attachment I. A list of public attendees is included as Attachment II.

33
34
35 **I. Call to Order and Opening Remarks/Dr. Wara**

36
37 Dr. Wara, RAC Chair, called the meeting to order at 1:00 p.m. on March 9, 2004. Notice of this meeting
38 under the *NIH Guidelines for Research Involving Recombinant DNA Molecules (NIH Guidelines)* was
39 published in the *Federal Register* on February 19, 2004 (69 FR 7773). Issues discussed by the RAC at
40 this meeting included public review and discussion of six protocols, a data management report, update on
41 the RAC Gene Transfer Clinical Trial Design Working Group, update on a gene transfer protocol first
42 reviewed by the RAC in 2001, and an overview of investigator and institutional responses to Appendix M-
43 I-C-1 of the *NIH Guidelines*.

44
45 Dr. Rose reminded RAC members of the rules of conduct that apply to them as special Federal
46 Government employees.

47
48
49 **II. Minutes of the October 17, 2003, and December 3-4, 2003, RAC Meetings/Former RAC Chair**
50 **Theodore Friedmann, M.D., University of California, San Diego, and Ms. Kwan**

51
52 Ms. Kwan noted that the October 17, 2003, RAC meeting was the continuation of the second day of the
53 September 2003 RAC meeting, which was canceled because of a hurricane. Most of the RAC members
54 were present via teleconference for the October 17 continuation meeting. The December 3-4, 2003,
55 meeting was the regular quarterly meeting of the RAC. Ms. Kwan stated that both sets of minutes

1 accurately reflected their respective meetings and that no changes were required to the minutes of either
2 the October 17 or December 3-4 RAC meetings.

3
4 **A. Committee Motion 1**

5
6 It was moved by Ms. Kwan and seconded by Dr. Gelehrter that the RAC approve the October 17, 2003,
7 and December 3-4, 2003, RAC meeting minutes. The vote was 18 in favor, 0 opposed, 0 abstentions,
8 and 0 recusals.

9
10 **III. Discussion of Human Gene Transfer Protocol #0401-629: A Phase I Dose-Escalation Trial of**
11 **vvDD-CDSR (Double-Deleted Vaccinia Virus Plus CD/SMR) Administered by Intratumoral**
12 **Injection in Patients with Superficial Injectable Tumors**

13
14 Principal Investigator: David L. Bartlett, M.D., University of Pittsburgh Medical Center
15 RAC Reviewers: Drs. Childress, DeMets, and P. Johnson
16 *Ad hoc* Reviewer: Genoveffa Franchini, M.D., National Cancer Institute, NIH
17

18 **A. Protocol Summary**

19
20 Oncolytic, replication-selective viruses may hold promise as novel anticancer therapeutics that are
21 designed to destroy tumors. These viruses are engineered to multiply and spread efficiently in cancerous
22 tissue but not in normal tissue. The vvDD-CDSR virus only replicates efficiently in proliferating cells with
23 high nucleotide pools such as cancer cells. However, in animal models, using mice or non-human
24 primates, non-cancerous proliferating cells, such as bone marrow stem cells or cells in the gut, were not
25 detectably infected.

26
27 The vvDD-CDSR virus is engineered from the vaccinia virus that was used to eradicate smallpox
28 worldwide. Millions of individuals received vaccinia virus smallpox vaccinations safely, with only rare
29 complications. In addition, more than 90 cancer patients have safely received various vaccinia viruses by
30 intratumoral injection. The vvDD-CDSR virus was modified by taking out viral genes that are critical for
31 viral multiplication in non-cancerous cells, thus making this virus even safer than the wild-type vaccinia
32 virus. The virus expresses two additional genes. The first of these genes encodes for cytosine
33 deaminase (CD), which can convert a safe drug to a toxic drug at the tumor site, thus shutting down viral
34 replication if necessitated by safety concerns. The second gene encodes for the somatostatin receptor
35 (SR), which allows a "tracer" to accumulate wherever the virus is active and allows visualization of the
36 virus' location in the body through use of an x-ray.

37
38 The goals of the main trial are to determine the safety and the maximum tolerated dose (MTD) of the virus
39 in humans. Other goals include determining tumor shrinkage, viral spread in blood, shedding into the
40 urine or throat, and the immune response to the virus. A total of approximately 15 to 25 people will
41 participate in this study. These participants will have injectable superficial tumors that have failed
42 standard treatments and are not curable by surgery or other treatments. Participants will be involved
43 actively in this study for approximately 3 months.

44
45 Because this specific virus has not been administered previously to humans, it will be injected directly into
46 the tumor to maximize the potential for safety and efficacy. Local anesthesia will be used as required for
47 pain. One to three tumors will be injected for each participant, and each tumor will be injected four times.
48 If the injected tumors are stable or shrinking, repeat injection cycles will be allowed, up to a total of four
49 cycles administered every 3 weeks. Doses will be escalated among five cohorts using a standard Phase
50 I dose-escalation design, and the planned dose escalation will continue unless severe toxicities warrant
51 halting it.

52
53 Safety assessments, including blood testing, adverse event (AE) collection, and physical examinations
54 will be carried out every other day for one week following injection of the vvDD-CDSR virus into the
55 tumors and will be assessed weekly thereafter, through day 28 of the final cycle of injection. The
56 amounts of virus in blood, urine, and the throat will be assessed over time after injection. Viral replication,

1 gene expression, and inflammatory cell infiltration in tumors will be assessed after injection by obtaining a
2 small piece of tumor tissue before and once after the injection cycle. Tumor shrinkage, if any, and time-
3 to-tumor progression at injected and noninjected tumor sites will be assessed.

4 5 **B. Written Reviews by RAC Members and *Ad Hoc* Reviewer**

6
7 Twelve RAC members voted for in-depth review and public discussion of the protocol. RAC reviewers
8 Drs. Childress, DeMets, and P. Johnson and *ad hoc* reviewer Dr. Franchini submitted written reviews, to
9 which the investigators responded in writing and during this meeting.

10
11 Dr. Childress focused his review on the informed consent document, stating that the document itself
12 contained most of the relevant information and was generally clear. He noted some inconsistencies
13 between the informed consent document and the protocol and suggested that the investigators make
14 clear their intention to request an autopsy if death occurs. Requested clarifications included statements
15 about the risks of the altered vaccinia virus, laboratory procedures undertaken during the study,
16 processes for discontinuation of or withdrawal from the study, and pregnancy as an exclusion criterion.
17 Dr. Childress also suggested modifying the language within the informed consent document to remove
18 use of the terms “therapy” or “treatment.”

19
20 Dr. DeMets concentrated his review on the design and statistical sections of this protocol. Because they
21 are proposing a classic Phase I dose-escalation design, the investigators will be searching for the MTD;
22 however, because the vaccinia virus will be replicating, the assumptions made in this model may not be
23 correct in this situation. The protocol should be designed to determine the response to the doses given,
24 not to find the MTD. Regarding the statistical review, Dr. DeMets noted that, using the proposed numbers
25 of participants, the investigators could have a theoretical response rate of 20 percent or greater and yet
26 show no clinical response. He suggested that the investigators better define the response rate so as not
27 to miss an actual response and that they think about how resulting data will be used to decide how and
28 when to proceed to Phase II.

29
30 Dr. P. Johnson wondered whether different types of tumors would respond differently to the proposed
31 experimental agent. This result could complicate data analysis and reduce the statistical power of the
32 trial. He noted that previous exposure to vaccinia, which is likely in the case of most potential
33 participants, might affect the first dose of vaccinia given in the study and also might diminish or eliminate
34 the effectiveness of the proposed subsequent doses. Dr. P. Johnson asked which viral infections would
35 be screened for and what criteria would be used to select the participants to be studied for vector
36 localization using octreotide scans. He also suggested that the term “patients” not be used when
37 referring to research participants.

38
39 Dr. Franchini expressed particular concern about preexisting vaccinia immunity, which would vary among
40 the enrolled participants, stating that such immunity would likely influence the primary end points, the
41 MTD and safety. She noted that a sufficient number of vaccinia-naive, tumor-bearing participants might
42 be necessary to evaluate the true safety of vvDD in humans. Regarding tumor reduction, Dr. Franchini
43 asked whether the tumor cytolytic activity of vvDD had been maintained in nude mice treated with
44 vaccinia immunoglobulin. She also noted the need for clarification of the criteria for inclusion, and the
45 exclusion for human immunodeficiency virus (HIV) infection, more detailed guidelines for treatment, and
46 information regarding the avoidance of household contact with infants and young children by the research
47 participants.

48 49 **C. RAC Discussion**

50
51 During the meeting, the following additional questions and issues were raised.

- 52
53
 - 54 • Dr. L. Johnson asked for clarification of the investigators’ rationale for the vector design,
55 particularly the inclusion of two transgenes that may or may not be useful to the study.

- 1 • Dr. P. Johnson suggested that the investigators consider studying a nonhuman animal model with
2 preexisting immunity to vaccinia.
3
- 4 • Several RAC members suggested that the investigators consider restricting their study to a single
5 type of tumor.
6
- 7 • Dr. L. Johnson was concerned about the lack of data on the utility of this technique.
8
- 9 • Ms. Kwan requested further discussion about the likelihood that repeated cycles of the vaccinia
10 virus would have an effect considering that the participants may have either pre-existing immunity
11 or develop immunity with the repeated administrations.
12
- 13 • Dr. L. Johnson asked about the possible consequences of expressing SR in nontumor tissue.
14
- 15 • Dr. Simek noted that in a vector submitted for a clinical trial, it is expected that all of the
16 transgenes in the vector serve a function. If a particular transgene does not serve a function for
17 that particular clinical trial, the FDA generally recommends its removal from the vector.
18

19 **D. Investigator Response**

20
21 Dr. Bartlett responded with the following information:

- 22
23 • It is not possible to predict with certainty whether the maximum tolerated dose would differ
24 between individuals with or without pre-existing immunity. Dr. Bartlett noted that the researchers
25 would probably have difficulty finding cancer patients without prior vaccinia exposure, but noted
26 they could assess and stratify the research participants by history of exposure or measurable
27 antibodies. He also noted that in a previous clinical trial with vaccinia (Mastrangelo et al., Cancer
28 Gene Therapy 6:409, 1998), all participants were vaccinated with vaccinia prior to receiving a
29 direct intratumoral injection of vaccinia. Five of seven participants responded. Individuals
30 receiving boosts of vaccinia who have previously been vaccinated also demonstrate vaccinia
31 replication in injected skin. A local injection of the virus may be successful at avoiding circulating
32 antibodies and immune cells, allowing for local replication and tumor response.
33
- 34 • Regarding preimmunization status, the investigators have shown that nude mice without a T-cell
35 response respond more fully to the virus than do immunocompetent mice. Response differences
36 in humans will be one of the results of this trial.
37
- 38 • Dr. Bartlett agreed to add a CD4 count to the protocol so that potential participants who are
39 immunosuppressed because of their cancer would be eliminated from participating in this trial.
40 He also agreed to clarify the HIV testing process and to conduct both reverse transcriptase-
41 polymerase chain reaction (RT-PCR) and antibody tests for HIV.
42
- 43 • Dr. Bartlett agreed to include in the protocol the necessary restrictions and precautions regarding
44 research participant contact with young children or others who might be at increased risk if
45 exposed to the vaccinia virus.
46
- 47 • Addressing the RAC members' questions and concerns about the SR gene, Dr. Bartlett clarified
48 that due to cost concerns in this Phase I study, octetride scans would be used only for
49 participants in the highest dosing group where the likelihood of detecting a difference in the
50 tumors would be greatest. In response to Dr. L. Johnson's concern regarding any possible
51 consequences of expressing the SR gene in non-tumor tissue, Dr. Bartlett noted that to his
52 knowledge there are no effects and that SR present in non-tumor tissue.
53
- 54 • In response to concerns about studying different tumor types in this Phase I study, Dr. Bartlett
55 explained that the preclinical work did not suggest the particular histology is predictive of

1 response and that all tested histologies showed selective replication and response. The
2 preclinical studies of the virus included subcutaneous tumors of the following histologies: human
3 melanoma in athymic mice, rabbit VX2 tumor, rat sarcoma, human colon cancer, and murine
4 colon cancer. Because the investigators do not expect toxicities would differ by tumor type, they
5 would prefer to include participants with various tumor types as proposed to enhance accrual and
6 to get a sense of responses based on tumor types, which might help inform the design of
7 subsequent trials.
8

- 9 • The investigators' ultimate goal is to utilize the CD gene to convert 5-fluorocytosine to 5-
10 fluorouracil in tumor cells. Mixed responses have been seen *in vivo*; in some cases, prodrug
11 activation shuts down viral replication and can slow the response to virus alone, whereas in other
12 cases, prodrug activation improves the response. Because the CD gene is present in addition to
13 many other proteins that vaccinia produces, Dr. Bartlett reiterated the investigators' belief that it
14 will not be harmful in any way and that it will not enhance the vector's antigenicity.
15

16 **E. Public Comment**

17
18 There was no public comment.
19

20 **F. RAC Recommendations**

21
22 Dr. Wara summarized the following RAC recommendations:
23

- 24 • Given that the protocol does not specify that all subjects will have radionuclide imaging, the use
25 of the somatostatin receptor transgene in the vector delivered to all subjects is questionable. The
26 rationale for this element of the protocol and the plan to incorporate the cytosine deaminase
27 transgene in the vector that all subjects will receive should be more fully developed.
28
- 29 • Study cohorts should be stratified according to their baseline immune status. Consideration
30 should be given to preferential inclusion of subjects with subcutaneous tumors, such as
31 melanoma, who may be less likely to have pre-existing immunity to vaccinia, such as younger
32 individuals (age 30 or younger).
33
- 34 • The proposed study design will likely determine the maximum tolerated dose, but given the
35 heterogeneous population, the variability in pre-existing immune status, and the small sample
36 size, it may not accurately assess the activity of the vector. As such, the tumor responses seen
37 in this Phase I safety study, as presently designed, should not necessarily influence the decision
38 to proceed to Phase II testing.
39
- 40 • The informed consent document should provide a detailed description of the precautions and
41 restrictions the subject should adhere to regarding contact with individuals in the same
42 household, particularly those who may have an increased risk of exposure to vaccinia.
43

44 **G. Committee Motion 2**

45
46 It was moved by Dr. P. Johnson and seconded by Dr. Lo that the above recommendations be included in
47 the letter to the investigators and the sponsor as expressing the comments and concerns of the RAC.
48 The vote was 17 in favor, 0 opposed, 0 abstentions, and 1 recusal.
49

50 **IV. Update on Protocol #0104-469: Subthalamic Glutamic Acid Decarboxylase (GAD) Gene 51 Transfer in Parkinson's Disease Patients Who Are Candidates for Deep-Brain Stimulation**

52
53 Presenters: Michael G. Kaplitt, M.D., Ph.D., Cornell University, and Matthew J. During, M.D.,
54 Ph.D., University of Auckland
55 Sponsor: Neurologix, Inc.
56

1 *(In-depth review and public discussion of this protocol occurred at the June 2001 RAC meeting.)*
2

3 Dr. During reviewed this protocol and the rationale behind it; he did not provide the preclinical data
4 because those data have been published and presented previously to the RAC. The vector is an adeno-
5 associated virus (AAV), the gene is GAD, the vector production site is the University of Auckland and
6 Neurologix, Inc., and the target is the subthalamic nucleus of the human brain. The design is a Phase I,
7 open-label, dose-escalation, investigator-initiated study. Dr. During stated that the funding source is
8 Neurologix, Inc., and he provided information about the various clinical sites and investigators. Regarding
9 conflict of interest issues, Dr. Kaplitt is an unpaid consultant whose father is an officer and shareholder of
10 Neurologix, Inc.; Dr. During is a paid consultant to Neurologix, Inc., but has no clinical role in the study;
11 and Drs. David Eidelberg, M.D. and Andrew Feigin, M.D. from North Shore Hospital, have no conflict of
12 interest. On the basis of RAC recommendations, a substantial number of changes have been made to
13 the initial proposed protocol.
14

15 The first procedure was performed in August 2003. Dr. During described and showed pictures of the
16 procedure and described the demographics of both the screened population and the enrolled participants.
17 Analysis of results to date show no surgical complications, no local inflammation, no fevers or change in
18 laboratory values, no radiographic evidence of toxicity, no study-related AEs, and one serious adverse
19 event (SAE) unrelated to the intervention, which was a result of hospitalization.
20

21 Dr. Kaplitt brought to the RAC's attention one process issue: the release of protocol-related documents
22 prior to the preparation of the final protocol. He noted that information about this protocol, based on the
23 initial proposal reviewed by the RAC, was published in *Human Gene Therapy* about 4 months after his
24 group's RAC appearance, which created unnecessary confusion. Dr. Kaplitt requested that the RAC and
25 the OBA consider some way to ensure that protocol-related documents are not released until they are
26 finalized.
27

28 **A. RAC Discussion**

29

30 Questions and issues discussed by RAC members and answered by Drs. Kaplitt and During included the
31 following:
32

- 33 • Dr. Bohn asked about the availability of data on neutralizing antibodies to AAV in the study's
34 participants; Dr. During responded that such data are not yet available.
35
- 36 • Dr. Bohn wondered whether any of the imaging data suggest overflow to other areas of the brain.
37 Dr. Kaplitt explained that, based on nonhuman primate studies, no overflow is expected. The
38 investigators are using global positron emission tomography with a physiological marker that
39 monitors glucose utilization as the most effective method of discerning transport out of the local
40 area; those data are still being collected.
41
- 42 • Dr. Bohn requested comments about the lack of a control group, which has been used in other
43 trials for Parkinson's disease. Dr. During explained that this Phase I trial is a dose-finding study
44 and a tolerability-finding study. No claims will be made about efficacy, and the trial is not
45 powered to make such claims. The Phase II study will have a control group, and Dr. During
46 stated that the investigators would seek the RAC's advice about how best to design a control
47 group. Dr. Kaplitt added that the general consensus, to which the investigators eventually
48 agreed, was that the myriad potential confounds to conducting sham surgery in this Phase I study
49 would obviate the desirability of using a control group.
50
- 51 • Dr. DeLuca asked how the conflict of interest issues are being managed, beyond mere
52 disclosure. Dr. Kaplitt responded that the study was designed specifically so that the two
53 neurologists determine whether individuals enter the study and the outcome for participants, and
54 neither of them has a role at Neurologix, Inc. At Dr. Simari's request, Dr. Kaplitt detailed the
55 informed consent process.
56

- 1 • With respect to the process issue discussed by Dr. Kaplitt, Dr. Rose explained that it has been
2 clear from the beginning that protocol submissions made to the OBA for RAC review are public
3 documents. Under the Freedom of Information Act (FOIA) and the Federal Advisory Committee
4 Act (FACA), the OBA cannot withhold initial protocols or parts of protocol submissions except for
5 specific sections that are labeled Trade Secret or Commercial Confidential. The OBA's
6 procedure is to contact PIs when the OBA receives a request for release of material so marked
7 so the PI can contact the requester directly. Dr. Kaplitt suggested that when releasing initial
8 submissions, OBA include wording clarifying that it is an initial submission that has not yet been
9 reviewed or modified. Dr. Rose explained that OBA could not add such wording because PIs—
10 not the OBA—should identify the stage of development and review of their protocols. Dr. Rose,
11 however, said that the initial submissions could be so identified by the submitter at the beginning
12 of the protocol submission. Dr. Robert Jambou, FOIA coordinator for the OBA, explained the
13 legal requirements regarding FOIA and FACA: Any information submitted to a Federal agency is
14 publicly available unless a "commercial confidential" exemption is claimed. Dr. Rose reminded
15 the RAC that the *NIH Guidelines* specifically state that an entire protocol submission cannot be
16 designated as "commercial confidential."
17
18
19

20 B. Public Comment

21
22 Dr. Friedmann asked about the status of the lesioned nonhuman primate studies and what has been
23 learned about the procedure in those animals. Dr. During explained that a collaborative study using
24 primates has not yet been published, and the agreement with the two investigators includes not
25 discussing the study until data analysis is completed and a manuscript is in press. The unilateral
26 Parkinsonian primate model lasted approximately 12 months. No AEs were seen, and preliminary data
27 and behavior analyses indicate a positive effect. The data analysis and publication are scheduled to
28 occur within the next few months.
29

30 V. Day One Adjournment/Dr. Wara

31
32 Dr. Wara adjourned the first day of the March 2004 RAC meeting at 4:45 p.m. on March 9, 2004.
33
34

35 VI. Day Two Opening/Dr. Wara

36
37 Dr. Wara opened the second day of the March 2004 RAC meeting at 8:00 a.m. on March 10, 2004.
38
39

40 VII. Discussion of Human Gene Transfer Protocol #0401-624: A Phase I Trial of Conditionally 41 Replication-Competent Adenovirus (Delta-24-RGD) for Recurrent Malignant Gliomas

42
43 Principal Investigators: Frederick F. Lang, Jr., M.D., M. D. Anderson Cancer Center, and Charles
44 A. Conrad, M.D., M. D. Anderson Cancer Center
45 RAC Reviewers: Drs. DeLuca, Powers, and Wara
46 *Ad hoc* Reviewer: Richard G. Vile, Ph.D., Mayo Clinic
47

48 A. Protocol Summary

49
50 Each year, approximately 8 of every 100,000 people in the United States are diagnosed with primary
51 malignant brain tumors, representing approximately 2 percent of all diagnosed cancers. Approximately
52 13,000 Americans die of malignant brain tumors every year, representing about 2 percent of all U.S.
53 cancer deaths. Glioblastoma multiforme accounts for 23 percent of primary brain tumors in the United
54 States and are the most commonly diagnosed brain tumor in adults between the ages of 45 and 74 years.
55 Although rare, glioblastoma is among the most challenging cancers to treat because of the aggressive
56 invasion of normal brain tissue. Despite surgery, radiation, and chemotherapy, the median survival of

1 patients with glioblastoma multiforme is less than 1 year. Improving this dismal prognosis requires new
2 treatment approaches.

3
4 Proteins encoded in the E1 region of adenovirus bind and inactivate tumor suppressor proteins.
5 Adenoviral replication requires inactivation of the tumor suppressor Rb/p16/E2F that forces cells into the
6 cell cycle. Cancer cells also require inactivation of Rb/p16/E2F in order to sustain tumor proliferation.
7 Alterations in the Rb/p16/E2F pathway occur in nearly all malignant gliomas.

8
9 The delta-24-RGD vector is a conditionally replicating competent oncolytic adenovirus that selectively kills
10 glioma cells based on the inactivation of Rb pathway in the cell. To achieve this selectivity, adenovirus
11 was genetically modified by deleting 24 nucleotides from the E1a locus. Because the majority of glioma
12 cells have lost Rb function, these cells are permissive for delta-24 replication. However, delta-24 is not
13 capable of replicating in non-dividing cells due to the E1a mutation.

14
15 Delta-24 was also modified to enhance its ability to infect tumor cells. Although adenoviruses infect tumor
16 cells by binding to the Coxsackie-Adenovirus Receptor (CAR), most gliomas express low levels of the
17 receptor and are resistant to viral infections. Delta-24's infectivity was improved by inserting an 11 amino
18 acid peptide, called RGD, into the HI loop of the fiber knob of Delta-24. RGD binds $\alpha_v\beta_3$ integrins that are
19 preferentially expressed on tumor cells.

20
21 The Phase I protocol proposed is designed to study the safety of administering the delta-24-RGD virus to
22 determine the MTD. Two groups of research participants will be studied in the trial. The first group of
23 participants will have inoperable tumors. A second group of research participants, with operable tumors,
24 will undergo stereotactic injection of the delta-24-RGD virus using a permanently implanted catheter in
25 the center of the tumor. After 14 days, the tumor will be removed surgically, and biological specimens will
26 be evaluated for pathological and molecular changes. By monitoring the participants throughout this
27 study, the Phase I trial will provide basic information about the safety and biological effects of injecting the
28 delta-24-RGD virus into human brain tumors.

29 30 **B. Written Reviews by RAC Members and *Ad Hoc* Reviewer**

31
32 Thirteen RAC members voted for in-depth review and public discussion of the protocol. This protocol is
33 similar to other studies using replication-competent adenoviruses, but this is the first protocol involving the
34 addition of an arginine-glycine-aspartic acid (RGD) motif to one of the proteins on the outside of the gene
35 transfer vector coat. Although the apparent enhanced survival of the gene transfer vector is important,
36 few if any biodistribution studies exist to document the mechanism underlying this improvement. Along
37 with other questions regarding the *in vivo* use of tropism-modified vectors, this protocol constitutes a
38 significant expansion of the technology of *in vivo* viral vector delivery. RAC reviewers Drs. DeLuca,
39 Powers, and Wara and *ad hoc* reviewer Dr. Vile submitted written reviews, to which the investigators
40 responded in writing and during this meeting.

41
42 Dr. DeLuca noted that the preclinical data were well prepared and presented. He asked for more
43 information about the attenuation of the virus, and whether the RGD modification increased transduction
44 of non-tumor cells also. He also asked whether nonhuman primate studies and biodistribution studies
45 had been conducted using the delta-24-RGD virus.

46
47 Dr. Powers expressed concern about the increase in risk associated with catheter use. He asked whether
48 any conflicts of interest currently exist. Because the informed consent document discusses therapeutic
49 options, including the option of no therapy, Dr. Powers requested a discussion of the differences in quality
50 of life expected under each option and whether the participants will understand the relevant differences.

51
52 Dr. Wara was also concerned about the absence of biodistribution preclinical studies for delta-24-
53 RGD4C. She suggested that each potential research participant be tested for HIV and active hepatitis
54 infection and infected individuals should be excluded from the trial. She asked about the basis of the
55 dose-escalation scheme, and whether all participants in the first group would be dosed and safety
56 determined before any participants in the second group receive the delta-24-RGD4C virus. Dr. Wara also

1 requested that the investigators include statements in the informed consent document regarding autopsy
2 and acceptable birth control.

3
4 Dr. Vile was primarily concerned about how the RGD motif tropism enhancement might affect the toxicity
5 profile of the vector. He suggested that the investigators assume that there will be some degree of
6 replication of the virus in normal cells, especially since this protocol uses a virus in which tropism is
7 intentionally expanded; therefore, this assumption should be evident in the design of the study as well as
8 in the informed consent process. Dr. Vile asked whether the investigators have human data about the
9 expression of alpha vs. beta integrins on normal brain cells around the tumor site and whether binding of
10 virus to the integrins would send a signal to tumor or normal cells that might promote cell division.
11 Because aggressive replication might cause dangerous levels of local inflammation, Dr. Vile asked
12 whether antibody reactivity or brain inflammation might be expected in participants in whom preexisting
13 adenoviral antibodies were present.

14 **C. RAC Discussion**

15
16 During the meeting, the following additional questions and issues were raised.

- 17
18
19 • Dr. DeLuca asked the investigators whether they planned to test for changes in the expression or
20 coding sequence of other adenoviral proteins. The virus is attenuated in Rb⁺ cells, but he
21 expressed concern about whether other mutations could reduce that attenuation independent of
22 the 24-base-pair mutation. Dr. DeLuca noted that reduction in attenuation has occurred in prior
23 experiments with replication-impaired viruses.
- 24
25 • Ms. Kwan asked whether the institutional review board (IRB) had approved this protocol, as
26 approval was unclear from the investigators' presentation.
- 27
28 • Dr. Vile asked whether the virus had spread anywhere other than in tumor, liver, or blood in nude
29 mice.
- 30
31 • Dr. Wara asked in what animal model(s) the investigators intend to conduct biodistribution studies
32 and whether the investigators plan to complete the biodistribution studies before this proposed
33 human trial commences.
- 34
35 • Kristina C. Borrer, Ph.D., Office for Human Research Protections, noted that the informed
36 consent document was overly complex and should be simplified and that the use of "patient"
37 throughout the protocol should be changed to "subject" or "research participant."

38 **D. Investigator Response**

39
40 Drs. Conrad and Lang and Juan Fueyo, M.D., of the M. D. Anderson Cancer Center, responded with the
41 following information:

- 42
43
44 • To maximize safety, toxicity information will be analyzed in Group A cohort participants at the
45 proposed dose level before any participants in the Group B cohort are enrolled.
- 46
47 • The investigators will add wording to this protocol stating that the participants will be asked to
48 utilize two different methods of birth control.
- 49
50 • Serum was not collected in the long-term mice studies to test for spread of the virus, and the
51 investigators did not assay all of the organs. In preclinical research using the p53 transgene, the
52 investigators looked in the serum, sputum, and urine for adenovirus, and no viral particles were
53 found. However, an immune response was discovered, and antibody titers to human adenovirus
54 type 5 (Ad5) peaked at about 2 months. Dr. Lang noted that, if the virus gets into the

1 bloodstream, it would have a tropism for the liver; therefore, the investigators' biodistribution
2 studies will focus on that site.

- 3
- 4 • The investigators will conduct three biodistribution studies concurrently, using a nonhuman
5 primate model, cotton rats, and nude mice. The FDA requires completion of these studies before
6 they will grant an investigational new drug (IND) application.
- 7
- 8 • The investigators' IRB has not yet approved this protocol; it will review a resubmitted protocol
9 pending this RAC review. As a result of feedback from the RAC review, many modifications will
10 be made to the protocol and the informed consent document.
- 11
- 12 • Regarding the question about compensatory mutations, the investigators will use an assay to
13 determine whether the virus has recombined or rearranged. The assay will help determine
14 whether the virus is undergoing rearrangement, but the investigators believe that because the
15 delta-24 deletion is small, the genome of the virus will remain stable.
- 16

17 **E. Public Comment**

18 There was no public comment.

19 **F. RAC Recommendations**

20 Dr. Wara summarized the following RAC recommendations:

- 21 • In light of the potential safety implications of the expanded cellular tropism of the Delta-24-RGD
22 vector, biodistribution and preclinical toxicity studies as well as studies assessing the contribution
23 of the Delta-24-RGD to the anti-tumor immune response in the brain should be completed and
24 evaluated before initiation of the protocol. Once completed, the Principal Investigator is invited to
25 submit these results to OBA for presentation to the RAC.
- 26
- 27 • Additional studies should evaluate the possibility that second-site mutations would allow the
28 Delta-24-RGD virus to replicate more efficiently in Rb+ cells.
- 29
- 30 • The language in the informed consent document is too complex and should be simplified.
- 31
- 32 • "Patient" should be changed to "subject", "research subject", or "research participant."
- 33
- 34 • The statement throughout the informed consent document that the virus "does not replicate" in
35 normal cells should be revised to say that the virus replicates "less efficiently" in normal cells
- 36
- 37
- 38
- 39
- 40

41 **G. Committee Motion 3**

42 It was moved by Dr. Powers and seconded by Dr. L. Johnson that the above recommendations be
43 included in the letter to the investigators and the sponsor as expressing the comments and concerns of
44 the RAC. The vote was 17 in favor, 0 opposed, 0 abstentions, and 0 recusals.

45 **VIII. Discussion of Human Gene Transfer Protocol #0401-625: A Phase I Study of a Tropism- 46 Modified Conditionally Replicative Adenoviral Vector (Ad5-Delta-24-RGD) for Intraperitoneal 47 Delivery in Ovarian and Extraovarian Cancer Patients**

48 Principal Investigators: Ronald D. Alvarez, M.D., University of Alabama, Birmingham; Mack N.
49 Barnes III, M.D., University of Alabama, Birmingham; and David T. Curiel,
50 M.D., Ph.D., University of Alabama, Birmingham
51 RAC Reviewers: Drs. Linial, Powers, and Sidransky
52 *Ad hoc* Reviewer: Richard G. Vile, Ph.D., Mayo Clinic

1
2 **A. Protocol Summary**
3

4 Ovarian cancer is the fifth most common cancer among women, excluding nonmelanoma skin cancers.
5 The American Cancer Society estimates that about 25,580 new cases of ovarian cancer will be
6 diagnosed in the United States during 2004; ovarian cancer accounts for 4 percent of all cancers in
7 women. Ovarian cancer ranks fifth in cancer deaths among women, accounting for more deaths than any
8 other cancer of the female reproductive system; it is estimated that 16,090 women will die from ovarian
9 cancer in the United States during 2004.

10 Ovarian cancer is a deadly disease in need of new treatment paradigms. Previous trials have
11 investigated the utility of using cold viruses such as adenoviruses that exert their antitumor activity by
12 selectively replicating in infected ovarian cancer cells and causing these cells to burst. These initial trials
13 demonstrated limited clinical activity, which in part might be attributable to the inability of these
14 conditionally replicative adenoviruses (CRADs) to achieve efficient cancer cell infection.

15
16 Investigators at the University of Alabama, Birmingham, and the M. D. Anderson Cancer Center have
17 developed a novel infectivity-enhanced CRAD called Ad5-delta-24-RGD that has been shown to achieve
18 dramatically enhanced antitumor activity in laboratory models of ovarian cancer. The investigators
19 hypothesize that, by virtue of the enhanced tumor cell infection achieved with this infectivity-enhanced
20 CRAD, an enhanced therapeutic effect in women with ovarian cancer may be realized.

21
22 This proposal is a human gene transfer protocol for ovarian and extraovarian cancer patients with
23 persistent or recurrent disease, for whom no curative therapies exist. This Phase I protocol will determine
24 the MTD and the spectrum of toxicities encountered with intraperitoneal delivery of the Ad5-delta-24-RGD
25 virus in women with recurrent ovarian cancer, determine the biologic effects encountered with
26 intraperitoneal delivery of the Ad5-delta-24-RGD virus in women with recurrent ovarian cancer, and
27 determine the immunologic response generated against the Ad5-delta-24-RGD virus when administered
28 intraperitoneally to women with recurrent ovarian adenocarcinoma. The investigators anticipate that this
29 clinical trial will establish the safety of this novel reagent and provide an indication of the efficacy of this
30 approach in women with ovarian cancer.
31

32
33 **B. Written Reviews by RAC Members and *Ad Hoc* Reviewer**
34

35 Thirteen RAC members voted for in-depth review and public discussion of the protocol. Although similar
36 to other studies using replication-competent adenoviruses, this protocol involves the addition of an RGD
37 motif to one of the proteins on the outside of the gene transfer vector coat, which is intended to direct the
38 gene transfer vector to specific tissue sites. Few if any biodistribution studies exist to document the
39 mechanism underlying the resulting increased efficiency of gene transfer vector delivery and/or increased
40 efficacy against the target tumor cells. RAC reviewers Drs. Linial, Powers, and Sidransky and *ad hoc*
41 reviewer Dr. Vile submitted written reviews, to which the investigators responded in writing and during this
42 meeting.
43

44 Dr. Linial's main concern related to the lack of biodistribution and toxicity studies in nonhuman animals.
45 She queried whether further work had been done to characterize the virus in ovarian cell tissue culture to
46 explain the poor replication at low multiplicity of infection, whether high neutralizing antibody titers would
47 be an exclusion criterion, and what is known about the distribution of alpha and beta integrins in normal
48 ovary vs. malignant cells. Dr. Linial noted that several portions of the informed consent document were in
49 need of alteration for increased clarity, including the criteria for removal from the study; she also stated
50 that the investigators should make clear in the informed consent document that the virus to be used in
51 this study is modified and has not yet been tested in humans.
52

53 Dr. Powers requested that references to "patient" and "treatment" throughout the informed consent
54 document be changed so that readers of this document do not infer that some form of treatment is being
55 offered. The entire section on risks and discomforts should include fewer sweeping reassurances and
56 vague references and more specifics on the risks and discomforts of the side effects that might be

1 expected, along with the scientific bases for those expectations. Dr. Powers asked whether any
2 physicians or administrators have financial interests in this research.

3
4 Dr. Sidransky asked that the peritoneal aspirate and/or the biopsy material be assessed for baseline
5 genetic status and integrins, that RT-PCR assays be considered for viral deoxyribonucleic acid (DNA) in
6 whole blood and serum, that manufacturing quality control and preclinical safety studies in nonhuman
7 animals be completed and further evaluated before proceeding with the human trial. He stated that
8 ovarian cancer is not a malignancy for which clinical response measures are readily available. He also
9 asked whether there are any commercial ties to this new vector and, if so, the relationship of all
10 investigators to such an entity.

11
12 Dr. Vile noted that this group of investigators has extensive experience with the proposed viral type as
13 well as with the disease to be studied. His most important concern stemmed from the small amount of
14 data relating to the expected consequences of using a tropism-expanded virus in humans; the protocol as
15 submitted stated that data on the "biodistribution and toxicity animal studies will be provided when
16 available," which is not adequate because these data are critical to an informed assessment of the
17 protocol. Dr. Vile noted that the murine model does not adequately reflect the human clinical situation for
18 ovarian cancer in that it lacks an immune component and in that the murine tissues are poor substrates
19 for viral replication if any should escape the tumor; relevant studies previously performed in the murine
20 model should clarify this problem.

21 22 **C. RAC Discussion**

23
24 During the meeting, the following additional questions and issues were raised:

- 25
26 • Dr. P. Johnson asked the investigators for their rationale for conducting nonhuman primate
27 studies.
- 28
29 • Dr. Vile queried whether the RGD vector infects human activated T cells or activated
30 macrophages or immune cells. He noted that infiltrating immune cells that are activated and
31 replicating might act as a source to distribute the virus to other locations like the spleen.
- 32
33 • Dr. Simari asked for clarification of the difference between the Rapid Access Intervention
34 Development (RAID) program and the National Gene Vector Laboratories (NGVL).

35 36 **D. Investigator Response**

37
38 Drs. Alvarez and Curiel responded with the following information:

- 39
40 • The investigators share the RAC members' concerns about the issues of hepatic distribution and
41 toxicity to the liver and plan to address that question in their planned safety studies.
 - 42
43 • Recognizing the inadequacy of murine models with respect to gauging the hepatotoxicity of
44 candidate CRADs, the investigators recently piloted the use of fresh primary tumor or normal
45 tissue processed using a tissue slicer that allows maintenance of tissue in three-dimensional
46 configuration in explant culture. Using this process, they can obtain a replication differential that
47 parallels what would be anticipated in humans if there were ectopic localization. This procedure
48 is new, but the investigators will look at the delta-24 RGD using this assay. Dr. Curiel offered the
49 RAC members a copy of a manuscript describing this new technique to gauge CRAD
50 hepatotoxicity.
 - 51
52 • The investigators will amend the informed consent document to modify the issues about the
53 ONYX-015 activity in ovarian cancer patients. Another addition to the informed consent
54 document will be made to clarify that the product has not been tested in humans and that the
55 dosing will be based on toxicity and biodistribution studies.
- 56

- 1 • The investigators understand the importance of monitoring neutralizing antibodies, determining
2 whether there is an association between the presence of neutralizing antibody and the ability of
3 cells to be transfected, and observing toxicity and/or clinical effects. If such an association is
4 uncovered, it may become an exclusion factor in subsequent trials.
5
- 6 • Modifications in the informed consent document requested by Dr. Powers will be incorporated
7 when the safety studies in nonhuman animals have been completed, and the investigators will
8 bring the improved document to the RAC for review along with the results of those safety studies.
9
- 10 • The investigators have conducted preliminary studies that immunized mouse models with both
11 unmodified viruses and RGD-modified viruses; these studies demonstrated that both viruses
12 induce an immune response. The investigators subsequently looked at the effect of neutralizing
13 antibodies to inhibit transfection of both the unmodified adenoviruses and the RGD-modified
14 viruses using the serum from animals preimmunized with both vectors; results indicated that
15 transfection was inhibited but with a lesser response to the RGD-modified vector than to the
16 unmodified adenoviral vector. The manuscript summarizing these findings is currently in
17 preparation.
18
- 19 • In concert with the RAID program, the investigators are looking at what would be the appropriate
20 toxicology and biodistribution studies to conduct with nonhuman primates, since vector replication
21 is somewhat limited in the nonhuman primate model. Discussion with the FDA is currently under
22 way regarding whether such studies will be required.
23
- 24 • The RAID program has been extraordinarily helpful in moving this trial forward as well as with the
25 manufacturing issues and the toxicology and safety study design. In previous studies using other
26 vectors, the NGVL has assisted in a similar fashion. The RAID mechanism has helped for gene
27 therapeutics and other pharmaceuticals, whereas the NGVL is specifically for gene therapeutics.
28

29 **E. Public Comment**

30
31 Dr. Borrer stated that the informed consent document contained complex language that should be
32 simplified.
33

34 **F. RAC Recommendations**

35
36 Dr. Wara summarized the following RAC recommendations:
37

- 38 • In light of the potential safety implications of the expanded cellular tropism of the Delta-24-RGD
39 vector, biodistribution and preclinical toxicity studies, with particular attention to potential
40 hepatotoxicity, should be completed and evaluated before initiation of the protocol. Once
41 completed, the Principal Investigator is invited to submit these results to OBA for presentation to
42 the RAC.
43
- 44 • Additional studies should evaluate the possibility that second-site mutations would allow the
45 Delta-24-RGD virus to replicate more efficiently in Rb+ cells.
46
- 47 • Discussion of clinical efficacy as a secondary endpoint throughout the protocol, including the
48 consent form, should clearly state the difficulty in measuring and evaluating tumor burden in these
49 patients.
50
- 51 • The language in the informed consent document is too complex and should be simplified.
52
- 53 • Please clarify the risk:benefit sections to include a statement that this is the first human use of
54 this product. A statement should be added regarding the potential for increased replication of this

1 product due to the expanded tropism of the virus. Include those risks identified in the upcoming
2 biodistribution studies.

3
4 **G. Committee Motion 4**

5
6 It was moved by Dr. Sidransky and seconded by Dr. Lo that the above recommendations be included in
7 the letter to the investigators and the sponsor as expressing the comments and concerns of the RAC.
8 The vote was 17 in favor, 0 opposed, 0 abstentions, and 0 recusals.

9
10 **IX. Discussion of Human Gene Transfer Protocol #0311-614: First Time in Human Safety Study**
11 **of *Streptococcus mutans* Lactic Acid-Deficient Effector Strain (A2JM) Administered in**
12 **Conjunction with Twice-Daily Dose of D-Alanine Mouthwash in Healthy Adult Male Subjects**
13 **for Replacement Therapy as an Aid in the Protection Against Dental Caries**

14
15 Principal Investigator: Constance E. Stone, D.M.D., University of Florida
16 Additional Presenters: Jeffrey D. Hillman, D.M.D., Ph.D., Oragenics, Inc.; Robert Zahradnik,
17 Ph.D., Oragenics, Inc.; and Michael J. Rosenberg, M.D., M.P.H., Health
18 Decisions
19 Sponsor: Oragenics, Inc.
20 RAC Reviewers: Drs. Barkley and Gelehrter and Ms. Kwan
21 *Ad hoc* Reviewer: Suzanne M. Michalek, Ph.D., University of Alabama, Birmingham

22
23 **A. Protocol Summary**

24
25 Despite the availability of safe and effective dental caries prevention measures-including daily oral
26 hygiene procedures, community water fluoridation, and professional use of topical fluoride and dental
27 sealants-tooth decay remains a major health problem estimated to afflict 5 billion people worldwide.
28 Approximately \$40 billion was spent in the United States in the year 2003 on dental caries, a figure that
29 represents 5 percent of the total national health care costs. An increasing body of evidence has
30 associated oral infections with systemic diseases, such as cardiovascular disease, and roughly 10 million
31 disability days are lost to dental caries each year.

32
33 Researchers have known for approximately 50 years that tooth decay is an infectious disease and that
34 the principle etiologic agent is an indigenous flora called *Streptococcus mutans* (*S. mutans*). *S. mutans*
35 sits on the tooth surface and converts sugar into lactic acid. The lactic acid dissolves the mineral that
36 compromises the tooth surface. There is also a clear correlation between the onset of tooth decay
37 leading to the breakdown of the normal anatomy of the tooth surface, which allows for impaction of food
38 and debris in the gums, and the development of periodontal disease. Years ago, Pasteur considered the
39 possibility that naturally occurring bacterial interactions could be exploited to prevent and cure diseases
40 caused by certain pathogens. In recent times this hypothesis has been developed into a therapeutic
41 approach called replacement therapy. The bacterial organism used in replacement therapy is called an
42 "effector strain."

43
44 A2JM is a naturally occurring *S. mutans* strain, originally isolated from a human subject, which has been
45 genetically modified to reduce the pathogenic potential of and increased the colonization potential of *S.*
46 *mutans*. A2JM has also been genetically modified to be completely dependent on environmental D-
47 alanine for growth. Instead of lactic acid, A2JM makes the neutral compounds ethanol and acetone in
48 amounts comparable to other microorganisms that colonize the human oral cavity. Preclinical studies
49 suggested that A2JM is well suited to serve as an effector strain in the replacement therapy of dental
50 caries.

51
52 The purpose of this Phase I study is to test the safety of A2JM with D-alanine mouthwash in healthy
53 subjects. The design of this study is intended to minimize risk by examining safety in a small group of
54 volunteers (and transfer to their spouse/partners) with a short duration of exposure to A3JM as well as
55 establish the utility of the antiseptic mouthwash chlorhexidine for the eradication of A2JM in humans.

56

1 Steps to minimize the environmental impact of human study with *S. mutans* A2JM include development of
2 a D-alanine dependent bacteria and use of an eradication procedure anticipated to be able to kill A2JM.
3 The removal of the D-alanine mouthwash will prevent the permanent establishment of A2JM while the
4 use of the antiseptic mouthwash chlorhexidine is expected to eliminate any remaining A2JM. A single
5 application of A2JM will be tested because once implanted, proliferation is expected to establish
6 colonization over time. Eradication will be studied both in the presence and absence of the D-alanine
7 mouthwash to ascertain whether chlorhexidine can eliminate A2JM even in the presence of D-alanine.
8

9 **B. Written Reviews by RAC Members and *Ad Hoc* Reviewer**

10
11 Twelve RAC members voted for in-depth review and public discussion of the protocol. Novel aspects of
12 the protocol included the concept of replacing normal flora with a novel, genetically altered mutant
13 microbe and the rationale using normal volunteers in a clinical trial for preventive therapy. RAC reviewers
14 Drs. Barkley and Gelehrter and Ms. Kwan and *ad hoc* reviewer Dr. Michalek submitted written reviews, to
15 which the investigators responded in writing and during this meeting.
16

17 Dr. Barkley asked the investigators to explain why the study population is limited to healthy males
18 between the ages of 21 and 35 years and whether they expect healthy females in this age group to
19 respond similarly. He requested further explanation of the rationale for a 7-day regimen, particularly
20 whether it would be sufficient to assess the safety and tolerability of A2JM colonization or to address the
21 secondary objectives of horizontal transmission and genetic stability of A2JM. He asked whether the
22 investigators had studied horizontal transmission by housing noninfected sentinel rats with infected rats,
23 and what the data are regarding the eradication of A2JM from the oral cavities of infected rats. Dr.
24 Barkley also asked if there had been an eradication phase following previously conducted human studies
25 using a different strain of *S. mutans*. He asked the investigators to describe the protection measures to be
26 used by health care workers when applying the A2JM to the oral cavity of a research participant.
27

28 Dr. Gelehrter focused his review on the effects of this therapy on the flora of the oral cavity. He asked
29 whether all humans harbor *S. mutans*, the effect of mutacin 1140 production on the *in vivo* growth of other
30 oral organisms in addition to wild-type *S. mutans*, the effect of replacing wild-type *S. mutans* with A2JM
31 on other components of the oral flora, and the anticipated long-term effects on the composition of oral
32 flora due to 2 months' application with chlorhexidine antibacterial mouthwash. Dr. Gelehrter also
33 requested that the investigators explain how they propose to assess the genetic stability of the
34 replacement organism at the end of the experimental period.
35

36 Ms. Kwan also questioned the rationale for excluding females from this study. She suggested that the
37 investigators define the term "stable relationship" because, if they are concerned about horizontal
38 transmission, they should recognize that people with stable relationships might have other sexual
39 partners. Given this possibility, and the concern for assessing horizontal transmission, she suggested the
40 investigators consider interviewing the prospective participant apart from the participant's known
41 spouse/partner. Ms. Kwan also inquired whether the participants would need to adhere to any special
42 hygiene precautions. She questioned whether there would be any expected persistence of the A2JM if
43 the subject or partner declined to continue the study and also stopped the chlorhexidine treatments. She
44 noted that there was some inconsistency between the animal data and the informed consent document
45 with respect to the persistence of the A2JM bacteria after cessation of D-alanine administration. She
46 suggested the informed consent document be reworded to be less adamant that the bacterial colonization
47 would cease if the D-alanine mouthwash were withdrawn. She also questioned whether the alcohol
48 produced as a metabolic byproduct of the altered *S. mutans* would be significant enough to alter a
49 person's Breathalyzer test result.
50

51 Dr. Michalek also questioned the study's gender limitation. She asked how the bacteria would be applied
52 to the interproximal spaces and whether a 7-day experimental period is sufficient time to establish the
53 effectiveness of A2JM to colonize the tooth surfaces of the participants or to assess horizontal
54 transmission. She asked the investigators how probable is it that a spouse/partner would become
55 colonized with A2JM, as well as the probability of colonization in a participant receiving a challenge of
56 A2JM but no D-alanine mouthwashes. She asked the investigators what effect chlorhexidine treatment

1 for 30 to 90 days would have on the indigenous oral microflora. She asked for clarification of who would
2 be doing the microbiological analysis of the saliva samples for levels of total bacteria, total *S. mutans*, and
3 total A2JM. Also she asked who would be assessing the genetic stability of the A2JM isolates from
4 subjects and what this would involve.

5 6 **C. RAC Discussion**

7
8 During the meeting, the following additional questions and issues were raised.

- 9
- 10 • Dr. DeMets requested further explanation of the criteria for choosing 16 participants and asked
11 whether that number would help achieve the investigators' goals in this protocol.
 - 12
 - 13 • Dr. Gelehrter asked whether the minimal infectious dose could be determined and whether it was
14 dependent on the indigenous oral flora in each individual research participant.
 - 15
 - 16 • Dr. Wara questioned whether the increased stringency of hygiene likely to be practiced by the
17 participants for the first seven days after application of the study agent would complicate the
18 assessment of horizontal transmission.
 - 19
 - 20 • Dr. Lo asked whether echocardiograms should be used to screen for unrecognized valvular
21 disease to further mitigate the possibility of bacteremia or endocarditis in potential participants.
22 He also noted that the informed consent document should more clearly delineate the exclusion of
23 subjects with gingival impairment and the fact that there is a very low, but not non-existent, risk of
24 serious infection such as bacteremia or endocarditis.
 - 25
 - 26 • Dr. Gelehrter asked about the relationship of dental caries to periodontal disease and whether
27 dental caries is a problem typically of the pediatric age group. He also expressed concern about
28 replacing the normal flora, however pathogenic, with the proposed slightly altered flora.
 - 29
 - 30 • Dr. L. Johnson asked whether both the research participant and his partner would receive the D-
31 alanine rinse.

32 33 **D. Investigator Response**

34
35 Drs. Hillman, Rosenberg, Stone, and Zahradnik responded with the following information:

- 36
- 37 • The investigators clarified that the gender limitation was at the request of the FDA, and the age
38 limitation is to facilitate enrollment. The investigators believe that A2JM will not behave differently
39 in females or other age groups. The rationale for limiting the study to males was based on the
40 large body of evidence indicating that most children acquire *S. mutans* from their mothers during
41 a window of infectivity between ages two and four years. Once safety data was obtained, the
42 study population would be expanded.
 - 43
 - 44 • In response to Dr. Gelehrter's questions, Dr. Hillman explained that in prior studies in which
45 mutacin-producing strains were implanted into the mouths of both animals and humans, there
46 was no measurable effect on other organisms that are likely to occupy the same sort of habitat as
47 *S. mutans*. The human studies followed subjects for 15 years.
 - 48
 - 49 • Dental caries used to be a disease with childhood onset, but with the introduction of fluoride in
50 dentifrices and municipal water supplies, the epidemiology of dental caries shifted to a disease
51 that can have onset at later ages. It is not unusual for teenagers and young adults to get their
52 first decayed tooth, but most children have experienced their first cavity by age 18 or 19.
- 53

- 1 • A number of correlations exist between dental caries and periodontal disease. The anatomy of
2 the tooth structure is important in protecting the gums from debris. Unrepaired tooth decay
3 correlates with an increase in periodontal disease in both humans and animals.
4
- 5 • The proposed protocol is a first-in-humans study of this particular agent; therefore, it is an
6 exploratory study to be conducted in a small number of research participants. If the safety profile
7 determined in the small study allows, the investigators will gradually expand the number of
8 research participants and the length of the studies.
9
- 10 • In response to Ms. Kwan's question, the investigators explained that *S. mutans* generates alcohol
11 in the range of three orders of magnitude below the detection capability of the breathalyzer test.
12
- 13 • Rats that are colonized with A2JM and fed D-alanine in drinking water will quickly reach a steady-
14 state level colonization. If the D-alanine is removed from the drinking water, the levels of A2JM
15 fall off quickly to low but measurable numbers. The persistence of A2JM after withdrawal D-
16 alanine is likely due to the fact that rats are coprophagic and D-alanine may have come from fecal
17 sources. This animal behavior limits how well the rat model can serve to inform the design of
18 human studies.
19
- 20 • Dr. Hillman noted that there is not a number that can be determined to be the minimum
21 pathogenic dose of *S. mutans*. However, the presence of 1×10^6 *S. mutans*/ml of saliva is
22 associated with greater risk of developing tooth decay. Below 1×10^3 *S. mutans*/ml, the risk of
23 tooth decay is minimal. Between 1×10^4 to 1×10^5 *S. mutans*/ml, risk increases but is dependent
24 also on other factors associated with the likelihood of developing decay.
25

26 E. Public Comment

27
28 No comments were received from the public.
29
30

31 F. RAC Recommendations

32
33 Dr. Wara summarized the following RAC recommendations:
34

- 35 • If eradication of the *Streptococcus mutans* Lactic Acid-Deficient Effector Strain (A2JM) is
36 successful after the proposed seven day treatment period, a second study with a longer treatment
37 period prior to eradication might provide more meaningful safety information about the risks of
38 horizontal transmission.
39
- 40 • The risk of bacterial endocarditis is remote, but since it would be a serious adverse event if it did
41 occur, a complete cardiovascular evaluation, with an echocardiogram if indicated, should be
42 included as part of the subjects' baseline physical examinations.
43
- 44 • As written, the protocol now requires the prospective participant and his spouse/partner to be
45 interviewed together to discuss the risks of horizontal transmission via intimate contact. Since the
46 interviews will include a discussion of whether they meet the inclusion criterion of being in a
47 stable relationship, it is advisable to interview the subject and partner separately to discuss
48 whether there are risks of exposure via intimate contact to other individuals outside the
49 recognized partnership.
50
- 51 • The informed consent document should state that the *Streptococcus mutans* Lactic acid-deficient
52 Effector Strain (A2JM) may persist even after the D-alanine mouthwash is discontinued and what
53 the consequences of this might be for the subject and close contacts.
54

- The informed consent document should more clearly state that gingival impairment is an exclusion criterion for this study.

G. Committee Motion 5

It was moved by Dr. Gelehrter and seconded by Ms. Kwan that the above recommendations be included in the letter to the investigators and the sponsor as expressing the comments and concerns of the RAC. The vote was 15 in favor, 0 opposed, 0 abstentions, and 0 recusals.

X. Update on the RAC Gene Transfer Clinical Trial Design Working Group

Presenters: Dr. DeMets; Nancy M.P. King, J.D., University of North Carolina, Chapel Hill (*via teleconference*), and Cheryl L. McDonald, M.D., NIH OBA

Dr. DeMets noted that, in addition to previous teleconferences, the Working Group held its first face-to-face meeting on Feb. 12, 2004 at the OBA.

The group began with a review of background articles largely focused on statistical issues, from which they identified key study design elements and issues to be further discussed by the statisticians in the group. The statisticians will then have a teleconference among themselves to further develop these ideas and formulate an action plan for addressing them.

Some aspects of gene transfer trials that differ from other clinical trials are the following: gene transfer trials may have limited preclinical data and are in the very early stages of clinical development when submitted for RAC review; standardization of the vector itself may be difficult; in certain instances, such as with tumor vaccines, dose levels may be difficult to compare; toxicities may be delayed; and often the design issues are not well discussed within the protocols. Also, gene transfer protocols may be designed to apply to a wide range of diseases but one design may not fit all. One issue facing the group that has been touched upon at previous RAC meetings is the question of what does "maximum tolerated dose" mean in the setting of gene transfer where the assumption of an increasing dose-response relationship may not hold true. Dr. DeMets invited members of the RAC to submit to the group any references they think might be helpful and relevant.

Dr. DeMets noted that this summer, an intern may assist the group's work plans, especially by reviewing the design and monitoring plans of recent protocols and by formulating a checklist or other document to help investigators compose these portions of the protocol. The group will continue to meet by teleconference and communicate via email as their work product evolves. Working Group Co-Chair, Ms. King noted that the group would like to come up with a product that would help investigators design the trials to address relevant question(s) and to help IRBs, IBCs, and the RAC as well.

A. RAC Discussion

Dr. DeMets and Ms. King both noted that ethics and study design are intertwined. If the study isn't designed properly, or doesn't ask the right question then that raises ethical issues. One possibility for inclusion in the group's final document is a table of confidence intervals for sample sizes and estimated event rates. This might serve as a guide for investigators and reviewers to better understand what a study is able to show at a proposed sample size.

Dr. L. Johnson stated that the statistical concerns raised by Dr. DeMets are extremely difficult for investigators to answer, and he hoped that the statistical community would be able to render assistance.

Ms. Kwan stated that producing a helpful checklist must include not only statistical parameters but also information to help investigators determine whether they have stated the research question correctly.

Dr. Lo noted that one of the difficulties in assessing gene transfer protocols is considering whether the underlying principals and assumptions employed in the design of traditional studies are applicable to

1 gene transfer trials. The nature of the disease under study, the risks, and the potential benefits of the
2 gene transfer study may not be the same as those considered in the more traditional study designs and
3 this may lead to different questions being asked in gene transfer trials.

4
5 **XI. Day Two Adjournment/Dr. Wara**

6
7 Dr. Wara adjourned the second day of the March 2004 RAC meeting at 4:45 p.m. on March 10, 2004.
8
9

10 **XII. Day Three Opening/Dr. Wara**

11
12 Dr. Wara opened the third day of the March 2004 RAC meeting at 9:00 a.m. on March 11, 2004.
13
14

15 **XIII. Data Management Report/Drs. L. Johnson, Simari, and Wara**

16
17 Dr. Simari reported that 18 protocols had been submitted to the OBA since December 2003, 12 of which
18 were not selected for public review. Of the 12 trials not selected for public review, ten were for cancer,
19 one was for cardiovascular disease, and one was for a monogenic disorder (neuronal ceroid
20 lipofuscinosis). Regarding vector usage, three used pox vectors, three employed plasmid vectors, two
21 employed adenoviral vectors, and one each used ribonucleic acid transfer, a retroviral vector, an AAV
22 vector, and a herpes virus vector.
23

24 The OBA tabulated data and provided background information on AEs during the past three months; a
25 total of 162 AEs were reported, 143 of which were considered serious type A or type C events. The
26 majority of events were considered type C. A total of 7 protocols were classified as initial type A events,
27 all of which were reviewed in detail by the OBA staff and the RAC's Data Management Group.
28

29 Dr. Simari summarized one of the serious AEs, from Protocol #0201-513, Phase I Study of Intravenous
30 Dioleoyltrimethylammoniumpropane:Cholesterol-*fus1* Liposome Complex (DOTAP:Chol-*fus1*) in Patients
31 with Advanced Non-Small Cell Lung Cancer Previously Treated With Chemotherapy. This protocol was
32 publicly reviewed because it was the first use of intravenous DNA liposomes to target non-small cell lung
33 cancer. The investigators reported two research participants with AEs, both of whom had similar
34 symptom complexes, including being admitted to the hospital with grade 2 fever, generalized body aches,
35 chest pain, dysuria, palpitations and hemoptysis, and grade 3 lymphopenia 1 day following infusion of the
36 gene transfer product. Both individuals exhibited similar symptom complexes, and both symptom
37 complexes resolved with supportive care. The investigators stated that this mild-to-moderate
38 lymphopenia had been seen in other participants within the study and suggested that they are conducting
39 additional nonhuman primate studies to sort out the relevance of this symptom complex to the study
40 product.
41

42 Dr. Wara reported that the OBA received 57 annual updates or substantial amendments and 54 site or PI
43 changes. She briefly discussed amendments reported from two protocols: #9908-337, Transduction of
44 CD34+ Cells from the Umbilical Cord Blood of Infants or the Bone Marrow of Children With Adenosine-
45 Deaminase-Deficient Severe Combined Immunodeficiency (ADA-Deficient SCID), and #0110-503, A
46 Single Dose-Escalation Study to Evaluate the Safety of the Nasal Administration of CFTR-001, a Gene
47 Transfer Vector, to Participants with Cystic Fibrosis (CF).
48

49 Protocol #9908-337 is being conducted at Children's Hospital of Los Angeles and at the NIH. The FDA
50 has taken this study off clinical hold, and the investigators at Children's Hospital are interested in enrolling
51 one participant into the study. This potential participant has late onset ADA-deficient SCID, and the
52 participant and the family have opted not to proceed with either of the two usual therapies because of the
53 potential side effects and the lack of a matched donor. The participant would be enrolled and dosed by
54 the co-PI at the NIH, and the protocol has been amended to allow enrollment of this individual.
55

1 Dr. Wara reported on the conclusion of Protocol #0110-503; which was not initially selected for in-depth
2 and public RAC review. A total of 12 adult participants with mild-to-moderate CF were enrolled. The
3 study used a novel technology in which the transgene was compacted into DNA nanoparticles. The
4 primary end points were safety and tolerability, and the secondary end points included serial nasal
5 potential differences. Three dose groups were studied, and partial corrections were seen in 8 of 12
6 participants; these corrections were transient and lasted up to 6 days. There were no reportable AEs,
7 and Dr. Wara reported that the RAC Data Management Group believes that the major issue that remains
8 to be examined is whether this product can show actual clinical improvement in addition to the corrections
9 seen in this study.

10 During the past 3 months, the OBA received seven substantial responses to Appendix M-I-C of the *NIH*
11 *Guidelines*, two of which were extensive. Dr. Wara publicly commended the two investigators who
12 submitted the extensive responses. Dr. Paul Sieving, Director of the National Eye Institute, NIH,
13 submitted a detailed response to numerous RAC recommendations regarding Protocol #0304-575, a
14 Phase I study of NT501, an implant of encapsulated human NTC201 cells releasing ciliary neurotropic
15 factor in patients with retinitis pigmentosa. Also commended was Dr. Elizabeth Jaffee, M.D., Johns
16 Hopkins University School of Medicine, who submitted a complete response to RAC recommendations
17 regarding Protocol #0304-578, "A Phase I vaccine safety and chemotherapy dose-finding trial of allogenic
18 granulocyte macrophage-colony stimulating factor secreting breast cancer vaccine given in a specifically
19 timed sequence with immunomodulatory doses of cyclophosphamide and doxorubicin."

20 21 22 **XIV. Overview of Investigator and Institutional M-I-C-1 Responses**

23
24 Presenter: Cheryl L. McDonald, M.D., NIH OBA

25
26 At the December 2003 RAC meeting, the RAC requested a compilation of current data about the
27 responses to the M-I-C-1 reporting requirements relative to the publicly reviewed protocols. Dr.
28 McDonald explained that in October 2000 the *NIH Guidelines* were amended to add post-enrollment
29 reporting requirements, with "enrollment" defined as the process of obtaining informed consent from a
30 participant.

31
32 Starting with Protocol #0009-411 and ending with Protocol #0310-611, representing the timeframe from
33 December 2000 through December 2003, a total of 200 protocols were submitted to the OBA, of which 43
34 received in-depth review and public discussion by the RAC. Formal responses were submitted by 11 of
35 those 43, and some form of partial response was submitted by 4 of the 43; thus, a total of 15 of 43, or 35
36 percent, of the protocols reviewed in depth by the RAC provided some form of response.

37
38 On the basis of the 15 protocols with some form of response, analysis indicated that RAC
39 recommendations were generally well received, detailed responses to the RAC recommendations were
40 supplied in most cases, most of the RAC recommendations were implemented in some form, and if a
41 RAC recommendation was not implemented, a sound rationale was provided for the incongruity.
42 Examples of responses to RAC recommendations included the following: Additional preclinical studies
43 were designed, additional biodistribution and immunologic assessments were included, enhanced and
44 clearer criteria for data review by a data and safety monitoring board (DSMB) were implemented, and
45 many of the suggested changes to the relevant informed consent documents were made. The most
46 common reasons that RAC recommendations were not implemented were as follows: The IRB would not
47 allow the suggested language changes in the informed consent document, discussions with the FDA led
48 to a different protocol design often with a variation of RAC-suggested changes, and the PI or the sponsor
49 believed that more preclinical work had been conducted than had been presented to the RAC.

50
51 Dr. McDonald noted that receiving timely feedback is a complex and ongoing issue. She noted in
52 summary that in general, RAC recommendations are well received and addressed. Often the RAC
53 recommendations are incorporated into the final clinical protocol.

54 55 **A. RAC Discussion**

56

1 Dr. McDonald and Alexander Rakowsky, M.D., explained that, approximately one-third of the PIs of
2 publicly reviewed protocols have submitted a partial or complete response stating that enrollment in the
3 trial has begun.

4
5 Dr. DeLuca stated that, because institutional biosafety committees (IBCs) review approved protocols on a
6 yearly basis, they could be educated about the M-I-C-1 requirements, and they could remind the
7 investigators of the need to submit the M-I-C-1 response.

8
9 Dr. McDonald explained that the submission of annual reports is determined by the date on which the IND
10 was granted, while the response to M-I-C-1 is predicated on enrolling a first participant. Because they
11 have not yet enrolled any participants, the investigators for some protocols that have been reviewed
12 publicly by the RAC have not yet submitted an M-I-C-1 response.

13
14 Dr. Wara requested a brief update as part of the data management report at each RAC meeting; she
15 posited that it would be useful for RAC members to know the volume of M-I-C-1 responses. Dr.
16 McDonald agreed to provide that information.

17
18
19 **XV. Discussion of Human Gene Transfer Protocol #0401-623: A Phase I/II Dose-Escalating**
20 **Randomized Controlled Study to Assess the Safety, Tolerability, and Efficacy of CERE-110**
21 **(Adeno-Associated Virus [AAV]-Based, Vector-Mediated Delivery of Beta-Nerve Growth**
22 **Factor [NGF]) in Subjects with Mild to Moderate Alzheimer's Disease**

23
24 Principal Investigator: David A. Bennett, M.D., Rush University Medical Center
25 Additional Presenters: Zoe Arvanitakis, M.D., Rush University Medical Center; Roy Bakay, M.D.,
26 Chicago Institute of Neurosurgery and Neuroresearch; Raymond T.
27 Bartus, Ph.D., Ceregene, Inc.; Jeffrey M. Ostrove, Ph.D., President,
28 Ceregene, Inc.; Mark H. Tuszynski, M.D., University of California, San
29 Diego
30 Sponsor: Ceregene, Inc.
31 RAC Reviewers: Drs. Bohn and Lo
32 *Ad hoc* Reviewer: Steven T. DeKosky, M.D., University of Pittsburgh

33
34 **A. Protocol Summary**

35
36 Alzheimer's disease (AD) is the most common cause of dementia, afflicting approximately 4.5 million
37 Americans. AD patients suffer a devastating decline in cognition and quality of life, and the disease
38 represents a significant social and financial burden to society. The current standard-of-care medications
39 for AD, the cholinesterase inhibitors (ChEIs), alleviate symptoms by augmenting cholinergic function;
40 however, although ChEIs improve the function of remaining cholinergic neurons in the basal forebrain,
41 they do not prevent the death of these neurons. It has been posited that protecting cholinergic neurons
42 from degeneration and death, as well as enhancing their vitality, might slow the course of cognitive
43 decline in AD.

44
45 Although it has been recognized for almost 20 years that neurotrophic proteins such as NGF can both
46 improve function and prevent cholinergic neuronal death in experimental animals, a practical and safe
47 method for delivering NGF to these neurons in humans does not yet exist. CERE-110 is a gene transfer
48 vector engineered from an AAV in which all of the AAV genes have been removed and replaced with the
49 gene for NGF.

50
51 The proposed clinical trial will investigate the safety and efficacy of the administration of CERE-110 to the
52 basal forebrain region containing the nucleus basalis of Meynert (NBM) in participants with AD. The
53 Phase I portion of the study will evaluate six participants to establish the safety of CERE-110 at two
54 different doses. The blinded Phase II portion, which will evaluate 30 participants, will continue to examine
55 the safety of CERE-110 and is also designed to provide a preliminary indication of the effectiveness of
56 CERE-110 for AD.

1
2 **B. Written Reviews by RAC Members and *Ad Hoc* Reviewer**
3

4 Twelve RAC members voted for in-depth review and public discussion of the protocol. This protocol
5 proposes to use an AAV-based, vector-mediated delivery of NGF in research participants with AD. The
6 most relevant previous study for AD registered with the OBA involves the infusion of genetically modified
7 cells to provide the same transgene, NGF, to the brain. The other CNS gene transfer studies registered
8 with the OBA involve other disease models such as Parkinson's disease and Canavan's disease. The
9 RAC does not have sufficient follow-ups on any of these studies—regarding either the viral vectors or the
10 transgenes—to assess whether the approach is appropriate and safe. RAC reviewers Drs. Bohn and Lo
11 and *ad hoc* reviewer Dr. DeKosky submitted written reviews, to which the investigators responded in
12 writing and during this meeting.
13

14 Dr. Bohn expressed concern regarding whether it is ethical to deliver a growth factor gene to the brain in
15 the absence of a means for turning off the gene should adverse effects ensue over time; data from
16 Protocol #9906-322, the prior NGF study, might assist in dealing with this concern. She was also
17 concerned about the lack of information on the outcome of participants in Protocol #9906-322, and she
18 stated that it appeared premature to undertake the current study without having this information available.
19 Dr. Bohn asked about the volume of vector to be injected and whether it would be standardized by
20 dilution of various vector stocks. She requested more information about the data to support the statement
21 that the adverse effects of NGF protein administration are specific to ventricular administration and can
22 be avoided by direct administration to the brain parenchyma. She asked whether bilateral rather than
23 unilateral injections of AAV-NGF are necessary and constitute the best protocol design considering the
24 surgical risk. She also suggested modifications to the informed consent document, primarily dealing with
25 the irreversibility of gene implantation and surgical risks.
26

27 Dr. Lo asked how the investigators will determine whether a participant is currently capable of giving
28 consent, and what the investigators would do if a participant loses decision-making capacity and does not
29 want to participate in follow-up measurements. He suggested that, because of the possibility of mental
30 deterioration coupled with the lengthy follow-up period, participants should designate a surrogate who
31 would make decisions for them in the future if needed. He asked what level of efficacy, as well as safety,
32 do the investigators believe would justify including placebo surgery in a Phase II trial. He expressed
33 concerns about the lack of measures to reverse overexpression of NGF in the brain or other tissue. He
34 was also concerned about the possibility of the reactivation of herpes zoster, which should be mentioned
35 in the informed consent process. He asked how the investigators plan to deal with participants who
36 experience claustrophobia induced by magnetic resonance imaging; and under what circumstances
37 would the investigators break the double-blind code.
38

39 Dr. DeKosky was concerned about the nature of the change occurring in the cholinergic circuitry in the
40 presence of the enzyme. Noting that enzyme presence prevents the death and increases the vitality of
41 neurons, he asked whether the investigators believed that the enzyme might restore the natural
42 physiologic activity of the neurons. Regarding the risk of overexpression in a system that cannot be
43 turned off, Dr. DeKosky suggested that the investigators specify an action plan to deal with the possibility
44 of a cholinergic overload produced by successful transgene expression. Dr. DeKosky asked about the
45 rate of daily secretion of NGF and the estimated amounts of NGF that might be produced by the vector.
46 He noted that the investigators are targeting the most manipulable system for improvement of cognition
47 but that many other biological abnormalities could limit improvement.
48

49 **C. RAC Discussion**
50

51 During the meeting, the following additional questions and issues were raised.
52

- 53 • Dr. DeLuca asked for clarification of how much NGF is considered safe—how much NGF is made
54 *in vivo* relative to how much NGF is made with the AAV system.
55

- 1 • Dr. Bohn asked whether the investigators would be screening participants for neutralizing
2 antibodies to AAV.
3
- 4 • Dr. Lo discussed the importance of making clear to surrogates the nature and extent of their role.
5 He suggested that the investigators word the informed consent document and process as
6 explicitly as possible.
7
- 8 • Dr. DeKosky asked how overexpression of NGF might result in behavioral toxicity.
9

10 **D. Investigator Response**

11
12 Drs. Ostrove, Bennett, Bartus, and Tuszynski responded with the following information:

- 13
14 • Persistent *in vivo* expression is seen in the aged monkey brain for up to 1 year, as evidenced by
15 results from a study of the proposed vector in 25-year-old rhesus monkeys. No toxicity was
16 evident in the brain on either Nissl stain or cellular markers for the cholinergic system, so there is
17 no evidence of overstimulation of the cholinergic neurons or death of the cells in this region in the
18 brain. Regarding sprouting, the *in vivo* approach shows greater diffusion of the NGF vector itself
19 than with an isolated cell graft, so sprouting is not seen in the NBM. There were no adverse
20 effects on cognitive function in the three aged monkeys comparing the preoperative and
21 postoperative behavioral states, and there were no effects of nontargeted NGF delivery, no
22 weight loss, and no evidence of pain in these primates.
23
- 24 • This gene transfer trial proposes to use a vector with an unregulated transgene. The
25 investigators stated that they would prefer to use a vector with controlled gene expression, if one
26 were ready for use in human trials.
27
- 28 • NGF is not a new molecule, and a tremendous amount is known about NGF in the brain. NGF
29 has a positive effect on cholinergic neurons that are degenerating, there is no evidence in 20
30 years of study that high levels of NGF in the parenchyma cause pathology of those neurons, and
31 no evidence exists to indicate that sprouting is undesirable in cholinergic neurons. All the data
32 indicate that high concentrations of NGF produce no harm; when problems do occur, they occur
33 relatively quickly, and such changes have been empirically linked to misdirected or nontargeted
34 NGF.
35
- 36 • Sprouting in this system with NGF does not appear to do any harm. Cholinergic sprouting in the
37 cortex likely represents a restoration of the morphology of the neurons and may be responsible
38 for some of the reported functional benefit.
39
- 40 • At the end of a Phase II trial, participants who underwent the sham surgery would be offered an
41 opportunity to have the actual procedure if evidence of efficacy was shown. The company has
42 agreed to finance those surgeries.
43
- 44 • Regarding screening participants for AAV antibodies, the investigators will draw samples but will
45 not use the results for exclusion from the study. Two of the aged monkeys tested positive for
46 AAV antibodies and showed no detectable differences from monkeys that did not have AAV
47 antibodies. Those monkeys also showed good NGF expression.
48
- 49 • To address the concern about cholinergic hysteria, the investigators have given hundred fold
50 greater NGF levels to young rats and young monkeys, stimulating the system far in excess of
51 what is intended in humans. To the extent to which symptoms in nonhuman animals are
52 observable, none were seen. It is unclear, however, whether or not an animal is a good model for
53 humans in this regard. The investigators intend to treat study participants with an anticholinergic
54 if cholinergic hysteria is worse than any benefit the participant experiences.
55

1 **E. Public Comment**

2
3 Dr. Borrer noted that, overall, the informed consent document was clear and well written. She suggested
4 that the section titled "What Is Gene Transfer?" should be deleted because it is uninformative and
5 because gene transfer is described in sufficient detail elsewhere. Because female participants are
6 required to be postmenopausal, the notation about urine pregnancy testing also should be deleted from
7 the informed consent document.

8
9 **F. RAC Recommendations**

10
11 Dr. Wara summarized the following RAC recommendations:

- 12
13 • Concerns about potential risks to research subjects remain due to the lack of a rescue strategy in
14 the protocol. The proposed research could possibly result in cholinergic overactivity in cortical
15 and other areas innervated by the basal forebrain cholinergic nuclei and there is no means of
16 reversing the innervation. While the presentation of toxicity data from protocol 322 (which
17 involved the ex vivo manipulation of autologous fibroblasts) and the presentation of preclinical
18 data utilizing a lentiviral vector were interesting, it is not possible to directly compare these data
19 with the proposed use of AAV-NGF. Thus, additional safety and toxicity data in non-human
20 primate brains at time points both shorter and longer than three months should be gathered using
21 the specific product to be used in this research study.
- 22
23 • Concerns about potential risks to research subjects remain for the proposed study regarding the
24 potential levels of transgene expression given the absence of efficacy data using the direct
25 delivery of AAV NGF to aged primates. To address this concern, extending the interval between
26 dose escalations from one month to three months in this Phase I safety should be considered.
- 27
28 • The cognitive assessment data from Protocol 322 is relevant and could affect the conduct of this
29 protocol. As such, and after the data have undergone appropriate peer-review, you are asked to
30 submit them to OBA for presentation to the RAC.
- 31
32 • Since the presentation and discussion at the RAC meeting focused exclusively on the Phase I
33 component of the proposal, we encourage the Principal Investigator to present the Phase II
34 component before initiation of this phase of the study.
- 35
36 • Formalize the designation by the research subject of the "study partner" who will assume
37 responsibility for decision about the subject's continued participation in the study if the subject
38 loses decision-making capacity.
- 39
40 • Add to the informed consent document the potential complication of reactivation of Herpes zoster.
- 41
42 • The informed consent document and process should discuss how the results of phase I will
43 inform the final protocol and conduct of phase II. Key issues that pertain only to the phase II trial,
44 such as randomization to sham surgery, should nonetheless be included in the informed
45 consent document for phase I to provide subjects with an understanding of what they may
46 encounter if they participate in phase II.

47
48 **G. Committee Motion 6**

49
50 It was moved by Dr. Bohn and seconded by Dr. L. Johnson that the above recommendations be included
51 in the letter to the investigators and the sponsor as expressing the comments and concerns of the RAC.
52 The vote was 11 in favor, 0 opposed, 0 abstentions, and 1 recusal.

1 **XVI. Discussion of Human Gene Transfer Protocol #0401-622: Adenylyl Cyclase VI Gene Transfer**
2 **for CHF (Congestive Heart Failure)**
3

4 Principal Investigator: H. Kirk Hammond, M.D., University of California, San Diego
5 RAC Reviewers: Drs. DeMets, L. Johnson, Lo, and Simari
6 *Ad hoc* Reviewer: Walter J. Koch, Ph.D., Jefferson Medical College
7

8 **A. Protocol Summary**
9

10 The proposed study is a randomized, double-blind, placebo-controlled, single-dose study to evaluate the
11 safety, tolerability, and clinical effectiveness of ascending doses of human adenovirus-5 (E1/E3-deleted,
12 replication incompetent) encoding adenylyl cyclase type VI (Ad5.AC_{VI}) in subjects with congestive heart
13 failure. The vector will be delivered by intracoronary injection in a solution that contains nitroprusside to
14 increase gene transfer efficiency.
15

16 Dilated systolic heart failure, when present with the activities of daily living or during rest (Class III and
17 Class IV symptoms), is associated with a 3-year survival of 50%-a statistic that indicates a worse
18 prognosis than many cancers. Certain newer medications have shown statistically significant
19 prolongation of life, but even with the use of these, the disease is progressive and associated with
20 substantial short-term mortality.
21

22 In addition to high mortality, dilated systolic heart failure is associated with reduced left ventricular
23 contractile function, increased left ventricular chamber dimensions, reduced ejection fraction, and
24 elevations in filling pressures of the left ventricle and pulmonary artery wedge pressure. In addition, a
25 hallmark of CHF is intolerance to exercise and elevations in plasma levels of norepinephrine and B-type
26 natriuretic peptide (BNP). This proposed study will assess exercise tolerance, hemodynamic
27 measurements (via right heart catheterization), and serial serum measurements of norepinephrine and
28 BNP levels as reflections of the overall status of the CHF.
29

30 **B. Written Reviews by RAC Members and *Ad Hoc* Reviewer**
31

32 Twelve RAC members voted for in-depth review and public discussion of the protocol. This protocol
33 proposes to use an Ad5 vector encoding a novel human AC_{VI} in a new CHF patient population for which
34 alternative therapies exist. RAC reviewers Drs. DeMets, L. Johnson, Lo, and Simari and *ad hoc* reviewer
35 Dr. Koch submitted written reviews, to which the investigators responded in writing and during this
36 meeting.
37

38 Regarding the statistical methods section of the protocol, Dr. DeMets requested clarification of how the
39 sample would be determined and what test statistic would be used to compare exercise tolerance. He
40 asked the investigators to provide additional references regarding sample size issues. Dr. DeMets also
41 asked for further explanation of the statement that participants who are to receive cardiac transplantation
42 should be withdrawn from the study. He also stated that statistical methods and sample size should be
43 added to the protocol and requested a better definition of dose-limiting toxicity.
44

45 Dr. L. Johnson noted that the design of this protocol is different from many Phase I/II protocols reviewed
46 by the RAC in that it appears difficult to separate the Phase I and Phase II components. In the proposed
47 study, dose, efficacy, and safety are to be evaluated concurrently at all doses of the vector. Dr. Johnson
48 noted that this approach will limit the evaluation of safety at the lower doses because of inadequate
49 power, and placebo participants might be placed at unnecessary risk from procedures. He asked
50 whether the investigators propose a future multiple-dosing scheme for this vector and what AEs or
51 magnitude of changes in cardiac or liver enzymes would warrant discontinuation of the protocol or
52 recruitment of additional participants to a specific cohort. Dr. L. Johnson also requested the
53 establishment of formal criteria for the inclusion of individuals with coronary artery disease and
54 cardiomyopathy. He noted that the exclusion of women from cardiovascular trials in the past may have
55 contributed to inequities in detection and treatment of cardiovascular disease in women and requested
56 that the investigators consider including women of childbearing potential who agree to use contraception.

1 Preliminary data and efficacy concerns included a request for a summary of data or background studies
2 on the use of nitroprusside in humans, whether basal levels of cyclic adenosine monophosphate (cAMP)
3 were increased *in vivo* and what is known about the toxicity of chronically elevated basal levels of
4 intracellular cAMP, and whether toxicology and biodistribution studies have been completed with the
5 proposed vector. Dr. L. Johnson also noted that the informed consent document and responses to
6 Appendix M needed to address long-term follow-up.

7
8 Dr. Lo questioned whether the exclusion criteria should be amended to add the exclusion of left main
9 coronary artery disease or the equivalent where revascularization is indicated. Also, noting that
10 adenovirus-mediated inflammation of the heart is a theoretical risk, he questioned whether persons with
11 CHF caused by myocarditis should be excluded. He noted under the “alternatives” section, the informed
12 consent document should mention the possibility of enrollment in other experimental trials. He
13 questioned whether the statistical plan had accounted for unequal group sizes in the power calculations
14 and how multiple analyses of the data by the DSMB might affect the power calculations. Dr. Lo asked
15 whether examination of the sperm for possible unintended germ-line expression of the transgene might
16 be useful.

17
18 Dr. Simari asked what determinants would be used to define dose-limiting toxicity and how dose
19 escalation parameters will be determined. He asked several questions regarding the proposed use of
20 intracoronary nitroprusside, including the logistics of delivery and chemical compatibility with the viral
21 vector, and noted that if nitroprusside were to be used, the use of Viagra® (sildenafil) should be excluded.
22 Dr. Simari noted that the proposed clinical population is very heterogeneous and the investigators should
23 consider how this range of underlying myocardial status will affect gene transfer, distribution, and safety.
24 Given the possible range of cardiac uptake, the investigators should consider the use of myocardial
25 biopsy as a means to study transgene expression in the myocardium.

26
27 Dr. Koch questioned the selection of the patient population, the risks of the catheterization procedure, and
28 whether using the study agent as a bridge to transplant or as a molecular adjunct to a ventricular assist
29 device might allow the added benefit of having access to heart tissue to assess myocardial expression.
30 He suggested that it would be helpful to study the effect of adenylyl Cyclase (AC) over-expression with
31 beta-adrenergic receptor blockers or angiotensin converting enzyme inhibitors to look for any potential
32 additive effects of an AC gene transfer. He questioned if perhaps this study should have a comparator
33 arm of nitroprusside (NTP) alone in the intracoronary infusion in order to assess any contribution it is
34 making to cardiac function. He noted that there should be monitoring for extra-cardiac transgene
35 expression, such as in the lungs or liver. He asked for discussion of what could potentially happen if AC
36 activity was detected in other organs. He also asked for clarification of how AC over-expression could
37 lead to any c-AMP-independent effects.

38 **C. RAC Discussion**

39
40 During the meeting, the following additional questions and issues were raised.

- 41
- 42 • Dr. Simari questioned whether the viral delivery would be affected by the distribution of viable
43 myocardium.
 - 44
 - 45 • Dr. Koch asked whether all subjects would be on beta-blockers or not and how that would affect
46 the assessments in the study.
 - 47
 - 48 • Dr. Simari noted that a right heart catheterization is standard of care for patients with left
49 ventricular dysfunction, and that it is a Class I indication for patients with heart failure to get
50 coronary angiography at some point in their clinical course.
 - 51
 - 52 • Ms. Kwan suggested that the RAC’s recommendations include a specific comment suggesting
53 that the IBC and the IRB look carefully at the amount of detail included in the protocol to ensure
54 sufficient specificity and detail for evaluation.
 - 55

- 1 • Dr. Phil Johnson noted that he does not consider adenovirus to be a vector for prolonged,
2 sustained gene expression and that the heart is not an immune-privileged organ. He postulated
3 that there is a point at which doses of adenovirus sufficient for gene expression would actually
4 lead to an inflammatory immune response in the myocardium.
5
- 6 • Dr. Borrer noted that the language in the informed consent document is complex and should be
7 simplified. She also suggested clearer wording regarding the risks involved in the use of placebo.
8

9 **D. Investigator Response**

10 Dr. Hammond responded with the following information:

- 11 • Dr. Hammond clarified that the study agent would not be administered into an occluded artery.
12
- 13 • There is a single intracoronary catheter but it screws onto a manifold and this manifold has
14 multiple ports that will allow for the concomitant administration of the NTP and the virus which are
15 chemically compatible.
16
- 17 • Dr. Hammond agreed with Dr. Simari that from a scientific standpoint, a myocardial biopsy would
18 be informative. However, he noted that there would be increased risks with this procedure, and
19 for those subjects who had received placebo this might not add any extra information or benefit.
20
- 21 • In response to the suggestion that the two lower doses may not need a placebo comparison, Dr.
22 Hammond noted that this study is designed to get aggregate placebo data at the end of the study
23 to compare to the Dose 5 group.
24
- 25 • Although limiting enrollment in this protocol to individuals who have contraindications to beta-
26 blockers is scientifically plausible, to do so would likely create recruiting difficulties. Since this is
27 primarily a safety trial, enough useful information can be gleaned from participants who may or
28 may not be taking beta-blockers.
29
- 30 • Toxicology biodistribution studies with the vector proposed for this study have not yet been
31 conducted. The investigators propose to conduct those studies with the actual clinical product as
32 soon as it is provided by Cornell University. The product will be given to pigs via intracoronary
33 administration and biodistribution data will be collected and submitted to the FDA in the IND.
34
- 35 • Toxicity-related stopping rules will be delineated for this protocol to the best of the investigator's
36 ability to define them *a priori*.
37
- 38 • In response to the concerns of immune-mediated toxicity as raised by Dr. Phil Johnson, Dr.
39 Hammond noted that the adenoviral doses proposed for this trial are below the virus particle per
40 gram of tissue ratios reported in the literature.
41

42 **E. Public Comment**

43 There was no public comment.
44

45 **F. RAC Recommendations**

46 Dr. Wara summarized the following RAC recommendations:
47

- 48 • Preclinical toxicology and biodistribution studies using the same vector and transgene to be used
49 in humans should be completed prior to initiation of the clinical protocol.
50

- 1 • The lack of specific endpoints defining dose-limiting toxicities or pre-determined stopping rules is
2 a concern. To the extent possible, safety endpoints and stopping rules should be identified and
3 discussed in the protocol.
4
- 5 • Since clinical effects of the experimental agent at lower doses is not expected, the rationale for
6 inclusion of placebo control groups at these dose levels is inadequate and should be reevaluated.
7
- 8 • For subjects who are eligible to participate but may nonetheless be found to have a proximal
9 coronary occlusion or stenosis > 70%, consideration should be given to altering the protocol
10 defined distribution of the experimental agent between the right and left coronary arteries to lower
11 the risk of reflux or the experimental agent into the aorta.
12
- 13 • In order to ascertain whether there have been any local effects of the gene transfer, it may be
14 helpful to obtain a myocardial biopsy in subjects during the cardiac catheterization performed four
15 weeks after the delivery of the transgene. As such, consideration should be given to adding this
16 procedure to the protocol.
17
- 18 • The exclusion of women of childbearing potential should be reconsidered for those women who
19 agree to use a medically acceptable form of birth control (e.g., oral contraceptives, levonorgestrel
20 implant, and medroxyprogesterone acetate injection).
21
- 22 • The language in the informed consent document is too complex and should be simplified.
23
- 24 • If a myocardial biopsy is added to the protocol, the informed consent document should be
25 modified to specify the increased risks. This is particularly important if the placebo groups are
26 maintained because the risk/benefit ratio would be different for subjects in the placebo groups.
27
- 28 • The informed consent document should clarify that a coronary angiogram will be performed as
29 part of the protocol and that it would also be performed when clinically indicated.
30
- 31 • The informed consent document should include the theoretical risk of hypotension resulting from
32 the infusion of nitroprusside as well as the measures that would be taken if this occurs.
33

34 **G. Committee Motion 7**

35
36 It was moved by Dr. Simari and seconded by Dr. Lo that the above recommendations be included in the
37 letter to the investigators and the sponsor as expressing the comments and concerns of the RAC. The
38 vote was 11 in favor, 0 opposed, 1 abstention, and 0 recusals
39

40 41 **XVII. Closing Remarks and Adjournment/Dr. Wara**

42
43 Dr. Wara thanked the participants and adjourned the meeting at 2:35 p.m. on March 11, 2004.
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45
46
47

48
49 Stephen M. Rose, Ph.D.
50 Executive Secretary
51
52

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9

I hereby acknowledge that, to the best of my knowledge, the foregoing Minutes and Attachments are accurate and complete.

Date:

Diane W. Wara, M.D.
Chair

Attachment I Recombinant DNA Advisory Committee

Chair

WARA, Diane W., M.D.
Professor of Pediatrics
School of Medicine
Program Director
Pediatric Clinical Research Center
University of California, San Francisco
Room M-679
505 Parnassus Avenue
San Francisco, CA 94143-3466

DEMETS, David L., Ph.D.
Chair
Department of Biostatistics and Medical Informatics
Professor of Statistics and Biostatistics
Department of Biostatistics
University of Wisconsin Medical School
Box 4675
Clinical Science Center, Room K6/446A
600 Highland Avenue
Madison, WI 53792

Members

BARKLEY, W. Emmett, Ph.D.
Director of Laboratory Safety
Howard Hughes Medical Institute
4000 Jones Bridge Road
Chevy Chase, MD 20815-6789

GELEHRTER, Thomas D., M.D.
Professor and Chair
Department of Human Genetics
University of Michigan Medical School
Buhl Building, Room 4909
Box 0618
1241 East Catherine Street
Ann Arbor, MI 48109-0618

BOHN, Martha C., Ph.D.
Professor
Medical Research Institute Council
Director
Neurobiology Program
Children's Memorial Institute for Education and Research
Northwestern University
Room 321
2430 North Halsted Street
Chicago, IL 60614-4314

HESLOP, Helen, M.D.
Professor of Medicine and Pediatrics
Center for Cell and Gene Therapy
Baylor College of Medicine
MC 3-3320
6621 Fannin Street
Houston, TX 77030

CHILDRESS, James F., Ph.D.
Kyle Professor of Religious Studies
Professor of Medical Education
University of Virginia
Cocke Hall, Room B-10
Charlottesville, VA 22903-4126

JOHNSON, Larry G., M.D.
Associate Professor of Medicine
Division of Pulmonary Diseases and Critical Care Medicine
Cystic Fibrosis/Pulmonary Research and Treatment Center
University of North Carolina, Chapel Hill
Campus Box 7248
Thurston-Bowles Building, Room 7123A
Chapel Hill, NC 27599-7248

DELUCA, Neal A., Ph.D.
Professor
Department of Molecular Genetics and Biochemistry
School of Medicine
University of Pittsburgh
Biomedical Science Tower, Room E1257
Pittsburgh, PA 15261-2072

JOHNSON, Philip R., Jr., M.D.
Professor of Pediatrics
President
Children's Research Institute
Columbus Children's Hospital
Room W-591
700 Children's Drive
Columbus, OH 43205-2696

KWAN, Terry, M.S.Ed.
Independent Collaborator
TK Associates
61 Highland Road
Brookline, MA 02445-7052

LINIAL, Maxine L., Ph.D.
Member
Division of Basic Sciences
Fred Hutchinson Cancer Research Center
1100 Fairview Avenue, North
Seattle, WA 98109-4417

LO, Bernard, M.D.
Professor of Medicine
Director
CAPS Ethic Core
Program in Medical Ethics
School of Medicine
University of California, San Francisco
Room C-126
521 Parnassus Avenue
San Francisco, CA 94143-0903

MUZYCZKA, Nicholas, Ph.D.
Professor
Department of Molecular Genetics and
Microbiology
Director
Powell Gene Therapy Center
College of Medicine
J. Hillis Miller Health Science Center
University of Florida
Room R1-118B
1600 Archer Road
P.O. Box 100266
Gainesville, FL 32610-0266

NEMEROW, Glen R., Ph.D.
Associate Professor
Department of Immunology
The Scripps Research Institute
Room R214
10550 North Torrey Pines Road
La Jolla, CA 92037

POWERS, Madison, J.D., D.Phil.
Director
Kennedy Institute of Ethics
Georgetown University
37th and O Streets, NW
Washington, DC 20057

ROSENBERG, Naomi, Ph.D.
Professor
Department of Pathology
School of Medicine
Tufts University
Jaharis Building, Room 512
150 Harrison Avenue
Boston, MA 02111

SIDRANSKY, David, M.D.
Professor of Otolaryngology and Oncology
School of Medicine
Johns Hopkins University
Ross Research Building, Room 818
720 Rutland Avenue
Baltimore, MD 21205-2196

SIMARI, Robert D., M.D.
Associate Professor of Medicine and Director
Bruce and Ruth Rappaport Program in
Vascular Biology
Member
Molecular Medicine Program
Mayo Clinic and Foundation
Guggenheim Building, Room 942C
200 First Street, SW
Rochester, MN 55905-0002

OBA Director

PATTERSON, Amy P., M.D.
Director
Office of Biotechnology Activities
Office of Science Policy
Office of the Director
National Institutes of Health
Suite 750
MSC 7985
6705 Rockledge Drive
Bethesda, MD 20892-7985

RAC Executive Secretary

ROSE, Stephen M., Ph.D.
Deputy Director
Recombinant DNA Program
Executive Secretary
NIH Recombinant DNA Advisory Committee
Office of Biotechnology Activities
Office of Science Policy
Office of the Director
National Institutes of Health
Suite 750
MSC 7985
6705 Rockledge Drive
Bethesda, MD 20892-7985

AD HOC REVIEWERS/SPEAKERS

DEKOSKY, Steven T., M.D.
Professor and Chairman
Department of Neurology
Director
Alzheimer's Disease Research Center
University of Pittsburgh
Suite 811
3471 Fifth Avenue
Pittsburgh, PA 15213

DURING, Matthew J., M.D., Ph.D.
Professor of Molecular Medicine
Founder and Consultant
Neurologix Medicine, Inc.
University of Auckland
P.O. Box 92019
Auckland 1020
New Zealand

FRANCHINI, Genoveffa, M.D.
Chief
Animal Models and Retroviral Vaccines Section
Vaccine Branch
Center for Cancer Research
National Cancer Institute
National Institutes of Health
Building 41, Room D-804
41 Library Drive
Bethesda, MD 20892

FRIEDMANN, Theodore, M.D.
Professor of Pediatrics
Director
Human Gene Therapy Program
Whitehill Professor of Biomedical Ethics
Center for Molecular Genetics
School of Medicine
University of California, San Diego
Mail Stop Code 0634
9500 Gilman Drive
La Jolla, CA 92093-0634

KAPLITT, Michael G., M.D., Ph.D.
Assistant Professor of Neurosurgery and
Neuroscience
Director
Center for Stereotactic and Functional
Neurosurgery
Director
Laboratory of Molecular Neurosurgery
Weill Medical College
Cornell University
Box 99
525 East 68th Street
New York, NY 10021

KING, Nancy M.P., J.D. (*via teleconference*)
Professor
Department of Social Medicine
School of Medicine
University of North Carolina, Chapel Hill
Wing D
Campus Box 7240
Chapel Hill, NC 27599-7240

KOCH, Walter J., Ph.D.
Director
Center for Translational Medicine
W.W. Smith Professor of Medicine
Vice Chair of Research
Jefferson Medical College
Room 410
1025 Walnut Street
Philadelphia, PA 19107

VILE, Richard G., Ph.D.
Consultant in Molecular Medicine
Professor of Immunology
Molecular Medicine Program
c/o Ms. Toni Higgins
Mayo Clinic
Guggenheim Building, Room 18-42
200 First Street, SW
Rochester, MN 55905-0002

MICHALEK, Suzanne M., Ph.D.
Professor of Microbiology
Department of Microbiology
University of Alabama, Birmingham
Room 258
845 19th Street, South
Birmingham, AL 35294-2170

NONVOTING/AGENCY LIAISON REPRESENTATIVES

BORROR, Kristina C., Ph.D.
Compliance Oversight Officer
Office for Human Research Protections
U.S. Department of Health and Human Services
Tower Building, Suite 200
1101 Wootton Parkway
Rockville, MD 20852

SIMEK, Stephanie L., Ph.D.
Chief
Gene Therapies Branch
Division of Cellular and Gene Therapies
Office of Therapeutics Research and Review
Center for Biologics Evaluation and Research
U.S. Food and Drug Administration
U.S. Department of Health and Human Services
Suite 200N
HFM-595
1401 Rockville Pike
Rockville, MD 20852-1448

OBA STAFF

MCDONALD, Cheryl L., M.D.
Senior Medical Officer
Office of Biotechnology Activities
Office of Science Policy
Office of the Director
National Institutes of Health
Suite 750
MSC 7985
6705 Rockledge Drive
Bethesda, MD 20892-7985

Attachment II Public Attendees

Jim Ackland, Biologics
Ronald D. Alvarez, University of Alabama, Birmingham
Zoe Arvanitakis, Rush University Medical Center
David Bartlett, University of Pittsburgh
Raymond T. Bartus, Ceregene
David A. Bennett, Rush University Medical Center
Kathie M. Bishop, Ceregene
Mike Blaese, Oragenics, Inc.
Phillip Boucher, FDA
Andrew P. Byrnes, FDA/CBER
Joy L. Cavagnaro, Access Bio
Sunil Chada, Introgen Therapeutics, Inc.
Cheauyun Chen, FDA/CBER
Eric Chojnicki, Oragenics, Inc.
Shirley M. Clift, Cell Genesys
Charles Conrad, MD Anderson
Margaret Crowley, Eberlin Reporting Services
David T. Curiel, University of Alabama, Birmingham
Juan Fueyo, MD Anderson
Stephanie Haas, University of Florida
H. Kirk Hammond, University of California, San Diego
Ray Harris, SAIC
Joanne S. Hawana, F-D-C Reports, Inc.
Jeffrey D. Hillman, Oragenics
Ying Huang, FDA
Don Jantzen, Pfizer Consumer Healthcare
John V. Kelsey, FDA/CDER
Frederick Lang, MD Anderson
Susan Leibenhaut, FDA
Russette M. Lyons, Biotechnology Consultant
Elanchezhian Manickan, FDA
Maritza McIntyre, FDA/CBER
Andra E. Miller, Biologics
Jeffrey M. Ostrove, Ceregene
Joanna Peterkin, Ceregene
Cynthia Rask, FDA
Michael J. Rosenberg, Health Decisions
Sheryl Ruppel, SAIC-Frederick, Inc.
Jude Samulski, University of North Carolina
Donna Savage, Capital Consulting Corporation
Jean Schoen, Eberlin Reporting Services
Michele M. Schoonmaker, Congressional Research Service
Ana Schwartz, FDA/CBER
Tatiana Seregina, NewLink Genetics.
Mento A, Soptonis, Oragenics
Earl Stibitz, FDA
Constance E. Stone, University of Florida
Elizabeth Sutkowski, FDA/CBER
Mark H. Tuszynski, University of California, San Diego
Dominick A. Vacante, Ceregene
Erin D. Williams, Congressional Research Service
Peter K. Working, Cell Genesys

Bob Zahradnik, Orogenics, Inc.
Yongje Zhou, FDA

Attachment III Abbreviations and Acronyms

AAV	adeno-associated virus
ACH	acetylcholine
AC _{VI}	adenylyl cyclase type VI
AD	Alzheimer's disease
Ad5	adenovirus-5
ADA-deficient SCID	adenosine-deaminase-deficient severe combined immunodeficiency
AE	adverse event
cAMP	cyclic adenosine monophosphate
CD	cytosine deaminase
CF	cystic fibrosis
ChEI	cholinesterase inhibitor
CHF	congestive heart failure
CNS	central nervous system
CRAD	conditionally replicative adenovirus
DNA	deoxyribonucleic acid
DSMB	data and safety monitoring board
FACA	Federal Advisory Committee Act
FDA	U.S. Food and Drug Administration
FOIA	Freedom of Information Act
GAD	glutamic acid decarboxylase
HIV	human immunodeficiency virus
IBC	institutional biosafety committee
IND	investigational new drug
IRB	institutional review board
MTD	maximum tolerable dose
NBM	nucleus basalis of Meynert
NGF	nerve growth factor
NGVL	National Gene Vector Laboratories
NIH	National Institutes of Health
<i>NIH Guidelines</i>	<i>NIH Guidelines for Research Involving Recombinant DNA Molecules</i>
OBA	NIH Office of Biotechnology Activities
OD	Office of the Director, National Institutes of Health
PI	principal investigator
RAC	Recombinant DNA Advisory Committee
RAID	Rapid Access Intervention Development
RGD	arginine-glycine-aspartic acid
RT-PCR	reverse transcriptase-polymerase chain reaction
SAE	serious adverse event
<i>S. mutans</i>	<i>Streptococcus mutans</i>
SR	somatostatin receptor
vDD-CDSR	double-deleted vaccinia virus plus CD/SMR