

Federal Disaster Relief for New York City Following the Attacks of September 11, 2001
Prepared by the office of Congresswoman Carolyn B. Maloney

(as of 12/17/02)

| Program/Group | The \$21.4 Billion ¹ | Status as of 9-9-02 ² | Announced Funds | Unmet Needs | According to OMB |
|---|---------------------------------|----------------------------------|----------------------|--------------------|------------------|
| FEMA | | | | | |
| Reponse & Recovery Effort | | | | | |
| Debris Removal | | | 636 ³ | | |
| Emergency Transportation | | | 80 ⁴ | | |
| Cleaning and Air Monitoring | | | 98 ⁵ | | |
| FDNY | | | 197 ⁶ | | |
| NYPD | | | 346 ⁷ | | |
| NYC Board of Education | | | 90.23 ⁸ | 30.67 ⁹ | |
| Private Not-for-Profit | | | 10.5 ¹⁰ | | |
| Port Authority NY & NJ | | | 182.7 ¹¹ | | |
| Other Direct Aid to New York State | | | 125.3 ¹² | | |
| Other Direct Aid to NYC | | | 352 ¹³ | | |
| Emergency Response Activities | | | 317.3 ¹⁴ | | |
| Assistance for Individuals & Families | | | 330.16 ¹⁵ | 31.1 ¹⁶ | |
| Other Expenses for NYC | | | 650 ¹⁷ | | |
| Other Expenses for New York State | | | 330 ¹⁸ | | |
| | | | | | |
| Health Study at Mount Sinai | | | | 90 ¹⁹ | |
| Insurance for Contractors | | | 900 ²⁰ | | |
| Mitigation | | | 285 ²¹ | 570 ²² | |
| | | | | | |
| | | | | | |
| | | | | | |
| Total | | | 4930.2 | 721.8 | |
| | 6,106 | | | | |
| Repair damaged transportation to pre 9/11 | 2,750 | | 2,750 ²³ | | |
| Total FEMA Account | 8,856 | 8,799 | 7680.19 | | 1,687 |
| | | | | | |
| HUD/SBA Economic Development | | | | | |
| HUD CDBG grants | 2,700 | 3,480 | 3,480 ²⁴ | | |
| SBA Loan Assistance | 175 | 418 | 418 ²⁵ | | |
| Total HUD/SBA | 2875 | 3,658 | 3,898 ²⁶ | | |
| | | | | | |
| | | | | | |

| Other | The \$21.4 Billion | Status as of 9-9-02 | Announced Funds | Unmet Needs | According to OMB |
|---|--------------------|---------------------|-----------------------|---------------------|------------------|
| Unemployment Insurance Extension | | | | 880 ²⁷ | |
| Department of Labor - Emergency Employment Clearing House | | | 32.5 ²⁸ | | |
| Labor Worker Comp. Assistance | | | 175 ²⁹ | 20 ³⁰ | |
| Continuation of Health Care Coverage | | | | 1,025 ³¹ | |
| HHS Medical Assistance & Hospitals | | | 140 ³² | 200 ³³ | |
| Department of Education | | | 10 ³⁴ | | |
| Safety Screening Programs (CDC) | | | 12 ³⁵ | | |
| Environment Assessment Programs (NIH) | | | 10.5 ³⁶ | | |
| Public TV/Radio facilities (NTIA) | | | 8.25 ³⁷ | 6.75 ³⁸ | |
| Federal Buildings in NYC | | | 174.582 ³⁹ | | |
| Transportation Programs | | | 398.5 ⁴⁰ | | |
| Justice Department Programs | | | 224.67 ⁴¹ | | |
| Total Other | 1,321 | 984 | 1,186 | 2,131.75 | |
| Liberty Zone Financing Package/Tax Benefits | 5,500 | 5,029 | | 471 ⁴² | |
| NY TANF Program | 100 | | | 100 ⁴³ | |
| Department of Transportation | | | | | |
| Emergency Repairs - Highways | 167 | | 16 | 100 ⁴⁴ | |
| Upgrading Transportation Systems | 1,800 | | 1,800 ⁴⁵ | 2,950 ⁴⁶ | |
| Total DOT | 1,967 | 2,347 | 1,967 | | |
| HUD Community Development Block Grants (CDBG) for Damaged Facilities | 750 ⁴⁷ | | | 150 ⁴⁸ | |
| Lost Tax Revenues | | | | 8,800 ⁴⁹ | 0 |
| Totals | 21,369 | 20,817 | 14,734.19 | 13,474.54 | 1,687 |

Note: All numbers are in millions of Dollars

1. The White House, Handout *President's \$21.4 Billion New York Funding Package*. (Washington, D.C. March 7, 2002).
2. The White House, Handout *Status of President's \$20 billion Commitment to New York As of 09-09*. (Washington, D.C. September 8, 2002).
3. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002). This includes \$437 million for debris removal; \$97 million for landfill operations and debris disposal; and \$96 million for costs associated with insurance. There is another \$6 million approved by FEMA, but not included in the breakdown.
4. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002) This includes \$43 million for ferry service; \$17.5 million train service; \$9.1 road repairs; \$5.2 million pedestrian bridge and walkway; \$3.8 million bus service; and \$1 million traffic operations. Another \$400,000 has been approved by FEMA, but not included in the breakdown.
5. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002). This includes \$85 million for DEP/EPA indoor residential cleaning; and \$10.1 million for DEP exterior building cleaning. There is another \$2.9 million announced by FEMA, but not included in the breakdown.
6. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002) This includes \$149.4 million Ground Zero overtime, backfill, death benefits and funeral costs; \$43.8 destroyed vehicles/equipment; and \$3.7 million cleaning. *FEMA Disaster Assistance Summary, FEMA-1391-DR-NY*. (Washington, D.C. August 30, 2002) This summary includes \$103.9 death benefits and \$105.6 million for Ground Zero overtime costs and \$1.5 for restoration. These figures vary an amount of \$44.6 million less announced on December 9, 2002 than on August 30, 2002.
7. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002). This includes \$319.6 million for overtime at Ground Zero, Fresh Kill landfill, and Incident Command; \$17 million for vehicle usage; \$5.4 million for destroyed vehicles; and \$3.5 million for emergency equipment usage. There is another \$500,000 that has been approved but not included in the breakdown.
8. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002). This includes: \$2.9 million for air quality testing; \$4.4 million for environmental cleaning; \$3.1 million for school relocation and transportation; and \$734,000 for textbooks; \$1.5 million for HVAC cleaning at Stuyvesant HS; \$77.6 million to replace lost instructional time. Although, the total announced is only \$14 million, individually listed items add up to \$90.234 million, a difference of \$76.234 million.
9. In a May 7, 2002 letter to the Federal Emergency Management Agency (FEMA) Director, Joe Allbaugh, New York City Board of Education Chancellor Harold Levy outlined the expenses the School System of New York City Experienced as a direct result of the attacks of September 11, 2001. This includes approximately \$18.5 million for cleanup, repairs, textbooks, transportation and food. \$102.4 million was requested for lost instructional time.
10. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002). This includes \$5.9 million for New York University and \$4.1 million for Pace University. FEMA has also included \$500,000 of announced funds not included

in the breakdown.

11. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002). This includes \$73.2 million for office relocation and build-out; \$57.5 million to repair PATH tunnels; \$28.8 million for overtime; \$7.2 million for replaced destroyed rail cars; \$11.8 million for operating costs for emergency commuter ferry service; \$7.2 million to replace destroyed rail cars; \$2.6 million to construct ferry landing at Pier A; and \$1.3 million to replace destroyed vehicles.
12. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002). This includes \$45 million to NY State Police for Ground Zero security operations and \$20 million to NY State Military and Naval Affairs for activation of National Guard. FEMA has also approved \$60.3 million to New York State not included in the summary.
13. Federal Emergency Management Agency (FEMA), *FEMA Public Assistance Program Rebuilds New York, August 29, 2002. FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002) Other Direct Aid to New York includes: \$56 million for DNA testing, forensic analysis, equipment, and other tools for victim identification; \$7.5 million for NYC Family Center; \$12.9 million for emergency supplies, equipment and services; \$2.6 million for pedestrian walkway, mild remediation, and emergency response; \$8 million for NYC for cancelled elections; \$43.8 million to NY State Police for Ground Zero security operations; \$20 million to NY State Military and Naval Affairs for activation of National Guard; and \$17.5 million for temporary of CUNY's Fitterman Hall.
14. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA-1391-DR-NY*. (Washington, D.C. August 30, 2002).
15. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary, FEMA -1391-DR-NY* (Washington, D.C. December 9, 2002).
16. An October 22, 2002 New York Daily News article "Funds lag for kids' terror trauma" reports that only \$8.9 million of the \$40 million of the mental health money that NYC school department official deem necessary to deal with the emotional fallout from Sept. 11.
17. The Manager's Amendment of the Fiscal Year 2003 VA/HUD Appropriations Bill includes \$650 million for unreimbursed expenses for New York City under the Community Disaster Loan Program. In a September 18, 2002 letter to the New York Congressional Delegation, New York City Mayor Michael Bloomberg estimates that "there are about \$650 million in expenditures connected with the attacks that will remain unreimbursed as things presently stand."
18. The Manager's Amendment to the Fiscal Year 2003 VA/HUD Appropriations Bill includes \$330 million for unreimbursed expenses for New York City under the Community Disaster Loan Program.
19. On August 13, 2002, President Bush vetoed \$5.1 billion in spending in the FY 2002 Supplemental Appropriations Bill. Included was \$90 million in funding for long-term health monitoring of emergency workers at Ground Zero. Associated Press, Article "*Firefighters protest Bush decision to withhold money to fight terrorism*" (Washington, DC August 16, 2002)
20. A September 21, 2002, New York Times article "9/11 Contractors Near Agreement on Insurance" by Steven Greenhouse stated that Federal share for this insurance is between \$600-\$900 million. This insurance would be used to defend contractors against any lawsuits from residents, property owners and workers connected with the cleanup of ground zero.
21. New York Daily News, Article *Don't Short City \$570 M, GOV SAYS* (New York, NY February 27, 2002) reports that the President Bush announced that the Federal Government will provide mitigation in the amount of 5% of the total money spent under the FEMA account. This number was used by dividing \$570 million in half to represent the 5% NY will receive. This number may be higher due to additional funds spent in the FEMA account.

22. New York Daily News, Article *Don't Short City \$570 M, GOV SAYS* (New York, NY February 27, 2002) reports that the President Bush announced that the Federal Government will provide mitigation in the amount of 5% of the total money spent under the FEMA account. However, The Stafford Act provides for Mitigation up to 15% the Bush Administration had provided 15% mitigation for other disasters, including Tropical Storm Allison in Texas . These Funds may be higher due to additional funds spent in the FEMA account since the story ran.
23. Federal Emergency Management Agency (FEMA), *FEMA Disaster Assistance Summary*, FEMA-1391-DR-NY. (Washington, D.C. August 30, 2002).
24. The September 9, 2002 Status of the President's Commitment to New York places aid received through HUD at \$3.48 billion. In the March 17, 2002 "President's \$21.4 Billion New York Funding Package" separated the HUD CDBG between what had been enacted to date and what was in the proposed Supplemental Appropriation.
25. The September 9, 2002 Status of the President's Commitment to New York places aid provided by SBA at \$418 million and notes the possibility that the aid may be as much as \$580 million.
26. The September 9, 2002 Status of the President's Commitment to New York places aid provided through HUD CDBG Block grants and SBA loans at \$3,658 million dollars. However, if you add up the breakdown of assistance within their explanation, the total aid provide through these two programs is between \$3,898 million and \$4,060. No numbers within their given explanation of aid adds up to \$3,658 million.
27. The New York proposal for unemployment insurance extension for workers in the NY Metro area who lost jobs in the aftermath of 9/11 proposed \$880 million to authorize 26 weeks for additional unemployment.
28. Public Law 107-117 includes \$32.5 million for the Department of Labor – Emergency Employment Clearinghouse administered by NY Labor Council and NY City Partnership. This was \$100,000 more than the New York Proposal.
29. Public Law 107-117 includes \$175 million for worker compensation.
30. A January 17, 2002 document prepared by the House Appropriations Committee that charts the difference between aid received and aid requested. On this chart the NY proposal requests \$195 million for worker compensation, \$20 million less than the \$175 million provided by PL107-117.
31. The New York Proposal included \$1.025 billion for continuation of health care coverage for workers in the NY Metro area who lost jobs in the aftermath of the 9/11 attacks. This would have authorized unemployed workers to receive health insurance through COBRA (100% of premiums) or Medicaid if not COBRA eligible. \$790 million for COBRA and \$235 million for Medicaid.
32. Public Law 107-117 includes \$140 million for unreimbursed hospital costs funded through Health and Human Services.
33. The Fiscal Impact of the World Trade Center Attack on New York Hospitals – Preliminary Estimate by the Greater New York Hospital Association (New York, NY, October 2, 2001) http://www.gnyha.org/pubinfo/wtc/WTCFiscalImpact_20011002.pdf This document estimates the fiscal impact on New York City Area Hospitals resulting from the attacks at \$340 million.
34. Public Law 107-117 includes million to the Department of Education for crisis recovery services in New York Schools and other jurisdictions.
35. Public Law 107-117 includes \$12 million for safety screening programs administered through Centers of Disease Control and Prevention.

36. Public Law 107-117 includes \$10.45 million for Environmental Assessment Programs administered through National Institute of Health.
37. Public Law 107-117 includes \$8.25 million for PFTP waiver.
38. The New York proposal for assistance for the Public TV/Radio facilities (NTIA) requested \$15 million . Public Law 107-117 appropriated \$8.25 million, a difference of \$6.75 million.
39. Public Law 107-117 includes \$174.582 million for Federal Buildings in NYC. This includes \$16.9 million for CFTC; \$1.3 million for EEOC; \$20.7 million for SEC; \$1.6 million for PWBA; \$1 million for OSHA; \$2.03 million for the Treasury; \$4.54 million for IRS; \$126.512 million for GSA. This was an additional of \$6.912 million from the New York Proposal. The additional appropriation is mainly for the CFTC.
40. Public Law 107-117 includes \$398.5 million for Transportation Programs. This includes \$100 million for interstate ferry service; \$75 million to rebuild federal aid highways; \$23.5 million to replace bus and transit kiosks; \$100 million capital grant to improve access to PATH an NJ Transit system; \$100 million for AMTRAK tunnels under NY rivers.
41. Public Law 107-117 includes \$224.67 million for Justice Department Programs. This includes \$7.7 million for the Office of Special Master; \$9.7 million for US Attorney in NY; \$5.2 million for US Marshals in NY; \$9.8 million for helicopter; \$50.7 million for law enforcement grant to New Jersey; \$71.8 million law enforcement grant to New York; \$68.1 million to Crime Victims Fund for counseling programs.
42. In a handout to the New York Congressional Delegation on March 7, 2002, the value of the Liberty Grant Zone Tax Package was \$5.5 billion. In a September 9, 2002 update from the White House the value of the Liberty Zone Financing Package was listed at \$5.029 billion.
43. An October 22, 2002 New York Daily News article “Missing: 700M in 9/11 aid” stated that “New York also is out \$100 million to cover welfare expenses”
44. An October 22, 2002 New York Daily News article “Missing: 700M in 9/11 aid” stated that “New York is also out...\$100 million for transit projects”
45. An August 13, 2002 New York Times article “Money for Some of a Transit Wish List” by Edward Wyatt, reports Federal, state and city cooperation in securing \$4.55 billion in federal money to overhaul and update the tangle of subway stations, commuter terminals and other transportation outlets in Lower Manhattan. This includes \$1.8 billion in funds for upgrading transportation systems by the DOT.
46. An August 13, 2002 New York Times article “Money for Some of a Transit Wish List” by Edward Wyatt, reports that despite \$4.55 billion in Federal Aid for transportation projects following 9/11, it is far short of the \$7.5 billion officials have reported that is needed to complete “crucial” transportation products.
47. This number is listed separately HUB CDBG funding by the White House because as of the chart’s publication, it was money that was included in the “Proposed Supplemental Appropriations.” Money for all HUD CDBG is combined in the 9/9/02 status update provided by the White House and is noted accordingly.
48. Jayson Blair, “State’s Delegation to Request More Federal Aid for 2 Utilities,” The New York Times, June 13, 2002, Section B, Page 8. This was included in the unmet needs here (and not in the combined amount) because this was the specific request for the Utilities that would be eventually added in the Supplemental Appropriations Bill.

49. U.S. General Accounting Office, *Review of the Estimates for the Impact of the September 11, 2001, Terrorist Attacks on New York Tax Revenues*, GAO-02-882R (Washington, D.C.: July 26, 2002). <http://www.house.gov/maloney/073002gao.pdf>