

Generic Environmental Impact Statement for License Renewal of Nuclear Plants

Supplement 25

Regarding Brunswick Steam Electric Plant, Units 1 and 2



Final Report

U.S. Nuclear Regulatory Commission Office of Nuclear Reactor Regulation Washington, DC 20555-0001





Generic Environmental Impact Statement for License Renewal of Nuclear Plants

Supplement 25

Regarding Brunswick Steam Electric Plant, Units 1 and 2

Final Report

Manuscript Completed : March 2006 Date Published: April 2006

Division of License Renewal Office of Nuclear Reactor Regulation U.S. Nuclear Regulatory Commission Washington, DC 20555-0001



Abstract

The U.S. Nuclear Regulatory Commission (NRC) considered the environmental impacts of renewing nuclear power plant operating licenses (OLs) for a 20-year period in its *Generic Environmental Impact Statement for License Renewal of Nuclear Plants* (GEIS), NUREG-1437, Volumes 1 and 2, and codified the results in Title 10 of the Code of Federal Regulations (CFR) Part 51. In the GEIS (and its Addendum 1), the staff identifies 92 environmental issues and reaches generic conclusions related to environmental impacts for 69 of these issues that apply to all plants or to plants with specific design or site characteristics. Additional plant-specific review is required for the remaining 23 issues. These plant-specific reviews are to be included in a supplement to the GEIS.

This supplemental environmental impact statement (SEIS) has been prepared in response to an application submitted to the NRC by the Carolina Power & Light Company (CP&L) (now doing business as Progress Energy Carolinas, Inc.) to renew the OLs for Brunswick Steam Electric Plant, Units 1 and 2 (BSEP) for an additional 20 years under 10 CFR Part 54. This SEIS includes the NRC staff's analysis that considers and weighs the environmental impacts of the proposed action, the environmental impacts of alternatives to the proposed action, and mitigation measures available for reducing or avoiding adverse impacts. It also includes the staff's recommendation regarding the proposed action.

Regarding the 69 issues for which the GEIS reached generic conclusions, neither CP&L nor the staff has identified information that is both new and significant for any GEIS generic conclusion that applies to BSEP. In addition, the staff determined that information provided during the scoping process did not call into question the conclusions in the GEIS. Therefore, the staff concludes that the impacts of renewing the BSEP OLs would not be greater than impacts identified for these issues in the GEIS. For each of these issues, the staff's conclusion in the GEIS is that the impact is of SMALL^(a) significance (except for collective offsite radiological impacts from the fuel cycle and high-level waste and spent fuel, which were not assigned a single significance level).

Regarding the remaining 23 issues, those that apply to BSEP are addressed in this SEIS. The staff concludes that the significance of the potential environmental impacts of renewal of the OLs is SMALL for each applicable issue, with one exception. The magnitude of impact for the chronic effects of electromagnetic fields is "uncertain". The staff also concludes that additional mitigation measures are not likely to be sufficiently beneficial as to be warranted. The staff determined that information provided during the scoping process did not identify any new issue that has a significant environmental impact.

I

1

1

1

⁽a) Environmental effects are not detectable or are so minor that they will neither destabilize nor noticeably alter any important attribute of the resource.

Abstract

The NRC staff's recommendation is that the Commission determine that the adverse environmental impacts of license renewal for BSEP are not so great that preserving the option of license renewal for energy-planning decisionmakers would be unreasonable. This recommendation is based on (1) the analysis and findings in the GEIS; (2) the Environmental Report submitted by CP&L; (3) consultation with Federal, State, and local agencies; (4) the staff's own independent review; and (5) the staff's consideration of public comments.

Abstract					iii
Exe	cutive	e Summ	ary		xv
Abb	revia	tions/Ac	ronyms .		xx
1.0 Introduction				1-1	
	1.1 1.2			S	1-1 1-3
		1.2.1 1.2.2		Environmental Impact Statement	1-3 1-5
	1.3 1.4 1.5 1.6	The Pr Compl	urpose an iance and	Federal Action ad Need for the Proposed Action b Consultations	1-7 1-8 1-8 1-9
2.0		•		r Power Plant and Site and Plant Interaction	2-1
	2.1			Description and Proposed Plant Operation During the al Term	2-1
		2.1.1 2.1.2 2.1.3 2.1.4	Reactor Cooling Radioac	Appearance and Setting	2-1 2-6 2-7 2-7
			2.1.4.1 2.1.4.2 2.1.4.3	Liquid Waste Processing Systems and Effluent Controls Gaseous Waste Processing Systems and Effluent Controls Solid Waste Processing	2-9 2-11 2-12
		2.1.5 2.1.6 2.1.7	Plant Op	Dactive Waste Systems	2-13 2-14 2-15

		2.2	Plant	Interaction with the Environment	2-18
			2.2.1 2.2.2 2.2.3 2.2.4 2.2.5 2.2.6 2.2.7 2.2.8	Land Use	2-18 2-19 2-20 2-22 2-31 2-43 2-44
				 2.2.8.1 Housing 2.2.8.2 Public Services 2.2.8.3 Offsite Land Use 2.2.8.4 Visual Aesthetics and Noise 2.2.8.5 Demography 2.2.8.6 Economy and Taxes 	2-45 2-46 2-48 2-50 2-50 2-53
			2.2.9	Historic and Archaeological Resources	2-55
 				2.2.9.1 Cultural Background2.2.9.2 Historic and Archaeological Resources at BSEP	2-55 2-57
			2.2.10	Related Federal Project Activities and Consultations	2-58
		2.3	Refere	ences	2-59
	3.0	Envi	ronmer	ntal Impacts of Refurbishment	3-1
		3.1	Refere	ences	3-3
	4.0	Envi	ronmer	ntal Impacts of Operation	4-1
		4.1	Coolin	ng Systems	4-2
			4.1.1 4.1.2 4.1.3	Entrainment of Fish and Shellfish in Early Life Stages	4-10 4-13 4-15

Transmission Lines				
4.2.1	Electromagnetic Fields – Acute Effects	4-22		
4.2.2	Electromagnetic Fields – Chronic Effects	4-22		
		4-23		
Licens	e Renewal Term	4-24		
4.4.1	Housing Impacts During Operations	4-26		
4.4.2	Public Services: Public Utility Impacts During Operations	4-28		
4.4.3	Offsite Land Use During Operations	4-28		
4.4.4	Public Services: Transportation Impacts During Operations	4-30		
4.4.5	Historic and Archaeological Resources	4-30		
4.4.6	Environmental Justice	4-31		
Groun	dwater Use and Quality	4-33		
Threa	tened or Endangered Species	4-37		
4.6.1	Aquatic Species	4-37		
4.6.2	Terrestrial Species	4-39		
Evalua	ation of Potential New and Significant Information on Impacts of			
		4-40		
Cumu	lative Impacts of Operations During the License Renewal Term	4-40		
4.8.1	Cumulative Impacts Resulting from Operation of the			
	Plant Cooling System	4-41		
4.8.2				
		-		
	•			
4.8./		4-48	I	
Summ	nary of Impacts of Operations During the Renewal Term	4-48	Ι	
4.10 References				
	4.2.1 4.2.2 Radio Socioe Licens 4.4.1 4.4.2 4.4.3 4.4.4 4.4.5 4.4.6 Groun Threa 4.6.1 4.6.2 Evalua Opera Cumu 4.8.1 4.8.2 4.8.3 4.8.4 4.8.5 4.8.6 4.8.7 Summ	 4.2.1 Electromagnetic Fields – Acute Effects 4.2.2 Electromagnetic Fields – Chronic Effects Radiological Impacts of Normal Operations Socioeconomic Impacts of Plant Operations During the License Renewal Term 4.4.1 Housing Impacts During Operations 4.4.2 Public Services: Public Utility Impacts During Operations 4.4.3 Offsite Land Use During Operations 4.4.4 Public Services: Transportation Impacts During Operations 4.4.5 Historic and Archaeological Resources 4.4.6 Environmental Justice Groundwater Use and Quality Threatened or Endangered Species 4.6.1 Aquatic Species 4.6.2 Terrestrial Species Evaluation of Potential New and Significant Information on Impacts of Operations During the Renewal Term 4.8.1 Cumulative Impacts Resulting from Operation of the Plant Cooling System 4.8.2 Cumulative Impacts Resulting from Operation of the Transmission Lines 4.8.3 Cumulative Socioeconomic Impacts 4.8.4 Cumulative Impacts on Groundwater Use and Quality 4.8.5 Cumulative Impacts on Groundwater Use and Quality 4.8.6 Cumulative Impacts on Groundwater Use and Quality 4.8.7 Conclusions Regarding Cumulative Impacts 3.8.7 Conclusions Regarding Cumulative Impacts 	4.2.1 Electromagnetic Fields – Acute Effects 4-22 4.2.2 Electromagnetic Fields – Chronic Effects 4-22 Radiological Impacts of Normal Operations 4-23 Socioeconomic Impacts of Plant Operations During the 4-24 License Renewal Term 4-24 4.4.1 Housing Impacts During Operations 4-26 4.4.2 Public Services: Public Utility Impacts During Operations 4-28 4.4.3 Offsite Land Use During Operations 4-28 4.4.4 Public Services: Transportation Impacts During Operations 4-28 4.4.4 Public Services: Transportation Impacts During Operations 4-30 4.4.5 Historic and Archaeological Resources 4-30 4.4.6 Environmental Justice 4-31 Groundwater Use and Quality 4-33 Threatened or Endangered Species 4-37 4.6.1 Aquatic Species 4-37 4.6.2 Terrestrial Species 4-37 4.6.2 Terrestrial Species 4-30 Cumulative Impacts of Operations During the License Renewal Term 4-40 Cumulative Impacts Resulting from Operation of the Plant Cooling System 4-41	

5.0	Environmental Impacts of Postulated Accidents				
	5.1	Postula	ated Plant Accidents	5-1	
		5.1.1 5.1.2	Design-Basis Accidents	5-2 5-3	
	5.2	Severe	e Accident Mitigation Alternatives (SAMAs)	5-4	
		5.2.1 5.2.2 5.2.3 5.2.4 5.2.5 5.2.6	Introduction Estimate of Risk Potential Plant Improvements Evaluation of Risk Reduction and Costs of Improvements Cost-Benefit Comparison Conclusions	5-4 5-5 5-6 5-8 5-8 5-11	
	5.3	Refere	ences	5-11	
6.0 Environmental Impacts of the Uranium Fuel Cycle and Solid Waste Management				6-1	
	6.1 6.2		ranium Fuel Cycle	6-2 6-9	
7.0	Envi	ronmen	tal Impacts of Decommissioning	7-1	
	7.1 7.2		nmissioning	7-2 7-5	
8.0	Environmental Impacts of Alternatives to Operating License Renewal				
	8.1	No-Act	tion Alternative	8-1	
		8.1.1 8.1.2 8.1.3 8.1.4 8.1.5 8.1.6 8.1.7 8.1.8	Land Use Ecology Water Use and Quality Air Quality Waste Human Health Socioeconomics Aesthetics	8-2 8-3 8-4 8-4 8-4 8-4 8-5 8-5	

	8.1.9 8.1.10	Historic and Archaeological Resources Environmental Justice	8-6 8-6	
8.2	Alterna	ative Energy Sources	8-6	
	8.2.1	Coal-Fired Generation	8-8	
		8.2.1.1Closed-Cycle Cooling System8.2.1.2Once-Through Cooling System	8-9 8-22	
	8.2.2	Natural Gas-Fired Generation	8-22	
		8.2.2.1Closed-Cycle Cooling System8.2.2.2Once-Through Cooling System	8-23 8-23	
	8.2.3	Nuclear Power Generation	8-33	
		8.2.3.1 Closed-Cycle Cooling System8.2.3.2 Once-Through Cooling System	8-33 8-41	
	8.2.4 8.2.5	Purchased Electrical Power	8-41 8-41	ļ
	8.2.6	 8.2.5.1 Oil-Fired Generation 8.2.5.2 Wind Power 8.2.5.3 Solar Power 8.2.5.4 Hydropower 8.2.5.5 Geothermal Energy 8.2.5.6 Wood Waste 8.2.5.6 Wood Waste 8.2.5.7 Municipal Solid Waste 8.2.5.8 Other Biomass-Derived Fuels 8.2.5.9 Fuel Cells 8.2.5.10 Delayed Retirement 8.2.5.11 Utility-Sponsored Conservation 	8-42 8-43 8-44 8-44 8-44 8-45 8-45 8-45 8-46 8-46 8-47 8-48	
8.3		ary of Alternatives Considered	8-51	
8.4	Refere	ences	8-52	ļ

9.0	Sum	mary a	Ind Conclusions	9-1
	9.1	Enviro	onmental Impacts of the Proposed Action – License Renewal	9-4
		9.1.1 9.1.2 9.1.3	Unavoidable Adverse Impacts Irreversible or Irretrievable Resource Commitments Short-Term Use Versus Long-Term Productivity	9-5 9-6 9-6
	9.2		ve Significance of the Environmental Impacts of License	
			wal and Alternatives	9-7
	9.3		Conclusions and Recommendations	9-7
	9.4	Refer	ences	9-9
Арр	endix	Α –	Comments Received on the Environmental Review	A-1
		C –	Contributors to the Supplement Chronology of NRC Staff Environmental Review Correspondence Related to Carolina Power & Light Company's Application for License	B-1
			Renewal of Brunswick Steam Electric Plant, Units 1 and 2	C-1
Appendix D – Organizations Contacted Appendix E – Carolina Power & Light Company's Compliance Status and		D-1		
			Consultation Correspondence	E-1
Арр	endix	F –	GEIS Environmental Issues Not Applicable to Brunswick Steam	
			Electric Plant, Units 1 and 2	F-1
Арр	endix		NRC Staff Evaluation of Severe Accident Mitigation Alternatives for Brunswick Steam Electric Plant, Units 1 and 2 in Support of the	
			License Renewal Application Review	G-1

Figures

2-1	Location of BSEP, 50-mi Region	2-2
2-2	Location of BSEP, 6-mi Region	2-3
2-3	BSEP Site Boundary Map	2-4
2-4	BSEP General Plant Layout	2-5
2-5	BSEP Transmission Line Map	2-16
4-1	Geographic Distribution of Minority Populations (shown in shaded areas) Within	
	50 mi of the BSEP Site Based on 2000 Census Block Group Data	4-34
4-2	Geographic Distribution of Low-Income Populations (shown in shaded areas)	
	Within 50 mi of the BSEP Site Based on 2000 Census Block Group Data	4-35

Tables

	2-1	BSEP Transmission Lines	2-17
	2-2	Federally Listed and State-Listed Aquatic Species Potentially Occurring	2-25
I	~ ~	in the Vicinity of BSEP	2-20
	2-3	Federally Listed Terrestrial Species Reported from Counties	0.04
	0.4	Associated with BSEP and Its Transmission Line Rights-of-Way	2-34
	2-4	North Carolina State-Listed Terrestrial Species Reported From Counties	0.05
	о г	Associated with BSEP and Its Transmission Line Rights-of-Way	2-35
	2-5	BSEP Permanent and Contractor Employment	2-45
	2-6	Housing Units by County During 1990 and 2000	2-46
	2-7	Water Supply and Demand in the Lower Cape Fear Planning Group	2-47
	2-8	Traffic Counts for Roads in the Vicinity of BSEP	2-49
		Land-Use Classification in the 50 mi Region of BSEP	2-49
		Regional Population Growth	2-52
		Year 2000 Population Distribution Within 50 mi of the BSEP Site	2-52
	2-12	Local Government Revenues and Property Tax Payments for BSEP	2-55
	3-1	Category 1 Issues for Refurbishment Evaluation	3-2
	3-2	Category 2 Issues for Refurbishment Evaluation	3-3
	4-1	Category 1 Issues Applicable to the Operation of the BSEP Cooling System	
		During the License Renewal Term	4-2
	4-2	Category 2 Issues Applicable to the Operation of the BSEP Cooling System	
		During the License Renewal Term	4-10
	4-3	Category 1 Issues Applicable to the BSEP Transmission Lines	
		During the License Renewal Term	4-19
	4-4	Category 2 and Uncategorized Issues Applicable to the BSEP	
		Transmission Lines During the License Renewal Term	4-21
	4-5	Category 1 Issues Applicable to Radiological Impacts of Normal Operations	
		During the License Renewal Term	4-23
	4-6	Category 1 Issues Applicable to Socioeconomics During the	
		License Renewal Term	4-25
	4-7	Environmental Justice and GEIS Category 2 Issues Applicable	
		to Socioeconomics During the License Renewal Term	4-27
	4-8	Category 1 Issue Applicable to Groundwater Use and Quality	
		During the License Renewal Term	4-36
	4-9	Category 2 Issue Applicable to Threatened or Endangered Species	
		in the Vicinity of BSEP During the License Renewal Term	4-37
	4-10	Actions that Would Determine Cumulative Impacts to Sea Turtles in	
	0	the Vicinity of BSEP	4-47
			1 77

|

5-1	Category 1 Issue Applicable to Postulated Accidents During the License Renewal Term	5-3
5-2	Category 2 Issue Applicable to Postulated Accidents During the License Renewal Term	5-4
5-3	BSEP Core Damage Frequency for Internal Events	5-7
5-4	Breakdown of Population Dose by Containment Release Model	5-7
6-1	Category 1 Issues Applicable to the Uranium Fuel Cycle and Solid Waste Management During the License Renewal Term	6-2
7-1	Category 1 Issues Applicable to the Decommissioning of BSEP Units 1 and 2 Following the License Renewal Term	7-2
8-1 8-2	Summary of Environmental Impacts of the No-Action Alternative	8-3
8-3	Closed-Cycle Cooling at the BSEP Site and an Alternate Site	8-10
	Once-Through Cooling at the BSEP Site	8-22
8-4	Summary of Environmental Impacts of Natural Gas Combined-Cycle Generation Using Closed-Cycle Cooling at the BSEP Site	
8-5	and at an Alternative SiteSummary of Environmental Impacts of Natural Gas Combined-Cycle	8-24
8-6	Generation Using Once-Through Cooling at the BSEP Site	8-32
8-7	Closed-Cycle Cooling at the BSEP Site and an Alternate Site Summary of Environmental Impacts of a New Nuclear Power Plant	8-35
8-8	Using Once-Through Cooling at the BSEP Site	8-42
	Demand-Side Management Measures	8-49
9-1	Summary of Environmental Significance of License Renewal, the No-Action Alternative, and Alternative Methods of Generation Using Closed-Cycle	
	Cooling Except as Otherwise Specified	9-8
A-1 A-2	Individuals Providing Comments During Scoping Comment Period	A-2 A-9
E-1	Consultation Correspondence Regarding License Renewal for BSEP Units 1 and 2	E-1

Ι

E-2 Federal Permits, Licenses, and Other Entitlements Related to Renewal of the BSEP OLs	E-3
F-1 GEIS Environmental Issues Not Applicable to BSEP	F-1
G-1 BSEP Core Damage Frequency for Internal Events	G-3
G-2 Breakdown of Population Dose by Containment Release Method	G-4
G-3 BSEP PSA Historical Summary	G-6
G-4 SAMA Cost-Benefit Screening Analysis	G-18

Executive Summary

On October 18, 2004, the Carolina Power and Light Company (CP&L), now doing business as Progress Energy Carolinas, Inc., submitted an application to the U.S. Nuclear Regulatory Commission (NRC) to renew the operating licenses (OLs) for Brunswick Steam Electric Plant, Units 1 and 2 (BSEP) for an additional 20-year period. If the OLs are renewed, State regulatory agencies and CP&L will ultimately decide whether the plant will continue to operate, based on factors such as the need for power or other matters within the State's jurisdiction or the purview of the owners. If the OLs are not renewed, then the plant must be shut down at or before the expiration dates of the current OLs, which are September 8, 2016, for Unit 1, and December 27, 2014, for Unit 2.

Section 102 of the National Environmental Policy Act of 1969 (NEPA) (42 USC 4321) requires an environmental impact statement (EIS) for major Federal actions that significantly affect the quality of the human environment. The NRC has implemented Section 102 of NEPA in Title 10 of the Code of Federal Regulations (CFR) Part 51. Part 51 identifies licensing and regulatory actions that require an EIS. In 10 CFR 51.20(b)(2), the Commission requires preparation of an EIS or a supplement to an EIS for renewal of a reactor OL. In addition, 10 CFR 51.95(c) states that the EIS prepared at the OL renewal stage will be a supplement to the *Generic Environmental Impact Statement for License Renewal of Nuclear Plant*s (GEIS), NUREG-1437, Volumes 1 and 2.^(a)

Upon acceptance of the CP&L application, the NRC began the environmental review process described in 10 CFR Part 51 by publishing a Notice of Intent to prepare an EIS and conduct scoping. The staff visited the BSEP site in January 2005 and held public scoping meetings on January 27, 2005, in Southport, North Carolina. In the preparation of this supplemental environmental impact statement (SEIS) for BSEP, the staff reviewed the CP&L Environmental Report (ER) and compared it to the GEIS, consulted with other agencies, conducted an independent review of the issues following the guidance set forth in NUREG-1555, Supplement 1, the *Standard Review Plans for Environmental Reviews for Nuclear Power Plants, Supplement 1: Operating License Renewal*, and considered the public comments received during the scoping process. The public comments received during the scoping process are provided in Appendix A, Part 1, of this SEIS.

The staff held two public meetings in Southport, North Carolina, on October 18, 2005, to describe the preliminary results of the NRC environmental review and to answer questions to provide members of the public with information to assist them in formulating comments on this SEIS. When the 75-day comment period ended, the staff considered and dispositioned all of the comments received. These comments are addressed in Appendix A, Part II, of this SEIS.

I

I

I

⁽a) The GEIS was originally issued in 1996. Addendum 1 to the GEIS was issued in 1999. Hereafter, all references to the "GEIS" include the GEIS and its Addendum 1.

Executive Summary

- This SEIS includes the NRC staff's analysis that considers and weighs the environmental effects of the proposed action, the environmental impacts of alternatives to the proposed action, and measures for reducing or avoiding adverse effects. It also includes the staff's
- recommendation regarding the proposed action.

The Commission has adopted the following statement of purpose and need for license renewal from the GEIS:

The purpose and need for the proposed action (renewal of an operating license) is to provide an option that allows for power generation capability beyond the term of a current nuclear power plant operating license to meet future system generating needs, as such needs may be determined by State, utility, and, where authorized, Federal (other than NRC) decisionmakers.

The evaluation criterion for the staff's environmental review, as defined in 10 CFR 51.95(c)(4) and the GEIS, is to determine

... whether or not the adverse environmental impacts of license renewal are so great that preserving the option of license renewal for energy planning decisionmakers would be unreasonable.

Both the statement of purpose and need and the evaluation criterion implicitly acknowledge that there are factors, in addition to license renewal, that would ultimately determine whether the existing nuclear power plants continue to operate beyond the period of the current OLs.

NRC regulations [10 CFR 51.95(c)(2)] contain the following statement regarding the content of SEISs prepared at the license renewal stage:

The supplemental environmental impact statement for license renewal is not required to include discussion of need for power or the economic costs and economic benefits of the proposed action or of alternatives to the proposed action except insofar as such benefits and costs are either essential for a determination regarding the inclusion of an alternative in the range of alternatives considered or relevant to mitigation. In addition, the supplemental environmental impact statement prepared at the license renewal stage need not discuss other issues not related to the environmental effects of the proposed action and the alternatives, or any aspect of the storage of spent fuel for the facility within the scope of the generic determination in § 51.23(a) ["Temporary storage of spent fuel after cessation of reactor operation–generic determination of no significant environmental impact"] and in accordance with § 51.23(b).

The GEIS contains the results of a systematic evaluation of the consequences of renewing an OL and operating a nuclear power plant for an additional 20 years. It evaluates 92 environmental issues using the NRC's three-level standard of significance – SMALL, MODERATE, or LARGE – developed using the Council on Environmental Quality guidelines. The following definitions of the three significance levels are set forth in footnotes to Table B-1 of 10 CFR Part 51, Subpart A, Appendix B:

SMALL – Environmental effects are not detectable or are so minor that they will neither destabilize nor noticeably alter any important attribute of the resource.

MODERATE – Environmental effects are sufficient to alter noticeably, but not to destabilize, important attributes of the resource.

LARGE – Environmental effects are clearly noticeable and are sufficient to destabilize important attributes of the resource.

For 69 of the 92 issues considered in the GEIS, the analysis in the GEIS reached the following conclusions:

- (1) The environmental impacts associated with the issue have been determined to apply either to all plants or, for some issues, to plants having a specific type of cooling system or other specified plant or site characteristics.
- (2) A single significance level (i.e., SMALL, MODERATE, or LARGE) has been assigned to the impacts (except for collective offsite radiological impacts from the fuel cycle and from high-level waste and spent fuel disposal).
- (3) Mitigation of adverse impacts associated with the issue has been considered in the analysis, and it has been determined that additional plant-specific mitigation measures are not likely to be sufficiently beneficial to warrant implementation.

These 69 issues were identified in the GEIS as Category 1 issues. In the absence of new and significant information, the staff relied on conclusions as amplified by supporting information in the GEIS for issues designated as Category 1 in Table B-1 of 10 CFR Part 51, Subpart A, Appendix B.

Of the 23 issues that do not meet the criteria set forth above, 21 are classified as Category 2 issues requiring analysis in a plant-specific supplement to the GEIS. The remaining two issues, environmental justice and chronic effects of electromagnetic fields, were not categorized. Environmental justice was not evaluated on a generic basis and must be addressed in a plant-

Executive Summary

specific supplement to the GEIS. Information on the chronic effects of electromagnetic fields was not conclusive at the time the GEIS was prepared.

This SEIS documents the staff's evaluation of all 92 environmental issues considered in the GEIS. The staff considered the environmental impacts associated with alternatives to license renewal and compared the environmental impacts of license renewal and the alternatives. The alternatives to license renewal that were considered include the no-action alternative (not renewing the OLs for BSEP) and alternative methods of power generation. Based on projections made by the U.S. Department of Energy's Energy Information Administration (DOE/EIA), gas- and coal-fired generation appear to be the most likely power-generation alternatives if the power from BSEP is replaced. These alternatives are evaluated assuming that the replacement power generation plant is located at either the BSEP site or some other unspecified alternate location in North Carolina.

CP&L and the staff have established independent processes for identifying and evaluating the significance of any new information on the environmental impacts of license renewal. Neither CP&L nor the staff has identified information that is both new and significant related to Category 1 issues that would call into question the conclusions in the GEIS. Similarly, neither the scoping process nor the staff review has identified any new issue applicable to BSEP that has a significant environmental impact. Therefore, the staff relies upon the conclusions of the GEIS for all of the Category 1 issues that are applicable to BSEP.

CP&L's license renewal application presents an analysis of the Category 2 issues, plus environmental justice and chronic effects from electromagnetic fields. The staff reviewed the CP&L analysis for each issue and conducted an independent review of each issue. Six Category 2 issues are not applicable, because they are related to plant design features or site characteristics not found at BSEP. Four Category 2 issues are not discussed in this SEIS, because they are specifically related to refurbishment. CP&L has stated that its evaluation of structures and components, as required by 10 CFR 54.21, did not identify any major plant refurbishment activities or modifications as being necessary to support the continued operation of BSEP for the license renewal term. In addition, any replacement of components or additional inspection activities that are within the bounds of normal plant operation are not expected to affect the environment outside the bounds of the plant operations evaluated in the *Final Environmental Statement Related to Operation of Brunswick Nuclear Steam Electric Plant Units 1 and 2*, issued by the U.S. Atomic Energy Commission in 1974.

Eleven Category 2 issues related to operational impacts and postulated accidents during the license renewal term, as well as environmental justice and chronic effects of electromagnetic fields, are discussed in detail in this SEIS. Four of the Category 2 issues and environmental justice apply to both refurbishment and to operation during the license renewal term and are only discussed in this SEIS in relation to operation during the license renewal term. For all 11

I

I

1

1

I

I

Category 2 issues and environmental justice, the staff concludes that the potential environmental effects are of SMALL significance in the context of the standards set forth in the GEIS. In addition, the staff determined that appropriate Federal health agencies have not reached a consensus on the existence of chronic adverse effects from electromagnetic fields. Therefore, no further evaluation of this issue is required. For severe accident mitigation alternatives (SAMAs), the staff concludes that a reasonable, comprehensive effort was made to identify and evaluate SAMAs. Based on its review of the SAMAs and of the individual plant examination of external events report for BSEP and the plant improvements already made, CP&L identified 12 potentially cost-beneficial SAMAs. CP&L has committed to further evaluate these 12 SAMAs. The staff concludes that three additional SAMAs are potentially cost-beneficial. However, none of the potentially cost-beneficial SAMAs identified relate to adequately managing the effects of aging during the period of extended operation. Therefore, they need not be implemented as part of license renewal pursuant to 10 CFR Part 54.

Mitigation measures were considered for each Category 2 issue. Current measures to mitigate the environmental impacts of plant operation were found to be adequate, and no additional mitigation measures were deemed sufficiently beneficial to be warranted.

Cumulative impacts of past, present, and reasonably foreseeable future actions were considered, regardless of what agency (Federal or non-Federal) or person would undertake such other actions. For purposes of this analysis, where BSEP license renewal impacts were deemed to be SMALL, the staff concluded that these impacts would not result in significant cumulative impacts on potentially affected resources.

If the BSEP OLs are not renewed, and the units cease operation on or before the expiration of the current OLs, then the adverse impacts of likely alternatives would not be smaller than those associated with continued operation of BSEP. The impacts may, in fact, be greater in some areas.

The recommendation of the NRC staff is that the Commission determine that the adverse environmental impacts of license renewal for BSEP are not so great that preserving the option of license renewal for energy-planning decisionmakers would be unreasonable. This recommendation is based on (1) the analysis and findings in the GEIS; (2) the ER submitted by CP&L; (3) consultation with other Federal, State, and local agencies; (4) the staff's own independent review; and (5) the staff's consideration of public comments.

	μm	micrometer(s)
	ac AC ACC ADAMS AEA AEC AOC AOE AOE AOG AOSC APE APE ATWS AQCR AQI	acre(s) alternating current averted cleanup and decontamination costs Agencywide Document Access and Management System Atomic Energy Act of 1954 U.S. Atomic Energy Commission averted offsite property damage costs averted offsite property damage costs averted occupational exposure augmented off-gas averted onsite costs (cultural resources) area of potential effect averted public exposure anticipated transient without scram air quality control region air quality index
	BA Bq BSEP Btu BWR BWROG	biological assessment becquerel(s) Brunswick Steam Electric Plant, Units 1 and 2 British thermal unit(s) boiling water reactor Boiling Water Reactor Owners Group
	°C CAIR CDF CEQ CFR cfs Ci cm CO COE COE COPC CP&L CRD CWA	Degree Celsius Clean Air Interstate Rule core damage frequency Council on Environmental Quality Code of Federal Regulations cubic feet per second curie(s) centimeter(s) carbon monoxide cost of enhancement chemicals of potential concern Carolina Power & Light Company control rod drive Clean Water Act
	DBA	design-basis accident(s)

DC DCH DHR DOE DPR DSM	direct current direct containment heating decay heat removal U.S. Department of Energy demonstration project reactor demand-side management	
EA EDG EFH EIA EIS ELF-EMF EOP EPA EPRI EPU EQ ER ESA	environmental assessment emergency diesel generator essential fish habitat Energy Information Administration (of DOE) environmental impact statement extremely low frequency-electromagnetic field Emergency Operating Procedure U.S. Environmental Protection Agency Electric Power Research Institute extended power uprate equipment qualification environmental report Endangered Species Act	
ESRP	Environmental Standard Review Plan, NUREG-1555, Supplement 1, Operating License Renewal	
°F FAA FES FONSI FR FSAR ft FWPCA FWS	Degree Fahrenheit U.S. Federal Aviation Administration final environmental statement finding of no significant impact Federal Register final safety analysis report foot (feet) Federal Water Pollution Control Act (also known as the Clean Water Act of 1977) U.S. Fish and Wildlife Service	
g/d gal GDC GEIS GIS GL gpm	gallons per day gallon(s) general design criteria Generic Environmental Impact Statement for License Renewal of Nuclear Plants geographic information system generic letter gallons per minute	

ha	hectare(s)
HCLPF	high confidence of low probability of failure
HCTL	heat capacity temperature limit
HEP	human error probability
HHSI	high heady safety injection
HLW	high-level waste
hr	hour(s)
Hz	hertz
HIC	high-integrity container
HVAC	heating, cooling, and air-conditioning
in.	inch(es)
IPA	integrated plant assessment
IPE	individual plant examination
IPEEE	individual plant examination of external events
ISFSI	independent spent fuel storage installation
ISLOCA	interfacing systems loss-of-coolant accident
J	joule(s)
kg	kilogram(s)
km	kilometer(s)
kV	kilovolt(s)
kV/m	kilovolts per meter
kWh	kilowatt hour(s)
L L/s Ib LCFWSA LERF LLW LNG LOCA LOCA LOOP LWR	liter(s) liters per second pound(s) Lower Cape Fear Water and Sewer Authority large early release frequency low-level waste liquefied natural gas loss-of-coolant accident loss of offsite power light-water reactor
m	meter(s)
m/s	meters per second
m³/d	cubic meters per day
m³/s	cubic meters per second

|

mA MAAP MACCS2 MACR MCR MGD mi mL MMACR MOVs mph mrad mrem MSA MSIV msl MT MTHM MTU MV MWU MWU MWV(e) MW(t) MWh	milliampere(s) Modular Accident Analysis Program MELCOR Accident Consequence Code System 2 maximum averted cost risk main control room million gallons per day mile(s) milliliter(s) modified maximum averted cost risk motor-operated valves miles per hour millirad millirem Metropolitan Statistical Area main steam isolation valve mean sea level metric ton(s) (or tonne[s]) metric tonnes heavy metal metric ton(s)-uranium megawatt(s) megawatt(s) thermal megawatt(s) thermal megawatt(s) thermal megawatt hour(s)	
NA NAS NCCLT NCDENR NCDOT NCNHP NCI NCSDC NEPA NESC ng/J NHPA NIEHS NMFS NOAA NO _x	not applicable National Academy of Sciences North Carolina Coastal Land Trust North Carolina Department of Environment and Natural Resources North Carolina Department of Transportation North Carolina Natural Heritage Program National Cancer Institute North Carolina Statistical Data Center National Environmental Policy Act of 1969 National Electric Safety Code nanogram per joule National Historic Preservation Act National Institute of Environmental Health Sciences National Marine Fisheries Service National Oceanic and Atmospheric Administration nitrogen oxide(s)	

	NPDES NRC NWPPC	National Pollutant Discharge Elimination System U.S. Nuclear Regulatory Commission Northwest Power Planning Council
	ODCM OL	Offsite Dose Calculation Manual operating license
	PAME PM _{2.5} PM ₁₀ ppt PSA PSD	primary amoebic meningoencephalitis particulate matter, 2.5 microns or less in diameter particulate matter, 10 microns or less in diameter parts per thousand Probabilistic Safety Assessment prevention of significant deterioration
	RAI RCIC RCS REMP RLE rms RPC RRW	request for additional information reactor core isolation cooling reactor coolant system radiological environmental monitoring program review level earthquake root mean square replacement-power cost risk-reduction worth
	s SAMA SAR SBO SBLOCA SCR SEIS SER SHPO SO ₂ SO _x	second(s) severe accident mitigation alternative(s) safety analysis report station blackout small break loss-of-coolant accident selective catalytic reduction supplemental environmental impact statement Safety Evaluation Report State Historic Preservation Officer sulfur dioxide sulfur oxide(s)
I	tpy	tons per year
	UAT UDB UFSAR U.S.	unit auxiliary transformer urban development boundary Updated Final Safety Analysis Report United States

USC	United States Code	
USCB	U.S. Census Bureau	
USDA	U.S. Department of Agriculture	
USGS	U.S. Geologic Survey	
USI	unresolved safety issue	I
V	volt(s)	
W	watt(s)	
W/m ²	watts per meter squared	I
yr	year(s)	I