



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

March 27, 2003

The Honorable Richard B. Cheney
President of the Senate
Washington, D.C. 20515

Dear Mr. President:

Enclosed are appropriations reports containing OMB discretionary and mandatory cost estimates for P.L. 108-7, the Consolidated Appropriations Act, 2003 with separate reports for the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Programs Appropriations Act, FY 2003 (Division A); the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, FY 2003 (Division B); the District of Columbia Appropriations Act, FY 2003 (Division C); the Energy and Water Development Appropriations Act, FY 2003 (Division D); the Foreign Operations, Export Financing, and Related Programs Appropriations Act, FY 2003 (Division E); the Department of the Interior and Related Agencies Appropriations Act, FY 2003 (Division F); the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, FY 2003 (Division G); the Legislative Branch Appropriations Act, FY 2003 (Division H); the Department of Transportation and Related Agencies Appropriations Act, FY 2003 (Division I); the Treasury Department and General Government Appropriations Act, FY 2003 (Division J); the Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, FY 2003 (Division K); and for additional appropriations provided in 108-7 for Defense Matters (Division M) and for Emergency Relief and Offsets (Division N). Each report provides detail on estimating differences with CBO. The OMB estimates were calculated in a manner consistent with scoring guidance provided in the Omnibus Budget Reconciliation Act of 1990.

Although key provisions of the Budget Enforcement Act of 1990, as amended, expired on September 30, 2002, OMB is continuing to release reports to provide official and public notification of OMB scoring of enacted appropriations.

Sincerely,

Mitchell E. Daniels, Jr.

Enclosure

Identical Letter Sent to The Honorable J. Dennis Hastert



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TABLE 1.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS ACT, FY 2003
DIVISION A
(in millions of dollars)

	Enacted	
	BA	OL
<u>OTHER DISCRETIONARY APPROPRIATIONS</u>		
CBO ESTIMATE, AGRICULTURE APPROPRIATIONS¹	17,995	17,868
<u>Scorekeeping Differences:</u>		
Department of Agriculture:		
Office of the Secretary:		
Office of the Secretary.....	-2	2
OMB adds each individual appropriation for a total while CBO rounds each appropriated amount and then derives a total resulting in a budget authority rounding difference. OMB has lower estimates of outlays from new authority (-\$5 million) and higher estimates of outlays from prior-year authority (+\$7 million) than CBO.		
Animal & Plant Health Inspection Service:		
Salaries and Expense.....	83	75
OMB scores an additional \$83 million from Commodity Credit Corporation above the appropriated level for eradication programs that were fully funded in the budget, but underfunded by the Congress. CBO scores these provisions as mandatory. OMB has higher estimates of outlays from new authority (+\$83 million) and lower estimates of outlays from prior-year authority (-\$8 million) than CBO.		
Farm Service Agency:		
Credit Insurance Fund Program Account.....	1	24
OMB assumes a lower negative subsidy rate than CBO. OMB has higher estimates of outlays from new authority (+\$1 million) and higher estimates of outlays from prior-year authority (+\$23 million) than CBO.		
Commodity Credit Corporation Fund.....	-226	-366
CBO scores the following General Provisions Secs. 743, 754, 760, 763, and 767 as mandatory while OMB scores these as discretionary changes to mandatory accounts. OMB estimates higher outlay savings from new authority (-\$366 million) than CBO.		
Natural Resources Conservation Service:		
Watershed Rehabilitation Program.....	-45	-18
CBO has a lower estimate of savings for General Provision Sec. 740 than OMB. OMB has lower estimates of outlays from new authority (-\$21 million) and higher estimates of outlays from prior-year authority (+\$3 million) than CBO.		
Farm Security and Rural Investment Program.....	-6	---
CBO scores General Provision Sec. 759 as mandatory while OMB scores this as a discretionary change to a mandatory account.		
Rural Utilities Service:		
Rural Electrification and Telecommunication Loan, Negative subsidies.....	-10	-5
OMB assumes a higher negative subsidy rate than CBO. OMB has lower estimates of outlays from new authority (-\$6 million) and higher estimates of outlays from prior-year authority (+\$1 million) than CBO.		
Rural Housing Service:		
Rural Community Grants.....	-10	-7
CBO scores General Provision Sec. 742 as mandatory while OMB scores this as a discretionary change to a mandatory account resulting in both BA and OL differences. The outlay difference is all from new authority (-\$7 million).		

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CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS ACT, FY 2003
DIVISION A
(in millions of dollars)

	Enacted	
	BA	OL
Rural Housing Insurance Fund.....	1	25
Budget authority difference is due to rounding. OMB has higher estimates of outlays from new authority (+\$20 million) and higher estimates of outlays from prior-year authority (+\$5 million) than CBO.		
Rural Business -- Cooperative Service:		
Rural Strategic Investment Programs Grants.....	-100	-7
CBO scores General Provision Sec. 741 as mandatory while OMB scores this as a discretionary change to a mandatory account resulting in BA and OL differences.		
Food and Nutrition Service:		
Food Stamp.....	20	18
Although this account is mandatory under the BEA, several activities in it are controlled by the appropriations process, which OMB scores as discretionary BA and outlays for these activities. These activities are either new to the account since the BEA was enacted or have been expanded above the baseline levels that preceded the BEA and are not assumed in OMB's mandatory baseline. CBO scores these activities as mandatory.		
Child Nutrition.....	9	-2
Although this account is mandatory under the BEA, several activities in it are controlled by the appropriations process, which OMB scores as discretionary BA and outlays for these activities. These activities are either new to the account since the BEA was enacted or have been expanded above the baseline levels that preceded the BEA and are not assumed in OMB's mandatory baseline. CBO scores only the new activities to the account as discretionary and the remainder as mandatory.		
Commodity Assistance Program.....	-1	---
Budget authority difference is due to rounding conventions.		
Denali Commission:		
Denali Commission Trust Fund.....	-10	-11
OMB scores the Denali Commission Trust Fund in the Energy/Water Development spending committee while CBO scores this account in the Agriculture spending committee.		
CBO Rounding Adjustment.....	-1	---
CBO uses this account to bring the account level detail (tracked in thousands) in line with the bill total (tracked in millions).		
<u>Technical Outlay Estimating Differences:</u>		
Department of Agriculture:		
Executive Operations:		
Common Computing Environment.....	---	33
OMB has higher estimates of outlays from new authority (+\$45 million) and lower estimates of outlays from prior-year authority (-\$12 million) than CBO.		
Agriculture Research Service:		
Buildings and Facilities.....	---	-20
OMB has higher estimates of outlays from new authority (+\$2 million) and lower estimates of outlays from prior-year authority (-\$22 million) than CBO.		

TABLE 1.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS ACT, FY 2003
DIVISION A
(in millions of dollars)

	Enacted	
	BA	OL
Cooperative State Research, Education, and Extension Activities:		
Research and Education Activities.....	---	8
OMB has higher estimates of outlays from new authority (+\$18 million) and lower estimates of outlays from prior-year authority (-\$10 million) than CBO.		
Initiative for Future Agriculture and Food Systems.....	---	42
OMB has higher estimates of outlays from new authority (+\$42 million) than CBO.		
Food Safety and Inspection Services:		
Salaries and Expenses.....	---	33
OMB has higher estimates of outlays from new authority (+\$40 million) and lower estimates of outlays from prior-year authority (-\$7 million) than CBO.		
Farm Service Agency:		
Salaries and Expenses.....	---	18
OMB has lower estimates of outlays from new authority (-\$46 million) and higher estimates of outlays from prior-year authority (+\$64 million) than CBO.		
Emergency Conservation Program.....	---	29
OMB has higher estimates of outlays from prior-year authority (+\$29 million) than CBO.		
Rural Housing Service:		
Rental Assistance	---	18
OMB has lower estimates of outlays from new authority (-\$2 million) and higher estimates of outlays from prior-year authority (+\$20 million) than CBO.		
Rural Development:		
Rural Community Advancement.....	---	-187
OMB has higher estimates of outlays from new authority (+\$21 million) and lower estimates of outlays from prior-year authority (-\$208 million) than CBO.		
Rural Economic and Community Development Salaries and Expense.....	---	-24
OMB has lower estimates of outlays from new authority (-\$91 million) and higher estimates of outlays from prior-year authority (+\$67 million) than CBO.		
Natural Resources Conservation Service:		
Conservation Operations.....	---	79
OMB has higher estimates of outlays from new authority (+\$148 million) and lower estimates of outlays from prior-year authority (-\$69 million) than CBO.		
Foreign Agricultural Service:		
P.L. 480 Grants - Titles I and II.....	---	42
OMB has higher estimates of outlays from prior-year authority (+\$42 million) than CBO.		
Other technical estimating differences	---	54
TOTAL DIFFERENCES	-297	-147
OMB ESTIMATE, AGRICULTURE APPROPRIATIONS ².....	17,698	17,721

TABLE 1.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS ACT, FY 2003
DIVISION A
(in millions of dollars)

	Enacted	
	BA	OL

SUMMARY

CBO ESTIMATE, AGRICULTURE APPROPRIATIONS¹	17,995	17,868
TOTAL DIFFERENCES	-297	-147
OMB ESTIMATE, AGRICULTURE APPROPRIATIONS²	17,698	17,721

¹ CBO's estimates are based on CBO data received by OMB on 2/13/03 and include effects of the emergency terrorist response funds for Sept. 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 2.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, COMMERCE, JUSTICE, AND STATE, JUDICIARY, AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION B
(in millions of dollars)

	Enacted	
	BA	OL
<u>CONSERVATION CATEGORY APPROPRIATIONS</u>		
CBO ESTIMATE, CONSERVATION CATEGORY APPROPRIATIONS ¹	479	501
<u>Technical Outlay Estimating Differences:</u>		
Department of Commerce:		
National Oceanic and Atmospheric Administration		
Coastal impact assistance.....	---	-30
OMB does not include this account in the conservation spending category, while CBO estimates prior-year outlays of \$30 million against the category.		
Procurement, acquisition, and construction.....	---	-4
OMB has lower estimates of outlays from new authority (-\$5 million) and higher estimates of outlays from prior-year authority (+\$1 million) than CBO.		
Pacific coastal salmon recovery.....	---	-47
OMB has lower estimates of outlays from prior-year authority (-\$47 million) than CBO.		
TOTAL DIFFERENCES	----- ---	----- -81
OMB ESTIMATE, CONSERVATION CATEGORY APPROPRIATIONS ²	479	420

OTHER DISCRETIONARY APPROPRIATIONS

CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ¹	40,908	41,611
<u>Scorekeeping Differences:</u>		
Department of Commerce:		
Bureau of Industry and Security:		
Operations and Administration.....	1	2
BA difference is due to rounding. OMB has higher estimates of outlays from new authority (+\$1 million) and higher estimates of prior-year authority (+1 million) than CBO.		
National Oceanic and Atmospheric Administration		
Operations, research, and facilities.....	101	102
OMB scored the \$100 million for Fisheries Disaster Assistance (found in Division N of the Omnibus Appropriations law) in the Commerce Justice State (CJS) bill total and in this account. CBO scored Division N appropriations separately from the appropriations bills. It scored this amount in the Pacific Coastal Salmon Recovery account. There is also a BA difference of \$1 million due to rounding. OMB has lower estimates of outlays from new authority (-\$8 million) and higher estimates of prior-year authority (+\$110 million) than CBO.		
Fisheries finance, negative subsidies.....	-8	-8
OMB counts these fees as offsetting receipts in this account, credited to the agency, whereas CBO counts them as offsetting collections, credited to the program account.		
Fisheries finance program account.....	8	8
OMB counts these fees as offsetting receipts, credited to the agency negative subsidies account, whereas CBO counts them as offsetting collections, credited to this account.		

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P.L. 108-07, COMMERCE, JUSTICE, AND STATE, JUDICIARY, AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION B

(in millions of dollars)

	Enacted	
	BA	OL
U.S. Patent and Trademark Office		
Salaries and Expenses.....	-58	---
OMB has a higher estimate of offsetting collections than CBO. There is no net outlay		
Department of Justice:		
Legal Activities and U.S. Marshals		
Salaries and Expenses, Antitrust Division.....	-25	-31
OMB has a higher estimate of offsetting collections than CBO does. OMB has lower estimates of outlays from new authority (-\$25 million) and lower estimates of outlays from prior-year authority (-\$6 million) than CBO.		
Fees for bankruptcy oversight, U.S. trustees system.....	-172	-172
OMB counts the collections as offsetting receipts in this account, credited to the agency, whereas CBO counts these collections as offsetting collections, credited to the U.S. Trustee System Fund account.		
U.S. Trustee System Fund.....	176	172
OMB counts the collections as offsetting receipts, credited to the agency whereas CBO counts these collections as offsetting collections, credited to this account. OMB has a lower estimate of collections (\$4 million) than CBO does. OMB has higher estimates of outlays from new authority (+\$176 million) and lower estimates of outlays from prior-year authority (-\$4 million) than CBO.		
Federal Bureau of Investigation		
Salaries and Expenses.....	1	-157
BA difference is due to rounding. OMB has lower estimates of outlays from new authority (-\$190 million) and higher estimates of outlays from prior-year authority (+\$33 million) than CBO.		
Office of Justice Programs		
Crime Victims Fund.....	-86	-393
OMB has a higher estimate of collections than CBO does. OMB has lower estimates of outlays from new authority (-\$352 million) and lower estimates of outlays from prior-year authority (-\$41 million) than CBO.		
Juvenile Justice.....	1	129
BA difference is due to rounding. OMB has higher estimates of outlays from new authority (+\$27 million) and higher estimates of outlays from prior-year authority (+102 million) than CBO.		
Department of State:		
Administration of Foreign Affairs		
Diplomatic and Consular Programs.....	4	421
OMB does not score a permissive \$4 million transfer to this account from Emergencies in the Diplomatic and Consular Service; CBO does. OMB has higher estimates of outlays from new authority (+\$257 million) and higher estimates of outlays from prior-year authority (+\$164 million) than CBO.		
Emergencies in the diplomatic and consular service.....	-4	18
OMB does not score a permissive \$4 million transfer to the Diplomatic and Consular Service account from this account; CBO does. OMB has lower estimates of outlays from new authority (-\$3 million) and higher estimates of outlays from prior-year authority (+\$21 million) than CBO.		

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P.L. 108-07, COMMERCE, JUSTICE, AND STATE, JUDICIARY, AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION B

(in millions of dollars)

	Enacted	
	BA	OL
Repatriation loans program account.....	-1	-1
BA difference is due to rounding. OMB has lower estimates of outlays from new authority (-\$1 million) than CBO.		
Embassy security, construction, and maintenance.....	-1	48
BA difference is due to rounding. OMB has lower estimates of outlays from new authority (-\$5 million) and higher estimates of outlays from prior-year authority (+\$53 million) than CBO.		
Federal Trade Commission:		
Salaries and Expenses.....	-12	-15
OMB has a higher estimate of offsetting collections than CBO. OMB has lower estimates of outlays from new authority (-\$15 million) than CBO does.		
Securities and Exchange Commission:		
Salaries and Expenses.....	-12	25
OMB has a higher estimate of offsetting collections than CBO does. OMB has higher estimates of outlays from new authority (+\$53 million) and lower estimates of outlays from prior-year authority (-\$28 million) than CBO.		
Small Business Administration:		
Salaries and Expenses.....	66	-17
OMB scores \$55 million in additional funds appropriated in the omnibus in the Salaries and Expenses account and CBO scores it in the Business Loan account. CBO also scores the entire SBA recission (\$25 million) in the Salaries and Expenses account; OMB only scores \$14 million in this account and scores the remainder in the Business Loans Program Account. OMB has higher estimates of outlays from new authority (+\$44 million) and lower estimates of outlays from prior-year authority (-\$61 million) than CBO.		
Business Loan Program Account.....	-53	-8
OMB scores \$55 million in additional funds appropriated in the omnibus in the Salaries and Expenses and CBO scores it in this account. CBO also scores the entire SBA recission (\$25 million) in the Salaries and Expenses account; OMB scores \$10 million of the recission in this account and \$14 million in the Salaries and Expenses account. OMB and CBO have a rounding difference of \$1 million of the recission. OMB also scores a provision changing the purpose of funds provided in PL 107-117 (\$12 million); CBO does not. OMB has lower estimates of outlays from new authority (-\$58 million) and higher estimates of outlays from prior-year authority (+\$50 million) than CBO.		
CBO Rounding Adjustment.....	-7	---
CBO uses this account to bring account level detail (tracked in thousands) in line with the bill total (tracked in millions).		
<u>Technical Outlay Estimating Differences:</u>		
Department of Justice:		
Radiation Exposure Compensation		
Radiation exposure compensation trust fund.....	---	17
OMB has higher estimates of outlays from prior-year authority (+\$17 million) than CBO.		
Federal Bureau of Investigation		
Salaries and Expenses.....	---	-41
OMB has lower estimates of outlays from prior-year authority (-\$41 million).		

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P.L. 108-07, COMMERCE, JUSTICE, AND STATE, JUDICIARY, AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION B
(in millions of dollars)

	Enacted	
	BA	OL
General Administration		
Detention Trustee.....	---	314
OMB has higher estimates of outlays from new authority (+\$314 million) than CBO.		
Telecommunications carrier compliance fund.....	---	34
OMB has higher estimates of outlays from prior-year authority (+\$34 million) than CBO.		
Narrowband Communications.....	---	-14
OMB has higher estimates of outlays from new authority (+\$4 million) and lower estimates of outlays from prior-year authority (-\$18 million) than CBO.		
Legal Activities and U.S. Marshals		
Salaries and expenses, United States Marshals Service.....	---	-14
OMB has lower estimates of outlays from new authority (-\$14 million) than CBO.		
Federal prisoner detention.....	---	23
OMB has higher estimates of outlays from prior-year authority (+\$23 million) than CBO.		
Federal Prison System		
Buildings and Facilities.....	---	89
OMB has higher estimates of outlays from new authority (+\$89 million) than CBO.		
Salaries and Expenses.....	---	-151
OMB has lower estimates of outlays from new authority (-\$121 million) and lower estimates of outlays from prior-year authority (-\$30 million) than CBO.		
Office of Justice Programs		
Justice Assistance.....	---	340
OMB has higher estimates of outlays from prior-year authority (+\$340 million) than CBO.		
State and local law enforcement assistance.....	---	1,019
OMB has higher estimates of outlays from prior-year authority (+\$1,019 million) than CBO. OMB includes within this account outlays that CBO shows in the violent crime reduction programs account. OMB and CBO also have significant differences in how they calculate the outlay rates of the various state local law enforcement programs within this account.		
Violent crime reduction programs.....	---	-448
OMB has lower estimates of outlays from prior-year authority (-\$448 million) than CBO. OMB includes these outlays in the State and local law enforcement account.		
Community Oriented Policing Services.....	---	-181
OMB has lower estimates of outlays from new authority (-\$64 million) and lower estimates of outlays from prior-year authority (-\$117 million) than CBO.		
Department of Commerce:		
Departmental Management		
Salaries and Expenses.....	---	42
OMB has higher estimates of outlays from new authority (+\$43 million) and lower estimates of outlays from prior-year authority (-\$1 million) than CBO.		
Economic Development Administration		
Economic development assistance programs.....	---	46
OMB has higher estimates of outlays from prior-year authority (+\$46 million) than CBO.		
National Oceanic and Atmospheric Administration		

TABLE 2.
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P.L. 108-07, COMMERCE, JUSTICE, AND STATE, JUDICIARY, AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION B

(in millions of dollars)

	Enacted	
	BA	OL
Operations, research, and facilities.....	---	37
OMB has lower estimates of outlays from new authority (-\$64 million) and higher estimates of outlays from prior-year authority (+\$101 million) than CBO.		
Coastal impact assistance.....	---	60
OMB has higher estimates of outlays from prior-year authority (+\$60 million) than CBO. CBO estimates its outlays from prior-year authority (\$30 million) in the conservation spending category. OMB also has higher estimates of outlays from the Coastal Impact Assistance recission (-\$4 million) than CBO.		
Promote and develop fishery products and research.....	---	36
OMB has higher estimates of outlays from new authority (+\$36 million) than CBO.		
National Institute of Standards and Technology		
Construction of research facilities.....	---	11
OMB has higher estimates of outlays from prior-year authority (+\$11 million) than CBO.		
Industrial technology services.....	---	29
OMB has higher estimates of outlays from new authority (+\$3 million) and higher estimates of outlays from prior-year authority (+\$26 million) than CBO.		
Department of State:		
Capital investment fund.....	---	21
OMB has higher estimates of outlays from new authority (+\$30 million) and lower estimates of outlays from prior-year authority (-\$9 million) than CBO,		
Educational and cultural exchange programs.....	---	-25
OMB has lower estimates of outlays from prior-year authority (-\$25 million) than CBO.		
Contributions for international peacekeeping activities.....	---	-19
OMB has higher estimates of outlays from new authority (+\$149 million) and lower estimates of outlays from prior-year authority (-\$168 million) than CBO.		
Department of Transportation:		
Maritime Administration:		
Operating-differential subsidies.....	---	19
OMB has higher estimates of outlays from prior-year authority (+\$19 million) than CBO.		
Maritime guaranteed loan (title XI) program account.....	---	23
OMB has higher estimates of outlays from new authority (+\$22 million) and higher estimates of outlays from prior-year authority (+\$1 million) than CBO.		
Vessel operations revolving fund.....	---	-42
OMB has lower estimates of outlays from new authority (-\$103 million) and higher estimates of outlays from prior-year authority (+\$61 million) than CBO.		
Broadcasting Board of Governors:		
International broadcasting operations.....	---	19
OMB has higher estimates of outlays from prior-year authority (+\$19 million) than CBO.		

TABLE 2.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, COMMERCE, JUSTICE, AND STATE, JUDICIARY, AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION B
(in millions of dollars)

	Enacted	
	BA	OL
Small Business Administration:		
Disaster Loans Program account	---	-23
OMB has lower estimates of outlays from new authority (-\$8 million) and lower estimates of outlays from prior-year authority (-\$15 million) than CBO.		
Federal Communications Commission:		
Salaries and Expenses.....	---	20
OMB has higher estimates of outlays from new authority (+\$35 million) and lower estimates of outlays from prior-year authority (-\$15 million) than CBO.		
Other technical estimating differences.....	---	-32
TOTAL DIFFERENCES	-81	1,332
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING ²	40,827	42,943
<u>SUMMARY</u>		
CBO TOTAL, COMMERCE, JUSTICE, STATE, AND THE JUDICIARY ¹	41,387	42,112
TOTAL DIFFERENCES	-81	1,251
OMB TOTAL, COMMERCE, JUSTICE, STATE, AND THE JUDICIARY ²	41,306	43,363

¹ CBO's estimates are based on CBO data received by OMB on 2/19/03 and include FY 2003 effects of the terrorist response funds for September 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 3.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DISTRICT OF COLUMBIA APPROPRIATIONS ACT, FY 2003
DIVISION C
(in millions of dollars)

	Enacted	
	BA	OL
<u>OTHER DISCRETIONARY APPROPRIATIONS</u>		
CBO ESTIMATE, DISTRICT OF COLUMBIA APPROPRIATIONS ¹	512	577
<u>Technical Outlay Estimating Differences:</u>		
District of Columbia:		
Federal Payment to Court Services and Offender Supervision Agency..... OMB has lower estimates of outlays from new authority (-\$3 million) and lower estimates of outlays from prior-year authority (-\$1 million) than CBO.	---	-4
Federal Payment to the District of Columbia Courts..... OMB has lower estimates of outlays from new authority (-\$2 million) and higher estimates of outlays from prior-year authority (+\$1 million) than CBO.	---	-1
Federal Payment for the Family Court Act..... OMB has lower estimates of outlays from prior-year authority (-\$7 million) than CBO.	---	-7
Payment to the District of Columbia Corrections Trustee..... OMB has lower estimates of outlays from prior-year authority (-\$7 million) than CBO.	---	-7
Federal Payment for Emergency Planning and Security Costs in DC..... OMB does not have any outlays from prior-year authority (-\$50 million).	---	-50
TOTAL DIFFERENCES	---	-69
OMB ESTIMATE, DISTRICT OF COLUMBIA APPROPRIATIONS ²	512	508

¹ CBO's estimates are based on CBO data received by OMB on 2/14/03 and include effects of the emergency terrorist response funds for Sept. 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 4.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, FY 2003
DIVISION D
(in millions of dollars)

	Enacted	
	BA	OL

OTHER DISCRETIONARY APPROPRIATIONS

CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS¹	26,164	25,628
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Scorekeeping Differences:

Department of Energy:

Federal energy regulatory commission fees and recoveries	-13	-13
OMB estimates collections in excess of spending from the account by \$13 million. CBO estimates collections with equal spending.		

Corps of Engineers:

Operation and maintenance	-740	-777
OMB shows funding for the Harbor Maintenance Trust Fund in a separate account, while CBO shows funding for the trust fund in this account. OMB has lower estimates of outlays from new authority (-\$523 million) and lower estimates of outlays from prior-year authority (-\$254 million) than CBO.		

Construction, general	-91	-25
OMB shows funding for the Inland Waterways Trust Fund in a separate account, while CBO shows funding for the trust fund in this account (-\$84 million). Additionally, OMB scoring includes a \$7 million transfer to the Harbor Maintenance Trust Fund in this account, while CBO scoring does not. OMB has lower estimates of outlays from new authority (-\$317 million) and higher estimates of outlays from prior-year authority (+\$292 million) than CBO.		

Harbor maintenance trust fund	747	747
OMB shows funding for the Harbor Maintenance Trust Fund in this account, including a \$7 million transfer from the Construction general account. CBO shows funding for the trust fund in the Operation and maintenance account.		

Inland waterways trust fund	84	83
OMB shows funding for the Inland Waterways Trust Fund in this account. CBO shows funding for the trust fund in the Construction, general account.		

Department of Interior:

Non-federal contributions, San Gabriel basin restoration fund	-5	-5
OMB shows the receipts for non-federal contributions in a separate account -- this account. CBO shows all receipts and expenditures in one account with budget authority equal to outlays.		

Central Valley Project Restoration Restoration Fund	-40	-40
OMB shows the receipts for the Central Valley Project Restoration Fund in a this receipt account. CBO shows all receipts and expenditures in one account with budget authority equal		

Bureau of Reclamation

Central Valley project restoration fund	50	50
OMB shows expenditures in this account. CBO shows both receipts and expenditures in this account including \$10 million of receipts for the sale of Sly Park.		

TABLE 4.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, FY 2003
DIVISION D

(in millions of dollars)

	Enacted	
	BA	OL
Water and related resources.....	29	73
<p>OMB shows the receipts for the sale of Sly Park in this account. CBO shows the receipts for the sale in the Central Valley project restoration fund. OMB includes \$39 million from the Judgment Fund for the settlement agreement of Sumner Peck Ranch, Inc. v. Bureau of Reclamation. CBO does not include this amount, since the Department of Justice determined that this Act made the Judgement Fund available for these payments after the CBO had released its official scoring estimates. OMB has lower estimates of outlays from new authority (-\$76 million) and higher estimates of outlays from prior-year authority (+149 million) than CBO.</p>		
Denali Commission:		
Denali Commission trust fund.....	11	11
<p>The difference in budget authority and outlays is due to OMB scoring the Denali Commission Trust Fund in the Energy and Water Development Appropriations bill. CBO scores the trust fund appropriation in the Agriculture and Rural Development Appropriations bill.</p>		
<u>Technical Outlay Estimating Differences:</u>		
Department of Energy:		
National Nuclear Security Administration		
Weapons activities.....	---	154
<p>OMB has higher estimates of outlays from prior-year authority (+\$154 million) than CBO.</p>		
Defense nuclear nonproliferation.....	---	35
<p>OMB has higher estimates of outlays from prior-year authority (+\$35 million) than CBO.</p>		
Cerro Grande Fire Activities.....	---	-76
<p>OMB has lower estimates of outlays from prior-year authority (-\$76 million) than CBO.</p>		
Environmental and Other Defense Activities		
Defense environmental restoration and waste management.....	---	138
<p>OMB has higher estimates of outlays from prior-year authority (+\$138 million) than CBO.</p>		
Other defense activities.....	---	-15
<p>OMB has higher estimates of outlays from new authority (+\$54 million) and lower estimates of outlays from prior-year authority (-\$69 million) than CBO.</p>		
Energy Programs		
Energy supply.....	---	-28
<p>OMB has lower estimates of outlays from new authority (-\$106 million) and higher estimates of outlays from prior-year authority (+\$78 million) than CBO.</p>		
Uranium Facilities Maintenance and Remediation.....	---	-30
<p>OMB has lower estimates of outlays from new authority (-\$29 million) and lower estimates of outlays from prior-year authority (-\$1 million) than CBO.</p>		

TABLE 4.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, FY 2003
DIVISION D
(in millions of dollars)

	Enacted	
	BA	OL
Department of Interior:		
Bureau of Reclamation		
California Bay-Delta restoration fund.....	---	-55
OMB estimates zero outlays while CBO estimates \$55 million in outlays from prior-year authority.		
Denali Commission	---	52
OMB has higher estimates of outlays from new authority (+\$15 million) and higher estimates of outlays from prior-year authority (+\$37 million).		
Other technical and estimating differences	---	-26
TOTAL DIFFERENCES	32	248
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING ²	26,196	25,876

SUMMARY

CBO TOTAL, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS BILL ¹	26,164	25,628
TOTAL DIFFERENCES	32	248
OMB TOTAL, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS BILL ²	26,196	25,876

¹ CBO estimates are based on CBO data received by OMB on 2/14/03 and include the effects of the emergency terrorist response funds for Sept. 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 5.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION E
(in millions of dollars)

	Enacted	
	BA	OL

OTHER DISCRETIONARY APPROPRIATIONS

CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ¹	16,301	16,205
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Scorekeeping Differences:

International Assistance Programs:

Overseas Private Investment Corporation:

Overseas Private Investment Corporation Program Account - Appropriation.....	1	1
Budget Authority difference is due to rounding. OMB has higher estimates of outlays from new authority (+\$3 million) and lower estimates of outlays from prior authority (-\$2 million) than CBO.		
Overseas Private Investment Corporation Noncredit Account - Appropriation.....	13	10
OMB has a lower estimate of collections than CBO does, resulting in the budget authority difference. OMB has lower estimates of outlays from new authority (-\$15 million) and higher estimates of outlays from prior authority (+\$25 million) than CBO.		

Technical Outlay Estimating Differences:

Department of State:

Emergency Refugee and Migration Assistance Fund.....	---	-13
OMB has lower estimates of outlays from prior-year authority (-\$13 million).		
International Narcotics Control and Law Enforcement - Appropriation.....	---	16
OMB has higher estimates of outlays from new authority (+\$22 million) and lower estimates of outlays from prior-year authority (-\$6 million).		
Migration and Refugee Assistance - Appropriation.....	---	34
OMB has higher estimates of outlays from new authority (+\$39 million) and lower estimates of outlays from prior-year authority (-\$5 million).		
Andean Counterdrug Initiative.....	---	125
OMB has higher estimates of outlays from new authority (+\$87 million) and higher estimates of outlays from prior-year authority (+\$38 million).		

International Assistance Programs:

International Security Assistance:

Peacekeeping Operations - Appropriation.....	---	25
OMB has higher estimates of outlays from prior-year authority (+\$25 million).		
Economic Support Fund - Appropriations.....	---	-177
OMB has lower estimates of outlays from new authority (-\$186 million) and higher estimates of outlays from prior-year authority (+\$9 million).		
Foreign Military Financing Program - Appropriation.....	---	87
OMB has higher estimates of outlays from new authority (+\$105 million) and lower estimates of outlays from prior-year authority (-\$18 million).		

Multilateral Assistance:

Contribution to the International Development Association - Appropriation.....	---	19
OMB has higher estimates of outlays from prior-year authority (+\$19 million).		
Contribution to the Asian Development Bank.....	---	23
OMB has higher estimates of outlays from prior-year authority (+\$23 million).		
Contribution to the International Bank for Reconstruction and Development.....	---	14
OMB has higher estimates of outlays from prior-year authority (+\$14 million).		
Contribution to Enterprise for the Americas Multilateral Investment.....	---	15

TABLE 5.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION E
(in millions of dollars)

	Enacted	
	BA	OL
OMB has higher estimates of outlays from prior-year authority (+\$15 million).		
Debt Restructuring - Appropriation.....	---	39
OMB has higher estimates of outlays from prior-year authority (+\$39 million).		
International Organizations and Programs - Appropriation.....	---	13
OMB has higher estimates of outlays from new authority (+\$4 million) and higher estimates of outlays from prior-year authority (+\$9 million).		
North American Development Bank - Appropriation.....	---	11
OMB has higher estimates of outlays from prior-year authority (+\$11 million).		
Global Fund to Fight HIV/AIDS, Malaria, and Tuberculosis - Appropriation.....	---	50
OMB has higher estimates of outlays from prior-year authority (+\$50 million).		
International Affairs Technical Assistance Program.....	---	15
OMB has lower estimates of outlays from new authority (-\$3 million) and higher estimates of outlays from prior-year authority (+\$18 million).		
Agency for International Development:		
Assistance for Eastern Europe and the Baltic States - Appropriation.....	---	-39
OMB has lower estimates of outlays from new authority (-\$24 million) and lower estimates of outlays from prior-year authority (-\$15 million).		
Sustainable Development Assistance Program - Appropriation.....	---	-17
OMB has lower estimates of outlays from prior-year authority (-\$17 million).		
Assistance For The Independent States of The Former Soviet Union.....	---	-93
OMB has lower estimates of outlays from new authority (-\$65 million) and lower estimates of outlays from prior-year authority (-\$28 million).		
Child Survival and Disease Programs - Appropriation.....	---	-142
OMB has lower estimates of outlays from new authority (-\$97 million) and lower estimates of outlays from prior-year authority (-\$45 million).		
Trade and Development Agency - Appropriation.....	---	9
OMB has higher estimates of outlays from prior-year authority (+\$9 million).		
Other technical estimating differences.....	---	36
Export-Import Bank of the United States:		
Export-Import Bank Loans Program Account.....	---	-11
OMB has higher estimates of outlays from new authority (+\$1 million) and lower estimates of outlays from prior-year authority (-\$12 million).		
TOTAL DIFFERENCES.....	14	50
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING.....	16,315	16,255
SUMMARY		
CBO TOTAL, FOREIGN OPERATIONS APPROPRIATIONS ¹.....	16,301	16,205
TOTAL DIFFERENCES.....	14	50
OMB TOTAL, FOREIGN OPERATIONS APPROPRIATIONS ².....	16,315	16,255

¹ CBO's estimates are based on CBO data received by OMB on 02/21/03 and include FY 2003 effects of the terrorist response funds for September 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 6.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION F

(in millions of dollars)

	Enacted	
	BA	OL

CONSERVATION CATEGORY APPROPRIATIONS

CBO ESTIMATE, CONSERVATION CATEGORY APPROPRIATIONS¹	-50	288
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Scorekeeping Differences:

Although the Conservation Spending Category (CSC) caps still exist, they are no longer in effect due to the expiration of key enforcement provisions of the Budget Enforcement Act. However, OMB identifies all FY 2003 budget authority (BA) that would be considered Conservation Spending appropriations, while CBO identifies only the FY 2003 BA impact from any changes related to prior-year CSC accounts. This leads to each of the BA differences noted below.

Department of Agriculture:

Forest Service:

State and Private Forestry.....	137	89
OMB has higher estimates of outlays from new authority (+\$103 million) and lower estimates of outlays from prior-year authority (-\$14 million) than CBO.		
Land acquisition.....	134	139
OMB has higher estimates of outlays from new authority (+\$88 million) and higher estimates of outlays from prior-year authority (+\$51 million) than CBO.		

Department of the Interior:

Bureau of Land Management:

Land acquisition.....	33	51
OMB has higher estimates of outlays from new authority (+\$10 million) and higher estimates of outlays from prior-year authority (+\$41 million) than CBO.		
Management of lands and resources.....	1	-5
OMB has higher estimates of outlays from new authority (+\$1 million) and lower estimates of outlays from prior-year authority (-\$6 million) than CBO.		
Payment in lieu of taxes.....	220	220
The entire outlay difference is due to the different treatment of Conservation Spending cap items by OMB and CBO (see explanation at beginning of this section).		

U.S. Fish and Wildlife Service:

Cooperative endangered species conservation fund.....	51	95
OMB has higher estimates of outlays from new authority (+\$5 million) and higher estimates of outlays from prior-year authority (+\$90 million) than CBO.		
State and tribal wildlife grants.....	65	40
OMB has higher estimates of outlays from new authority (+\$10 million) and higher estimates of outlays from prior-year authority (+\$30 million) than CBO.		
Land acquisition.....	73	32
OMB has higher estimates of outlays from new authority (+\$33 million) and lower estimates of outlays from prior-year authority (-\$1 million) than CBO.		
Resource Management.....	2	-2
OMB has higher estimates of outlays from new authority (+\$2 million) and lower estimates of outlays from prior-year authority (-\$4 million) than CBO.		
North American wetlands conservation fund.....	39	40
OMB has higher estimates of outlays from new authority (+\$27 million) and higher estimates of outlays from prior-year authority (+\$13 million) than CBO.		

TABLE 6.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION F

(in millions of dollars)

	Enacted	
	BA	OL
Stewardship grants.....	10	1
OMB has higher estimates of outlays from new authority (+\$2 million) and lower estimates of outlays from prior-year authority (-\$1 million) than CBO.		
Landowner incentive program.....	40	16
OMB has higher estimates of outlays from new authority (+\$8 million) and higher estimates of outlays from prior-year authority (+\$8 million) than CBO.		
National Park Service:		
Operation of the national park system.....	2	2
OMB has higher estimates of outlays from new authority (+\$1 million) and higher estimates of outlays from prior-year authority (+\$1 million) than CBO.		
Land acquisition and State assistance.....	172	60
OMB has higher estimates of outlays from new authority (+\$31 million) and higher estimates of outlays from prior-year authority (+\$29 million) than CBO.		
Historic preservation fund.....	69	90
OMB has higher estimates of outlays from new authority (+\$29 million) and higher estimates of outlays from prior-year authority (+\$61 million) than CBO.		
Bureau of Indian Affairs:		
Indian land and water claim settlements and miscellaneous payments.....	3	3
The entire outlay difference is due to the different treatment of Conservation Spending cap items by OMB and CBO (see explanation at beginning of this section).		
Other technical estimating differences.....	---	28
TOTAL DIFFERENCES.....	1,051	899
OMB ESTIMATE, CONSERVATION CATEGORY APPROPRIATIONS².....	1,001	1,187

OTHER DISCRETIONARY APPROPRIATIONS

CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS¹.....	19,932	18,606
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Scorekeeping Differences:

Although the Conservation Spending Category (CSC) caps still exist, they are no longer in effect due to the expiration of key enforcement provisions of the Budget Enforcement Act. However, OMB identifies all FY 2003 budget authority (BA) that would be considered Conservation Spending appropriations while CBO identifies only the FY 2003 BA impact from any changes related to prior-year CSC accounts. This leads in part to several BA differences in "other discretionary" accounts where noted below.

Department of Agriculture:

Forest Service:

Capital improvements and maintenance.....	1	141
OMB scores the \$0.5 million transfer to the State and private forestry for a hardwood tree grant as zero and CBO scores it as +\$1 million. OMB has higher estimates of outlays from new authority (+\$188 million) and lower estimates from prior-year authority (-\$47 million) than CBO.		

TABLE 6.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION F

(in millions of dollars)

	Enacted	
	BA	OL
State and Private Forestry..... The BA difference is mostly due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). Additionally, OMB scores the \$0.5 million transfer from Capital improvement and maintenance for a hardwood tree grant as zero and CBO scores it as +\$1 million. OMB has higher estimates of outlays from new authority (+\$19 million) and lower estimates from prior-year authority (-\$90 million) than CBO.	-138	-71
Forest Service permanent appropriations..... OMB scores the budget authority for extension of the Stewardship End Results Contract in section 323 of the enacted bill and CBO scores it beginning in FY 2004. OMB has higher estimates of outlays from new authority (+\$64 million) than CBO.	1	64
Land acquisition..... The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has higher estimates of outlays from new authority (+\$33 million) and lower estimates of outlays from prior-year authority (-\$81 million) than CBO.	-134	-48
Department of Energy:		
Fossil energy research and development..... OMB scores \$2 million for a transfer from the Energy Conservation account pursuant to P.L. 107-063, which made permanently available to the Fossil Energy research and development account 50 percent of the funds provided in any year for the Energy Efficiency Science Initiative, and CBO does not. OMB has higher estimates of outlays from new authority (+\$63 million) and higher estimates of outlays from prior-year authority (+\$35 million) than CBO.	2	98
Energy conservation..... OMB scores \$3 million for a transfer from the Energy Conservation account pursuant to P.L. 107-063, which made permanently available to the Fossil Energy research and development account 50 percent of the funds provided in any year for the Energy Efficiency Science Initiative, and CBO does not. OMB has lower estimates of outlays from new authority (-\$47 million) and higher estimates of outlays from prior-year authority (+\$54 million) than CBO.	-3	7
Department of the Interior:		
Service charges, deposits, and forfeitures, BLM (offsetting receipt)..... The FY 2003 Budget proposes collecting \$8 million in proprietary receipts to offset administrative expenses and other costs. OMB scores these revenues as offsetting receipts in this account, which are credited as offsets against the budget authority and outlay totals of the agency that generates the receipts. CBO scores these revenues as offsetting collections, and credits them as offsets against budget authority and outlay totals of the expenditure account from which they will be spent.	-8	-8
Bureau of Land Management:		
Management of lands and resources..... The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has higher estimates of outlays from new authority (+\$24 million) and lower estimates of outlays from prior-year authority (-\$60 million) than CBO.	-1	-36
Payment in lieu of taxes..... The BA and outlay difference is due to different treatment of the Conservation Spending Category (see explanation at beginning of this section).	-220	-220

TABLE 6.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION F

(in millions of dollars)

	Enacted	
	BA	OL
Service charges, deposits, and forfeitures..... OMB scores the revenues as offsetting receipts, and deducts them from agency level budget authority and outlay totals. CBO scores these revenues as offsetting collections, and credits these collections directly to this account from which they will be spent. OMB has higher estimates of outlays from new authority (+\$8 million) and lower estimates of outlays from prior-year authority (-\$4 million) than CBO.	8	4
Land acquisition..... The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has lower estimates of outlays from new authority (-\$5 million) and lower estimates of outlays from prior-year authority (-\$33 million) than CBO.	-33	-38
Office of Surface Mining:		
Abandoned mine reclamation fund..... OMB scores the mandatory transfer to the United Mine Workers Combined Benefit Fund in FY 2003, CBO scores the mandatory transfer beginning in FY 2004. OMB estimates that the earmarked \$34 million will cover the nonfederal portion of the Fund's deficit for both 2003 and 2004. OMB has higher estimates of outlays from new authority (+\$10 million) and lower estimates of outlays from prior-year authority (-\$28 million) than CBO.	34	-18
U.S. Fish and Wildlife Service:		
Resource Management..... The BA difference is mostly due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). Also, OMB does not score the provision (section 147) that would make available \$1 million from the Construction account for the hangar roof replacement at Midway Atoll National Wildlife Refuge, while CBO does. OMB has higher estimates of outlays from new authority (+\$26 million) and higher estimates of outlays from prior-year authority (+\$57 million) than CBO.	-3	83
Construction..... OMB does not score the provision (section 147) that would make available \$1 million to the Resource Management account for the hangar roof replacement at Midway Atoll National Wildlife Refuge, while CBO does. OMB has lower estimates of outlays from prior-year authority (-\$16 million) than CBO.	1	-16
State and tribal wildlife grants..... The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has lower estimates of outlays from new authority (-\$7 million) and lower estimates of outlays from prior-year authority (-\$11 million) than CBO.	-65	-18
Land acquisition..... The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has lower estimates of outlays from new authority (-\$28 million) and higher estimates of outlays from prior-year authority (+\$5 million) than CBO.	-73	-23
Cooperative endangered species conservation fund..... The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has lower estimates of outlays from new authority (-\$13 million) and lower estimates of outlays from prior-year authority (-\$31 million) than CBO.	-51	-44

TABLE 6.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION F

(in millions of dollars)

	Enacted	
	BA	OL
North American wetlands conservation fund.....	-39	-31
<p>The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has lower estimates of outlays from new authority (-\$10 million) and lower estimates of outlays from prior-year authority (-\$21 million) than CBO.</p>		
Stewardship grants.....	-10	---
<p>The BA difference is mostly due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). Further, OMB scores both the +\$10 million in new budget authority and the -\$10 million rescission of prior-year obligation under the Conservation Spending Category (CSC), while CBO scores only the -\$10 million rescission under CSC. CBO scores the \$10 million in new budget authority as "other" discretionary.</p>		
Landowner incentive program.....	-40	-10
<p>The BA difference is mostly due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). Further, OMB scores both the +\$40 million in new budget authority and the -\$40 million rescission of prior-year obligation under the Conservation Spending Category (CSC), while CBO scores only the -\$40 million rescission under CSC. CBO scores the \$40 million in new budget authority as "other" discretionary. OMB has lower estimates of outlays from prior-year authority (-\$10 million) than CBO.</p>		
National Park Service:		
Operation of the national park system.....	-1	7
<p>The BA difference is mostly due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). Also, OMB scores \$1 million more than CBO for section 137 reappropriation of funds (for a total of \$2 million) provided in P.L. 107-116 for the National Museum of African American History and Culture Plan for Action Presidential Commission. OMB has lower estimates of outlays from new authority (-\$77 million) and higher estimates of outlays from prior-year authority (+\$84 million) than CBO.</p>		
Land acquisition and State assistance.....	-172	-31
<p>The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has lower estimates of outlays from new authority (-\$27 million) and lower estimates of outlays from prior-year authority (-\$4 million) than CBO.</p>		
Historic preservation fund.....	-69	-93
<p>The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has lower estimates of outlays from new authority (-\$25 million) and lower estimates of outlays from prior-year authority (-\$68 million) than CBO.</p>		
Bureau of Indian Affairs:		
Operation of Indian programs.....	-1	-17
<p>The BA difference is due rounding. OMB has higher estimates of outlays from new authority (+\$21 million) and lower estimates of outlays from prior-year authority (-\$38 million) than CBO.</p>		
Indian land and water claim settlements and miscellaneous payments.....	-3	-4
<p>The BA difference is due to different treatment of the Conservation Spending Category (see explanation at the beginning of this section). OMB has lower estimates of outlays from new authority (-\$4 million) than CBO.</p>		
CBO Rounding Adjustment.....	-5	---
<p>CBO uses this account to bring account level detail (tracked in thousands) in line with the bill total (tracked in millions).</p>		

TABLE 6.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION F

(in millions of dollars)

	Enacted	
	BA	OL

Technical Outlay Estimating Differences:

Department of Agriculture:

Forest Service:

National forest system.....	---	-19
OMB has higher estimates of outlays from new authority (+\$43 million) and lower estimates of outlays from prior-year authority (-\$62 million) than CBO.		
Wildland fire management.....	---	186
OMB has higher estimates of outlays from new authority (+\$413 million) and lower estimates of outlays from prior-year authority (-\$227 million) than CBO.		
Working capital fund.....	---	25
OMB has higher estimates of outlays from new authority (+\$25 million) than CBO.		
Forest Service trust fund.....	---	47
OMB has higher estimates of outlays from new authority (+\$47 million) than CBO.		

Department of Energy:

Clean coal technology.....	---	85
OMB has higher estimates of outlays from prior-year authority (+\$85 million) than CBO.		

Department of Health and Human Services:

Indian Health Services.....	---	124
OMB has higher estimates of outlays from new authority (+\$137 million) and lower estimates of outlays from prior-year authority (-\$13 million) than CBO.		
Indian health facilities.....	---	-21
OMB has lower estimates of outlays from prior-year authority (-\$21 million) than CBO.		

Department of the Interior:

Bureau of Land Management:

Wildland fire management.....	---	221
OMB has higher estimates of outlays from new authority (+\$164 million) and higher estimates of outlays from prior-year authority (+\$57 million) than CBO.		

U.S. Geological Survey:

Surveys, investigations, and research.....	---	16
OMB has lower estimates of outlays from new authority (-\$13 million) and higher estimates of outlays from prior-year authority (+\$29 million) than CBO.		

National Park Service:

Construction and major maintenance	---	25
OMB has lower estimates of outlays from new authority (-\$17 million) and higher estimates of outlays from prior-year authority (+\$42 million) than CBO.		

Bureau of Indian Affairs:

Construction.....	---	41
OMB has lower estimates of outlays from new authority (-\$17 million) and higher estimates of outlays from prior-year authority (+\$58 million) than CBO.		

TABLE 6.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION F

(in millions of dollars)

	Enacted	
	BA	OL
Presidio Trust	---	15
OMB has lower estimates of outlays from new authority (-\$24 million) and higher estimates of outlays from prior-year authority (+\$39 million) than CBO.		
Other technical outlay estimating differences	---	15
TOTAL DIFFERENCES	-1,022	438
OMB ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ²	18,910	19,044

SUMMARY

CBO TOTAL, INTERIOR AND RELATED AGENCIES APPROPRIATIONS BILL ¹	19,882	18,894
TOTAL DIFFERENCES	29	1,337
OMB TOTAL, INTERIOR AND RELATED AGENCIES APPROPRIATIONS BILL ²	19,911	20,231

¹ CBO's estimates are based on CBO data received by OMB on February 13, 2003 and include the FY 2003 effects of the emergency terrorist response funds for Sept. 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 7.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENTS OF LABOR, HEALTH AND HUMAN SERVICES, EDUCATION AND
RELATED AGENCIES APPROPRIATIONS ACT, FY 2003, DIVISION G
(in millions of dollars)

	Enacted	
	BA	OL

OTHER DISCRETIONARY APPROPRIATIONS

CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ¹	133,399	125,067
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Scorekeeping Differences:

Department of Education:

Office of Student Financial Assistance:

Student financial assistance.....	-1	-1,261
<p>The BA difference is due to rounding. In addition, OMB has higher estimates of outlays from new authority (+685 million) and lower estimates of outlays from prior-year authority (-\$1,946 million) than CBO.</p>		

Social Security Administration:

Supplemental Security Income.....	23	80
<p>OMB scores funds enacted in excess of \$7 million for the "Research and Demonstration" portion of the SSI account as discretionary because spending for this account is controllable through the appropriations process. CBO scores the entire "Research and Demonstration" portion as mandatory. In addition, OMB has higher estimates of outlays from new authority (+\$79 million) and slightly higher estimates of outlays from prior-year authority (+\$1 million) than CBO.</p>		

Railroad Retirement Board:

Federal Windfall Subsidy.....	8	8
<p>CBO scores an estimated \$8 million in anticipated taxes on benefits from discretionary appropriations in this this account. OMB scores these revenues as mandatory.</p>		

CBO Rounding Adjustment.....	-1	---
<p>CBO uses this account to bring the account level detail (tracked in thousands) in line with the bill total (tracked in millions).</p>		

Technical Outlay Estimating Differences:

Department of Education:

Office of Elementary and Secondary Education:

Education reform.....	---	278
<p>OMB has higher estimates of outlays from prior-year authority (+\$278 million) than CBO.</p>		
Education for the disadvantaged.....	---	-78
<p>OMB has higher estimates of outlays from new authority (+\$253 million) and lower estimates of outlays from prior-year authority (-\$331 million) than CBO.</p>		
School improvement programs.....	---	-723
<p>OMB has higher estimates of outlays from new authority (+\$69 million) and lower estimates of outlays from prior-year authority (-\$792 million) than CBO.</p>		

Office of Postsecondary Education:

Higher education.....	---	105
<p>OMB has lower estimates of outlays from new authority (-\$1 million) and higher estimates of outlays from prior-year authority (+\$106 million) than CBO.</p>		

TABLE 7.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENTS OF LABOR, HEALTH AND HUMAN SERVICES, EDUCATION AND
RELATED AGENCIES APPROPRIATIONS ACT, FY 2003, DIVISION G
(in millions of dollars)

	Enacted	
	BA	OL
Institute of Education Sciences:		
Institute of education sciences.....	---	71
OMB has lower estimates of outlays from new authority (-\$8 million) and higher estimates of outlays from prior-year authority (+\$79 million) than CBO.		
Department of Education, Other technical estimating differences.....	---	-21
Department of Health and Human Services:		
Health Resources and Services Administration:		
Health resources and services.....	---	-107
OMB has lower estimates of outlays from new authority (-\$137 million) and higher estimates of outlays from prior-year authority (+\$30 million) than CBO.		
Centers for Disease Control and Prevention:		
Disease control, research, and training.....	---	130
OMB has lower estimates of outlays from new authority (-\$39 million) and higher estimates of outlays from prior-year authority (+\$169 million) than CBO.		
National Institutes of Health:		
National Institutes of Health.....	---	526
OMB has higher estimates of outlays from new authority (+\$222 million) and higher estimates of outlays from prior-year authority (+\$304 million) than CBO.		
Substance Abuse and Mental Health Services Administration:		
Substance abuse and mental health services.....	---	-87
OMB has lower estimates of outlays from new authority (-\$45 million) and lower estimates of outlays from prior-year authority (-\$42 million) than CBO.		
Agency for Healthcare Research and Quality:		
Healthcare policy and research.....	---	120
OMB has higher estimates of outlays from new authority (+\$266 million) and lower estimates of outlays from prior-year authority (-\$146 million) than CBO.		
Administration for Children and Families:		
Low income home energy assistance.....	---	-260
OMB has lower estimates of outlays from new authority (-\$176 million) and lower estimates of outlays from prior-year authority (-\$84 million) than CBO.		
Children and families services programs.....	---	150
OMB has higher estimates of outlays from new authority (+\$801 million) and lower estimates of outlays from prior-year authority (-\$651 million) than CBO.		
Administration on Aging:		
Aging services programs.....	---	-63
OMB has lower estimates of outlays from new authority (-\$99 million) and higher estimates of outlays from prior-year authority (+\$36 million) than CBO.		

TABLE 7.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENTS OF LABOR, HEALTH AND HUMAN SERVICES, EDUCATION AND
RELATED AGENCIES APPROPRIATIONS ACT, FY 2003, DIVISION G
(in millions of dollars)

	Enacted	
	BA	OL
Departmental Management:		
General departmental management.....	---	32
OMB has higher estimates of outlays from new authority (+\$200 million) and lower estimates of outlays from prior-year authority (-\$168 million) than CBO.		
Department of Health and Human Services, Other technical estimating differences.....	---	4
Department of Labor:		
Employment and Training Administration:		
Training and employment services.....	---	574
OMB has higher estimates of outlays from new authority (+\$114 million) and higher estimates of outlays from prior-year authority (+\$460 million) than CBO.		
Bureau of Labor Statistics:		
Salaries and expenses.....	---	68
OMB has higher estimates of outlays from new authority (+\$3 million) and higher estimates of outlays from prior-year authority (+\$65 million) than CBO.		
Departmental Management:		
Salaries and expenses.....	---	147
OMB has higher estimates of outlays from new authority (+\$35 million) and higher estimates of outlays from prior-year authority (+\$112 million) than CBO.		
Department of Labor, Other technical estimating differences.....	---	-1
Social Security Administration:		
Federal old-age and survivors insurance trust fund.....	---	98
OMB has higher estimates of outlays from new authority (+\$83 million) and higher estimates of outlays from prior-year authority (+\$15 million) than CBO.		
Federal disability insurance trust fund.....	---	54
OMB has higher estimates of outlays from new authority (+\$45 million) and higher estimates of outlays from prior-year authority (+\$9 million) than CBO.		
Other technical estimating differences.....	---	39
TOTAL DIFFERENCES.....	29	-117
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING ².....	133,428	124,950

SUMMARY

CBO TOTAL, Labor, HHS, Education, and Related Agencies Appropriations Bill ¹.....	133,399	125,067
TOTAL DIFFERENCES.....	29	-117
OMB TOTAL, Labor, HHS, Education, and Related Agencies Appropriations Bill ².....	133,428	124,950

¹ CBO's estimates are based on CBO data received by OMB on 2/20/03 and they include the effects of the emergency terrorist response funds for Sept. 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 8.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, LEGISLATIVE BRANCH APPROPRIATIONS ACT, FY 2003
DIVISION H
(in millions of dollars)

	Enacted	
	BA	OL
<u>OTHER DISCRETIONARY APPROPRIATIONS</u>		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS¹	3,362	3,424
<u>Technical Outlay Estimating Differences:</u>		
Legislative Branch:		
Senate:		
Consolidated Senate Accounts.....	---	14
OMB has higher outlays from new authority (+\$87 million) and lower estimates of outlays from prior-year authority (-\$73 million) than CBO.		
House of Representatives:		
Salaries and Expenses.....	---	33
OMB has higher estimates of outlays from new authority (+\$48 million) and lower estimates of outlays from prior-year authority (-\$15 million) than CBO.		
Joint Items:		
Consolidated Joint Items Accounts.....	---	-31
OMB has higher estimates of outlays from new authority (+\$17 million) and lower estimates of outlays from prior-year authority (-\$48 million) than CBO.		
Architect of the Capitol:		
Consolidated Architect of the Capitol Accounts.....	---	104
OMB has higher estimates of outlays from new authority (+\$52 million) and higher estimates of outlays from prior-year authority (+\$52 million) than CBO.		
Botanic Garden:		
Salaries and Expenses.....	---	-1
OMB has lower estimates of outlays from prior-year authority (-\$1 million) than CBO.		
Library of Congress:		
Consolidated Library of Congress Accounts.....	---	-58
OMB has lower estimates of outlays from new authority (-\$25 million) and lower estimates of outlays from prior-year authority (-\$33 million) than CBO.		
Government Printing Office:		
Consolidated Government Printing Office Accounts.....	---	-3
OMB has lower estimates of outlays from new authority (-\$3 million) than CBO.		
General Accounting Office		
Salaries and Expenses.....	---	18
OMB has higher estimates of outlays from new authority (+\$29 million) and lower estimates of outlays from prior-year authority (-\$11 million) than CBO.		
Legislative Branch Boards and Commissions:		
Russian Leadership Development Center trust fund.....	---	1
OMB has higher estimates of outlays from new authority (+\$1 million) than CBO.		
TOTAL DIFFERENCES	---	77
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING²	3,362	3,501

¹ CBO estimates received by OMB on 2/13/2003 and include FY 2003 effects of emergency terrorist response funds for September 11th, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 9.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION I
(in millions of dollars)

	Enacted	
	BA/OB	OL
<u>HIGHWAY CATEGORY APPROPRIATIONS</u>		
CBO ESTIMATE, HIGHWAY CATEGORY APPROPRIATIONS¹	32,404	29,100
<u>Technical Outlay Estimating Differences:</u>		
Department of Transportation:		
Scoring Adjustment For Breaching TEA-21 Caps (Category Adjustment)	---	2,111
CBO and OMB scores amounts in excess of the TEA-21 cap on highways in the "Other Discretionary Category." Due to different outlay rates, CBO and OMB have different estimates of the breach. CBO estimates that outlays exceed the TEA-21 caps by \$3,013 million and OMB estimates that outlays exceed the caps by \$902 million.		
Federal Highway Administration:		
Federal-aid highways.....	---	-1,308
OMB has higher estimates of outlays from new authority (+\$758 million) and lower estimates of prior-year authority (-\$2,066 million).		
Federal Transit Administration:		
Formula grants.....	---	-768
OMB has lower estimates of outlays from new authority (-\$252 million) and prior-year authority (-\$516 million) than CBO.		
Transit planning and research.....	---	-48
OMB has lower estimates of outlays from new authority (-\$11 million) and lower estimates of outlays from prior-year authority (-\$37 million) than CBO.		
Other technical estimating differences	---	13
	-----	-----
TOTAL DIFFERENCES	---	---
	-----	-----
OMB ESTIMATE, HIGHWAY CATEGORY APPROPRIATIONS²	32,404	29,100
MEMORANDUM:		
Obligation Limitation, CBO Scoring	31,432	
CBO scores the transfer of Highway Trust Fund money to Mass transit as BA (+\$972 million); OMB scores this as obligation limitations.		
Obligation Limitation, OMB Scoring	32,404	

TABLE 9.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION I
(in millions of dollars)

	Enacted	
	BA/OB	OL
<u>MASS TRANSIT CATEGORY APPROPRIATIONS</u>		
CBO ESTIMATE, MASS TRANSIT CATEGORY APPROPRIATIONS¹	7,226	6,030
<u>Scorekeeping Differences:</u>		
Department of Transportation:		
Federal Transit Administration:		
Formula grants.....	-50	-237
CBO does not score the \$50 million transfer to capital investment grants. OMB has lower estimates of outlays from new authority (-\$177 million) and lower estimates of outlays from prior-year authority (-\$60 million).		
Capital investment grants.....	80	-161
The act provides \$80 million increase by transfer to this account, \$50 million from formula grants and another \$30 million from Reverse Commute Grants. CBO does not score the transfers to this account, but OMB does score it to this account. OMB has lower estimates of outlays from new budget authority (-\$82 million) and lower estimates of outlays from prior-year authority (-\$79 million).		
Reverse Commute Grants.....	-30	16
OMB scores the \$30 million transfer of discretionary appropriation to capital investment grants (an additional \$15 million in mandatory fund is also transferred to capital investment grants). OMB has lower estimates of outlays from new authority (-\$2 million) and higher estimates of outlays from prior-year authority (+\$18 million).		
Scoring Adjustment For Breaching TEA-21 Caps (Category Adjustment)	---	359
CBO and OMB scores amounts in excess of the TEA-21 cap on highways in the "Other Discretionary Category." Due to different outlay rates, CBO and OMB have different estimates of the breach. CBO estimates that outlays exceed the TEA-21 caps by \$359 million.		
Other Technical Estimating Differences	---	23
TOTAL DIFFERENCES	---	---
OMB ESTIMATE, MASS TRANSIT CATEGORY APPROPRIATIONS²	7,226	6,030
MEMORANDUM:		
Obligation Limitation, CBO Scoring	5,781	
Obligation Limitation, OMB Scoring	5,781	

TABLE 9.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION I
(in millions of dollars)

	Enacted	
	BA/OB	OL

OTHER DISCRETIONARY APPROPRIATIONS

CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ¹	23,155	27,188
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Scorekeeping Differences:

Department of Transportation:

Coast Guard:

Research and Development.....	-1	1
The BA difference is due to rounding. OMB has higher estimates of outlays from new authority (+\$4 million) and lower estimates of outlays from prior-year authority (-\$3 million) than CBO.		

Transportation Security Administration:

Transportation Security Administration.....	428	263
OMB has lower estimates (+\$428 million) of offsetting collections from user fees than CBO. OMB has higher estimates of outlays from new authority (+\$209 million) and prior-year authority (+\$54 million).		

Rounding Plug.....	-5	---
CBO includes a rounding plug to reflect the appropriation of sums less than \$500,000.		

NOTE: The differences in estimates for the following two accounts are due to different scoring conventions used by OMB and CBO. The different conventions used do not result in a net budget authority difference, but do result in net technical outlay estimating differences (in estimates of outlays from both new and prior-year authority).

Federal Aviation Administration:

Operations.....	-3,799	-3,896
OMB scoring splits FAA appropriations between the Operations account and the Trust fund share of FAA operations account, while CBO scores the total amount to the Operations		
Trust fund share of FAA operations.....	3,799	3,823
OMB scoring splits FAA appropriations between the Operations account and the Trust fund share of FAA operations account, while CBO scores the total amount to the Operations		

Technical Outlay Estimating Differences:

Department of Transportation:

Coast Guard:

Operations.....	---	-78
OMB has lower estimates of outlays from prior-year authority (-\$78 million) than CBO.		
Acquisition, construction, and improvements.....	---	-69
OMB has higher estimates of outlays from new authority (+\$35 million) and lower estimates of outlays from prior-year authority (-\$104 million) than CBO.		

Pipeline Safety.....	---	11
The BA difference is due to rounding. OMB has higher estimates of outlays from new authority (+\$23 million) and lower estimates of outlays from prior-year authority (-\$12 million) than CBO.		

Federal Aviation Administration:

Facilities and equipment.....	---	-282
OMB has lower estimates of outlays from new authority (-\$284 million) and higher estimates of outlays from prior-year authority (+\$2 million) than CBO.		

TABLE 9.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION I
(in millions of dollars)

	Enacted	
	BA/OB	OL
Grants-in-aid for airports.....	---	-131
OMB has higher estimates of outlays from new authority (+\$31 million) and lower estimates of outlays from prior-year authority (-\$162 million).		
Federal Highway Administration:		
Federal-Aid Highways.....	---	-118
CBO does not score outlays for a rescission of contract authority (-\$71 million). OMB has lower estimates of outlays for prior-year authority (-\$47 million) than CBO.		
Federal Railroad Administration:		
Capital Grants to the National Railroad Passenger Corporation.....	---	50
OMB has higher estimates of outlays from prior-year authority (+\$50 million) than CBO.		
Alaska railroad rehabilitation.....	---	17
OMB has higher estimates of outlays from prior-year authority (+\$17 million) than CBO.		
Federal Transit Administration:		
Reverse Commute Grants.....	---	-50
OMB has lower estimates of outlays from prior-year authority (-\$50 million).		
Capital Investment Grants.....	---	20
OMB has higher estimates of outlays from prior-year authority (+\$20 million).		
Federal Motor Carrier Safety Association:		
Border Enforcement Program.....	---	-96
OMB has lower estimates of outlays from prior-year authority (-\$96 million).		
National Highway Traffic Safety Agency:		
Operations and Research.....	---	30
OMB has higher estimates of outlays from prior-year authority (+\$30 million).		
<u>Department of the Treasury</u>		
Air Transportation Stabilization program account.....	---	-81
CBO assumes that a rescission of funds for this account will not have any outlay effect. OMB estimates that the rescission reduces outlays by -\$81 million.		
Scoring Adjustment For Breaching TEA-21 Caps (Category Adjustment).....	---	-2,465
OMB and CBO add back the breach of the TEA-21 cap in Mass Transit and Highways to the "Other Discretionary" category. OMB estimates that outlays exceed the cap by 907 million, while CBO estimates that outlays exceed the caps by \$3,372 million.		
Other technical estimating differences.....	--- 0	-61
TOTAL DIFFERENCES.....	422	-3,112
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING².....	23,577	24,077
MEMORANDUM:		
Obligation Limitation, CBO Scoring*	3,685	
Obligation Limitation, OMB Scoring	3,400	
CBO scores the appropriation of \$285 million from the Highway Trust Fund in Section 344 as Obligation Limitation, OMB scores it as budget authority.		

TABLE 9.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES
APPROPRIATIONS ACT, FY 2003, DIVISION I
(in millions of dollars)

	Enacted	
	BA/OB	OL

SUMMARY

CBO TOTAL, TRANSPORTATION ¹	63,757	62,318
TOTAL DIFFERENCES	422	-3,112
OMB TOTAL, TRANSPORTATION ²	63,207	59,207

¹ CBO amount for Obligation Limitation for the Highway Category. CBO totals include FY 2003 effects of the emergency terrorist response funds for September 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 10.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, TREASURY DEPARTMENT AND GENERAL GOVERNMENT
APPROPRIATIONS ACT, FY 2003, DIVISION J

(in millions of dollars)

	Enacted	
	BA	OL
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ¹	19,826	18,373
<u>Scorekeeping Differences:</u>		
Department of Treasury:		
US Customs:		
Customs Services at Small Airports (offsetting receipts).....	3	3
CBO scores a negative \$3 million in offsetting receipts as discretionary while OMB defines it as mandatory.		
Executive Office of the President (EXOP):		
Office of National Drug Control Policy:		
Salaries and Expenses.....	-1	-3
The difference in Budget Authority is due to rounding. OMB has lower estimates of outlays from prior-year authority (-\$3 million) than CBO.		
General Services Administration:		
Real Property Activities:		
Federal Buildings Fund.....	1	-98
CBO's estimates are lower due to rounding differences in multiple subaccounts. OMB has higher estimates of outlays from new authority (+\$71 million) and lower estimates of outlays from prior-year authority (-\$169 million) than CBO.		
National Archives and Records Administration:		
National Historical Publications and Records Commission.....	1	3
Difference is due to rounding rules used by OMB and CBO. OMB has higher estimates of outlays from new authority (+\$1 million) and higher estimates of outlays from prior-year authority (+\$2 million) than CBO.		
CBO rounding adjustment.....	-1	---
CBO uses this account to bring the account level detail (tracked in thousands) in line with the bill total (tracked in millions).		
<u>Technical Outlay Estimating Differences:</u>		
Department of Treasury:		
Departmental Offices:		
Salaries and Expenses.....	---	25
OMB has higher estimates of outlays from new authority (+\$1 million) and higher estimates of outlays from prior-year authority (+\$24 million) than CBO.		
Violent Crime Reduction Program.....	---	52
OMB has higher estimates of outlays from prior-year authority (+\$52 million) than CBO.		
US Customs:		
Operation, Maintenance and Procurement, Air and Marine Interdiction.....	---	-14
OMB has lower estimates of outlays from prior-year authority (-\$14 million) than CBO.		
Automation Modernization.....	---	57
OMB has higher estimates of outlays from new authority (+\$2 million) and higher estimates of outlays from prior-year authority (+\$55 million) than CBO.		
Bureau of Engraving and Printing:		

TABLE 10.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, TREASURY DEPARTMENT AND GENERAL GOVERNMENT
APPROPRIATIONS ACT, FY 2003, DIVISION J
(in millions of dollars)

	Enacted	
	BA	OL
Bureau of Engraving and Printing Fund.....	---	20
OMB has higher estimates of outlays from prior-year authority (+\$20 million) than CBO.		
Internal Revenue Services:		
Information Systems.....	---	-36
OMB has lower estimates of outlays from prior-year authority (-\$36 million) than CBO.		
Business Systems Modernization.....	---	68
OMB has higher estimates of outlays from new authority (+\$128 million) and lower estimates of outlays from prior-year authority (-\$60 million) than CBO.		
Election Reform Programs.....	---	669
OMB has higher estimates of outlays from new authority (+\$669 million) than CBO.		
Other technical estimating differences.....	---	20
TOTAL DIFFERENCES.....	3	766
OMB ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ².....	19,829	19,139
<u>SUMMARY</u>		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ¹.....	19,826	18,373
TOTAL DIFFERENCES.....	3	766
OMB ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS ².....	19,829	19,139

¹ CBO's estimates are based on CBO data received by OMB on 02/20/03 and include FY 2003 effects of the emergency terrorist response funds for Sept. 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 11.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENTS OF VETERANS AFFAIRS, HOUSING AND URBAN DEVELOPMENT, AND
INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2003, DIVISION K
(in millions of dollars)

	Enacted	
	BA	OL

OTHER DISCRETIONARY APPROPRIATIONS

CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS¹.....	90,350	96,535
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Scorekeeping Differences:

Department of Housing and Urban Development:

Department of Housing and Urban Development:

FHA general and special risk program account, negative subsidies-offsetting receipts.....	48	104
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OMB and CBO have different estimates of the negative subsidy that this program generates. OMB has a lower estimate (+\$52 million in BA and OL) of negative subsidy that this program generates than CBO; OMB estimates -\$173 million in negative subsidy and CBO estimates -\$225 million. In addition, the Administration proposed, and Congress accepted, a \$14 million contingency for FHA administrative expenses. CBO assumes that some of this contingency will be needed for a larger volume and thus scores it at \$4 million in BA. OMB estimates that the contingency will not be required and does not score an amount for this contingency (-\$4 million). OMB has higher estimates of outlays from new authority (+\$104 million) than CBO.

Government National Mortgage Association:

Guarantees of mortgage-backed securities loan guarantee program account.....	-41	-41
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OMB and CBO have differing assumptions on how much negative subsidy this program will generate. OMB estimates -\$398 million, or \$40 million more in negative subsidy, than CBO's -\$358 million estimate. Additionally, OMB scores \$10 million in administrative expenses whereas CBO scores these expenses at \$11 million.

Housing Programs:

FHA-mutual mortgage insurance program account/financing account/liquidating account.....	-186	-124
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OMB and CBO differ in estimates of negative subsidies that these programs will generate. OMB estimates \$186 million more in negative subsidies (-\$2,938 million) than CBO's estimate (-\$2,753 million). The outlay difference results from OMB's higher (+\$62 million) first-year spendout rate estimate for FHA administrative expenses.

Department of Veterans Affairs:

Department of Veterans Affairs:

Medical care collections-offsetting receipts.....	-103	-103
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OMB and CBO have different assumptions for the collection of first-party and third-party fees. CBO estimates VA collections at -\$1,386 million, while OMB estimates -\$1,489 million.

Veterans Health Administration:

Medical care.....	103	8
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BA difference results from differences in estimates in spending from offsetting collections. OMB estimates \$103 million more in collections than CBO. OMB has lower estimates of outlays from new authority (-\$479 million) and higher estimates of outlays from prior-year authority (+\$487 million) than CBO.

Veterans Benefits Administration:

Miscellaneous veterans housing loan program account.....	1	1
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Budget authority difference is due to rounding. OMB has higher estimates of outlays from new authority (+\$1 million) than CBO.

Veterans Housing benefit program fund.....	-1	-1
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Budget authority difference is due to rounding. OMB has lower estimates of outlays from new authority (-\$1 million) than CBO.

TABLE 11.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENTS OF VETERANS AFFAIRS, HOUSING AND URBAN DEVELOPMENT, AND
INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2003, DIVISION K
(in millions of dollars)

	Enacted	
	BA	OL
Department of the Treasury:		
Community Development Financial Institutions program account.....	-2	6
CBO scores the Interagency Council on the Homeless as part of the CDFI program account resulting in a budget authority difference of -\$2 million. OMB and CBO both assume a 100 percent spendout rate for the Council. However, in aggregate, OMB has higher estimates of outlays from new authority (+\$3 million) and higher estimates of outlays from prior-year authority (+\$3 million) than CBO.		
Executive Office of the President:	-1	-1
Budget authority difference is due to rounding. OMB has lower estimates of outlays from prior-year authority (-\$1 million) than CBO.		
Federal Emergency Management Agency:		
National Flood Insurance Fund.....	1	---
Budget authority difference is due to OMB scoring an additional +\$1 million in collections than CBO does.		
National Science Foundation:		
National Science Foundation, Activities.....	4	4
OMB scores new funding for the National Science Board separately, resulting in a budget authority difference of +\$4 million. CBO scores the funding for the National Science Board in the National Science Foundation's Salaries and Expenses account. OMB assumes a first-year outlay rate of 100 percent.		
Salaries and Expenses.....	-4	-3
OMB scores new funding for the National Science Board separately, resulting in a budget authority difference of +\$4 million. CBO scores the funding for the National Science Board in the National Science Foundation's Salaries and Expenses account. CBO assumes a first-year outlay rate of 75 percent.		
Government-Wide Activities:		
Interagency Council on the Homeless.....	2	2
OMB scores the Interagency Council on the Homeless separately whereas CBO scores the Council as part of the CDFI program account resulting in a budget authority and outlay difference of +\$2 million.		
CBO Rounding Adjustment:	2	---
CBO uses this account to bring the bill total (tracked in millions) in line with the appropriations subcommittee's Comparative Statement of Budget Authority total (tracked in thousands).		
<u>Technical Outlay Estimating Differences:</u>		
Department of Housing and Urban Development:		
Public and Indian Housing:		
Housing Certificate Fund.....	---	239
OMB has higher estimates of outlays from new authority (+\$149 million) and outlays from prior-year authority (+\$90 million) than CBO.		
Public housing operating fund.....	---	-84
OMB has lower estimates of outlays from new authority (-\$67 million) and lower estimates of outlays from prior-year authority (-\$17 million) than CBO.		
Revitalization of severely distressed public housing (HOPE IV).....	---	76

TABLE 11.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENTS OF VETERANS AFFAIRS, HOUSING AND URBAN DEVELOPMENT, AND
INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2003, DIVISION K
(in millions of dollars)

	Enacted	
	BA	OL
OMB has higher estimates of outlays from new authority (+\$6 million) and from prior-year authority (+\$70 million) than CBO.		
Native American Housing Block Grant.....	---	60
OMB has lower estimates of outlays from new authority (-\$123 million) and higher estimates of outlays from prior-year authority (+\$183 million) than CBO.		
Public Housing Capital Fund.....	---	19
OMB has higher estimates of outlays from new authority (+\$87 million) and lower estimates of outlays from prior-year authority (-\$68 million) than CBO.		
Community Planning and Development:		
Community development block grants.....	---	308
OMB has higher estimates of outlays from prior-year authority (+\$308 million) than CBO.		
Homeless assistance grants.....	---	88
OMB has higher estimates of outlays from prior-year authority (+\$88 million) than CBO.		
Home investment partnership program.....	---	-101
OMB has higher estimates of outlays from new authority (+\$1 million) and lower estimates of outlays from prior-year authority (-\$102 million) than CBO.		
Shelter plus care renewals.....	---	52
OMB has higher estimates of outlays from prior-year authority (+\$52 million) than CBO.		
Housing Programs:		
Housing for special populations.....	---	54
OMB has lower estimates of outlays from new authority (-\$18 million) and higher estimates of outlays from prior-year authority (\$72 million) than CBO.		
Other Assisted Housing programs.....	---	37
OMB has higher estimates of outlays from prior-year authority (+\$37 million) than CBO.		
Office of Lead Hazard Control and Healthy Homes:		
Lead hazard reduction.....	---	-20
OMB has lower estimates of outlays from prior-year authority (-\$20 million) than CBO.		
Management and Administration:		
Salaries and Expenses.....	---	-15
OMB has higher estimates of outlays from new authority (+\$41 million) and lower estimates of outlays from prior-year authority (-\$56 million) than CBO.		
Working Capital Fund	---	27
OMB has higher estimates of outlays from new authority (+\$27 million) than CBO.		
Department of Veterans Affairs:		
Construction:		
Construction, major projects.....	---	-63
OMB estimates lower outlays from prior-year authority (-\$63 million) than CBO.		
Grants for construction of State extended care facilities.....	---	10
OMB has higher estimates of outlays from prior-year authority (+\$10 million) than CBO.		

TABLE 11.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENTS OF VETERANS AFFAIRS, HOUSING AND URBAN DEVELOPMENT, AND
INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2003, DIVISION K
(in millions of dollars)

	Enacted	
	BA	OL
Environmental Protection Agency:		
State and tribal assistance grants.....	---	-60
OMB estimates higher outlays from new authority (+\$3 million) and lower outlays from prior-year authority (-\$63 million) than CBO.		
Science and technology.....	---	54
OMB estimates higher outlays from new authority (+\$90 million) and lower outlays from prior-year authority (-\$36 million) than CBO.		
Environmental programs and management.....	---	74
OMB estimates higher outlays from new authority (+\$51 million) and from prior-year authority (+\$23 million) than CBO.		
Federal Emergency Management Agency:		
Emergency management and planning assistance.....	---	137
OMB estimates higher outlays from new authority (+\$63 million) and prior-year authority (+\$74 million) than CBO. This is because OMB estimates a higher spendout rate for the First Responder Grants initiative than CBO.		
Disaster relief.....	---	578
OMB estimates higher outlays from new authority (+\$271 million) than CBO. Generally, CBO assumes no outlays from new budget authority since large prior-year balances exist while OMB assumes a 35 percent first-year outlay rate. In addition, OMB estimates higher outlays from prior-year authority (+\$307 million) than CBO.		
Disaster assistance for unmet needs.....	---	-39
OMB estimates lower outlays from prior-year authority (-\$39 million) than CBO.		
Office of Cerro Grande Fire Claims	---	-41
OMB estimates lower outlays from new authority (-\$41 million) than CBO.		
Flood map modernization fund.....	---	10
OMB estimates higher outlays from new authority (+\$8 million) and higher outlays from prior-year authority (+\$2 million) than CBO.		
National Aeronautics and Space Administration:		
Human space flight.....	---	-24
OMB has lower estimates of outlays from new authority (-\$204 million) and higher estimates of outlays from prior-year authority (+\$180 million) than CBO.		
Science, Aeronautics and Technology.....	---	-36
OMB has lower estimates of outlays from new authority (-\$395 million) and higher estimates of outlays from prior-year authority (+\$359 million) than CBO.		
National Science Foundation:		
Research and related activities.....	---	127
OMB estimates lower outlays from new authority (-\$94 million) and higher outlays from prior-year authority (+\$221 million) than CBO.		
Education and human resources.....	---	101
OMB estimates higher outlays from new authority (+\$9 million) and higher outlays from prior-year authority (+\$92 million) than CBO.		
Corporation for National and Community Service:		

TABLE 11.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEPARTMENTS OF VETERANS AFFAIRS, HOUSING AND URBAN DEVELOPMENT, AND
INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2003, DIVISION K
(in millions of dollars)

	Enacted	
	BA	OL
National and community service programs, operating expenses.....	---	-66
OMB estimates lower outlays from new authority (-\$85 million) and higher outlays from prior-year authority (+\$19 million) than CBO.		
Other technical outlay estimating differences.....	---	38
	-177	1,392
TOTAL DIFFERENCES.....		
	90,173	97,927
OMB ESTIMATE NON-DEFENSE DISCRETIONARY APPROPRIATIONS².....		
	90,173	97,927
<u>SUMMARY</u>		
CBO TOTAL, VA/HUD Independent Agencies¹	90,350	96,535
TOTAL DIFFERENCES.....	-177	1,392
OMB TOTAL, VA/HUD Independent Agencies²	90,173	97,927

¹ CBO's estimates are based on CBO data received by OMB on 2/20/03 and they include the effects of the emergency terrorist response funds for Sept. 11, 2001.

² OMB outlay totals include FY 2003 effects of emergency terrorist response funds for September 11th, 2001 from P.L. 107-117 and P.L. 107-38.

TABLE 12.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, DEFENSE MATTERS APPROPRIATIONS
DIVISION M
(in millions of dollars)

	Enacted	
	BA	OL
CBO ESTIMATE, DISCRETIONARY SPENDING ¹	10,000	5,926
Scorekeeping Differences:		
Department of Defense:		
CBO Rounding Adjustment..... CBO uses this account to bring the account level detail (tracked in thousands) in line with the bill total (tracked in millions).	-1	---
Procurement, Defense-wide..... OMB rounded this account to the next highest million in order to bring the account level detail (tracked in thousands) in line with the bill total (tracked in millions). In addition, OMB has higher estimates of outlays from new authority (+\$15 million) than CBO.	1	15
Technical Outlay Estimating Differences:		
OMB and CBO conduct a joint annual outlays rate review. However, there is disagreement in the following accounts:		
Operation and Maintenance, Marine Corps..... OMB has higher estimates of outlays from new authority (+\$44 million) than CBO.	---	44
Operation and Maintenance, Navy	---	114
OMB has higher estimates of outlays from new authority (+\$114 million) than CBO than CBO.		
Operation and Maintenance, Army..... OMB has higher estimates of outlays from new authority (+\$307 million) than CBO.	---	307
Operation and Maintenance, Air Force..... OMB has higher estimates of outlays from new authority (+\$450 million) than CBO.	---	450
Operation and Maintenance, Defense-wide..... OMB has higher estimates of outlays from new authority (+\$343 million) than CBO.	---	343
Procurement, Defense-wide..... OMB has higher estimates of outlays from new authority (+\$15 million) than CBO.	---	15
Other Procurement, Air Force..... OMB has higher estimates of outlays from new authority (+\$22 million) than CBO.	---	22
Research, Development, Test, and Evaluation, Defense-wide..... OMB has higher estimates of outlays from new authority (+\$60 million) than CBO.	---	60
Defense Health Program..... OMB has higher estimates of outlays from new authority (+\$25 million) than CBO.	---	25
General Transfer Authority Outlay Allowance..... OMB has lower estimates of outlays from new authority (-\$102 million) than CBO.	---	-102
Other technical outlay estimating differences	---	-7
Total, Differences	---	1,271
OMB ESTIMATE, DISCRETIONARY SPENDING	10,000	7,197

¹ CBO's estimates are based on CBO data received by OMB on 2/14/03.

TABLE 13.
CBO ESTIMATES COMPARED TO OMB ESTIMATES
P.L. 108-07, EMERGENCY RELIEF AND OFFSETS APPROPRIATIONS
DIVISION N
(in millions of dollars)

	Enacted	
	BA	OL
For most discretionary provisions in Division N of the 2003 Omnibus Act, OMB and CBO scored the amounts in the Division containing the appropriate subcommittee appropriations. However, for two provisions, CBO scored the amounts in Division N, while OMB scored the amounts in the appropriate subcommittee total. In addition, both OMB and CBO scored the 0.65 percent Across-the-Board Recission as a total amount in Division N. OMB and CBO also include in their respective across-the-board rescission estimates \$257 million in rescinded contract authority. Although this amount was rescinded in the Transportation section of the Act (Division I), OMB and CBO include this amount in Division N rescission scoring.		
CBO ESTIMATE, DISCRETIONARY SPENDING ¹	-2,522	-1,135
Scorekeeping Differences:		
Department of Commerce:		
National Oceanic and Atmospheric Administration:		
Pacific Coastal Salmon Recovery, W. Pacific and N. Pacific Disasters.....	-40	-40
CBO scores the amount for this provision in Division N of the Omnibus, while OMB scores this appropriation and associated outlays in the NOAA operations account in Division B of the Act.		
Northeast and Westcoast Disasters.....	-60	-21
CBO scores the amount for this provision in Division N of the Omnibus, while OMB scores this appropriation and associated outlays in the NOAA operations account in Division B of the Act.		
Government-wide:		
Multiple Discretionary accounts,		
0.65 percent across-the-board rescission estimate.....	86	-98
OMB and CBO use different conventions to estimate the 0.65 percent across-the-board rescission in Division N of the Act. CBO estimated the rescission using <u>gross</u> budget authority, which excludes the effect of offsetting collections and receipts, while OMB estimated the amount of the rescission using <u>net</u> budget authority, which includes the effect of offsetting collections and receipts. The outlay difference is due to OMB assuming a generally faster first-year, aggregate outlay rate of government programs than CBO.		
Total, Differences	-14	-159
OMB ESTIMATE, DISCRETIONARY SPENDING	-2,536	-1,294

¹ CBO's estimates are based on CBO data received by OMB on 2/14/03.

TABLE 14.
ENACTED APPROPRIATIONS AS OF MARCH 21, 2003
(in millions of dollars)

	<u>FY 2003</u>	
	BA	Outlays
Highway Category Spending		
Highway Category spending limits ¹	---	29,100
Amount Previously Enacted.....	---	---
Amount Provided in P.L. 108-07, the Department of Transportation and Related Agencies Appropriations Act, 2003 (Division I).....	---	29,100
Total Enacted, Highway Category Spending.....	---	29,100
Appropriations over/under (-) spending limits ².....		
	N/A	---
Mass Transit Category Spending		
Mass Transit Spending Limits ¹	---	6,030
Amount Previously Enacted.....	---	---
Amount Provided in P.L. 108-07, the Department of Transportation and Related Agencies Appropriations Act, 2003 (Division I) ³	[1,445]	6,030
Total Enacted, Mass Transit Category Spending.....	---	6,030
Appropriations over/under (-) spending limits ².....		
	N/A	---
Conservation Category Spending		
Conservation Spending Limits ¹	1,922	1,872
Amount Previously Enacted.....	---	---
Amount Provided in P.L. 108-07, the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2003 (Division B).....	479	420
Amount Provided in P.L. 108-07, the Department of the Interior and Related Agencies Appropriations Act, 2003.....	1,001	1,187
Total Enacted, Conservation Category Spending.....	1,480	1,607
Appropriations over/under (-) spending limits ².....		
	-442	-265

TABLE 14.
ENACTED APPROPRIATIONS AS OF MARCH 21, 2003
(in millions of dollars)

	FY 2003	
	BA	Outlays
Other Discretionary Spending		
Other Discretionary Spending Limits ¹	N/A	N/A
Amount Previously Enacted.....	365,375	359,119
Amount Provided in P.L. 108-07, the Agriculture, Rural Development, Food and Drug Administration and Related Agencies Appropriations Act, 2003 (Division A).....	17,698	17,721
Amount Provided in P.L. 108-07, the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2003 (Division B).....	40,827	42,943
Amount Provided in P.L. 108-07, the District of Columbia Appropriations Act, 2003 (Division C).....	512	508
Amount Provided in P.L. 108-07, the Energy and Water Development Appropriations Act, 2003 (Division D).....	26,196	25,876
Amount Provided in P.L. 108-07, the Foreign Operations, Export Financing, and Related Agencies Appropriations Act, 2003 (Division E).....	16,315	16,255
Amount Provided in P.L. 108-07, the Department of the Interior and Related Agencies Appropriations Act, 2003 (Division F).....	18,910	19,044
Amount Provided in P.L. 108-07, the Departments Labor, Health and Human Services, Education, and Related Agencies Appropriations Act, 2003 (Division G).....	133,428	124,950
Amount Provided in P.L. 108-07, the Legislative Branch Appropriations Act, 2003 (Division H).....	3,362	3,501
Amount Provided in P.L. 108-07, the Department of Transportation and Related Agencies Appropriations Act, 2003 (Division I) ³	20,177	24,077
Amount Provided in P.L. 108-07, the Treasury Department and General Government Appropriations Act, 2003 (Division J).....	19,829	19,139
Amount Provided in P.L. 108-07, the Departments of Veterans Affairs, Housing and Urban Development, and Independent Agencies Appropriations Act, 2003 (Division K).....	90,173	97,927
Amount Provided in P.L. 108-07 for Defense Matters (Division M).....	10,000	7,197
Amount Provided in P.L. 108-07 for Emergency Relief and Offsets (Division N).....	-2,536	-1,294
Total Enacted, Other Discretionary Spending ³	760,266	756,963
Appropriations over/under (-) spending limits ².....		
	N/A	N/A

TABLE 14.
ENACTED APPROPRIATIONS AS OF MARCH 21, 2003
(in millions of dollars)

	FY 2003	
	BA	Outlays
Total Discretionary Spending		
Total Discretionary Spending limits ¹	1,922	37,002
Amount Previously Enacted.....	365,375	359,119
Amount Provided in P.L. 108-07, the Agriculture, Rural Development, Food and Drug Administration and Related Agencies Appropriations Act, 2003 (Division A).....	17,698	17,721
Amount Provided in P.L. 108-07, the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2003 (Division B).....	41,306	43,363
Amount Provided in P.L. 108-07, the District of Columbia Appropriations Act, 2003 (Division C).....	512	508
Amount Provided in P.L. 108-07, the Energy and Water Development Appropriations Act, 2003 (Division D).....	26,196	25,876
Amount Provided in P.L. 108-07, the Foreign Operations, Export Financing, and Related Agencies Appropriations Act, 2003 (Division E).....	16,315	16,255
Amount Provided in P.L. 108-07, the Department of the Interior and Related Agencies Appropriations Act, 2003 (Division F).....	19,911	20,231
Amount Provided in P.L. 108-07, the Departments Labor, Health and Human Services, Education, and Related Agencies Appropriations Act, 2003 (Division G).....	133,428	124,950
Amount Provided in P.L. 108-07, the Legislative Branch Appropriations Act, 2003 (Division H).....	3,362	3,501
Amount Provided in P.L. 108-07, the Department of Transportation and Related Agencies Appropriations Act, 2003 (Division I) ³	20,177	59,207
Amount Provided in P.L. 108-07, the Treasury Department and General Government Appropriations Act, 2003 (Division J).....	19,829	19,139
Amount Provided in P.L. 108-07, the Departments of Veterans Affairs, Housing and Urban Development, and Independent Agencies Appropriations Act, 2003 (Division K).....	90,173	97,927
Amount Provided in P.L. 108-07 for Defense Matters (Division M).....	10,000	7,197
Amount Provided in P.L. 108-07 for Emergency Relief and Offsets (Division N).....	-2,536	-1,294
Total Enacted, Total Discretionary Spending.....	761,746	793,700
Appropriations over/under (-) spending limits ².....	N/A	N/A

¹ FY 2003 limits are the limits that were included in the 2003 August Update Report, which was transmitted to the Congress on August 20, 2002.

² As of September 30, 2002, several provisions of the Budget Enforcement Act of 1990, as amended, expired and have since not been extended by Congress. At this time, only the conservation spending, mass transit, and highway categories still exist, although they are not enforceable. The spending for these remaining categories is displayed here for informational purposes only.

³ Mass Transit Budget Authority, under BEA scoring conventions, does not count toward the discretionary spending limits. Therefore, it is not included in any totals and is displayed under the Mass Transit category as a non-add.

**OMB COST ESTIMATE
FOR PAY-AS-YOU-GO CALCULATIONS**

Date: _____

1. LAW NUMBER: P.L. 108-7 (H.J.Res. 2)
2. BILL TITLE: Consolidated Appropriations Act
3. BILL PURPOSE: Provides FY2003 appropriations for 11 of 13 regular appropriations bills and additional 2003 funding for the Department of Defense.
4. OMB ESTIMATE: Division N of P.L. 108-7 includes four titles that are required to be scored as direct spending. These provisions include changes to agriculture programs, medicare, borrowing authority for Bonneville Power Administration (BPA), and extensions of certain expiring health and welfare programs. P.L. 108-7 provides \$3 billion in assistance to farmers, largely for crop disaster assistance for losses suffered in 2001 and 2002. This assistance is partially offset by limiting aid producers can receive under a brand new farm bill program called the Conservation Security Program. These savings nearly all occur after the current farm bill has expired, in 2007. The Act also provides the Secretary of Health and Human Services discretion to make adjustments to the Medicare physician fee schedule to account for actual instead of estimated data in earlier updates. This change results in a positive rather than a negative update for 2003. The Secretary plans to use this discretion, raising Medicare costs by \$50 billion over 10 years. In addition, P.L. 108-7 extends the Temporary Assistance for Needy Families (TANF) program and the child care entitlement through June 30, 2003. Because these programs were extended in the baseline, there are no costs associated with these extensions. However, the extension of the related TANF supplemental grants program, abstinence education, and certain medicaid provisions, which were not extended in the baseline, is scored. Finally, the Act expands borrowing authority for BPA increasing costs in 2005 through 2007.

	(Fiscal years; in millions of dollars)					
	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
Agriculture programs.....	3,434	114	-14	-164	-277	-458
Medicare.....	1,410	2,110	2,810	3,920	5,850	7,230
TANF/other extensions....	182	16	11	4	1	0
Bonneville Power.....	0	0	85	430	185	0
Net costs.....	5,026	2,240	2,892	4,190	5,759	6,772

5. CBO ESTIMATE:

	(Fiscal years; in millions of dollars)					
	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
Agriculture programs.....	3,137	535	184	153	62	-168
Medicare.....	1,050	2,230	3,000	4,000	5,200	6,500
TANF/other extensions....	119	95	14	-4	0	-6
Bonneville Power.....	0	60	210	260	140	30
Net costs.....	4,306	2,920	3,408	4,409	5,402	6,356

6. EXPLANATION OF DIFFERENCES BETWEEN OMB AND CBO ESTIMATES:

Over the period 2003 through 2008, OMB estimates that the net cost of the Act is \$26.9 billion, while CBO estimates \$26.8 billion. OMB's higher cost estimates for Medicare provisions are offset by lower cost estimates for agriculture programs. Differences in both areas are the result of different baseline assumptions and estimating models. In addition, OMB and CBO make different assumptions about the timing of outlays related to the Bonneville Power provisions, although they have the same total costs over the period.