

# Official Transcript of Proceedings

## NUCLEAR REGULATORY COMMISSION

Title: Advisory Committee on Reactor Safeguards  
Reliability and PRA Subcommittee

Docket Number: (not applicable)

Location: Rockville, Maryland

Date: Wednesday, May 7, 2003

Work Order No.: NRC-905

Pages 1-89

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UNITED STATES OF AMERICA

NUCLEAR REGULATORY COMMISSION

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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

RELIABILITY AND PRA SUBCOMMITTEE

+ + + + +

THE INDUSTRY TRENDS PROGRAM AND

PERFORMANCE INDICATORS

+ + + + +

WEDNESDAY, MAY 7, 2003

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ROCKVILLE, MARYLAND

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The Subcommittees met at 2:00 p.m. in Room T2B3, 11545 Rockville Pike, Rockville, Maryland, William J. Shack, Acting Subcommittee Chair, presiding.

PRESENT:

WILLIAM J. SHACK	Acting Subcommittee Chair
MARIO V. BONACA	ACRS Member
F. PETER FORD	ACRS Member
THOMAS S. KRESS	ACRS Member
GRAHAM M. LEITCH	ACRS Member
JOHN D. SIEBER	ACRS Member
GRAHAM B. WALLIS	ACRS Member

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NRC STAFF PRESENT:

MAGGALEAN WESTON	Cognizant Staff Engineer
TOM BOYCE	NRR
DALE RASMUSON	RES
PAT BARANOWSKI	RES/DRAA
MARK SATORIUS	NRR

		3
1	<u>AGENDA ITEM</u>	<u>PAGE</u>
2	<u>OPENING:</u>	
3	William Shack . . . . .	4
4	<u>INDUSTRY TRENDS PROGRAM OVERVIEW:</u>	
5	Tom Boyce . . . . .	5
6	<u>IIEPI OVERVIEW:</u>	
7	Tom Boyce . . . . .	13
8	<u>TRANSCRIPT COMMENTS:</u>	
9	Tom Boyce . . . . .	24
10	Dale Rasmuson . . . . .	30
11	<u>INDUSTRY VERSUS PLANT-SPECIFIC:</u>	
12	Dale Rasmuson . . . . .	35
13	<u>CDF INDIVIDUAL PREDICTION LIMITS:</u>	
14	Dale Rasmuson . . . . .	48
15	<u>TWO-TIERED APPROACH:</u>	
16	Dale Rasmuson . . . . .	57
17		
18		
19		
20		
21		
22		
23		
24		
25		

P-R-O-C-E-E-D-I-N-G-S

2:01 p.m.

CHAIRMAN SHACK: The meeting will now come to order. This is a meeting of the Reliability and PRA Subcommittee. I am William Shack, acting chair, of the Reliability and PRA Subcommittee. ACRS members in attendance are: Tom Kress, Graham Leitch, Jack Sieber, Graham Wallis and, I believe, Mario Bonaca and Peter Ford will be joining us.

The purpose of this meeting is to discuss the Industry Trends Program and the Integrated Industry Initiating Events Indicator. The subcommittee will gather information, analyze relevant issues and facts, and formulate proposed positions and actions as appropriate for deliberation by the full committee. Mag Weston is the cognizant ACRS staff engineer for this meeting.

The rules for participation in today's meeting have been announced as a part of the notice for this meeting, published in the Federal Register on April 4, 2003. A transcript of the meeting is being kept and will be made available, as stated in the Federal Register notice. It is requested that speakers use one of the microphones available, identify themselves and speak with sufficient clarity

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1 and volume, so they may be readily heard.

2 We have received no written comments from  
3 members or the public regarding today's meeting. We  
4 will now proceed with the meeting, which I think is  
5 sort of a Bayesian update of a previous discussion we  
6 have had of this, which really it's not based on a non  
7 informative prior. I thought we learned something  
8 from the last meeting. But I think Mr. Boyce will  
9 start us off.

10 MR. BOYCE: Yes, thank you. I also agree  
11 that it should be an informative prior or I hope that  
12 it is. I'm Tom Boyce. I'm a senior project manager  
13 in the Inspection Program Branch of NRR. With me is  
14 Dale Rasmuson, senior technical reviewer, in the  
15 Operating Experience and Risk Assessment Branch in the  
16 Office of Research. My section chief is here with me,  
17 Mark Satorius, in the Inspection Program Branch, and  
18 the branch chief for the Operating Experience Branch,  
19 Patrick Baranowski is also here with us.

20 This is an update of the Industry Trends  
21 Program and another briefing of an Integrated Industry  
22 Indicator for Initiating Events, and the acronym that  
23 we're using right now is the IIEPI, and I can say that  
24 because I've actually practiced it. We are, in fact,  
25 looking for a snappier acronym and I put out a

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1 request. We're going to have a naming contest, but  
2 right now IIEPI is what we're using.

3 There's an outline of the presentation.  
4 We'll be going over the current status of the Industry  
5 Trends Program and an overview of the Industry Trends  
6 Program and the development schedule. I'll be  
7 covering some of the previous ACRS comments on the  
8 IIEPI. We'll be providing some draft responses, and  
9 we're going to tell you where we're going in the  
10 future.

11 Right now, just as background, we briefed  
12 the Industry Trends Program in May and November of  
13 2002 to the, I think it was, subcommittee in November  
14 and it was the full committee in May 2002.  
15 Subcommittee and full committee in May 2002. We  
16 briefed the IIEPI.

17 MR. WALLIS: IIIIEI is the same thing,  
18 isn't it?

19 MR. BOYCE: Yes. What you got in your  
20 draft report was the IIIEPI, and what you're seeing is  
21 the reflection of the struggle we're having trying to  
22 come up with something that's easy. But you did hear  
23 about the IIEPI or IIIIEPI. In November, we went  
24 through the transcripts and we called out as many  
25 comments as we could from individual members, tried to

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1 find group consensus, looked for protest problems,  
2 etcetera, and we're coming back to talk to you about  
3 those today.

4 I'm going to actually open up with an  
5 overview of the Industry Trends Program to remind you  
6 of the Industry Trends Program process. But it's easy  
7 to get side tracked in the programatics, but what I  
8 would ask is that we try and focus on the IIEPI today,  
9 and we'll be back to dialogue with the ACRS on both of  
10 these topics at a future meeting.

11 Having said that, what we're targeting is,  
12 and I'm getting ahead of myself a little bit, we would  
13 like to come back in the fall to the full committee,  
14 and would probably ask for a letter at that time. The  
15 purpose of this meeting is just continuing dialogue  
16 and verbal feedback, at this point. Okay.

17 CHAIRMAN SHACK: I think you're back on  
18 this later.

19 MR. BOYCE: I'm going to come back to this  
20 bullet right here, the third bullet down. We briefed  
21 the Industry Trends Program and the IIEPI to industry,  
22 and the way we've done that is we hold periodic  
23 meetings on the Reactor Oversight Process with various  
24 representatives from industry, including NEI, and we  
25 have probably briefed this concept four or five times,

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1 and I would characterize the feedback as no show  
2 stoppers.

3 In general, because it's at the industry  
4 level, no individual plant specifically feels like  
5 they are being regulated, and so they've been quite  
6 amenable to the concept and supportive of the fact  
7 that we're moving in a risk-informed direction. We  
8 issued our third annual Industry Trends Program  
9 Commission paper in April 2003. The number there is  
10 SECY 03-0057. I believe you were given a draft copy  
11 of that report.

12 MS. WESTON: We have the final copy.

13 MR. BOYCE: You have the final copy?  
14 Okay. There was only minor editorial changes from the  
15 draft to the final, so you don't have to reread the  
16 entire thing. Just to tell you what the intent of the  
17 Industry Trends Program is is it's designed to take a  
18 50,000 foot look at the oversight that is provided for  
19 each plant by the Reactor Oversight Process. In other  
20 words, we are looking for the forest here, rather than  
21 the trees.

22 Just to set your mind as to the  
23 difference, one of the key differences is the Industry  
24 Trends Program indicators do not use colors. We're  
25 not into white, green, red, yellow. At the moment,

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1 many of our indicators are unthresholded. We're just  
2 monitoring for trends. We are, in fact, working on  
3 thresholds.

4 I will cover the last bullet as part of  
5 the next slide.

6 CHAIRMAN SHACK: I'm having trouble with  
7 these integrated overviews, you know. We always focus  
8 on the worst case. It's Davis-Besse and it doesn't  
9 matter how well the Boric Acid Corrosion Program is  
10 doing in every other plant. As long as there is one,  
11 there's a problem.

12 MR. BOYCE: Any time you have a  
13 significant event like a Davis-Besse, it does call  
14 into question all your monitoring programs, Reactor  
15 Oversight Process, and you all have questioned that,  
16 and the Industry Trends Program. At least as far as  
17 the Industry Trends Program, what Davis-Besse did was  
18 remind us that while we have nice indicators and we're  
19 developing additional indicators, there are  
20 limitations to what the indicators can tell us. And  
21 so we're continuing to develop a more comprehensive  
22 set of indicators, and hopefully some that are more  
23 focused on the most risk-significant aspects of  
24 performance. Having said that, in hindsight it's a  
25 lot easier to detect a Davis-Besse than to proactively

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1 monitor for that sort of thing.

2 Now, at the last ACRS presentation, we  
3 tried to talk through the process using words and  
4 text, and one of the comments was it wasn't obvious  
5 how the process worked, and what the definitions were  
6 for adverse trends, and so we went back and we  
7 developed a flowchart. So we've really made progress  
8 since the last meeting.

9 What this is intended to do is actually  
10 put on one page what used to be several pages of text  
11 and bullets. And in general, you start here at the  
12 lower left. We collect data and formulate indicators.  
13 I've listed the indicators here. We're currently  
14 using this set of eight for reporting to Congress.  
15 We're developing additional indicators based on the  
16 plant-specific indicators for the ROP, and you're  
17 going to hear more about the IIEPI today.

18 This 2 means there is two indicators, one  
19 for BWRs and one for PWRs. So we collect data. Then  
20 we look for issues in that data. We've been chartered  
21 to report to Congress against the performance measure  
22 of "no statistically significant adverse industry  
23 trends in safety performance," and so we look for  
24 long-term adverse trends and performance. But we're  
25 mindful that you don't want to wait for a long-term

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1 trend to develop, which might take several years, you  
2 want to look for short-term issues and preclude them  
3 from becoming long-term adverse trends.

4           And so what we've done is draw up separate  
5 blocks. We follow the same process, whether we have  
6 a long-term adverse trend or whether we identify  
7 short-term issues, and you might hear more about that  
8 later. Once we identify what we think is an issue, we  
9 take a look and we analyze the issue. There's several  
10 things that are in this block, which I'm not going to  
11 cover at the moment. Based on the safety significance  
12 of what we've seen, we then take the appropriate  
13 agency response. Again, there's a menu of things that  
14 are possible here that are listed.

15           Senior management reviews the ACRS Program  
16 and the results annually. We just completed the  
17 agency action review meeting where the program and  
18 results were briefed and senior management confirmed  
19 that we were doing the right thing, and that no  
20 further actions were required. We communicate the  
21 results of the industry trends meeting. We publicize  
22 graphs of the indicators on our website. We provide  
23 an annual report to Congress. We publish the  
24 indicators in the Info Digest, and they've also been  
25 used at industry conferences, such as the closing

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1 remarks for the Regulatory Information Conference last  
2 month.

3 I have already alluded to reports to  
4 Congress, and, in addition, the chairman has  
5 historically provided these indicators as part of his  
6 annual reports to our oversight committees.

7 MR. LEITCH: Tom, a question before you  
8 leave. In the paper that was distributed it lists  
9 three main objectives of the Industry Trends Program,  
10 and one of those says collect and monitor industry-  
11 wide data, so that it can be used in a number of  
12 things, but it also says to provide feedback for the  
13 ROP. Is there a feedback to the ROP that's not shown  
14 on this chart or am I misinterpreting what I'm reading  
15 here? I don't quite understand how that feedback to  
16 the ROP occurs.

17 MR. BOYCE: Now, you're correct. One of  
18 the purposes to provide feedback to the ROP, it's not  
19 shown on this process, this process is actually  
20 focused on what do we do if we have an adverse trend.  
21 You could say that if we take the appropriate agency  
22 response, we would be -- that agency response  
23 typically comes in the form of additional inspections.  
24 And so you could say that that was feedback to the  
25 ROP.

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1 I guess that's only half of it. The other  
2 half, which is not shown, is we're developing lower,  
3 and you'll hear more about this, additional  
4 indicators, say at the component level, where we're  
5 trying to say "Give news you can use to individual  
6 inspectors," that they might be able to compare how  
7 their plant is doing against an industry average.  
8 That is a future type development effort. I think we  
9 discussed it a little bit in the paper, but we're also  
10 doing it in response to Davis-Besse Lessons Learned  
11 Task Force recommendations to improve our handling of  
12 operating experience.

13 So I guess the short answer is only have  
14 of what we're doing for feedback for the ROP is  
15 illustrated in this flowchart. Is that --

16 MR. LEITCH: Yes, that's helpful.

17 MR. BOYCE: Yes, if you picked that up,  
18 you're the first one to pick up on that. Okay. That  
19 was the overview of the Industry Trends Program. And  
20 what I'm going to provide is an overview of the IIEPI,  
21 and I thought we would start perhaps too  
22 simplistically, but that way I could at least get a  
23 head start on it, before I turn it over to Dale.

24 What we're trying to do is take a look at  
25 the most risk-significant initiating events. Now,

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1 we're trying to risk-weight them for their  
2 contribution to core damage frequency, and we're  
3 trying to combine all those into a single indicator to  
4 give us a roll up indicator of how we're doing in the  
5 initiating events cornerstone. To do that we're using  
6 two sources of information. We're using PRA  
7 information primarily from our SPAR models, the Rev 3  
8 models that are developed in our Office of Research,  
9 and they are combining it with the operating  
10 experience information, which we picked up from  
11 several sources, and I'll get into that in just a  
12 second.

13 So there's only two key elements for this,  
14 and that plays into my next slide. This equation is  
15 written for an individual plant, but this is a  
16 Birnbaum importance measure. This is derived from the  
17 SPAR models. It's the relative risk-weighting for  
18 each initiating event. Lambda here is the frequency  
19 of individual initiating events, and so when you  
20 multiply those, you get the relative contribution to  
21 core damage frequency for a given initiating event.

22 An example might be LOCAs, steam generator  
23 tube ruptures, loss of offsite powers. You sum up all  
24 those initiating events and you'll come up with --  
25 now, we've dropped down to a single I hear trying to

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1 move in a more simple direction, but you come up with  
2 your IIEPI at that point. And for PWRs we have 10 of  
3 these terms, so we go from 1 to 10. For BWRs we go 1  
4 to 9. The difference being steam generator tube  
5 ruptures.

6 MR. WALLIS: So it's a measure of the  
7 risks associated with these events?

8 MR. BOYCE: Correct, correct. And the  
9 units for IIEPI is core damage frequency or delta core  
10 damage frequency.

11 MR. WALLIS: What order of magnitude is it  
12 when you do the sum?

13 MR. BOYCE: For PWRs, I think, we came out  
14 about  $5E^{-5}$ ,  $4E^{-5}$ , I think. For BWRs we're at  $1E^{-5}$ .  
15 Now, that's very preliminary and the only reason we  
16 did that was for illustrative purposes, but the  
17 information was derived from several sources, which I  
18 hope Dale can elaborate on later.

19 CHAIRMAN SHACK: Could you pick the  
20 initiating events because they comprise, you know, X  
21 percentile of the risk in the average CDF or they were  
22 the initiating events you had data on?

23 MR. BOYCE: Actually, it's a combination  
24 of both, but there was some early work done for  
25 initiating events, NUREG 5750, looked at initiating

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1 events from '88 to '95 and that NUREG was published  
2 five years ago. The research at our request updated  
3 that information and brought it current. In addition,  
4 there was a risk-based PI report, which the ACRS  
5 reviewed a couple of years ago, and in the risk-based  
6 PI report, they took a look at all of the initiating  
7 events and said we will focus on those initiating  
8 events that contribute greater than 1 percent to core  
9 damage frequency and that have occurred once during  
10 the '87 to 1995 time frame. So it's a combination of  
11 those two. Okay.

12 This is a more detailed explanation of the  
13 previous chart, and it tells you how we go from a  
14 plant-specific equation to an industry equation  
15 starting with the Birnbaum importance measure, which  
16 is our risk-weighting factor. What you'll see is to  
17 get to the industry calculation, we're going for an  
18 average industry Birnbaum. We're calculating the  
19 individual Birnbaums for each of the 103 reactors, and  
20 we're just getting an arithmetic average there.

21 CHAIRMAN SHACK: See, now I like equation  
22 4 better than equation 5. Was that the ones that  
23 they're both identical?

24 MR. BOYCE: Yes, they're both identical.

25 CHAIRMAN SHACK: All right.

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1 MR. BOYCE: Who picked up on that one?

2 CHAIRMAN SHACK: It's a question of  
3 whether you think in terms of the industry average  
4 Birnbaum or the average initiating frequency, but you  
5 end up at the same place.

6 MR. BOYCE: Right. Over here to calculate  
7 the Lambda or the frequency of occurrence of these  
8 initiating events, we just look at event counts and we  
9 look at operating times. Now, we break this up  
10 separately, which we'll get into later, because the  
11 choice of operating times determines how sensitive  
12 this indicator is. If you pick a very short time  
13 interval, a single initiating event will cause the  
14 indicator to give you more of a response than if you  
15 adopt what we call like a moving average.

16 In this case, I think we've picked three  
17 years for a lot of the work that was done in the draft  
18 study that you're looking at, and that gives you a  
19 more smoothed response. It's similar to the approach  
20 that we did for the ROP PIs where we had few  
21 occurrences. Scrams or loss of normal heat removal is  
22 the example. We would count a scram or loss of normal  
23 heat removal over a period of three years as a moving  
24 average.

25 MR. WALLIS: Is there some reason you draw

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1 it this way? I mean, I think it would be more normal  
2 to simply sum over each plant, and you get the average  
3 of the product rather than the product of the  
4 averages. It would perhaps be more reasonable summing  
5 up the risk. It's probably just average difference,  
6 but is there some reason why you do it this way?

7 MR. BOYCE: I'm going to defer that one to  
8 Dale in just a second if I could.

9 MR. WALLIS: Okay.

10 MR. RASMUSON: We'll answer the question  
11 for you as we go along.

12 MR. WALLIS: Okay.

13 MR. RASMUSON: We've got some material  
14 that will address that.

15 MR. BOYCE: Are there any questions on the  
16 approach that we took here? Okay.

17 MR. KRESS: The operating times, you said  
18 you use a three years running average.

19 MR. BOYCE: Right.

20 MR. KRESS: So all you do is subtract out  
21 of that the down time, out of those three years?

22 MR. BOYCE: Right.

23 MR. KRESS: And that's some time.

24 MR. BOYCE: Right. Yes, this is only for  
25 at-power --

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1 MR. KRESS: At-power, okay.

2 MR. BOYCE: -- events. We don't consider  
3 shut down events in the IIEPI or external events.  
4 Yes, external events are also excluded. This tells  
5 you some of the data sources that we get to determine  
6 the number of counts. We take a look at licensee  
7 event reports that we get. We take a look at monthly  
8 operating reports submitted by all utilities. This is  
9 the Lambda portion again, and I've already covered the  
10 Birnbaum importance measure.

11 MR. WALLIS: I just wanted to ask you  
12 about Birnbaum again. Are there some plants that  
13 don't have a good enough PRA for you to get a Birnbaum  
14 from their PRA?

15 MR. RASMUSON: No, we have models for all  
16 the plants.

17 MR. WALLIS: You got a Birnbaum for every  
18 plant?

19 MR. RASMUSON: Right.

20 MR. WALLIS: From your SPAR monitor?

21 MR. RASMUSON: From our SPAR monitor,  
22 right.

23 MR. WALLIS: But the industry might not be  
24 able to?

25 MR. RASMUSON: They may not, I don't know

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1 on that.

2 MR. BOYCE: Yes.

3 MR. RASMUSON: But I think they probably  
4 can also.

5 MR. BOYCE: Right, and jumping ahead into  
6 one of the developmental issues, we've seen from our  
7 experience with the MSPI the plant-specific mitigating  
8 systems performance indicator that there is when we go  
9 to compare the SPAR models to licensees PRAs, there is  
10 a delta and we do need to work through that. And so  
11 one of the developmental efforts is we're taking the  
12 SPAR Rev 3(I) models, for those who follow this, 3(I)  
13 stands for 3 interim, and we're doing onsite  
14 verifications to the extent that we can, and as we  
15 reach agreement on certain points, we will move from  
16 3 interim to SPAR Rev 3 final.

17 Those are closer to agreement with  
18 licensees PRAs, but they are not perfect. We also  
19 don't think we need perfection to move this concept  
20 forward. This one gets a little bit back to the  
21 question you asked, Graham, is to how do we get news  
22 you can use to inspectors. Right now, we're targeting  
23 right here. This is a hierarchy of indicators is what  
24 this chart is designed to illustrate. We're at the  
25 IIEPI. We've integrated 10 different initiating event

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1 terms into a single indicator.

2 And if you look, in general, there's a  
3 downward curve if you go back to the mid '80s.  
4 There's a downward curve there. But let's assume that  
5 there was a slight up-tick. If we follow our Industry  
6 Trends Program process, we would need to analyze why  
7 there was that up-tick. At that point, we would go  
8 down to each of the 10 initiating events and start  
9 tracking them individually and looking for what was  
10 driving the overall indicator up. Again, this is  
11 illustrated in the draft report. We've got all the  
12 individual indicators shown in that report. So that  
13 report shows you these two levels.

14 Finally, let's assume steam generator tube  
15 ruptures were driving the overall indicator up. Well,  
16 just because you had an up-tick in steam generator  
17 tube ruptures, you still don't have enough information  
18 to do something about it, so, at that point, you get  
19 down to the plant level and you say I've got five  
20 plants that had steam generator tube ruptures and you  
21 start analyzing the causes, looking for commonalities,  
22 and at that point you can start giving the appropriate  
23 feedback to the ROP that will make a difference.  
24 Okay. So this indicates how we start here at the  
25 industry level, but we can monitor down to the plant

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1 level.

2           Okay. Here's the development schedule  
3 that we are operating to. The draft IIEPI report you  
4 have a copy of. It has been sent over for internal  
5 review from research to NRR. We're taking a look at  
6 it. We expect to have comments later this month.  
7 Research is part of its normal process for getting  
8 feedback for draft reports. We'll be sending it out  
9 for public comment and review, and that will include  
10 people like UCS, NEI, NPO, etcetera.

11           We expect that feedback to come back 60  
12 days from the date that it is made publicly available,  
13 which will be maybe in a week or two. We hope to have  
14 a public workshop on the IIEPI concept in about the  
15 July time frame. Based on the feedback that we get,  
16 we would like to do additional studies, beyond what  
17 you see in the draft report, to try and flesh out the  
18 concept. You know, find what the weak spots are,  
19 explore sensitivities, perhaps look at a different  
20 time frame other than three years, look at different  
21 equations, that sort of thing depending on the  
22 feedback.

23           We hope to have a final report in about  
24 the September time frame, come back to the ACRS full  
25 committee, and then go to the Commission early next

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1 year. Okay. Now, the remainder of the presentation  
2 is devoted to trying to address the comments that we  
3 got out of the transcripts from the previous ACRS  
4 meetings. Dale went through and organized those  
5 comments into six general areas. I'm going to address  
6 the first area, and then Dale will pick up the  
7 remainder of the presentation.

8 MR. LEITCH: Just before you get into  
9 that, Tom, does any of this program require industry  
10 submitting additional data or with the data you  
11 already have from LERs and so forth, do you already  
12 have everything you need to implement this program?

13 MR. BOYCE: A very good question. Right  
14 now, we have all the data from existing sources.

15 MR. LEITCH: Okay.

16 MR. BOYCE: LERs come in per 50.73, 10  
17 C.F.R. 50.73, monthly operating reports require data  
18 submissions and the requirement comes from tech specs.  
19 So we have all the data sources that we need right  
20 now.

21 MR. LEITCH: Okay.

22 MR. BOYCE: Coupled with the SPAR models,  
23 we can do it totally independent of any additional  
24 submittals. That's different than the ROP PIs which  
25 do require voluntary submission of data.

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1 MR. LEITCH: Yes.

2 MR. BOYCE: And kibitzing a little bit, if  
3 we do move forward and get to the point of taking it  
4 from industry level down to a plant-specific level,  
5 which is a possibility some time in the future, we  
6 might then require utilities to come in with more  
7 timely submittals than we get from LERs.

8 All right. The first comment that we  
9 called out of the transcripts was we needed to develop  
10 more concrete examples of regulatory actions. So we  
11 took a liberal interpretation and developed a  
12 flowchart of our process, which you saw earlier. We  
13 also refined what we are calling a two-tiered process  
14 for the Industry Trends Program, and what that means  
15 is we had talked about just coming up with a single  
16 threshold for each of our indicators, so that if any  
17 of the data exceeded a threshold, we would take a  
18 predictable agency response.

19 We've decided to go with a top tier type  
20 threshold that we use for reporting to Congress, but  
21 a more performance based type of indicator, based on  
22 our prediction limit methodology, which would be more  
23 sensitive to past performance and would not be tied  
24 exclusively to risk. So we developed that concept a  
25 bit more. Again, you saw that in the Industry Trends

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1 Program overview where we had two methods for  
2 identifying issues in our indicators.

3 We also developed some example scenarios,  
4 which --

5 MR. RASMUSON: There's the flowchart.

6 MR. BOYCE: There's my flowchart. Well,  
7 we may come back to that.

8 MR. RASMUSON: I think you've been here.

9 MR. BOYCE: I guess an elaboration of the  
10 two-tiered process for the integrated indicator. What  
11 we're thinking of here is if you look at the product,  
12 its core damage frequency or you could actually use  
13 delta-CDF as your metric, and you could set a risk-  
14 based threshold for that. And the question was, you  
15 know, what's the current levels and it's about  $E^{-5}$  up  
16 to say  $5E^{-5}$ . You could arbitrarily set a threshold  
17 at  $1E^{-4}$ , okay, that's one example of setting the  
18 threshold.

19 And I think that's currently where we are.  
20 You could then take it down to each of the individual  
21 indicators of initiating events, such as steam  
22 generator tube ruptures. And because they happen so  
23 infrequently, setting a risk threshold for those may  
24 not make a whole lot of sense. It would be better to  
25 go with a more performance based approach and, at that

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1 point, we would be looking at past data points and  
2 using the prediction limit methodology. That's what  
3 this bullet is intended to get across.

4 Was that clear? Perhaps not.

5 MR. LEITCH: What are the two-tiers?

6 MR. BOYCE: Well, the two-tiers would be  
7 the, I guess, industry level would be one tier with  
8 thresholds, and the next level down then, if you  
9 remember that hierarchal slide, that would be the next  
10 tier down, which talks about individual initiating  
11 events with prediction limits. And that's what I mean  
12 by two-tiered approach.

13 MR. RASMUSON: Yes, but the two-tiers are  
14 one is the integrated indicator up here with a  
15 threshold, which would reflect safety. The next level  
16 down would be looking at the trends of the individual  
17 initiating events, and there we would use the  
18 prediction distributions and come up with prediction  
19 limits, and there we are tracking performance in the  
20 individual initiating events themselves. And I have  
21 some examples of some slides that might explain it.

22 MR. BOYCE: Okay. Next slide, example  
23 scenarios.

24 CHAIRMAN SHACK: I can understand the  
25 prediction. How am I going to do the first one again?

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1 I get an absolute measure of the threshold, the  
2 integrated one?

3 MR. RASMUSON: For setting a threshold,  
4 what we plan to do is to have an expert panel and we  
5 would provide them with information, such as  
6 uncertainties, simulation runs and so forth to show  
7 what the sensitivities are and so forth, and then they  
8 would pick some value or we would recommend some value  
9 to them for their consideration or they would consider  
10 other programmatic things along with the safety goal  
11 and so forth. But it would be some type of absolute  
12 value.

13 CHAIRMAN SHACK: But then I would still  
14 take my model, I would take my updated frequencies and  
15 I would go through some sort of predictive model to  
16 decide whether my 95 percentile met that threshold  
17 limit.

18 MR. RASMUSON: No.

19 CHAIRMAN SHACK: I mean, I still would  
20 have to use the predictive model, wouldn't I?

21 MR. RASMUSON: Not on that. For the  
22 individual trends, not for the integrated indicator.

23 CHAIRMAN SHACK: I just take the raw?

24 MR. RASMUSON: If I could defer, I have  
25 some examples that we can talk about that.

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1 MR. BOYCE: That's where we currently are.  
2 But you captured what we said correctly. That's our  
3 current thinking is thresholds at the integrated level  
4 and predictive limits one level down.

5 All right. I thought it might help if we  
6 came up with some example scenarios. In the previous  
7 SECY that we issued last year, we actually had two  
8 indicators, and I'm not talking from this slide at the  
9 moment. We had two indicators that exceeded  
10 prediction limits last year. One was scrams and one  
11 was collective radiation exposure, and we did follow  
12 our process and we investigated what we thought we saw  
13 there. We took a look for scrams.

14 For example, we looked at whether a manual  
15 scrams, whether automatic scrams, we looked at whether  
16 the scrams occurred during startup, shutdown, full  
17 power operations. We looked at the reasons that the  
18 scrams occurred, whether it was due to maintenance,  
19 whether it was due to testing, whether it was due to  
20 just on-line operations, some sort of operator error,  
21 and then we tracked and trended all of those factors,  
22 and we actually did not see anything that was driving  
23 our overall scrams indicator to go up.

24 Now, mind you the indicator ticked-up from  
25 .55 automatic scrams to .57 automatic scrams, so it's

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1 not surprising we didn't see a whole lot, but we did  
2 follow our process and investigated it. We didn't  
3 think that that clearly illustrated our intent as to  
4 what we wanted, so we tried to come up with some  
5 better examples here as to what we might do if we had  
6 something come up.

7           So we picked loss of offsite powers. And  
8 if we had a large increase in loss of offsite power  
9 events in one year, we would try and take a look at  
10 it. In this case, we said we found out after looking  
11 at that individual indicator, remember we're down one  
12 level, that there was an unexpected increase in severe  
13 storms on the east coast. Well, as part of feedback  
14 to the Industry Trends Program, the first thing we do  
15 is provide that information to the inspectors and say  
16 okay, here's what we're seeing. Here's why we're  
17 seeing it, and then ask the inspectors for the  
18 effected plants, now, these storms aren't going to  
19 knock out every plant, we ask them to take a look at  
20 it.

21           We could review how good our inspection  
22 procedure is for adverse weather to see whether we're  
23 picking up all the reasons why the loss of offsite  
24 power would or could have occurred, and depending on  
25 what we found from those sorts of looks, we might

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1 issue an information notice to all licensees. Okay.  
2 And this sort of illustrates the news we can use type  
3 of approach that you asked about previously.

4 Then we picked an increase in general  
5 transients. And at this point, what we would be doing  
6 is reviewing licensee event reports to see what might  
7 be causing the transients. We might be able to issue  
8 a temporary instruction to take a look at whatever was  
9 found from the licensee event report review. Now,  
10 remember there's a lot of reasons for transients, so  
11 it was difficult to get more specific there. And once  
12 again, we would possibly issue an information notice  
13 to all licensees.

14 And again, this is just for exceeding  
15 prediction limits. Presumably, because we would have  
16 higher thresholds for long-term adverse trends if we  
17 exceeded that higher threshold, we would take more  
18 intrusive actions based on the menu of things listed  
19 in that process in the flowchart that I showed you  
20 earlier.

21 Are there any questions on these  
22 scenarios? Well, then, at this point, I'll turn it  
23 over to Dale for the rest of the presentation.

24 MR. RASMUSON: Our next area, big area,  
25 that we are collecting all the comments was I

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1 collected them under trends. From there there was, in  
2 summarizing them, lack of a firm definition of trend  
3 and statistical, a significant trend. Performance has  
4 been basically flat for several years. Use of  
5 horizontal line, industry behavior versus plant-  
6 specific behavior, there was comments on that.

7 We have definitions. We did not put them  
8 in the report, but we certainly were operating under  
9 the definitions of what a trend is, a statistically  
10 significant trend and an adverse trend, and we  
11 actually did estimate "flat" trends, if you will, in  
12 all of our use, you know. So some definitions of  
13 trend, if you look in the dictionary, you can find  
14 definitions of some trend there. It's a general  
15 movement in the course of time corresponding to a  
16 statistically detectable change. Also, a statistical  
17 curve reflecting such a change is a definition of a  
18 trend.

19 For a statistically significant trend, we  
20 are looking at the slope parameter in our particular  
21 models, and we're saying it's statistically  
22 significant if the p-value of that is less than 5  
23 percent. Do I need to define p-value for you? Okay.  
24 And a statistically significant trend is one that  
25 where it exceeds the threshold or a prediction limit.

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1 And for the "flat" trends, we actually estimated the  
2 base line trends reach initiating event based on at  
3 least four years of data.

4 We developed some rules that we were  
5 following here, along with looking at the trends  
6 themselves and trying to put some things into  
7 perspective, but in the report we have some rules that  
8 we laid out there that we were using. For initiating  
9 events with few occurrences, the intervals tended to  
10 be the whole period that we were looking at, and for  
11 some of the others, you know, if you look at the whole  
12 trend and sort of the decreasing there and then the  
13 flattening out, but it was at least four years.

14 As an example, here's loss of vital DC  
15 Bus. We've had three occurrences in two years. There  
16 we're using the whole period. These are the  
17 prediction limits. This is the 95th and this is the  
18 99th prediction limits. This is our mean value here.  
19 For BWR transients, here you see our decreasing  
20 behavior. Here we have the mean value, and from this  
21 we obtain a statistical prediction distribution from  
22 which we pick off the percentiles. Here is the 95th,  
23 which corresponds to 39 events, and the other one here  
24 44, is the 99th percentile.

25 Let me just put up here at this point here

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1 just an example. This is for loss of offsite power.  
2 Using the data in the baseline period, you come up  
3 with a negative binomial or a gamma poised on  
4 distribution, and this is what it looks like. That's  
5 the predictive distribution. And so you can pick the  
6 percentiles off of here, and this is the decreasing.  
7 This is the cumulative here. You can pick off the  
8 percentiles, the number of events that you would see  
9 here.

10 And so we have done this for each of these  
11 initiating events that we have. And this, I think, is  
12 a very nice tool to use. What you put in this is the  
13 number of occurrences, the operating time that you've  
14 seen over the period of the interval, and then what  
15 you estimate to be the time for the next year or the  
16 next period of time. If you want to do this quarterly  
17 or whatever, you can do it and you will obtain one of  
18 these.

19 CHAIRMAN SHACK: In your previous graph,  
20 you showed us a mean value of 95 percent in the '99.  
21 In the paper you've got fitted trends.

22 MR. RASMUSON: The fitted trend is really  
23 the mean value. Well, right, right. The fitted trend  
24 is the fitted trend.

25 CHAIRMAN SHACK: Is the fitted trend.

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1 MR. RASMUSON: And what we would really do  
2 is the -- what we're actually using is this mean value  
3 over the period.

4 CHAIRMAN SHACK: This mean value.

5 MR. RASMUSON: But the fitted trend sort  
6 of shows you sometimes it's going up, sometimes it's  
7 going down.

8 CHAIRMAN SHACK: The fitted trends that  
9 you have are all statistically insignificant.

10 MR. RASMUSON: That's exactly right.

11 CHAIRMAN SHACK: So you've just replaced  
12 them --

13 MR. RASMUSON: Right.

14 CHAIRMAN SHACK: -- with the mean value.

15 MR. RASMUSON: I did in this chart, yes.

16 MR. BOYCE: And you're also seeing some of  
17 our thinking of where we are going. That paper talks  
18 about our current process, which looks at trends. We  
19 have not gotten approval to go forward and go with the  
20 thresholds-based approach. This is developmental work  
21 right now that we think we're going towards, but we  
22 have not yet said we're going to make that our  
23 definition of adverse trends yet. That's not in the  
24 current paper. When we had sufficient developmental  
25 work under our belt, we were going to shift to that

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1 possibly as early as next year.

2 MR. RASMUSON: The next area I want to  
3 talk about is industry versus plant-specific. I know  
4 we spent a lot of time last time, you know, people  
5 said well, maybe we ought to do plant-specific  
6 calculations and then just maybe average those. We  
7 can estimate plant-specific frequencies for some  
8 initiating events. There's enough data that we do get  
9 some variability in that and we do have some variation  
10 in that.

11 For others, you really don't have very  
12 much variability, and really its an industry average.  
13 Like for the rare events, such as loss of offsite  
14 power, loss of DC Bus, small-break LOCA, those are  
15 really industry averages that you're going to use on  
16 the plant-specific basis, you know, and basically for  
17 those where I do have enough data for this, really  
18 those are like the general transients where they  
19 really do not make, you know, a very great  
20 contribution to the overall core damage frequency, you  
21 know.

22 So I think in this case, let me just show  
23 you an example here. Here is the distribution of the  
24 Birnbaum importance measures for loss of offsite power  
25 for PWRs. Here is the distribution if I were going to

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1 do plant-specific frequencies, can you see it all  
2 right? Basically, I wouldn't use plant-specific, but  
3 I did take and do a three year update, you know, just  
4 to say there was one or two plants that had a couple  
5 of occurrences. Okay. The values increased. Not  
6 very many, but I really wouldn't do it.

7 But now, what's my core damage frequency  
8 look like for this contribution? It's like this. It  
9 follows this distribution. And so the variability  
10 that I see is the variability in the Birnbaum  
11 importance measure, not in the frequency itself. And  
12 so really, for our purposes at the industry level,  
13 we're better off going with the industry approach that  
14 we're proposing.

15 CHAIRMAN SHACK: Well, in equation 4, you  
16 used the industry average frequencies and the plant-  
17 specific Birnbaum. It's perfectly understandable.

18 MR. RASMUSON: Right. But it turns out to  
19 be equivalent.

20 CHAIRMAN SHACK: It turns out to be  
21 equivalent.

22 MR. RASMUSON: Right, right, you know, and  
23 so equations. There was some comment on the  
24 equations, you know, on summations or different things  
25 like that and we have tried to -- confusion with the

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1 four equations and industry versus plant-specific, you  
2 know, and so we've tried to make our presentation  
3 clear. Like Tom showed you at the beginning, you  
4 know, having a much simpler equation using some  
5 charts, some additional charts to explain the  
6 calculations and so forth. So hopefully, that will be  
7 clarified.

8 MR. WALLIS: The equations are the sum of  
9 the two variables? How can you make them simpler?

10 MR. RASMUSON: Well, you make the  
11 presentation simpler, but I agree in that sense. And  
12 then we've talked about the industry versus plant-  
13 specific results there and so forth, you know, so  
14 those are the types of things that we've --

15 CHAIRMAN SHACK: I mean, the bigger  
16 question comes as to whether you sort of keep the  
17 Birnbaum variations and sort of show those all the  
18 time, so you realize just how big they can be or, you  
19 know, you smear it down to the single average  
20 representative plant.

21 MR. RASMUSON: Right.

22 CHAIRMAN SHACK: And you know, when you  
23 look back at some of those ones at the back, you know,  
24 you really want to ask questions about that guy that's  
25 out there.

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1 MR. BOYCE: Yeah, I would just comment on  
2 that. I mean, if you want to ask the questions, I  
3 mean, part of the developmental work that we are going  
4 to do is to take a look at those outliers and find out  
5 if it's a problem with the SPAR models. Like it might  
6 be a plant-specific issue that has not been  
7 incorporated into the SPAR models yet. And we want to  
8 rule that out first and make sure it's not a model  
9 issue.

10 CHAIRMAN SHACK: And it certainly requires  
11 investigation, at any rate.

12 MR. BOYCE: Right, right.

13 MR. RASMUSON: Well, this is a  
14 demonstration, at this point, you know, and we're  
15 operating on the data that we have. And we know that  
16 there are certain things, and we know that some of the  
17 things that we've already seen are going to change,  
18 you know, and so forth, but as we go along we have  
19 actually found that the models have changed in one  
20 case and they are going to change some of those  
21 outliers. Others they may be real and so forth in  
22 that sense.

23 The next area was dealing with uncertainty  
24 and sensitivity analyses. The time we talked to you  
25 in November, we had not run uncertainties per se. We

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1 had done some work, but we hadn't really looked at it  
2 in detail, and certainly sensitivity analyses and we  
3 have certainly done a lot of that, as you can see in  
4 the report that we have done various things in that  
5 regard.

6 Here's a chart here that we have just  
7 recently put together. This chart shows the average  
8 Birnbaum, the baseline frequency, the baseline CDF  
9 contribution. The mean of the percent or the percent  
10 of the mean, you can see what it is, and then the next  
11 one is the  $N_{\text{Mean}}$  is the number of events or partial  
12 events that contributes to the mean. And the last one  
13 there is sort of a sensitivity study where we say all  
14 right if we take for the uncertainty distribution in  
15 the baseline core damage frequency, take the 95th  
16 percentile of that. How many events does it take in  
17 the small LOCAs to give me that? And you can see it's  
18 like 21.3. For transients it's 167 events.

19 What you find is that for those events  
20 that are not very risk-significant that have the low  
21 Birnbaums, you know, it really takes a lot of events  
22 to go up there. Where in some of the others where  
23 they are smaller, you don't have that particular  
24 situation.

25 MR. LEITCH: I'm having trouble

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1 understanding what the VAC is. Is that loss of vacuum  
2 or what is that?

3 MR. RASMUSON: Loss of vital --

4 MR. BOYCE: Vital power, loss of Vital AC  
5 power.

6 MR. RASMUSON: Vital AC power.

7 MR. LEITCH: Vital AC power?

8 MR. RASMUSON: Yes.

9 MR. LEITCH: Now, why?

10 MR. RASMUSON: Well, in this case --

11 MR. LEITCH: What does that mean? The  
12 average importance is --

13 MR. RASMUSON: Well, that really has not  
14 been included in the models. We thought it was, but  
15 it is not. That is why it's zero.

16 MR. LEITCH: Okay.

17 MR. RASMUSON: Okay?

18 MR. LEITCH: Yes.

19 MR. RASMUSON: But it is in the list of  
20 the risk-significant initiating events that was  
21 identified in the Risk-Based Performance Indicator  
22 Program, PWR, similar types of calculations.

23 MR. WALLIS: That's a funny way to write  
24 zero. You could write it as  $0E^{-6}$ . Yes, it would  
25 look like the other one.

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1 MR. RASMUSON: Yes. Okay. Here is the  
2 integrated indicator. We have updated it to include  
3 the year 2000 now. Before, we only had through 2001.  
4 You can see that we have actually dropped a little  
5 bit. For the PWR, we actually dropped quite a bit.

6 MR. LEITCH: I guess the thing that always  
7 bothers me about this is industry-wide versus plant-  
8 specific, and I think what I hear you saying is, you  
9 know, suppose there is not a statistically significant  
10 adverse trends industry-wide, but one plant could be  
11 terrible on that particular category, and I guess it's  
12 not really -- is it correct then, what we're saying is  
13 it's not really a function of this program to identify  
14 that terrible performance at one particular plant.  
15 Rather, that comes out of the ROP.

16 MR. RASMUSON: ROP.

17 MR. LEITCH: Is that a correct  
18 understanding?

19 MR. RASMUSON: Let me answer your question  
20 in a couple of ways.

21 MR. LEITCH: Okay.

22 MR. RASMUSON: The initiating events that  
23 contribute most to risk don't occur very often, such  
24 as loss of offsite power, steam generator tube rupture  
25 and so forth. When those events occur, they really do

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1 get quite a bit of attention already from the agency.  
2 For the general transients where we get a lot of them,  
3 most of those are covered right now under the ROP  
4 scrams.

5 MR. LEITCH: Yes.

6 MR. RASMUSON: And so if you have a plant  
7 that is going to get a lot of them, you know, they are  
8 going to probably be picked up, at that particular  
9 point, in that sense. What we're looking at, what  
10 this program will tend to do for you in looking at  
11 them is suppose that I have an increase where each  
12 plant picks up a scram for some reason, you know, they  
13 are not going to be tripped in the ROP or anything,  
14 but if that did happen, you would really see a spike  
15 in our trends for that, because our average right now  
16 for general transients, for the Ps is about .75. You  
17 know, and so if you got that, you know, you would see  
18 quite an increase there.

19 MR. SIEBER: And the agency response would  
20 be different.

21 MR. RASMUSON: And the agency response  
22 would be different, right.

23 MR. SIEBER: And you would have some  
24 generic communication or engaging industry.

25 MR. RASMUSON: Exactly.

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1 MR. SIEBER: As opposed to engaging a  
2 specific licensee.

3 MR. RASMUSON: Yes, exactly.

4 MR. FORD: Could you address how, for  
5 instance, materials degradation would come into this  
6 particular schema? For instance, is there any metric  
7 in your program that shows this spike or an increasing  
8 trend, for instance, towards this corrosion or an  
9 increasing trend of cracking? I mean, would those  
10 physical phenomena enter into this analysis?

11 MR. BOYCE: Well, right now, it wouldn't  
12 only because the existing set of data and indicators  
13 that we have were built from -- I'm sorry. The  
14 indicators that we have in the program were built from  
15 existing data sources. I believe the Office of  
16 Research right now is taking a look at that as part of  
17 its response to Davis-Besse.

18 I think they took a look at it as part of  
19 the Accident Sequence Precursor Program and are trying  
20 to get to that point where they have got enough data  
21 that they can get some meaningful type of indicators.  
22 But right now, that's not part of our program just  
23 because we don't have industry-wide data sources for  
24 that.

25 MR. FORD: But if there were industry data

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1 over the last 10 years, for instance, including  
2 abroad, is the program compliant enough in its  
3 methodology to take into account or show process?

4 MR. BOYCE: Well, I would want to say our  
5 process would work. Our process seems like it would  
6 work for any set of data like that, but I am dealing  
7 in hypothetical space right now. I don't know for  
8 sure.

9 MR. RASMUSON: Pat Baranowski wanted to  
10 make a comment.

11 MR. BARANOWSKI: I am Pat Baranowski,  
12 branch chief, so both of these activities are going on  
13 in my branch. The business of wrapped coolant  
14 pressure boundary integrity, if you will, and  
15 performance indicators associated with that is pretty  
16 difficult to deal with on a plant-specific basis in  
17 particular, but it's also difficult on an industry-  
18 wide basis, because there is really a sparsity of data  
19 in terms of looking at things that mechanistically  
20 trigger cracks and being able to track data of  
21 sufficient density to see when those triggers are  
22 occurring, and then whether or not the cracks are  
23 occurring and if the cracks are leading to leaks and  
24 so forth.

25 But we do have, as Tom mentioned, a task

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1 to go back after the Davis-Besse Task Force made its  
2 report to go and see what can be done, but it's just  
3 a matter of can we come up with sort of a progression  
4 model, if you will, that involves materials and  
5 fracture mechanics issues? Can we then collect the  
6 data and can we track these kinds of things?

7 MR. FORD: But I get the impression that  
8 this is not high on the priority list of things to do.

9 MR. BARANOWSKI: It's not in this program,  
10 and I don't know that it would ever go in there. I  
11 think this is one of these issues where an event like  
12 Davis-Besse is of such importance to us that we don't  
13 need any trends to tell us to go and spend a fair  
14 amount of activity looking at all these things,  
15 including how we might be able to get performance  
16 indicators.

17 So yes, that kind of performance  
18 measurement activity is not the highest on our  
19 prioritization, but it's high enough that we have  
20 identified resources and some schedule to work on that  
21 over the next year to year and a half.

22 MR. FORD: Okay.

23 MR. BOYCE: Just to add to that. I mean,  
24 any time you try and collect data from industry, there  
25 is a cost. I mean, there is a burden on industry and

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1 before we would gather that sort of data, we would  
2 have to go through a cost benefit analysis to capture  
3 it, but I would call that a secondary issue, honestly,  
4 in this case.

5 MR. FORD: The cost?

6 MR. BOYCE: Going through that process of  
7 establishing cost benefit. The most important thing  
8 is is that it's one of those things that we're going  
9 to look at in response to Davis-Besse, and if it turns  
10 out that looks like something we need, I am sure we  
11 would make our best case for it.

12 MR. FORD: It's just that if anything has  
13 got a trend, it is materials degradation, and I  
14 thought it was going to be --

15 MR. BOYCE: Okay.

16 MR. FORD: -- you know, an obvious input  
17 to your model.

18 MR. BOYCE: Well, I won't disagree with  
19 you. I will just add to my previous answer that it's  
20 harder in material space to get a risk-informed type  
21 of indicator. So the indicator would be a purely  
22 deterministic type of thing, so just a refined answer.

23 MR. FORD: So we do need a time dependent  
24 PRA?

25 CHAIRMAN SHACK: Well, but if you look at

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1 things like Figure C-7 with steam generator tube  
2 rupture, you find out that with all the degradation  
3 that you have ongoing in steam generators, at least in  
4 the sense that it leads to initiating events, it's  
5 flat as a pancake.

6 MR. FORD: But is the metric, therefore,  
7 CDF, delta-CDF?

8 CHAIRMAN SHACK: If in risk-informed  
9 space, yes.

10 MR. FORD: I mean, is that an appropriate  
11 metric?

12 CHAIRMAN SHACK: Well, that's a different  
13 question, but certainly in Birnbaum importance, it  
14 certainly is. It's the metric he's going to be  
15 looking at.

16 MR. FORD: Well, has anyone thought of a  
17 different metric? I mean, for instance, we have heard  
18 arguments until rather recently that delta-CDF for  
19 material failure cracking in Pressure Bus, PWR  
20 Pressure Bus, is fairly small and yet, it has huge  
21 impact. Therefore, the question is is delta-CDF a  
22 sufficient metric in this approach? I recognize your  
23 comment, Bill, but you are just really following your  
24 tail. The central question is is it a sufficient  
25 metric?

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1 MR. BOYCE: Well, at this point, I would  
2 go back to what Pat said and we'll follow the lead  
3 efforts in response to Davis-Besse, as opposed to  
4 forging new ground in this program. That is just the  
5 practicality of it.

6 MR. RASMUSON: Our next two slides just  
7 convert the individual prediction limits to CDF and  
8 then just blots their contribution. What I did was  
9 just take each one of them, one at a time, kept all  
10 the variables at their mean values, and then plugged  
11 in the predictive distribute, the predictive limit for  
12 the 95th and for the 99th, you know, just one at a  
13 time, and this just shows what happened to the CDF  
14 value here.

15 This shows you a loss of offsite power is  
16 very important, loss of DC Bus. These others are not  
17 quite as important. Others are not as sensitive.  
18 Just a sensitivity here and just to show some of the  
19 things here for the DC Bus, small-break LOCA, the two  
20 big ones, the effect for the PWRs. We ran Monte  
21 Carlos in the baseline, using the baseline on  
22 certainty distributions for each of the initiated --

23 CHAIRMAN SHACK: Just back to that graph  
24 for a second.

25 MR. RASMUSON: Okay.

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1           CHAIRMAN SHACK: I think I'm getting  
2 confused there. Aren't you sort of skewering things  
3 a little bit here by using that baseline value,  
4 because if I use the contribution from each of those  
5 terms at the mean value limit, I would sort of see the  
6 same sort of stacking, I mean.

7           MR. RASMUSON: Well, this is the mean  
8 value.

9           CHAIRMAN SHACK: But that's the total sum.

10          MR. RASMUSON: That's the total, right.

11          CHAIRMAN SHACK: When I looked at the  
12 contribution from each initiating event --

13          MR. RASMUSON: Right, but the contribution  
14 from each of them --

15          CHAIRMAN SHACK: On their mean levels  
16 would give me again --

17          MR. RASMUSON: If I were to do that, I  
18 would see some of these coming in.

19          CHAIRMAN SHACK: I would see spiking,  
20 right.

21          MR. RASMUSON: Right, right.

22          CHAIRMAN SHACK: I mean, they contribute  
23 to the mean, as well as on the 95th.

24          MR. RASMUSON: Right, and they also -- but  
25 I do get different ones sometimes for the variants,

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1 you know.

2 CHAIRMAN SHACK: Yes, but it would be more  
3 illustrative to plot them in terms of mean or median  
4 95th and 99th, rather than that overall baseline.

5 MR. RASMUSON: Okay. Well, we can  
6 investigate some of that, how to show some of these  
7 things, you know, but what we are trying to do is just  
8 to depict that there are sensitivities, things that we  
9 need to look at, especially if we're going to be  
10 setting a threshold, you know, an overall threshold  
11 value, we need to understand what some of these things  
12 are and how they contribute in this regard.

13 Here is the uncertainty in the mean of the  
14 baseline distribution. Here, each of the initiating  
15 events has an uncertainty distribution with it, and as  
16 we propagate that through, this is what it looks like.  
17 When we do our Monte Carlos on the actual indicator,  
18 we use the predictive distribution, because that is  
19 really what it is designed to do is to predict what  
20 it's going to look like, and this tends to spread it  
21 out.

22 This is usually in a 3-year Bayes  
23 estimate. Maybe we can put it on here. You can sort  
24 of see that it's a little broader in that sense. If  
25 we did a one year estimate, you know, with the

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1 predictive, it would be even broader yet. The 3 years  
2 tends to bring it down, you know, narrow the  
3 uncertainty. We can do the same type of thing with  
4 Monte Carlo or with the maximum likelihood estimates,  
5 not Bayesian updates. Other types of another --

6 CHAIRMAN SHACK: Should I be bothered that  
7 my maximum likelihood estimate or my Bayesian estimate  
8 seem to differ as much as they do?

9 MR. RASMUSON: No, I think that, you know,  
10 by using prior distribution in there, it tends to  
11 smooth things out.

12 CHAIRMAN SHACK: Now, when you do all your  
13 calculations for your -- I keep thinking AEOD, but  
14 that's all maximum likelihood.

15 MR. RASMUSON: No.

16 CHAIRMAN SHACK: No? Isn't it?

17 MR. RASMUSON: No.

18 CHAIRMAN SHACK: I thought all those were  
19 reported and I always remember MLE, MLE all over the  
20 place.

21 MR. RASMUSON: Well, we do a lot, but we  
22 do a lot of empirical Bayes analysis and other types  
23 of things in our work.

24 CHAIRMAN SHACK: I was just of wondering  
25 whether, you know, this indicates that you should be

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1 using Bayesian consistently.

2 MR. RASMUSON: Well, I think we tend to.  
3 We do use a lot. We do use a lot of Bayesian updating  
4 in that.

5 MR. BARANOWSKI: I think we're actually  
6 using it consistently.

7 MR. RASMUSON: I think.

8 MR. BARANOWSKI: I don't think we use any  
9 MLE that I know of anymore.

10 CHAIRMAN SHACK: Anymore?

11 MR. BARANOWSKI: For years. Just about  
12 everything has been empirical Bayes where we can do  
13 it.

14 CHAIRMAN SHACK: Okay. I will have to go  
15 back and look at some of those frequency reports. No,  
16 really, all those uncertainty distributions are just  
17 uncertainties on the initiating events. You didn't  
18 put any uncertainties on the Birnbaums?

19 MR. RASMUSON: No, no, we did not.

20 CHAIRMAN SHACK: And that would really --

21 MR. RASMUSON: That would -- there is a  
22 section in the report.

23 CHAIRMAN SHACK: Yes.

24 MR. RASMUSON: I don't recall the details,  
25 but it was not as much as within the initiating events

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1 themselves, but that can certainly be done and looked  
2 at. But we did not feel, at this point, you know, it  
3 was worth the effort to go through it, at that time,  
4 you know, because it just did not look like their  
5 uncertainties were --

6 CHAIRMAN SHACK: Well, it wasn't clear to  
7 me, you know, if you're looking at the impact of the  
8 initiating events.

9 MR. RASMUSON: Yes.

10 CHAIRMAN SHACK: That was so important.

11 MR. RASMUSON: Right. Yes, yes.

12 CHAIRMAN SHACK: If you're dealing with  
13 thresholds and you actually have specific numbers,  
14 then it becomes -- then it may be more important.

15 MR. RASMUSON: Right. So another item  
16 that the ACRS asked us to do was to look at what was  
17 the impact of the plant-specific calculations. This  
18 is actually taking the plant-specific Birnbaums and  
19 calculating and plugging in the industry average in  
20 here, and this sort of shows you the types of behavior  
21 that we got there.

22 I will skip the next two slides. They are  
23 similar for the PWR on the -- here is sort of the --  
24 I think the plant-specific one here is a little, you  
25 know, just to show that there is quite a bit. There

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1 is sort of an outlying area out here on some things,  
2 but those are the types of things that we have pursued  
3 and looked at.

4 We have done a lot of this type of thing  
5 and so forth. We can certainly do some more in this  
6 area, but it is important to understand if we're going  
7 to set a threshold, we need to understand what its  
8 behavior is going to be and so forth, and you don't  
9 want to set it so low that you're going to be tripped  
10 up by an occurrence of one or two items, you know, or  
11 a combination of these rare events that you are always  
12 going to trip it.

13 But you do want to set it at such a level  
14 that you can be, you know, that you don't want it so  
15 ridiculously out of the way, you know, you will never  
16 hit it.

17 CHAIRMAN SHACK: Because you can't trip  
18 it, no.

19 MR. RASMUSON: Yes, I think those were the  
20 types of things that --

21 CHAIRMAN SHACK: There were some  
22 peculiarities here in some of your uncertainty studies  
23 that were sort of interesting. You did a Birnbaum on  
24 certainty at a specific plant for steam generator tube  
25 rupture, and you came up with an air factor of 2.59

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1 just with the parameter uncertainty.

2 MR. RASMUSON: That was actually going to  
3 the SPAR model.

4 CHAIRMAN SHACK: Right.

5 MR. RASMUSON: And this is what you're  
6 talking about, of actually incorporating that into the  
7 Monte Carlos.

8 CHAIRMAN SHACK: But when you did the  
9 Birnbaum variability for the whole 60 plants that you  
10 have SPAR models for, you only got a .6 error factor.  
11 Somehow, it is --

12 MR. RASMUSON: On?

13 CHAIRMAN SHACK: In the SPAR models.

14 MR. RASMUSON: On one particular one?

15 CHAIRMAN SHACK: Yes, if you look at Table  
16 7 and Table 8.

17 MR. RASMUSON: Yes, in the report.

18 CHAIRMAN SHACK: Yes, in the report. It's  
19 just very peculiar. One would always sort of expect  
20 to find a bigger difference in error factors as I go  
21 over the whole range of plants that I would find,  
22 presumably, in a parameter uncertainty for a single  
23 plant, at least I would think so. But then I saw that  
24 you were going to work on steam generator tube rupture  
25 models for SPAR.

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1 MR. RASMUSON: I'm just trying to find it.

2 CHAIRMAN SHACK: Page 18 and 19.

3 MR. RASMUSON: 18 and 19? Okay. Yes.

4 CHAIRMAN SHACK: So if you look at Table  
5 7, which is the plant variation.

6 MR. RASMUSON: Yes.

7 CHAIRMAN SHACK: It's only .6, but in a  
8 single plant, just the parameter uncertainty gives you  
9 a 2.6.

10 MR. RASMUSON: Yes.

11 CHAIRMAN SHACK: Which seems peculiar.

12 MR. BARANOWSKI: Well, why don't we look  
13 into that?

14 MR. RASMUSON: Yes.

15 MR. BARANOWSKI: I mean, any questions you  
16 raise here, we're going to take note of and check into  
17 that.

18 MR. RASMUSON: Yes, well, like I said,  
19 we're looking at it to show that we could do those  
20 types of things when we were doing this, and we'll  
21 look at the parameter uncertainty in the Birnbaums a  
22 little bit more and pursue that area. Okay.

23 The fifth item was dealing with  
24 thresholds, comments on that. The comments were  
25 thresholds tell us about safety, trends about

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1 performance, and we certainly agree with that. You  
2 have to establish that there has been a change before  
3 you can start looking for it, and that is what our  
4 process is all about, is trying to determine the  
5 change and so our particular response here is is that  
6 we do have a two-tier approach that we're trying to  
7 use here.

8 One is the top tier, is the integrated  
9 indicator with a threshold, which focuses on safety.  
10 And at the second tier, we're looking at the  
11 individual indicators and trending those and using the  
12 prediction limits to look at performance. The  
13 individual trends of the second tier are really  
14 designed for in-house use at the agency here as a  
15 diagnostic tool to help us understand things and in a  
16 way, I think that we can also use them as we go along.

17 You know, we don't have to wait until the  
18 whole year is up. We can look at it on a quarterly  
19 basis or so forth, you know, and see how we're doing.  
20 And we can use it as a monitoring tool, and so --

21 CHAIRMAN SHACK: Have you sort of done  
22 little experiments where you just started trending  
23 something and saw how long it would take you to pick  
24 it up?

25 MR. RASMUSON: Sort of, but not a real

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1 definitive task in that regard, no.

2 CHAIRMAN SHACK: Somehow, I am suspicious  
3 that I would have to actually see a rather substantial  
4 sustained increase in some of these before I would  
5 ever get -- you know, statistical significance is a  
6 two edged sword.

7 MR. RASMUSON: Right, right, and you can  
8 see that. You know, if you're running the long trends  
9 like Tom did, you know, on that and where the behavior  
10 tends to flatten out, you know, you are going to get  
11 tighter and tighter and tighter, and then what is  
12 really, to me, is random variability like an increase  
13 of just one or two scrams, you know, could get you.

14 Whereas, you know, you take the flatter  
15 trends and so forth, you know, which you have  
16 suggested we do, and that is what we have always tried  
17 or what we are trying to move forward with, at this  
18 point.

19 MR. BOYCE: Sustaining what you probably  
20 already know intuitively, you know, events that happen  
21 infrequently, such as steam generator tube ruptures,  
22 small-break LOCAs, you know, it's much more difficult  
23 to say that is a trend when you go from zero to one,  
24 but general transients where you are getting, I think,  
25 the number was 150 a year, that is much easier to see

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1 a variation. Unfortunately, the contribution to core  
2 damage frequency is much lower. So, you know, it's  
3 just the nature of what we're dealing with.

4 MR. BARANOWSKI: There is another aspect  
5 here that goes along with that. Any really risk-  
6 significant event is going to have some agency  
7 response, and it might even be generic without looking  
8 at trends, but there is always this issue that comes  
9 up like with steam generator tube ruptures. Well,  
10 gee, can't you just fix that problem?

11 Well, if that means having zero steam  
12 generator tube ruptures, we are probably not there.  
13 We might be, but I don't know, but we can certainly  
14 show whether we are getting better, and that might be  
15 an important insight to show that, in fact, the trends  
16 on this are declining even though they are still  
17 occurring. Now, if the objective is zero, then you  
18 don't need to trend anything. Just don't trend  
19 anything. Just make it zero. Every failure is the  
20 worst thing. Agency goes off on everything. I think  
21 that's kind of the strength of what this is about.

22 MR. RASMUSON: The thing that we have been  
23 alluding to all along here is that somewhere along the  
24 way, we're going to need to have thresholds for the  
25 integrated indicator and a process for setting that.

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1 One of the things you're going to need, certainly, is  
2 to understand the behavior of it and we have talked  
3 about a lot of the types of information that would go  
4 into this type of thing here.

5 And then we would like to put together an  
6 expert panel to propose the threshold and to take into  
7 consideration, you know, policy and other issues along  
8 with the indicator itself and its variability and  
9 things like that. That is where we're starting. As  
10 part of our proof of principle concept that we want to  
11 have is we want to actually put together a panel and  
12 to provide them information and training, you know, in  
13 that to actually try to set a --

14 CHAIRMAN SHACK: And what's the schedule  
15 for that?

16 MR. RASMUSON: That will happen sometime  
17 after our workshop, we would think. You know, we  
18 would like to have our workshop first and then get any  
19 input from our workshop, you know, that people would  
20 have for that type of thing, so it will probably be  
21 late July or August time frame in that regard, but we  
22 certainly want to have that and then document our  
23 results, summarize our results in our final report of  
24 that, putting forth --

25 MR. SIEBER: So today, you have no

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1 thresholds for anything, right?

2 MR. RASMUSON: We do not have a threshold,  
3 right, at this point.

4 MR. SIEBER: And when you establish then  
5 with the expert panel would be based mainly on  
6 Birnbaum?

7 MR. BOYCE: Well, some sort of a CDF,  
8 right.

9 MR. RASMUSON: It will be based on the  
10 results of things like we have seen here, yes.

11 MR. BOYCE: Right. At least at the  
12 integrated indicator level, it would be a CDF, but,  
13 you know, the question is what is the right level, at  
14 that point? Would you just go with performance based,  
15 if I can call it that.

16 MR. SIEBER: That would be my next  
17 question.

18 MR. BOYCE: Well, I'm glad I anticipated  
19 it.

20 MR. SIEBER: So you can answer it if you  
21 would like.

22 MR. BOYCE: Or would it be better to go  
23 with one oriented towards the Safety Goal Policy  
24 Statement in some way? You know, and then you say  
25 well, what should we report to Congress versus what

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1 level should we be monitoring consistent with that  
2 Policy Goal Statement?

3 MR. SIEBER: Yes.

4 MR. BOYCE: And that is the sort of policy  
5 issue where you hope to ask the board to look at and  
6 then, naturally, we would have some sort of a  
7 proposal, but I don't think we're there yet.

8 MR. SIEBER: Now, you already report to  
9 Congress. That has been in effect for years, right?

10 MR. BOYCE: Correct.

11 MR. SIEBER: And now, you're basing your  
12 report to Congress on individual events and individual  
13 plants with some significance, sorted by some  
14 significance?

15 MR. BOYCE: Well, if I understood you  
16 right, yes, the current set of indicators that we're  
17 using to report to Congress are the old AUD indicators  
18 and there are seven on them plus the total ASP events.

19 MR. SIEBER: Right.

20 MR. BOYCE: And we are migrating towards  
21 using the ROP PIs and this IIEPI for reporting.

22 MR. SIEBER: Well, it seems to me the  
23 setting of the threshold is the key to whether this  
24 works or does not work not only for your report to  
25 Congress, but your use as part of agency reaction to

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1 industry events. Like I said, I guess, I would be  
2 curious as to the criteria that the expert panel would  
3 use and examples of threshold determinations that they  
4 made.

5 MR. BOYCE: We are curious, too, actually.  
6 We were just kicking this around this morning as to,  
7 you know, how to best approach that and we might try  
8 several options. One is, and I articulated some,  
9 should we be consistent with the policy goal in some  
10 hierarchal manner? Should we be using a performance  
11 based approach?

12 MR. SIEBER: Well, you are going to have  
13 to tell the expert panel what to do.

14 MR. BOYCE: Yes.

15 MR. SIEBER: So you're going to have to  
16 have that framework.

17 MR. BOYCE: Right, right.

18 MR. SIEBER: And I take it you don't have  
19 it quite yet.

20 MR. RASMUSON: Well, we have some ideas on  
21 it, but we have not totally --

22 MR. SIEBER: You haven't formalized it?

23 MR. RASMUSON: Totally formalized it, yes,  
24 right.

25 MR. SIEBER: I mean, well, but I think

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1 that would be something you would be interested in,  
2 because to me it's the key.

3 MR. BOYCE: I understand. We're  
4 struggling with it. I mean, as you know, it's  
5 difficult to do it.

6 MR. SIEBER: Well, I can appreciate that.

7 MR. BOYCE: Yes.

8 MR. SIEBER: I can appreciate that.

9 MR. BOYCE: Particularly at the industry  
10 level. It's almost easier for each plant to pick a  
11 number.

12 MR. SIEBER: Yes, it is.

13 MR. BOYCE: And it just gets harder.

14 MR. SIEBER: But if you're doing it for  
15 each plant, you can go back to the ROP.

16 MR. BOYCE: Right.

17 MR. SIEBER: And accomplish the same end,  
18 and I see this as a different kind of a program that  
19 has an individual plant benefit to it, but it is more  
20 an industry program and more satisfies the  
21 requirements of the law as far as reporting to  
22 Congress.

23 MR. BOYCE: Yes, and segueing a second, we  
24 were also trying to figure out who the right people  
25 would be to ask to join that. An idea we had would be

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1 to ask members of the ACRS perhaps to participate. I  
2 don't know if that's possible, but I am offering that  
3 idea.

4 MR. SIEBER: I might be absent that day.  
5 I think it's a difficult job.

6 MR. BOYCE: So you are volunteering, I  
7 think is what I heard. All right.

8 MR. RASMUSON: Then just let me just again  
9 articulate, you know, that the top level is the  
10 integrated indicator, which addresses safety and would  
11 have the threshold with it. At the next tier would be  
12 the trends with predictive distributions and those you  
13 could --

14 CHAIRMAN SHACK: But even with a trend,  
15 you have to decide when the trend, if you have a  
16 trend, when does it concern you?

17 MR. RASMUSON: And that's why you would  
18 have the predictive limits, and one thing you can do  
19 is you could --

20 CHAIRMAN SHACK: Well, no, that helps you  
21 tell when you have got a trend.

22 MR. RASMUSON: Right, but then what you  
23 need to do.

24 CHAIRMAN SHACK: What you need to do about  
25 the trend.

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1 MR. RASMUSON: That's right. What do I  
2 need to do about it? But the predictive limits tell  
3 me when I really have something there, sort of the  
4 trigger, in that sense, and they focus on performance.

5 MR. BOYCE: Again, commenting a little bit  
6 further on that point. You're right. You can track  
7 and then say you have a trend, but the so what part  
8 turns out to be a key part in setting the appropriate  
9 threshold like scrams. In 1988, we were averaging  
10 about two and a half total scrams per plant per year  
11 and now, we're at about .8, .9.

12 So if we go up, our prediction might limit  
13 might say that if we went above 1.1 or 1.2 scrams per  
14 plant per year, there was something we needed to do,  
15 but the question is what? Preventing scrams is not  
16 something you can easily regulate, and we struggled  
17 with this.

18 In the paper, we even told the Commission  
19 that we -- although, the Commission asked us to  
20 develop these thresholds, we struggled for exactly  
21 that reason. We adopted this approach. We had these  
22 glorious thresholds all laid out and they were  
23 beautiful, and then we got to, say, collective  
24 radiation exposure and it went up above a level, and  
25 then we were left with the well, okay, what do we

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1 really do now?

2 And we are going to continue to work it.  
3 It may come down to an indicator by indicator thing  
4 with the people joining our policy board and then  
5 bringing in technical experts and saying well, it's  
6 not perfect, but that's where we're going to draw the  
7 line. I am digressing, but I am trying to give you a  
8 sense as to how difficult it really is.

9 MR. SIEBER: I think one of the problems  
10 that you are going to face is, you know, if you look  
11 at the ROP and the cornerstones, some cornerstones  
12 reflect themselves in delta-CDF.

13 MR. BOYCE: Right.

14 MR. SIEBER: But the majority do not, and  
15 you are faced with the same problem here.

16 MR. BOYCE: Exactly.

17 MR. SIEBER: So you are going to have a  
18 diversity there, and the thresholds for the non CDF  
19 type indicators are going to require some additional  
20 policy decisions.

21 MR. BOYCE: Agreed.

22 MR. RASMUSON: The last area of comment  
23 was there is quite a bit of discussion on subset of  
24 plants in our last meeting, you know, and how would we  
25 handle those? How do we look for them and so forth?

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1 And one of the thing we certainly do in this process  
2 is is that if we see a trend, you know, if we trip a  
3 prediction limit, we would certainly want to go back  
4 and see why we did that.

5 If it was an individual plant, that would  
6 probably be picked up in the ROP, but certainly, the  
7 ROP is not going to pick up the case where we may have  
8 all the CE plants had something that had gone wrong on  
9 it, and we would certainly want to go back and look at  
10 those types of things and see if there are subsets of  
11 plants or that type of thing. And so that is sort of  
12 how this would come about in our process or in our  
13 analysis of what we're looking at.

14 So our future efforts, as Tom has said,  
15 were receiving comments on the draft report. We are  
16 going to hold a public workshop. We're going to  
17 develop guidance for setting thresholds for the  
18 integrated indicator. We will actually go through  
19 that exerciseto see how we need to refine it and so  
20 forth. We will update the reports with the lessons  
21 learned, and we want to come back and brief the  
22 subcommittee and the full committee, at that time, and  
23 request a letter, at that particular point, and then  
24 issue a Commission paper on this and then go into  
25 implementation of it.

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1           And so those are basically where we are.  
2           We have had this scheduled before, but just to put  
3           that up there, that's sort of what we're shooting for  
4           in that type of time frame, and we think it's  
5           reasonable. We can do it and so forth, but it has  
6           been nice coming back to you and sharing with you our  
7           thoughts and where we are and what we have done.

8           CHAIRMAN SHACK: Well, your expert panel  
9           is going to have their work cut out for them, the time  
10          between the end of the workshop and the final paper.

11          MR. BOYCE: I agree.

12          MR. SIEBER: I am curious as to where on  
13          that schedule you're going to set forth the criteria  
14          that the expert panel will use to set the thresholds.

15          MR. BOYCE: I think you have hit a weak  
16          point for us, and I think we have got a bit of  
17          homework to do. We may be challenging our schedule.

18          MR. RASMUSON: I think that's where we  
19          would want to talk about that at the public workshop.

20          MR. SIEBER: Yes, but some place along,  
21          and you are going to have to do it.

22          MR. RASMUSON: Yes, right.

23          MR. SIEBER: And the expert panel is going  
24          to have to meet and make all these decisions that  
25          govern how this program is going to work.

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1 MR. RASMUSON: Yes.

2 MR. SIEBER: And then after you're done  
3 with all that, you are going to come in and tell us  
4 about it and so, at this point in time, we have no way  
5 to give you any input, and by the time we meet again,  
6 it will be too late.

7 MR. RASMUSON: Okay.

8 MR. SIEBER: Without going through an  
9 exercise like you guys did this and committed  
10 yourselves to all kinds of things, and we said well,  
11 you didn't do this right and you didn't do that right,  
12 and so I sort of get a little bit concerned.

13 MR. RASMUSON: Okay.

14 MR. SIEBER: Because that's the most  
15 important part.

16 MR. RASMUSON: Okay.

17 MR. SIEBER: And that's where there is  
18 sort of fuzzy concepts involved in some instances, and  
19 maybe there is a way to get around that and there  
20 comes a time where it will help, as opposed to at a  
21 time when all the work is done. I don't know if our  
22 Chairman has any additional thoughts on that. He is  
23 the Chairman, but that would be my thought, at this  
24 point.

25 MR. RASMUSON: Well, certainly, as we are

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1 in draft where one thing we could do is certainly as  
2 we have a draft document on that, we could certainly  
3 ask you for comments, not necessarily meeting, but we  
4 could certainly send that out for review and comment.

5 CHAIRMAN SHACK: Yes.

6 MR. SIEBER: I think that would be good.

7 MR. RASMUSON: Okay.

8 MR. BARANOWSKI: So is that an acceptable  
9 way to occasionally work once we have been sort of  
10 coming along on this, to send some technical issues to  
11 ACRS for information and the staff would figure out  
12 how to collect some comments and feed them back or do  
13 we need meetings?

14 MR. SIEBER: Well, I think you need a  
15 meeting in order to get an official opinion out of us,  
16 because if we don't write it down, it's not official.  
17 On the other hand, I think if you would send us  
18 documents that explain what it is you intend to do and  
19 we all get it by email or some other way through our  
20 staff, and somebody has, you know, a great concern  
21 about it, then we may ask you at the next meeting or  
22 some future meeting to come in, so that we can discuss  
23 that before it's cast in concrete. That would be one  
24 way to do it, but I'm sure the staff knows better how  
25 to do those things than I do.

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1 MS. WESTON: Well, I was going to comment  
2 that we could try that, you know, as a comment kind of  
3 thing. Usually, what happens is we send stuff out.  
4 If they have questions, they can send it back and I  
5 can send it to you, and it would depend upon the  
6 nature of the questions.

7 CHAIRMAN SHACK: Okay.

8 MS. WESTON: How much explanation is  
9 required, and we could try that in one round and see  
10 how it worked.

11 CHAIRMAN SHACK: Always with the  
12 recognition, of course, that the comments are those of  
13 the individual member.

14 MS. WESTON: Right, right.

15 CHAIRMAN SHACK: Not of the ACRS.

16 MS. WESTON: And the fact that, at some  
17 point, once we get these questions, we will have to  
18 come together as a group to discuss them.

19 MR. SIEBER: See, I think one of your  
20 interests is to keep moving forward without having to  
21 wait for us.

22 MR. RASMUSON: Right.

23 MS. WESTON: Right.

24 CHAIRMAN SHACK: Right.

25 MR. SIEBER: And to not show up here for

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1 another meeting if you don't have to, and so perhaps  
2 the staff, our staff, can figure out a way that we can  
3 legally make that happen.

4 CHAIRMAN SHACK: Or not.

5 MS. WESTON: There is no prohibition to  
6 providing comments or input to the staff without a  
7 formal meeting. The only prohibition would be if we  
8 are about to write a letter.

9 MR. SIEBER: Yes, we can't write the  
10 letter.

11 MS. WESTON: And then of course, we would  
12 have to have the reports. So we can do that.

13 MR. SIEBER: We have to work something  
14 out.

15 MS. WESTON: We can try that as a means of  
16 getting some input for you on a rather quick basis,  
17 but recognize that oftentimes some members don't read  
18 their email, so you might not have some input.

19 CHAIRMAN SHACK: Okay.

20 MR. RASMUSON: See, right now, all the  
21 comments that we have been given are -- you know, I  
22 have just been going through the transcript and  
23 pulling them out, you know, and it would be just the  
24 same way that, you know, you made comments, you made  
25 comments and go for it.

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1 MS. WESTON: Yes.

2 MR. RASMUSON: They have just been written  
3 down in their public record, you know, but they are  
4 not -- nothing has come from the ACRS, except the  
5 transcript itself, you know, and Tom has said  
6 something, you have said something and I have just  
7 pulled it out and, you know, we have tried to address  
8 that in that regard.

9 MR. SIEBER: I think that's a good way to  
10 work. On the other hand, our individual comments as  
11 they appear in transcripts and testimony are still  
12 individual comments.

13 MR. RASMUSON: That's right.

14 MR. SIEBER: As opposed to --

15 MR. RASMUSON: That's right.

16 MS. WESTON: Yes, until you come together  
17 as a body in a full committee.

18 MR. SIEBER: That's right.

19 MR. RASMUSON: See, so --

20 MS. WESTON: Then the comments are not  
21 official.

22 MR. RASMUSON: Right, yes.

23 MR. BOYCE: The only thing I could add to  
24 that is is that I don't think we would be waiting for  
25 the expert panel to tell us what the thresholds are.

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1 Our plan would be to work these thresholds and come up  
2 with our best shot and say this is what we think. We  
3 have explored just like we did, we have explored five  
4 equations and we think this is the best after weighing  
5 the pros and cons of each one.

6 What we would be looking for is  
7 confirmation from this expert panel, which would have  
8 a variety of stakeholder interests represented. We  
9 hope that we have done the right thing, and that keeps  
10 us on track and that is just philosophy more than  
11 anything else.

12 MS. WESTON: Well, I think one of the good  
13 things about doing that and getting comments from the  
14 members is you may get a diverse set of comments.

15 CHAIRMAN SHACK: Right.

16 MS. WESTON: Which give you a broader view  
17 of, and then you can consider which of those you want  
18 to use and which of those you do not wish to.

19 MR. BARANOWSKI: I was wondering if I  
20 could follow-up a little on Tom's comment there. The  
21 expert panel, I don't believe, is going to be asked  
22 what do you think the threshold should be?

23 MS. WESTON: Right.

24 MR. BARANOWSKI: It will be more along the  
25 lines should we use some 95th percentile parameter?

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1       Should we take into account the fact, when we look at  
2       the total safety measure, that this is some limited  
3       amount of risk? It doesn't include all external  
4       events or fires or something like that, and how should  
5       we cut that down?

6                   MS. WESTON: Yes.

7                   MR. SIEBER: Well, I think if you do it  
8       that way, which I think is a good idea, and document  
9       it well, then you're going to have a good paper trail  
10      that can be used in the future to determine exactly  
11      what it was you intended when you put together this  
12      program. So, you know, that sounds like a pretty good  
13      way to do it. Otherwise, if you just say to the  
14      expert panel come up with some thresholds, I am not  
15      exactly sure what it is you're going to get.

16                   MR. BOYCE: Yes, I agree, I agree.

17                   MR. RASMUSON: No, I agree.

18                   MR. SIEBER: That's why one of the reasons  
19      why I'm concerned.

20                   MR. BOYCE: We would not be tossing this  
21      problem to them. We would be giving it our best shot.

22                   MR. SIEBER: Well, it depends on who the  
23      expert panel is. Some experts are very willing to  
24      give their opinion.

25                   MR. BOYCE: We'll welcome yours as part of

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1 the panel.

2 MR. BONACA: The issue of feedback to the  
3 ROP was raised before, and I just was wondering if you  
4 are going to have some kind of a check done before,  
5 you know, you come up with the final Commission paper  
6 regarding the effectiveness of an indicator of this  
7 nature in trending such that you would have the ROP  
8 that would be successful, and then define these trends  
9 before they occur. Some reconciliation there.

10 One of the reasons is that take, for  
11 example, the ROP has a limited number of initiators  
12 that you're tracking, although, one of them is a  
13 number of scrams, which may occur for different  
14 initiators. But here, you have an index that includes  
15 multiple initiators. I was trying to understand how  
16 you are going to do that kind of reconciliation back  
17 to the ROP.

18 MR. BOYCE: It's a good question, and we  
19 weren't thinking of developing indicators of  
20 regulatory effectiveness. Most of the -- in fact, all  
21 the indicators you just cited correctly are outcome  
22 measures, how good is performance of industry, and  
23 it's a combination of regulatory effectiveness and  
24 industry performance.

25 What we use for measures of regulatory

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1 effectiveness are typically found in budget space and  
2 there, you know, the number of license amendments we  
3 put out, the number of public meetings that we have  
4 held on time as a result of the -- in regards to the  
5 ROP, how we completed a baseline inspection, those  
6 sorts of measures of regulatory effectiveness.

7           And we were not thinking of having an  
8 explicit tie like that as part of the Industry Trends  
9 Program. We would keep that in budget space, which  
10 measures outputs, as opposed to outcomes. Rather, our  
11 tie to the ROP would be, you know, in spite of what  
12 all our output measures are telling us, you know, that  
13 we're completing the baseline, we're holding public  
14 meetings, are we really still continuing to achieve an  
15 appropriate level of industry performance? So it's  
16 more of that macroscopic look. You know, our scrams  
17 continually go down.

18           MR. BONACA: I understand. Although, I  
19 mean, if you had that adverse trend taking place, you  
20 would want to be able to say that the ROP was, in  
21 fact, capable of identifying an adverse trend even if  
22 it measures different things.

23           MR. BOYCE: Well, I guess we could make  
24 that claim that we know why, you know, we understand  
25 why the trend is continuing to go down for scrams, and

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1 so I guess you could say that that tie is there. I  
2 mean, I can go back and think about that some more.  
3 I told you where we are today.

4 MR. BONACA: Sure. No, I understand. I  
5 just was --

6 MR. BOYCE: Let me try and think about  
7 whether that's a good argument.

8 MR. BONACA: Yes.

9 MR. BOYCE: I was going to also say where  
10 we were really headed was trying to get out of this  
11 program, news you could use down to the inspector, and  
12 that's how we were primarily going towards feedback to  
13 the ROP, which was to take all the high-level stuff,  
14 disaggregate it down to the plant level, perhaps the  
15 component level, and then compare individual plants to  
16 an industry average. But let me come -- I mean, I  
17 will think about what you said.

18 MR. BONACA: You realize here, in fact, I  
19 am not criticizing this. In fact, I think this is  
20 quite comprehensive if I look at the initiating events  
21 in trending with this index. It simply has more  
22 information that you do have with the ROP that you are  
23 monitoring there. And, you know, we are still  
24 questioning oftentimes the, we say, adequacy of the  
25 ROP. I mean, because still it's being on trial, I

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1 mean, it's being -- you know, it's a pretty recent  
2 initiative anyway. So to do that kind of thinking  
3 process of this back to the ROP, it could be helpful  
4 for the ROP.

5 MR. BOYCE: I understand your point. I  
6 can go back and see if I can draw some connection  
7 there. Thank you.

8 MR. BONACA: Yes.

9 MR. LEITCH: Close to that same issue, it  
10 seems to me there is a window of vulnerability here  
11 where say, for example, one particular manufacturer of  
12 valves is troublesome. If it's real troublesome  
13 across the whole industry, the industry trends would,  
14 presumably, show that. But suppose it's not enough or  
15 maybe those valves don't exist at enough plants to  
16 trigger that particular trend, so the industry trend  
17 doesn't pick it up.

18 The other extreme is if one particular  
19 plant has a whole lot of those valves and there are  
20 chronic failures at that plant, why then the  
21 individual ROP program would pick it up for that  
22 particular plant. But I guess I am wondering is there  
23 a vulnerability to a situation where you may have a  
24 couple of these valves scattered among three or four  
25 plants, and they are troublesome at all the plants,

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1 but how do you --

2 MR. BOYCE: A sticking PORV?

3 MR. LEITCH: Excuse me?

4 MR. BOYCE: A sticking PORV? Is that what  
5 you're thinking?

6 MR. LEITCH: Yes, well, yes, exactly, yes.

7 MR. SIEBER: Solenoid valves. Let me  
8 expand your question a little bit, because I have a  
9 similar concern. The old way they did that was in an  
10 LER, you would identify the component that failed.

11 MR. LEITCH: Right.

12 MR. SIEBER: It was some kind of root  
13 cause analysis, and the LER, from the licensee's  
14 viewpoint, was considered not only an LER, but a Part  
15 21 report. And in addition to that, if the licensee  
16 told the manufacturer we think your valve is  
17 defective, then the manufacturer is required to do  
18 that, too.

19 Now, I believe that the NRC has a trending  
20 program to look at individual component failures that  
21 would show up in LERs provided the licensee properly  
22 identifies it with some kind of root cause, and maybe  
23 you can assure me that that takes place or maybe you  
24 can say you don't know, but that's -- I understood  
25 that's the way it's supposed to work.

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1 MR. BOYCE: I would say I don't know is  
2 the easiest way out of that.

3 MR. SIEBER: I do know that out of LERs  
4 things like a brand name solenoid valve, polyurethane  
5 seeps where the scrams were identified, they were in  
6 the PWRs. They were in the scram hydraulics for BWRs,  
7 and so they would pop out that way and the NRC issued  
8 information notices with regard to that.

9 I am looking at LERs that were coming in,  
10 and eventually, Part 21s came out that it's not clear  
11 to me that our regulatory system is detailed enough to  
12 be able to pick out components that maybe experience  
13 some generic failure in general service in more than  
14 one plant. And the reason why I say that is I don't  
15 know. Maybe you can tell me that the NRC does that.

16 MR. RASMUSON: Our branch looks at  
17 performance of valves, you know, but we don't  
18 necessarily go down and look at the manufacturer or  
19 the root cause of those things. We classify failures  
20 a little higher than that.

21 MR. SIEBER: Right.

22 MR. RASMUSON: And I don't know what NRR  
23 does. Pat, maybe you know.

24 MR. BARANOWSKI: Well, first of all, they  
25 would probably have to be risk-significant valves.

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1 MR. SIEBER: Like scram discharge valves?

2 MR. BARANOWSKI: Yes, something that would  
3 show up.

4 MR. SIEBER: Right, it would be  
5 significant.

6 MR. BARANOWSKI: With a high Birnbaum or  
7 achievement worth or one of the importance measures.  
8 They would either be detected through the Reactor  
9 Oversight Program on individual plants just because  
10 they are of such risk-importance if they are failing.

11 In the second place that they should show  
12 up would be through the generic studies in which we  
13 trend valve performance if they are a risk-significant  
14 valve. Not every valve is looked at, but if you just  
15 take the risk-significant ones, and it wouldn't take  
16 that many actually to make the performance change.

17 MR. SIEBER: Well, I know that it has  
18 happened in the past in certain applications. I just  
19 don't know that it's systematic.

20 MR. BOYCE: I won't tell you right now  
21 that I know whether it's systematic or not.

22 MR. SIEBER: Okay.

23 MR. BOYCE: I know we have an Events  
24 Assessment Section that still generates those sorts of  
25 looks at things if they notice them as they are doing

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1 their screening reviews, and right now, the Davis-  
2 Besse Lessons Learned Task Force told us that there's  
3 a large number of recommendations saying we needed to  
4 reassess the way we're looking at operational  
5 experience.

6 The current status of that is is that  
7 there were so many recommendations by the task force  
8 for Davis-Besse that we formed another task force just  
9 to respond to the Lessons Learned, and they are  
10 looking at the full gamut of what we're doing with  
11 operating experience. I don't know where they are or  
12 whether they will address this specific issue.

13 MS. WESTON: They are going to be here  
14 tomorrow.

15 MR. BOYCE: We may have the opportunity to  
16 ask.

17 MR. SIEBER: Yes, well, their actual plan  
18 is very, very big.

19 MS. WESTON: They are doing a presentation  
20 tomorrow.

21 MR. BOYCE: Okay. Well, I know, I mean,  
22 in our program, I mean, I know that we have been  
23 growing. We started in 2001 and we have been growing  
24 at a little bit at a time. We have been working to  
25 get down to the component level, because it's part of

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1 that news you can use to inspectors. You need that  
2 level of granularity in order to make a difference.

3 MR. SIEBER: Right, yes.

4 MR. BOYCE: And we have asked Research to  
5 update some of their operating experience studies,  
6 which they have done along these lines in the past.

7 But let me talk to you about resources  
8 just a bit. In NRR, there is 1.5 FTE devoted to this  
9 and about \$300,000, and that is to process all the  
10 LERs as well. So the 1.5 FTE is talking to you right  
11 now in NRR, and I haven't been able to get around to  
12 that stage yet.

13 MR. SIEBER: A \$300,000 man.

14 MR. BOYCE: I'm looking for my bonus  
15 check. But, I mean, I recognize what you're saying.  
16 It's outside the scope of the current program is the  
17 easiest answer right now, but I recognize what you're  
18 saying. I am trying to get to it, so you can get news  
19 you can use to the inspectors.

20 MR. SIEBER: Okay.

21 CHAIRMAN SHACK: Any other comments or  
22 questions?

23 MR. SATORIUS: No, sir, I apologize. I  
24 had another engagement, but I'm back for the end, I  
25 guess.

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1 CHAIRMAN SHACK: I think we're just about  
2 ready.

3 MR. SIEBER: Very timely.

4 MR. WALLIS: I didn't understand some of  
5 these trends in these figures here. I mean, you have  
6 a trend, which is going down and then nothing happens  
7 and it goes up. It doesn't seem to make any sense.  
8 It's full of mathematical details. It just looks very  
9 strange.

10 MR. RASMUSON: Well, that is in fitting  
11 the -- that is when you go through and you do the  
12 particular statistical technique that we're doing, and  
13 you're fitting a median line and you're converting  
14 that median line to a mean. That is why you have that  
15 little shift.

16 MR. WALLIS: This one where it actually  
17 goes up?

18 MR. RASMUSON: Yes.

19 MR. WALLIS: Although, nothing is  
20 happening?

21 MR. RASMUSON: Yes.

22 MR. WALLIS: It didn't seem to make any  
23 sense.

24 MR. RASMUSON: Yes. Which particular  
25 graphs do you have in mind?

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1 MR. WALLIS: Let's look at C-16. There is  
2 two events. I tried to follow the math and I couldn't  
3 see how any math could make it go up over the years,  
4 '95 to 2001, when there are no events.

5 MS. WESTON: Let's see what he's talking  
6 about here.

7 MR. RASMUSON: We are doing points on  
8 regression.

9 MR. WALLIS: Yes, I tried to follow that,  
10 but it still doesn't make any sense.

11 MR. RASMUSON: Which fits the median line  
12 to it, then we are converting that median line into a  
13 mean.

14 MR. BOYCE: Cory, can you help? Cory, can  
15 you help?

16 MR. WALLIS: Well, it started up high when  
17 nothing was happening.

18 MR. BOYCE: Please, step to the mike.

19 MR. RASMUSON: You have to step to the  
20 microphone and identify yourself.

21 MR. ATWOOD: Cory Atwood, I am contractor  
22 for the NRC. That line that is plotted is not the  
23 median, which would be expedientially decreasing. The  
24 line that is plotted, and maybe we should have just  
25 plotted the median, but what is plotted is the mean of

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1 the log normal distribution, which goes up as the  
2 variance increases. So that increase you see is a  
3 reflection of the fact that out at the end of the  
4 plot, we have greater uncertainty than we do in the  
5 middle.

6 MR. WALLIS: So if you went on and on  
7 having no events, this line would go up some more?

8 MR. ATWOOD: I believe that's possible.

9 MR. BARANOWSKI: No, I don't believe  
10 that's possible. If you went on and on and there were  
11 no events, it would have to come down.

12 CHAIRMAN SHACK: If you extrapolate from  
13 the data that you do have, the curve is going to --

14 MR. SIEBER: Yes, that's right.

15 MR. BARANOWSKI: But if you go on for  
16 years with no observations, it will come down.

17 MR. WALLIS: The curve will change, yes.

18 MR. BARANOWSKI: I'm sorry. I'm not a  
19 statistician, but I know that's the case.

20 MR. RASMUSON: Yes, yes, if we keep adding  
21 that data in.

22 MR. WALLIS: It still looks weird.

23 CHAIRMAN SHACK: I know.

24 MR. WALLIS: Any explanation, it still  
25 looks weird. So what is the message in the line then?

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1 MR. RASMUSON: Well, that is why we're  
2 maybe -- maybe we should have just plotted a flat line  
3 across there instead of this one here to show that  
4 there is no trend.

5 MR. ATWOOD: Or a median.

6 MR. RASMUSON: So that is one of the  
7 things that we are considering, how to best display  
8 those things, so that they are not -- so we get a  
9 message across, but still, you know, get the right  
10 thing. And so in this case, it will probably be just  
11 we ought to plot the mean, the overall mean there  
12 where we show that it's flat.

13 MR. WALLIS: Okay.

14 CHAIRMAN SHACK: Further questions?  
15 Anybody else have any other questions? If not, I  
16 think I'll thank the gentlemen for a very good  
17 performance. I thought it was interesting reading the  
18 paper. Now, I go back and stretch my statistical  
19 knowledge here considerably. But with that, we'll  
20 adjourn.

21 (Whereupon, the meeting was adjourned at  
22 3:51 p.m.)

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