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UNITED STATES OF AMERICA

NUCLEAR REGULATORY COMMISSION

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ADVISORY COMMITTEE ON REACTOR SAFEGUARD

(ACRS)

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SAFETY RESEARCH PROGRAM SUBCOMMITTEE

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TUESDAY,

FEBRUARY 5, 2008

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ROCKVILLE, MARYLAND

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The Subcommittee met at the Nuclear Regulatory Commission, Two White Flint North, Room T2B3, 11545 Rockville Pike, at 8:30 a.m., Dana A. Powers, Chairman, presiding.

COMMITTEE MEMBERS PRESENT:

DANA A. POWERS, Chairman

MARIO V. BONACA, Member

J. SAM ARMIJO, Member

SAID ABDEL-KHALIK, Member

DENNIS C. BLEY, Member

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NRC STAFF PRESENT:

HOSSEIN NOURBAKSH

ASHOK THADANI

ISABELLE SCHOENFELD

ALSO PRESENT:

CHRISTER VIKTORSSSEN

MICHEL SCHWARZ

JACQUES REPUSSARD

CARLO VITANZA

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P-R-O-C-E-E-D-I-N-G-S

9:38 a.m.

CHAIR POWERS: Let's come into session here. This is a meeting of the ACRS Subcommittee on Safety Research Program. I'm Dana Powers. I'll be chairing the meeting. The ACRS Members that are in attendance include Said Abdel-Khalik, Sam Armijo, Dennis Bley, Mario Bonaca. We also have Ashok Thadani, who will be leading us through much of the meeting today.

The purpose of the meeting is to discuss the scope of long-term research that the Agency needs to consider. As I have indicated to some of you, we are at the cusp of a flowering of use of nuclear energy in this country and perhaps in the world. And we need to think seriously about the issues of how do we direct our reactor safety research. And we're looking for guidance from our distinguished visitors in that area.

The Subcommittee will gather information, analyze relevant issues and facts and formulate proposed positions and actions, as appropriate, for deliberation by the Full Committee. Dr. Hossein Nourbaksh is the designated federal official for the meeting.

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1 A transcript of the meeting is being kept  
2 and will be made available, as stated in the Federal  
3 Register notice. It is requested the speakers first  
4 identify themselves, use one of the microphones and  
5 speak with sufficient clarity and volume, so that they  
6 can be readily heard.

7 We have received no written comments or  
8 requests for time to make oral statements from the  
9 public regarding today's meeting.

10 What I propose we do is now turn to Ashok  
11 Thadani, who will lay out some of the background on  
12 this meeting and provide some guidance as we go  
13 through the discussions. Before I do that, I should  
14 ask are there any opening statements that Members  
15 would care to make? Seeing none, Ashok, could you  
16 start us off on this?

17 MR. THADANI: Thank you very much, Dana.  
18 Good morning. First, let me thank all of you for  
19 agreeing to participate in this discussion. It's,  
20 obviously, a very important subject matter. The  
21 Commission has asked the Advisory Committee for their  
22 recommendations in terms of areas where this Agency  
23 should conduct some long-term research.

24 As one part of seeking views from others,  
25 there was a meeting held on December 18<sup>th</sup> where there

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1 were various members of the industry represented by  
2 the Nuclear Energy Institute, Department of Energy,  
3 NRC staff who provided their views on what they  
4 thought was important in terms of long-term research.

5 We also had Dr. John Ahearne participating  
6 in that panel. You may know that John Ahearne was the  
7 previous chairman of the Nuclear Regulatory Commission  
8 and has been very active in terms of long-term  
9 thinking, all aspects of nuclear power. And he  
10 provided some very interesting insights. One that I  
11 thought was important he pointed out was he said  
12 remember the Agency's credibility is very, very  
13 critical and you must keep in mind public -- and  
14 public includes some skeptics and you have to make  
15 sure that you have good sound basis for your decision  
16 making.

17 Sometimes we get so caught up in our  
18 discussions, we tend to forget that part.

19 CHAIR POWERS: I'm delighted that you --  
20 because that certainly was the point --

21 MR. THADANI: Yes.

22 CHAIR POWERS: -- that drove home to me  
23 was his emphasis that as we move to more complicated  
24 advanced reactors using a great deal of technical  
25 sophistication, we still have to demonstrate to the

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1 public that we have adequate technical sophistication  
2 to protect their interests. And not only protect  
3 their interests, but persuade them that we're  
4 protecting their interests.

5 MR. THADANI: Yes. And that's how you  
6 develop trust, also.

7 CHAIR POWERS: That's right.

8 MR. THADANI: So this was -- besides he  
9 identified several areas of research, but I think this  
10 was probably the key statement that we should keep in  
11 mind. And today, obviously, we are particularly  
12 appreciative of your participating in this discussion,  
13 as everything is pretty much global now. Nuclear  
14 safety is and should be a global consideration. And I  
15 think we can really benefit from your thinking in  
16 terms of areas you think that are important for long-  
17 term consideration.

18 We had also invited India. As you all  
19 know, India has a very strong research program. They  
20 are not able to attend today, but they sent us a brief  
21 overview of their long-term research program. And I  
22 am assuming that everyone has copies of what we  
23 received from India.

24 Hossein, do all the people have copies?  
25 Make sure.

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1           And if you have any comments on what they  
2           are suggesting, feel free and this afternoon we will  
3           have an opportunity for that. Thank you. So what we  
4           are going to do is I will go through, as Dennis said,  
5           a brief background in terms of objectives and  
6           assumptions that the Committee is considering for this  
7           study. And after my brief overview, we will then go  
8           through your presentations and I would certainly  
9           recommend presentations on the on the order of half an  
10          hour to 45 minutes to be consistent with the schedule.

11           And then in the afternoon, we will have  
12          more of an opportunity for discussion on what I would  
13          propose is to pick a specific topic and to have sort  
14          of comment discussion and see where we end up.

15           With that, let's see, can I have the first  
16          chart, please?

17           MR. NOURBAKSH: Oh, do you want your  
18          presentation?

19           MR. THADANI: Yes, the objectives.

20           MR. NOURBAKSH: I can do that.

21           MR. THADANI: That would be helpful.

22           MR. NOURBAKSH: Okay.

23           MR. THADANI: Do I need to sit there?

24           MR. NOURBAKSH: I can go ahead and --

25           MR. THADANI: Anyway, I'm happy to do it.

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1 Well, let me just go ahead and read to you the  
2 objectives and the reasons.

3 Should a portion of NRC research  
4 activities be devoted to the development of the  
5 technical infrastructure that may be needed in 10 to  
6 20 year time frame and to the development of user  
7 friendly tools? That basically is because the  
8 computing technology has advanced so much that you can  
9 do wonders nowadays with the -- at your desk.

10 So the two parts in this particular  
11 objective are, first is, infrastructure, which is  
12 technical expertise, having good analysis tools and  
13 having access to some facilities to keep up with the  
14 advances, if you will. And the second part is more in  
15 terms of efficiency and effectiveness of conducting  
16 business, regulatory business, if you will.

17 In order to be timely, some of the  
18 decisions may have to be made in let's say 10 years  
19 from now, but if it takes a decade or so to develop  
20 infrastructure, one has to start now. So the thinking  
21 has to be done in a manner that the results are  
22 available in a timely way for decision making process.

23 And of course, taking advantage of the  
24 best science and technology in terms of having the  
25 right tools. And Dana touched on this earlier, in

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1 making maximum use of realistic assessment, realistic  
2 because if one can understand what realism is, then  
3 one can perhaps have a better definition of what  
4 margins, in fact, are there and how to maintain those  
5 margins. So understanding what realism is, often  
6 times requires more information and not less.

7           The second objective is what is it? If  
8 you agree with the first part, this is sort of a  
9 subset, if you will, then what should be the focus of  
10 the Agency research or in terms of what we're talking  
11 about today, global considerations of long-term  
12 research? And some issues are should that research be  
13 focused on light water reactors?

14           A decade from now, we would expect quite a  
15 number of plants operating with passive safety  
16 systems. We have very limited database for passive  
17 safety systems. So what is it that one should be  
18 considering, if anything, to be able to address  
19 potential long-term needs with plants which employ  
20 passive systems?

21           One shouldn't be surprised to see, once  
22 these plants start to operate, some things happening,  
23 which would require a good understanding of why. Then  
24 the next part is to do with non-light water reactors,  
25 such as gas-cooled reactors or metal-cooled reactors.

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1 Is there a need to develop technical infrastructure  
2 for these designs? And if so, are there some areas  
3 that deserve earlier attention than perhaps other?

4 Another aspect is, and I sort of briefly  
5 mentioned it, there are lots and lots of advances in  
6 technology. The ability to predict failures is much  
7 better than it used to be, both for, for example,  
8 pipes and cables and things of that sort. Technology  
9 has really, really advanced quite a bit to be able to  
10 predict the performance of hardware systems.

11 Now, to what extent these advanced  
12 technologies may be applied to existing plants and  
13 future plants is not necessarily clear, but  
14 nevertheless, you employ these technologies. You are  
15 also likely to see some potential new failure modes  
16 and that would be the area that the safety authority  
17 would have to understand. Are there some areas here  
18 that the regulatory authority should be considering?  
19 Those are the key objectives.

20 And I'm going to what are some of the  
21 assumptions that have been made, that have not been  
22 made, that are on the table, because we will come back  
23 and seek your views on them.

24 Certainly, in the U.S. and I expect  
25 worldwide, the nuclear power is going to grow and

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1 could be considerably more plants operating, one would  
2 expect in the next decade or so. Again, it's also  
3 clear, based at least on what we are seeing here in  
4 the U.S., that light water reactor technology will be  
5 dominant over the next decade, several decades.

6 On the other hand, there is considerable  
7 interest to try and move forward on non-light water  
8 reactor technologies. And the Agency may have to be--  
9 may have to make certain decisions over the next  
10 decade or two in non-light water reactor technologies  
11 in terms of safety requirements and so on and so  
12 forth. So there may be some need in this area to  
13 consider some focused initiatives.

14 The next assumption is that it's pretty  
15 certain that the industry is going to continue to look  
16 for greater economies in operation and they will  
17 continue to look at all the existing margins and try  
18 and increase productivity with the, you know, minimum  
19 costs, so to speak. So one would expect many  
20 submittals from the industry that would likely utilize  
21 even more sophisticated analytical capability to  
22 perhaps reduce some of the existing margins.

23 This would then pose challenges for the  
24 regulatory authorities as well to be able to pass  
25 judgement on the appropriateness of those reductions

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1 and margins.

2 And Assumption No. 3 is why we are all  
3 here today. It's absolutely a global issue. Nuclear  
4 safety is a global matter. Plants operating are of  
5 pretty much similar designs. And collective focus on  
6 important safety matters, obviously, is important.  
7 This is even critical, more critical, because as the  
8 demand work load increases, it's not clear, certainly  
9 at the NRC, that the growth in staff will be  
10 commensurate with the growth in nuclear power and the  
11 challenges of the staff we will be facing. So that's  
12 yet another reason to go for efficiency effectiveness  
13 as well as global cooperation.

14 Assumption No. 4, we lost.

15 CHAIR POWERS: While we are discovering  
16 Assumption No. 4, I think we need to maybe just  
17 elaborate a little bit on this international aspect of  
18 reactor safety and the issue of productivity, because  
19 I think that's the one it's going to pinch as we see  
20 support in vendor functions become international, can  
21 we, in fact, inspect them the way we have in the past?

22 And at what point do we come along and say well, they  
23 get inspected in India.

24 MR. THADANI: Um-hum.

25 CHAIR POWERS: By an Indian authority, at

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1 what point do you say well, they probably did a good  
2 enough job?

3 MR. THADANI: Yeah.

4 CHAIR POWERS: I mean, that's the issue  
5 that we have to come to grips with, because it's not  
6 clear that you can do the same as we have done in the  
7 past.

8 MR. THADANI: Yeah. This is -- actually,  
9 that's a very critical issue and this is one of the  
10 elements of the Multinational Design Evaluation  
11 Program, also. And there has always been this  
12 question if research is conducted in French, and even  
13 assume that certain U.S. was not involved and that  
14 information is available, why should U.S. then repeat,  
15 conduct similar type of research?

16 So increased cooperation globally, more  
17 confidence in work done other places and willingness  
18 to accept the results is -- certainly in my own view,  
19 is this is going to become more and more almost a  
20 normal way of doing business down the road. And  
21 that's one of the objectives at the Multinational  
22 Design Evaluation Program also, Phase 1, certainly  
23 France is participating in that, as is Finland and the  
24 U.S.

25 And under Phase 2, there are 10 countries

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1 involved right now. And but we will see where it ends  
2 up, but that's certainly the intention of the program.

3           Going to the fourth assumption, this is  
4 driven largely by what we see here at the NRC. And it  
5 may well be applicable to some other countries, and I  
6 suspect it is not applicable to some countries. For  
7 example, I'm not sure this is applicable to countries  
8 like India and France and so on.

9           But here, when we look at the  
10 demographics, it's clear that the experience-base is  
11 significantly reduced and reducing at some rate as we  
12 go forward. As Dana talked about, the nuclear  
13 renaissance taking place, there's also demand for  
14 whatever knowledge is out there all across, not just  
15 the regulatory side, but the industry.

16           So it appears, certainly, that the  
17 available capability may be reduced down the road,  
18 which I guess in a way sort of adds to what Dana said  
19 earlier. The importance of having tools available to  
20 staff are more effective and efficient regulatory  
21 reviews. These are the basic assumptions. But the  
22 objectives, these are the basic assumptions for this  
23 study.

24           We are certainly very interested in your  
25 views and suggestions for areas you think are

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1 appropriate, not just for NRC, but in a more global  
2 sense to be undertaken and then maybe perhaps in some  
3 sort of cooperative fashion.

4 With that, I will stop. Obviously, these  
5 are the questions that we are interested in hearing  
6 from you about. Unless you have questions for me, I  
7 would recommend we get started and Jacques Repussard  
8 from IRSN. Jacques, if you will begin?

9 MR. REPUSSARD: Okay. My name is Jacques  
10 Repussard. I'm the Director General of IRSN, the  
11 French Institute for Radiation Protection and Nuclear  
12 Safety. Before going on -- going to the presentation  
13 as such, maybe not everybody here in this room is not  
14 familiar with the French Nuclear Safety Organization,  
15 so just a few words.

16 The IRSN is a public body, which -- the  
17 mission of which is to provide independent research  
18 and expertise in support to public policies in nuclear  
19 safety, security and radiation protection. This  
20 affects the whole theme of user ionizing radiation,  
21 whether for electronuclear power, whether for military  
22 purposes, means the nuclear ships and the weapons, and  
23 also the medical, another various industrial use.

24 So any time you use radioactive or  
25 ionizing radiation sources, you would find a mission

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1 of the IRSN to support public policies and the safety  
2 authority. So the IRSN has no regulatory power. We  
3 are a scientific body in an advisory role and,  
4 obviously, research.

5 The way our legal system is organized is  
6 that the operators are responsible for the safety of  
7 their installation and nuclear reactors, for example.

8 Obviously, they need a license to operate. And this  
9 is given by the government or delegated organizations,  
10 as likely the ASN, which is the Nuclear Safety  
11 Authority, which is a similar body in its role to NRC  
12 as a regulating authority reporting to the parliament.

13 There is also, since 2006, a formal role  
14 to be played by stakeholders which are organized  
15 around each nuclear site. We have a committee for  
16 information and these people in there, which represent  
17 the stakeholders, local and national stakeholders,  
18 have the right to ask questions, have the right to  
19 access all documentation from the authority from the  
20 operators.

21 And as IRSN, we are providing services to  
22 these various people. Basically, when an operator  
23 provides a safety file to create a new reactor or to  
24 make some amendments or modifications, they submit  
25 that safety file to the authority and the authority

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1 asks us for a critical review. This critical review  
2 is then -- goes to a body equivalent to the ACRS, but  
3 it is also questioned by the -- at the local level, if  
4 it's a local decision. And finally, the decision is  
5 made.

6 The IRSN is 1,700 people strong with about  
7 1,000 scientists, engineers, about 400 million Euro  
8 dollar budget and, of course, we are very much  
9 involved in international affairs, because, as Ashok  
10 said, nuclear safety is a global issue now.

11 So to go on with the presentation, this is  
12 the summary of what I would like to tell you. Also,  
13 on behalf of Michel Schwarz, who helped me prepare  
14 this presentation with many -- a lot of inputs from  
15 the various departments in our organization.

16 First, to go back to the key factors and  
17 the main assumptions. As seen from our French window,  
18 second time -- second element, what do we see as --  
19 for ourselves long-term reactor safety research  
20 objectives and priorities covering these various four  
21 key items?

22 This is important for us, not only because  
23 you are asking us these questions, but the government,  
24 as you know, in France we have started to merge in the  
25 next phase of nuclear industry. And the government

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1 has reaffirmed the strategic importance. I recall the  
2 words of the minister of safety research. This was in  
3 a committee meeting. The government was minister  
4 presence in last November and they emphasized the  
5 research minister and the minister for environment  
6 emphasized the strategic importance of safety, nuclear  
7 safety research, and asked us to elaborate a long-term  
8 research plan to be proposed to our board by next  
9 summer.

10 So this is timely, because you asked these  
11 questions. These are issues which I have yet to see  
12 that these issues are also on the agenda here in  
13 Washington. And finally, of course, some reflects  
14 about the economy of the system, because you can't do  
15 research without resources, human and infrastructures,  
16 and without money.

17 So key factors and assumptions, four  
18 points. National electronuclear policy and  
19 technology, societal and environmental evolutions,  
20 progress of science, which affects what can be done or  
21 not done in terms of nuclear research, and, of course,  
22 also, the economical aspects. So these are the key  
23 assumptions for France covering between 10 and 20  
24 years, depending on the items.

25 First, like here, we anticipate that

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1 within the next 20 years we will still have pressure  
2 water reactors mainly, utilities. We will, obviously,  
3 maintain the close -- fully closed fuel cycle. There  
4 are no intentions to modify the economy of the fuel--  
5 of the closed cycle.

6 We don't anticipate that there will be any  
7 new nuclear sites. But existing sites can absorb new  
8 -- more reactors. And it is a possibility that there  
9 will be more than one utility operating the nuclear  
10 reactors. We also anticipate that the industry will  
11 ask for operation beyond 40 years. As you know, the  
12 French system is different to the U.S. system and we  
13 have, by law, a safety review every 10 years. At the  
14 end of the 10 year period, the operator has to submit  
15 a safety file, which looks after all the modifications  
16 and justifications for the continued operation for the  
17 next 10 years, if they so want.

18 And obviously, the cost of maintaining old  
19 reactors will become one day not economical, but it's  
20 not a nuclear safety authority choice. It's the  
21 operator who asks or not. And, of course, it's demand  
22 made not -- if you don't spend enough money on  
23 refurbishment and on elevation of -- so one day it  
24 would become not economical, but we expect that it's  
25 possible that before -- behind 40 -- beyond 40 years

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1 is a possibility.

2 We also anticipate that we will be facing  
3 multinational designs, that means with existing or new  
4 reactors, elements coming from modifications. UINC  
5 coming from other parts of the world, so the reactors  
6 become more compositive, which would make things  
7 harder for us. Increased sophistication of methods  
8 and tools to support licensing requests. We already  
9 see the beginning of this for fuel safety, for  
10 example.

11 The industry wants to use margins and to  
12 demonstrate the feasibility. They propose very  
13 sophisticated mathematical methods and modeling  
14 systems which then we have to assess. We also think  
15 that there will be around the year 2020 to 2025 a fast  
16 sodium reactor, as a demonstration plant, industry  
17 sized, but the demonstration plant. And by then,  
18 Generation IV processes, we will probably be  
19 considering licensing process of a fleet of such  
20 reactors.

21 But the only decision taken by the French  
22 government is to actually ask for the sodium class  
23 reactor demonstrator. But there is also going on gas-  
24 cooled class reactors. Obviously, an ITER reactor is  
25 in France, so we will be involved in the assessment of

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1 the nuclear safety files, which pose specific  
2 problems.

3 With respect to the environmental and  
4 societal issues, well, these are general aspects,  
5 climate change, we already see things happening, so we  
6 have to -- when you think a reactor will be operating  
7 50, 60, 70 years, you can't miss these issues.  
8 Security is a growing issue. We also believe that the  
9 grid in Europe may resemble in the future that of the  
10 U.S., which is not as good as the one we have, we  
11 enjoy in France, and this may have impact on the  
12 nuclear safety.

13 From the public, we note already a growing  
14 pressure on low dose exposure health issues. This is  
15 a growing issue you may be aware of. An inquiry study  
16 which has been published in Germany late last year  
17 about the emergence or at least the epidemiological  
18 study which points to an increased levels of leukemia,  
19 child leukemia near nuclear sites.

20 We do not believe that this study actually  
21 demonstrates the link, but such studies are being  
22 published and this raises concern and we are facing  
23 these sorts in France, so we -- and today, the point  
24 is that we don't understand it.

25 At really low dose, we have a radiation

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1 protection doctrine with the non -- with the linear  
2 risk dose-effect relationship, but we don't know for  
3 sure that this is the right scientific -- that this is  
4 appropriate. So the public suspects this, so there is  
5 some -- from the other side, the industry pressure to  
6 increase the domain of operation within the existing  
7 fleet of reactors. That means reducing margins and  
8 all that to increase the burner introduction of new  
9 fuel designs, which can also use the existing design  
10 margins.

11 A power rating which can be increased, so  
12 they say, without changing anything else. And  
13 finally, an element which is affecting us, because we  
14 are emerged in the world, the development of nuclear  
15 energy in emerging countries, which do not have the  
16 scientific background, the equivalence of NRC or IRSN  
17 or authorities and these people have a right to  
18 nuclear energy, but there is an onus to sell them not  
19 only the technology, but also the safety. And this  
20 has to be taken into account somehow, because it's the  
21 same people doing the work.

22 Scientific progress, while these are  
23 things you know, obviously, I will be quick. Computer  
24 science, I shall mention that there is a tremendous  
25 progress in computer resource and also the computer

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1 science and mathematics. So that opens new vistas of  
2 things which could be done in modeling from a  
3 practical and a technological point of view.

4 We see in the near future a generalization  
5 of digital I&C including in existing plants, as they  
6 will be modernized for useful safety functions. And  
7 this poses a specific assessment issue.

8 Advanced materials, we see this in fuel  
9 elements, for piping, a better understanding of  
10 interactions between radiation and living material.  
11 Again, I go back to low dose pressure from another  
12 point of view. Existing resources in biology may help  
13 us to understand what we couldn't understand so far.  
14 So it opens new potential for research.

15 And finally, social sciences are also  
16 progressing and we believe that we should make the  
17 most of that in order to be able to improve our  
18 methods and tools to assess human-related aspects of  
19 safety, which by the way has been pinpointed as one of  
20 the main causes of past severe accidents, so it is  
21 certainly an issue which will not disappear.

22 Reactor safety research economy, while we  
23 see a trend already, which would certainly not stop  
24 off the industry to use on everybody, in fact, in  
25 society using the approach of cost/benefit. You know,

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1 one that is scarce everywhere and so it was doing  
2 something.

3 Secondly, something which is not so  
4 politic are our trade is the fact that when there is a  
5 vast -- when there are no accidents, nobody wants to  
6 pay the insurance. Okay. So that's life. That's  
7 humankind. Short-term humans tend to be short-term  
8 people. So we have to live with that and take that  
9 into account at least.

10 I go back to the human resource part in  
11 safety organizations. You mentioned people retiring.

12 We don't have such a problem, because the ever dredge  
13 of fear is only 36, so we don't have the problem. But  
14 what we see is that companies like Areva, ADF and  
15 maybe other companies in U.S., because they want to  
16 launch new generation of equipment and change and  
17 replace existing reactors, etcetera, there is a huge  
18 demand on all also export technology. Export company  
19 like Areva recruits worldwide, about 4,000 people per  
20 year, and the continue -- they intend to continue to  
21 do so.

22 And, of course, they need trained people.

23 So where do they find trained people? In places like  
24 IRSN. So this is a big challenge for us. And  
25 therefore, we need to attract people. We can't

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1 compete with them in terms of salary, because if they  
2 want to up the salary, well, we can't follow,  
3 obviously, as much as we would like to. So we believe  
4 that R&D is leeway to keep the good people.

5 And the last point is, obviously, the  
6 globalization of nuclear industry will induce/increase  
7 multinational cooperation on regulatory issues, as  
8 well as in research. We believe this trend will  
9 continue, including because it's a way to save money  
10 on some resources if we share work, well, it's cheaper  
11 for the taxpayer.

12 So now, to go to the research long-term  
13 objective imperatives. We see four key objectives for  
14 safety research. The first one, well, it echoes what  
15 Ashok said, we believe that if we don't have research,  
16 it will be difficult to maintain over time an  
17 independent capability of assessment. Independent  
18 assessment capability needs reference expertise. You  
19 need good excellent people and you need state of the  
20 art techniques and data. And if you don't keep up  
21 with progress, you lose the experts, because they go  
22 and work where things go at that time and you don't  
23 have the tools and, therefore, you are becoming a  
24 bureaucracy and not a science organization.

25 You can always do assessment on the basis

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1 of a bureaucratic questionnaire of things, but it's  
2 just not there, what makes people trust what happens.

3 And we have the example of the genetically modified  
4 organisms in France. In France we, in this area,  
5 don't have independent research. That means all the  
6 research is actually mainly funded by the industry and  
7 there has been growing doubts in the French public  
8 about the absence of risks linked to the use of  
9 modified genetic organisms and the result has been the  
10 passing of a legislation which actually puts --  
11 interrupts the sale and the use of genetically  
12 modified organisms in France.

13 When you look at what happened, it's the  
14 lack of independent research which has closed in the  
15 absence of trustable answer to the risk issue. And  
16 the government had no choice but to say okay, well,  
17 we're stuck, which is probably not a good solution,  
18 but this is a result of absence of funding of  
19 independent research. So it's a key issue.

20 The second point while we need, also  
21 nuclear accidents cannot be excluded with outside  
22 consequences under nuclear safety conventions and the  
23 legislation, such that the government is responsible  
24 for the protection of citizens and also the -- some of  
25 the economy consequences that would happen. So we

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1 have a duty to maintain at all times state of the art  
2 knowledge and operation expertise to deal with  
3 potential consequences.

4 And there also, technology moves ahead and  
5 we have new potentials which we did not have 20 years  
6 ago and it's a duty to actually take benefit from  
7 progress of science. You know that will improve our  
8 tools and methods, you know, that will deal with  
9 potential accidents. If we didn't do that and if  
10 there was an accident, we would be, I think, in big  
11 trouble as an institution.

12 The third point, we need also to make sure  
13 that industry itself takes the best of science for the  
14 progress of safety and not only the progress of  
15 productivity. And to do that, we have hidden concrete  
16 examples in our institute. The fact that we lift the  
17 corner of some research and publish results, we would  
18 force the industry to say well, we can't ignore that.

19 We have to go along with it. And this is, therefore,  
20 an incentive, if you like, and public safety research  
21 can be a strong incentive and push industry to make  
22 the options, you know, either to improve safety,  
23 environmental protection and health.

24 And finally, research is also a way to  
25 allow the regulatory policy to not think short-term,

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1 which it tends to naturally, because of that's life,  
2 but by -- research programs may point to the future of  
3 the policy. You were mentioning Generation IV  
4 reactors, we believe in the IRSN that it is not too  
5 late -- too early, sorry, to start thinking of what  
6 should be safety included in Generation IV reactors.

7 If we can't do it now, we would be faced  
8 with already fairly solid designs and options would  
9 have been maybe bypassed and it's too late. And  
10 because the industry itself really can't redo it, we  
11 slide by. So it's today.

12 I remind you that when the EPR was  
13 starting to be designed in the 19 -- end of the 1980s,  
14 beginning of the '90s, in parallel, the French and  
15 German governments asked the industry to design a new  
16 generation of power water reactors, but they asked the  
17 IRSN under its German counterpart, TRS, to draw for  
18 the government, both governments, what could be the  
19 scope of safety improvements. This was done in  
20 parallel, not in succession.

21 And we are missing that today in  
22 Generation IV. I see no movement by the international  
23 safety community to say wait a minute, this industry  
24 will design things, but what do we want of safety  
25 authorities? What do we want a safety objective to be

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1 obtained? And if there is no message, the industry  
2 will be okay with that. They will not ignore safety,  
3 but it will not be pushed to its limits.

4 Now, more practically, what all this  
5 means, so first, there are some cross-cutting issues,  
6 which can be affecting pressurized water reactors, but  
7 which can also be applied to other type of reactors.  
8 Computational methods, we need to be up to date. The  
9 industry will use these things, new models, new  
10 uncertainties, methods, so we need to be in the  
11 practical knowledge of this. Which means we don't  
12 take part in the development of such tools. We can't  
13 really -- we are just users. We have to actually be  
14 involved in the development in certain fields, you  
15 know, to master these techniques fully.

16 The second point, we believe that  
17 probabilistic risk assessment is a very useful tool,  
18 as long as it's high quality. So therefore, we intend  
19 to continue leadership work in the IRSN in order to  
20 drive industry to have good PRA tools. Because if  
21 there is no drive from the public for such, we know  
22 from experience that the industry would not push PRA  
23 tools to its limits.

24 The European Commissioners just asked us  
25 to coordinate a five year program for European PRA

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1 with the industry and other safety authorities or  
2 regulatory bodies. This program has started this year  
3 and maybe that would be some exchange of information  
4 with the NRC about this.

5 In particular, we need to take into  
6 account aging, because there are many components which  
7 are not included today where we don't know their  
8 behavior and this -- obviously, if you do a PRA,  
9 you've got to do it fully and not only on the things  
10 you know. That's the point. So we have things with  
11 earthquakes which maybe we need to improve, the fire,  
12 flooding, etcetera, etcetera.

13 I mentioned earlier research on human  
14 factor. We believe that we can and we should over the  
15 next few years develop or increase our effort in  
16 research in this area. For example, we have as an  
17 experimental capability, at the moment, we have  
18 designed a system which exploits operating experience,  
19 but instead of looking at the technological point of  
20 view that means something failed and what happened, we  
21 have a review on how did the people in the control  
22 room, how did they react to an incident? And we do  
23 this systematically.

24 That means how long did they take? Did  
25 they hesitate? Did they make mistakes in the clearing

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1 of the situation which -- did they understand  
2 correctly the messages coming from the control room  
3 panels? Did they take the right decision? How long  
4 did they take? Did they discuss whether unanimous and  
5 this is actually very interesting. And we -- okay.  
6 So we can see that we can see trends. We don't know  
7 how to interpret them at the moment, but this has led  
8 me, in particular, to want to actually have research  
9 organized around this.

10 The next point is similar. We have the  
11 not so good experience. We hired a very good  
12 specialist in this area, but after three years they  
13 left, because they become even more specialized in the  
14 industry. These people are there, so they just went.

15 Not necessarily to the nuclear industry, by the way,  
16 but so the only way to keep people is to have a lab  
17 doing research, then you can keep people. So that's  
18 what we want to do over the next few years.

19 And of course, fuel issues are central to  
20 nuclear safety and, therefore, we will in the long-  
21 term continue to work in these, which these are heavy  
22 and an expensive research program, but the government  
23 at this meeting, which I mentioned the end of  
24 November, has confirmed that we -- the reactor should  
25 be operating for the next 20 to 30 years for safety

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1 research. So that was a very good signal and we also  
2 have the decision by main utility, EDF, to actually  
3 invest in this reactor showing that they believe that  
4 fuel safety research by IRSN was central to nuclear  
5 operation in France, a strategic aspect.

6 Off-site consequences. I mentioned that  
7 of the responsibility of IRSN and the safety  
8 authorities. So we have started, two years, to  
9 develop a new generation of decision making tools,  
10 which would be -- which would take into account the  
11 latest available technologies, links with the weather,  
12 meteorological data live, you know, to have real time  
13 tools, short distance, medium distance, long distance,  
14 it will be whole set of tools also linking with the  
15 radiological consequences with the agriculture and the  
16 uptake of radionuclides, so it would be a set of  
17 tools.

18 Not integrated tools like the German did  
19 in the 1980s, but a set of coordinated tools. So that  
20 is not just a black box. We can use if an item is  
21 exposed, we can use various parts of it depending on  
22 what the question is at the particular time during the  
23 crisis. So we have made a market of that and the  
24 utility EDF has also taken an interest and will  
25 probably want to buy some of our tools, which means

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1 they must be up to date, because it's a lot of money  
2 for them and they made the review, international  
3 review and they have decided to do this. So maybe we  
4 could show you what the NRC will one -- one day what  
5 we are doing and we have already made the beginning of  
6 markets working.

7           Research on low dose effects on  
8 environmental. We have -- we believe that in between  
9 there are three ways to do this. One is epidemiology,  
10 which has limitations when you look -- when you go  
11 through very low doses. The other one is fundamental  
12 radiobiology, where you can study the direction  
13 between cell and the radiation. You can derive  
14 knowledge about personal sensitivity to radiation and  
15 that. But the link between the two is the missing  
16 element.

17           And we have with our own program, we  
18 believe that we have -- but it's very expensive. We  
19 need to understand functional effects of a particular  
20 internal contamination, chronic contamination. I  
21 remind you that some of the waste is released by  
22 reactors, carbon 14 and others.

23           In waste policies there is also some  
24 potential releases and we need to understand these  
25 things and we need animal testing, which we have

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1 started, but it's extremely expensive. And we are  
2 trying to push this in Brussels for our European  
3 approach that could actually take care of this middle  
4 element, which nobody has ever done, which, in our  
5 view, explains why we don't progress.

6 Passive safety features. Okay. This is  
7 for us a long time, because so far we don't have any  
8 plans to have an AP1000 in France, but you never know.

9 And also, IRSN being an independent body, we also  
10 work for other authorities. For example, Bulgarian  
11 government has asked us to review the safety of the  
12 new BVR1000 reactor, so we need to be aware of, I  
13 believe, in a body like IRSN, which pretends to be a  
14 reference study, on an international level, and it is  
15 possible that we may need to be involved. Maybe not  
16 as a main actor, but at least to participate to the  
17 investigation of the realism of passive safety  
18 features in large power reactors. So not for  
19 immediate time, but maybe later.

20 Criticality cannot be abandoned. We in  
21 France together with CA are very significant databases  
22 for data for criticality. We see new materials coming  
23 and we need to maintain the research, so that we are--  
24 again, we can be good in assessment, because there are  
25 changes and sometimes you just can't make the

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1 assumption that it is -- you are changing material,  
2 but you make the assumption that nothing has changed  
3 in terms of criticality. It's not always true.

4 And if you don't have good experts, again,  
5 the bureaucratic approach will prevail and we may miss  
6 things. And finally, knowledge management. Okay.  
7 It's not research, but can be some on the side of  
8 research. We believe that by developing international  
9 centers of excellence is a good way also to facilitate  
10 knowledge management and transfer by maintaining  
11 people and also by transferring people, that knowledge  
12 from the older generation to the newer.

13 Now, specific issues for pressurized water  
14 reactors. Obviously, we have aging. The industry has  
15 a lot of data on a lot of compliments, but not all.  
16 And we are concerned about some internal structures,  
17 concrete, electronics, cables and we believe that if  
18 we don't initiate some research, the industry will  
19 make some assumptions, which we will not be able to  
20 verify very easily until something happens and we  
21 don't want that to happen.

22 And similarly, default initiations in  
23 piping and in steel structures. I think we may also  
24 participate in the improvement of tools which are  
25 available to predict such events. I think there is

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1 also a scope using the potentiality of new  
2 technologies, in particular, computers, computer  
3 science. You know to facilitate rate time  
4 inspections, access to databases, I mean, we could use  
5 a lot of existing features, if you like, in the  
6 economic world and apply them to nuclear safety.  
7 That's very applied research, but it is research.  
8 It's creation of tools of today, therefore, it's  
9 research.

10 Obviously, severe accident. We will -- we  
11 had the big -- a very large debate in France about  
12 severe accidents, which has been concluded. The  
13 result is that the PHEBUS reactor will be closed, but  
14 we will -- the government is asking us to maintain  
15 research on severe accidents and we will probably look  
16 to use for our further research a new reactor, which  
17 the CA is building right now, which will be available  
18 in 2014. I will come back to that in a moment.

19 Now, with sodium and gas-cooled fast  
20 reactors, first, there have been a lot of experience  
21 in the world and in France, in particular, on the  
22 sodium fast reactors, which have been deployed in  
23 france. We had benefits for a short time.

24 And the problem is that most of the people  
25 who knew these things are now retiring. So we need to

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1 reapropriate past efforts of our R&D. There is no  
2 point in redoing what has already been done. There  
3 are codes which exist that very few people know how to  
4 use them properly these days. So we need to spend  
5 time in refurbishing all this knowledge, review the  
6 accident codes and fire propagation codes with sodium.

7 We had a lot of experience, a lot of  
8 knowledge and we're still using that today to help the  
9 Chinese, for example, but it's very few people and  
10 it's fragile.

11 Another idea is to actually from this type  
12 of reapropriation to -- rather than having specific  
13 codes to try and have as close as possible wide  
14 ranging codes, which would apply to several types of  
15 reactors. We are trying to do that, in particular  
16 with GRS. We're trying to see if we could have an  
17 overall code strategy. That means a long-term code  
18 strategy, rather than have teams developing codes here  
19 and there and see can we interface them or not and  
20 just to have a put down code strategy.

21 We are not sure we can do this, but we are  
22 investigating at the moment the feasibility of having  
23 the strategic approach code development. It is linked  
24 to the progress of computers and, therefore, the  
25 reduction, the probable reduction of the amount of

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1 physical testing that there will be.

2 Okay. This is a trend, but to know that  
3 this trend is successful, you need to have a big -- a  
4 very good overview of what you can do or not do in  
5 terms of codes. Codes are not just the -- in the  
6 future, they will not just be the consequence of  
7 testing. They will be -- the key point in testing  
8 will be the concept, rather the annex to the codes.

9 And for this to work, we need to have a  
10 clear strategy and understand whether it's going to  
11 work or not, because you're talking about slots of 10  
12 years time. The developer may -- the code is 10  
13 years. And if it trails at the end, well, then it is  
14 lost.

15 Complimentary research for code  
16 development. Okay. It's similar. Skip that one.  
17 Research on material and fuel under high neutron flux  
18 and high temperature. This, of course, is  
19 technological issues linked to the potential future  
20 reactors. And this kind of research would help us  
21 design the safety requirements, because, otherwise,  
22 it's only theoretical. Obviously, sodium reactors,  
23 they -- one of the issues with the super annex was the  
24 difficulty of having -- of inspecting structures,  
25 etcetera. And this was one of the gray areas. And we

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1 need to overcome this difficulty, if we want to  
2 propose new reactors of sodium code in the future.

3 Now, the last item with respect to ITER,  
4 there will be accidental -- accident scenarios in the  
5 large scale fusion reactor. So what about codes? Can  
6 we derive codes from existing codes? We need to look  
7 into these issues. Independent, obviously, the ITER  
8 team will look at that, but we need to also have our  
9 look into that.

10 And in particular, we have identified some  
11 phenomena, which you see here on this list, which  
12 could be the base of accident, which could be  
13 significant accident, maybe not with outside  
14 consequences, although, there would be maybe dust in  
15 the radioactive testers, etcetera. So you're not  
16 talking about a large scale, but you could have  
17 significant accident, in particular, for the staff.

18 So we need to understand these things.  
19 And the issue here is access to some information which  
20 is linked to military research. So it's not so  
21 obvious and this is a point we're trying to  
22 investigate and where probably we will need the  
23 international collaborations.

24 So the last part of this presentation  
25 about the resources which are needed. So as I said

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1 before, we believe that human resources are a key  
2 issue and to attract highest level people, we need to  
3 develop multinational networks operating around large  
4 data, that means research facilities, in other words.

5 If you don't -- a facility like PHEBUS has  
6 been the core to play the sound network which actually  
7 is the 95 percent or 99 percent of the capacity in  
8 Europe and even beyond to -- on severe accidents. But  
9 it was PHEBUS which -- if we had PHEBUS, this wouldn't  
10 have happened. So we need to keep that in mind.

11 The second point is that we have found by  
12 observing our -- or I have found as a director by  
13 observing various things in the institute that those  
14 who did well or better than the others, they will do  
15 well for us. But those who did better than others,  
16 was those were -- there was a close mix between R&D  
17 and operational safety assistance.

18 We have the two types of organizations.  
19 We have teams doing safety assessment for the  
20 authority, teams doing research and some of them are  
21 mixed. And those do very well. The others sort of  
22 diverge a little bit. That means the research is  
23 doing research and asking them in terms of what they  
24 will do next, that's not a good solution. So close  
25 mix. And mobility, young people, they don't want to

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1 spend 40 years in the same place. So if we don't  
2 provide for mobility, they will do it themselves.  
3 Maybe not in the optimal way as our own scientists, so  
4 we need to think about these things.

5 Capitalization of knowledge, obviously, is  
6 a key point, because these reactors lasting 60, 70  
7 years, it's three generation of people, so we need to  
8 organize ourselves in such a way to be efficient.  
9 And, of course, the second point after human factors  
10 altogether with human factors is infrastructures.

11 First, we -- this is a strong point for  
12 us, we believe, and this we have made it clear to the  
13 government without any reactions that reactor safety  
14 research infrastructures are key to the long-term  
15 pertinence of regulatory action and to the continued  
16 high level competency of experts. This has been very  
17 strongly reaffirmed. And the other consequence,  
18 obviously, the IRSN is, okay, medium developed size,  
19 safety research body, but we can't do everything with  
20 what we have, so we -- this is the bottom line.

21 We look for international cooperation,  
22 because there are many fields of research and we don't  
23 want to be or we can't be heading everything. We need  
24 to be involved in most significant aspects, but we  
25 can't lead everything. But there are a few areas

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1 where we can have a leadership role, because we have  
2 facilities. We have experience and we have past  
3 results of high level.

4 Fuel behavior in reactivity accidents,  
5 this is linked to the CABRI reactor, which is being  
6 refurbished and from 2011, hopefully, we will be able  
7 to conduct for the next 20 or 30 years research  
8 programs and testing.

9 MR. SCHWARZ: 2010.

10 MR. REPUSSARD: 2010, okay. Whole core  
11 severe accidents, I mentioned before. The new Jules  
12 Horowitz reactor of COR, which will be a mixed use  
13 reactor producing pharmaceuticals, material testing  
14 reactor. But it will have the potential to also do  
15 safety research. And we are considering at the moment  
16 putting some of the financial resources, which we use  
17 to fund the PHEBUS Program, into this reactor. And  
18 the point is we will not do that alone.

19 So we would like to have the international  
20 community considering severe accident, let's say,  
21 nuclear safety research, consider what this new  
22 reactor -- you know, there was a PHEBUS International  
23 Group which said okay, we need fees to start PHEBUS,  
24 because there is -- there are needs for research, but  
25 not yet, in the future. And we don't know exactly

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1 what research. But, please, don't close it.

2 Now, we can't maintain it, because it's  
3 far too expensive and it's an old reactor or a  
4 relatively old reactor. But this new reactor will  
5 have some performance which could be useful and they  
6 should be investigated and we should consider whether  
7 safety programs could be invested in this reactor from  
8 an international point of view.

9 Fire propagation, we have a large scale  
10 test platform, which the NRC is now going to be a  
11 partner in that, and we believe that there is a long-  
12 term future in fires. It would always be -- remain a  
13 risk, a key risk for nuclear installations, not only  
14 reactors, and criticality cases, not on the same --  
15 but we also intend to maintain experimental capacity  
16 and criticality for maintaining of knowledge and also  
17 evaluation of new materials that will be proposed from  
18 now and then by the industry.

19 All this needs to be put against  
20 background of international cooperation.

21 And finally, funding. While first, my  
22 pledge to the French government is that they should  
23 maybe maintain enough public resources in order to  
24 ensure that reactor safety remains industry  
25 independent. This is, of course, a key point. We --

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1 such at the moment that we want to maintain it this  
2 way.

3           Secondly, we want to think multinational  
4 in a systematic, even more systematic than before.  
5 And for us the way The Halden Project is managed is a  
6 good approach. And we would like to take that  
7 experience into account in addition of future research  
8 programs.

9           The third point is a key point. We also  
10 are convinced that multinational research and  
11 development is in the long run the best, the fastest  
12 track to a good regulatory harmonization. And you  
13 talked about MDEP. Phase 2 will run into difficulties  
14 because of different codes, different knowledge,  
15 different science having been produced. And the  
16 science is not different by definition. It's  
17 different because it has been done separately.

18           This will cause obstacles which will be  
19 extremely difficult to overcome through a  
20 harmonization process. And if we did research  
21 together, then it would be harmonized from the start.

22           Okay. So we are talking about 20 years,  
23 but this is the -- your issue. You are asking the  
24 question what should be done with a 20 year  
25 perspective, well, one of the answers is multinational

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1 R&D would eliminate by and large the absence of  
2 capacity to have multinational design.

3 And as such, the industry should  
4 facilitate that by investing. Industry has a natural  
5 tendency not to spend money on long-term research, but  
6 they are wrong in this particular case, because it's  
7 in their own interest. If we have a global nuclear  
8 industry, we should have a global safety research.  
9 And the global safety regime as the IAEA. But you  
10 can't do that without research or it could be fragile.

11 And how to do it? Well, NEA is a platform  
12 which has proven it's worth for establishing a good  
13 R&D program with the CSNI Committee. This should be  
14 continued and even enlarged probably. And one of the  
15 points is that all nuclear countries, even new nuclear  
16 countries, should in some way be able to function  
17 good. And I'll tell you they are in kind by sending  
18 researchers, training their people through such  
19 programs or funding, local funding at least.

20 And the point is not all countries have a  
21 vocation to be member of ICD, but through the IAEA,  
22 there could be arrangements that these countries have  
23 Atoms for Peace Program. They should have access to  
24 the information, because that's the logic of worldwide  
25 safety. So how to do that? Well, we have the actors

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1 here. Maybe we can discuss it. And the key countries  
2 like the U.S. or France or China, for example, this  
3 should be addressed quite clearly.

4 Okay. Maybe I've been a little bit long,  
5 but thank you for your patience.

6 CHAIR POWERS: Absolutely, most useful and  
7 keen insight. Several points that I want explore  
8 further, but I think we have opportunity for  
9 discussion afterwards.

10 MR. THADANI: Yes, we do. We do. In  
11 fact, I think --

12 CHAIR POWERS: One point.

13 MR. THADANI: If you want to pick up on  
14 one or two topics, I recommend --

15 CHAIR POWERS: There was just one I wanted  
16 to add to. The point here is on international  
17 cooperative research, one of the items that we see  
18 that bring is peer review.

19 MR. THADANI: Is?

20 CHAIR POWERS: Peer review.

21 MR. THADANI: Peer review.

22 CHAIR POWERS: We have such a small cadre  
23 of say severe accident researchers in this country,  
24 they don't get adequate peer review. But by going to  
25 NEA, IAEA, but especially at the PHEBUS Programs and

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1 now in the SARNET Program, they get peer review. And  
2 in some respects, I think, you were hitting on that  
3 when you made the point about harmonization there. So  
4 it's just a different set of words.

5 But I see that as perhaps a bigger value  
6 than even the experiments done in PHEBUS itself have  
7 been just the peer review. Because otherwise, they  
8 don't get it.

9 MR. THADANI: Yeah.

10 CHAIR POWERS: The cadre of severe  
11 accident researchers is so small that people can look  
12 and they can say well, this is plausible, but there  
13 are no real adequate peer reviewers, unless we work  
14 cooperatively in international numbers.

15 MR. THADANI: Yes. In fact, CSNI, and I  
16 completely agree with you, has several working groups  
17 and subgroups with expertise in selected areas and  
18 they provide a good platform as a starting point.

19 CHAIR POWERS: It's just absolutely  
20 crucial that we do that.

21 MR. THADANI: Yeah.

22 CHAIR POWERS: And quite frankly, one of  
23 the challenges we're going to have is as the Asian  
24 countries become more and more involved in the nuclear  
25 enterprise, it's the peer review there and the

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1 interaction there is going to have to be strengthened.

2 I think you pointed out that some countries don't  
3 belong to all these agencies. Somehow, we're going to  
4 have to get them involved. And so I appreciated your  
5 points.

6 And there are several others that I would  
7 like to go through. I mean, I think you have given us  
8 a good starting point for our discussions.

9 MR. THADANI: Yeah.

10 MEMBER BONACA: Well, the issue of  
11 globalization or, you know, international experience,  
12 I would like to explore in part. I mean, I think the  
13 challenge we have in the U.S. right now is that we are  
14 trying everything. I mean, we do license renewal and  
15 so we have the process ahead almost to some of the  
16 research. We have a meeting in two weeks to  
17 determine, in fact, what research we should have to  
18 support beyond 60 years.

19 CHAIR POWERS: Yeah.

20 MEMBER BONACA: And so the step is very  
21 long already. And we have passive system designs. We  
22 have two in front of us already right now. We do have  
23 -- so the challenge, I think, in the U.S. is that our  
24 experience right now or our areas of involvement are  
25 so many that, you know, how can we capitalize? For

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1 example, you do have a narrower problem, because of  
2 the -- there is a design that you are focusing on, but  
3 you have expressed interest, for example, in aging.

4 Okay. So how do we bring it together in a  
5 way that we have shared interest in all these areas?

6 MR. THADANI: You are actively involved  
7 in, what is it called, SOARCA, is that correct,  
8 looking at perhaps more realistic consequences. But  
9 as far as I know, NRC is not fully engaged in terms of  
10 health effects from the low doses. And it's a slowly  
11 moving science, I'm sure, but nevertheless, it's not  
12 clear to me how you make those decisions in absence of  
13 real information.

14 I mean, information going back to  
15 convincing the public that this makes sense. You can  
16 do parametric studies, but I don't know what you do  
17 with the results in the end.

18 Okay. Well, thank you very much. Michel,  
19 did you want to add anything?

20 MEMBER ARMIJO: Does IRSN do research in  
21 water chemistry, both primary and secondary water  
22 chemistry, as it relates to material degradation or is  
23 it materials are tested under certain kind of  
24 chemistry regimes?

25 MR. SCHWARZ: We are making a few

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1 assertions, corrosion areas, yes, as a primary and  
2 secondary surface. But I think that's part of the  
3 aging, in fact.

4 MEMBER ARMIJO: The aging?

5 MR. SCHWARZ: Yes. Not only the integrity  
6 of structures or mechanical point of view or the force  
7 used by neutrons. We see all sorts of corrosions.

8 MR. REPUSSARD: But going back to your  
9 remark, I think it's quite clear that nobody, no  
10 organization, no safety organization can cover the  
11 whole scope of research, you know, everything. And I  
12 think there is a strategic issue to have, to actually  
13 share together with those who want to do that. Kind  
14 of mapping of what we should be doing as a  
15 collectivity and then share and say, okay, you know,  
16 some countries have had more experience in these  
17 areas.

18 Okay. You are the leading of that and you  
19 will lead this and they kind of have shared strategy  
20 over the next 20 years. And then, of course, there  
21 will be things that happen. There will be incidents,  
22 etcetera. But nevertheless, if we had this map, it  
23 would be much easier in places like CSNI to do things  
24 not totally better, but also to mix them with also a  
25 strategic approach.

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1 MEMBER BONACA: Yes.

2 MR. REPUSSARD: We say okay, we come to  
3 the U.S., you know, you will lead that, but, of  
4 course, we share the knowledge. We will lead this and  
5 the Chinese will do this and etcetera. This may be a  
6 dream, but --

7 MEMBER BONACA: But that's why  
8 organization, because I think the opportunity is  
9 there. The interest that they have shown here are  
10 similar with if you do not have license to rule, you  
11 rule out the issue of aging in several areas from  
12 materials to wiring to etcetera, digital I&C is a  
13 challenge we face right now in licensing. So, you  
14 know, how do we -- however, you seem to have an idea  
15 already on matrixing and finding areas of common  
16 interest.

17 But that may be a challenge and we have to  
18 work at it. And maybe we can talk about that later in  
19 the day.

20 MR. THADANI: Yes, Carlo?

21 CHAIR POWERS: We have one question.

22 MS. SCHOENFELD: Thanks, Dana. Thank you  
23 for your presentation. I'm Isabelle Schoenfeld.

24 CHAIR POWERS: Do you want to step up to  
25 the microphone?

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1 MS. SCHOENFELD: I'm Isabelle Schoenfeld  
2 and I work in the Office of Enforcement at NRC. I'm  
3 also Chair of the Safety Culture Working Group. And  
4 we are interested to learn from other countries and  
5 international organizations and what they are doing in  
6 this area of safety culture. And I refer to your  
7 Slide 6, where you mentioned that social sciences  
8 offer improved methods to assist human-related aspects  
9 of safety.

10 And I wondered if you could provide some  
11 examples and if there is anything specifically being  
12 done relative to safety culture?

13 MR. REPUSSARD: I'll give you an example  
14 of what we are trying at the moment is to identify the  
15 way that we -- safety culture should co-exist with  
16 security culture. We have an increase of security  
17 issues and sometimes they are seen as conflicting.  
18 They mustn't, because if they -- it's everybody's  
19 loss. So how to get these two things together? How  
20 to get the, you know, cooperation, because in security  
21 you shouldn't spread information.

22 Safety culture you spread the knowledge,  
23 so how do you do it? And there are how do you manage  
24 that? And we have to talk about that with the people.  
25 It is not a research program, as such, but these are,

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1 at the moment, one area where we would like to  
2 continue to progress by proposing some documents to be  
3 discussed with the community of people in France and  
4 abroad.

5 This is just one example. I mentioned  
6 this program we have with the operating experience.  
7 And the --

8 MS. SCHOENFELD: Yes.

9 MR. REPUSSARD: This is also mainly to  
10 observation of what is safety culture, you know, in  
11 reality, in a control room reality. We also could  
12 mention about enforcement. How is the behavior of the  
13 inspectors, for example, within relationship with the  
14 utility people? Is there confidence there? Do people  
15 give information or not or is that information  
16 retained? There are many fields where we could or  
17 should investigate further.

18 So at the moment, we have a very small  
19 team and we have made some small studies. And we see  
20 that there is a scope to have actually go further into  
21 science. Another aspect is interaction with  
22 stakeholders.

23 MS. SCHOENFELD: Yes.

24 MR. REPUSSARD: What is -- you know, we  
25 have a new law on transparency. Okay. So the

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1 utilities have to provide all information they have.  
2 This could have a negative impact, that means  
3 information retention. They don't formalize  
4 information, therefore, they don't have to release it.

5 Will this happen or not? So you see, there are--  
6 these are sort of pieces where we should take on,  
7 items which should be now openly investigated.

8 MS. SCHOENFELD: Yes. Well, thank you.  
9 We're also looking into the safety-security --

10 MR. REPUSSARD: Yes.

11 MS. SCHOENFELD: -- relationship. Thank  
12 you.

13 MR. REPUSSARD: Christer?

14 MR. VIKTORSEN: Yes. Can I -- I will  
15 comment on your point on safety culture later on.

16 MS. SCHOENFELD: Yes.

17 MR. VIKTORSEN: But just to come back to  
18 this question about cooperation internationally on  
19 research. And as you said, Jacques, we -- no one  
20 organization can do everything. So we need to, I  
21 think, agree on where do we have the strong points,  
22 etcetera, and encourage research there and then share  
23 the results. And for example, in China, we are -- we  
24 were approached recently by the Chinese.

25 As you know, they have a unique program of

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1 expansion. They have today 11 reactors in operation.

2 And by 2020, they told us that they would have 60, 6-  
3 0, reactors in operation, which is unbelievable, but  
4 it's a huge challenge anyway.

5 And in parallel to this, they are setting  
6 up research centers. They would like to have the  
7 Agency, the IAEA, co-sponsorship in the centers. And  
8 this would, I think, take very well with your idea if  
9 we can. And we are also cooperating with the so-  
10 called technical safety organizations, with Jacques'  
11 organizations and others. And maybe we can find in  
12 the future a way to integrate also the Chinese and get  
13 them to also share our knowledge and we get knowledge  
14 from their side. I think this is an idea we should  
15 try to retain.

16 MEMBER ABDEL-KHALIK: I have a related  
17 question. You indicated that the Bulgarian government  
18 has asked you to review their BVR1000 design. Is this  
19 a one of a kind project or is this viewed as a service  
20 that you intend to provide to countries in the future?

21 MR. REPUSSARD: Well, it's growing, but  
22 there are -- have been many precedents. The first --  
23 some of the Chinese existing reactors were assessed by  
24 us. We help the Chinese set up their assessment  
25 capability. For example, the accident management

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1 procedures in China are the French one, which have  
2 been we trained them, we transport, we help them  
3 establish their own procedures on the basis of our  
4 existing French procedures.

5 We have a permanent contract with South  
6 African Safety Authority, whereby when they have  
7 changes which are not common, let's say when they want  
8 to -- recently they wanted to change some valves in  
9 the existing reactors and they said they didn't know  
10 how to work out the potential safety implications of  
11 the new systems, because they weren't exactly the same  
12 as the ones before, so they asked us. So we have a  
13 permanent contract where they come ask us questions  
14 and we will make assessment.

15 We don't want to be involved in  
16 inspections and, you know, normal routine work of  
17 nuclear safety, but when there are issues which  
18 require reference knowledge, then we do offer such  
19 service.

20 So the Bulgarians, we have since -- with  
21 our German colleagues after the Chernobyl catastrophe,  
22 you know, and the breakdown of the Soviet Union, there  
23 was this program, Safety Against Money, that means the  
24 West European Commission and European Construction  
25 Banks said to the Russians and the Ukrainians,

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1 etcetera, okay, we will fund a grading of safety in  
2 your reactors, but safety assessment will be done by  
3 Western organizations.

4 So we set up a joint operation, which is a  
5 giant operation, it's also German, and this provides  
6 services in most Eastern European countries, Russia,  
7 Ukraine and we -- so we do such services, at the  
8 moment, funded by the European Commission, European  
9 Banks. And now, we offer through this quite a good  
10 bit of knowledge of the reactors. And the Bulgarian  
11 reactor has -- will have a -- this is typical. This  
12 is Russian design, but it will have Areva/Siemens  
13 digital I&C.

14 There is noting there, you see, so we see  
15 the design is sort of changing and becoming sort of  
16 global mixes really. And it's important that there  
17 are safety organizations. We don't want to be alone  
18 in this and it would be better if there was a  
19 community of bodies working together, if you like,  
20 with the same shared science at the bottom. And there  
21 is a scope for, let's say, reference science in  
22 nuclear safety, because there are very tricky issues.

23 And then there is the run-of-the-mill  
24 safety, which should be mastered in every country.  
25 Every nuclear country should have a nuclear safety

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1 authority with inspectors, with people knowledgeable,  
2 well-trained, but it's not necessary that everybody  
3 has the top-most qualification, scientific  
4 qualifications. There would be a concentration in the  
5 industry. In 15 years, there would be approximately  
6 four main technology providers and there would be  
7 three, four, five centers of excellence in nuclear  
8 safety worldwide. And the French approach is to be  
9 one of those. Okay. So if I may make a suggestion?

10 MR. THADANI: If I may add to what you  
11 just said, Said, you may know that there is an  
12 umbrella agreement between the NRC and the Chinese  
13 Safety Authority, whereby they need assistance in many  
14 areas focusing on safety. So Westinghouse, for  
15 example, on AP1000 may have all kinds of agreements  
16 with China. The NRC agreement with China provides  
17 support and training in certain selected areas of  
18 safety. And it's a pretty broad range of areas.

19 So I think you would almost expect this  
20 from now on with the international community to have  
21 some kind of arrangement to be able to support in  
22 safety areas, I would expect.

23 Okay. All right. Christer?

24 MR. VIKTORSEN: I have my presentation  
25 here.

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1 MR. THADANI: Oh.

2 MR. VIKTORRSEN: Thank you very much for  
3 inviting also the IAEA to this event. First, a few  
4 words about myself. I am Christer Viktorrsen, Swedish  
5 has worked with the Agency for two years, were  
6 previously the elected DG of SKI, the Swedish  
7 regulatory body, and as such, I have been involved in  
8 international research, mainly through the -- to the  
9 CSNI and the NEA, but also through a number of  
10 bilateral agreements that we have, including the NRC  
11 and the Japanese and other countries.

12 So the Agency is not really a research  
13 organization, but we do come in contact with research.

14 I'm just starting to say that the Agency was  
15 established in '57 and, as you know, it is part of the  
16 Atoms for Peace Program by President Eisenhower. And  
17 we have presently handled in 48 or 49 member states,  
18 so there are a number of small states which are not  
19 members, but all the major nations are members of the  
20 IAEA.

21 We are based in Vienna, have 2,200 staff,  
22 the majority works with safeguards, safeguards  
23 inspection where we have the nonproliferation treaty  
24 as the regulation. The Agency works according to  
25 three pillars: Nuclear technology transfer from

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1 develop to non-developed countries, we work in the  
2 area of safety and security, security has been  
3 emphasized, particularly, during the last 10 years,  
4 and then on safeguards.

5 And we have mentioned, I think, all these  
6 three key words have already been mentioned, the  
7 globalization that we clearly see, the nuclear  
8 renaissance, we will say a few words about this, and  
9 the importance that we introduce safety at the same  
10 time as we introduce the technology, particularly, in  
11 the new country.

12 That is the message that we convey and the  
13 Agency has recently published a small booklet. This  
14 came as a result from the many questions by El Baradai  
15 when he traveled around the world. And many countries  
16 asked him what should we -- how should we start the  
17 development of the nuclear program? So he wanted to  
18 pages to give them. And finally, then we inducted  
19 three pages, I believe. But we tried to summarize  
20 what is essential and then we had the security  
21 threats.

22 So in blue you see the countries today  
23 which operate nuclear power. And in red you have  
24 China and India, where nuclear developments really  
25 haven't gone on and it is, as I said before, expanding

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1 tremendously. And there should be a color, but it  
2 doesn't show on the screen, unfortunately, a lighter  
3 color where all the -- where I have marked all the  
4 countries that have expressed an official interest to  
5 the Agency through a letter or through a visit to  
6 Vienna where they have requested assistance.

7 And we have highlighted a few in the -- on  
8 the right hand side. So you see it's a new type of  
9 country. I mean, traditionally, nuclear power is in  
10 countries with a developed industry or technical  
11 infrastructure. But now, it seems that nuclear power  
12 will also go into countries with much less developed  
13 technical infrastructure.

14 So what we said before that we need to  
15 assist is obvious, because there will be a need for us  
16 in this new global world to help, because, as was  
17 said, everyone, every country has a right to develop  
18 peaceful nuclear power.

19 We have 29 countries today with operating  
20 nuclear power and the 30<sup>th</sup> country would probably be  
21 Iran, because they are very close to fuel loading and  
22 we are still allowed by the UN Security Council to  
23 assist in safety. So we have expert missions almost  
24 all the time in Iran helping the regulatory authority  
25 and helping the Buser Nuclear Power Plant, which is

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1 now built or finalized by the Russians.

2           And the Russians have trained the staff of  
3 this plant, but the regulatory body has not been  
4 trained. So they are not -- they are now looking for  
5 assistance how they can get experience to simulators  
6 and experiences from countries or regulators that  
7 regulate BVR reactors. So we are trying to organize  
8 that type of assistance.

9           I also wanted to highlight this in view of  
10 the globalization. We had the Chernobyl accident in  
11 '86 and many things have happened since then. And  
12 this map, which doesn't come out extremely well, is  
13 the work that we -- has been done in the European  
14 Union to map, in a more extensive way, the fall out of  
15 cesium-137 in Europe.

16           And at that time, I worked in the Swedish  
17 Radiation Protection Institute in '86 and we got more  
18 than 1 percent of the core content of cesium-137 on  
19 Swedish soil. And this is still a problem and there  
20 are still contaminated mushrooms, lake fish, elks,  
21 reindeer and other animals that live from organism  
22 where the cesium doesn't disappear very quickly.

23           And, of course, this gave rise to a lot of  
24 research on off-site consequences of nuclear  
25 accidents. And it was -- although it was tragic, it

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1 was a good boom for the off-site radiologic science to  
2 expand. But we can see again in Europe that it is  
3 starting to go down, because this is not believed to  
4 happen again. And we tried to say that we will never  
5 be sure. We need to keep the main thing, our  
6 knowledge, to estimate how radioactivity spread in the  
7 environment. Where are the sensitive parts? Which  
8 soil? Which type of fruits take radioactivity?

9 And many new concepts emerged after this  
10 accident: safety culture and safety management and  
11 regulatory independence. It was clear that this was  
12 not the case in the Soviet Union and safety culture  
13 was also missing at that time. The question of  
14 stakeholder involvement has come to also -- in focus.

15 And there were new instruments created  
16 internationally.

17 In addition to the conventions, there has  
18 been four international conventions, one on early  
19 notification, which is intended really to avoid that  
20 we are not alerted, because we don't want to be  
21 surprised once more. Because we sat in this emergency  
22 center in Stockholm and we got suddenly measurements  
23 from one of the power plants of cesium-137 or iodine,  
24 sorry, of iodine-131, and nobody knew from where it  
25 came.

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1           So one of the reactor stations that  
2 submitted these results were almost closed by us. But  
3 then more results came from other places, from other  
4 power plants and then it was finally thought, but no  
5 one admitted it, but the cloud came from the east,  
6 somewhere from the east and it took a couple of days  
7 before there was confirmation that there was a small  
8 accident in Chernobyl.

9           The INSAG was created and also the  
10 industry group, WANO. This is also very bad looking.

11          I'm sorry, I will read. So I wanted just to  
12 highlight also in the security area, there has been a  
13 big evolution.

14          On the top, I'm talking about the main  
15 actors. Before, I mean, in the Cold War area, we had  
16 nations that were the threats, that were the main  
17 actors. It was roughly bi-polar and we had  
18 superpowers. Today we have non-states as actors,  
19 small groups. We have small states that can be  
20 actors. We have global networks. A completely  
21 different strategy we have to use to deal with the  
22 security issue.

23          About the threats, we have high density,  
24 big bumps, high intensity. There was a lower  
25 probability and there was certainly overkill. Today

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1 we have a lower density in these devices, but we have  
2 a higher probability of them being used. And we have  
3 more socio-psychological terror.

4 And the motivation is completely  
5 different. It was more from -- we have gone from a  
6 geopolitical one or rather predictable and calculable  
7 motivations to malicious acts, unpredictable behavior  
8 or terrorists.

9 So it's a completely new strategy we need  
10 and, in this area also, new conventions have been  
11 created. But what is the summary of this is that we  
12 are all in the same boat and this boat is very small,  
13 but I think there is place for everyone. But we need  
14 to cooperate in order not to run into a cliff. And  
15 that is really the message of this picture.

16 So going into the Agency. So we have in  
17 the safety area, we will only talk about safety and  
18 security area. Our main role is to provide  
19 international community with high quality standards.  
20 And they are grouped in three levels: Fundamentals,  
21 requirements and guides. But not -- and this is said  
22 in the statute of the Agency from '57, but this is the  
23 main role.

24 The second is to provide for the  
25 application of the standards and make sure that they

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1 are continuously updated. So we do radio services,  
2 training courses and sharing experience, creating  
3 networks. And we are also there to support the  
4 implementation of conventions. So these are the  
5 standards. There is one fundamental now containing 10  
6 basic safety principles.

7 And this was a major effort in order to  
8 try to integrate the various professional communities,  
9 particularly radiation protection and traditional  
10 nuclear safety community to agree on threat 10  
11 important principles. And one is the role of the  
12 operator, which is the prime responsible for safety.  
13 A second principle is that there is a big role for  
14 governments to oversee and regulate nuclear power.

15 And as a third principle it's management  
16 for safety, which is quite unique that such a  
17 principle is now considered among one of the 10 major  
18 safety principles. It just shows that leadership, the  
19 leader is still -- has extremely big responsibility to  
20 promote a good safety character in his organization.  
21 That is the key message of this principle, etcetera.

22 Then we have safety requirements. They  
23 are today 16 in these areas. I don't need to go  
24 through them, you know them, but they are on the  
25 Internet if you want to look at them. And every

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1 guide, they are about 100 today becoming downloaded  
2 from the Internet.

3 For the application of the service -- of  
4 the standards, we do peer reviews. On the regulatory  
5 framework and activities, which we call IRRS, and  
6 there will be such one in NRC during one of the coming  
7 years. We are this week in Spain doing a fully  
8 integrated regulatory review service with a team of  
9 about 20 experts from all over the world.

10 The more traditional services are in  
11 operations and OSART is one we do similar also fuel  
12 cycle facilities now, because there are standards  
13 there. And in safety culture, the last one was done  
14 in the Spanish plant where we assessed by interviews,  
15 observations and documents the safety culture in this  
16 plant, which is a very interesting exercise.

17 Research reactors are also done and we  
18 have done one in Halden, because of the license  
19 renewed on the Halden reactor and also in design and  
20 engineering.

21 So I approached this topic, this was sort  
22 of an introduction, using the following methodology.  
23 We are every three years asked by the contracting  
24 parties to the convention for nuclear safety to give a  
25 report on what we see from the Agency as issues and

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1 trends in the world going on. And then I have added  
2 to that corresponding research needs.

3 And this report we based on all the safety  
4 review services we do on the events that are reported  
5 in the IRRS system and analyzed and other types of  
6 information that is available through all our  
7 meetings, etcetera. So there are maybe 10 such issues  
8 and trends, which we raise in this year's report,  
9 which will go to the review meeting in April in  
10 Vienna.

11 So the first one is the ambitious nuclear  
12 development plans that we see in the world. It is not  
13 only new builds, but there is also life extensions and  
14 the globalization. And it is evident that light water  
15 reactor technology is dominant today and will be so  
16 for decades ahead. And I say that or we say that  
17 because the present fleet is only slightly less, the  
18 average age is slightly less than 30 years. And most  
19 countries go for extending life beyond 40, which seems  
20 so. So one can say that the present fleet of reactors  
21 can serve the rest of their life.

22 And also, what we see that the reactors,  
23 the few reactors ordered today including in China are  
24 sort of evolutionary. Similar types of reactors that  
25 we operate today. And in relation to this, one must

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1 conclude that the major safety issues are aging and  
2 the importance to keep research going that is to try  
3 to force the aging effects. And we will always have  
4 surprises, but we should try to keep research going on  
5 on aging.

6 And the question of the human resource has  
7 been mentioned already. And in relation to life  
8 extension, there are, of course, modernization of the  
9 facilities and in many countries, there are  
10 significant modernization projects of the control  
11 room, for example, but also adding additional safety  
12 features, even additional trends, safety trends and  
13 modernizing the I&C, for example.

14 And so we have the new technology, which  
15 coming not -- under new technology is an issue in  
16 itself. We also put it in old facilities. And there  
17 is an important safety assessment aspect in that.

18 In the event that we analyze, we can see  
19 that safety culture is often blamed to be the reason  
20 for an event. We have had such one in my country, in  
21 Sweden, the Forsmark event. It was considered a  
22 safety cultural, the main reason. So when we say  
23 that, we must also be prepared to work with the safety  
24 culture. And it is a difficult concept. It was  
25 around essentially after the Chernobyl accident and it

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1 took until 2006 until safety culture was introduced in  
2 the international safety standards of the Agency.

3 Now, there is a characterization of safety  
4 culture and there are also to each of the five  
5 characteristics attributes developed, which can serve  
6 as assessment tools. And those are the ones we are  
7 using when we go to South Africa, for example, or  
8 Spain or whatever country to assess the safety  
9 culture. And we see that the management part is  
10 extremely important in such assessment results.

11 And the safety assessment of life  
12 extension, modernization is also an issue that comes  
13 back into events, so we need to, I think, model the  
14 plans even better. And the work management, we have a  
15 large number of contractors entering the nuclear power  
16 plants during a short period and it's extremely  
17 difficult to introduce safety culture into this huge  
18 number of contractors, often having different  
19 languages, speaking different languages and the first  
20 time in a power plant.

21 Education and training, as I mentioned,  
22 the Chinese are building now a huge system for  
23 education and training, which we need to support. And  
24 of course, the research facilities aging and closing.

25 And the work done by the Agency -- by the NEA is

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1 extremely important in this respect.

2 We also see, of course, that new reactor  
3 concepts are emerging and we do take part in the  
4 generation for risk and safety group and also in the  
5 MDEP. But concerning new reactors, I think, we need a  
6 significant research activities in many areas and I  
7 think we have already this. And I'm not going to  
8 repeat it. But we will also need support -- I mean,  
9 various types of fuel cycle facilities supporting  
10 these new type of reactors.

11 And we must not forget this. We might  
12 need new type of fuel. We see in South Africa they  
13 have been building the pebble bed reactor and I think  
14 the fuel part is extremely complicated and you gain  
15 that question from them, how can we manage this? And  
16 how to take care of this fuel then.

17 And the globalization again, increasing  
18 the cross-border responsibilities and we have few  
19 reactor vendors, etcetera. I mean, not all of this  
20 has necessity of the research component, but it is  
21 important to keep in mind.

22 The really second part is the need of  
23 nuclear safety infrastructure and international  
24 cooperation. And because of the decline in nuclear  
25 power new build in many countries, not in all parts of

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1 the world, but in many parts, have degraded the  
2 nuclear infrastructure. I mean, this is very well-  
3 known, education and training, for example, but also  
4 research.

5 And infrastructure is also weak in the  
6 countries considering nuclear power plants. So we  
7 need to be prepared for -- from countries like the  
8 U.S. to support in these activities and to take our  
9 responsibilities to make sure that we promote safety.

10 And this could be done through bilateral--  
11 I think the international organizations have an  
12 important role as well as the Technical Safety  
13 Organization. And we try to work with them and  
14 jointly with NEA to try to see what can be done in  
15 order to facilitate the sharing and distribute of  
16 tasks.

17 The global nuclear safety regime was  
18 mentioned. It is a concept that has been introduced  
19 from the Agency and INSAG is supporting this concept.

20 It means, essentially, the whole system of  
21 international instruments, such as the conventions,  
22 such as the safety standards, such as the, of course,  
23 national systems are at the base and the international  
24 part support this. And we have all the expert and  
25 research networks, which would contribute.

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1           And again, I would like to say that it  
2 needs support from the major nuclear countries in  
3 order to keep the worldwide safety strong. We see  
4 also a clear trend since maybe 10 years or so that  
5 there is more and more reliance on the safety standard  
6 produced by the Agency. And this gives a huge  
7 responsibility on our side, because we need to make  
8 sure that they are of high quality, that they are  
9 updated continuously to reflect best and good  
10 practices from the world.

11           Because I have mentioned China a couple of  
12 times and I will do it a third time, they are one of  
13 the examples of countries that use the IAEA Safety  
14 Standard directly. They are -- plug them into the  
15 national regulatory system. So what we manage to put  
16 into the safety standards will have some implication  
17 in China and in many other countries. This means that  
18 we must keep them on a high level.

19           There is more and more demand for  
20 independent safety reviews and I mentioned we are  
21 doing them now on regulatory bodies on operators, but  
22 also on design organizations. But we are about and we  
23 are discussing with the TSO whether we could also have  
24 a peer review on research organizations and technical  
25 research, TSOs. And I hope this will materialize.

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1 I think we must recognize the importance  
2 of regulatory effectiveness for a successful TSO  
3 organization on nuclear power. The question of  
4 independence and independent safety assessment  
5 capability, for example, is very, very important.  
6 Becoming more and more important as the public demands  
7 more and more responsibility from the regulatory.

8 So the competence building of regulators  
9 is important and I think we need to maintain some form  
10 of safety assessment capabilities independent from the  
11 industry, but to do that we need strong support from  
12 research organizations.

13 The licensing is one of these challenges  
14 for many regulators, particularly, concerning new  
15 reactors, but also in renewals considering aging  
16 effect. The pressure from the industry to reduce  
17 safety or to optimize, but one can say reduce in  
18 safety margins perhaps. The public participation in  
19 licensing through international interest is not more a  
20 national interest only. The licensing process it is  
21 an international interest. And we have the new  
22 technology.

23 We have mentioned already the passive  
24 system and the lack of experience and data and I think  
25 there is a need to have some research facility for

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1 this purpose. And at the same time, there is a strong  
2 demand from the industry on harmonization of  
3 regulatory stability. And that has to in some way be  
4 met. And our approach is that concerning the  
5 standards, we are trying to maintain the requirements,  
6 the standard from the requirements level, rather  
7 stable for a number of years, maybe after 10 years  
8 before updating, where the guides should be more  
9 giving good practices.

10 The operational safety performance, we are  
11 in this report to the contracting parties on the  
12 safety conventions stressing that the -- we see safe  
13 performance from the operating reactors, 440 reactors  
14 operating, but we also see recurring events. We  
15 suggest that maybe the root cause analysis is not  
16 always done in a way that it should be done.

17 So I believe there is more or there is a  
18 need for continued support in this area from the  
19 research area. And we also see when we look at  
20 operational experience that electrical system  
21 behavior, maybe it's an area which has been neglected,  
22 because we should also have a defense in that sort of  
23 see-in approach in that way in those areas. And I  
24 think the Forsmark event showed that it was not really  
25 thought true.

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1           Reactivity control systems are continuing  
2 to better operators. We have had many events,  
3 particularly, in BVR reactors, but also in some  
4 western pressurized water reactors. We have, of  
5 course, the brand new issue of seismic events and the  
6 event that happened in Japan, which clearly showed  
7 that the seismic hazard was not very well-analyzed.

8           There is now a big work going on supported  
9 by the Japanese who tried to create with the help of  
10 the Agency and knowledge center for -- to spread, to  
11 collect and spread best practices in this area in the  
12 world. We are just in the start, but this is  
13 supported by other countries as well. The Japanese  
14 are in particular interested. And then the new  
15 technology I have -- we have already mentioned.

16           Let me come to the -- one of the  
17 fundamental safety principles. And we stress this  
18 also in the report. That nuclear organizations are  
19 unique. They are not as any organization, because  
20 they contain this particular feature of radiation risk  
21 and the waste issue and etcetera. So we need strong  
22 leadership recognizing the importance to manage safety  
23 strongly and to develop and promote safety culture.

24           And I think there is still more work to do  
25 in order to understand better the concept of safety

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1 culture, particularly, in the various national  
2 cultures. We may find an agreement in the west, for  
3 example, what is strong safety culture. But when we  
4 come to countries like Japan, they have other -- for  
5 example, one of their strong principles is ownership.

6 You can do everything for -- to make sure that your  
7 plant survives. It's very strong ownership.

8 And this sometimes conflicts with the --  
9 what we say concerning safety culture, that you need  
10 to be open. You need to share, etcetera, within the--  
11 within an organization. So we have a good discussion  
12 with them also on this issue with their operating --  
13 with their organization, which is now developing also  
14 this area of safety culture.

15 And what is the relation between the  
16 formal management system and strong safety culture?  
17 There is certainly a relation, but what is it really?

18 There is need -- more research needed. We mentioned  
19 already the safety and security culture and I don't  
20 need to go into that, because there are conflicting  
21 issues, which need to be handled by operator, for  
22 example, in the same culture. We can never have two  
23 different cultures.

24 And how to start the development of safety  
25 culture in new or weak infrastructures. That is still

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1 an area which we do not know exactly how to do. The  
2 approach we are having we say that in document like  
3 this, in parallel when you introduce nuclear  
4 technology, you have to introduce safety culture in  
5 the country. But how should this be done really, that  
6 is still not evident.

7 Openness and transparency is a part that  
8 has been mentioned also. Public confidence, the  
9 openness within organizations to ensure feedback of  
10 how things work. And the security issues again. And  
11 the technical development and safety which has led to  
12 enhancement in safety, but I think plant modifications  
13 need continuous attention to this.

14 When we assess new technology, when we  
15 operate power, when we consider long-term operation,  
16 etcetera, and we need to better understand safety  
17 margins, how to model in human organization factors  
18 and to develop management strategies to cope with  
19 severe accidents.

20 I think we agree with Jacques' comment  
21 that there is a need to continue some severe accident  
22 research. But still there needs to be coping  
23 measures, how to deal with uncertainties from the  
24 operators. I think we -- one should try to once more  
25 draw the lessons, what we have learned, and give good

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1 advice to operators.

2 Long-term operation and aging management,  
3 maybe I don't need to go into this. Sharing our  
4 experience and lessons learned have improved, but it  
5 needs continuous enhancement and the INSAG group is  
6 preparing now or finalizing a report on how to enhance  
7 international operating experience, because, of  
8 course, they also recognize with recurring events that  
9 there is not full effectiveness in risk elimination.

10 It is easy to learn from your own  
11 mistakes, but mistakes done in a country far away is  
12 very difficult to feel ownership with. I think this  
13 is human and this is something that we need to also be  
14 aware of.

15 And the human and knowledge resource is  
16 the key to successful renaissance for sure. You get  
17 completely what was said and we need to create  
18 stronger safety networks. We cannot -- everyone has,  
19 in the past, or almost all nations, tried to be  
20 independent. Today it's not possible. And there is a  
21 strong need for international cooperation in research.

22 So we are seeing now regional training  
23 centers growing. We are establishing one in Argentina  
24 to support the Latin American region. We have just  
25 signed an agreement with KINS in Korea to support the

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1 Asian region with training and nuclear radiation  
2 safety. We are discussing with Lithuania after they  
3 are closing down Ignalina Power Plant. They have good  
4 training centers which would be empty. And we are  
5 trying to establish also a regional center there to  
6 train future operators and also regulators.

7 We have also something what is called  
8 coordinated research projects in the Agency. If you  
9 have ever heard, I just wanted to mention it's not  
10 really a systematic research, but we promote common  
11 research between industrial countries and non-  
12 industrial countries. So there is every two or three  
13 years documents sent to every -- all the 148 member  
14 states which contains ideas from the secretariat and  
15 its working groups on proposals for research projects  
16 and some are in reactor safety. And I have this  
17 document with me, if somebody is interested in it.

18 So summary for existing reactors, I think  
19 there is a need to keep the basic technical safety  
20 research alive. This is purely of importance for  
21 safety, but also for knowledge management. But we  
22 need to put specific emphasis on some weaknesses from  
23 operational experience and, of course, topics related  
24 to new design and power uprates and life extension.

25 And some external phenomena in reactor

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1 safety, such as seismic, extreme weather conditions.  
2 We have had flooding events. We have had the tsunami  
3 and this type of extreme weather conditions. And the  
4 security issue and the interface safety-security. And  
5 also in the interface safety-security, INSAG is now  
6 producing a document on how these two areas should  
7 synergetically cooperate in order to support each  
8 other.

9           And on the barriers, I mean, the fuel is  
10 certainly in need of continued research. Reactor  
11 pressure vessel and primary systems for the aging,  
12 failure mechanisms. Containment, we saw, at least in  
13 my country, several -- we had several examples of  
14 leakages in the containment. And we do not really  
15 have good known destructive testing methods for  
16 concrete, particularly, when we have liners and  
17 concrete. And to understand better the aging  
18 mechanism, but also to have more automatic  
19 surveillance of these issues.

20           And I mentioned some reactor systems,  
21 including the great consideration that was mentioned.

22           And then for new reactors, I think, there is this  
23 extensive research needed and probably it is difficult  
24 to maintain the research in all the sort of concepts  
25 that, for example, Generation IV is suggesting. I

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1 think a country has to decide at some point we are  
2 going in this direction and then the research should  
3 follow.

4 And I had mentioned, I think, the other  
5 one, fire safety also and safety culture and the  
6 maintenance of large scale test facilities, of course,  
7 and I think the NEA is doing an excellent work in this  
8 area. We will probably hear from Carlo Vitanza more  
9 that that -- on this. And I want to stress again,  
10 safety culture, safety management needs to get its  
11 part of research, including regulatory effectiveness.

12 So this was our contribution. It is based  
13 on our experience from the practical work with the  
14 countries all over the world. Thank you.

15 MR. THADANI: Thank you, Christer.  
16 Questions?

17 CHAIR POWERS: Yes, I think we will kind  
18 of hold the questions until our discussion period, but  
19 I think this is pretty good for validating and  
20 expanding on our assumptions.

21 MR. THADANI: Yeah.

22 CHAIR POWERS: And I am facing a rebellion  
23 of my Members if I don't take a break here. And then  
24 we'll come back and, Carlo, you can close out the  
25 formal presentations and then we will break for lunch

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1 and then come back for discussions.

2 MR. VITANZA: Okay.

3 MR. THADANI: Take what, 15 minutes?

4 CHAIR POWERS: At five after we will come  
5 back.

6 MR. THADANI: Five after. Okay.

7 (Whereupon, at 11:50 a.m. a recess until  
8 12:06 p.m.)

9 CHAIR POWERS: Let's come back into  
10 session and I'll turn it back to you, Ashok.

11 MR. THADANI: Well, Carlo?

12 MR. VITANZA: Okay. Thank you very much,  
13 Mr. Chairman. I would like then to outline the OECD-  
14 NEA approach for long-term nuclear safety research.  
15 And in doing that, I will give you a brief overview of  
16 the OECD-NEA and also the outcome of recent NEA  
17 workshop in the role of research in the regulatory  
18 context, which, in fact, apprised also the long-term  
19 research. And also, I will mention the OECD-NEA  
20 International Research Project, which we call it  
21 sometime "joint project," which has been referred upon  
22 earlier by previous speakers. And also, I will try to  
23 summarize with a couple of slides regarding the  
24 possible NEA options for long-term safety research.

25 When I say NEA role or NEA option, the NEA

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1 is actually not doing the things by themselves and  
2 they are promoting activity. And through the working  
3 groups, through the CSNI, they try to put together the  
4 expertise that is necessary to conduct this work. And  
5 I will mention that in the presentation.

6 The OECD is 30 member countries and they  
7 correspond to 20 percent of the world population,  
8 about 60 percent of the world's experts and generate  
9 80 percent of nuclear power in the world. So 346  
10 reactors are in the OECD countries.

11 The OECD Nuclear Energy Agency has a  
12 mission to assist these member countries maintaining  
13 and developing through international cooperation,  
14 scientific, technological and also the legal bases for  
15 the safe and economical use of nuclear energy. So  
16 this goes together with the work that was discussed  
17 before in terms of international cooperation for today  
18 and future research.

19 It has a small size budget. There is only  
20 80 staff members. The budget is 13 million Euros, but  
21 actually the one that is involved with the things that  
22 we are discussing today may be one-fourth of that. So  
23 it's not a big organization. It's very small.

24 And in addition, there are some voluntary  
25 contribution and projects. I will mention now that

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1 this international project we will be referring to,  
2 they correspond to about \$50 million per year, that's  
3 the overall budget of this project. Of course, some  
4 of them are larger than others, but this is what we  
5 are talking about. And, of course, this has to be --  
6 this money has to be found somewhere and I will try to  
7 mention later on how we try to do that.

8 So the NEA also aims to put together the  
9 world's best expertise among member countries. And is  
10 organized by specialized committees. The committees  
11 that are dealing with the safety and regulation are  
12 the Committee on Nuclear Regulatory Activities, CNRA,  
13 and the Committee on the Safety of Nuclear  
14 Installations, CSNI, and the CSNI is the one that  
15 deals with the safety research, primarily.

16 This CSNI works through working group.  
17 They are listed there. And the recent things are risk  
18 assessment, analysis and management of accidents that  
19 these primarily thermal hydraulic and CDR accident  
20 work is done there, integrity of components and  
21 structures, aging is addressed there, but not only  
22 aging, inspections and, for example, seismic is  
23 included in that working group.

24 And there is also a group on human and  
25 organizational factors. We have heard a lot of that

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1 this morning. And then fuel safety and fuel cycle  
2 safety. And in addition, as I said, its sponsored  
3 joint research project.

4 Within the frame of the CSNI and the CNRA,  
5 there was very recently that there is, yes, exactly  
6 two months ago, a workshop on the rule of research in  
7 the regulatory context. And the objective to review  
8 the progress made there since the previous forum was  
9 held in 2001. And also set forth the high priority  
10 safety issues currently and in the near-term for  
11 current plants and those for new build.

12 Identified the challenges for safety  
13 evaluation of advanced reactor designs and those are  
14 for organizing the long-term research and  
15 infrastructure that would be needed. And through the  
16 above, provide input to the CSNI regarding strategies  
17 for how these things can be addressed in the future  
18 within the CSNI.

19 The program is outlined there. Jacques  
20 Repussard was co-chair together with Mr. Soda of the  
21 Nuclear Safety Commission in Japan and they had the  
22 opening. Then there was a session dedicated to the  
23 need and the facility utilization. Facility means, we  
24 are talking about test facilities, research/test  
25 facilities for operating reactors.

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1           There we had, from the U.S., Rosa Yang  
2 from EPRI. And then we have two French and one  
3 Japanese presentation. Then there was a session  
4 dedicated to the new reactors. Again, the countries  
5 that are mostly involved with new reactor and new  
6 builds were represented and U.S. NRC was present  
7 there.

8           Finally, there was the session on the R&D  
9 procedures and infrastructure for advanced reactors,  
10 that is the longer term. There we had the  
11 presentation from Michael Johnson, actually the  
12 presentation was intended to be Brian Sheron. Brian  
13 couldn't come and Michael had the presentation. In  
14 addition, we had presentation from CEA and two  
15 presentations from Japan. Then we had summary and  
16 recommendation and we tried to come back to what this  
17 main summary and recommendations were.

18           The main conclusions were that the  
19 regulator research institutes and industry should  
20 promote stronger research cooperation. These things  
21 are the industry participation, research, not only for  
22 today, but also for the longer term is important. The  
23 CSNI put attention to that thing and how to conduct  
24 cooperative research programs with the industry and  
25 with the regulated cooperating together in the data

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1 gathering phase, at least.

2           Especially for expensive data gathering,  
3 this is -- this can be done. And can be done by  
4 maintaining also transparency, as long as we don't  
5 involve into that interpretation and drawing the  
6 conclusions, we leave them to the individual parties,  
7 but at least in the data gathering phase, it's  
8 important that there is this thing. And there is a  
9 full set of reasons for that and I will not enter into  
10 it.

11           And then there are different new and  
12 advanced reactor designs. And for water reactor, I  
13 think we have today some sort of base infrastructure,  
14 which if we are able to keep it, it would be useful  
15 also for the future. But for new build, new designs,  
16 that is non-water reactor designs, we have to do  
17 something about it. And we don't know if the current  
18 infrastructure can be adapted to that or an extent to  
19 which it can be adapted or not.

20           Certainly, some of the test reactors, for  
21 example, use the -- for fuel testing can be, to some  
22 extent, modified. But we have to address what is  
23 needed for the future.

24           It was also said at the meeting, and I'm  
25 glad it was also mentioned during the previous

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1 presentations, that the OECD-NEA projects are a good  
2 means for insuring facility infrastructure and for  
3 maintaining a competence network in a practical  
4 manner. The OECD-NEA joint project approach should  
5 also be used for the long-term research.

6 There was again some other reasons for  
7 this multinational cooperation, but it was -- the  
8 OECD-NEA was encouraged to play a role and promote  
9 this long-term research through efficient project  
10 arrangement. This is principles, but then how to do  
11 it in practice.

12 Okay. The first step is that's the way  
13 the CSNI operates. They set up a task force probably  
14 working for one year time or something like that and  
15 try to set the priorities for that and then we take it  
16 from there. Again, it's the country that decides.  
17 It's not the secretariat. It's not us. It's the  
18 people that know the matter and know their priorities  
19 and bring these priorities on the table.

20 And this task group was proposed by the  
21 U.S. NRC by Brian Sheron. And the intention was to  
22 set up the long-term strategy and approach to joint  
23 efforts for this infrastructure build-up and, in  
24 particular, define key safety and risk issues as  
25 related to specific design concept issues that will

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1 require experimental data and also the infrastructure  
2 that would be needed for developing the required data,  
3 including key infrastructure element, timing and roles  
4 for -- and the role of regulator, the support  
5 organization and the industry.

6 And so we will start with this thing now  
7 and we presume that we be finished in about a year's  
8 time. At the same time, we are not -- we have already  
9 this project interest, research project interest.  
10 Actually, that has been there from before and I will  
11 mention it. This was to cooperate. It consist of  
12 project in different disciplines and technical area.

13 I mentioned this thing with the project,  
14 because I presume that if the NEA will make some  
15 contribution, it would be through this type of project  
16 arrangement. And I will tell you in a second what  
17 this project arrangement is.

18 The motivation and goals of this project  
19 is to address safety issues relevant to the nuclear  
20 community by means of research shared by many  
21 countries. If you will talk to us seven years ago,  
22 you will see the first sentence would have been  
23 maintain facilities. Maintain facilities doesn't  
24 stand on its own. You have to maintain facilities  
25 that are able to do meaningful work. And if they are

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1 not able to produce meaningful work, that means they  
2 are not good enough.

3 MR. THADANI: Amen.

4 MR. VITANZA: And so this is what we had  
5 to find out.

6 MR. THADANI: Does that apply to  
7 maintaining competence also?

8 CHAIR POWERS: Let's not go there, Ashok.

9 MR. THADANI: All right.

10 MR. VITANZA: That is good you mentioned.

11 Let me go back through something. 35 years when I  
12 was young, before this today, this -- the younger  
13 generation and how to attract them and have research,  
14 I think, it was Jacques that mentioned that how it is  
15 important to have challenging program. I came at the  
16 age of 27 years. And the reason for which I stayed  
17 there was because there was this dynamic research  
18 environment, but also because it was an international  
19 environment.

20 It was an exciting human experience at the  
21 same time. So this, we have put it together. Of  
22 course, you cannot live with that only, but this is a  
23 part that we should consider.

24 And then there is enhance technical  
25 exchange, cooperation and consensus-building

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1 internationally. That was also mentioned before.  
2 Support the data counts as a third point. Support the  
3 continued operation of unique test facility, which are  
4 a value for the community. And then help to retain  
5 the expertise. We just mentioned that.

6 Finally, facilitate these through cost-  
7 sharing arrangements where many countries contribute  
8 to the program funding. But there is no money sent  
9 today up front, that's also another important, I will  
10 say, quality. There is no money there that needs to  
11 be distributed. The money has to be found on a case-  
12 by-case basis. And this is a positive thing, because  
13 if the project is not attractive enough, people will  
14 not put the money on the table.

15 So the way to operate maybe we shouldn't  
16 go into this. I just mentioned that there is no  
17 funding available up front. And that's it. So next.

18 CHAIR POWERS: Well, let's point out that  
19 there is also a priority issue over us. The project  
20 may be very worthwhile today, but if you try to call  
21 your funds doing other worthwhile things --

22 MR. VITANZA: Yes.

23 CHAIR POWERS: -- maybe it has to be -- I  
24 mean, don't immediately throw it away before --

25 MR. VITANZA: Yes.

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1 CHAIR POWERS: -- we may have to wait.

2 MR. VITANZA: Yes. Well, concerning this  
3 thing, if I may mention, I don't know if I should  
4 mention and make another digression, but I will  
5 mention that later on when we come to the projects  
6 themselves. So this is a typical cost arrangement.  
7 It's not the same in all cases, but that's the basis.

8 That's the host country comes in with the technical  
9 proposal and puts on the table 50 percent of the cost  
10 of the program. And then the other countries, there  
11 can be many, 10, 12, 15 or something, they come with  
12 the remaining.

13 And the way is cost-shared. They have  
14 some general rules for that and we don't need to go  
15 into details, but, of course, the largest country  
16 contributes normally more than the small country.

17 These are the projects that we have today.

18 And I just wanted to mention that, for example,  
19 France is running some of them as a host country, like  
20 the SERENA fire safety, there is the steam explosion  
21 together with Korea. If you look again in the middle,  
22 there is a SETH Program, which is a containment  
23 program where they run -- France running together with  
24 Switzerland. The CABRI Program. which is No. 2, is  
25 again a French program. There is a Japanese in kind

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1 contribution from NSRR, which is becoming important in  
2 this phase, in which the CABRI reactor is being  
3 refurbished.

4 All these projects are run after the model  
5 of the Halden Project. And the model is on -- the way  
6 it is administered is very, I would say, straight  
7 administrative rules for that, but at the same time,  
8 allowing for some flexibility when needed, especially  
9 in adopting the program.

10 They address different areas. One thing  
11 that I wanted to mention and I'll come back later on  
12 is that there is also a U.S. program on severe  
13 accident, MCCI. This is run at Argonne National  
14 Laboratory. If you want to have another way of how  
15 the -- these projects start to look like, it's like  
16 that. This is divided. It's more or less in  
17 technical discipline.

18 Now, I just make a small digression on,  
19 for example, the thermal hydraulics facility. The PKL  
20 facility is in Germany, PWR. ROSA is their facility  
21 in Japan. It's also a PWR facility. These two  
22 facilities exist today. They are there today because  
23 of this international program, otherwise, they would  
24 both be shut down. And I think they are doing good  
25 work.

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1           And when we are looking for the future of  
2 the passive system, for example, and so on and so  
3 forth, we have to try to bridge today's reality, in  
4 which these programs are not there yet, to the time  
5 when these programs will be important and try to do  
6 something meaningful today with these facilities,  
7 otherwise, we are not there today.

8           Nobody today would say that the Halden  
9 reactor is useless. But in the '80s, I can tell you,  
10 after TMI, we had very tough problem in convincing  
11 many organizations that we should continue with fuel  
12 program, at that time. Do you believe it?

13           MEMBER ARMIJO: I heard it.

14           MR. VITANZA: And now how we cross the  
15 desert is another story and we can tell you -- we can  
16 talk about that in another occasion, but we did it.  
17 And today we have the facility that everybody  
18 recognized that is -- should be there. So maybe  
19 sometime we have to be a little bit forward looking  
20 and be maybe a little bit tolerant if programs are not  
21 always giving you 100 percent or giving the best  
22 today. They should give something at least. But also  
23 here maybe some degree of flexibility should be  
24 allowed in determining this and conceivably in the  
25 longer term.

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1           So now, let me come to the conclusion and  
2 try to put together some of the possible NEA options  
3 for the long-term safety R&D. This is not on the  
4 subjects that we looked at. Again the subject would  
5 be determined by those who -- by the stakeholders.  
6 It's not us that do that, but how we can approach it  
7 will be -- well, probably through the OECD Project.  
8 This is a good way to perform experimental research  
9 and especially when the cost is high. And this can  
10 also be used for the longer term research.

11           How we are to work on a step-by-step  
12 basis. The joint project also provides the ground for  
13 an efficient regulatory industry TSO cooperation. It  
14 is there today in many cases for producing data. At  
15 the same time maintain data interpretation  
16 independent.

17           Incidentally, we talked to the U.S. NRC  
18 partners and they participate in virtually all OECD  
19 safety projects today. Given the size of the U.S.  
20 program, the U.S. NRC may consider initiative for  
21 hosting projects based in this country in the future  
22 and we are in contact with U.S. NRC in that project.

23           An NRC proposal was made at the last -- it  
24 was mentioned before. And the NEA will set up a task  
25 group addressing the long-term strategy as it was

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1 recommended. For this, the NRC contribution will be  
2 very important. Of course, the contribution of France  
3 would be very important and contribution of many other  
4 countries is important.

5 Challenges and questions for advanced  
6 reactors, while that can be 300 questions, but one can  
7 be that the reactor design is not always clearly  
8 identified. So we cannot arrange over full spectrum  
9 of designs. We have probably to narrow it down to  
10 some specific things. For example, water reactor or  
11 one or two type of gas reactor or one or two types of  
12 sodium reactor, for example. But again, it would not  
13 be absolutely certain.

14 The risk that we also have to consider is  
15 the long-term research may be too abstract, just  
16 because it's so long-term. I was reassured yesterday  
17 when I was talking to our police at the NRC that  
18 things are actually coming very soon. Some of these  
19 gas reactor designs might need to start the licensing  
20 process already in a few years. So probably will not  
21 be that abstract. It would be probably more concrete  
22 than one may imagine.

23 How should the program be organized? And  
24 then also where to find the money, because one  
25 important contributor for this thing is -- for this

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1 project is that we have to find enough people that are  
2 interested and are prepared to put the money. And if  
3 you are looking at the long-term, we don't know. I  
4 think again it will be important to have public  
5 funding, but also industry funding in that.

6 I mean, the industry funding will have --  
7 will keep this program less exposed to the changing  
8 wind of politics and budgeting. You know what I mean?

9 So we have to try to find a way, but again, we have  
10 to discuss and try to find an optimal solution.

11 MEMBER ARMIJO: Carlo, just in these  
12 various programs, does the Department of Energy  
13 participate in any of these OECD research projects or  
14 is it just the NRC?

15 MR. VITANZA: The NRC is primarily --  
16 there was only minor participate of the DOE in the  
17 PSB-VVR Project, which you will find here on the left  
18 side.

19 MEMBER ARMIJO: Um-hum.

20 MR. VITANZA: But that is more -- mostly  
21 for historical reason. We have been -- but in Halden,  
22 of course, then we have a collaboration of EPRI.

23 MEMBER ARMIJO: Right. Yes, that's  
24 industry. That's industry and NRC, but not the  
25 Department of Energy.

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1 MR. VITANZA: Not DOE, no, no.

2 MEMBER ARMIJO: Yeah.

3 MR. VITANZA: We don't have DOE in it.

4 CHAIR POWERS: Most of these things are --  
5 most of these programs are devoted to existing water  
6 reactors.

7 MR. VITANZA: Correct.

8 MR. THADANI: Sam, we tried very hard to  
9 get DOE to participate. We were not successful.  
10 Particularly, if you recall, Carlo, in some of these  
11 accident issues.

12 MR. VITANZA: Yes, correct. Ah, I forget.  
13 Our national laboratory started with the contribution  
14 of DOE.

15 MR. THADANI: Yes.

16 MR. VITANZA: And then apparently now it's  
17 they withdrew that contribution. I had an example,  
18 but I don't know how pertinent that is on maybe some  
19 of the things that we need to be addressed in this  
20 working group that will come up in the future.

21 We have already addressed the facilities  
22 available for light water reactors in a group called  
23 SPEAR, SESAR SPEAR in the CSNI. It was support  
24 facilities for existing advanced reactor. In reality,  
25 it limited -- it was a catalog of existing facilities

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1 for light water reactor. Now, we have ability to go  
2 beyond that and do these exercises. And maybe one  
3 other thing that we had talked about is how do the  
4 existing facilities -- can the existing facility be  
5 adapted also for non-water reactor purposes?

6 Which are the ones that are good for that?

7 Which are the ones that would be available presumably  
8 for that purpose? Here, I take, for example, the test  
9 reactor. There is a spectrum of test reactors. Some  
10 of them would be available. Some of them -- they are  
11 all old, older, that's another consideration that we  
12 have to keep in mind.

13 There are also very new ones like, where  
14 is it in France, there is a -- in France there is the  
15 Jules Horowitz reactor here that will come in the  
16 future. It is not there. It's just a baby at the  
17 moment. We will see what we are able to do in five or  
18 six years time in this reactor. But this is the  
19 infrastructure and the question that we had to pose to  
20 ourselves how are we going to use these things?

21 There are also some things that are a  
22 little bit more -- they are there, but they are not  
23 put on international scene so much. And for example,  
24 the Japanese high temperature test reactor is a  
25 facility that has been operating for 10 years, but we

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1 don't hear very much about it. Maybe we should talk  
2 to the Japanese about that.

3 There is the Joyo reactor or the Monju  
4 reactor there, they are the only operating, in the  
5 OECD, sodium reactors. One is a test facility, the  
6 one there, the Joyo. The Monju is more a prototype.  
7 Phoenix is also there, sorry.

8 So maybe we have to put on the table this  
9 infrastructure and try to give some questions on, for  
10 example, how big are the patience needed? Will new  
11 reactors be needed, if you are talking about test  
12 reactor? Who will pay for this thing, for this  
13 reactor? And also how to get started. Maybe the best  
14 is to start gradually with sub-programs within  
15 existing waste projects.

16 For example, in Halden, there is -- there  
17 are projects on digital I&C that can be maybe  
18 projected into the advanced or maybe fuel testing that  
19 can be done in one program just as an add-on to  
20 existing program for current reactor or maybe it will  
21 be necessary to start from scratch with new project.  
22 There will be some researchers here with that, because  
23 when you're doing -- projecting things in the longer  
24 terms, it's a bit more risky.

25 Maybe it would be necessary to pool

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1 different test reactors in one comprehensive project.

2 Okay. These are the things that maybe we have to  
3 discuss in this group and come up with options for  
4 maybe the first set of steps, second steps and  
5 following steps. Thank you very much.

6 MR. THADANI: Carlo, I know I have a quick  
7 question. What you talked about was how OECD member  
8 countries, you have other research facilities. China  
9 has small PBMR, I think, 10 megawatts. India has a  
10 passive high full pressure scale facility for passive  
11 systems and so on. In this one year effort that you  
12 are talking about, are you going to limit the  
13 resources out there to just OECD countries or beyond?

14 MR. VITANZA: Again, it's not a thing that  
15 the NEA has to decide. We are to discuss together  
16 with our partners. But I think we would be wise, as  
17 we have done in the past, when it comes to facilities  
18 to see what is on the table worldwide. It would make  
19 no sense if there is a good facility in a country that  
20 is not an OECD country and that if our partners want  
21 to use it, not to do it.

22 MR. THADANI: Yes.

23 MR. VITANZA: And we should put  
24 bureaucracy to come after practicality.

25 MR. THADANI: Good.

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1 MR. VITANZA: And we have done that in  
2 other cases. So pragmatically, I think we should go  
3 that way, but it has to be our partners that make the  
4 decision.

5 MR. THADANI: Okay. Thanks.

6 MEMBER ARMIJO: In this list of reactors,  
7 test reactors, are any of these at risk of being shut  
8 down? I know JMTR, the Japanese government decided to  
9 refurbish that and upgrade it.

10 MR. VITANZA: JMTR has decided to be  
11 upgraded. You know, it depends on the way you look at  
12 it. They seem to be -- all have a reasonable healthy  
13 economy today. So partly -- part of them like the HFR  
14 in the Netherlands, they lead with radiochemical and  
15 medical applications mostly. They were very good, if  
16 you remember in the past, but they went more in that  
17 direction for political or maybe for convenience.

18 But I think that they should be available  
19 for some period of time. They are all aging, as I  
20 said. But the fact that they are aging, doesn't mean  
21 that they are in risk of being shut down.

22 MEMBER ARMIJO: Um-hum.

23 MR. VITANZA: ATR, for example, in -- we  
24 know of this facility, but it tends to be very much  
25 national. And maybe it does open up for some

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1 international testing with the Japanese in that part,  
2 but we are to have a dialogue with this --

3 MEMBER ARMIJO: Well, that's DOE. DOE-  
4 controlled.

5 MR. VITANZA: Yes, exactly. But maybe  
6 also DOE can make -- maybe DOE may see the convenience  
7 of opening up for the international work. But for  
8 them to decide. It's not for us to decide.

9 CHAIR POWERS: You just can't dynamite  
10 time on the ATR. I mean, it's just extremely limited  
11 timing on it and it has nothing to do with DOE.

12 MR. VITANZA: Right.

13 CHAIR POWERS: Okay.

14 MR. THADANI: This chart is very striking,  
15 Sam. I mean, if you had this 15, 20 years ago, North  
16 America would have had a huge list, a pretty  
17 significant list of facilities. It's really  
18 remarkable, I think.

19 CHAIR POWERS: Well, you know, there are  
20 all -- for instance, the Texas A&M reactor is not  
21 listed on there.

22 MR. VITANZA: Yes.

23 CHAIR POWERS: There is a couple of zero-  
24 power facilities are not listed there.

25 MR. VITANZA: Yes, yes.

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1 CHAIR POWERS: And I don't fault you for  
2 not listing them. I think we have to do our own  
3 homework.

4 MR. VITANZA: Yes.

5 MR. THADANI: But, I think, if you look in  
6 terms of safety research, you know, both of the Sandia  
7 facilities are basically gone and there has been a --

8 MR. VITANZA: I should say, Mr. Chairman,  
9 that when you look at this here, the one that we are  
10 really doing fuel work are OSIRIS, Br-2 is very small  
11 amount or a relatively small amount. OSIRIS, Halden  
12 and then the rear area of CABRI. So it depends on --  
13 they are there, but they are not all doing, for  
14 example, fuel work.

15 MR. THADANI: I was broadening funds just  
16 to test reactors to --

17 MR. VITANZA: Right.

18 MR. THADANI: -- safety research  
19 facilities.

20 MR. VITANZA: Right, yes.

21 MR. THADANI: Yeah.

22 CHAIR POWERS: Okay. Well, I think you  
23 have given us a lot to discuss. And there is issues  
24 connected, not with just reactors, but thermal-  
25 hydraulic facilities that I think we need to go

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1 through because we are making specific recommendations  
2 in that area. And a lot of discussion points probably  
3 better done over full stomachs than empty ones.

4 So I will take a recess for an hour for  
5 lunch and --

6 MEMBER ARMIJO: At our great cafeteria.

7 CHAIR POWERS: Well, to utilize the  
8 facilities we have, you go to lunch with the  
9 facilities we have, not the facilities you want.

10 (Whereupon, the meeting was recessed at  
11 12:40 p.m. to reconvene at 1:48 p.m. this same day.)

12 CHAIR POWERS: Let's come back into  
13 session. What I wanted to do this afternoon, Ashok,  
14 is have you lead us through this. We've just had  
15 three, what I think, are just tremendous presentations  
16 that sharpen focus on the questions that we have. And  
17 now I'd like to help us come to some conclusions that  
18 we can represent before the full committee. And I  
19 look to you to help us go through that.

20 One of the things I've noticed in all  
21 three of the presentations spoke to the issue of  
22 international collaboration in research. There was an  
23 interesting suggestion of mapping the capabilities of  
24 various organizations. As you're aware, we have been  
25 advocating the virtues of cooperative international

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1 research, pointing to our own severe accident research  
2 program as a point example and indicating areas within  
3 the NRC research program where greater international  
4 collaboration could be most useful and highlighting,  
5 in fact, issues of fire protection safety and  
6 thermohydraulic safety.

7           And we've also noted the area from of  
8 thermohydraulics is undergoing a fair revolution from  
9 the days of yore when the current generation of plants  
10 were developed.       And we see the emergence  
11 computational fluid dynamics more.   And I believe it  
12 was Mr. Repussard who crystalized that when he says,  
13 gee, the era now is the codes are driving the  
14 experiments, not the experiments driving the codes.  
15 And as you are aware, this is an issue we saw also in  
16 the relatively geriatric experimental facilities that  
17 we have avail for thermohydraulics.   That seems to be  
18 an issue that we can focus in on as an example of  
19 where we could focus the discussion a little bit, draw  
20 some conclusions out of that.

21           So with that, I turn it to you, Ashok, to  
22 lead us through.

23           MR. THADANI:   Yes.   And if I may just add  
24 to what you were saying.   My understanding is that  
25 long-term thinking by the Department of Energy here is

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1 mostly focused on doing analysis suite of codes and so  
2 on and as I understand very little or very limited  
3 experimental --

4 CHAIR POWERS: I think Carlo kind of  
5 raised this point, in fact, in his presentation, the  
6 dilemma we face in regulatory research for advanced  
7 reactors. There is no design. The designers tell us  
8 this reactor's very safe; we'll be able to prove to  
9 you it's very safe. There's nothing you can look at.

10 Dollar resources are short for manpower and dollars,  
11 and so you go to your prioritization scheme, and you  
12 say let me invest some money in long range and look at  
13 this advanced reactor for which there is no design,  
14 and they kind of laugh you out of the room and say  
15 we've got to send our resources to more pressing  
16 issues. And then the design gets submitted for  
17 certification and the people doing the certification  
18 say, we're not going to hold up our certification  
19 waiting for your research to get done. So you can't -  
20 - you don't have a long-term research, then you can't  
21 it started. You can't get it started until there's a  
22 design. Once there's a design, it's too late --

23 MR. THADANI: It's bad luck.

24 CHAIR POWERS: -- in a dilemma here. And,  
25 you know, we've encountered this dilemma in the past,

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1 and that was the origin of a lot of these  
2 international collaborative efforts. We said we can't  
3 afford it individually, but maybe we can afford it in  
4 sum. This may be another area where we have to think  
5 in a collaborative fashion because some of these  
6 design issues -- for instance, the issue of fuel for  
7 the gas reactors seems to challenge analytic  
8 capabilities even at the CHASE FIRST DATA kinds of  
9 levels. And the experimental database that we have  
10 available is wholly inadequate to address what will be  
11 even the operational environment of fuels, let alone  
12 upset conditions.

13 And yet doing these experiments, my  
14 goodness, they are extraordinarily expensive  
15 experiments because with the gas reactor fuel, you  
16 have to do them in pile. There is no good -- I mean  
17 you can't set up a Verdon facility or the Oak Ridge  
18 facility and do out of pile experiments and get  
19 anything useful out of it.

20 MR. THADANI: Yes. Actually, I was  
21 thinking that Carlo might have talked a bit more about  
22 sphere report. It ties in with the point I think  
23 you're making, Dana, it seems to me. You can talk  
24 about two-phase CFD codes as an example if you want.  
25 But there are a number of likely needs in the

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1 thermohydraulics area for example. If you can lay  
2 those out and then you say okay, what are the  
3 limitations and where are these capabilities, if you  
4 will; do they exist.

5 And I think you did -- I think CSNI did a  
6 pretty good job of identifying some challenges and  
7 gaps in where either the facilities don't exist or the  
8 facilities that might be needed are in some danger of  
9 being shut down. It would be useful, I think, at some  
10 point -- obviously, we don't have it today -- but  
11 useful to lay out the specific potential needs, tying  
12 it to perhaps in a worldwide sense where the  
13 capability is or is not. And if there isn't, then  
14 going to Carlo' point which is there may be some -- if  
15 some handful of countries can agree on that, then see  
16 if there are sponsors in those selected areas.

17 I would think -- and again, I think  
18 probably the best organization to be able to Domestic  
19 Industry that is, I think, the NEA. The CSNI is  
20 probably the best organization. So the support you  
21 talked about that you would produce in a year may be  
22 something to look to as -- you know, it could spawn.  
23 It could actually bring countries together and see --  
24 and I'm hoping that, at some point, the U.S. will have  
25 some integral facility. I look to future passive

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1 systems and plants, designs for passive systems, even  
2 just focusing on light water. I personally think we  
3 should expect some surprises.

4 I think if you don't learn from history,  
5 where else can you learn from? I mean we've seen with  
6 light water reactors, we learned a bunch of stuff.

7 MEMBER ABDEL-KHALIK: Ashok, if I may? We  
8 listened to -- we got a lot of information. And from  
9 my perspective, I'm trying to organize all this  
10 information. The difficulty is sort of a mix of  
11 detail and concept. And for me, in order to organize  
12 this process, I need a structure. And so the first  
13 question in my mind was what is the timeframe that  
14 we're looking at and based on everything that we've  
15 heard today and in the past, we're looking at  
16 essentially a 20-year rolling horizon.

17 MR. THADANI: Okay.

18 MEMBER ABDEL-KHALIK: And once we have  
19 identified that timeframe, the next question that  
20 would come in defining this structure is what are the  
21 issues that I'm going to look at in the next 20 years.

22 And you don't sort of pull these issues random  
23 obviously. So to me, what one should do is start out  
24 by dividing the issues into technology-independent  
25 issues and technology-dependent issues. And there are

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1 a lot of technology-independent issues that need to be  
2 looked at -- human performance, advanced PRA tools,  
3 digital I&C, etcetera. And, therefore, to come up  
4 with that list issues under technology-independent  
5 issues that likely will become important over the 20-  
6 year rolling horizon. That, you know, you can get a  
7 group of people to come up with that list of issues.

8 And then the second category would be the  
9 technology-dependent issues. Now here, we have to  
10 start bifurcating a little bit. We have to look at  
11 LWR-related issues and non-LWR-related issues. LWR-  
12 related issues including GENERATION III. So you look  
13 at advanced methods whether they are thermohydraulics  
14 or neurotics, and all this stuff comes into whether  
15 you're talking about CFD or talking about uncertainty  
16 analyses or aging issues or even passive system. All  
17 of this falls under LWR.

18 And then you have non-LWR. And here, we  
19 run into the issue that Dr. Powers was talking about.

20 You have so many concepts on the table right now in  
21 different stages, and as far as deciding where you're  
22 going to put your money, you don't know really how to  
23 prioritize this. But one just needs to go back and  
24 ask the question what is the motivation for putting  
25 forth these non-LWR concepts. They are -- the

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1 motivations come from enhanced -- potentially,  
2 enhanced economics, enhanced safety and fuel  
3 utilization. And when you look at these three  
4 motivations, I'm not sure that enhanced economics  
5 amongst all the concepts that I've look at really will  
6 pan out. Enhanced safety, with the new advanced  
7 reactors? Well, I'm not really sure that that's going  
8 to pan out either.

9 But enhanced fuel utilization is certainly  
10 going to be a driver and, therefore, as far as, you  
11 know, non-LWR options, maybe the focus ought to be on  
12 breeders. Fusion, I'm afraid we'll have to treat it  
13 on a case-by-case basis, on a facility-by-facility  
14 basis, because our horizon is only 20 years. And  
15 that, to me, provides a structure as to how one can  
16 organize the entire enterprise. Without that, I think  
17 we're jumping all over the place between issues for  
18 some of these long-term/short-term. It's --

19 MEMBER BONACA: The only thing that  
20 concerns me about -- I agree that you have very good  
21 points there. The point I was bringing this morning,  
22 for us, 10 to 20 years is too late. We are being  
23 pressed to review these concepts now or, you know, in  
24 the immediate future. So we're not talking about  
25 long-term research now. I mean if you look at, you

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1 know, we have in front of us these passive systems,  
2 the ESBWR, AP1000. We're looking at them. We have no  
3 integral facilities with which they've ran experiments  
4 of some type. We've heard the results and the vendors  
5 are in a position where they can say, yes, we will do  
6 them almost as a false verification because they don't  
7 want to invest the money now. So what do we do? Are  
8 we going to sponsor research in the short term, in a  
9 year or two. We don't even have test facilities yet  
10 out there that we can say they're adequate to do --

11 MEMBER ARMIJO: The burden's on the  
12 designers or promoters of the technology to bring the  
13 data that's adequate --

14 MEMBER BONACA: I agree.

15 MEMBER ARMIJO: -- to the Committee and if  
16 they don't, they just don't get -- they don't get  
17 their certification, and particularly if it's just a -  
18 - for example, the gas reactor in the United States,  
19 the promoter is -- or developer-funder is Department  
20 of Energy plus some commercial organizations. Well,  
21 they have to bring us the data to answer the questions  
22 --

23 MEMBER BONACA: Well, look at the AP1000.  
24 As they certified, okay, and yet so much is left to  
25 the ITAACs that will come at a later time when they

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1 have a contract and finally they can build a facility  
2 and then they will test it as a first time. So I'm  
3 not discouraging at all the fact that we need to have,  
4 in fact, an international effort in the long term.  
5 I'm just feeling challenged by the timetable we've set  
6 in front of us, 10 to 20 years. But that, for us, is  
7 too late for some of the decisions we have to make  
8 now.

9 MR. REPUSSARD: May I come in the  
10 conversation? You're looking at your structured  
11 approach. There is another division you could make is  
12 between talking about new designs. Those new designs  
13 where the safety community believes that existing  
14 tools can be adapted. Okay? Yes, but obviously  
15 things which could be used. There are models which  
16 could be probably altered in which case, okay, it's  
17 not the same scale. And there are other designs --  
18 Chairman Dana Powers mentioned one of them -- where  
19 we, on the contrary, believe that the existing  
20 knowledge is not adequate.

21 And that poses a great difficulty and I  
22 think it should be made -- it's a matter for national  
23 decision, because to go into design for which we know  
24 nothing, where we have not only to build the  
25 technology but also to invent the safety signs that go

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1 with it. It's a huge effort also for the -- on the  
2 taxpayer, etcetera, and that could be discriminating  
3 against designs for which everything has to be  
4 invented and for -- and which do not -- maybe do not -  
5 - well, that's not for us to decide -- but which do  
6 not have an edge, an advantage which is so obvious  
7 that this effort should be made.

8 So it's not just a question of technology.

9 Development is also a question of safety tool  
10 development, and in those areas where models, test  
11 platforms, all our knowledge cannot be applied, we  
12 believe that there are good reasons to think that they  
13 cannot be translated to these new designs. That  
14 should be an alarm signal to the government that says,  
15 this is an unmapped area. Okay, we can go to it but  
16 then there should be a massive investment by the  
17 public in the same way as it was done in the 70's when  
18 PWRs were invented. There was many amount of public  
19 money to create those bodies as the NRC, the NUREGs.  
20 I mean that was not funded by the applicants. That  
21 was funded by the public, by the taxpayer basically.

22 And now, of course, this investment has  
23 some time limitations, it can be adapted. The results  
24 -- you know, what we know can be adapted too some  
25 certain level. And if there could be a report, maybe

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1 international report on what are the main -- the key  
2 limits of this knowledge we have. Then anything  
3 outside, okay, it's not forbidden place but it should  
4 be earmarked as needing a totally different type of  
5 economic framework to deal with it. That could be  
6 guidance to believe in your country to say, okay,  
7 watch out, because there not only do you have to  
8 develop the technology, but you also have to develop a  
9 total new frame for safety, and that's not cheap.

10 MR. THADANI: To go back to Sam's point, I  
11 think you sort have to ask yourself a very fundamental  
12 question, and then that has to be tied in, I think,  
13 with what Said was saying: What's the role and  
14 responsibility of safety authority? Fundamentally,  
15 what do you really expect from them? And as John  
16 Ahearne told us in fairly certain terms about  
17 responsibilities, one of them is to have confidence in  
18 the regulator's ability to make sound safety  
19 decisions. What does it take?

20 If you can first -- and if it takes  
21 having independent analytical tools or data from  
22 wherever it's coming -- nevertheless, in a transparent  
23 manner, something that people have truly agreed to.  
24 If you can first say, yes, this is really what I think  
25 safety authority has to be able to do; if you can

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1 define that, then you can break it into three areas  
2 like you did. I think it's a very, very logical way  
3 to go forward.

4 But it's critical to have some  
5 understanding what does it really take for the safety  
6 authority to make those kinds of decisions. You know,  
7 this is -- you know, we keep coming back to this do we  
8 have the expertise; do we have the people who really  
9 understand the technology; do we have the tools they  
10 can use to study and whether it's design bases or  
11 beyond design base conditions and things of that sort.

12 I would think that that would be the driver.

13 We talked a lot about sever accidents. I  
14 didn't want to inject them but I will now. You know,  
15 there are bypass scenarios. We didn't talk about  
16 steam generator tubes and what sort of technology  
17 advances there might be in that area. Interfaces  
18 between high pressure and low pressure systems --  
19 maybe these designs should not have such low pressure  
20 design pressure for residual heat removal system. I'm  
21 into some bit of a detail, but the high level is are  
22 there some areas which have potential for large  
23 consequences? Probability is fairly low. Do we  
24 understand? Are there things of that sort? I would  
25 think that those would be kinds of things that the

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1 safety authority has to think about, because it may be  
2 the designer doesn't pay as much attention to those  
3 things.

4 If you can come to some understanding of  
5 expectations from safety authority and that context  
6 three categories, if you will, what stands out within  
7 those categories? I think it would be helpful if you  
8 sort of put it in that structure that you talked  
9 about.

10 MEMBER BLEY: You just hit on a piece of  
11 the structure that meshes up with what Jacques was  
12 saying that I think is really important. In the GEN  
13 IV International Effort, in the first step, tried to  
14 do that, and that's identify where there are technical  
15 knowledge gaps to couple them with what you said,  
16 Ashok, and how important could these be to safety, to  
17 vulnerability to terrorists, whatever the issue is,  
18 but put them in context. You know, there are places  
19 where we don't know a lot but it won't hurt us, and  
20 there are other places where it's really important.  
21 Jacques said something this morning that kind of --

22 MR. THADANI: Jacques said that, yes.

23 MEMBER BLEY: -- that really struck me was  
24 having this level of technical expertise is important  
25 in the confidence your communities and your larger

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1 communities. And if you don't push forward, you find  
2 bureaucratic solutions to all these. And that's a  
3 place we get caught in sometimes. It looks like kind  
4 of it's okay, but it really won't stand up because of  
5 the knowledge gaps with --

6 MR. THADANI: Dana's point, I think, is  
7 absolutely a critical point because I happen to also  
8 believe what he said, that practically what happens is  
9 if you keep saying that, you know, we're probably not  
10 going to have this challenge in the next several  
11 years, you keep putting it off and then suddenly the  
12 challenge shows up and you have to make a decision,  
13 and let's be honest, every agency will make a decision  
14 because that's generally the way the system works.  
15 And so we're almost -- sometimes we almost are setting  
16 ourselves up to maybe not make as good decisions as  
17 perhaps we should. This is, you know, which having  
18 been part of some of the challenges over the last  
19 decade, I can tell you that that was a real issue all  
20 through.

21 MR. VIKTORSEN: I think, to compare the  
22 situation when the reactors were developed, the  
23 present ones, and the situation where we are today, I  
24 think there is some fundamental differences, and it's,  
25 to me, the safety community is almost always lagging

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1 sort of behind the industrial development. This is  
2 maybe an understatement but this is the case. And in  
3 previous time, this was less serious because nuclear  
4 energy development was part of a national strategy.  
5 It was supported strongly by the governments and we  
6 built universities. We built research institutes who  
7 worked together with industry, and we had very  
8 responsible vendors.

9 Today this is a business, much more a  
10 business than it was previously. So I believe that at  
11 some point, we need to, as was suggested, we need to  
12 write down where the limitations of knowledge exist  
13 and also say, in connection with what we say is the  
14 knowledge we have and these are the limitations, and  
15 if you want to go further outside this sphere of  
16 knowledge, we'd advance the signs, you have also to  
17 demonstrate that they are safe. I mean you have to  
18 demonstrate not only with advanced models but also  
19 with test facilities, and until you have done that,  
20 the sort of present type of reactors can't be  
21 licensed.

22 I mean at some point, I think the  
23 governments or international community or whatever  
24 needs to make this point, because we are seeing now  
25 the GENERATION IV going forward and there is a small

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1 risk and safety group, but I don't think they have too  
2 much to say -- just for the sake of being there. So  
3 it's technology-driven completely. This worries me  
4 also and us a lot.

5 MR. VITANZA: Can I go back to what Said  
6 said before and the structure, the separation between  
7 or the difference between light water reactor and  
8 non-water reactor systems. For water reactor systems,  
9 I have the feeling that we still have -- and I'm look  
10 at that in the perspective of facilities now -- I  
11 think that we have a reasonable set of facility  
12 available both for severe accidents and  
13 thermohydraulics.

14 But I'm surprised when I hear the urgency  
15 that Mario was mentioning before about, for example,  
16 addressing these passive systems and for different  
17 route and at the same time, the sort of modest input  
18 that we receive sometimes for the utilization of these  
19 facilities. Why are -- if there is such an urgent  
20 thing, and these facilities can address many of these  
21 passive safety issues and they can maybe, in cases,  
22 modify -- I think there is, at some point, also, a  
23 disconnect between the existence and the availability  
24 of the facility and the input that they are receiving  
25 or the lack of input that they are receiving, because

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1 when I hear that the Japanese are shutting down or  
2 there has been a risk of shutting down their ROSA  
3 facility which is the unique in the world, at full  
4 pressure, the only one left on the PWR side.

5 And at the same time, for these things.  
6 Then I think we have to fill up this as a matter of  
7 urgency. There is a gap there that we have to fill up  
8 and maybe this Committee can help filling up these  
9 gaps. Then there is the issue on the longer term for  
10 advanced reactors, and of course, that has to be  
11 addressed in a different way because there are things  
12 that we don't know.

13 But for the things at least that we know  
14 that are a challenge and for which there are  
15 facilities, I think we should come with some input.  
16 We have a very hard time trying to convince people to  
17 participate in severe accident programs. And I keep  
18 hearing that this is still an issue that needs  
19 attention. So at some point in time, we have to fill  
20 up that gap.

21 MR. THADANI: You are being too practical.

22 MR. REPUSSARD: hy has the NRC certified  
23 the AP1000 if you are not sure that the passive  
24 systems are totally safe?

25 MR. THADANI: No, no. Let me make sure --

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1 I'm happy to respond to that because I made the  
2 statement that I made, and I see, technically, as  
3 confident in terms of the operation of -- adequacy of  
4 the design of AP1000. And that conclusion was arrived  
5 at because of two factors. One, the experimental and  
6 analytical studies by Westinghouse. Two, experimental  
7 and analytical studies by the NRC. NRC did  
8 independent analyses, did some independent  
9 experiments, did experiments in cooperation with  
10 Westinghouse and others, so there is a whole range of,  
11 I think, a really pretty good technical base.

12           Nevertheless, all these studies are based  
13 on a set of assumptions and you have reasonable  
14 assurance that these plants will behave nicely.  
15 Having reasonable assurance and being prepared for  
16 some unanticipated things is, in my mind, to me,  
17 that's good regulatory approach, that you should now  
18 say it's a very good design but when we go into  
19 operation, things may come out of operational  
20 experience, and they did for light water reactors in  
21 operation today. And the question is -- and I will  
22 use the TMI accident, BMW designs -- we had a  
23 difficult time saying we really understood small  
24 breaks in those designs, and we didn't have any way to  
25 do any experiments, so we had to go and rush and

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1 develop some capability to be able to understand small  
2 breaks in those designs. And I --

3 MEMBER BONACA: So that's the issue -- is  
4 how far do you have to go.

5 MR. THADANI: Yes.

6 MEMBER BONACA: And the desire is the one  
7 that you would want to address all the issues. Now I  
8 think there is a number of commitments in the ITAAC  
9 program. The ITAAC is the final inspection tests,  
10 etcetera, that should close a number of open issues  
11 there or questions that we have. I don't disagree  
12 with that. Are we satisfied that that's that's the  
13 whole spectrum and are we satisfied that for the ESBWR  
14 we have all the information that we need? I don't  
15 know yet. We're reviewing it now. Okay, what if we  
16 suddenly stumble on an issue for which you need some  
17 testing, do they have a test facility that can be used  
18 to do that? I don't know. This is where it would be  
19 a real shame if ROSA Facility is shut down, because  
20 that provides that capability for passive.

21 MR. VITANZA: Or the PKL's, you know, it  
22 depends whether the experiment needs to be done at  
23 full pressure or not. But anyway, the new program on  
24 the PKL facility in Germany and in the ROSA, they are  
25 addressing passive cooling issues. And I hope that

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1 they will receive the right support and the right team  
2 from the participants on the detail to help to run  
3 these experiments.

4 MEMBER ARMIJO: Is GEH in the ROSA  
5 project?

6 MR. VITANZA: Is whom?

7 MEMBER ARMIJO: The General Electric-  
8 Hitachi consortium that's building the ESBWR, are they  
9 going to run some ESBWR tests at --

10 MR. VITANZA: In the ROSA project, from  
11 the Japanese side, there is Mitsubishi for the moment.  
12 Whether TECO will join in the future is a possibility  
13 and TECO maybe we'll bring in also this -- but it is a  
14 PWR facility, so.

15 CHAIR POWERS: I mean, let me raise an  
16 issue somewhat aligned to this question of  
17 experimental facilities but really kind of -- I keep  
18 coming back to this -- the codes are driving the  
19 experiments, not the other way around now, because I  
20 think it's true. One of the issues that one of our  
21 who couldn't be here raised is his thesis was  
22 computational fluid dynamics was going to become more  
23 involved in the regulatory process, the justification  
24 of reducing margins.

25 And he said he insisted that commercial

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1 CFD codes were not validated to the levels that we  
2 ordinarily expect reactor safety codes to be validated  
3 at. And he had a half a dozen examples of things  
4 they've done to encourage convergence in those  
5 commercial codes without naming them. And he said  
6 that's not the way to go for the regulatory agency.  
7 So the designers will use those commercial codes when  
8 they design things. The regulatory agency needs to  
9 use something independent and different from that, and  
10 it needs to be something build to the regulatory  
11 standards.

12 And unfortunately, developing a CFD code  
13 is not something you undertake for \$1.95 and three  
14 guys or one guy or a part-time guy. And he said, now  
15 we, as an international community, ought to develop a  
16 CFD code for doing reactor accident analysis, ought to  
17 be an international undertaking. And coupled with  
18 that, we ought to have experimental facilities for  
19 validating CFD kinds of code.

20 What we have -- some experimental  
21 facilities that purport to having been designed for  
22 validating CFD codes. I point to THAI on your list  
23 and I think there are a couple of others there. But  
24 now this issue of should we engage in an international  
25 development of a reactor safety CFD code comes up, and

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1 I tie to that the idea of a center of excellence where  
2 that might be done in a modern electronic network  
3 sense. I mean that, in fact, si how the commercial  
4 CFD codes are developed. There are lots of little  
5 home operator that are all connected together and  
6 whatnot, but with a requirement that it be validated  
7 to this standards that's common in reactor safety.

8 I mean is that -- I bring it up because it  
9 seems like a very tangible point issue that everybody  
10 faces that might be an area of focus and I toss that  
11 out.

12 MR. VITANZA: It's interesting that you  
13 mention that there has been in one of the -- in the  
14 working group that I was mentioning before and the  
15 CSNI and the one dealing with accident management was  
16 this use of CFD for nuclear safety. And it has  
17 addressed basically three different items. One is  
18 guidelines for the user because there are a lot of  
19 user effect involved in it. The second was on a  
20 validation matrix for single-phase, and the third one  
21 was two-phase problems. And the test scale now to a  
22 point where there is a web-based sort of system where  
23 CFD operators can be addressing that.

24 But of course, this is a modest effort and  
25 they can -- should be perhaps scaled up. And again,

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1 it depends on the international community for  
2 formulating a perspective of whether that can be done  
3 at a higher level.

4 MR. THADANI: Yes, Dana, I think what  
5 Carlo is saying is that there actually was a  
6 conference also on this particular topic. But if I  
7 remember correctly, and I may not, there were a set of  
8 recommendations about what things one needs to do to  
9 move to having a validated, I think, two-phase CFD  
10 capability. It might well be really a good case  
11 addressing the issues of having independent validated  
12 code and also at the same time having, you know, a  
13 center of excellence. But if I remember correctly,  
14 the problem you had was the same. To go forward, you  
15 got to have countries willing to participate and  
16 provide resources. And to the best of my knowledge,  
17 it is still kind of --

18 MR. VITANZA: The CFD has enough support  
19 and -- but of course, those who have these fluent or  
20 whatever code are not so many, and those who are able  
21 to use it, so there's a limited participation for the  
22 moment.

23 MR. THADANI: That's what I thought.

24 MR. VITANZA: But it is a trend to go more  
25 and more in that direction, especially for containment

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1 issues or for some primary thermohydraulic issues.  
2 Where it's not used, for example, is on fuel for gas  
3 reactors. There could be, for example, very  
4 fascinating potentials. Still, that is an area where  
5 people maybe should be looking.

6 MR. SCHWARTZ: There are some actions that  
7 you will be unable to -- and solve some development of  
8 CFD codes by the new regime actions which is supported  
9 by the Commission. But you find the industry or some  
10 safety organization and just say go forth.

11 MR. VITANZA: I think from the U.S., in  
12 this exercise that I was mentioning, there was Mojave  
13 was --

14 MR. THADANI: Mojave, yes, I think was --

15 MR. VITANZA: -- co-sponsored by the NRC?

16 MR. THADANI: Yes, but I think if I  
17 remember, NRC didn't participate in the second part.

18 MR. VITANZA: Not directly. That's  
19 correct.

20 MR. SCHWARTZ: But the question is what  
21 kind of experiments do you need to validate these  
22 codes, because I think you have to have analytical  
23 tests as well as integral tests, because you need to  
24 have a multi-scale approach and very, very far  
25 measurements.

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1 CHAIR POWERS: Yes. I mean the very high  
2 precision measurements goes without saying almost,  
3 because if you're doing a high precision calculation  
4 -- and that's why one thinks in terms of a center of  
5 excellence, because a major tour is just developing  
6 the experimental capability to do it. I mean that is  
7 an undertaking in itself, you're staying aware of what  
8 developments occur there.

9 The flip side of centers of excellence is  
10 ossification, that is they tend to get established and  
11 they never go away. And they become increasingly  
12 irrelevant and demand resources without yielding a  
13 product. I mean there's a certain advantage to the  
14 competitive approach to research in that new ideas or  
15 relevant ideas come forward in a competition  
16 framework, but it does limit you on this kind of high  
17 precision sort of stuff that takes a huge amount of  
18 investment of time. Instrumentation tends not to be  
19 so terribly expensive as far as the hardware, but it's  
20 horribly expensive as far as the manpower.

21 MR. VITANZA: And in Switzerland, for  
22 example, there is a PANDA facility that was, in the  
23 past, used for thermohydraulic studies on BWR, on  
24 HBWR. Now it has been converted into more containment  
25 type of studies and it has been developed with good

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1 instrumentation.

2 In France, there is a facility also for  
3 doing -- operated by CEA, also for doing specialized  
4 studies just for CFD containment studies. And they  
5 are recommended in this SFEAR report that Ashok was  
6 just mentioning before. So there is some effort being  
7 done. In the primary systems, there is some work in  
8 the context of ROSA where they have instrumented with  
9 very different instrumentation in some areas in order  
10 to be able, for the CFD, to reproduce those areas of  
11 interest. So there is some effort.

12 But again, we have to bring the input  
13 together so that this effort is correctly focused and  
14 correctly addressed. Again, I see sometimes a  
15 mismatch between the interest that is seen, the  
16 opportunity of having it there and there is something  
17 in between the two missing.

18 CHAIR POWERS: Well, let me ask you this  
19 question: suppose one set up a facility in the  
20 institution says, here, we can do CFD calculate -- we  
21 can do experiments that will be use -- everybody  
22 agrees that these experiments will be useful for  
23 validating the CFD code and after five years, what  
24 happens to that facility?

25 MR. VITANZA: Well, we are to take one

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1 step at a time and we are to -- I think if a facility  
2 is good to produce good data, people will not abandon  
3 it. And I think it's important also to mix together  
4 the industry and the public organization. The reason  
5 for that is that, in my experience at least, the  
6 industry tends to be more stable in terms of their  
7 drive and their funding and their interest. Of  
8 course, there are oscillations also there. Public money  
9 can be exposed to winds that are changing and then all  
10 of a sudden, something that was priority one becomes  
11 priority five. That is less likely to happen with the  
12 industry. That's why it's good to have this merging  
13 of industry and regulator in terms of the data  
14 generation.

15 But what will happen with any facility in  
16 five years is difficult to -- nobody can guarantee  
17 anything except that this facility has to be lively  
18 enough to generate continuous interest. That's the  
19 prerequisite.

20 MEMBER ABDEL-KHALIK: But, you know,  
21 validating large-scale codes, you know, like CFD  
22 codes, does not necessarily require large-scale  
23 experiments. Okay? And therefore, to think from the  
24 very beginning that we need these very, very expensive  
25 experiments that have to have a life of their own

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1 after five years or whatever is not necessarily the  
2 right focus, because if you design small-scale, clever  
3 experiments, you can get 95% of the work done with  
4 these very small, disposable, dispensable experiments  
5 --

6 MR. VITANZA: But that would make --

7 MEMBER ABDEL-KHALIK: -- and then the rest  
8 of it.

9 MR. VITANZA: But that will make the ROSA  
10 facility redundant and there's a natural selection if  
11 that happens. Nobody wants to keep an expensive  
12 facility if you can do an experiment with less money.

13 CHAIR POWERS: Well, just to pursue that a  
14 little bit -- I concede your thesis that you can get  
15 95%. Ninety-five percent -- is that good enough? Or  
16 do we have to get 5%, and do we have a situation that  
17 we often do that the last 5% takes 50% of the effort?

18 MEMBER ABDEL-KHALIK: That may very well  
19 be the case but, you know, to think from the very  
20 beginning that all you need is large-scale experiments  
21 that have to sustain themselves for a long period of  
22 time is maybe fallacious. Oftentimes, you can get the  
23 majority of the work done if you just think hard  
24 enough and are clever enough to design appropriate  
25 small-scale experiments that answer specific questions

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1 that you can toss out afterwards. You don't have to  
2 worry about long-term use or reuse of these small-  
3 scale experiments.

4 CHAIR POWERS: Said, we've got a member  
5 who says, gee, the thermohydraulic facility at Oregon  
6 State is no good because it's not full height. The  
7 facility in Europe is not good because it's not full  
8 height. We've got a draft recommendation that says  
9 the commercial CFD codes are no good because they're  
10 not validated. I mean are you contesting that?

11 MEMBER ABDEL-KHALIK: Well, I don't know.  
12 I always have subscribed to the philosophy that the  
13 scale of an experiment is directly proportional to the  
14 level of ignorance, and therefore, if you don't  
15 understand the problem, you'll just build a full scale  
16 experiment and test and get an identical set of data.  
17 But if you think long and hard, you may be able to  
18 come up with, you know, small-scale experiments that  
19 answer some of the critical questions. That does not  
20 preclude the need for large-scale experiments. I  
21 think --

22 MR. THADANI: Yes, because, you know, if  
23 there are scale issues that cannot be resolved, by  
24 gosh you will need large-scale experiments.

25 MEMBER ABDEL-KHALIK: I think -- I don't

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1 think anyone -- certainly, I don't think -- most  
2 people would not argue with that logic, but you got to  
3 go through that thinking up front. And if you're  
4 convinced up front that you do need some large  
5 experimental facility -- I can tell you for AP600, NRC  
6 staff and the ACRS, I doubt, would have supported  
7 certification of that design without ROSA.

8 CHAIR POWERS: You had to have the ROSA.

9 MR. THADANI: I think you had to have it  
10 and so it's -- intellectually, I agree with what  
11 you're saying of course, but I'm saying you should  
12 also up front in your thinking not exclude -- and you  
13 said it, you said it.

14 MEMBER ABDEL-KHALIK: I agree.

15 MR. THADANI: And for ESBWR, for example,  
16 the staff apparently is going forward without large-  
17 scale --

18 CHAIR POWERS: Well, it's hard to  
19 anticipate what they'll do. Let me turn to another  
20 object, and I'm simply using these as examples. One  
21 of the areas we've not spoken of is the safety of the  
22 reprocessing system, fuel reprocessing. And another  
23 one is the safety strains or threats posed by climatic  
24 change. I'm not a big supporter of global warming,  
25 but I am a great believer in trends in the climate

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1 that threaten our reactors. Are these areas that have  
2 not gotten the attention that they deserve in the past  
3 and do deserve attention in as we move into the 20-  
4 year timeframe?

5 Certainly, I'm familiar with reprocessing  
6 of fuel within the weapons complex where we've had our  
7 moments. We've blown up a couple of facilities pretty  
8 good, and we are -- there are issues. The most famous  
9 one is called "red oil" where we have no understanding  
10 of the phenomena whatsoever. They may actually  
11 understand it in France. There's some very good  
12 research going on in France in the area. But we've  
13 proceeded ahead with operating facilities despite not  
14 having an understanding. That's probably doable in a  
15 security framework. Can we do that in a commercial  
16 framework or do we need to move into reprocessing  
17 safety?

18 MR. VITANZA: That would be a yes. It was  
19 mentioned before if you are going more and more in the  
20 direction of better fuel utilization and especially  
21 liquid metal-type of structures; of course, that will  
22 be an essential step that one has to look more and  
23 more into these facilities.

24 CHAIR POWERS: Is it inevitable that we go  
25 to reprocessing? I think it is.

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1 MEMBER ARMIJO: I think it is. I think  
2 so.

3 MR. THADANI: I would even -- I don't know  
4 if you remember -- John Ahearne said that yes, NRC  
5 should get ahead of reprocessing, regeneration,  
6 recycle. I mean certainly that was his  
7 recommendation, but the NRC will have to face those  
8 issues.

9 MR. VITANZA: It is more difficult maybe  
10 to imagine how we research -- activity can be put  
11 together there, but it is certainly something that  
12 people should look into.

13 CHAIR POWERS: And I know for certain the  
14 history of "red oil" research has been almost classic  
15 that one trains a researcher so that he kind of  
16 understands the problem, and just about the time that  
17 he begins to actually make progress, they cut it off  
18 because they come up with a new administrative safety  
19 limit.

20 MR. VITANZA: Right.

21 CHAIR POWERS: It's almost impossible to  
22 sustain your research in those areas. It is very  
23 difficult.

24 MR. VITANZA: But concerning that point,  
25 maybe there is also a related thing on the enrichment

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1 and the 5% limitation. I don't know if this is the  
2 right time to bring it up, but there are some people  
3 that are thinking, some countries, at least one, that  
4 is thinking that maybe the 5% limit doesn't need to  
5 stay there forever and ideas to get around it with  
6 some burnable poison mixing of more than 5%, traces  
7 of burnable poison. I don't know if that can also be  
8 a subject of interest for the longer term.

9 MR. THADANI: The U.S. industry, I know,  
10 has a strategic plan. In that strategic plan, they  
11 talk about their long-term intention is to go to 85  
12 gigawatt-days per metric ton by way of burn up and  
13 enrichment in excess of 55, so --

14 MEMBER ARMIJO: There's a big  
15 infrastructure cost.

16 MR. THADANI: Yes.

17 MEMBER ARMIJO: Huge --

18 MR. THADANI: So that's --

19 MEMBER ARMIJO: -- historic burden. I  
20 mean it's everything from transportation to conversion  
21 to everything --

22 MR. THADANI: High cost.

23 MEMBER ARMIJO: It's very costly.

24 MEMBER BONACA: It's the need for your  
25 cost. Cost goes up

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1 MEMBER ARMIJO: Yes.

2 MR. VITANZA: Even if you add burnable  
3 poison into the uranium? Of course, that will be  
4 after the conversion. But if you do after the  
5 conversion --

6 MEMBER ARMIJO: There may be simpler,  
7 other ways to get there, you know, without going above  
8 5%, other kinds of fuels, higher density fuels,  
9 carbides, nitrates.

10 MR. VITANZA: Yes, nitrates.

11 MEMBER ARMIJO: But I haven't seen anybody  
12 really working on that. That's the sort of think that  
13 the industry or DOE or somebody would have to really  
14 be promoting and have an economic justification before  
15 NRC would start fooling around with it, I would think.

16 CHAIR POWERS: Well, we've already been  
17 panting getting cross sections to -- for enrichments  
18 beyond 5% up to 10%. And certainly --

19 MEMBER ARMIJO: I don't see anything wrong  
20 with getting that kind of basic information, but until  
21 somebody makes some fuel and starts getting it into  
22 test reactors and things like that, it's going to --

23 MR. VITANZA: I put it on the table  
24 because --

25 MEMBER ARMIJO: Sure.

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1 MR. VITANZA: -- there is some interest,  
2 at least at governmental level in Japan for doing work  
3 in that direction. They're talking about 7% with some  
4 traces of burnable poison which I don't remember  
5 exactly what it is.

6 MEMBER ARMIJO: But their refuel factory  
7 would have to go through an awful lot of work if -- to  
8 work with it, unless you built a special purpose  
9 facility just to make that level of enrichment, rods  
10 of that type and then put them in bundles.

11 MR. THADANI: And may I follow-up on this  
12 thought -- still, centers of excellence. If you look  
13 ahead 10 to 20 years and say we would need this  
14 expertise and it's crucial -- I mean they have to be  
15 really crucial safety areas -- do we have to build it  
16 or are we at risk of maybe losing it? Or do you have  
17 some thoughts on what those crucial areas might be, a  
18 handful presumably where one better do some solid  
19 thinking now and see if some centers of excellence  
20 exist or should be developed. And again, I think all  
21 of us have been scientists. It very likely would have  
22 to be in some international collaboration --  
23 collaborative way.

24 Do you see some critical safety areas  
25 where one should be paying attention now so that 10 to

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1 20 years from now, you can say, yes, you have that  
2 access with that type of capability? And refuel keeps  
3 coming up, clearly.

4 MR. REPUSSARD: Fuel is safety criteria  
5 because the industry would want to innovate.

6 MR. THADANI: Yes.

7 MR. REPUSSARD: And the current system  
8 where each country -- in fact, if you look at the past  
9 20 years, the criteria have been diverging. Initially  
10 -- the NRC has had the initial historically, and  
11 they're able to us those because everybody else will  
12 see them out, and so we use them. But little-by-  
13 little, as knowledge was acquired, as different  
14 interpretations, different regulations, and today,  
15 it's -- when you look at the -- I was shown a map on  
16 one slide of the different criteria which exist in the  
17 world today -- it's not communicatable to the public.

18 But it is safe here. It's not safe there.

19 And we are trying to get together with the  
20 TCRs and NRC as a beginning to try and converge again,  
21 which would also induce the joint research. If we  
22 have a joint goal, it's easier to have a joint  
23 research, because I think on these critical areas,  
24 there should be more than just NEA projects which may  
25 happen or may not happen for some time and stop. I

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1 think facing a global nuclear industry, there should  
2 be, on these critical areas, almost a treaty between  
3 the safety agencies -- okay, we are going to work  
4 together a long time.

5 And it is quite good what you said about  
6 proportionality between ignorance and the scale of the  
7 experiments. This was applied to nuclear weapons.  
8 And the point I was making, in fact, earlier -- you  
9 could decline it the other way around. That means  
10 GENERATION IV designs for which we have no knowledge;  
11 therefore, we have ignorance, we'll call start at the  
12 beginning; that is to have large-scale experiments  
13 which will be very extremely expensive.

14 And that should be stated. That's part of  
15 the learning curve that you start with very expensive  
16 stuff because you have the need to understand. If you  
17 have a thousand equations with we don't know anything  
18 about it, then the only thing is to make a scale one  
19 model. That is true. And that will be applicable to  
20 maybe some exotic designs which then should be -- that  
21 should be added to the bill and say, okay, when you do  
22 the economic viability of such projects, that should  
23 be included what the safety agencies together would  
24 need to investigate.

25 And the other way around, when we have

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1 learned and gradually we need less -- this was what  
2 happened to PHEBUS for example. We say okay, we need  
3 less because we can do a lot of -- we can do source  
4 term which is an analytical test. And people said,  
5 well, okay, from time-to-time, you need to have a  
6 concluding global test to see. That's an intermittent  
7 stage and I think we should be careful when we -- for  
8 example, with the ROSA LOOP, before you kill the last  
9 one, I think, you know, you can reduce down scale  
10 here. You have five, four, three. Then when you have  
11 one last one to say okay, we know enough forever and -  
12 - secure -- that's a risk.

13 CHAIR POWERS: The other trend -- we may  
14 have a major philosophical evolution here that we  
15 start with big tests; we go to small tests; then once  
16 you implement, you start cutting margins finer and  
17 finer so you have to go back to big tests, so you need  
18 all the competing effects. So you may have a major  
19 innovation in experimental philosophy.

20 MR. SCHWARTZ: Regarding GENERATION IV,  
21 it may distinguish between high-temperature gas-cooled  
22 reactors and certain liquid metal-cooled reactors,  
23 because most liquid metal-cooled first reactors, we  
24 are not starting from scratch. We have already wrote  
25 the codes and we have just forgotten them. We have to

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1 use them again. But this is maybe not the case for,  
2 I'm sure, high temperature and gas-cooled reactors.  
3 We have just new materials.

4 MR. VITANZA: Certain materials, yes.

5 UNIDENTIFIED SPEAKER: New graphite.

6 MR. SCHWARTZ: And the other point is that  
7 --

8 MR. REPUSSARD: And with thermohydraulics,  
9 I mean it always amazes me is that the finite capacity  
10 of gas is not great in general.

11 MR. SCHWARTZ: And the other point is we  
12 cannot wait for the industry to give us the data that  
13 we need because we have to build the competence to  
14 that level, independent review of what we are going to  
15 propose. This is a difficult --

16 MEMBER ABDEL-KHALIK: If I may go back to  
17 the issue of centers of excellence, are you sort of  
18 thinking in terms of sort of area-specific, like a  
19 thermohydraulic center of excellence or a neutronic  
20 center of excellence or a materials center of  
21 excellence? Is that what is being proposed? Or is  
22 this sort of a -- you know, oftentimes, the big  
23 problems are the interface between different  
24 disciplines and, therefore, to sort of think in terms  
25 of a narrowly defined center of excellence may not

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1 really advance the state of knowledge very much in  
2 terms of resolving critical issues that would be of  
3 importance.

4 MR. SCHWARTZ: We have the experience of  
5 the network of excellence, which is not a center of  
6 excellence but a network of excellence, around severe  
7 accident research. And in fact, we are organizing in  
8 such a way that we -- how can I say -- we optimize our  
9 resources and so as a network, we are sharing those  
10 different tasks and capitalizing on the knowledge in  
11 one-twos. This is, I think, a very federated way of  
12 working.

13 MR. REPUSSARD: But it's not one  
14 discipline?

15 MR. SCHWARTZ: Yes.

16 MR. REPUSSARD: It's what?

17 MR. SCHWARTZ: It's multidisciplinary  
18 around -- yes.

19 MR. REPUSSARD: I think that the networks  
20 should be around safety issues, not about disciplines.

21 MR. VIKTORSEN: So one area that probably  
22 may need more research is site-related issues. I  
23 think the Japanese are particularly learning that  
24 lesson given the Kashiwasaki. And I think we have to  
25 do this better in order to avoid surprises like this,

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1 like they have had and with a risk of shutting down  
2 permanently seven reactors on one site. And then to  
3 take into consideration also extreme weather  
4 conditions which are more extreme than in some of the  
5 design-basis accident considerations that we start to  
6 see.

7 I think this is an area -- I don't know --  
8 many of you or us are considering new sites but we  
9 might need to reassess existing sites. And in many  
10 new countries, we have to establish new sites. And we  
11 saw clearly that the IAEA safety guides on siting were  
12 not enough, so we are now going to revise them and  
13 issue new, much more strict safety guides -- may have  
14 implications for all of us.

15 CHAIR POWERS: We have been reassessing  
16 now four of our sites, because they're seeking to  
17 install new reactors. One of the problems that we ran  
18 into, we said, okay, what are the extremes of weather  
19 that you can have at this site. And people came back  
20 and said, well, we looked back 100 years and sure  
21 enough, this is the coldest weather we've ever had and  
22 this is the warmest weather we've ever had in this  
23 time. The question came back, well, if that's --  
24 that's all very true. It's factual evidence and  
25 whatnot.

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1           But is there a reason to think what  
2 happened in the last 100 years is what's going to  
3 happen in the next 100 years. And that's about the  
4 time period you have to think about for these, because  
5 you approve the site for 20 years, and then you put a  
6 reactor on it that lasts for 60. Well, that's 80  
7 years right there, so it's almost 100 years. And what  
8 we found is that all of these were done on the --  
9 nearly all of them were on the eastern coast of the  
10 United States where we have weather records of  
11 reasonable reliability going back to the 1700's. And  
12 in that record, you could indeed see that there were  
13 cycles in the extremes of weather.

14           But it became almost an imponderable to  
15 address within the reactor safety community because we  
16 don't have models that are predictive in that sense.  
17 So we didn't -- I mean we ended up throwing up our  
18 hands and saying, okay, we're going to take the 100-  
19 year historical record and we're going to pay  
20 attention to it. Now we know very well we won't pay  
21 attention to it, because we're not going to see it. I  
22 mean it's going to be all a very gradual sort of  
23 thing.

24           But you can see those kinds of problems  
25 come up in the -- I mean this -- and all of that was

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1 done within a context of not worrying about global  
2 warming, anything like that. That was simply looking  
3 at the factual evidence that indeed, there are cycles  
4 and there are a couple of them and when they're in  
5 phase, things get very bad and we happen to be  
6 entering in, on the east coast of the United States,  
7 into a phase where the two cycles are in phase. And  
8 so we expect horrible hurricanes and things like that.

9 In the area of tsunamis, we've just finished a study  
10 because the Cape Verde Islands periodically collapse  
11 off and create tsunamis. They're not the kind in  
12 Indonesia. They're a different kind of tsunami. And  
13 then we discovered, sure enough, the Caribbean does  
14 the same sort of thing. I mean these are all very  
15 difficult things whereas on these sites --

16 MR. VIKTORSEN: That's common to waste  
17 siting or waste a reactor for whatever facility, so I  
18 think we need to keep this in the research area. That  
19 is my connection.

20 CHAIR POWERS: Yes. Our -- we are  
21 enjoying a reasonable challenge people have frequently  
22 mentioned in the presentations on the area of seismic  
23 research. And I think we'll learn a lot from the  
24 Japanese experience in this recent reactor. Most of  
25 the people that talked to me about it are very

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1 optimistic that what we'll see is a change in what  
2 happens, not a, in fact, the outcome is actually  
3 better than what we had thought. It's just different.

4 So they're very optimistic.

5 And we're going through a change in our  
6 regulatory approach toward seismic effects, because we  
7 -- our seismic hazard has gone up by roughly --  
8 estimated seismic hazard on the east coast of the  
9 United States has gone up by roughly a factor of five  
10 or six based on earthquake frequencies, so we're going  
11 through that challenge. But having a PRA that  
12 encompasses that seismic effect at the level of risk  
13 it imposes is a challenge that we haven't really  
14 overcome yet, because there are a lot of little very  
15 technically detailed things -- what do high frequency  
16 parts of the spectrum do to you and things that that.

17 But the general concept of a network of  
18 expertise seems very attractive to me as opposed to a  
19 center, an actual physical center, though I don't see  
20 how you get out of center concept when you talk about  
21 experiments. I'm thinking not just in  
22 thermohydraulics but for instance, non-destructive  
23 examinations. And for instance, mention was made of  
24 non-destructive examination of containment leakages,  
25 one I've not thought of but you're right. We don't

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1 have any capabilities there. And yet it's --I mean  
2 for the ESBWR, that's a major issue right now is that  
3 we get enough leakage that you threaten the control  
4 room, and we don't have any capability there.

5 MR. VIKTORSEN: There is research going  
6 on in some of the European countries, at least on  
7 this. But I think more needs to be done, because this  
8 might be a trap to a whole fleet if they start to  
9 degrade.

10 CHAIR POWERS: We actually know they are.  
11 Well, I mean we have --

12 MEMBER ARMIJO: Some of them almost  
13 dissolved.

14 MR. PECKENPAUGH: I mean we are -- in our  
15 main steam isolation valves, we've not required  
16 anybody to test them for 10 years, and it's kind of  
17 find to test when you know that they won't pass the  
18 test. But we also know that the man-remms involved in  
19 fixing them is -- it's a burden. It's a major burden  
20 and so now what do you do with that piece of  
21 information.

22 MR. VIKTORSEN: And the PWR too, we had  
23 holes like this in the liners, corroded. And this  
24 took -- I mean it was a major effort to repair them.  
25 And this may also exist in other places without

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1 testing.

2 MR. REPUSSARD: There are many areas where  
3 there's not so much a need for research but there is a  
4 need to maintain high level expertise. And  
5 unfortunately, you don't -- you can't do it unless you  
6 do a little bit of research. Otherwise, the experts  
7 just get away. And if you -- we'll use your ecology  
8 for example. Okay, we are -- in Europe now, there are  
9 very few countries, France one of them, but when you  
10 look at the capability in Europe -- in fact, why do I,  
11 because in the States, it's the same. It's becoming  
12 less than critical.

13 And if anything comes up, there is a risk  
14 that we can't deal with the issue, because we just  
15 don't have anyone who knows about these things. And  
16 that is also a responsibility for the -- a collective  
17 responsibility to try and maintain some level of  
18 expertise, because there's always some issues on a  
19 daily basis. And there could be problems which we  
20 would need -- you can't exclude an accident or a waste  
21 spillage or whatever. And if you don't have people  
22 who understand, then you're in big trouble.

23 And so I think there could be -- you know,  
24 there are areas where regulatory safety needs its own  
25 research to be able to criticize the industry to

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1 address, okay, we -- these are key -- what you call  
2 the key issues where you probably need to concentrate  
3 because it's so expensive that you -- okay, this is a  
4 sharing. But there are other areas where you need  
5 people who understand seismology. You need them in  
6 Japan. We need them in other countries. But you  
7 don't really -- I wouldn't call that research, because  
8 it's not separate research from those needed by  
9 chemical industries or to build schools or hospitals,  
10 it's basically the same.

11 So what you need is -- in the IRSN, for  
12 example, we have a laboratory with quite a few good  
13 people, but we've been pressurized to close it and  
14 says why do you need this in the IRSN. I mean you can  
15 ask anybody to do it. And I said, yes, but this is a  
16 key issue and I keep a small lab, but they spend half  
17 of their time working for other projects for us. You  
18 know, when there is a seismic activity, the French --  
19 I don't know, in the Caribbean, okay, we have problems  
20 there because not all the public buildings have been  
21 built without taking care of -- so we have a grant, so  
22 we contribute to that. So that keeps my expertise  
23 going because they work on other things, but I know  
24 they're there if I need them, people who still know  
25 about nuclear facilities and seismicity.

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1           And I think these networks, not  
2 concentrated, but it's a way maintain such knowledge  
3 by having exchange. But I wouldn't call it research  
4 really. It's not really. It's a totally different  
5 configuration but is still something we need that has  
6 a productivity.

7           MR. VIKTORSEN: But radio-oncology is  
8 research. For example, when the Chernobyl happened  
9 and we had to answer in the morning, we had 5  
10 kilobecquerel of iodine or 10 kilobecquerel of iodine  
11 on the vascular meter. Can we allow the cows to go  
12 out? Fortunately, we had people from the -- who had  
13 done research because of the fallout from the Russian  
14 bomb tests, so they could answer. But they were, I  
15 think, less than five in Sweden. And they were all  
16 more than 60 and today there are not anymore there.  
17 But fortunately, Chernobyl helped us to build a new  
18 generation, but they are also phasing out.

19           But it is on paper now and ICRP has  
20 published this, and so we have quite dose conversion  
21 factors. But you need also expertise to be able to  
22 elaborate them and to understand them.

23           CHAIR POWERS: We turn now to the question  
24 of digital electronic systems, because it's one that  
25 we've been specifically asked to address. And what is

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1 it that we need to know about these systems from a  
2 regulatory point of view, and do we need a network or  
3 a center of expertise on digital electronic systems?

4 MR. SCHWARTZ: Maybe not only for nuclear  
5 or community but you can open that to lots of  
6 industry.

7 MR. REPUSSARD: I think there is one  
8 question that I would love very much to announce,  
9 because there's no doubt that digital I&C will, for  
10 safety functions, will give it up. That's -- and  
11 there's no reason to be against it in principle. And  
12 one of the questions I'm asking my people but I can't  
13 answer is, is it reasonable to allow the nuclear  
14 industry to use commercial -- that means standard  
15 digital, which have many functions which only a subset  
16 will be used in a particular -- or do we spend more?  
17 Because if you do that, of course, it's more expensive  
18 but it's a lot more reassuring. But do we have  
19 arguments to criticize the use of very cheap, off-the-  
20 shelf software which can do anything you want  
21 including safety. But then they have so many other  
22 functions built in for commercial purposes that it's  
23 totally impossible to even begin using those tests.

24 And that is a tough question and at the  
25 moment, I have no strong arguments to say to our

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1 French authorities that you must not allow commercial  
2 and that there would be an uproar in one place and the  
3 other, but there maybe a good case for that. Maybe  
4 this is -- it's a simple question, not an easy answer.

5 And as Michel says, it's not specific to -- it's  
6 aeronautics. I mean we have an Arian rocket fall out  
7 of the sky because of that, because the software went  
8 to pick up the wrong information which normally had no  
9 role at all, but the fact is it was there and somehow  
10 it happened, and it deviated the rocket. One chance  
11 in one million.

12 CHAIR POWERS: Well, one chance in a  
13 million is the kind of levels of probability we're  
14 working in.

15 MEMBER BLEY: But I suspect we don't know  
16 that it was once chance in one million. You know, we  
17 -- that's the problem with these. We don't know what  
18 the -- we don't have good models, especially if  
19 they're complicated.

20 MR. REPUSSARD: After it happened, they  
21 knew -- they found out eventually through a very  
22 complex inquiry that the chance was -- I mean the  
23 probability of that particular logical circuit being  
24 active at that particular moment.

25 MEMBER BLEY: Good point, yes, but the

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1 problem with that is is that a member of a class or is  
2 that a specific thing?

3 MR. REPUSSARD: It's not a member.

4 MEMBER BONACA: You know, the probability  
5 of one bridge hand is extremely low but the  
6 probability of a bridge hand with a certain number of  
7 points is pretty high, and you need a model that can  
8 deal with that. We don't have good models just yet.  
9 We don't even have good explanations of all the  
10 different kinds of failure modes and how they might  
11 get actuated. It seems like this is an area that  
12 might be a nice one --

13 MR. THADANI: Dennis, we tried to model --  
14 we tried to estimate likelihood of TMI after TMI  
15 happened.

16 MEMBER BLEY: Yes, sure.

17 MR. THADANI: Okay, we traced the whole  
18 sequence of events including all the failures for you  
19 know that exact one because we knew. It came up like  
20 one in a billion or something like that.

21 MEMBER BLEY: The chance that the plant is  
22 out there working today is exactly in the state it's  
23 in is extremely low.

24 MR. THADANI: Right. Well, if you ask me  
25 something simple like small break and failure of a

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1 high pressure injection system, I come up with a  
2 different estimate.

3 MEMBER BLEY: Much higher, of course.

4 MR. THADANI: Yes, and so more credible  
5 that you can have an accident like that. So I think  
6 it's very -- you know, you can make these estimates,  
7 but if you go to a very detailed level, more often  
8 than not, you'll estimate fairly low likelihood of  
9 things happening.

10 MEMBER BLEY: And that's not very helpful  
11 to you.

12 MR. THADANI: No, that's --

13 MEMBER BONACA: In fact, it gives you  
14 false comfort.

15 MR. THADANI: For decision making, that's  
16 false, yes.

17 CHAIR POWERS: The general question -- you  
18 said it exactly correct -- is we know it's inevitable  
19 we will have digital safety systems in nuclear power  
20 plants. Are those digital safety systems going to be  
21 COF systems, commercial off-the-shelf systems or not?  
22 Right now we say not, because you have to follow an  
23 IPEEE standard which it can't do. But is that unfair,  
24 overly conservative? Probably. What's the  
25 alternative? We don't know. And we have before us a

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1 proposal coming from a relatively high level that says  
2 let's set up a center of excellence on this. And I'm  
3 sitting here saying, you know, is this one that we  
4 support, or should we support a network of excellence  
5 in this area, or should we go it alone? I mean that's  
6 the question I'm wrestling with right now.

7 MR. THADANI: You have a very practical  
8 issue of where, for example, not digitalizing the  
9 context of the hardware but the software aspects -- is  
10 there international agreement on what is adequate  
11 software system for safety criticals functions such as  
12 protection system or certain actuation systems? As  
13 you probably know, an earlier design certified by the  
14 NRC, there was a requirement that you have to have a  
15 hard-wired limited backup capability.

16 UNIDENTIFIED SPEAKER: Yes.

17 MR. THADANI: Is that going to continue on  
18 for the next 20 years the same philosophy, or is there  
19 some international agreement? As you said, systems  
20 may be built in different countries and applied  
21 elsewhere.

22 MEMBER BONACA: Well, typically, you have  
23 a hard backup system or you do have circumstances that  
24 give credit for operator action or operator  
25 intervention.

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1 MR. THADANI: Right.

2 MEMBER BONACA: And that's a concern to me  
3 for new designs where, in some cases, you're asking  
4 the operator to step back from the console to do  
5 nothing. So, you know, the solution we have had in  
6 the past, which was essentially giving credit for  
7 operator intervention on feedback systems, now is  
8 going to disappear. I mean because simply you step  
9 back and you cannot intervene and maybe the plant is  
10 not going in the right direction. So that's a  
11 concern. I mean, you know? But the backup system, I  
12 believe, still now is a solution, right, when the NRC  
13 has?

14 MR. THADANI: It's currently being debated  
15 still.

16 MEMBER BONACA: Being debated?

17 MR. THADANI: But I guess my point in  
18 this, bringing it up, was on Dana's issue -- are you  
19 really looking in the long-term for some consistency  
20 in safety requirements? And let's take digital  
21 systems, both hardware and software. Well, what are  
22 those requirements? If you're going to allow off-the-  
23 shelf, NRC's not going to allow, and you're going to  
24 have the same question -- why is it okay in one  
25 country and not okay in another country. So you're

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1 back to is this -- are we -- are there issues like  
2 digital I&C where you really do want to achieve some  
3 semblance of international agreement? Agreement may  
4 be too strong a term to use.

5 MEMBER BONACA: I do believe that's a  
6 great candidate for a center of excellence at the  
7 international level, because, I mean, particularly, I  
8 think there is a lot to learn from people who have  
9 worried about common cause more than we have done in  
10 the U.S. Like, you know, the Germans used to design  
11 plants assuming single failure but also common cause  
12 failure in a systematic way. I don't know how  
13 effective but they did. And I'm sure that that was --  
14 a central issue was the, you know, I&C. So there is  
15 probably information out there that can be leveraged.

16 And I think it's an area of common interest. I mean  
17 every regulatory body that I know is concerned about  
18 this. This is happening and is being pushed by the  
19 licensees and we're not ready.

20 MR. VITANZA: I would just like to mention  
21 that in this context, of course, it would be very  
22 appropriate to build up a center of excellence. There  
23 is already a center of excellence, to some extent at  
24 least if you want to go in this way, at Halden in that  
25 Halden has devoted a lot of work in the history. But

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1 of course, then here are some specific items and doing  
2 research. Then if you want to bring it together, all  
3 this research and maybe do additional complementary  
4 work, that, of course, can be done in whatever  
5 alternative context. But there is already at least  
6 some important work that has been done in one  
7 international sphere.

8 MR. REPUSSARD: But for me, it's clearly  
9 an area where we need to -- as I said, we have  
10 difficulty to maintain expertise, experts. You don't  
11 have expertise without experts. And the only viable  
12 solution for me would be a network of expertise. Of  
13 course, that will include some research programs, but  
14 we have to be careful not to institute, in our eyes,  
15 research too much in any of our areas.

16 But we need committed people who  
17 understand and top people, and the only way to give  
18 them something to feed is to offer them an  
19 international network and also some research issues  
20 who could, on that scenario, where we could say, okay,  
21 what are the five questions we ask for in research.  
22 And also, will you please work together because we  
23 want only one answer to each of the questions. And  
24 it's not so expensive, it's just manpower plus some  
25 experimentation.

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1 MR. VITANZA: One thing is to perform  
2 research. Another thing is also to bring the results  
3 together and make sense out of it and possibility a  
4 consensus out of that. We see that in many areas.  
5 For example, in the RIA, there are good data that have  
6 been produced for the fuel, and I think we are in the  
7 position where at least we can come together with some  
8 consensus, at least on a provisional basis. So one  
9 thing is to perform the research. Another thing is to  
10 bring things together. That can be a very good thing  
11 to be done in these sort of networks.

12 MR. VIKTORSEN: Yes, I also believe that  
13 this item is more a question for a network than as a  
14 real center of excellence, because this knowledge is  
15 spread in so many areas --

16 MR. VITANZA: And it's not only nuclear.

17 MR. VIKTORSEN: -- and it's not -- no,  
18 it's not only nuclear, exactly. So we have just to  
19 draw the question about specific application in the  
20 nuclear area. And I think many elements of the  
21 necessary knowledge exists, and I agree with Carlo.  
22 We have to try to put it together. And in that sense,  
23 a network is probably the best thing.

24 MEMBER BONACA: The thing that troubles me  
25 about these issues is that we've been presented by the

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1 industry with examples, the sophisticated hardware-  
2 software out there -- I remember we went to Germany a  
3 few years ago, and we went to Siemens -- they  
4 presented us a system that was very elaborate -- so  
5 from one end, we get very supportive statements and  
6 presentation by the industry, and then we have the  
7 examples being brought by the NRC. I remember they  
8 gave us examples of failures. That's a horror story  
9 over a 10-year period -- I mean of events that were  
10 caused by failures in programming or really the  
11 combination of hardware-software interaction that took  
12 place. So it's a difficult issue because although  
13 there are many applications, etcetera, you know, I  
14 always hear two stories and they diverge. You know,  
15 the proponents are coming in and telling me I don't  
16 have to worry about it. And then the events are  
17 telling me I should worry about it.

18 MR. VIKTORSEN: The licensing is  
19 particularly difficult for a computerized system. How  
20 -- I mean a mechanical system, you can go through in a  
21 sort of a normal engineering way, but in a computer,  
22 you have to go deep into the programming. It needs to  
23 be done, really, in the development stage rather than  
24 when a product is there.

25 MR. VITANZA: And we've heard recently --

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1 I mean I was reading about horror stories, some  
2 elaborate control systems of expensive cars, top of  
3 the line cars. And the reason is that top of the line  
4 cars, they're building such little quantities that you  
5 don't have a lot of repetitiveness of the same  
6 faults, so suddenly you have fault and, you know, the  
7 car is simply stopping on the highway.

8 MEMBER BLEY: That's a different order of  
9 problem, though, and I think that's -- some of our  
10 problem in this area, you know, a tremendous use in  
11 the process industries where, on a normal basis, they  
12 run very well. You get 95, 99%, you're doing very  
13 well. You're producing more product, because they're  
14 controlling things better. But these funny cases  
15 where you go out of the range that's been tested and  
16 some bit of data gets dropped in a register where it  
17 isn't normally, and that's used somewhere else, and  
18 funny things happen.

19 And we don't -- you know, we're looking at  
20 those funny things, the rare events that can cause us  
21 big troubles. And that's not where the focus, at  
22 least that I've seen, that's not where the focus has  
23 been in the industry. So we're trying to -- you know,  
24 so I'm not sure that broad experience, how helpful  
25 that is to us.

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1 MR. VITANZA: Anyway, when you're thinking  
2 about long-term research, there is a risk, in some  
3 areas, of going in the wrong direction. But if you  
4 focus on digital I&C for example, there is very little  
5 chance that you're making a wrong choice.

6 MEMBER BLEY: That's true.

7 MR. VITANZA: The world is going in that  
8 direction and so it's certainly a very sound avenue to  
9 take. Another one would be on an new related area  
10 like, for example, wireless communication. One would  
11 imagine that with cable again they would be making new  
12 penetration and so on, maybe the industry should  
13 consider that. Also, the possibility of reducing the  
14 human error with adequate support system, computerized  
15 support system, or maybe even support for inspections  
16 like that -- all these sort of, say, support elements  
17 that help that the human in performing his work. I  
18 think it has to go in that direction, and they are  
19 transversal. They are not related to one particular  
20 system or another, and the risk of making a mistake  
21 there is lower than in other area. By mistake, I mean  
22 of going in the wrong direction.

23 CHAIR POWERS: I wonder if we're making  
24 mistakes since we're pretty much not looking at  
25 wireless communication now.

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1 MR. REPUSSARD: I suppose the point of  
2 having networks of expertise in our areas is that I  
3 believe very strongly that the nuclear safety  
4 community, regulatory-oriented, we look at questions a  
5 different way from the industry. If we don't have the  
6 different questions, then we shouldn't do it. We  
7 should just let the industry do it and we look at it.

8 But if we have a different approach to the  
9 question because we have a different task to them,  
10 then it's worth us investigating with our own  
11 approach. It doesn't mean that we don't work with  
12 them but it's a safety driven network, not an industry  
13 -- not a technology development driven network,  
14 because we can send -- we have some of our people --  
15 they participate in industry doing that work because  
16 that's the way to learn things. That's fine.

17 But there are areas where we believe that  
18 our motion causes us to know things and to have our  
19 own doctrine, and the point of this meeting today, I  
20 think, is how can we -- because we -- there are, I'm  
21 sure, many areas where we share this, although it has  
22 never been explicit. And as we don't have infinite  
23 resources, how can we pool together?

24 But the question is how to map --, I mean  
25 you have yet on your mind in which the theory of

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1 mapping what are the areas where we need to do reactor  
2 system research for regulatory purposes. Where are  
3 the areas where we need high-level expertise to be  
4 able to assess and define the policy and rules and  
5 then apply them? If we could map these things, which  
6 has never been done really in CSNI because CSNI has  
7 been about to map things where researchers are. Maybe  
8 if we put this together, it would be cheaper. That's  
9 not at all the same process. The top down -- say,  
10 okay, these are all the problems which are important,  
11 which one are long-term, which one is really research,  
12 which one is just a matter of having no independent  
13 knowledge and where do we get that from?

14 If we -- three or four countries -- I  
15 mean, France would certainly be willing. I know that  
16 the U.S., Japan and maybe a country like India also,  
17 because all these people have been there. I was in  
18 Bombay not long ago and they're asking the same  
19 questions, because they want to develop a fleet of  
20 reactors and say, okay, we have to get -- how can we  
21 solve all these issues.

22 MEMBER BLEY: Logic.

23 MR. REPUSSARD: So we would be willing to  
24 go together with the NRC in a mapping exercise with  
25 no, you know, no commitments, just to map things,

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1 seriously, do it properly.

2 CHAIR POWERS: Said has been a thorn in my  
3 side saying this is exactly what we need to do is --  
4 maybe articulate a little bit what you're --

5 MEMBER ABDEL-KHALIK: Well, just thinking  
6 about the structure in a logical way. You don't need  
7 to get lost in the details from the very beginning. I  
8 think you need a framework to start out with and then  
9 the issues will be almost self-identifying when you  
10 get to that stage.

11 MEMBER BLEY: That's a nice structure. I  
12 mean you've got technical issues; you've got  
13 applications, reactor designs, whatever, parts of the  
14 fuel cycle; you've got the knowledge gaps that fit  
15 within those; and you've got the relevance of those  
16 things. And that almost gives you a natural way to  
17 structure where you ought to be focused first, second.

18 MR. THADANI: And how is -- I'm a little  
19 unclear about this. I completely agree with you and I  
20 think sometimes it's better if you have a handful of  
21 countries trying to do that. But did I misunderstand  
22 you Carlo? I thought that's what you were saying --  
23 yes, and I was going to try to do over the next year?  
24 Isn't that -- I mean that's -- I think that's what I  
25 heard.

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1 MR. VITANZA: Looking, however, more in  
2 the frame of facilities and strategy for the  
3 utilization. I think the exercise that is being done  
4 here seems to me a little bit more general content.

5 MR. THADANI: Okay. So you do want to  
6 limit to facilities?

7 MR. VITANZA: If you want to do an  
8 exercise in one year, probably we have to cut some  
9 parts and presumably, we focus --

10 CHAIR POWERS: It seems to me if you could  
11 do an example, that that is extremely useful to, say,  
12 okay, here's what you need to do in the grand scheme  
13 of things, but here's an example. I mean that would  
14 be very helpful.

15 UNIDENTIFIED SPEAKER: Okay. I think so,  
16 yes.

17 CHAIR POWERS: Can train it so you can get  
18 it done in a year and we can look and see what it  
19 looks like.

20 UNIDENTIFIED SPEAKER: Yes, okay.

21 CHAIR POWERS: One of the issues that we  
22 have, especially with the advanced reactor concepts,  
23 is people from the political realms say why should the  
24 regulatory body do any research at all; all you have  
25 to do is review what the licensee provides, and if he

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1 doesn't provide enough, tell him to go back and  
2 provide some more.

3           And what we have learned is that the  
4 applicant can make a cost-benefit tradeoff and his  
5 cost-benefit tradeoff is whether to provide the other  
6 data or go complain to the political body that the  
7 regulatory authority is being too tough on him and  
8 that they should chastise him for being so tough. And  
9 oftentimes, that turns out to be the cheaper route, to  
10 complain about the regulatory authority. And so I was  
11 then intrigued by the comment that pretty much  
12 universally across the spectrum says that we need to  
13 have an independent regulatory examination of these  
14 things that's demonstrably independent.

15           And I -- you know, I'm willing to believe.

16           It's not clear to me how I persuade my political  
17 cousins that this is essential and yet it's -- I mean  
18 every single one of -- I bet you I could find the word  
19 independent in every one of these presentations here  
20 someplace. And I know I can find it every one of the  
21 presentations, even those from EPRI and the NEI that  
22 were at our last meetings -- had this call for an  
23 independent regulatory authority that has independent  
24 knowledge and that we're continually running into  
25 this, especially for the advanced reactors because

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1 we're starting somewhat from scratch. The political  
2 bodies say, you guys don't need to do research, just  
3 have the licensees do -- get you whatever you need.

4 MEMBER BLEY: The think I hadn't really  
5 thought of earlier dealing with that issue came up  
6 this morning, and that's to maintain that independent  
7 capability, you need this excellence of experts. And  
8 the only way to do that is to be out in front on the  
9 research to get the right people and that sort of  
10 thing. Putting together the case that explains why  
11 that has to be so, although it seems self-evident, is  
12 not an easy one I think.

13 CHAIR POWERS: We've -- I mean in our  
14 looking at the research, we've identified areas where  
15 having expertise is a tour, because the universities  
16 aren't producing the -- there aren't consultants I can  
17 go to because all those consultants have been hired by  
18 the industry --

19 UNIDENTIFIED SPEAKER: Or have retired.

20 CHAIR POWERS: and retired or died, and  
21 we've done that. I've been very intrigued by this  
22 concept that, which I happen to have personal  
23 experience, it's true, that by providing a research  
24 forum, you can attract people into a field. And the  
25 digital electronic field is one of those that we can

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1 continuously get people to come work in the digital  
2 field rather than going to Intel where they can make  
3 vast sums of money compared to what we can offer,  
4 because we do provide them a research forum.

5 MR. REPUSSARD: Sorry. I think we had  
6 exactly the same questions when we came up to that  
7 committee at the end of the year. I mean I've been  
8 meeting my -- okay, you know, the bosses are five  
9 ministers in the government -- defense, research,  
10 industry, environment and health and several of them  
11 have exactly the same questions, so we commit to this  
12 committee. But we came out quite well, and I think we  
13 -- it was a big effort. But we tried to show them --  
14 you know, it was very concrete; say, okay, these are  
15 the questions. Now who is going to answer these  
16 questions if we don't do it? Nobody because the  
17 industry is not doing it that way, universities,  
18 nobody else has this knowledge or could have this  
19 knowledge. So if it's not done, it's not going to --  
20 if we don't do it, nobody will do it.

21 And there is some neutralize, and do you  
22 know what is the cost of an accident, a facility  
23 accident. So we came out with a status quo, with a  
24 slightly improved budget. That's something because  
25 the pressure has gone off to say, okay, yes, they made

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1 the public statement that safety is strategic for a  
2 country which relies massively on nuclear. But for  
3 politicians to say that was -- it took them a little -  
4 -

5 MEMBER ARMIJO: Took some courage which  
6 there's not a lot of in politicians.

7 MR. REPUSSARD: Yes, but we put real  
8 questions on the table. We showed them; said, look,  
9 these are concrete -- but it's not just a question of  
10 -- there are generic arguments by the public's  
11 confidence, etcetera, but we also say, okay, if this  
12 severe -- a severe accident can occur, and this --  
13 and we need radio-oncology because if there is a leak  
14 somewhere, what do we do. We can't afford to ruin the  
15 whole society because of lack of a few people.

16 MR. VIKTORSEN: And independent  
17 assessments of a regulatory body doesn't mean that we  
18 redo what the industry has done.

19 MR. REPUSSARD: No. It's a different --

20 MR. VIKTORSEN: I think this is extremely  
21 important also to point out to the politicians -- that  
22 we are doing something different. We are -- in some  
23 very sensitive areas, we have developed our own tools  
24 and we use them and to see what the results were. And  
25 then we are using research to be able to ask the right

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1 questions. There are several arguments, because if we  
2 try to say or if they believe that we are redoing what  
3 the industry has done, that, of course, it doesn't  
4 work.

5 CHAIR POWERS: That doesn't work. What  
6 I'd like to do now is just take a 15 minute break.  
7 When we come back, I'd like to touch a little more on  
8 the safety cultural aspects of things and given  
9 factors aspects of things, because those look like  
10 generic issues that are transcended in time as long as  
11 -- well, up until we get this no operator reactor in  
12 Galino or whatever.

13 MEMBER BLEY: Then the I&C issues will be  
14 really --

15 CHAIR POWERS: So let's come back in 15  
16 minutes.

17 (Whereupon, off the record at 3:34 p.m.  
18 and back on the record at 3:53 p.m.)

19 CHAIR POWERS: We are ready to come back  
20 into session. The plan, Ashok, is to complete at 5:00  
21 o'clock?

22 MR. THADANI: Yes.

23 CHAIR POWERS: So I'll turn it back to  
24 you.

25 MR. THADANI: I have a question and it's

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1 not necessarily a pure research-type question but  
2 nevertheless, it goes along with a lot of the  
3 discussion we've had. For future designs, I think  
4 there has been a lot of discussion that parts will be  
5 built different places, questions will be asked about  
6 safety in one country versus another country of a  
7 design. Does it make sense to have some effort to try  
8 and establish some high-level safety requirements that  
9 different countries can agree to? I'm talking about  
10 above, higher than the safety standards, for example,  
11 your safety standards.

12 Of course, the standards would,  
13 presumably, play a very important role depending on  
14 the technology that one is talking about. And Said  
15 had said earlier about maybe -- I don't know that he  
16 used the word technology-neutral, but as you establish  
17 some high-level safety principles that could really  
18 form the basis for whatever is done in more detail, if  
19 you will, so at least countries can say, yes -- I'll  
20 give you a specific example -- core damage frequency,  
21 is it appropriate to say that internationally people  
22 have agreed that the mean -- that means you have  
23 considered uncertainties -- the mean value of core  
24 damage frequency will be 10 to the minus x or less,  
25 whatever that x is. I'm talking about in those terms

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1 that such high levels. Under MDEP Phase II, the  
2 initial information provided indicated that there are  
3 differences and different countries use different  
4 safety limits, if you will.

5 Do you think it makes sense for these,  
6 particularly, the non-LWR designs, to have some  
7 international agreement on some high-level principles?

8 Because if the answer is yes, then it is not a simple  
9 process. It will be a long-term effort. It won't be  
10 something you can do like in a year or two years. It  
11 will be a multi-year effort to be able to do that. Is  
12 that something worth considering?

13 MR. REPUSSARD: I can make a remark. I  
14 have the example of the EPR as mentioned earlier.  
15 This was the approach that was taken. That means that  
16 the French and German government decided that there  
17 should be a new Franco-German technology. But at the  
18 same time, there was a political decision to choose  
19 some common safety, not principles, objectives, safety  
20 objectives. In other words, from GENERATION II, what  
21 would be the safety improvements that they were  
22 jointly expected to design. We knew it would be a PWR  
23 but we -- the design wasn't there. There was just no  
24 design for it apart from the fact that it was a  
25 pressure water reactor.

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1           And there were things such as -- quite  
2 simple things -- well, I should say weren't simple --  
3 precise. Let's say, for example, we want to exclude,  
4 de facto, large-break LOCA. Okay? We want to have no  
5 -- limit the off-site consequences by avoiding the  
6 China Syndrome. Okay, so there are a number of other  
7 things like that which were kind of a safety charter.

8           We say, okay, we are here with GENERATION II. We  
9 want to be here. These are the set of safety  
10 requirements or objectives. And then the designers  
11 went around and said, okay, how can we solve this  
12 issue; how can we reach this level. And they did it.

13           Well, then we are still currently reviewing because  
14 some -- the French EPR is not exactly the same as the  
15 Finnish EPR, so we are still discussing the design  
16 details with -- and we don't have but that's okay.

17           Now if you look at GENERATION IV, could  
18 there be an international agreement to say, okay, we  
19 want no off-site consequences. Do whatever design you  
20 want, but we want absolute proof that there will be no  
21 accident with off-site consequences. Is that a  
22 challenge that can be handled or not? That's just one  
23 example.

24           MEMBER BONACA:       So you have defined  
25 objectives more in terms of certain specific outcomes

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1 --

2 MR. REPUSSARD: Functional objectives.

3 MEMBER BONACA: -- that purely a  
4 numerical?

5 MR. REPUSSARD: Yes, because of  
6 probabilities.

7 MR. VIKTORSEN: I mean to put a number  
8 like ten to the minus five or ten to the minus six, we  
9 don't have an agreed tool, internationally, to verify  
10 this.

11 UNIDENTIFIED SPEAKER: That's right.

12 MR. VIKTORSEN: So it's sort of useless.

13 UNIDENTIFIED SPEAKER: Right.

14 MR. VIKTORSEN: So to me, it's much  
15 better to put more in the terms that Jacques mentions  
16 or to at least say that we have to have several  
17 barriers in between the core and the environment and  
18 leave possible -- that would be, of course, an  
19 extremely important improvement if we can say there  
20 will be no off-site consequences. But how do we prove  
21 this? Is this again as long as we have efficient  
22 process and residual heat in the core, we will have  
23 always the challenge to contain it and to cool I for a  
24 certain time. And you need probably human beings  
25 there to make sure that this is the case.

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1           So I wonder if it's possible to develop  
2 numerical principles. I think it's better to try --  
3 but I think the effort is commendable. I think we  
4 should, in this case, we should be a little bit better  
5 off than we have been before from the safety community  
6 when we develop the new reactors, GENERATION IV, for  
7 example, and put some very challenging goals to the  
8 industry. And in what frame it will be done? I don't  
9 know, because the safety standards and the  
10 requirements are already on a rather high level. And  
11 I also, difficult it is to see that we develop  
12 completely a different process than the safety  
13 standards, because we want them to apply for all  
14 countries building nuclear power plants, not for a  
15 few.

16           I think we should try to discuss them in  
17 the terms of safety standards or safety requirements.

18           It could start in a small group and then be enlarged.

19           I mean a process, it's always possible discuss how to  
20 do it, but some effort is needed. That's for sure.

21           MEMBER ABDEL-KHALIK: But don't you think  
22 that in the early days, that people had the same sort  
23 of functional goals that you're talking about?

24           MR. VIKTORSEN: I am sure.

25           MEMBER ABDEL-KHALIK: And it's only after

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1 we learn that we sort of discover the fallibility of  
2 whatever design people came up with albeit their  
3 ultimate goal was no off-site releases, etcetera?

4 MR. VIKTORSEN: I am sure you are right.

5 MEMBER ABDEL-KHALIK: So if that is the  
6 case, you know, we may have the same kind of history  
7 repeating itself if we go along a new path where our  
8 initial condition is pretty much the same as the  
9 original initial condition for the current reactors.  
10 So I think the likelihood of repeating history would  
11 be relatively high if we go on a completely new path,  
12 new technology where we don't know quite as much. But  
13 I think if we follow -- if we have just evolutions of  
14 the current technology, then I'm sure we can meet  
15 these functional objectives.

16 MEMBER BONACA: And that's really where  
17 the PRA will be valuable, which is although we cannot  
18 compare plant A to plant B of different design built  
19 in different countries -- it would not be the approach  
20 -- but you can -- you know, I still have comfort  
21 looking at a Westinghouse plant analyzed with current  
22 technology. And then the same technology applied to  
23 AP1000 and I see that core damage frequency is  
24 significantly reduced, I mean, because I'm using the  
25 same technology. It gives you at least -- it gives me

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1 an assessment that based on the same technology, PRA,  
2 I have improved results.

3 Now granted I've covered only what I know.

4 But that's true of anything in life. I mean --

5 MR. THADANI: Right. No, I want to  
6 clarify, because I didn't mean to say that that's it,  
7 that's your high-level safety principle and you can go  
8 forward. No. I certainly said that -- I picked a  
9 controversial example deliberately. But that doesn't  
10 mean that you will not consider concepts of defense in  
11 depth, multiple barriers, all kinds of good, sound  
12 considerations including a lot of the stuff that's --  
13 I know in the U.S. general design criteria for  
14 example.

15 But where I was headed with this issue was  
16 U.S. NRC has taken a crack at it as to what the future  
17 should look like in terms of safety requirements.  
18 It's not -- Commission hasn't approved it. It's work-  
19 in-progress and the Committee, I know, has written  
20 letters saying you should continue to work for the  
21 next several years on this. Where I was headed was do  
22 you think there's even some -- and then Christer said  
23 that he thought there would be value in going forward  
24 -- is it something -- I mean beyond -- I'm now sure,  
25 Chuck, your views; or Carlo, your views; or Michel.

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1 Where do you see this?

2 MEMBER ARMIJO: How does this fit in with  
3 the safety research program? This is safety policy, I  
4 think, that you're talking about --

5 MR. THADANI: No --

6 MEMBER ARMIJO: -- or safety goals for new  
7 advanced reactors. But I don't see how that's --

8 CHAIR POWERS: Well, where it fits in is  
9 explicitly in what we say about technology-neutral  
10 frameworks and things like that.

11 MR. THADANI: Yes, framework.

12 CHAIR POWERS: Right now we'd say pretty  
13 much what Ashok says is that I think we grant that the  
14 current product is disappointing. I think that's the  
15 word we use.

16 MR. THADANI: I think that's what you  
17 said.

18 CHAIR POWERS: Or you said non-functional  
19 or something like that, not useful. And attendant to  
20 that is this letter that we've written in which there  
21 are more added comments than there are comments, but  
22 they were born of -- a lack of top-down thinking was  
23 one of the approaches; another one is lack of  
24 practicality. I mean there are a lot of things  
25 associated with -- so that's how it relates to the

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1 research program is what we do here to get to a  
2 regulatory system that allows for substantial  
3 deviations from the current design. That doesn't mean  
4 we abandoned light water reactors, but it allows for  
5 more adventuresome activity.

6 And that's one of the -- overall, that's  
7 one of the issues that we have to address is if the  
8 regulatory system is so constrained that it inhibits  
9 innovation and design, then that's not a good  
10 regulatory system. And certainly we've had it  
11 telegraphed to us that one of the reasons that the  
12 industry is not bringing forth higher technology is  
13 that they fear the delay in the regulatory review.  
14 And that's very distressing to us.

15 MR. VITANZA: Dana, I think this is still  
16 policy more than research, or at least in --

17 CHAIR POWERS: We get close to the edge  
18 here.

19 MR. THADANI: You still have to go to  
20 Commission ultimately to get their approval, because  
21 policy decisions have to be made by the Commission.  
22 But you don't just come up with policy statements.  
23 You got to do a lot of work before you can get to the  
24 point of developing sound policy. And in this case,  
25 research has been working on technology-neutral

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1 framework for, I don't know, six-seven years, and they  
2 still, presumably, need to continue to work on that.

3 And I'm stepping back and I'm saying, if  
4 NRC research is working on something like that,  
5 listening to the conversation we've had all day long  
6 about global aspects, is it really efficient for NRC  
7 to be working on issues like that alone, or does it  
8 make more sense to see if there's some international  
9 interest. That's the issue. It's research,  
10 presumably, is going to continue to work for the next  
11 several years on something like that.

12 CHAIR POWERS: Yes, well, the -- I mean I  
13 think it goes beyond that issue -- is that research  
14 has worked on that issue some time and though some are  
15 enthusiastic about the product, some are not.

16 MR. THADANI: Yes.

17 CHAIR POWERS: But the question is do  
18 people have a better approach and are they wrestling  
19 the issue. And I think the -- just look in the B  
20 graphs -- the answer is unequivocally yes. But how do  
21 we approach it, and --

22 MR. THADANI: I think to their credit, as  
23 a result of the work they've done, they have  
24 identified seven policy issues that clearly require  
25 Commission consideration, but this -- I'm sort of

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1 thinking liquid metal reactors -- there's so much more  
2 knowledge within France.

3 CHAIR POWERS: We have a lot of knowledge  
4 in the U.S. We just threw it away.

5 MEMBER ARMIJO: We have a lot --

6 CHAIR POWERS: A few years later, you  
7 threw yours away.

8 MR. THADANI: Yes, they still have it.

9 MR. VIKTORSEN: I think the key point is  
10 to -- we have to drive down the probability of  
11 accidents.

12 CHAIR POWERS: Yes.

13 UNIDENTIFIED SPEAKER: Yes.

14 MR. VIKTORSEN: I think, to me, that is  
15 the key, because if we maintain a probability of  
16 accidents of 10 to the minus four, it's far too high  
17 if we are to continue to utilize the reactor, because  
18 then we will have new accidents quite soon,  
19 mathematically. So we have to drive it down to at  
20 least a couple of magnitudes lower. And if you can  
21 suggest a reactor which with some good proof can show  
22 that, then it should be pursued I believe.

23 If your metal reactor is such a reactor, I  
24 don't know. If you think that it can easily go down  
25 and it's capital investment is of a reasonable size, I

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1 think then it would be perhaps wise to start  
2 supporting this. But if it's questionable, I think  
3 the evolutionary approach would be more attractive to  
4 me --

5 UNIDENTIFIED SPEAKER: Well, sure.

6 MR. VIKTORSEN: -- because we know so  
7 much today about the operation and safety of LWRs, so  
8 why not continue to develop slowly and better.

9 MEMBER ARMIJO: Revolutionary reactors  
10 always look great, wonderful until you start working  
11 on them and then you start finding problems and you  
12 add costs and --

13 MEMBER BONACA: And, you know, I was  
14 pointing out before one bullet you have on your  
15 presentation on licensing -- if factory nuclear  
16 records tend to encourage a reduction of public  
17 spending on safety research because there is this  
18 comfort that, you know, we know everything about it, I  
19 agree. It's very important to communicate to our  
20 politicians that if you do not go away from  
21 evolutionary reactors, not light water reactors,  
22 you're opening Pandora's box. This statement is not  
23 acceptable anymore because probably you have to go  
24 back to spending that we had for light water reactors.

25 MR. VIKTORSEN: Yes.

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1 MR. VITANZA: I understand that in the  
2 U.S. NRC, there will be -- there are already or maybe  
3 there will be soon some application for gas reactor,  
4 at least one design, and I also understand one, I  
5 think it's a Toshiba liquid-soluble reactor -- so I  
6 don't know how realistic that is, but this is what I  
7 hear. And so how are we going to cope also with these  
8 systems if they're coming on the table and for which  
9 the knowledge is not there?

10 MEMBER BONACA: Well, I think that --

11 MEMBER ARMIJO: You've done it before,  
12 licensed gas reactors and where there's no knowledge,  
13 you'll do defense in-depth with other requirements.  
14 You might put a containment on a gas reactor, you  
15 know, if they approve your fuel so hot.

16 MEMBER BONACA: Okay, got it.

17 MEMBER ARMIJO: You know, there's a lot of  
18 things you can do, but I don't that's our highest  
19 priority. Our highest priority is the remaining light  
20 water reactor issues, the existing ones, the materials  
21 degradation, or emerging new phenomena that we haven't  
22 seen due to aging and all the issues with the new  
23 light water reactors, the passive systems and the new  
24 designs, digital I&C, passive safety, severe accidents  
25 for these kind of things. Then we get to GENERATION

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1 IV and fast reactors and --

2 MEMBER BONACA: I think for that one, I  
3 mean isn't there -- and is the question from Congress  
4 to know what it takes?

5 MEMBER ARMIJO: Yes. And somebody's going  
6 to tell them. But they're going to tell them and --

7 MEMBER BONACA: There is an expectation to  
8 --

9 MEMBER ARMIJO: This year.

10 MEMBER BONACA: This year?

11 MEMBER ARMIJO: That's right.

12 MR. THADANI: There is a Commission  
13 meeting coming up on this month, in two weeks, on  
14 February 20th. The topic of that meeting is advanced  
15 reactors and that is these are non-light water  
16 reactors except -- I should correct that -- it  
17 includes designs like IRIS, and so -- and they're  
18 unique, very unique designs. There is some sense out  
19 there that there may well be some applications coming  
20 in between 2010 and 2013 to the NRC. A question  
21 that's been raised has been, okay, well, how can we be  
22 ready as an agency if that were to be the case. 2010,  
23 2013 may well be 2013, 2015, 2016, but nevertheless,  
24 it is not 20 years away. We're talking about maybe  
25 within a decade or so based on the discussions that

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1 are going on.

2 And the Commission will have to then make  
3 some decisions on how to partition resources, if you  
4 will. Obviously, light water reactors are going to be  
5 around for another century or 50, 60, 70 years you  
6 would think, so they have to get the substantial  
7 fraction of the resources. But the question that  
8 they'll have to deal with is how much to invest in our  
9 light water reactors. And I think this meeting may  
10 will shed some light on really how serious the  
11 industry is. You know, it's we've heard before --

12 MEMBER ARMIJO: The investment will be the  
13 U.S. Congress? The industry isn't going to invest  
14 much.

15 MR. THADANI: Well, yes, we know that and  
16 --

17 MEMBER ARMIJO: The U.S. Congress changes  
18 its mind readily, so I just won't hold my breath. But  
19 the Commission has an obligation to give their  
20 assessment this year.

21 MR. VIKTORSEN: That would be the  
22 opportunity also to highlight these points we have had  
23 here of the need for real strong safety case -- they  
24 are going forward. Put all the burden on the NRC.

25 MR. THADANI: I mean, we can't have it all

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1 ways. We can't say we need good infrastructure; this  
2 is what good infrastructure is, but we cannot put any  
3 resources; this is a long-term effort. And when the  
4 time comes, what's the agency really going to do. So  
5 the point, in my mind, is you let the appointed  
6 officials make decisions on priorities and timing, you  
7 let the technical people tell the Commission if we  
8 have to do these things, here's what would be needed.

9 And ultimately, policy decisions would have to come  
10 from the Commission, at least in this country.

11 MR. REPUSSARD: But in an interim period,  
12 there is something, surely, which is not unreasonable  
13 to do, is to spend some resources, not too much but  
14 just to salvage and not let die completely the  
15 knowledge on false breeders, because from an --

16 UNIDENTIFIED SPEAKER: Oh, yes.

17 MR. REPUSSARD: --  
18 policy point of view, fast breeders are something  
19 purely unavoidable in the long term, and there is a  
20 lot of knowledge just in the past 30 years.

21 And to let it die completely is a  
22 guarantee that we'll have to start from scratch in 20  
23 years time in another generic. There will be nobody  
24 left. All the codes will have been running on  
25 computers which nobody will know how to use anymore

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1 and things like that. So -- and it makes sense  
2 because it's not so expensive to maintain some actions  
3 to keep it alive. And that's what we are doing  
4 already.

5 We have the perspective of for prototype -  
6 - okay, it's been a political decision, we don't.  
7 There's no design at the moment, there's -- but we  
8 have stopped -- we have decided inside the RSN to  
9 allocate some resources to salvage and to try and  
10 think, okay, what is transferrable. For example, when  
11 we continue to develop codes on light water reactors,  
12 we add this other question -- okay, don't forget the  
13 other -- the sodium reactors; could this code be  
14 adapted. This is a question we ask. And if it can  
15 be, please -- it's like when you make a building, you  
16 need -- in some countries in the Middle East, you need  
17 the iron for the next floor up, you know, so that,  
18 well, if somebody wants to build another floor, it's  
19 ready.

20 UNIDENTIFIED SPEAKER: It's already there,  
21 right.

22 MR. REPUSSARD: It's not such a bad  
23 concept.

24 MR. SCHWARTZ: Even if we don't have a  
25 firm design, we can start to work with a small group

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1 on some generic issues like the accidents or  
2 propagation of -- so less severe accidents. And that  
3 would be sufficient to start --

4 MR. REPUSSARD: I mean it's not very  
5 expensive.

6 MR. SCHWARTZ: -- the process.

7 MEMBER ARMIJO: Well, that's the first  
8 step in doing any research is accumulating the past  
9 information, reviewing it, learning about it,  
10 digesting it and then start to formulate your research  
11 plan.

12 MR. REPUSSARD: I mean we've had also the  
13 participation --

14 MEMBER ARMIJO: It's not very expensive.

15 MR. REPUSSARD: -- the debate about safety  
16 objectives for a new generation will come up and some  
17 input will be expected from our community. And if you  
18 don't have specialty, still be talking only in the  
19 very general and not very useful terms. You won't be  
20 focused.

21 CHAIR POWERS: Should we be -- are we  
22 arriving at a consensus that this should be a  
23 recommendation?

24 MR. THADANI: I would think -- my sense  
25 says, listening to all and the discussions that we've

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1 had, that some sort of state of knowledge report on  
2 these selected non-light water reactor designs --  
3 we'll include gas, I think --

4 MEMBER ARMIJO: Gas and --

5 MR. THADANI: -- is essential in the near  
6 term, and the results of that state of knowledge  
7 assessment, if you will, would or should then play a  
8 big role, as Sam was saying, in defining if you have  
9 to go further, where do you go; what are those  
10 selected areas where you want to move on. But I would  
11 say the only other dimension that it should be done in  
12 an international context.

13 MEMBER ARMIJO: That would make it more  
14 effective.

15 MR. THADANI: Yes, for liquid metal  
16 reactors, France has a whole bunch of good -- so does  
17 Japan, too. Yes.

18 CHAIR POWERS: What I'm wondering is if we  
19 should draft up a recommendation that says, okay, with  
20 respect to gas reactors, NRC has gone through a  
21 phenomena --

22 MR. THADANI: I did.

23 CHAIR POWERS: -- identification and  
24 ranking exercise --

25 MR. THADANI: Yes -- yes.

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1 CHAIR POWERS: -- and presumably done a  
2 very good job on that?

3 MR. THADANI: Yes, I think so.

4 CHAIR POWERS: And it's now is the time to  
5 take that as one input to a more international  
6 examination of what needs to be done and how it needs  
7 to be done on these issues. I mean it's an input into  
8 a discussion rather than anything definitive. But I  
9 can see us drafting that. And that the NRC then  
10 encourage the same or a similar group to go through a  
11 similar exercise with respect to the knowledge that  
12 exists on liquid metal-cooled reactors and arrive at a  
13 discussion of here are the major issues that need to  
14 be resolved sometime with the understanding that maybe  
15 it doesn't need to be done tomorrow, but it needs to  
16 be done before we get into a certification process.

17 Because once we're into an actual  
18 certification process, the people doing the  
19 certification simply are not going to wait for  
20 research results.

21 MR. THADANI: But I would certainly be  
22 careful not to delay that process, starting that  
23 process because of the concern that you lose --

24 CHAIR POWERS: Yes, it seems to me that we  
25 have a pretty good driving force right now. I mean

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1 tomorrow we're going to sit down and review some  
2 things, and that looks like that's a pretty good input  
3 on gas-cooled reactors.

4 MR. THADANI: Yes.

5 CHAIR POWERS: I mean it is an input  
6 certainly. It may not be a definitive input, but it's  
7 an input. And maybe it's a springboard to create a  
8 similar set of inputs for the gas reactors and get the  
9 process started with that.

10 MR. VITANZA: The sodium --

11 CHAIR POWERS: Yes. I mean sodium --  
12 maybe it's lined up. I'm not sure what you're doing  
13 there --

14 MEMBER ARMIJO: LMR.

15 CHAIR POWERS: I mean it seems to me if we  
16 -- I mean we have this section of our report where we  
17 equivocate right now but that's not the consensus I'm  
18 getting here. I'm getting a there's more of an  
19 imperative that's move forward. And certainly, from  
20 our own licensing authorities, they said, we're not  
21 going to wait for you. I mean they're very clear  
22 about that. They're not going to wait for research to  
23 do their certification. They're driven by other kinds  
24 of concerns, and we've already said that you don't  
25 need to have the research to do the certification.

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1 You just clap another lay of defense in-depth on top  
2 of things or something like that.

3 MEMBER ARMIJO: Yes, until you can prove,  
4 you don't do it, don't need it.

5 CHAIR POWERS: Okay. That's a useful -- I  
6 mean that's --

7 MEMBER ARMIJO: That doesn't have to be a  
8 big effort. It can be a pretty mall --

9 CHAIR POWERS: No, no, no. Then it's -- a  
10 few people just to become your experts.

11 MEMBER ARMIJO: Well, that's why we're  
12 already here.

13 CHAIR POWERS: When you -- I mean when it  
14 gets expensive is when you say, okay, here are the  
15 things that we need to do, let's do a couple of them.

16 Then it -- then the costs start to go up and you can  
17 make that decision when you think you have the  
18 resources to do it. But right now, you need to have  
19 the options in front of you. That seems like a very  
20 useful, tangible result coming from this.

21 MR. REPUSSARD: It's true. If there is  
22 some international thinking of these issues, it makes  
23 it a lot easier afterwards to say, okay, you have a  
24 set of more operational developments to do. If this  
25 is a result of joined more or less informal work, it's

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1 a lot easier to say, okay, you can basically -- we'll  
2 do this, I'm sure, because we have a global industry  
3 in front of us and we ought to think global as a  
4 response. Because I always think that, you know,  
5 safety's okay when you have a balance between the  
6 industry and the safety regulatory people. And if the  
7 industry is global, well we'd better get our act  
8 together as well, because otherwise there is much more  
9 chance of unbalance.

10 CHAIR POWERS: I think I have arrived at  
11 the time to see if there are other comments that need  
12 to be made, so Mr. Bonaca?

13 MEMBER BONACA: No, I think it was a very  
14 interesting debate on the issues. I like the  
15 organization that Said is proposing -- technical --  
16 non-technical-independent issues that we can focus on  
17 and then the technical-dependent, the separation of  
18 light water reactors technology from the rest. But I  
19 think we pretty much covered the ground I would like  
20 to see covered, so I have no further comments.

21 CHAIR POWERS: Mr. Armijo?

22 MEMBER ARMIJO: Yes, I agree with Mario's  
23 comments. I think it's been a very good meeting. I  
24 appreciate your coming here and talking to us. And I  
25 think this idea, particularly on the advanced

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1 reactors, of developing, even on a small-scale, your  
2 own expertise and to identify regulatory issues,  
3 safety issues and then working with equivalent small  
4 groups internationally to compare the questions we ask  
5 the concerns we have with the rest of the world and  
6 see if we've really covered the waterfront of safety  
7 issues. I think that's very good.

8 I think there still is -- I guess I'm a  
9 light water reactor person -- and I still think  
10 there's work to be done in emerging or even existing  
11 light water reactor current designs and materials  
12 degradation being my principal concern. But I think  
13 the advanced reactors, we talked more about them, but  
14 I think where the real issues that we have to remember  
15 is on operating reactors and the new ones that are  
16 being proposed, the ESBWR, EPR. These reactors are  
17 going to need a lot of research. And we've already  
18 covered it's whether it's digital I&C or passive  
19 system safety issues. We have to identify what we  
20 have to do pretty quick. It may be too late.

21 CHAIR POWERS: Said?

22 MEMBER ABDEL-KHALIK: I really have  
23 nothing to add except to thank our guests for a really  
24 stimulating discussion. Thank you very much.

25 CHAIR POWERS: Dennis?

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1                   MEMBER BLEY: Yes, the presentations', the  
2 discussions' done. If I could have guessed where I'd  
3 like to see it, it's pretty much where it's gone. I'd  
4 like to sneak one little particular question in if I  
5 may. Jacques, in the beginning of your talk, you went  
6 through a lot of particular potential problems in the  
7 future.

8                   And one you mentioned I've been very  
9 interested in, because I've seen some real problems in  
10 the railroad industry, and we've all seen some in the  
11 drug industries lately, this issue of multinational  
12 equipment, equipment coming from suppliers in all  
13 parts of the world. It seems like there's a lot of  
14 problems there. Is there any aspect that you thought  
15 about of research that could help deal with that or is  
16 it just an administrative control issue?

17                   MR. REPUSSARD: Well, it's both I think.  
18 The risk is that it is both, and I think I put it in  
19 the -- as part of our environment as a kind of warning  
20 bell for our expert to say if you don't think that you  
21 see one design as a -- or just one single thing which  
22 fits nicely together, because somebody else, another  
23 somewhere else will change something, then will we be  
24 able to analyze the differences. So it's more of a  
25 kind of a mental framework than a specific research

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1 program. And Michel, if you want to comment --

2 MR. SCHWARTZ: For fuel, for instance,  
3 because in France, we are used to only one kind fuel  
4 from Areva, but now we have fuels coming from  
5 Westinghouse and so on. And so we have to make  
6 reserves which is already the case for the CABRI  
7 program, using other types of fuel for instance. Or  
8 we may find other examples like that where we have  
9 simply to extend, in fact, the field of our research.

10 MR. REPUSSARD: It's the -- for me, it's  
11 also an incentive to move even more to generic  
12 thinking rather than or functional requirements rather  
13 than specific technology-related solutions, you know,  
14 expertise, because then if something changes, then you  
15 are lost if you don't have a frame which is  
16 functional. So it's for -- I don't see any strictly  
17 speaking related research program. It's just part of  
18 the environment which is going to be different from  
19 what we have known in the past, at least in France.

20 MEMBER BLEY: I don't have any good  
21 thoughts on that. I'm just worried about --

22 CHAIR POWERS: I think there are some real  
23 mechanical issues associated with the regulatory  
24 system that come up. I mean, in the past, we've  
25 intensively reviewed suppliers. Well, that becomes a

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1 good deal less feasible as your supply network becomes  
2 non-national and more disburse. And it really impacts  
3 on how you interpret Appendix B and the Quality  
4 Assurance requirements, and so I think we're going to  
5 have rethink those. But I think we rethink those in a  
6 regulatory framework and less in a research framework  
7 and --

8 MEMBER BLEY: That's probably right. I  
9 guess the things I've seen in the railroad industry  
10 that they've had real troubles with, are they certify  
11 a supplier in some countries and the Far East and  
12 think everything is set up right; they have  
13 represented it was a go there regularly. And all of a  
14 sudden, they'll start having significant problems with  
15 certain pieces of equipment, and they'll find that, in  
16 violation of all the agreements, the party they  
17 certified is getting them from one or two steps  
18 further away and they're not meeting any of the  
19 expected requirements.

20 MEMBER ARMIJO: That's a safety culture  
21 issue.

22 CHAIR POWERS: That's what I call more  
23 disperse supplier network and it's one that we've got  
24 to wrestle with. And that's why these debates on  
25 Appendix B versus ISO-9000 systems become much more

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1 interesting. Ashok, do you have any thoughts --

2 MR. THADANI: Yes, a question on this  
3 point. Under MDEP, there is actually a working group.

4 MDEP is the Multinational Design Evaluation Program.

5 There is a working group on codes and standards, and  
6 that includes not just the regulators from several  
7 countries but also includes the standards  
8 organizations from the international community. This  
9 is just the point Jacques was making that people are  
10 still trying to come to grips with how would you deal  
11 with that.

12 Is it going to be ASME standards or  
13 something else, ISO-9000? How do you deal with it.  
14 And in fact, again, it's probably going to be a multi-  
15 year effort, but at least I think they deserve a lot  
16 of credit. They've actually started working in an  
17 international way. There's a group. France is a  
18 member of that group also. So I think people at least  
19 are trying to move towards and see how would we come  
20 to this --

21 MEMBER ARMIJO: Well, that would -- you  
22 know, the industry has been dealing with that --

23 MR. THADANI: Yes.

24 MEMBER ARMIJO: -- for 40 years, and, I  
25 mean, procurement, everything from vessels in one

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1 country and assembly in another and fuel components  
2 and meeting the safety requirements of different  
3 countries. I mean I think the industry's -- the  
4 regulatory bodies could make the industry's job  
5 easier, you know, but that's not likely to happen.

6 MR. THADANI: No, no.

7 MEMBER ARMIJO: But, you know, the  
8 industry really is meeting all these various  
9 requirements and has sorted things out for materials  
10 specifications, unique requirements in Finland and  
11 Spain and Japan and it's been around for a long time.

12 MR. THADANI: Not to get the details of --  
13 there are some interesting issues of ISO-9000, for  
14 example, where the NRC was and what happened.

15 But two things -- first, I want to thank  
16 you very much. I thought, and speaking for myself, I  
17 learned a great deal from your thoughts on long-term  
18 research. You've got lots of truly outstanding ideas  
19 there and issues that you think would need attention.

20 And I know that -- I think that would be very helpful  
21 to the Committee in its deliberations, both in the  
22 near term and in the long term, because there's a  
23 continuing expectation that the ACRS will provide  
24 recommendations to the Commission. It's not just --  
25 this is not the last stage. There'll be continuing

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1 needs for that. So it's been very, very helpful.

2 Second, I want to thank you for your  
3 heroic effort. I know you flew to the U.S. from  
4 Europe yesterday and you're flying back this evening,  
5 and that's quite an undertaking. And I just think at  
6 least we're very, very fortunate that you were able to  
7 take the time and take, really, the trouble to come  
8 and talk to the subcommittee. I certainly want to  
9 thank you very much for that.

10 MR. REPUSSARD: Thanks to the carbon print  
11 of the ACRS.

12 MR. VIKTORSEN: Are we allowed to add  
13 something?

14 CHAIR POWERS: Absolutely.

15 MR. VIKTORSEN: Okay. So one area which  
16 I believe that there also should be continued research  
17 in is in safety culture. We know that safety culture  
18 can be an extremely powerful barrier if it's there, if  
19 the workforce have the same strong feeling about the  
20 importance of safety. If it's not there, we have a  
21 weak safety system.

22 And this is not only in relation to  
23 operating at your facilities. We have been approached  
24 by PBMR, for example, to assess their safety culture  
25 under the design phase. We are seeing, in Finland,

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1 problems they are having to manage all the  
2 construction, all the projects, all the consultants  
3 they have or all the people working on the projects.  
4 There are contractors, subcontractors, sub-  
5 subcontractors, etcetera.

6 And how can we promote -- probably through  
7 effective leadership -- but how can promote a strong  
8 safety culture in all these phases? Because we know  
9 how important it can build in quality. I mean part of  
10 the problem within our containments today is lack of  
11 quality or in construction. There is a need for more  
12 research on how to promote better culture in  
13 organizations.

14 So this is one suggestion that we can make  
15 also. And there are methods by the way. There are  
16 methods now to assess safety culture. I know IMPO is  
17 working with this and we are working with this with  
18 other organizations, etcetera. It's not yet maybe  
19 mature. It's just in the beginning.

20 CHAIR POWERS: We devoted some time, as a  
21 Committee, looking for quantitative metrics for safety  
22 culture. And we're surprised to discover yes, there  
23 are metrics that do correlate with safety. We've not  
24 been able to make the next step in saying okay, can we  
25 institutionalize these or make use of them. Safety

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1 culture is still a disperse concept for us and because  
2 we can't -- we don't want to trace into the area of  
3 managing facilities. And though I think we have  
4 succeeded in putting it in as part of the inspection  
5 process, but as far as quantifying it and eventually  
6 putting it into the PRA, that's a challenge that  
7 remains for the future for us. We'll say more on than  
8 human reliability aspect.

9 If there are other people who want to make  
10 closing comments, I'll give you an opportunity here.

11 (No response.)

12 CHAIR POWERS: In that regard, I'll echo  
13 the thanks for the presentations. I could not have  
14 asked for more. They were superb. They were right on  
15 target. They helped us a lot, so much so that I think  
16 we'll have to prepare something in documented form, at  
17 least for the ACRS, if not the Commission itself on  
18 this meeting. They need to be aware of it.

19 I come away with a reinforced sense that  
20 there are opportunities for international  
21 collaboration that we're not exploiting adequately  
22 right now and that we should begin to exploit those.  
23 Two that look to me as ripe for exploitation include  
24 fire and human reliability analyses. I would like to  
25 explore further the thermohydraulic as an area for

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1 collaboration.

2 I'm especially intrigued about virtual  
3 collaborations, though I recognize virtual  
4 collaborations develop only after you've done some  
5 physical collaborations. But it looks like that's  
6 something that we can exploit a lot more effectively.

7 I'm going to be intrigued to see how this top-down  
8 strategy develops, and I've asked Said to take that on  
9 as an area of focus to work with NEA in that area, and  
10 as that develops, to see if that's a productive  
11 avenue.

12 With that, I can say this has been an  
13 extremely productive session for us. And like I said,  
14 I think we'll have to prepare something in writing for  
15 this.

16 MEMBER BONACA: That so much, so that I  
17 propose that we meet in Paris now.

18 (Laughter.)

19 CHAIR POWERS: I will point out to you  
20 that you do have a meeting in Paris in October.

21 MEMBER BONACA: Yes, and this would be  
22 good opportunity for you to --

23 MR. REPUSSARD: Anyway, you're always  
24 welcome to Paris.

25 CHAIR POWERS: Well, you haven't been

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1 around me much then, or you wouldn't say that.

2 CHAIR POWERS: It's opportunity.

3 CHAIR POWERS: With that, I'll close this  
4 meeting and thank you very much.

5 (Whereupon, at 4:44 p.m., the foregoing  
6 meeting was concluded.)

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