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UNITED STATES NUCLEAR REGULATORY COMMISSION'S
ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

July 24, 2008

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

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ACRS Visit to Region III U.S. NRC Conference

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RE: JOINT PLANT OPERATIONS
AND FIRE PROTECTION

THURSDAY, JULY 24, 2008

+ + + + +

801 WARRENVILLE ROAD

LISLE, ILLINOIS

+ + + + +

8:30 a.m.

PRESENT:

ACRS:

- JOHN SIEBER
- MAITRI BANERJEE
- DENNIS BLEY
- HAROLD RAY
- SAID ABDEL-KHALIK
- OTTO MAYNARD
- CHARLES BROWN
- JOHN STETKAR
- WILLIAM SHACK
- SAM ARMIJO

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1 ACRS (CONT.)
2 SANJOY BANERJEE
3 MICHAEL CORRADINI
4 MICHAEL RYAN
5 FRANK GILLESPIE
6 CHRISTINA ANTONESCU
7 MICHAEL BENSON
8
9 REGION III:
10 MARK SATORIUS
11 JAMES CALDWELL
12 CYNTHIA PEDERSON
13 STEVE WEST
14 TOM KOZAK
15 JEFF FOLTZ
16 SARAH BAKHSH
17 GREG ROACH
18 RICK SKOKOWSKI
19 MEL HOLMBERG
20 LAURA KOZAK
21 STUART SHELDON
22
23
24
25

P R O C E E D I N G S

(8:30 A.M.)

1
2
3 MR. SIEBER: Advisory Committee on
4 Reactor Safeguards Subcommittee on Plant Operations.
5 My name is Jack Sieber, I'm Chairman of the
6 Subcommittee. And just by way of introduction, my
7 experiences have been in the area of plant
8 operations. I'm responsible for license renewal,
9 power up-rates, fire protection, things like that,
10 on the ACRS and I've been there nine years. At the
11 end of my introductory talk, I'm going to ask the
12 members to introduce themselves and give us a
13 sentence or two about their background and
14 expertise.

15 The purpose of the meeting today is to
16 discuss regional inspection and operational
17 activities. The subcommittee will hold discussions
18 with representatives of the NRC staff regarding
19 these matters. The objective is to gather
20 information, analyze relevant issues and facts, and
21 formulate proposed positions and future actions as
22 appropriate for deliberation by the full committee.
23 And today, of the 15 full committee members, we have
24 12. So, you almost have the full committee right
25 now.

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1 Maitri Banerjee is the designated
2 federal official for this meeting. The rules for
3 participation in today's meeting have been announced
4 as part of the notice of this meeting previously
5 published in the Federal Register on July 10th,
6 2008. A transcript of the meeting is being kept and
7 will be made available as stated in the Federal
8 Register notice. It is requested that speakers
9 first identify themselves and speak with sufficient
10 clarity and volume so that they can be readily
11 heard.

12 I see that we probably have a shortage
13 of microphones, so if you want, members, if you want
14 to ask a question, you can have this one here. And
15 for the benefit of the court reporter, it would be
16 good if you would state your name when you ask
17 questions and say that you're from the ACRS so that
18 we can make sure that the record is correct.

19 On behalf of the ACRS, I appreciate the
20 efforts that Region III and the licensee that we
21 visited yesterday, which was Exelon at Braidwood,
22 have put so much energy into our visit. I've been
23 here several times before, both on the ACRS and as a
24 licensee representative. And I know that today's
25 meeting will be very worthwhile for the full

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1 committee.

2 What I'd like to do now is to have the
3 members introduce themselves and give a sentence or
4 two about their areas of expertise. And I'd like to
5 start with Dennis Bley.

6 MR. BLEY: Hi, good morning. I'm Dennis
7 Bley. I've been on the committee since last fall.
8 I had some operating experience but that was a long
9 time ago in the nuclear navy. I'm a nuclear
10 engineer and an electrical engineer. And for the
11 past 35 years, I've been involved in probabilistic
12 risk assessment with the nuclear industry and some
13 others as well.

14 MR. RAY: I'm Harold Ray. I just became
15 a member this year. I was for 20 years a chief
16 nuclear officer at a licensed facility out in
17 California. Before that, I did serve some time with
18 the Atomic Energy Commission as a reactor engineer.

19 MR. ABDEL-KHALIK: I'm Said Abdel-
20 Khalik. I'm a professor of nuclear engineering at
21 Georgia Tech. I've been on the committee for two
22 years. My area of expertise is thermo-hydraulics.

23 (Brief discussion about
24 microphones.)

25 MR. MAYNARD: I'll try and then we'll

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1 see. My name is Otto Maynard. I've been on the
2 ACRS for about two and a half years. Prior to that,
3 I retired from Wolf Creek Nuclear Operating
4 Corporation where I was the CEO and also an SRO
5 licensee in the operating division.

6 MR. BROWN: I'm Charlie Brown. I am a
7 newbie, sworn in just in May so this is my third
8 month. My experience is 35 years in the naval
9 nuclear program which, all of it was in the reactor
10 implementation control protection system and the
11 electrical, reactor electrical systems. I've been
12 consulting with the navy for the last eight years
13 when I retired. And I have 22 years doing digital
14 implementation control for the naval consulting
15 prior to my retirement.

16 MR. STETKAR: My name is John Stetkar.
17 I've been on the committee since September of last
18 year, so I'm relatively new also. I'm currently a
19 consultant primarily in the area of risk assessment,
20 probabilistic risk assessment. I have a background
21 in also electrical engineering, and in a previous
22 life I was a licensed shift supervisor at the Zion
23 Station actually. I'm familiar with the area here
24 anyway.

25 MR. SHACK: I'm Bill Shack. I have been

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1 on the committee for 15 years. I've worked for 33
2 years at Argonne National Lab, retired last year and
3 I'm interested in materials --

4 MR. ARMINO: I'm Sam Armijo. I've been
5 on the committee a little over two years. I retired
6 from General Electric about ten years ago where I
7 was responsible for the nuclear fuel business. My
8 background experience technically is in materials,
9 water chemistry, nuclear fuels and advanced reactor
10 systems.

11 MR. BANERJEE: I'm Sanjoy Banerjee. I'm
12 a professor at the City University of New York. I
13 was previously for 30 years with the University of
14 California. I've been on the committee for about
15 two years, a little bit more, a consultant for five
16 before. And I'm interested primarily in thermal
17 hydraulic --

18 MR. CORRADINI: My name is Mike
19 Corradini. I'm with UW Madison just north of here,
20 again nuclear engineering, chair of the department.
21 I've been on the committee for two years. My area
22 is multi-phase flow and reactor safety.

23 MR. RYAN: Good morning. I'm Michael
24 Ryan. I'm the newest member of the ACRS. I
25 previously served on the Advisory Committee on

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1 Nuclear Waste & Materials since 2002 and three years
2 as chairman of the committee. My area of interest
3 is health physics, environmental performance,
4 environmental monitoring, and radioactive waste
5 management.

6 MR. GILLESPIE: Hi, Jim.

7 MR. CALDWELL: Frank.

8 MR. GILLESPIE: That's it. You know who
9 I am.

10 MS. ANTONESCU: I'm Christina Antonescu.
11 I'm an ACRS staff engineer and I support the -- of
12 the committee.

13 MR. BENSON: I'm Michael Benson, I'm a
14 staff engineer with ACRS and I'm interested in --

15 MR. CALDWELL: Frank thinks because he's
16 retired that he's not --

17 MR. GILLESPIE: Well, no, it's just that
18 everyone already --

19 MS. BANERJEE: I'm Maitri Banerjee. I'm
20 a senior staff engineer for ACRS and I support the
21 operations of the committee.

22 MR. CALDWELL: Okay. I'll let the folks
23 introduce themselves up here.

24 MR. SATORIUS: Mark Satorius, I'm the
25 Deputy Regional Administrator here in Region III.

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1 I've been in Region III about three and a half
2 years; before that, Region IV for a year or so; and
3 then, headquarters for about ten years.

4 MS. PEDERSON: Good morning. I'm Cindy
5 Pederson. I'm Director of Division of Reactor
6 Projects. And I have been 20 plus years here with
7 Region III and have managed all three of the
8 technical divisions. Prior to that, earlier on I
9 was resident inspector.

10 MR. WEST: I'm Steven West. I'm the
11 Director of Division of Reactor Safety here in
12 Region III. I spent about 22 or so years in
13 headquarters in NRR working in the areas of fire
14 protection, license renewal, risk informed
15 initiatives, a bunch of other things, and came here
16 to Region III about three years ago, started in
17 Division of Reactor Projects where Cindy is, and I'm
18 now in Division of Reactor Safety the last year or
19 so.

20 MR. CALDWELL: We have a couple of
21 people in the audience. Tom has been coordinating,
22 Tom Kozak is our lead for the tech support services
23 team. So, thank him, he set all this up. So, we
24 appreciate that. And Julio and Dave Hills, if you'd
25 introduce yourselves.

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1 MR. LARA: Good morning. My name is
2 Julio Lara. I'm one of the engineering branch
3 chiefs here in the Division of Reactor Safety,
4 primarily responsible for electrical systems and
5 fire protection.

6 MR. HILLS: And my name is Dave Hills.
7 I'm also an engineering branch chief in the Division
8 of Reactor Safety in Region III, primarily
9 responsible for structural materials and engineering
10 division. I've been with the agency and Region III
11 about 24 years.

12 MR. CALDWELL: Well, good morning. I
13 appreciate you guys going all the way out here to
14 Chicago and I hope your visit to Byron yesterday --
15 I mean Braidwood. I get them mixed up. Just
16 listening to all the expertise in this room, I'm
17 sure the agency has a lot of jobs open right now,
18 especially in all these fields.

19 I do welcome you to Region III and I
20 hope today you will, the one message I want you to
21 get of today is that folks here take a lot of pride
22 in focusing on our mission, the public safety
23 mission. That's our primary focus. But we are also
24 focused on ourselves and the relationship in the
25 environment here in the Region. And we want people

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1 to be proud of what they do because what they do is
2 important, and we want to have an environment here
3 that they enjoy as well coming to work. That is
4 something important in enjoying what they do.

5 And if you see the mission and vision,
6 our vision is on the, you have it in your book, but
7 the vision is focused on, the tag on is safety plus
8 inclusion plus infrastructure. Basically, our focus
9 is on safety. Inclusion is the part that we talk
10 about the environment and how we treat each other
11 and the focus on the environment and the Region
12 itself. And infrastructure is making sure we have
13 the procedures and processes and all the tools
14 necessary to be able to do our job. So, these are
15 our focus areas.

16 I know you've seen the agenda. We have
17 talked for days on what we do in this Region, so,
18 and we only have today so we're going to try to hit
19 the highlights and hopefully we'll be able to answer
20 any questions that you have about the things that
21 we're doing here. Again, we're very proud of what
22 we do in this Region. We're very focused on what we
23 do. And I believe we've been very successful.

24 I've been in this Region for, well, I've
25 been in the agency for 24 years and the federal

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1 government for almost 32 years. And I've been in
2 this Region for about 13 years. So, I was in the
3 Materials Group for a while and then Division of
4 Reactor Projects, the FDRA and RA. And this is the
5 longest place I've ever lived since I was in high
6 school.

7 So, we have a lot of good people here
8 and hopefully the message to get across today is
9 what we're focusing on, and that's public safety.
10 So, I'll turn it over to Mark Satorius. Mark is
11 going to talk about organization and knowledge
12 management project.

13 MR. SATORIUS: I'd like to take a few
14 minutes to just familiarize you with how a region is
15 put together. I know that you travel on to a
16 different region each year and there are a lot of
17 changes. But I think it's worth spending a few
18 minutes just to compare and contrast our region
19 together with the other regions because there are
20 some small differences, especially with Region II
21 having all new facilities as well having the
22 construction in the new building, a focus that
23 Region II has.

24 And also, I'm going to touch on
25 knowledge management as reflected in some of the

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1 initiatives that we've taken here within Region III.
2 And also, give you some demonstrations in showing
3 you some of the things that we're doing here at
4 Region III that you may not see in other regions.

5 Just real briefly, this is the
6 geographical area that constitutes NRC's Region III.
7 We're in Chicago which is fairly centrally located.
8 We have 16 reactor facilities that we regulate. And
9 Missouri is kind of an interesting thing to show
10 here as part of our region which it is from a
11 materials standpoint. Missouri, Michigan and
12 Indiana are the states that are not agreement
13 states, meaning those are states that we license and
14 inspect the licensees from a material perspective in
15 those three states.

16 About like eight or ten years ago,
17 Region V was collapsed into Region IV. There was
18 some movement of responsibility for reactor plants.
19 Callaway which was then traditionally a Region III
20 reactor facility was moved to Region IV which made a
21 lot of sense because Wolf Creek and Callaway are
22 carbon copies except it's 180 degrees out in the
23 other one if I remember right. And also, there were
24 some tradeoffs done with Region II to kind of
25 equalize the reactor program. So, Missouri is our

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1 state from a materials perspective.

2 This our basic regional layout and
3 organization. And this is, like I said, pretty much
4 standard throughout the whole regions with the
5 exception that Region II does not have a Division of
6 Nuclear Materials Safety. Those non-agreement
7 states in the traditional Region II area are covered
8 by Region I. So, Region I's materials covers
9 essentially the entire East Coast of the United
10 States.

11 Region II though does have a separate
12 division and I don't know the acronym, but it's a
13 division that has oversight for the fuel cycle, both
14 the facilities at Honeywell which is in Southern
15 Illinois as well as Paducah which is in Kentucky,
16 and also fuel fabrication which is located in
17 several places throughout the country. And then
18 also, in addition to the four line divisions, three
19 of which called technical divisions and the other
20 one is our resource management division. We also
21 have some folks that report directly to the Regional
22 Administrator's office so he is like our state
23 liaison officer who works closely with the state and
24 also other members in the federal family which is
25 EVA during an incident response and other normal

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1 activities. Also, regional counsel and all the
2 regions have an enforcement staff that coordinates
3 enforcement activities and investigatory activities
4 within the region's purview.

5 And I think as we're going through my
6 presentation, if you have any questions, it might
7 just be, just go ahead and ask them as we're going
8 through because I'm going to cover several different
9 topics. It would probably be better if you have a
10 question just to go ahead and ask it as I'm going
11 through my presentation.

12 I'm not going to go into a lot of detail
13 into the Division of Reactor Projects or the
14 Division of Reactor Safety because Cindy and Steve
15 are going to have a presentation shortly after mine.
16 So, they'll cover that in a little bit more depth.
17 But I will just point out that we have six branches
18 in DRP and you can see the division of plants down
19 there. Those are done either, for several different
20 reasons. Davis-Besse and Perry happen to be both
21 First Energy plants, so the count of licensee with
22 Branch 1, Clinton, Dresden and Quad Cities are all
23 Exelon plants and all BWR. So, we'll group them
24 typically based on licensees and a lot of times in
25 triple S interest.

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1 We do alter this and have in the past.
2 When I first came to Region III about three and a
3 half years ago, at that time we had two plants,
4 Point Beach and Perry, that were accounted for in
5 the action matrix. And as all you folks are aware,
6 those are plants that are in your heightened
7 awareness. There's an increased inspection activity
8 to take place at those facilities. So, we have in
9 the past, and I believe when I was in Region IV we
10 did the same with Cooper, and we're doing the same
11 currently with Palo Verde, that these plants, we've
12 carved them off into a separate branch where we have
13 a branch chief that is closely associated with that
14 plant and that individual plan, the inspections and
15 the recovery phase for that licensee as they
16 undertake initiatives to improve their performance
17 and work themselves out of column 4 in the action
18 matrix to the left.

19 So, we are flexible which means that
20 somebody will, some branch chief will end up with
21 four plants for a period of time so that he can free
22 up a body to provide individual focus.

23 MR. CORRADINI: I just had a question
24 about the organization. I was looking at this, so
25 we tend to put boilers together with P's? Or how do

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1 you arrange it? Is it more technology or just
2 geographical? Because I notice Beach and Kewaunee
3 are together but yet now they are two different
4 owners but there are two BWR's. How do you --

5 MR. SATORIUS: Well, and that
6 arrangement, they used to both be in NMC.

7 MR. CORRADINI: Right.

8 MR. SATORIUS: And with that break
9 apart, they're both two -- they're close so that the
10 resident inspectors, you know, they would share
11 resources back and forth somewhat anyhow, so it
12 just, we left it like that.

13 MR. CORRADINI: So, it tends to be
14 geographical more than anything else?

15 MR. SATORIUS: Well, it tends to be a
16 little bit of everything. It tends to, it's kind of
17 a mix.

18 MR. CORRADINI: Oh, I'm sorry, I should
19 identify myself. Corradini, ACRS. Sorry.

20 MR. SATORIUS: So, it's kind of a little
21 of both. If we can do it and it works
22 geographically and it just so happens like the
23 Davis-Besse and Perry, that's sort of geographic and
24 besides they're First Energy so that makes sense.
25 So, I hope I answered your question.

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1 MR. CORRADINI: No, you did. You did.
2 I just was trying to understand, the way you
3 mentioned it, I would understand if people went with
4 the plants -- into an action into some similar state
5 of awareness and inspection they would move, but it
6 sounds like it can be partly technology, partly
7 geographic.

8 MR. SATORIUS: That's correct. And real
9 quickly, I'll touch upon the technical support staff
10 which Tom Kozak was introduced as the lead for that
11 organization. They do a lot of the operating
12 experience activities. They do a lot of the metric
13 reviews to make sure that we're getting our reports
14 done on time, that the quality is high, things such
15 as that.

16 The Division of Reactor Safety, you can
17 see, you know, we don't get real creative with the
18 way we describe our engineering branch. It's Branch
19 1, 2 and 3, but that's done for a reason. It's
20 because of inconsistency amongst the regions because
21 at one point in time the DRS organizations didn't
22 look a lot alike. They all performed the same
23 activities from an inspection perspective, but it's
24 nothing like congruity.

25 So, we made them similarly but they have

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1 different focuses, like Dave Hills mentioned, one of
2 their focus is mechanical engineering. They do a
3 lot of the structural material and from an ROP
4 perspective, they do a lot of the in-service
5 inspection type of reviews of licensees, outage type
6 inspections. And also, they'll do the modifications
7 and 5059 inspections which are one of our larger
8 inspections.

9 Branch 2 also focuses on mechanical
10 engineering, but they focus more on, I guess the
11 best way to describe it is Branch 2 is the core
12 branch for the largest inspection that we perform
13 which is the CDBI which is now a triennial
14 inspection. And it's a three-week long inspection,
15 it's a very comprehensive inspection of an
16 engineer's license for engineering mobilization.

17 And then, Branch 3 focuses on fire
18 protection, new reactors and electrical. And their
19 focus is primarily the triennial department
20 inspection. That's the largest key inspection that
21 they're responsible for.

22 And then, Operations and the two Plants
23 were organizations that support security and breach
24 protection emergency response. And we've been very
25 fortunate here in Region III, we have three senior

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1 reactor analysts which are a very important part of
2 the ROP. And we've had, for the three and a half
3 years I've been here, we've had the same three
4 SRA's. And I think -- those are positions that did
5 not see, at least in the beginning did not see a
6 lot of stability but there's a lot of movement in
7 there. Those are very capable people and they
8 oftentimes would barely get through the program and
9 they'd be taxed with another job of greater
10 responsibility.

11 MR. BANERJEE: What sort of problems
12 would they tackle, the senior reactor analysts?
13 Banerjee, ACRS, Sanjoy Banerjee.

14 MR. SATORIUS: I think your question was
15 what kind of problems do they tackle?

16 MR. BANERJEE: Yes.

17 MR. SATORIUS: We use them in a variety
18 of ways. One of the major ways is in the risk
19 informed reactor oversight process which when
20 performance issues are identified, the findings can
21 be reported, an analysis of where those performance
22 issues which you put in this perspective, whether
23 they're performance, there's inspection findings
24 that are green in nature or white or yellow or red.
25 So, they provide the insights that give us a measure

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1 of how safety significant from a risk perspective
2 problems are at the plant that we identify during an
3 inspection.

4 MR. BANERJEE: Can you give me an
5 example?

6 MR. RYAN: So, they're PRAP, is that
7 right?

8 MR. SATORIUS: That's right. That's
9 exactly right, they're PRAP.

10 MS. PEDERSON: We'll be discussing an
11 example, this is Cindy Pederson, we'll be discussing
12 an example this afternoon regarding Byron. And
13 we're going to have one of the SRA's come and
14 discuss it. That might be a helpful --

15 MR. WEST: Actually we'll have a couple
16 of SRA's down here.

17 MR. SATORIUS: Yes, there will be, there
18 is, we have what we call site actuals that we're
19 actually going through in the afternoon, some
20 specific events that we have dealt with recently in
21 the last year or so. And I think we'll cover that
22 pretty thoroughly at that time.

23 MR. RAY: This is Harold Ray. Will that
24 include the tritium leak at Braidwood?

25 MR. SATORIUS: Yes, it will.

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1 MR. RAY: And any lessons learned out of
2 that?

3 MR. SATORIUS: Yes, it will. And I know
4 that you all had an opportunity to see, you know, I
5 guess what I would characterize as quite an
6 extensive reaction by the licensee in dealing with
7 that tritium. Sir?

8 MR. ARMIJO: Sam Armijo. Who handles
9 reported -- issues? Or have all the channel bowing
10 -- is that project by project or is it through the
11 engineering staff?

12 MR. SATORIUS: I would say project by
13 project. We get a lot of help from, we don't have a
14 lot of expertise as far as folks with a tremendous
15 amount of experience in that area. We get a lot of
16 expertise help from headquarters. And that's one of
17 the things that probably now is as good a time as
18 any, I was going to mention it later, is that we get
19 extensive back and forth between our inspection
20 resources and the resources that are located back in
21 NRR head offices, and especially for issues such as
22 that.

23 And channel bowing is one that is
24 interesting because issues of LaSalle in this Region
25 concerning the channel bowing of that kind, that we

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1 used our friends in the NRR to help us as the
2 licensee deals with that and so we understand the
3 directions that they're headed.

4 MR. BANERJEE: Do you have a formal
5 process that you contact NRR for help and --

6 MR. SATORIUS: Yes, there is a formal
7 process and there's also informal. And it's kind of
8 a, there is no hard line that's, okay, now we need
9 to go formal because we'll have general
10 conversations back and forth on a daily basis where
11 NRR is tracking issues that are occurring at each of
12 the four regions. And those will take place on a
13 staff level almost on a continuous basis where we're
14 talking back and forth.

15 But if something becomes a little more
16 complicated where it's going to require a lot more
17 resources and a lot more research, there is a
18 technical, TIA, technical --

19 MS. PEDERSON: Task interface agreement.

20 MR. SATORIUS: Task interface agreement
21 that is a formal document where we will lay out an
22 issue that the region has and really doesn't have
23 the resources to be able to come to -- line. And
24 we'll task it to NRR and then they will staff it.
25 And then those hours could be charged appropriately

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1 to the specific task. And then they come back to us
2 with their conclusion on how this matter should be
3 dealt with through the regulatory perspective.

4 MR. BANERJEE: And also at the other
5 end, what is the relationship with the resident and
6 the -- how does that --

7 MR. SATORIUS: The resident inspectors,
8 we just had it about an hour ago, we have a daily
9 8:15 meeting and we're tied in, we have video
10 teleconference with the project management staff in
11 headquarters in NRR. There's an individual in NRR
12 that is assigned to each plant, and that is for the
13 purpose of licensing, you know, accepting license
14 amendments, processing license amendments. And
15 they're like the tie to the plant from headquarters.

16 They tie in to that status call as we
17 refer to it at 8:15. And during that meeting we go
18 through each of the DRP projects, branch chiefs, and
19 they will give the plant status whether the plants
20 are at full power and they have certain tech spec
21 issue that they're into that is giving them a
22 condition for operation that they have to -- the
23 plant or shut the plant down. It's essentially just
24 status of the plant, what's going on at the plant.
25 And that's discussed everyday at 8:15 and

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1 headquarters is tied in from the projects
2 perspective so that they can keep their finger on
3 the pulse of what's happening with the plants here
4 in the regions.

5 So, the resident inspectors have a daily
6 call early with their branch chiefs and report the
7 status of that plant.

8 MS. PEDERSON: And often, the project
9 managers from NRR participate on that earlier call.
10 And so, there's another opportunity for discussion
11 and dialogue as well as these things come up through
12 the day.

13 MR. SHACK: So, that call is a one-on-
14 one call that you and the resident inspector --

15 MR. SATORIUS: It's the branch chief and
16 all of his residents. So, I think as you saw the
17 earlier slide, all the branches have two or three
18 plants. Those three plants will have their own
19 bridge call and that happens anywhere, it depends,
20 from 7:15 to a quarter to 8:00 and they discuss
21 status.

22 MR. CALDWELL: Jim Caldwell. Our
23 relationship with NRR, it's one reactor program so
24 we do have some formal tools so they can charge time
25 to the type of work that they do. But we

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1 communicate with NRR, they communicate with us on a
2 regular basis about issues. And like the channel
3 bowing issue, that wouldn't be, that's more of a
4 generic issue. And NRR will take the generic issues
5 and work on it for whatever communication and
6 actions we want to take across the country. If it's
7 a specific plant issue, then we'll talk about that
8 specific plant.

9 But it's a collaboration. We work
10 together and talk with those folks all. There is
11 not a barrier between us and the headquarters
12 office.

13 MR. BANERJEE: Let me ask a question
14 that, with this sump screen, GSI 191, there's a lot
15 of -- screen made for these plants it seems like.
16 And the resident inspector who does the sort of due
17 diligence to show that everything is occurring as
18 the design said to do it right, how is this then
19 interfaced to NRR who is ultimately responsible for
20 resolving GSI 191? I'm trying to understand the
21 steps that are in this process?

22 MR. SATORIUS: Is that something you
23 were going to discuss?

24 MR. WEST: I can discuss it now. This
25 is Steven West, DRS. Actually there are several

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1 things that are going on kind of in parallel or in
2 series -- what the status of the plant. But the
3 resident inspectors are performing a part of the
4 review of the modifications that are done by the
5 licensees. Everything they do is reported in an
6 inspection report so everything is documented.

7 In addition, we have DRS inspectors that
8 are --

9 MR. BANERJEE: I'm sorry, I didn't hear
10 --

11 MR. WEST: We also, so we have the
12 resident inspectors that are doing part of the
13 review. We also have inspectors in my division, in
14 DRS, that are doing another part of the review.
15 It's more of the documentation and calculations type
16 of review. And also, headquarters is involved in
17 the review itself, it's reviewing some of the plant
18 specifics and also the generic aspects of the
19 issues.

20 And there's a lot of, Mark had talked
21 about a lot of interaction between our staff here in
22 the Region and the staff in headquarters. And
23 there's also interactions between all the regions
24 and headquarters folks that are involved in the
25 issues. So, there's a lot of exchange of

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1 information, both formal documentation through the
2 work we're doing, through inspection, through the
3 reviews that headquarters is doing and through the
4 discussion of issues that are coming up.

5 MR. BANERJEE: Is it clear, the division
6 of responsibility in this to ensure nothing falls
7 between the cracks?

8 MR. WEST: It's fairly clear because a
9 lot of it is controlled through inspection
10 procedures, temporary instructions, the type of
11 inspection procedure, generic communications. And
12 headquarters has generic communications review plans
13 that they follow. They make sure that they capture
14 all aspects of the generic issue and what the
15 licensee is supposed to do and what we're supposed
16 to do. So, it's fairly well controlled and that's
17 pretty typical for a generic issue.

18 We'll be talking about some other issues
19 like that later today this afternoon.

20 MR. MAYNARD: Otto Maynard. Just a
21 quick question for the GSI-191. You actually own
22 the sign-off that a plant is meeting the
23 requirements, is that the headquarters or is that
24 the region?

25 MR. WEST: Well, the headquarters will

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1 be, at the end of their process, they will be
2 writing a document that says a generic issue has
3 been completed. But then it will rely on their own
4 inputs and inputs they get from the regions.

5 MR. MAYNARD: But for a specific plant?

6 MR. WEST: For a specific plant, we will
7 document the portions of the review that we're
8 responsible for based on inspection reports. And
9 we'll be signing out inspection reports that
10 document the review and say this is complete to our
11 satisfaction.

12 MR. SIEBER: You basically cover the
13 construction and installation to make sure that it
14 matches the design documents which are the basis for
15 NRR's decision as to whether it's okay or not. On
16 the other, with GSI-191, all the testing is done and
17 the licensees are installing the equipment. And I
18 think that more has to be done in 191 space before
19 everybody can sign off on it.

20 MR. WEST: This is Steve West. There
21 are still some testing going on, largely in the
22 chemical effects. And that's, as I said, still
23 ongoing. So, the results of that testing and I
24 think the tests have shown some additional work is
25 needed so they're going back to into additional

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1 work. But it will impact the ultimate resolution of
2 the issue overall.

3 MR. SIEBER: And this will have impact
4 on BWR's I'm sure.

5 MR. WEST: I've heard that headquarters
6 is going to re-look at BWR's, yes.

7 MR. SIEBER: Well, there's a lot of new
8 information now.

9 MR. WEST: Right.

10 MR. SIEBER: That wasn't there when the
11 BWR's were doing --

12 MR. WEST: Exactly. I mean, that would
13 be part of our operating experience program. When
14 we get new information, we do go back. And even if
15 an issue has been looked at before and closed out,
16 we may re-look at it based on our operating
17 experience.

18 MR. SIEBER: That's right.

19 MR. CALDWELL: Just to, Jim Caldwell,
20 just to add one thing. This is, you know, this is
21 not unlike any other issue that licensees have
22 designs that licensees have to implement. It's
23 their responsibility to meet whatever criteria they
24 have to meet to make it successful. They have
25 communicated to headquarters what their commitments

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1 are including the chemical testing. And when the
2 chemical testing is not satisfactory, they have to
3 tell headquarters and we get informed.

4 What we do is we have the boots on the
5 ground so to speak. We get to go look at the stuff
6 that they have said they have committed to do and we
7 get to see if they are following their design. But
8 ultimately, they are responsible and then
9 headquarters will look to see that it looks
10 reasonable. And we'll go out and make sure it's
11 been implemented like they said they would. And we
12 document that, as Steve said, in our inspection
13 reports and ultimately headquarters has to close out
14 the generic safety issue.

15 MR. SATORIUS: Okay. I'll go ahead and
16 move on. The third technical division is the
17 Division of Nuclear Material Safety. And I know the
18 committee here is primarily focused on reactor
19 matters but this division and the Decommissioning
20 Branch is responsible for inspecting independent
21 spent fuel storage facilities and we are concerned
22 with their construction and their operation. We
23 have ten of those installed and I know you're going
24 to get a presentation by that later in the morning
25 so I'll just go ahead and move on.

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1 I want to talk a little bit about
2 knowledge transfer and knowledge management. This
3 is an area where I think as the agency has matured
4 in the last, I'll just say eight or ten years, and a
5 number of baby rumors are getting to the point,
6 well, it's happening throughout our nation. A lot
7 of folks are hitting the retirement age and what are
8 we going to do to try and capture some of the
9 knowledge that has been gathered over many years
10 that those folks have been involved with agency
11 activities.

12 When you look at statistics like there
13 are 50 or 60 percent agency staff that's either
14 eligible or within five years will be eligible to
15 retire, it makes one
16 pause --

17 MR. SHACK: Is that roughly true for the
18 Region here also?

19 MR. SATORIUS: I think it's, you know, I
20 don't know. I don't think, we're not quite that old
21 out here.

22 MS. PEDERSON: We just like to think so.

23 SPEAKER: Speak for yourself.

24 SPEAKER: We're young at heart.

25 MR. SATORIUS: But I think it pretty

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1 much does follow that, you know, we're seeing about
2 the normal amount of retirements here but, you know,
3 time marches on. And so, the agency has taken a
4 very serious approach, I'll jump down to this last
5 bullet, there's a knowledge management steering
6 committee that is being developed. It's chaired by
7 Marty Rogelio and it meets periodically. It
8 consists of all the officers, deputy directors and
9 regional administrators to look at corporately how
10 we should deal with knowledge management and to
11 support and kind of carry the standard for agency
12 activities with knowledge management and crunching
13 back and forth on what various offices are doing and
14 what various regions are doing.

15 One of the things that hampered us a
16 little bit, it's not until next year we're actually
17 getting budgeted resources to be able to, so we're
18 kind of taking it out of hide to get ourselves up
19 and running and started. You know, there's a lot of
20 infrastructure that's pretty much in place already.
21 I've got a couple of things that just happen to be
22 Region III inputs to the corporate knowledge
23 management, and one is, this is a brochure.

24 It's a D Reg Brochure Number 0326, it's
25 the NRC Inspector Field Observation Best Practices.

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1 It's got a lot of the hard learned things that we
2 don't necessarily get in a qualification program but
3 are very, very useful for inspectors in the field.
4 This was, essentially was a regional type guidance
5 document that got pulled into an agency.

6 More recently, and this is still a
7 draft, Julio tells me it's going to the printers,
8 it's an engineering design control quick reference
9 guide for NRC inspectors. This will be published,
10 this was the instruction manual that we use within
11 the region that was looked upon as regular practice.
12 So, that's an agency initiative now. Yes, sir?

13 MR. CORRADINI: Corradini, ACRS. I
14 guess I'm kind of curious about this because I think
15 I know what you're after. So, is it more personnel
16 in terms of how you want to properly mentor the
17 young hires to get to know what the more mature
18 folks know in terms of essentially a skills tool
19 set? Is it information about the reactors? What
20 exactly are you focusing on? What sorts of, I guess
21 I'm still, I heard this talked about at the
22 headquarters. I'm still struggling to understand, I
23 thought it was more the former. Is it both?

24 MR. SATORIUS: It is more, I'm saying it
25 is more the former but actually it's a --

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1 distinction. it's the passing of knowledge from one
2 generation to the next. You know, those hard
3 lessons that one learns in life as for, in a
4 profession issue go through the learning process.
5 And also, more formalized as well, so it's the
6 general passing of knowledge I would say.

7 MR. CORRADINI: How do you use retired
8 NRC employees? For example, you have individuals
9 who are former EDO's, former directors like, the one
10 that I'm thinking of is Bob Benaro, I ran into him
11 in other venues. Do you bring back retired NRC
12 folks essentially into the regions or into
13 headquarters to almost be, I want to say senior
14 folks to kind of look and say you're missing this?
15 Because to me this is an important thing and I'm
16 curious how you use all the mature folks that have
17 left but yet are fairly active in their own
18 professional careers. Is that part of it?

19 MR. SATORIUS: That's a part of it. I
20 know that Region II recently had Frank Varalla.

21 MR. CORRADINI: Right.

22 MR. SATORIUS: They brought him down to
23 provide some perspectives on a certain activity that
24 he did have experience with during his career. So,
25 there are pieces of that that are also a part of

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1 this overall initiative.

2 I think we're set for a photo op in
3 about 10 or 15 minutes. So, we're going to go ahead
4 and move through.

5 So, the Region III knowledge management
6 focus, we've decided that we would focus on about
7 three or four things to begin with as we got our
8 program off the ground. We have had in the past a
9 bi-weekly knowledge transfer/ training session for
10 the NSPDP. Those are essentially our college
11 students that we brought on board. That acronym
12 stands for the Nuclear Safety Professional
13 Development Program, people we typically call
14 interns, the new hires that we bring right out of
15 school.

16 We have had a bi-weekly knowledge
17 management training activity for NSPDP peers, new
18 hires and other interested staff. We restructured
19 that. And the next slide will give you a little bit
20 of an example of how we've restructured that. And
21 you'll see some of the topics that are covered in
22 that.

23 We want to develop a Region III
24 knowledge management web site. This will
25 essentially be a link for Region III web site. And

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1 as these web sites are constructed, there's a lot of
2 knowledge management type information out there in
3 various places, now that will essentially be the
4 pointer that will point you to the various places
5 with links. We have hired a summer student who is
6 in college in his senior year next year who is
7 helping us with that. We have a number of them but
8 we have one in particular who is helping us with
9 that web site.

10 We want to develop some sort of
11 mechanism that was interesting, that would capture
12 one's attention and be valuable that would capture
13 training presentations. And I have an example of
14 that that I'm going to show you on the next slide.
15 I'm going to, once I've got this underway, and then
16 capture additional in-house and scheduled training
17 through the divisional training and branch training
18 or those sort of activities.

19 This is the biweekly knowledge
20 management/knowledge transfer training. And what
21 we've done is similar to what a lot of reactor
22 plants do and maintenance organization, they will
23 set up a nine-week, they do it -- so a nine-week or
24 an eight-week, however the configuration is, of an
25 outage scheduling or maintenance scheduling or

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1 operator training. And we've just hit 20-week
2 because we wanted to do it twice a year, so instead
3 of doing 26 weeks, we've got holidays and others.
4 So, essentially this 20-week, it's a long 20 weeks,
5 it goes on to six months, and after you accomplish
6 one, you start it again because we have new hires
7 coming in constantly.

8 And it covers topics like, you know, 10
9 CFR Part 50 or the design control agreement states
10 programs. And it provides knowledge transfer to
11 these new employees that will bring them up to speed
12 to what these agencies' activities are, particularly
13 for a regional focus.

14 MR. CORRADINI: Do you get feedback from
15 the trainees about how that, Corradini, ACRS, do you
16 get feedback from the trainees about how they like
17 it? In other words, to put it roughly, in today's
18 world the kids like to talk to each other. Do you
19 set up a blog so you can actually get them to tell
20 you how it is?

21 MR. SATORIUS: It's interesting you
22 should mention that because that is the focus, and
23 you said it right because young people do, they're
24 very familiar and very comfortable with these sorts
25 of things. And they feel very much at ease in

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1 opening their soul so to speak in some of these
2 things. And so, that was, creating a blog within
3 our knowledge management web page for individuals to
4 be able to communicate with each other is one of the
5 things that we intend to do as well. So, it's an
6 under construction project I guess you could say.
7 And at our regional knowledge management council, we
8 have gotten some of our new employees because they
9 do bring interesting insights to the table.

10 MR. CORRADINI: So, what I want to ask
11 you that all the students come to me about, so the
12 other thing that is done very much at the university
13 stage is can actually start a Wiki if you know what
14 it is. Essentially you require the employees to
15 essentially fill in the knowledge themselves by
16 building a knowledge base and use this Wiki software
17 such that you can actually put things in and --

18 MR. SATORIUS: How do you spell that,
19 sir? Wiki, how do you spell that?

20 MR. CORRADINI: It's W-i-k-i.

21 MR. SATORIUS: Oh, oh.

22 MR. CORRADINI: It's essentially a
23 software technique where you essentially can build,
24 well, Wikipedia was built that way. But basically
25 it's a software technique where you actually have

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1 people put in information. You can then essentially
2 have senior people look at it and make sure they
3 didn't just invent it.

4 MR. SATORIUS: Right.

5 MR. CORRADINI: Like the second law in
6 reverse, God forbid, or something. But then you
7 actually get the people's energies to build the
8 information. And these students, again, once again
9 I'm dealing with younger people, really like to do
10 this. And you get all sorts of out-of-time effort
11 infusing information in. So, it's just a thought.

12 MR. SATORIUS: I appreciate that, thank
13 you.

14 I'm going to, one of the presentation
15 capture activities we've already gotten started with
16 is this podcast training session which -- Tom, I
17 don't see it. I don't see a cursor so I can't click
18 on that. How do I get it? Oh, there it is. Okay.

19 This is a, you probably are, a lot of
20 you are probably familiar with this type of
21 software. This is the type of software where an
22 individual, for example, who'll give a PowerPoint
23 presentation, you can wire him up such that it will
24 automatically tie his voice to the slide he is on.
25 And it's pretty slick, at least from my perspective.

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(Start of video presentation.)

MR. LARA: Okay. Knowledge transfer.

This second topic deals with engineering design control. You know, we have our baseline inspection program with some of these inspections that we perform dealing in the operations world or maintenance effectiveness world or plant status. And there is only a select number that really deal with engineering and either you've got a smaller percentage of inspections that truly deals with design control. And one of the things that I'm often -- in my conversations, I get questions from some of the resident inspectors.

(End of video presentation.)

MR. SATORIUS: What this allows you to do is, let me --

MR. CALDWELL: Really once Julio is on, you can't get him off.

MR. SATORIUS: What this, I'm not going to play the whole thing because, but it does, as Julio works through the slides, the slides will change. And there's going to be a pop-up menu that allows you to, well, I've started to watch this already. I want to go straight to slide 7. This is

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1 slide 7 and bang, it goes right there. So, it's
2 pretty slick.

3 And we've gotten to where we're
4 podcasting all of our training and working towards
5 being able to do this on some of the, I guess more
6 ad hoc type things. Following our 8:15 morning
7 meetings, we'll oftentimes have a knowledge
8 management piece where something would be mentioned
9 during the 8:15 meeting that us old gray hairs know
10 about and understand. But the new people may not
11 understand that, granted they may understand the
12 concept, you know, and adopt the concept in the
13 training. So, we'll have folks from the audience at
14 this 8:15 that are not actual participants say I
15 don't understand this and we'll have an immediate
16 feedback session right there. So, we're looking at
17 the possibility of podcasting that and putting that
18 on our web site, populating that on our web site
19 with other sort of activities.

20 And then the second bullet talks about
21 we have fairly extensive materials picture library
22 because our materials program has a lot of different
23 devices. And it's a general good thing even for
24 reactor folks to understand that some of these
25 devices that's part of radiography are even used

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1 within their power stations. So, it's a good thing
2 for people to understand and have general awareness
3 of them.

4 MS. BANERJEE: Maitri Banerjee. I have
5 a question, Mark. Do you share this kind of
6 training, you know, the processes and the -- with
7 other regions or headquarters?

8 MR. SATORIUS: Some of these activities
9 are just within the past few months, so I've got a
10 counterpart meeting with the other deputy RA's next
11 week and I intend to highlight these. But we do
12 typically share with the other regions at least
13 because while we're all one agency, regions do kind
14 of have a special, because of their remoteness, have
15 a special akin-ness to each other. So, we work kind
16 of closely with our region folks.

17 MR. CALDWELL: So, their ultimate goal
18 would be this would all be on a web site. Jim
19 Caldwell. All in a web site for anybody in the
20 agency to access.

21 MR. SHACK: Shack. One of the things I
22 found, everybody always tells me this stuff is on
23 the NRC web site and I go look for it and I can't
24 find it. I'm not even sure how I start my Citrix
25 connection and find the Region III web site.

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1 MR. CALDWELL: It's an internal web site
2 so you'd have to have --

3 MR. SHACK: Yes, but I have my Citrix
4 connection set up so I'm internal.

5 MR. CALDWELL: And I'm pretty sure that
6 the NRC website lists all the regions. You click on
7 them, it will go the regional web sites.

8 MR. SHACK: That part on the ESW -- last
9 week and I couldn't find it.

10 SPEAKER: ACRS put a block on it.

11 MR. CALDWELL: That may be the case so
12 we can't fix that.

13 MR. BANERJEE: I found a more general --
14 Sanjoy Banerjee. You are in an area where it's
15 exploding with -- issue is related to the -- how do
16 you query these databases and get the information
17 you want out of it? That's why they trip -- many
18 different people. It's a form of data mining and
19 it's not obvious because -- question of how come --
20 what are you doing about that?

21 MR. SATORIUS: You know, that's a great
22 question and I have, my branch chief who is Jeff
23 Foltz is instrumental, he's in up to his elbows in
24 some of these knowledge management activities from
25 the technical perspective that you just asked. So,

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1 I don't know, Jeff, if you could maybe either get to
2 a microphone or if the court reporter can hear you
3 from there on his machine, if you could maybe answer
4 the gentleman's question? Identify yourself.

5 MR. FOLTZ: Jeff Foltz, NRC.

6 MR. SATORIUS: Come over this way, Jeff,
7 please. I'll just give you the podium.

8 MR. FOLTZ: What we're building is a
9 picture taxonomy so that we can use that along with
10 a couple of other image tools so that we can meta
11 tag all of these images that we told you about we
12 have in the region. I'm working with my staff and
13 staff in other divisions to get NSPDP peers and
14 other experienced staff to be able to help us use
15 text on meta tag the pictures. After the pictures
16 are tagged, you can use an open-ended search kind of
17 utility which we think we're going to call Ask Monte
18 in our region.

19 But anyway, what that will do, it will
20 allow you to put in key word searches that will pull
21 up these documents because as you, or pull the
22 pictures rather, as you know, they're usually stored
23 in strange little names like J3400.123.jpeg. You
24 know, you have to look through thousands of pictures
25 to find what you want. So, we're putting in a

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1 taxonomy and the work ahead of them to get the meta
2 tag in the searchable database so that they can use
3 them.

4 MR. SATORIUS: And I'm just about, so as
5 we developed our web site and Jeff continues with
6 his good work, our intent is to link out all these
7 various pieces. We have routine training podcasts
8 that you saw an example of. We have, I told you
9 about our 8:15 status meeting where we keep our
10 notes on those which are then put into a file and
11 are searchable so that you'll hear statements at
12 some of our 8:15 meeting like there's a turbine
13 driven aux feed water pump problem at Braidwood.
14 Wasn't there something like that five or six years
15 ago at Byron? And we're trying to build a database
16 that's feeding those so that you can query it and go
17 back and capture that information because the branch
18 chief at Braidwood is gone and the resident
19 inspector is gone.

20 So, all of that is further linked to
21 agency knowledge management resources, the picture
22 library that Jeff spoke about, both agency and
23 regional operating experience, and then what I had
24 said, the post 8:15 podcasts, those are the
25 impromptu post 8:15 questions where an issue will

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1 come up at the early morning status. And then it's
2 kind of an inside Region III joke but we have one
3 employee, Monte Philips, who is kind of our focus
4 person for operating experience. And he has been
5 with the agency for, how long, Jeff, forever?

6 MR. FOLTZ: I don't know. Long as I've
7 been here.

8 MR. SATORIUS: We've got, we're working
9 on calling our search site an Ask Monte case. And
10 Monte's got, he's very excited about this. He
11 considers this quite a compliment. In fact he works
12 for Tom and I think Monte talks about it on
13 occasion. So, that is our search function that
14 we'll be moving forward with. So, with that, again,
15 unless I hear other questions, I think we have --

16 MS. PEDERSON: Break and photo.

17 MR. SATORIUS: We have a break and a
18 photo shoot. And I think the photo shoot is going
19 to be, in the front of your books you can see a
20 picture of Region III. And we're going to do a
21 similar thing with you folks here out I think in
22 front.

23 MR. KOZAK: Yes, if you could, why don't
24 we, right now if you could proceed to the elevator,
25 we'll go down to the first floor and we'll go out to

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1 the front of the building. I'll meet you down
2 there, get a quick photo, and then if you need to
3 use the restrooms, of course you know they're right
4 down the hall outside of the last doors here to your
5 right. And then we're supposed to start again at
6 9:45 but if we can get back as close to that as
7 possible, that will be great. It's only ten minutes
8 so we'll probably start a little later than that but
9 if we can gather as soon as we can, that would be
10 appreciated. I'll meet you downstairs.

11 (Off the record for break and
12 photo.)

13 MS. PEDERSON: Good morning. Again, I'm
14 Cindy Pederson, I'm the Director of the Division of
15 Reactor Projects. And Steve West and I are going to
16 go through a number of items related to Region III's
17 oversight of the Region III facilities. I do want
18 to mention you can see a lot more folks that have
19 joined us. Many of these folks are branch chiefs
20 that are overseeing either their sites as part of
21 the Division of Reactor Projects and we've gotten
22 some more individuals from the Division of Reactor
23 Safety. So, if you give us some really hard
24 questions, then we can turn you to the folks over
25 here to help us with those. So, please feel free,

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1 if there's something as it comes along that you have
2 a question on, please feel free to ask as we go.

3 I'm going to start because there's a
4 number of new people in the Committee I thought with
5 just very few minutes on the reactor oversight
6 process to just kind of ground us before we move on.
7 It's fundamental to how all the regions do business.
8 It's our guiding principles on oversight of the
9 reactor safety program. Two fundamental areas,
10 inspection and performance indicator which I'll
11 touch on both.

12 First, we'll start with the baseline
13 inspection program which is the set of procedures
14 that are done at all sites. And they are done at
15 what we believe to be an acceptable level to monitor
16 safety performance for a licensee who is operating
17 well or operating in what we call column 1 which is
18 the licensee response column. And I'll touch on
19 that a little bit in a second. So, this is what
20 everybody has.

21 Now, as licensee performance changes and
22 we have performance issues that come up, whether
23 they're findings or performance indicators, we can
24 then move into what we call supplemental
25 inspections. And just a brief overview on how we

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1 evaluate significance, we referenced earlier to a
2 color scheme in which we communicate significance.
3 Green is a very low safety significance. It then
4 goes to white, yellow and red. And also, there are
5 thresholds for performance indicators modeling those
6 same colored thresholds.

7 We use those as inputs as it comes to
8 supplemental inspections. White findings or white
9 performance indicators get a certain level, about a
10 weeks worth of additional inspections. Yellow gets
11 more and red gets more than that.

12 MR. BROWN: Charlie Brown, ACRS. Are
13 these compliance inspections? In other words, your
14 local residents are inspecting, or part of it
15 anyway, for licensee compliance with their
16 procedures that they are operating and actually
17 following -- that their material inspections are
18 done when they're supposed to, that their instrument
19 calibrations are done and validated, et cetera, et
20 cetera, their instrument calibration program, on and
21 on and on?

22 MS. PEDERSON: Those are all part of the
23 --

24 MR. BROWN: That whole part, is that the
25 local resident responsibility?

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1 MS. PEDERSON: It's a combination of
2 both. Resident inspectors do look at a number of
3 areas that are supplemented by the region based
4 inspectors. Residents you can kind of think of from
5 a generalist standpoint. They look at a little bit
6 of everything, particularly focused on operations,
7 maintenance and surveillance type activities. They
8 also get into engineering, they get into some
9 security, HP (health physics), and emergency
10 preparedness as well.

11 They are supplemented by the region
12 based inspectors who are the experts in the areas of
13 engineering, operator, operator licensing, emergency
14 preparedness, security and health physics. So,
15 things, they've got baseline inspection procedures
16 that they do, and in addition, if the residents are
17 observing something that they think need additional
18 help, they will call to those experts to help
19 supplement that onsite. So, it's a combined
20 program.

21 MR. BROWN: Okay. Does the Region ever
22 go down to confirm that the resident inspectors are
23 actually performing --

24 MS. PEDERSON: Yes.

25 MR. BROWN: -- validate the validity of

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1 their findings, you know, spot sample, whatever it
2 happens to be, is that part of your Region program?

3 MS. PEDERSON: Yes. The branch chiefs
4 go out basically quarterly or more to their sites,
5 interface with the residents, interface with the
6 licensee, go out in the field with their inspectors.
7 As well as the region based supervisors also go out
8 with their inspectors in the field. So, there is an
9 oversight process.

10 In addition, when you have a combination
11 of resident inspectors who are onsite all the time,
12 region based inspectors who come to that site and
13 other sites, there is an opportunity as well to look
14 for differences. And so, there would be differences
15 observed in that way. It's another way of kind of a
16 check and balance to the program as a whole.

17 MR. SIEBER: And you send residents from
18 one plant to another plant as part of this
19 supplemental team?

20 MS. PEDERSON: Yes. We do have, there's
21 a couple of things, resident inspectors are required
22 each year to go to another site as a kind of an
23 objective, I use that kind of loosely as a title.
24 But so, they go to other sites, and definitely when
25 we have inspection needs at other sites, either

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1 special inspection or just a routine support, we
2 also do have them go back and forth as well.

3 Mr. BROWN: If a licensee extends his --
4 does that impact your inspection program
5 significantly?

6 MS. PEDERSON: We have inspections that
7 are outage based, so longer outages, those occur
8 less frequently. But most of ours are based on a
9 calendar year. Some are based on a one-year
10 calendar cycle, some are two-year and some are
11 three-year cycles. So, depending on what the
12 inspection itself is, it varies by time. But there
13 are some specifically linked to outages.

14 MR. CALDWELL: We do, there is also a
15 benchmarking, Jim Caldwell, benchmarking. We have
16 our inspectors inspecting other regions and other
17 region inspectors come to our region. So, there is
18 a crosswalk between the regions as well.

19 MR. SHACK: How do you deal with
20 extremely specialized inspectors like NDE which is
21 kind of a fairly rapidly changing field?

22 MS. PEDERSON: We have, those
23 specialists are in the region. Dave Hills earlier
24 this morning, they work for him and they go out to
25 the various sites. And so, they are very

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1 specialized and they go out for those very
2 specialized inspections. So, they're experts in
3 those areas and they go around to the different
4 facilities.

5 MR. BROWN: Let me --

6 MS. PEDERSON: Please.

7 MR. BROWN: Excuse me. When there is a
8 change, a configuration change, piping change,
9 material change, is there a, is that only monitored
10 by the resident? Or does the region actually
11 confirm the validation of any -- materials, et
12 cetera, et cetera? Or is that strictly the licensee
13 thing or it's on a piece of paper and those are just
14 followed up? I'm being a little pejorative in the
15 way I phrase that but that's --

16 MS. PEDERSON: The inspection program is
17 based on a sampling system. And the inspectors will
18 sample a portion of a licensee's work, whatever is
19 the focus of that inspection. NDE as your example,
20 they'll go out and look at work in progress as well
21 as review some of the records associated with that.
22 So, there is an independent review by the NRC of
23 those activities. Too, they look at every system
24 and every weld node, it's --

25 MR. BROWN: I didn't expect --

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1 MS. PEDERSON: I'm sorry, I didn't mean
2 to imply. And they look at those for some safety
3 significance. Those items that are more significant
4 are chosen first to try to get those that are more
5 important on a safety standpoint in order to make
6 sure we get eyes on those first.

7 Let's just keep on moving here.
8 Temporary instructions, we heard reference to that
9 earlier, that's for a specialized one-time
10 inspection. It may be for all reactors or it may be
11 a subset, maybe the PWR's or maybe even BWR's.

12 We also have, an important part of our
13 functions are event response. And those responses
14 can be in a number of different sizes if you will
15 based on significance or the number of unknowns with
16 the event. Resident inspectors are the first
17 responders. They're the ones that are there. Each
18 site has two inspectors that are stationed at that
19 facility and they'd be the ones that would get the
20 first call, they would be the first ones to respond
21 whether it's a plant trip or some other abnormality.

22 Then we have a process that's driven out
23 of the management directive, 8.3 is the number. And
24 it's an assessment process we use to evaluate the
25 significance on the basic information we have at

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1 that time, and then we judge from that whether we
2 escalate our response. And basically, special
3 inspection is one level and then we go up in
4 significance how many inspections gets
5 investigations.

6 For those that are reactor safety
7 focused events, we use both determinant and risk
8 perspectives. This is one of the areas where our
9 senior reactor analysts get involved and help us
10 assess the risk significance. More risk
11 significance, we up our reaction to that event and
12 supplement with more people and create special
13 inspection team or an augmented inspection team.

14 There are some that aren't easily
15 evaluated from a risk perspective. Some of the non-
16 security events or EP, those kinds of things. So,
17 we use more a deterministic process to determine
18 special inspections for those activities.

19 MR. STETKAR: Excuse me. Stetkar, ACRS.
20 That process, the safety significance determination,
21 is that primarily, this is kind of a leading
22 question but is it primarily done here within the
23 region? Or if you could characterize it, what sort
24 of interaction do you have with staff back at
25 headquarters?

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1 MS. PEDERSON: Excellent question. We
2 do interact --

3 MR. STETKAR: How is it done?

4 MS. PEDERSON: We do interact.
5 Actually, part of our Management Directive 8.3 and
6 the other implemented guidance does have
7 coordinating with NRR and get their agreement to do
8 a special inspection as an example. Or we discuss
9 it that we think it's closed, or we don't think it
10 quite meets it, we discuss that with them as well.
11 When the risk reviews are done, our senior reactor
12 analysts also interface with risk people in NRR and
13 other resources.

14 And we also do touch base with the
15 Office of Nuclear Security and Incident Response.
16 We are actually the owners of the IIT (incident
17 investigation team) program in Management Directive
18 8.3. So, we also interface with them in determining
19 if a special inspection will be done or an augmented
20 inspection will be done.

21 MR. STETKAR: I guess I was asking a
22 little bit different question in terms of where you
23 feel the, you mentioned risk assessment as an input
24 and I'm a risk assessment guy so you got my
25 interest. Do you feel that you have sufficient

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1 expertise here in the Region to make the vast
2 majority of those determinations without so much
3 outside input?

4 MS. PEDERSON: Yes. Yes, we do.

5 MR. WEST: Yes.

6 MR. SATORIUS: But it's important,
7 Satorius, it's important that we'll reach out and
8 get peer checks.

9 MR. STETKAR: No, I understand that.

10 MR. SATORIUS: Yes.

11 MR. STETKAR: I'm just trying to get a
12 feel for how much of it is done essentially in-house
13 here within the Region versus, and that's kind of a
14 measure of the level of expertise, how comfortable
15 are you in here over that process.

16 MS. PEDERSON: We have three very
17 experienced --

18 MR. SHACK: You've had access to SFAR
19 models?

20 MS. PEDERSON: Oh, yes.

21 MR. SHACK: For the reactors within the
22 Region?

23 MS. PEDERSON: Yes.

24 MR. BANERJEE: Banerjee. Can you bring
25 in outside people on your teams currently to augment

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1 with expertise --

2 MS. PEDERSON: Normally where we get
3 that augmentations from NRR or if it's a security EP
4 related we get from NSERP. So, yes, it is available
5 to us and they've been very able to support us when
6 we needed that expertise. One of the areas you're
7 going to hear this afternoon is on Perry Scram and
8 there's a case where we used more individuals --

9 MR. BANERJEE: You may need to go beyond
10 NRR in some cases?

11 MS. PEDERSON: Yes. We --

12 MR. BANERJEE: With an incident or
13 something like that.

14 MS. PEDERSON: We have not experienced
15 that in the recent past but we would work, NRR has
16 contracting ability, and so that's where we would go
17 for that.

18 MR. BANERJEE: Through NRR, you get
19 these people?

20 MS. PEDERSON: Correct.

21 MR. BANERJEE: Even directors --

22 MS. PEDERSON: Correct.

23 MR. BLEY: Excuse me, Bley, ACRS. Is
24 that the same per se research support thing that --

25 MS. PEDERSON: Yes.

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1 MR. BLEY: You go through NRR and they
2 go --

3 MS. PEDERSON: Yes, usually NRR is our
4 first point of contact. We've been doing a fair
5 amount of interaction with the research department
6 on the tritium issue. And this afternoon, Steve
7 Orth who is with us will be talking about tritium
8 and he can touch on those interfaces. But we've got
9 tremendous support from research on the risks or
10 health significance of tritium.

11 MR. SHACK: Do you have to, do you
12 actually use their -- something or is it more --

13 MS. PEDERSON: I think it's similar to a
14 task interface but I'm not sure what they call them.
15 They call them TAR? A TAR, technical assistance
16 request. Different offices call it differently,
17 it's the same basic request.

18 MR. SHACK: Okay. But directly to them.

19 MS. PEDERSON: Yes. Anything else?
20 Okay.

21 Another part of our program is the
22 allegation program. We accept the allegations from
23 members of the public, plant workers tend to be a
24 source of allegations for us. Contractors who go
25 plant to plant, we see allegations from. This is

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1 another source of input we get and that process is
2 quite formalized where we evaluate how we are going
3 to address that allegation. Do we do it by
4 inspection? Do we do it by asking the Office of
5 Investigation to do an investigation? And those
6 kinds of things. So, that's another part of our
7 process.

8 I've mentioned the significance
9 determination process, the coloring of findings
10 earlier. There's another process that we use for
11 things that are what we call traditional enforcement
12 or things that affect the regulatory process. So,
13 we still do use the traditional enforcement school
14 in the reactor world tending to be for things such
15 as willful violations or like an individual wilfully
16 violates requirements, procedures or discrimination.
17 So, those we deal with in traditional enforcement
18 space.

19 And then just every six months, and
20 we're going to do this here in a couple of weeks,
21 all the regions meet individually in their regions.
22 They go through plant performances for all their
23 plants. We call it mid-cycle assessment that we're
24 doing at this time frame and end of cycle. And so,
25 from that come the evaluations where we determine

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1 whether there are substantive crosscutting issues or
2 additional inspections that we want to do going
3 forward.

4 The ROP has been in existence for a
5 number of years but it's not static. We continue to
6 assess it. We continue to feedback into the process
7 by asking NRR to examine things and we use what's
8 called the feedback process for that. As well as we
9 do what are called realignment where we look at the
10 program as whole, we look at how we're spending our
11 resources and look at whether adjustments should be
12 made.

13 And that's an example where the
14 component design basis inspection move from biennial
15 to triennial, and with that change other things.
16 The three being engineering team inspections were
17 lined up such that one could be done each year of
18 the triennial cycle. So, that's a case where we
19 realign our existing resources to maximize our
20 effectiveness.

21 MR. MAYNARD: One thing I didn't see
22 anywhere on here -- is safety culture and
23 crosscutting issue, how that's impacting --

24 MS. PEDERSON: I'm going to get to that
25 in a couple of slides. But in concept, every six

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1 months we look at the findings that have been
2 developed during the 12 months prior. And we look
3 at the aspects of the human performance aspects,
4 problem identification and resolution or safety
5 conscious work environment.

6 MR. MAYNARD: I was thinking more of how
7 your inspectors go, do they have sufficient guidance
8 in dealing with these issues rather than whether
9 there are issues.

10 MS. PEDERSON: Okay. I think one of the
11 things, that continues to evolve. I think it was
12 about 18 months ago, we implemented kind of a new
13 process in dividing the aspects differently in the
14 binning of those. And so, we've done training on
15 that. I think if you ask individuals, there is
16 probably a sense that some more training might be
17 helpful and we've got some of that planned for later
18 this year.

19 In addition, that whole program is being
20 examined. Do we have the right aspect? Are we
21 looking at the right kinds of things? And are we
22 binning them up in a way that makes no sense for
23 engagement? So, that's a very active part right now
24 of agency review.

25 Just briefly, this is how the layout of

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1 the reactor sites in Region III looks. And I just
2 wanted to give you a very high level summary of
3 plant performance in Region III. Partly, we have
4 two units, the two Byron units that have a white
5 finding which puts them in the regulatory response
6 column, column 2 of the action matrix based on
7 emergency service water, and you're going to get a
8 brief on that technical issue this afternoon in
9 detail.

10 Perry, this is a case where it was a
11 performance indicator driven result where they had a
12 number of Scram's that we examined. And just to
13 note, the data that ends June, second quarter of
14 '08, that performance indicator has returned to the
15 green band preliminarily based on the results that
16 they have submitted to us. Just a note on
17 performance indicators, licensees report them to us
18 but we do inspect them to ensure whether they're
19 valid and accurate information on the licensee's
20 requirements.

21 MR. CORRADINI: Corradini. I guess I
22 want to, to use Perry as an example only. So, they
23 have been green, white, yellow, red to come back
24 to, they tend to come back down. And so, as I
25 plotted over the years, even though I have a three-

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1 year rolling average at an individual plant -- so
2 what does the Region do relative to perennial
3 worrisome folks? In other words, if the three-year
4 rolling average measurement being they can't get out
5 of the, I don't know the right name for the actual
6 matrix column or whatever it is, but your staff or
7 folks must talk about it such that you're looking at
8 things. Is there things related to the management
9 or you might call it safety folks but management of
10 a particular plant that you're allowed by regulation
11 to, or is it more a matter of talk and persuasion
12 and kind of -- do you see what I'm asking?

13 MS. PEDERSON: Yes. And actually
14 excellent lead-in because Perry is one of these
15 people that's on this next page going from, this is
16 end of cycle 2006. There were three units that were
17 in column 4. Those units were the Two Point Beach
18 units and Perry. At the end of that time frame
19 moving into the next cycle leading up to the end of
20 cycle of '07, they cleared the criteria for
21 departure, column 4, the red finding that Point
22 Beach would close and Perry had a mix of yellows and
23 whites that was based on inspection.

24 And part of that at that time, as in
25 many of these, we would look at whether we believe

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1 they have processes and programs in place and
2 performance has been shown to say they warrant
3 removal from that column. And at that time, they
4 met the criteria. We believed they had performance
5 in place and they were demonstrating that
6 performance.

7 What we noted in subsequent six months
8 to a year, they stopped implementing some of those
9 processes and programs and oversight to the point
10 where we started to see some decline. And part of
11 that appears to be failure to internalize the need
12 for change and internalize some of those processes
13 and programs and procedures and standards such that
14 we start to see some give.

15 Now, programmatically, we haven't been
16 able to deal with that. We have, by our procedures,
17 we have the additional 200 hours to spend after a
18 plant exits column 4. And that extra number of
19 hours is to produce extra inspection resources
20 devoted to looking at the performance. And that's
21 how you find some of these things such as
22 performance declines.

23 Now, additionally, with Perry and with
24 Point Beach, our substantive crosscutting issues
25 have come into play. During succeeding six-month

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1 periods, we've evaluated the less significant
2 findings that are coming up because they were less
3 significant findings. But we're looking at those
4 aspects of human performance and problem
5 identification and resolution and we have reopened
6 new substantive crosscutting issues because we see
7 for those low safety significant items they're
8 showing some of those attributes or aspects that
9 give us some pause to take a look at their
10 performance. And so then we engage and we have
11 extra meetings with them, we have extra site visits,
12 we have numerous opportunities to talk with their
13 senior managers and so on.

14 So, it's kind of multi-fold but we do
15 have additional resources as the plant exits column
16 4. And then we also have the regular tools that we
17 have for the ROP and those additional engagement
18 opportunities that we have.

19 MR. CORRADINI: Thank you.

20 MR. BANERJEE: This is primarily then on
21 friendly persuasion or is it about getting rid of --

22 MS. PEDERSON: Well, our procedures have
23 actually an escalated approach on substantive
24 crosscutting issues where you increase the
25 engagement with licensees, where you first start

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1 with, you know, you send them a letter and describes
2 it and we ask that they take corrective actions.
3 Well, if that's unsuccessful, then we escalate it
4 and next time we ask for a discussion during the
5 next public meeting. Licensees don't necessarily
6 like to talk about their problems publicly so that
7 increases their focus a bit more. We also then
8 notch it up and ask for a written response which is
9 public as well.

10 And we took a novel approach with
11 Kewaunee who has had some perennial substantive
12 crosscutting issues. And the deputy of the EDO came
13 out for a public meeting up in the Kewaunee area.
14 So, we increased, and our program, the ROP, allows
15 for this, and actually part of the lessons learned
16 from Palo Verde -- inspection was reexamining that
17 portion as well as to say do we have all the -- And
18 that's part of the whole evolution of the ROP.
19 We're always trying to look back to see if we need
20 to make some enhancements based on our experiences.

21 MR. ABDEL-KHALIK: Abdel-Khalik. What
22 happens if a plant stays in Column 4 for two
23 evaluations in a row?

24 MS. PEDERSON: Help me, is it two they
25 meet with the Commission or is it --

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1 MR. SATORIUS: He said column 4.

2 MS. PEDERSON: That's the new one.

3 MR. SATORIUS: Column 4.

4 MS. PEDERSON: Yes. They meet with the
5 Commission, that's the new enhancement to the
6 program that they're expected to appear in front of
7 the Commission at a public Commission meeting to
8 talk about the plant performance. That's been an
9 enhancement to the ROP that increased the emphasis
10 on column 4 performers.

11 There is a fifth column, it's not
12 represented here because we don't have any. Always
13 back-dropping to this is if we have a belief that
14 the plant is not operating safely, there is column 5
15 and that is the shutdown column. That is where we
16 take obviously a very significant regulatory action,
17 either to keep a plant down, maybe down or to order
18 a plant down. So, the backdrop of all of this is
19 the ultimate tool of shutting a plant down with
20 unsafe performance.

21 MR. CALDWELL: There is no limit on the
22 time you can -- Caldwell, there is no limit on the
23 time you can stay in column 4. Obviously if there's
24 a reason that they can't come out of column 4, we
25 don't see them moving in the right direction, there

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1 are other options we could take to deal with that.
2 The Commission meeting is when somebody has been
3 identified and called for, they come in and meet
4 with the Commission right away which is a new thing.

5 MR. SIEBER: It's also important to note
6 that, Sieber, that all this additional inspection is
7 taxing on the licensee's organization. And that is
8 much as anything or a civil penalty will get the
9 licensee's attention.

10 MS. PEDERSON: Excellent, thank you.
11 When in column 4, a plant enters column 4, there's a
12 very, very large inspection that gets on. And
13 that's taxing for them in multiple ways. They get
14 charged for all those inspection hours.

15 MR. SIEBER: Right.

16 MS. PEDERSON: Probably more painful to
17 them is having to interface with the agency. And, I
18 mean, this is all to ensure the licensee is taking
19 the right corrective actions to improve their
20 performance so we don't have them continue to stay
21 here.

22 MR. CORRADINI: So, let me ask my
23 question, this is Corradini. So, let me ask my
24 question. So, when we were down in Braidwood, there
25 was a consistent conversation or consistent message

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1 I heard which was, you know, we'll do it but it's
2 great that Byron did it first so we learned how
3 Byron did it, we did it then, or LaSalle did
4 something. So, they kept on pointing to the other
5 plants in the mix.

6 So, that leads me back to my question
7 about safety culturing. So, Dominion just took over
8 Kewaunee, Power Watch just took over Beach. I'm
9 curious if you see because you mentioned Kewaunee
10 which have been in some issues and they have come
11 out of it. Do you see a change in how they perform
12 based on the ownership and the connections to the
13 different culture of management and engineering and
14 emphasis? And so, where do you fit? I mean, I'm
15 kind of searching for how the regions fits into
16 that. Do you just essentially respond based on how
17 these things are shaping or things are shaped.

18 MS. PEDERSON: We're looking at the
19 plant performance level and that does get impacted
20 by corporate policy and ownership. But they're all
21 very unique, yes. Take the Florida Power & Light
22 example. They're at Point Beach and we also have
23 Duane Arnold. Very different in performance. So,
24 we really focus at the plant level of performance.

25 Now, there have been some very unique

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1 things with FENOC, First Energy, on safety
2 culturing. We dealt with the corporate arena on
3 that. But typically we're focused at the plant.
4 And their plant safety culture can be influenced by
5 corporate but they may not influence similarly such
6 that we lump all of a particular licensee owner to
7 one kind of culture. But they are influenced.

8 MR. SIEBER: That's an interesting
9 point. First Energy operates four units. Two units
10 have one kind of culture, the other two units have
11 different types of culture. If you look at the
12 alliance -- align themselves by exchange of people
13 and ideas and sending them -- in Virginia Power
14 where -- that's not growth or actively -- that's
15 what formed a lot of the alliances. We did find a
16 system plant that needed help or we needed help --
17 in the exchange of information, exchange of people.

18 And so, a lot goes on in the industry
19 but fortunately NRC and the regional offices are
20 drivers to get licensees to recognize where their
21 problems are. Without the regional offices, the
22 plants could take all different points of directions
23 in terms of safety --

24 So, this is all very important. This is
25 a key element to what NRC does.

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1 MS. PEDERSON: One set of questions that
2 came out in advance of your arrival did ask for a
3 piece of that and that's the distribution of plants
4 across the regions. And this is just a summary of
5 that.

6 Crosscutting issues was mentioned
7 earlier. These are the results of the last end of
8 cycle meeting that we have through the Region III
9 plants. You can see there are six plants with
10 crosscutting issues and we've got them both in human
11 performance and in problem identification and
12 resolution. We do not have any plants in this
13 region or the other regions that has safety
14 conscious work environment crosscutting issue based
15 on the last end of cycle results.

16 And I won't read all of this to you.
17 We're already a tad behind. We'll try to keep you
18 moving. But any questions on these areas?

19 MR. MAYNARD: Just a quick one, Otto
20 Maynard, on the crosscutting issues, things like
21 human performance. What process do you go through
22 in one of those? I could find a human performance
23 aspect with anything that goes off. And so, how do
24 you sort out what's important and what's really a
25 crosscutting issue versus --

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1 MS. PEDERSON: What we try to do is
2 focus to the best cause that we can associate with
3 to find it. And you're right. And you have many
4 causes that contribute so we try to look at the root
5 cause as best we can identify it. And then we break
6 it into various bins. Categories in human
7 performance for example are decision making,
8 resources, work control and work practices. Then
9 under those components, they're even further defined
10 into procedural compliance or planning and so on.

11 So, the inspectors, in working with
12 their branch chiefs, try their best to hone in on
13 what the current performance issue is because if the
14 performance problem happened long ago and we don't
15 think it's reflected in the current performance, we
16 don't put a crosscutting issue aspect tied to it,
17 even if there may have been one, you know, 15 years
18 ago. We're trying to focus on the current
19 performance. So, it's basically a process of
20 looking to try to find the best match.

21 Anything else on that? Great. I'm
22 going to turn it over now to Steve to talk about
23 event response and initiatives. And then I'll come
24 back for a little bit on challenges. Thank you.

25 MR. WEST: I haven't talked to each of

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1 you today, so welcome to Region III. It's great to
2 have the Committee here. And on the front of our
3 package today, there's a really nice picture of the
4 Region. It has just about everybody in the Region.
5 It's a little bit dated but you can see kind of what
6 the Region looks like. And I mention that because I
7 wish you had the opportunity today to talk with
8 everybody in the Region because I think you would
9 find that like the ACRS we bring tremendous
10 experience and background to the work we do and to
11 the agency's mission.

12 And of course, one of the most important
13 things I think we can all agree on that we do is
14 event response. If there's an event that involves
15 either a reactor site or a materials licensee, we
16 are prepared to respond to it. And practically
17 everyone in the region has a role to play in event
18 response, depending on the nature of the response
19 and the responses need for that particular event.
20 Anywhere from the senior managers that lead, that
21 manage the Region's response to the branch chiefs
22 and others that manage the technical teams and the
23 technical work toward the events, the engineers that
24 help respond to the events to help us understand
25 what's going on and what we should be looking for,

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1 the administrative staff that are involved in
2 helping us plan to, if we need to send out a site
3 team, to plan travel, people that interact with the
4 states, the other government agencies that are
5 involved. So, it's really a regional effort.

6 And we're very proud of the effort that
7 we put into event response. We consider ourselves
8 to be very well trained. We have internal training
9 that we do here in the region. We have training we
10 do with other government agencies and others that
11 are involved in event response.

12 So, we are well prepared. We do
13 exercises that involve the licensees and the plants.
14 And also in some cases headquarters in a full
15 participation exercise.

16 In fact, we had an exercise earlier this
17 week, a couple of days ago involving Prairie Island
18 where we had a full base team assembled here in the
19 Region and we sent a site team out to actually be at
20 the site, work with some of the folks in the plant
21 itself and some in the emergency operations facility
22 for Prairie Island. I think Mark Satorius led the
23 site team. I led the base team here in the Region.
24 It's a great opportunity for us to really try what
25 we know and we always learn from these exercises as

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1 do the licensees.

2 We are going to have a little tour for
3 you a little bit later of the incident response
4 centers. We'll talk to you a little bit more about
5 event response then. And actually this afternoon
6 when we have our, after lunch when we have our ROP
7 roundtable discussions, there are a couple of case
8 studies that we wanted to share with you where we're
9 going to talk in a little bit more detail about
10 event response and some of those events that
11 actually resulted in some follow up inspection
12 activities. Cindy mentioned the special
13 inspections, we've done a number of those.

14 Actually, if you look at the next slide,
15 I'm not going to go through all these in any detail
16 at all but just to give you a little feel for some
17 of the events we responded to. Now, most of the
18 time, when we have an event where we have to
19 actually use our incident response center, we go in
20 to what we call monitoring mode. Right now at this
21 moment, we're in normal mode. There's no events
22 going on that require our expressed attention.

23 But also when an event does occur at a
24 plant, it's a little bit more complicated. There
25 may be some issues that the licensee is still trying

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1 to understand and we're trying to understand along
2 with them. We'll enter monitoring mode. So that
3 would be the first mode that we would enter above
4 normal mode.

5 So, we have a number of examples here
6 when we've had the monitoring mode this year. It's
7 been a busy event year for us this year in Region
8 III. I think last year was very light, this year
9 we've had a number of events. Most recently, even
10 the flooding in Iowa caused some problems at the
11 Duane Arnold facility and we were in monitoring mode
12 for a number of days. In fact, a couple of these
13 events, the Point Beach, Byron, Duane Arnold, we
14 were in manning our IRC around the clock for a
15 number of days as we monitor the licensee's actions.

16 MR. SHACK: Did Point Beach turn off the
17 --

18 MR. WEST: No, it did not. That was
19 kind of an interesting event. Actually what
20 happened was someone was going to be visiting the
21 plant, the contractor. They stopped at a gas
22 station to get some gas, and as they were leaving
23 made an offhand comment about going to the plant to
24 set up a bomb. And the woman that worked in the gas
25 station was being a pretty good citizen, she heard

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1 that and said, you know, I don't know if this guy is
2 serious or not but I'll let the local law
3 enforcement figure it out.

4 So, she called it in. They got his
5 license plate number off some video from the gas
6 station and tracked him down. It turned out that he
7 thought he was being funny. But obviously he was
8 not. So, we'll talk more about this --

9 MR. MAYNARD: Otto Maynard. Duane
10 Arnold, during the flooding, did they continue to
11 operate or did they shut down?

12 MR. WEST: They continued to operate.
13 They continued to operate. Just to give you a
14 little piece of the story on that one, that was
15 interesting also. As you're watching the water
16 levels rise and you're kind of thinking at some
17 point if those levels kept rising there would be an
18 impact on the safety system that would affect plant
19 operation and they may have to shut down the plant.
20 So, we were kind of prepared to do our thing in the
21 IRC.

22 And actually Cindy and I were talking,
23 sitting in the IRC talking about what else is going
24 to happen. And we had learned that there was
25 actually in the emergency plan condition that if

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1 they lost their communications, that the licensee
2 would have to declare an unusual event. And that
3 made -- go with the monitoring mode. We were in the
4 IRC talking with some of the staff about thinking
5 ahead, you know, what would we do if they lose
6 communications. And sure enough we got the call
7 while we were sitting there that they lost their
8 communications.

9 So, we went into monitoring mode. We
10 found ourselves in a situation we don't like to be
11 in where we don't have just real direct great
12 communication with the plant. Now, we never lost
13 communication with the plant but we did lose the
14 satellite communication and some of their lines that
15 are specified in the emergency plan. We were doing
16 --

17 MR. SHACK: Right. I saw some of the
18 site photos. It was --

19 MR. WEST: Yes, it was. It was very --

20 MR. SHACK: -- lose the power.

21 MR. WEST: Right. Right. So, they
22 continued to operate at full power throughout and to
23 this day.

24 The program initiatives --

25 MR. CORRADINI: Can I just get

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1 verification? So, you said that -- Corradini, so
2 monitoring mode is the initiating level where the
3 incident response center would be manned or a person
4 then watched?

5 MS. PEDERSON: Right.

6 MR. CORRADINI: And then special
7 inspection, you said but I didn't catch it, that's
8 more of a plan?

9 MR. WEST: Well, monitoring mode would
10 be, we use our IRC sometimes without going into
11 official monitoring mode. Our monitoring mode is a
12 mode that everybody understands where we elevated
13 our response to an event.

14 MR. CALDWELL: Monitoring mode, I'll
15 just, monitoring mode is an agency action level.
16 When we go into monitoring, the agency goes into
17 monitoring. The region may monitor an activity,
18 what Steve was talking about with the flooding, we
19 were in our IRC monitoring the effects to the plant.
20 But once they lost communications and went into an
21 unusual event, we declared the agency in the
22 monitoring mode.

23 MR. CORRADINI: Okay. So, it could be
24 unofficial, but once they declare the unusual event
25 then you --

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1 MR. CALDWELL: May or may not.

2 MR. CORRADINI: Okay.

3 MR. CALDWELL: But in this case we did.
4 We went into monitoring mode.

5 MR. CORRADINI: Thank you. What is
6 beyond the monitoring mode?

7 MR. CALDWELL: The next is activation
8 and expanded activation. Activation is when you put
9 a team together to go to the site and they head off
10 to the site. Expanded activation is when the site
11 team, actually the definition keeps moving but I
12 believe it's when the team is sent to the site and
13 then eventually the team will take the lead.

14 MR. WEST: You also asked about special
15 inspection relationship, and Cindy talked about
16 special inspections. But normally when there's
17 something unusual that happens at the plant,
18 oftentimes there's an event involved but it doesn't
19 have to be an event. It's I think by definition
20 significant operational recurrence.

21 MR. CORRADINI: Most of this is post
22 event?

23 MR. WEST: Post event. We do an
24 assessment and decide what kind of follow up we need
25 to do.

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1 MR. CORRADINI: Right, thank you.

2 MR. WEST: So, it's not unusual for an
3 event to result in a special inspection.

4 I wanted to talk to you about some
5 program initiatives. Cindy and I here are talking
6 together today because we really represent the
7 reactor program. There's two divisions that work
8 together. Cindy basically is responsible for the
9 resident inspector program and the day-to-day
10 operational issues at the plant. And DRS has the
11 more specialist inspectors that are based here in
12 the Region and travel out to the plant and do
13 baseline inspections and other inspections.

14 We actually, we pretty much pride
15 ourselves on our expertise and our proactiveness in
16 becoming involved, finding issues, becoming involved
17 in issues and staying involved until they're
18 resolved. One example, it's not on the slide here,
19 but last year the agency decided that we were going
20 to do some material control and accountability
21 inspections in all the reactor sites. This is an
22 inspection that we used to do but had not done for a
23 number of years. But in the post 9/11 environment
24 with some materials missing at some sites, we
25 decided to inspect all the plants.

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1 In response to that, DRP last year took
2 a very proactive role. As soon as we got word that
3 the headquarters were looking to do those
4 inspections, we identified folks to be in the teams
5 to do it. We got them trained up. I kind of took
6 the lead for the agency -- to kind of set the stage
7 for how this should be performed. We had a very
8 successful program that DRP completed last year. We
9 found some issues that subsequently --

10 Some of the other things I wanted to
11 talk about briefly are along the same lines. I
12 can't talk about everything we do obviously in the
13 few minutes we have left. But some of the more
14 interesting things that we've been working on or
15 currently working on, one is heavy loads. And maybe
16 this is something that -- about but it's an issue
17 that most recently basically originated here in
18 Region III from our inspector's inspections of
19 reactor vessel head replacement inspections. I
20 think it was actually a resident inspector who --

21 MS. PEDERSON: Combined.

22 MR. WEST: Combined? Okay, combined
23 talent. But our inspectors found licensees were
24 lifting, so this is during the refueling outage when
25 they had to remove the head and put the head back.

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1 And inspectors were finding licensees were lifting
2 weights in heights that were outside the bounds of
3 the analyses that they had performed to show that
4 these lifts and loads would be safe, or they had
5 made changes to their procedures without changing
6 their calculations to verify that they were safe.
7 So, a variety of problems.

8 One of the immediate or near term
9 outcomes of this was that the headquarters developed
10 an issue with what they call a smart sample. And
11 Cindy mentioned that the correction program is based
12 on sampling. And usually it's the inspectors and
13 the branch chief that are talking about samples that
14 they want to look at in the inspections that they're
15 scheduled to do. But in this case, headquarters
16 developed the smart sample process where they said
17 here is a sample that it would be smart for you guys
18 to take a look at because there's some obvious
19 generic implications to this issue, to the issue of
20 the smart sample. I think since then that issue --
21 So, we did inspections using the smart sample.

22 Currently, the agency is working with
23 NEI on an industry initiative to deal with the
24 issues on a generic basis. And I think they're
25 pretty close to coming to agreement with industry

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1 and how we're going to resolve this issue through
2 either agreeing on a method to do the calculations
3 that will show -- or possibly doing an assessment of
4 their cranes to show that they have single failure
5 equivalency. And I'm not sure what that is but
6 that's the process being taken.

7 This has been an interesting set of
8 inspections for us. And Dave Hills who is here, he
9 and his staff were doing a lot of the work on this
10 with the residents. But this is activity, part of a
11 specialized inspection of resources, so there's real
12 structural expertise as needed to review these
13 calculations. And fortunately, we have that here in
14 the Region. And when the issue kind of started to
15 bubble up, manipulated up as a generic issue, we
16 were able to work with headquarters and the other
17 regions to understand the issues and the
18 implications. So, that was one of the challenges
19 that we were able to overcome on this project.

20 And as you can imagine, each inspection
21 is unique because all the plants are doing something
22 different. And here in Region III, we decided that
23 given the safety significance of potentially
24 dropping a heavy load like that onto the reactor
25 vessel or piping into the vessel, that we were going

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1 to review, we were going to inspect all of these
2 calculations or procedures for head lifts prior to
3 the outages before they went into effect. We had a
4 lot of interaction back and forth with the licensee
5 which was actually one of the challenges.

6 There was a lot of resistance on the
7 part of the licensees to deal with the issue. I've
8 been lifting this head for 20 years, now all of a
9 sudden it's a problem? So, it was very interesting
10 from that standpoint.

11 Another thing that we're very involved
12 in here is fire protection. I know some of you know
13 I could probably spend the rest of the week talking
14 about fire protection. Fire protection, I think you
15 all know is a bit of a perennial issue for the
16 agency and for industry. Recently I was asked to
17 serve on a steering committee that was set up by the
18 EDO. And I think we started work late last year to
19 the end of this year. We just met with the
20 Commission last week and presented a plan that's
21 going to bring fire protection -- hopefully if you
22 haven't seen that, you will be seeing that. But it
23 deals with all the issues.

24 And of course a big part of that is many
25 of the plants, the licensees are going to be

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1 converting to NFPA 805 which is a performance based
2 and risk informed alternative to the current fire
3 protection regulations.

4 MR. SIEBER: Who's going to evaluate
5 that?

6 MR. WEST: Who's going to evaluate that?

7 MR. SIEBER: Yes.

8 MR. WEST: It's going to be a joint
9 effort between headquarters and the regions. It's
10 still being, the details are still being worked out,
11 but basically the conversion problem from the
12 current program to NFPA 805 would involve a
13 licensing review which headquarters does. There's
14 also going to be some field work, some inspection
15 and verification in the field. And the big part is
16 looking at the, because this is risk informed,
17 there's a PRA aspect that previously didn't apply to
18 the current deterministic regulations.

19 We have been very, there's a couple of
20 pilots underway in Region II. But we have been very
21 involved, as involved as we can be in the pilot
22 activities. Laura Kozak who is here, she's one of
23 our SRA's, she'll be talking to you later this
24 afternoon. We invited her to go along on some of
25 the Region II activities, so she's been very

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1 engaged. We're spending a lot, we're putting time
2 and effort into training Laura, the other SRA's, and
3 our fire protection folks to be prepared to handle
4 the 805 transitions. I think about half of our
5 plants, nine of the plants here in Region III have
6 currently indicated that they will be converting to
7 NFPA 805.

8 MR. SIEBER: Good luck.

9 MR. WEST: Thanks.

10 MS. BANERJEE: Steve.

11 MR. WEST: Yes?

12 MS. BANERJEE: This is Maitri Banerjee
13 again. Steve, I was wondering if the staff is going
14 to also address the -- recent fire effort.

15 MR. WEST: Which effort? The 805 or the

16 --

17 MR. SIEBER: Fire protection in general.

18 MR. WEST: I'm sorry, yes. The plan
19 that we presented to the Commission last week, one
20 element of the plan is 805 so we talked about the
21 plan's transition to 805. We also talked about
22 other issues like the ones -- resolution of the fire
23 barrier issues, the resolution of necessary measure
24 issues. So, the plan is supposed to really cover
25 the waterfront on the major fire protection effort.

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1 Now, one thing I've noticed, I kind of
2 was in fire protection for a long time and I got out
3 of it sort of in '99. Some of you may even remember
4 15 years ago I came to the Committee and gave a
5 presentation that we're going to develop this thing
6 -- and now it's many years later. But I was going
7 to say we had questions earlier about knowledge
8 management in the presentation. One thing that kind
9 of struck me after coming back into it after being
10 gone for a number of years is that there's a real
11 gap in the institutional knowledge I think right
12 now, and not technical gap but gap in what the
13 agency has done in fire protection and what's
14 already been done and that we can move on, I see
15 that staff now has gone back to -- revisited just
16 because they know it has already been done. But I
17 pass that on to the fire folks in headquarters.

18 I'm going to run out of time but let me
19 just, I mean, we want to stay on schedule for lunch
20 and everything. I'll mention just briefly materials
21 issues. Again Dave Hills' branch, very engaged in
22 materials issues. Probably the most interesting and
23 pretty active one right now. And I think -- are we
24 going to talk more about this in the afternoon?

25 SPEAKER: A little bit.

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1 MR. WEST: We'll do it in the afternoon.
2 So, we'll get a little bit more in the afternoon.
3 But the main thing we're doing now is we look at the
4 industry, our plants' efforts to deal with
5 dissimilar metal butt weld issues. This is where
6 you have a high alloy material welded to a low alloy
7 material. And there is an industry initiative,
8 you've probably heard of MRP 139 (Materials
9 Reliability Program) which is establishing the
10 guidance for that program. And it's intended to
11 address the primary water stress corrosion cracking
12 issue that's been found with I think in our welds.

13 And we're going to have lunch with you,
14 too, so we may be able to chat some more about some
15 of these issues. But I want to get through these
16 all, they're all important. Security, we have a lot
17 of attention on security. Most of what we do in
18 security for reactors is official use only. We
19 don't discuss it in public meetings like this. But
20 we do have, as Cindy was mentioning, we do have
21 baseline inspections -- security to all the
22 reactors.

23 Again, getting to a Region III with our
24 initiatives, something we took the lead for is Cindy
25 and our folks working with the security folks in my

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1 division developed guidelines for the resident
2 inspectors to use to look at security kind of things
3 that they have at the sites. And Greg Roach will be
4 here this afternoon to talk about a day in the life
5 of a resident inspector. He may mention a little
6 bit more about that. But that initiative has been
7 taken by -- headquarters and it's been exported to
8 all the regions. So, that's just another example of
9 our proactiveness here in Region III.

10 We also held, you probably all heard of
11 the force on force inspections. We can't talk
12 specifics about it in here but we, that's a program
13 that's managed by -- out of headquarters. When
14 there's a force on force exercise, they do a force
15 on force inspection. And we send folks to support
16 those inspections and serve on their inspection
17 teams. Because those inspections sometimes become
18 contentious, we often send a manager also for
19 portions that -- branch chief that's responsible for
20 the security or -- or Ann Boland, my deputy, myself.
21 I think Mark is going to be going to one just to
22 maintain order on the force on force.

23 Another activity kind of security
24 related that you've probably heard of is B5B. This
25 is the potential to lose large portions of the plant

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1 due to aircraft head crashes or other bad acts. And
2 the licensee is working on mitigation strategies for
3 dealing with that which I developed and put into
4 place. And we're now doing inspections and Region
5 III took a lead role in that to organize the B5B
6 inspection program. We did the first pilot plan
7 here in Region III -- very good job. Exported
8 lessons learned from that program which we shared
9 with the other regions. That program is about half
10 done here in Region III and will be done in Region
11 III and all other regions by the end of the year.

12 Tritium, I won't talk about at all at
13 this moment, I just want to get to our challenges.
14 But we are going to have a full presentation on
15 tritium this afternoon as part of the roundtable. I
16 know there's already been some questions on that.
17 We have Steve Orth, the team leader for our efforts
18 to deal with tritium, who will be talking to you
19 this afternoon.

20 And not on the slide but I just want to
21 mention here, I know there is some interest in this.
22 I think Frank is probably still interested in
23 license renewal. Frank and I worked together in
24 license renewal.

25 MR. GILLESPIE: And never missed a

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1 schedule at the time.

2 MR. WEST: And never missed a schedule.
3 But we obviously support license renewal activities
4 here in the Region. There are some inspections that
5 we have to do. I think most importantly, as
6 important as inspections is that Jim Caldwell, our
7 Regional Administrator, prior to having or agreeing
8 to renew a license and signing that has to send a
9 letter back that we've done an assessment here in
10 Region III or inspection of the -- license renewal.
11 So, we've had maybe a third of our plants have
12 renewed license this year, three. Most of the
13 others have submitted intent to request license
14 renewal approval, and there's a few, probably the
15 newer plants that we're still waiting to hear from.
16 And --

17 MR. BANERJEE: Are any of your plants
18 going through uprates, power uprates?

19 MR. WEST: I'm sorry?

20 MR. BANERJEE: Any of your plants going
21 through power uprates?

22 MR. WEST: Some have and some are
23 planned.

24 MR. BANERJEE: But nothing is happening
25 right now?

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1 MR. GREEN: Yes, there is. Davis Besse
2 just went to 1.6 percent --

3 MR. WEST: This is Mark Green from, we
4 need to make sure the recorder gets you.

5 MR. BANERJEE: How many EPU's then --

6 MR. GREEN: We have completed four EPU's
7 in Region III, the last -- there aren't any other
8 EPU's --

9 MR. BANERJEE: Another question if I
10 may, there's been some concern about gas models
11 falling in safety significant --

12 MR. WEST: Gas related, yes. Yes.

13 MR. BANERJEE: -- do they --

14 MR. WEST: Well, our inspectors, the
15 resident inspectors and some of the ERS inspectors
16 during some of our engineering inspections have
17 found issues with voiding, actual voiding or
18 potential for voiding here in plants in Region III.
19 And some we have dealt with through the normal
20 inspection and enforcement process. The licensee is
21 making corrective actions.

22 We have found through our inspection
23 that there is apparently not good agreement on the
24 metrics used to assess voiding. And what we're
25 seeing, it's kind of like the heavy loads, every

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1 plant you go to they're doing something a little bit
2 differently which presents a challenge to us. We
3 work a lot with headquarters on this. And we
4 recently have done one of these informal type of
5 requests for assistance from headquarters to have
6 this treated as a generic action.

7 And we're in kind of a process now, we
8 have a white paper which we submitted to NRR which
9 is under review. We've talked to the other regions
10 to nail down an agreement that we needed to take a
11 look at this as the agency and then -- But it is a
12 potential issue.

13 Cindy and I wanted to talk for a few
14 minutes, I figure we have five more minutes to talk
15 about a couple of the challenges in the reactor
16 program that aren't technical in nature. Okay, I'll
17 go ahead. The slide is backwards but Cindy is going
18 to cover staffing and I'm going to cover
19 communications. So, here I'll go ahead and do that.

20 One of our, like I have on here,
21 communication is a challenge. And I mean that in
22 the sense that communications is, effective
23 communications is something that is very important
24 to us as a region, to everyone in the region. And
25 it's something that we need to be constantly mindful

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1 of the importance of communicating effectively,
2 directly and at the right time to the right person,
3 et cetera. And for us, that means not only to
4 people working outside the agency but even inside
5 the agency, even between Cindy and myself or high
6 branch chiefs and some of these branch chiefs. We
7 put a high premium on communications and doing it
8 effectively.

9 But it also obviously involves all
10 stakeholders. And we're going to talk about tritium
11 later, some of the technical details. But tritium
12 is a good case study of how to either make
13 communications good or bad, I'm not sure which. But
14 it is just unbelievable what all this involved in
15 the communications of the tritium issues.

16 There have been a lot of issues, we got
17 communications internally within the region on
18 tritium issues to help people understand. You would
19 think something, you may not think this but some of
20 us may think this is something that really is not
21 particularly safety significant and should not be a
22 big deal. But to the people in the community around
23 Braidwood where -- this is a big deal. And if it's
24 a big deal for them, it may be a big deal to their
25 representatives in Congress, in the Senate.

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1 So, we've been trying to handle
2 communications with tritium effectively. And I
3 think we've done a pretty good job. It involves the
4 staff here, the staff at headquarters, the
5 Commission, the external stakeholders, the community
6 members, the licensee. Steve and my division and
7 our public affairs officers here in the Region have
8 done a tremendous job of going out and developing
9 some communications.

10 One of the things with tritium which
11 makes it a little bit more challenging for us is
12 that we don't believe that Exelon is doing a
13 particularly good or effective job in reaching out
14 to the community and explaining the issue and what
15 they're doing about it. So, we've kind of had to
16 take on part of that role which we don't really want
17 to do but we do it. So, we attend community
18 outreach meetings that are organized by Exelon or
19 other public interest groups in the area about
20 tritium program at Braidwood --

21 MR. ABDEL-KHALID: This is Abdel-Khalid,
22 ACRS. Why do you feel the need for you to take the
23 lead in that role if the licensee is not really
24 doing the job? Is it a part of establishing your
25 credibility with the public?

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1 MR. WEST: I think credibility, first of
2 all, I wouldn't say we take a lead for the licensee.
3 We're not taking the lead for the licensee. But the
4 licensee and their communications, there may be gaps
5 that we've been filling in as we go along. But we,
6 I mean we do, it is a credibility issue and it's
7 also a matter of public confidence. A lot of the
8 criticism on the tritium issue is directed directly
9 at us. So, by the nature of the complaints, we need
10 to respond and help the members of the community
11 understand what the regulatory requirements are, why
12 they are what they are and what our role is.

13 We had talked to you earlier about using
14 headquarters support. This is an area where we've
15 gotten a lot of support from headquarters. We got
16 support from research. We had experts in health
17 effects come out and meet with us in these community
18 meetings to help explain why our regulations and
19 standards are what they are and why they're not
20 changed willy-nilly.

21 And so, it's a tremendous effort, one
22 that we take really seriously.

23 MR. CALDWELL: You asked a good
24 question. Our communications and our approach is to
25 get the public to gain confidence in the agency, not

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1 in the licensee. It may ultimately cause them to
2 gain confidence in the power plants' approach to
3 things but it's, we want the public to gain
4 confidence in us that we're doing a proper oversight
5 job. So, it's still the licensee's responsibility
6 to get out and tell their story for the public to
7 gain confidence in them. But we're working to try
8 and reassure the public and to get them to be
9 confident that the NRC is doing its job and we're
10 ensuring that they would be safe from the use of
11 radioactive materials.

12 MR. SIEBER: Actually the public looks
13 to this agency as the protector of their safety.

14 MR. CALDWELL: Right.

15 MR. SIEBER: And that's the main
16 obligation that it has. If the public loses
17 confidence in the agency and Region III, then
18 there's major political problems, major regulatory
19 problems --

20 MR. RAY: This is Harold Ray. I asked
21 Cindy to talk about this one and I understand -- but
22 just one thing I got to say. To me this isn't a
23 tritium issue. It's an unmonitored release of
24 radioactive effluent in an area that it wasn't
25 supposed to be. And that's the starting point it

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1 seems to me for lessons learned values. It turns
2 out it was largely tritium but that's not the point.

3 MR. CALDWELL: Right, it was a monitored
4 release but it went, it was supposed to go to the
5 river and it bypassed the river to the ground.

6 MR. RAY: Well, it was a release from
7 the vacuum breaker, Jim.

8 MR. CALDWELL: Right.

9 MR. RAY: And that's not where it was
10 supposed to go.

11 MR. CALDWELL: No, it's not. And in
12 fact, the regulatory action we took when we cited
13 the licensee was just that piece there.

14 MR. RAY: Okay. But that's the point is
15 the damn thing was released to the wrong place and
16 it wasn't monitored. Now, we reached our, I mean
17 that's where our story starts.

18 MR. MAYNARD: Otto Maynard. And back to
19 communications part of it, I certainly understand
20 it's in the licensee's best interest to communicate
21 with the public and it certainly makes your job
22 easier and better when they do an effective job.
23 But I guess I have it a little bit different because
24 I really do see it as the NRC's job to communicate
25 with the public on the regulatory issues. So, the

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1 NRC is really -- to the public. The licensee, it's
2 in their best interest to answer to the public in
3 these things but it's really the NRC that has a
4 communication responsibility to the public -- about
5 the process.

6 MR. WEST: Yes, I just meant we were
7 trying to get the public to gain or keep confidence
8 in us. We're not trying to get them to gain
9 confidence in the licensee. That would be their
10 responsibility.

11 MR. CALDWELL: -- I didn't notice
12 Christine was here. Christine is our MCNA -- I want
13 to recognize Christine.

14 MS. PEDERSON: We're just a tad behind
15 so we'll try to make this short but everything
16 you've heard about thus far today and everything
17 you've going to hear about for the rest of the day
18 really revolves around our people. And so, that is
19 a continual focus and continuing challenge for us is
20 to make sure we've got the right kinds of people
21 with the right kinds of experiences and backgrounds
22 and in a productive environment such that we can do
23 the good work we've been doing.

24 So, a challenge for us is to continue to
25 maintain high quality people and enough of them to

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1 do our work. And the challenge for us has been, we
2 are, as we've mentioned earlier we receive some
3 turnover in staff. We've got a workforce who'll be
4 seeing some -- we're also seeing a number of our
5 people being recognized for their skills and their
6 abilities and they're getting promoted. It's great
7 for them but it also leaves us with an inspection
8 hole some way down the way.

9 So, there are a couple of areas that
10 we're looking at and we're participating with the
11 agency on retention and recruitment for resident
12 inspectors. That's one big area we're working on.
13 But also the region is looking for other areas of
14 technical expertise that they're recruiting for.
15 And so, we're looking always to have a mix of new
16 people coming out of school and a mix of experienced
17 people. You can't go one way only so we try to get
18 the proper mix.

19 The agency initiative focused on
20 resident inspectors. As we know, they're our first
21 line of defense. They're our eyes and ears.
22 They're the folks that are in the field available to
23 respond. And back to the public confidence, they
24 live in the community so they provide both a public
25 assurance piece as well as highly skilled resource

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1 for us.

2 So, giving -- to the resident inspector
3 positions, we have noted a couple of things that
4 maybe were disincentives to that. They're actually
5 of such importance to the agency that the deputy
6 regional administrators have formed a group in
7 highlighting certain areas that we need to tackle
8 and plan to incorporate to solve one of the three
9 thus far. There was a pay disparity issue for folks
10 that went out to be resident inspectors before they
11 were a Grade 13. And we've resolved that. That
12 just happened very, very recently so I'm glad to say
13 we've got pay parity for folks that go out before
14 they're a Grade 13 or as a Grade 13.

15 Also, we've had a few experiences where
16 because of locality pay people have gotten a
17 promotion but actually lost pay when we went to the
18 next site as a senior resident. That didn't seem
19 right, so I'm glad that we fixed that as well.

20 A couple of other areas that are still
21 actively being worked. One is a very broad area of
22 insurance. People know the resident inspector
23 program is just a great career path and valued for
24 what they do and the important role they play in the
25 agency. A new working group is being formed for

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1 that activity to generate some more ideas to see if
2 there are some incentives that can be used to help
3 enhance getting people out into the field.

4 The third area that the agency is
5 looking at for resident inspection recruitment and
6 retention is what we call our pool in Region III,
7 but it's the way in which you fill the feeder spots
8 to go out to be resident inspectors. Region III has
9 been very successful in bringing people in with the
10 expressed knowledge that they will become resident
11 inspectors. We bring them into the Region as a
12 reactor engineer, we train them, and then we have
13 somebody trained and ready to go out to be a
14 resident when that opening occurs.

15 It's been very effective. We shared
16 that best practice with the other regions. The
17 other regions are looking at something similar to
18 that. And so, we'll continue and always continue to
19 fill that pipe line for us.

20 Now, what would be nice is if we
21 actually had the budget to make this work a little
22 bit better. We tend to over-hire into that position
23 so we get people trained and ready to go out. And
24 it would be helpful if, I don't know if you guys
25 have any influence on the budget but, sorry to do

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1 that, but that is something that we struggle because
2 we're held as any responsible organization is to
3 live within a budget or within variations of that
4 budget. And this is an area where we would benefit
5 from over-hiring, just as other disciplines, I'm
6 shifting out from the agency initiative to other
7 areas.

8 We also would like to over-hire into
9 other areas. The operator licensing, it takes a
10 couple of years to get people to get qualification
11 to the program whether it's design engineers or HP's
12 or in-service inspection people. Our goal is to
13 always stay overbudget but not too far overbudget.
14 So we always get the number a little higher.

15 But key for us is to ensure we've got
16 the right people who will be doing the right kind of
17 work when we need it and we've been quite successful
18 in doing that. But that's an ongoing challenge that
19 we're always focused on.

20 And any questions while we wrap up this
21 portion and move on to dry cask storage? Sarah is
22 here. Thank you. Sarah, would you like to address,
23 Sarah Bakhsh is available for, excuse me, ISFSI.

24 MR. CALDWELL: While Sarah is coming up,
25 I'll mention one thing. In the materials program on

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1 initiatives, Dave Hills, I don't know if Dave is
2 still here, Dave, when we started having all these
3 materials issues, he initiated a call with the other
4 regions and headquarters, correct?

5 MR. HILLS: Right.

6 MR. CALDWELL: So that we could learn
7 from each other and be consistent in how we're
8 creating these new things as they crop up. And I
9 think it's now, NRR decided to institutionalize
10 that. So, they now have the lead. But it's another
11 good initiative on our folks' part.

12 MS. BAKHSH: Good morning. I'm Sarah
13 Bakhsh, I'm the lead ISFSI inspector here in the
14 Region. I'll be referring to the independent spent
15 fuel storage installation. And I'll be describing
16 briefly the inspection program that we have here in
17 the Region. This presentation is a very brief
18 overview. Any questions along the way, again --

19 The independent spent fuel storage
20 installation or ISFSI as I mentioned are inspected
21 by our regional offices. And in Region III, we are
22 under the Decommissioning Branch which is in the
23 Division of Nuclear Materials Safety. The purpose
24 of these inspections is to ensure that the licensee
25 is in compliance with the 10 CFR Part 72, both

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1 general and specific licenses, the FSA, the final
2 safety analysis report, the certificate of
3 compliance and the associated tech specs, technical
4 specifications.

5 Our inspections can be summed in four
6 general phases which encompasses the beginning
7 phases, beginning of the pad construction and the
8 associated modifications to the NRC dry run
9 demonstration and the actual loading of fuel from
10 the cask, the risk that we have in Part 72. Here
11 you see a beautiful picture of us hard at work --
12 crane inspection.

13 A brief summary of the Region III ISFSI
14 sites, currently, Byron and LaSalle are constructing
15 their pads Kewaunee has completed but they haven't
16 entered the pre-op testing so they're kind of in
17 both phases right now. They've completed the
18 construction of the pad but they have a little bit
19 of work to do on their crane. The pre-op or what we
20 refer to as the dry run inspection, currently is
21 scheduled for Monticello in a couple of weeks and
22 then Kewaunee in the beginning of next year.

23 The operating, there's a list of
24 operating, what we call ISFSI's. Big Rock Point
25 still retains their Part 50 license but they just

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1 have the pad with the storage casks on there. And
2 then, GE Morris is storage only in the pool, that's
3 spent fuel in the pool, it's wet storage. And then,
4 this year, Palisades, Prairie Island, Quad Cities
5 will also be loading but they've done their initial
6 load so this is a routine loading done this year.

7 Future sites that plan to go to the
8 general licenses ISFSI include Braidwood, DC Cook,
9 La Crosse, Zion, Fermi and Perry.

10 MR. CORRADINI: Corradini. So, these
11 are independent licenses from any plant that might
12 be on a site either nearby or literally co-located?

13 MS. BAKHSH: The only one that's not,
14 the only one that's away from the reactor is the Big
15 Rock Point. That's the only --

16 MR. CORRADINI: Okay. So, if I can just
17 pick on so I can get a feel, Kewaunee is sitting on
18 one side of Route 32. Where does the ISFSI go? It
19 has to be co-located or can it be away from the
20 reactor?

21 MS. BAKHSH: Well, in this case, since
22 they have the Part 50 license, they would just have
23 a general license for the ISFSI and have that either
24 within the OCA or outside the OCA per their design.
25 It would be at that site though.

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1 MR. CORRADINI: Okay. And then if it's
2 outside the OCA, what do you do relative to
3 transport between the OCA and the pad?

4 MS. BAKSHSH: Well, there is a, well,
5 see, that goes more into security now since --

6 MR. CORRADINI: I was going to ask about
7 that eventually, too.

8 MS. BAKSHSH: Yes, but there is what they
9 call, depending on the design that's used, and the
10 most common which I was going to get into a little
11 bit later --

12 MR. CORRADINI: That's okay then. If
13 you're going to get to it, we can just wait.

14 MS. BAKSHSH: But I mean I'll go briefly
15 over the process. There is what they call a
16 transfer trailer that they use to put the cask on to
17 in this transfer cask and move that from the reactor
18 building to the pad. And that's how it gets from
19 point A to point B.

20 MR. CORRADINI: And point A and B can be
21 up to how far a distance to use that technique?

22 MS. BAKSHSH: There is no specified --

23 MR. CORRADINI: Oh, there isn't?

24 MS. BAKSHSH: No. It's usually, I mean
25 within half a mile, quarter of a mile, that's what

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1 we've seen. But I haven't seen anything that
2 specifies the maximum distance.

3 MR. SHACK: Shack. Are these transport
4 casks licensed to go on high density --

5 MS. BAKHSH: No. They are not, no.
6 They cannot be transported on public highways.

7 MR. SHACK: So, they would be only
8 within the site.

9 MS. BAKHSH: They're only within, yes,
10 they're to be used at the site. They have to, if
11 these ever were to be shifted to let's say Yucca
12 Mountain, they would have to be taken out of their
13 storage, the homes that they're seated right now.

14 MR. SHACK: But how did they go out to
15 point B? They loaded it, they transported it to
16 another site?

17 MS. BAKHSH: Yes, but it was still
18 before they decommissioned.

19 MR. SATORIUS: Yes, it's still on the
20 Big Rock site. There is nothing else there now.

21 MS. BAKHSH: Yes.

22 MR. SATORIUS: Just the pad in the --

23 MR. SHACK: Oh, I thought they turned
24 that into a green --

25 MR. SATORIUS: Well, everything but.

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1 MS. BAKSHSH: And these are all general
2 license, they have general licenses except Prairie
3 Island and GE Morris have specific.

4 MR. CORRADINI: So, let me just, one
5 more shot because all of this is interesting to me.
6 And so, if it's strays you off the path, just tell
7 us and we'll wait. So, I'll take again Kewaunee as
8 an example. They're a relatively isolated site.
9 They have very little -- on the east side of Route
10 32. So, my guess was that they were somewhere
11 across a public road. So, if they had to cross
12 public access --

13 MS. BAKSHSH: They don't.

14 MR. CORRADINI: Okay. But if they did,
15 do they require some sort of different licensing
16 procedure?

17 MS. BAKSHSH: Yes, because then we would
18 have to use the transportable cask over public
19 highway and that would have to be fabricated.

20 MR. CORRADINI: Even if they had to
21 cross it?

22 MS. BAKSHSH: Yes, at any time.

23 MR. CALDWELL: So far, I don't know
24 about the other regions but all of our sites,
25 they're located either, there are some in the

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1 protected area, there are some out. It's just
2 whether they have the area that they can develop for
3 the pad. But they are all located near the site.

4 MR. CORRADINI: And then my only last
5 question is as to security but if you're going to
6 get to that, I'll wait.

7 MS. BAKHSH: I wasn't going to discuss
8 it here. I can help you out there.

9 MR. SHACK: A question about Morris.
10 You said they're still loading the course?

11 MS. BAKHSH: No, they just have pool
12 with the spent fuel in it. It's wet storage.

13 MR. SHACK: Wet storage.

14 MS. BAKHSH: Yes.

15 MR. CORRADINI: And there is no dry
16 storage capability there? And no plans?

17 MS. BAKHSH: No, they have no plans.

18 MR. RYAN: Ryan, ACRS. Would you just
19 get a little of the -- between specific or general
20 licenses?

21 MS. BAKHSH: Well, from our
22 understanding, it's more, general licenses go
23 easiest where, because they already have their Part
24 50 and they just kind of try to incorporate the Part
25 72 to the general licenses. A specific license

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1 requires hearings. That's, I mean, Big Rock Point
2 for example still maintains a Part 50 which, I mean
3 they don't have a reactor but they still have a Part
4 50, they -- that process better than having --

5 MR. RYAN: So, the Part 50 is really the
6 driving --

7 MS. BAKSHSH: Yes.

8 MR. RYAN: -- with general license. If
9 they don't have a 50, then they --

10 MS. BAKSHSH: Yes. Any other questions
11 on this? Okay. And just the forming stages, I'll
12 go over briefly. We begin with onsite observations
13 and this also includes interviews of staff and a
14 review of documentation. The first phase is the pad
15 construction. And this involves, this is the first
16 phase where the licensee chooses what site they want
17 this pad constructed on. We start with in-office
18 review of the design documentation and then
19 subsequent construction activities from excavation,
20 backfill, the placement of the rebar and then the
21 placement of the concrete.

22 The second phase is the pre-operational
23 phase or what we refer to as the NRC demonstration
24 that the licensee performs prior to the actual
25 loading, what we call the dry run. This part is a

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1 very involved part of the inspection program, and
2 thus we conduct some very detailed review of many
3 aspects which include again compliance with the
4 regulations, the review of their pre-operational
5 procedures before they finalize into actual loading
6 procedures, testing of equipment, radiation
7 protection. Heavy loads inspection comes into the
8 -- cranes, especially nowadays you'll see a lot of
9 updates to cranes and similar -- Emergency
10 preparedness, maintenance, surveillance,
11 environmental program, they are administrative
12 procedures and those are some of the main topics.

13 The spent fuel loading and unloading,
14 after the dry run, the licensee plans the next phase
15 which includes loading the actual fuel into their
16 canisters. And here we observe the demonstrated
17 activities, fuel selection and characterization
18 process, review of the loading package which
19 includes operational procedures, their unloading
20 procedures in case of emergencies, in-depth
21 interviews with staff and -- documentation review
22 which includes their condition reports, crane
23 maintenance documents, 72.48 which are similar to
24 the 50.59.

25 There's numerous approved cask designs

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1 that the licensee may choose from. There's a couple
2 of pages of listing in Part 72. And the two main
3 ones that we see here in Region III are the Holtec
4 which is the vertical, I have a picture I can show
5 you at the very end of the presentation. Holtec
6 which is vertical and then new homes which have
7 horizontal. Did I say vertical, I mean horizontal.

8 Okay. And then the last phase is more
9 of the storage monitoring. So, the casks that
10 already exist on the storage pad and for some of
11 the, like Point Beach let's say for example, they're
12 not planning on loading for the next couple of
13 years, we've performed routine inspections of the
14 licensee's surveillance and maintenance activities
15 which includes some of the -- the environmental
16 quarterly reports, their training -- maintenance,
17 the condition reports, 72.48, and their daily and
18 quarterly, usually quarterly surveys of the casks
19 that are out on the pad.

20 And then this is the horizontal new
21 homes version. This one sits in this concrete
22 bunker right here, and it's inserted. This is the
23 transport cask and this is what they use to take the
24 inner cannister into the site and insert into the
25 horizontal storage module.

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1 MR. CORRADINI: That's typically how
2 many --

3 MS. BAKHSH: It depends. It can be 24,
4 like Palisades -- 24, they're 31, 61 if it's a
5 boiler. It depends --

6 MR. CORRADINI: Thank you.

7 MS. BAKHSH: And then the other module
8 is the Holtec. And for the Holtec and NAC, if
9 you've heard of NAC it's similar. They're vertical.
10 It can be from like 13 and 15 feet tall.

11 MR. ARMIJO: Do they have -- sorry, I
12 have a question. This is Armijo. For all of these
13 things, is there a maximum for the clad temperature
14 requirement?

15 MS. BAKHSH: Yes.

16 MR. ARMIJO: How do you ensure that that
17 --

18 MS. BAKHSH: The fuel temperature?

19 MR. ARMIJO: Yes.

20 MS. BAKHSH: Well, there is a minimum,
21 like a minimum requirement for the cooling time
22 which is five years for the fuel. And then each
23 cask has a heat load capacity, say it was 24
24 kilowatt for example. And so, it's done by
25 calculation and each fuel assembly that's put in

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1 there, that's put like into a plan with the hotter
2 assemblies in the middle and then stay with it and
3 then each cask will not exceed that --

4 MR. ARMIJO: But the calculations, is
5 there a margin on it when you say --

6 MS. BAKHSH: Yes. And then per their
7 plan, that's what makes up that review. They go to
8 each fuel assembly and take out those assemblies.

9 MR. ABDEL-KHALID: But there is no
10 measurement, I guess is what Sam is getting at.

11 MR. ARMIJO: That's right.

12 MR. ABDEL-KHALID: It's not measured,
13 it's calculated.

14 MS. BAKHSH: It's calculated.

15 MR. ABDEL-KHALID: So, what's in the
16 surveillance reports? I mean you indicated there
17 are surveillance reports.

18 MS. BAKHSH: Surveillance is meeting
19 their, let's say if the cask is sitting out on the
20 pad, depending on the design, they have vent and
21 screen checks, temperature checks, just general
22 checks of the pad. They do these on a daily basis.
23 Some they have quarterly, other additional
24 requirements quarterly, that's what I meant by the
25 licensee's surveillances of the conditions of the

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1 pad, the casks that are on the pad.

2 MR. ABDEL-KHALID: So, there is no
3 continuous monitoring of exit temperature, for
4 example, from the vents or --

5 MS. BAKSHSH: Well, there is depending on
6 the system. If it's a new home system, because
7 there are different requirements for each system, so
8 let's say for the new home system, the horizontal
9 ones, they do have requirements to double check the
10 temperature. They can't exceed let's say 100 degree
11 Fahrenheit. That's not a measure, I guess that's
12 not, it relates back to --

13 MR. ABDEL-KHALID: It's a global one.

14 MS. BAKSHSH: Yes. Yes.

15 MR. BANERJEE: Some of these are -- or
16 all of them?

17 MS. BAKSHSH: Yes, they're all --

18 MR. BANERJEE: How do you check that
19 that is --

20 MS. BAKSHSH: It's called a vacuum drying
21 system. And this is done inside the reactor
22 building when they're actually, they've loaded the
23 fuel, they've drained the water, they've removed the
24 -- water and they now use the system again which are
25 tight tolerances that allow for that pressure. They

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1 drain and then backfill with helium, and that has to
2 maintain it as a whole for a certain amount of time.
3 Then they seal the vent -- that the helium has
4 allowed --

5 MR. BANERJEE: They have a way to ensure
6 that this --

7 MS. BAKSHSH: Yes.

8 MR. BANERJEE: They check that?

9 MS. BAKSHSH: Yes, they check. They have
10 a human zipper they call it. Yes.

11 MR. BANERJEE: Is there any temperature
12 monitoring that's done at all other than this --

13 MS. BAKSHSH: Temperature monitoring?
14 There is no direct, it's just from via the heat
15 load.

16 MR. BANERJEE: Right. But that is used
17 when you've loaded the right fuel.

18 MS. BAKSHSH: Yes. And there's, I mean
19 there's a lot of checks. Double or triple checks on
20 the fuel assembly that go on. And then they
21 actually take a video of the fuel assembly. We
22 verify that also after.

23 MR. ARMIJO: Can you store effectively -
24 - is there a special --

25 MS. BAKSHSH: There's special

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1 requirements. There has to be less assembly. They
2 are allowed to load damaged fuel. They haven't so
3 far. Some of the older ones may have but currently
4 they are allowed to store them and in that case the
5 cask has to be designed for that purpose which
6 includes more shielding and less assemblies.

7 MR. CORRADINI: So, one last question
8 back to temperature. So, I don't remember what the
9 limit is but let's say it's 300 C just to pick a
10 number. And we're looking at 50 C outlet
11 temperature that's measured. So, what is the
12 typical factor of safety or margin between what is
13 the limit and what is the hot spot in some of these
14 assemblies?

15 MS. BAKSHSH: Well, that's where the
16 administrative procedures come in. Usually their
17 own administrative procedures have a very low
18 threshold for the, their temperatures in the
19 certificate of compliance tech specs, they're never
20 that high.

21 MR. CORRADINI: But I mean just to give
22 me a feel, the limit is what?

23 MS. BAKSHSH: Let's say it's 100 degrees
24 for the exit temperature in the horizontal storage
25 module, so you're saying if it's --

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1 MR. CORRADINI: Well, I'm just trying to
2 understand what is a typical peak operating
3 temperature in the cask versus the design limit.

4 MS. BAKSHSH: Oh, like how high they
5 probably get to?

6 MR. CORRADINI: Yes.

7 MS. BAKSHSH: Like 70 degrees Fahrenheit
8 on a very, very hot day.

9 MR. CALDWELL: You're talking about
10 inside the cask?

11 MR. CORRADINI: I was talking about, you
12 answered my question on the outside. But I'm still
13 back at the cladding.

14 MR. CALDWELL: We can try to give you
15 that answer but some are based on the design of the
16 cask itself, and the temperature, external
17 temperature would tell you based on that design of
18 the cask.

19 SPEAKER: We want to know what the
20 acceptance limit is for the cask for the cladding
21 temperature I think and the typical temperature that
22 you actually get.

23 MS. BAKSHSH: And that's all taken into
24 account when they design the heat load for that
25 particular cask.

1 MR. MAYNARD: What is the number? The
2 number, and correct me if I'm wrong but I think it
3 was 400 Centigrade cladding, back to the cladding
4 temperature. Then you calculate down to the margin
5 that -- we're just trying to find out how much
6 margin --

7 MR. CORRADINI: Is it 200, is it --

8 MR. MAYNARD: Yes, right.

9 MS. BAKSHSH: I can --

10 MR. BANERJEE: I don't think -- it
11 depends on the fuel you're storing. What I
12 understand from you is that it's a whole
13 administrative control procedure for loading and
14 stuff. But there is no post-loading direct
15 validation somewhere.

16 MS. BAKSHSH: There is no way to measure
17 the actual cladding temperature --

18 MR. BANERJEE: Of the cladding. But
19 even if you measure the inner wall, the concrete or
20 something, there is no embedded --

21 MS. BAKSHSH: There's measuring devices.
22 It depends on the system. Some systems require it,
23 some don't. For the FSAR -- or Holtec. For new
24 homes, there is a thermal coupled on the outside of
25 those bunkers. So, they do, again we're back at the

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1 outside, the outer temperature though.

2 MR. BANERJEE: But there is nothing
3 embedded in the concrete?

4 MS. BAKHSH: No.

5 MR. MAYNARD: Otto Maynard --
6 administrative procedures, so it's really in the
7 regulations of the design module that they have to
8 be, that they have to design these things.

9 MR. CALDWELL: These are certified
10 designs by the agency, so all the questions you ask
11 have been taken into consideration. And never do we
12 say it can go up to, whenever we license something,
13 it's got a bunch of margins in it. So, we can't
14 answer as to what that margin is but we can find out
15 for you if you need it.

16 MS. BAKHSH: Okay.

17 MR. BROWN: For the neophyte which I am,
18 I asked this question already -- Charlie Brown,
19 sorry. In the pictures and I'm looking at this
20 thing with all those nasty stuff in it sitting out
21 here on an open concrete bed getting rained on,
22 snowed on, hailed on and everything else. And then
23 you mentioned something about -- and now this other
24 thing looks like a mausoleum that under they shelve
25 these cylinders in, the bunker. So, some are

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1 bunkers and some are not.

2 That to me, I mean just not having any
3 idea of what I'm talking about -- that seems to be
4 diametrically opposite from -- I realize we have all
5 the regulations there and it's all per standards and
6 all that kind of stuff. But why the difference in
7 storage for the vertical ones and the horizontal
8 ones?

9 MS. BAKSHSH: Well, this right here is
10 just the outer concrete storage module. It's just a
11 little more visible. What you don't see in the
12 vertical one is that these are concrete canister, I
13 mean concrete overpass within which the canisters
14 are sitting. So, it's equivalent to the --

15 MR. BROWN: So, what I'm seeing here
16 then is if I took the side off I'd see the cylinder
17 inside of it. It's just a smaller bunker --

18 MS. BAKSHSH: I mean if I cut this --

19 MR. RYAN: The difference is one --
20 vertically and one horizontally.

21 MS. BAKSHSH: Yes.

22 MR. BROWN: Yes, I don't know which one
23 is smaller.

24 MR. RYAN: One looks huge and this looks
25 tiny. I could back up my semi and get a crane, toss

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1 one into my semi --

2 MR. CALDWELL: I don't think you can do
3 that but they're similar in, I don't know if they're
4 similar in size but really similar in design. Do
5 you know what the circumference is?

6 MS. BAKHSH: Not exactly. Okay.
7 Anything else?

8 MR. WEST: It's not as small, I don't
9 know how much they weigh, but that's not a small --

10 SPEAKER: -- if a human was standing
11 there.

12 MR. CALDWELL: I'd say two, two and a
13 half meters in diameter.

14 MS. BAKHSH: Yes, these are about 13 to
15 15 feet tall. I just don't, I don't know the
16 diameter of the concrete overpass.

17 MR. BROWN: I don't want to focus on
18 that
19 but --

20 MR. CALDWELL: No, that's okay. We'll
21 get you the answers though.

22 MS. BAKHSH: Anything else?

23 MS. PEDERSON: Thanks, Sarah. I think
24 we're running just a tad behind. But next is to
25 have a short break and then congregate over at the

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1 incident response center for the tour. So, we'll
2 take a short break, we'd appreciate it. And then
3 kind of walk this way, we'll take you into the
4 incident response center.

5 (Off the record for break and
6 tour.)

7 MR. KOZAK: All right. I hope you had a
8 nice lunch. We're going to get into reactor
9 oversight process roundtable now. We have a number
10 of specific issues we want to cover for you. Our
11 first talk will be the senior resident from LaSalle,
12 Greg Roach, who I've met yesterday. Greg?

13 MR. ROACH: My name is Greg Roach, G-r-
14 e-g R-o-a-c-h. And I am the senior resident
15 inspector at LaSalle Station. Previous to that, I
16 was the senior resident and the resident inspector
17 at Braidwood Station, so I've had the opportunity to
18 serve at both the pressurized water reactor and
19 boiler water reactor which is obviously great as an
20 inspector for well roundedness. So, it's a good
21 thing for myself.

22 So, we'll go ahead and move forward into
23 the resident inspector area. And following myself,
24 Mr. Holmberg here will be giving a presentation on
25 the Byron essential service water finding issue.

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1 And then we'll all discuss the issue with Perry and
2 digital feed water I&C, the tritium at Braidwood and
3 some operating experience in Region III.

4 Okay. What are the main jobs of a
5 resident inspector? First, I like to say we are the
6 eyes and ears of the agency. We are the folks that
7 are onsite during the week everyday, turning over
8 with the shifts in the morning, working through,
9 observing the various different activities that are
10 happening onsite. We're going to go ahead and
11 actually look at some of the areas that we focus on.
12 But as the eyes and ears, we're looking at all the
13 big ticket items.

14 When you show up to work whether it be
15 in the morning, in the middle of the night, whatever
16 it is, you're getting an assessment of the site and
17 you're determining what is it that's going to
18 challenge LaSalle today. And I like to be part of
19 the briefings and then the actual activity and then
20 the cleanup afterwards to make sure that the whole
21 process went smoothly. That could be in the form of
22 observing meetings. That could be in the form of
23 being out in the plant. That could be in the
24 control room while evolutions are taking place.

25 We implement the baseline inspection

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1 program as dictated by the reactor oversight
2 process. We do a daily corrective action document
3 review. And that's really a fundamental in our
4 understanding of what's happening at the plant is
5 going through, looking through the corrective action
6 program documents, not only to say what is the issue
7 but in how is the licensee classifying it, how are
8 they dealing with it, what's the prognosis for
9 fixing the issue, are they just, you know, pencil
10 whipping it off or are they actually going to
11 address the issue and following through with that.

12 And then we'll actually look at how the Byron issue
13 stemmed from part of that corrective action and
14 interface with the licensee review by the residents.

15 Okay. This gives you a general feel for
16 the daily schedule of a resident inspector. We
17 arrive onsite at approximately 6:15 in the morning
18 and then we'll begin our plant status review.

19 That's including looking at what are the main
20 condition reports that have come out overnight.
21 We're looking at what is the actual plant status as
22 far as for all the main parameters for the site.
23 We're looking at what are the job items that they
24 have completed overnight and what are we going to be
25 doing this next day. And then we'll read all the

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1 operators' logs to make sure that basically the
2 plant has been operating in accordance with the
3 technical specifications.

4 At that point, one of the residents will
5 go to the main control room and they will attend the
6 shift turnover brief with the senior reactor
7 operators. And then they will walk down both units'
8 panels to observe all the positions of the main
9 operating equipment and make sure that the units are
10 again being operated in accordance with the
11 technical specification. At that point, we'll come
12 back and we'll make a conference call back to the
13 region and pass on all the pertinent data for the
14 activities that have happened and will happen over
15 the next 24 hours at our site.

16 As you see, as the day goes on, we
17 attend the Plan of the Day meeting which is the
18 licensee's main management meeting. That's the site
19 vice president, their plant manager and all the
20 direct reports. And we basically go through the
21 plan of the day which is again an overview of the
22 plant status from the licensees perspective. From
23 that meeting, we're actually coming away with what
24 is their intentions on dealing with the plant and
25 maneuvering the plans within the next 24 hours.

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1 Then we begin our inspection activities
2 obviously in accordance with that plan, we're
3 looking ahead. We have a couple of documents that
4 we receive from the licensee. We have a work
5 schedule. They were able to look ahead and see
6 exactly when they plan any major maintenance outage
7 windows. And of course you have the emergent paths
8 that come up each day as we attend the licensee's
9 planning meetings to say what kind of issues that
10 have been scheduled that were, you know, not part of
11 the normal 13-week maintenance schedule. And then
12 we'll go ahead and fit that into one of our
13 inspection modules and perform the inspection.

14 In the afternoon, we get a package with
15 all their management review committee document which
16 basically highlights all the condition reports that
17 have been received over a 24-hour period. And then
18 it goes through, their station ownership committee
19 has now reviewed this document and they have
20 assigned it a particular alphanumeric designation
21 which determines what their response is going to be
22 to that particular issue. So, we look at first what
23 the issue is again, we re-read that. We look at how
24 they've classified it, and then we go ahead and see
25 what their tasking is for this particular group.

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1 If it's an issue that raises to the
2 level of a root cause or an apparent cause
3 evaluation, then we'll go ahead and with one of our
4 modules, typically the operability determination
5 module depending on where it fits. We'll then go
6 ahead and review that document when it comes out.
7 And then again, inspection activities for the
8 remainder of the day.

9 Now, this is a prototypical day.
10 Obviously as a resident inspector, our job is to be,
11 let's say a surprise to the licensee. So, some days
12 that means I'm coming to work in the middle of the
13 night and observe their night shift. We do
14 backshift hours, we're obligated to do 50 hours a
15 year of backshift. That's broken down such that we
16 achieve at least 12 and a half hours a quarter so
17 you don't want to have it all front-loaded or back-
18 loaded so that it's spread out through the year.

19 We always go over 50 hours and that's
20 typically because there's always going to be an
21 outage each year whether that be, you know, for a
22 PWR then you may have two outages in a year. A BWR
23 typically just one a year. But you'll certainly
24 exceed the 50 hours per year with an outage because
25 you're doing a lot of backshift work since there are

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1 a lot of major undertakings that happen at all hours
2 of the day of the prevailing outage.

3 Okay. These are the inspection modules
4 that the resident inspectors focus on. There are
5 other baseline inspection modules that are being
6 supported by the regional staff that I didn't list
7 in this particular slide. One thing to be aware of,
8 obviously when we do our corrective action document
9 reviews, we're also looking at those items and we're
10 calling the regional experts if we have something
11 that we feel is not in accordance with the ROP for
12 those areas and everything. You get the expert,
13 whether that be in emergency preparedness, radiation
14 protection and security from the region involved,
15 and then they could follow up as part of their
16 inspection or give us guidance on some things that
17 we should be looking at.

18 MR. ABDEL-KHALID: Are there any missing
19 inspection modules that would have allowed you to
20 sort of detect the tritium problem at Braidwood
21 early on?

22 MR. ROACH: The actual, as far as the
23 tritium issue is concerned, since that was a part of
24 the discharge and basically their liquid release
25 program, first that would have failed under our

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1 baseline inspection program under the ROP area.
2 Now, as far as from how they control releases and
3 staying within the guidelines of meeting 10 CFR 20
4 for release concentrations, that was not obviously
5 impacted here. From the material condition,
6 actually going out and looking at the blow-down line
7 and whatnot, there wasn't a particular module that
8 existed that would have said inspectors go out and
9 verify that the material condition of the blow-down
10 line is in order.

11 At this point, I would say that we are
12 looking at the blow-down line as a management
13 expectation. We do it monthly to look at the
14 integrity of the blow-down. The licensee has
15 created procedures for their own review on a much
16 more frequent basis than they were doing before
17 which was effectively never. So, right now we're
18 operating under an expectation as residents at
19 Braidwood to go and look. But there isn't a
20 procedure that says look at the blow-down line
21 material condition. It's non-tech spec --

22 MR. ABDEL-KHALIK: I guess my question
23 was meant to be more generic. In retrospect, do you
24 think there should be an additional inspection
25 module added to this ensemble here that will allow

1 you to prevent incidents of this type?

2 MR. ORTH: If I may add, my name is
3 Steve Orth, and we talked during the incident
4 response tour. One of the areas I'm responsible for
5 is the radiation safety inspections at each of the
6 sites. And one of the modules we do have on there,
7 we have had in that area that we look at on a
8 biennial frequency, every two years, is their
9 effluent release program. And one of the areas, in
10 the past there was a very small kind of a pointer to
11 look for unmonitored or unplanned releases. Since
12 the events with the groundwater contamination, that
13 has been largely expanded to provide additional
14 direction to our inspectors as to what to look for,
15 what kind of response to look for in terms of the
16 licensee that we basically in the past would have
17 relied on an inspector's judgment to kind of pick up
18 on. But it's now a more focused response.

19 MR. BLEY: Excuse me, Bley, ACRS. Were
20 you able to generalize that guidance or is that
21 particularly at the blow-down line?

22 MR. ORTH: It's generalized at systems
23 and components that have the potential for
24 groundwater or leakage, underground leakage, leakage
25 that you wouldn't be able to visually detect.

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1 MR. ROACH: And from a resident
2 inspector side of the house, looking under the PIR
3 71152, problem identification and resolution, part
4 of our corrective action document review, there's
5 two-fold things that I will say that happened here
6 as part of this, you know, particular issue. One,
7 these leaks occurred, these were pre-ROP.

8 And the other thing is that these were
9 also pre, we'll say database computer access to
10 problem identification resolution documents which as
11 an inspector makes our intrusiveness dramatically
12 greater to the licensee because I have a real time
13 view of all these documents that are coming in to
14 look at and say, hey, this is wrong, this is a
15 material issue that needs to be addressed. And even
16 if I don't have a particular something that fits
17 nicely into a -- I'll give you a great example. At
18 Braidwood one morning, I show up and they say Mr.
19 Roach, there's a two-inch piece of pipe that's a
20 drain line that comes off the condensate header
21 that's sprayed water on. Okay. Well, condensate is
22 a totally non-tech spec system, usually, okay, hold
23 on, okay, go ahead and deal with it. Well, they go,
24 you know, by the way, you know, I'm reading the
25 condition report that says this could result in an

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1 800 gallon permitted leak in the main turbine
2 building.

3 Well, wait a second, that's a different
4 story now. Suddenly now we have an issue that needs
5 to be observed. What are you guys doing about this?
6 You know, how is the plant responding? Is this
7 going to be an immediate corrective action type
8 thing? An emergent repair? And then we get
9 involved in that process under that PIR aspect. And
10 because I have this database of documents that I'm
11 looking at on the computer real time that wasn't
12 available to the inspectors when this issue
13 happened, it makes it much easier for me to flag
14 items. And I think that's something that I have a
15 benefit --

16 MR. BLEY: Bley. And is that,
17 availability of that information across all the
18 regions or is that something that's just been
19 established here?

20 MR. ROACH: No, that's a licensee
21 corrective, our licensee's corrective action
22 programs are now computer databased and that's where
23 the difference between what I could see real time as
24 compared to --

25 MR. BLEY: Okay, so this might not be

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1 true at other sites?

2 MR. SIEBER: It might not be.

3 MR. ROACH: It may not be. I can't say
4 with certainty. I can say that Exelon and First
5 Energy, the two sites that I've done most of my
6 regulatory work at, that's how it works.

7 MS. BANERJEE: This is Maitri Banerjee.
8 This biennial inspection that you mentioned under
9 the HP radiation protection module, does that do any
10 sampling of groundwater or in the area --

11 MR. ORTH: No, the baseline inspection
12 that we do does not direct us to take any
13 independent groundwater samples. We have the
14 capability to do so, and in the case of Braidwood we
15 did do a number of those independent measurements,
16 taking samples and sending it off to our contract
17 laboratory.

18 MS. BANERJEE: They used to sample the
19 release points with --

20 MR. ORTH: Yes, in the pre-ROP program,
21 we used to have our mobile laboratory and we used to
22 take split samples of a number of media including
23 the liquid release points.

24 MS. BANERJEE: But nothing now?

25 MR. ORTH: But not specifically now

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1 under the ROP. That's not a part of the program.

2 MR. RYAN: Ryan, ACRS. Has there been
3 any systematic look at, post the tritium issue,
4 where else could an unplanned release show up? I
5 think if you all walked kind of the whole site, is
6 there any other place we need to look in?

7 MR. ORTH: Steve Orth. One of the areas
8 we relied on was the industry's voluntary
9 initiative. And as part of that initiative was to
10 look across the site at vulnerable areas, piping,
11 tanks, other areas that could potentially release
12 unmonitored, unseen releases to the environment.
13 And so, we're relying on that program, and our
14 inspection program that I was talking about asked us
15 to look as well to see that they're looking for
16 these vulnerabilities.

17 MR. RYAN: But that's a voluntary
18 program. There is no scope or no, in such a way
19 that you're expecting them to do, it's whatever they
20 decide to do, correct?

21 MR. ORTH: Well, they have provided us
22 an outline for their volunteer program. But our
23 inspection program asks our inspectors to look for
24 those vulnerabilities as well and to see if they're
25 looking.

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1 MR. RYAN: And the second is the planned
2 releases, is there ability to look downstream to see
3 if there are any secondary pathways and to find out
4 -- those kinds of things?

5 MR. ORTH: Steve Orth. In terms of the
6 planned releases, we're relying and looking and
7 reviewing on their environmental monitoring program
8 to see if those are moving and dispersing, and
9 moving into the environment the way that it's
10 planned. But there is no other specific program in
11 that area.

12 MR. SIEBER: What's the dilution factor
13 if the Kankakee River should flood? Does anybody
14 happen to know that?

15 MR. ROACH: I don't have that.

16 MR. ORTH: I don't have that particular
17 number.

18 MR. SIEBER: It's not important enough -
19 - I'm curious.

20 MR. ROACH: One thing, too, we have
21 looked at particular surveys that the licensee has
22 done when they re-initiated liquid releases. And we
23 observed how the -- path when the river is basically
24 maneuvered downstream, and so we know what the
25 concentrations are at various points in the river

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1 during a normal liquid release.

2 MR. SIEBER: Do they have an
3 environmental program that looks at wells --

4 MR. ROACH: That's correct.

5 MR. SIEBER: Fish out of the river and
6 all that kind of stuff.

7 MR. ROACH: They do fishing in the river
8 and in the lake, the emergency cooling lake data
9 basically, based on data for various fish species.

10 MR. ORTH: One of our findings, however,
11 related to the tritium issue at Braidwood was that
12 the environmental program in terms of the
13 groundwater looked only near the ultimate release
14 point, the discharge point.

15 MR. SIEBER: Right, instead of a long
16 line.

17 MR. ORTH: Exactly. Exactly.

18 MR. ROACH: Are there any other
19 questions on this particular slide?

20 MR. BANERJEE: I do have a question.

21 MR. ROACH: Sure.

22 MR. BANERJEE: Is there any way that you
23 could have known except by actually looking at the
24 vacuum breaker valve in an inspection procedure?
25 This is all going underground, right?

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1 MR. ROACH: Well, it spilled out off
2 onto
3 the --

4 MR. BANERJEE: You'd have to open the --

5 MR. ROACH: That's correct. Yes, sir.
6 Just to give you a quick baseline, yesterday we did,
7 some of the ACRS members and myself went out to
8 vacuum breaker 1. That one had a relatively small
9 size leak compared to the two major leaks. The 11
10 vacuum breakers at Braidwood, vacuum breaker 1 is
11 the most accessible. That's onsite, it's in the
12 controlled area, pretty easy to get to.

13 At the time of the spills, vacuum
14 breakers basically 2 through 11 were effectively,
15 without a rather extreme vehicle, were not
16 accessible, say we're in the middle of a mud flood
17 or a forest and whatnot. The licensee has
18 dramatically increased the ability to access these
19 vacuum breakers.

20 MR. BANERJEE: From a generic sense
21 which -- how do you deal with this kind of --

22 MR. ORTH: Yes, in a generic sense, I
23 think kind of going from those vacuum breakers, if
24 there wasn't a significant leak or it was flowing
25 over the ground and it was just, those were at that

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1 point open to the ground. There was no bottom to
2 the breakers. They're right into the ground. If
3 you were opening the breakers at that time, you
4 would have no means to know that it was occurring.

5 Now what we're looking for, as I said,
6 you know, our new expectation or looking at that
7 expectation is looking to see whether licensees have
8 capabilities in place so that they can detect
9 leakage from those vulnerable systems. Typically
10 it's through groundwater monitoring program and that
11 just didn't exist at the time.

12 MR. ROACH: They also have a leak
13 monitoring system that provides a control room alarm
14 which is obviously new.

15 MR. BLEY: This may be an unfair
16 question to you two. You know, TMI and ACNW, when I
17 worked at TMI a year or so ago and we had our
18 tritium problems there and in other plants --
19 questions. What's the effort across the agency
20 again in filtering all this information ultimately,
21 all the strategy for how to deal with unexpected or
22 unplanned radioactive material particularly tritium
23 at all plants?

24 MR. ROACH: Steve is the greatest person
25 to ask. He was a part of an agency-wide team that

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1 went
2 around --

3 MR. ORTH: Steve Orth. What we did was
4 once the Braidwood issue came up, at Indian Point we
5 had a number of issues, the Executive Director for
6 Operations commissioned a task force to try to look
7 globally at what we knew of as the leaks that had
8 occurred, the spills that had occurred, to look at
9 our inspection program, our assessment program, look
10 at the licensees program, the communications. And
11 out of that, we developed 26 recommendations based
12 on those lessons learned aimed at, as I mentioned,
13 our inspection program was revised. We're revising
14 certain regulatory guides to provide licensees
15 additional guidance as to what we expect and how
16 they should respond to those leaks. And just a
17 number of those areas in terms of lessons learned,
18 there's 26 of them, a number of them have been
19 completed. I think a few are still ongoing.

20 MR. CORRADINI: Would it be helpful for
21 us to get a copy of that? That report?

22 MR. ORTH: We'll get you a copy.

23 MS. BANERJEE: Like the ML number or
24 something.

25 MR. ORTH: I'll get you the that ML

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1 number for that report, yes.

2 MS. BANERJEE: Thank you.

3 MR. MAYNARD: Otto Maynard. Has this
4 all been within the NRC's responsibility? Or is
5 this concern may also be a violation of the NPDF --
6 have you had any discussions with other --

7 MR. ROACH: Yes, sir. For Braidwood
8 particularly, they did receive violations from the
9 state for release. In the State of Illinois, any
10 groundwater above 20,000 pCi/L would be a violation
11 not just breaking water. So, they had more
12 restrictive regulation than the EPA did, so the
13 state has issued violations and they are involved.
14 The state performs, the Illinois Environmental
15 Protection Agency in coordination with the Illinois
16 Emergency Management Agency does a quarterly
17 inspection now at all the six Illinois power plants
18 regarding their liquid release process, et cetera.

19 MR. ORTH: Steve Orth. And
20 additionally, we acknowledge their role in that and
21 we had a member of the State of Illinois who is also
22 on the Lessons Learned Task Force team.

23 SPEAKER: Can I go back to Mike's
24 original question? I thought he had asked, okay, so
25 now this occurred and you thought broadly where

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1 would the other places effluent could go out and
2 what might be the character of it so that, you know,
3 you kind of get -- is this primarily liquid
4 effluent? I guess my question kind of came off that
5 you're concerned about liquid because gaseous
6 effluents are always monitored as they're released
7 and it's essentially stack releases. I'm trying to
8 get a feeling for the character here. Are we
9 talking primarily liquid effluents that kind of took
10 people by surprise so to speak?

11 MR. ROACH: I would say primarily.
12 Again, Steve, please back me up.

13 MR. ORTH: Yes, Steve Orth. I think our
14 focus was on the liquid effluents but we recognized,
15 too, that we couldn't just put that in a box and say
16 that's the only possible place because with gaseous
17 effluents, we need to make sure the licensees are
18 aware of systems that could potentially be
19 contaminated and have vents or releases from those
20 as well. So, although I think our focus with
21 Braidwood in any point was on the liquids, the
22 information that we tried to put out and
23 communicated to licensees is we can't just stop
24 there, we need to look broadly.

25 MR. ROACH: One of the challenges that

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1 we found that was a little bit inherent to Braidwood
2 because of the tritium situation, Braidwood took
3 about approximately one year where they did not do
4 liquid releases which was obviously a major
5 challenge for a pressurized water reactor plant.
6 But they brought onsite these large tanks, several
7 of them, 14 of them, that they filled up with 20,000
8 gallons of rad waste during this time period. They
9 also started reprocessing water back to their
10 primary water storage tanks. When that occurred,
11 that dramatically changed the concentration in those
12 tanks such that any leak from the primary water
13 system now would introduce a major tritium onsite.

14 And unfortunately, as leaks would go,
15 they had a leak in the primary water system in the
16 turbine building, and that water eventually makes
17 its way back to the cooling lake and they
18 dramatically increased the value of tritium they
19 sent back to the cooling lake, so it provided yet
20 another path. So, unfortunately in the way things
21 worked at Braidwood, impacts were being created just
22 because of the original issue. That was a
23 challenge. Unfortunately, the licensee went through
24 trial by error and, you know, obviously --

25 MR. SIEBER: What did the concentration

1 in the lake amount to --

2 MR. ROACH: The highest concentration
3 that they saw in the cooling lake was approximately
4 600 pCi/L which basically they had placed about 17
5 Curies in the lake last year and about 12 to 13
6 Curies in the lake the year before that. Their
7 goal, administrative in nature, is 4 Curies in any
8 one year in the lake and to maintain concentration
9 below 200 pCi/L. They do have obviously increased
10 sampling requirements, et cetera, once they go above
11 4 Curies, and then once they went above 200 pCi/L,
12 then it was monthly samples that were read down as
13 far as they could basically scientifically read the
14 concentration in the sample.

15 MR. SIEBER: Thank you.

16 MR. ROACH: Okay. As I said, we are the
17 eyes and the ears of the agency. A couple of
18 pictures, two of the pictures here are from
19 Braidwood. One of them unfortunately has to do with
20 tritium again, and that's the one with the steam
21 shooting out the side of the turbine building which
22 is kind of a dramatic picture. That picture,
23 basically one of the feed water heaters, low
24 pressure feed water heaters relief valve fell open
25 and it started sending steam out the side of the

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1 turbine building which would normally be a
2 maintenance hassle for them to deal with.

3 Unfortunately, the Braidwood secondary
4 plant had about 40,000 pCi/L tritium in it. So,
5 again, this was tritiated water. It was dramatic
6 and that obviously steam leak of that magnitude is
7 pretty loud, and Braidwood has neighbors unlike a
8 lot of nuclear power plants and those neighbors were
9 aware of the tritium issues. And so, they went to
10 take a look at this. And that night, there happened
11 to be a meeting with the public, so obviously things
12 didn't go very well. But you can see just an
13 example of the type of onsite immediate response in
14 getting aware of what the situation was, how the
15 licensee was dealing with it. This particular
16 issue, there were a couple of guys working in the
17 vicinity of this, so they had to be measured
18 internally to see what kind of exposure they were
19 getting because they might have breathed in some of
20 the moisture and whatnot that contained tritium.

21 The other two pictures, one of them is
22 myself in the cable spreading room at Braidwood.
23 This is also unfortunately indirectly related to
24 tritium. There was water in the cable spreading
25 room which is an abnormal condition. You can see

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1 the little Floor is Wet sign, and there's a nice big
2 puddle of water.

3 What was happening was the licensee, in
4 an attempt to try to minimize the amount of rad
5 waste that was being generated by sources of clean
6 things in the rad waste area, particularly
7 ventilation systems and cooling systems that
8 generate a lot of condensation that would not be
9 radioactive in nature, those were being drained
10 basically to the auxiliary building floor drain
11 system which eventually wound up as an addition to
12 the rad waste system. So, they had devised a
13 methodology of getting that water sent back to the
14 turbine building where it's still monitored but it's
15 not a part of the rad waste direct stream. This is
16 while they were obviously storing all the rad waste
17 onsite.

18 Unfortunately, their pathway back
19 through the cable spreading room clogged some drains
20 that hadn't been used in many, many years. The
21 cable spreading room, not a place you would expect
22 to be draining water to, all those drains had sat
23 idle for maybe 20 years and suddenly now they were
24 taking water. They backed up and spilled water into
25 the cable spreading room area.

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1 This is one of those issues that we
2 addressed with the plant management a couple of
3 times and even invited their site vice president to
4 come join me in the cable spreading room and
5 whatnot. So, this was just an example of the eyes
6 and ears of what we're doing out in the field when
7 we identify issues and bring it to their attention.
8 The issue above is actually from Arkansas Nuclear 1
9 and that's a fire and a diesel exhaust manifold just
10 to give you some pictures from the site.

11 Rick Skokowski will address the Byron
12 issue. Are there any other questions for the
13 resident inspector? Thank you very much.

14 MR. SKOKOWSKI: I'm Rick Skokowski, S-k-
15 o-k-o-w-s-k-i. I'm the branch chief for Byron,
16 Braidwood and Prairie Island. Prior to that, I was
17 a senior resident inspector at Byron. And before
18 that, I spent time in Nine Mile and Indian Point,
19 and also in the engineering side of the house doing
20 -- inspections.

21 We're going to talk a little bit about
22 the Byron essential service water pipe failure.
23 This issue did end up in a white finding. And we
24 initially found this issue through a review of the
25 corrective actions documents. As Greg had

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1 described, we look at the corrective action
2 documents everyday. We look at them for several
3 reasons.

4 One of the things that the residents are
5 required to do is look for training issues. So,
6 each site has their way of evaluating the condition
7 reports but they will basically set aside and create
8 stacks either on computer or physical stacks of
9 condition reports that may be related to a trend.
10 And a few months before this event occurred, the
11 residents started to notice that there were
12 condition reports on wall thinning or concerns with
13 the nondestructive examination of the circ water,
14 central service water risers at the Byron Station.

15 As they went on, they would do these
16 examinations maybe once a quarter, once every two
17 months. They noticed that there was one that the
18 thickness was getting quite small. As a result of
19 that, the inspector started to follow up on the
20 licensee's activities and attended various meetings
21 associated with the issue. One particular meeting
22 was they said we need to go on and do some more
23 examinations.

24 There were questions of, well, how far
25 do we go? We don't know what a good acceptance

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1 criteria, and all these sorts of responses rained
2 questions from the resident inspector. And we
3 continued to pursue this and asked questions about,
4 well, is that the right thing to do, to stop doing
5 the nondestructive examination because you don't
6 know what you're going to do when you get your
7 information? We pursued that, and of course the
8 answer we received, well, that's not what we meant
9 and that you ought to do more examination.

10 They had to put some of the examinations
11 on hold because of the configuration of the system.
12 These valves are in a non-accessible area with the
13 missile shields in front of it and there were severe
14 weather coming in. So, they didn't want to remove
15 the missile shields to do these examinations with
16 the severe weather coming in. So, that delayed the
17 licensee's identification of the issue.

18 MR. ARMIJO: At this point, the system
19 is still operable?

20 MR. SKOKOWSKI: The system is still
21 operable. And Mel will go through some of the --

22 MR. HOLMBERG: Some of the details in
23 the area.

24 MR. SKOKOWSKI: The details in the
25 system's layout. But in general, as the residents

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1 would go by, this is what they would see. They
2 would see this big steel door. These risers were in
3 an enclosure, so missile barrier enclosure. I have
4 a better picture of what it looks like without that
5 steel door there.

6 Unfortunately, they only open these, say
7 maybe once every two months or so to go in and look
8 at these areas. And it wasn't an area that the
9 inspectors normally went into. So, if they would
10 have gone in, they would have seen something that
11 looked more like that, which would have created a
12 lot of questions from many of our inspectors.
13 However, you know, one of the difficulties we have
14 is just by looking at that you can't tell how bad
15 the condition is.

16 MR. ARMIJO: What are we looking at?

17 MR. SKOKOWSKI: This is the bottom of a
18 pipe riser that was hidden behind that big steel
19 door.

20 MR. HOLMBERG: I'll cover exactly where
21 this location is to give you a feel for exactly what
22 we're looking at.

23 MR. ARMIJO: Is that pipe buried --

24 MR. SKOKOWSKI: It's right through a
25 piece of concrete. And it's basically in the floor

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1 of the, going up to the force draft cooling tower
2 for their central service, for their ultimate heat
3 sink.

4 So, the fact that these risers were
5 behind these missile barriers. It does create some
6 issues with respect to inspection activities. Areas
7 that are infrequently inspected are an item we have
8 to keep our eyes and ears on. Normally, inspectors
9 will make arrangements with the licensee to,
10 whenever you open this particular place, let us know
11 so we can go in there. In this particular case, the
12 indication was just a piece of pipe inside that room
13 didn't necessarily raise those questions that we
14 should be making arrangements to go in there. And
15 that's something we've improved upon to ensure we
16 get into those spaces more frequently.

17 As we continued on, after they had
18 gotten the information that the nondestructive
19 examinations were showing smaller or thinner and
20 thinner walls and the weather cleared and they went
21 in to do more examinations, they did identify that
22 it was getting thin. There were questions from the
23 residents, and at this time we had coordinated with
24 the specialist in DRS. As they were preparing the
25 pipe to be better in the E, they created a hole in

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1 one of the risers which at that point in time,
2 through their technical department's manual,
3 required them to either repair it or isolate it.

4 It's not a system that you could isolate
5 easily in an immediate fashion. But they did create
6 a lot of questions on our part, what is immediate?
7 How soon can you shut down the plant? They did
8 declare both drains of central service water
9 inoperable and proceeded to do a dual unit shutdown.

10 The resident inspectors were there the
11 entire time. We were questioning how they were
12 interpreting their tech specs and their technical
13 department's manual. We did observe the shutdown.
14 We got in contact with our senior management as well
15 as with the experts and discussed, you know, what
16 this meant from a materials perspective.

17 Following that, I think by that Monday
18 morning, this all occurred on a Friday afternoon of
19 course, and by Monday morning we made the decision
20 to have a special inspection team sent to the site.
21 And with that, I'll turn it over to Mel.

22 MR. BLEY: Excuse me, Dennis Bley, ACRS.
23 Your comment about asking questions, is there, in
24 this evolution brings me to ask is there a point in
25 time when operators are involved in an evolution

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1 where they can say to you we're not talking to you
2 until we get out of this situation?

3 MR. SKOKOWSKI: There could be. However
4 --

5 MR. BLEY: Are you bound to do that if
6 that should occur?

7 MR. SKOKOWSKI: We will not -- it's
8 their job to operate the plant.

9 MR. BLEY: Yes.

10 MR. SKOKOWSKI: We're not going to
11 interfere with them safely operating the plant. One
12 thing that the inspectors are taking in
13 consideration, if you can ask a question of someone
14 else outside the control room, please do that.
15 Again, as we did the tour yesterday, we didn't
16 borrow the RO too much. And even the impact on the
17 SRO or a senior reactor operator, we try not to do
18 that if it's not a question tied directly to plant
19 operations.

20 I have never had anyone say we're not
21 going to answer your question. I have had people
22 say, you know, give me a few minutes, where, you
23 know, I've had senior reactor operators say that's
24 not a question that's more appropriate for my
25 control room. And we appreciate that. If it's

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1 something we can ask elsewhere, we're going to do
2 that.

3 MR. BLEY: Okay. Thank you very much.

4 MR. HOLMBERG: Okay. Good afternoon.
5 My name is Mel Holmberg, that's M-e-l, last name,
6 Holmberg, that's H-o-l-m-b-e-r-g. And I'm an
7 inspector with the Division of Reactor Safety and
8 I'm one of those "specialists" that he's talking
9 about. And the reason I'm here today though is I
10 was also the team lead for the Byron special
11 inspection that was launched out back in October of
12 2007.

13 Today, what I'll talk about is some of
14 the results of that special inspection. We'll be
15 covering the finding associated with that corrosion
16 event, some of the missed opportunities that the
17 licensee had for heading off this condition, and
18 touch on the evaluation of the finding in terms of
19 the risk significance. And for that I'm going to
20 turn that portion over to Laura Kozak to discuss the
21 application of the significance determination
22 process. Lastly, I'll talk about how we
23 strengthened our inspection program as a result of
24 this event.

25 But before we start that, because there

1 is some question here on configuration, exactly
2 where are we talking about the service water system,
3 I think I need technical -- the screen went dark.

4 This is just a simplified diagram
5 actually of the Byron SX system. It's a little bit
6 busy, so let me kind of walk you through it here.
7 What you're looking at here is basically you've got
8 several trains of service water, you've got a couple
9 of trains of service water for each unit. This is a
10 big dual unit site. You were at Braidwood the other
11 day; if you were at Braidwood, you've seen Byron.
12 These are clones. And the only place that's
13 different is when you get into the service water
14 system.

15 So, basically the area of interest is
16 right along here. This is an eight-cell mechanical
17 draft cooling tower. The area of interest is right
18 here by these 163 valves. These are the, basically
19 a discharge isolation valve before you take the
20 final piece of the service water system into the
21 distribution pattern.

22 So, kind of to recap, the way this works
23 is your trains combine, they combine into a big 48-
24 inch diameter header that runs underground. That
25 48-inch diameter header then splits into four

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1 smaller headers, 24-inch diameter headers that
2 basically enter what we call a vault at a point
3 where they become aboveground pipes. And I've got
4 some pictures here to kind of give you a better feel
5 for that.

6 So, the area of interest, I know Rick
7 kind of showed the picture, too, this is looking
8 inside the doorway of that concrete wall. These
9 just happen to be workers who were working around
10 here for, this is the post event, some of the repair
11 efforts. But basically, this is the riser. So,
12 you've got a 24-inch diameter buried service water
13 pipe coming vertically up through a concrete floor
14 and running out the back wall which is constructed
15 of sheet metal. So, this whole enclosure though is
16 a concrete structure with sliding doors that come
17 down in front here which would normally make this
18 area inaccessible.

19 MR. CORRADINI: That's normally carbon
20 steel pipe?

21 MR. HOLMBERG: That is carbon steel pipe
22 up to this point. At this point, you've got a
23 butterfly valve, and from the butterfly valve
24 downstream is currently stainless steel. And I know
25 that Rick already mentioned the condition of the

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1 riser is the subject of this discussion here.

2 Okay. So, the as-found position of the
3 risers was something that Rick mentioned here.
4 Because of the configuration of the risers inside
5 that vault, there was gaps both in the roof and
6 around the doorway, and that sheet metal back wall
7 was not water tight. So, the outfall from the draft
8 cooling towers accumulates on the floor inside this
9 vault structure. What we're looking at here under
10 the as-found condition, this is an Alpha riser,
11 basically this 24-inch diameter pipe right here,
12 what you see are debris, and I'm going to pass
13 around some of this debris. Maybe Laura can start
14 that around.

15 Basically, I've determined it's shale-
16 like, and since you'll be holding some of it you'll
17 get a feel for it. But basically that's chunks of
18 the pipe corrosion product that flaked off the
19 perimeter of the pipe.

20 MR. CORRADINI: Is that the butterfly
21 valve and the carbon steel system?

22 MR. HOLMBERG: It is, yes, absolutely.
23 And that's the portion that was degraded and that's
24 the portion that we focused on here. Again, this
25 corrosion was extensive. It was what ultimately led

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1 to the October 19th forced shutdown when they ended
2 up with a leak. Specifically, this is a picture
3 here showing us the leak, so back here. But
4 basically, the leak was from a half-inch diameter
5 hole that was again prompted by folks that were in
6 there trying to get an NDE measurement on pipe wall
7 thickness because they found it was all thinner than
8 they thought.

9 But basically, each of the risers, going
10 back to this picture, each of the risers had
11 extensive external corrosion. Most of them had
12 areas that were down below a tenth of an inch. Now,
13 the original pipe wall was something on the order of
14 three-eighths of an inch, 0.375, and at the point
15 that the Charlie riser failed, when it was removed
16 it was discovered that in fact there were four thru-
17 wall holes in the Charlie riser and they were filled
18 with corrosion products.

19 Now, the charley riser was not the only
20 riser with thru-wall holes. In addition to the
21 Charlie riser, we have the Bravo riser with a thru-
22 wall hole. Okay, that is the Bravo riser. This is
23 the as-found condition of the Bravo riser. They
24 took it, removed it, sandblasted it, and there
25 you've got a picture of the hole that was in the

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1 Bravo riser.

2 So, the problem again was not confined
3 to a single riser. And what the team did when we
4 got onsite was establish a time line. How did they
5 get into this condition? How did the pipes reach
6 this material condition? As you might expect,
7 corrosion like this occurs slowly. Our time line
8 ultimately ended up being more than a decade in
9 length.

10 What we did after constructing this time
11 line was we found that clear back in the early 90's,
12 they had an opportunity to actually prevent this
13 corrosion. There was a task force that the licensee
14 had commissioned to try to decide what to do with
15 the condition of the distribution piping that was
16 downstream to the 163 valves. This piping was
17 originally carbon steel and it was corroding back in
18 that time frame.

19 So, they had also decided that they were
20 going to do something about this portion of the pipe
21 and had issued work orders to clean and re-coat this
22 section of the pipe. Unfortunately, those work
23 orders were canceled because they believed that this
24 portion would be replaced along with the
25 distribution piping. The distributing piping was

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1 replaced in '98 but this section of pipe was not.
2 Nor was it coated or cleaned. And then --

3 MR. BANERJEE: Why was it corroding?

4 MR. HOLMBERG: It was corroding because
5 this is the area inside that vault that's exposed
6 continuously to water through rain, through outfall
7 from the cooling tower.

8 MR. BANERJEE: It was corroded from the
9 outside?

10 MR. HOLMBERG: From the outside in.

11 MR. CORRADINI: So, just so I'm clear, I
12 want to go back to a picture, so between the 163
13 valve and where you replaced it with stainless
14 steel, most of that was buried pipe line?

15 MR. HOLMBERG: It was all buried --

16 MR. CORRADINI: And this was all a
17 matter of five inches of stuff that was sitting
18 there that was getting all this crap?

19 MR. HOLMBERG: Correct. This is
20 intended to give you some sort of sense of steel
21 here. It's a very short stubby run of pipe that
22 terminates with a pipe flange and it supports this
23 valve. So, yes, it's only about five inches there,
24 you know, the area that's in the continuous wetted
25 environment that's contributing to the corrosion.

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1 MR. BANERJEE: And there was no
2 comparable corrosion in the buried pipe?

3 MR. HOLMBERG: The buried piping is
4 coated. The buried piping is, you know, protected
5 by several layers of, basically like a whole tar
6 type of material and wrapped in -- protected from
7 corrosion. They also do have a buried piping
8 integrity program which I won't go into at this
9 point.

10 But anyway, the opportunities to prevent
11 was one area, but the other area that the team
12 focused on was there was a complete void in the
13 corrective action system. That's what the residents
14 were talking about, from the early 90's all the way
15 up until basically June or May of 2006. So, we
16 tried to understand, well, what were they doing in
17 that time frame? Why didn't they identify it?

18 So, we looked in several areas that
19 involved maintenance and operations. For
20 maintenance, probably the most routine activity that
21 occurred frequently in this area, well, frequently
22 isn't -- they would do VT2 inspections. These are
23 the ones that are required by the ASME code to go in
24 and look for leaks in the system. And that's
25 required roughly once every three years.

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1 So, they would have walked down the
2 entire system including this section of pipe and
3 their focus was looking for thru-wall leakage in
4 that system. So, there would have been at least
5 three inspections for each one of these eight
6 risers, looking directly at that section of pipe by
7 a protocol by an inspector. However, there was no
8 condition reports generated.

9 Similarly, the valve, the butterfly
10 valve, that valve was surveilled periodically so
11 there were ops people and engineers in there
12 performing those surveillances. And again, because
13 it's sitting right above the valve -- opportunities
14 to question what is this, what's causing it, what's
15 happening, but that never happened. And so, what we
16 ultimately determined was that they had too high of
17 a threshold for when corrosion should be considered
18 a condition -- to quality and entered in the
19 corrective action program.

20 Ultimately though, they did, basically
21 they got a new service water engineer, and evidently
22 at some point it tripped his threshold because
23 between May of 2006 through 2007, they ended up
24 getting each of the service water risers captured in
25 the corrective action program. However, the fact

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1 that they were in the program and the fact that they
2 did initiate corrective actions which was to clean
3 and re-coat this section of pipe, those actions
4 actually didn't take place. They had scheduled work
5 windows that went on for several years to deal with
6 this issue.

7 So, as a result, they ultimately ran
8 this to failure, if you will, when the Charlie riser
9 failed. And in fact, we considered this performance
10 deficiency failure to take time for corrective
11 actions, an example of a violation of Appendix B,
12 Criterion 16. So, this was one of the regulatory
13 issues we had with the state of things.

14 The second thing that I think we heard
15 from Rick a little bit was about some of the
16 measurements they did try to make. They actually
17 had three risers where they had taken small areas of
18 the pipe wall down to what they thought was metal
19 and measured the thickness, and then did engineering
20 evaluations because that thickness was below the
21 code minimum wall. And in doing those calculations,
22 they ultimately decided that they could live with
23 this little stream 1/100th of an inch of pipe wall
24 and still be acceptable for return to operation.

25 Now, when our team reviewed these

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1 calculations, we found a number of problems. They
2 had not maintained appropriately design margins.
3 Specifically, they didn't value for the
4 compressive loads that were present at that
5 particular location. That would have contributed to
6 buckling type failures. They did not use the
7 applicable code allowable stresses.

8 They did not apply -- which account for
9 some of the thermal loads. And they also failed to
10 apply some of their design requirements for checking
11 the functional capability of a pipe. So,
12 ultimately, we determined that this failure to
13 establish these adequate design margins in keeping
14 these pipes in service was an example of a violation
15 of Appendix B, Criterion 3 which is our design
16 control regulation.

17 Now, both of these performance
18 deficiencies are associated basically with the same
19 degraded condition. They both contributed to
20 extending the length of time that these pipes remain
21 in service. They were both, therefore, assessed in
22 a single finding and we'll hear from Laura here in a
23 little bit about how we assessed the risk of the
24 plant operating with these degraded risers.

25 Before I turn it over though, I do want

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1 to mention that this event did prompt us to look at
2 our inspection program and see what we can do to
3 strengthen the inspection program. Specifically, we
4 have submitted a change to the manual Chapter 2515,
5 that's our overall light water inspection program
6 procedure. Appendix D is the plant status procedure
7 used by the resident inspectors.

8 And in that change request, we have
9 focused the emphasis now to look in areas that are
10 infrequently accessed that may contain risk
11 significant components and look specifically for
12 material condition issues such as what Byron found,
13 corrosion, problems with vaulting, and take action
14 if they find conditions such as that during their
15 walk-downs. And that change has been accepted by
16 the inspection program branch. We expect that
17 procedure change to be issued by this fall.

18 Any questions on the material?

19 MR. RAY: Did they do a root cause
20 evaluation?

21 MR. HOLMBERG: They didn't.

22 MR. RAY: And it was a lack of
23 corrective action procedures report --

24 MR. HOLMBERG: Well, let me put it this
25 way. There's a root cause, there's a physical root

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1 cause which seems fairly intuitive and obvious. But
2 the physical root cause is obviously external
3 corrosion on an unprotected pipe. The programmatic
4 pieces, they split up into, you know, failures in
5 their corrective action program and some of their
6 processes in dealing with operability evaluations.
7 So, they tagged specific programs that they felt
8 should have headed this off.

9 MR. RAY: You mentioned -- it seems to
10 me like operability should have been planned for
11 this.

12 MR. HOLMBERG: Yes, it is part of their
13 tag list of programs that did not do what they
14 expected it to do.

15 MR. ABDEL-KHALIK: Does this enclosure
16 flood?

17 MR. HOLMBERG: It has drain holes at the
18 corner of the enclosure. The floor is sloped
19 slightly. Obviously it's a gentle slope and it's
20 not enough to keep water from basically maintaining
21 a wet condition against the pipe. But, no, they
22 generally are not going to flood as long as the
23 water going in is not greater than what the drains
24 can handle. And they're roughly one-inch diameter
25 type drains.

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1 MR. ARMIJO: There was no chance that --
2 inside out --

3 MR. HOLMBERG: Yes, there was, you know,
4 these pipes were sectioned. They were sent off to
5 labs. This is the Charlie riser. This happened to
6 be, not the hole that leaked but some of the
7 corrosion product fell out when they physically cut
8 the riser in half. And to answer your question
9 directly, they ruled out ID type corrosion. They
10 went and did a lot of testing on it to confirm that
11 it was OD driven. It doesn't mean there wasn't
12 corrosion on the ID, you know, this is a carbon
13 steel pipe so there is a corrosion product later on
14 with ID, but that is not the source of these holes
15 and that is not the source of the major degradation
16 they saw.

17 MS. BANERJEE: How big is the pipe?
18 This is Maitri Banerjee.

19 MR. HOLMBERG: The pipe was 0.375,
20 three-eighths of an inch.

21 MR. ORTH: Do you want to go into the
22 crosscutting aspects a little bit?

23 MR. HOLMBERG: I could but I didn't, I'm
24 worried about time here.

25 MR. ORTH: But just, we did look at and

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1 there were several crosscutting aspects associated
2 with the decision making that came out of this and
3 are being evaluated with respect to the licensee's
4 performance.

5 MR. MAYNARD: I take it that you took
6 into account even their calculation --

7 MR. ORTH: Yes.

8 MR. MAYNARD: Is there any one thing in
9 here you could, it's not good, but if we could add a
10 bunch of things together, all the opportunities that
11 even -- the calculations much closer --

12 MR. HOLMBERG: That is correct. One
13 thing I do want to mention, you know, we did a lot
14 more than just this with the special inspections.
15 And of course, one of the key things is the --
16 condition review. And this is the main intake valve
17 vaulting condition that was again in another vault.
18 This is a sub-vault, a subsurface vault. But those
19 vaults have been inspected by a VT2 inspector a
20 month prior to this picture with absolutely no
21 documentation in the corrective action system.

22 So, you know, as far as their threshold
23 being in the wrong place and being a current issue,
24 this put the icing on the cake. So, you know, they
25 did have problems that affected other components

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1 related to corrosion. So, anyway, I'll turn it over
2 to Laura at this point unless you have any other
3 questions?

4 MR. SIEBER: Thank you very much.

5 MS. KOZAK: Hi, my name is Laura Kozak,
6 K-o-z-a-k. I'm one of three senior reactor analysts
7 in the Region. And I was the one that worked with
8 Mel in the team to look at the significance of the
9 finding. And really what I'm going to talk about
10 here is the difficulties that we had in applying our
11 traditional SDP approaches and how we used what we
12 call Appendix M to come to our final conclusion and
13 how that's unique.

14 First off, how do I go back on the
15 slides?

16 SPEAKER: Arrow up.

17 MS. KOZAK: Arrow up? So, first off,
18 the dominant risk concern associated with this issue
19 and this condition, it was really that pipe rupture
20 that exceeds makeup capability because in that case
21 it would result in the loss of essential service
22 water which is very important at this plant.
23 Leakage, they can be made up by the makeup system,
24 it's not a risk concern. Nor was really losing one
25 of the eight cells, essentially losing the cooling

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1 fan, and that's because of the redundancy in the
2 fans.

3 So, we had looked at sort of a spectrum
4 of cases and discounted a couple of things. If this
5 is what this finding represents, then it's not
6 greater than very low safety significance which is
7 we use to determine -- So, the dominant risk
8 concern is something that is a rupture that results
9 in the loss of essential service water.

10 What we said was, we made a judgment
11 that the condition of the piping represented an
12 increase pipe rupture frequency. And that is
13 essentially saying yes to one of our SDP Phase 1
14 questions that says does your finding represent an
15 increase in the initiating event frequency? In this
16 case, the initiating event being a loss in essential
17 service water. So, we said yes to that question
18 which is a judgment.

19 MR. CORRADINI: So, can I, to understand
20 that, that sounds significant but I don't think, so,
21 this thing operates at some large pressure and was
22 leaking.

23 MS. KOZAK: Yes. Yes.

24 MR. CORRADINI: And you have eight
25 shared between the two units.

1 MS. KOZAK: Right.

2 MR. CORRADINI: And so, you asked the
3 question which you said yes to. What were you
4 answering?

5 MS. KOZAK: Does the finding represent
6 an increase in the initiating event frequency?

7 MR. CORRADINI: Which is loss of
8 essential service water.

9 MS. KOZAK: Right.

10 MR. CORRADINI: By a mechanism rupture,
11 not a leakage.

12 MS. KOZAK: That's correct. And
13 essentially, we were saying, okay, we know these
14 pipes have been in this very severely degraded
15 condition for a lengthy period of time. So, what
16 would be the pipe rupture frequency of severely
17 degraded pipes like this versus the pipe rupture
18 frequency -- piping that is inspected and
19 maintained?

20 So, intuitively, we felt like there was
21 a difference but there is no real good way to
22 estimate what that increase in the initiating event
23 frequency is.

24 MR. MAYNARD: But at this point in the
25 process, do you still have to quantify that as a

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1 judgment as to whether there's an increase or not?

2 MS. KOZAK: In Phase 1 of the
3 significance determination process, you don't
4 quantify. It's just a judgment call: do you think
5 this represents an increase in the initiating event
6 frequency?

7 MR. CORRADINI: And the answer was yes.

8 MS. KOZAK: And the answer was yes.

9 MR. HOLMBERG: And I can help a little
10 bit there. Mel Holmberg. The licensee did start
11 performing calculations in support of this. And as
12 I mentioned, the Charlie riser was down to an
13 average of less than half the traditional wall
14 thickness. And for some of the ones, they separated
15 the correct loading so they didn't do operability
16 violations, and applied the right factors. They
17 were looking at using Appendix M limits, in other
18 words, they were out of potentially the -- range to
19 demonstrate operability.

20 So, the margins to failure were
21 certainly reduced over what we would normally think
22 the piping responding elastically because they were
23 now having to rely on the -- to say that it would
24 not fail. So, you know, when she says intuitively,
25 there was some engineering behind it. It wasn't

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1 just, you know, it looks bad so therefore it must be
2 worse.

3 MS. KOZAK: Right. So, Phase 1, if you
4 say yes to a Phase 1 question, that kicks you into
5 Phase 2 of the significance determination process.
6 We have Phase 2 guidance that says if you think the
7 initiating event frequency has increased, then
8 increase it by an order of magnitude or increase it
9 by two orders of magnitude if the SRA thinks that
10 it's appropriate to do. So, we did that. And if
11 you increase the loss of essential service water
12 initiating event frequency at Byron by an order of
13 magnitude, it would end up like a red line.

14 But if you look at the basis for
15 increasing the initiating event frequency, you'd
16 find that it is not applicable for this type of
17 condition. It really was for if you have redundant
18 pump trains like if we were talking about findings
19 related to the essential service water pumps and you
20 had found that one of the pumps was unavailable for
21 a year or something like that. So, the guidance for
22 increasing the initiating event frequency was not
23 appropriate for this case.

24 MR. ABDEL-KHALIK: What is the baseline
25 frequency for pipe rupture on this system?

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1 MS. KOZAK: Well, it would be very low.
2 It would be on the order of E^{-8} per foot per year.
3 Right. Nominally, it's negligible. Nominally, the
4 rupture frequency of this small portion of the pipe
5 are not contributing to the loss of essential
6 service water. But our concern was that they were
7 so degraded that now maybe they are or have or could
8 be.

9 MR. ABDEL-KHALIK: So, when you increase
10 the frequency by two orders of magnitude, then it
11 becomes significant?

12 MS. KOZAK: Well, let me distinguish
13 between two frequencies. First, what I was just
14 talking about was the nominal pipe rupture frequency
15 which is only one portion of the loss of essential
16 service water frequency. So, the loss of essential
17 service water frequency was on the order of E^{-4} , and
18 that can include pipe ruptures, can include loss of
19 all the pumps, can include everything.

20 MR. BROWN: That's what you thought by -
21 -

22 MS. KOZAK: That's right.

23 MR. BROWN: Got it. But you did not
24 change your mind in terms of the pipe rupture
25 increase?

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1 MS. BROWN: No, we did think --

2 MR. BROWN: Saying yes, you went back
3 and said no or --

4 MS. BROWN: We said we think that the
5 pipe rupture frequency which wouldn't normally in
6 this case contribute to the loss of essential
7 service water frequency has increased and may
8 contribute to the loss of essential service water
9 frequency.

10 MR. BROWN: So, you didn't change your
11 mind?

12 MS. KOZAK: We did not change our mind,
13 no. We just changed our, we applied the rule --

14 MR. BROWN: But the order of magnitude,
15 applying the rule --

16 MS. KOZAK: Almost blindly --

17 MR. BROWN: That was not appropriate --

18 MS. KOZAK: That's exactly right. It
19 was not appropriate when you look at the bases for
20 applying that rule. So, we said our Phase 2 result
21 is not right.

22 So, what we do in SDP's phase, we have
23 what's called Phase 3 in SDP which is anything that
24 departs from Phase 2. And typically anything that
25 is a greater than green finding gets a Phase 3

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1 analysis. The problem with this finding and this
2 condition is we don't even have any Phase 3 guidance
3 to do this type of work. So, we really had no way
4 to provide a good estimate of what that increased
5 pipe rupture frequency was.

6 And what I put down here is no RASP
7 manual guidance. RASP is the Risk Assessment
8 Standardization Project. It's a manual for how we
9 do our Phase 3 assessments, how ASP analyses are
10 done. It was intended to coordinate the efforts
11 across the agency in PRA and make some standardized
12 process --

13 So, what do we do? Well, we have what's
14 called the Planning SERP. And we proposed, the
15 Region proposed the use of Appendix M, Chapter 0609,
16 Appendix M.

17 MR. BLEY: Had you said, excuse me, what
18 a SERP is?

19 MS. KOZAK: The SERP, significance and
20 enforcement review panel, and the SERP panel
21 consists of people from headquarters and the Region.
22 And they decide on what the preliminary significance
23 of the finding should be, and we would normally
24 issue that to the licensee. The licensee can come
25 in with information and then we would decide on the

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1 final significance. Planning --

2 MR. BANERJEE: Is this like expert
3 solicitation?

4 MS. KOZAK: I wouldn't say the Planning
5 SERP is that, no. What happens is the regions
6 performs risk analysis of the issue, I'm just
7 talking in general, produces the document for
8 review, it gets sent to headquarters for their
9 review, for risk analysis and enforcement aspects.
10 Then we have a meeting over the phone and there are
11 three panel members, a couple of managers from NRR
12 and one from the Region, and they agree to what
13 significance to be assigned.

14 MR. CORRADINI: -- Corradini again. So,
15 this all happened. And so now all of a sudden I see
16 three parallel paths of activity now. One, the
17 licensee is busy and we try to fix something that
18 had preexisted for about 15 years. Two, you're
19 trying to determine the risk significance of it to
20 determine whether green goes to white or to yellow
21 and oh my goodness. And now I assume there's
22 another parallel path which exists of significance
23 that there might be an enforcement action and a fine
24 possibly.

25 MS. KOZAK: Yes.

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1 MR. CORRADINI: Possibly. So, there are
2 three paths. We're talking about the central path.
3 Have we finished the first path and now we just,
4 they finished it and life is good over there or are
5 we going to get back to that?

6 MS. KOZAK: We were finished with it
7 other than follow up to the corrective action
8 program.

9 MR. CORRADINI: Okay.

10 MR. HOLMBERG: We can go through a
11 supplemental inspection to follow up the rest of
12 their corrective actions and then -- analysis.

13 MS. KOZAK: Right.

14 MR. SHACK: Just so -- William Shack,
15 don't you compute the CCDP first? And then try to
16 go back and sort of figure out whether, you know,
17 and then that's the number that gets my attention.

18 MS. KOZAK: The CCDP here is that the
19 loss of essential service water is set 1.0 and it's
20 extremely high.

21 MR. SHACK: Yes, high.

22 MS. KOZAK: Which is what caught our
23 attention to begin with, which is why we launched a
24 special inspection because of the significance of
25 the essential service water system, you know.

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1 MR. STETKAR: I'm going to -- this is
2 Stetkar, ACRS. I'm going to define dealing with
3 this as really difficult, and I'm doing this not so
4 much to, this is a good example for the type of
5 question that I wanted to ask, so I don't want to
6 focus so much on this example but it's to get the
7 kind of understanding of the thought process about
8 how the risk assessment is used in making your
9 determinations.

10 MS. KOZAK: Okay.

11 MR. STETKAR: Everything you've said so
12 far has focused solely on the loss of essential
13 service water initiating event, period. I've heard
14 you say nothing about the essential service water
15 failures effort, any other initiating event in the
16 plan for which essential service water is actually
17 required. So, I'm not hearing you say that you've
18 looked at the whole effect of failure of essential
19 service water on risk. You only focused on only
20 that particular initiating event as, granted that's
21 an important initiating event. However, if
22 essential service water fails, virtually all of the
23 initiating events go to core damage.

24 So, it could conceivably have a much
25 higher risk significance than even estimated only

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1 looking at this particular initiating event or
2 trying to evaluate the relative change in the pipe
3 failure rate to the frequency of this initiating
4 event. And I don't, I'm trying to understand how
5 you factored in those other inputs from the risk
6 assessment. In other words, the fact that for
7 example, if you lost offsite power, essential
8 service water stops and then once you restart which
9 actually is a pressure pulse on the system which
10 might blow that thing out.

11 MS. KOZAK: Right.

12 MR. STETKAR: And whether that type of
13 thought process also entered into your risk
14 determination process. Did it?

15 MS. KOZAK: It did and we considered
16 that specific scenario at length. And in fact, we
17 did those calculations and the risk of sort of the
18 unavailability of the essential service water system
19 was on par with or slightly less than the results
20 that we were getting when we were --

21 MR. STETKAR: I just wanted to hear that
22 you had factored that in, thanks.

23 MS. KOZAK: Yes.

24 SPEAKER: And the seismic, similar?

25 MS. KOZAK: We did. The licensee did

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1 some work in the seismic area and we did some
2 confirmatory work, bounding type analysis and said,
3 yes, that could contribute as well. So, yes, we did
4 factor that in.

5 So, anyway, planning SERP, getting back
6 to what that is, a planning SERP is not something
7 that you always have. It's when you have an issue
8 and a finding that is difficult, you may need other
9 resources within the agency, you don't know exactly
10 how to go about resolving it. So, we went and we
11 had a planning SERP and we proposed this use of
12 Appendix M which is a relatively new process in the
13 SDP. It's been around for a couple of years.

14 And it's the significance determination
15 process using qualitative criteria. And it's
16 intended to be used when we don't have the SDP tools
17 or our results using our SDP tools are too uncertain
18 to put the risk significance nicely into one of
19 these categories. And you can't do it within 90
20 days because, you know, this is the inspection
21 program and we need to resolve issues and not every
22 finding can go through a research project to assign
23 the risk to it.

24 So, we thought this was a perfect
25 example of a case where we, it was very uncertain

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1 and we didn't have the proper tools. So, we went to
2 a SERP and we said we'd like to use this process
3 that is essentially evaluating a lot of qualitative
4 criteria with some quantitative insights and using
5 judgment to assign the appropriate safety
6 significance. In this case, our result was white
7 which represents low to moderate safety
8 significance.

9 MR. BROWN: Why was the frequency of
10 rupture judgment, excuse, Brown, Charlie Brown,
11 judged to be low when you've had, after the fact you
12 see these three holes pop up and you just go in and
13 try to do the work? Those are pretty big holes.
14 That's a rupture.

15 MS. KOZAK: Right. That's right.

16 MR. BROWN: A rupture is big hole.

17 MS. KOZAK: Yes. Thousands of gallons
18 per day.

19 MR. HOLMBERG: Okay, this is Mel
20 Holmberg. One thing I want to make sure you have a
21 feel for, we had, the licensee did a lot of work
22 analytically. They actually produced finite element
23 models, went back and modeled these things. And if
24 they hadn't done that, you're right, we would have
25 much less confidence in, you know, because that goes

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1 in, factored directly into our decision making
2 process because if they had not gone back and shown
3 that in fact these things would not rupture if you
4 had, in this case the thing that would potentially
5 prompt a rupture is a thermal transient. Anything
6 that could induce a large thermal load, because of
7 the way these things are anchored, the pipe comes
8 through a fixed point, goes up and hits another
9 concrete section so it's fixed, any heat up causes
10 bending moments which are going to be the
11 predominant load in this area.

12 So, the point was they had done a lot of
13 work to show that these things would not fail though
14 they're going to be much less margin that they
15 originally intended. So, that was, to answer your
16 question, that's why we had confidence that it
17 wasn't, you know, about to fall apart on routine
18 operations I'll say.

19 MR. ARMIJO: So, the hole was not that
20 it will blow stuff out but --

21 MR. HOLMBERG: They modeled the holes
22 and --

23 MR. ARMIJO: But that loss still had no
24 significance?

25 MR. HOLMBERG: No, yes, the loss from

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1 that hole is not significant. Remember, this is the
2 return header. This is the --

3 MR. BROWN: -- service water problem.

4 MR. HOLMBERG: Yes.

5 MR. BROWN: Somewhat.

6 MR. HOLMBERG: But a complete rupture
7 would be a problem with this.

8 MR. BROWN: And it wouldn't split, that
9 all of a sudden split in seam across the -- right
10 around pipe.

11 MR. HOLMBERG: Right. Carbon steel is
12 relatively --

13 MR. SIEBER: Did you make that estimate
14 considering a seismic event?

15 MR. HOLMBERG: They did.

16 MR. SIEBER: And still --

17 MR. HOLMBERG: And those loads were in
18 there, yes.

19 MR. ARMIJO: Armijo. Did the licensee
20 dispute your finding of the white to green?

21 MS. KOZAK: They did not.

22 MR. ARMIJO: Okay. I didn't --

23 MR. HOLMBERG: But to answer on that,
24 normally they would come in through a reg conference
25 and present their side of the story. They didn't

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1 want to do that either.

2 MR. ARMIJO: I'm sorry, come in through
3 for a what?

4 MS. KOZAK: For a regulatory conference.

5 MR. ARMIJO: Oh, thanks.

6 MS. KOZAK: When we send out a finding,
7 we call it a preliminary white, and we invite the
8 licensee to either submit additional information or
9 come in for a regulatory conference and discuss it
10 with us. In this case, they said we'll take the
11 white, we don't want to discuss this anymore.

12 MR. SIEBER: You resolve it in a
13 regulatory conference with the regional director.

14 MS. KOZAK: That's right.

15 MR. SIEBER: So you don't do them unless
16 you really think you've got the case --

17 MS. KOZAK: So, just to finish up with
18 Appendix M which is the qualitative criteria, the
19 types of things where the extent of degradation
20 which you've seen was extensive, the fact that all
21 eight risers in varying degrees, some of them quite
22 a bit, exposure time, Mel said this mechanism has
23 been going on for over ten years. There were
24 opportunities to try to find and correct it. The
25 potential plant safety impact which we talked about,

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1 loss of essential service water, the conditional
2 core damage probability is high, and this is from
3 the licensee's PRA, 1.8E-2.

4 And that's because the loss of essential
5 service water can result in a reactor coolant pump
6 seal LOCA. And in this case, if you don't have
7 essential service water, you don't have cooling to
8 any of the makeup pumps. So, you can have very, you
9 have no makeup capability. This CCDP represents a
10 plant specific feature where they can hook up fire
11 protection system cooling to the charging pumps and
12 in that case avoid potentially a reactor coolant
13 pump seal LOCA. And that's essentially the only
14 mitigation to loss of essential service water.

15 MR. CORRADINI: So, just to get a handle
16 on the numbers since I don't, so how do I, how can I
17 get a relevant measure of that number? You said
18 it's high, so what would one compare it to to know
19 this is high? Because it's conditional on the
20 rupture, right?

21 MS. KOZAK: Right.

22 MR. CORRADINI: So, what are some other
23 numbers one would compare it to go, oh, this is
24 really high?

25 MS. KOZAK: Well, our threshold for a

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1 green to white finding is 1.8E-6.

2 MR. CORRADINI: For this CCDF?

3 MS. KOZAK: Well, Delta CDF, yes.

4 MR. SIEBER: In general.

5 MS. KOZAK: Right.

6 MR. CORRADINI: This is high?

7 MS. KOZAK: This is high.

8 MR. CORRADINI: Big time high.

9 MR. BANERJEE: So, what would -- suppose
10 you add a loss of coolant --

11 MS. KOZAK: Well, yes, because you have
12 redundancies of systems. You have multiple systems.

13 MR. BANERJEE: -- would have been --

14 SPEAKER: If you have no ESW for a LOCA

15 -- MS. KOZAK: He said LOCA, that's

16 correct.

17 SPEAKER: Oh, I'm sorry.

18 MS. KOZAK: I mean, if you have a LOCA,
19 you've got RHR, you've got all these other systems.

20 MR. BANERJEE: Yes. I believe it's 10^{-3}
21 or something?

22 SPEAKER: Or 4.

23 MS. KOZAK: Yes, 4. Yes, it's very
24 high.

25 MR. STETKAR: Well, let's say it's

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1 something that's really important and it kind of
2 gets back to what I was asking before. This CCDP,
3 that 1.8E-2, that number up there includes the
4 licensee's credit for booking up fire water for
5 cooling of the charging pumps.

6 MS. KOZAK: Right.

7 MR. STETKAR: And the question I was
8 asking earlier was, for example, do they have a fire
9 water cooling, does ESW cool their emergency
10 diesels?

11 MS. KOZAK: Yes.

12 MR. STETKAR: Can they cool their
13 emergency diesels with fire water?

14 MS. KOZAK: No.

15 MR. STETKAR: Okay. So, if I have a
16 loss of offsite power and ESW stops intermittently,
17 the diesels come on, the pumps restate, you get a
18 pressure surge and the pipe breaks, I now have no
19 ESW. I have no diesels. Now what is the
20 implication?

21 MS. KOZAK: Right.

22 MR. STETKAR: And did you look at that?

23 MS. KOZAK: We did. Yes, we did.

24 MR. STETKAR: Okay. So, that was still
25 bounded by the 1.8E-2?

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1 MS. KOZAK: Yes.

2 MR. STETKAR: That's interesting. Okay,
3 good. I hope you thought about that carefully
4 because it sounds interesting.

5 MR. BLEY: That pressure surge they're
6 not assuming would break the pipe.

7 MR. CORRADINI: No, they're assuming
8 that something else was of a higher importance which
9 was the thermal load --

10 MR. HOLMBERG: No, we looked at calcs
11 that did both.

12 MS. KOZAK: Right.

13 MR. HOLMBERG: They did the pressure
14 surges, too.

15 MR. SHACK: But then if you ever have to
16 argue this particular thickness of the wall, you
17 know, you have to get lucky to, you know, get thin
18 this way, these calculations start to get a little -
19 -

20 MR. HOLMBERG: Yes. We actually,
21 exactly what you're thinking. We looked at the
22 certainty that they knew the configuration of
23 degradation. And they actually put those
24 uncertainties and actually did sensitivities. So,
25 it was, they spent a lot of resources on this.

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1 MR. ARMIJO: How good are these --

2 MR. SIEBER: -- knowledge of the
3 geometry of the piping.

4 MR. ARMIJO: Can you really rely on
5 them?

6 MR. HOLMBERG: I think I know where this
7 is, yes, I'm not in a position to answer that. I
8 really don't want to speculate. Go ahead.

9 MR. SIEBER: They've certainly done the
10 hydraulics --

11 MR. ABDEL-KHALIK: -- your estimate is
12 10^{-2} . In retrospect, do you think that white
13 finding was a bit generous?

14 MS. KOZAK: This is not, this number
15 here is, you would have to combine that with
16 whatever you think the frequency of a rupture of
17 that pipe is so that, which is what the unknown here
18 is. And as what we said, we don't have the tools or
19 the ability to calculate that. So, the number, if
20 we knew what it was, is not $1.8E-2$, it's something
21 less than that.

22 MR. MAYNARD: Also, this isn't the only
23 consequence, the color of the finding isn't the only
24 thing. You're looking at crosscutting issues and
25 such, so white finding isn't the only consequence --

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1 MR. HOLMBERG: Correct. Each of these
2 had a crosscutting aspect.

3 MR. GILLESPIE: As I understand it with
4 respect to your finding -- program, so the annual --
5 for how bad things were or how good things were.

6 MS. KOZAK: Yes.

7 MR. GILLESPIE: So, someone is going to
8 be really following up on this in more and more
9 detail to try to put, I guess a best guess number on
10 that. That would be in -- program to try to put it
11 in context with other --

12 MS. KOZAK: That is true.

13 MR. GILLESPIE: It's the 100th chance
14 and this is an E^{-4} kind of event. That kind of hits
15 that higher level that we only actually see one of
16 those every four or five years.

17 MS. KOZAK: I would be surprised, I
18 haven't heard what research is doing if they're
19 doing more analysis of this. So, that is the
20 process. I haven't heard that they're doing it. I
21 would be surprised if they were trying to put an
22 actual number to what the frequency of that was. If
23 they try to do that, that's great because that can
24 feedback into our SDP program and give us the tools
25 and the ability to do that up front work. But --

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1 MR. GILLESPIE: Okay. So, it's not that
2 new interface --

3 MS. KOZAK: There is but they don't have
4 the tools to do this either. So, I don't know, you
5 know --

6 MR. GILLESPIE: They're research.

7 MS. KOZAK: Well, yes.

8 MR. GILLESPIE: They can do an expert --

9 MS. KOZAK: But they --

10 MR. SATORIUS: If I could just, this is
11 a great example we think in the Region of being a
12 metric prescribed by the Commission of having prompt
13 resolution of issues, and prompt is defined as 90
14 days. And so, we went through a lot of gyrations
15 here and I think at the end of the day, we come up
16 with a reasonable approach to get the licensee to
17 react and change the patterns that they had
18 developed. So, we really look at this as a success
19 story and my hat is off to the our risk -- it was
20 risk informed decision.

21 MR. SIEBER: I agree, it was well done.

22 MR. ARMIJO: Armijo. I think it was
23 fine job done. But if the licensee hires new VT
24 inspectors --

25 MR. HOLMBERG: The report number 2007-

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1 009. And there is some discussions in there where
2 we found deficiencies in their training program.
3 So, I don't know about firing anybody but I do know
4 about strengthening their training program.

5 MR. ARMIJO: The training program --
6 always the answer.

7 MS. KOZAK: I'll be around if anybody
8 has any other questions about SRA's. I heard a few
9 earlier but I'll let Stu just give his presentation.

10 MR. SIEBER: Thank you and well done.

11 MR. SHELDON: I have something
12 completely different. I'm Stuart Sheldon, S-t-u-a-
13 r-t S-h-e-l-d-o-n. I'm a senior engineer in the
14 Division of Reactor Safety here. I am also the
15 Region III digital -- focal point for inspection
16 activities that we have here. And I was a member on
17 the special inspection for the Perry Scram due to
18 digital feed water control system failure. So, I've
19 been asked to give you about a five-minute overview
20 of those topics all together.

21 So, I'll talk about -- it's all up to
22 you. So, I'll talk about the Scram, what happened
23 there, the controller 2 issues we have with Perry's
24 reactor core isolation cooling system that caused
25 them difficulty in reacting to the Scram, and then a

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1 little summary of other experience within our Region
2 with digital I&C systems.

3 This is an event in November of last
4 year where Perry Scrammed due to loss of feed water.
5 The additional feed water control system is a dual
6 redundant Foxboro field bus system. The cause of
7 the failure was a failure of two redundant power
8 supplies in the system. It caused a level 8 signal
9 to be sent to the reactor feed pumps that was not a
10 real signal, it was just a sensed signal.

11 MR. SHACK: What's a level 8?

12 MR. SHELDON: Level 8 is high level in
13 the reactor, so it tripped the reactor feed pumps.

14 It's a power supply failure. So, you
15 take away power to any system, it's going to cause
16 trouble. So, that in itself is not really a digital
17 issue but there are a couple of aspects because it
18 is a digital system that make it a little bit
19 different. One interesting thing is the same
20 component failed in both of these power supplies,
21 and they failed in such a way that they could
22 produce voltage as long as they run loaded but they
23 cannot carry the load.

24 And the investigation that followed up
25 came to a conclusion that one had failed earlier but

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1 it was
2 still --

3 MR. SIEBER: Not detected.

4 MR. SHELDON: Yes, we could not detect
5 it because it had the lights on saying it had the
6 proper voltage while the other power supplies
7 carried the load. One of the other issues was that
8 the operators were following essentially erroneous
9 information. Let me go and show you how this is set
10 up.

11 There are two control processors which
12 provide the operator interface. Those are in the
13 main control room. They have dual redundant power.
14 They're connected by a field bus link, essentially
15 an ethernet type link, to racks in the back of the
16 control room where the I/O modules, input/output
17 processors communicate with the field and send
18 control signals to the field.

19 At the bottom right-hand, the two power
20 supplies on the input/output modules are what
21 failed. So, essentially it disconnected the control
22 system from the field equipment. And this caused a
23 little bit of confusion in the control room. This
24 is the type of screen they saw. And what these tan
25 fields show is that those numbers cannot be relied

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1 on.

2 So, the operators had a system, a screen
3 of buttons they would push and it would do things,
4 but the numbers didn't mean anything. So, they
5 tried for an amount of time to get the motor feed
6 pump running. They got indication that it was dead
7 headed. And sometime during this evolution, there
8 was enough power in the I/O system to actually make
9 some things happen out in the field and they got
10 some, you know, the feed pump running and then it
11 was unreliable and caused erratic --

12 MR. ABDEL-KHALIK: I'm sorry, but just
13 to ask a clarification question. Does this
14 connection between the controller and the field
15 sensors essentially, does that mean that all the
16 indicated values in the control room are just zeroed
17 out?

18 MR. SHELDON: Mostly. Well, now, this
19 is just on this display. All of their other --

20 MR. ABDEL-KHALIK: -- instrumentation.

21 MR. SHELDON: Right, they have all their
22 other instrumentation on the control boards, but
23 this is their feed water control system. It's non-
24 safety so it's not their safety systems. But this
25 is how they go about controlling their feed pumps.

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1 So, that's one of the aspects that you get with this
2 kind of a digital system is there are some different
3 possibilities.

4 The recovery from the Scram was
5 complicated
6 by --

7 MR. BROWN: Before you get to the
8 recovery, what was that crazy statement you made?
9 This is the kind of thing that can happen with
10 digital systems? This was not a digital system
11 issue. It's a power supply to analog output module
12 effectively more than that. I know what they look
13 like but based on what the output modules have to
14 do, they have to control real things that make the
15 water heater increase, decrease, whatever it is to
16 make the water go into the reactor.

17 MR. SHELDON: Sure.

18 MR. BROWN: Those are typically in
19 control systems analog power devices, not
20 microchips, not software, et cetera. So, when you
21 take away the power, first, I perfectly understand
22 what you're talking about, but I'm a little bit
23 worried about the connection of a digital problem to
24 the failure --

25 MR. SHELDON: What I'm trying to say is

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1 that it's a complex system --

2 MR. BROWN: Oh, yes, yes, yes. But I
3 would draw a line, there's a wall between the analog
4 part which was the failure --

5 MR. SHELDON: Correct.

6 MR. BROWN: And the digital part which
7 was doing the signal processing of what was going on
8 some place else and telling the output module what
9 to do. I'm very sensitive to this since it's what I
10 did for 35 years, okay. And people always, just
11 because it has digital on the control box, the final
12 output of almost all feedback control systems, and
13 I'd be surprised if this was an exception, is an
14 analog power set of devices. You've got the power
15 supplies to those separate power devices tied
16 together, those auxiliary power supplies, that's
17 what it looks like on your diagram.

18 MR. SHELDON: Yes, that's correct.

19 MR. BROWN: Okay, which is another
20 problem, by the way. You should never do that. You
21 should have had two independent sets of paired power
22 supplies that did not bounce off each other. I've
23 had one experience with those already where we
24 almost oversped a steam turbine to 149 percent
25 overspeed just because of this same type of

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1 situation. One power supply had control but it kept
2 noticing the frequency varying and so the -- they
3 pulled the wrong power supply in terms of the
4 trouble. As you left the bad one in there, the
5 noise got in, so the control system part of it, the
6 computation part, it disabled the overspeed trip and
7 told the machine to speed up at the same time.
8 That's what the noise did.

9 People think this stuff doesn't happen.
10 That's an analog system that did this. So, if you
11 want independence, there's only one way to get
12 independence. And that's to separate everything
13 total. You can't tell the piece, I don't know what
14 -- I'm just very sensitive about this. And because
15 I don't want people think, this was not a software
16 system problem. This is strictly old time analog
17 redundant power supply issue.

18 MR. SHELDON: Thank you.

19 MR. BROWN: Anyway, the implication --

20 MR. SIEBER: Yes, that's plain.

21 MR. SATORIUS: Message received.

22 MR. BROWN: Thank you very much. And a
23 bad design on top of that. They should have never
24 done it this way.

25 MR. SIEBER: Thank you.

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1 MR. SHELDON: The recovery was
2 complicated because the reactor core isolation
3 cooling system initiated the trips and they could
4 not get it to operate in automatic mode the closed
5 loop control. The cause of this is that the analog
6 controller --

7 MR. BROWN: Can I go backwards one more
8 time? I'm sorry. Maybe these inspectors read all
9 redundant power supplies -- should have some type of
10 a periodic check which pulls one of them out -- load
11 that the other one actually picks up. You don't
12 want to do it when you're running -- that's not a
13 good idea. But you've got to verify, otherwise just
14 like you said, nobody knew this because of the
15 nature of the lights that were on and all that other
16 kind of stuff. So, anyway, just throw that back in
17 in terms of your, since you're going back and looked
18 at it, is it really tested in that manner
19 periodically. If it's not, then you would never
20 find this type of stuff.

21 And that's not an untestable type of
22 situation. It's not untestable. It is testable to
23 people who think about it. Other than that, I'm
24 sorry. No, I'm not sorry.

25 MR. SIEBER: Go ahead.

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1 MR. SHELDON: This was an analog
2 controller that had been in tuned in 2006 by --
3 technician with what we considered inadequate
4 guidance. And it was set up so that the system was
5 essentially on the hairy edge of stability. When it
6 was in the test mode, the systems tested starting
7 from the condensate storage tank back to the
8 condensate storage tank. So, when it came time to
9 eject into the vessel, that's a different set of
10 dynamics involved and that put it over the edge of
11 stability. It was unstable in that situation and
12 tripped on low suction pressure. They got very
13 quick oscillations in the trip.

14 MR. SIEBER: Which were the settings on
15 the controller was the cause of the instability?

16 MR. SHELDON: Did you say which of the
17 setting?

18 MR. SIEBER: Yes, which was the setting?

19 MR. SHELDON: They have a very high rate
20 setting.

21 MR. SIEBER: Okay, thank you.

22 MR. SHELDON: It's a high derivative.
23 And since they passed its periodic testing from the
24 condensate storage tank and that did not trigger
25 this during the surveillance testing --

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1 MR. BROWN: But they were testing it
2 against its own -- I mean, from one pump, from its
3 tank back to its own tank?

4 MR. SHELDON: Yes --

5 MR. STETKAR: But it's a relatively low
6 --

7 MR. BROWN: No, it's not. You can't
8 test it --

9 MR. SHELDON: The pressure is controlled
10 by the discharge valve. It didn't raise the
11 pressures. It's not just stable -- But it's very
12 similar to an event that happened at Limerick in
13 April of last year, a very similar cause -- control.
14 Any more questions on that?

15 I do want to let you know about a few of
16 the other things that have gone here at Region III.
17 One in particular was this LaSalle site area
18 emergency in February of 2006 where LaSalle had
19 indication, they had a trip and had indication that
20 three control rods had misleading indications on the
21 location of three control rods. They could not tell
22 that they had all -- limited emergency action
23 levels, they declared a site area emergency.

24 This was due to the software design for
25 their rod worth minimizer which is what they use to

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1 verify the location of the control rods. They had
2 done some verifications through the software and it
3 was essentially a poor design -- farther than the
4 last read switch so that there was no indication
5 where they are. But we knew to reset the system, it
6 resets the indication zero and freezes that. And
7 then when they went through the procedures and
8 that's why they reset the Scram, it would
9 essentially go back live and they would get no
10 indications. So, they were going from zero to no
11 indication and -- So, that was essentially the bad
12 design.

13 We've also had, most plants if not all
14 plants install digital feed water controls here and
15 we have reviewed some of those modifications. There
16 are a handful of findings that have revealed
17 themselves essentially through the trips at the
18 plants when dealing with replacement of the CPU
19 online and when the new CPU, the condensate feed
20 water system reinitialized and closed all the -- in
21 the condensate system. One of the design
22 requirements is that the system be able to handle
23 the power failure but they had not anticipated this
24 requirement specification that they need a
25 replacement CPU.

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1 Exelon's digital electrohydraulic
2 control -- most recently I was out at LaSalle to
3 look at their system. The digital EHC system that
4 they're putting in is a triple redundant system.
5 It's got the field I/O connected by ethernet to the
6 control room processors connected by ethernet to the
7 plant process computer which ultimately was
8 connected to the internet which is I think a bit
9 interesting. But it's a non-safety system.

10 They did have some issues with tuning of
11 their EHC system. The mathematical model that was
12 used to develop it did not have the proper length of
13 steam pipe. And so, they had a little bit of
14 oscillation when they had to reduce power.

15 MR. BROWN: -- turbine control?

16 MR. SHELDON: At Braidwood, that's a
17 turbine control system --

18 MR. BROWN: And they put it on the
19 internet

20 MR. SHELDON: Well, it's connected
21 through the firewall. That's one thing I find
22 really amazing. We had backgrounds in digital
23 flight control and the one thing that was burned in
24 my head is separation. You don't put your critical
25 systems, you don't connect it to --

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1 MR. SIEBER: I consider that a key
2 element and should be part of the cyber-security
3 rules that the agency is putting on because there's
4 been quite a few incidents just like that.

5 Technicians like to be able to -- to repair some
6 malfunctions. Once you do that, your system --

7 MR. SHELDON: In this case, they do go
8 through firewalls, password protection. Those
9 systems downstream are not supposed to be able to
10 change anything inside.

11 MR. BROWN: But this actually goes out
12 on the internet before it goes back to its control
13 function?

14 MR. SHELDON: No. No, no.

15 MR. BROWN: -- status information.

16 MR. SHELDON: That's the idea. The last
17 thing is talking about safety related upgrades. We
18 don't see much from the safety related arena. These
19 are all non-safety systems. Though we have had a
20 couple of digital upgrades for radiation monitors,
21 individual issuance, things like that that were
22 evaluated under 10-50.59. We had to look at those
23 through our 50.59 procedure.

24 MR. STETKAR: Let me ask a question now.
25 Stetkar. We are careful to say, you know, the first

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1 three are clearly non-safety related systems.

2 MR. SHELDON: Right.

3 MR. STETKAR: But they're pretty, from
4 an operational perspective, they are pretty doggone
5 important systems. So, for example, the design, the
6 testing, any software related to those systems,
7 redundancies, you said triple redundancies, so they
8 satisfy although they're not safety related a lot of
9 the same criteria that I might want to think about
10 for safety related into the systems.

11 The question, and we've had it in other
12 meetings for the Digital I&C Subcommittee, and that
13 is how is this experience being fed back from the
14 regions on non-safety related digital I&C failures
15 back into the groups that are now very, very
16 concerned about how to evaluate failure modes? What
17 can happen to safety related digital systems?
18 Because our feedback has been, well, there's no
19 experience with safety related systems and you can't
20 rely on information from non-safety related systems
21 and we don't have any information about those
22 failures. But obviously here in Region III you have
23 actual experience. I'm assuming that the other
24 regions do primarily from non-safety related
25 systems, but valid experience.

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1 And I guess I'm asking how is that
2 experience being channeled back into the groups that
3 are indeed tasked with the evaluation of the safety
4 related digital I&C topics? Is there some formal
5 process for doing this?

6 MR. SHELDON: There is. When the --
7 reports for findings that we have. We have about a
8 handful, six or seven findings in this region and
9 there are findings in other regions. Every year or
10 so, there's this technical review group that goes
11 through and reviews those sorts of, based on
12 operating experience -- the findings of things and
13 looks at it. And those reviews are done in my group
14 by people with I&C experience or digital experience.
15 They identify trends, issues, issues for resolution,
16 generic issues that may warrant the information
17 there is something going on.

18 MR. BLEY: Can I follow that up with a
19 question? Bley. My understanding is you wouldn't
20 get an LER unless you got a reactor Scram or took
21 out -- safety system. Is that true? Or could you
22 get an LER without that happening?

23 MR. SIEBER: You wouldn't get an LER
24 unless it involved your technical specification or
25 some safety --

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1 MR. BLEY: The violation of the tech
2 spec, the Scram or taking out both -- in the safety
3 system, but I could be wrong.

4 MR. SIEBER: If the drinking water
5 fountain failed, you wouldn't send in an LER.

6 MR. SHELDON: Most of the feed water
7 problems result in a Scram and that's --

8 MR. BLEY: You get a Scram, it will be
9 in there.

10 MR. SIEBER: That's an LER.

11 MR. SATORIUS: Mark Satorius. Another
12 place that information is fed back -- real time
13 since NRR has a very aggressive operating experience
14 organization which they've put in place within the
15 last couple of years. Those folks are on every
16 region's morning call and they issue a document
17 everyday electronically that I'm on distribution for
18 on many of the SAR. And you will see these types of
19 issues that are tagged. And they're tagged for
20 follow up and they're followed. So, they get this
21 digital I&C type of issues that are non-safety but
22 important to safety.

23 So, these are in fact documented,
24 identified and followed up on. So, I think that, I
25 lost track, that might have been your question.

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1 MR. STETKAR: What's the channel that
2 the information, is there a formal channel that the
3 information is being funneled from you guys as the
4 eyes and ears?

5 MR. SATORIUS: That's the one I
6 described is formal --

7 MR. STETKAR: In NRR?

8 MR. SATORIUS: Yes. That's what you're
9 looking for, isn't it?

10 MR. STETKAR: I'm looking for --

11 MR. SATORIUS: Like getting back to a
12 central clearinghouse for decisions which --

13 MR. STETKAR: At NRR.

14 MR. SATORIUS: Yes, it would.

15 MR. GILLESPIE: -- NRR is not NRO.

16 MR. SATORIUS: That's right. But I
17 wanted to make sure --

18 MR. GILLESPIE: -- look at the criteria
19 of the safety system with the new reactor together -
20 - and the committee suggested that you need to
21 figure out what your failure mechanisms are and quit
22 focusing on probabilities on how likely is it going
23 to fail. But you can maybe basically say worry
24 about what the failure mechanisms are first and how
25 they're going to fail. So, that was a research NRO

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1 issue and how does the ops information from NRR get
2 to the people doing safety systems in NRO. And
3 John, these guys might not be --

4 MR. STETKAR: You're right, it's getting
5 into -- a couple of different directions and it
6 sounds like, from this end, it's being covered very
7 well.

8 MR. SHELDON: -- opportunities for cross
9 pollination with NRO. I've worked on some of the
10 inspection procedures for the --

11 MR. SIEBER: We have 25 minutes until we
12 have to leave to catch the airplane -- so maybe we
13 can begin wrapping things up. We can cover some
14 things in the schedule that we haven't but we'd like
15 to finish promptly at 2:30.

16 MR. ORTH: My name is Steven Orth, last
17 name is O-r-t-h. And I wanted to highlight some of
18 the areas in our tritium issues. I know it's a lot
19 but -- earlier so I'll try to keep it brief and
20 nothing too redundant. I've placed on the table the
21 Lessons Learned Task Force report with the ML number
22 and I gave that to the reporter as well so you have
23 that for the record.

24 A couple of things I'd like to highlight
25 is earlier today our inspection of the issue when we

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1 began to be notified of the elevated levels, we sent
2 health physicists to the site. We conducted a more
3 comprehensive inspection at the end of 2005 into
4 2006. One of the areas that we don't have a lot of
5 expertise in this region is, or any region, is
6 really groundwater hydrology. And that's where we
7 went for a technical assistance request and we had
8 hydrology support during this inspection and others
9 of our groundwater contamination issues from the
10 Office of Research as well as what we found here was
11 we are, while we are health physicists and we --
12 operational health physics -- communicate health
13 impacts and those risks, when it came down to the
14 tritium and other brown earth contamination issues.
15 So, again, we tapped our resources back in the
16 program offices to get that level of expertise.

17 When we looked at the Braidwood issue
18 and evaluated it, we ran it up with a finding that
19 we processed through our reactor oversight program
20 through the Public Radiation SDP. And that was not
21 so much a leakage or the licensee's failure to
22 respond to the leakage when it occurred historically
23 back in '96, '98 and 2000, we processed that through
24 our Public Radiation Safety SDP, and that came out
25 as a white finding, characterized as a preliminary

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1 white finding, and we did do quite a number of
2 internal peer checks because this was really the
3 first of its kind that went through that SDP. We
4 had each of the regional offices involved, the
5 headquarters program office involved, to make sure
6 that we were processing this finding correctly and
7 that we had peer checks on us to see if we were
8 going through the process both -- and through the
9 SDP.

10 Finally, I think Steve mentioned earlier
11 our external outreach in communications. Those
12 started off rather well from the beginning. Of
13 course we had limited information and the public was
14 very emotionally involved in this program. You
15 know, we said it outright, the offsite dose from
16 this was very minimal, 0.2 millirem. But this is
17 material that was released basically into somebody's
18 backyard that shouldn't have gotten there. It was
19 meant to go out to the river to be controlled and
20 monitored. And we really had to internalize that
21 perspective when discussing this with members of the
22 public, being as transparent as we could about what
23 the issues were and what our outcomes were. I think
24 that's where we gained the most success.

25 Just to mention a couple of additional

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1 lessons learned and changes that we made, one of the
2 items we had, I mentioned we changed our inspection
3 procedure. Our inspection procedure and our SDP for
4 that matter was based on routine effluent releases.
5 We really didn't have an incoming focus on leaks,
6 spills, inadvertent releases. Both of those
7 documents are updated to reflect that.

8 And we are completing our revisions to
9 our regulatory guides, 1.21 and 4.1, to also have
10 that input into the licensees, the expectations and
11 requirements, basically to show how they can meet
12 the requirements for responding to these leaks.
13 Because I think this is where we get into the
14 difference between, as we mentioned earlier, what's
15 a voluntary initiative and what's a regulatory
16 requirement. And we've tried to communicate to the
17 licensees and to the public, that once the leak is
18 identified, you're outside of voluntary initiative,
19 you're into regulatory requirements. You're into 10
20 CFR Part 20 in terms of doing the radiological
21 assessment and the identification of the leak during
22 your monitoring, assessing the offsite consequences
23 and reporting those leaks. Reporting those leaks
24 being a requirement to put into the annual report
25 and the lessons learned task force going beyond that

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1 says licensees should develop a closer
2 relationship with their local state offsite official
3 so that it's not a small paragraph in the annual
4 report but something more meaningful and more
5 communicative --

6 MR. RYAN: Question on that point. When
7 I was with the ACNW, we heard this sort of staff
8 report and the requirement is to report a spill --
9 if the work is okay, that's fine, you're all right.
10 And the second is 100 millirem per year as best that
11 I can recall. There is no requirement --

12 MR. ORTH: That's correct.

13 MR. RYAN: That's wrong -- learn that's
14 the wrong criteria in our -- if you spill something
15 inside a plant, you clean it up. If you spill it
16 outside of it, why shouldn't you do the same?

17 MR. ORTH: Currently, our guidance or
18 our NRR requirements are to assess the offsite
19 impact and essentially the licensees at their
20 discretion can either mitigate it, and then as in
21 the case of Braidwood is withdrawing the rad
22 activity from the environment, or in some cases, the
23 licensees are just monitoring the releases as it
24 moved offsite into the restricted areas.

25 MR. RYAN: -- it's reasonable to think

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1 that -- because that is not something that degrades
2 over in that case and then waits decommission.
3 That's how you take a small amount of contaminated
4 soil and turn it into --

5 MR. SIEBER: Actually, outside the plant
6 boundaries, the state has the responsibility --

7 MR. RYAN: I'm not talking about outside
8 --

9 MR. SIEBER: They may fine the licensee.
10 They may require them to mitigate it. It's the
11 state --

12 MR. RYAN: Yes, I'm not talking about
13 outside the plant now. I'm talking about inside the
14 plant. Just recording it on a log if nobody --

15 MR. ORTH: And in many cases, the plants
16 do try remediate or mitigate it, but I understand
17 your comment. I'll try to keep this abbreviated so
18 I'll let Tom pick up if there aren't any questions.

19 MR. SIEBER: Thank you.

20 MR. KOZAK: My name is Tom Kozak, T-o-m
21 K-o-z-a-k. This is our last subject, we wanted to
22 briefly mention operating experience. That was one
23 of the subjects that you had requested.

24 We have a pretty robust operating
25 experience program here in Region III. As you know,

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1 one of the recommendations out of the Davis-Besse
2 Lessons Learned Task Force was that we had to really
3 look at our operating experience program agency and
4 really start using that to inform inspectors of
5 current issues and things to be looking at, which we
6 have done. Basically, NRR has the lead for our
7 operating experience program here in NRC. We have a
8 group, an operating experience group, and they
9 screen issues everyday, brief management everyday in
10 the morning on issues that have come up each day.

11 Each region in turn has an operating
12 experience to contact or two. In Region III, I'm
13 the primary contact or I'm responsible for operating
14 experience in the technical support group in our
15 Division of Reactor Projects. Monte Philips who is
16 sitting over on the side over there, he's the person
17 who is of Ask Monte fame of our knowledge
18 transfer/knowledge management program and we're
19 going to have a space in the corner where you can
20 click on it and he's going to answer all your
21 questions.

22 Anyway, we're the contacts for operating
23 experience here in Region III. And what we do is
24 each day, well, we're on distribution for
25 essentially anything that comes out of the operating

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1 experience group and headquarters. And what you see
2 on the board here listed are the various operating
3 experience issues that are handled by NRR.

4 We have what's called the OpE COMMs or
5 operating experience communications. We get about
6 anywhere from two to ten of these a week where
7 they're communicating things that have happened
8 across the nation and even abroad, issues that may
9 have occurred. We get those, Monte and I, Monte
10 primarily, in our own region --

11 We have distribution groups for these
12 communications. And what we do is we send them out
13 to whom we think these issues will affect and they
14 should go ahead and go follow up with those at their
15 sites. For instance, if there is something to do
16 with steam generators, we'll send them to all PWR
17 resident inspectors, and we'll send it to the ISI
18 inspectors, for instance, in the region. We send it
19 directly to them.

20 We don't want all of the operating
21 experience communications to go out to everybody
22 because quite frankly then you'd be overloaded and
23 you'd stop looking at them. So, we try to figure
24 out, it's our responsibility to figure out who
25 should hear first-hand about the operating

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1 experience issues and we send it to them.

2 There is also operating experience
3 briefings. That's where NRR takes a lead and briefs
4 our senior managers on significant issues. The last
5 one was transformers. They do that about quarterly.
6 I'm sure you're aware of those.

7 Stu mentioned operating experience
8 issues for resolution. Sometimes when there is
9 something that's sufficiently complicated that they
10 need to do additional work and identify if there
11 should be generic communications or inspection,
12 special inspections to be done on them, NRR will do
13 that with whatever issues come up.

14 Stu also mentioned technical review
15 group outcomes. There's approximately 20, not
16 exactly 20, technical review groups for different
17 types of issues, auxiliary feed wire, digital IFC,
18 just to name a few, MOB's. And NRR has a lead for
19 those technical review groups and there are experts
20 on each one of those technical review groups.

21 And every two years I believe it is, is
22 that correct, two years? They sit down as a group
23 and go over any issues that came up in that area and
24 determine if they should input that into our
25 baseline inspection program, something to look at an

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1 issue in an area, any type of generic
2 communications, information analysis, what have you.
3 That's what the technical review groups do. So,
4 they're constantly informing the inspection program
5 based on issues that have occurred in their area of
6 expertise.

7 And in our region, we've taken the
8 initiative every Thursday after our morning daily
9 events briefing, Monte will go over every one of the
10 operating experience communications, procedure
11 changes, any type of issues that have happened
12 abroad, just so people have heard them once.
13 They're not getting them in their in-box everyday
14 but we'll go over them every Thursday morning so
15 that people are aware of what's out there. And then
16 we post it on the website to make sure that people
17 have access to that if they wanted.

18 The smart sample process, that was
19 another thing that get asked about. Smart samples
20 are simply an additional tool that we have, that we
21 make part of our baseline inspection program. NRR
22 will come up with some generic issue that may be of
23 interest to a plant, and they will say here is
24 what's called a smart sample, one sample that will
25 feed on that's part of our baseline inspection

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1 program that an inspector should do in case, when
2 they're doing a baseline inspection program if it's
3 applicable at their site.

4 There is no requirement to do a smart
5 sample. However, in Region III, our expectation is
6 and we've communicated this to our inspectors that
7 if the sample is applicable to your site, you will
8 do that smart sample as part of a baseline
9 inspection program. It doesn't require any
10 additional hours as part of the already budgeted
11 baseline inspection program and we expect the
12 inspectors to go ahead and do those smart samples.
13 There has only been five issued so far. We document
14 those, any results for those in our inspection
15 reports. And so, that's essentially what the smart
16 sample process is.

17 That's it for my prepared -- well, but I
18 wanted to show you very quickly, this is our
19 internal web page. And you can get to this, I know
20 Mr. Shack asked earlier how to navigate on our web
21 page, you can go to our internal NRC web page. Go
22 to Region III and you can get to this web page here
23 which is a Region III page that we maintain in
24 technical support. And we wanted it to be basically
25 a one-stop shopping for inspectors where they could

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1 go for just about anything.

2 And on this, you can see in the top left
3 toward the middle, we have a story about an unusual
4 event at Byron. We try to update that as events
5 happen. On the left, we have some guidance or
6 reports, things like that. But as you go down,
7 you'll see we have a whole section here on the left-
8 hand side of operating experience.

9 And this is where we can go to ask for
10 information, the operating experience information
11 gateway which is the NRR's operating experience
12 page. We have all of our postings there. So,
13 inspectors know, and we brief on this every six
14 months at our inspector seminars, where they can go
15 find the operating experience. So, it's readily
16 available to our inspectors. It's right on the web
17 page that we've designed for inspectors.

18 And that's about all I have to say about
19 operating experience. Does anybody have any
20 questions on that? Okay. I think that that wraps
21 up our presentations. I don't know, Jim, if you'd
22 like to say something?

23 MR. SIEBER: Thank you very much.

24 MR. CALDWELL: John, did you have to do
25 anything to close?

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1 MR. SIEBER: No.

2 MR. CALDWELL: Well, I see, did they
3 give the pictures?

4 SPEAKER: Yes, I'm going to distribute
5 them. Thank you.

6 MR. CALDWELL: I appreciate you all
7 coming out. And I'm glad you had the tour to one of
8 our sites. The -- are very good questions so it
9 causes us to think. So, I appreciate the questions
10 that you had. I hope that we had the answers to you
11 and then there were a couple we were looking at that
12 we said we'll soon have for you.

13 SPEAKER: We do have some independent
14 spent fuel storage information if you'd like to talk
15 to Sarah afterwards. She is prepared to answer some
16 of the additional questions that you had.

17 MR. CALDWELL: But I hope you got the
18 sense, and this is, I've been in this Region like I
19 said about 13 years. I'm very pleased to be part of
20 the Region III organization. We have really good
21 folks here. They are dedicated and focused on the
22 job and the mission. And I hope you got that sense
23 today from the people that talked to you. If you
24 get around to meet more of the folks, you get more
25 of that sense because it is a good place.

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1 So, we appreciate you coming out here.
2 We hope you walk away with that message that there's
3 good people out here and they care about what
4 they're doing. So, I hope you have a good trip
5 back. And obviously if you have any other
6 questions, you can get a hold of us and we'll get
7 you some answers. Thank you very much.

8 MR. SIEBER: I'd like to say on behalf
9 of the ACRS that I think that our trip out here and
10 particularly to the Regional Headquarters has been
11 an excellent source of information for us and gives
12 us an understanding of actually what goes on out in
13 the field and how the regulations and the work that
14 NRR and NRO do and how it interfaces with licensees.
15 And obviously this is where the rubber hits the
16 road. And so, the licensees are going to be safe
17 and productive and the most influence through NRC
18 has on comes from the region. And we understand
19 that and appreciate that.

20 So, we appreciate you, all the work you
21 did to prepare for today's meeting, and all the
22 participants from your staff. I've learned a lot
23 even though I've been here a bunch of times, and I'm
24 sure everyone else has, too. So, on behalf of the
25 ACRS, thank you very much.

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1 MR. CALDWELL: Thank you. Also, I would
2 like to thank Tom and I don't know if Gail is in
3 here or not, and then the rest of the staff for
4 their presentation. Maybe we can give them a big
5 hand.

6 (Applause.)

7 MR. CALDWELL: All right. Thank you
8 all.

9 MR. SIEBER: Okay. Thank you.

10 (Whereupon the meeting was adjourned at
11 2:25 p.m.)

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CERTIFICATE

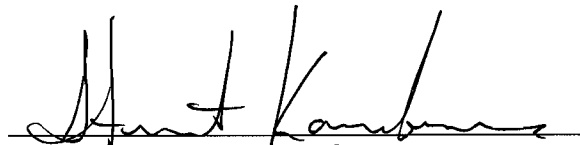
This is to certify that the attached proceedings before the United States Nuclear Regulatory Commission in the matter of:

Name of Proceeding: Advisory Committee on
Reactor Safeguards

Docket Number: n/a

Location: Lisle, Illinois

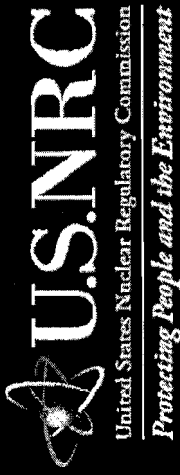
were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission taken by me and, thereafter reduced to typewriting by me or under the direction of the court reporting company, and that the transcript is a true and accurate record of the foregoing proceedings.



Stuart Karoubas
Official Reporter
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ACRS Visit To Region III – July 24, 2008

- James Caldwell – Regional Administrator





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Time	Topics	Time Allotted
8:30 – 8:45	Opening Remarks – J. Caldwell, RA & J. Sieber, ACRS	15 minutes
8:45 – 9:30	Region III Mission, Vision, Organization & Knowledge Management – M. Satorius, DRA	45 minutes
9:30 – 9:45	Break & Group Photo	15 minutes
9:45 – 10:45	Plant Performance in Region III – C. Pederson, DRP and S. West, DRS <ul style="list-style-type: none"> • Reactor Oversight Process • Plant Performance Summary • Event Response • Reactor Program Initiatives • Reactor Program Challenges 	60 minutes
10:45 – 11:00	Independent Spent Fuel Storage Installations – S. Bakhsh, DNMS	15 minutes
11:00 – 11:15	Break	15 minutes
11:15 – 11:30	Incident Response Center Tour – S. Orth, DRS & D. Smith, DRS	15 minutes
11:30 – 12:15	Lunch	45 minutes
12:15 – 1:45	Reactor Oversight Process Roundtable <ul style="list-style-type: none"> • Resident Inspector Program – G. Roach, SRI LaSalle • Byron ESW & Use of SDP – R. Skokowski, DRP; M. Holmberg, DRS & L. Kozak, DRS/SRA • Digital I&C and Perry SCRAM – S. Sheldon, DRS • Tritium – S. Orth, DRS • Operating Experience Use in RIII – T. Kozak, DRP 	90 minutes
1:45 – 2:00	Wrap-Up, Including questions and Closing Remarks – J. Caldwell, RA & J. Sieber, ACRS	15 minutes



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Protecting People and the Environment

Region III Mission and Vision

OUR MISSION

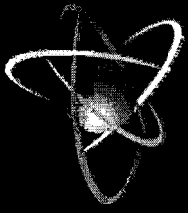
We license and regulate the use of radioactive materials in our region to protect public health and safety, promote the common defense and security, and protect the environment.



OUR VISION

SAFETY + INCLUSION + INFRASTRUCTURE

We achieve excellence through our unrelenting focus on public safety; the respect and value we place on our diverse views, experiences and contributions; and the continual improvement in our procedures and processes.



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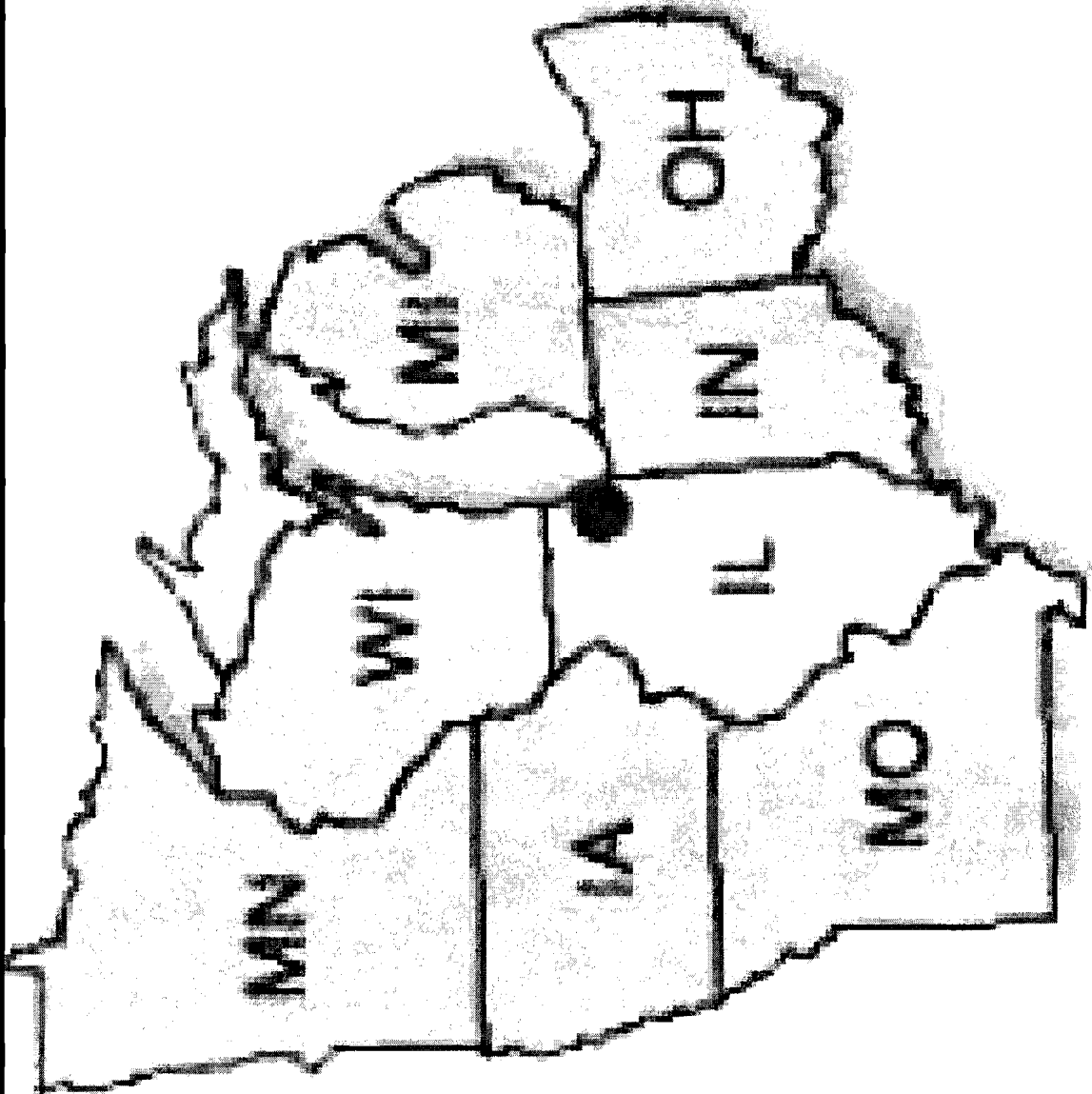
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Region III Organization and Knowledge Management

Mark Satorius

Deputy Regional Administrator

R e g i o n 3



Region III Organization

REGIONAL
ADMINISTRATOR
J. Caldwell
M. Satorius, Deputy

DIVISION OF
REACTOR PROJECTS
C. Pederson, Director
G. Shear, Deputy

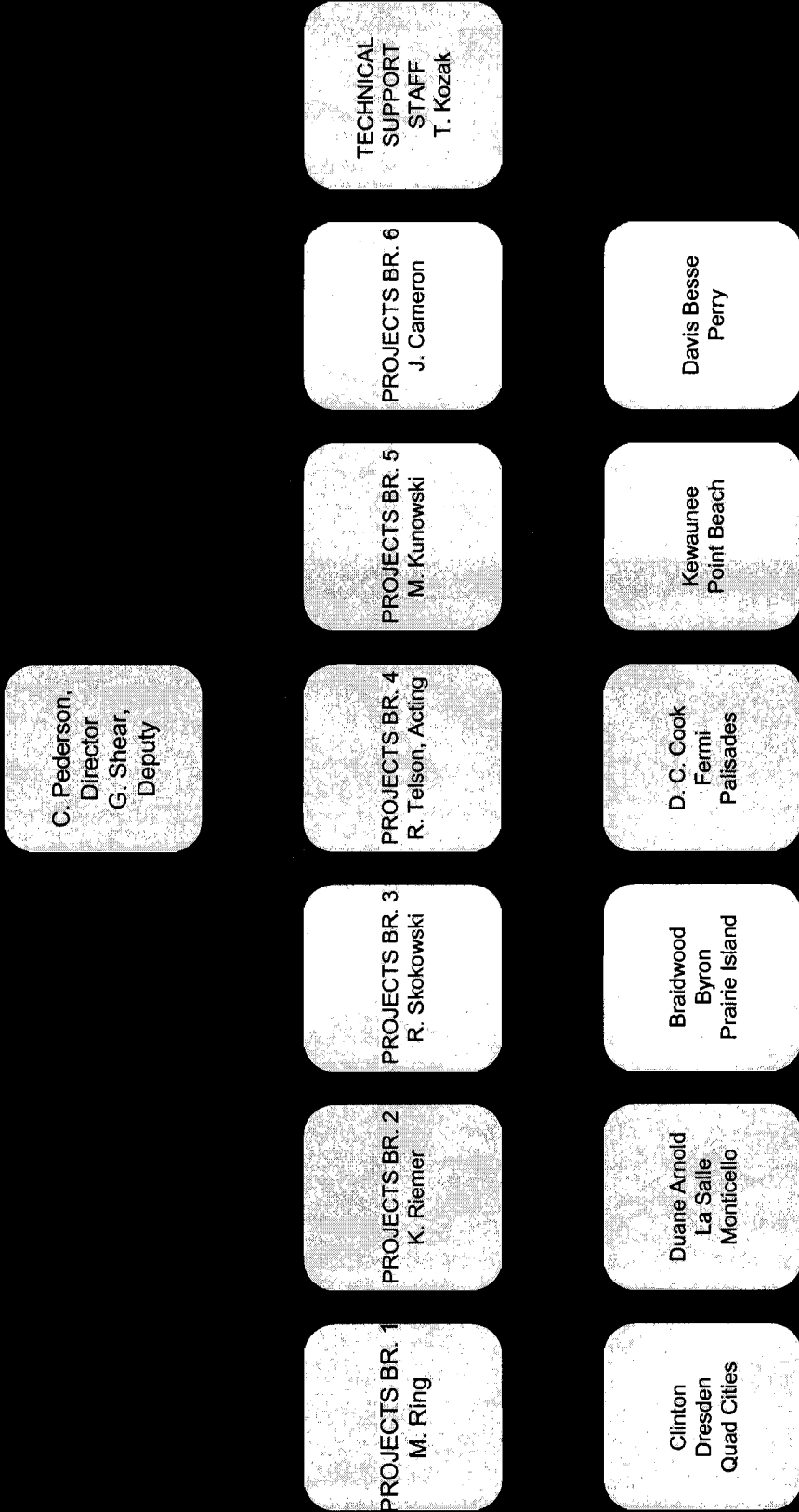
DIVISION OF
REACTOR SAFETY
S. West, Director
A. Boland, Deputy

DIVISION OF NUCLEAR
MATERIAL SAFETY
S. Reynolds, Director
J. Madera, Acting Deputy

DIVISION OF RESOURCE
MANAGEMENT
AND ADMINISTRATION
B. J. Holt, Director
K. Sotiropolous, Deputy

STATE LIASON OFFICER
REGIONAL COUNSEL
ENFORCEMENT &
INVESTIGATIONS STAFF

Division of Reactor Projects





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Division of Reactor Safety

S. West,
Director
A. Boland,
Deputy

Engineering
Branch 1
D. Hills

Engineering
Branch 2,
A. M. Stone

Engineering
Branch 3
J. Lara

Operations
Branch
H. Peterson

Plant Support
Branch
E. Duncan

Plant Support
Team
S. Orth

Senior Reactor
Analysts
S. Burgess
L. Kozak
D. Passehl

Mechanical
Engineering

Mechanical
Engineering

Electrical and
Fire Protection
&
New Reactors

Operator Licensing
Emergency Prep.

Security

Radiation Protection
Emergency Response
Center



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Division of Nuclear Material Safety

S. Reynolds,
Director
J. Madera,
Acting Deputy

Materials
Licensing Branch
P. Pelke

Materials
Inspection Branch,
P. Louden

Decommissioning
Branch
C. Lipa

Division of Resource Management and Administration

B. J. Holt,
Director
K. Sotiropoulos,
Deputy

Information Resource
Branch
J. Foltz

Human Resources Team,
M. Rubic

Financial Resources
Branch
M. Kerlin

Knowledge Management/Transfer

- Some infrastructure already in-place
 - NRC Inspector Field Observation Best Practices
 - Engineering Inspector Handbook (Pending)
- Significant material available through various agency processes:
 - IMC 1245/1246 qualification program
 - Agency OPE web page
 - Region III OPE web page
 - Real time training (post 8:15 topical discussions)
- KM Steering Committee



Region III KM Focus

- Re-structure bi-weekly KM transfer/training for NSPDP, new hires, and other interested staff
- Develop a Region III KM Web Site
- Develop a mechanism to capture training presentations (video/web-cast/slides)
- Capture additional in-house unscheduled training (division/branch level)

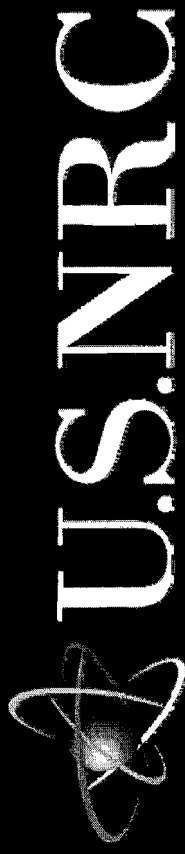
Region III KM Presentation Capture

- Podcast training sessions and other activities in region (e.g. 8:15 A.M. meeting presentations, KM training sessions, etc.)
<http://www.r3intra.nrc.gov/knowledge/mgmt/Sessions/engineer-design-control/engineer-design-control.html>
- Expand materials picture library to include reactor related activities (sites, inspectors in action, equipment, etc.)



Region III KM Web Site

- Links all the KM pieces together
 - Routine training podcasts
 - 8:15 a.m. morning notes
 - Agency KM resources
 - Picture Library
 - Agency and regional OPE
 - Post 8:15 a.m. meeting podcasts
- “Ask Monte” KM web site search function



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Reactor Performance in Region III

**Cindy Pederson – Director, DRP
Steve West – Director, DRS**



Reactor Oversight Process

Reactor Oversight Program Elements

Region III implements the NRC's reactor oversight program by utilizing the following program elements:

Baseline Inspections

- Minimum inspection level received by all facilities
- Conducted by resident and region-based inspectors

Supplemental Inspections

- Based on licensee performance
- Focused inspections of problems and issues
- Conducted by resident and/or region-based inspectors
- Prescribed by the Action Matrix

Temporary Instruction (TI) Inspections

- For generic safety issues; one time inspection



Reactor Oversight Process (Cont)

Reactor Safety Program Elements (Cont):

Event Follow-Up Inspections

- Special Inspections
- Augmented Inspections
- Incident Investigation Inspections

Allegation Review and Follow-Up

Enforcement/Significance Determination Process

Plant Performance Assessment

- Performance Indicators
- Inspection Findings

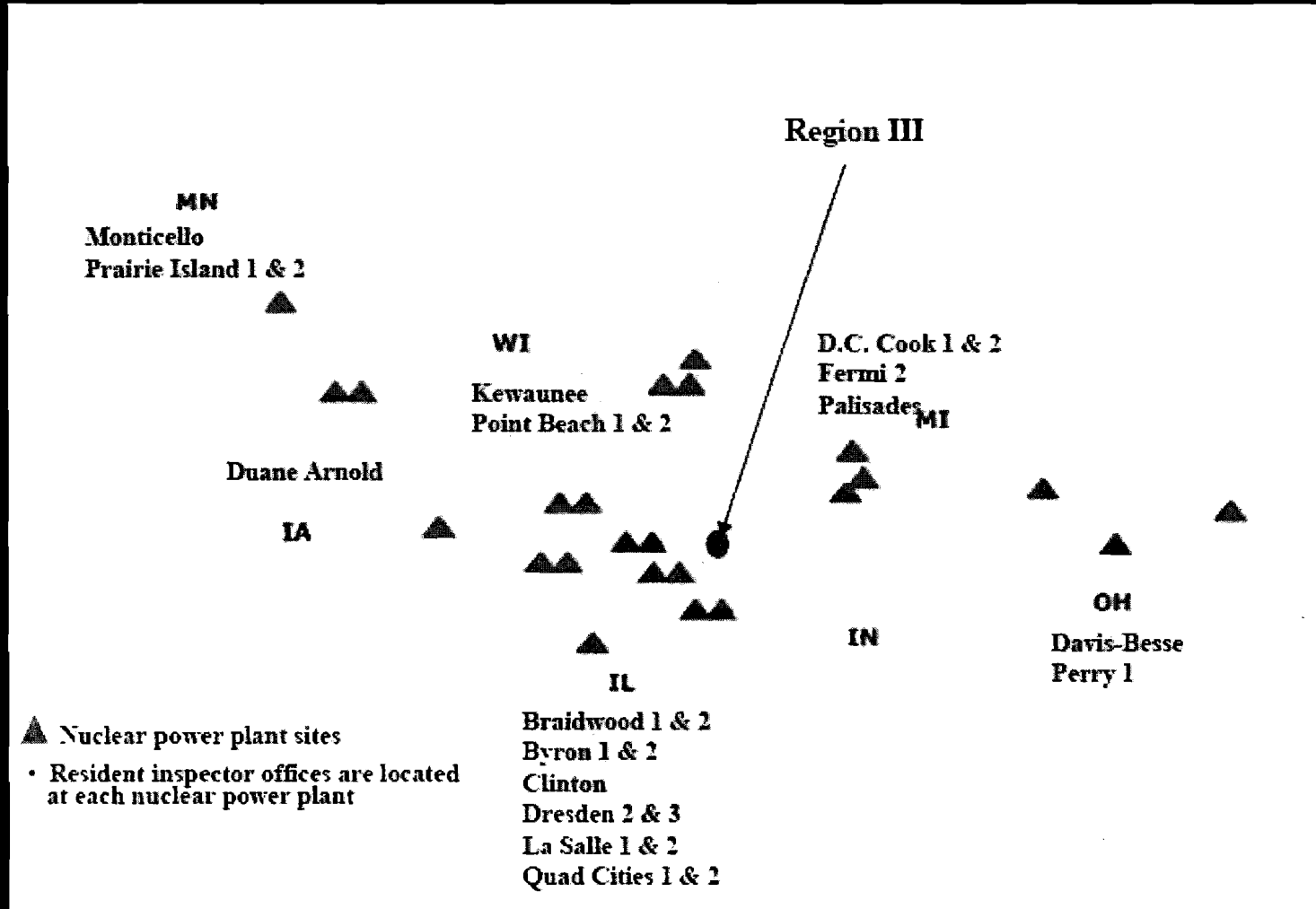


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Reactor Safety

Where We Regulate





Current Region III Action Matrix Results (through end of 1st Qtr 2008)

- All Facilities in Licensee Response Column of Action Matrix (Column I) except the following, which are in Column II (Regulatory Response):
 - Byron Unit 1 (ESW White Finding)
 - Byron Unit 2 (ESW White Finding)
 - Perry (White Scrams PI)



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Region III

Units in Respective Columns

	EOC 2006	MC 2007	EOC 2007
Column I	13	16	21
Column II	8	5	2
Column III	0	3	1
Column IV	3	0	0



Comparison of Action Matrix Summaries as of 1st Qtr 2008

Region	Region I	Region II	Reg. III	Reg. IV
Col. I	100%	81%	87%	60%
Col. II	0%	13%	13%	20%
Col. III	0%	6%	0%	15%
Col. IV	0%	0%	0%	5%

Sites With Current Cross-Cutting Issues

- Fermi – Human Performance – procedure inadequacies and failure to follow procedures
- Kewaunee – Human Performance – failure to follow procedures and failure to provide procedures
- Kewaunee – Problem Identification & Resolution – inadequate problem evaluation
- Palisades – Human Performance – failure to use proper error-prevention techniques
- Perry – Human Performance – inadequate work control and planning
- Point Beach – Human Performance – not having complete or up-to-date documentation and work packages
- Point Beach – Problem Identification & Resolution – inappropriate or untimely corrective actions
- Quad Cities – Human Performance - inadequate documentation

Event Response

Key Roles and Responsibilities

- Respond with a prepared emergency response organization.
- Participate within the guidelines of the National Response Framework (NRF).
- Monitor the licensee's activities to ensure proper mitigative actions are taken and perform independent assessments.
- Interface effectively with all external stakeholders.
- Offer assistance, within the context of State/federal protocol, to licensees and States.

Event Response

- **Monitoring Mode**
 - Point Beach – Loss of Offsite Power (1/08)
 - Byron – Loss of Offsite Power (03/08)
 - Point Beach – Suspected Credible Bomb Threat Toward Plant (04/08)
 - Duane Arnold – Loss of Communications due to Flooding (06/08)
 - Fermi 2 – Loss of 75% of Annunciators (06/08)
- **Special Inspection Teams**
 - Point Beach – TDAFP High Bearing Temperatures (06/07)
 - Fermi – Potential Tampering with ERV Exhaust Piping (10/07)
 - Byron - Degradation of ESW Piping common to both units (12/07)
 - Perry – RCIC Controller Power Supply Failures (12/07)
 - Point Beach – Transformer Cable Failures (01/08)

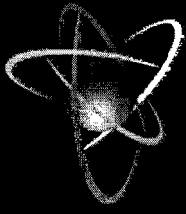


Reactor Program Initiatives

- Heavy Loads
- Fire Protection
- Materials Issues
- Security
- Tritium

Reactor Program Challenges

- Staffing
 - Attracting and Retaining Qualified Staff
 - Budget for feeder positions
- Communications



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Region III Independent Spent Fuel Storage Installation Inspection Program

**Sarah Bakhsh, Reactor Engineer
Division of Nuclear Materials Safety
Decommissioning Branch**

Purpose

Determine that activities are accomplished safely in accordance with the commitments and requirements contained in the Safety Analysis Report, NRC's Safety Evaluation Report, Certificate of Compliance for the dry cask storage system design being used under a general license or the license and technical specifications for an ISFSI operated under a specific license, the licensee's Quality Assurance program, and 10 CFR Part 72.

ISFSI Inspection Phases

- Phase 1 - Design, fabrication, and construction
- Phase 2 - Preoperational testing, including dry runs
- Phase 3 - Spent fuel loading operations
- Phase 4 - Storage monitoring of the loaded ISFSI



Region III ISFSI Sites

Construction (1)

- Byron
- Kewaunee
- LaSalle

Pre-Op Testing (2)

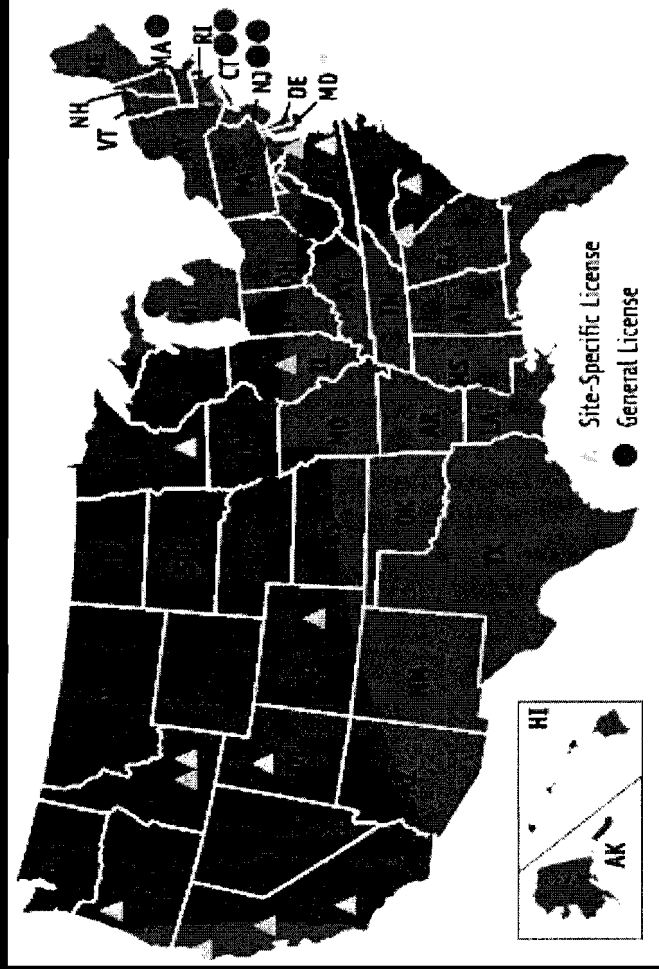
- Monticello
- Kewaunee

Operating (3&4)

- Big Rock Point
- Davis Besse
- Dresden
- Duane Arnold
- GE Morris
- Palisades
- Point Breach
- Prairie Island
- Quad Cities

Future Sites

- Braidwood
- DC Cook
- LACBWR
- Zion
- Fermi
- Perry



Pad Construction (1)

- Subsoil Backfill and Compaction
- Rebar Placement
- Concrete Testing and Placement
- QA / QC Oversight

Pre-Operational Testing (2)

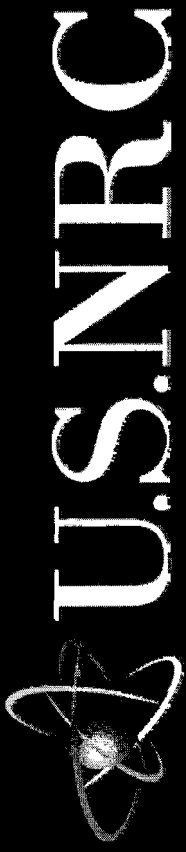
- Cask / Heavy Load Lifts
- Verification of Fuel Selection and Characterization
- Canister Sealing Operations
- Vacuum Drying and Gas Backfilling
- Placing the cask or canister in the ISFSI
- Training Reports

Spent Fuel Loading and Unloading (3)

- Observe All Demonstrated Activities
- Fuel Selection and Characterization
- Review Loading Package

Storage Monitoring (4)

- Environmental Reports
- Crane Preventive Maintenance
- Condition Reports
- 10 CFR 72.48 Revisions
- Surveillance Reports
- Procedure Changes



United States Nuclear Regulatory Commission

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Reactor Oversight Process Roundtable Discussion

ROP Round Table Discussion

- Resident Inspector Program
- Byron Essential Service Water Finding & Application of SDP Process
- Perry SCRAM/Digital I&C
- Tritium
- Operating Experience Use In Region III

Resident Inspector Program

- **Serve as the Eyes and Ears of the Agency**
- **Implement Baseline Inspection Program**
- **Daily Corrective Action Document Reviews**
- **Byron Essential Service Water Issue**

Daily Schedule

- 0615 – 0645 Review logs, issue reports
- 0645 – 0730 Tour Main Control Room
- 0730 – 0800 NRC Conference Call
- 0800 – 0830 Admin review, preparation
- 0830 – 0900 Plan of the Day meeting
- 0900 – 1130 Inspection activities
- 1130 – 1215 Lunch
- 1215 – 1300 In depth plant issues review
- 1300 – 1500 Inspection activities



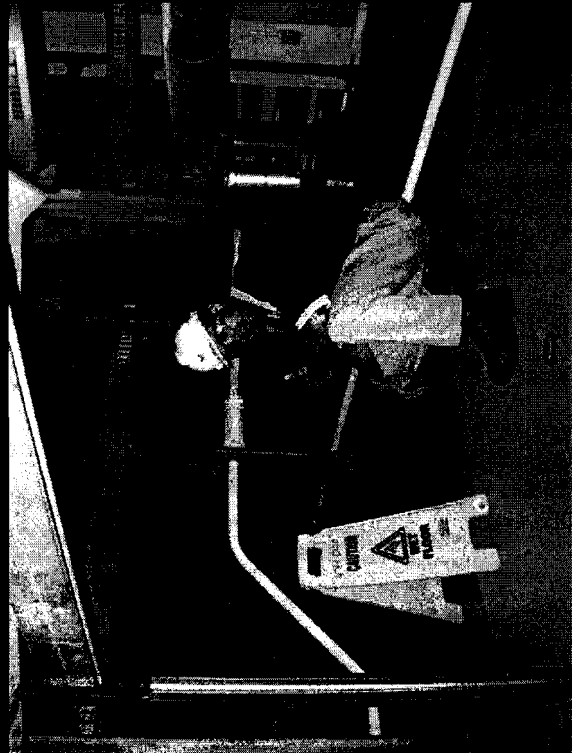
Inspection Activities

Adverse Weather	Licensed Operator Requalification	Post Maintenance Testing	Problem Identification & Resolution
Fire Protection	Maintenance Effectiveness	Refueling Outage Activities	Event Response
Equipment Alignment	Maintenance Risk and Emergent Work	Surveillance Testing	Performance Indicator Verification
Flood Protection	Operability Evaluations	Permanent and Temporary Plant Modifications	Security



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Eyes and Ears of the NRC



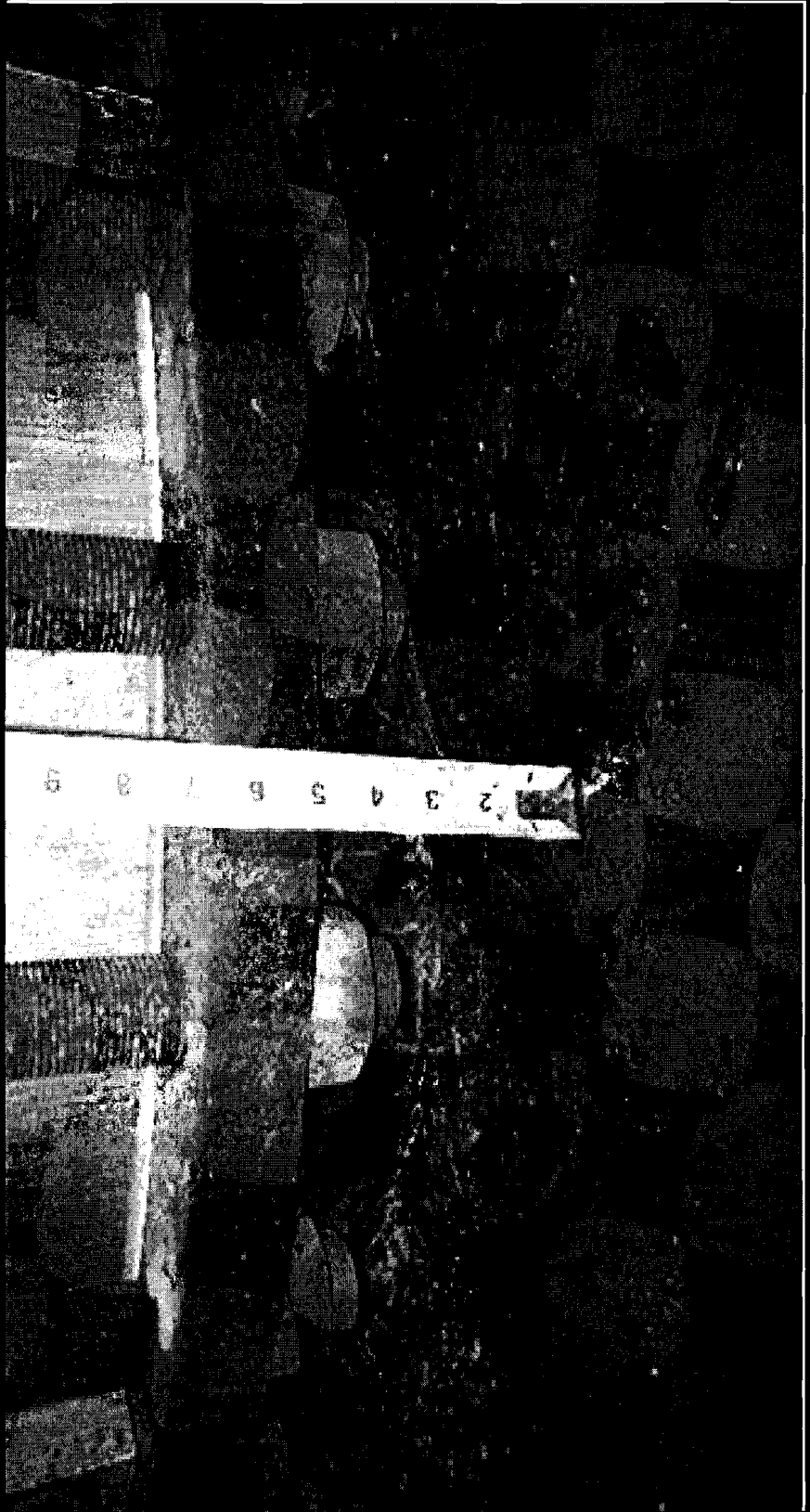
Byron Essential Service Water Pipe Failure

- Issue Initially Identified Via Corrective Action Document Review
- Infrequently Accessed Area
- Severe Corrosion of Pipe Wall
- Thru-Wall Leak and Dual Unit Shutdown
- NRC Special Inspection Initiated

Byron Special Inspection Results

- **One Finding with Two Violations related to the ESW Pipe Corrosion**
- **Missed Opportunities; To Prevent, For Early Identification and To Take Timely Corrective Actions for Pipe Corrosion**
- **Final SDP Evaluation of White**
- **Proposed Change to ROP Regarding Inspection of Normally Inaccessible Areas**

As-Found Condition of Risers



OC ESW Riser Leak



SDP Evaluation of ESW Finding

- Pipe rupture resulting in loss of ESW is the dominant risk concern
- Degraded riser piping represented an increased pipe rupture frequency
- SDP phase 2 processes not applicable
- No RASP manual guidance for SDP phase 3 analysis

SDP Evaluation - Appendix M

- Planning SERP proposed use of IMC 0609 Appendix M to determine significance
- Risk insights used in qualitative assessment
- Frequency of rupture judged to be low but non-negligible
- CCDP for loss of ESW event is high ($1.8E-2$)
- Qualitative judgment considered extent of degradation, exposure time, and potential plant safety impact

Perry SCRAM / Digital I&C

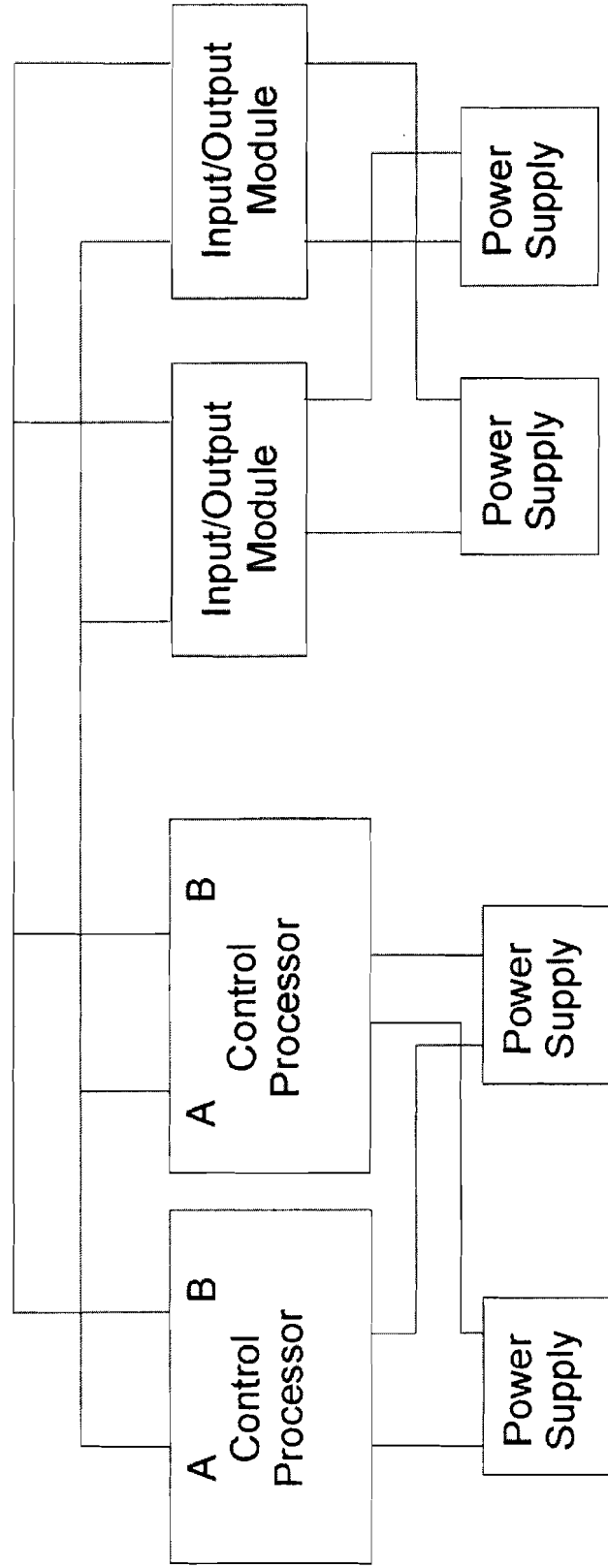
- Perry SCRAM on 11/28/07 due to Digital Feedwater Control System (DFWCS) failure
- Perry Reactor Core Isolation Cooling (RCIC) controller “tuning” issues
- Other RII experience with digital systems

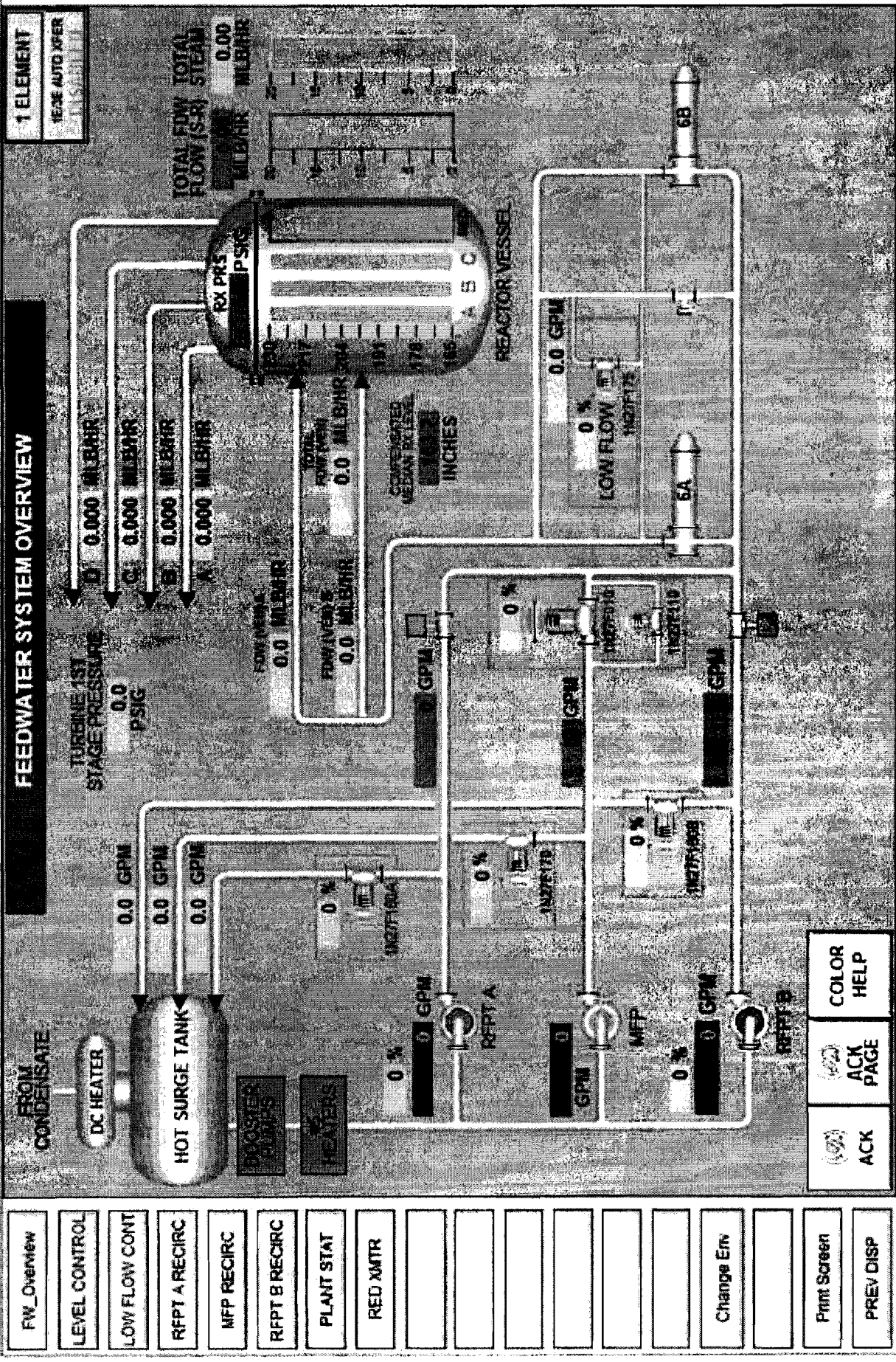
Perry SCRAM due to failure of DFWCS

- Dual redundant power supplies failed in Input/Output portion of the system
 - Tripped feed pumps
 - Same failed component in both supplies
 - Provided erroneous information to operators

DFWCS

Redundant Fieldbus





- FW_Overview
- LEVEL CONTROL
- LOW FLOW CONT
- RFPT A RECIRC
- MFP RECIRC
- RFPT B RECIRC
- PLANT STAT
- RED XMTR
- Change Em
- Print Screen
- PREV DISP

ACK

ACK PAGE

COLOR HELP

SCRAM recovery complicated by RCIC failures

- RCIC incorrectly tuned in January 2006 using inadequate guidance.
 - Oscillations cause the controller to trip upon initiation
 - Operators were able to achieve flow in manual mode
- Periodic testing did not account for the differences in closed loop dynamics
- Similar to Limerick Unit 2 event, on 4/24/07

Other RII experience with digital systems

- LaSalle Site Area Emergency (2/20/06)
 - Rod Worth Minimizer (non-safety) gave confusing indication on rod position
- Digital feedwater control upgrades
- Exelon digital EHC upgrades
- Simple safety related upgrades
 - Evaluated under 10 CFR 50.59

Region III Tritium Issues

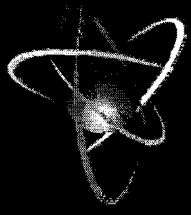
- Braidwood Historical Leaks
 - Migration of Tritium
 - Region III Response and Inspection
 - Findings and ROP Assessment
 - External Communications and Outreach

Region III Tritium Issues

- Agency Response and Initiatives
 - Generic Communications
 - Lessons Learned Task Force
 - Revision to Inspection Procedure
 - Revision to Regulatory Guides

Region III Tritium Issues

- Licensee Response to Radioactive Leaks/Spills
 - Source Identification and Mitigation
 - Onsite and Offsite Monitoring
 - Assessment of Offsite Consequences
 - Communication with External Stakeholders



U.S. NRC

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Protecting People and the Environment

Use of Operating Experience

- Communications to Inspectors
- Use of Smart Samples

Communications to Inspectors

- OpE COMMs
- OpE Briefings
- OpE Issues for Resolution
- Technical Review Group Outcomes
- Review of Latest OpE Every Thursday

OpE Smart Sample Process

- Additional tool for baseline ROP
- Minimal additional effort required
- Five OpE Smart Samples issued
- RIII Expectation is to use during baseline efforts
- Can Be accessed via OpE Gateway Website
- Recent OpESS - 2008-01 – Negative Trend & Recurring Events Involving Emergency Diesel Generators
- Document OpESS in the inspection report