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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS
(ACRS)

REACTOR FUELS SUBCOMMITTEE

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THURSDAY, DECEMBER 16, 2004

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The Subcommittee met at the Nuclear Regulatory Commission, Two White Flint North, Room T2B3, 11545 Rockville Pike, at 8:30 a.m., Dr. Dana A. Powers, Chairman, presiding.

COMMITTEE MEMBERS:

DANA A. POWERS	Chairman
MICHAEL T. RYAN	ACNW Chairman
MARIO V. BONACA	Member
ALLEN G. CROFF	ACNW Member
RICHARD S. DENNING	Member
F. PETER FORD	Member
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GRAHAM B. WALLIS	Member
RUTH WEINER	ACNW Member

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ACRS STAFF PRESENT:

MAGGALEAN WESTON

ALSO PRESENT:

DAVID BROWN

STU MAGRUDER

REX WESCOTT

I-N-D-E-X

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Page

Introductory Remarks - Dana Powers, ACRS

Technical Presentations

Upper Subcritical Limit for MOX Powders

David Brown, NMSS

Subcommittee Discussion - Dana Powers, ACRS

M-O-R-N-I-N-G S-E-S-S-I-O-N

8:31 a.m.

CHAIRMAN POWERS: Let's come into session.

This is the second day of the Subcommittee meeting for the Subcommittee on Reactor Fuels and we're, of course, discussing the proposed MOX Fuel Fabrication Facility. We have on our agenda a discussion of open items related to Criticality Safety. Unfortunately, our speaker has come down with bronchitis. It seems unlikely that he will be able to review this material with us.

He had *been kind enough to provide us his view graphs. An examination of those view graphs shows that they are sufficiently arcane that they are not easily gone through. So what I'm going to ask is if Dave Brown will give us first of all just acquaint us with what the criticality issues were at our previous meeting, what the status is now and not attempt to go through all the technical details. We will chase that down at another time and move on with our own business. So, Dave, tell us what you can and don't lead us astray. Okay?*

MR. BROWN: We'll try not to lead you astray. What I'll do is try to just summarize as you say where we were last time, where we are now. On the

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1 *second slide of this presentation, what the areas of*
2 *applicability are (AOA) are areas where the design*
3 *applications are distinctly different. In other*
4 *words, in one area of applicability we have design*
5 *applications in the MOX plant with plutonium nitrate*
6 *solutions and then another area where we may have*
7 *plutonium dioxide powder handling. A third would be*
8 *mixed oxide (MO) powder handling and so on all the way*
9 *up to fuel assembling handling. So the computer codes*
10 *that are used to model those situations are verified*
11 *and validated within those areas of applicability.*

12 *One of the important components of that*
13 *is, of course, what is the set of available benchmark*
14 *experiments that can support that kind of validation.*
15 *As of last year, we still had open items on two of*
16 *those areas of applicability for plutonium powders and*
17 *for MOX powders. We did close both of those items as*
18 *I've indicated here on the third slide. We determined*
19 *for mixed oxide powders that there were only*
20 *sufficient benchmark experiments to support the use of*
21 *a subcritical limit with an additional one percent*
22 *non-parametric margin. I mentioned that briefly*
23 *yesterday. That's AOA(4).*

24 *MEMBER RYAN: Why do you use the word*
25 *"non-parametric"? Why don't you just say "margin"?*

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1 What does that mean?

2 MR. BROWN: Well, the parametric and non-
3 parametric refers to the distribution of results
4 whether nominally distributed or not. I'm at the
5 limits of my understanding of that concept, but that's
6 fundamentally where the word comes from.

7 CHAIRMAN POWERS: Basically, you assume a
8 distribution for the parametric cases and for the non-
9 parametric, you don't assume a distribution. Isn't
10 that correct?

11 MR. BROWN: Well, I think set as I
12 understand it, and again at this point, I'm going to
13 say I'm almost speculating, that the set is tested for
14 whether there is a normal distribution. Failing that
15 test, then a non-parametric margin is applied.

16 CHAIRMAN POWERS: That's right.

17 MR. BROWN: Okay. The method that we're
18 applying here, all of these tests and the methodology,
19 is in a technical report, the NUREG/CR-6698 and those
20 are the methods that were applied in order to
21 determine what margins are appropriate. This slide
22 five, the summary there is that there were 49
23 applicable benchmark experiments to support the
24 validation and so that there was no additional non-
25 parametric margin applied to the k-effective limit

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1 there. But it was, again going into more detail,
2 slide six, for the reasons stated, there is additional
3 margin applied to AOA(4).

4 I will not attempt to go through slides
5 seven and eight. I think there is some additional
6 explanation of what was done to support our conclusion
7 with regard to AOA(3) and (4).

8 MEMBER WALLIS: Well, seven looks pretty
9 fantastic. I don't think we need to go into it.

10 MR. BROWN: Okay. Do you have a question?

11 MEMBER WALLIS: No, I'm just intrigued
12 with the spikes.

13 MR. MAGRUDER: Dave, let me jump in. This
14 is Stu Magruder from the Staff here.

15 MR. BROWN: Yes.

16 MR. MAGRUDER: I just wanted to say that
17 if there are some technical questions we'd be happy to
18 take them down and provide you a written response to
19 the questions. We've already said we apologize that
20 Chris is not able to sit in today. We'll be happy to
21 do that.

22 CHAIRMAN POWERS: Stu, what our plans are
23 is first of all I'm going to ask Jack Sieber to take
24 the lead on this particular area. We do have a
25 consultant looking at the area. Once we've gotten

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1 that information and Jack's had a chance to look at
2 all the stuff, we will look at where we stand on that
3 and either provide you some questions that we think
4 can be answered in a phone call or in writing.

5 MR. BROWN: Okay.

6 CHAIRMAN POWERS: Or we have an
7 opportunity perhaps to get together immediately toward
8 the end of January for it, I'm sure. It depends on
9 how many other questions emerge. As I explained
10 yesterday, the members have had limited time to review
11 all this material. Many of them have seen the
12 material before, but we're really pulling it all
13 together now. So if enough questions emerge, we may
14 try to get together prior to the February meeting of
15 the ACRS if we think things need to be clarified.

16 MR. BROWN: Right.

17 CHAIRMAN POWERS: So there are a couple of
18 ways to recover from this. I don't think we're in
19 desperate shape yet and we'll just keep the lines of
20 communication open for what happens here.

21 MR. MAGRUDER: Okay. Good. Thank you.

22 MR. BROWN: I would like to bring your
23 attention to the last slide of that presentation. One
24 of the things we did in order to draw our conclusion
25 was to use a certain code, a module, of the SCALE 5

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1 code. We drew some of our conclusions based on the
2 use of that code. That code was not available to the
3 applicant at the time we were using it. We gave
4 ourselves some assurance that some of the assumptions
5 the applicant had made were correct. But we now feel
6 while that's okay, we would like to be sure that
7 applicant in this case has that as part of their
8 documented safety case on their side, in other words,
9 that they do use analyses to back up some of the
10 assumptions that they have made.

11 So while we have drawn the conclusion in
12 the SER that it's okay to approve construction based
13 on the Staff's evaluation, we're working with the
14 applicant at this point to see if they can include
15 some of these additional calculations and
16 justifications in their safety case even before we
17 issue this final SER in February. While we had some
18 13 follow-on areas as we've described here, that
19 perhaps by February 2005 there would only be a few
20 areas where the applicant would still be working on
21 some additional justifications or calculations to
22 support their assumptions.

23 **MEMBER WALLIS:** Do you still believe the
24 statement on page 602 "the criticality of safety is
25 based on skill of the craft independent, requires an

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1 *intuitive understanding of neutron physics."*

2 *MR. BROWN: I agreed that that is a*
3 *component of certainly an expert criticality of*
4 *safety.*

5 *MEMBER WALLIS: There must be something*
6 *more than that. There must be something better.*

7 *MR. BROWN: It is that and much more.*

8 *MEMBER WALLIS: It must be rules. Right.*

9 *MR. BROWN: I agree. I would like to go*
10 *back to your question about the nexus between fire*
11 *safety and criticality safety if this is an*
12 *appropriate time to do that. Rex Wescott has agreed*
13 *to come back and maybe go through that a little bit*
14 *with us. Is that okay?*

15 *CHAIRMAN POWERS: That's fine. Let me*
16 *just cover a couple of things in criticality safety.*

17 *MR. BROWN: Okay.*

18 *CHAIRMAN POWERS: Now my understanding is*
19 *that the applicant will continue to, is committed to*
20 *follow the double contingency principle.*

21 *MR. BROWN: Yes, a requirement.*

22 *CHAIRMAN POWERS: Okay. Any other*
23 *questions particularly on criticality safety to the*
24 *extent that we can go through it here? I think we*
25 *have a strategy on criticality safety. Now let's go*

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1 to the cross issue of fire protection and criticality
2 safety and particularly the issue of water moderation.

3 MR. BROWN: Okay. Rex.

4 MR. WESCOTT: Good morning. I don't
5 completely understand the question at this point. I
6 would be happy to give you a couple quick words about
7 fire protection at the MOX plant. Of course, the
8 fires protection as reviewed by NRC is primarily for
9 the purpose of meeting the performance requirements of
10 Part 70.

11 At the same time, we have an MOU with
12 OSHA. So we're also interested in the worker safety
13 aspects of fire protection, in other words, making
14 sure that escape routes are proper, that it meets the
15 life safety code and that type of thing. But our main
16 emphasis is on meeting the performance requirements in
17 regard to releases of radioactivity and chemicals that
18 are regulated under 70.61.

19 The plant is basically designed so that
20 suppression is really a defense-in-depth aspect. I
21 think almost all the fire areas, fire is designed that
22 the fire would be contained in these areas through a
23 mixture of combustible loading controls and the design
24 of the fire barrier itself meeting at least a two-hour
25 fire barrier, in some places possibly even more as far

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1 as the actual fire resistance rating is concerned.

2 What that basically means is that if there
3 was a fire in there and the suppression system failed
4 the fire would still not result in a release that was
5 exceeding the performance requirements. You might
6 have a lot of property damage. You might hold your
7 mission up for a number of months, but you'd basically
8 still be within your safety limits. I'm not sure if
9 I'm answering your concerns.

10 CHAIRMAN POWERS: The question really is
11 then where you've selected to use clean-agent fire
12 suppressants. The question is are they going to put
13 the fire out.

14 MR. WESCOTT: Well, there's not a 100
15 percent certainty anymore than there is with a
16 sprinkler system. Of course, as a fire protection
17 engineer, I'd probably prefer water, but a case where
18 if these are moderation control areas, we keep water
19 out of them because of criticality controls. So we
20 went to gaseous suppression which we feel has a
21 significantly high enough reliability to work.

22 Like I said, if it's doesn't work, these
23 are what we call defense-in-depth fire routes. In
24 other words, they're not really accounted for in
25 making the determination the performance requirements

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1 will be held. The performance requirements according
2 to the design will be met without the operation of the
3 suppression systems.

4 MEMBER WALLIS: Now you said that there
5 might be significant damage, but no releases.

6 MR. WESCOTT: That's correct.

7 MEMBER WALLIS: But then there's a
8 question of what do you do with this plant which is
9 significantly damaged and has all these various
10 reactants and things which were going to be reacting
11 and now they are presumably in vessels which have some
12 damage around them. What do you do now? Are you
13 going to restart the plant? Are you going to
14 fossilize it or build a mausoleum or something?

15 MR. WESCOTT: Well, really for the most
16 part except where there may be a safety aspect, that's
17 kind of a DOE concern as to how they're going to
18 protect their property and get back in operation as
19 soon as possible.

20 MEMBER WALLIS: That's not your concern.

21 MR. WESCOTT: Well, as a citizen, it's
22 certainly my concern. As an NRC fire protection
23 engineer, it's kind of outside my authority.

24 MEMBER WALLIS: Well, if the fire's out
25 and there's no release, then your responsibility

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1 stops.

2 MR. WESCOTT: Well --

3 CHAIRMAN POWERS: Pretty much.

4 MR. WESCOTT: Yes.

5 CHAIRMAN POWERS: I think that's the
6 answer.

7 MR. WESCOTT: Yes, that's the answer. As
8 bad as it may sound, that's the answer. Yes.

9 CHAIRMAN POWERS: Let's come back to the
10 clean agents just a second. I mean we've, Steve and
11 I, have both looked at the San Onofre fire. I think
12 that's the most recent example over and over and over
13 again in which I think they discharged every CO₂
14 extinguisher they had on the site and all they
15 succeeded in doing was creating a char layer that
16 assured that there was lots of fire and as soon as
17 they opened up the cabinets again, the fire came back
18 on and eventually, what is it, 16 feet up we still had
19 cables being fried and things like that.

20 MR. WESCOTT: Well, all I can say to that
21 is I think cable insulation is a special case. You're
22 probably much more likely to get a deep-seated fire,
23 I think. Unfortunately Sharon's not here who was a
24 reviewing fire protection engineer, but I think in a
25 lot of the areas where you have glove boxes and so on.

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1 *Probably the combustible you might be most concerned*
2 *with is PMMA which is in there for shielding.*

3 *MEMBER RYAN: What's that?*

4 *MR. WESCOTT: PMMA.*

5 *MEMBER RYAN: Yes.*

6 *MR. WESCOTT: Polymerthiculate or*
7 *whatever.*

8 *CHAIRMAN POWERS: Plastic.*
9 *Polymethylmethacrylate.*

10 *MR. WESCOTT: It looks like polycarbonate.*

11 *MEMBER RYAN: Okay.*

12 *MR. WESCOTT: And that's not very*
13 *combustible. It's a combustible but you really have*
14 *to work to get that to go. I don't think just*
15 *proximity to the PMMA is going to do it, but the PMMA*
16 *does burn. It burns quite rapidly. It burns quite*
17 *hot. I think that's going to be the major problem.*
18 *But still, it's more like a pool fire, more like a*
19 *hydrocarbon fire. It's not going to give you the*
20 *deep-seated fire. I mean I would expect the gaseous*
21 *suppression to deal quite well with the PMMA.*

22 *MEMBER RYAN: Could I come back to the*
23 *point you made about there not being a release?*

24 *MR. WESCOTT: Right.*

25 *MEMBER RYAN: Would you expand on that?*

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1 MR. WESCOTT: Well, it's designed, there
2 are a number of factors. First of all like I said, we
3 don't expect the fire to get out of the compartments
4 in regard to the HEPA filter protection. That's
5 basically protection through dilution.

6 In other words, you have fires in a couple
7 fire areas. You can get temperatures up to 2,000
8 degrees Fahrenheit but still the amount of other flow
9 that comes from areas which are not fire protected is
10 enough to keep the temperature at the filters below
11 their ignition temperature or actually below their
12 damage temperature, I should say.

13 MEMBER RYAN: So even though one of the
14 ventilation streams coming from the glove box or the
15 area that's involved in the fire would be highly
16 contaminated.

17 MR. WESCOTT: Right.

18 MEMBER RYAN: And filled with smoke and
19 polymethylmethacrylate fumes or whatever the
20 decomposition products thereof are which I would guess
21 are hydrochloric acid and some other things, nice
22 things like that.

23 CHAIRMAN POWERS: No. Not much HCl.

24 MEMBER RYAN: But whatever, it's all going
25 into the HEPA filter system.

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1 MR. WESCOTT: Well, I want to be a little
2 bit careful because they have the option. I think
3 they are putting manually controlled dampers on the
4 glove boxes right now. So they're going to have
5 probably the option of shutting off the exhaust or
6 leaving it on. So what they do with a glove box is
7 probably I don't think decided yet. I think they are
8 going to work that out as they get farther in the
9 design as to how they're going to handle it for a
10 particular fire.

11 MEMBER RYAN: Well, the question though
12 getting to a manual damper would be interesting if
13 that area was involved in the fire.

14 MR. WESCOTT: Right.

15 MEMBER RYAN: You wouldn't be able to get
16 at the damper probably.

17 MR. WESCOTT: Well, I assume these are
18 going to be remote controlled.

19 MEMBER RYAN: I thought you said "manual
20 dampers."

21 MR. WESCOTT: Well, by an automatic
22 damper, I mean one that's going to be temperature
23 controlled. In other words, when the room temperature
24 reaches a certain amount, the damper is going to
25 close. When I say "manual," I mean somebody someplace

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1 is going to have control of it whether it be in the
2 control room or whether it be in an area that's maybe
3 closer than the control room. But it's not just going
4 to go shut and stay shut.

5 MEMBER RYAN: I think the central piece of
6 your argument is that deep-seated fire is not likely.

7 MR. WESCOTT: Yes.

8 MEMBER RYAN: Because a deep-seated fire,
9 you really do have to cool it off before you let
10 oxygen back in. Otherwise what we found is the same
11 intervention at San Onofre, you can have a reflash.
12 But even more disturbing is some recent evidence that
13 if you leave a deep-seated fire in place in a closed
14 area where there are lots of cable insulation and
15 other things, you can create a detonable mixture. You
16 can have detonation not just deflagration when you
17 reenter when you let oxygen back in.

18 This is a real concern in terms of being
19 able bound the extent of the subsequent fire and
20 causality. My view of this is that I understand that
21 there's a tension here between criticality safety and
22 fire but that more could be done other than simply
23 saying we're going to let criticality safety be
24 predominant. For example, one could say, "Yes,
25 criticality safety is predominant and we're not going

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1 to put water in this thing, but we'll have a way of
2 getting water to this area, a dry pipe or something
3 like that, that firefighters could later on say, "We
4 have simply to get this fire out, cool it off" and
5 there's not enough inventory in there to go critical.
6 We know that now. So they could make some judgments.

7 MR. WESCOTT: To the best of my
8 understanding, that is the case. There will be stand
9 pipes. There will be, I think, the crew would be
10 equipped with hoses, the fire brigade, and I think one
11 and a half inch hoses with spray nozzles. It's my
12 understanding that they won't use solid-stream nozzles
13 in the plant.

14 Of course, that's another criticality
15 concern. You don't want to upset geometry controls on
16 materials anymore than you want to add a moderator.
17 But it's my understanding that they, the fire brigade,
18 will be able to put water on areas and they will be
19 able to do it with spray nozzles. I think that
20 concern would be handled by the fire brigade.

21 But you're absolutely right as far as the
22 gases. I think what you're referring to is something
23 that is called a "back draft condition" when you have
24 gases that are heated above their ignition
25 temperature, but you're also above the upper flammable

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1 *limit as far as concentration goes. Then you add air*
2 *and of course, it's able to combust your detonator or*
3 *deflagrator or whatever the situation is with it.*

4 *MEMBER RYAN: Yes.*

5 *MR. WESCOTT: But that's certainly a*
6 *concern. Those types of things based on materials are*
7 *the kinds of things we try to work with the pre-fire*
8 *plans. That's usually done right before operation as*
9 *opposed to back at this stage. You look at the*
10 *materials in your room and -*

11 *MEMBER RYAN: But I agree. The pre-fire*
12 *plan is very important, but you have to have the*
13 *connections and the limited amount of hardware there.*
14 *It's not just the question of taking the hose up.*
15 *It's the question of having a place where you can*
16 *perhaps screw in a hose, they could quick connect and*
17 *spray through the dry action sprinklers or deliver*
18 *water to an area that's remote from another area.*
19 *That kind of thinking needs to be done up front in my*
20 *view even in areas where moderation control is*
21 *important.*

22 *MR. WESCOTT: Yes, to my knowledge I don't*
23 *believe there's any dry system or something that could*
24 *be activated remotely. Again, that's more of a detail*
25 *question for Sharon.*

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1 MEMBER RYAN: That's an ISA question you
2 would say?

3 MR. WESCOTT: Well --

4 MR. BROWN: I don't think so. One of the
5 things that Rex pointed out and I just want to
6 reemphasize is when we're looking at the fire barriers
7 in this facility which are two-hour and three-hour
8 fire barriers what DCS did is looked at what is the
9 combustible load in the room that would challenge that
10 fire barrier. So while they certainly have provided
11 for putting the fire out with fire suppression, the
12 barriers are designed to withstand the full
13 combustible load.

14 MEMBER RYAN: I'm not questioning the
15 integrity of the barriers.

16 MR. WESCOTT: Right.

17 MR. BROWN: But I think you are
18 questioning whether they're going to be able to
19 suppress this fire and what we're saying is that the
20 confinement and containment of that fire will be
21 sufficient to provide for safety. The HEPA filters
22 will withstand the full soot load and the high
23 temperature to the completion of that fire. No doubt
24 that will be a tremendous problem for DCS in terms of
25 operations, but our focus is on material confinement

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1 and they've shown that they can do that.

2 MR. WESCOTT: Yes, one thing I would like
3 to say to backtrack a little bit to Dr. Rosen's
4 concern is I think the possibility of explosion in a
5 room because of the deep-seated fire and build up of
6 gases is certainly a great danger to the personnel
7 particularly that firefighting personnel that might go
8 in there later. But in regard to actual danger to the
9 plant, I guess it would have to be looked at, but
10 these are walls of substantial construction,
11 reinforced concrete and so on and I would tend to
12 expect that unless you really had a tremendous
13 detonation of some type in there, one that normally
14 doesn't occur just from overheated gases and so on,
15 that it should be a problem to plant safety.

16 MEMBER RYAN: My concern is that the
17 detonation that occurs that it damages the ventilation
18 system as well. It's not a concern -

19 MR. WESCOTT: Pressure wave up this.

20 MEMBER RYAN: Yes, not for the walls
21 themselves necessarily.

22 MR. WESCOTT: Yes. I don't believe that
23 was ever to my knowledge a design-basis sequence in
24 that.

25 MEMBER RYAN: Well, it may be. One of our

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1 jobs is to try to probe into areas where that may be
2 ought to be design-basis.

3 MR. WESCOTT: It might be a question for
4 DCS.

5 MR. BROWN: And certainly the filter
6 assembly are designed to 10 inches of over-pressure.
7 I don't know if this would be a fast over-pressure.

8 MEMBER RYAN: We're not talking about
9 entrance of over-pressure.

10 MR. BROWN: Keeping in mind if this would
11 come from one area and there are 350 fire areas in the
12 plant, this would be going into a common manifold
13 prior to hitting any final filters. A lot of effects
14 of what's happening in the one fire area, over-
15 pressure, soot loading, temperature, are mitigated
16 before they reach the final assemblies.

17 MR. WESCOTT: Right. If you have a
18 deflagration, basically you're going to get an
19 increase in pressure probably four or five times over
20 atmospheric and when you look at that as just one area
21 as compared to hundreds of areas that are all feeding
22 into the system, it probably would, I would suspect,
23 only increase the pressure in the filter by a very
24 small amount.

25 MEMBER WALLIS: Can I ask you about these

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1 plastic and PMMA, polymethylmethacrylate, it's
2 plexiglass essentially?

3 MR. WESCOTT: Right. Plexiglass.

4 MEMBER WALLIS: On page 6023, there's some
5 mention of polystyrene. I can't imagine why it's
6 there, but there is some mention of polystyrene, too.

7 MR. WESCOTT: That would be a combustible,
8 too.

9 MEMBER WALLIS: That would be a
10 combustible. Not only they burn, but when they get
11 hot enough, they soften and they flow.

12 MR. WESCOTT: That's correct.

13 MEMBER WALLIS: So they flow around some,
14 they are pretty good moderators, too. They flow
15 around some plutonium and then you have to worry about
16 criticality induced by the flow of the plastic
17 creating a reflector or moderator and so on. I assume
18 this is all considered, but it's not just a question
19 of the burning of these plastics. It's the changing
20 of their geometry in some way.

21 MR. WESCOTT: No. I don't know if that's
22 been considered or not.

23 MEMBER WALLIS: Well, it must have been
24 surely.

25 MR. BROWN: Generally, especially if it's

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1 *geometrically-safe equipment, there was an assumption*
2 *of full reflection provided by a hypothetical water*
3 *jacket or something. So that would encompass this*
4 *possibility.*

5 *MEMBER WALLIS: So that's an assumption*
6 *then.*

7 *MR. BROWN: As part of, right, the safe*
8 *design of the equipment for geometry.*

9 *MR. WESCOTT: And of course, once again*
10 *you have to assume the failure in the suppression*
11 *system to get to that state. Because as soon as it*
12 *start flaming your suppression system, it's expected*
13 *to go off and should stop the fire right there.*

14 *CHAIRMAN POWERS: Any other questions on*
15 *this subject? Let me ask you one question, a little*
16 *general philosophical question on the design of this*
17 *system. Actually, I have two philosophical design*
18 *questions. It seems to me that we have set a classic*
19 *nested design here and then the flow comes through a*
20 *single HVAC system. Is that correct?*

21 *MR. BROWN: The areas where there are*
22 *dispersible material is what we call "the C4 area."*
23 *It's the innermost of this tertiary confinement*
24 *system.*

25 *CHAIRMAN POWERS: Right.*

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1 MR. BROWN: That goes through one set of
2 online HEPA filters essentially in one housing.
3 That's right. Upon failure of a glove box though,
4 beyond the state of design-basis breach, the secondary
5 confinement system is what we call C3 which covers all
6 of the process rooms where there are glove boxes.
7 That's a much larger set of filters. I think more
8 than 150 HEPA filters that support that area and
9 several blowers and that sort of thing.

10 Then beyond that is the C2 confinement
11 system which covers the hallways and corridors and
12 accessible spaces around process rooms. That's where
13 we get and of course, that is HEPA filtered at the
14 outlet as well.

15 MEMBER WALLIS: This is the way that the
16 plant was designed I think that we visited in France.
17 They gave us a presentation that talked a lot about
18 this tertiary confinement. I assume this is the same
19 thing because it's called the same.

20 MR. BROWN: It is the same philosophy. C1
21 of course is spaces that can be open to the outdoors
22 like truck base just to finish that up.

23 CHAIRMAN POWERS: That's good. Let me
24 come back also to this question of for some reason the
25 process systems particularly the centering furnaces

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1 and the aqueous polishing lines have to be promptly
2 stopped and we can argue what "promptly" means or
3 discuss what "promptly" means, but immediately and
4 that stoppage is for weeks. Have we looked at the
5 consequences of that?

6 MR. BROWN: Certainly some of the design
7 basis we talked about yesterday were to address that
8 very situation. For red oil phenomena and for the
9 HAN/hydrazine phenomena, some of the safety functions
10 of the safety controllers is to monitor the duration
11 of that stoppage if you will or it's actually to
12 monitor the total contact time during normal
13 operations and during any stoppages.

14 For example for the solvent to ensure that
15 there's no build-up of degradation products that could
16 lead to the red oil explosion or to flammable
17 offgases, for the HAN prevention, the Department of
18 Energy's experience has been just that, that they left
19 the facility in an improperly deactivated state that
20 should have been taken to a full complete safe
21 condition. So we have in the case of the HAN
22 explosion a commitment from DCS that they will not
23 leave solutions of hydroxylamine nitrate and hydrazine
24 for long periods of time.

25 As a practical matter, you could ask,

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1 *"What then would they do?" They do have provisions at*
2 *the tailend of that part of the process for an*
3 *oxidation column. They have an oxidation column which*
4 *serves the purpose of destroying hydroxylamine nitrate*
5 *and hydrazine. So what I could further speculate that*
6 *safe shutdown of this plant would probably mean at*
7 *least taking the process that far which is to ensure*
8 *the solvent is clean and to ensure that any residual*
9 *hydroxylamine nitrate and hydrazine has been*
10 *destroyed. I'm going beyond what we know for the*
11 *construction approval speculating on how the plant*
12 *could be brought to a safe shutdown.*

13 *CHAIRMAN POWERS: Dave, you'll be coming*
14 *in, though the point is that in your examination there*
15 *is nothing inherent in the design that's inamicable*
16 *for that kind of operating philosophy.*

17 *MR. BROWN: There's nothing I'm aware of*
18 *that prevents this plant from being brought to a safe*
19 *shutdown almost automatically.*

20 *CHAIRMAN POWERS: Okay.*

21 *MEMBER WALLIS: And staying safe.*

22 *MR. BROWN: I'm sorry?*

23 *MEMBER WALLIS: And staying safe.*

24 *MR. BROWN: And staying safe. Right.*

25 *MEMBER WALLIS: For a period of weeks.*

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1 MR. BROWN: Correct.

2 MEMBER DENNING: Dana?

3 CHAIRMAN POWERS: Yes sir.

4 MEMBER DENNING: Could we pursue this
5 emergency planning part and I wasn't thinking so much
6 offsite questions. But it wasn't obvious to me
7 yesterday and I don't know that much about how
8 chemical plants are handled. Are there advanced plans
9 for what happens if you get into some of sort of off-
10 normal condition? How do you bring the plant to a
11 safe, stable condition and are there operators that
12 are trained in the use of these procedures and they
13 know just what to do and this kind of stuff?

14 MR. BROWN: I only hesitate because this
15 is going to sound very familiar. The emergency
16 planning, something that DCS is working on now, the
17 NRC has not received yet. They have committed to
18 onsite emergency response capability and we know that
19 the plan has certain features that are consistent with
20 good planning for emergency response like the
21 provision for safe havens for workers to escape to
22 that have separate ventilation systems that include
23 chemical hazard removal cartridges, that sort of thing
24 to provide a habitable safe place for workers to be.

25 The details of which operators during

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1 *which situations will be required to go to the*
2 *emergency control room for example to monitor the*
3 *plant's automatic safe shutdown, we don't know at this*
4 *point. They certainly are going to provide for that*
5 *and some of that were it to be an emergency that DCS*
6 *were to require offsite assistance, they are making*
7 *those arrangements as well.*

8 *I know that they are working on an annex*
9 *to the site-wide emergency plan that would allow for*
10 *DCS to call for support from the onsite fire response*
11 *organizations from the Savannah River security forces*
12 *if they need it, that sort of thing. But I think*
13 *getting back to your question, the details of who will*
14 *do what when, we don't have at this point. That's*
15 *something we would expect with the license*
16 *application.*

17 *CHAIRMAN POWERS: Now I want to --*

18 *MEMBER RYAN: Could I just follow up one*
19 *second?*

20 *CHAIRMAN POWERS: Please.*

21 *MEMBER RYAN: I'm reminded of the picture*
22 *we were shown yesterday of the nitrogen tetroxide*
23 *cloud and thinking about egress routes for operators.*
24 *We just went through on the reactor side quite a lot*
25 *of discussion about credit for operator manual actions*

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1 post fire and the Commission is now considering
2 certain proposals in that regard. In part of that
3 discussion, there was a lot of talking about how
4 operators would get from where they were to where they
5 needed to be to take these manual actions including
6 discussions of formulation of time lines, how long it
7 would take and therefore how they would go from point
8 A to point B.

9 *Is that kind of analysis and thinking that*
10 *you're suggesting to us will be done at the time that*
11 *the emergency plans and pre-fire plans are available?*
12 *Are you actually thinking about making those kinds of*
13 *analyses to show that an operator given a given*
14 *circumstance in a position can make an egress through*
15 *an area perhaps with nitrogen tetroxide atmosphere at*
16 *some concentration into the safe haven?*

17 *MR. BROWN: Sure. Our evaluation again*
18 *with the license application would be to evaluate*
19 *their onsite emergency response. What are they going*
20 *to be capable of doing? Then that was certainly*
21 *included with what I'll call these "time-motion*
22 *studies."*

23 *If someone is way over here and there are*
24 *several security barriers and closed doors and other*
25 *features, are they really going to be able to make it*

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1 to a safe haven? For example, again to speculate, if
2 there were only one safe haven on one side of the
3 plant, I think it would be reasonable to be concerned
4 that perhaps not everybody could get there.

5 MEMBER RYAN: Well, it's a five level
6 plant, right, or six levels?

7 MR. BROWN: Several levels, right.

8 MEMBER RYAN: So it's not just one
9 dimension.

10 MR. BROWN: That's true. That's right.
11 I think there are perhaps in the aqueous polishing
12 process. I think there are only three with some
13 mezzanine levels in the powder process. But
14 nonetheless, you possibly do have to go down and then
15 out to get into one of these areas. We'll have to
16 evaluate whether that's --

17 MEMBER RYAN: I would remind you that the
18 Agency has a regulatory guide that was created in the
19 discussion of credit for manual actions in reactors
20 post fire.

21 MR. BROWN: Okay.

22 MEMBER RYAN: That lays out how to do this
23 analysis and the fact that you need to consider stress
24 on the operators. Obviously, these people will be
25 concerned for their own life safety. The plant

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1 *itself. The conditions, lighting, etc. The degree of*
2 *proceduralization that they have. The degree of*
3 *training in those procedures. All those things are in*
4 *the reg guides. So I commend it to you for your*
5 *review.*

6 *MR. BROWN: Okay. That's something. Can*
7 *you tell me what reg guide that is?*

8 *MEMBER RYAN: Not offhand, but I'm sure*
9 *Marvin Sykes of our staff can tell you.*

10 *MR. BROWN: Okay. I certainly would want*
11 *to be aware of that while we're doing that review.*

12 *MEMBER RYAN: You have the number.*

13 *CHAIRMAN POWERS: Any questions? I mean*
14 *we're ranging far and wide. What I'd like to come*
15 *back to is the red oil and HAN issues I think just a*
16 *little bit. In the course of the presentations that*
17 *were made yesterday, they showed the various regions*
18 *where red oil excursions could occur. The question*
19 *that I really have is what magnitude of inventory*
20 *would be involved in those, not the inventory of the*
21 *red oil, but the inventory of radioactive material.*

22 *MR. BROWN: Well, let me start this way.*
23 *My understanding of the closed system which is the*
24 *system where I think we expressed we had the most*
25 *concern, that is a system that could not relieve the*

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1 *overpressures created by a red oil reaction, that's*
2 *the system that's closed is the acidic recovery*
3 *evaporator. This is an evaporator essentially at the*
4 *end of the process that treats the raffinate from the*
5 *PUREX process which has been stripped of uranium and*
6 *plutonium and so it does contain residual amounts,*
7 *that aqueous phase that's being evaporated, of uranium*
8 *and plutonium, but not the full load that was at the*
9 *front end. Any solvent which would get into that part*
10 *of the process also during normal operations would*
11 *have been unloaded, would have been stripped. So it*
12 *contains residual quantities.*

13 *What does that mean in terms of gross*
14 *quantities? I think it could mean anywhere from tens*
15 *to several hundreds of grams of plutonium just to*
16 *speculate as a worst case scenario, but not the*
17 *inventory of plutonium one would envision if, for*
18 *example, I were to take dissolved plutonium nitrate*
19 *from the electrolyzer and dump it right into the*
20 *evaporator. That would be a far off-normal condition.*

21 *However, one of the things that's kind of*
22 *different about the new Part 70, and I say different*
23 *from say the Department of Energy has done things in*
24 *the past for example, is we also have to provide*
25 *protection for the worker and with plutonium, it's*

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1 something like one microgram that is sufficient to
2 exceed our performance requirements for the safety
3 assessment. So it doesn't really take much for the
4 residual level to create a safety concern, but
5 certainly the explosion does not involve the kinds of
6 quantities that we see elsewhere in the plant.

7 CHAIRMAN POWERS: And the same question
8 with respect to the HAN events. Are there any of them
9 that take place that can potentially take place in the
10 areas of high inventory?

11 MR. BROWN: Yes. Where the HAN explosion
12 that could occur is in areas where plutonium is being
13 stripped from the, what I think has been coined "the
14 pregnant organic phase" if you will.

15 CHAIRMAN POWERS: Yes.

16 MR. BROWN: So there could be significant
17 quantities of plutonium present in areas where there's
18 a HAN explosion risk.

19 CHAIRMAN POWERS: Good. I just wanted to
20 get it on the record. Okay. Any other questions?
21 Thank you very much and we will try to repay on the
22 criticality once we're better prepared and your
23 speaker is healthy.

24 MR. BROWN: Okay.

25 CHAIRMAN POWERS: And we can go off the

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1 *record at this point and move into our discussion*
2 *session.*

3 *MR. BROWN: Thank you.*

4 *CHAIRMAN POWERS: Thank you.*

5 *MEMBER: Before you run away, would this*
6 *be the right time to take a break?*

7 *CHAIRMAN POWERS: It probably would be.*
8 *Why don't we take a break until 9:30 a.m. Off the*
9 *record.*

10 *(Whereupon, the foregoing matter went off*
11 *the record at 9:14 a.m.)*

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