## Copyright and ILL

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- How Does Copyright Law Intersect with ILL?
- How Does DOCLINE Address Copyright?
- How Do Librarians Stay on the Right Side of Copyright

### **Road Map**

This presentation DOES NOT provide any legal advice and users of this content should consult with their own lawyer for legal advice.

#### Because it's in the Constitution

 The writers of the Constitution gave Congress the Power "To Promote the Progress of Science and useful Arts, by securing, for limited Times to Authors and Inventors, the exclusive Right to their Respective Writings and Discoveries."

## Why Copyright?

### For Copyright Owners

- Property Rights
  - Copyright creates ownership in creative works
- Profits
  - Copyright allows authors and inventors to reap the benefits of their findings

#### For Copyright Users

- Access
  - Copyright allows the public to access and exchange ideas (for fee)
- Eventual Free Exchange
  - Eventually, works become public property for reuse and redistribution

## What Does Copyright Provide?

### Copyright Expands with Technology

- While initially "maps, charts, and books" were protected, statutes and court decisions have broadened the definition of writing to incorporate new media
- Current copyright statutes protect "authorship fixed in any tangible medium of expression, now known or later developed"

### **But Isn't it Just Books?**

#### The Rights of Owners

- The owner of copyright under Title 17 of the U.S Code has the exclusive rights to do and to authorize any of the following:
  - to reproduce the copyrighted work in copies or phonorecords;
  - to distribute copies or phonorecords of the copyrighted work to the public by sale or other transfer of ownership, or by rental, lease, or lending;

# **How Does Copyright Affect Access?**

#### **Public Domain**

- For items first published more than ninety-five years ago, it is fairly safe to say they are in the public domain.
- If there is doubt, it is best to err on the side of caution rather than tempt fate.
- More often than not, however, ILL requests will not take advantage of the Public Domain doctrine.

# **How Does Copyright Affect Access?**

#### Fair Use

- Section 107 of Title 17 permits "the fair use of a copyrighted work, including such use by reproduction...for purposes such as criticism, comment, news reporting, teaching (including multiple copies for classroom use), scholarship, or research"
- Student, faculty, and researchers' requests for copies of journal articles are considered fair use as they are secured for educational or research purposes.

# **How Does Copyright Affect Access?**

- Copyright law grants libraries certain privileges provided they abide by certain restrictions:
  - Rights of reproduction and distribution... made from the collection of a library or archives where the user makes his or her request or from that of another library or archives, of no more than one article or other contribution to a copyrighted collection or periodical issue...if
    - (1) the copy becomes the property of the user, and the library or archives has had no notice that the copy would be used for any purpose other than private study, scholarship, or research; and
    - (2) the library or archives displays prominently, at the place where orders are accepted, and includes on its order form, a warning of copyright in accordance with requirements that the Register of Copyrights shall prescribe by regulation.

# **How Does Copyright Affect Library Access?**

 A "Warning Concerning Copyright Restrictions" sign should be prominently posted wherever you accept interlibrary loan requests and on interlibrary loan request forms:

#### **Notice Warning Concerning Copyright Restrictions**

The copyright law of the United States (Title 17, United States Code) governs the making of photocopies or other reproductions of copyrighted material.

Under certain conditions specified in the law, libraries and archives are authorized to furnish a photocopy or other reproduction. One of these specified conditions is that the photocopy or reproduction is not to be "used for any purpose other than private study, scholarship, or research." If a user makes a request for, or later uses, a photocopy or reproduction for purposes in excess of "fair use," that user may be liable for copyright infringement.

This institution reserves the right to refuse to accept a copying order if, in its judgment, fulfillment of the order would involve violation of Copyright Law.

# What Should the Warning Look Like?

- Libraries are granted the additional right to make a copy of an entire work, or a substantial part of a work, for a user provided the library has determined that (1) a copy of the work cannot be obtained at a fair price, (2) the copy becomes the property of the user, (3) and the copy be used for private study, scholarship or research
  - Out of Print Titles
  - Supplements or special issues

# How Does Copyright Affect Library Access

- Section 108 (g) begins to limit the uses of ILL:
  - The rights of reproduction and distribution extend to the isolated and unrelated reproduction or distribution of a single copy of the same material on separate occasions

**How Does Copyright Permit ILL?** 

#### BUT

- Do not extend to cases where the library or archives, or its employee —
  - (1) is aware or has substantial reason to believe that it is engaging in the related or concerted reproduction or distribution of multiple copies of the same material, whether made on one occasion or over a period of time, and whether intended for aggregate use by one or more individuals or for separate use by the individual members of a group; or

## **How Does Copyright Limit ILL?**

#### Or

o(2) engages in the systematic reproduction or distribution of single or multiple copies of material described in subsection (d): *Provided*, That nothing in this clause prevents a library or archives from participating in interlibrary arrangements that do not have, as their purpose or effect, that the library or archives receiving such copies for distribution does so in such aggregate quantities as to substitute for a subscription to or purchase of such work.

## **How Does Copyright Limit ILL?**

#### Basically:

- You can't contribute to violation of copyright by securing multiple copies for a single user or set of users
- OR
- Request so many articles from a work (book or journal) that your requests substitute for a subscription to or purchase of the work

#### WHAT???

- The US code does not specify an exact number of requests that would infringe copyright, so Congress formed the National Commission on New Technology Uses of Copyrighted Works (CONTU).
- This commission issued the "Guideline of Five" or "Suggestion of Five" to create limit on the number of requests which would qualify as substituting for the purchase or subscription to a work.

## **How Many is Too Many?**

#### Guideline of Five

- During one calendar year, no more than five copies may be received from any one work whose publication date is within five years of the date of the patron's request. (Hilyer, 58)
- So in 2007, a library may request up to five articles from a given publication's volumes back to 2002.

# How Is the Guideline of Five Applied?

- According to CONTU guidelines, libraries should keep records for borrowing requests for three years beyond the calendar year in which the request was filled.
  - Discard these records after three years.
- Within any calendar year, examine those requests for which you followed CONTU guidelines. If you have requested more than five articles from the past five years of a given periodical title, you may have exceeded CONTU guidelines.

### Monitoring the Guideline of Five

- To remain in compliance with CONTU guidelines, the sixth request must be dealt with in a different way:
  - Refusing or cancelling the request
  - Attempting to borrow the physical journal (as opposed to a copy of the individual article)
  - Requesting permission from the copyright holder
  - Refer the patron to a library that owns the specific volume
  - Purchase a copy through a document delivery service that pays royalty fees to the copyright owner (Instant Information Systems, CISTI, etc.)
  - Utilize a rights manager such as the Copyright Clearance Center

(<a href="http://www.copyright.com/ccc/viewPage.do?pageCode=ac1-n">http://www.copyright.com/ccc/viewPage.do?pageCode=ac1-n</a>)

## **Exceeding Guideline of Five**

- Articles from volumes older than five years:
  - CONTU does not specify guidelines for requesting from journal volumes older than five years
  - Without such guidelines, libraries may proceed with requests as allowed by Section 107

What About Articles Older than Five Years?

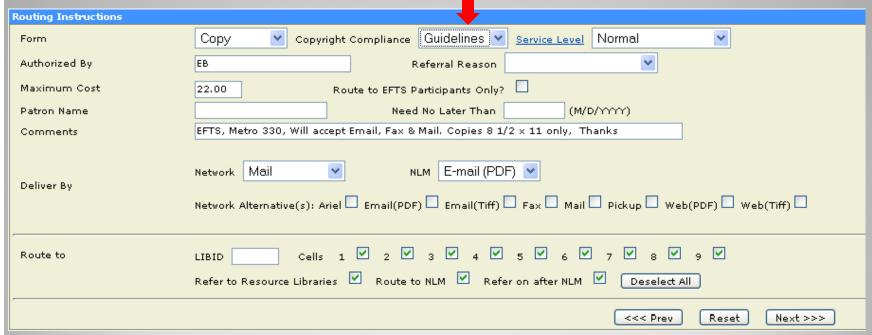
- Articles from issues not yet received by a library:
  - Requests for materials owned by the library but unavailable at the time of the request (bindery, not yet received, etc.) do not need to be counted against the Guideline of Five
  - Consider this to apply generally to print titles the e-pub issue can be slightly more complicated

What If I Subscribe to Something, But Don't Have It on the Shelf?



### At The Time of Request

 DOCLINE allows requestors to indicate copyright compliance with each request.



# How Does DOCLINE Factor in Copyright?

## Guidelines is set as the default on routing instructions

- Per CONTU Guidelines, use 'Guidelines' when:
  - your library does not currently subscribe to a periodical title
  - AND
  - the material requested was published within five years of the date of the request

### When To Use 'Guidelines'?

- Use Copyright Law when:
  - the material was published earlier than five years prior to the date of the request,
  - OR
  - if your library subscribes to the material and for some reason it is not available
  - OR
  - the article is in the public domain. (applies to material for which copyright has expired, material intentionally placed in the public domain, or material published by the U.S. Federal Government)

### When To Use 'Law'?

- DOCLINE provides a report to help libraries monitor the guideline of five.
- Annual Report 1-8B Ranked List of Serial Titles Borrower
  - Provides number of requests for a given title and the number of requests for each year (or volume) of the title
  - Number in parentheses after the year indicates the number of requests for articles from that year of publication
  - Titles arranged by most requested to least requested
  - Two 1-8B reports are provided for the most current two years.

### **Monitoring the Guideline of Five**

1-8B			NATIONAL LIBRARY OF MEDICINE  DOCLINE STATISTICS  RANKED LIST OF SERIAL TITLES REQUESTED  January - December 2005  NYUNUM - New York University School of Medicine
Number of times Requested	Number Filled	Year (Number per Year)	Title (NLM UI)
64	64	1998 (1) 1997 (1) 1996 (13) 1995 (14) 1994 (8) 1993 (5) 1992 (3) 1991 (5) 1990 (2) 1989 (2)	Human reproduction (Oxford, England) (8701199)
46	46	1988 (4) 1987 (4) 1986 (2) 2005 (1) 2004 (9) 2003 (17) 2002 (19)	The international journal of lower extremity wounds. (101128359)
45	44	2005 (13) 2004 (16) 2003 (11) 2002 (3) 2001 (2)	Reproductive biomedicine online. (101122473)

## Report 1-8 B



- Abide by the Guideline of Five in requesting documents via ILL
- Request articles via DOCLINE by either 'Guidelines' or 'Law' as appropriate
- Review Report 1-8 B to assess borrowing habits
- Keep records of borrowing requests for three years beyond the calendar year in which the request was filled

Staying on the Right Side of Copyright Law

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This institution reserves the right to refuse to accept a copying order if, in its judgment, fulfillment of the order would involve violation of Copyright Law.

### **Keep Patrons Aware of Copyright**

- Lending libraries should
  - check ILL requests for an indication of copyright compliance
  - Include notice of copyright on the materials they lend
    - The original notice of copyright if it is included on the piece being copied
    - Alternately a standard notice, "Notice: This Material May be Protected by Copyright Law (Title 17 U.S.C)"
  - Ensure that materials loaned from electronic collections are eligible for ILL

## Be a Responsible Lender

"In determining whether the use made of a work in any particular case is a fair use the factors to be considered shall include —

- (1) the purpose and character of the use, including whether such use is of a commercial nature or is for nonprofit educational purposes;
- (2) the nature of the copyrighted work;
- (3) the amount and substantiality of the portion used in relation to the copyrighted work as a whole; and
- (4) the effect of the use upon the potential market for or value of the copyrighted work.

The fact that a work is unpublished shall not itself bar a finding of fair use if such finding is made upon consideration of all the above factors.

#### **Understand the Limits of Fair Use**

- The copyright statute defines infringement:
  - "Anyone who violates any of the exclusive rights of a copyright owner...is an infringer."
- The circumstantial evidence test for copyright has three parts:
  - Did the accused infringer have access to the work that is said to have been infringed?
  - Is the defendant actually guilty of copying part of the plaintiff's protectable expression from the plaintiff's work?
  - Is the accused work substantially similar to the work the plaintiff says was copied? (Wilson, 22)

### Understand the Measurements of Infringement

- Wilson, Lee. Fair Use, Free Use and Use By Permission: How to Handle Copyrights in All Media. New York: Allworth Press, 2005.
- Hilyer, Lee Andrew. Interlibrary Loan and Document Delivery: Best Practices for Operating and Managing Interlibrary Loan Services in All Libraries. Binghamton (NY): Haworth Information Press, 2006.
- MLA Copyright and Fair Use Position Statement (<a href="http://www.mlanet.org/government/positions/copyright.html">http://www.mlanet.org/government/positions/copyright.html</a>)
- U.S. Copyright Office. *Copyright Basics*. (<a href="http://www.copyright.gov/circs/circ01.pdf">http://www.copyright.gov/circs/circ01.pdf</a>)
- U.S. Copyright Office. Reproduction of Copyrighted Works by Educators and Librarians. (http://www.copyright.gov/circs/circ21.pdf)
- Copyright Clearance Center. Copyright Guidelines and Best Practices. (<a href="http://www.copyright.com/media/pdfs/ILL-Brochure.pdf">http://www.copyright.com/media/pdfs/ILL-Brochure.pdf</a>)

#### Resources