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- 2 MARKUP OF H.R. 545, THE NATIVE AMERICAN
- 3 METHAMPHETAMINE ENFORCEMENT AND TREATMENT
- 4 ACT OF 2007; H.R. 137, THE ANIMAL
- 5 FIGHTING PROHIBITION ENFORCEMENT ACT OF
- 6 2007; AND H.R. 740, THE PREVENTING
- 7 HARASSMENT THROUGH OUTBOUND NUMBER
- 8 ENFORCEMENT (PHONE) ACT OF 2007; AND
- 9 THE COMMITTEE OVERSIGHT PLAN
- 10 Wednesday, February 7, 2007
- 11 House of Representatives,
- 12 Committee on the Judiciary,
- 13 Washington, D.C.

- 14 The committee met, pursuant to call, at 10:23 a.m., in Room
- 15 2141, Rayburn House Office Building, Hon. John Conyers

16 [chairman of the committee] presiding.

- 17 Chairman Conyers. [Presiding.] Good morning, everyone.
- 18 While we are waiting for the gentleman from Virginia to
- 19 appear, we are going to take up the oversight plan first. So
- 20 pursuant to notice, I call up the committee's oversight plan
- 21 for the 110th Congress for purposes of a markup.
- The clerk will report.
- 23 The Clerk. "Full Committee. Consumer Protection. The
- 24 committee expects to review a number of issues, including the
- 25 civil justice liability system, and recent federal changes to
- 26 it. The efforts of the Department of Justice-"
- 27 [The oversight plan follows:]
- 28 \*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- 29 Chairman Conyers. Without objection, the oversight plan
- 30 will be considered as read and open for amendment at any
- 31 point.
- 32 I recognize myself for a very brief statement describing
- 33 the plan.
- 34 As the members are aware, the House requires the
- 35 standing committees to draft an oversight plan at the
- 36 beginning of each Congress and submit it to the House
- 37 Administration and Oversight and Government Reform Committees
- 38 by February 15.
- 39 Oversight is one of Congress's core responsibilities
- 40 under our Constitution and system of government. On this
- 41 committee, even though at times there will be strong
- 42 differences on particular issues, it has been a custom and we
- 43 have traditionally agreed on the importance of effective and
- 44 vigorous oversight concerning the crucial issues of law and
- 45 justice on which we work. It is my desire, along with the
- 46 ranking member, to continue this tradition.
- In that regard, all members of the committee on both
- 48 sides of the aisle have been consulted through my office and
- 49 that of Lamar Smith's office, and based on those discussions,
- 50 it is my hope that we can adopt the plan that is before us.
- 51 As previous chairs of the committee have observed, the plan
- 52 is not binding in the sense that we may consider other
- 53 matters based upon the exigencies that we, of course, cannot

- 54 foresee.
- 55 We have accordingly written a plan with breadth and
- 56 flexibility, and at the same time consulting with Mr. Smith
- 57 to include issues that he and others on his side of the aisle
- 58 have raised. Regardless of the differences that members
- 59 appropriately have, we have tried to phrase the oversight
- 60 issues in the spirit of a neutral manner to accommodate the
- 61 differences, so that this can continue to be a consensus
- 62 document as it has in the past.
- I would like now to recognize the distinguished ranking
- 64 minority member, the gentleman from Texas, Mr. Lamar Smith,
- 65 for opening remarks.
- 66 Mr. Smith. Thank you, Mr. Chairman.
- This plan establishes the committee's oversight
- 68 priorities for the 110th Congress with regard to a number of
- 69 important issues. I am pleased that the majority has
- 70 accepted language that we submitted for consideration.
- 71 I am particularly pleased that the plan includes
- 72 language calling for an expansive view of comprehensive
- 73 immigration reform, as well as a review of the problem of
- 74 criminal gangs preying on our communities, including our
- 75 immigrant communities, and with smuggling of foreign
- 76 nationals into the United States.
- I must express some concern about certain issues we
- 78 submitted for consideration that were not included in the

- 79 plan we consider today. Some of these issues include the
- 80 examination of the legal threats posed to the phrase "under
- 81 God" in the Pledge of Allegiance and the protection of
- 82 private property rights. These are issues where the majority
- 83 of the American people have clearly defined views. So it is
- 84 regrettable that the committee is not giving them the
- 85 attention that they deserve.
- 86 The plan also does not contain specific language
- 87 regarding oversight of the implementation of several
- 88 important border security laws that the committee played a
- 89 leading role in enacting. These include the Enhanced Border
- 90 Security and Visa Entry Reform Act, the Western Hemisphere
- 91 Travel Initiative, and the Secure Fence Act. Additionally,
- 92 this plan omits consideration of various immigration-related
- 93 issues, such as terrorist access to the United States, the
- 94 abuse of our immigration system, and internal enforcement of
- 95 our immigration laws, and immigration benefit fraud.
- 96 These are important issues that deserve vigorous
- 97 oversight by this committee. I am a little disappointed that
- 98 they were not included in the plan we consider today.
- 99 Despite these omissions, Mr. Chairman, given the broad
- 100 language the plan used to describe the committee's intended
- 101 oversight activities, I believe that oversight on these
- 102 issues would continue to fall within the activities
- 103 contemplated by this plan.

- I also noted, Mr. Chairman, as you have, that this plan los is non-binding. Thus, the committee and its members may consider any other matters that fall within our jurisdiction, and we are not bound to consider only the items in this document.
- 109 Chairman Conyers. Would the gentleman yield?
- Mr. Smith. I have just a couple more paragraphs, and
- 111 then I will be happy to yield.
- 112 Chairman Conyers. All right.
- 113 Mr. Smith. This committee's oversight function is one
- 114 of its core responsibilities. In the past, we have conducted
- 115 robust oversight, and I hope that that will continue
- 116 throughout the 110th Congress.
- 117 Mr. Chairman, I appreciate the work of your staff with
- 118 my staff to draft this plan, and I support its adoption.
- I will be happy to yield to the chairman for any
- 120 questions or comments he might have.
- 121 Chairman Conyers. I wanted to merely assure you, Mr.
- 122 Smith, that even those issues upon which you express some
- 123 disappointment are not off the table, and that our
- 124 discussions on them will continue.
- 125 Mr. Smith. I appreciate that.
- 126 Chairman Conyers. I thank the gentleman for yielding.
- Mr. Smith. I appreciate the chairman's reassurance, and
- 128 I yield back the balance of my time.

- 129 Chairman Conyers. I thank the gentleman.
- Does anyone seek recognition?
- 131 Mr. Goodlatte. Mr. Chairman?
- 132 Chairman Conyers. Yes, Mr. Goodlatte is recognized.
- 133 Mr. Goodlatte. Mr. Chairman, thank you very much.
- I would like to join with the ranking member in
- 135 expressing concern about some of the matters that were
- 136 omitted.
- In addition, I know of another matter that was submitted
- 138 by the ranking member for consideration, and that is one that
- 139 was discussed last week during the first oversight hearing,
- 140 dealing with presidential signing statements, in which quite
- 141 a bit of discussion took place about the need for oversight
- 142 of the use of foreign court precedents cited in decisions by
- 143 the United States Supreme Court and by our lower courts,
- 144 which was readily agreed to by two of the witnesses who
- 145 testified before the committee.
- I would certainly hope that there would be ongoing
- 147 consideration and discussion of whether or not this is
- 148 deserving of some oversight by the committee as well.
- 149 Chairman Conyers. Would the gentleman yield?
- 150 Mr. Goodlatte. I would be happy to yield.
- 151 Chairman Conyers. I just want him to know that we have
- 152 been advised that it was not sent over by the staff, but we
- 153 would be happy to take that issue up. I share your interest

- 154 in it as well.
- 155 Mr. Goodlatte. Thank you, Mr. Chairman.
- 156 Mr. Cannon. Mr. Chairman?
- 157 Chairman Conyers. Yes? Mr. Cannon?
- 158 Mr. Cannon. Thank you, Mr. Chairman.
- I note that you in paragraph VII have taken the issue of
- 160 privacy to the full committee level, but referred in that
- 161 paragraph that this would be done in conjunction with our
- 162 relevant subcommittees. Historically, the Subcommittee on
- 163 Commercial and Administrative Law has dealt with issues about
- 164 privacy. In fact, the issues referred to in this paragraph
- 165 are matters that were developed and came out of the
- 166 Commercial and Administrative Law Subcommittee. I am just
- 167 hoping to clarify that we still have a role in that issue.
- 168 Chairman Conyers. Absolutely, if the gentleman will
- 169 yield. There are three other committees involved, and that
- 170 is why we combined not only the Constitution Committee, but
- 171 the Criminal Justice Committee and the Administrative Law
- 172 Committee, and that is why we bundled them all. But your
- 173 committee is still very, very much involved and it is very
- 174 important to this.
- 175 Mr. Cannon. Thank you, Mr. Chairman. I yield back.
- 176 Chairman Conyers. You are welcome.
- 177 Are there any amendments or further discussion?
- 178 If not, the question occurs on the amendment, and all

- 179 those in favor shall signify by saying "aye."
- 180 All those opposed, signify by saying "no."
- In the opinion of the chair, the ayes have it. The ayes have it.
- 183 Before we move to the next issue, the majority having
  184 voted in favor of the committee's oversight plan for the
  185 110th Congress, it is ordered reported favorably to the
  186 House.
- Bobby Scott is here, so we can now begin, pursuant to 188 notice, I now call up bill, H.R. 545, the Native American 189 Methamphetamine Enforcement and Treatment Act of 2007, for 190 purposes of markup.
- 191 The clerk will report.
- The Clerk. "H.R. 545, to amend the Omnibus Crime

  193 Control and Safe Streets Act of 1968, to clarify that

  194 territories and Indian tribes are eligible to receive grants

  195 for confronting the use of methamphetamines—"
- 196 [The bill follows:]
- 197 \*\*\*\*\*\*\* INSERT \*\*\*\*\*\*

- 198 Chairman Conyers. Without objection, the bill will be
- 199 considered as read and open for amendment at any point.
- I am privileged to recognize now the gentleman from
- 201 Virginia, the chairman of the Crime Subcommittee, Bobby
- 202 Scott, for a statement describing the bill.
- 203 Mr. Scott. Thank you, Mr. Chairman, for holding this
- 204 markup of this important bill and for expediting the passage
- 205 of the bill.
- The bill establishes the clear intent of Congress to
- 207 assist Native Americans in combating the threat of
- 208 methamphetamines. The threat of methamphetamines looms great
- 209 in our country, and no where is the threat greater than in
- 210 Native American communities.
- 211 Studies have shown that Native American communities have
- 212 more than double the meth use rate of other communities.
- 213 According to surveys performed by the Bureau of Indian
- 214 Affairs, over 70 percent of Indian tribes identified
- 215 methamphetamines as the drug that posed the greatest threat
- 216 to their reservation, and also estimated that at least 40
- 217 percent of violent crime cases investigated in Indian Country
- 218 involved methamphetamine in some capacity.
- 219 From the hearings in the House and from other reports,
- 220 we learned that the federal laws and programs designed to
- 221 prevent the spread of methamphetamine use have been proven
- 222 reasonably effective. However, serious gaps have been

- 223 identified in respect to protecting our Native American
  224 communities from this dangerous drug. Thus, more help is
  225 needed to better enable them to get this problem under
  226 control.
- Unfortunately, in trying to do that, we failed to do it, 228 inadvertently, by leaving out the tribal organizations as 229 eligible recipients for certain grants in the Combat
- 230 Methamphetamine Epidemic Act of 2005, which was passed last
- 231 year as part of the USA Patriot Act reauthorization. H.R.
- 232 545, the Native American Methamphetamine Enforcement and
- 233 Treatment Act of 2007 corrects that oversight.
- 234 Included in the Combat Meth Act were provisions that
- 235 authorized funding for three important grant programs within
- 236 the Department of Justice: the COPS Hot Spots Program, Drug
- 237 and Endangered Children Program, and the Pregnant and
- 238 Parenting Women Offenders Program. Although the Native
- 239 American tribes and territories were included as an eligible
- 240 grant recipient under the Pregnant and Parenting Women
- 241 Offenders Program, they were unintentionally left out of
- 242 possible grant recipients for the other two programs.
- Obviously, this oversight needs to be corrected.
- 244 Towards that end, H.R. 545 ensures that territories and
- 245 Indian tribes are included as eligible grant recipients under
- 246 those programs. Bills have been introduced in the Senate to
- 247 accomplish the purpose of this Act, including an identical

- 248 bill, S 267, introduced by the senator from New Mexico,
- 249 Senator Bingaman. H.R. 545 is a bipartisan effort with 25
- 250 cosponsors, and no known opposition.
- The subcommittee held a hearing and markup on the bill
- 252 and reported it favorably to the full committee.
- 253 Accordingly, Mr. Chairman, I urge my colleagues to join me in
- 254 supporting this legislation.
- I yield back the balance of my time.
- 256 Chairman Conyers. Thank you.
- 257 Mr. Lamar Smith is recognized.
- 258 Mr. Smith. Thank you, Mr. Chairman.
- 259 H.R. 545, the Native American Meth Enforcement and
- 260 Treatment Act of 2007, provides urgently needed grant funds
- 261 to Native American communities for enforcement and treatment
- 262 of methamphetamine addiction. I support this bipartisan
- 263 legislation and urge my colleagues to support it as well.
- Mr. Chairman, I yield the balance of my time to Mr.
- 265 Forbes, the ranking member of the Subcommittee on Crime,
- 266 Terrorism and Homeland Security.
- 267 Mr. Forbes. Thank you, Ranking Member Smith.
- 268 Yesterday, the Crime, Terrorism and Homeland Security
- 269 Subcommittee reported favorably H.R. 545, the Native American
- 270 Meth Enforcement and Treatment Act of 2007.
- 271 At a hearing and markup on this bill yesterday in the
- 272 Crime Subcommittee, Mr. Ben Shelley, vice president of the

- 273 Navajo Nation, said that meth is the drug of choice in Indian 274 Country. Seventy-four percent of Native Americans surveyed 275 in a recent study say that meth is the single biggest threat 276 to Native American communities today.
- The Combat Meth Epidemic Act of 2005, which was passed as part of the USA Patriot Act Improvement and Reauthorization Act last year, included several critical grant programs to assist states with the escalating meth problem in this country. However, the Act omitted Native American communities from participation in these grant programs.
- The Native American Meth Enforcement and Treatment Act
  corrects this oversight and gives Native American communities
  full access to meth-related grants. This legislation is
  critical in our continuing fight to eliminate the meth
  epidemic in the U.S. I hope we can pass this bill.
- I yield back the balance of my time.
- 290 Mr. Scott. Mr. Chairman, I yield the balance of my time 291 as well.
- 292 Chairman Conyers. I thank the gentlemen for their 293 statements.
- 294 Are there any amendments to H.R. 545?
- 295 Mr. Jordan. Mr. Chairman?
- 296 Chairman Conyers. The gentleman from Ohio?
- 297 Mr. Jordan. Yes, Mr. Chairman.

- 298 Chairman Conyers. Mr. Jordan is recognized.
- 299 Mr. Jordan. Mr. Chairman, I have an amendment at the 300 desk.
- 301 Chairman Conyers. The clerk will report.
- 302 Mr. Scott. Mr. Chairman?
- 303 Chairman Conyers. Yes?
- 304 Mr. Scott. I reserve a point of order.
- 305 Chairman Conyers. Thank you. A point of order is
- 306 reserved by Mr. Scott.
- The Clerk. "Amendment to H.R. 545, offered by Mr.
- 308 Jordan of Ohio. In section 2(c) of the bill, (1) at the end
- 309 of paragraph 2(c), strike 'and'; (2) at the end of paragraph
- 310 3(b)(iv), strike the period and insert 'and'; and (3) add the
- 311 following new paragraph: (4) by adding at the end the
- 312 following new subsection: '(g), restriction on use of funds.
- 313 Funds made available under this section to any Indian tribe
- 314 shall not be used to perform any abortion, except if the life
- 315 of the mother would be endangered if the fetus were carried
- 316 to term.'"
- [The amendment by Mr. Jordan follows:]
- 318 \*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- 319 Chairman Conyers. The gentleman is recognized for 5 320 minutes in support of his amendment.
- 321 Mr. Jordan. Thank you, Mr. Chairman.
- Mr. Chairman, members of the committee, this amendment
- 323 would establish a firewall. It simply says that taxpayer
- 324 dollars in this program may not be used to perform an
- 325 abortion, except to save the life of the mother. It is a
- 326 precautionary step that would ensure federal dollars are used
- 327 as they were intended, to combat methamphetamine use.
- 328 We heard from the subcommittee chairman how big a
- 329 problem this is. I know in our state, back in 2005 the
- 330 Bureau of Criminal Identification and Investigation in Ohio
- 331 seized 427 meth labs in our state. As the subcommittee
- 332 pointed out in his remarks, we know how devastating this is
- 333 in the Native American community, double the use rate in this
- 334 demographic group from any other.
- 335 This amendment is certainly not breaking new ground. In
- 336 fact, our language is exactly the same language that is in
- 337 the Hyde amendment that was passed back in 1977, and has been
- 338 upheld in the courts. There are numerous other examples in
- 339 the federal code where we have this type of language.
- 340 The Department of Defense Appropriations Acts have
- 341 carried this language routinely since the 104th Congress.
- 342 Federal employee health benefit programs prohibit this type
- 343 of use of taxpayer dollars. And the Department of Justice

- 344 prohibits funding of abortions in prisons, except to save the 345 life of the mother, and that language has been here since 346 1987.
- I guess just to sum up, if you are like me and believe
  348 all life is precious and should be protected, you should
  349 support the amendment. If you want to make sure that this
  350 bill remains focused on what it is intended to do, to help
  351 deal with the meth problem in our country and with our Native
  352 American population, you should support the amendment. And
  353 if you think this amendment is really all that relevant to
  354 the bill, you should still support our amendment because it
  355 is not going to do any harm.
- Mr. Chairman, it is a good precautionary step. We have numerous examples of this type of language in the law today, and I would urge a "yes" vote from the committee.
- 359 Chairman Conyers. I thank the gentleman.
- Does the gentleman from Virginia wish to pursue his 361 point of order that he has reserved?
- Mr. Scott. Mr. Chairman, I have been advised that the 363 parliamentarian has looked at this amendment and found it to 364 be germane. "Germaneness" and "relevance" do not track 365 exactly, but apparently—
- 366 Chairman Conyers. So the gentleman withdraws his point 367 of order?
- 368 Mr. Scott. I withdraw my reservation.

- 369 Chairman Conyers. Thank you.
- 370 Does the gentleman seek to be recognized?
- 371 Mr. Scott. I move to strike the last word.
- Chairman Conyers. The gentleman is recognized.
- 373 Mr. Scott. Mr. Chairman, as I suggested, this may be
- 374 technically germane, but it is not relevant to the bill.
- 375 This is not an abortion bill. It is a bill to allow Indian
- 376 tribes to money to help them with their methamphetamine
- 377 problem. This bill is an abortion amendment. It has nothing
- 378 to do with that. Furthermore, the amendment does not have a
- 379 health exception, which probably makes it unconstitutional
- 380 anyway.
- 381 So I would hope we would defeat the amendment.
- 382 Chairman Conyers. Thank you.
- The chair recognizes the gentleman from Texas, Mr.
- 384 Smith.
- 385 Mr. Smith. Thank you, Mr. Chairman.
- 386 Mr. Chairman, I move to strike the last word.
- 387 Chairman Conyers. The gentleman is recognized.
- 388 Mr. Smith. Mr. Chairman, this amendment would make
- 389 grants for Indian tribes for methamphetamine enforcement and
- 390 treatment programs unavailable for abortions. The underlying
- 391 program is very worthwhile. It authorizes funding for three
- 392 important grant programs: the COPS Meth Hot Spots Program,
- 393 the Drug-Endangered Children Program, and the Pregnant and

- 394 Parenting Women Offenders Program.
- 395 This amendment places a reasonable restriction on the
- 396 use of those funds. Even the most liberal of federal courts,
- 397 the Ninth Circuit Court of Appeals, recently upheld as
- 398 constitutional a federal statutory and regulatory program
- 399 barring military health care programs from providing federal
- 400 funds for abortions, except where the life of the mother
- 401 would be endangered if the fetus were carried to term.
- In that case, Doe v. United States, the court held that
- 403 such a statute was rationally related to legitimate
- 404 congressional interests in protecting potential life. As the
- 405 Ninth Circuit explained in the Doe case, by subsidizing the
- 406 medical expenses of indigent women who carry their
- 407 pregnancies to term, while not subsidizing the comparable
- 408 expenses of women who undergo abortions, Congress has
- 409 established incentives that make childbirth a more attractive
- 410 alternative than abortion for persons eliqible for Medicaid.
- 411 These incentives bear a direct relationship to the legitimate
- 412 congressional interest in protecting potential life.
- 413 The same reasoning would apply to Mr. Jordan's
- 414 amendment. Mr. Chairman, I support this amendment and urge
- 415 my colleagues to support it as well.
- I yield back the balance of my time.
- Chairman Conyers. I thank the gentleman.
- The gentleman from New York, Mr. Nadler?

- 419 Mr. Nadler. Thank you, Mr. Chairman.
- 420 Mr. Chairman, this amendment is absurd. I am not going
- 421 to debate the issue of abortion again, but this amendment
- 422 does not belong in this bill. This bill has nothing to do
- 423 with abortion. This bill is a methamphetamine bill. I am
- 424 not aware that abortions are done with methamphetamines.
- 425 This bill is not even a bill on the entire program. All
- 426 this bill does is to correct a drafting error in the
- 427 methamphetamine program which makes funds available to
- 428 address methamphetamine use to states. The normal
- 429 boilerplate language of adding Indian tribes was left out of
- 430 this. All this bill does is add the language "territorial or
- 431 tribal" after "state." If you want to have an amendment, if
- 432 this amendment passed, then you would have this only apply to
- 433 Indian tribes, but not to everybody else.
- 434 If you want to have an amendment on this subject, though
- 435 I think it is absurd because methamphetamine programs don't
- 436 generally deal with abortions, but if you wanted to have that
- 437 absurd amendment, you should put the amendment on the
- 438 underlying law, not on this bill. All this bill does is add
- 439 Indian tribes to the coverage of the law that we passed for
- 440 everybody else, but neglected, through some failure of
- 441 drafting, to include Indian tribes.
- So it is absurd, and I urge its defeat.
- 443 Chairman Conyers. Would the gentleman yield?

- 444 Mr. Nadler. Yes, I will yield.
- 445 Chairman Conyers. Members of the committee, this
- 446 amendment regardless of what side you are on, is highly
- 447 controversial. The Judiciary Committee is going to have
- 448 additional hearings on the subject of abortion. To attach
- 449 something as sensitive as this to a very ordinary kind of
- 450 bill here that is merely a technical correction, more or
- 451 less, is to me inappropriate. It is for that reason only
- 452 that I withhold my support from the amendment.
- 453 I thank the gentleman.
- 454 Mr. Nadler. Reclaiming my time, I will simply observe
- 455 that, as the chairman said, we will have debates on abortion.
- 456 We will have hearings. We will have bills where it is
- 457 relevant not only technically, but really. We should not
- 458 have an abortion debate on every piece of legislation that
- 459 has nothing to do with abortion. Even though I disagree with
- 460 the substance of the amendment, even if I agreed with it, I
- 461 would urge defeat of the amendment. On that basis, it does
- 462 not belong on this bill.
- 463 I yield back.
- 464 Chairman Conyers. I thank the gentleman.
- 465 Is there any further discussion on the amendment?
- 466 Mr. Gohmert. Mr. Chairman?
- 467 Chairman Conyers. Yes, Mr. Gohmert?
- 468 Mr. Gohmert. I move to strike the last word.

- Chairman Conyers. The gentleman is recognized.
- 470 Mr. Gohmert. Mr. Chairman, the underlying bill amends
- 471 the USA Patriot Act Reauthorization, which states, "The
- 472 attorney general may award competitive grants to address the
- 473 use of methamphetamine, " and please note the next two words,
- 474 "among pregnant and parenting women."
- Now, this is about money to go help address the scourge
- 476 of methamphetamine. When the underlying bill discusses the
- 477 methamphetamine use among pregnant women, and then the
- 478 language goes on to say, "to promote public safety and public
- 479 health, family permanence and well being," it is not
- 480 unreasonable to think that this could be utilized in abortion
- 481 situations.
- 482 That is why our parliamentarian, he did not make the
- 483 finding, as my good friend my New York was asserting that
- 484 this was absurd, but rather found that this is germane and
- 485 relevant because it is. When you discuss money to go to
- 486 pregnant women using methamphetamines for public health,
- 487 which this bill does, then this is not only germane, it is
- 488 relevant and it is worth us voting and voting for.
- 489 I yield back the balance of my time.
- 490 Chairman Conyers. Thank you, Mr. Gohmert.
- 491 Mr. Watt, the gentleman from North Carolina.
- 492 Mr. Watt. Thank you, Mr. Chairman. I move to strike
- 493 the last word.

- 494 Chairman Conyers. The gentleman is recognized.
- 495 Mr. Watt. First of all, obviously the amendment is
- 496 germane. I wouldn't even argue that it may not be relevant.
- 497 Unfortunately, Mr. Gohmert has failed to read the entire bill
- 498 that is the underlying bill here. The relevant provision
- 499 says this, "The attorney general shall make grants to states
- 500 for the purpose of carrying out programs to provide
- 501 comprehensive services to aid children who are living in a
- 502 home in which methamphetamine or other controlled substances
- 503 are unlawfully manufactured, distributed, dispensed or used."
- 504 There are other clarifying provisions, but the relevant
- 505 wording is to aid children. To have an abortion debate on a
- 506 bill that is designed to provide grants to aid children seems
- 507 to me to be a far, far stretch. Now, I guess we could have a
- 508 relevant debate on any bill in this committee that would
- 509 relate to abortion in some way, and maybe there are some
- 510 people on your side of this issue who believe that "children"
- 511 is anything after conception. I don't even want to get into
- 512 that.
- But I don't think any reasonable reading of this bill,
- 514 the underlying language, makes this a grant program dealing
- 515 with abortion in any way. I think it is already restricted
- 516 to children who are walking around in environments where
- 517 there is methamphetamine being manufactured, distributed,
- 518 dispensed or used in the household.

- 519 So I hope we will-
- 520 Mr. Gohmert. Will the gentleman yield?
- 521 Mr. Watt. I am happy to yield to the gentleman.
- Mr. Gohmert. As always, you are very discerning, and
- 523 zeroed in on that particular language about children. But
- 524 there is additional language that does say that while the
- 525 grants under this section may "provide family treatment for
- 526 pregnant and parenting women with clinically appropriate
- 527 services."
- 528 Mr. Watt. Reclaiming my time, you must have abortion on
- 529 the brain if you read that to sanction a grant that provides
- 530 abortion funds.
- 531 Mr. Gohmert. I would move to have those words taken
- 532 down. I do not have abortion on the brain, but I would ask
- 533 that those words be taken down. That is totally
- 534 inappropriate.
- 535 Chairman Conyers. Perhaps the gentleman from North
- 536 Carolina can withdraw the offending phrase so that we can
- 537 move forward.
- 538 Mr. Watt. You mean if I state a hypothetical, "you must
- 539 have abortion on the brain if you interpret this in this
- 540 way."
- 541 Mr. Sensenbrenner. Mr. Chairman, I demand the regular
- 542 order.
- 543 Mr. Nadler. Mr. Chairman, parliamentary inquiry?

- Chairman Conyers. The gentleman is recognized. What is 545 your inquiry?
- Mr. Nadler. Why is suggesting that someone is obsessed
- 547 with a subject, subject to be taken down? All he is
- 548 suggesting was that the gentleman is obsessed with abortion.
- 549 Why is that such a-
- 550 Mr. Sensenbrenner. Mr. Chairman, I demand the regular
- 551 order. When a member's words are being taken down,
- 552 everything stops until the chair rules on whether or not the
- 553 words are in order.
- Chairman Conyers. Well, the chair is prepared to assert
- 555 to my good friend from Texas, Mr. Gohmert, Judge Gohmert,
- 556 that this phrase I don't think is offensive in the sense that
- 557 he interpreted it. I do not think that it insults the
- 558 integrity of the gentleman from Texas, and therefore the
- 559 chair declines to move further with his proposal that these
- 560 words be taken down.
- 561 Mr. Watt. Mr. Chairman, that having been said, I would
- 562 now say to the gentleman, if anything I said to him was
- 563 interpreted to be offensive, I withdraw it. It was not
- 564 intended that way. I merely stated a hypothetical. If you
- 565 interpret everything in life to be a statement on abortion,
- 566 you are obsessed with abortion. If that is offensive to you,
- 567 then I am merely stating a fact, but I certainly apologize to
- 568 the gentleman for offending his sensibilities.

- Chairman Conyers. The time of the gentleman has
- 570 expired. We accept his apologies.
- 571 Who seeks recognition now, if anyone?
- 572 Mr. Franks. Mr. Chairman, I move to strike the last 573 word.
- 574 Chairman Conyers. The gentleman is recognized for 5
  575 minutes.
- Mr. Franks. Mr. Chairman, let me, if I can, try to let
- 577 us step down here a little bit and be a little calmer here.
- 578 I think that the suggestion that the gentleman from Texas has
- 579 abortion on the brain or is somehow obsessed with abortion, I
- 580 think first of all that that is not true, but if indeed it
- 581 were, would not the gentleman be justified?
- 582 The entire essence of this country is based on the
- 583 notion that all are created equal, endowed by their creator
- 584 with the first civil right, that being life itself. In this
- 585 Congress, though the debate continues, the fact is that there
- 586 is a tremendous effort on the part of those holding abortion-
- 587 on-demand as a policy of government, to continue to fund it
- 588 in many different ways, to the end result that there are now
- 589 45 million dead children in our history. Every fourth unborn
- 590 child in this country is killed by abortion.
- 591 So if indeed the gentleman is somewhat obsessed by that
- 592 problem, would he not be held to be somewhat heroic in the
- 593 process?

- Mr. Watt. Would the gentleman yield?
- 595 Mr. Franks. Certainly.
- 596 Mr. Watt. That may have been part of the point that I
- 597 was trying to make to him. If he is, he might be heroic or
- 598 obsessed. Either one of those would be a value statement,
- 599 but neither one of them has anything to do with the
- 600 underlying bill. That is the point I am trying to make.
- 601 Mr. Franks. Reclaiming my time.
- 602 Chairman Conyers. The gentleman from Arizona?
- 603 Mr. Franks. Mr. Chairman, indeed this issue goes on for
- 604 a long time, but we have to remember that we have dealt with
- 605 issues like this in the past. We have dealt with issues
- 606 where the Supreme Court summarily took away the rights of a
- 607 certain group of people in our society, that being slaves,
- 608 and the country dealt with it a long time. They even had a
- 609 little unpleasantness called the Civil War over it.
- So there were some people obsessed by the notion that
- 611 their fellow human beings would be desecrated. So the fact
- 612 that the gentleman from Texas is somewhat concerned that tax
- 613 dollars of the American people, based on the premise that
- 614 they would be used to promote the killing of unborn children,
- 615 certainly I think that obsessed or otherwise, I hold him to
- 616 be heroic in his concern.
- 617 With that, I yield back.
- 618 Chairman Conyers. I thank the gentleman from Arizona.

- The chair will now recognize the gentleman from
- 620 Tennessee, Mr. Cohen. I hope he will be the last speaker on
- 621 the subject.
- Mr. Cohen. Thank you, Mr. Chairman.
- 623 Would the sponsor of the amendment yield for a question?
- 624 This is an amendment to a law that has already been passed on
- 625 methamphetamines. How much money has been spent under this
- 626 methamphetamine program for abortions?
- Mr. Jordan. To the questioner, I am not sure. What I
- 628 do know is that in section 3, as my colleague from Texas
- 629 pointed out, any of those receiving grants under this section
- 630 may provide, "family treatment for pregnant and parenting
- 631 women offenders with the appropriate services." And if you
- 632 remember in my remarks explaining the amendment, I said this
- 633 is a precautionary step.
- 634 Mr. Cohen. It is a prophylactic.
- 635 Mr. Jordan. It is a precautionary step. You can call
- 636 it what you want.
- [Laughter.]
- I will all it making sure that tax dollars are used for
- 639 their intended purposes.
- 640 Mr. Cohen. Thank you, Mr. Chairman. Apparently since
- 641 he doesn't know this, there has apparently been no money
- 642 spent on this program, therefore it is kind of a-
- 643 Mr. Weiner. Would the gentleman yield for a question?

- 644 Mr. Cohen. Yes, sir.
- Mr. Weiner. The underlying bill is the Patriot Act in
- 646 this case?
- 647 Mr. Cohen. Yes, sir.
- Mr. Weiner. Wouldn't it be consistent for my colleagues
- 649 who are so concerned about this to ask us to review the
- 650 Patriot Act in toto, to scrub it at every single section to
- 651 make sure that it does not touch on anything that is
- 652 offensive to their sensibilities? Wouldn't that be wise?
- 653 Mr. Cohen. I believe that would be correct.
- 654 Mr. Weiner. Wouldn't we agree, Mr. Cohen, that if my
- 655 colleagues were being consistent in their concerns for this
- 656 matter, they wouldn't just seek to do it on Indian
- 657 reservations. They would be concerned. Frankly, we should
- 658 review the Patriot Act in toto, and the gentleman wasn't
- 659 here, but I think that anyone who is truly concerned about
- 660 abortion should repudiate their support for the Patriot Act.
- 661 Wouldn't you agree?
- Mr. Cohen. Yes, sir. I would think so.
- Mr. Weiner. Thank you very much.
- 664 Chairman Conyers. I thank the gentleman from Arizona
- 665 for his amendment.
- There being no further discussion, the question occurs
- 667 on the amendment.
- 668 All those in favor of the amendment shall signify by

- 669 saying "aye."
- All those opposed shall signify by saying "no."
- In the opinion of the chair, the noes seem to have it.
- 672 The noes have it.
- Mr. Jordan. Mr. Chairman, could I have a roll call?
- 674 Chairman Conyers. A roll call is requested. When your
- 675 name is called, those in favor will signify by saying "aye";
- 676 all opposed, by "no."
- And the clerk will call the roll.
- 678 The Clerk. Mr. Chairman?
- 679 Chairman Conyers. No.
- The Clerk. Mr. Chairman votes no.
- 681 Mr. Berman?
- 682 Mr. Berman. No.
- 683 The Clerk. Mr. Berman votes no.
- 684 Mr. Boucher?
- [No response.]
- 686 Mr. Nadler?
- 687 Mr. Nadler. No.
- 688 The Clerk. Mr. Nadler votes no.
- 689 Mr. Scott?
- 690 Mr. Scott. No.
- 691 The Clerk. Mr. Scott votes no.
- 692 Mr. Watt?
- 693 Mr. Watt. No.

- 694 The Clerk. Mr. Watt votes no.
- 695 Ms. Lofgren?
- 696 Ms. Lofgren. No.
- The Clerk. Ms. Lofgren votes no.
- 698 Ms. Jackson Lee?
- 699 Ms. Jackson Lee. No.
- 700 The Clerk. Ms. Jackson Lee votes no.
- 701 Ms. Waters?
- 702 Ms. Waters. No.
- 703 The Clerk. Ms. Waters votes no.
- 704 Mr. Meehan?
- 705 [No response.]
- 706 Mr. Delahunt?
- 707 Mr. Delahunt. No.
- 708 The Clerk. Mr. Delahunt votes no.
- 709 Mr. Wexler?
- 710 Mr. Wexler. No.
- 711 The Clerk. Mr. Wexler votes no.
- 712 Ms. Sanchez?
- 713 Ms. Sanchez. No.
- 714 The Clerk. Ms. Sanchez votes no.
- 715 Mr. Cohen?
- 716 Mr. Cohen. No.
- 717 The Clerk. Mr. Cohen votes no.
- 718 Mr. Johnson?

- 719 Mr. Johnson. No.
- 720 The Clerk. Mr. Johnson votes no.
- 721 Mr. Gutierrez?
- 722 Mr. Gutierrez. No.
- 723 The Clerk. Mr. Gutierrez votes no.
- 724 Mr. Sherman?
- 725 [No response.]
- 726 Mr. Weiner?
- 727 Mr. Weiner. No.
- 728 The Clerk. Mr. Weiner votes no.
- 729 Mr. Schiff?
- 730 Mr. Schiff. No.
- 731 The Clerk. Mr. Schiff votes no.
- 732 Mr. Davis?
- 733 Mr. Davis. No.
- 734 The Clerk. Mr. Davis votes no.
- 735 Ms. Wasserman Schultz?
- 736 Ms. Wasserman Schultz. No.
- 737 The Clerk. Ms. Wasserman Schultz votes no.
- 738 Mr. Ellison?
- 739 Mr. Ellison. No.
- 740 The Clerk. Mr. Ellison votes no.
- 741 Mr. Smith?
- 742 Mr. Smith. Aye.
- 743 The Clerk. Mr.Smith votes aye.

- 744 Mr. Sensenbrenner?
- 745 Mr. Sensenbrenner. Aye.
- 746 The Clerk. Mr. Sensenbrenner votes aye.
- 747 Mr. Coble?
- 748 Mr. Coble. Aye.
- 749 The Clerk. Mr. Coble votes aye.
- 750 Mr. Gallegly?
- 751 Mr. Gallegly. Aye.
- 752 The Clerk. Mr. Gallegly votes aye.
- 753 Mr. Goodlatte?
- 754 Mr. Goodlatte. Aye.
- 755 The Clerk. Mr. Goodlatte votes aye.
- 756 Mr. Chabot?
- 757 [No response.]
- 758 Mr. Lungren?
- 759 Mr. Lungren. Aye.
- 760 The Clerk. Mr. Lungren votes aye.
- 761 Mr. Cannon?
- 762 Mr. Cannon. Aye.
- 763 The Clerk. Mr. Cannon votes aye.
- 764 Mr. Keller?
- 765 Mr. Keller. Aye.
- 766 The Clerk. Mr. Keller votes aye.
- 767 Mr. Issa?
- 768 [No response.]

- 769 Mr. Pence?
- [No response.]
- 771 Mr. Forbes?
- 772 Mr. Forbes. Aye.
- 773 The Clerk. Mr. Forbes votes aye.
- 774 Mr. King?
- 775 Mr. King. Aye.
- 776 The Clerk. Mr. King votes aye.
- 777 Mr. Feeney?
- 778 Mr. Feeney. Aye.
- 779 The Clerk. Mr. Feeney votes aye.
- 780 Mr. Franks?
- 781 Mr. Franks. Aye.
- 782 The Clerk. Mr. Franks votes aye.
- 783 Mr. Gohmert?
- 784 Mr. Gohmert. Aye.
- 785 The Clerk. Mr. Gohmert votes aye.
- 786 Mr. Jordan?
- 787 Mr. Jordan. Aye.
- 788 The Clerk. Mr. Jordan votes aye.
- 789 Chairman Conyers. Are there members who have not cast
- 790 their vote?
- 791 Mr. Meehan?
- 792 Mr. Meehan. No.
- 793 Chairman Conyers. Mr. Issa?

- 794 Mr. Issa. Aye.
- 795 The Clerk. Mr. Meehan votes no. Mr. Issa votes aye.
- 796 Chairman Conyers. The clerk will report.
- 797 The Clerk. Mr. Chairman, 15 members voted "aye," and 20
- 798 members voted "nay."
- 799 Chairman Conyers. A majority having voted against the
- 800 amendment, it is not agreed to.
- We now are prepared to vote on the pending measure
- 802 before the committee. A reporting quorum is present, so the
- 803 question is on reporting the bill favorably to the House.
- Those in favor will signify by saying "aye."
- 805 Those who are opposed, signify by saying "no."
- In the opinion of the chair, the ayes have it, and the
- 807 bill, H.R. 545, is ordered reported favorably to the House.
- 808 Ladies and gentlemen, we move now to our second and last
- 809 measure, H.R. 137, the Animal Fighting Prohibition
- 810 Enforcement Act, for purposes of markup and ask the clerk to
- 811 read the bill.
- The Clerk. "H.R. 137, a bill to amend Title 18, United
- 813 States Code, to strengthen prohibitions against animal
- 814 fighting and for other purposes."
- 815 [The bill follows:]
- 816 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- Chairman Conyers. Without objection, the bill will be
- 818 considered as read and open for amendment at any point.
- The chair recognizes the Subcommittee on Crime chairman,
- 820 the gentleman from Virginia, Bobby Scott.
- Mr. Scott. Thank you, Mr. Chairman, and thank you for
- 822 your leadership in moving the bill expeditiously through
- 823 committee in a bipartisan manner, with regular order
- 824 consideration.
- This is a bipartisan effort in the Judiciary Committee,
- 826 led by Judiciary Committee member Gallegly as its chief
- 827 sponsor, and Representative Blumenauer of Oregon as the lead
- 828 Democratic sponsor. Both have worked long and hard on this
- 829 issue.
- 830 I would also like to express my appreciation to Ranking
- 831 Member Smith and Ranking Subcommittee Member Forbes for their
- 832 leadership and support in moving this matter forward.
- 833 H.R. 137, the Animal Fighting Prohibition Enforcement
- 834 Act of 2007, addresses the growing problem of staged animal
- 835 fighting in this country. Such fighting represents a
- 836 compelling and unique federal interest because it crosses
- 837 state and international borders, and additionally poses
- 838 public health concerns.
- The bill increases penalties under current federal law
- 840 for transporting animals in interstate commerce for the
- 841 purpose of fighting, and for interstate and foreign commerce

- 842 in knives and gas designed for use in cockfighting.
- 843 Specifically, H.R. 137 makes violations of the law a felony
- 844 punishable by up to 3 years in prison. Currently, these
- 845 offenses are limited to misdemeanor treatment, with the
- 846 possibility of a fine and up to 1 year of imprisonment.
- 847 Most states already make all staged animal fighting
- 848 illegal. Just two states allow cockfighting. One is
- 849 Virginia, but even Virginia effectively prohibits
- 850 cockfighting by prohibiting wagering or admissions fees to
- 851 any cockfighting event. But even recently, a bill passed the
- 852 state senate in Virginia to prohibit staged cockfighting in
- 853 any instance.
- 854 The transport of game birds for the purpose of animal
- 855 fighting and the implements of cockfighting are already
- 856 prohibited by federal law. The current penalties allow only
- 857 misdemeanor treatment and a fine. In 1976, Congress amended
- 858 the federal code, the Animal Welfare Act, to make illegal to
- 859 knowingly sell, buy, transport, deliver or receive a dog or
- 860 other animal in interstate and foreign commerce for the
- 861 purposes of participation in an animal-fighting venture or
- 862 knowingly sponsor or exhibit an animal in a fighting venture
- 863 if the animal in the venture is moved in interstate or
- 864 foreign commerce.
- 865 Amendments to the Animal Welfare Act contained a
- 866 loophole, however, that allowed shipments of birds across

- 867 state lines for fighting purposes if the destination state
  868 allowed cockfighting. While Congress did amend section 26 of
  869 the Animal Welfare Act to close this loophole in 2002, the
  870 penalty section and other provisions of the act have not been
  871 updated since their original enactment in 1976.
- H.R. 137 is designed to address these shortfalls to more effectively cover modern problems associated with animal-standard fighting ventures. The Act establishes criminal penalties under Title 18, authorizing a federal conviction and prison time of up to 3 years for violations of the federal animal-standard fighting law. One of the primary reasons for enacting increased penalties under Title 18 is the reluctance cited by U.S. attorneys to pursue animal-fighting cases under current misdemeanor provisions because they view the penalties as ineffective against an animal-fighting industry which has
- H.R. 137 makes it a felony to transport cockfighting
  timplements in interstate and foreign commerce. These
  timplements take the form of razor-sharp knives known as
  timplements take the form of razor-sharp knives known as
  timplements or "gaffs," instruments shaped in the form of a
  turved ice-pick that are attached to the bird's legs for
  timplements within the game
  timplements within the game
  to munity contend that they inflict cleaner wounds upon the
  timplements, which are quicker and easier to heal.
- 891 Since penalties against animal fighting were codified in

- 892 1976, federal authorities have pursued less than half-dozen 893 animal-fighting cases despite the fact that USDA has received 894 innumerable tips from informants and requests to assist with 895 state and local prosecutions.
- In addition, the fact that all 50 states have banned 897 dog-fighting, and all but two states have banned 898 cockfighting, the animal-fighting industry continues to 899 thrive within the United States. Numerous nationally 900 circulated animal-fighting magazines advertise fighting 901 animals and paid lobbyists continue to advocate for animal 902 fighters' interests.
- The Subcommittee on Crime, Terrorism and Homeland
  Security held a hearing and markup on H.R. 137 and reported
  the bill favorably to the full committee. It is reasonably
  designed to more effectively get at animal cruelty activities
  already banned by the federal government. The bill has close
  to 300 cosponsors, and I urge my colleagues to support the
  bill.
- 910 I yield back.
- 911 Chairman Conyers. I thank the gentleman from Virginia.
- The chair recognizes the ranking member from Texas, Mr. 913 Smith.
- 914 Mr. Smith. Thank you, Mr. Chairman.
- 915 H.R. 137, the Animal Fighting Prohibition Enforcement 916 Act of 2007, creates federal felony penalties for animal

- 917 fighting. My colleague and classmate from California, Mr.
- 918 Gallegly, is the lead sponsor on this bill in the 110th
- 919 Congress. I am pleased to be a cosponsor of this
- 920 legislation, along with 285 other members of the House from
- 921 both sides of the aisle.
- I urge my colleagues to support the bill, and yield the
- 923 balance of my time to Mr. Gallegly, the ranking member of the
- 924 Crime Subcommittee.
- 925 That is inaccurate. Sorry. Randy Forbes might be
- 926 disturbed by that. I yield to my colleague, Mr. Gallegly.
- 927 Mr. Gallegly. Thank you very much, Mr. Smith, for
- 928 yielding.
- 929 Thank you, Mr. Chairman and Mr. Scott, for agreeing to
- 930 move this legislation so quickly.
- 931 As you know, I have been trying to federally criminalize
- 932 the brutal and inhumane practice of animal fighting for the
- 933 past several congresses. Congress needs to finish the job it
- 934 started years ago when it enacted legislation to tighten
- 935 federal law and close some loopholes that were allowing the
- 936 barbaric practices of animal fighting to thrive nationwide,
- 937 in spite of bans in virtually every state.
- 938 We left in place weak penalties that have proven
- 939 ineffective. Misdemeanor penalties simply don't provide a
- 940 meaningful deterrent. We have heard from U.S. attorneys that
- 941 they are reluctant to pursue animal-fighting cases with just

942 a misdemeanor penalty. Those involved in animal-fighting 943 ventures consider misdemeanor penalties a slap on the wrist, 944 or in most cases, merely a cost of doing business.

In recent years, we have seen a marked rise in animal946 fighting busts in communities across the country. Local
947 police and sheriffs are increasingly concerned about animal
948 fighting, not only because of the animal cruelty involved,
949 but also because of the other crimes that often go hand-in950 hand, including illegal gambling, drug trafficking, money
951 laundering, and acts of human violence.

Furthermore, there is an inherent danger for children of 953 animal fighters to be close to these animals. Children are 954 often brought to these gruesome spectacles. Some dog-955 fighters steal pets to use as bait for training their dogs. 956 Some allow trained fighting dogs to roam our neighborhoods 957 and endanger the public.

There is the additional concern that cockfighting
spreads diseases that jeopardize poultry flocks and even
poultic health. We in California experienced this first-hand
when cockfighters spread exotic Newcastle disease, which was
so devastating to many of our poultry producers in 2003 and
concern that outbreak cost U.S. taxpayers nearly \$200
million to eradicate and cost the U.S. poultry industry many
millions more in lost exports.

966 Cockfighting has been identified as the major

- 967 contributor of the spread of avian flu throughout Thailand
  968 and other parts of Asia, where the strain originated. At
  969 least nine people who contracted avian flu and died from it
  970 reportedly contracted it from fighting birds. Fortunately,
  971 bird flu has not jumped the species barrier in this country,
  972 but we ought to be vigilant to minimize the risk.
- We need to help state and local enforcement officials

  974 who have requested the strengthening of federal laws to rid

  975 animal fighting from communities that do not want it. The

  976 legislation makes violations of federal animal-fighting laws

  977 a felony punishable by up to 3 years in prison; makes it a

  978 felony to transport an animal across state and international

  979 borders for the purpose of animal fighting; and prohibits the

  980 interstate and foreign commerce in knives and gaffs designed

  981 for cockfighting.
- This is, Mr. Chairman, a perfect example of a bipartisan bill. The bill I cosponsored in the last Congress, the Animal Fighting Prohibition Act of 2006, had 324 cosponsors, and by the way, passed under unanimous consent in the Senate. For this bill, 300-plus Democrats and Republicans have cosponsored this bill in 3 short weeks. I ask my friends on this committee to support this legislation so we can end this deplorable practice and all the destructive behavior associated with it.
- 991 Again, thank you, Mr. Chairman. Thank you, Mr. Smith,

992 and particular thanks to you, Mr. Scott.

993 I yield back.

994 Chairman Conyers. I thank the gentleman from

995 California.

996 I would recognize the gentleman from Wisconsin, if he

997 chooses.

998 Mr. Sensenbrenner. I have an amendment in the nature of

999 a substitute at the desk.

1000 Chairman Conyers. All right. The clerk will report.

1001 Mr. Scott. Mr. Chairman?

1002 Chairman Conyers. The gentleman from Virginia?

1003 Mr. Scott. I reserve a point of order.

1004 Chairman Conyers. The gentleman reserves a point of

1005 order.

1006 The Clerk. "An amendment in the nature of a substitute

1007 to H.R. 137, offered by Mr. Sensenbrenner of Wisconsin.

1008 Strike all after the enacting clause and insert the

1009 following-"

[The amendment by Mr. Sensenbrenner follows:]

1011 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- Mr. Sensenbrenner. Mr. Chairman, I ask unanimous
  1013 consent that the amendment in the nature of a substitute be
  1014 considered as read.
- 1015 Chairman Conyers. Without objection, so ordered. The 1016 gentleman is recognized in support of his substitute.
- Mr. Sensenbrenner. Mr. Chairman, my amendment in the nature of a substitute would incorporate the Child Interstate Abortion Notification Act, or CIANA, in H.R. 137. CIANA overwhelmingly passed the House in September of last year with 49 Democrats voting—
- 1022 Chairman Conyers. I am having trouble hearing you, Mr. 1023 Sensenbrenner.
- Mr. Sensenbrenner. Okay. The amendment would 1025 accomplish two tasks.
- First, under the amendment if a minor were transported 1027 across state lines for the purpose of getting an abortion in 1028 another state or foreign country in order to evade a state 1029 law requiring parental involvement in the minor's abortion 1030 decision, that action would be a federal crime.
- The amendment would also make it a federal crime for an loss abortion provider to fail to give a minor's parent or legal loss guardian 24 hours notice of the minor's decision to have an abortion before the procedure is performed, even if the minor loss crosses state lines to do so.
- 1036 When the Constitution Subcommittee held a hearing on

1037 CIANA in 2005, we heard the tragic testimony of Ms. Marcia 1038 Carroll, whose 14-year-old daughter was coerced by her 1039 boyfriend's family into traveling from her home state of 1040 Pennsylvania to New Jersey to have an abortion against her 1041 will.

Now, I recognize we are meeting here to consider a bill 1043 to protect chickens, but isn't protecting our nation's young 1044 women like Mr. Carroll's daughter and their unborn equally, 1045 if not more important than our dinner entree or a bird that 1046 would be involved in an illegal cockfight somewhere in the 1047 United States?

The answer to the age-old question of which came first, 1049 the chicken or the egg, I would argue that it doesn't matter 1050 which came first. Both deserve our protection. Without this 1051 amendment, we will give more protection to chickens than we 1052 will be giving to minor children, their parents and their 1053 unborn babies. I would urge support for the amendment.

1054 Chairman Conyers. Does the gentleman from Virginia wish 1055 to pursue his point of order?

1056 Mr. Scott. Yes, Mr. Chairman.

1057 Chairman Conyers. The gentleman is recognized.

Mr. Scott. Mr. Chairman, rule 16, clause 7 of the rules
1059 of the House prohibit this committee from taking up and
1060 considering amendments that are non-germane to the underlying
1061 proposition under debate.

In establishing this test of germaneness, the rules seek 1063 to determine not only that the two competing propositions are 1064 related in subject matter, but they also seek to prevent the 1065 consideration of amendments that vastly expand the scope of 1066 the underlying bill under consideration.

This bill deals with animal fighting. It does not have not anything to do with humans or abortion. I would think that the state of the underlying bill.

1070 Mr. Sensenbrenner. Mr. Chairman?

1071 Chairman Conyers. I recognize the gentleman from
1072 Wisconsin, who I take is opposed to the point of order?
1073 Mr. Sensenbrenner. The gentleman is opposed to the
1074 point of order.

1075 Chairman Convers. You are recognized.

Mr. Sensenbrenner. The amendment in the nature of a 1077 substitute is germane, just as the fundamental purpose of the 1078 underlying bill is, to close a loophole in state laws. The 1079 amendment closes loopholes in state laws for animal fighting 1080 and taking minors across state lines for abortions.

Furthermore, the underlying bill amends the criminal 1082 code. I would remind the chair in his capacity as ranking 1083 member in the last Congress that he offered an amendment to 1084 establish a federal hate-crimes law as an amendment to the 1085 Adam Walsh Children's Safety Act as a motion to recommit, 1086 when the Adam Walsh bill came up on the floor. That motion

1087 to recommit and the amendment on the hate-crimes law, which 1088 was entirely a separate and distinct proposition, was ruled 1089 germane by the acting speaker because the Adam Walsh bill 1090 made several amendments to the criminal code.

What was good enough in the last Congress for amending the Adam Walsh bill with a hate-crimes law ought to be good enough in this committee and this Congress by amending the cockfighting bill with CIANA. They both amend the criminal code. They both close loopholes in state laws, and the fundamental purpose of both the amendment and the underlying bill is the same.

1098 Mr. Weiner. Mr. Chairman?

1099 Chairman Conyers. Who seeks recognition?

1100 Mr. Weiner. Over here, Mr. Chairman, Mr. Weiner.

1101 Chairman Conyers. Mr. Weiner, the gentleman from New 1102 York.

Mr. Weiner. Mr. Chairman, I concur on the point of 1104 order. The point of order goes to germaneness. As the 1105 former chairman knows, germaneness speaks to the subject 1106 matter under consideration, not whether it amends the 1107 criminal law. If you take that to its logical extension, 1108 virtually everything is germane.

It also obviously closes loopholes, but that, too, does not speak to germaneness. It speaks to the objective of the law. The germaneness motion that was made, the point of

- 1112 order that was made, speaks to the subject matter. The offer
  1113 of the amendment is very skillful, but it would be very
  1114 difficult to argue that the subject matter of the base bill
  1115 is abortion and reproductive freedom.
- We should have a discussion about that, and we are going to have many opportunities for that to happen, but in terms the germaneness, Mr. Chairman, it is clear to me that the subject matter being considered is different, and therefore it is not germane.
- 1121 Chairman Conyers. Would the gentleman yield?
- I would recognize the gentleman from North Carolina, who wishes to speak on the point of order.
- Mr. Watt. I was just wishing that the gentleman, Mr.

  Sensenbrenner, were nearly as liberal in his interpretation

  of points of order and germaneness when he was in the chair,

  but also observing that it was my recollection that the Rules

  Committee waived points of order to make motions to recommit

  germane. That would not necessarily have anything to do with

  whether it was germane within the committee anyway. Even on

  the point that he was making, it took a waiver of the rules

  the House to make that motion to recommit germane.
- 1133 Chairman Conyers. Are there any other members that wish
  1134 to speak to the point of order? If not, the chair, with a
  1135 great deal of research on the part of the staff, is ready to
  1136 rule on this point of order.

- 1137 Clause 7, rule 16 or House rules is pretty clear on
- 1138 this. The amendment must be germane. This amendment fails
- 1139 to meet that test, as it would introduce a new subject matter
- 1140 to the bill with a different fundamental purpose. Therefore,
- 1141 the gentleman from Virginia's point of order is sustained.
- 1142 Mr. Sensenbrenner. Mr. Chairman, I appeal the decision
- 1143 of the chair.
- 1144 Chairman Conyers. All right.
- Mr. Weiner. Mr. Chairman, I move to table the appeal.
- 1146 Chairman Conyers. A motion to table has been made. It
- 1147 is not debatable.
- Those who support a motion to table, signify by saying
- 1149 "aye."
- Those who oppose the motion to table, signify by saying
- 1151 "no."
- In the opinion of the chair, the motion to table
- 1153 prevails.
- Mr. Sensenbrenner. Mr. Chairman, I ask for a roll call.
- 1155 Chairman Conyers. All right. The gentleman requests a
- 1156 roll call. When your name is called, if you favor the motion
- 1157 to table, signify by saying "aye." If opposed, signify by
- 1158 saying "no."
- The clerk will call the roll.
- 1160 The Clerk. Mr. Chairman?
- 1161 Chairman Conyers. Aye.

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The Clerk. Mr. Chairman votes aye.
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- 1163 Mr. Berman?
- [No response.]
- 1165 Mr. Boucher?
- [No response.]
- 1167 Mr. Nadler?
- 1168 Mr. Nadler. Aye.
- The Clerk. Mr. Nadler votes aye.
- 1170 Mr. Scott?
- 1171 Mr. Scott. Aye.
- 1172 The Clerk. Mr. Scott votes aye.
- 1173 Mr. Watt?
- 1174 Mr. Watt. Aye.
- 1175 The Clerk. Mr. Watt votes aye.
- 1176 Ms. Lofgren?
- [No response.]
- 1178 Ms. Jackson Lee?
- [No response.]
- 1180 Ms. Waters?
- [No response.]
- Mr. Meehan?
- [No response.]
- 1184 Mr. Delahunt?
- [No response.]
- 1186 Mr. Wexler?

- [No response.]
- 1188 Ms. Sanchez?
- 1189 Ms. Sanchez. Aye.
- 1190 The Clerk. Ms. Sanchez votes aye.
- 1191 Mr. Cohen?
- 1192 Mr. Cohen. Aye.
- The Clerk. Mr. Cohen votes aye.
- 1194 Mr. Johnson?
- [No response.]
- 1196 Mr. Gutierrez?
- 1197 Mr. Gutierrez. Aye.
- The Clerk. Mr. Gutierrez votes aye.
- 1199 Mr. Sherman?
- [No response.]
- 1201 Mr. Weiner?
- 1202 Mr. Weiner. Aye.
- 1203 The Clerk. Mr. Weiner votes aye.
- 1204 Mr. Schiff?
- 1205 Mr. Schiff. Aye.
- 1206 The Clerk. Mr. Schiff votes aye.
- 1207 Mr. Davis?
- 1208 Mr. Davis. Aye.
- 1209 The Clerk. Mr. Davis votes aye.
- 1210 Ms. Wasserman Schultz?
- 1211 Ms. Wasserman Schultz. Aye.

- 1212 The Clerk. Ms. Wasserman Schultz votes aye.
- 1213 Mr. Ellison?
- 1214 Mr. Ellison. Aye.
- 1215 The Clerk. Mr. Ellison votes aye.
- 1216 Mr. Smith?
- 1217 Mr. Smith. No.
- 1218 The Clerk. Mr. Smith votes no.
- 1219 Mr. Sensenbrenner?
- 1220 Mr. Sensenbrenner. No.
- 1221 The Clerk. Mr. Sensenbrenner votes no.
- 1222 Mr. Coble?
- 1223 Mr. Coble. No.
- The Clerk. Mr. Coble votes no.
- 1225 Mr. Gallegly?
- 1226 Mr. Gallegly. No.
- The Clerk. Mr. Gallegly votes no.
- 1228 Mr. Goodlatte?
- 1229 Mr. Goodlatte. No.
- 1230 The Clerk. Mr. Goodlatte votes no.
- 1231 Mr. Chabot?
- 1232 Mr. Chabot. No.
- 1233 The Clerk. Mr. Chabot votes no.
- 1234 Mr. Lungren?
- 1235 Mr. Lungren. No.
- 1236 The Clerk. Mr. Lungren votes no.

- 1237 Mr. Cannon?
- 1238 Mr. Cannon. No.
- 1239 The Clerk. Mr. Cannon votes no.
- 1240 Mr. Keller?
- 1241 Mr. Keller. No.
- 1242 The Clerk. Mr. Keller votes no.
- 1243 Mr. Issa?
- 1244 Mr. Issa. No.
- 1245 The Clerk. Mr. Issa votes no.
- 1246 Mr. Pence?
- [No response.]
- 1248 Mr. Forbes?
- 1249 Mr. Forbes. No.
- 1250 The Clerk. Mr. Forbes votes no.
- 1251 Mr. King?
- 1252 Mr. King. No.
- The Clerk. Mr. King votes no.
- 1254 Mr. Feeney?
- 1255 Mr. Feeney. No.
- 1256 The Clerk. Mr. Feeney votes no.
- 1257 Mr. Franks?
- [No response.]
- 1259 Mr. Gohmert?
- [No response.]
- 1261 Mr. Jordan?

1262 Mr. Jordan. No.

1263 The Clerk. Mr. Jordan votes no.

1264 Chairman Conyers. Are there other members that have not

1265 voted? The gentlelady from California, Ms. Lofgren?

1266 Ms. Lofgren. Aye.

1267 The Clerk. Ms. Lofgren votes aye.

1268 Chairman Conyers. The gentlelady from California, Ms.

1269 Waters?

1270 Ms. Waters. Aye.

1271 The Clerk. Ms. Waters votes aye.

1272 Chairman Conyers. The gentleman from California, Mr.

1273 Berman?

1274 Mr. Berman. Aye.

1275 The Clerk. Mr. Berman votes aye.

1276 Chairman Conyers. The gentleman from Massachusetts, Mr.

1277 Meehan?

1278 Mr. Meehan. Aye.

1279 The Clerk. Mr. Meehan votes aye.

1280 Chairman Conyers. The gentlelady from Texas, Ms. Sheila

1281 Jackson Lee?

1282 Ms. Jackson Lee. Aye.

1283 The Clerk. Ms. Jackson Lee votes aye.

1284 Chairman Conyers. The gentleman from Massachusetts, Mr.

1285 Delahunt?

1286 Mr. Delahunt. Aye.

- 1287 The Clerk. Mr. Delahunt votes aye.
- 1288 Chairman Conyers. Are there other members that wish to
- 1289 have their vote recorded?
- 1290 If not, the clerk will report.
- The Clerk. Mr. Chairman, 18 members voted "aye," and 14
- 1292 members voted "nay."
- 1293 Chairman Conyers. So the substitute motion is tabled.
- 1294 Are there any other amendments?
- 1295 Mr. King. Mr. Chairman?
- 1296 Chairman Conyers. The gentleman from Iowa, Mr. King?
- 1297 Mr. King. I move to strike the last word.
- 1298 Chairman Conyers. The gentleman is recognized.
- 1299 Mr. King. Thank you, Mr. Chairman.
- 1300 I rise in opposition to this bill. It is a bad piece of
- 1301 legislation. The issues involving animal welfare belong
- 1302 before the Committee on Agriculture, not the Committee on the
- 1303 Judiciary. Yet this legislation has been carefully crafted
- 1304 to take jurisdiction of animal welfare concerns away from the
- 1305 Agriculture Committee, which has jurisdiction over Title 7,
- 1306 and put it in Title 18, which is under the jurisdiction of
- 1307 the Judiciary Committee.
- Normally, I would not argue that we should yield
- 1309 jurisdiction in this committee. It exists before Ag. Ag is
- 1310 where the expertise is. That is where all the rest of the
- 1311 animal welfare language is. I expect PETA and their

- 1312 associated organizations to continue their efforts to
  1313 transfer jurisdiction from the animal welfare experts, the Ag
  1314 Committee, to the Judiciary Committee.
- Right now, 48 of the 50 states have laws that address
  1316 the issue of chicken fighting and all 50 states outlaw dog
  1317 fighting. I believe these state laws are adequate, making
  1318 this legislation unnecessary. I believe that it diminishes
  1319 human life if we make it a felony to transport animals for
  1320 fighting, but it is not a felony to take a girl across a
  1321 state line for abortion, as Mr. Sensenbrenner has pointed out
  1322 with his amendment.
- It is a strong conviction of mine that we need to fight 1324 for the sanctity of life. While I believe that it is 1325 important that we are humane in how we treat animals, I do 1326 not believe that we should put their welfare ahead of unborn 1327 humans. I oppose making animal fighting a 3-year felony 1328 because it degrades the value of human life by proportion. 1329 We have a higher standard for protection for animals under 1330 this bill than we have for human beings.
- In short, Mr. Chairman, I would put it this way, that if 1332 a sexual predator can pick up a teenage girl, perhaps a 13-1333 year-old girl, whom he has impregnated by statutory rape, 1334 from the playground perhaps, and haul her across the state 1335 line for the purposes of inducing her to get an abortion, to 1336 eradicate the evidence of his sex crime, and pick her back up

- 1337 and bring her back to the playground and put her on the
  1338 swing-set, and he has not committed a crime? But if someone
  1339 picks up a chicken and hauls it across the state line and
  1340 someone finds out that that chicken was there and there was
  1341 going to be a physical altercation between those two
  1342 chickens, and someone might bet on the outcome, that becomes
  1343 a 3-year felony in this country.
- I will not sit here and lend my vote to a piece of 1345 policy that elevates chickens above the life of humanity, not 1346 teenage girls, not unborn babies. I think it is cockeyed to 1347 think that we should set this kind of priority.
- 1348 Mr. Chairman, I do have an amendment a little later, but 1349 I would yield back the balance of my time on that statement.
- 1350 Chairman Conyers. Well, I think we ought to recognize
  1351 the gentleman's amendment, because we don't have any further
  1352 amendments.
- 1353 The gentleman is recognized.
- 1354 Mr. King. Thank you, Mr. Chairman. I have an amendment 1355 at the desk.
- 1356 Mr. Scott. Mr. Chairman?
- 1357 Chairman Conyers. Yes, the gentleman from Virginia?
- 1358 Mr. Scott. I reserve a point of order.
- 1359 Chairman Conyers. A point of order is reserved by Mr. 1360 Scott.
- The clerk will read.

The Clerk. "Amendment to H.R. 137 offered by Mr. King 1363 of Iowa. Page 4, beginning in line 13, strike 'or' and all 1364 that follows through 'hunting' on line 14."

- 1367 Chairman Conyers. Mr. King, you are recognized for 5 1368 minutes.
- 1369 Mr. King. Thank you, Mr. Chairman.
- I bring this amendment with a slightly different tone
  1371 than my remarks on the overall bill. I would say that my
  1372 amendment simply states that an animal-fighting venture shall
  1373 not include hunting. My amendment leaves no question that
  1374 hunting animals will not be outlawed by this bill. I offer
  1375 my amendment because I am concerned about how this bill might
  1376 affect the sport of hunting.
- While certain kinds of hunting are exempted from the
  definition of an animal-fighting venture on page four,
  certain kinds of hunting are not exempted. This bill
  specifically exempts water fowl, bird, raccoon or fox
  hunting, but it does not exempt all other kinds of legal
  sport hunting like using dogs to hunt cougars or bobcats or
  feral swine, rabbits or coyotes.
- This bill should exempt the use of dogs in any type of law-abiding. We cannot make 3-year felons out of law-abiding law-abiding them. The use of falcons is exempted in the fill, so the law-abiding bill could be interpreted as outlawing them, but the other exceptions are still specific.
- 1389 Chairman Conyers. Would the gentleman yield for a 1390 moment?
- 1391 Mr. King. I would yield.

- 1392 Chairman Conyers. I would like you to know that the
- 1393 chair is prepared to accept your amendment. I think it is an
- 1394 excellent one. It clarifies and ends duplication. If the
- 1395 gentleman would yield back the balance of his time?
- 1396 Mr. King. Mr. Chairman, I would compliment your
- 1397 judgment and yield back the balance of my time.
- 1398 Chairman Conyers. Does the gentleman withdraw his point
- 1399 of order?
- 1400 Mr. Smith. I withdraw, Mr. Chairman.
- 1401 Chairman Conyers. Is there any further discussion on
- 1402 the gentleman's amendment from Iowa?
- 1403 Mr. Watt. Mr. Chairman, could I just ask the gentleman,
- 1404 does this mean he is planning to vote for this bill now,
- 1405 since he couldn't sit here a minute ago and tolerate being in
- 1406 the room while we were discussing it without joining to
- 1407 another bill. Is the gentleman now planning to vote for it?
- 1408 Mr. King. I would respond that I will vote "no" on the
- 1409 bill, but with a less contentious attitude.
- 1410 Mr. Weiner. Will Mr. Watt yield for a moment?
- 1411 Mr. Watt. Yes, sir. I would be happy to yield.
- 1412 Mr. Weiner. Mr. Watt, I have to tell you, as a city
- 1413 guy, I am outraged to learn that chicken hunting is a big
- 1414 problem in this country.
- 1415 [Laughter.]
- 1416 I have long been concerned about the cultural gulf

1417 between my urban constituents and those who are hunters, but 1418 to learn that chickens are hunted is shocking to me. I hope 1419 that we take this up in future legislation.

- [Laughter.]
- 1421 Mr. Watt. I yield back, Mr. Chairman.
- 1422 Chairman Conyers. If there is no further discussion on
- 1423 H.R. 137, the question occurs on the passage of this measure.
- 1424 All those in favor, signify by saying "aye."
- 1425 All those opposed, signify by saying "no."
- In the opinion of the chair, the ayes have it. The ayes have it, and the measure is passed.
- 1428 We are now pleased to move to the last bill for the
- 1429 morning. Without objection, pursuant to notice, I call up
- 1430 H.R. 740, Preventing Harassment Through Outbound Number
- 1431 Enforcement—that spells "PHONE," P-H-O-N-E—for the purposes 1432 of markup.
- 1433 The clerk is asked to read the bill.
- The Clerk. "H.R. 740, a bill to amend Title 18, United 1435 States Code, to prevent caller ID spoofing and for other 1436 purposes."
- [The bill follows:]
- 1438 \*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- 1439 Chairman Conyers. Without objection, the bill will be
- 1440 considered open for amendment at any point and as been read.
- 1441 I recognize now Bobby Scott, chairman of the Crime
- 1442 Subcommittee, for a statement describing the bill.
- 1443 Mr. Scott. Thank you, Mr. Chairman.
- 1444 The Subcommittee on Crime, Terrorism and Homeland
- 1445 reports favorably the bill, H.R. 740, and moves its favorable
- 1446 recommendation to the full House. I thank you, Mr. Chairman,
- 1447 for holding the markup on the bill, and for your leadership
- 1448 in moving the bill expeditiously through the committee
- 1449 process on a bipartisan basis.
- I also commend the leadership and assistance of the full
- 1451 ranking committee member, Mr. Smith, and the ranking
- 1452 subcommittee member, Mr. Forbes, and their staffs, in
- 1453 developing and moving the bill forward through the committee
- 1454 process.
- 1455 H.R. 740 is aimed at the practice called "spoofing,"
- 1456 which occurs when a caller uses a fake caller ID to hide the
- 1457 caller's true identity in order to commit fraud or some other
- 1458 abusive act. Spoofing also occurs when a caller knowingly
- 1459 uses the caller ID of another person or business without
- 1460 permission.
- 1461 One of the witnesses at the hearing on the predecessor
- 1462 bill in the last Congress was Phil Kiko, the Judiciary
- 1463 Committee's chief counsel at the time, who had been a victim

1464 of such caller ID spoofing. While he had not suffered any 1465 theft of money or tangible property at the time, and was not 1466 directly harassed by the person who uses caller ID, Phil and 1467 his family members were understandably irritated by numerous 1468 calls from people who were calling him back as a result of 1469 his caller ID being left on their caller ID systems.

This kind of spoofing is also used to commit identity

1471 theft. Call recipients sometimes divulge personal and

1472 private information to the spoofer under the mistaken belief

1473 that the call is legitimate based on the caller ID

1474 information. For example, the AARP has reported cases in

1475 which people receive phone calls that made false claims that

1476 they had missed jury duty. These individuals were told that

1477 to avoid prosecution, they needed to provide their Social

1478 Security number and other personal information. The phone

1479 number that appeared on their caller ID was that from the

1480 local courthouse, so people assumed that the caller was

1481 telling the truth.

H.R. 740 was intended to help protect consumers from
harassment, identity theft, and other privacy intrusions.

Heavently, technology needed to spoof has become readily

available, either through the purchase of Internet telephone

equipment or through Web sites specifically set up to do

this.

The bill allows spoofing for law enforcement purposes.

1489 Subparagraph (c) of section 2 in the bill provides a defense 1490 to prosecutions for lawfully authorized activities of law 1491 enforcement.

Finally, section 3 of the bill has a provision which

1493 adds caller spoofing to the list of unlawful activities

1494 associated with money laundering. Existing law provides that

1495 comparable crimes, such as violation of the Computer Fraud

1496 and Abuse Act constitute specified unlawful activities for

1497 the purpose of money laundering statutes.

Not all use of fake caller ID information is considered 1499 spoofing. Actually, when you receive a call from the U.S. 1500 House of Representatives on an outside line, the number that 1501 appears on the outside line is a fake caller ID number. This 1502 kind of non-malicious fake ID use is used by some businesses 1503 as well, and is not prohibited by the bill, while the bill we 1504 considered in last Congress made even this non-abusive fake 1505 caller ID use illegal. That bill also failed to make the 1506 distinction in penalties for spoofing that did not involve 1507 fraud or gain. Further, the comments of the Department of 1508 Justice were not available when last year's bill was being 1509 developed. That is why I opposed the bill last year, though 1510 I supported the concept of the bill.

We have since considered the Department of Justice's input and have constructed a bill that makes fraudulent commercial use of caller ID a felony with fines and

- 1514 imprisonment up to 5 years. It makes abusive use of another 1515 person's caller ID, without fraud or commercial gains, a 1516 misdemeanor, and exempts the use of non-abusive fake ID 1517 information.
- The subcommittee held a hearing on the bill yesterday,
  1519 and the Department of Justice provided further testimony and
  1520 recommendations which we have not had a chance to consider.
  1521 Ranking Member Forbes and I have agreed to work to see which,
  1522 if any, of those recommendations ought to be considered in
  1523 the bill as a manager's amendment as the bill moves to the
  1524 floor.
- The subcommittee held a markup on the bill and reported it favorably to the full committee. Ranking Member Forbes and I will review the further recommendations of the Department of Justice as it goes forward. As I indicated, this is important and helpful legislation for preventing identity theft and other abusive uses of phone technologies.
- 1531 Accordingly, Mr. Chairman, I urge my colleagues to 1532 support the bill, and yield back the balance of my time.
- 1533 Chairman Conyers. Thank you, Chairman Scott.
- 1534 Ranking Member Lamar Smith?
- 1535 Mr. Smith. Thank you, Mr. Chairman.
- H.R. 740, the Preventing Harassment Through Outbound
  1537 Member Enforcement Act, or PHONE Act, addresses spoofing.
  1538 Spoofing is a new and increasingly used method of obtaining a

- 1539 victim's personal and financial information in order to
  1540 commit identity theft or other similar fraud. This
  1541 legislation is a proactive measure to prevent spoofing before
  1542 it escalates further.
- Similar legislation passed the House with bipartisan support at the end of the 109th Congress. I urge my colleagues to support this bill, and I yield the balance of my time to Mr. Forbes, the real ranking member of the Crime Subcommittee.
- 1548 Mr. Forbes. Thank you, Ranking Member Smith.
- As an original cosponsor of this bill, I join my
  1550 colleague from Virginia, Crime Subcommittee Chairman Scott,
  1551 in supporting adoption of this bill, and also in thanking the
  1552 staff members that worked so long on this bill.
- The PHONE Act of 2007 imposes criminal penalties for a 1554 new form of fraud known as caller ID "spoofing," in which 1555 those called disclose personal information to the caller, who 1556 in turn uses this information to commit identity theft or 1557 similar types of fraud. Some people disguise themselves as 1558 banks or courts of law in order to obtain personal 1559 information from their victims. Even members of Congress are 1560 not immune. Congressman Tim Murphy sponsored this bill in 1561 the 109th Congress, and explained to the Crime Subcommittee 1562 yesterday that the caller ID of his congressional office was 1563 used to disguise calls to his constituents.

Spoofing is becoming so popular that one can purchase

1565 the technology on the Internet, which now even allows the

1566 spoofer to select either a male or female voice when placing

1567 the phone calls. This is important legislation. It is

1568 supported by the Department of Justice, and I urge my

1569 colleagues to support the bill.

1570 I yield back.

1571 Chairman Conyers. I thank the ranking member of the 1572 subcommittee.

1573 Are there any amendments?

1574 Mr. Goodlatte. Mr. Chairman?

1575 Chairman Conyers. Yes, the gentleman from Virginia?

1576 Mr. Goodlatte. I move to strike the last word.

1577 Chairman Conyers. The gentleman is recognized.

1578 Mr. Goodlatte. Thank you, Mr. Chairman. I will be very 1579 brief.

I want to thank you, Mr. Chairman, as well as Chairman
1581 Scott and Mr. Forbes and Mr. Smith for their support and
1582 leadership on this issue. This issue is an important one.
1583 It is very much related to legislation that this committee
1584 passed out last year that passed the House by near-unanimous
1585 support, dealing with a related problem that takes place not
1586 on telephones, but on the Internet, dealing with phishing and
1587 pharming, various individuals posing with Web sites that look
1588 the real Web site for banks and other financial institutions

- 1589 and other organizations.
- 1590 I strongly support this legislation, and I hope the
- 1591 chairman will make it a priority when that legislation is
- 1592 reintroduced soon, to move the spyware and phishing
- 1593 legislation that we passed through the last Congress as well.
- 1594 I thank the chairman and yield back.
- 1595 Chairman Conyers. I thank the gentleman.
- 1596 Are there any amendments?
- 1597 If not, let us consider reporting H.R. 740. All those
- 1598 in favor of reporting the measure, signify by saying "aye"
- 1599 please.
- 1600 All those opposed, signify by voting "no."
- The ayes have it, and so we will report this measure the
- 1602 House for further consideration.
- 1603 Without objection, the staff is authorized to make
- 1604 technical and conforming changes to all matters approved by
- 1605 the committee today.
- 1606 All members will have 2 days to submit any additional
- 1607 dissenting, supplemental or minority views.
- Pursuant to committee rule 2(j), the chair is authorized
- 1609 to offer such motions as may be necessary in the House to go
- 1610 to conference with the Senate on any bill the committee has
- 1611 ordered favorably reported today.
- There being no further business before the committee
- 1613 today, without objection, the committee stands adjourned.

I thank the gentlemen for their cooperation.

[Whereupon, at 11:42 a.m., the committee was adjourned.]