

Board of County Commissioners Nye County Tonopah, Nevada

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RRR000656

January 10, 2008

Dr. Jane Summerson
EIS Document Manager
Office of Civilian Radioactive Waste Management
U.S. Department of Energy
1551 Hillshire Drive, M/S 011
Las Vegas, NV 89134

Re: Nye County's Comments on

- (a) Draft Supplemental Environmental Impact Statement for a Geologic Repository for the Disposal of Spent Nuclear Fuel and High-Level Radioactive Waste at Yucca Mountain, Nye County, Nevada Nevada Rail Transportation Corridor DOE/EIS-0250F-S2D
- (b) Draft Environmental Impact Statement for the Construction and Operation of a Railroad in Nevada to a Geologic Repository at Yucca Mountain, Nye County, Nevada DOE/EIS-0369D

Dear Dr. Summerson:

As the situs jurisdiction for the Yucca Mountain Project (YMP), Nye County has a tremendous stake in the outcomes of the federal geologic repository development process. Nye County needs to be certain that construction and operation of the repository and associated transportation systems provide for the safety of Nevada citizens and do not cause undue environmental, socioeconomic or other impacts. We will continue to pursue all available opportunities to participate in the EIS process to ensure that impacts are identified and mitigated. We anticipate working closely with the Department of Energy (DOE) to ensure that the objectives and protections defined in Nye County's Community Protection Plan (attached) are integrated into the construction and operation of the repository and its attendant transportation systems.

We appreciate the opportunity to submit comments on the subject environmental documents. Comment Sheets with references to specific sections, paragraphs and pages are attached. The following comments summarize our concerns with the ways the two environmental documents address the overall issue of rail transportation in Nevada and the nation.

Rail Transportation

- 1. Nye County appreciates that the preferred alternative now includes, by definition, shared use of Nevada Rail by commercial freight operations.
- 2. The total transportation system to support the repository program should be optimized from logistical and economic, rather than political perspectives.

 Transportation options that are operationally superior, or that offer mitigating economic benefit to the affected population, should not be rejected for politically expedient reasons.
- 3. Given that the preferred alternative includes shared use by commercial freight, there should be greater consideration of the integration between national rail transportation and operations via Nevada Rail. Selection of a rail corridor, in particular the Caliente Corridor, that dead ends at Yucca Mountain, is less than optimum on several levels:
 - A through-going rail system (e.g. Caliente to Yucca to Jean or Mina to Yucca to Jean) would maximize national transportation options and the flexibility of the Class 1 railroads on the major northern and southern, east to west rail routes.
 - Nye County's Rail Transportation Economic Impact Evaluation and Planning Study for the Caliente and Mina Corridors, November 2007 (Attached) conservatively estimates the annual economic development value of the Mina Corridor, even as a dead-end spur, to be \$401 million as compared to \$21 million for the Caliente Corridor.
 - In constructive response to political opposition, a through-going route would eliminate the necessity for rail shipments through the Las Vegas Valley where government leaders are concerned about the effects of nuclear waste shipments on the tourism industry. A through-going route would also obviate the need for rail shipments through central California to connect with either corridor from the north (Mina or Caliente). In other words, having both northern and southern approaches to the repository would add flexibility to the national shipping program by enabling north-south and east-west rail corridors to accommodate seasonal (weather), construction, and load/density considerations.
 - A through-going rail system would also enable more effective and efficient
 movement of waste shipments than would a single dead end spur line, reduce
 the number of rail shipments that would arrive at Yucca Mountain from any
 one direction, facilitate shipment of construction materials for the repository,
 and enhance the utility and economic benefit of the line for commercial
 shippers.

- In the larger sense, a through-going railroad (via Mina and Jean) would add another rail link between the Port of Oakland / San Francisco Bay Area and both the Las Vegas and the Los Angeles metropolitan areas and thereby provide a major enhancement to the flow of commerce in Central Nevada and the along the western seaboard. It is incumbent on the federal government to put the investment of billions of dollars of public funds for rail transportation to greater and more beneficial purpose than the movement of radioactive waste. A through-going shared-use rail line would maximize benefits to local communities, the state, and the region.
- The cost of construction estimated by DOE is \$1.7 billion for the Mina route versus \$2.2 billion for the Caliente route. For the cost of the preferred Caliente route, the Mina route could be made much more functional and beneficial for both nuclear waste shipment and shared commercial freight. Making Mina a through-going route would provide superior advantages at a reasonable cost when compared to those of a single spur terminating at the repository.
- 4. The EIS is predicated on only one implementation and ownership alternative, assuming that DOE is the sole entity engaged in specifying and procuring the line, facilities, equipment and services. Given that shared use is part of the definition of the preferred alternative, alternative implementation and ownership models may afford greater advantage to state and local entities, may be more economical and efficient of public expenditure for construction and operation, and may engender greater public support for the facility. Other implementation and ownership models should be considered among the alternatives and/or addressed in the socioeconomic effects section of the EIS, to more thoroughly quantify the potential benefits and economies of the facility.
- 5. The discussion of abandonment at some point in the future indirectly and insufficiently addresses the potential value of the Nevada Rail facility to the communities and businesses served by the selected route. At the time that nuclear waste shipment operations cease, the commercial value of the railroad should be assessed and its ownership and operations optioned to the state, local authorities, or private rail operator(s).
 - 6. We do not believe that that Congress is likely to fund construction of Nevada Rail until it has greater assurance that DOE will receive a license to construct. If that proves to be true, there is time to consider and select a transportation system, especially a Nevada Rail system that is optimized from logistical and economical perspectives. Considering the unknown costs and impacts of the Caliente Route, the DOE needs to further examine the entire Mina Route, including further mitigation with the Walker River Paiute Tribe, greater consideration of alternative routes around the Walker River Paiute Reservation, and adding the Jean corridor to complete a through-going route. To this end, Nye County suggests that DOE

keep its options open and use the next three years to put together an integrated transportation system that satisfies the concerns outlined above.

Radiological Safety Analysis Significantly Overestimates Consequences

Even though the calculated risks to workers and the public are extremely low in most cases, the methods the EIS employs to calculate the risk inherently overestimate the radiological consequences. The overestimates are typically caused by severely conservative input assumptions. For instance:

- The EIS assumes radiation emitted from transportation casks is at the regulatory limit instead of using historical measures of average radiation. Even with this assumption, the EIS presents numerical dose estimates that are so low that they could not be measured compared to everyday background radiation. Such very low estimates should be stated as being "negligible" or "near zero" instead of such a tiny number.
- The EIS assumes one worker receives the maximum allowed radiation dose of 500 milirem per year for 50 years causing a total exposure of 25 rem. This is totally unrealistic.
- For severe transportation accidents the EIS assumes that none of the nearby population leaves the area promptly and that everyone is exposed to contamination deposited on the ground for an entire year with no interdiction or cleanup. Such a circumstance for any significant contamination is not possible. Other assumptions such as near worst case weather add to significant overestimate of consequences.
- The EIS presents a compelling argument that security measures will be in place
 that would likely prevent any successful sabotage event. It then goes on to
 produce consequence estimates for an assumed optimally successful sabotage
 event with nobody promptly leaving the scene of the event.

In addition to the overestimates of consequences, the EIS inappropriately presents results of severe accidents and sabotage as a statistical projection of increases in lifetime cancer fatalities. In the event of a severe accident or successful sabotage, a more meaningful projection would be of immediate health effects. The EIS should very clearly report that for incident free transportation, almost all credible accident scenarios, and reasonably likely sabotage scenarios attempt that the most likely result is no immediate health effects — with only a small statistical increase in possible lifetime health effects.

Nye County supports the position documented by the Health Physics Society recommending, "... against quantitative estimation of health risks below an individual dose of 5 rem in one year or a lifetime dose of 10 rem in addition to background radiation. Risk estimation in this dose range should be strictly qualitative accentuating a

range of hypothetical health outcomes with an emphasis on the likely possibility of zero adverse health effects."

Overestimates of risk and the reporting of negligible risk as meaningful, serve to misinform the citizens near the repository and transportation routes. While the writers of the EIS may see the need to bound or envelope its environmental impact analysis to ensure that the analysis does not have to be frequently redone, realistic estimates would be more informative to those who receive the impacts.

No Reasonable No-Action Alternative is Addressed

The EIS states that there would be no impacts to existing conditions if no rail alignment in either the Mina or Caliente corridor was selected. This would only be true if DOE developed no transportation to the Yucca Mountain Repository which is obviously not the intent. The EIS should recognize a true no-action alternative is what would or could happen if the Proposed Action is not implemented – not a declaration that there would be no impacts. Likely, DOE would select an alternate rail corridor or trucking option that it has already analyzed in the repository FEIS and SEIS. Impacts associated with such alternatives would be very similar to those associated with development of either the Mina or Caliente corridors and could be developed in further detail should the current transportation proposed action not be implemented.

Nye County and DOE Need to Agree to Implement an Adaptive Management Program

The Council on Environmental Quality (CEQ) addressed the potential for using adaptive management in the NEPA process in "The National Environmental Policy Act: A Study of its Effectiveness After Twenty-five Years" (CEQ 1997c). The study concluded that a "major difficulty with the traditional environmental impact analysis process is that it is a one-time event". Unfortunately, the process does not account for unanticipated changes in environmental or social conditions, inaccurate predictions, or subsequent information that might affect the original mitigation measures. The adaptive management model, by adding "monitor and adapt," was seen as a significant improvement.

Although extensive studies, analyses, and modeling were conducted for Nevada rail transportation, a level of uncertainty remains regarding potential environmental and social impacts. Therefore, adopting an adaptive management approach, which would include the implementation of an adaptive management plan (a Nye County/DOE partnership agreement), would provide DOE with a clear process for monitoring various parameters and adapting management decisions and mitigation measures as needed.

Partnership Agreement

As the situs county of the repository and the bearer of most of the burden associated with repository development Nye County should be given special consideration to mitigate the profound localized impacts to the county. The EIS should recognize existing DOE/Nye County cooperative activities and should commit to preferential employment,

procurement, and placement of ancillary facilities by means of a dedicated partnership agreement.

Integration of Planning Efforts

The Yucca Mountain repository program is central to the nation's overall energy policy, including the disposition of Greater Than Class C waste, the Global Nuclear Energy Partnership, on site and interim storage, advanced fuel recycling as well as spent nuclear fuel and defense high level waste. The cumulative impacts of these programs as well as other federal activities within the county need to be recognized. The Nye County perspective is documented in the Draft Repository SEIS, Section 8.6.2 (attached) and is included here by reference.

Sincerely,

11

Joni Eastley, Chairman

Nye County Board of County Commissioners

Attachments: Nye County Community Protection Plan

Comment Sheets

Rail Transportation Economic Impact Evaluation and Planning Study for

the Caliente and Mina Corridors

Draft SEIS, Section 8.6.2

cc: Nevada Congressional Delegation

Nevada Legislative Committee on Nuclear Waste

Nevada Agency on Nuclear Projects

Nye County Board of County Commissioners

Affected Units of Local Government Darrell Lacy, Director, NWRPO

NWRPO	COMMENT SHEET	1. QA: N/A
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	3. Document Title:						
	Draft Suppl	lemental Environme	ntal Impact Statement DOE/EIS-0250F-S2D	atemen	nt DOE/EIS-0369D		
	4. Docume	nt No. /Rev:				5. Date:	
	DOE/EIS-0	250F-S2D and DOE	E/EIS-0369D			October 2007	
	6. Reviewe	er Name:		7. Organization:			
	Nye County	y NWRPO		Nye County Nuclear Waste Reposit	огу Рг	roject Office	
	8. Number	9. Sec/Para/Pg	10. COMMEN	Т	11.	SUGGESTED RESOLUTION	
12	1	Table S-1. Potentially affected resources - Mina rail corridor. Page S-18	Operations phase only Incident-free radiological impacts (latent car Public (0.00082) Workers (0.33)	ncer fatalities)		se numbers are too small to be significant. The dose for the public is and and should be changed or characterized as close to zero.	
13	2 Table S-1. Potentially affected resources – Mina rail corridor. Page S-18 Operations phase only Radiological transportation accident fatalities Radiological accident risk (latent cancer fatalities), 0.0000074			low,	at about workers, public or emergency responders? Value appears very accident not very severe. The values should be characterized or restated lose to zero.		
14	Table S-2. Occupational and public health and safety Updated Transportation hazards (construction only) Traffic fatalities Yucca Mountain FEIS: 1.1		s: 4	char	y did these values more than triple? The reason is not obvious from other nges in the table. The differences are due to changes in assumptions (e.g., aber of shipments) combined with a change in the dose coefficient. DOE ald explain any significant changes in results from the FEIS.		
15	4	Table S-2. Updated environmental information for the Carlin rail corridor. Page S-22	Occupational and public health and safety Radiological transportation accident fatalitic Radiological accident risk (latent cancer fa Yucca Mountain Updated analysis: 0.000001		absu	y did this increase two orders of magnitude? These figures are truly ard, real answer is likely "zero." And should be restated or characterized as se to zero.	

COMMENT SHEET

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2. Page 2 of 24

3. Docume	3. Document Title:						
Draft Supp	lemental Environme	ental Impact Statement DOE/EIS-0250F-S2D	and Draft Environmental Impact Sta	temen	t DOE/EIS-0369D		
4. Docume	ent No. /Rev:				5. Date:		
DOE/EIS-0	250F-S2D and DOE	E/EIS-0369D			October 2007		
6. Reviewe	er Name:		7. Organization:				
Nye Count	y NWRPO		Nye County Nuclear Waste Reposite	ory Pro	oject Office		
8. Number	9. Sec/Para/Pg	10. COMMEN	т	11.	SUGGESTED RESOLUTION		
5	Table S-2. Updated environmental information for the Carlin rail corridor. Page S-22	Occupational and public health and safety Nonradiological transportation accident fatalities Spent nuclear fuel and high-level radioactive waste transportation Yucca Mountain FEIS: 0.54 Updated analysis: 0.31 Construction and operations workforce Yucca Mountain FEIS: 0.7 Updated analysis: 3.3		Again, why did this go down and others (in particular previous one) go up? Note, radiological incidents are insignificant except small number for worker exposure. DOE should explain any significant changes in results from the FEIS.			
6	Table S-3. Updated environmental information for the Jean rail corridor. Page S-24	Occupational and public health and safety Radiological transportation accident fatalities Radiological accident risk (latent cancer fatalities) Yucca Mountain FEIS: 0.00000015 Updated analysis: 0.0000018		Thes chara	re figures are truly absurd, real answer is likely "zero." And should be acterized as such.		
7	S.2.6/p S-19 to S-29	Discusses new environmental information reg Modified corridors.	garding the Carlin, Jean, and Valley	mean corri that i was decla is no less i	comparison to the FEIS information is difficult to understand and ningless. DOE should provide a side-by-side comparison of these 3 dors to the Mina and Caliente corridors. In addition, other information is relevant to rail corridor selection, such as cost, should be included as done in the FEIS. Such a comparison would likely show that the aration of Mina or Caliente as the environmentally preferable rail corridor at so clear cut. It could easily be argued that the shorter routes through rugged terrain that disturbed far less land would be environmentally enable. This comment also applies to Section 1.5.2, page 1-15, Table 1-1, I item dealing with Scope of Rail Alignment EIS; and Section 5 in its rety.		

6

17

COMMENT SHEET

1. QA: N/A

2. Page 3 of 24

3. Docume	nt Title:					
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DOE/EIS-0	250F-S2D and DOF	E/EIS-0369D			October 2007	
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8. Number	9. Sec/Para/Pg	10. COMMEN	T	11.	SUGGESTED RESOLUTION	
8	S.2.9/ P S-30		of the Carlin, Jean, or Valley Modified rail corridors. Valley Modified have ever been determined to be a unacceptable. If for some reason both the Mina and infeasible for a branch rail line, rail transportation is modes and reconsideration of the alternative corridor comment also applies to similar text on page FW-3		should acknowledge and take care not to imply that the Carlin, Jean, or y Modified have ever been determined to be environmentally eptable. If for some reason both the Mina and Caliente corridors prove ible for a branch rail line, rail transportation is still preferable to other and reconsideration of the alternative corridors should take place. This tent also applies to similar text on page FW-3; Section 1.3, page 1-6; an 1.3.3, page 1-9; Table 1-1, page 1-17.	
Vol. 1, Part 1						
9	1.1/p 1-6	This section has a great deal of information al select potential rail corridors, but does not have Need. The Need for the project is not only the fuel, but also contributing to the betterment of the DOE action. Need is addressed in the Sur Use of the rail corridor by local shippers.	ve a comprehensive statement of e permanent repository for spent f the local communities affected by	define	to defining this option, the Supplemental EIS should more broadly and explicitly state the need to include the economic deficiencies in the communities that the project can help overcome, such as: Limited transportation infrastructure for local businesses to be competitive with and access national and international markets Limited opportunity for local businesses to participate in the construction and operation of DOE facilities Lack of local job opportunities in the study area and the economic benefits derived from increased employment Limited tax base underscored by the undiversified economies of the counties in the study area Availability of land without the infrastructure to fully utilize the land for the benefit of the local communities	

19

COMMENT SHEET

1. QA: N/A

2. Page 4 of 24

	3. Document Title: Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D							
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	8. Number	9. Sec/Para/Pg	10. COMMEN	T	11.	SUGGESTED RESOLUTION		
	10	1.3.1/p 1-8	this section says, "the public stated that DOE Las Vegas vicinity."	should avoid rail corridors in the	DOE has mistakenly taken the concerns of the public in Nevada as apply DOE's defined rail corridors. The concern is more likely that shipments SNF and HLW should not go through Las Vegas or vicinity. DOE shou directly address the number of shipments that are projected to go through Vegas for each corridor alternative by virtue of its rail corridor selection decision. Whether or not the shipments are on new track in a "corridor" existing track on the main line is irrelevant and DOE has not addressed to issue.			
2	11	2.2.1.2/p 2-4	Schurz Bypass Options		Rese signi answ	document should explain why it would not be practical to bypass the ervation. This would include the fact that there is difficult topography and ificant cost implications. As it is, bypassing Schurz seems an obvious wer to the objections of Reservation residents, but challenge of doing so left unexplained.		
3	12	3.2.1/p 3-2	Table 3-1 states in the socioeconomics listing would live in Clark County and the Carson C			County has a different view that has been included in the Repository 5. This view should also be recognized in this Rail Corridor SEIS		
4	13	3.2.1.2/p3-10	Here and elsewhere. Montezuma Option 2 sh suggested for the Caliente Corridor, or vice-v		As suggested in comment.			
5	14	3.2.7.2.1.1/p 3-	DOE estimates 50% of workers would come		prefe	County recommends that special efforts be undertaken to assure that erence be given to hiring workers residing in Nye County and the other sportation impacted counties.		
6	15	3.2.7.2.1.2/p 3- 42	Nye and Mineral Counties would be unlikely to experience noticeable changes in economic measures.		Nye County could experience significant beneficial impacts from local citizens being employed in rail construction. This is particularly true if rail construction extended for a period of ten years.			
7	16	3.2.7.2.1.3/p 3- 43	Impact on local health care would be greatest	in Nye.	oper	County appreciates DOE's acknowledgement that the construction and ration of the railroad, and repository, will have an impact on our health system. Nye is anxious to discuss mitigation measures with DOE.		
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11111111	COMMENT SHEET	2. Page 5 of 24

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Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D							
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28	17	4.2.1.2.1/p 4-6	a four-lane access road from Highway 95 to	the Gate 510	and i	County advocates the early construction of access roads to the repository, in other areas where needed. Such construction should precede rail struction and repository construction to facilitate the safe movement of loyees and construction materials.	
29	18	4.2.1.2.1/p 4-7	Ancillary facilities will be constructed to support the repository		be in to be cons Proje simi	Nye County is in the process of identifying how various ancillary facilities can be incorporated into the community. Nye County appreciates the opportunity to be part of the DOE's planning process to assure that such facilities are consistent with community goals. Facilities such as the training facility, Project Prototype Testing, Sample Management Facility, warehousing, and similar facilities are projected to be housed in the Crater Flat industrial park or the YMP Gateway development.	
30	19	4.2.1.2.1/p 4-7	7p 4-7 The Global Nuclear Energy Partnership (GNEP) program has the potential to have significant impact on the scope of the YMP and, if recycling facilities are built in proximity to the repository, to have significant impacts on the situs county.		plan	County will encourage DOE to include Nye County in discussions and ning for the GNEP so that the County can be prepared for any resulting acts.	
31	20	4.2.1.2/p 4-8 and 4-9	The possibility exists that the YMP and NTS shipments of nuclear waste materials. LLW s for many years due to facility decommissioning	hipments are expected to continue	by a	ordinated effort to evaluate the cumulative impacts to Nye County caused ll waste shipments should be conducted and mitigation measures tified to limit the impacts to local communities and residents.	
32	Offsite contamination from historic DOE activities on the NTS are poorly defined. Information suggests that off-site contamination may exist within the proposed transportation corridors.		Nye County is anxious to identify the extent and significance of any off-site radioactive contaminated media. Nye County will be proposing a DOE/Nye County study to examine whether or not this is an issue, and if so, a plan for dealing with such contamination.				
22. [4.2.2.6.1/p 4-28] Traffic accidents are a concern due to the increase in the volume of both automobile and truck traffic.		of the that begin	ry effort should be made to upgrade the existing highways in the vicinity ne repository and along other transportation routes. Nye County expects such upgrades will occur before YMP rail or repository construction ins. In particular, Highway 95 must be expanded to four lanes from cury to Lathrop Wells.				

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2. Page 6 of 24

Document Title: Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D						
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	8. Number	9. Sec/Para/Pg	10. COMMEN	T	11.	SUGGESTED RESOLUTION
34	23 4.2.2.7/p. 4-29 Long term economic development potential would be limited and related to		Although construction could mean a beneficial increase in employment and local purchase of materials, any long term benefit to local economies will be associated with shared use of the railroad. The Nye County study of economic impact from shared use clearly predicts a substantial economic benefit to all the transportation impacted counties. This benefit may out-live the repository.			
35	24.	4.2.2.7/p 4-32	Cumulative traffic impacts would generally not be sufficient for major upgrades of regional roads. Due to the mostly rural nature, we expect the socioeconomic impacts to Nye County to be significantly greater that the urban regions referred to.		Nye County believes that such a prediction cannot be made with existing information. Nye County recommends that a DOE/Nye County cooperative evaluation be initiated to monitor socioeconomic impacts to document the actual impact of rail and repository construction and operation. If unacceptable impacts are documented, it is expected that DOE will assist local entities in mitigating the impacts.	
36	25.	4.3.1.6/p 4-38			the lo facili early	E should work in conjunction with the local communities to identify how ocation of such facilities as work camps, sidings, and maintenance ities can have a positive local impact. Such joint efforts should begin as in the planning process as possible and continue through design and truction.
37	7 Appendix C Development of Alternatives		An alternative route around the Reservation was identified years ago but not examined or compared to the other major corridors. Nye County believes that the alternative (called 6-A) should be re-examined because new information that suggests that the Mina route has both economic development and cost-to-construct advantages and the disappointing decision of the Walker River Paiute Tribe.			
	Vol. I, Part 2					
38	27.	Table 1-1/p1-23	Comment regarding rail alignment in Crater I original concept regarding the location of sidi			diagrams and text in the EIS do not support a change in the location of ngs. See comment 30 below.

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2. Page 7 of 24

	3. Document Title:							
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9	28.	Figure 2-9/p 2- 22	Location of Maintenance of Way facility.		Nye County recommends that a joint DOE/Nye County planning groformed to discuss the specific locations of such facilities. The object maximize the economic benefits to the local communities and to asserail and repository facilities are located and constructed in a manner with local development plans.			
ס	29.	Figure 2-10/p 2- 24	Location of construction camp.		Previous discussions with DOE officials suggested that a construction camp would be located adjacent to the "un-named road" shown at the bottom of this figure. Nye County recommends that a DOE/Nye County planning group be formed to discuss the specific locations of such facilities. The objective is to maximize the economic benefits to the local communities and to assure that rail and repository facilities are located and constructed in a manner consistent with local development plans.			
1	30.	30. Figure 2-11/p 2- Location of construction camps 25		See note above regarding the construction camp located near Cat Canyon Road. Also, a construction camp is shown as being located within the YMP land withdrawal area. Nye County recommends that this camp be moved to a location immediately north of the land withdrawal boundary where we were told a siding would be constructed. This location would be consistent with Nye County plans for an industrial park adjacent to the railroad and siding.				
2	31.	Figure 2-16/p 2- 34	Location of Montezuma option 2 & 3		Sugg	gest that options for this corridor and Caliente Corridor be consistent.		
3	32.	2.2.2.2/ p 2-44	If needed, DOE might utilize construction car activities beyond	mp 12 for repository construction	indu coul	County would like this camp to be located in Crater Flat, in the proposed strial park, just outside the land withdrawal boundary. Such a location d bring positive benefits to Nye County and avoid the costs for DOE ciated with dismantlement.		

NWRPO	CONTRACT STREET	1. QA: N/A
NWRPO	COMMENT SHEET	2. Page 8 of 24

	3. Document Title: Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D						
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14	33.	2.2.2.2/p 2-47	DOE would consult with the BLM regarding abandonment and reclamation of the construction camps.		Nye County recommends that a DOE/Nye County planning group be established to assure that any abandonment plans are consistent with County needs and plans. Construction camps may provide economic development opportunities to nearby communities and the local citizens should be consulted on future use possibilities and reduce DOE costs.		
45	34.	2.2.2.5/p 2-66	It is implied that DOE will use best engineering practices with regard to bridges, culverts and grade crossings.		cross	particularly important that local ranchers be provided with adequate cattle sings facilities. In addition, it is important that back-country recreational a remain accessible. It is assumed that any grade crossings will comply applicable state and federal highway guidelines and specifications.	
46	35	2.2.3.1/p 2-80	It is projected that DOE usage will result in an average of 17 one-way trains per week. Commercial usage will increase this traffic by a significant amount (223 to 514 carloads weekly).		Nye north throu	e traffic volume projected here is realized, this will be a busy railroad. County has recommended that a through-going rail line, connecting the nern main rail line with the southern main line, be considered. Such a ugh-going route would reduce the volume of traffic on either the northern puthern portion of the rail line.	
47	36.	2,2.3.1.1/p 2-82	A through-going rail line may require an interstorage of casks waiting out-shipment.	mediate staging area for temporary	The for a	proposed industrial park located in Crater Flat would be an ideal location n intermediate staging area.	
48	37.	Table 2-27/p 2- 88	Maintenance-of-Way Headquarters Facility.		It seems logical to locate this headquarters facility in the same place as the track-side facility. For convenience, it would seem logical to locate both facilities close to Highway 95.		
49	38.	2.2.4.1.2,2/ p 2- 99			track	ems logical to locate this headquarters facility in the same place as the c-side facility. For convenience, it would seem logical to locate both ities close to Highway 95.	
50	39.	Figure 2-53/p 2- 106	Septic tank facility	*,	conta	possible that effluent from the Rail Equipment Maintenance Yard will ain radioactive materials? If so, is a septic tank an acceptable method for osal?	

NWRPO	COMMENT STREET	I. QA: N/A
NWKFO	COMMENT SHEET	2. Page 9 of 24

	3. Document Title:						
Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D						t DOE/EIS-0369D	
	4. Docume	ent No. /Rev:				5. Date:	
	DOE/EIS-0	250F-S2D and DO	E/EIS-0369D			October 2007	
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	Nye County	y NWRPO		Nye County Nuclear Waste Reposite	Nye County Nuclear Waste Repository Project Office		
	8. Number	9. Sec/Para/Pg	10. COMMEN	T	11.	SUGGESTED RESOLUTION	
51	40.	2.2.4.3.2/ p 2- 107	Outsourced licensed facility for cask maintenance.		It is recommended that DOE consult with Nye County regarding the establishment of a cask repair facility and the need to locate such a facility "elsewhere" in the United States. If a repair and maintenance facility is required, it should be located adjacent to the repository, possibly in the proposed Crater Flat industrial park. The logic of this recommendation is contained on page 2-107.		
52	41.	2.2.4.3.3/p 2- 108	Railroad control and operations.		bene betw coop cente	ould be appreciated if DOE would note the developing, mutually ficial, coordinated communications and emergency response activities een DOE and the Nye County government. It is anticipated that as this erative relationship expands, the logic of locating the railroad control er and similar facilities in one location adjacent to the repository will me obvious.	
53	42.	[2.2.6.2.2/ p 2- 112	Shared use facilities.		As noted in this EIS and by other studies, the shared use of this rail road is important and the usage appears to be significant. As plans go forward with regard to rail design and the location of rail facilities, it will be extremely important for DOE to work in conjunction with Nye County in planning and designing the railroad to accommodate shared use.		
54	43.	2.3/p 2-114	If neither the Caliente or Mina corridor were not selected		obvio trans cons some	No Action scenario presented in this document is incomplete. The ous alternatives involve the other proposed rail corridors and/or truck sportation. Congress mandated that the Yucca Mountain repository be tructed. Hence, the 'no action' alternative must involve transportation of a type. Nye County recommends that DOE work cooperatively with Nye the AULGs to identify issues associated with the obvious alternatives.	
55	44.	2.4/ p 2-114	DOE Preferred alternative.		share	County is particularly pleased that a rail transportation alternative and the ed use option is preferred. These decisions are consistent with Nye nty policy and needs.	

COMMENT SHEET

1. QA: N/A

2. Page 10 of 24

3. Docume	nt Title:				
Draft Suppl	lemental Environme	ntal Impact Statement DOE/EIS-0250F-S2D	and Draft Environmental Impact Sta	tement	DOE/EIS-0369D
4. Docume	ent No. /Rev:				5. Date:
DOE/EIS-0	250F-S2D and DOE	E/EIS-0369D			October 2007
6. Reviewe	er Name:		7. Organization:		
Nye County	y NWRPO		Nye County Nuclear Waste Reposito	ory Pro	oject Office
8. Number	9. Sec/Para/Pg	10. COMMEN	Т	11.	SUGGESTED RESOLUTION
45.	Table 2-31	COMMENT The environmental and socioeconomic impacts of trucking are not discussed in this evaluation.		Recognizing that this is a rail corridor EIS, Nye County must reiterate our concern about the projected increase in truck traffic that will accompany construction and operation of the repository. It is our opinion that an increase in such traffic is an unacceptable adverse impact on our community and no mitigation measures have been identified. Increased truck traffic will degrade aesthetic resources, degrade air quality, increase noise and vibration, and increase highway accidents and injury. The economic benefits of increased truck traffic are minimal compared to the projected benefits of rail. DOE should examine the upgrading of local highways and the construction of by-pass highways to avoid populated areas. Such populated areas include Tonopah, Beatty, and Pahrump. An adequate highway south of Pahrump does not exist. Consideration should be given to construction of a paved highway south of Pahrump and a Pahrump by-pass highway. This new work would avoid truck transportation difficulties that currently exist.	
Vol. II, Chap. 3					
46.	3.2.9.1/p 3-279	Construction and operations workers are assumed to reside 80 percent in Clark County.		Historical residency patterns are not applicable and are incorrectly used in presentation. It is illogical to expect DOE employees and contractors to the 100 miles or more one-way to work each day. Most workers would find the arrangement unacceptable. Nye County recommends that DOE work with Nye County to plan and develop ways to incentivize business and employ to locate in Nye County.	
47.	3.2.10.1.2/p 3-	Region of influence is projected to be 0.5 miles	es from the rail alignment and for		seems like an extremely conservative (large) area to use in the evaluation.

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NWRPO	COMMENT SHEET	1. QA: N/A
IIII O	COMMENT SHEET	2. Page 11 of 24

	3. Document Title:						
Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D							
	4. Docume	nt No. /Rev:			5. Date:		
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	6. Reviewe	er Name:		7. Organization:			
	Nye Count	y NWRPO		Nye County Nuclear Waste Reposit	tory Project Office		
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	8. Number	9. Sec/Para/Pg	10. COMMEN	Т	11. SUGGESTED RESOLUTION		
59	48				This should be clarified by changing to "either a DOE low-level waste disposal site or in a site licensed under NRC regulations." Sites in Agreement States still have to meet NRC regulations. Similar wording should also be revised in Section 3.2.12.1 on page 3-315; Section 3.3.12.4, page 3-673; Section 4.2.12.3.3, page 4-348; and Section 4.3.12.3.3, page 4-715.		
	Vol III						
60	49.	4.1.1/p 4-2	No-action impacts.		As noted above in comments 43 and 45, the 'no-action' alternatives must include the other proposed rail corridors and truck transportation. The description provided on Page 4-2 is inconsistent with Congressional dictate.		
61	50.	4.2.1.2.1.3/p 4- 12	After construction was complete, DOE would regrade		Nye County will probably recommend that some areas be transferred to County ownership rather than be removed. Nye County recommends that DOE consult with Nye County on the future use of such facilities.		
62	51.	4.2.1.2.3.3/ p 4.28	Maintenance facilities.		It is recommended that DOE consider having a private operator perform the various maintenance described here. Such a facility could be located in the Crater Flat industrial park located outside the land withdrawal area. One advantage of such a location is that the workers would not have to be 'badged' thus facilitating daily operations.		

COMMENT SHEET

1. QA: N/A

2. Page 12 of 24

3. Docume	nt Title:					
Draft Suppl	emental Environme	ntal Impact Statement DOE/EIS-0250F-S2D	and Draft Environmental Impact Sta	temen	t DOE/EIS-0369D	
4. Docume	nt No. /Rev:				5. Date:	
DOE/EIS-0	250F-S2D and DOE	E/EIS-0369D			October 2007	
6. Reviewe	er Name:		7. Organization:			
Nye County	y NWRPO		Nye County Nuclear Waste Reposite	ory Pro	oject Office	
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Number	Sec/Para/Pg	COMMEN		SUGGESTED RESOLUTION		
52	4.2.1.4/p 4-31	described in Sections 4.2.1.2 and 4.2.1.3, and rail line for shipment of general freight. Unde construction and operations impacts would be	Shared-Use Option would include the construction and operations activities cribed in Sections 4.2.1.2 and 4.2.1.3, and private companies would use the line for shipment of general freight. Under the Shared-Use Option, potential struction and operations impacts would be very similar to those identified in tions 4.2.1.2 and 4.2.1.3 for the Proposed Action without shared use.		Shared-Use Option would require the construction of more rail sidings in the rail line construction right-of-way in areas of relatively flat terrain. Immercial-use interchange facility at the beginning of the line and a lity at the termination point of commercial use to support the Shared-Use on would also be constructed within the construction right-of-way. The lysis should identify the possibility of commercial rail facilities off the lor-of-way, such as Crater Flat or to business parks in Lincoln County. The least areas may have construction impacts on the physical setting too. In the ementation of the Shared Use Option would increase the area of surface of the loss	

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2. Page 13 of 24

3. Docume	ent Title:				
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4. Docume	ent No. /Rev:			5	5. Date:
DOE/EIS-0	250F-S2D and DOI	E/EIS-0369D		- 0	October 2007
6. Reviewe	er Name:		7. Organization:		
Nye Count	y NWRPO		Nye County Nuclear Waste Reposite	ory Proje	ect Office
8. Number	9. Sec/Para/Pg	10. COMMEN	Т	11.	SUGGESTED RESOLUTION
53	4.2.2.3.2/p 4-	Construction Impacts on BLM Grazing Allots	ments	to limit rancher mitigat should emerge The rai livestor (under approp as this' possibi rail operait	ruction through grazing allotments should proceed as rapidly as possible at disruption. Cattle access to food and water should be assured or the should be financially compensated. Rail design should provide the tion measures for cattle access to grazing areas, water, or compensation to be provided. Road crossings must be suitable for farm equipment and ency response vehicles. It line could pose additional risk to ranching operations because took could be struck by passing trains. DOE or the commercial user the Shared-Use Option) would reimburse ranchers for such losses, as oriate. Are freight rail companies obligated to commit to mitigation such? Aren't there safety measures that could be included to this fility? It seems that this might be too much of a commitment to ask of a terator. The rail line could intersect existing fences on active grazing ents. The BLM and DOE would review with the affected allotment these the need to restore fences.
54	4.2.2.3/p 4-59	Operations Impacts		landow proper livesto livesto	la is an open-range state, where it is the responsibility of private where to fence their properties to prevent livestock from damaging their ty and where ranchers could be compensated for the loss of their bock killed by vehicles and trains. If DOE trains struck and killed bock, DOE or the commercial carrier (under the Shared-Use Option) reimburse ranchers for such losses, as appropriate. See comment

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2. Page 14 of 24

3. Docume	nt Title:			
Draft Suppl	emental Environme	ntal Impact Statement DOE/EIS-0250F-S2D	and Draft Environmental Impact Star	tement DOE/EIS-0369D
4. Docume	nt No. /Rev:			5. Date:
DOE/EIS-0	250F-S2D and DOE	Z/EIS-0369D		October 2007
6. Reviewe	r Name:		7. Organization:	
Nye County	NWRPO		Nye County Nuclear Waste Repository Project Office	
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Number	Sec/Para/Pg	COMMEN	T :I	SUGGESTED RESOLUTION
55	4.2.2.4/p 4-60	Impacts under the Shared-Use Option		Impacts to land use and ownership under the Shared-Use Option would be similar to those described for the Proposed Action without shared use, with a small addition of impacts from the construction and operation of commercial sidings. DOE cannot predict the exact locations of these possible commercial-use sidings, but they could include Caliente, Panaca/Bennett Pass, the Warm Springs Summit area, Tonopah, Goldfield, and the Beatty Wash/Oasis Valley area, and Crater Flat. The sidings would likely be constructed within the railroad operations right-of-way; if so, there would be no additional impacts to land use and ownership (see Figure 2-55). Because only approximately 1 percent of land within the rail line construction right-of-way is privately owned, any commercial sidings or commercial facilities that would be outside the construction right-of-way would likely be on BLM-administered land, and implemented under a separate BLM-issued right-of-way. Implementation of the Shared-Use Option could have future, long-term impacts on land use.
56.	4.2.3.2.1/p 4-82	DOE would consider requests from local governments for their use.	ernment to leave portions of work	Nye County applauds this decision and requests that DOE involve local governments early in the decision making process regarding camp location and future use.

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COMMENT SHEET

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2. Page 15 of 24

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DOE/EIS-0	250F-S2D and DOI	E/EIS-0369D			October 2007
6. Reviewe	er Name:		7. Organization:		
Nye Count	NWRPO		Nye County Nuclear Waste Reposite	ory Pro	oject Office
8. Number	9. Sec/Para/Pg	10. COMMEN	Т	11.	SUGGESTED RESOLUTION
57	4.2.5.4/p 4-148	Shared use option		woull use. ' sidin be al Cons distu addit Gene produrecei	struction impacts to surface-water resources under the Shared-Use Option and be similar to those identified for the Proposed Action without shared The Shared-Use Option would involve the construction of additional ags, which would be approximately 300 meters (980 feet) long and would ligned parallel to the rail line within the construction right-of-way. Struction of these additional sidings would involve the same types of land arbance as for the Proposed Action without shared use, but with minor tive impacts. Beral freight shipped on the proposed rail line could include mineral aucts, petroleum, agricultural products, or other commodities shipped or ived by private companies. Spills of oil or hazardous substances carried on ail line as general freight could affect surface-water resources.
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NWRPO COMMENT SHEET 1. QA: N/A 2. Page 16 of 24		
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	3. Docume Draft Supp		ental Impact Statement DOE/EIS-0250F-S2D	and Draft Environmental Impact Sta	atement DOE/EIS-0369D
	4. Docume	nt No. /Rev:			5. Date:
	DOE/EIS-0	250F-S2D and DOI	E/EIS-0369D		October 2007
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	Nyc Count	y NWRPO		Nye County Nuclear Waste Reposit	tory Project Office
	8. Number	9. Sec/Para/Pg	10. COMMEN	Т	11. SUGGESTED RESOLUTION
69	58.	4.2.6.2.1/p 4- 161	DOE would decommission water wells accord	ding to State of Nevada standards.	Nye County requests that DOE involve Nye County in any decisions about the future use of water wells. Such wells could be beneficially used as groundwater monitoring locations or as a source of water for fire fighting. Nye County would be willing to assume ownership of wells deemed to have a future use.
70	59	4.2.6.4/p 4-180	Impacts under the Shared-Use Option		Impacts to ground water under the Shared-Use Option would be similar to those identified for the Proposed Action without shared use. Under the Shared-Use Option, additional commercial rail sidings would be constructed as a third track alongside passing sidings (Figure 2-55). The total length of commercial rail sidings would be relatively small compared to the total length of the rail line. Therefore, under the Shared-Use Option, water needs for construction of the rail line would increase only by approximately 150,000 cubic meters (119 acre-feet).
71	60	4.2.7.3/p 4-232	Impacts under the Shared-use option		The Shared-Use Option would require construction of commercial sidings. All such construction would be immediately adjacent to the DOE rail alignment and would have impacts similar to those under the Proposed Action without shared use. The Shared-Use Option would mean an increase in train traffic. Therefore, DOE would expect special status species, State of Nevada game species, and wild horse and burro interactions with train traffic (collisions, change in movement patterns, altered behavior, and nest abandonment) to be slightly higher than those interactions with rail traffic under the Proposed Action without shared use.

NWRPO

COMMENT SHEET

1. QA: N/A
2. Page 17 of 24

3. Document Title: Draft Supplemental Environmental Impact Statement ... DOE/EIS-0250F-S2D and Draft Environmental Impact Statement ... DOE/EIS-0369D 5. Date: 4. Document No. /Rev: DOE/EIS-0250F-S2D and DOE/EIS-0369D October 2007 7. Organization: 6. Reviewer Name: Nye County Nuclear Waste Repository Project Office Nye County NWRPO 8. 9. 10. 11. COMMENT SUGGESTED RESOLUTION Number Sec/Para/Pg The Shared-Use Option could result in increased train operations because 61 4.2.8.4/ p4-260 Impacts under the Shared-use option DOE would allow commercial shippers to use the rail line. Such increased operations could result in increased noise impacts because DNL is a function of the number of train events per day. Increased train operations would not affect vibration impacts because vibration is evaluated on a maximum-level basis only. The typical train under the Shared-Use Option would consist of three to four locomotives and up to 60 railcars. The average length of a car would be 18 meters (60 feet) for a total length (railcars only) of 1,100 meters (3,600 feet). Trains would operate along the rail line at a top speed of 80 kilometers (50 miles) per hour. As noted in subsequent sections of the document, train speed is stated as 40 mph. Thus, there is an inconsistency in the document that needs to be straightened out. We assumed a maximum design speed of 40 62. 4.2.9.2.1/p 4-DOE assumes most construction workers would live in Clark County. It is important to note the population differences between Clark County and Nye County. The impact (assumed to be positive in this case) is significantly greater in Nye County because of the smaller population. Nye advocates that DOE should try to give workers in Nye County special consideration for employment during construction and operation of the railroad. NTS personnel could provide medical services for construction workers along The EIS should recognize the existing cooperative agreement between Nye 63. 4.2.9.2.3.1/p 4-County and the DOE in which Nye County agrees to provide emergency 273 common segment 6... response services to the YMP. It is anticipated that this agreement will be expanded to include Nye services during the rail construction phase also. Such service could be provided along the entire corridor in Nye County and

the arrangement would benefit both the DOE and Nye County. 7

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1. QA: N/A

2. Page 18 of 24

3. Docume	ent Title:							
Draft Supp	olemental Environme	ental Impact Statement DOE/EIS-0250F-S2D	and Draft Environmental Impact Sta	tement	DOE/EIS-0369D			
4. Docume	4. Document No. /Rev: 5. Date:							
DOE/EIS-	0250F-S2D and DOI	E/EIS-0369D			October 2007			
6. Review	er Name:		7. Organization:					
Nye Count	ty NWRPO		Nye County Nuclear Waste Reposite	ory Pro	oject Office			
8. Number	9. Sec/Para/Pg	10. COMMEN	T	11.	SUGGESTED RESOLUTION			
64.	4.2.9.3.3.1/p 4- 280	An increased demand on health-care system in	n Nye County is anticipated.	will r	County appreciates DOE's recognition that construction and operation result in an increased demand on Nye's stressed health-care system. It is inpated that Nye and DOE will agree to monitor this situation to identify if all mitigation measures will be necessary.			
65.	4.2.9.3.3.2/ p 4- 281	An increased demand on Nye County schools is anticipated.		will r	County appreciates DOE's recognition that construction and operation result in an increased demand on Nye's stressed educational system. It is ipated that Nye and DOE will agree to monitor this situation to identify if al mitigation measures will be necessary.			
66.	4.2.9.3.3.3/p 4- 281	An increased demand on Nye County fire protection services is anticipated.		will r system agree service	County appreciates DOE's recognition that construction and operation result in an increased demand on Nye's stressed emergency response m. It is anticipated that the existing DOE/Nye County cooperative rement for Public Safety Services will continue to grow as the demand for ces expands. This cooperative relationship is viewed as benefiting both and Nye County.			
67.	4.2.9.3.4.1/ p 4- 281	Traffic impacts do not address increased truck traffic, especially if there is no rail service to the YMP.		signif Insuf recon proce	ased truck traffic, and commuting work force, is anticipated to cause a ficant and worrisome adverse impact on the local community. ficient mitigation measures have been identified thus far. Nye County namends that DOE (including NNSA) engage Nye County in a planning ess that will identify the anticipated adverse impacts and what mitigation were are necessary.			
68	4.2.9.4.1/p 4- 283	Construction Impacts under the shared-use option		docus where shipp DOE	ngs would be built at the locations convenient for the shippers. The ment needs to recognize that there will be spurs at other locations than the sidings are planned. DOE must be willing to allow this to happen, or poers will not want to use or may be precluded from using Nevada Rail. It must work cooperatively with Nye County and local shippers to define the sidings and spurs will be located.			

NWRPO	COMMENT SHEET	1. QA: N/A	
IWKIO	COMMENT SHEET	2. Page 19 of 24	

	3. Docume	nt Title:	•					
	Draft Suppl	emental Environme	ntal Impact Statement DOE/EIS-0250F-S2D	and Draft Environmental Impact Sta	temen	t DOE/EIS-0369D		
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	DOE/EIS-0250F-S2D and DOE/EIS-0369D					October 2007		
	6. Reviewe	r Name:		7. Organization:				
	Nye County	NWRPO		Nye County Nuclear Waste Reposit	ory Pr	oject Office		
	8. Number	9. Sec/Para/Pg	10. COMMEN	т	11,	SUGGESTED RESOLUTION		
80	69.	4.2.9.4/p 4-283	Impacts under the Shared Use Option.		for ra Nye and	EIS and studies conducted by Nye County identify a significant demand ail access when the railroad is constructed. Nye County recommends that County planners be involved in a cooperative effort with DOE planners designers to assure that the positive impacts of the shared use of the poad are fully recognized and integrated into the design and construction ess.		
81	70	4.2.9.4.1.2/p4- 283	Employment and Income. "There could be very limited increases in employment and income associated with construction under the Shared-Use Option. These increases would be similar to the changes in employment and income associated with construction under the Proposed Action without shared use. There could be limited loss of economic activity associated with land acquisition for the commercial-siding and parking-area rights-of-way, but DOE would expect such impacts, if any, to be small."		mate	discussion ignores the opportunities for local industries to provide rials/products for rail and repository facility construction and the omic benefits accrued to the local economies as a result.		
82	71	4.2.9.4.2.1/p 4- 284	Population and housing. "It is not likely that in population associated with railroad operation increases in economic activity and associated employment, would likely be limited and their changes in permanent population. Therefore, housing under the Shared-Use Option."	ons under the Shared-Use Option. Indicators, particularly in terms of refore would not generate substantial	true serve Ther and	e are just talking about railroad operations employment, this is probably enough. But if we are talking about employment at existing industries ed and new businesses attracted to Nye because of the rail, it is not true. The will be a significant number of new workers under the Low Scenario, even more so under the High Scenario, and these new workers will need sing.		
83	72	4.2.9.4.2.2/p 4- 284	Employment and Income		inco Tran	quantity of product potentially shipped by commercial rail in this corridor en with-in the Low Scenario – would provide major employment and me benefits to Lincoln and Nyc Counties as indicated in the Rail isportation Economic Impact Evaluation and Planning Study (Nye County, ember 2007). With a High Scenario, the study anticipates multiple mercial trains on the line.		

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2. Page 20 of 24

	3. Docume	nt Title:					
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	4. Docume	nt No. /Rev:				5. Date:	
	DOE/EIS-0	250F-S2D and DOE	E/EIS-0369D			October 2007	
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	Nye County	y NWRPO		Nye County Nuclear Waste Reposit	ory Pr	oject Office	
	8. Number	9. Sec/Para/Pg	10. COMMEN	т	11.	SUGGESTED RESOLUTION	
34	73	4.2.9.4.2.4/p 4- 285	Transportation infrastructure. This section state traffic at crossings would be small.	ates that delay impacts to road	mean	n commercial activity, there will be more employment. New employment as more employees driving over crossings, increasing potential for delays potential accidents.	
5	74.	4.2.10.2.2.1/ p 4-305	Radiation dose to workers is based on a 50 year exposure.		It is inconceivable that a worker would occupy the same job and receive the same exposure for a 50 year period. It is recommended that a more realistic scenario be used in this type of calculation. As noted in Section K.2.3, page K-7, this analysis assumes the regulatory maximum radiation dose of 10 millirem per hour is emitted from every transportation cask. This is highly conservative and should be noted along with a more realistic estimate using statistics from radiation rates from historical shipments of used nuclear fuel and high-level radioactive waste. Assumptions such as used in this calculation serve only to misinform the public by overestimating impacts. This comment applies to all estimates that use the regulatory maximum radiation rate as input.		
17	75	4.2.10.2.2.1/ p 4-305	estimates the maximally exposed worker wou person would receive the administratively conconsecutive years.		work admi this s impa perso Secti EIS	is ridiculous. No number should be cited for the maximally exposed the for the lifetime of the project. It is enough to say doses will be limited inistratively to no more than 500 millirem per year. Assumptions such as serve only to provide misinformation to the public by overestimating acts. This comment also applies to all instances where DOE assumed one on receives the maximum dose every year for the project duration such as ion 4.3.10.2.2.1, page 4-672 and 673. Additionally, the Rail Alignment discusses 50 years of transportation activities and the Rail Corridor SEIS usses 34 years of transportation. The analyses should be consistent.	
88	76.	4.2.10.2.2.2/p 4- 310	The exposed population surrounding a cask m 52 miles away from the facility and the popul exposed at the same level as the maximally exposed.	ation in this area is assumed to be		assumption is inconceivable. It is recommended that a more realistic ario be used in this type of calculation.	

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COMMENT SHEET

I. QA: N/A

2. Page 21 of 24

3. Document Title:							
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Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D							
4. Document No. /Rev: 5. Date:							
DOE/EIS-0250F-S2D and DOE/EIS-0369D October 2007							
6. Reviewer Name: 7. Organization:							
Nye County NWRPO Nye County Nuclear Waste Repository Project Office							
8. 9. 10. 11.	SOLUTION						
discuss consequences from severe accidents and sabotage involving transportation casks. Based on the information in the Draft Apper consequences make very conservative assured to analytical results of more reasonable scena assuming evacuation within a few hours or would be more reasonable and should be in Also, all releases should not be assumed to Bounding analysis may be useful to DOE in than misinformation to the public. This contains the discuss consequences make very conservative assured to analytical results of more reasonable scena assuming evacuation within a few hours or would be more reasonable and should be in Also, all releases should not be assumed to Bounding analysis may be useful to DOE in the misinformation to the public. This contains the discuss consequences make very conservative assured to analytical results of more reasonable scena assuming evacuation within a few hours or would be more reasonable and should be in Also, all releases should not be assumed to Bounding analysis may be useful to DOE in the misinformation to the public. This contains the discuss consequences make very conservative assured to analytical results of more reasonable scena assuming evacuation within a few hours or would be more reasonable and should be in Also, all releases should not be assumed to Bounding analysis may be useful to DOE in the misinformation to the public. This contains the discussion of the public analysis of t	umptions regarding response to the per noted in the text along with arios. For instance, estimates ne half mile from the severe event included as a point of reference, to be respirable sized particles, impact analysts, but is nothing more omment also applies to Section						
Nonradiological roadway accidents. Under Shared-Use Option operations, any increase beyond what is described under the Proposed Action for roadway accidents and fatalities would be minimal. The High Scenario train operation, cited in study, may increase this number. FRA/PU included as mitigation. Impacts are considered in the Proposed Action.	JC safety measures should be						
79 4.2.10.3.3.2/p 4- Nonradiological rail line accidents. This section says that the impacts of commercial rail traffic at crossings would be small. A higher number of grade crossing accidence and of the line due to the higher volume of County study.	f traffic forecast there in the Nye						
80 4.3.1.4/p 4-397 Impacts under the shared-use option Mina Refer to comments made on the Caliente c	corridor above.						
81 4.3.8.3.2/p 4- Horn noise It is requested that every effort be made to	reduce or eliminate hom noise in						
607 Tris requested that every error of made to areas where residents live within two miles	s of the track,						

NWRPO COMMENT SHEET 1. QA: N/A 2. Page 22 of 24

	3. Document Title:						
	Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D						
	4. Docume	ent No. /Rev:			5. Date:		
	DOE/EIS-0250F-S2D and DOE/EIS-0369D				October 2007		
	6. Reviewer Name:			7. Organization:			
	Nye County NWRPO			Nye County Nuclear Waste Reposit	sitory Project Office		
	8. Number	9. Sec/Para/Pg	10. COMMEN	T	11. SUGGESTED RESOLUTION		
94	82	5.1.4/p 5-3	"to the extent the Proposed Action would con- regional resources, or to other activities C reduce any identified impacts associated with (see Chapter 7)."	OOE could take additional actions to	mitigation that DOE should undertake are incorporated in the Yucca Mount Repository Draft SEIS and should be incorporated in this Rail Alignment E as well. This comment also applies to Section 5.2.2.9, page 5-38; and Section 5.3.2.9, page 5-75.	n tain IS,	
95	83	5.2.1.3.5/p 5-8	Other regional economic development		In this section, there needs to be recognition of a potential Crater Flat development, which may spur economic development in Nyc County.		
96	84	5.2.2.1.1/p 5-19	Disturbance of physical resources		In this section, as in others above, there needs to be the recognition that shippers may want spurs in locations outside of the ROW, and DOE needs allow for this.		
91	85	5.2.2.2.1/p 5-20	Land use changes		There needs to be mention of Crater Flat, and the change in ownership of la from BLM to Nye County to facilitate development.	ind	
98	86	5.2.2.2.4/p 5-20	BLM land sales and other disposals		There needs to be mention of Crater Flat, and the change in ownership of la from BLM to Nye County to facilitate development.	ind	

l	NWRPO	COMMENT SHEET	1. QA: N/A 2. Page 23 of 24
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	Document Title: Draft Supplemental Environmental Impact Statement DOE/EIS-0250F-S2D and Draft Environmental Impact Statement DOE/EIS-0369D								
	4. Document No. /Rev:					Date:			
	DOE/EIS-0	0250F-S2D and DO	E/EIS-0369D			October 2007			
	6. Reviewe	er Name:		7. Organization:					
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	8. Number	9. Sec/Para/Pg	10. COMMEN	Т	11.	SUGGESTED RESOLUTION			
99	87	5.2.2.9/p 5-36	Socioeconomics		Also in ca to tra DOE come	Inder the discussion of the Shared Use Option on page 5-37, there needs to be ention of a potential Crater Flat development, which will trigger new imployment. Iso, toward the end of this discussion on page 5-39, we should point out that case of any temporary disruption of rail service, SNF shipments may have travel by existing roadways to the Repository. No plan is proposed for this. OE should coordinate with the State of Nevada and local jurisdictions to ome up with a plan for this contingency. The final paragraph of this section needs to be refuted. The project, on the gh side, would indeed create a large impact on economic development and owth. The document says that the socioeconomic impact would be small.			
02	88.	5.2.2.10.2/ p 5- 41	discusses cumulative impacts and tries to compare radiological doses associated with use of the Caliente rail alignment to radiological doses to the public from repository construction and operations.			is inappropriate since the doses would be to different people. This on goes on to say that estimated dose to the maximally exposed member e public from NTS operations receives 2.3 millirem and that the NTS would be a very small contribution of overall radiological impacts from a sitory. The repository maximum annual dose to a member of the public is millirem which comes 99.9 % from naturally occurring radon released a excavation activities, so the stated relationship is not valid. The Rail nment EIS should only say radiological impacts from the Proposed Action ld be small without implying that impacts from a repository would be a. In fact the impacts from a repository would also be small and come ost entirely from naturally occurring sources, not from nuclear waste. This ment also applies to Section 5.3.2.10.2, page 5-79 in relation to the Mina idor.			

NWRPO	COMMENT SHEET	I. QA: N/A 2. Page 24 of 24

4. Docum	ent No. /Rev:		5. Date: October 2007		
DOE/EIS-	0250F-S2D and DOI	E/EIS-0369D			
6. Review	er Name:		7. Organization:		
Nye County NWRPO			Nye County Nuclear Waste Repository Project Office		
8. Number	9. Sec/Para/Pg	10. COMMEN	TT	11. SUGGESTED RESOLUTION	
89.	5.3.7/p 5-42	The section references the socioeconomic impathe Jean corridor.	pact resulting from development of	The section does not reference possible benefits from including a road in the right of way for vehicular traffic which would allow traffic to and from Nye County (and communities between Jean and Nye County) without having to take the longer route through Las Vegas. Presence of the right of way would also provide a possible route to Pahrump for a natural gas pipeline, which would beneficially impact the development of the Pahrump and intervening communities.	
90	Table 5-4/p 5-58			There needs to be a clear mention of new economic activity triggered by commercial use of Nevada Rail. It is not clear DOE is counting new ship employment. Rather, DOE may just be counting construction, repository railroad employment. Table 5-4, says combined repository and Nevada railroad impacts related	
				health and safety are "Not applicable." The sum of the impacts should be included in this table, even if the sum is the same as the impacts estimated the repository only.	
91	K.2.5/p K-47	says input assumptions for transportation accircleased would be aerosolized and respirable interdiction or cleanup for 1 year.	idents include that all material and that there would be no	These assumptions are unreasonable for any significant release and shoul replaced with more reasonable assumptions for severe accidents and sabc estimates. This comment also applies to Section K.2.6, page K-51.	