NATIONAL TRANSPORTATION SAFETY BOARD WASHINGTON, D.C.

ISSUED: February 26, 1980

Forwarded to: Mr. H.R. Slack President Cities Service Pipe Line Company First National Building Box 300 Tulsa, Oklahoma 74101

SAFETY RECOMMENDATION(S)

1-147

P-80-3 and -4

On August 20, 1979, a bulldozer operated by the Orange County Drainage District, Orange, Texas, began to clean a farm drainage ditch with a generally north-south alignment. After making several passes across the ditch, the operator headed the bulldozer south along the length of the ditch. At 2:15 p.m. the corner of the blade cut into a propane line, owned by the Cities Service Pipe Line Company, which crossed beneath the ditch in an east-west direction. Propane at 350 psig escaped and was ignited within seconds. The resulting fire killed one person and injured another, and caused considerable property damage.

A low-pressure alarm was received in Sour Lake, Texas, and a manual valve was closed at this upstream station 10 minutes after the rupture. At the same time, a remotely operated valve, 64.9 miles downstream at Lake Charles, Louisiana, was closed to prevent backflow. The break was then located by aerial surveillance, and nearby workers were dispatched to close block valves which isolated a 16.5-mile section containing the break. The upstream valve was closed at 2:58 p.m., and the downstream valve was closed at 3:20 p.m. A contractor's crew was summoned from Houston to set stopples on either side of the rupture. An existing stopple installation was reused 4.6 miles upstream and this stopple plug was in place by 3 a.m. on August 21, 1979. A new stopple installation was made at a safe distance from the fire, 0.34 mile downstream of the rupture. This stopple was in place at 7:46 a.m.

The 12-inch O.D. 0.25 w.t. steel pipeline was installed in 1944. The pipeline transports hydrocarbon product between Mont Belvieu, Texas, and Lake Charles, Louisiana. About 6 inches of dirt covered the line where it passed beneath the drainage ditch, reportedly constructed during the 1930's. This pipeline was installed before Federal requirements for depth of burial were imposed and before industry depth codes were formulated.

The 12-inch propane pipeline and a parallel, 20-inch, oil pipeline, which was 9 feet away, were both clearly marked by signs and a fence 70 feet from the rupture. The cleared right-of-way was visible both east and west of the accident site. Also, the operator's pipeline markers were clearly visible at nearby road crossings.

The propane pipeline and the parallel oil pipeline did not appear on the Orange County Drainage District's maps. The surviving drainage district employee maintained that he and the bulldozer operator were not aware of any pipeline in that immediate area and had not seen the markers. The county's policy was to notify the pipeline company when it found demarcation signs and to avoid the area until pipeline company representatives arrived.

The Cities Service Pipeline Company is in the process of developing an educational program for the public and potential excavators regarding recognition of pipeline rights-of-way and suggested precautions and notification to be made prior to excavation. This program is structured to comply with Federal liquid petroleum pipeline requirements which are soon scheduled to become effective, and will incorporate some of the natural gas pipeline industry's practices. The company's efforts have been accelerated as a result of the subject accident. Cities Service is also reviewing requirements of DOTTIE, the one-call system in Louisiana, with an apparent intention to participate.

A number of fire departments responded to the emergency but did not attempt to extinguish the propane fire because the flow of gas had not been checked and therefore the fire would have reignited. The fire burned out at 1:04 p.m., on August 21, 1979. More than 14,029 barrels (589,218 gallons) of propane escaped from the rupture.

The National Transportation Safety Board investigated a similar accident in Cartwright, Louisiana, on August 9, 1976, and issued Safety Recommendations to the United Gas Pipe Line Company, to the Jackson Parish Police Jury, to the State of Louisiana, to the Interstate Natural Gas Association of America, to the American Gas Association, and to the American Petroleum Institute. However, in the view of the Safety Board, the similarity between these two accidents warrants additional corrective actions.

Therefore, the National Transportation Safety Board recommends that the Cities Service Pipe Line Company:

> Determine the depth of pipe at all crossings where ditch-cleaning and roadgrading activities may result in damage to the pipelines, and take necessary action to prevent such damage. (Class II, Priority Action) (P-80-3)

Promptly develop an educational program for excavators and institute a program to advise excavators how to recognize pipeline rights-of-way, to provide general information about precautions when excavating near pipelines, and to encourage notification before excavation. (Class II, Priority Action) (P-80-4)

KING, Chairman, DRIVER, Vice Chairman, McADAMS, GOLDMAN, and BURSLEY, Members, concurred in these recommendations.

James B. K Bv: Ohairman.