## **Rocky Mountain West Regional NEPA Roundtable**

## **Hosts and Facilitators**

Horst G. Greczmiel joined the Council on Environmental Quality (CEQ) in December 1999 as the Associate Director for National Environmental Policy Act (NEPA) Oversight, where his duties include assisting agencies with NEPA implementation and acting as NEPA Task Force director. Prior to joining CEQ, he worked in the Office of Environmental Law at Coast Guard Headquarters, focusing on environmental planning issues and NEPA. He was a JAG officer in the U.S. Army for fifteen years, concluding his service with the Environmental Law Division in the Office of the Judge Advocate General. He holds degrees from George Washington University, Rutgers - Camden School of Law and Lafayette College.

Geraldine Link directs public policy and in-house legal affairs for the National Ski Areas Association in Lakewood, Colorado. She has held this position with NSAA for over 6 years. The association is the trade group for resort owners and operators nationwide. Before joining the National Ski Areas Association, Ms. Link was an attorney with the law firm of Arnold & Porter and specialized in environmental and natural resources law and corporate litigation. Ms. Link has a Bachelor of Arts degree in Government from Georgetown University and a law degree from the University of Colorado. Ms. Link served on the Alumni Board of Directors for the University Of Colorado School Of Law, the Continental Divide Trail Alliance Board of Directors, and the Colorado Hazardous Waste Commission by appointment of the Governor of Colorado.

Tim Stevens has been the Greater Yellowstone Coalition's Issues and Outreach Coordinator since 1994, where he represents the Coalition on a wide variety of issues involving Forest Service and BLM lands in Montana and northwest Wyoming. He also heads up the Coalition's grizzly bear and wolf programs and has led the organization on several national issues, including the development of the Roadless Conservation Rule. Prior to his position with the Coalition, he worked for 5 years with the National Wildlife Federation (NWF) as the Western Regional Organizer for NWF's Endangered Species Campaign, which focused on the reauthorization of the Endangered Species Act. Tim currently serves on the Boards of Restoring Eden, a Christian environmental organization, and Parents for Public Schools in his hometown of Livingston, Montana. Tim is a graduate of Colorado State University's College of Natural Resources with a degree in Natural Resource Management.

Ray Clark of The Clark Group has over 25 years of leadership experience in environmental and regulatory affairs, military installation management and public-private partnerships. He currently heads The Clark Group, a Washington, D.C. and Sheridan, Wyoming consulting firm helping governments, companies, tribes, associations and individuals resolve their environmental and energy challenges to economic advantage. During the Clinton Administration, Ray served as the Principal Deputy Assistant Secretary of the Army and as acting Assistant Secretary of the Army (Installations and

Environment) during the Clinton to Bush (George W.) transition. Earlier, he served as Associate Director at the Council on Environmental Quality during the Bush (George H.W.) and Clinton Administrations. He holds a master's from Duke University, where he is adjunct faculty. He was an author and co-editor of *Environmental Policy: Past, Present, Future*.

**Brian Kuehl** is a partner in The Clark Group specializing in environmental policy and legislative affairs. Prior to his work with The Clark Group, Brian served as Senior Legislative aide advising on energy, natural resources, environmental and judiciary issues and then as Legislative Director to Senator Baucus' Washington, D.C. office. He advised Senator Baucus on a daily basis, and helped to implement Senator Baucus' legislative agenda by drafting and helping to pass numerous amendments and pieces of legislation. Before moving to DC, he worked with the Greater Yellowstone Coalition for four years during which time he negotiated with the White House, State, and Federal authorities to settle the New World Mine issue. Brian holds a BA from the University of California, Davis and a JD from University of Colorado, School of Law.

## **Roundtable Members**

**Dinah Bear**, J.D., is General Counsel of the Council on Environmental Quality (CEQ), in the Executive Office of the President. Ms. Bear joined CEQ as Deputy General Counsel in 1981, and was appointed General Counsel in 1983, serving in that capacity through September 1993 and resuming that position in January of 1995. She has chaired the Standing Committee on Environmental Law of the American Bar Association and the Steering Committee of the Environment, Energy and Natural Resources Division of the District of Columbia Bar. She has received the Distinguished Service Award from the Sierra Club and the Chairman's Award from the Natural Resources Council of America. Ms. Bear graduated from McGeorge School of Law, Sacramento, California, in 1977, and received a Bachelors of Journalism degree from the University of Missouri at Columbia in 1974. She has been admitted to practice by the State Bar of California, the District of Columbia, and the U.S. Supreme Court.

**Elizabeth A. Bell** practices in the areas of Indian law, government relations, environment and natural resources, energy, business law, and entertainment with Holland and Knight law firm. Prior to entering private practice, Ms. Bell served as a Counselor and Senior Advisor at the U.S. Department of the Interior. In that position, Ms. Bell advised and represented senior Departmental and Administration officials on matters related to the development and implementation of policy, regulations, legislative priorities, budgets, and other matters, including: economic development and gaming in Indian country; environmental compliance; natural resource and public lands management; and international law.

**Harold L. Bergman** is Professor of Zoology and Physiology, J.E. Warren Distinguished Professor of Energy and the Environment, and Director of the School and the Ruckelshaus Institute of Environment and Natural Resources (SENR and IENR) at the University of Wyoming (UW). Dr. Bergman earned a PhD in Fisheries Biology at

Michigan State University in 1973 and has been on the UW faculty since 1975. He has authored or co-authored over 100 research articles and edited four books on diverse topics related to his principal research interests in environmental toxicology, fish physiology, and environmental policy. He has received numerous research and teaching awards, and he has served on many national and international advisory and review panels dealing with environmental and natural resource policy. At SENR and IENR, Bergman along with faculty and staff focus on collaborative approaches to natural resource management.

William Cohen, J.D., has over 35 years of trial and litigation experience in the environment and natural resources field. Mr. Cohen began his legal career with the U.S. Department of Justice as an Appellate Attorney in the Environment and Natural Resources Division. He was later promoted to Assistant Chief, and after fifteen years to Chief of the General Litigation Section of the Environment and Natural Resources Division. As Chief, Mr. Cohen litigated and conducted Alternative Dispute Resolution for the United States on environmental, natural resources, energy, water, environmental justice and federal land planning for fourteen years. Among Mr. Cohen's many appointments are: serving as a delegate to US-USSR joint meetings on environmental matters; serving as the Justice Department liaison with the Council on Environmental Quality; and preparing DOJ comments on environmental legislation. Mr. Cohen is a distinguished lecturer at annual ALI-ABA courses on environmental law and litigation, George Washington University, Cornell University, Vermont Law School, and the Nicholas School of the Environment and Earth Sciences, Duke University. Since retiring from the Department of Justice in 2000, Mr. Cohen has joined the faculty of Washington College of Law, American University, Washington D.C. as a professor teaching environmental and natural resources law. Mr. Cohen is currently Of Counsel at Perkins Coie law firm in Washington D.C. where he assists the environmental group on legal strategy. Mr. Cohen received his Bachelor of Arts from Michigan State University in 1962 and his Juris Doctorate from George Washington University in 1965.

Michael Connolly is a member of the Miskwish Clan of the Campo Band of Kumeyaay Indians. He has a degree in Manufacturing Engineering from National University and has worked for twelve years in the aerospace industry. He was elected to the Campo Executive Council in 1987 and served for 13 years. In 1990 he left the aerospace industry to head up the Campo Environmental Protection Agency. He has served as a Board Member for the National Tribal Environmental Council, the Rural Community Assistance Corporation and the National Tribal Air Monitoring Support Center. He was an appointee to the Governmental Advisory Committee to the U.S. Environmental Protection Agency (EPA) on the environmental side agreements of NAFTA. He is currently the California representative to the EPA Tribal Operations Committee and he Co-Chairs the Natural Resources Committee for the National Congress of American Indians. He currently works part-time for the Campo Environmental Protection Agency and operates a consulting service, Laguna Resource Services, Inc., from the Reservation. He has authored several papers on American Indian environmental management, history and economics. He has taught at San Diego State University, D-Q University, and professional development training classes.

Susan Daggett is the Managing Attorney of the Denver office of Earthjustice. Ms. Daggett graduated from Mount Holyoke College in South Hadley, Massachusetts and received her law degree from Yale Law School. She clerked for the Honorable William B. Bryant, United States District Court for the District of Columbia, and worked as an Associate Attorney in the Northern Rockies office of Earthjustice in Bozeman, Montana prior to joining the Denver office in 1998. Her practice currently focuses on federal land management and litigation under federal environmental laws, including the Clean Water Act, the Endangered Species Act, and the National Environmental Policy Act.

**Tom Elkins** is the Director of the Cherokee Nation's Office of Environmental Protection, and has a bachelor and masters degree in Environmental Management from Northeastern State University in Oklahoma. Mr. Elkins has been with the Cherokee Nation for eight years. He is a Certified Hazardous Materials Manager (CHMM), and a Registered Environmental Manager (REM).

Cynthia Fridgen holds BS and MS degrees from University of California, Davis and a Ph.D. from Michigan State University (MSU). She served on the faculty at MSU for 24 years. At the time of the roundtable, she was President of the National Association of Environmental Professionals (NAEP). Dr. Fridgen has written three books on environmental issues and numerous articles related to hazardous materials, alternative energy sources and waste management. Serving on boards and advisory councils in the environmental field she has reviewed curriculum and written new curriculum for Urban Planning programs. She currently serves on the advisory board for the University of Maryland on-line degree program.

Ray Jakubczak, Ph.D. is a biologist with BP Exploration (Alaska). He has been with BP for 15 years in a number of different positions dealing with environmental, external affairs, and business issues. Currently, Ray is the permitting Manager for the Liberty Development Project, a 150 Million Barrel offshore arctic oilfield located in federal waters of the Alaskan Beaufort Sea. He also serves as an adjunct professor of Zoology in the University of Alaska, School of Natural Resources, and on numerous scientific advisory boards for university and agency programs.

**Tom Jensen** is an environmental lawyer and Partner in Troutman Sanders, LLP. His practice areas include natural resources, environment, Indian law, Federal regulatory policy, public policy and legislation, and energy. Prior to private practice, Mr. Jensen served as the Associate Director for Natural Resources at the Council on Environmental Quality from 1995-1997. Mr. Jensen has also served as Executive Director for the Grand Canyon Trust; Majority Counsel for the Senate Committee on Energy and Natural Resources, Subcommittee on Water and Power; Deputy Secretary for the US-Canada Pacific Salmon Commission; and Policy Advisor with the Columbia River Inter-Tribal Fish Commission. Mr. Jensen earned his BA from University of Southern California and his JD from Northwestern School of Law of Lewis and Clark College.

**Martha J. Ketelle** is currently the Forest Supervisor of the White River National Forest with headquarters in Glenwood Springs, CO. In her capacity with the Forest Service she oversees management of 2.3 million acres of federal land in west central Colorado

including administering special use permits for recreation activities on the 'most visited' national forest in the system. Her current experience with the application of NEPA relates to expansion and upgrades to the eleven ski resorts on the Forest. Her prior Forest Service position was Forest Supervisor on the Six Rivers National Forest in northern California. Previously she worked for the Tennessee Valley Authority in their Washington Office and headquarters in Knoxville, TN primarily in environmental and natural resource related issues. Her first federal experience was on the Washington staff of Senator Jim Sasser of Tennessee. Martha holds masters degrees from the University of Wisconsin in Water Resources Management and Harvard University in Landscape Architecture.

**Doug Koza** is the Associate State Director for Colorado at the Bureau of Land Management (BLM). He came to Colorado in March 2001 from Utah, where he was the Deputy State Director for Natural Resources since November 1996. Doug began his federal career in 1976 as a BLM geologist in Ely, Nevada. In 1978, he transferred to U. S. Geological Survey in geothermal resources development. He returned to BLM in 1983 where he served as Chief, Branch of Fluid Minerals in the California State Office and as a staff geologist in the Nevada State Office. Following these assignments, Doug was appointed Chief, Branch of Fluid Mineral Operations in the Washington D.C. office in 1988. He returned to the West in 1992 as Deputy State Director for Mineral Resources in the Utah State Office and then as Deputy State Director for both Minerals and Natural Resources in 1996. Doug holds a B.A. in geology from Boston University and a M.S. in geology from the University of Connecticut.

Ralph O. Morgenweck, is the Regional Director for the U.S. Fish and Wildlife Service (FWS) Mountain-Prairie Region in Denver, CO. A native of Minnesota, Ralph began his career in 1975 in the Minnesota Department of Natural Resources. In 1978 he joined the FWS, and in 1980 he was appointed to head the Service's National Ecology Research Center in Fort Collins, Colorado. In May 1988, Dr. Morgenweck was named Assistant Director--Fish and Wildlife Enhancement, and served in Washington, D.C. He was appointed to his current position as Regional Director in 1992. He holds Bachelor of Science and Master of Science degrees in biology form St. Cloud State University and a Ph.D. in wildlife management from the University of Minnesota.

Chris Pague brings 27 years of experience in the study of natural history, conservation planning, and conservation biology to The Nature Conservancy of Colorado. BS and MS degrees in Biology and Zoology and advanced training in ecosystem ecology and evolutionary biology combined with 24 years of field experience provided him with a strong background for conservation planning efforts. After working as the zoology team leader in the Virginia Natural Heritage Program, Chris arrived in Colorado in 1992 to revitalize the Colorado Natural Heritage Program (CNHP), now a sponsored program at Colorado State University. With extensive experience in conducting biological inventory and establishing conservation priorities, Chris moved to The Nature Conservancy in Colorado in 1997 where he is now an ecologist on the Conservation Science Team. He provides technical leadership for the Conservancy's Fire Initiative and a program to measure conservation status and success. In addition to these lead responsibilities, Chris

provides science guidance to rangewide, statewide and local conservation efforts of the Conservancy and partner organizations. Finally, he is a key science representative for outreach and development.

Robert E. Roberts was appointed Region VIII Administrator for the United States Environmental Protection Agency in April 2002, following seven years as executive director of the Environmental Council of the States, the national non-profit, non-partisan association of state and territorial environmental commissioners. For almost five years Robbie was secretary of the South Dakota Department of Environment and Natural Resources. He retired after 23 years of Air Force service, including assignments in Vietnam, Thailand, Belgium, Washington DC, and a final assignment as base commander of the largest operational base in the Strategic Air Command. He has a B. A. (Honors) from the University of Alabama, an MPA from Auburn University, is a distinguished graduate of the Air Command and Staff College, and completed executive training at the Governors Center, Duke University.

**Michael Saul** is Associate Counsel for the National Wildlife Federation (NWF). His practice includes both NEPA litigation and advising and assisting NWF and its members and affiliates in connection with their participation in federal decisions affecting public lands and wildlife habitat. Mr. Saul is a 1998 graduate of the Yale Law School. His practice prior to joining NWF included representation of public, private, and tribal interests in NEPA processes and litigation.

**Jim Spenst** is the Vice President of Operations for Copper Mountain Ski Resort. He directs and coordinates the activities of the organization specific to the following operations: Mountain Operations, Village Operations, Golf Course operations, Risk Management and Mountain Planning & Government Relations Operations. He leads Planned Unit Development approvals and principally coordinates with the US Forest Service during the NEPA permitting process. He attended the University of Colorado and earned an MBA from the University of Denver. His is currently a member of the Colorado Ski Country Operations Committee.

Jody Sutton is the Branch Chief for the Content Analysis Team Service Center, located in Salt Lake City, Utah, but based out of Washington, DC working for the Director of Ecosystem Management Coordination, which includes planning, NEPA, and appeals and litigation. She has worked for the US Forest Service for the last 13 years. She was the original developer of the content analysis program in 1995 and has expanded the scope of her service center to include all land management agencies. For over ten years, her staff has focused on analyzing public comment for policy and regulatory rule-making, environmental documents associated with federal actions legislated by the National Environmental Policy Act (NEPA), the National Forest Management Act, the Federal Land Policy and Management Act and CERCLA (Superfund). Her prior experience with the Forest Service included working in Montana in public affairs and planning, as a writer/editor for a NEPA Interdisciplinary Team and as a public involvement coordinator.

**Mervyn L. Tano** is an attorney and the president of the International Institute for Indigenous Resource Management. Mr. Tano has worked with Indian tribes and

organizations for over 20 years. He was a member of several national advisory boards including EPA's Federal Facilities Environmental Restoration Dialogue Committee, the National Environmental Justice Advisory Council, DOE Office of Science and Technology's Community Leaders Network, and committees of the National Academy of Public Administration and National Research Council. He is a member of the Society for Risk Analysis and the American Nuclear Society. Mr. Tano has written extensively on Indian law, risk, environmental justice, environmental restoration, technology development, environmental law and radioactive waste management.

Fred Wagner is a partner in the Washington, D.C. office of Beveridge & Diamond, P.C. Formerly a trial attorney in the General Litigation Section of the U.S. Department of Justice Environment Division, Mr. Wagner's practice focuses on environmental review and permit processing for complex development and transportation projects. He currently serves as Special Counsel to both the Maryland and Ohio Departments of Transportation, assisting in the preparation and defense of NEPA documents for important highway projects. He also represents developers and mineral resources companies nationwide involved in the NEPA process for projects on private and federal land that trigger approvals from a variety of federal resource agencies. Mr. Wagner graduated in 1987 from the University of Virginia School of Law. He served recently as Co-Chair of the D.C. Bar Environment, Energy and Natural Resources Section.

**Ron Webster** has a BS Agricultural Engineering and an MS in Civil Engineering, both from Texas Tech University. He has been a NEPA practitioner since the Spring of 1970, working primarily on Army analyses for over 30 years. He served 25 years as an Army environmental researcher, and 6 years as an Army environmental policy analyst. In addition to Army analyses, he has also provided assistance to CEQ, other agencies, and other governments.

Bill Upton has over 25 years of progressive permitting and environmental management experience in mining and mineral exploration including uranium, coal, gold and copper operations and represented the National Mining Association. He is currently Director of Sustainable Development for Placer Dome America which operates six mines, three in Nevada, one in Montana and two in Chile, S.A. For Placer Dome he has had various levels of NEPA proponent responsibility, from coordinating baseline studies to lead and oversight roles for six Environmental Impact Statements. He currently has oversight responsibility for two ongoing Supplemental Environmental Impact Statements. His prior experience includes ten years of surface coal mine permitting under the Surface Mine Control and Reclamation Act. Bill is a charter and current member of the Bureau of Land Management's Northeast Great Basin Advisory Council. He holds a bachelor's degree from Truman State University and a master's degree from Western State College of Colorado.