Guidance for Industry

Labeling OTC Human Drug Products **Questions and Answers**

DRAFT GUIDANCE

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U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)

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U.S. Department of Health and Human Services
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TABLE OF CONTENTS

I.	INTRODUCTION	1
II.	BACKGROUND	1
III.	CONTENT LABELING REQUIREMENTS	2
IV.	FORMAT LABELING REQUIREMENTS	8
V.	EXEMPTION AND DEFERRALS	13
APP	PENDIX A: SUMMARY	14

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Guidance for Industry¹

Labeling OTC Human Drug Products — Questions and Answers

This draft guidance, when finalized, will represent the Food and Drug Administration's (FDA's) current thinking on this topic. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. An alternative approach may be used if such approach satisfies the requirements of the applicable statutes and regulations.

I. INTRODUCTION

This guidance is intended to assist manufacturers, packers, and distributors of over-the-counter (OTC) drug products who have questions about the standardized labeling content and format requirements in § 201.66 (21 CFR 201.66). The examples in this guidance illustrate various format and content features of the labeling requirements and show how OTC drug monograph labeling information can be converted to the OTC "Drug Facts" format. This is one of a series of guidances intended to facilitate compliance with the labeling requirements in § 201.66.

II. BACKGROUND

In the *Federal Register* of March 17, 1999 (64 FR 13254), the Food and Drug Administration (FDA) published a final rule (21 CFR 201.66) establishing standardized content and format for the labeling of OTC drug products (Drug Facts labeling). The Drug Facts labeling for OTC drug products is intended to make it easier for consumers to read and understand OTC drug product labeling and use OTC drug products safely and effectively. The Drug Facts labeling regulation in § 201.66 covers all OTC drug and drug-cosmetic products, whether marketed under a new drug marketing application (NDA), abbreviated new drug application (ANDA), or OTC drug monograph (or product not yet the subject of a final OTC drug monograph).²

The regulation is divided into two main parts: (1) Content requirements (i.e., headings, subheadings, and the order in which certain information must be listed) and (2) format

¹This guidance has been prepared by the Division of Over-the-Counter (OTC) Drug Products in the Center for Drug Evaluation and Research (CDER) at the Food and Drug Administration (FDA).

² The text of § 201.66 can be found at the FDA Division of Dockets Management Internet site located at http://www.fda.gov/cder/otc/label/label-fr-reg.htm.

20				
39		nents (i.e., graphic specifications). This guidance primarily discusses questions received		
40		cturers, packers, and distributors relating to these requirements, which are set forth in		
41	§ 201.66 (c) a	and (d), respectively.		
42				
43				
44	III. CON	TENT LABELING REQUIREMENTS		
45				
46	The following	g questions and answers address the OTC labeling requirements in § 201.66. Tables in		
47	Appendix A	of this draft guidance list the specific section-by-section requirements in § 201.66(c)		
48	and (d) as we	ll as the expectations for implementing the requirements in the regulation. Please refer		
49		s for details on specific requirements.		
50				
51 52	Question 1:	What labeling information do the regulations require for all OTC drug products?		
53	Answer 1:	Section 201.66 requires that all OTC drug product labeling contain the following		
54	711157761 1.	information about the product. This information must be organized according to the		
55		following headings and must be presented in the following order:		
56		1. Title ("Drug Facts" or "Drug Facts (continued)")		
57		2. Active ingredients		
58		3. Purpose		
59		4. Use(s)		
60		5. Warnings		
		6. Directions		
61		7. Other information		
62				
63		8. Inactive ingredients		
64		9. Questions (optional) ("Questions?" or "Questions or comments?")		
65				
66		This information must appear on the outside container or wrapper of the retail		
67		package, or the immediate container label if there is no outside container or wrapper.		
68		(If the Drug Facts information appears on the outside container or wrapper of the		
69		retail package, its use on the immediate container is optional. See Appendix A.)		
70				
71	Question 2:	Why must the title "Drug Facts (continued)" appear on each subsequent panel in		
72		which the Drug Facts appear?		
73				
74	Answer 2:	The title "Drug Facts" must appear on the first panel and the title "Drug Facts		
75		(continued)" must appear on each subsequent panel to ensure that the person reading		
76		the labeling can follow through to the end of the labeling (§ 201.66(c)(1)).		
77				
78	Question 3:	What indications can be included in the Use(s) section if the product is a drug and		
79		cosmetic product?		
80				
81	Answer 3:	For drug-cosmetic products, only the drug-related indications can be included in the		
82		Use(s) section.		
83				

Question 4: Is there a required order for listing subject specific warnings?

85		
86 87	Answer 4:	Section 201.66(c) requires that warnings in paragraph (c)(5) appear in the order listed.
88		listed.
89	Question 5:	What information must appear under the Warnings subheading "Do not use"?
90		Can I convert the text of existing warnings in final OTC monographs or approved
91		applications to the bulleted statement format under this subheading?
92		
93	Answer 5:	The "Do not use" subheading (§ 201.66(c)(5)(iii)) is reserved for (1) products that
94		should not be used unless a previous diagnosis has been made by a doctor or (2)
95		products that should not be used under any circumstances by certain consumers,
96		regardless of whether a doctor or health professional is consulted.
97		
98		Manufacturers can convert existing formats to the Drug Facts labeling format. For
99		example, the current warning "Do not use this product unless a diagnosis of asthma
100		has been made by a doctor" can be placed under the subheading "Do not use" and
101		shortened to read "unless a diagnosis of asthma has been made by a doctor." (i.e.,
102		" Do not use unless a diagnosis of asthma has been made by a doctor")
103		20 not use wings w wagness of westing has even made by w weeter ;
104	Question 6:	How could I convert a lengthy warning under the subheading "Ask a doctor
105	2	before use if you have" into the bulleted text format?
106		
107	Answer 6:	Here is an example: The warning for oral and topical antitussives states: "Do not
108		take this product for persistent or chronic cough such as occurs with smoking,
109		asthma, or emphysema, or if cough is accompanied by excessive phlegm (mucus)
110		unless directed by a doctor." Under this subheading, this warning can be converted
111		into bulleted statements as follows:
112		• cough that occurs with too much phlegm (mucus)
113		• chronic cough that lasts as occurs with smoking, asthma, chronic bronchitis, or
114		emphysema
115		·····p····j s ··········
116	Question 7:	How could I convert the OTC antihistamine drug product warning "Do not take
117	2.000.000	this product if you are taking sedatives or tranquilizers without first consulting
118		your doctor" into bulleted text?
119		<i>year</i> 40000 - 4
120	Answer 7:	This warning could appear as follows:
121		"Ask a doctor or pharmacist before use if you are taking sedatives or
122		tranquilizers," or
123		uniquine vis, or
124		"Ask a doctor or pharmacist before use if you are taking ● sedatives
125		• tranquilizers"
126		- Hundamzers
127	Question 8:	What information must appear under the subheading "When using this product"?
128	2	How could I convert text of existing required warnings to bulleted text format
129		under this subheading?
130		without the same training t
100		

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131 132 133 134 135 136	Answer 8:	This subheading must be used for all side effects that consumers may experience. It identifies substances (e.g., alcohol) or activities (e.g., operating machinery, driving a car) that should be avoided while using the product. This subheading must also include warnings for drugs in dispensers pressurized by gaseous propellants. Such information whould appear in bulleted text format as follows:
137 138 139 140		 may cause drowsiness [or may appear as: • drowsiness may occur] alcohol, sedatives, and tranquilizers may increase the drowsiness effect [or may appear as: • alcohol, sedatives, and tranquilizers may increase drowsiness do not puncture or incinerate; contents under pressure.
141 142 143 144	Question 9:	What information must appear under the subheading "Stop use and ask a doctor if"?
145 146 147 148 149	Answer 9:	You must include under the "Stop use" subheading any signs of toxicity or other reactions that would require a consumer to immediately stop using the product. For example, the bulleted statement "you get nervous, dizzy, or sleepless" would appear in this section.
150 151 152 153	Question 10:	Where must I put warnings required in an applicable OTC drug monograph, in other OTC drug regulations, or in an approved drug application that do not otherwise fit under the Warning heading or subheadings?
154 155 156 157 158 159	Answer 10:	Such warnings must be placed in the Drug Facts <i>Warning</i> section. For example, chlorofluorocarbons (CFC) warnings, required in certain approved drug applications, must be put in the <i>Warnings</i> section. The warning would appear as follows: "Contains CFC-[insert number] and CFC-[insert number], substances that harm public health and the environment by destroying ozone in the upper atmosphere" (§ 201.320).
160 161	Question 11:	Where must pregnancy information and related warnings be placed?
162 163 164 165 166	Answer 11:	When applicable, these types of warnings must also be placed in the second to last subsection of the <i>Warnings</i> section. Warnings may include one or more of the following:
167 168 169		 The pregnancy/breast-feeding warning The third trimester warning for products containing aspirin or carbaspirin calcium.
170 171 172		• The third trimester warning in approved drug applications for products containing ketoprofen, naproxen sodium, or ibuprofen (if not intended exclusively for use in children).
173 174 175 176	Question 12:	Should all OTC drug product labeling include the "Keep out of reach of children" and the accidental overdose/ingestion warnings?

177 Answer 12: In most cases, these warnings are required for OTC drug products and therefore must be 178 included in the Drug Facts box. In a few very special instances, the "Keep out of reach 179 of children" warning may be omitted. (See lipstick with a sunscreen in 180 § 352.52(f)(1)(vi).) The accidental overdose/ingestion warning may also be omitted in 181 some instances, as specified in an applicable OTC drug monograph or approved new 182 drug application. 183 184 Ouestion 13: Do I have to present information under Directions in a table format? 185 186 Answer 13: Depending on the product, the directions can appear completely in a table, as a 187 number of bulleted statements, or as a combination of a table and bulleted 188 statements. For example, a table format must be used when dosage directions are 189 provided for three or more age groups or populations (§ 201.66(d)(9)). Dosage directions provided for one or two age groups or populations can be presented using 190 191 bulleted statements. However, a table format can be used for two age groups or 192 populations if it helps make the presentation of the information clearer and easier to 193 read. 194 195 Under this heading, information other than age groups should appear as bulleted 196 statements. For example: 197 198 • shake well 199 • drink a full glass (8 oz) of liquid with each dose 200 • do not use more than directed adults and children 12 years and 2 tablets every 6 hours older children 6 -12 years 1 tablet every 6 hours children under 6 years ask a doctor 201

202 203

Ouestion 14: What information must be included under the heading Other information?

205 206 207

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204

This section must include information that is not included under the other headings or subheadings, but is required or is made optional under an OTC drug monograph, other OTC drug regulation, or approved drug application.

209 210 211

212

213 214 If applicable, the first bulleted statement under this heading must include calcium, magnesium, potassium, and sodium to read as follows: "each (insert appropriate dosage unit) contains: [in bold type] (insert name(s) of ingredient(s) and quantity of each ingredient)" (§§ 201.70, 201.71, 201.72, 201.64, respectively. See also § 201.66(c)(7)(i)).

215 216

217

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If applicable, phenylalanine/aspartame content shall appear as the next item as follows: "Phenylketonurics: Contains Phenylalanine (insert quantity) mg per (insert appropriate dosage unit)." This statement must be listed as the first bulleted

Answer 14:

statement under this heading or the second bulleted statement if Ca, Mg, Na, or K is (are) present. For example:

Other information

- each tablet contains: calcium 10 mg, magnesium 10 mg, and sodium 15 mg
- Phenylketonurics: Contains Phenylalanine 10 mg per tablet
- [insert storage conditions] if applicable
- [insert tamper-evident statement]

Question 15: Where must the tamper-evident statement appear in my OTC product labeling?

Answer 15:

The tamper-evident statement must be prominently placed on the drug product package to alert consumers about the product's tamper-evident features (21 CFR 211.132). The tamper-evident statement describes the tamper-evident feature of the product package and advises consumers that, if the feature is breached or missing when the product is purchased, tampering may have occurred. Tamper-evident packaging with an appropriate labeling statement will be more likely to protect consumers because the consumer will be in a better position to detect tampering when he or she has knowledge that a tamper-evident feature has been incorporated into the product design. The Agency allows flexibility in the placement of this statement on the package and does not require that it be included within the Drug Facts section. However, if included in this section, the statement must appear under the heading "Other information" (see 21 CFR 201.66(c)(7)).

The Agency also noted in the final rule preamble for the Drug Facts regulation that many products are now marketed with "peel back" or "fold out" labels affixed to the product package and that these labels could be used to accommodate all of the FDA required information in the Drug Facts section (64 FR 13254 at 13268; March 17, 1999). These types of labels were not in use at the time the tamper-evident requirements became effective. Recently, interested parties have inquired whether the tamper-evident statement may be included in a Drug Facts section that appears in such "peel back" or "fold out" labels. We believe that the goals of the tamper evident statement would likely not be achieved if the statement only appears in a "peel back" or "fold out" label and is not clearly visible without peeling back or folding out the label.

It is important that the consumer view the tamper-evident statement before purchase and use of the product so that he or she will be better aware of the tamper-evident features and any signs of tampering. Once the consumer opens the tamper-evident package, the tamper-evident features have been breached. If the consumer has failed to examine these features before opening, then the consumer will likely not know if there were any signs of tampering. A tamper-evident statement inside a "peel back" or "fold out" label that is not visible on the outside of the package is unlikely to be viewed before breach of the tamper evident feature. The consumer may not be aware to peel back or unfold this label to view the tamper-evident statement before opening the package. Thus, we recommend that the statement not appear within the Drug

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265 266 267 268 269 270		Facts box in a "peel back" or "fold out" label if the statement would not be clearly visible without peeling back or folding out the label. We recommend instead in these circumstances that the tamper evident statement be outside the Drug Facts box in another part of the label where the statement is clearly visible without further manipulation of that label.
271272	Question 16:	Do I have to list the inactive ingredients in my OTC drug product labeling in alphabetical order?
273274275	Answer 16:	It depends.
276 277 278 279		For OTC drug products that are not also cosmetic products, the established name of each inactive ingredient must be listed in alphabetical order (§ 201.66(c)(8)). For example, the <i>Inactive ingredients</i> section would appear as follows:
280 281 282 283		Inactive ingredients colloidal silicon dioxide, FD&C blue #1 lake, hydroxypropyl methylcellulose, lactose, magnesium stearate, polyethylene glycol, povidone, propylene glycol, titanium dioxide
284 285 286 287		For an OTC product that is a drug-cosmetic product, the inactive ingredients must be listed in descending order of predominance in the product formulation (§§ 201.66(c)(8) and 701.3(a)). For example, the <i>Inactive ingredients</i> section would appear as follows:
288 289 290 291 292		Inactive ingredients water, sorbitan isostearate, sorbitol, triethanolamine, stearic acid, barium sulfate, benzyl alcohol, dimethicone, methylparaben, aloe extract, carbomer, disodium EDTA
293 294	Question 17:	Do I have to include a Questions section in the Drug Facts box or similar enclosure?
295 296 297 298 299	Answer 17:	No. Although this heading and subsequent information is not required, the Agency encourages all manufacturers, distributors, and repackers to include a telephone number in this section. The telephone number of a source to answer questions about the product would be included in this section.
300 301 302 303 304 305 306 307		Although not permitted to appear in or otherwise interrupt the required Drug Facts labeling information, brand names or product attributes can appear in the telephone number and/or in the Web site address, if used. However, if the telephone number appears as letters of the brand name or product attribute, FDA recommends that the manufacturer should also include the numerical representation of the telephone number in this section.

309 310			
311 312 313	Question 18:	How must the content labeling requirements be presented within the Drug Facts box or similar enclosure?	
314 315 316 317	Answer 18:	All features of the Drug Facts box or similar enclosure and the required content information must be presented according to graphic specifications, which are listed in Appendix A (Table 2) of this draft guidance document (see also §§ 201.66(c) and (d)).	
318 319	Question 19:	Can I use bold type for any information I consider needs greater prominence?	
320 321 322	Answer 19:	FDA recommends that you avoid using bold type in the immediate area where existing regulations require specific text be in bold type.	
323 324	Question 20:	How should fractions be expressed within the Drug Facts box?	
325 326 327 328 329 330	Answer 20:	Fractions (e.g., 1/2) can be expressed in mathematical notation or text format (i.e., one-half). The text must be in the same single, clear, easy-to-read type style and type size used for the other text included in the Drug Facts box. If expressed in mathematical notation, each component of the numerical notation must be no smaller than 6-point type.	
331 332	Question 21:	How should I arrange additional text related to a single bulleted statement?	
333 334 335	Answer 21:	FDA recommends that additional text be formatted as indented subbulleted statements. For example: <i>Uses</i>	
336 337 338 339 340		 temporarily relieves pain and itching due to: insect bites • minor skin irritations dries the oozing and weeping of: poison ivy • poison oak • poison sumac 	
341 342	Question 22:	Can I begin a bulleted statement on the same line as a heading or subheading?	
343 344 345	Answer 22:	Yes. However, no bulleted statement or text can appear on the same line as the <i>Warning</i> heading.	
346 347 348	Question 23:	Should bulleted statements be left justified when using the standard labeling format?	
349 350 351 352	Answer 23:	Yes. The first bulleted statement on each horizontal line of text must be left justified, except if the bulleted statement appears on the same line of an appropriate heading or subheading (§ 201.66(d)(4)). Any bulleted statements that do not fit entirely on a multi-bulleted line should begin left justified on the following line.	

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 $^{^4}$ See Appendix A (Table 2) of this draft guidance for specific format labeling requirements in $\S~201.66(d)$.

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353 354		(Note: no bulleted statement or text can appear on the same line as the <i>Warning</i> heading.)
355	Γ	1
356	For ex	ample:
357		Ask a doctor before use if you have
358		• heart disease • glaucoma • high blood pressure
359		• thyroid disease • diabetes • trouble verified due to an enlarged prostate gland
360 361		 trouble urinating due to an enlarged prostate gland a breathing problem such as emphysema or chronic bronchitis
362		a dreaming problem such as emphysema of emonic bronemus
363	Question 24.	Should bulleted statements be aligned with the bulleted statements on the previous
364	Question 24.	line when using the modified labeling format?
365		une when using the mourica tubeting format.
366	Answer 24:	No. Using this format, bulleted statements do not need to be aligned and can
367	11115// 211	continue to the next line of text (§ 201.66(d)(10)(iv)). For example:
368		continue to the next line of text (3 201.00(a)(10)(11)). For example,
369		Ask a doctor before use if you have ● heart disease ● glaucoma
370		 high blood pressure thyroid disease diabetes trouble urinating due to
371		an enlarged prostate gland • a breathing problem such as emphysema or chronic
372		bronchitis
373		
374	Question 25:	Where can I find guidance on the use of a column format as part of the new OTC
375	~	labeling requirements?
376		
377	Answer 25:	A guidance document entitled Labeling OTC Human Drug Products Using a
378		Column Format is available on the CDER Internet site at
379		http://www.fda.gov/cder/guidance/index.htm. A written request for a copy can be
380		submitted to the Division of Drug Information (HFD-240), Center for Drug
381		Evaluation and Research, FDA, 5600 Fishers Lane, Rockville, MD 20857.
382		
383	Question 26:	How can I obtain copies of other FDA labeling guidance relating to the new OTC
384		labeling requirements?
385	4 04	
386	Answer 26:	Copies of the guidances are available on the Internet at http://www.fda.gov/cder/
387		guidance/index.htm, or send a written request for single copies to the Division of
388		Drug Information (see address above).
389	0 4: 27	
390	Question 27:	How must I list ingredients under the heading Active ingredients?
391	Amount 27:	The ingradients must be listed in alphabetical order
392 393	Answer 27:	The ingredients must be listed in alphabetical order.
393 394	Quarties 20.	How should I list under the heading Durness inquedients with the same
394 395	Question 20.	How should I list under the heading Purpose ingredients with the same pharmacological action?
395 396		printinucological action:

397 Answer 28: When more than one active ingredient has the same purpose, the information can be 398 presented in a manner that readily associates each active ingredient with its purpose 399 (by using brackets, dot leaders, or other graphical features). For example: 400 401 **Active ingredients Purpose** 402 Homosalate 6% } 403 Oxybenzone 3% } Sunscreen 404 Padimate O 2% } 405 406 Ouestion 29: How should I list inactive ingredients that may or may not be contained in my 407 product? 408 409 Answer 29: These ingredients should be listed in alphabetical order along with those ingredients 410 that are contained in your product. FDA recommends that you place an asterisk next 411 to those ingredients that, depending on the source, may or may not be contained in 412 the product (e.g., acacia*, dextrose*, sucrose, xanthum gum*). The asterisk should 413 be referenced at the bottom or end of the inactive ingredient section in the Drug Facts box, with the notation "* contains one or more of these ingredients" (if more 414 415 than one ingredient may or may not be in the product), or "* may contain this 416 ingredient" (if only one ingredient may or may not be in the product), whichever is 417 appropriate. 418 419 FDA recommends that for product labeling using the standard labeling format as described in §§ 201.66(d)(1) through (d)(9), the statement ("* contains one or more 420 of these ingredients," or "* may contain this ingredient," whichever is appropriate) 421 422 should be left justified at the end of the inactive ingredient section. The type size of 423 these statements must be at least 6-point type. For product labeling that uses the 424 modified format as described in § 201.66(d)(10), the asterisk statement could appear on the same line as the last listed inactive ingredient if separated from the last listed 425 426 ingredient by at least two square "ems"³. 427 428 Listing too many alternative ingredients could be misleading and may cause 429 consumer confusion. To avoid such confusion, sponsors may wish to consider using 430 a second set of labels for products with a lengthy list of different inactive 431 ingredients. 432 433 Additionally, to provide consumers with the opportunity to learn if an ingredient is 434 in the lot number of the product, the Agency recommends that the optional 435 information in § 201.66(c)(9) (Questions? or Questions or comments? followed by 436 the telephone number of a source to answer questions about the product) be included 437 in labeling. 438 439 Sponsors are also reminded to follow all applicable current good manufacturing

practice regulations Part 211 for finished pharmaceuticals so that manufacturers

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³ Two square "ems" are two squares of the size of the letter "M." (See 21 CFR 201.66(d)(4).)

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441 442 443		maintain appropriate reco which inactive ingredients	rds showing which lot num	bers of the	product contain
444 445 446	Question 30:	Can I use a pictogram or (UPC) symbol within the	graphical image such as th Drug Facts box?	ne Universo	al Product Code
447 448 449 450 451 452 453	Answer 30:	telephone or telephone rec images such as the Univer way interrupt, the informa They can appear outside the	hat may be included within eiver before the Questions sal Product Code (UPC) systion required in the Drug Fate Drug Facts box. The following relation to the Drug Facts	heading. P mbol canno acts labelin lowing exam	ictograms and graphical of appear in, or in any g (§ 201.66(d)(7)).
454		Illustration 1.	Illustrat	cion 2. (sho	wing second panel)
455 456 457		Drug Facts Labeling (DF) UPC		DF	DF UPC
458	Question 31:	When can I use the modif	fied labeling format?		
459 460 461 462 463 464	Answer 31:	plus any other FDA required than information required	acts content information pred information for drug or of to appear on the principle delay action area available to be	drug-cosme lisplay pane	etic products, other el, requires more
465	Question 32:	What is the difference bet	ween the standard and mo	dified labe	ling formats?
466 467	Answer 32:	The following table illustr	ates the differences between	n the two la	beling formats.

Table 1. Standard Versus Modified Labeling Format

470 471

Labeling Element Standard Format Modified Format Drug Facts Box Set off by barline Barline may be omitted if color contrast used to set off from the rest of the labeling Larger than largest type size used in Drug **Drug Facts** Larger than largest type size used in Drug Facts box Facts box or similar enclosure or similar enclosure **Drug Facts** No smaller than 8-point No smaller than 7-point type (continued) Headings >8-point or greater type, or >7-point or greater type, or 1-point type 2-point type greater than greater than point size of text point size of text Subheadings No smaller than 6-point No smaller than 6-point type type No smaller than 6-point Bulleted text No smaller than 6-point type type Minimum 0.5 point Leading Less than 0.5 point may be used, provided the ascenders and descenders do not touch **Bullets** Minimum 5-point type Minimum 5-point type Vertical alignment No alignment required

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476 477

Answer 33:

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Ouestion 33: What other labeling requirements may be applicable in addition to the standardized content and format requirements in § 201.66?

> Additional labeling requirements in Part 201 that may be applicable are summarized as follows:

Table 2. Additional Labeling Requirements

Paragraph	Description of Paragraph	
§ 201.1	Name and place of business of manufacturer, packer, or	
	distributor	
§ 201.17	Location of expiration dates	
§ 201.18	Control numbers	
§ 201.60	Principle display panel	
§ 201.61	Statement of identity	
	Established name of drug	
	• Statement of general pharmacological category(ies) or the principal intended actions	
	Bold type	
	• Size related to the most prominent printed matter	
§ 201.62	Declaration of net quantity of contents	
§ 201.20	Declaration of the presence of FD&C Yellow No. 5 and/or	
	FD&C Yellow No. 6	
§ 201.132(c)	Tamper-evident labeling	

482 483	Question 34:	When must my product comply with the new OTC labeling requirements?
484 485 486 487	Answer 34:	The date by which your product must comply with the new labeling requirements depends on its current marketing status. See Appendix A (Table 3) of this guidance to determine the date of implementation of the "Drug Facts" requirements.
488	V. EXEM	APTION AND DEFERRALS
489 490	Question 35:	Are there any exemptions or deferrals to the Drug Facts labeling requirements?
491		
492	Answer 35:	Section 201.66(e) provides that FDA on its own initiative or in response to written
493		request from any manufacturer, packer, or distributor, may exempt or defer, based on the
494 495		particular circumstances presented, one or more specific requirements set forth in § 201.66(a) through (d), on the basis that the requirement is inapplicable, impracticable, or
496		contrary to public health or safety. FDA points out that exemption and deferral requests
497		shall: (1) Document why a particular requirement is inapplicable, impracticable, or is
498		contrary to public health or safety; and (2) include a representation of the proposed
499		labeling, including any outserts, panel extensions, or other graphical or packaging
500		techniques intended to be used with the product. FDA reviews each exemption and
501		deferral request submitted and, based on the data submitted, makes a determination
502		whether to grant or deny such requests.
503 504	If you have or	nestions on whether a particular FDA requirement applies to your drug or drug-
505		uct, please contact:
506	cosmette prod	det, piedse contact.
507	Office	of Compliance (HFD-310)
508		for Drug Evaluation and Research
509		and Drug Administration
510	5600 F	Fishers Lane
511	Rockv	ille, MD 20857
512	301-82	27-8958 or 301-827-8959
513	Divisio	on of OTC Drug Products (HFD-560)
514		for Drug Evaluation and Research
515		and Drug Administration
516	5600 F	Fishers Lane
517	Rockv	ille, MD 20857
518	301-82	27-2222
519	Office	of Cosmetics and Colors (HFS-105)
520		for Food Safety and Applied Nutrition
521		and Drug Administration
522	200 C	St., SW.

Washington, DC 20204

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APPENDIX A: SUMMARY

Table 1. Labeling Content: § 201.66(c)(1) Through (c)(9)

349		
Paragraph	Description of Paragraph	Comments
(c)(1)	Drug Facts, Drug Facts	Title to be used is Drug Facts (on subsequent panels
	(continued)	use "Drug Facts (continued)")
(c)(2)	Active ingredient	For drug-cosmetic products, the drug ingredients are
.,,,,	(established name,	considered the active ingredients, and the cosmetic
	strength/concentration)	ingredients are considered the inactive ingredients.
(c)(3)	Purpose(s)	If there is no statement of identity or no applicable
		OTC drug monograph, the ingredient purpose is
		stated based on its general pharmacological
		category(ies), or the principal intended action(s) of
		the drug. See 21 CFR 201.66(b)(2), (b)(8), (c)(8);
		and 21 CFR 701.3(a) and (f).
(c)(4)	Use(s)	The use(s) is/are the specific indication(s) or
		approved use(s) for the drug product. For drug-
		cosmetic products, the use in the Drug Facts labeling
		is attributed only to the drug component.
(c)(5)	Warning(s)	Warning(s) information appears in a specific order,
		under the heading Warnings , as applicable. Most
		warnings follow specific subheadings, as described
		below in $(c)(5)(i)$ through $(c)(5)(x)$.
(c)(5)(i)	For external/rectal/ vaginal	Appears in bold type. In some instances (e.g., lip
	use only	protectant drug products), the external use only
		warning may be omitted.
(c)(5)(ii)	All applicable warnings	Appear with subheadings highlighted in bold type.
() (=) (**) ())		When this warning is required, it is the first warning
(c)(5)(ii)(A)	Reye's syndrome warning	of the warnings listed in paragraphs (c)(5)(ii)(A)
		through (c)(5)(ii)(G) to appear in this location in the
()(5)('')(D)	A 11	Warnings labeling.
(c)(5)(ii)(B)	Allergic reaction warnings	Subheading Allergy alert is used.
(-)(5)('')(C)	Flammability warning,	The appropriate flammability signal word in an
(c)(5)(ii)(C)	with appropriate signal	approved drug application or OTC drug monograph
(a)(f)(::\(D)	Water saluhla sum wamin s	is used.
(c)(5)(ii)(D)	Water soluble gum warning,	The subheading Choking is used.
(a)(5)(ii)(T)	Choking	Called Section Alaskal many 1
(c)(5)(ii)(E)	Alcohol warning	Subheading Alcohol warning is used.
(c)(5)(ii)(F)	Sore throat warning	Subheading Sore throat warning is used.
(a)(5)(ii)(C)	Deservation -	The warnings in 21 CFR 201.307(b)(2)(i) or
(c)(5)(ii)(G)	Dosage warning	(b)(2)(ii) for drug products containing sodium
		phosphates. The subheading Dosage warning is
(a)(5)(:::)	Do not was	used to introduce this information.
(c)(5)(iii)	Do not use	Subheading used for all absolute contraindications
		and involve several different types of situations.

Paragraph	Description of Paragraph	Comments
(c)(5)(iv)	Ask a doctor before use if you have	Subheading is used for certain preexisting conditions.
(c)(5)(v)	Ask a doctor or pharmacist	Subheading used for all drug-drug and drug-food
	before use if you are	interactions.
(c)(5)(vi)	When using this product	Subheading used for all side effects that the consumer may experience; identifies substances or activities that should be avoided while using the product.
(c)(5)(vii)	Stop use and ask a doctor if	Subheading used for any signs of toxicity or other adverse reactions that would necessitate immediately discontinuing use of product.
(c)(5)(viii)	Any required warnings	Location used to include any other required warnings that do not fit within sections 201.66(c)(5)(i) through (c)(5)(vii), (c)(5)(ix), and (c)(5)(x).
(c)(5)(ix)	The pregnancy/breast feeding warning	General warning and other related warnings.
(c)(5)(x)	Keep out of reach of children	General warning and accidental overdose/ingestion warning in 21 CFR 330.1(g).
(c)(6)	Directions	Described in an applicable OTC drug monograph or approved drug application.
(c)(7)	Other information and additional information not included in $(c)(2) - (c)(6)$, $(c)(8)$, $(c)(9)$ of this section, e.g., storage conditions.	Subheading used for additional information that is not included under the other subheadings, but which is required or is made optional under an OTC drug monograph(s), other OTC drug regulation(s), or approved drug application.
(c)(7)(i)	certain ingredients (e.g. Na)	See 21 CFR 201.64(b), 201.70(b), 201.71(b), and 201.72(b)
(c)(7)(ii)	Phenylalanine	See 21 CFR 201.21(b)
(c)(7)(iii)	additional information	For example: storage conditions, tamper-evident statement
(c)(8)	Inactive ingredients	List of each inactive ingredient, using its established name
(c)(9)	Questions? (or Questions or Comments?)	Optional heading used to provide a telephone number of a source to answer questions about the product.

Table 2 Labeling Format: 21 CFR 201.66(d)(1) through (d)(9)

Paragraph	Description of Paragraph
(d)(1)	Drug Facts: first letter of words uppercase
	Headings, subheadings: first letter of first word uppercase
"	Left justification
(d)(2)	Drug Facts type size greater than largest type size used in Drug Facts labeling
cc	Heading 8 pt or 2 point sizes greater than text point size

${\it Draft-Not for Implementation}$

" Type size ≥6 pt size for information in Drug Facts " Subheadings ≥ 6 point type size " Drug Facts (continued) type size no smaller than 8-point type (d)(3) Letters do not touch " ≥.5 pt leading (space between lines) " No more than 39 characters per inch " Bold Italic headings and title " Bold subheading except the phrase "(continued)" " Contrasting dark color for title and heading (d)(4) Bullet: solid circle or square 5 pt type, same shape and color, left justified or separated from heading or subheading by at least two square "ems" " Bullet on same lines: end of statement separated from bulleted statement by two "ems" " Bullet on same lines: additional bulleted statement does not continue on next line " Vertical alignment of bulleted statements (d)(5) Appear on more than one panel " Visual graphic signals continuation (d)(6) Left justification of information required by (c)(2) " Right justification of information required by (c)(3) " Alphabetical order of active ingredients " Information required by (c)(4), (c)(6) - (c)(9) may start on same line as required headings " None of information required in (c)(5) shall appear on same line as Warnings (d)(7) Graphical images should not interrupt the heading, subheading and information. Hyphens should not be used except to punctuate compound words. (d)(8) Enclosed box using barline " Horizontal hairline precedes heading immediately after the title "Drug Facts" " Horizontal hairline precedes heading immediately after the title "Drug Facts" " Horizontal hairline precedes heading immediately after the title "Drug Facts" " Horizontal hairline precedes heading immediately after the title "Drug Facts box shall immediately follow the title and precede the subheadings set forth in (c)(5) [except (c)(5) (ii) A − G] (d)(9) Directions in table format when dosage instructions are provided for three or more age groups or populations	Paragraph	Description of Paragraph	
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(d)(9) Directions in table format when dosage instructions are provided for three or more age groups or populations	د د	Horizontal hairline extending within 2 spaces on either side of the Drug Facts box shall immediately follow the title and precede the subheadings set forth in (c)(5)	
	(d)(9)	Directions in table format when dosage instructions are provided for three or more	
" Horizontal barline preceding the next heading may end the table	"	Horizontal barline preceding the next heading may end the table	

537 Table 3. Implementation Chart

538

Products	Time periods*
Subject to NDA/ANDA:	
Single entity products approved before May 16, 1999.	By May 16, 2002 (or by May 16, 2003, if annual sales of the product are less than \$25,000).
Single entity products approved on or after May 16, 1999.	Immediately upon approval of the application.
Combination products approved before May 16, 1999.	By May 16, 2002 (or by May 16, 2003, if annual sales of the product are less than \$25,000).
Combination products approved on or after May 16, 1999.	Immediately upon approval of the application.
Subject to OTC Drug Monograph(s):	
<i>Single</i> entity products finalized before May 16, 1999.	By May 16, 2002 (or by May 16, 2003, if annual sales of the product are less than \$25,000).
Single entity products finalized on or after May 16, 1999.	Within the period specified in the final monograph. However, if a monograph has not been finalized as of May 16, 2002, then the product must comply as of the first major labeling revision after May 16, 2002, or May 16, 2005, whichever occurs first.
Combination products in which all applicable monographs were finalized before May 16, 1999.	By May 16, 2002 (or by May 16, 2003, if annual sales of the product are less than \$25,000).
Combination products in which at least one applicable monograph was finalized before May 16, 1999, and at least one applicable monograph is finalized on or after May 16, 1999.	Within the period specified in the last applicable monograph to be finalized, or by May 16, 2002 (or by May 16, 2003, if annual sales of the product are less than \$25,000), whichever occurs first, unless the last applicable monograph to be finalized specifies a later date.
Combination products in which all applicable monographs are finalized on or after May 16, 1999.	Within the period specified in the last applicable monograph to be finalized. However, if the last monograph is not finalized as of May 16, 2002, then the product must comply as of the first major labeling revision after May 16, 2002, or by May 16, 2005, whichever occurs first.
All other single entity and combination OTC drug products (e.g., products in the OTC drug review that are not yet the subject of proposed OTC drug monographs).	If a monograph has not been finalized as of May 16, 2002, then the product must comply as of the first major labeling revision after May 16, 2002, or by May 16, 2005, whichever occurs first.

* Time delayed until further notice for OTC drug products that contain no more than two doses of an OTC drug product and, because of their limited total surface area available to bear labeling, qualify for the labeling modifications set forth in § 201.66(d)(10).

542