

Confidential.

Gentlemen of the Senate and of the House of Representatives.

As the continuance of the Act for establishing trading houses with the Indian tribes will be under the consideration of the legislature at it's present session, I think it my duty to communicate the views which have guided me in the execution of that act; in order that you may decide on the policy of continuing it, in the present or any other form, or ~~to~~ discontinue it altogether if that shall, on the whole, seem most for the public good.

The Indian tribes residing within the limits of the U.S. have for a considerable time, been growing more & more uneasy at the constant diminution of the territory they occupy, altho' effected by their own voluntary sales: and the policy has long been gaining strength with them of refusing absolutely all further sale on any conditions. insomuch that, at this time, it hazards their friendships, and excites dangerous jealousies & perturbations in their minds to make any overture for the purchase of the smallest portions of their land. a very few tribes only are not yet obstinately in these dispositions. In order peaceably to counteract this policy of theirs, and to provide an extension of territory which the rapid increase of our numbers will call for, two measures are deemed expedient. First, to encourage them to abandon hunting, to apply to the raising stock, to agriculture and domestic manufacture, and thereby prove to themselves that less land & labour will maintain them in this, better than in their former mode of living. the extensive forests necessary in the hunting life, will then become useless, & they will see advantage in exchanging them for the means of improving their farms, & of increasing their domestic comforts. Secondly to multiply trading houses among them, & place within their reach those things which will contribute more to their domestic comfort than the possession of extensive but uncultivated wilds. experience & reflection will develop to them the wisdom of exchanging what they can spare & we want, for what we can spare and they want. in leading them thus to agriculture, to