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UNITED STATES OF AMERICA

NUCLEAR REGULATORY COMMISSION

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ADVISORY COMMITTEE ON NUCLEAR WASTE AND MATERIALS

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186<sup>TH</sup> MEETING

+ + + + +

VOLUME I

+ + + + +

TUESDAY,

FEBRUARY 12, 2008

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The Advisory Committee met at the Nuclear Regulatory Commission, Two White Flint North, Room T2B3, 11545 Rockville Pike, Rockville, Maryland, at 10:00 a.m., Dr. Michael T. Ryan, Chairman, presiding.

MEMBERS PRESENT:

MICHAEL T. RYAN, Chair

ALLEN G. CROFF, Vice Chair

JAMES H. CLARKE, Member

WILLIAM J. HINZE, Member

RUTH F. WEINER, Member

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NRC STAFF PRESENT:

- NEIL COLEMAN
- DEREK WIDMAYER
- LATIF HAMDAN
- ANTONIO DIAS
- CHRISTOPHER BROWN
- DONALD COOL
- TAE AHN
- TIM McCARTIN
- BRITTAIN HILL

ALSO PRESENT:

- CHARLES FITZPATRICK (via telephone)
- STEVEN FRISHMAN (via telephone)
- KEITH AXLER (via telephone)
- PAUL DiBELLA (via telephone)

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P-R-O-C-E-E-D-I-N-G-S

10:02 a.m.

CHAIR RYAN: Come to order, please. The meeting will come to order. This is the first day of the 186<sup>th</sup> meeting of the Advisory Committee on Nuclear Waste and Materials. During today's meeting the Committee will consider the following; discussion of ACNW letter reports, recommendations by the International Commission on Radiological Protection in their Final Report 103, Corrosion of Waste Package and Spent Fuel Dissolution in a Repository Environment.

Neil Coleman is the designated federal official for today's session. And Antonio, until he gets here, you'll be the designated federal official, if you please.

ANTONIO: I'm here. Okay.

CHAIR RYAN: All right, Neil Coleman has just arrived. We have received no written comments or requests for time to make oral statements from members of the public regarding today's sessions. Should anyone wish to address the Committee, please make your wishes known to one of the Committee staff.

It is requested that speakers use one of the microphones, identify themselves and speak with sufficient clarity and volume so they can be readily

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1 heard. It's also requested that if you have cell  
2 phones or pagers, you'd kindly turn them off at this  
3 time. Feedback forms are available at the back of the  
4 room for anyone who would like to provide us with his  
5 or her comments about the meeting.

6 Without further delay, I'll turn over the  
7 meeting to our cognizant member, Professor Hinze, who  
8 is going to lead us in a discussion of the Committee  
9 Letter on Post Closure Degradation of Emplacement  
10 Drifts and its Impact on Engineered Barrier System  
11 Performance at the proposed Yucca Mountain High Level  
12 Radioactive Waste Repository. Professor Hinze.

13 CHAIR RYAN: For this portion, we will go  
14 off the record. We don't need to have this letter  
15 writing on the record. We'll reconvene the record at  
16 1:00 o'clock when we pick up on the ICRP work. So  
17 with that, we'll close the record at this point.  
18 Thank you.

19 (Whereupon, the record was recessed to  
20 reconvene at 1:00 p.m. the same day.)

21 (On the record at 1:01 p.m.)

22 CHAIR RYAN: All right, if I could ask  
23 everybody to come to order, please. We will go back  
24 on the record for our afternoon session. And our  
25 first -- is there anybody on the bridge line, please?

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1 Anybody on the bridge line? Nobody is there, okay,  
2 that's fine. They'll beep when they come in and I  
3 might interrupt you, Don, so we can get them to  
4 introduce if they do come in.

5 We'll hear from Dr. Donald Cool on the  
6 International Commission's Final Report 103 on basic  
7 radiation protection standards. Without further ado,  
8 Don, take it away.

9 DR. COOL: Okay, thank you, Mr. Chairman.

10 We have interacted often as the International  
11 Commission on Radiological Protection has worked its  
12 way through the extended process of developing its  
13 revised recommendations. I'm here today to give you a  
14 brief overview of the conclusions and see if we can  
15 make the computer work. Sure enough. Okay. ICRP  
16 Publication 103 made available on December 18<sup>th</sup> of  
17 2007. If you go to ICRP's website, there's a little  
18 announcement. If you click on that, you get a little  
19 word document which tells you the various and sundry  
20 places where you can buy it or download it, et cetera.

21 So it is now available and out there for  
22 discussion and use. The report is just a small  
23 document. This is printed double-sided, 332 pages or  
24 so counting the appendices. I would note that a good  
25 half of these, you can see where the red tabs are part

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1 way through this, a good half of it is appendices  
2 material which actually supports the text of the  
3 recommendations themselves. What I hope to do in  
4 cumulus today is just briefly remind you of the things  
5 that are in there and quickly go over the extent to  
6 which the NRC's comments did or did not influence the  
7 draft and then briefly talk about the next steps as  
8 the staff moves forward now that ICRP has completed  
9 its particular piece of the work.

10 ICRP Publication 103 has an introduction,  
11 chapters related to the aim and scope of the  
12 recommendations, biological aspects, the quantities,  
13 system of radiological protection, the implementation  
14 of those recommendations, medical exposure, protection  
15 of the environment and then two annexes, one related  
16 to the health risks attributable to ionizing radiation  
17 and one related to the quantity. Those two annexes  
18 were last seen when the staff commented on early  
19 drafts of them several years ago when they were  
20 published as independent foundation documents.

21 In fact, we had not had a chance to review  
22 and comment on them for more than two years. So,  
23 we're still in the process of sorting through all of  
24 the information that's in there, so I'm just going to  
25 give you some sort of general observations today.

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1 Main features, not particularly surprising because  
2 we've known mostly what was in the draft for a  
3 considerable period of time. They updated the  
4 radiation and tissue weighting factors. They  
5 maintained the three fundamental principles,  
6 justification, optimization and dose limitation.

7 You'll recall from our earlier draft there  
8 had been a much shortened discussion on justification.

9 That has been re-elaborated some as we move to the  
10 final draft and this final version. They moved to a  
11 situation based approach. As in three fundamental  
12 exposure situations, a planned exposure situation, any  
13 time you're planning to do something, most everything  
14 that we would license here falls into that category;  
15 an emergency exposure situation where it's gotten out  
16 of control and you need to do something now, typical  
17 emergency planning type activities and existing  
18 exposure situations. It's out there, you sort of trip  
19 across it or decide that you now need to do something  
20 about it. It may or may not have been under control  
21 previously, et cetera, but it now has to be dealt with  
22 in some form.

23 CHAIR RYAN: Don, let me just if I may, I  
24 think the tissue weighting factors is really a  
25 technical calculational thing and I understand that

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1 but I still struggle with your second and third bullet  
2 in that I don't see anything different other than  
3 terminology for the way radiation protection practice  
4 is laid out, not just in 10 CFR 20 but in all the  
5 other guides and foundation documents and all the rest  
6 that go with that. Am I off base on that comment?

7 DR. COOL: Most of it is the way of  
8 looking at things and explaining things. You're  
9 correct. The three fundamental principles, that  
10 hasn't changed at all.

11 CHAIR RYAN: Right.

12 DR. COOL: That fundamental approach has  
13 been and continues to be as it is in Part 20 and --

14 CHAIR RYAN: Yeah, but justification,  
15 optimization and all those terminologies from ICRP,  
16 you can look at ALARA and, you know, all the other  
17 kinds of terminologies that we use. I seen nothing  
18 different in practice --

19 DR. COOL: Correct.

20 CHAIR RYAN: -- other than what you call  
21 it. Okay. Thanks.

22 DR. COOL: And there they didn't even  
23 really changes what they called it.

24 CHAIR RYAN: What they called it but  
25 again, I'm not worried about what they're calling it.

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1 What I'm saying is that nothing in this latest final  
2 document would change the view that we could show a  
3 one-to-one correspondence of what's done in the US  
4 using our terminology compared to what's done under  
5 ICRP with their terminology.

6 DR. COOL: Correct.

7 CHAIR RYAN: Okay.

8 DR. COOL: Correct. They've reinforced  
9 optimization with constraints. And this is a place  
10 where depending on where you are in the United States,  
11 what kind of licensee you're talking about, it's a  
12 description of the way things are done or it's a  
13 description of how we might wish they did things but  
14 they don't necessarily do it that way. Let me  
15 explain.

16 If you are in the nuclear power industry,  
17 then what they have here with constraints and  
18 optimization is exactly the process that any of the  
19 nuclear power plant radiation protection programs  
20 behave. They set facility specific activities values  
21 to make --

22 CHAIR RYAN: Excuse me, Don. Is that  
23 somebody who joined the meeting?

24 MR. FITZPATRICK: Yes, Charles  
25 Fitzpatrick, State of Nevada.

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1 CHAIR RYAN: Welcome, Charles. Thank you,  
2 go ahead, Don.

3 DR. COOL: So a power plant will establish  
4 some specific value that they do not plan to exceed  
5 and then they will work their ALARA optimization  
6 process to try and further improve on that dose. That  
7 is exactly what a constraint and optimization is. So  
8 this is a well-established practice for a large  
9 organization. You do not find that kind of discipline  
10 and thinking in many of the smaller activities. You  
11 may find some measure of optimization in medical  
12 facilities and things. You find radiographers just  
13 basically trying to do that job out there.

14 So if you look at it in the context of our  
15 regulations, some licensees do this, some licensees  
16 don't. Moving on --

17 CHAIR RYAN: I can't imagine an all ICRP  
18 invoked countries that they're all doing the same  
19 level of optimization at all those areas either.  
20 There's nothing probably much different.

21 DR. COOL: No, no, what you have here is  
22 ICRP moving the recommendations and the description  
23 recommendations in part realigning with what has  
24 become very good practice and the approach to really  
25 doing a good job in radiation protection. So when

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1 you're doing a really good job, this brings no new  
2 information or value to the table. The point I'm  
3 simply trying to make is that there are other places,  
4 both here and in other parts of the world where that  
5 higher level of approach and that kind of thinking has  
6 not yet become the status quo of activities.

7 And they have included, as we have talked  
8 about many times, an approach for developing a  
9 framework on protection of the environment. We will  
10 be back with you on Thursday afternoon to talk about a  
11 draft report that the ICRP has for comment right now  
12 which talks about this developing framework and  
13 reference animals and plants.

14 CHAIR RYAN: Let me throw a question out  
15 that maybe you'll handle later in the week. This  
16 document, the ICRP 103, says that you're not going to  
17 put a -- develop a formal system of dose calculations  
18 for non-human species but that's exactly what 103  
19 does.

20 DR. COOL: It says they're not going to  
21 establish dose limits.

22 CHAIR RYAN: Dose limits.

23 DR. COOL: Dose limits.

24 CHAIR RYAN: So why develop a system of  
25 calculating doses if there's going to be no limit?

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1 DR. COOL: Well, in fact, I think if you  
2 look at their words, what they are saying is they are  
3 trying to put together a framework that would allow  
4 you to do assessment. We do assessments in the  
5 environment under the National Environmental Policy  
6 Act.

7 CHAIR RYAN: Sure.

8 DR. COOL: This is a mechanism to do  
9 assessments with an end point that isn't necessarily  
10 specifically linked to humans to allow you to  
11 demonstrate what protection is or isn't being afforded  
12 by some particular control --

13 CHAIR RYAN: Well, that's the theory of  
14 what they said it's supposed to do. You know, we'll  
15 talk more about that on Thursday.

16 DR. COOL: We'll go through this in detail  
17 on Thursday. We can have -- we can take the entire  
18 afternoon discussing this and I don't think we're  
19 quite ready to do that yet.

20 CHAIR RYAN: Fair enough. Fair enough.

21 DR. COOL: We have a whole other talk  
22 ready for you at that time.

23 CHAIR RYAN: All right, great.

24 DR. COOL: Okay. Let me spend a couple  
25 minutes and talk about the impact that NRC's comments

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1 have had over this process. We have had many of our  
2 editorial and specific comments that have, I believe,  
3 directly contributed to significant improvement in the  
4 text. We've suggested lots of things. They've done a  
5 number of things. That's not to say that they did  
6 everything, nor did they necessarily do it the exact  
7 way we would have done it, something about American  
8 English versus King's English.

9           They have done a considerable effort to  
10 try and clarify constraints in their use because we  
11 raised a number of issues. As it was originally  
12 described, it did not seem to align with the way  
13 radiation practice was actually conducted. That has  
14 been much improved and we now have that alignment.

15           We very much wanted them to have the words  
16 in there about the use and the areas of inappropriate  
17 use for collective dose and those words are in there.

18           Although they didn't go so far as we had asked them  
19 to which was to actually give us some quantitative  
20 guidelines for when you would or wouldn't use  
21 collective dose calculations.

22           CHAIR RYAN: What's missing on that score?

23           DR. COOL: Well, what you find in there is  
24 the lovely statement that collective dose should not  
25 be used for epidemiological purposes integrating over

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1 all space and all time very small doses. What is not  
2 there is anything that would allow us to understand  
3 what the phrase "small doses" might be. So when you  
4 boil it down and as you were briefed the briefing or  
5 two ago by a researcher on the state of the art  
6 consequence analysis, a question of what small doses  
7 might it be reasonable to not include?

8 This would suggest to you that it's not  
9 reasonable to include those small doses but it doesn't  
10 give you any sort of help in actually sorting out what  
11 the small doses would be that you wouldn't want to  
12 include in the calculation. The ICRP unfortunately,  
13 has to rely on unpublished and non-publically  
14 available information. You'll recall that we had  
15 specifically commented to them that it really should  
16 have published sources available. This has gone ahead  
17 and moved forward on a schedule they had advertised  
18 and some of those materials are not yet available.

19 We had suggested to them that there were a  
20 number of the tissue weighting factors, particularly  
21 in the remainder category, which did not even seem to  
22 comport with that which we understood to be  
23 radiogenic. There were not changes in that so there  
24 are the 13 tissues that remain in that remainder  
25 category of tissues for evaluation. And we had

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1 commented that we really thought that there was no  
2 need for the chapter on protection environment given  
3 that that chapter really didn't provide any  
4 recommendations. It simply said we're going to  
5 develop a framework and we're going to be looking at  
6 some things. So it doesn't contribute to the  
7 recommendations.

8 They've kept the chapter in. The good  
9 news is that it doesn't actually provide any  
10 recommendations. It doesn't give you something that  
11 you would actually want to go out and try to create a  
12 regulatory structure on it otherwise. It is a plan of  
13 work, as it was in the last draft.

14 Now, that the ICRP has completed its  
15 process, the NRC staff is initiating its effort to  
16 prepare options for Commission consideration. A  
17 number of years ago, go back to about 2001, actually,  
18 the staff actually went to the Commission to seek  
19 specific direction on whether or not to start  
20 proceeding at that time to look at a revision of 10  
21 CFR Part 20. We recommended and the staff agreed that  
22 it would be better to wait for this ICRP  
23 recommendations process to be completed so that we  
24 could consider this material in any consideration of  
25 possible revision rather than being in the same sort

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1 of context that we were in last time where we were  
2 essentially done with the revision of Part 20 when  
3 ICRP 60 came out in 1990.

4 Now that ICRP is completed, the staff has  
5 initiated its effort to go look at Part 20 and other  
6 regulations to determine what things might warrant  
7 update, what the options, what the costs would be  
8 associated with that, the impacts, the wide variety of  
9 things that we need to assemble to understand whether  
10 or not to suggest doing something and what the  
11 implications of that would be.

12 Now, I think it's safe to say that there  
13 are some things, changes to the weighting factors and  
14 some of the calculational material, which would  
15 certainly warrant a very hard look and probably  
16 updating. I would also note that there is  
17 considerable interest within the staff to try and  
18 update some of the regulations which were not revised  
19 at the time Part 20 was revised in 1991; for example,  
20 Part 50, Appendix I, which actually is the controlling  
21 factor for all of the reactor effluents and otherwise  
22 the underlying technical basis for that regulation and  
23 guidance is still ICRP Publication 2. So there's a  
24 considerable interest as we start to look to the  
25 licensing of the new generation of reactors and

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1 otherwise to try and bring the entire suite of NRC  
2 activities up to a new point.

3 That would tend to argue that there will  
4 probably be some things that we will want to try and  
5 consider but I am not here today to give you any  
6 particular viewpoints on what will or will not be done  
7 because we have only begun the process within the  
8 staff and the various offices to try and catalog where  
9 all of those different bits and pieces are, what the  
10 impacts are to different groups, how you might  
11 construct an option that would minimize some of those  
12 impacts, what the impact of the backfit analysis and  
13 other would be associated with that and you can tick  
14 off any number of things that we will have to consider  
15 over the next 10 months or so.

16 The staff is due to go to the Commission  
17 with this options paper in December of this year. We  
18 have a lot of work to do.

19 CHAIR RYAN: Don, are you going to publish  
20 a plan of what you're going to do during this year?  
21 Is there an outline or a plan or some other document?

22 DR. COOL: There is at this point no  
23 published plan of work. I can't tell you that in  
24 March we will be thus far and in April thus far, no.  
25 The staff is just assembling the technical staff leads

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1 to try and catalogue the data and work through that  
2 process.

3 CHAIR RYAN: You're sort of combing  
4 through and gathering 10 CFR 61 and all the other  
5 parts that are out of whack.

6 DR. COOL: Right, that's our first step in  
7 the process.

8 CHAIR RYAN: Does that cover the Reg  
9 Guides, too?

10 DR. COOL: Is to catalogue those and  
11 certainly the guidance, regulatory guidance and other  
12 things which are based on or derived from some of  
13 those regulations will have to be looked at because a  
14 lot of the impact and a lot of the cost of changing  
15 and updating is in those pieces not just --

16 CHAIR RYAN: Yeah, I was going to say, we  
17 looked at the Reg Guides in Division 8 and they are  
18 many Reg Guides --

19 DR. COOL: Correct.

20 CHAIR RYAN: -- that don't even refer to  
21 the numbers that -- I mean, the numbers they refer to  
22 are out of use, per section.

23 DR. COOL: Yeah, so the step one is to  
24 simply catalog the bits and pieces.

25 CHAIR RYAN: Right.

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1 DR. COOL: All the tentacles if you will  
2 and then to try and understand how to eat this thing,  
3 bits and pieces, how large to make that, whether it's  
4 one large single effort, whether it's a set of  
5 parallel efforts, and I'll add another complicating  
6 factor on top of that which is in addition to the NRC  
7 looking at our requirements across the board, it's the  
8 coordination with the Department of Energy, the  
9 Environmental Protection Agency, Occupational Safety  
10 and Health, Department of Defense, FDA and others to  
11 try move in a consistent coherent fashion so that the  
12 Federal Government as a whole can be in a consistent  
13 position with regards to radiation protection.

14 We're not today, but that's the goal which  
15 we will try to seek. That will be done through the  
16 Interagency Steering Committee on Radiation Standards.

17 CHAIR RYAN: The rubber meets the road  
18 with the agreement states.

19 DR. COOL: And the agreement states.

20 CHAIR RYAN: So, I mean, that's where most  
21 of the licenses exist.

22 DR. COOL: Yes.

23 CHAIR RYAN: And then, of course the non-  
24 AEA regulation of medical and you know, other stuff  
25 that's out there that's not part -- I mean, if it's an

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1 electronic product device, it's not regulated under  
2 the AEA but they've got to use the same system of --

3 DR. COOL: Circulated by the states.

4 CHAIR RYAN: Right.

5 DR. COOL: And for the most part what has  
6 been in Part 20 has been used by the states,  
7 certainly in the agreement states.

8 CHAIR RYAN: Right, because they're not  
9 going to make a separate rule.

10 DR. COOL: And they just apply it across  
11 the board.

12 CHAIR RYAN: Right.

13 DR. COOL: So there is a significant area  
14 there. We are planning to have state participation as  
15 we go through this catalogue of options development  
16 process. That's what I wanted to give you and I'll  
17 entertain other questions, if you'd like.

18 CHAIR RYAN: Could you talk a little more  
19 what the plan is with agreement states?

20 DR. COOL: The plan is to invite them have  
21 one, maybe a couple of state people participate in the  
22 staff working group that we will have to do the  
23 catalogue and to start to develop the options. This  
24 is the same kind of approach if this had been a more  
25 formal rulemaking workgroup which would have formal

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1 state participation. It's not a rulemaking work group  
2 because we're not yet in the process of writing rule,  
3 but it's important to involve them in a similar sort  
4 way through a working group process in order for them  
5 to have input to the process.

6 CHAIR RYAN: Okay, Professor Hinze?

7 MEMBER HINZE: What's the title of this? I  
8 missed that.

9 DR. COOL: I probably actually didn't put  
10 the title on the slide. ICRP Publication 103, the  
11 2007 Recommendations of the International Commission  
12 on Radiological Protection.

13 MEMBER HINZE: Thank you. And what -- I  
14 may be missing a good deal here but what are your  
15 requirements in terms of following these, of the NRC  
16 following these recommendations? What kind of legal  
17 or moral, ethical requirements are there for us to  
18 follow these recommendations?

19 DR. COOL: We have, by practice, tried to  
20 use the ICRP, NCRP various recommendations in the  
21 formulation of our requirements. There is no legal  
22 mandate that we incorporate ICRP recommendations into  
23 our regulations. Unlike the International Atomic  
24 Agency, which actually has a statement that they will  
25 try to be consistent with or incorporate to the extent

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1 possible ICRP recommendations, they are a source of  
2 information.

3           The fact that something exists in these  
4 recommendations means that it is there to be  
5 considered within our formal Administrative Procedure  
6 Act rulemaking process. It does not mean that it must  
7 be or otherwise adopted. All of this will have to go  
8 through the process of consideration. It will have to  
9 go through public comment. It will have to go through  
10 analysis in terms of an Environmental Impact  
11 Assessment that would go through the rulemaking and  
12 back to the analysis all of those other bits and  
13 pieces.

14           But it certainly is an important piece of  
15 reference and in the existing environment where  
16 globalization is becoming more and more important and  
17 harmonization of regulatory requirements more  
18 important for organizations, licensees, who are doing  
19 business on both sides of the Atlantic and in Asia and  
20 otherwise, there is an increasing pressure, again, not  
21 mandate, that there be some consistency so that  
22 they're not constantly having to demonstrate  
23 compliance with multiple and different sets of values.

24           We see this in the nuclear power industry  
25 where the effort for vendors to compete

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1 internationally is increasing their desire that the  
2 requirements here be the same as the requirements over  
3 there. You see it in their reaction when there would  
4 be an operational safeness review, an OSAR review of  
5 the IAEA where they raise questions about why the US  
6 standards are different. So there is a desire for  
7 there to be international consistency.

8           Again, that has not become a mandate. It  
9 becomes a piece of information that has to factor into  
10 the rulemaking development process.

11           MEMBER HINZE: Thanks, Don, that does  
12 help. I don't want to steal Mike's question, but if  
13 you have crystal ball, where do you see this  
14 recommendations or -- well, recommendations or  
15 statements about protecting the environment from  
16 radiation leading to? I mean, the clue to this  
17 chapter again, some very good advice. Get your  
18 crystal ball. What are we looking at here? What's  
19 this a first step? Is this just a -- is this just a  
20 twig that's grown off to the side or is this going to  
21 develop into something?

22           DR. COOL: That's a very good question.  
23 The crystal ball is very cloudy.

24           CHAIR RYAN: Good answer.

25           DR. COOL: If you polled a number of

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1 people you would be N plus 2 views. My personal view  
2 of where I would like to see it move is to increase  
3 the technical information that is available that  
4 allows us to make assessments. Everything that has  
5 been observed thus far, information that is available,  
6 continues to support the general notion that the  
7 controls in place in existing planned activities, a  
8 licensee in terms of direct exposure situations,  
9 releases to unrestricted areas, are providing  
10 sufficient controls so that the environment in that  
11 area is protected.

12 The question would be, we have to, under  
13 NEPA, do assessments in the environment and otherwise  
14 and it would be very useful if this information could  
15 work in a way to support that which we must already  
16 do, which is to be able to do assessments and to be  
17 able to provide open and clear understandings of the  
18 basis for what we would do. I don't believe at this  
19 point, this is Donald Cool, not anybody else, that  
20 this information should lead to actual changes to the  
21 standards, but there are many who would wish to go  
22 there.

23 CHAIR RYAN: Bill, if I could jump in, you  
24 know --

25 MEMBER HINZE: I stole your question.

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1 CHAIR RYAN: No, that's fine and I agree  
2 with Don's answer but, you know, I mean, there's 50  
3 years -- 60 years of radiation biology that says if  
4 you protect man, you're protecting the environment and  
5 everything in it. I've asked the Chairman of the ICRP  
6 show me an example that's not true. He hasn't given  
7 me one yet. Now, I struggle with for example, I can  
8 calculate an absorbed dose to anything, the table, the  
9 cup, a crab, whatever I want to calculate it to,  
10 that's a physical quantity, but interpreting that in  
11 terms of rad to rem, that is what effect are you  
12 interested in, that's when I jump off the train.

13 So I really have a great concern that what  
14 is the assessment focused on. What we have done for  
15 50 years, freight and transported radioactive material  
16 in the environment. There are folks who can talk  
17 about the benthic movement of plutonium, you know, for  
18 weeks. I mean, there's all sorts of information about  
19 freight and transported radioactive material in the  
20 environment. Some more than others, but I struggle  
21 with the intent and the use of these calculations,  
22 assessments, whatever you want to call them because I  
23 don't -- I don't understand what the end point is  
24 they're aimed at.

25 MEMBER HINZE: Well, what is the stature

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1 of the technical basis for this 50 years?

2 CHAIR RYAN: I guess we'll hear that on  
3 Thursday. Oh, for the 50 years?

4 MEMBER HINZE: Yeah, that we've used for  
5 50 years, what is the technical -- what is the  
6 stature?

7 CHAIR RYAN: Well, it starts out with, you  
8 know, everything from basic cell survival studies,  
9 right on through sophisticated radiation biology.

10 MEMBER HINZE: Do we have that codified in  
11 some way? Do we have that brought together in some  
12 singular fashion?

13 DR. COOL: I would suggest to you probably  
14 not in the way that you might be thinking. If I've  
15 written down someplace a scientifically document piece  
16 of evidence that says, "Yea, verily this is true that  
17 all of those have been protected"? No. That's part  
18 of the difficulty that environmental groups and others  
19 would constantly bring to your attention. All of the  
20 assessments have been based on linkages of radioactive  
21 material to various change leading to a dose to a  
22 human. There hasn't been any systematic or  
23 standardized separate assessment of a direct impact in  
24 the environment.

25 Now, part of that is because there are a

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1 couple of fundamental questions which are not yet  
2 resolved. First you have to figure out who are you  
3 going to protect? Are you going to protect  
4 individuals? Are you going to protect small groups of  
5 individuals of something? Are you going to protect  
6 populations, over what size?

7 The second thing you have to sort of try  
8 and understand is, what are you going to protect them  
9 from? Are you protecting individual bees, they're one  
10 of the reference animals, from death or are you  
11 looking at survivals of hives or are you looking in  
12 general at the question of reproductive success of a  
13 honey bee in general in some area? Are you looking at  
14 morbidity, mortality, reproductive success? There  
15 are different measures.

16 After that you have to have sorted out the  
17 question of what kind of dose levels and what kind of  
18 radioactive material levels in their environment or in  
19 their bodies will get you to those effects? Those are  
20 three very important questions. We don't have the  
21 answers to any of those yet.

22 CHAIR RYAN: For any of the species they  
23 want to propose.

24 MEMBER HINZE: Right.

25 DR. COOL: So we have a ways to go.

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1 CHAIR RYAN: There's another confounding  
2 aspect to this and you know, there are studies. For  
3 example at Chernobyl there was a very bright fellow  
4 that was from West, I think Washington State, maybe  
5 one of the universities out there that studied the  
6 ecosystem that's around Chernobyl, and because people  
7 have been removed from it, it's now more robust and  
8 healthy than it's ever been.

9 You're seeing the return of several  
10 mammals that have been long since gone and other  
11 things. I just found it fascinating. And, you know,  
12 his conclusion was that ecosystem is returning to  
13 health in spite of Chernobyl, but it's because people  
14 have been removed from the environment. So, you  
15 know, and again, I'm not saying that's a success  
16 story. By no means is it, but there's no pattern here  
17 of something as simple as let's describe the geology.

18 I mean, it's just -- you know, it's not  
19 clear to me how we're going to use these in referenced  
20 species other than to stay busy thinking about them.  
21 I don't see a goal or an end point but making an  
22 assessment using absorbed dose or some other physical,  
23 you know, manifestation of radiation interacting with  
24 some animal or plant, I don't understand where it's  
25 going to lead.

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1 MEMBER HINZE: Well, should there be a  
2 certain level of studies that --

3 CHAIR RYAN: Well, there have been. I  
4 mean, there are decades. The Savannah River  
5 Ecological Laboratory has studied the 300 square miles  
6 at the Savannah River for 50 years. There's a  
7 mountain of work in the area of radioactivity in the  
8 environment.

9 MEMBER HINZE: But is that codified  
10 someplace, you know?

11 CHAIR RYAN: What do you mean codified?

12 MEMBER HINZE: Well, by codified, brought  
13 together so that --

14 CHAIR RYAN: Yes, yes.

15 MEMBER HINZE: -- one has a complete  
16 description.

17 CHAIR RYAN: Absolutely.

18 MEMBER HINZE: You know, because what I'm  
19 saying is that you go to a number of journal articles  
20 and that --

21 CHAIR RYAN: There are books and journal  
22 articles and studies and multi-year studies and 10-  
23 year summaries and all that kind of stuff that's out  
24 there. I mean, it is a robust body of literature as  
25 far as I'm concerned.

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1 MR. HAMDAN: Mike, a couple of questions  
2 that Don raised, the three questions that there is,  
3 why nobody is addressing it?

4 CHAIR RYAN: What three questions again,  
5 I'm sorry?

6 MR. HAMDAN: The question he raised about  
7 who would be effected and what --

8 CHAIR RYAN: Thursday.

9 MR. HAMDAN: What they will be effected  
10 from and --

11 DR. COOL: We will talk about is more on  
12 Thursday. Let me give you --

13 CHAIR RYAN: But the answer is, those are  
14 very valid questions. I don't understand the basis  
15 for it. I have yet to understand the basis for it and  
16 I have not gotten a good answer from anybody either on  
17 the committee or involved with ICRP to tell me what  
18 the basis is.

19 DR. COOL: And I will not attempt to  
20 either. I will note to you that what ICRP Committee 5  
21 has been working on has been to try and develop a  
22 framework with which to look at this one narrow  
23 question within the context of everything you have to  
24 look at from an environmental impact. When we do an  
25 environmental impact assessment or appraisal for a

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1 facility, we just look at the wide range of impacts,  
2 what's the impact of the concrete, what's the impact  
3 of moving the dirt around.

4 One question relates to what might be the  
5 impacts of the radiological effluents and that has to  
6 be in the context of chemicals that are in the  
7 environment and everything else. This can be viewed  
8 as a small step in the process of helping to do that  
9 in a more systematic fashion. I'm not sure how much  
10 time we have on Thursday, but it's probably not  
11 enough.

12 CHAIR RYAN: Fair enough. Allen?

13 VICE CHAIR CROFF: Regarding collective  
14 dose, what does the report say about how to use or  
15 whether to use collective dose in I'll call it cost  
16 benefit analyses, like establishing the amount of  
17 effluence you can release of a stack or something like  
18 that? Does it get to that issue at all?

19 DR. COOL: What this report talks about is  
20 in general terms the appropriate uses, which are to  
21 compare options where you can define pretty clearly  
22 the set of assumptions, most easily described in the  
23 context of an occupational exposure. Do I do this  
24 work in this particular way with that kind of  
25 shielding and that respiratory equipment or do I use a

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1 different kind of respiratory equipment? Which will  
2 give me better protection, and you can compare the  
3 dose to the group of workers doing it this way from  
4 this way and make a decision about what would be  
5 optimal.

6 Similarly, you could look at the various  
7 kinds of effluent technologies that might be available  
8 and understand what this technology costs and how much  
9 it reduces it versus what this technology costs and  
10 how much it reduces it. The context of using it for  
11 comparing options is a correct use. What this  
12 discourages is simply taking every bequerel that gets  
13 out and integrating the dose that you would get from  
14 every single bequerel to every single person that it  
15 might come into and believing that the combination of  
16 that multiplied by some risk coefficient, gives you a  
17 meaningful number.

18 CHAIR RYAN: Well, it's the old example of  
19 you don't want to compare a 100-mile an hour wind or  
20 200-mile an hour wind for one hour and a two-mile an  
21 hour wind for 100 hours. The same amount of air goes  
22 by it.

23 DR. COOL: We also need to be careful  
24 between stochastic effects and deterministic effects.

25 CHAIR RYAN: All of that.

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1 DR. COOL: So I just caution you on the  
2 example.

3 VICE CHAIR CROFF: I'm mostly interested  
4 in, I'll call it the public cost benefit as I've  
5 labeled it here, in saying that there is an  
6 appropriate use, do they give some guidance on how to  
7 go about it? You know, I'm remembering in one other  
8 ICRP report, they spoke to integrating over, you know,  
9 homogenous population groups and this kind of thing.  
10 Is any of that in this report?

11 DR. COOL: Some of that -- that material  
12 is not in Publication 103. There is some of that  
13 material and ways to look at the binning of various  
14 aspects of the dose and decision making which is  
15 actually part of Publication 101 related to  
16 optimization which came out last summer.

17 VICE CHAIR CROFF: Okay, that's the one I  
18 was thinking of.

19 DR. COOL: Yeah, that's the one you were  
20 thinking of and that also publishes -- it's one-half  
21 of Publication 101.

22 VICE CHAIR CROFF: Right, okay, thanks.

23 CHAIR RYAN: Ruth?

24 MEMBER WEINER: I'd like to take off from  
25 what Allen has just been asking because you mentioned

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1 that there was something in this publication regarding  
2 the use of collective dose in comparing alternatives.

3 Well, when you calculate collective dose, for  
4 example, in transportation, the collective dose is  
5 heavily dependent, in fact, completely dependent on  
6 the number of people punitively effected.

7 This is -- transportation along a route is  
8 a classic case of micro-doses to mega-populations.  
9 Does the document say anything or do you have any  
10 thoughts about when you get completely ridiculous  
11 answers. If you get a large enough population, you  
12 get a very large number of person-rem and even though  
13 we hear every day that the -- you apply some kind of  
14 conversion factor to this and the result is  
15 meaningless, nevertheless, this communicates  
16 something. Is there any advice in ICRP as to the  
17 limits of the use of collective dose or are you going  
18 to talk about this on Thursday?

19 DR. COOL: This is not a subject for  
20 Thursday.

21 MEMBER WEINER: Okay.

22 DR. COOL: And the answer is there are no  
23 quantitative suggestions for when it is or is not  
24 appropriate. There is the qualitative statement that  
25 it is inappropriate to use this complete integral of

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1 collective dose for epidemiological or health risk  
2 purposes, but it does not give you any specific sort  
3 of indication of what a small dose or otherwise might  
4 be.

5 MEMBER WEINER: Has anyone ever brought to  
6 the Committee this consideration that if you have --

7 CHAIR RYAN: Which commission?

8 MEMBER WEINER: Don's commission, thank  
9 you -- the question if you have a large enough  
10 population, you're going to get completely unrealistic  
11 answers?

12 DR. COOL: This issue has been raised with  
13 the ICRP on every single one of the comments that we  
14 provided for them during this discussion process. We  
15 asked them on each occasion to try and provide some  
16 additional guidance which we could use that would help  
17 us in regulatory decision making and otherwise.

18 It is not there. Whether it could be,  
19 again, I suspect that this is probably one of those  
20 questions where if we polled the group here, there's  
21 probably 25 or 30 people in the room, you'd have N  
22 plus 2 views on what the number might be and the  
23 reason that they would pick it.

24 MEMBER WEINER: Let me ask you one final  
25 question. Is there a way or anything that could be

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1 brought to the commission that would make -- that  
2 would encourage them to come up with some kind of  
3 quantitative recommendation as to the limits of the  
4 use of collective dose?

5 DR. COOL: Well, that's an interesting  
6 speculation. I'm not sure what circumstance might be  
7 the sufficient threshold to get them to actually try  
8 and write something like that down. I'll tell you  
9 from my personal standpoint, a much more pragmatic  
10 solution found within what they say in Publication  
11 101, which is in the context of the decision-making,  
12 setting aside your issue of doing a complete  
13 calculation and using an number as a reference for  
14 anything.

15 MEMBER WEINER: Right.

16 DR. COOL: But in the context of decision-  
17 making, we then have the ability to look at the  
18 various attributes and to apply constraints, if you  
19 will, controls over those numbers so that the values  
20 you're calculating help you to differentiate between  
21 the options is one of the things which you're alluding  
22 to, is that if you do the complete calculation and you  
23 compare options, you see almost no difference because  
24 it's being driven by the tail end, so it's not useful  
25 in making the decision.

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1           But if you change the way you do the  
2 calculation, calculate it for a smaller distance or  
3 different time intervals, you can get values which  
4 will help you differentiate between the options. That  
5 is an appropriate and very useful way to help make  
6 decisions.

7           CHAIR RYAN: Now we're back to your worker  
8 example.

9           DR. COOL: Exactly.

10          MEMBER WEINER: Yes.

11          CHAIR RYAN: You've got a case where A  
12 versus B is a relative comparison of two, you know,  
13 nearly equal things and I'm trying to see if there's a  
14 difference.

15          DR. COOL: Right, right, that is the place  
16 that they suggest is a very important and useful use  
17 of collective dose, is and can and should be used in  
18 those context to help you make those decisions.

19          CHAIR RYAN: And just for everybody's  
20 benefit, our letters to the Commission on this topic  
21 have said exactly that.

22          DR. COOL: Yeah, right.

23          CHAIR RYAN: Jim?

24          MEMBER CLARKE: Just a comment and maybe  
25 you can get into this a little more on Thursday, but

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1 it strikes me that -- and believe me, I'm not  
2 defending by any means the use of non-human end points  
3 but it does strike me that if there are no limits  
4 associated with these end points, then the dose  
5 calculations could be used in a relative sense to  
6 evaluate say, remedial alternatives and in an  
7 ecological risk assessment. Alternative A gives this,  
8 Alternative B gives this. Alternative A costs that,  
9 and again, if you're not taking these calculations,  
10 I'll say so seriously that you're establishing limits,  
11 which would be something else, as is the case with  
12 collective dose. Maybe it's a tool that could be used  
13 to make relative judgments.

14 DR. COOL: I believe you're correct.

15 MEMBER CLARKE: And in that sense, I think  
16 it might be useful.

17 CHAIR RYAN: I struggle with the relative  
18 judgment because, again, without an end point, how are  
19 you going to deal with two species as lethal doses I  
20 order of magnitude or two orders of magnitude apart?  
21 It doesn't make any sense. It's not consistent.

22 MEMBER CLARKE: I don't know. I don't  
23 think I know enough about it to go that far.

24 CHAIR RYAN: Well, you know, I can tell  
25 you that flies in East Tennessee take 10,000 rad shots

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1 and do just fine but if the temperature drops below 53  
2 degrees, they die. That happens all the time.

3 MEMBER CLARKE: So, I'm not finding that  
4 particularly useful but --

5 CHAIR RYAN: The point is, how do you get  
6 to an end point?

7 MEMBER CLARKE: Yeah, well, I guess that's  
8 the calculation.

9 CHAIR RYAN: So you regulate temperature  
10 in that case instead of radiation.

11 MEMBER CLARKE: The same problem is true  
12 with chemicals where you try to do an ecological risk  
13 assessment, you don't know what end point to look at.  
14 So it's really the same problem.

15 CHAIR RYAN: But I think that's the  
16 analogy. It's not been possible to do it for a  
17 chemical end point.

18 MEMBER CLARKE: Well, people do it, you  
19 know, I question the value of it.

20 CHAIR RYAN: Yes, Thursday.

21 MEMBER CLARKE: But again, on a relative  
22 standpoint is that there could be some merits --

23 CHAIR RYAN: And they would be?

24 MEMBER CLARKE: -- for what it's worth.  
25 Well, I want to hear more from him.

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1 CHAIR RYAN: Anybody else? Okay, with  
2 that we are a few minutes behind our appointed hour  
3 for a short break. We'll come back in 15 minutes at  
4 2:00 o'clock and pick up from there. Thank you.

5 (Whereupon, a short recess was taken.)

6 CHAIR RYAN: Okay, can I ask everybody to  
7 take their seats. We'll reconvene, please. The next  
8 presentation is the Corrosion of Waste Package and  
9 Spent Fuel Dissolution in the Repository Environment  
10 and Dr. Weiner will be out cognizant member for this  
11 briefing. I would ask, we've had, I think, a number  
12 of folks join us at the center and other participants  
13 on the phone. So I would ask you -- at the center you  
14 said you a large number of folks. Center?

15 MR. AXLER: Yeah, we have about 10 people  
16 here.

17 CHAIR RYAN: Could I ask that instead of  
18 trying to recite your names out that you make an  
19 attendance list and fax it up here to the NRC?

20 MR. AXLER: Okay.

21 CHAIR RYAN: And apart from the center, do  
22 we have --

23 MR. AXLER: Okay, we'll do that.

24 CHAIR RYAN: And your name is?

25 MR. AXLER: I'm Keith Axler, the Element

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1 Manager for Corrosion Science and Process Engineering.

2 CHAIR RYAN: Keith Axler, thank you very  
3 much. We'll use your name as the lead and attach the  
4 list that you fax up to the NRC office. We really  
5 appreciate you doing that. It makes our record  
6 complete and a little easier to manage.

7 Do we have any other participants not from  
8 the center?

9 MR. DIBELLA: Yeah, this is Carl Dibella  
10 at the TRB.

11 CHAIR RYAN: I'm sorry, Tobella?

12 MR. DIBELLA: Dibella.

13 CHAIR RYAN: Could you just get a little  
14 bit further away from your phone.

15 MR. DIBELLA: Yeah, Carl Dibella.

16 CHAIR RYAN: Dibella, okay, thank you.

17 MR. FITZPATRICK: Charlie Fitzpatrick,  
18 State of Nevada.

19 CHAIR RYAN: Anybody else? Thank you,  
20 Charlie. Anybody else other than Charlie?

21 MR. FRISHMAN: Steve Frishman, State of  
22 Nevada.

23 CHAIR RYAN: Thank you, Steve. Anybody  
24 else? All right, I thank you very much for your  
25 patience in taking the roll and I think we've got

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1 everybody and I'd ask you to put your phones on mute  
2 so that we don't hear the bumping and so for on the  
3 microphones up here because is it quite loud. With  
4 that, I'll turn it over to you, Ruth. Thank you.

5 MEMBER WEINER: Thank you. And we're very  
6 gratified and pleased to have Tae Ahn once again and  
7 Sheena Whaley is also here to answer our questions and  
8 people at the Center, I leave it to between you and  
9 whoever is coordinating, if it's a question that Tae  
10 wants to have one of you answer, I'm sure he will say  
11 so.

12 I will say in introducing this that the  
13 committee had a number of questions about corrosion  
14 after that last presentation that Tae made and time  
15 did not permit us to get them all on the table, so we  
16 submitted a list of questions and Tae, I want to  
17 really congratulate you for the presentation because  
18 he has put it together in answer to every one of our  
19 questions. So carry on.

20 MR. AHN: Thank you very much, Dr. Weiner,  
21 for you nice introduction. This presentation was  
22 prepared by team member of Engineering Barrier System  
23 in Post-Closure, ENG-1, Degradation of Engineer of the  
24 Various Systems, ENG-3, Quantity and the Chemistry of  
25 Water Contacting Engineering Barrier and the Waste

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1 Form, ENG-4, Radionuclide Leach and the Solubility  
2 Limits, Division of High Level Waste Repository,  
3 Safety with NRC and the CNWRA.

4 Dr. Weiner, gave us a general guide for  
5 our presentation. The first one was the most  
6 important considerations in any corrosion discussions  
7 to the committee are what radionuclides at what  
8 activity are released from the waste package and  
9 second, how are they released? Those two are our  
10 general guidances and the following questions were  
11 directed towards these two considerations. We may not  
12 present quantity release characteristic but in the end  
13 we'll present risk perspective related to all  
14 corrosion involved.

15 We'd like to address first to this  
16 guidance examples of releases and release mode. What  
17 is a potential release depends on physical state such  
18 as power pallet or dissolved state, something like  
19 that, and the chemistry, mainly radionuclide types of  
20 spent nuclear fuel, radionuclide. First group is  
21 rapid release of gap and the grain boundary  
22 radionuclide inventory. After reactor discharge, some  
23 radionuclides will be accumulated at the gap between  
24 cladding and the  $UO_2$  matrix, also grain boundaries  
25 within the matrix of  $UO_2$ . Such radionuclides include

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1 Carbon 14, Iodine 129, Cesium 135, and Technicum 99.

2 With the contact of water, these  
3 radionuclides will be released rapidly. Therefore, in  
4 performance estimate the release of radionuclides  
5 assumes to occur instantly. The second group of  
6 radionuclides include high solubility radionuclides  
7 such as Iodine 129 and Technicum 99. These  
8 radionuclides will dissolve in solution without any  
9 limit. Therefore, release usually will be controlled  
10 by spent nuclear fuel, U30 solution rate, that's rate  
11 limiting step, not the solubility limit.

12 And these radionuclides generally  
13 contribute to those in early period of time such as  
14 sometimes 10,000 year period. And the third group of  
15 radionuclide will be low solubility radionuclide  
16 inventory, such as Neptunium 237, Plutonium 239-240 and  
17 Amnesium (phonetic) 241. These radionuclides have  
18 very low solubility, therefore, release will be  
19 controlled solubility times flow rate basically  
20 solubility is concentration per unit volume. Flow rate  
21 is volume per time. Therefore, the amount of  
22 radionuclide release per time really calculated.

23 Not only solubility limit, sometimes these  
24 radionuclides form solid particulate in suspensions.  
25 That will increase the effective solubility limit

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1 orders of magnitude. That is especially true for  
2 plutonium and aminesium. Therefore, this character  
3 will include solubility control to radionuclide as well  
4 as colloidal forming radionuclides.

5 That explains the first questions of the  
6 committee and the second, next step in assessing the  
7 release, we need to consider then what would be a  
8 potential release mode. We considered two release  
9 mode. One is bacterial release. The other one is  
10 diffusional release. They would depend on groundwater  
11 flow rate, especially through perforations of cracks of  
12 waste packets caused by corrossions. If you have high  
13 flow rate, it's direct flow release large amount of  
14 radionuclide.

15 On the other hand, if you have very  
16 shallow tiny cracks or small pits, the release will  
17 really depend on diffusion of the process of  
18 radionuclide in the near static solution conditions.  
19 Now, we are going to each questions. The first  
20 question was, explain, using temperature as a time  
21 surrogate and discuss the type of result the staff  
22 expect. And there was some explanations.

23 It was mentioned during the September  
24 briefing that one of the center's reports mentioned  
25 using temperature as a time surrogate try to reproduce

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1 what would happen at lower temperatures over longer  
2 period of time by accelerating the process by heating.

3 Also staff indicated that this would be discussed  
4 further during the TPA presentation but the subject  
5 matter was not mentioned. Refer to ACNW Tuesday  
6 September 18<sup>th</sup>, 2007.

7 I will go one by one. First, experiment  
8 and temperature to simulate the long times, what I use  
9 it for -- and I'll say corrosion and the extent you  
10 pick your studies. In other words, with the value is  
11 higher temperatures than expected repository  
12 temperatures. So you use the real expected  
13 temperatures in testing. The second one is temperature  
14 could be used as a time surrogate as rate of important  
15 chemical reactions increase, predictably with time. A  
16 good example is Arrhenius relationship. The premise of  
17 this theory is that the repository temperature  
18 decreases very slowly compared with most laboratory  
19 testing time. For instance, one-year testing or one-  
20 month's laborative testing actually repository  
21 temperature is nearly constant. Therefore, we can use  
22 isothermal conditions to derive the generic equations.  
23 Therefore, in each time interval you have one constant  
24 temperature. If you add up all those time steps, it  
25 will be time-scaled. That's why it isn't considered as

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1 temperature -- time surrogate.

2 Examples of those are kinetics derived at  
3 temperature from 35 to 240 degrees C. In truth  
4 kinetics of general corrosion rate, it's a long term  
5 process of corrosion at the very low corrosion rate and  
6 also localized corrosion criteria. Depending on the  
7 temperature and the environmental chemistry, corrosion,  
8 localized corrosion could often not occur. It's all  
9 depending on temperature conditions and chemistry.

10 Third category is kinetics of spent  
11 nuclear dissolution. As I mentioned in earlier slide,  
12 sometimes the solution rate itself controls release of  
13 radionuclide if there is a high solubility limit. That  
14 determination was used at different temperature scale,  
15 again.

16 Second question was, explain how the  
17 corrosion experiment at the center has been performing  
18 since 2003 are going to be used first in the LA review  
19 and B, in the PA. Use of CNWR information is to  
20 assist the LA review and it will depend on what  
21 information is provided in LA. Then I will say more  
22 specifically how we could use our results. And  
23 independent information could be used to assist LA  
24 review. Independent information means center result or  
25 other literature information, will be used in the area

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1 such as data and model justification, data uncertainty,  
2 model uncertainty and model support.

3 Topic, investigate an Alloy 22 since 2003  
4 include a bunch of references were attached in the end.

5 The first copy is general corrosion, center and we  
6 studied to determine general corrosion rate at  
7 different temperatures, different time scale and the  
8 stability of --

9 MEMBER WEINER: Excuse me, I'm going to  
10 stop you a second. Did someone else just come on the  
11 bridge line?

12 MALE PARTICIPANT: Yeah, my name is  
13 (inaudible).

14 MEMBER WEINER: Sorry, go on.

15 MR. AHN: Upside stability as a protective  
16 passive film and modeling and the second category is  
17 seepage groundwater crevice corrosion. When  
18 temperature comes below 110 degrees C, there will be  
19 groundwater seepage onto a Waste Package. At that  
20 time, temperature is still high. The concentration of  
21 seepage water will be further concentrated like four  
22 times, ten times. That may pose a low clad corrosion.

23 We studied effects such as the stifling of propagation  
24 of crevice corrosion and crevice corrosion of similar  
25 and dissimilar metal such as Alloy 22 contacted with

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1 titanium drip shield were studied.

2           And the third category is dust  
3 deliquescence corrosion. If temperature is higher than  
4 about 110 degrees C, we do expect the seepage with  
5 contact. However, the dust may collect water from the  
6 moist because some combinations of salt could  
7 deliquescence even at high temperature of up to 200  
8 degrees C. Therefore, we studied whether such  
9 deliquescence corrosion could occur under such combined  
10 salt conditions. What kind of corrosion could occur  
11 were studied.

12           And stress corrosion cracking, mainly we  
13 did more modeling based on previous data tested on the  
14 various environmental conditions and temperatures.  
15 Also stain rate was another factor to be considered and  
16 based on the groundwater chemistry consideration, some  
17 important risk information was given. I will go over  
18 that later.

19           And microbially influenced corrosion was  
20 continued by literature search. Even though we can get  
21 some information from short-term testing, it is very  
22 difficult to apply electrochemical technique in  
23 predicting low crevice corrosion in this microbially  
24 influenced corrosion because microbial reaction can not  
25 be detected by electrochemical process. So we did some

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1 long-term testing there.

2 And the last is the effects of fabrication  
3 process. In fabricating the waste it always create a  
4 defect the way structure, etc. We studied how those  
5 structure affect all these corrosion models.

6 And the number three question was what  
7 results have been obtained from studies of passivation  
8 and how do they apply to corrosion studies on the waste  
9 package. Our responses should discuss the experimental  
10 work shown with respect to formation and the stability  
11 of passive film and the sources sulfur in the  
12 repository that would enhance chemical breakdown of  
13 passive film. Note that the passive oxide film can be  
14 altered that may produce localized destruction over the  
15 film. So question three is application of waste  
16 package and the passivation studies.

17 The first study was passive film  
18 persistency. It is generally known chromium-rich oxide  
19 protects the metal surface. Corrosion occurs by this  
20 equilibrium between the metal and the solutions. So it  
21 never had been in equilibrium with the solutions.  
22 Always the driving force there. It continues to  
23 dissolve.

24 However, if you form oxide, in other  
25 words, dissolved metal reaches solubility limit, it

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1 will precipitate. That's a passive film. That's the -  
2 - The reaction never stops. It dissolves, form,  
3 passive film. It's the equilibrium process.  
4 Therefore, to keep the passive film thin, about five  
5 nanometers, is important. Oxide is surface dissolved.  
6 Therefore, we keep a nearly constant oxide thickness.

7 It is very difficult to predict the  
8 stability, persistence of passive film in such a long  
9 period of time. Therefore, we attempted two areas.  
10 One is thermodynamic analysis, in other words,  
11 equilibrium study to assess the long-term stability.  
12 The other one is analog consideration such as  
13 Josephinite where iron and a silica oxide film was  
14 observed very, very long time, 100,000 years.  
15 Meteorite and nickel passive film was observed such a  
16 long time. Also there are a lot of data in the reactor  
17 operation, especially steam generator materials. It's  
18 basically very close to Alloy 22, Alloy 825, etc. Also  
19 it's higher temperatures. It's more useful where we  
20 don't have much database. So we put together all this  
21 information and put out as a product document.

22 And the second, more specific issue in  
23 passive film persistence is the anodic sulfur  
24 segregation. When the metal dissolves and oxide forms,  
25 most metals dissolves. Chromium will form. Oxide

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1 still dissolves. But somehow sulfur which is not metal  
2 will stay there, remain at interface or on the surface  
3 of the metal. It may at some point of time destabilize  
4 the passive film. Unfortunately from theoretical  
5 calculation such condition could occur like over 100  
6 years. So we cannot test it in the lab.

7           Therefore, we need to assimilate that.  
8 How do we assimilate it? Two different ways you could  
9 assimilate. One is you combat with sulfur to implant  
10 the sulfur at interface to the amount you can expect at  
11 100 years. That's one thing you could do. It's very  
12 difficult for there are a lot of artifacts could be  
13 involved. Therefore, the central choice is the  
14 electrochemical method. As the scratched metal was  
15 exposed in sulfur containing solution like thiosulfate  
16 or sulfide solution, Marcus of France has demonstrated  
17 both effect the ion implantation as well as solution  
18 containing testing have equivalent effect. There are a  
19 number of papers on that. So we used that condition.

20           And, in fact, sulfur impurity may be right  
21 now up to 100 ppm in the current available alloy. But  
22 a detrimental effect of sulfur segregation can be  
23 reduced by reduction of initial sulfur content in alloy  
24 like 1 ppm using a variety of different processing  
25 techniques.

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1           And the last one is the question of alpha  
2 effect. In fact, this was a fact excluded some time  
3 ago. So Dr. Weiner reminded us to revisit that, review  
4 it again. We did that and recognized that the effect  
5 of passivity appeared limited. That's the answer to  
6 your question.

7           The reason is the following. No  
8 significant source of alpha particles to contact the  
9 passive film. Alpha particles inside the Waste Package  
10 cannot penetrate through the Waste Package under  
11 nomianl conditions and there is no other significant  
12 source of external alpha particles.

13           The only possible alpha particle source is  
14 from early-failed adjacent Waste Package. In other  
15 words, when you have early Waste Package and something  
16 coming out there, that could mitigate to the waste  
17 impact and Waste Package. That's the only one you  
18 could consider. It's very unlikely geometrically. It  
19 could fall down. It will not go out. Also very small  
20 amount like radon is the only gaseous one. It can go  
21 out. But all radons are inside metrics. So really  
22 coming out is --

23           Nevertheless, limited analysis currently  
24 are being performed to support review of DOE's FEP  
25 exclusions.

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1 Now the number four question, it's pretty  
2 long. Why do studies continue on dust deliquescence  
3 especially since there is no impact? Also is the staff  
4 making some assumptions that water would actually be  
5 more likely in contact with the Waste Package than with  
6 dust? Further, discuss the experimental evidence that  
7 crevice corrosion by dust deliquescence does not affect  
8 the Waste Package performance.

9 There is a question. The stifling of  
10 crevice corrosion is once you consider the relevance of  
11 the statement, note that current information from  
12 Center experiment indicates that crevice corrosion by  
13 dust deliquescence does not affect a Waste Package  
14 performance significantly. Staff's response in  
15 September was not clear. Transcript from the meeting  
16 state that. Actually, that's a good point. The  
17 deliquescence will continue to this area. However, the  
18 corrosion failure is from seepage water. That's why we  
19 made this distinction. We'll go and continue here. It  
20 will be terminated by seepage water. You could assume  
21 several different assumptions of holding of water  
22 either dust or on the metal.

23 Now I will go on by basis for dust  
24 deliquescence corrosion. It's very unlikely.  
25 Nevertheless, staff needs to review basis for

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1 potentially included as well as excluded Features,  
2 Events and Processes. This could be excluded FEPs for  
3 study. That's your answer.

4 The second one is Alloy 22 corrosion  
5 testing in salt brines (potentially composition of dust  
6 deliquescence brines) shows that general corrosion  
7 could occur, actually testing, not theory, not  
8 modeling. It's actually testing with the combination  
9 of three salts, sodium chloride, sodium nitrate and  
10 potassium nitrate. That gives the deliquescence at  
11 highest temperatures.

12 Also we can study the models for cathodic  
13 capacity. In other words, if you have a limited amount  
14 of water outside the crevice with dust deposit, that  
15 may not give sufficient throwing power to induce the  
16 corrosion. Therefore, we studies how much water is  
17 needed. Actually, we saw there was some limited  
18 capacity of a cathode to limit the corrosion inside the  
19 crevice on the dust deliquescence conditions.

20 So both experimental modeling support,  
21 it's very unlikely, low crevice corrosion is very  
22 unlikely. However, we do observe the general  
23 corrosion.

24 During the potential brine period, dust  
25 will be present. Although corrosion by seepage

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1 groundwater may dominate, dust deliquescence effects on  
2 general corrosion contribute to variability and  
3 uncertainty in PA. So we consider this deliquescence  
4 period here in brine period, too. It will be continued  
5 as I indicated in my previous presentation.

6 (Off the record comments.)

7 MR. AHN: Next two questions, it's related  
8 to water flow and the dust again. I will read again.  
9 Question five is what is the role of brine. What rate  
10 of water flow would be needed to get to the brine  
11 period.

12 NRC has done a great deal of work in the  
13 formation of humidity, deliquescence and the corrosion  
14 induced by deliquescence on the Waste Package surface.

15 The graph below shows to regions of potential  
16 corrosion, dust deliquescence and the brine period.  
17 However, a concentrated solution deliquescence on the  
18 surface will have high surface tension and thus the  
19 only minimal contact with the surface while the dilute  
20 solution that can spread over the surface will be  
21 minimally corrosive. It would appear that there would  
22 be little corrosion during either period. Defend the  
23 statement made by staff at the September meeting, "Dust  
24 may form brines for deliquescence at elevated  
25 temperature and some deliquescence brine can induce

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1 general or crevice corrosion." Note that concentrated  
2 brine has high surface tension and stick to the dust.

3 And I'll go one by one. Corrosion during  
4 dust deliquescent brine period, in the dust  
5 deliquescent corrosion period, capillary retention of  
6 dust deliquescence brines by rock may reduce the amount  
7 of water that contacts a metal surface but does not  
8 prevent corrosion from occurring though. That's what we  
9 observed from tests.

10 In the brine period, temperatures appear  
11 high enough to form concentrated brines. Usually to  
12 initiate low crevice corrosion, you would have some  
13 kind of a concentrated brine from seepage water, at  
14 least, four times concentration. In addition, you need  
15 to have high temperature, crevices, etc. So it's not  
16 generally stated that what concentration could cause a  
17 low crevice corrosion. However, very low seepage case,  
18 you cannot form the sufficient amount to cause like  
19 four times C-13 well water concentrations. That's a  
20 distinction between dust deliquescence period and  
21 seepage groundwater period.

22 I will repeat once more. This is time  
23 period of one million year temperature and the relative  
24 humidity. We have a dry period here. It's only dust  
25 that can absorb water and after that you really will

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1 have seepage groundwater about several thousand years  
2 later and the temperature will go down continuously.

3 And the next question is stress corrosion  
4 cracking. Question seven is what, if any, is the role  
5 of stress corrosion cracking. How does experimental  
6 work support this? The initiation of stress corrosion  
7 cracking of Alloy 22 has been observed only in past  
8 using either cyclic loading or constant straining with  
9 high applied potentials. Low stress corrosion cracking  
10 of Alloy 22 has been observed for constant deflection  
11 conditions in simulated groundwater on anodic and  
12 alkaline conditions. DOE indicated that drip shield  
13 would be in place in stress mediated conditions.

14 And Question number seven is about role of  
15 stress corrosion cracking. Stress corrosion cracking  
16 could have an effect by allowing a limited amount of  
17 water into tight cracks in the Waste Package, not like  
18 general corrosion. It's more like cracks. Very  
19 limited water can get into Waste Package and the  
20 radionuclides will get out in a very limited manner.

21 Formation of stress corrosion cracks  
22 requires basically carbonate and bicarbonate solution.

23 That's why we only observe it at high potentials.  
24 However, such concentration are not expected in the  
25 repository. Therefore, the Center analysis support

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1 that SCC is an unlikely process under potential  
2 repository conditions.

3 Nevertheless, our TPA considered  
4 uncertainties associated with SCC model abstractions.  
5 So that's the current status.

6 Question eight is explained by what  
7 chemical mechanism is the Waste Package destroyed. How  
8 is this mechanism initiated? What conditions are  
9 required to be maintained for this mechanism to  
10 function? What is the degradation for rate for this  
11 mechanism?

12 Initially, we wrote trying to answer all  
13 these sub-questions, but recognized it's not necessary.

14 So we summarized. To destroy meant to us to have  
15 large opening of Waste Package. So it's separated  
16 general corrosion from the rest of the model corrosion.

17 The rest of the model corrosion generally produced  
18 tight crack or a tiny pit. So it really doesn't open  
19 the surface. On the other end, general corrosion could  
20 open a larger surface area.

21 Compared with the other failure model of  
22 the Waste Package, mechanical or any type, corrosion  
23 mode is the likely process to penetrate through the  
24 Waste Package and the general corrosion likely will  
25 occur over a very long period of time because general

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1 corrosion rates are very low.

2 General corrosion may eventually create  
3 large enough opening in Waste Package to support  
4 advective release. It will be a sufficient amount of  
5 radionuclide.

6 How does it happen? It basically happens  
7 by the loss of passivity. That's why we studied  
8 persistence of passivity loss for enhanced general  
9 corrosion. In other words, when you expose the metal  
10 The solution rate will occur mainly higher. So  
11 impurity segregation such as sulfur is a good example  
12 to destabilize the passive films and there are other  
13 issues. NTTIG collected that information years ago,  
14 corrosion product accumulation, to induce larger  
15 surface area of cathode or to alter the chemistry  
16 adjacent to metals or you thicken the oxide film, you  
17 could generate the stress there too. They can spall  
18 off the film.

19 However, current notion is outside the  
20 layer is continuously dissolving and inside the layer  
21 is continuously generating. They are probably the  
22 constant thickness could be capped. Even if generated,  
23 it becomes part of the outside and will not contribute  
24 to the real corrosion rate. And basically, long-term  
25 dissolution nor repassivation is the cause of the

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1 opening at the surface area in a shorter period of  
2 time.

3 And question nine is what are the sources  
4 of nitrate in the repository. Explain how this has  
5 been confirmed. EPRI studies appear to show that  
6 nitrate solution inhibits localized corrosion.

7 There are two likely sources of nitrates  
8 in the potential repository. Atmospheric aerosols  
9 could be entrained in ventilation air and deposited  
10 together with dust particles on the waste package  
11 surface during the preclosure period. The soluble  
12 fraction of atmospheric aerosols over continental  
13 landmasses typically is dominated by nitrate, sulfate,  
14 ammonium and sodium. Nitrate concentrations in  
15 leachates of dust samples taken by the U.S. Geological  
16 Survey from the Exploratory Studies Facility at Yucca  
17 Mountain range from several tens to about 1800 ppm.

18 Now the second source is nitrate dissolved  
19 in groundwater. Nitrate concentrations reported by the  
20 USGS for porewaters extracted from rock samples taken  
21 from the unsaturated zone of Yucca Mountain and the  
22 vicinity typically are in tens of ppm. Although these  
23 porewaters are initially dilute, evaporation may  
24 increase or decrease the concentrations of dissolved  
25 constituents, including nitrate salts.

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1 EPRI's studies appear to show the nitrate  
2 solution inhibited by localized corrosion. Actually,  
3 Center produced a similar behavior, similar effect of  
4 nitrate on corrosion. This is the Y axis is the  
5 repassivation potential. When corrosion potential  
6 exceeds repassivation potential, localized corrosion,  
7 crevice corrosion. Below that, localized corrosion  
8 will not occur.

9 Now the higher the repassivation  
10 potential, less susceptible to localized corrosion. X  
11 axis is nitrate to chloride ratio. Nitrate is an  
12 inhibitor to localized corrosion. Chloride is a  
13 promoter of the localized corrosion. So if this ratio  
14 is higher, the less susceptibility to the localized  
15 corrosion. As you see here, if you increase the  
16 ration, the repassivation potential increases  
17 respectively from 0.1 to almost -- Corrosion potential  
18 never reaches -- Therefore, localized corrosion would  
19 not occur.

20 This test was done Alloy 22 4 M Magnesium  
21 Chloride solution, very concentrated solution at 80  
22 degrees C and 110 degrees C. It's conforming the  
23 EPRI's postulate.

24 And Question ten is now we're moving from  
25 corrosion to spent fuel. Compare dissolution rates for

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1 low burn-up and high burn-up fuel. Dissolution studies  
2 need to get data on high burn-up fuel characteristics,  
3 excess hydride, oxide fission product and oxidation of  
4 high burn-up fuels.

5 The first question, available information  
6 indicates that high burn-up spent fuel does not  
7 increase the dissolution rate. Here you can see in  
8 this rate milligram per cubic centimeter per day versus  
9 burn-up up to 70 gigawatt day per metric ton unit  
10 actually decreased here. This data is a  
11 corroboration. It's a collective data and laid out in  
12 one chart by Jain of the Center. You can see it's  
13 decreased up to 70.

14 However, there are other factors we need  
15 to consider in determining actual release. Some  
16 physical steps could be changed, for instances, prior  
17 dry oxidation from  $UO_2$  to U-2308 could increase the  
18 surface area substantially. That consequently releases  
19 more radionuclide because this rate is a pore unit  
20 surface area.

21 Second concern is hydride formation. That  
22 could again not affect the dissolution rate itself but  
23 potentially alter the surface area of the fuels. So  
24 those too are a physical conditions, however, the  
25 dissolution rate did not change.

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1           The next question 11 is explain why the  
2 results from the testing of SIMFUEL accepted the two  
3 steps. SIMFUEL is a nonradioactive UO<sub>2</sub>-based fuel  
4 containing simulated fission product such as barium,  
5 etc., to use in laboratory. The Center still bases its  
6 conclusion on experiments done with simulated fuel with  
7 a stable isotope important fission product like cesium.

8           Simulated fuel behavior differs from SIMFUEL primarily  
9 because it's opens and are not bound to the uranium  
10 oxide in the same way that fission products are bound.

11           Moreover, the radiation damage done by emission from  
12 oxidized spent fuel is not duplicated in simulated  
13 fuel.

14           First, I would like to clarify after we  
15 proposed this committee center only did modeling  
16 literature analysis actually did not test any SIMFUEL.

17           The second one is the opened, you could have two  
18 characteristics. One is the chemistry changes. The  
19 other one is radiation effect.

20           As I see in the first bullet, dissolution  
21 rates of spent fuel, unirradiated UO<sub>2</sub> and SIMFUEL are  
22 undistinguishable in terms of the chemistry bound not  
23 only formed as long as the environmental conditions  
24 are very similar and the database listed --

25           CHAIR RYAN: Excuse me. Somebody doesn't

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1 haven't their phone on mute and every time you move  
2 it's creating a lot of noise. If you could all check  
3 your phones to be on mute, we would appreciate it.

4 MR. AHN: NRC recently put out a report  
5 here and the French have very expansive report.  
6 Canadian, Spanish, these are all review reports. They  
7 concluded the first --

8 MEMBER WEINER: Did someone else just sign  
9 on to the bridge line?

10 CHAIR RYAN: Sorry. Go ahead.

11 CHAIR RYAN: He hung up. Somebody hung  
12 up.

13 MEMBER WEINER: Hung up. Okay.

14 MR. AHN: There were no distinction  
15 between those three fuels testing. And radiolysis,  
16 however, effects on spent fuel dissolution may be  
17 significant in reducing environments like in the  
18 Swedish or German, Japanese. The potential Yucca  
19 Mountain repository is oxidative, not reducing, with  
20 abundant buffered oxygen available. Therefore,  
21 radiolysis is anticipated to have a negligible effect  
22 on an oxidized system. That's our observation and  
23 analysis result.

24 However, there are some uncertainties  
25 regarding the geometry of alpha particle emission as

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1 you indicated after potential container failure. For  
2 instances, all laboratory testing was done where it  
3 defined amount of fuel, water, but in actual repository  
4 you have bundles there. There could be some geometric  
5 effect there. Most of those overlapping radiation  
6 shield each other. There is none basically, but still  
7 we want to be sure.

8 Question 12 is how long irradiated fuel  
9 behavior on the repository conditions and over a long  
10 period of time. How stable is the cladding? What is  
11 the physical degradation rate of irradiated fuel in  
12 intact Waste Package? What is the role of hydride in  
13 fuel degradation? Should it be considered that the  
14 Waste Package has undergone some corrosion and high  
15 burn-up fuel effect?

16 I go one by one actually. Long-term  
17 physical stability of irradiated UO<sub>2</sub> matrix, other than  
18 chemical degradation, in other words, dissolution,  
19 ongoing work in Europe especially the European  
20 Commission, Karlsruhe Laboratory, ITU, indicates that  
21 long-term stability of crystal structure/integrity and  
22 stable radionuclide distributions. They didn't see any  
23 significant alteration at varying rates simulating a  
24 long period of time.

25 Another physical degradation could come

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1 from -- Physical degradation basically coming from  
2 alpha displacement damage as you indicated. There are  
3 other mechanisms such as mechanical failure, sometimes  
4 assisted by chemical process such as hydration. For  
5 instance, UO<sub>2</sub> could hydrate, just absorbing moisture  
6 from environment. They could hydrate without  
7 dissolution and become rapidly dissolved later with  
8 water comes in. And hydrogen embrittlement in  
9 cladding, you probably heard a lot from the SFST on  
10 this issue.

11 And now moving to stability of cladding,  
12 cladding could be subjected to either gross rupture,  
13 you know, completely open up UO<sub>2</sub> or it just forms  
14 perforations like small holes or tight cracks by  
15 applied -- it's basically coming from given stress and  
16 temperature needed. So these kinds of stability is  
17 coming from, determined by applied stress, hydrogen  
18 embrittlement or corrosion through time.

19 What is hydriding? Hydriding means the  
20 zirconium could react with hydrogen in the cladding to  
21 form zirconium-hydrogen hydride. That's very brittle.

22 Therefore, the mechanical -- this integration could  
23 occur at much lower stress levels than normal yielded  
24 stress or tensile stress. That's called hydrogen  
25 embrittlement or if you have very small inside of the

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1 crack, if hydriding occur, that could populate very  
2 rapidly.

3           You normally after -- that could  
4 discharge. The hydride is lying circumferentially.  
5 Therefore, any hoop stress would not affect the  
6 mechanical property. However, you have a temperature  
7 or stress of uncertain level during the repository  
8 performance, those circumferential hydride reorient to  
9 other radially. Therefore, any hoop stress can cause a  
10 crack propagation. That's the mechanism. The radial  
11 hydride also could form by absorption at crack. That's  
12 another stress because cracked you have usually very  
13 stress levels. Those answer your four questions.

14           The last one is risk -- It's really tied  
15 to the very first slide about radionuclide release for  
16 all these processes. Provide risk insight regarding  
17 how and any new thinking on corrosion influence the  
18 release of radioactive material from Waste Package over  
19 time with the availability of transport into the  
20 nuclear environment.

21           The fundamental risk insights, we prepared  
22 in 2004, have not substantially changed in light of new  
23 information and radionuclide release depends in part on  
24 the extent of surface-area opening. I emphasized a few  
25 times in the past slides. Small surface area opening

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1 for groundwater entry into the failed Waste Package or  
2 limited groundwater volume restricts the mobilization  
3 of radionuclides inside Waste Packages. Those two are  
4 a sense of the risk determinations, risk assessment.

5 The expected extent of surface area-area  
6 opening for various corrosion modes includes general  
7 corrosion. Loss of passivity gives relatively large  
8 opening and may lead to advective release. On the  
9 other hand, crevice corrosion making a restricted  
10 opening from susceptible water chemistry, tight crevice  
11 area of buckled drip shield and Waste Package and weld  
12 area. If you put it altogether, the restricted area  
13 could open, may lead to only diffusional or in some  
14 cases, you may have limited advective release, too.  
15 SCCs, first of all, are unlikely. But even if it  
16 happens, a very restricted tight cracks and they may  
17 lead to only diffusional release. New internals of  
18 Waste Package in tight canister will reduce the  
19 colloidal release because carbon steel is no longer  
20 used.

21 Now those are our risk insights I present.

22 I think during answering these questions I answered  
23 your second questions, all of them. Okay.

24 Now one more thing I didn't address. The  
25 stifling of crevice corrosion on the deliquescence

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1 corrosion, we did not consider it because localized  
2 corrosion did not occur in our observations. That's  
3 all I have.

4 MEMBER WEINER: Thank you very much for a  
5 really very thorough presentation and I'm going to  
6 start the questioning off with Dr. Clarke.

7 MEMBER CLARKE: Thanks, Ruth. Let's just  
8 leave that slide on. Your first bullet, fundamental  
9 risk insights have not substantially changed in light  
10 of new information, I guess the new information or the  
11 studies you've done since the risk insights. At one  
12 time I think we may have recommended that during the  
13 TPA discussion that risk insights, in fact, be  
14 revisited. When you make that statement, is that a  
15 result of actually going back and looking at risk  
16 insights, picking what you're learned and redoing --

17 MR. AHN: Yes.

18  
19 MEMBER CLARKE: if you will, the risk  
20 insights? In other words, this is stronger than just  
21 kind of a feeling you have. This is the result of an  
22 evaluation, that statement.

23 MR. AHN: Do you have any comment?

24 MR. McCARTIN: It's based on the --  
25 obviously knowing what we had written before and

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1 analyses we have done with the TPA code and looking at  
2 the results. That's not to say we continue to do  
3 analysis with the TPA code, but certainly in terms of  
4 the results we're seeing it's consistent.

5 MEMBER CLARKE: Okay. And we've had  
6 earlier presentations as you know about drift  
7 degradation and we talked about that earlier today  
8 among ourselves, I guess, in a letter writing. You're  
9 looking at various corrosion mechanisms. I guess, Tim,  
10 I'll ask you the same thing. Are these being looked  
11 together at any point?

12 MR. AHN: Yes. I actually addressed, too.  
13 Corrosion occurs because metal and solutions. It's  
14 spontaneous reaction. You cannot stop it. However,  
15 when metal arrives at the solubility limit, it  
16 reprecipitate as an oxide. That's a passive film.  
17 That alternation process continues. It doesn't stop.

18 MEMBER CLARKE: I'm talking more about  
19 rock fall damage, rock fall physical damage.

20 MR. AHN: Yes, rock fall could damage on  
21 the seismic conditions the Waste Package. On the other  
22 hand, the rock fall could push the Waste Package, drip  
23 shield, onto Waste Packages and there form crevice.

24 MEMBER CLARKE: Right.

25 MR. AHN: And under crevice conditions,

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1 you really lose the passive film because of the  
2 occluded area where pH is low. There is no oxygen.  
3 You completely dissolve oxide protective layer.  
4 Therefore, the propagation of the metal is very fast.

5 MEMBER CLARKE: I understand. The  
6 question is that you are looking at this and the  
7 performance assessment together.

8 MR. AHN: Yes.

9 MR. McCARTIN: Right, but if you're  
10 reading that first bullet in which says "fundamental  
11 risk insights have not substantially changed in light  
12 of new information," that statement isn't being made in  
13 a global sense for everything.

14 MEMBER CLARKE: No, I understand.

15 MR. McCARTIN: I mean it's relative to the  
16 things below it, the same kind of things we're seeing,  
17 and when we're doing our analyses we certainly are  
18 looking at a spread of things that include rock fall.  
19 But that's why I said this is true to the analyses  
20 we've done to date. That's not to say we've done all  
21 the things we're going to do and don't have further  
22 things to learn. But for in this narrow area of  
23 corrosion, this is.

24 MEMBER CLARKE: That was the way I  
25 interpreted the sentence. The second question was

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1 really a different questions. Okay. I think we're a  
2 little pressed for time. I'll stop here.

3 Thanks, Ruth.

4 MEMBER WEINER: Mike.

5 CHAIR RYAN: No, I'm fine. You go ahead.

6 MEMBER WEINER: Allen.

7 VICE CHAIR CROFF: Thanks.

8 Early in the presentation you mentioned  
9 rapid release of gap and grain boundary radionuclide  
10 inventory which I understand up to a point at least.  
11 It seems to me at some point after you start to  
12 penetrate in the grain, doesn't the rate slow down and  
13 it become limited by diffusion and matrix dissolution  
14 because the water doesn't have, or the ground doesn't  
15 have access.

16 MR. AHN: Yes. There was a conservatism  
17 involved in the actual performance assessment. In  
18 actual chemical phenomena, yes, it could be diffusional  
19 release. There would be some time to release  
20 completely the grain boundary in there. However, the  
21 time scale of that release would be much shorter than  
22 the repository time period. Therefore, it would not be  
23 included in TPA model as a function of time. It just  
24 happens.

25 VICE CHAIR CROFF: Okay. And is the

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1 result of grain boundary, release at grain boundary,  
2 does that disintegrate the fuel pellet?

3 MR. AHN: If there is a -- There was  
4 actually data observed of about 25 grains penetrated  
5 normally. So maybe less than one-tenth, it's not much.

6 But in actual release from metrics, it wouldn't matter  
7 whether grain boundaries are partially penetrated or  
8 not because the secondary phase masks the whole  
9 surface. The actual contributing surface is geometric  
10 surface. The other is of grain boundary penetration.  
11 To some extent, yes, but not substantially, people  
12 studied that. Yes.

13 VICE CHAIR CROFF: Okay. I'm on slide  
14 four but one of your bullets mentioned temperature  
15 being used as a time surrogate. Doesn't that use  
16 assume that the mechanisms of degradation or corrosion  
17 don't change?

18 MR. AHN: It will change. However, we use  
19 the temperature range expected in the repository. We  
20 test from like 25 degrees C all the way to 205 degrees  
21 C. Even that kinds of changes we capture that.

22 VICE CHAIR CROFF: Okay. You talked about  
23 sulfur and how it enhances corrosion. I was a little  
24 bit unclear. Is the source of the sulfur in the metal  
25 or is it in the groundwater?

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1 MR. AHN: In the metal.

2 VICE CHAIR CROFF: It is in the metal.

3 MR. AHN: Yes, in the metal. I'm sorry.

4 VICE CHAIR CROFF: Okay. So I'm not quite  
5 sure. How is testing with external solutions of  
6 sulfides and thiosulfates relevant? Is there a  
7 presumption -- Well, how is that relevant?

8 MR. AHN: There are a number of theories  
9 mostly developed by Marcus in France. What he's saying  
10 was they do a lot of a studies. Actually, still we do  
11 them. No, it's only theory. It is sulfur could be  
12 accumulated at the interface of metal and oxide. But  
13 in reality, we cannot detect that. If you probe with  
14 an analytical tool, you cannot probe the interface  
15 alone. Usually it's a bigger area.

16 So the more possible thing is sulfur could  
17 be embedded even in passive film, too. That could  
18 answer why you could simulate with solutions because  
19 when you have solution, especially when you scratch it,  
20 you expose purely metal sulfates. Then instantly  
21 sulfur could be absorbed on the bare metal surface, the  
22 inner passivate. Therefore, sulfur could be implanted  
23 much deeper even from the solutions. But that's one  
24 region.

25 VICE CHAIR CROFF: Okay, but all the

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1 sulfur driven corrosion is theory.

2 MR. AHN: We extracted it. Yes, but we  
3 extracted it. For instances, we scratched the sulfur  
4 containing solution. We took our sample in solution  
5 without sulfur and see the behavior. Yes, we have  
6 separate techniques to extract the continuous solution  
7 effect from the real metal surface effect.

8 VICE CHAIR CROFF: And you have observed  
9 accelerated corrosion?

10 MR. AHN: Yes.

11 VICE CHAIR CROFF: Okay.

12 MR. AHN: It's about not significant --

13 VICE CHAIR CROFF: On the nitrates, I'm  
14 looking at your graphic, the graph that shows the  
15 change in potential, and if I'm reading this right, up  
16 near 600 millivolts I'm seeing a scatter of symbols,  
17 some of which indicate no crevice corrosion and some  
18 say there is crevice corrosion at the same point. How  
19 can you draw any conclusion from this?

20 MR. AHN: Yes, crevice corrosion is the  
21 black one. No crevice corrosion is the white one.  
22 It's different temperature. This is one example.  
23 General trend you have more crevice corrosion in the  
24 lower end side. That's what I have seen. That's why  
25 we draw this line here, this trend.

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1 VICE CHAIR CROFF: Granted there is more  
2 lower --

3 MR. AHN: It's a trend, yes.

4 VICE CHAIR CROFF: It doesn't look to be a  
5 very powerful trend, is it?

6 MR. AHN: There are better figures, better  
7 data. I'm sorry. I should have taken that, but I  
8 thought this was direct comparison. So I took it. But  
9 there was general -- The trend is more crevice  
10 corrosion. I think there are better. But general  
11 trend is in this straight lines here.

12 VICE CHAIR CROFF: Okay. Finally, on the  
13 radiolysis effects in looking at the view graph, I see  
14 a lot of data supporting that the dissolution rate of  
15 spent fuel and SIMFUEL is about the same. But on the  
16 next bullet, the radiolysis effects, is it known that  
17 there is no effect of radiolysis in an oxidizing system  
18 or is this --

19 MR. AHN: Yes. I give you one -- That's  
20 why last bullet I said uncertainties. One case they  
21 observed in oxidized solution they added strong  
22 radiation. Then what happened is H<sub>2</sub>O<sub>2</sub> formed was not  
23 unstable. It was stable there and it really  
24 accelerated.

25 Such a condition could occur. The French

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1 did the testing using the various strong alpha  
2 radiation in oxygenated solution and so increased the  
3 solution rate. They varied the alpha radiation field  
4 because in the actual bundle of fuels, all alphas are  
5 shielded. It doesn't linearly add it together. So the  
6 strong radiation they used was just adding up all those  
7 alpha radiation from single rods linearly. That's not  
8 realistic at all. So there was one case, yes, we had.

9 VICE CHAIR CROFF: A couple of questions  
10 on the conditions. Have they looked at the effects of  
11 beta and gamma radiation or neutrons?

12 MR. AHN: Yes, they all come together.  
13 Alpha and gamma is more similar. Beta is less  
14 pronounced. All data coming together, yes.

15 VICE CHAIR CROFF: And the solutions  
16 they've used here have the other miscellaneous  
17 chemicals in them than the groundwater would?

18 MR. AHN: Yes, it's most groundwater  
19 containing a carbonate, chloride. Carbonate is a key  
20 issue in the water and silica and some other  
21 contaminants, yes.

22 VICE CHAIR CROFF: Okay. Thanks.

23 MEMBER WEINER: Bill?

24 MEMBER HINZE: Just a very few questions  
25 of a general nature. Your presentation is excellent.

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1 You also -- One of the things you come away with from  
2 your discussion is there are uncertainties in the  
3 corrosion of the Waste Packages in the dissolution of  
4 the spent nuclear fuel over time. If number one was  
5 very low uncertainty and number ten was high  
6 uncertainty, how would you expect the uncertainty in  
7 your knowledge of this dissolution and corrosion to  
8 change? How would you expect the uncertainty to change  
9 from the closure of the repository to a million years?

10 MR. AHN: We use --

11 MEMBER HINZE: And my next question, of  
12 course, as you think about the answer to that is why.

13 MR. AHN: That's why we use analog such as  
14 passivity. I'm not sure it would really change much  
15 based on that observation of analog materials. The  
16 notion we have since they're applied to analog  
17 materials, too, it really depends on environmental  
18 conditions rather than materials.

19 MEMBER HINZE: Are you talking  
20 particularly about meteorites?

21 MR. AHN: Josephinite force.

22 MEMBER HINZE: I'm sorry.

23 MR. AHN: Josephinite and the meteorites.  
24 Those are examples. Passivity, it's different passive  
25 film like oxide silica or oxide. It's still there.

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1 That's what we are talking to.

2 Tim?

3 MR. McCARTIN: I guess one way to answer  
4 Dr. Hinze's question is also in terms of temperature  
5 and the uncertainty, certainly if you go out over the  
6 million years, there's a big difference in the  
7 temperatures you see and I guess that might be one  
8 possible way. How does the uncertainty vary with time,  
9 but really because of the temperature and I don't know.

10 MR. AHN: Yes. That reduces the  
11 uncertainty, too. It's dust deliquescence, local  
12 corrosion, all those things. That's why I'm saying  
13 more passivity issue in the longer period. That's the  
14 only remaining issues because solutions are --

15 MEMBER HINZE: Are you saying -- Excuse  
16 me, but are you saying the uncertainty is higher during  
17 the thermal maximum period?

18 MR. AHN: Yes. It's --

19 MEMBER HINZE: Let me ask. I don't want  
20 to dwell on this. Let me ask a related question. The  
21 EPA draft standard suggests that infiltration at the  
22 repository level be used as a surrogate for the climate  
23 change. That's simplification of a complex process,  
24 but basically a change in the infiltration at the  
25 repository. In your analyses, have you considered

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1 changes in surface conditions which may also be  
2 affected by the climate change, for example, the  
3 development of organic material at the surface causing  
4 complexing, causing microbial activity to be  
5 accelerated which may lead then to conditions not only  
6 of a change in increase in the infiltration at the  
7 repository level but a change in the chemical and  
8 biological activity within the infiltrating water and  
9 also the possibility that we may have a ashfall, not  
10 necessarily a volcano in the exact vicinity of Yucca  
11 Mountain, but we may have it in the region leading to  
12 an ashfall and the effect of the ashfall changes the  
13 surface conditions and the solutes that are available?

14 MR. AHN: Actually, we studied even before  
15 the effect of organics like oxide acid and the effects  
16 on corrosion. Exact assessment, a more accurate  
17 assessment, based on environmental conditions were not  
18 done. However, we have some database at different  
19 oxidic conditions, what effect could occur and the  
20 corrosion performance, yes.

21 MEMBER HINZE: So your range of --

22 MR. AHN: Yes, the range of conditions.

23 MEMBER HINZE: The range of distribution  
24 incorporates these kinds of -- like enhanced microbial  
25 activity, etc.

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1 MR. AHN: Yes. Exactly.

2 MEMBER HINZE: Thank you very much.

3 MEMBER WEINER: Jim, you had further  
4 questions.

5 MEMBER CLARKE: No. Thanks.

6 MEMBER WEINER: I have just a general  
7 question and most of our questions really you have  
8 addressed them and addressed them very thoroughly.  
9 Since a great many of the mechanisms that you've  
10 studied really have minor to no influence on corrosion,  
11 in other words, you have to have cracks in order to  
12 initiate the corrosion, you have to do all those  
13 things, what is the primary mechanism by which the  
14 Waste Packages would corrode enough to release spent  
15 fuel elements into the groundwater if that happens or  
16 is this a combination of mechanisms? Does it change  
17 over time?

18 MR. AHN: I said, I presented, a few  
19 times. It's general corrosion. That's the most risk  
20 significant corrosion mode because it could open up the  
21 area and really penetrate through opening up to release  
22 radionuclide in the walls.

23 MEMBER WEINER: And the rate, you would  
24 assume that the rate of general corrosion would be  
25 enough to penetrate all of the -- Are you going to

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1 corrode all of the Waste Packages? Some of them? Over  
2 what period of time would that corrosion penetrate the  
3 Waste Package and then the TAD, assuming you have a TAD  
4 which we are assuming and then the cladding because you  
5 have to get through all those to get to the spent fuel  
6 and then dissolve -- Well, then you would release what  
7 it would be in the gap I would assume.

8 MR. AHN: Right.

9 MEMBER WEINER: And are you also assuming  
10 dissolution of the uranium dioxide matrix?

11 MR. AHN: In terms of corrosion of Waste  
12 Package, it would last based on current general  
13 corrosion rate, hundreds of thousands of years. It's a  
14 long period of time unless you have some other  
15 mechanisms such rock fall or seismic effect. That may  
16 cause less restricted small openings, whereas general  
17 corrosion would occur in very long periods of time and  
18 dissolution would take another -- it's shorter than the  
19 Waste Package lifetime.

20 But right now, we have not seen -- We  
21 don't know whether the cladding is a credit, too, or  
22 not. Sometimes like TAD canister or there is a inner  
23 Waste Package that are not still not credited actually  
24 in the release calculations. We are assuming that  
25 there is none.

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1           And the cladding, too, right now we don't  
2 know whether cladding is credited or not. And,  
3 however, there is one exception though initially failed  
4 the container, less than one container that is opened  
5 up from the beginning.

6           MEMBER WEINER: Actually, this question  
7 might be addressed to Tim. Do you have any  
8 realizations where you assume different rates,  
9 different amounts, of corrosion? In different rates,  
10 do you include? Do you routinely take no credit for  
11 inner canisters and so on?

12           MR. McCARTIN: In our current approach as  
13 Tae indicated, the general corrosion appears to be the  
14 process for very long term and that can open up holes  
15 of some size. The corrosion rate is varied. The  
16 extent of the openings and how much water they let in  
17 can be varied in the code. The same is true for the  
18 Department. It obviously is not one corrosion rate,  
19 but it's a range and how much water. I mean all of  
20 that stochastically varied.

21           But in general -- And I think from our  
22 viewpoint it's I think regardless of what we have in  
23 our code which is what we're using to help us assist  
24 our review, I think the important thing that we've  
25 learned through a lot of the tests that Tae and people

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1 at the center have done is that general corrosion  
2 appears to be a process that needs to be considered. I  
3 don't think we have any firm belief whether it's going  
4 to end up with a lot of packages failing early, or I  
5 shouldn't say early, but in the hundred thousands of  
6 years or is it in the million years? That we're not  
7 saying. I think what we're saying is that it's a  
8 process that needs to be considered and certainly  
9 you're right. There's a lot of variability in how that  
10 might end up.

11 MEMBER WEINER: I have one final question.

12 Since the question has been brought up twice today  
13 that rock fall damaging the drip shield could crush the  
14 drip shield to the point where it damages the waste --  
15 where there would be an impact on the Waste Package,  
16 what if you didn't have a drip shield? Could you  
17 reduce the probability of that damage? Is that a  
18 scenario to consider?

19 MR. AHN: Actually, DOE changed the design  
20 a few times by enforcing the drip shield using the  
21 structural titanium 29. Originally it used only seven.

22 It's more ductile. Then they reinforced it with 29.  
23 The design changed a few times to answer your question.

24 MEMBER WEINER: Any of the staff have --  
25 Chris.

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1 MR. BROWN: Chris Brown from the Staff.  
2 Tae, would you tell me if the staff plans on producing  
3 any new regs on these two subjects? If so, when?

4 MR. AHN: When the spend fuel dissolution  
5 report is out in ADAMS. It's not printed in NUREG or  
6 any form of report or paper but just NRC report in  
7 ADAMS you can get it.

8 MEMBER WEINER: Other questions? Latif.

9 MR. HAMDAN: Yes. Tae, do you have a  
10 process model for corrosion --

11 MR. AHN: Yes.

12 MR. HAMDAN: -- that's separate from TPA?  
13 Right?

14 MR. AHN: Well, it's abstracted. Yes.

15 MR. HAMDAN: I understand. So can you  
16 give us because some of us either do not know how many  
17 variables do you have in that model?

18 MR. AHN: What do you mean? In corrosion?

19 MR. HAMDAN: Yes.

20 MR. AHN: It's --

21 MR. HAMDAN: Roughly. I mean I'm just  
22 curious.

23 MR. AHN: How many parameters?

24 MR. HAMDAN: Variables. Yes, how many  
25 input parameters or entries do you have?

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1 MR. AHN: At least, 30 to 50 and even  
2 higher.

3 MR. HAMDAN: Okay. These 30/50  
4 parameters, what are the sources of these data that was  
5 used as input data whether these now or over time? You  
6 know, you have this by the Center. You have -- Where  
7 did you get your information about your input data  
8 from?

9 MR. AHN: From testing. It's like a  
10 repassivation. This is in the code. When we calculate  
11 the corrosion separately and we give this repassivation  
12 potential at the given temperature, at the given  
13 chemistry, that's from environmental conditions at a  
14 given time.

15 MR. HAMDAN: Right. But --

16 MR. AHN: Then you compare that there.

17 MR. HAMDAN: Okay, but where did you get  
18 the data for this location, for this time. You see the  
19 humidity is this much or the temperature is this much.  
20 Where did you get that?

21 MR. AHN: That's from USI and another ISI.

22 MR. HAMDAN: Okay. So this seems to be at  
23 this box --

24 MR. HILL: Britt Hill, NRC staff. The  
25 source of the data that we're using in the TPA Code is

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1 documented in the TPA Users Guide. So every one of the  
2 parameters, the data source for that information is  
3 well documented. It's difficult to give a single  
4 source, but it's very easy to say we've considered a  
5 broad range of information that's available from the  
6 open literature, experiments that we've sponsored at  
7 the CNWRA, in addition to work that the Department of  
8 Energy has done.

9 MR. HAMDAN: And that was, I know  
10 something about the TPA, but that goes also to the  
11 corrosion process model as well.

12 MR. HILL: In terms of the general  
13 understanding that our staff will use to review the  
14 Department's License Application, we are considering a  
15 very broad range of available information. We're going  
16 to be relying primarily on the information that the  
17 Department presents in its License Application. But we  
18 will be considering information from all other relevant  
19 sources including work that's been conducted at Center  
20 and work that's in the open literature.

21 MR. HAMDAN: I understand that, but you  
22 are running a process model right now with --

23 CHAIR RYAN: Latif, I'm sorry. I don't  
24 understand your question. Is this something that you  
25 can discuss offline?

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1 MR. HAMDAN: Yes.

2 MEMBER WEINER: Yes.

3 CHAIR RYAN: All right.

4 MEMBER WEINER: I think we can close this  
5 up and thank you again very much and I wanted to thank  
6 the people at the Center for their support and I'll  
7 turn it back over to the Chair.

8 CHAIR RYAN: Thanks. We're a little bit  
9 ahead of time and I'm glad we've finished the subject,  
10 Tae. Thank you so much for your time and all your  
11 preparation. We know you worked hard to answer our  
12 questions which were many. So thank you very much and  
13 thank you to everybody else that helped with today's  
14 briefing. It's been very informative.

15 With that, why don't we take a very short  
16 ten minute break and then we'll get back to Professor  
17 Hinze's letter and we'll go from there. Thanks. Off  
18 the record.

19 (Off the record.)

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