

June 28, 2001

*Recd 6/29/01*

Dockets Management Branch  
Food and Drug Administration  
Department of Health and Human Services  
5630 Fishers Lane, Room 1061  
Rockville, MD 20852

**Re: ANDA Suitability Petition for Fluorouracil Topical Solution USP, 2.5%**

Dear Sir or Madam:

The undersigned respectfully submits this citizen petition pursuant to 21 U.S.C. § 355(j)(2)(C) and 21 CFR §§10.30 and 314.93, to request that the Commissioner of Food and Drugs make a determination of ANDA suitability for a 2.5% topical preparation of a dermatological drug product, Fluorouracil Topical Solution USP, containing the fluorinated pyrimidine, 5-fluorouracil, an antineoplastic antimetabolite, where the reference listed drug is a 2% topical solution. The health care community would benefit from the alternative choice provided by the availability of a 2.5% topical solution, which is pharmaceutically elegant, and cosmetically acceptable to the end-user. The proposed 2.5% strength would give physicians greater flexibility in prescribing than is available in the current strengths of 0.5%, 1%, 2%, and 5%.

***Action Requested***

Petitioner requests that the Commissioner of Food and Drugs make a determination that an abbreviated new drug application (ANDA) is suitable for a topical solution containing 2.5% 5-fluorouracil.

***Statement Of Grounds***

The Drug Price Competition and Patent Term Restoration Act of 1984 ("The Hatch - Waxman Act") extends eligibility for the submission of ANDAs to certain drug products identical to those approved via new drug applications, as identified in the Approved Drug Products with Therapeutic Equivalence Evaluations (the "Orange Book") issued by the

*0190288*

*CP1*

Food and Drug Administration. Where the proposed drug product differs from the "reference listed drug" in one or more respects, a person may petition the Agency, under section 505(j)(2)(c) of the Act, for a determination of ANDA suitability as a similar or related drug product.

The reference listed drug product, which forms the basis for this petition, is a topical solution containing 2% of the active pharmaceutical ingredient, 5-fluorouracil (Efudex<sup>®</sup> 2% Solution – NDA 16-831 – manufactured for ICN Pharmaceuticals Inc., by Hoffman-La Roche Inc.) Exhibit A contains page 3-162 from the 20<sup>th</sup> edition of the "Orange Book", showing the Reference Listed Drug designation as determined by the FDA.

In the petitioner's opinion and to the best of petitioner's knowledge, there are no applicable U.S. patents with respect to the drug substance, 5-fluorouracil, and the drug product, Efudex<sup>®</sup>, have expired or which claim a use for the drug substance or drug product referenced to in this petition. The relevant page, ADA-24, from the 20<sup>th</sup> edition of the *Orange Book* is enclosed as Exhibit B.

The proposed drug product, Fluorouracil Topical Solution USP, 2.5%, differs from the reference listed drug product, Efudex<sup>®</sup> 2% Solution, only in regard to strength (a 2.5% solution as apposed to a 2% solution). It is identical with respect to active ingredient, dosage form, route of administration and conditions of use. Pursuant to 21 CFR §314.93(d), labeling for the reference listed drug is included in Exhibit D.

Other approved topical dosage forms and strengths of 5-fluorouracil are available (see also Exhibit A). These include:

<u>Product</u>	<u>Strength</u>	<u>Dosage Form</u>	<u>A/NDA No</u>
Efudex <sup>®</sup> (ICN)	5%	Topical Solution	16-831
Fluoroplex <sup>®</sup> (Allergan Herbert)	1%	Topical Solution	16-765
Efudex <sup>®</sup> (ICN)	5%	Topical Cream	16-831
Fluoroplex <sup>®</sup> (Allergan Herbert)	1%	Topical Cream	16-988
Carac <sup>™</sup> (Dermik)	0.5%	Topical Cream	20-985

The health care community would benefit from the alternative choice provided by the availability of a 2.5% topical solution, which is pharmaceutically elegant, and cosmetically acceptable to the end-user. The proposed 2.5% strength would give physicians greater flexibility in prescribing than is available in the current strengths of 0.5%, 1%, 2%, and 5%.

The proposed drug product contains the same active ingredient, in the same dosage form and route of administration, and would be labeled with the same conditions for use as the reference listed drug, Efudex<sup>®</sup> 2% Solution.

Draft labeling (insert) for the proposed drug product, which is modeled on the reference listed drug, is enclosed in Exhibit E. Side by Side insert comparison is enclosed in Exhibit C.

The finished product will be packaged in a container/closure system that is appropriate to, and compatible with the dosage form.

Based on the above, Petitioner believes that Fluorouracil Topical Solution USP, 2.5% warrants a finding of ANDA suitability, and that the Commissioner should grant permission for the filing of an ANDA for Fluorouracil Topical Solution USP, 2.5%.

### ***Environmental Impact***

Petitioner hereby claims a categorical exclusion from the requirement of an Environmental Assessment (EA) statement. The approval of this petition will result in an abbreviated new drug application (ANDA) for a drug product that will be excluded from the requirement of an Environmental Assessment statement, pursuant to 21 CFR §25.31(a).

### ***Economic Impact***

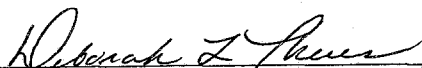
In accordance with 21 CFR §10.30(b), information on economic impact will be submitted only when requested by the Commissioner following review of this petition.

### ***Certification***

The undersigned certifies that, to the best knowledge and belief of the undersigned, this petition includes all information and views on which the petition relies, and that it includes

representative data and information known to the petitioner which are unfavorable to the petition.

Respectfully submitted,



---

Deborah L. Therese  
Manager, Regulatory Affairs  
Ferndale Laboratories, Inc.

Enclosures:

- Exhibit A Approved Drug Products with Therapeutic Equivalence Evaluations, 20<sup>th</sup> edition, p. 3-162
- Exhibit B Approved Drug Products with Therapeutic Equivalence Evaluations, 20<sup>th</sup> edition, p. ADA24
- Exhibit C Side by Side Insert Comparison
- Exhibit D Labeling for the Reference Listed Drug (Efudex<sup>®</sup>)
- Exhibit E Draft labeling for the proposed drug product

Exhibit A

PRESCRIPTION DRUG PRODUCT LIST

3-162

FLUOROMETHOLONE

OINTMENT; OPHTHALMIC  
FML

+ ALLERGAN 0.1%

N17760 001  
SEP 04, 1985

SUSPENSION/DROPS; OPHTHALMIC

FLUOR-OP

AB CIBA 0.1%

N70185 001  
FEB 27, 1986

FML

AB + ALLERGAN 0.1%

N16851 002  
JUL 28, 1982

FML FORTE  
ALLERGAN 0.25%

N19216 001  
APR 23, 1986

FLUOROMETHOLONE; SULFACETAMIDE SODIUM

SUSPENSION/DROPS; OPHTHALMIC

FML-S

+ ALLERGAN 0.1%;10%

N19525 001  
SEP 29, 1989

FLUOROMETHOLONE ACETATE

SUSPENSION/DROPS; OPHTHALMIC

FLAREX

+ ALCON 0.1%

N19079 001  
FEB 11, 1986

FLUOROMETHOLONE ACETATE; TOBRAMYCIN

SUSPENSION/DROPS; OPHTHALMIC  
TOBRASONE

+ ALCON 0.1%;0.3%

N50628 001  
JUL 21, 1989

FLUOROURACIL

CREAM; TOPICAL

EFUDEX

+ ICN 5%

N16831 003

FLUROPLEX

+ ALLERGAN HERBERT 1%

N16988 001

FLUOROURACIL

CREAM; TOPICAL  
FLUOROURACIL

+ DERMIK LABS 0.5%

N20985 001  
OCT 27, 2000

INJECTABLE; INJECTION

ADRUCIL

AP PHARMACIA AND UPJOHN 50MG/ML

N40023 001  
OCT 18, 1991

AP + 50MG/ML

N81225 001  
AUG 28, 1991

FLUOROURACIL

AP AM PHARM PARTNERS 50MG/ML

N40278 001  
SEP 30, 1998

AP 50MG/ML

N40279 001  
SEP 30, 1998

AP BEDFORD 50MG/ML

N89508 001  
JAN 26, 1988

AP BIGMAR 50MG/ML

N40291 001  
MAR 24, 1999

AP 50MG/ML

N40379 001  
NOV 15, 2000

AP GENSLA SICOR PHARMS 50MG/ML

N40333 001  
JAN 27, 2000

AP 50MG/ML

N40334 001  
FEB 25, 2000

AP + ICN PUERTO RICO 50MG/ML

N12209 001  
OCT 13, 1982

AP STERIS 50MG/ML

SOLUTION; TOPICAL

EFUDEX

+ ICN 2%

N16831 001

+ 5%

N16831 002

FLUROPLEX

+ ALLERGAN HERBERT 1%

N16765 001

FLUOXETINE HYDROCHLORIDE

CAPSULE; ORAL

PROZAC

LILLY

EQ 10MG BASE

N18936 006

EQ 20MG BASE

DEC 23, 1992

N18936 001

DEC 29, 1987

# Exhibit B

PRESCRIPTION AND OTC DRUG PRODUCT  
PATENT AND EXCLUSIVITY DATA

ADA24

APPL/PROD NUMBER	INGREDIENT NAME; TRADE NAME	PATENT NUMBER	PATENT EXPIRES	USE CODE	EXCLUS CODE	EXCLUS EXPIRES
020409 001	FLUNISOLIDE;NASAREL	4782047	MAY 22, 2006			
		4983595	MAY 22, 2006			
		4933168	JUN 12, 2007			
019452 001	FLUOCINOLONE ACETONIDE;DERMA-SMOOTHE/FS				I-265	AUG 18, 2002
020985 001	FLUOROURACIL;FLUOROURACIL				NP	OCT 27, 2003
018936 001	FLUOXETINE HYDROCHLORIDE;PROZAC	4626549	DEC 02, 2003	U-154		
		4314081	FEB 02, 2001			
		4626549	DEC 02, 2003	U-84		
		4314081*PED	AUG 02, 2001			
		4626549*PED	JUN 02, 2004	U-154		
		4626549*PED	JUN 02, 2004	U-84		
018936 003	FLUOXETINE HYDROCHLORIDE;PROZAC	4314081	FEB 02, 2001			
		4626549	DEC 02, 2003	U-154		
		4626549	DEC 02, 2003	U-84		
		4314081*PED	AUG 02, 2001			
		4626549*PED	JUN 02, 2004	U-154		
		4626549*PED	JUN 02, 2004	U-84		
018936 004	FLUOXETINE HYDROCHLORIDE;PROZAC	4314081	FEB 02, 2001			
		4314081*PED	AUG 02, 2001			
		4626549	DEC 02, 2003	U-154		
		4626549	DEC 02, 2003	U-84		
		4626549*PED	JUN 02, 2004	U-154		
		4626549*PED	JUN 02, 2004	U-84		
018936 006	FLUOXETINE HYDROCHLORIDE;PROZAC	4314081	FEB 02, 2001			
		4626549	DEC 02, 2003	U-154		
		4626549	DEC 02, 2003	U-84		
		4314081*PED	AUG 02, 2001			
		4626549*PED	JUN 02, 2004	U-154		
		4626549*PED	JUN 02, 2004	U-84		
020101 001	FLUOXETINE HYDROCHLORIDE;PROZAC	4314081	FEB 02, 2001			
		4626549	DEC 02, 2003	U-84		
		4626549	DEC 02, 2003	U-154		
		4314081*PED	AUG 02, 2001			
		4626549*PED	JUN 02, 2004	U-84		
		4626549*PED	JUN 02, 2004	U-154		
020974 001	FLUOXETINE HYDROCHLORIDE;PROZAC	4626549	DEC 02, 2003	U-84		
		4626549	DEC 02, 2003	U-154		
		4314081	FEB 02, 2001			
		4314081*PED	AUG 02, 2001			
		4626549*PED	JUN 02, 2004	U-84		
		4626549*PED	JUN 02, 2004	U-154		
020974 002	FLUOXETINE HYDROCHLORIDE;PROZAC	4626549	DEC 02, 2003	U-84		
		4626549	DEC 02, 2003	U-154		
		4314081	FEB 02, 2001			
		4314081*PED	AUG 02, 2001			
		4626549*PED	JUN 02, 2004	U-84		
		4626549*PED	JUN 02, 2004	U-154		



# Exhibit C

**Reference Listed Drug**

**Proposed Drug**

Changes to Insert

- removed references to EFUDEX
- removed references to cream
- removed references to 5% strength
- changed strength to 2.5%
- changed inactive ingredients to conform to Ferndale formulation
- deleted references to Superficial Basal Cell Carcinoma since this indication is for 5% strength
- revised how supplied section
- changed manufacturer/supplier information to reflect Ferndale Laboratories, Inc.

**EFUDEX<sup>®</sup>**

[*ef 'u-dex*]

brand of fluorouracil

**TOPICAL SOLUTIONS AND CREAM**

**For Topical Dermatological Use Only –  
Not for Ophthalmic Use**

**DESCRIPTION**

Efudex Solutions and Cream are topical preparations containing the fluorinated pyrimidine 5-fluorouracil, an antineoplastic antimetabolite.

Efudex Solution consists of 2% or 5% fluorouracil on a weight/weight basis, compounded with propylene glycol, tris(hydroxymethyl)aminomethane, hydroxypropyl cellulose, parabens (methyl and propyl) and disodium edetate.

Efudex Cream contains 5% fluorouracil in a vanishing cream base consisting of white petrolatum, stearyl alcohol, propylene glycol, polysorbate 60 and parabens (methyl and propyl).

Chemically, fluorouracil is 5-fluoro-2,4(1*H*,3*H*)-pyrimidinedione. It is a white to practically white, crystalline powder which is sparingly soluble in water and

**Fluorouracil**

**TOPICAL SOLUTION USP, 2.5%**

**For Topical Dermatological Use Only –  
Not for Ophthalmic Use**

**DESCRIPTION**

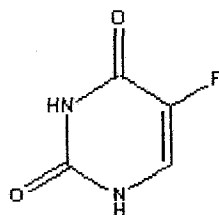
Fluorouracil Topical Solution USP, 2.5% is a topical preparation containing the fluorinated pyrimidine 5-fluorouracil, an antineoplastic antimetabolite.

Fluorouracil Topical Solution USP consists of 2.5% fluorouracil on a weight/weight basis, compounded with arginine, polyethylene glycol, propylene glycol, lactic acid and sodium hydroxide.

Chemically, fluorouracil is 5-fluoro-2,4(1*H*,3*H*)-pyrimidinedione. It is a white to practically white, crystalline powder which is sparingly soluble in water and

### Reference Listed Drug

slightly soluble in alcohol. One gram of fluorouracil is soluble in 100 mL of propylene glycol. The molecular weight of 5-fluorouracil is 130.08 and the structural formula is:



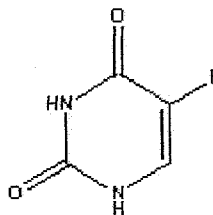
### **CLINICAL PHARMACOLOGY**

There is evidence that the metabolism of fluorouracil in the anabolic pathway blocks the methylation reaction of deoxyuridylic acid to thymidylic acid. In this manner fluorouracil interferes with the synthesis of deoxyribonucleic acid (DNA) and to a lesser extent inhibits the formation of ribonucleic acid (RNA). Since DNA and RNA are essential for cell division and growth, the effect of fluorouracil may be to create a thymine deficiency which provokes unbalanced growth and death of the cell. The effects of DNA and RNA deprivation are most marked on those cells which grow more rapidly and take up fluorouracil at a more rapid rate. The catabolic metabolism of fluorouracil results in degradation products (eg, CO<sub>2</sub>, urea, α-fluoro-β-alanine) which are inactive.

Systemic absorption studies of topically applied fluorouracil have been performed on patients with actinic keratoses using tracer amounts of <sup>14</sup>C-labeled fluorouracil added to a 5% preparation. All patients had been receiving nonlabeled fluorouracil until the peak of the inflammatory reaction occurred (2 to 3 weeks), ensuring that the time of maximum absorption was used for

### Proposed Drug

slightly soluble in alcohol. One gram of fluorouracil is soluble in 100 mL of propylene glycol. The molecular weight of 5-fluorouracil is 130.08 and the structural formula is:



### **CLINICAL PHARMACOLOGY**

There is evidence that the metabolism of fluorouracil in the anabolic pathway blocks the methylation reaction of deoxyuridylic acid to thymidylic acid. In this manner fluorouracil interferes with the synthesis of deoxyribonucleic acid (DNA) and to a lesser extent inhibits the formation of ribonucleic acid (RNA). Since DNA and RNA are essential for cell division and growth, the effect of fluorouracil may be to create a thymine deficiency which provokes unbalanced growth and death of the cell. The effects of DNA and RNA deprivation are most marked on those cells which grow more rapidly and take up fluorouracil at a more rapid rate. The catabolic metabolism of fluorouracil results in degradation products (eg, CO<sub>2</sub>, urea, α-fluoro-β-alanine) which are inactive.

Systemic absorption studies of topically applied fluorouracil have been performed on patients with actinic keratoses using tracer amounts of <sup>14</sup>C-labeled fluorouracil added to a 5% preparation. All patients had been receiving nonlabeled fluorouracil until the peak of the inflammatory reaction occurred (2 to 3 weeks), ensuring that the time of maximum absorption was used for

### Reference Listed Drug

measurement. One gram of labeled preparation was applied to the entire face and neck and left in place for 12 hours. Urine samples were collected. At the end of 3 days, the total recovery ranged between 0.48% and 0.94% with an average of 0.76%, indicating that approximately 5.98% of the topical dose was absorbed systematically. If applied twice daily, this would indicate systemic absorption of topical fluorouracil to be in the range of 5 to 6 mg per daily dose of 100 mg. In an additional study, negligible amounts of labeled material were found in plasma, urine and expired CO<sub>2</sub> after 3 days of treatment with topically applied <sup>14</sup>C-labeled fluorouracil.

### **INDICATIONS AND USAGE**

Efudex is recommended for the topical treatment of actinic or solar keratoses. In the 5% strength it is also useful in the treatment of superficial basal cell carcinomas when conventional methods are impractical, such as with multiple lesions or difficult treatment sites. Safety and efficacy in other indications have not been established.

The diagnosis should be established prior to treatment, since this method has not been proven effective in other types of basal cell carcinomas. With isolated, easily accessible basal cell carcinomas, surgery is preferred since success with such lesions is almost 100%. The success rate with Efudex Cream and Solution is approximately 93%, based on 113 lesions in 54 patients. Twenty-five lesions treated with the solution produced 1 failure and 88 lesions treated with the cream produced 7 failures.

### Proposed Drug

measurement. One gram of labeled preparation was applied to the entire face and neck and left in place for 12 hours. Urine samples were collected. At the end of 3 days, the total recovery ranged between 0.48% and 0.94% with an average of 0.76%, indicating that approximately 5.98% of the topical dose was absorbed systematically. If applied twice daily, this would indicate systemic absorption of topical fluorouracil to be in the range of 5 to 6 mg per daily dose of 100 mg. In an additional study, negligible amounts of labeled material were found in plasma, urine and expired CO<sub>2</sub> after 3 days of treatment with topically applied <sup>14</sup>C-labeled fluorouracil.

### **INDICATIONS AND USAGE**

Fluorouracil Topical Solution USP is recommended for the topical treatment of actinic or solar keratoses.

## Reference Listed Drug

### **CONTRAINDICATIONS**

Efudex may cause fetal harm when administered to a pregnant woman. There are no adequate and well-controlled studies in pregnant women with either the topical or parenteral forms of fluorouracil. One birth defect (cleft lip and palate) has been reported in the newborn of a patient using Efudex as recommended. One birth defect (ventricular septal defect) and cases of miscarriage have been reported when Efudex was applied to mucous membrane areas. Multiple birth defects have been reported in a fetus of a patient treated with intravenous fluorouracil.

Animal reproduction studies have not been conducted with Efudex. Fluorouracil administered parenterally has been shown to be teratogenic in mice, rats, and hamsters when given at doses equivalent to the usual human intravenous dose; however, the amount of fluorouracil absorbed systemically after topical administration to actinic keratoses is minimal (see CLINICAL PHARMACOLOGY).

Fluorouracil exhibited maximum teratogenicity when given to mice as single intraperitoneal injections of 10 to 40 mg/kg on Day 10 or 12 of gestation. Similarly, intraperitoneal doses of 12 to 37 mg/kg given to rats between Days 9 and 12 of gestation and intramuscular doses of 3 to 9 mg/kg given to hamsters between Days 8 and 11 of gestation were teratogenic and/or embryotoxic (ie, resulted in increased resorptions or embryoletality). In monkeys, divided doses of 40 mg/kg given between Days 20 and 24 of gestation were not teratogenic. Doses higher than 40

## Proposed Drug

### **CONTRAINDICATIONS**

Fluorouracil Topical Solution USP may cause fetal harm when administered to a pregnant woman. There are no adequate and well-controlled studies in pregnant women with either the topical or parenteral forms of fluorouracil. One birth defect (cleft lip and palate) has been reported in the newborn of a patient using Fluorouracil Topical Solution USP as recommended. One birth defect (ventricular septal defect) and cases of miscarriage have been reported when Fluorouracil Topical Solution USP was applied to mucous membrane areas. Multiple birth defects have been reported in a fetus of a patient treated with intravenous fluorouracil. Animal reproduction studies have not been conducted with Fluorouracil Topical Solution USP. Fluorouracil administered parenterally has been shown to be teratogenic in mice, rats, and hamsters when given at doses equivalent to the usual human intravenous dose; however, the amount of fluorouracil absorbed systemically after topical administration to actinic keratoses is minimal (see CLINICAL PHARMACOLOGY). Fluorouracil exhibited maximum teratogenicity when given to mice as single intraperitoneal injections of 10 to 40 mg/kg on Day 10 or 12 of gestation. Similarly, intraperitoneal doses of 12 to 37 mg/kg given to rats between Days 9 and 12 of gestation and intramuscular doses of 3 to 9 mg/kg given to hamsters between Days 8 and 11 of gestation were teratogenic and/or embryotoxic (ie, resulted in increased resorptions or embryoletality). In monkeys, divided doses of 40 mg/kg given between Days 20 and 24 of gestation were not teratogenic. Doses higher than 40

**Reference Listed Drug**

mg/kg resulted in abortion.

**Efudex is contraindicated in women who are or may become pregnant during therapy. If this drug is used during pregnancy, or if the patient becomes pregnant while using this drug, the patient should be appraised of the potential hazard to the fetus.**

**Efudex is also contraindicated in patients with known hypersensitivity to any of its components.**

**WARNINGS: Application to mucous membranes should be avoided due to the possibility of local inflammation and ulceration. Additionally, cases of miscarriage and a birth defect (ventricular septal defect) have been reported when Efudex was applied to mucous membrane areas during pregnancy.**

Occlusion of the skin with resultant hydration has been shown to increase precutaneous penetration of several topical preparations. If any occlusive dressing is used in treatment of basal cell carcinoma, there may be an increase in the severity of inflammatory reactions in the adjacent normal skin. A porous gauze dressing may be applied for cosmetic reasons without increase in reaction.

Exposure to ultraviolet rays should be minimized during and immediately following treatment with Efudex because the intensity of the reaction may be increased.

**Proposed Drug**

mg/kg resulted in abortion.

**Fluorouracil Topical Solution USP is contraindicated in women who are or may become pregnant during therapy. If this drug is used during pregnancy, or if the patient becomes pregnant while using this drug, the patient should be appraised of the potential hazard to the fetus.**

**Fluorouracil Topical Solution USP is also contraindicated in patients with known hypersensitivity to any of its components.**

**WARNINGS: Application to mucous membranes should be avoided due to the possibility of local inflammation and ulceration. Additionally, cases of miscarriage and a birth defect (ventricular septal defect) have been reported when Fluorouracil Topical Solution USP was applied to mucous membrane areas during pregnancy.**

Occlusion of the skin with resultant hydration has been shown to increase precutaneous penetration of several topical preparations. If any occlusive dressing is used, there may be an increase in the severity of inflammatory reactions in the adjacent normal skin. A porous gauze dressing may be applied for cosmetic reasons without increase in reaction.

Exposure to ultraviolet rays should be minimized during and immediately following treatment with Fluorouracil Topical Solution USP because the intensity of the reaction may be increased.

## Reference Listed Drug

### **PRECAUTIONS**

*General:* There is a possibility of increased absorption through ulcerated or inflamed skin.

*Information for Patients:* Patients should be forewarned that the reaction in the treated areas may be unsightly during therapy and, usually, for several weeks following cessation of therapy. Patients should be instructed to avoid exposure to ultraviolet rays during and immediately following treatment with Efudex because the intensity of the reaction may be increased. If Efudex is applied with the fingers, the hands should be washed immediately afterwards. Efudex should not be applied on the eyelids or directly into the eyes, nose or mouth because irritation may occur.

*Laboratory Tests:* Solar keratoses which do not respond should be biopsied to confirm the diagnosis. Follow-up biopsies should be performed as indicated in the management of superficial basal cell carcinoma.

*Carcinogenesis, Mutagenesis, Impairment of Fertility:* Adequate long-term studies in animals to evaluate carcinogenic potential have not been conducted with fluorouracil. Studies with the active ingredient of Efudex, 5-fluorouracil, have shown positive effects in in vitro tests for mutagenicity and on impairment of fertility.

5-Fluorouracil was positive in three in vitro cell neoplastic transformation assays. In the C3H/10T½ clone 8 mouse embryo cell system, the resulting morphologically transformed cells formed tumors when inoculated into immunosuppressed syngeneic mice.

While no evidence for mutagenic activity

## Proposed Drug

### **PRECAUTIONS**

*General:* There is a possibility of increased absorption through ulcerated or inflamed skin.

*Information for Patients:* Patients should be forewarned that the reaction in the treated areas may be unsightly during therapy and, usually, for several weeks following cessation of therapy. Patients should be instructed to avoid exposure to ultraviolet rays during and immediately following treatment with Fluorouracil Topical Solution USP because the intensity of the reaction may be increased. If Fluorouracil Topical Solution USP is applied with the fingers, the hands should be washed immediately afterwards. Fluorouracil Topical Solution USP should not be applied on the eyelids or directly into the eyes, nose or mouth because irritation may occur.

*Laboratory Tests:* Solar keratoses which do not respond should be biopsied to confirm the diagnosis.

*Carcinogenesis, Mutagenesis, Impairment of Fertility:* Adequate long-term studies in animals to evaluate carcinogenic potential have not been conducted with fluorouracil. Studies with the active ingredient of Fluorouracil Topical Solution USP, 5-fluorouracil, have shown positive effects in in vitro tests for mutagenicity and on impairment of fertility.

5-Fluorouracil was positive in three in vitro cell neoplastic transformation assays. In the C3H/10T½ clone 8 mouse embryo cell system, the resulting morphologically transformed cells formed tumors when inoculated into immunosuppressed syngeneic mice.

While no evidence for mutagenic activity

### Reference Listed Drug

was observed in the Ames test (3 studies), fluorouracil has been shown to be mutagenic in the survival count rec-assay with *Bacillus subtilis* and in the *Drosophila* wing-hair spot test. Fluorouracil produced petite mutations in *Saccharomyces cerevisiae* and was positive in the micronucleus test (bone marrow cells of male mice).

Fluorouracil was clastogenic in vitro (ie, chromatid gaps, breaks and exchanges) in Chinese hamster fibroblasts at concentrations of 1.0 and 2.0  $\mu\text{g/mL}$  and has been shown to increase sister chromatid exchange in vitro in human lymphocytes. In addition, 5-fluorouracil has been reported to produce an increase in numerical and structural chromosome aberrations in peripheral lymphocytes of patients with this product.

Doses of 125 to 250 mg/kg, administered intraperitoneally, have been shown to induce chromosomal aberrations and changes in chromosome organization of spermatogonia in rats.

Spermatogonial differentiation was also inhibited by fluorouracil, resulting in transient infertility. However, in studies with a strain of mouse which is sensitive to the induction of sperm head abnormalities after exposure to a range of chemical mutagens and carcinogens, fluorouracil was inactive at oral doses of 5 to 80 mg/kg/day. In female rats, fluorouracil administered intraperitoneally at doses of 25 and 50 mg/kg during the preovulatory phase of oogenesis significantly reduced the incidence of fertile matings, delayed the development of preimplantation and postimplantation embryos, increased the incidence of preimplantation lethality and induced chromosomal anomalies in these

### Proposed Drug

was observed in the Ames test (3 studies), fluorouracil has been shown to be mutagenic in the survival count rec-assay with *Bacillus subtilis* and in the *Drosophila* wing-hair spot test. Fluorouracil produced petite mutations in *Saccharomyces cerevisiae* and was positive in the micronucleus test (bone marrow cells of male mice).

Fluorouracil was clastogenic in vitro (ie, chromatid gaps, breaks and exchanges) in Chinese hamster fibroblasts at concentrations of 1.0 and 2.0  $\mu\text{g/mL}$  and has been shown to increase sister chromatid exchange in vitro in human lymphocytes. In addition, 5-fluorouracil has been reported to produce an increase in numerical and structural chromosome aberrations in peripheral lymphocytes of patients with this product.

Doses of 125 to 250 mg/kg, administered intraperitoneally, have been shown to induce chromosomal aberrations and changes in chromosome organization of spermatogonia in rats.

Spermatogonial differentiation was also inhibited by fluorouracil, resulting in transient infertility. However, in studies with a strain of mouse which is sensitive to the induction of sperm head abnormalities after exposure to a range of chemical mutagens and carcinogens, fluorouracil was inactive at oral doses of 5 to 80 mg/kg/day. In female rats, fluorouracil administered intraperitoneally at doses of 25 and 50 mg/kg during the preovulatory phase of oogenesis significantly reduced the incidence of fertile matings, delayed the development of preimplantation and postimplantation embryos, increased the incidence of preimplantation lethality and induced chromosomal anomalies in these



### Reference Listed Drug

embryos. Single dose intravenous and intraperitoneal injections of 5-fluorouracil have been reported to kill differentiated spermatogonia and spermatocytes (at 500 mg/kg) and to produce abnormalities in spermatids (at 50 mg/kg) in mice.

*Pregnancy:* **Pregnancy: Teratogenic Effects: Pregnancy Category X:** See CONTRAINDICATIONS section.

*Nursing Mothers:* It is not known whether Efudex is excreted in human milk. Because there is some systemic absorption of fluorouracil after topical administration (see CLINICAL PHARMACOLOGY), because many drugs are excreted in human milk, and because of the potential for serious adverse reactions in nursing infants, a decision should be made whether to discontinue nursing or to discontinue use of the drug, taking into account the importance of the drug to the mother.

*Pediatric Use:* Safety and effectiveness in children have not been established.

### **ADVERSE REACTIONS**

The most frequent adverse reactions to Efudex occur locally and are often related to an extension of the pharmacological activity of the drug. These include burning, crusting, allergic contact dermatitis, erosions, erythema, hyperpigmentation, irritation, pain, photosensitivity, pruritus, scarring, rash, soreness and ulceration. Ulcerations, other local reactions, cases of miscarriage and a birth defect (ventricular septal defect) have been reported when Efudex was applied to mucous membrane areas. Leukocytosis is the most frequent hematological side effect.

### Proposed Drug

embryos. Single dose intravenous and intraperitoneal injections of 5-fluorouracil have been reported to kill differentiated spermatogonia and spermatocytes (at 500 mg/kg) and to produce abnormalities in spermatids (at 50 mg/kg) in mice.

*Pregnancy:* **Pregnancy: Teratogenic Effects: Pregnancy Category X:** See CONTRAINDICATIONS section.

*Nursing Mothers:* It is not known whether Fluorouracil Topical Solution USP is excreted in human milk. Because there is some systemic absorption of fluorouracil after topical administration (see CLINICAL PHARMACOLOGY), because many drugs are excreted in human milk, and because of the potential for serious adverse reactions in nursing infants, a decision should be made whether to discontinue nursing or to discontinue use of the drug, taking into account the importance of the drug to the mother.

*Pediatric Use:* Safety and effectiveness in children have not been established.

### **ADVERSE REACTIONS**

The most frequent adverse reactions to Fluorouracil Topical Solution USP occur locally and are often related to an extension of the pharmacological activity of the drug. These include burning, crusting, allergic contact dermatitis, erosions, erythema, hyperpigmentation, irritation, pain, photosensitivity, pruritus, scarring, rash, soreness and ulceration. Ulcerations, other local reactions, cases of miscarriage and a birth defect (ventricular septal defect) have been reported when Fluorouracil Topical Solution USP was applied to mucous membrane areas. Leukocytosis is the most frequent hematological side effect.

### Reference Listed Drug

Although a causal relationship is remote, other adverse reactions which have been reported infrequently are:

*Central Nervous System:* Emotional upset, insomnia, irritability.

*Gastrointestinal:* Medicinal taste, stomatitis.

*Hematological:* Eosinophilia, thrombocytopenia, toxic granulation.

*Integumentary:* Alopecia, blistering, bullous pemphigoid, discomfort, ichthyosis, scaling, suppuration, swelling, telangiectasia, tenderness, urticaria, skin rash.

*Special Senses:* Conjunctival reaction, corneal reaction, lacrimation, nasal irritation.

*Miscellaneous:* Herpes simplex.

### **OVERDOSAGE**

There have been no reports of overdose with Efudex.

The oral LD<sub>50</sub> for the 5% topical cream was 234 mg/kg in rats and 39 mg/kg in dogs.

These doses represented 11.7 and 1.95 mg/kg of fluorouracil, respectively. Studies with a 5% topical solution yielded an oral LD<sub>50</sub> of 214 mg/kg in rats and 28.5 in dogs, corresponding to 10.7 and 14.3 mg/kg of fluorouracil, respectively. The topical application of the 5% cream to rats yielded an LD<sub>50</sub> of greater than 500 mg/kg.

### **DOSAGE AND ADMINISTRATION**

When Efudex is applied to a lesion, a response occurs with the following sequence; erythema, usually followed by vesiculation, desquamation, erosion and reepithelialization.

Efudex should be applied preferably with a nonmetal applicator or suitable glove. If Efudex is applied with the fingers, the

### Proposed Drug

Although a causal relationship is remote, other adverse reactions which have been reported infrequently are:

*Central Nervous System:* Emotional upset, insomnia, irritability.

*Gastrointestinal:* Medicinal taste, stomatitis.

*Hematological:* Eosinophilia, thrombocytopenia, toxic granulation.

*Integumentary:* Alopecia, blistering, bullous pemphigoid, discomfort, ichthyosis, scaling, suppuration, swelling, telangiectasia, tenderness, urticaria, skin rash.

*Special Senses:* Conjunctival reaction, corneal reaction, lacrimation, nasal irritation.

*Miscellaneous:* Herpes simplex.

### **OVERDOSAGE**

There have been no reports of overdose with Fluorouracil Topical Solution USP.

The oral LD<sub>50</sub> for a 5% topical cream was 234 mg/kg in rats and 39 mg/kg in dogs.

These doses represented 11.7 and 1.95 mg/kg of fluorouracil, respectively. Studies with a 5% topical solution yielded an oral LD<sub>50</sub> of 214 mg/kg in rats and 28.5 in dogs, corresponding to 10.7 and 14.3 mg/kg of fluorouracil, respectively. The topical application of a 5% cream to rats yielded an LD<sub>50</sub> of greater than 500 mg/kg.

### **DOSAGE AND ADMINISTRATION**

When Fluorouracil Topical Solution USP is applied to a lesion, a response occurs with the following sequence; erythema, usually followed by vesiculation, desquamation, erosion and reepithelialization.

Fluorouracil Topical Solution USP should be applied preferably with a nonmetal applicator or suitable glove. If Fluorouracil

### Reference Listed Drug

hands should be washed immediately afterward.

*Actinic or Solar Keratosis:* Apply cream or solution twice daily in an amount sufficient to cover the lesions. Medication should be continued until the inflammatory response reaches the erosion state, at which time use of the drug should be terminated. The usual duration of therapy is from 2 to 4 weeks. Complete healing of the lesions may not be evident for 1 to 2 months following cessation of Efudex therapy.

*Superficial Basal Cell Carcinomas:* **Only the 5% strength is recommended.** Apply cream or solution twice daily in an amount sufficient to cover the lesions. Treatment should be continued for at least 3 to 6 weeks. Therapy may be required for as long as 10 to 12 weeks before the lesions are obliterated. As in any neoplastic condition, the patient should be followed for a reasonable period of time to determine if a cure has been obtained.

#### **HOW SUPPLIED**

Efudex Solution is available in 10 mL drop dispensers containing either 2% (NDC 0187-3202-10) or 5% (NDC 0187-3203-10) fluorouracil on a weight/weight basis compounded with propylene glycol, tris(hydroxymethyl)aminomethane, hydroxypropyl cellulose, parabens (methyl and propyl) and disodium edetate. Efudex Cream is available in 25-gm tubes containing 5% fluorouracil (NDC 0187-3204-26) in a vanishing cream base consisting of white petrolatum, stearyl alcohol, propylene glycol, polysorbate 60 and parabens (methyl and propyl).

### Proposed Drug

Topical Solution USP is applied with the fingers, the hands should be washed immediately afterward.

*Actinic or Solar Keratosis:* Apply Fluorouracil Topical Solution USP twice daily in an amount sufficient to cover the lesions. Medication should be continued until the inflammatory response reaches the erosion state, at which time use of the drug should be terminated. The usual duration of therapy is from 2 to 4 weeks. Complete healing of the lesions may not be evident for 1 to 2 months following cessation of Fluorouracil Topical Solution USP therapy.

#### **HOW SUPPLIED**

Fluorouracil Topical Solution USP is available in 10 mL drop dispensers containing 2.5% fluorouracil on a weight/weight basis, compounded with arginine, polyethylene glycol, propylene glycol, lactic acid and sodium hydroxide.

**Reference Listed Drug**

Store at 25°C (77°F); excursion permitted to 15°C - 30°C (59°F - 86°F).

Manufactured for ICN Pharmaceuticals Inc.  
Costa Mesa, CA 92626  
by Hoffman-La Roche Inc.  
Nutley, N.J. 07110  
ICN Pharmaceuticals, Inc.  
ICN Plaza  
3300 Hyland Avenue  
Costa Mesa, California 92626  
714-545-0100

Revised: February 1998

**Proposed Drug**

Store at 25°C (77°F); excursion permitted to 15°C - 30°C (59°F - 86°F).

Manufactured by  
Ferndale Laboratories, Inc.  
Ferndale, MI 48220

Revised: 06/01

# Exhibit D

Retyped from Physician's Desk Reference 1999

## **EFUDEX®**

[ef 'u-dex]

**brand of fluorouracil**

**TOPICAL SOLUTIONS AND CREAM**

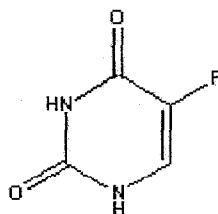
**For Topical Dermatological Use Only –  
Not for Ophthalmic Use**

### **DESCRIPTION**

Efudex Solutions and Cream are topical preparations containing the fluorinated pyrimidine 5-fluorouracil, an antineoplastic antimetabolite.

Efudex Solution consists of 2% or 5% fluorouracil on a weight/weight basis, compounded with propylene glycol, tris(hydroxymethyl)aminomethane, hydroxypropyl cellulose, parabens (methyl and propyl) and disodium edetate.

Efudex Cream contains 5% fluorouracil in a vanishing cream base consisting of white petrolatum, stearyl alcohol, propylene glycol, polysorbate 60 and parabens (methyl and propyl). Chemically, fluorouracil is 5-fluoro-2,4(1*H*,3*H*)-pyrimidinedione. It is a white to practically white, crystalline powder which is sparingly soluble in water and slightly soluble in alcohol. One gram of fluorouracil is soluble in 100 mL of propylene glycol. The molecular weight of 5-fluorouracil is 130.08 and the structural formula is:



### **CLINICAL PHARMACOLOGY**

There is evidence that the metabolism of fluorouracil in the anabolic pathway blocks the methylation reaction of deoxyuridylic acid to thymidylic acid. In this manner fluorouracil interferes with the synthesis of deoxyribonucleic acid (DNA) and to a lesser extent inhibits the formation of ribonucleic acid (RNA). Since DNA and RNA are essential for cell division and growth, the effect of fluorouracil may be to create a thymine deficiency which provokes unbalanced growth and death of the cell. The effects of DNA and RNA deprivation are most marked on those cells which grow more rapidly and take up fluorouracil at a more rapid rate. The catabolic metabolism of fluorouracil results in degradation products (eg, CO<sub>2</sub>, urea, α-fluoro-β-alanine) which are inactive.

Systemic absorption studies of topically applied fluorouracil have been performed on patients with actinic keratoses using tracer amounts of <sup>14</sup>C-labeled fluorouracil added to a 5% preparation. All patients had been receiving nonlabeled fluorouracil until the peak of the

inflammatory reaction occurred (2 to 3 weeks), ensuring that the time of maximum absorption was used for measurement. One gram of labeled preparation was applied to the entire face and neck and left in place for 12 hours. Urine samples were collected. At the end of 3 days, the total recovery ranged between 0.48% and 0.94% with an average of 0.76%, indicating that approximately 5.98% of the topical dose was absorbed systemically. If applied twice daily, this would indicate systemic absorption of topical fluorouracil to be in the range of 5 to 6 mg per daily dose of 100 mg. In an additional study, negligible amounts of labeled material were found in plasma, urine and expired CO<sub>2</sub> after 3 days of treatment with topically applied <sup>14</sup>C-labeled fluorouracil.

### **INDICATIONS AND USAGE**

Efudex is recommended for the topical treatment of actinic or solar keratoses. In the 5% strength it is also useful in the treatment of superficial basal cell carcinomas when conventional methods are impractical, such as with multiple lesions or difficult treatment sites. Safety and efficacy in other indications have not been established.

The diagnosis should be established prior to treatment, since this method has not been proven effective in other types of basal cell carcinomas. With isolated, easily accessible basal cell carcinomas, surgery is preferred since success with such lesions is almost 100%. The success rate with Efudex Cream and Solution is approximately 93%, based on 113 lesions in 54 patients. Twenty-five lesions treated with the solution produced 1 failure and 88 lesions treated with the cream produced 7 failures.

### **CONTRAINDICATIONS**

Efudex may cause fetal harm when administered to a pregnant woman.

There are no adequate and well-controlled studies in pregnant women with either the topical or parenteral forms of fluorouracil. One birth defect (cleft lip and palate) has been reported in the newborn of a patient using Efudex as recommended. One birth defect (ventricular septal defect) and cases of miscarriage have been reported when Efudex was applied to mucous membrane areas. Multiple birth defects have been reported in a fetus of a patient treated with intravenous fluorouracil.

Animal reproduction studies have not been conducted with Efudex. Fluorouracil administered parenterally has been shown to be teratogenic in mice, rats, and hamsters when given at doses equivalent to the usual human intravenous dose; however, the amount of fluorouracil absorbed systemically after topical administration to actinic keratoses is minimal (see CLINICAL PHARMACOLOGY). Fluorouracil exhibited maximum teratogenicity when given to mice as single intraperitoneal injections of 10 to 40 mg/kg on Day 10 or 12 of gestation. Similarly, intraperitoneal doses of 12 to 37 mg/kg given to rats between Days 9 and 12 of gestation and intramuscular doses of 3 to 9 mg/kg given to hamsters between Days 8 and 11 of gestation were teratogenic and/or embryotoxic (ie, resulted in increased resorptions or embryoletality). In monkeys, divided doses of 40 mg/kg given between Days 20 and 24 of gestation were not teratogenic. Doses higher than 40 mg/kg resulted in abortion.

**Efudex is contraindicated in women who are or may become pregnant during therapy. If this drug is used during pregnancy, or if the patient becomes pregnant while using this drug, the patient should be appraised of the potential hazard to the fetus.**

**Efudex is also contraindicated in patients with known hypersensitivity to any of its components.**

**WARNINGS: Application to mucous membranes should be avoided due to the possibility of local inflammation and ulceration. Additionally, cases of miscarriage and a birth defect (ventricular septal defect) have been reported when Efudex was applied to mucous membrane areas during pregnancy.**

Occlusion of the skin with resultant hydration has been shown to increase percutaneous penetration of several topical preparations. If any occlusive dressing is used in treatment of basal cell carcinoma, there may be an increase in the severity of inflammatory reactions in the adjacent normal skin. A porous gauze dressing may be applied for cosmetic reasons without increase in reaction.

Exposure to ultraviolet rays should be minimized during and immediately following treatment with Efudex because the intensity of the reaction may be increased.

### **PRECAUTIONS**

*General:* There is a possibility of increased absorption through ulcerated or inflamed skin.

*Information for Patients:* Patients should be forewarned that the reaction in the treated areas may be unsightly during therapy and, usually, for several weeks following cessation of therapy. Patients should be instructed to avoid exposure to ultraviolet rays during and immediately following treatment with Efudex because the intensity of the reaction may be increased. If Efudex is applied with the fingers, the hands should be washed immediately afterwards. Efudex should not be applied on the eyelids or directly into the eyes, nose or mouth because irritation may occur.

*Laboratory Tests:* Solar keratoses which do not respond should be biopsied to confirm the diagnosis. Follow-up biopsies should be performed as indicated in the management of superficial basal cell carcinoma.

*Carcinogenesis, Mutagenesis, Impairment of Fertility:* Adequate long-term studies in animals to evaluate carcinogenic potential have not been conducted with fluorouracil. Studies with the active ingredient of Efudex, 5-fluorouracil, have shown positive effects in *in vitro* tests for mutagenicity and on impairment of fertility.

5-Fluorouracil was positive in three *in vitro* cell neoplastic transformation assays. In the C3H/10T $\frac{1}{2}$  clone 8 mouse embryo cell system, the resulting morphologically transformed cells formed tumors when inoculated into immunosuppressed syngeneic mice.

While no evidence for mutagenic activity was observed in the Ames test (3 studies), fluorouracil has been shown to be mutagenic in the survival count rec-assay with *Bacillus subtilis* and in the *Drosophila* wing-hair spot test. Fluorouracil produced petite mutations in *Saccharomyces cerevisiae* and was positive in the micronucleus test (bone marrow cells of male mice).

Fluorouracil was clastogenic *in vitro* (ie, chromatid gaps, breaks and exchanges) in Chinese hamster fibroblasts at concentrations of 1.0 and 2.0  $\mu\text{g}/\text{mL}$  and has been shown to increase sister chromatid exchange *in vitro* in human lymphocytes. In addition, 5-fluorouracil has been reported to produce an increase in numerical and structural chromosome aberrations in peripheral lymphocytes of patients with this product.

Doses of 125 to 250 mg/kg, administered intraperitoneally, have been shown to induce chromosomal aberrations and changes in chromosome organization of spermatogonia in rats.



Spermatogonial differentiation was also inhibited by fluorouracil, resulting in transient infertility. However, in studies with a strain of mouse which is sensitive to the induction of sperm head abnormalities after exposure to a range of chemical mutagens and carcinogens, fluorouracil was inactive at oral doses of 5 to 80 mg/kg/day. In female rats, fluorouracil administered intraperitoneally at doses of 25 and 50 mg/kg during the preovulatory phase of oogenesis significantly reduced the incidence of fertile matings, delayed the development of preimplantation and postimplantation embryos, increased the incidence of preimplantation lethality and induced chromosomal anomalies in these embryos. Single dose intravenous and intraperitoneal injections of 5-fluorouracil have been reported to kill differentiated spermatogonia and spermatocytes (at 500 mg/kg) and to produce abnormalities in spermatids (at 50 mg/kg) in mice.

*Pregnancy:* Pregnancy: **Teratogenic Effects: Pregnancy Category X:** See CONTRAINDICATIONS section.

*Nursing Mothers:* It is not known whether Efudex is excreted in human milk. Because there is some systemic absorption of fluorouracil after topical administration (see CLINICAL PHARMACOLOGY), because many drugs are excreted in human milk, and because of the potential for serious adverse reactions in nursing infants, a decision should be made whether to discontinue nursing or to discontinue use of the drug, taking into account the importance of the drug to the mother.

*Pediatric Use:* Safety and effectiveness in children have not been established.

## ADVERSE REACTIONS

The most frequent adverse reactions to Efudex occur locally and are often related to an extension of the pharmacological activity of the drug. These include burning, crusting, allergic contact dermatitis, erosions, erythema, hyperpigmentation, irritation, pain, photosensitivity, pruritus, scarring, rash, soreness and ulceration. Ulcerations, other local reactions, cases of miscarriage and a birth defect (ventricular septal defect) have been reported when Efudex was applied to mucous membrane areas. Leukocytosis is the most frequent hematological side effect. Although a causal relationship is remote, other adverse reactions which have been reported infrequently are:

*Central Nervous System:* Emotional upset, insomnia, irritability.

*Gastrointestinal:* Medicinal taste, stomatitis.

*Hematological:* Eosinophilia, thrombocytopenia, toxic granulation.

*Integumentary:* Alopecia, blistering, bullous pemphigoid, discomfort, ichthyosis, scaling, suppuration, swelling, telangiectasia, tenderness, urticaria, skin rash.

*Special Senses:* Conjunctival reaction, corneal reaction, lacrimation, nasal irritation.

*Miscellaneous:* Herpes simplex.

## OVERDOSAGE

There have been no reports of overdosage with Efudex.

The oral LD<sub>50</sub> for the 5% topical cream was 234 mg/kg in rats and 39 mg/kg in dogs. These doses represented 11.7 and 1.95 mg/kg of fluorouracil, respectively. Studies with a 5% topical solution yielded an oral LD<sub>50</sub> of 214 mg/kg in rats and 28.5 in dogs, corresponding to 10.7 and

14.3 mg/kg of fluorouracil, respectively. The topical application of the 5% cream to rats yielded an LD<sub>50</sub> of greater than 500 mg/kg.

#### DOSAGE AND ADMINISTRATION

When Efudex is applied to a lesion, a response occurs with the following sequence; erythema, usually followed by vesiculation, desquamation, erosion and reepithelialization.

Efudex should be applied preferably with a nonmetal applicator or suitable glove. If Efudex is applied with the fingers, the hands should be washed immediately afterward.

*Actinic or Solar Keratosis:* Apply cream or solution twice daily in an amount sufficient to cover the lesions. Medication should be continued until the inflammatory response reaches the erosion state, at which time use of the drug should be terminated. The usual duration of therapy is from 2 to 4 weeks. Complete healing of the lesions may not be evident for 1 to 2 months following cessation of Efudex therapy.

*Superficial Basal Cell Carcinomas:* **Only the 5% strength is recommended.** Apply cream or solution twice daily in an amount sufficient to cover the lesions. Treatment should be continued for at least 3 to 6 weeks. Therapy may be required for as long as 10 to 12 weeks before the lesions are obliterated. As in any neoplastic condition, the patient should be followed for a reasonable period of time to determine if a cure has been obtained.

#### HOW SUPPLIED

Efudex Solution is available in 10 mL drop dispensers containing either 2% (NDC 0187-3202-10) or 5% (NDC 0187-3203-10) fluorouracil on a weight/weight basis compounded with propylene glycol, tris(hydroxymethyl)aminomethane, hydroxypropyl cellulose, parabens (methyl and propyl) and disodium edetate.

Efudex Cream is available in 25-gm tubes containing 5% fluorouracil (NDC 0187-3204-26) in a vanishing cream base consisting of white petrolatum, stearyl alcohol, propylene glycol, polysorbate 60 and parabens (methyl and propyl).

Store at 25°C (77°F); excursion permitted to 15°C - 30°C (59°F - 86°F).

Manufactured for ICN Pharmaceuticals Inc.

Costa Mesa, CA 92626

by Hoffman-La Roche Inc.

Nutley, N.J. 07110

ICN Pharmaceuticals, Inc.

ICN Plaza

3300 Hyland Avenue

Costa Mesa, California 92626

714-545-0100

Revised: February 1998

Exhibit E

#### Changes to Insert

- removed references to EFUDEX
- removed references to cream
- removed references to 5% strength
- changed strength to 2.5%
- changed inactive ingredients to conform to Ferndale formulation
- deleted references to Superficial Basal Cell Carcinoma since this indication is for 5% strength
- revised how supplied section
- changed manufacturer/supplier information to reflect Ferndale Laboratories, Inc.

## FLUOROURACIL TOPICAL SOLUTION USP, 2.5%

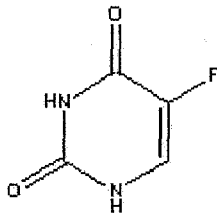
**For Topical Dermatological Use Only—  
Not for Ophthalmic Use**

#### DESCRIPTION

Fluorouracil Topical Solution, USP is a topical preparation containing the fluorinated pyrimidine 5-fluorouracil, an antineoplastic antimetabolite.

Fluorouracil Topical Solution USP consists of 2.5% fluorouracil on a weight/weight basis, compounded with polyethylene glycol, 400, NF, propylene glycol USP, lactic acid USP, sodium hydroxide NF.

Chemically, fluorouracil is 5-fluoro-2,4(1*H*,3*H*)-pyrimidinedione. It is a white to practically white, crystalline powder which is sparingly soluble in water and slightly soluble in alcohol. One gram of fluorouracil is soluble in 100 mL of propylene glycol. The molecular weight of 5-fluorouracil is 130.08 and the structural formula is:



#### CLINICAL PHARMACOLOGY

There is evidence that the metabolism of fluorouracil in the anabolic pathway blocks the methylation reaction of deoxyuridylic acid to thymidylic acid. In this manner fluorouracil interferes with the synthesis of deoxyribonucleic acid (DNA) and to a lesser extent inhibits the formation of ribonucleic acid (RNA). Since DNA and RNA are essential for cell division and growth, the effect of fluorouracil may be to create a thymine deficiency which provokes

unbalanced growth and death of the cell. The effects of DNA and RNA deprivation are most marked on those cells which grow more rapidly and take up fluorouracil at a more rapid rate. The catabolic metabolism of fluorouracil results in degradation products (e.g., CO<sub>2</sub>, urea, -fluoro--alanine) which are inactive.

Systemic absorption studies of topically applied fluorouracil have been performed on patients with actinic keratoses using tracer amounts of <sup>14</sup>C-labeled fluorouracil added to a 5% preparation. All patients had been receiving nonlabeled fluorouracil until the peak of the inflammatory reaction occurred (2 to 3 weeks), ensuring that the time of maximum absorption was used for measurement. One gram of labeled preparation was applied to the entire face and neck and left in place for 12 hours. Urine samples were collected. At the end of 3 days, the total recovery ranged between 0.48% and 0.94% with an average of 0.76%, indicating that approximately 5.98% of the topical dose was absorbed systemically. If applied twice daily, this would indicate systemic absorption of topical fluorouracil to be in the range of 5 to 6 mg per daily dose of 100 mg. In an additional study, negligible amounts of labeled material were found in plasma, urine and expired CO<sub>2</sub> after 3 days of treatment with topically applied <sup>14</sup>C-labeled fluorouracil.

#### **INDICATIONS AND USAGE**

Fluorouracil Topical Solution USP is recommended for the topical treatment of actinic or solar keratoses.

#### **CONTRAINDICATIONS**

Fluorouracil Topical Solution USP may cause fetal harm when administered to a pregnant woman.

There are no adequate and well-controlled studies in pregnant women with either the topical or parenteral forms of fluorouracil. One birth defect (cleft lip and palate) has been reported in the newborn of a patient using fluorouracil as recommended. One birth defect (ventricular septal defect) and cases of miscarriage have been reported when fluorouracil was applied to mucous membrane areas. Multiple birth defects have been reported in a fetus of a patient treated with intravenous fluorouracil.

Animal reproduction studies have not been conducted with fluorouracil. Fluorouracil administered parenterally has been shown to be teratogenic in mice, rats, and hamsters when given at doses equivalent to the usual human intravenous dose; however, the amount of fluorouracil absorbed systemically after topical administration to actinic keratoses is minimal (see **CLINICAL PHARMACOLOGY**). Fluorouracil exhibited maximum teratogenicity when given to mice as single intraperitoneal injections of 10 to 40 mg/kg on Day 10 or 12 of gestation. Similarly, intraperitoneal doses of 12 to 37 mg/kg given to rats between Days 9 and 12 of gestation and intramuscular doses of 3 to 9 mg/kg given to hamsters between Days 8 and 11 of gestation were teratogenic and/or embryotoxic (i.e., resulted in increased resorptions or embryoletality). In monkeys, divided doses of 40 mg/kg given between Days 20 and 24 of gestation were not teratogenic. Doses higher than 40 mg/kg resulted in abortion.

**Fluorouracil Topical Solution USP is contraindicated in women who are or may become pregnant during therapy. If this drug is used during pregnancy, or if the patient becomes**

pregnant while using this drug, the patient should be apprised of the potential hazard to the fetus.

Fluorouracil Topical Solution USP is also contraindicated in patients with known hypersensitivity to any of its components.

#### **WARNINGS:**

Application to mucous membranes should be avoided due to the possibility of local inflammation and ulceration. Additionally, cases of miscarriage and a birth defect (ventricular septal defect) have been reported when fluorouracil was applied to mucous membrane areas during pregnancy.

Occlusion of the skin with resultant hydration has been shown to increase precutaneous penetration of several topical preparations. If any occlusive dressing is used, there may be an increase in the severity of inflammatory reactions in the adjacent normal skin. A porous gauze dressing may be applied for cosmetic reasons without increase in reaction.

Exposure to ultraviolet rays should be minimized during and immediately following treatment with Fluorouracil Topical Solution USP because the intensity of the reaction may be increased.

#### **PRECAUTIONS**

*General:* There is a possibility of increased absorption through ulcerated or inflamed skin.

*Information for Patients:* Patients should be forewarned that the reaction in the treated areas may be unsightly during therapy and, usually, for several weeks following cessation of therapy.

Patients should be instructed to avoid exposure to ultraviolet rays during and immediately following treatment with Fluorouracil Topical Solution USP because the intensity of the reaction may be increased. If Fluorouracil Topical Solution USP is applied with the fingers, the hands should be washed immediately afterwards. Fluorouracil Topical Solution USP should not be applied on the eyelids or directly into the eyes, nose or mouth because irritation may occur.

*Laboratory Tests:* Solar keratoses which do not respond should be biopsied to confirm the diagnosis.

*Carcinogenesis, Mutagenesis, Impairment of Fertility:* Adequate long-term studies in animals to evaluate carcinogenic potential have not been conducted with fluorouracil. Studies with 5-fluorouracil have shown positive effects in *in vitro* tests for mutagenicity and on impairment of fertility.

5-fluorouracil was positive in three *in vitro* cell neoplastic transformation assays. In the C3H/10T $\frac{1}{2}$  clone 8 mouse embryo cell system, the resulting morphologically transformed cells formed tumors when inoculated into immunosuppressed syngeneic mice.

While no evidence for mutagenic activity was observed in the Ames test (3 studies), fluorouracil has been shown to be mutagenic in the survival count rec-assay with *Bacillus subtilis* and in the *Drosophila* wing-hair spot test. Fluorouracil produced petite mutations in *Saccharomyces cerevisiae* and was positive in the micronucleus test (bone marrow cells of male mice).

Fluorouracil was clastogenic *in vitro* (i.e., chromatid gaps, breaks and exchanges) in Chinese hamster fibroblasts at concentrations of 1.0 and 2.0  $\mu$ g/mL and has been shown to increase sister chromatid exchange *in vitro* in human lymphocytes. In addition, 5-fluorouracil has been reported to produce an increase in numerical and structural chromosome aberrations in peripheral lymphocytes of patients with this product

Doses of 125 to 250 mg/kg, administered intraperitoneally, have been shown to induce chromosomal aberrations and changes in chromosome organization of spermatogonia in rats. Spermatogonial differentiation was also inhibited by fluorouracil, resulting in transient infertility. However, in studies with a strain of mouse which is sensitive to the induction of sperm head abnormalities after exposure to a range of chemical mutagens and carcinogens, fluorouracil was inactive at oral doses of 5 to 80 mg/kg/day. In female rats, fluorouracil administered intraperitoneally at doses of 25 and 50 mg/kg during the preovulatory phase of oogenesis significantly reduced the incidence of fertile matings, delayed the development of preimplantation and postimplantation embryos, increased the incidence of preimplantation lethality and induced chromosomal anomalies in these embryos. Single dose intravenous and intraperitoneal injections of 5-fluorouracil have been reported to kill differentiated spermatogonia and spermatocytes (at 500 mg/kg) and to produce abnormalities in spermatids (at 50 mg/kg) in mice.

*Pregnancy:* Pregnancy: **Teratogenic Effects: Pregnancy Category X:** See **CONTRAINDICATIONS** section.

*Nursing Mothers:* It is not known whether fluorouracil is excreted in human milk. Because there is some systemic absorption of fluorouracil after topical administration (see **CLINICAL PHARMACOLOGY**), because many drugs are excreted in human milk and because of the potential for serious adverse reactions in nursing infants, a decision should be made whether to discontinue nursing or to discontinue use of the drug, taking into account the importance of the drug to the mother.

*Pediatric Use:* Safety and effectiveness in children have not been established.

## **ADVERSE REACTIONS**

The most frequent adverse reactions to Fluorouracil Topical Solution USP occur locally and are often related to an extension of the pharmacological activity of the drug. These include burning, crusting, allergic contact dermatitis, erosions, erythema, hyperpigmentation, irritation, pain, photosensitivity, pruritus, scarring, rash, soreness and ulceration. Ulcerations, other local reactions, cases of miscarriage and a birth defect (ventricular septal defect) have been reported when fluorouracil was applied to mucous membrane areas. Leukocytosis is the most frequent hematological side effect.

Although a causal relationship is remote, other adverse reactions which have been reported infrequently are:

*Central Nervous System:* Emotional upset, insomnia, irritability.

*Gastrointestinal:* Medicinal taste, stomatitis.

*Hematological:* Eosinophilia, thrombocytopenia, toxic granulation.

*Integumentary:* Alopecia, blistering, bullous pemphigoid, discomfort, ichthyosis, scaling, suppuration, swelling, telangiectasia, tenderness, urticaria, skin rash.

*Special Senses:* Conjunctival reaction, corneal reaction, lacrimation, nasal irritation.

*Miscellaneous:* Herpes simplex.

## **OVERDOSAGE**

There have been no reports of overdosage with fluorouracil.

The oral LD<sub>50</sub> for a 5% fluorouracil topical cream was 234 mg/kg in rats and 39 mg/kg in dogs. These doses represented 11.7 and 1.95 mg/kg of fluorouracil, respectively. Studies with a 5% fluorouracil topical solution yielded an oral LD<sub>50</sub> of 214 mg/kg in rats and 28.5 in dogs, corresponding to 10.7 and 14.3 mg/kg of fluorouracil, respectively. The topical application of a 5% fluorouracil cream to rats yielded an LD<sub>50</sub> of greater than 500 mg/kg.

## **DOSAGE AND ADMINISTRATION**

When Fluorouracil Topical Solution USP is applied to a lesion, a response occurs with the following sequence; erythema, usually followed by vesiculation, desquamation, erosion and reepithelialization.

Fluorouracil Topical Solution USP should be applied preferably with a nonmetal applicator or suitable glove. If Fluorouracil Topical Solution USP is applied with the fingers, the hands should be washed immediately afterward.

*Actinic or Solar Keratosis:* Apply Fluorouracil Topical Solution USP, 2.5% twice daily in an amount sufficient to cover the lesions. Medication should be continued until the inflammatory response reaches the erosion state, at which time use of the drug should be terminated. The usual duration of therapy is from 2 to 4 weeks. Complete healing of the lesions may not be evident for 1 to 2 months following cessation of therapy.

## **HOW SUPPLIED**

Fluorouracil Topical Solution USP is available in 10 mL drop dispensers containing 2.5% (NDC 0000-0000-00) fluorouracil on a weight/weight basis.

Store at 25°C (77°F); excursion permitted to 15°C - 30°C (59°F - 86°F).

Ferndale Laboratories, Inc.  
Ferndale, MI 48220

Issued 06/01