

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES

Promoting Safe and Stable Families

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ADMINISTRATION FOR CHILDREN AND FAMILIES  
Promoting Safe and Stable Families

For carrying out section 436 of the Social Security Act, \$305,000,000; for section 437,  
[\$100,000,000] \$200,000,000.

*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004*

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
Administration for Children and Families  
Promoting Safe and Stable Families

Amounts Available for Obligation

	2003 Actual	2004 Final Conference	2005 Estimate
Appropriation: Annual <sup>1</sup> .....	\$404,350,000	\$404,383,000	\$505,000,000
Unobligated balance, lapsing .....	-199	0	0
Total Obligations .....	\$404,349,801	\$404,383,000	\$505,000,000

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<sup>1</sup> Funds are a combination of \$305 million in mandatory funds with the remainder in discretionary funds.

Promoting Safe and Stable Families  
SUMMARY OF CHANGES

2004 Final Conference	
Total estimated budget authority.....	\$404,383,000
2005 Estimate.....	\$505,000,000
Net change.....	+\$100,617,000

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	<u>2004 Current Budget Base</u>	<u>Change from Base</u>
Increases:		
<u>Program:</u>		
Increase in program funding to reflect authorized level.....	\$404,383,000	+\$100,617,000
Total increases .....		+\$100,617,000
Net Change.....		+\$100,617,000

Budget Authority by Activity

	<u>2003 Actual</u>	<u>2004 Final Conference</u>	<u>2005 Estimate</u>
Promoting Safe and Stable Families .....	\$404,350,000	\$404,383,000	\$505,000,000
Total Obligations .....	\$404,349,801	\$404,383,000	\$505,000,000

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Budget Authority by Object

	<u>2004 Final Conference</u>	<u>2005 Estimate</u>	<u>Increase or Decrease</u>
Advisory and assistance services (25.1) .....	\$3,033,500	\$2,951,116	-\$82,384
Purchases of goods and services from government accounts (25.3) .....	1,200,000	1,200,000	0
Grants, subsidies and contributions (41.0) .....	400,149,500	500,848,884	+100,699,384
Total, Budget Authority .....	\$404,383,000	\$505,000,000	+\$100,617,000

Authorizing Legislation

	2004 Amount <u>Authorized</u>	2004 Final <u>Conference</u>	2005 Amount <u>Authorized</u>	2005 Budget <u>Request</u>
Promoting Safe and Stable Families [Sections 436 and 437 of the Social Security Act].....	\$505,000,000	\$404,383,000	\$505,000,000	\$505,000,000

APPROPRIATIONS HISTORY TABLE  
Promoting Safe and Stable Families

	<u>Budget Estimate To Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1996	225,000,000	225,000,000	225,000,000	225,000,000
1997	240,000,000	240,000,000	240,000,000	240,000,000
1998	255,000,000	255,000,000	255,000,000	255,000,000
1999	275,000,000	275,000,000	275,000,000	275,000,000
Rescission				-44,000
2000	295,000,000	295,000,000	295,000,000	295,000,000
2001	305,000,000	305,000,000	305,000,000	305,000,000
2002	572,000,000	375,000,000	375,000,000	375,000,000
Rescission				-14,000
2003	530,000,000	375,000,000	505,000,000	405,000,000
Rescission				-650,000
2004	554,978,000	404,350,000	404,350,000	405,000,000
Rescission				-617,000
2005	505,000,000			

## Promoting Safe and Stable Families

### Justification

2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
\$404,350,000	\$404,383,000	\$505,000,000	+\$100,617,000

### General Statement

The Promoting Safe and Stable Families program is a combination of a capped entitlement program and a discretionary grant program. Its purpose is to enable each state to operate a coordinated program of family preservation services, community-based family support services, time-limited reunification services, and adoption promotion and support services.

- Family preservation services are services designed to help families alleviate crises; maintain the safety of children in their own homes; support families who are preparing to reunify or adopt, and assist families to obtain services and other support necessary to address their multiple needs in a culturally sensitive manner. The definition was amended in the recent reauthorization to allow states to support infant safe haven programs.
- Family support services are primarily community-based preventive activities designed to promote parental competencies and behaviors that will increase the ability of families to successfully nurture their children; enable families to use other resources and opportunities available in the community; create supportive networks to enhance child-rearing abilities of parents and help compensate for the increased social isolation and vulnerability of families; and strengthen parental relationships and promote healthy marriages.
- Time-limited reunification services are provided to a child that is removed from home and placed in a foster care setting and to the parents or primary caregiver. These services are available only for 15 months from the date the child enters foster care. Time-limited reunification services facilitate the safe and timely reunification of the child with the family.
- Adoption promotion and support services are designed to encourage more adoptions out of foster care when adoptions promote the best interests of the children. They include pre- and post-adoption services designed to expedite the adoption process and support adoptive families.

Legislation was enacted in November, 2002 to reauthorize this program through FY 2006 and increase the authorization to \$505,000,000 for each year. The new law authorized mandatory funding of \$305 million for FY 2002 through FY 2006 with the existing set-aside amounts. The law also authorized additional discretionary funding of \$200 million for FY 2002 through 2006.



From any discretionary funding, the law provides a 3.3 percent set-aside for evaluation, research and technical assistance, a 3.3 percent set-aside for State Court Improvement programs and a 2 percent set-aside for grants to tribes.

## PROMOTING SAFE AND STABLE FAMILIES

Authorizing Legislation – Sections 436 and 437, Title IV-B, Subpart 2 of the Social Security Act.

2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
\$403,350,000	\$404,383,000	\$505,000,000	+\$100,617,000

2005 Authorization...\$505,000,000 (\$305,000,000 in mandatory funds and \$200,000,000 in discretionary funds)

### Purpose and Method of Operation

The Promoting Safe and Stable Families program provides grants to states to develop, establish and expand coordinated programs of four types of community-based services: (1) family preservation services, (2) time-limited family reunification services, (3) community-based family support services, and (4) adoption promotion and support services. States are required to use a portion of these funds for each group of services.

Current law provides that one percent of the mandatory amounts and two percent of discretionary funds appropriated are reserved for allotment to tribal organizations or Indian tribes that have submitted a plan and whose allotment is greater than \$10,000. Tribal allotments are based on the number of children in the tribe relative to the number of children in all tribes with approved plans. The allotment to Puerto Rico, Guam, the Virgin Islands, the Northern Mariana Islands and American Samoa is determined by a formula. From the mandatory funds, \$10 million is set aside for State Court Improvement programs, and \$6 million is set aside for evaluation, research and training. An additional 3.3 percent of any discretionary funds are to be used for each of the above activities. The remaining funds are distributed to states based on the state's share of children in all states receiving food stamp benefits. States are entitled to payments equal to their allotments, for use in paying not more than 75 percent of the costs of activities under the approved state plan. The remaining 25 percent of costs must be paid with funds from non-federal sources.

States carry out a comprehensive planning process, consulting with a broad range of public and private agencies providing services to families, as well as with parents and families themselves, to ensure that services are coordinated and that funds are spent in a manner responsive to the needs of families.

Funding for the Promoting Safe and Stable Families Program during the last five years has been as follows:

2000 .....	\$295,000,000
2001 .....	\$305,000,000
2002 .....	\$374,986,000 <sup>2</sup>
2003 .....	\$404,350,000 <sup>3</sup>
2004 .....	\$404,383,000 <sup>2</sup>

Rationale for the Budget Request

The FY 2005 request for the Promoting Safe and Stable Families program is \$505,000,000, \$100,617,000 more than the FY 2004 Conference level. The Administration is committed to helping families in crisis and to protecting children from abuse and neglect. The federal-state child welfare system needs to sustain its investment in supporting and preserving families. The current child welfare system has three primary goals: to ensure children’s safety; to create permanency in children’s living arrangements; and to promote the well-being of children and families.

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<sup>2</sup> Funding is a combination of \$305 million in mandatory funding and \$70 million in discretionary funding.

<sup>3</sup> Funding is a combination of \$305 million in mandatory funding and \$99.4 million in discretionary funding.

**Resource and Program Data**  
**Promoting Safe and Stable Families**

	2003 Actual	2004 Final Conference	2005 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$395,071,450	\$395,103,361	\$492,400,000
Discretionary			
Research/Evaluation	2,394,690	3,429,639	6,296,781
Demonstration/Development	1,646,611	1,900,000	2,400,000
Training/Technical Assistance	4,805,971	3,500,000	3,400,000
Program Support <sup>1</sup>	431,278	450,000	503,219
Total, Resources	\$404,350,000	\$404,383,000	\$505,000,000
<u>Program Data:</u>			
Number of Grants	72	73	82
New Starts:			
#	12	5	9
\$	\$2,346,871	\$1,700,000	\$1,900,000
Continuations:			
#	60	68	73
\$	\$399,028,652	\$398,449,503	\$498,948,884
Contracts:			
#	5	8	8
\$	\$1,704,481	\$3,033,497	\$2,951,116
Interagency Agreements:			
#	6	6	6
\$	\$1,269,797	\$1,200,000	1,200,000

<sup>1</sup> Includes funding for information technology support, grant/paneling review, contract fees and support for Departmental evaluation activities.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2005 DISCRETIONARY/MANDATORY STATE/FORMULA GRANTS**

**PROGRAM: Promoting Safe and Stable Families (CFDA #93.556)**

<b>STATE/TERRITORY</b>	<b>FY 2003 Actual</b>	<b>FY 2004 Conference</b>	<b>FY 2005 Estimate</b>	<b>Difference +/- 2004</b>
Alabama	\$8,126,370	\$8,127,021	\$10,110,621	\$1,983,600
Alaska	884,726	884,797	1,100,754	215,957
Arizona	6,753,175	6,753,716	8,402,127	1,648,411
Arkansas	5,280,375	5,280,798	6,569,707	1,288,909
California	59,879,199	59,883,994	74,500,160	14,616,166
Colorado	3,329,794	3,330,061	4,142,845	812,784
Connecticut	3,803,307	3,803,611	4,731,976	928,365
Delaware	751,375	751,435	934,841	183,406
District of Columbia	1,833,044	1,833,191	2,280,627	447,436
Florida	18,701,542	18,703,039	23,267,977	4,564,938
Georgia	12,613,263	12,614,273	15,693,098	3,078,825
Hawaii	2,495,015	2,495,215	3,104,234	609,019
Idaho	1,067,762	1,067,847	1,328,481	260,634
Illinois	17,866,516	17,867,946	22,229,059	4,361,113
Indiana	6,647,383	6,647,915	8,270,503	1,622,588
Iowa	2,616,769	2,616,978	3,255,716	638,738
Kansas	2,296,245	2,296,429	2,856,929	560,500
Kentucky	6,871,320	6,871,870	8,549,119	1,677,249
Louisiana	11,827,766	11,828,713	14,715,802	2,887,089
Maine	1,677,835	1,677,969	2,087,519	409,550
Maryland	5,905,418	5,905,891	7,347,369	1,441,478
Massachusetts	6,037,548	6,038,031	7,511,761	1,473,730
Michigan	15,055,258	15,056,463	18,731,364	3,674,901
Minnesota	4,347,255	4,347,603	5,408,743	1,061,140
Mississippi	6,044,140	6,044,624	7,519,964	1,475,340
Missouri	8,586,218	8,586,905	10,682,751	2,095,846
Montana	1,222,438	1,222,536	1,520,926	298,390
Nebraska	1,846,965	1,847,113	2,297,947	450,834
Nevada	1,361,667	1,361,776	1,694,151	332,375
New Hampshire	820,412	820,478	1,020,736	200,258
New Jersey	8,053,201	8,053,846	10,019,586	1,965,740
New Mexico	3,938,812	3,939,127	4,900,568	961,441
New York	0	0	0	0
North Carolina	9,721,261	9,722,039	12,094,943	2,372,904
North Dakota	666,153	666,206	828,810	162,604

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Ohio	12,147,563	12,148,535	15,113,685	2,965,150
Oklahoma	5,672,724	5,673,178	7,057,857	1,384,679
Oregon	4,355,078	4,355,427	5,418,476	1,063,049
Pennsylvania	15,556,585	15,557,830	19,355,102	3,797,272
Rhode Island	1,707,744	1,707,881	2,124,732	416,851
South Carolina	6,805,198	6,805,743	8,466,853	1,661,110
South Dakota	1,001,051	1,001,131	1,245,482	244,351
Tennessee	9,626,213	9,626,984	11,976,687	2,349,703
Texas	35,139,230	35,142,043	43,719,326	8,577,283
Utah	2,089,041	2,089,208	2,599,131	509,923
Vermont	798,851	798,915	993,910	194,995
Virginia	7,435,374	7,435,969	9,250,901	1,814,932
Washington	6,605,777	6,606,306	8,218,738	1,612,432
West Virginia	4,226,193	4,226,531	5,258,120	1,031,589
Wisconsin	4,380,452	4,380,803	5,450,046	1,069,243
Wyoming	488,150	488,189	607,344	119,155
<b>Subtotal</b>	<b>366,964,751</b>	<b>366,994,129</b>	<b>456,568,104</b>	<b>89,573,975</b>
Indian Tribes	5,037,000	5,037,660	7,050,000	2,012,340
American Samoa	236,320	236,339	294,023	57,684
Guam	441,940	441,975	549,850	107,875
Northern Mariana Islands	169,990	170,004	211,498	41,494
Puerto Rico	8,593,820	8,594,508	10,692,210	2,097,702
Virgin Islands	349,079	349,107	434,315	85,208
<b>Subtotal</b>	<b>14,828,149</b>	<b>14,829,593</b>	<b>19,231,896</b>	<b>4,402,303</b>
<b>Total States/Territories</b>	<b>381,792,900</b>	<b>381,823,722</b>	<b>475,800,000</b>	<b>93,976,278</b>
Technical Assistance	9,278,351	9,279,639	12,600,000	3,320,361
Set Aside for State Courts	13,278,550	13,279,639	16,600,000	3,320,361
<b>Subtotal Adjustments</b>	<b>22,556,901</b>	<b>22,559,278</b>	<b>29,200,000</b>	<b>6,640,722</b>
<b>TOTAL RESOURCES</b>	<b>\$404,349,801</b>	<b>\$404,383,000</b>	<b>\$505,000,000</b>	<b>\$100,617,000</b>