Comanche Peak 1 30/2007 Plant Inspection Findings

Initiating Events

Significance: Sep 25, 2007

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to appropriately secure adjustment set screw resulted in RHR valve failure.

The team identified a noncited violation of 10 CFR Part 50, Appendix B, Criterion V, for failure to provide work instructions or procedures appropriate to the circumstances. Specifically, Work Order 3-05-333517-01 and Procedure INC-2085, "Rework and Replacement of I&C [Instrumentation and Control] Equipment," Revision, 3, directed the replacement of the positioner for Valve 1-HCV-0607, but did not contain appropriate instructions for applying loctite or other measures to ensure the adjustment screw remained securely in place, despite operational experience in 1999, that indicated this action was necessary. As a result Valve 1-HCV-0607 failed to operate when called upon.

When operators attempted to place the Train B residual heat removal system in service, Valve 1-HCV-0607, the Train B residual heat removal heat exchanger outlet valve would not open because the Bailey Type AV1 positioner had malfunctioned. The pilot valve stem adjustment screw (that had been replaced during a recent outage) became loose and repositioned such that it prevented the valve from stroking open. The licensee had received and reviewed 1999 operating experience information that a loose pilot valve adjustment screw was determined to be the main cause of a Bailey positioner failure that led to a reactor trip at another facility. However, the team determined that the licensee had not taken appropriate action to prevent such failures at Comanche Peak Steam Electric Station, resulting in the failure of Valve 1-HCV-0607 when called upon.

The team determined that the failure of the licensee to adequately implement operating experience into maintenance procedures was a performance deficiency. The performance deficiency had plant impact because it caused a loss of one train of a safety function (residual heat removal). The finding was determined to be more than minor because it is associated with the equipment performance attribute for assuring availability and reliability and affected the initiating events cornerstone to limit the likelihood of those events that upset plant stability and challenge critical safety functions during shutdown operations. Using Appendix G, "Shutdown Operations Significance Determination Process," Checklist 2, of Manual Chapter 0609, "Significance Determination Process," the significance of the finding was determined to be Green, very low safety significance, because one train of residual heat removal was operable and at least two steam generators were available for decay heat removal.

Inspection Report# : 2007007 (pdf)

Significance: G Jun 22, 2007 Identified By: Self-Revealing Item Type: FIN Finding

Inadequate restoration following valve maintenance

The inspectors reviewed a self-revealing finding for the inadequate restoration from valve maintenance which resulted in a manual turbine runback. On November 30, 2006, while Unit 1 was at 100 percent power, the 2A Feedwater Heater Normal Level Control Valve 1-LV-2509 failed closed. Operators initially ran the turbine back to 1100 MWe, but eventually reduced load to 700 MWe due to main feedwater pump suction oscillations. The root cause of the event was determined to be inadequate maintenance work practices upon restoration from maintenance on the level control valve.

The finding is more than minor because it is related to the human performance attribute and affected the initiating event cornerstone objective to limit the likelihood of those events that upset plant stability during power operations. The finding was determined to have a very low risk significance (Green) because it did not contribute to both the likelihood of a reactor trip and the likelihood that mitigation equipment or functions would not be available. Inspection Report# : 2007003 (pdf)

Mitigating Systems

Significance: Dec 22, 2006

Identified By: NRC

Item Type: NCV NonCited Violation

IMPROPER EVALUATION OF POSTMAINTENANCE TEST FOR INSERVICE TESTING CREDIT

A noncited violation of Technical Specification 5.5.8 for inadequate inservice testing of safety related gate valves with stellite seats following maintenance. During maintenance a thin oxide coating forms on the internals of these valves, which acts as a lubricant and significantly reduces the torque and thrust required to operate the valves for some period of time. Contrary to the Inservice Testing Program required by Technical Specification 5.5.8, the licensee performed maintenance on 1-HV-4777 in 1998 and used the post-maintenance test for inservice test credit, despite the knowledge that these results were not representative of baseline valve performance. Since the results were not representative of baseline behavior, this test was not a valid inservice test. Therefore, no valid test was performed between 1997 and November 27, 2006, which exceeded the required test interval.

Failure to properly assess the test results following maintenance is a performance deficiency. This finding was more than minor because, if left uncorrected, it could become a more significant safety concern in that a valve performance problem might be masked following maintenance. This issue screened as Green during a Phase 1 significance determination process because the examples we reviewed indicated that this condition had never masked a condition that resulted in an inoperable valve in the past. This issue was entered into the corrective action program under SMF-2006-4161.

Inspection Report#: 2006009 (pdf)

Significance:

Dec 22, 2006

Identified By: NRC

Item Type: NCV NonCited Violation

TWO CONTAINMENT SPRAY SYSTEM FUNCTIONS NOT DESCRIBED IN UFSAR OR DESIGN BASIS **DOCUMENTS**

A noncited violation of 10 CFR 50, Appendix B, Criterion III, Design Control, with two examples, was identified for failure to correctly translate regulatory requirements and design bases associated with the containment spray system into specifications, drawings, procedures, and instructions. Specifically, the functioning of the vacuum breakers on the chemical additive tank and the chemical additive tank isolation valves were not described in the design basis documents for this system. The vacuum breakers must operate for the system to inject sodium hydroxide, and the isolation valves must shut prior to draining the tank to prevent injecting air into the containment spray pump. This finding was entered into the corrective action program under SMF-2006-4073 and SMF-2006-4097.

Failure to correctly translate regulatory requirements and design bases associated with the containment spray system into design basis documents was a performance deficiency. This finding was determined to be more than minor because, if left uncorrected, it could become a more significant safety concern. Absent a proper description of these important functions, operability evaluations or plant changes could be made which negatively impact the functions without being recognized. This issue screened as Green in Phase 1 because there was no identified loss of function as a result of this performance deficiency. This issue had cross-cutting aspects in Problem Identification and Resolution (Corrective Action Program, correcting problems in a timely manner), because a 2003 self-assessment identified that the isolation valves' function was not described in the UFSAR (documented in SMF-2003-3860), but this was never corrected (P.1(d)).

Inspection Report# : 2006009 (pdf)

Significance: Dec 20, 2006

Identified By: NRC

Item Type: NCV NonCited Violation

INADEQUATE DESIGN CONTROL TO EXCLUDE AIR FROM CONTAINMENT SPRAY PIPING

Two examples of 10 CFR 50, Appendix B, Criterion III violations were identified for failure to translate design basis

into instructions, procedures, and drawings. The team found that surveillance testing drained water out of the containment sump suction line for the containment spray system with no provision to ensure the system was refilled prior to declaring it operable. Specifically, in August 2006, the Containment Spray Containment Sump Suction Valve 1-HV-4783 for Train B in Unit 1 was cycled for surveillance testing, draining approximately 61 gallons from the line. This allowed about 8 cubic feet of air into the system. The air remained in the system until it was vented on December 1, 2006, after the team questioned whether the system was filled. Also, the licensee failed to assess/prevent vortexing in the chemical additive tank for the containment spray system in the event of a design basis accident. The team independently determined that vortexing could occur for approximately 20 minutes before the tank would be isolated, entraining air in each of the running pumps.

This violation is more than minor because it affects the design control attribute of the mitigating system cornerstone objective to ensure the availability, reliability and capability of the containment spray system to respond to initiating events and prevent undesirable consequences. This finding screened as Green during a Phase 1 significance determination process because analyses showed that the small amount of air in these cases was not enough to cause a loss of function or detrimental fluid dynamic effects. This finding had cross-cutting aspects in problem identification and resolution (corrective action program, evaluating and prioritizing problems), because there were two prior opportunities to have identified that water was being drained from the suction piping. This issue was entered into the corrective action program under SMF-2006-3965 (P.1(c)).

Inspection Report# : 2006009 (pdf)

Significance: Oct 18, 2006 Identified By: Self-Revealing

Item Type: NCV NonCited Violation

Both Unit 1 Channels of Reactor Trip P4 Interlock Disabled in Mode 3

A self-revealing noncited violation of Technical Specification 5.4.1.a was identified for I&C technicians disabling both channels of P4 Reactor Trip Interlock in Unit 1, without procedural guidance, while performing main turbine stop/control valve leakage testing in Mode 3. This resulted in the turbine unexpectedly speeding up from 74 rpm to 1800 rpm within one minute. The operators attempted to trip the turbine via the turbine trip pushbutton, but the trip push-button, as well as the P4 Reactor Trip Interlock was disabled. The operators eventually closed the control valves by setting the startup/load limit device to zero percent. The licensee entered the issue into their corrective action program.

This finding is more than minor because the procedural error caused a transient in Mode 3 that resulted in the main turbine speeding up to 1800 rpm and a RCS cooldown from 511 degrees F to 499 degrees F. In addition, the finding affected the Mitigating Systems Cornerstone objective to ensure the availability, reliability, and capability of a system that responds to initiating events to prevent undesirable consequences. This finding is of very low safety significance in accordance with Phase 1 of Manual Chapter 0609, Appendix A because it was not a design or qualification deficiency, did not represent a loss of system safety function nor an actual loss of safety function, and did not screen as potentially risk significant due to external events. The cause of this finding is related to the crosscutting area of Human Performance because the licensee did not effectively communicate expectations regarding procedural compliance and personnel to follow procedures (H.4(b)).

Inspection Report# : 2006004 (pdf)

Barrier Integrity

Emergency Preparedness

Occupational Radiation Safety

Jun 22, 2007 Significance: Identified By: Self-Revealing

Item Type: NCV NonCited Violation

Failure to Evaluate Radiological Hazards

The inspectors reviewed a self-revealing noncited violation of 10CFR20.1501(a) for the failure to adequately evaluate radiological conditions in a work area. While performing maintenance on proximity switch cable sleeves on an assembly from the spent fuel pool up-ender, one worker was exposed to concentrations of airborne radioactivity higher than anticipated, resulting in the internal contamination and unplanned dose to the individual. A committed effective dose equivalent of 27 millirem was assigned to the individual. Additionally, after the initial alarm of the airborne activity monitor, a contamination survey of the work area was not performed to evaluate conditions prior to resuming work.

The finding is more than minor because it is associated with the occupational radiation safety attribute of program and process and affected the cornerstone objective because it involves unplanned and unintended dose to a worker. Using the Occupational Radiation Safety Significance Determination Process, the inspectors determined that the finding was of very low safety significance because: (1) it was not an ALARA finding, (2) there was no overexposure, (3) there was no substantial potential for an overexposure, and (4) the ability to assess dose was not compromised. In addition, this finding has a cross-cutting aspect in the area of human performance associated with work control because the licensee failed to appropriately coordinate work activities by incorporating actions to keep personnel apprised of conditions at the job site which impacted radiological safety (H.3(b)).

Inspection Report# : 2007003 (pdf)

Significance: Jun 22, 2007

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Provide a Detailed Work Plan

The inspectors identified a noncited violation of Technical Specification 5.4.1.a for the failure to develop an adequately detailed work plan for the maintenance of proximity switch sleeves which resulted in the internal contamination of one individual. Specifically, the licensee did not provide adequately detailed work instructions in the work order to allow the ALARA planners to develop an adequate Radiation Work Permit and radiological controls for the maintenance evolution.

The finding is more than minor because it is associated with the occupational radiation safety attribute of program and process and affected the cornerstone objective because it involves unplanned and unintended dose to a worker. Using the Occupational Radiation Safety Significance Determination Process, the inspectors determined that the finding was of very low safety significance because: (1) it was an ALARA work planning finding, (2) the 3-year rolling average collective dose is less than 135 person-rem/unit. In addition, this finding has a cross-cutting aspect in the area of human performance associated with work control because the licensee failed to appropriately plan work activities by incorporating job site conditions which may impact radiological safety (H.3(a)).

Inspection Report# : 2007003 (pdf)

Significance: Dec 31, 2006 Identified By: Self-Revealing

Item Type: NCV NonCited Violation Failure to post a radiation area

The inspector reviewed a self-revealing noncited violation of 10 CFR 20.1902 for a failure to post a radiation area. The posting deficiency was identified during an investigation of a dosimeter dose alarm in Auxiliary Building Room 208. A radiological survey was performed two days prior with a radiation area being identified and documented on the survey; however, the radiation protection technician performing the survey failed to post the area. In addition, the lead technician who reviewed the survey failed to identify the posting deficiency. As an immediate corrective action, the licensee posted the area.

This finding is greater than minor because it is associated with one of the cornerstone attributes (exposure control) and affects the Occupational Radiation Safety cornerstone objective, in that the failure to post a radiation area could result in additional personnel exposure. Using the Occupational Radiation Safety Significance Determination Process, the

inspector determined that this finding was of very low safety significance because it did not involve: (1) an ALARA finding, (2) an overexposure, (3) a substantial potential for overexposure, or (4) an impaired ability to assess doses. Additionally, this finding has a cross-cutting aspect in the area of human performance related to work practices because the radiation protection technicians failed to use error prevention tools such as self and peer checking to identify the posting deficiency (H.4(a)).

Inspection Report# : $\underline{2006005}$ (pdf)

Public Radiation Safety

Physical Protection

Although the NRC is actively overseeing the Security cornerstone, the Commission has decided that certain findings pertaining to security cornerstone will not be publicly available to ensure that potentially useful information is not provided to a possible adversary. Therefore, the <u>cover letters</u> to security inspection reports may be viewed.

Miscellaneous

Significance: N/A Sep 25, 2007

Identified By: NRC Item Type: FIN Finding

Problem Identification and Resolution Team Inspection Results

The team reviewed approximately 189 risk significant issues, apparent and root cause analyses, and other related documents, to assess the effectiveness of the licensee's problem identification and resolution processes and systems. The team concluded that the licensee's management systems were effective, although seven examples occurred during the assessment period of failure to implement appropriate and timely corrective actions. Overall, corrective actions were appropriate to the circumstances. The licensee implemented an effective program for evaluating operational experience, although the team identified one example where ineffective use of operating experience led to a valve becoming inoperable.

The team concluded that the licensee maintained an overall safety-conscious work environment. However, based on interviews, concerns with trust in management and the ability to raise issues above direct supervision existed within the security force. A majority of security officers interviewed stated that although they would issue smart forms or inform their direct supervision with concerns, they would be hesitant to elevate issues. Individuals interviewed (outside of the security organization) were comfortable raising safety issues and elevating them to appropriate levels of management as necessary. The team concluded that the employee concerns program (SafeTeam) effectively resolved safety issues raised by plant and contract personnel. Plant personnel interviewed generally considered the employee concerns program a viable option to pursue safety issues. However, the majority of security force personnel interviewed lacked confidence in the SafeTeam's ability to resolve issues or maintain confidentiality.

The licensee overall performed effective and critical self-assessments. However, a licensee contract employee safety culture survey performed during this assessment period failed to identify the above concerns within the security force. Licensee management stated that a new safety culture survey was planned (with emphasis on ensuring a representative sample within the security force) for the fall of 2007.

Inspection Report# : $\underline{2007007}$ (pdf)

Last modified: December 07, 2007