

1 or investigational new drug applications.

2 [Slide.]

3 INDs.

4 [Slide.]

5 I am just going to give you a quick recap
6 here on INDs because of time constraints. We have
7 recently promulgated on March 26, 2002, a final
8 guidance document for the submission of electronic
9 investigational new drug applications, commonly
10 called an IND.

11 This guidance can be found on our web
12 site. It features pretty much the BLA thought and
13 philosophy and functionality, but it has a twist.
14 The twist is that there are five individual folders
15 that are of tremendous importance, and they are
16 analogous to the review disciplines.

17 Those folders are Administrative, CMC,
18 Pharm Tox, Clinical, and everybody has to have an
19 Other because you never know what you may have to
20 deal with, but those four folders, being analogous
21 to the review disciplines, individuals will be
22 challenged to bring forward the information in the
23 appropriate folder, so you not only have the
24 roadmap file, which delineates the entire history
25 of the correspondence, but if a reviewer so

1 desires, they can go to their folder, which will
2 never change or move, which will have all the
3 amending information tagged by amendment number.

4 To keep the folder static, we have
5 implemented a new naming convention, so if you have
6 files coming in your second amendment, that
7 amendment will have the prefix 0002, the contents
8 as far as the file name, .PDF, .XPT for assess
9 transport file. They will be able to search these
10 file folders.

11 They will be able to use submission
12 indexes, and for the clinical review area, which
13 has the majority of the amending submissions, we
14 have the highlight called a Cumulative Table of
15 Contents for protocols and for adverse events.

16 That Cumulative Table of Contents is the
17 same roadmap file within the clinical folder, but
18 only delineating protocols and revised protocols
19 and adverse events.

20 This way, if a clinician needs to quickly
21 see the status of a protocol on-line, they can go
22 through the hierarchy, find this Cumulative Table
23 of Contents for protocols, and click on that, pull
24 up the appropriate protocol, the same thing for the
25 adverse events.

1 I thank you for your time and do you have
2 any questions?

3 DR. NELSON: Any questions?

4 DR. ALLEN: I have got three or four
5 questions, which I will just do one and let you
6 respond to it.

7 I think this is a tremendous effort and
8 applaud the effort to move in this direction. I
9 hope it goes well. I was talking with one person
10 who is working on some of the AIDS vaccines, and I
11 know that that is a separate area, but he was
12 indicating that their submission is going to be
13 somewhat higher than the Statue of Liberty. I
14 think it was 344 feet of paper. So, this is the
15 right way to go.

16 What type of secure backup arrangements do
17 you have in case there is a catastrophic occurrence
18 with the servers or the primary servers where these
19 are kept?

20 MR. FAUNTLEROY: Well, naturally, we had
21 redundancy as far as when the message comes in, we
22 are archive the message in a naive state. Then, we
23 run it through the process, and we archive it in a
24 different set of servers.

25 Joe, if you would care to elaborate on

1 that further, because he is the IT lead.

2 MR. MONTGOMERY: Actually, as Michael
3 said, we are archiving the messages as they come
4 in. We are staging those in the area that the
5 administrators can get to, and we are actually
6 maintaining multiple copies of the actual
7 submission itself, archiving the original copy,
8 which is one of the standards we have to abide by.

9 We also forward on the message into the
10 Electronic Document Room as the final repository
11 for it, and that is where our reviewers can access
12 it.

13 DR. ALLEN: Second, I noticed you
14 described earlier on that we are using HTML format,
15 and then I noticed in one of the later slides, you
16 are talking about PDF.

17 Are you using both?

18 MR. FAUNTLEROY: Yes. HTML in the web
19 interface. PDF is the document standard for text
20 presentations. The assess transport is the
21 standard for the data presentation. We do accept
22 ASCII files for the pharm tox information in the
23 BLA because of the software program we utilize for
24 the analysis of pharmacodynamic and bioequivalence
25 data, which is WinNonlin.

1 DR. ALLEN: When the reviewers go in, they
2 can add comments or make notes as they are
3 reviewing, or what is the process for their
4 feedback?

5 MR. FAUNTLEROY: Two ways of accomplishing
6 it. They add their annotations to the file on-line
7 and then save their annotations if they so desire,
8 as an PDF file, and bring that to the PDF iteration
9 that they are reviewing, or most commonly, as we
10 instruct most reviewers to do, is download the
11 file, a copy of it, and do their annotations, copy,
12 paste, whatever they need to from that file.

13 The reason we suggest this strongly to
14 reviewers is that the file on the server is read-
15 only, and so it is an unadulterated copy of the
16 submission at all times.

17 DR. ALLEN: Final question. Is there a
18 mechanism for keeping a permanent record of
19 everyone who accesses the documents and modifies or
20 adds comments as part of the review process?

21 MR. FAUNTLEROY: In our 3.0 release of the
22 EDR, we will have a fully robust audit trail that
23 will allow us to know what reviewer touched what
24 part of the file, how long they were there, and
25 what they did.

1 DR. ALLEN: Thank you.

2 DR. HOLLINGER: Can I just follow up on
3 one of Jim's questions? The backup, is the backup
4 also off-site as well as on-site in several areas,
5 or just one off-site or what?

6 MR. MONTGOMERY: We have an off-site
7 location where we are sending tapes, as well. We
8 are backing them up on archived media, DOT media,
9 and then we are sending them off-site, so we do
10 have an off-site location.

11 DR. HARVATH: I wanted to ask about the
12 adverse event reporting because, as you know, that
13 is a major issue with many investigators,
14 especially studies involving oncology patients, and
15 the National Cancer Institute has developed the
16 ADEERS reporting system, which is already I believe
17 readily accepted by FDA, at least in the Oncology
18 Group.

19 So, will this be fully integrated with
20 that system, so that one can use the adverse event
21 reporting systems through ADEERS, and have that
22 accepted with the format that you are using?

23 MR. FAUNTLEROY: We are not integrating it
24 into the IND submission. Now, if you want to send
25 us the electronic file in the appropriate PDF

1 version, we will readily accept it as an adverse
2 event report, but as far as integration where a
3 reviewer through a link submitted would go out from
4 our server site and access that database, that will
5 not happen. That is a real term security issue for
6 us.

7 DR. HARVATH: Is FDA thinking of having a
8 more consistent form for reporting adverse events,
9 is there any movement in that area that you have
10 heard of?

11 MR. FAUNTLEROY: Not to date. When I do
12 hear of it, we will move more towards that
13 standardization in line with the additional policy
14 decisions.

15 DR. FITZGERALD: I realize that this isn't
16 a medical device, but I just wondered if, since you
17 are designing this, and FDA, are you planning to
18 internally comply with your own 510(k)
19 requirements.

20 MR. FAUNTLEROY: Well, at this point in
21 time, I can't tell you if we plan to comply because
22 I am not familiar with the 510(k) requirements. I
23 have to learn then to write the guidances and to
24 get the feedback from the reviewers, so we are
25 complying with our 21 CFR requirements, 21 CFR 11

1 requirements, which I would imagine are just as
2 stringent easily.

3 DR. NELSON: Any others?

4 Thank you, Mr. Fauntleroy.

5 We are at the coffee break period, and we
6 will return at 11 o'clock.

7 [Break.]

8 DR. NELSON: We are switching topics now.
9 For the next bit, we will be discussing Standards
10 for Recovered Plasma. As introduction and
11 background, Elizabeth Callaghan from FDA.

12 **I. Standards for Recovered Plasma**

13 **Introduction and Background**

14 MS. CALLAGHAN: Thank you, Dr. Nelson.

15 My name is Elizabeth Callaghan and I work
16 in the Division of Blood Applications.

17 Because of the concerns for the safety,
18 purity, and potency of products made from recovered
19 plasma, FDA is asking the committee's advice on
20 developing standards for the product. I would like
21 to give you a brief summary of some of the issues
22 that FDA has seen regarding recovered plasma.

23 [Slide.]

24 Recovered plasma is a by-product derived
25 from whole blood collection and used for further

1 manufacture into injectable and non-injectable
2 products.

3 It is distinguished from source plasma by
4 the mode of collection and by the requirements for
5 testing, storage, pooling, dating, and labeling.

6 [Slide.]

7 Source plasma is collected by
8 plasmapheresis, either manual or automated, and is
9 frozen immediately after collection. Recovered
10 plasma, on the other hand, may be separated from
11 individual units of whole blood by aseptic
12 techniques up to five days after expiration or
13 obtained from fresh frozen plasma collected by
14 apheresis that has expired.

15 [Slide.]

16 Recovered plasma has no expiration date.
17 Source plasma, on the other hand, has a 10-year
18 dating period.

19 Both recovered plasma and source plasma
20 are used for further manufacture into the same
21 final products, IVIG, Factor VIII, Factor IX,
22 albumin, IVD components.

23 [Slide.]

24 There are four cites in the Code of
25 Federal Regulations which pertain to recovered

1 plasma. The first, 606.100(b)(18) is under the
2 Standard Operating Procedure section. It says that
3 if you manufacture recovered plasma, you must have
4 procedures in place that detail the separation,
5 pooling, labeling, storage, and distribution of the
6 product.

7 [Slide.]

8 606.121(e)(5) is under the Labeling
9 Section for blood and blood components. It says
10 that recovered plasma labels shall include: (i) In
11 lieu of an expiration date, the date of collection
12 of the oldest material in the containers. (ii) The
13 statement "Caution for Further Manufacturing Use
14 Only" for recovered plasma being made into
15 injectable products; or "Caution for Further
16 Manufacturing into Non-injectable Products Only" is
17 applicable.

18 [Slide.]

19 (iii) continues with the labeling
20 requirements, and it says, For recovered plasma not
21 meeting the requirements for manufacture into
22 licensable products, the statement "Not for Use in
23 Products Subject to License Under Section 351 of
24 the Public Health Service Act."

25 This is usually for products such as

1 chemistry controls for chemistry analyzers.

2 [Slide.]

3 606.160(b)(2)(iii) is in the Records
4 Section, and it says that blood establishments must
5 have records of separation and pooling of recovered
6 plasma.

7 606.106(d) is everybody's personal
8 favorite, I am sure. When there is no expiration
9 date, the records shall be kept indefinitely.

10 [Slide.]

11 To allow for recovered plasma to be
12 shipped in interstate commerce because it is an
13 unlicensed product, the manufacturer of the
14 recovered plasma must have a short supply agreement
15 with the consignee. These short supply agreements
16 should stipulate the conditions for production,
17 storage, and shipping of the product that is agreed
18 upon between the manufacturer of the recovered
19 plasma and the consignee who is buying it.

20 [Slide.]

21 Some of the compliance issues associated
22 with recovered plasma include: misbranding of
23 plasma units; lack of shipping and disposition
24 records; inadequate quarantine and destruction of
25 unsuitable units; shipment of untested,

1 therapeutic, or autologous units.

2 [Slide.]

3 Lack of short supply agreements; lack of
4 product quality and consistency due to storage,
5 temperature, and preparation failures; non-uniform
6 labels - registered facilities do not have to send
7 their labels to CBER for review, so the labels can
8 be very inconsistent, and not give the information
9 that we would require if we had reviewed them.
10 Obviously, that leads to labels that are incomplete
11 or inaccurate.

12 Sharon O'Callaghan and Kay Lewis from the
13 Office of Compliance will give you further
14 information following my presentation about
15 compliance issues.

16 [Slide.]

17 Some of the manufacturing issues
18 associated with recovered plasma include:

19 Lack of consistency in Standard Operating
20 Procedures. Registered facilities who make
21 recovered plasma do not have to even send their
22 Standard Operating Procedures in to FDA for review,
23 and being that there are no standards, there is no
24 consistency in what people are putting into the
25 SOPs for making the product.

1 Complexity of the donor screening
2 procedures. Recovered plasma should be collected
3 from donors who meet all normal donor suitability
4 requirements. Unfortunately, autologous donors in
5 a lot of cases do not meet this criteria. In
6 addition, they are frequently screened with
7 abbreviated questionnaires, and if this happens,
8 you shouldn't be using this product to make
9 recovered plasma for further manufacture into
10 injectable products. Keeping track of which units
11 you should or should not use can be a major problem
12 in logistics.

13 Infectious disease testing requirements.
14 Source plasma and recovered plasma have different
15 disease testing requirements. By virtue of the
16 fact that recovered plasma is made from whole blood
17 units, they are tested for all required infectious
18 disease markers. Source plasma is not required to
19 be tested for hepatitis B core antibody or for
20 HTLV-I or II. These differences in testing can
21 create some questions.

22 There are minimal labeling requirements,
23 as you can see from the regs that I presented in
24 the previous slides. Storage and shipping
25 requirements defined under short supply agreements

1 are not always consistent with each other, and if a
2 manufacturer has more than one short supply
3 agreement with several manufacturers, he might have
4 a hard time keeping track of who needs what and
5 their short supply agreement, and giving consignees
6 inappropriate units.

7 [Slide.]

8 To allow for the manufacture of a more
9 consistent product, FDA is considering developing
10 standards governing the manufacture and shipping or
11 recovered plasma.

12 In addition, voluntary standards or
13 recovered plasma are under discussion within the
14 blood industry and FDA will need to decide whether
15 to adopt industry standards through agency guidance
16 or rulemaking.

17 Would you like me to go through the
18 questions? Okay.

19 [Slide.]

20 The first question we have is: Should FDA
21 develop specific product standards for recovered
22 plasma?

23 [Slide.]

24 If yes, should the standards for recovered
25 plasma include:

1 (a) Negative screening test results for
2 anti-hepatitis B core and for anti-HTLV I/II?

3 (b) Specifications for allowable storage
4 conditions and dating periods?

5 (c) Labeling requirements similar so
6 source plasma to distinguish appropriate use for
7 manufacturing tin injectables versus non-
8 injectables based on the preparation and storage
9 conditions?

10 [Slide.]

11 Do committee members have additional
12 suggestions regarding product standards for
13 recovered plasma?

14 DR. NELSON: Thank you. Questions?

15 The next presentation, also by the FDA, is
16 Sharon O'Callaghan, and I guess she is not related
17 to the first speaker, only by name, the same county
18 in Ireland, I guess.

19 **Presentations**

20 MS. O'CALLAGHAN: No, there is a
21 difference, there is an O in front of my name.

22 I am in the Office of Compliance and
23 Biologics Quality in the Division of Inspection and
24 Surveillance. I manage the Biological Product
25 Deviation Reporting System in the Office of

1 Compliance. I wanted to present some information
2 and data from the reports that we received in FY
3 2001, that involved recovered plasma.

4 These are not my slides. This is another
5 presentation that I do, that some of you probably
6 have seen.

7 Does everybody have the handouts then?

8 Okay.

9 DR. NELSON: Is it feasible to do this?

10 MS. O'CALLAGHAN: I can provide you with
11 the handouts I guess later. It is going to be a
12 little more difficult, but we can manage this I
13 think.

14 The data that I wanted to show really
15 depicted the number of reports that we received in
16 2001, almost 24,000 reports, and of those, about 30
17 percent of them involved products of recovered
18 plasma.

19 The most frequent type of information or
20 type of BPD report that we received is post-
21 donation information, and that is really the one
22 that is representative of the recovered plasma
23 issues, as well.

24 The most frequent one involving recovered
25 plasma is travel to CJD risk areas especially with

1 the new implementation of the CJD guidance
2 recently.

3 Also, a number of reports are submitted
4 related to a donor having a history of cancer,
5 donors receiving tattoos, history of disease in
6 surgery, IV drug use, and male-to-male sex.

7 In all of these, not only is recovered
8 plasma reported, but also the other products, as
9 well, but one of the things that we have noticed
10 with the recovered plasma is that there has been a
11 lot of inconsistencies among the establishments as
12 far as the action that they are taking on the
13 product when they get this type of information.

14 For example, with the history of cancer,
15 FDA does not have requirements for history of
16 cancer, but there are some standards with AABB that
17 identify history of cancer issues, but there are
18 some firms that are recalling plasma based on the
19 fact that they recalled the red cells or platelets
20 or other products, some because it is recovered
21 plasma, they are not taking any action.

22 That is true in some of the other areas as
23 well, like under donor screening is another area
24 that we received a number of reports involving
25 recovered plasma where the donor history question

1 was incomplete or incorrect.

2 That could range from any of the high-risk
3 behaviors such as tattoos, male-to-male sex, that
4 type of thing, to the history of disease, history
5 of surgeries, history of cancer. Also, donor-
6 giving information which warranted deferral and the
7 donor wasn't deferred, for example, taking
8 medication, again history of cancer and history of
9 disease.

10 These seem to be the most problematic
11 areas as far as what the establishments are
12 supposed to do with the recovered plasma. Also,
13 another area that we have seen a number of reports
14 is under quality control and distribution,
15 specifically related to unsuitable units being
16 distributed where the red cell was clotted or
17 hemolyzed, and there seems to be some confusion or
18 discrepancies between whether or not the recovered
19 plasma is really affected by having the clot in the
20 red cell.

21 Some places, like I said, will recall
22 those products and get them back and destroy them.
23 Some places will say because it's recovered plasma
24 we will just go ahead and let it go and not notify
25 anybody.

1 In other cases, the notification for
2 recovered plasma is based on what the customer has
3 requested. In some cases, the plasma fractionaters
4 may say only notify us of these particular
5 situations, anything else we don't want to know
6 about, which makes it very problematic for the
7 blood establishment if they have multiple customers
8 that they have to try to keep track of, when they
9 are going to notify, when they are not, and that
10 type of thing.

11 So, without having any numbers, that is
12 really the point that I wanted to make here, was
13 that there is this inconsistency, and based on the
14 action that the firm takes is going to depend upon
15 whether or not we would consider it for recall,
16 which Kay Lewis is going to talk about, you know,
17 if the firm doesn't take any action, then, we are
18 not going to classify that, because there is no
19 action to classify, as I recall.

20 I will let Kay do her thing, hopefully,
21 her slides are here, unless you have questions
22 right now. I don't know whether it is better for
23 Kay to present and then we can handle questions
24 together.

25 DR. NELSON: Questions? Mary.

1 DR. CHAMBERLAND: A couple. I was
2 wondering, and maybe it was on your handout, are
3 you able to do a side-by-side comparison between
4 recovered plasma and source plasma with respect to
5 postdonation information issues, and are there
6 clear differences between the two in the kind of
7 information that comes back. That was my first
8 question.

9 MS. O'CALLAGHAN: One of the biggest
10 differences with source plasma and whole blood
11 collection in general, is that there is a lot more
12 tattoos and piercings, there is a lot more
13 incarcerations, where in the whole blood industry,
14 there is more travel to the CJD risk areas and
15 travel to malarias, which the malaria travel
16 doesn't impact on the source plasma.

17 DR. CHAMBERLAND: My second question was
18 you mentioned one of the problems is the
19 inconsistency from blood collector to collector in
20 terms of how they deal with postdonation
21 information like history of cancer or some of these
22 issues.

23 In the source plasma industry, is there
24 more uniformity as to how this postdonation
25 information is addressed? What do they use in

1 terms of assist in decisions?

2 MS. O'CALLAGHAN: I think, for the most
3 part, the source plasma industry is pretty
4 consistent across the board as to when they are
5 going to notify and retrieve products, where we
6 really don't see that consistency in the whole
7 blood industry.

8 You know, the whole blood industry will be
9 more consistent with red cells, platelets, even FFP
10 in most cases, but it is the recovered plasma that
11 varies.

12 DR. CHAMBERLAND: Is that something that
13 is done out of their professional organization, you
14 know, do they promulgate some sort of standards or
15 guidance, whatever you want to call it, but is it
16 published information about how to deal with
17 postdonation information?

18 MS. O'CALLAGHAN: I don't know if they
19 have. I think there is other people that are
20 probably in a better position to answer that, but
21 just from the reports that I see, they are pretty
22 consistent across the board, you know, from even
23 one firm to another, making sure that they are
24 notifying when they need to.

25 DR. NELSON: Actually, the recovered

1 plasma, really, there are two different categories.
2 One is the autologous and the other is the
3 recovered. You mentioned that there is a
4 substantial difference in screening, and I
5 understand that, but would it be an option of the
6 committee to consider those as two different
7 categories of recovered plasma, because I think
8 they are.

9 MS. O'CALLAGHAN: A number of years ago,
10 we did see a fair number of reports where the
11 recovered plasma from an autologous donor who
12 didn't meet allogeneic criteria was released. We
13 haven't really seen that in the past, I would say
14 probably the past two or three years we haven't
15 seen that, so I don't know if other things were put
16 into place to prevent that from happening or why
17 they are not reporting those, but, yes, that might
18 be--because there are some things where it wouldn't
19 really affect even though the donor wasn't screened
20 completely because of being a autologous donor,
21 that may not impact on the recovered plasma. It
22 might be possible to separate those.

23 Anything else?

24 DR. ALLEN: Is a question such as a prior
25 history of cancer, a concern from the perspective

1 of donor safety or of infusion transfusion
2 recipient safety?

3 MS. O'CALLAGHAN: It is probably a little
4 of both. Like I said, FDA has not required
5 screening for cancer, but industry has accepted
6 that as deferral mechanism, because if they accept
7 a donor who has a history of cancer, it would be
8 something that would be reportable. History of
9 cancer is just another whole ball of wax anyway
10 because there are so many varied opinions about how
11 that type of thing impacts on products.

12 DR. ALLEN: I realize that there are
13 demographic differences between source plasma
14 donors as a group and your blood recovered plasma
15 donors as a group.

16 Is there any evidence that a requirement,
17 such as the periodic physical examination by a
18 physician, that that increases the safety or would
19 be something that would be necessary in any way for
20 blood donors? I mean it hasn't been, it seems to
21 have worked well, but what is the FDA's thought on
22 that based on information that might be available?

23 MS. O'CALLAGHAN: Well, based on the
24 information that I see through the BPD reports, in
25 the source plasma industry, when the physical is

1 being performed, that is typically where the
2 postdonation information is obtained, where the
3 tattoos and piercings are identified, and even
4 though the donor is being asked the same question
5 every time, the donor is not providing that, and it
6 is only until they get to that physical that they
7 match up the body map and see that there is new
8 tattoos and new piercings, and then the donor will
9 say, oh, I guess I did have that, you know, I
10 forgot to tell you.

11 In the blood industry, there doesn't seem
12 to be a point in time in a donor's history where
13 this information will most likely come out. So,
14 that is big difference in the source plasma.

15 DR. DiMICHELE: I just wanted to ask a
16 question of clarification. You said that certainly
17 donor deferment issues were different for recovered
18 plasma and source plasma. Based on what you said,
19 though, they seem to be a little bit more stringent
20 for recovered plasma, which comes from whole blood
21 components, than they are for source plasma, is
22 that correct?

23 MS. O'CALLAGHAN: More stringent meaning?

24 DR. DiMICHELE: In other words, there are
25 more deferment criteria potentially for recovered

1 plasma than there is for source plasma, is that not
2 correct?

3 MS. O'CALLAGHAN: Well, for example, like
4 the malaria deferral would apply in whole blood,
5 but not in source plasma.

6 DR. DiMICHELE: Right. Certainly, some of
7 the screen tests, like you said, for hep-B core and
8 HTLV-I/II, et cetera.

9 MS. O'CALLAGHAN: And there is HBC and
10 HTLV-I.

11 DR. DiMICHELE: So, the issue in recovered
12 plasma, then, is not the stringency of criteria for
13 donor deferment, and even the compliance issues are
14 really donor deferment compliance issues in
15 general, correct?

16 MS. O'CALLAGHAN: Right.

17 DR. DiMICHELE: So, the real issue that we
18 are discussing here, just so I can put it in some
19 sort of frame of reference, is that where the lack
20 of standardization is and where the potential for
21 error is, is that once that plasma is recovered,
22 that is where you go into a gray zone in terms of
23 what goes into what and where it goes from there,
24 is that correct?

25 MS. O'CALLAGHAN: Yes, and I think that is

1 what Elizabeth pointed out, with the labeling
2 differences and at any point--

3 DR. DiMICHELE: Storage differences and
4 what have you.

5 MS. O'CALLAGHAN: Right. Once it becomes
6 a recovered plasma unit, then, all bets are off.

7 DR. DiMICHELE: So, it is more processing
8 issues.

9 MS. O'CALLAGHAN: Right.

10 DR. DiMICHELE: And the potential of
11 stability of certain components vis-a-vis
12 processing issues rather than infectious issues.

13 MS. O'CALLAGHAN: Yes, I think so. I
14 think that is a fair statement.

15 DR. DiMICHELE: Thanks for that
16 clarification.

17 DR. SIMON: Since the cancer issue has
18 been brought up, I just wanted to point out the FDA
19 did have a conference on this several years ago,
20 and I think Elizabeth Callaghan organized it, and I
21 believe there was a pretty strong consensus that it
22 was not a safety measure of significance either for
23 the patient or the donor.

24 So, I don't think that these postdonation
25 reports need to be of concern other than the issue

1 of inconsistency.

2 DR. NELSON: There are very few proven
3 issues on this, but there are like 12 percent of
4 cancers are related to infections, many of which
5 aren't screened. I would say HHV-VIII is perhaps
6 one example, and, you know, whether or not cancers
7 that have not been identified as virally related or
8 infection related, in fact, are. I am sure we will
9 find more examples in the future.

10 So, there may be some circumstances where
11 deferral of a patient with cancer might be
12 appropriate, I don't know.

13 DR. EPSTEIN: Toby, I would agree that the
14 finding of a previous workshop was that there was
15 little direct evidence for transmission of cancer
16 by transfusion, however, FDA's point of view has
17 been that the scientific question is unresolved,
18 and we have recently developed a funded contract
19 with the NCI to do a major epidemiologic study to
20 get the answer.

21 DR. LEW: One of the things I was
22 impressed upon when I went through at least the
23 literature that was provided on this issue, is that
24 I am having a hard time trying to figure out
25 exactly some of the differences that have been

1 brought up through the questions here in terms of
2 what truly are the infectious disease issues,
3 because I don't know what the different questions
4 are exactly for recovered plasma, source plasma,
5 and the different types of recovered plasma.

6 There is clearly a lot of different ways
7 of collection and also some things that could have
8 to do with manufacturing and processing that are
9 different, that may have an effect.

10 A table might be useful just to look at
11 those differences because when I try to answer the
12 questions, each question, I have other questions to
13 ask before I can answer it.

14 MS. O'CALLAGHAN: So, what you are looking
15 for is kind of a comparison between recovered
16 plasma and source plasma, a listing for each one.

17 DR. LEW: Right, all alluded to saying,
18 well, there is different questions that we ask the
19 donors before collection, but I don't know exactly
20 which questions are different, and is alluded to
21 there is different infectious disease testing, but
22 it doesn't say exactly which.

23 Also, you just brought up today in passing
24 the different populations for these types of
25 collections. I think all those things are very

1 important in answering some of these questions.

2 MS. O'CALLAGHAN: Okay.

3 DR. SIMON: We can give some information.

4 The suitability criteria set by FDA and the ones
5 that are different, ones specifically applied to
6 red cells or platelets, so, for example, plasma
7 donors wouldn't be asked about aspirin, which is an
8 issue with platelets, or about malaria because it
9 is an issue with red cells, and then the other
10 major differences that the plasma donors can donate
11 with greater frequency and have these be annual
12 physical examination and are checked by serum
13 protein electrophoresis every four months.

14 Then, the testing differences, the tests
15 that aren't required for plasma safety,
16 particularly HTLV-I and II because of the white
17 cell transmission, and then core has been omitted
18 because of the desire to have hepatitis antibodies
19 in the plasma.

20 DR. NELSON: Are there any issues beyond
21 the infectious disease issues related to the
22 storage, that might make recovered plasma different
23 in terms of whatever it might be made into, would
24 the storage affect its suitability?

25 DR. SIMON: My understanding is, because

1 of the short supply, then, the manufacturer would
2 set the storage requirements, isn't that correct?

3 MS. O'CALLAGHAN: Yes, that is what the
4 short supply agreement would lay out with the
5 manufacturer that they would be sending the
6 recovered plasma to.

7 DR. SIMON: In my mind, the advantages of
8 moving to standards would be to eliminate the short
9 supply and have a very well established set of
10 standards that would apply, that everybody would
11 understand, would be uniform.

12 DR. DiMICHELE: Given that you brought
13 that up, I was just wondering, for some of the
14 newcomers who don't understand this very well, is
15 there any reason for us to understand the short
16 supply agreement a little bit better than certainly
17 people like me do?

18 MS. O'CALLAGHAN: Elizabeth, do you want
19 to explain that? You are probably in a better
20 position to do that.

21 MS. CALLAGHAN: Short supply has been a
22 major boondoggle since I have been at the FDA.
23 What it says essentially is that the consignee of
24 the product that is in short supply, and if you
25 want to consider recovered plasma in short supply,

1 sets the standards that the manufacturer of the
2 product will adhere to, so that he can sell the
3 product to the consignee.

4 The short supply agreement should outline
5 how the product is processed, how it is stored, how
6 it is shipped, and the consignee oversees this to
7 make sure that the manufacturer of the recovered
8 plasma is making the product according to the
9 specifications.

10 FDA has no control over any of these, and
11 a lot of times does not even see the short supply
12 agreements. That is why we are concerned about
13 shipping and storage temperatures and lack of
14 consistency because whatever the manufacturer and
15 the consignee agree to is whatever they want to do.

16 Does that make it any easier?

17 DR. DiMICHELE: Why has this product been
18 considered in short supply just from a historical
19 perspective?

20 MS. CALLAGHAN: Because that was the only
21 way we could get a nonlicensed product to be
22 shipped in interstate commerce.

23 DR. SIMON: Just to clarify, so that if we
24 set standards, then, that would allow you to have
25 the product licensed, is that correct?

1 MS. CALLAGHAN: Well, we could either just
2 set standards and keep with the short supply
3 agreement, or we could, in fact, make it a licensed
4 product, in which case the short supply agreements
5 would disappear.

6 DR. SIMON: I mean, for example, at one
7 time, there was a fair market for so-called room
8 temperature plasma, and you didn't have to have the
9 plasma frozen. I think that may have disappeared,
10 but there was a lot of concern about the
11 microbiological impact of that, so it has been
12 something that hasn't had the same stringent
13 requirements in terms of things like storage,
14 temperature.

15 MS. CALLAGHAN: Right, hence, the lack of
16 consistency.

17 DR. SIMON: Right, and that has been the
18 case with source plasma, because it's a license
19 product, so it has been there.

20 DR. KLEIN: But I don't think anybody
21 knows, Toby, as to whether it has gone away or it
22 hasn't gone way, because those are agreements
23 between institutions and their fractionater.

24 DR. ALLEN: Two other questions that come
25 up. When a blood center collects recovered plasma

1 and ships it to a fractionater for processing, I
2 have always been under the assumption that it has
3 all been mixed in together in huge lots, that the
4 lot will contain both recovered and source plasma.

5 Is that correct?

6 MS. CALLAGHAN: That is my understanding,
7 too, but perhaps the fractionaters could answer
8 that question better. Do you mix source plasma and
9 recovered plasma together?

10 DR. WHITAKER: In general, they are not
11 mixed.

12 MS. CALLAGHAN: Okay.

13 DR. ALLEN: That is interesting. The
14 second, with recovered plasma, if a unit of blood,
15 let's say is found to be core antibody positive,
16 the cellular components obviously would be
17 discarded.

18 Is the plasma still then acceptable for
19 recovered?

20 MS. CALLAGHAN: Yes, it is.

21 DR. ALLEN: I had just always made the
22 assumption that the whole unit was discarded, but
23 the components still might meet one criteria, but
24 not the other?

25 MS. CALLAGHAN: Right.

1 DR. NELSON: But the processing and viral
2 inactivation procedures are the same for recovered
3 and source plasma, if they are kept separate?

4 MS. CALLAGHAN: Yes, they are.

5 DR. NELSON: They undergo the same
6 process.

7 Kay Lewis is next, FDA.

8 MS. LEWIS: Good morning. I am Kay Lewis
9 with the Office of Compliance in CBER.

10 I am the branch chief for Blood and Tissue
11 Compliance. Within my branch, we also handle
12 recalls, which is considered a voluntary compliance
13 action.

14 I just want to give you a few numbers
15 today on recalls and recovered plasma.

16 [Slide.]

17 The slide that I have here shows the
18 number of recalls for FY 2000 and FY 2001,
19 specifically for recovered plasma, the Class II's
20 and Class III's.

21 Now, the Class II's are the aqua color,
22 and the Class III's are the dark blue.

23 As you can see, there have been a greater
24 number of Class II's than Class III's, and the
25 intervening between FY 2000 and 2001, the number of

1 Class II's has increased slightly. That is
2 probably due to the overall number of increase in
3 recalls, and has no real effect on recovered plasma
4 per se.

5 The only other thing that I want to say
6 about the recovered plasma is that for Class II's,
7 we currently audit those here at CBER rather than
8 have the field audit those, and basically, by
9 "auditing," what I mean is that the fractionaters
10 send us information regarding lot numbers and
11 products that the recovered plasma has been
12 manufactured into, and we review that data, the
13 viral inactivation steps, et cetera, to make sure
14 that the product is still safe for its intended
15 use.

16 That is basically all I have on recalls
17 and recovered plasma. Are there any questions?

18 DR. NELSON: Could you describe the
19 difference between Class II and Class III?

20 MS. LEWIS: The difference is in the
21 health hazard evaluation, and that is done by our
22 product officers. Without going into my recall
23 talk, basically, when we receive a recall
24 recommendation, we ask our product officers what is
25 the hazard involved with whatever is wrong with the

1 product, whatever it is being recalled for.

2 They come back with whether or not it is a
3 danger to health or whether it is a remote
4 possibility of adverse health consequences, whether
5 it is medically reversible, or whether it is not
6 likely to have a hazard.

7 Based on that information, we will
8 classify it as Class I, Class II, or Class III.
9 So, Class II's are either a remote possibility of
10 adverse health consequences or medically reversible
11 health consequences, and Class II is not likely to
12 produce any adverse health consequences.

13 DR. DiMICHELE: Do you repeat that one
14 more time? Which is worse?

15 MS. LEWIS: Class II is worse than Class
16 III. Class I is the most egregious. That is the
17 danger to health. Class II is either a remote
18 possibility of adverse health consequences or the
19 consequences are medically reversible. Class III,
20 there is not likely to be adverse health
21 consequences.

22 DR. FITZGERALD: The numbers that you are
23 reporting then are, by FDA definition, and by FDA
24 guidance documents and requirements, recalls based
25 on requirements for the product versus the things

1 we heard about in the talk like--

2 MS. LEWIS: Postdonation information?

3 DR. FITZGERALD: --the red cell unit was
4 recalled, so they recalled the plasma, too.

5 MS. LEWIS: That is a lot of what we see
6 if the transfusable products are recalled, then,
7 the recovered plasma is also recalled.

8 DR. FITZGERALD: So, that would be
9 included in these numbers also?

10 MS. LEWIS: No, these are only recovered
11 plasma products. It does not include transfusable
12 products.

13 DR. FITZGERALD: No, but was the plasma
14 that was recalled, but is included in these
15 numbers, recalled because the transfusable product
16 was recalled?

17 MS. LEWIS: Yes.

18 DR. FITZGERALD: Okay. So, these numbers
19 include all the units that were recalled regardless
20 of whether you think it was a valid recall or not?

21 MS. LEWIS: By "valid recall," what
22 exactly are you alluding to?

23 DR. FITZGERALD: Okay. They recalled the
24 red cell, there really wasn't a reason to recall
25 the plasma, but they did. Malaria.

1 MS. LEWIS: In the case of malaria, no, we
2 would classify that as a market withdrawal rather
3 than a recall, because there is no hazard to having
4 recovered plasma out there because of malaria
5 reasons.

6 DR. FITZGERALD: That is what I am trying
7 to get to. Have you screened out of these numbers,
8 those units that were the manufacturer instituted a
9 recall, but the reason for the recall may not have
10 been because of an FDA requirement?

11 MS. LEWIS: Yes, we have. The only
12 numbers that I have here are recalls of recovered
13 plasma where the reason for recall was valid to
14 include the recovered plasma.

15 DR. HOLLINGER: Also, on the left of the
16 screen, are those in units or lots or what?

17 MS. LEWIS: Those are actual number of
18 recall events.

19 DR. HOLLINGER: Recalls, but it could be
20 multiple units.

21 MS. LEWIS: Yes, it could be.

22 DR. HOLLINGER: Do you know how many units
23 that represents?

24 MS. LEWIS: Not offhand, no.

25 DR. LEW: Just to get a better

1 understanding of this increase, do you have like
2 the percentage for overall use? We already saw
3 data of increased use for IVIG products, you know,
4 other types of products. Could this just reflect
5 increased production and use, but the same
6 percentage is being recalled?

7 MS. LEWIS: No, because our overall recall
8 percentage increased from FY 2000 to FY 2001.
9 There was an overall increase in the number of
10 recalls that we processed.

11 DR. LEW: What I am trying to get at, is
12 it a reflection of because there is more production
13 now, it is still--I am going to make this up--5
14 percent are recalled, 5 percent were recalled in
15 2000, 5 percent were recall in 2001, and do we have
16 any sense of--

17 MS. LEWIS: No, I don't.

18 DR. CHAMBERLAND: What you are looking for
19 is the denominator. Is there an appropriate
20 denominator to affix with this numerator? I don't
21 know if there is or not, but I think that is what
22 you are looking for.

23 MS. LEWIS: I don't know there is an
24 appropriate denominator. We haven't evaluated the
25 number of recalls or the increase to determine

1 whether or not it was due to a specific reason or a
2 specific number of reasons. We haven't evaluated
3 that data.

4 DR. NELSON: Where would you put CJD,
5 would that be a Class II or Class III, because
6 clearly, you know, I mean somebody traveling to--

7 MS. LEWIS: I am sorry, I can't answer
8 that question. We would have to ask our product
9 officers, Office of Blood or--

10 DR. EPSTEIN: We treat postdonation
11 information for BSE exposure as a voluntary market
12 withdrawal, and we do not classify it as a recall
13 because there has been no proven transmission.

14 DR. HOLLINGER: Do the blood banks send
15 off individual units of plasma to the plasma
16 manufacturer or do they pool it and send it off?

17 MS. LEWIS: As far as what we have seen,
18 it has been individual unit numbers is what we see.

19 DR. FALLAT: Can you get an estimate of
20 the denominator from the source plasma industry as
21 to what percentage of the source plasma is, in
22 fact, or what percentage of the plasma that is used
23 by the source plasma people is recovered plasma?

24 MS. LEWIS: No, I don't have that.

25 DR. FALLAT: Is that information at all

1 available from the industry?

2 MS. LEWIS: At least not through the
3 recall process.

4 DR. SIMON: Well, there has been estimates
5 that it is approximately 80-20, I believe, yes,
6 approximately 80-20, approximately 80 percent
7 source plasma production, approximately 20 percent
8 in the American market is recovered.

9 DR. FALLAT: That would give you some idea
10 of the denominator then.

11 DR. SIMON: Well, the denominator here, I
12 was just going to say we know that the amount of
13 blood drawn in the United States has not increased
14 substantially, so it is about the same in 2000 and
15 2001, so I think your denominator would be about
16 the same in those two years.

17 DR. ALLEN: What is the length of time
18 between the donation and the recall on average or
19 what is the range? The corollary to that is are
20 some of these recalls actually of manufactured
21 product, so what we are seeing is not a unit being
22 called back for disposal, but actually manufactured
23 product that is being recalled.

24 MS. LEWIS: The majority of the recovered
25 plasma recalls are of actual manufactured product,

1 which is why we actually review the lot number
2 information and the products that it was
3 manufactured into from the fractionaters for the
4 Class II's, because by the time whatever violation
5 has occurred or the actual blood bank acknowledges
6 that that violation exists and does the recall,
7 many times the product has already been
8 manufactured into product.

9 DR. DiMICHELE: You may have alluded to
10 this before, but let's say if you look at the
11 number of recalls in 2000 and 2001 for source
12 plasma, how does it compare or can you compare it?

13 MS. LEWIS: I probably could compare it,
14 but I don't have that data with me, but I could
15 make that comparison. I could look at all the
16 source plasma that was recalled in those two FY's,
17 and do an actual comparison. I could do that and
18 maybe get it to the exec sec.

19 DR. DiMICHELE: Okay. Thank you.

20 DR. FALLAT: I would like to return to
21 that question about the difference between
22 autologous and non-autologous. Do you have any
23 data as to how many of these recalled ones were
24 autologous versus not?

25 MS. LEWIS: No.

1 DR. FALLAT: That would be the one area
2 where some of the source information is deficient,
3 and therefore, wouldn't be just a processing
4 problem.

5 MS. LEWIS: Exactly. The blood banks and
6 people that manufacture recovered plasma don't send
7 the information in to us that way. It is just
8 labeled as recovered plasma.

9 DR. SIMON: I don't believe autologous is
10 being used. I get the right signs back there yes.
11 I think this is a non-issue. Autologous plasma is
12 not being used, this is allogeneic for further
13 manufacture.

14 DR. NELSON: Yes, I think he is saying
15 they throw this out or if they don't use it, the
16 autologous.

17 DR. SIMON: A lot of it is kept as whole
18 blood for the patient who is supposed to receive
19 it. Also, autologous is going down substantially
20 in the United States right now, the so-called pre-
21 deposit.

22 DR. LEW: Actually, I had a question for
23 Dr. Simon because he seemed to have these answers.
24 You said that the rate of blood donation is the
25 same, but the other question would be, if there is

1 a rising demand for these type of blood products
2 recalled, do you know if industry or various places
3 are increasing their production of recalled
4 product, because again that might affect the
5 denominator.

6 Is there a great need?

7 DR. SIMON: I think the amount of product,
8 as we saw in the first presentation, is being
9 increased, the production of product, but the
10 amount of actually recovered plasma has not I don't
11 believe increased significantly in that time frame.

12 DR. FITZGERALD: I don't know if we can
13 say that, Toby, because the market has changed and
14 the price has gone up, and there is a difference
15 between what you get for injectable versus non-
16 injectable, so there may be more recovered plasma
17 being produced and sold than there was.

18 DR. NELSON: Thank you.

19 MS. CALLAGHAN: I have some overheads that
20 might help clear up some of your questions.

21 [Slide.]

22 As far as testing requirements, the
23 differences between source plasma and recovered
24 plasma donors, source plasma donors are not tested
25 for anti-core, they are not tested for anti-HTLV I

1 or II.

2 There is no deferral for travel to
3 malarious areas for source plasma donors, and the
4 VCJD deferral for five years in Europe is not
5 required for source plasma donors. All of these
6 things are required for recovered plasma donors.

7 [Slide.]

8 As far as syphilis testing goes, source
9 plasma donors are tested every four months for
10 syphilis, initially, every four months for
11 syphilis, where recovered plasma is tested on every
12 unit.

13 [Slide.]

14 Some of the differences between source
15 plasma and recovered plasma donors. Source plasma
16 donors have an annual physical, recovered plasma
17 donors do not. They have a little, mini-physical,
18 if you want to call it that, at every donation, but
19 they do not have an actual physical by a physician
20 every year.

21 Source plasma donors have a total protein
22 done at every donation, recovered plasma donors
23 don't. Source plasma donors have a serum protein
24 electrophoresis performed every four months, and
25 recovered plasma donors don't.

1 Source plasma donors can donate twice a
2 week as long as the donations are 48 hours apart,
3 and recovered plasma donors donate every 56 days.

4 Does this help any, I hope?

5 DR. NELSON: Are there any specifics
6 mandated on the physical exam? I mean what does it
7 conclude?

8 MS. CALLAGHAN: The physicals are like an
9 annual, like a physical you would have at a
10 physician's office. They do everything that a
11 physician would do.

12 DR. NELSON: My physician probably
13 wouldn't look for tattoos.

14 MS. CALLAGHAN: He might if they were
15 infected.

16 DR. NELSON: I guess they map out tattoos
17 that were there previously, because tattoo donation
18 is one year for both source plasma and recovered?

19 MS. CALLAGHAN: Right. What the physician
20 does at an annual physical, they note on a chart,
21 on a little diagram of a person where the tattoos
22 are or the body piercings, and if a new one shows
23 up that is not on the little diagram, they will
24 question the donor as to when they got it.

25 DR. NELSON: But as far as the FDA is

1 concerned, if the plasmapheresis center said we did
2 a physical, that would be it, it is not like the
3 donor questionnaire saying you have to ask this
4 question this way, right?

5 MS. CALLAGHAN: No, it's an actual
6 physical.

7 DR. NELSON: Yes, it is an actual
8 physical, but it is not mandated as what is
9 recorded or is it? Does the FDA mandate what
10 should be in the physical?

11 MS. CALLAGHAN: Oh, yes, it has to be part
12 of the donor's chart, and everything that is found
13 or in the physical is on there.

14 DR. NELSON: But the content.

15 DR. SIMON: Yes, there are certain
16 requirements.

17 MS. CALLAGHAN: There are requirements.

18 DR. SIMON: Like, for example,
19 auscultation of the heart and lungs, palpation of
20 the abdomen, at least some neurological exam, so
21 there are certain features that are required, and
22 then FDA inspectors routinely sit in on one or more
23 physicals when they come to do the inspection.

24 DR. NELSON: As an aside, the first AIDS
25 patient I saw had a physical exam, and he was a

1 transsexual who had had surgery, and it was
2 reported that this patient had normal female pelvic
3 exam, but when we went back, it was not done very
4 well or very completely.

5 So, a physical is a physical, you know, it
6 can differ.

7 DR. SIMON: Plasma donor centers don't do
8 pelvic exams.

9 DR. KLEIN: There are also storage
10 differences or potential storage differences
11 between recovered plasma and source plasma, is that
12 not correct?

13 DR. SIMON: It is correct, but you may
14 want to elaborate on that.

15 MS. CALLAGHAN: Source plasma, when it is
16 collected, must, according to the CFR, must be
17 frozen immediately. There are no storage
18 requirements at all for recovered plasma. So, it
19 is whatever the consignee and the manufacturer of
20 the recovered plasma agree upon.

21 DR. LEW: Just for my education, what is
22 the purpose of the electrophoresis that you require
23 for the source?

24 MS. CALLAGHAN: To make sure that the
25 donor is not being overpheredesed so that their

1 protein levels become abnormal.

2 DR. EPSTEIN: I just want to comment. The
3 FDA permits both source plasma and recovered plasma
4 to be fractionated. There are issues in two
5 different directions on the table. I think to a
6 certain extent we have got the committee confused
7 whether what we are worrying about are the
8 infectious disease control issues or the donor
9 safeguards. Those are really not the issues.

10 The issue that we are concerned about is
11 the quality of the plasma as a raw material for
12 fractionation. On the one side, you have source
13 plasma where the conditions of preparation and
14 storage and labeling are rigorously defined. It's
15 a licensed product, it meets well-defined
16 standards.

17 On the other side, with recovered plasma,
18 although we go about the donor safeguards and the
19 donor screening in a different way, the issue at
20 hand is that that product is not a well-defined
21 product. It is not subject to product standards
22 defined by the FDA in regulations or guidance.

23 It has variable storage conditions related
24 to temperature and time. It does not otherwise
25 meet any standards related to protein content. It

1 is entirely governed by these agreements with the
2 fractionater.

3 Let me just say that the short supply is
4 based on the concept of short supply of the end
5 product, not short supply of the raw plasma
6 material. In other words, it isn't because the
7 plasma is in short supply, it is because the
8 derivative is in short supply. We permit the
9 fractionater to engage in short supply agreements
10 for raw materials.

11 So, the issue is really thinking of the
12 plasma and what should be the specifications as a
13 substrate for fractionation.

14 Now, what is on the table from the FDA
15 side is the FDA is of a mind-set that we really
16 ought to be substituting product standards for the
17 short supply agreements and define this material
18 similar to the way we define source plasma, but you
19 are going to be hearing that there is a whole other
20 set of issues from the side of the industry.

21 The industry would like the FDA to relax
22 the conditions under which a plasma by-product can
23 become salable, because even though the
24 specification on the product for recovered plasma
25 is not well defined, there are some limitations

1 that are troublesome to the industry.

2 For example, if you are doing a
3 cytopheresis, you can only sell surplus plasma,
4 say, for making platelets, as expired fresh-frozen
5 plasma. You can't just directly take the plasma
6 and sell it as recovered plasma. Industry would
7 like us to relax that condition. Then, there are
8 others that you will hear.

9 So, I think part of the problem is that
10 the committee has not yet heard the full spectrum
11 of presentations, but the issue of stringency is
12 should we raise recovered plasma to a processing
13 standard and a labeling standard that makes it
14 pretty much the same thing as source plasma except
15 for the nature of how it got collected, and then
16 conversely, should we relax stringency. The
17 industry will be asking should the FDA relax
18 stringency, so that there are more ways to get to a
19 recovered plasma as a salable product.

20 Let me just say that there is an issue
21 there which has to do with intent of collection.
22 One of the differences that we have not
23 highlighted, source plasma is intended knowingly
24 and deliberately to be used solely for
25 fractionation. It is dated and sealed. It is for

1 the manufacture and use, period, full stop.

2 The concept with recovered plasma is that
3 the blood or component that was collected, was
4 collected with the intention of transfusion, not
5 with the intention of further manufacturing, and
6 that, therefore, the plasma that may arise is a by-
7 product, not deliberately made.

8 Again, what the industry would like us to
9 do is to try to relax or even erase that
10 distinction, such that you could willfully generate
11 recovered plasma when you know you are going to be
12 creating excess plasma from other collections, or
13 you could simply capitalize on the opportunity.

14 So, if you know you are going to make
15 platelets, can you knowingly make a surplus plasma
16 and then just sell it upfront, why do you have to
17 go through the drill of freezing it as FFP and
18 waiting for it to expire, for example.

19 But the nuance there is deliberate
20 collection of something that the FDA has legally
21 regarded as an accidental or incidental by-product.
22 So, the whole mind-set on recovered plasma
23 historically and in the regulations and in the
24 guidances is that it was an unintended by-product
25 which became useful, whereas, the concept for

1 source plasma was that it was a deliberately
2 collected raw material for further manufacturing,
3 and that is one of the distinctions that we are
4 being asked to modify.

5 So, the issues on the table are should we
6 have a product standard like source plasma
7 applicable to plasma obtained from whole blood
8 collection, should we relax the standards on
9 recovered plasma, so that there are more varieties
10 that are salable and so that the collections can be
11 done knowingly upfront. Those are the real issues.

12 I think the other background on how these
13 things are distinguished is useful and its matters
14 of fact, but it is taking us away from the question
15 and why it is on the table.

16 I think a lot of this will become clearer
17 after the industry presentations.

18 DR. NELSON: Thanks for the clarification,
19 Jay.

20 Barbara.

21 **Industry Presentations**

22 **PPTA**

23 DR. WHITAKER: Good afternoon. I am
24 Barbee Whitaker with the Plasma Protein
25 Therapeutics Association.

1 PPTA is the global trade association and
2 standards-setting organization for the world's
3 major producers of plasma derived and recombinant
4 analog therapies. Our members provide 60 percent
5 of the world's needs for source plasma and protein
6 therapies.

7 These include clotting therapies for
8 individuals with bleeding disorders,
9 immunoglobulins to treat complex diseases in
10 persons with immune deficiencies, and individuals
11 with alpha-1 anti-trypsin deficiency which
12 typically manifests as adult onset emphysema and
13 substantially limits life expectancy.

14 PPTA members are committed to assuring the
15 safety and availability of these medically needed
16 life-sustaining therapies.

17 Over the past two years, PPTA and its
18 predecessor ABRA, have been engaged in dialogue
19 with the whole blood industry about the possible
20 establishment of specific criteria uniquely
21 applicable to so-called "recovered plasma."

22 This dialogue was born out of an
23 acknowledgment of the important public health
24 benefits to be gained through utilization of high
25 quality recovered plasma for the production of

1 plasma-derived medicinal products.

2 While recovered plasma is currently used
3 in the production of safe, high quality plasma
4 therapies, the major producers of plasma
5 therapeutics sought to harmonize starting material
6 requirements between recovered plasma and source
7 plasma to the greatest extent practicable.

8 This ongoing dialogue has proved valuable.
9 Following initial meetings, representatives of the
10 American Association of Blood Banks, the American
11 Red Cross, American's Blood Centers, Blood Centers
12 of America, and PPTA, with participation by an FDA
13 representative, continued to meet over the 2000-
14 2001 time period.

15 Although consensus among all participants
16 was not attained, much common ground was
17 identified. Areas with the greatest potential for
18 harmonization include donor documentation criteria,
19 quality assurance practices, the National Donor
20 Deferral Registry, among others.

21 This initiative grows out of a PPTA
22 identified need for harmonized standards for plasma
23 for fractionation, whether derived from whole blood
24 or apheresis. Further, such standards for
25 recovered plasma are consistent with PPTA's other

1 quality programs: the International Quality Plasma
2 Program (IQPP) for Source Plasma and the Quality
3 Standards for Excellence Assurance and Leadership
4 (QSEAL) program, launched in 2000 for plasma
5 fractionation.

6 PPTA is committed to continuous quality
7 through programs like IQPP, QSEAL, and now,
8 recovered plasma standards. Other quality
9 initiatives under development include criteria for
10 plasma fraction intermediates and harmonized
11 guidelines for NAT testing laboratories.

12 Once again, PPTA is encouraged by the
13 productive dialogue regarding recovered plasma that
14 has taken place to date. We anticipate that a
15 workable set of standards and criteria can be
16 achieved by January 2004.

17 It is worthwhile to note that this same
18 exercise is underway in Europe. A gap analysis of
19 recovered plasma practices in Europe has just been
20 completed. We look forward dot continuing this
21 dialogue and moving ahead toward the implementation
22 of appropriate criteria for recovered plasma on a
23 global basis.

24 Thank you for the opportunity to present
25 this information. The objective of establishing

1 high standards for plasma therapies is clear - to
2 assure a consistent supply of safe, high quality
3 human plasma for the use in the manufacture of
4 plasma-derived medicinal products.

5 Thank you.

6 DR. NELSON: Thank you.

7 Questions? Mary.

8 DR. CHAMBERLAND: Can you briefly tell us
9 what some of the areas were that you were not able
10 to reach a common understanding?

11 DR. WHITAKER: Some of the IQPP standards
12 that are applied to source plasma include the
13 qualified donor, drug testing. Those were the
14 major issues.

15 DR. FITZGERALD: You mentioned from the
16 floor that lots of source plasma and recovered
17 plasma are kept separate. Is there a difference in
18 the quality of the products or the efficiency of
19 manufacturer from those two different products?

20 DR. WHITAKER: I can't really address
21 that.

22 DR. HARVATH: I was curious as to whether
23 there is a difference in the consent for an
24 individual donating for source plasma as compared
25 to those who would come to a blood bank, donate for

1 a cellular component, and that would be used for
2 recovered plasma.

3 Is there any difference in the donor
4 consent for those two types of products?

5 DR. WHITAKER: I believe there are
6 differences in the donor consents. Every
7 collection company has its own informed consent,
8 but our consent includes the possibility of being
9 registered in the National Donor Deferral Registry
10 among other things, and, of course, the intended
11 use of the product.

12 DR. NELSON: But aren't both types of
13 donors registered? This is if they have an I.D.
14 marker?

15 DR. WHITAKER: Yes. Currently, that's in
16 use by the source plasma industry, but it has not
17 been expanded to include the whole blood industry,
18 and that is one of the areas that we are undergoing
19 dialogue about as a part of this process.

20 DR. NELSON: I am surprised.

21 DR. KLEIN: There is no National Registry
22 is what she is saying for volunteer donors.

23 DR. SIMON: Just in Dr. Fitzpatrick's
24 question, conventionally, in the literature, in
25 general, factor VIII levels are higher in source

1 plasma donors and albumin levels are higher in
2 recovered plasma and possibly gamma globulins, so
3 there is some difference in the starting product
4 from that point of view.

5 But I was going to ask Barbee, would the
6 answer to this question, the FDA as opposed to us,
7 and the creation of standards by the FDA, would you
8 look at that as supporting your volunteer efforts,
9 or would you prefer to move voluntarily instead?

10 DR. WHITAKER: We feel that our standards
11 are in addition to the criteria set forth by the
12 FDA, and to this point we have not gotten into
13 specific criteria for the production of recovered
14 plasma. However, those things are still in the
15 process of discussions.

16 DR. FINLAYSON: John Finlayson, FDA.

17 I would like to go back to Dr.
18 Fitzgerald's question and amend that which Dr.
19 Simon said.

20 If one reads the literature of the late
21 1970s, and I strongly suspect that I am the only
22 person in this room that does such a bizarre thing,
23 one sees reports of a number of differences in
24 products made from recovered or source plasma.

25 If one looks at a workshop that was held

1 in 1977, and which was followed by one which was
2 held in 1978, one would see that the tendency for
3 elevated levels of a pre-kallikrein activator in
4 plasma protein fraction was considerably more
5 common in plasma protein fraction made from
6 recovered plasma than in that made from source
7 plasma.

8 That is not to say that source plasma
9 could never be the starting material for a plasma
10 protein fraction that had elevated levels of a pre-
11 kallikrein activator, but it was a rarer event.

12 If one moves to 1978 to a paper on
13 stability of immunoglobulins, and modesty forbids
14 my mentioning of all the authors, one sees that the
15 likelihood of fragmentation during storage was
16 greater in the case of immune globulins made from
17 recovered plasma than that made from source plasma.
18 Again, it was not absolute.

19 If one continues into 1979, there were
20 some elegant studies by Dr. James McIver [ph] of
21 the Massachusetts Department of Public Health,
22 which showed exactly the same thing.

23 Now, if one knows these things, there are
24 steps that one can take to circumvent them, but
25 this was certainly the case as it existed in the

1 1970s; when the storage of recovered plasma was at
2 best heterogeneous and was rarely equivalent to
3 that of source plasma, which as has already been
4 said, is collected by plasmapheresis and
5 immediately frozen and is stored at minus 18
6 degrees Celsius or colder.

7 Now, the question large devolves then to
8 the one that has been discussed here, but which, as
9 Dr. Klein said, we really don't have an answer to,
10 is what is the usual storage condition of recovered
11 plasma at present and how soon does it get into
12 that storage condition.

13 DR. ALLEN: In your studies, were you able
14 to look at the differences in the units and apply
15 any differential based on length of storage or
16 freezing and thawing, and so on?

17 DR. FINLAYSON: As somebody's analogy was,
18 it's not like using a shotgun, it's like using a
19 rifle at a shooting gallery. You have to pick
20 ducks off one at a time.

21 One has to look at specifically what it is
22 one is worried about. If one is worried about
23 elevation of plasma kallikrein activator--again
24 this is a generalization--pre-kallikrein activator
25 is one of the components of the--I am not saying

1 this for your benefit because you know, but for the
2 benefit of the audience--is one of the components
3 of the contact activation system.

4 Mother Nature has been very, very good in
5 supplying plasma with a number of protein
6 proteinase inhibitors, which are very good at
7 inactivating the active forms of the contact
8 activation system, however, these things work very
9 well at the temperature that Mother Nature intended
10 it to be, which is 37 degrees Celsius or slightly
11 below, whereas, if one puts it in the refrigerator,
12 the association constants between the protein
13 proteinase inhibitors and those proteinases, which
14 is the things that we are talking about, these
15 inactivated enzymes of the contact activation
16 system, those association constants become
17 considerably lower.

18 So, a great deal of activation can take
19 place of factor XII to pre-kallikrein activator
20 upon storage in the cold, and, of course, the
21 longer one stores in the cold, the more this can
22 happen.

23 Now, on the other hand, if one moves over
24 to considering stability of immune globulins, what
25 one there is concerned about is related to, but

1 expanded upon, that of the activation of the
2 contact activation system.

3 What one is ultimately worried about for
4 the fragmentation of immune globulins, other words,
5 IgG, is the presence of plasmin, but that can
6 happen in a variety of fashions. One is that the
7 plasminogen gets activated to plasmin while the
8 plasma is still plasma, and then the plasma, which
9 rides along with the final product, chews at the
10 IgG, and what one is there concerned about is how
11 long is the immune globulin stored.

12 Now, the activation of plasminogen to
13 plasmin proceeds very nicely at room temperature,
14 and in the old days, there certainly used to be
15 room temperature storage of the liquid recovered
16 plasma. It occurs more slowly, considerably more
17 slowly in the cold.

18 On the other hand, kallikrein, which is
19 the result of the action of pre-kallikrein
20 activator on pre-kallikrein, which is also in
21 plasma, kallikrein can convert plasminogen to
22 plasmin.

23 If you ask the people who are contact
24 activationologists, if there is such a word, they
25 will tell you that kallikrein is a terrible

1 professional society for over 8,000 individuals
2 involved in blood banking and transfusion medicine
3 and represents approximately 2,000 institutional
4 members, including blood collection centers,
5 hospital-based blood banks, and transfusion
6 services as they collect, process, distribute, and
7 transfuse blood and blood components and
8 hematopoietic stem cells.

9 Our members are responsible for virtually
10 all of the blood collected and more than 80 percent
11 of the blood transfused in this country. For over
12 50 years, the AABB's highest priority has been to
13 maintain and enhance the safety and availability of
14 the nation's blood supply.

15 The AABB agrees that the FDA should
16 reevaluate its requirements for recovered plasma.
17 Disease factio regulation, through the requirement
18 for a short supply agreement that sets the
19 requirements for this product, is not an
20 appropriate method of control, and FDA should set
21 standards for licensing recovered plasma.

22 The AABB specifically included recovered
23 plasma in its 21st edition of Standards for Blood
24 Banks and Transfusion Services. These BBTS
25 Standards were implemented by our members effective

1 May 1st, 2002. However, in setting these
2 standards, the AABB worked within the constraints
3 of the FDA requirements and identified concerns
4 that we now know need further consideration.

5 While we will continue to use the term
6 recovered plasma in these comments, it is probable
7 that new terminology should be adopted to describe
8 the various kinds of plasma licensed by the FDA.

9 The AABB's first concern is the definition
10 of recovered plasma. Currently, this term is
11 applied to plasma that is removed from whole blood.
12 Source plasma is defined as plasma that is
13 collected by plasmapheresis and is intended for
14 further manufacture.

15 The primary distinction in definition
16 appears to be the intent of the collection and the
17 method of collection. These definitions are no
18 longer appropriate and should be revised or
19 discarded. Use of intent as a criterion severely
20 limits the flexibility needed to maximize the
21 utilization of collected blood.

22 New technology now permits collection of
23 plasma concurrent with other blood components that
24 are intended for transfusion, for example,
25 plateletpheresis or red cells by apheresis. This

1 plasma is collected for fresh frozen plasma that is
2 intended to be transfused.

3 However, this plasma is also suitable for
4 use in further manufacturing and could be converted
5 to that use at a later date if the need for the
6 fresh frozen plasma in inventory no longer exists.

7 Currently, that is not possible because
8 the plasma does not meet the existing definition of
9 recovered plasma, i.e., it was not collected with
10 the intent of being used for further manufacture,
11 nor was it obtained from whole blood.

12 Alternatively, concurrent plasma, that is,
13 plasma collected concurrently with other blood
14 components, can also be collected and used for
15 further manufacture, but this can only be done if
16 the facility has a license to collect source
17 plasma.

18 Because source plasma donors may donate
19 much more frequently than whole blood donors, FDA
20 has established additional requirements to protect
21 the donor's health. These requirements include
22 physician examination prior to the first donation
23 and at subsequent intervals of not more than one
24 year, and determination of total serum or plasma
25 protein and a plasma or serum protein

1 electrophoresis or an equivalent test to determine
2 immunoglobulin composition of the plasma or serum
3 at least every four months.

4 FDA has issued guidance stating that
5 infrequent plateletpheresis donors may donate every
6 four weeks, including concurrent plasma donations,
7 without any requirements other than those applied
8 to whole blood donors.

9 Because most blood collection facilities
10 utilize only infrequent plateletpheresis protocols,
11 there is no need for them to obtain a source plasma
12 license. Note, however, that if blood collection
13 centers do permit plateletpheresis donors to donate
14 more frequently than every four weeks, then, they
15 must meet the same requirements as for source
16 plasma donors.

17 The AABB believes that FDA should permit
18 the use of concurrent plasma for further
19 manufacturing without requiring a source plasma
20 license, when the concurrent plasma is collected
21 using an infrequent donation protocol. Further,
22 such plasma should be acceptable even if it was
23 originally labeled and intended for use as FFP.

24 Following this same logic, it should be
25 acceptable to convert plasma that is derived from

1 whole blood donors that was originally collected
2 and labeled as FFP to plasma for further
3 manufacture. The current requirements permit this
4 only after the FFP reaches the expiration date, and
5 for FFP, this is one year after collection.
6 However, plasma fractionaters will not accept
7 year-old plasma, so the FFP is wasted.

8 A second concern relates to the confusion
9 about record retention requirements. Because
10 recovered plasma is not a licensed product, it does
11 not have an established expiration date. Blood
12 banks are now required to keep records indefinitely
13 for any product without an expiration date. All
14 licensed blood components have defined expiration
15 dates and these dates determine the record
16 retention requirements. Recovered plasma should be
17 assigned an expiration date.

18 Third, the AABB believes that there is no
19 need to distinguish between recovered plasma and
20 source plasma based on donor suitability.
21 Recovered plasma donors have established donor
22 suitability requirements, as they must meet the
23 same criteria as whole blood donors. These same
24 requirements apply to plateletpheresis and
25 concurrent plasma donation.

1 As you will hear later today, the plasma
2 industry has worked closely with the whole blood
3 community to develop a new donor history
4 questionnaire. The proposed new questionnaires
5 will simplify the questions and make them more
6 readily understandable.

7 There will remain some differences in that
8 questions that are applicable to components
9 containing red cells are not always applicable to
10 donations of plasma, but the donor questions are
11 comparable, and the distinction between recovered
12 plasma and source plasma is no longer necessary.

13 Likewise, requirements for testing for
14 infectious disease agents for both recovered plasma
15 and source plasma are comparable. FDA may wish to
16 continue the requirements for testing designed to
17 protect the health of frequent plasma donors, and
18 the AABB would support that approach.

19 Finally, the AABB points out that
20 facilities collecting recovered plasma are subject
21 to stringent voluntary standards, including
22 standards for quality assurance.

23 The AABB has been setting voluntary
24 standards for blood banks and transfusion services
25 for more than 50 years. Our standards include

1 quality management concepts with the quality
2 management system providing the framework for the
3 organization of the standards.

4 The general quality standards appear at
5 the beginning of each of the 10 chapters followed
6 by more specific requirements that address the
7 elements of the facilities' day-to-day operations.

8 The technical standards are based on
9 current scientific and medical data when available,
10 and are developed using an evidence-based decision
11 making process when possible. The BBTS Standards
12 are updated on a regular basis based on input from
13 AABB members, the public, and recognized experts in
14 blood banking and transfusion medicine.

15 Therefore, recovered plasma is subject to
16 the same standards as whole blood. Other products
17 such as FFP have been licensed by the FDA and
18 recovered plasma should also be eligible for
19 licensure. The AABB does note that the Plasma
20 Protein Therapeutics Association has implemented
21 standards for source plasma collection. Therefore,
22 source plasma also meets stringent standards.

23 The AABB appreciates this opportunity to
24 present our thoughts on standards for recovered
25 plasma. We are prepared to cooperate with the FDA

1 and others in developing comprehensive up-to-date
2 standards for this valuable resource.

3 Thank you.

4 DR. NELSON: Thank you, Kay.

5 Questions? Yes, Judy.

6 DR. LEW: Has the AABB started studies to
7 look at the difference between recovered plasma and
8 source plasma?

9 MS. GREGORY: I think, as you heard from
10 Dr. Whitaker, we have been in a dialogue
11 considering some of these issues for about 18
12 months, I think, and we are still continuing that
13 dialogue.

14 DR. LEW: But not studies have been done,
15 you are just talking about it.

16 MS. GREGORY: We are just talking. We are
17 not going to do scientific studies. We may
18 identify studies that need to be done, but this
19 particular group is not a group that would do
20 actual studies.

21 DR. LEW: I guess the follow up to that,
22 though, is that clearly, there may be differences,
23 and you are recommending FDA set up some standards
24 without good studies to guide them, unless they
25 have been done and it just needs to be looked at.

1 What are these standards going to be
2 without scientific evidence to back them up?

3 DR. SIMON: I think there are studies that
4 characterize the two types of plasma in the old
5 literature. I don't want to imply that I am back
6 into it as much as Dr. Finlayson, but I believe
7 that there are a fair number of studies back there,
8 are there not, that compare the two of them?

9 DR. FINLAYSON: Step over to the
10 blackboard, please. The answer is yes, but my take
11 for the modern era would be that the fractionaters
12 would prefer to have material regardless of what
13 name was put on it and, as we just heard, maybe we
14 have to use some name other than recovered plasma
15 because maybe it implies that it was sick once and
16 just got better.

17 But if it were frozen soon after
18 collection and maintained in a frozen state, and
19 let's say for the sake of consistency, maintained
20 below minus 18 degrees Celsius, I would be
21 surprised if one would be able to find any
22 differences between products made from it and made
23 from source plasma.

24 So, the answer to your original question
25 is yes, there are studies and there are data

1 available, but they resulted from this
2 heterogeneous array of storage conditions of the
3 plasma itself, and I suspect that one could solve
4 the problem largely by circumventing it today and
5 just going rapidly to a frozen state.

6 DR. NELSON: What proportion of recovered
7 plasma is fresh frozen plasma because that, it
8 seems to me, would be quite comparable in storage
9 conditions to source plasma, right?

10 DR. FINLAYSON: Are you directing that
11 question to me?

12 DR. NELSON: Anybody.

13 DR. FINLAYSON: I certainly don't know the
14 answer and, at the risk of plagiarizing, it is
15 really Dr. Klein's question revisited.

16 DR. KLEIN: I can say with great
17 confidence I don't know the answer either, John.
18 There are some other slight differences that may
19 not be physiologically important, and that is that
20 there is a difference in the volume of
21 anticoagulant, so there is a dilution difference,
22 and in the nature of the anticoagulant, as well,
23 between plasmapheresis, plasma, and plasma that is
24 removed from whole blood.

25 DR. NELSON: As has been pointed out,

1 there may be some differences in the donors, but I
2 guess the implication was that that wouldn't have a
3 major effect on the end product.

4 DR. DiMICHELE: Thank you, by the way.
5 This clears up a lot of the questions that we had,
6 but you sure presented a catch-22 here, because,
7 you know, at one point I am thinking that there is
8 a lot of recovered plasma that is being sent to
9 manufacturers. At this point, I am beginning to
10 feel that you are hardly collecting anything
11 because of the catch-22 that you presented.

12 In other words, a lot of what you would
13 recover from whole blood that meets the standards,
14 you can't really sell to manufacturers because they
15 don't want year-old plasma.

16 MS. GREGORY: Well, that is only if we
17 have originally labeled it as fresh frozen plasma.
18 If, when we collect the whole blood, we don't make
19 fresh frozen plasma, we can make that into
20 recovered plasma.

21 DR. DiMICHELE: I see. Okay.

22 MS. GREGORY: So, I am looking for ways to
23 augment the supply.

24 DR. NELSON: But if it was frozen, it
25 would be labeled fresh frozen plasma.

1 MS. GREGORY: Yes, if it was frozen.

2 DR. NELSON: So, if it was collected and
3 stored the same way that source plasma would be,
4 then, it couldn't be used because it would be
5 expired. It's crazy.

6 DR. DiMICHELE: My second question then is
7 applicable. What percent of the potential
8 additional plasma that blood banks could collect is
9 actually being collected as recovered plasma, or,
10 in other words, the corollary is, is how much
11 additional plasma would be collectable if these two
12 catch-22 issues that you referred to, the two major
13 ones, are no longer issues?

14 MS. GREGORY: I think there is a potential
15 for concurrent plasma, that is, plasma that is
16 collected along with another product that is
17 intended for transfusion. I think there is a fair
18 amount of potential in that area.

19 There is probably less potential in what
20 we collect now as fresh frozen plasma and then to
21 find perhaps we don't need it for that, but the
22 concurrent plasma, I believe there is a huge
23 potential for.

24 DR. DiMICHELE: Do you have a sense of how
25 much additional plasma that would provide compared

1 to what you can now?

2 MS. GREGORY: I don't know if anyone in
3 the audience might have a feel for that, but I
4 don't.

5 DR. ALLEN: Two questions. Just going
6 back to the issue of the fresh frozen plasma versus
7 recovered plasma, I am assuming that if a unit of
8 plasma is not labeled immediately as fresh frozen
9 plasma, that the blood centers can't go back, I
10 mean if they then need more fresh frozen plasma,
11 they can't go back subsequently.

12 MS. GREGORY: That's correct.

13 DR. ALLEN: That really does present a
14 catch-22, and I guess I would like to know--and I
15 am not asking for an answer, I am sort of stating a
16 question--why is it an issue that one can't take
17 fresh frozen plasma at some point X number of
18 months, but less than 12 months, and reconvert it
19 back to recovered plasma?

20 The second question then is with the
21 increasing use of red cell pheresis and double-unit
22 collections, my understanding is that one of the
23 tradeoffs with being able to take off two units of
24 red cells is that the plasma is reinfused into the
25 patient, is that correct?

1 MS. GREGORY: I believe that is usually
2 the case.

3 DR. ALLEN: I am just wondering if one
4 wanted then to collect more plasma, can that be
5 done at the same time during the double-unit red
6 cell pheresis, or is that a physiologic tradeoff
7 that the donor gets the plasma back. Maybe that
8 needs to be addressed to somebody else, but it
9 seemed to be pertinent to this discussion.

10 DR. KLEIN: Jim, you can't do that, but
11 with many of the new instruments coming out, you
12 can collect red cells in plasma, red cells,
13 platelets in plasma, you can do a variety of
14 different things that will allow you to collect
15 plasma concurrently, and clearly, this is a growing
16 area with the new instrumentation by different
17 manufacturers, so that it is probably important to
18 define what that plasma is and certainly not to
19 lose it.

20 DR. SCHMIDT: The AABB seems to be the big
21 objector to the name, and what name do you suggest,
22 and what can you suggest instead of concurrent
23 plasma while you are at it, by the way, because
24 that is a loser?

25 MS. GREGORY: Yes, we think that's a lousy

1 name. We actually don't have a suggestion. We
2 just think that maybe because there is so much
3 confusion surrounding recovered plasma, that
4 somebody could come up with a better name, and we
5 are willing to think about it, but we don't have a
6 suggestion to make right now.

7 DR. SCHMIDT: Not here.

8 MS. GREGORY: No.

9 DR. SIMON: What about just plasma?

10 [Laughter.]

11 MS. GREGORY: Well, I have to be honest.

12 The whole definition of the various kinds of plasma
13 is extremely confusing.

14 DR. HOLLINGER: Kay, just a couple of
15 questions. The recovered plasma that is obtained, I
16 mean when a person donates whole blood, very few
17 people are using whole blood for transfusions, so
18 it is separated into its components.

19 Is the recovered plasma invariably frozen
20 at that point anyway, or is it kept, and if it is
21 kept at refrigerated temperatures, why is it kept
22 at refrigerated temperatures, what is its purpose
23 at that point if it's not freshly frozen? That's
24 the first question.

25 MS. GREGORY: I don't know. I think most

1 of it is frozen pretty quickly, but it depends on
2 what is in your short supply agreement and what
3 your manufacturer tells you they want you to do.

4 DR. HOLLINGER: But it could be used as
5 fresh frozen plasma if the components are separated
6 and it's frozen down immediately.

7 MS. GREGORY: Not if it isn't frozen under
8 the conditions that you are required to use for
9 making fresh frozen plasma and labeled as fresh
10 frozen plasma. So, I think what you are asking is
11 could I have a product and call it source plasma,
12 and then convert it into fresh frozen plasma, and
13 right now, no, you couldn't do that.

14 DR. HOLLINGER: And the plasma that is
15 collected, the standards are, what, that it has
16 been to be frozen at a certain temperature, but it
17 also has to be frozen how soon after collection?

18 MS. GREGORY: That depends on the method
19 of collection, so there is no one answer, but there
20 are defined standards that it must be frozen and
21 what temperatures and within what amount of time.

22 DR. HOLLINGER: As I read sort of the
23 things that you have mentioned here, you have
24 several things that you would like to see perhaps
25 done. One is you just mentioned about concurrent

1 plasma, you could use it as further manufacturing
2 as source plasma, and I think the issue about
3 whether it is called fresh frozen plasma and it is
4 used later, that is another issue.

5 I take it fresh frozen plasma, if it is
6 stored for a year, you said the manufacturers will
7 not take it.

8 MS. GREGORY: Yes.

9 DR. HOLLINGER: And is the reason they
10 won't take it, is there something in the standards
11 that they have, that says they can't take it after
12 a year?

13 MS. GREGORY: I can't answer that
14 question, I don't know.

15 DR. HOLLINGER: You also felt that the
16 recovered plasma should be assigned an expiration
17 date.

18 MS. GREGORY: Yes.

19 DR. HOLLINGER: Do you have any thoughts
20 about what expiration date?

21 MS. GREGORY: No, we just want there to be
22 an expiration date.

23 DR. HOLLINGER: As Dr. Klein said, it
24 depends on how it is stored.

25 DR. NELSON: They want to get rid of the

1 room full of records that they have, I guess.

2 MS. GREGORY: The warehouse is full of
3 records.

4 DR. NELSON: Mike.

5 DR. BUSCH: A few clarifications. FFP
6 needs to be frozen within 8 hours. FFP outdates in
7 a year, so it is a fairly stable product, and blood
8 centers are always able to sustain their required
9 inventories of FFP, and everything else is
10 maximized for recovered plasma, to sell it.

11 So, most recovered plasma is also frozen
12 quickly. The only time it is frozen on a delayed
13 basis, within 24 hours or slightly longer, is if
14 there is a logistical issue, and you get less money
15 for plasma that is not frozen at 8 hours versus 24.
16 So, the whole system is maximized to be able to
17 utilize the by-product recovered plasma, but there
18 are these nuances, the FFP outdated product and the
19 move toward concurrent plasma that do need I think
20 the fixes you are discussing.

21 DR. DiMICHELE: Excuse me, can I ask you a
22 question? So then basically, if you have a blood
23 bank and you are sort of looking at your
24 projections and your collections through the year,
25 and you say, okay, a certain amount of our plasma

1 has to go into FFP because this is what our
2 requirements are, the rest will go into recovered
3 plasma for sale.

4 DR. BUSCH: Absolutely.

5 MS. GREGORY: Yes.

6 DR. DiMICHELE: So, the intent is not for
7 transfusion.

8 DR. BUSCH: No, it will be specifically
9 labeled as recovered plasma, so as you are hearing,
10 you cannot label for FFP and then convert, so we
11 will maximize the collection and the processing to
12 maximize the amount of recovered plasma derivative.

13 DR. DiMICHELE: What I am saying is that
14 the initial intent is to do just that.

15 DR. BUSCH: Of course.

16 DR. KLEIN: But the unit of blood is
17 collected for transfusion, and so therefore,
18 because of the intent, it is not source plasma that
19 is recovered.

20 DR. SCHMIDT: I think it used to be your
21 FFP after one year, you could change the label and
22 call it frozen plasma, and then it had a five-year
23 date. This would be in the hospital setting, so
24 you would use that for your other patients.

25 Does that still exist, and does that enter

1 into this discussion?

2 MS. GREGORY: I believe it still exists.
3 I can't tell you whether or not that product is
4 actually used in hospitals.

5 DR. SCHMIDT: It might be an avenue to get
6 it into recovered, but you are looking for less
7 avenues rather than more.

8 MS. GREGORY: Yes.

9 DR. HOLLINGER: John, just a question.
10 Were you saying that with the kallikrein and other
11 things which might cause some activation,
12 fragmentation of immune globulin, is that going on
13 in the frozen state also?

14 DR. FINLAYSON: No.

15 DR. HOLLINGER: Thank you.

16 DR. NELSON: You didn't cite any old
17 literature.

18 DR. FINLAYSON: Well, as a matter of fact,
19 there have been studies done on both ends, both on
20 plasma that was stored frozen and the made into
21 product, and looking for pre-kallikrein activator,
22 and there have been studies of the immune globulin
23 stored out of its intended temperature range,
24 namely, stored frozen, so that one could do a
25 controlled experiment with immune globulin frozen

1 at the normal refrigerator temperature, which would
2 be within its labeled range of 2 to 8 degrees
3 Celsius, compared with that frozen, compared with
4 that stored at room temperature, compared with that
5 stored at elevated temperature.

6 For all practical purposes, one does not
7 get any fragmentation whatsoever in the material
8 that is stored in the frozen state even if that
9 which is stored at higher temperatures shows
10 fragmentation.

11 DR. KLEINMAN: Steve Kleinman. Maybe I am
12 missing something here but both recovered and
13 source plasma ultimately get made into plasma
14 derivatives. Each plasma derivative presumably has
15 to meet some kind of lot release specification.
16 So, ultimately, whether or not you use studies on
17 the starting material, you need to at least reduce
18 a final material that meets FDA qualifications for
19 release.

20 So, I think while it is interesting to
21 speculate about whether these things are equivalent
22 or not, we do have some quality in place, and that
23 is the final released product. I am not arguing
24 against standards for storage, but I think we are
25 missing the boat when we think that we are not

1 assaying these things because I think we are down
2 at the end, which is important.

3 Now, maybe the efficiencies are different
4 from the starting material, but we do have end
5 products that meet minimal requirements.

6 DR. NELSON: But I understand that
7 currently, plasma that is collected as recovered
8 plasma, some of it is discarded based on current
9 regulations.

10 DR. SIMON: They brought up some issues
11 where they haven't been able to optimally use it,
12 but it is not regulation, it is the manufacturer's
13 requirement, it is not FDA that won't let them
14 relabel it, it is the manufacturer that won't take
15 it at one year, and that is just the manufacturer's
16 requirements.

17 DR. NELSON: Celso Bianco from America's
18 Blood Centers.

19 Celso, you have changed.

20 ABC

21 MS. DARIOTIS: Thank you. My name is
22 Jeanne Dariotis. I am the president of America's
23 Blood Centers. We had an error in who was going to
24 speak today.

25 In my other life or my paid life, I am the

1 CEO of a community blood center, Southeastern
2 Community Blood Center in Tallahassee, Florida, so
3 I am a little nervous to say that I know probably
4 quite a bit about making recovered plasma because
5 it is a lot of what our blood centers do.

6 America's Blood Centers, or ABC, is a
7 national network of locally-controlled, non-profit
8 community blood centers that provide half of the
9 U.S. blood supply from volunteer donors.
10 Collectively, we operate in 45 states and serve
11 more than half of the nation's 6,000 hospitals.

12 America's Blood Centers' total blood
13 collections exceeded 7 million donations in 2001,
14 and we shipped over 1 million liters of recovered
15 plasma from volunteer donors for manufacture into
16 plasma therapeutics.. These shipments that we make
17 are made either through ABC, through Blood Centers
18 of America, through plasma brokers, or are shipped
19 directly to pharmaceutical manufacturers.

20 American's Blood Centers thanks the FDA
21 for the opportunity to participate in this public
22 discussion about recovered plasma. Recovered
23 plasma is the only blood component manufactured by
24 FDA licensed blood establishments that does not
25 have direct FDA oversight. Instead, recovered

1 plasma is regulated through "short supply
2 agreements" signed between the supplier of the
3 recovered plasma and the pharmaceutical
4 manufacturer or plasma therapeutics.

5 The specifications in these agreements are
6 part of a product master file maintained by the
7 pharmaceutical manufacturer. The concept of
8 regulation by short supply agreements was created
9 many years ago when plasma was literally recovered
10 from expired whole blood and manufactured into
11 albumin and other plasma products.

12 This indirect mode of regulation is out of
13 pace with FDA's more recent and extensive
14 application of drug cGMPs to blood establishments.
15 It is also inconsistent with the strict regulation
16 of source plasma.

17 Today's recovered plasma is the plasma
18 retrieved from whole blood collections remaining
19 after the blood center has fulfilled its patient
20 needs for plasma for transfusion. Plasma for
21 transfusion produced under FDA license constitutes
22 about 20 percent of all the plasma produced by
23 blood centers.

24 Although the name recovered plasma implies
25 a lower value, in fact, as a starting material for

1 manufacture into plasma therapeutics, recovered
2 plasma generally has higher protein content and
3 higher levels of IgG than source plasma.

4 Until the early 1990s, the traditional
5 view of recovered plasma as a waste product, the
6 lack of FDA oversight, and the low reimbursement
7 received from brokers and manufacturers provided
8 very little incentive for blood centers to give
9 this product the same attention as blood components
10 for transfusion. In the 1990s, two factors
11 radically changed the traditional view of recovered
12 plasma.

13 Shortages of plasma in the world market
14 caused by increased demand, new donor deferrals,
15 and the vigorous enforcement of cGMPs by FDA.

16 As a result, plasma therapeutics
17 manufacturers improved their quality systems, short
18 supply agreements became far more detailed and
19 manufacturers initiated vendor qualification
20 programs that included inspections of the
21 collecting facilities.

22 Blood centers also made substantial
23 investments in quality systems, software and
24 facilities applied to all blood components,
25 including recovered plasma. Finally, AABB has

1 included recovered plasma into its recently
2 published 21st edition of its Standards for Blood
3 Banks and Transfusion Services, and blood banking
4 organizations and the Plasma Protein Therapeutics
5 Association have been working together on voluntary
6 standards for recovered plasma.

7 Despite the many improvements made by the
8 private sector, ABC members believe that recovered
9 plasma must be subjected to the same regulatory
10 scrutiny and licensure requirements as plasma for
11 transfusion, in order to assure the highest quality
12 for plasma therapeutics. ABC also believes that
13 this can be achieved through simple changes in
14 current regulations, and we have a few suggestions.

15 First, we think that FDA regulations
16 should be modified to require that all plasma
17 shipped for manufacture into plasma therapeutics be
18 licensed by FDA. The new regulations would also
19 specify that such licensed products could be either
20 source plasma or plasma for transfusion derived
21 from whole blood or apheresis collections.

22 We request that FDA provide a mechanism to
23 allow the shipment for further manufacture of
24 certain plasmas that do not qualify for transfusion
25 in order to meet the manufacturers' requirements

1 and increase the plasma availability.

2 For instance, plasma derived from whole
3 blood that is reactive for antibodies to the core
4 antigen of hepatitis B is needed to guarantee
5 minimum levels of antibodies to ensure product
6 safety. Also, plasma from individuals who traveled
7 to a malarial area can be safely transfused for
8 further manufacture because the parasite does not
9 survive fractionation.

10 In order to protect blood donors, the new
11 regulation allowing shipment of plasma for
12 transfusion for further manufacture would only
13 apply to infrequent whole blood and plasma
14 collections currently licensed by FDA. FDA should
15 continue to require source plasma licenses for
16 establishments that perform frequent
17 plasmapheresis.

18 The product name "recovered plasma" would
19 disappear and short supply agreements would merge
20 into plasma therapeutics manufacturers' product
21 specifications for source material.

22 ABC members believe that these changes
23 would increase the availability of high quality
24 plasma for further manufacture, would extend FDA
25 oversight to all products manufactured by a

1 collection facility and would not interfere with
2 voluntary standards such as those developed by
3 AABB and by PPTA.

4 We also believe that the change would
5 facilitate the handling and processing of our
6 plasma by derivatives manufacturers and relieve
7 them, at least partially, of some of their
8 regulatory burden.

9 Thank you very much for the opportunity to
10 present our point of view. One statement that I
11 wanted to reiterate, blood centers generally, all
12 of our collections are driven by our need to
13 collect whole blood or red blood cells, and so we
14 do not normally set out to recruit more recovered
15 plasma donors. What we are out to do is recruit
16 more blood donors, and in the process, we end up
17 with more plasma.

18 Thank you.

19 DR. NELSON: Thank you, Jeanne.

20 Mary.

21 DR. CHAMBERLAND: I just wanted to follow
22 up with a question to you regarding Suggestion No.
23 2, your example that plasma derived from whole
24 blood that is reactive to core antibodies would be
25 allowed to be used for further manufacturing into

1 derivatives.

2 You also give the malaria example. It
3 relates because one of the questions that we are
4 going to be asked to ultimately vote on has to do,
5 the way it is phrased currently is should standards
6 for recovered plasma include negative screening
7 tests for anti-core and anti-HTLV.

8 MS. DARIOTIS: I am not an expert in the
9 field, but currently we provide the core-positive
10 units for the manufacturer's benefit to have more
11 antibody present, so that question is not something
12 I--

13 DR. CHAMBERLAND: I understand that. I
14 guess the question I actually had for you is what
15 is your sense of blood collection centers' ability
16 to kind of address some additional complexities,
17 namely, that you would have blood donors that
18 would--how do I put this--would you almost in a
19 sense have two kinds of blood donors, those that,
20 for example, if they travel to malarial areas, they
21 would not qualify as a blood donor, but would be
22 deferred, or if they tested positive for core
23 antibody, they would be deferred.

24 Are you proposing that, in some instances--
25 -

1 MS. DARIOTIS: An explanation to that is
2 we end up, we draw donors, and at the end of the
3 testing, we find that some of our donors are core-
4 positive, we would like the ability, we think that
5 the ability should still be there to ship those, I
6 call them "accidentally found" core units.

7 If you were going to set out to draw core-
8 positive donors, I think you would then be talking
9 about a source plasma license.

10 DR. CHAMBERLAND: I understand that. The
11 malaria travel--

12 MS. DARIOTIS: Again, it would be the same
13 thing, that if your blood center had the ability to
14 control your products adequately, that you could
15 assure that you were destroying the products that
16 would be a risk with the malaria, then, you would
17 have the option to supply the plasma. I think that
18 gets back to the blood centers' ability to control,
19 if your blood centers' systems and processes would
20 not allow it to do that with a fair amount of
21 confidence, then, I would think the blood center
22 would choose not to provide those products. Some
23 could do it, some could not.

24 DR. SCHMIDT: Jeanne, your statement says
25 that recovered plasma generally has a higher

1 protein content and higher levels of IgG than
2 source plasma, and my recollection is the whole
3 idea of measuring protein levels and IgG levels
4 when plasmapheresis got started was an idea that
5 was based on no data, that this was an important
6 thing to do.

7 I am wondering, maybe I should have asked
8 the PPTA how functional is this with the source
9 plasma people, are there donors who are frequently
10 pheresed, whose total protein or IgG drops, and was
11 that a good idea or could that whole thing be
12 thrown out to make these two more equivalent?

13 MS. DARIOTIS: Dr. Schmidt, I think I will
14 let Dr. Bianco comment, too, but I believe that the
15 statement comes from the people that we are
16 providing our products to, tell us that recovered
17 plasma is more valuable to them for those issues,
18 and I would leave it to them to establish that.

19 DR. WHITAKER: We have done some studies
20 with frequent donors that have been published in
21 Transfusion, and found that while regular frequent
22 plasmapheresis donors sometimes have slightly lower
23 total proteins and individual proteins, that they
24 are within the allowed range by the regulations.
25 Then, of course, if they are not, then they are

1 deferred a certain amount of time.

2 DR. SCHMIDT: Is it something that
3 happens, is it worthwhile doing these tests on your
4 donors?

5 DR. WHITAKER: I think that there are
6 times when donors do or I know there are times when
7 donors do have total proteins lower than the
8 required levels, and they should be deferred.

9 DR. SCHMIDT: Thank you.

10 DR. KLEINMAN: I wanted to follow up on
11 Mary's question about the anti-core content of
12 recovered plasma. It is really a question to FDA.

13 I think the requirement is in place or the
14 procedure in 1987, when anti-core testing was first
15 done was to say if we don't ship these anti-core
16 positive units, we will take all the anti-HBS out
17 of the donor pool and that will give less
18 protection for our plasma products.

19 But I wonder, 15 years later, now that
20 more people are getting vaccinated for hepatitis B,
21 whether we still need that requirement to ship
22 anti-core positive units and whether we would have
23 sufficient anti-HBS in a pool of products that no
24 longer contained anti-core positive units just from
25 vaccine-induced immunity, which, of course,

1 everybody knows those people will come up negative
2 on anti-core.

3 So, has anybody looked at this? Are there
4 any plans to reexamine that requirement or do
5 studies? I mean it really should be very
6 straightforward just doing anti-HBS levels in
7 recovered plasma units and assaying a few pools and
8 seeing that they meet the FDA requirements.

9 Celso says what about source plasma. I
10 think you could do the same thing for source
11 plasma. So, I guess, as long as this is being
12 opened up into looking at plasma requirements in
13 general, you know, I would put this on the agenda
14 as something that ought to be looked at.

15 DR. HOLLINGER: Steve, just in comment, as
16 you know, most of the vaccine is going into
17 infants, so you are talking about a couple of
18 decades down the line, you know, as one point. The
19 other point is since there is no boosting of this
20 antibody, it is going to be a fairly low
21 concentration in my opinion by the time an infant
22 gets to an adult age and they become a donor.

23 DR. KLEIN: Blaine, I certainly think you
24 would have to look at it to know the answer, but
25 just a couple of comments. Certainly, medical

1 health care workers who comprise several percent of
2 donors, most of them have been vaccinated and
3 within the last decade. So, I think that there may
4 be a source of vaccinated donors, and now
5 adolescents are being or school age children are
6 being vaccinated, not infants.

7 So, I think that conceivably, there is
8 more anti-HBS titer in the donor pools than you
9 might think, and we just need to look at it. I
10 don't know how it would come out, I am just
11 suggesting that we have a possible change in the
12 anti-HBS content of donor pools that we could study
13 if somebody wanted to fund that.

14 DR. FINLAYSON: First, I would like to ask
15 is there a representative from Bayer that would
16 like to address that question. I guess not. The
17 reason I asked that question is because at a
18 meeting of the Blood Products Advisory Committee in
19 1989, I believe it was October 31st if memory
20 serves, a representative from Bayer did so.

21 There were very nice data presented that
22 dealt with several aspects of collection, one of
23 which was that at the time when AIDS was on the
24 rise and there was no specific tests for what today
25 we call HIV, people were trying a large number of

1 surrogate tests.

2 One of those that the corporation
3 introduced was that for anti-HBC, and the result
4 was that the plasma pool, and consequently the
5 immune globulin intravenous, ended up with very low
6 levels of anti-HBS, which is what had been alluded
7 to here.

8 When that information was made public, it
9 was also accompanied by a fair amount of data
10 showing that as other tests had been introduced,
11 there was sometimes also a concomitant decrease in
12 the level of anti-HBS.

13 The result was it was considered not only
14 desirable, but actually necessary to include a
15 certain number of vaccinated, that is, vaccinated
16 for hepatitis B donors in the donor population that
17 would be used for the pools. So, the experiment
18 has already been done.

19 DR. SIMON: I just wanted to clarify. It
20 is strictly optional to the blood center whether
21 they ship core-positive or not units, is that not
22 correct?

23 MS. DARIOTIS: That is correct. Usually,
24 your short supply agreement will request that you
25 ship them, but the blood center can elect not to if

1 they can't properly control the process.

2 DR. FINLAYSON: I would like to
3 corroborate that. What the FDA recommendation is,
4 is that it not be withheld from the pools, and that
5 one need not label it if one is shipping it for the
6 manufacturer, but there is not an FDA requirement
7 to include such plasma in the fractionation pools.

8 DR. SIMON: The only other thing I wanted
9 to clarify from the industry point of view, there
10 are donors who are specifically collected as source
11 plasma donors for their high titers, hepatitis B
12 surface antibody, and the presumption is--some of
13 this is proprietary information--but that that can
14 be added to the IVIG product to raise the levels or
15 IMIG product.

16 DR. NELSON: Thank you.

17 From the American Red Cross, Don Fipps. I
18 think after this one, we will break for lunch. I
19 am told that in 20 minutes, lunch will no longer
20 meet FDA requirements for consumption.

21 ARC

22 MR. FIPPS: Good afternoon.

23 The American Red Cross is pleased to have
24 the invitation to speak regarding recovered plasma
25 standards to the Food and Drug Administration's