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Signed at Washington, DC, this 4th day of September 2003.

**Carl Poleskey,**

*Chief, Branch of Construction Wage Determinations.*

[FR Doc. 03-22894 Filed 9-11-03; 8:45 am]

**BILLING CODE 4510-27-M**

## **NATIONAL COMMUNICATIONS SYSTEM**

### **Proposed Collection; Comment Request**

**AGENCY:** National Communications System (NCS).

**ACTION:** Notice.

In compliance with section 3506(c)(2)(A) of the Paperwork Reduction Act of 1995, the Office of the National Communications System announces the proposed reinstatement of a public information collection and

seeks public comment on the provisions thereof. Comments are invited on: (a) Whether the proposed collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the proposed information collection; (c) ways to enhance the quality, utility, and clarity of the information to be collected; and (d) ways to minimize the burden of the information collection on respondents, including through the use of automated collection techniques or other forms of information technology.

**DATES:** Consideration will be given to all comments received by November 12, 2003.

**ADDRESSES:** Written comments and recommendations on the proposed information collection should be sent to National Communications System, Code NC3, Attn: Deborah Bea, 701 South Court House Road, Arlington, VA, 22204-2198.

**FOR FURTHER INFORMATION CONTACT:** To request more information on this proposed information collection or to obtain a copy of the proposal and associated collection instruments, please write to the above address, or call the Office of Priority

Telecommunications at 703-607-4933.

*Title; Associated Forms; and OMB Number:* Telecommunication Service Priority (TSP) System Revalidation for Service Users, Standard Form 314; OMB Number 0704-0305;

Telecommunications Service Priority (TSP) System TSP Request for Service Users, Standard Form 315, OMB Number 0704-0305;

Telecommunications Service Priority (TSP) System (TSP) Action Appeal for Service Users, Standard Form 317, OMB Number 0704-0305;

Telecommunications Service Priority (TSP) System TSP Service Confirmation for Service Vendors, Standard Form 318, OMB Number 0704-10305;

Telecommunications Service Priority (TSP) System TSP Service Reconciliation for Service Vendors, Standard Form 319; OMB Number 0704-0305.

*Needs and Use:* The Telecommunications Service Priority (TSP) System forms are used to determine participation in the TSP system, facilitate TSP system administrative requirements, and to maintain TSP system database accuracy.

*Affected Public:* Businesses or other for-profit institutions, not-for-profit institutions, the Federal Government, and State and local governments.

*Average Burden Hours:* 18,463.

*Number of Respondents:* 194.

*Responses per Respondent:* 1,198.

*Average Burden per Response:* 12.3 hours.

*Frequency:* On occasion.

**SUPPLEMENTARY INFORMATION:** The purpose of the TSP system is to provide a legal basis for telecommunications vendors to provide priority provisioning and restoration of telecommunications service supporting national security or emergency preparedness functions. The information gathered via the TSP system forms is the minimum necessary for the NCS to effectively manage the TSP system.

**Dr. Peter M. Fonash,**

*Federal Register Liaison Officer, National Communications System.*

[FR Doc. 03-23212 Filed 9-11-03; 8:45 am]

**BILLING CODE 500-08-M**

## **NUCLEAR REGULATORY COMMISSION**

**[Docket No. 50-285]**

### **Omaha Public Power District, Fort Calhoun Station, Unit 1; Exemption**

#### **1.0 Background**

The Omaha Public Power District (the licensee) is the holder of Facility Operating License No. DPR-40 which authorizes operation of the Fort Calhoun Station, Unit 1 (FCS). The license provides, among other things, that the facility is subject to all rules, regulations, and orders of the U.S. Nuclear Regulatory Commission (NRC, the Commission) now or hereafter in effect.

The facility consists of a pressurized water reactor located in Washington County in Nebraska.

#### **2.0 Request/Action**

Title 10 of the *Code of Federal Regulations* (10 CFR), part 20, section 20.1003 states that the definition of total effective dose equivalent (TEDE) is the sum of the deep-dose equivalent (for external exposures) and the committed effective dose equivalent (for internal exposures). The proposed exemption would change the definition of TEDE to mean the sum of the effective dose equivalent or the deep-dose equivalent (for external exposures) and the committed effective dose equivalent (for internal exposures). The licensee requests the exemption because the current method of calculating TEDE, under certain conditions (such as when there is a non-uniform exposure), can significantly overestimate the dose received.

In summary, the licensee's application dated January 8, 2003, requests an exemption from the 10 CFR 20.1003 definition of TEDE.

### 3.0 Discussion

Pursuant to 10 CFR 20.2301, the Commission may, upon application by a licensee or upon its own initiative, grant exemptions from the requirements of 10 CFR part 20 if it determines the exemptions are authorized by law and would not result in undue hazard to life or property.

The staff examined the licensee's rationale to support the exemption request and concluded that the new method for calculating TEDE, under certain conditions, is a more accurate means of estimating worker radiation exposure and therefore would not result in undue hazard to the workers. The basis for this follows.

### 4.0 Regulatory Evaluation

By letter dated January 8, 2003, the licensee requested an exemption from the current definition, and the approval to use an alternate definition of TEDE. The licensee requested that the definition of TEDE, as used in 10 CFR 20.1003 (*i.e.*, for the purpose of complying with the dose recording requirements, dose reporting requirements, or the dose limits), be changed to mean the sum of the effective dose equivalent or the deep dose equivalent (for external exposures), and the committed effective dose equivalent (for internal exposures). The licensee also requested approval to use a method for estimating the effective dose equivalent for external exposures ( $EDE_{ex}$ ) published by the Electric Power Research Institute (EPRI) in Technical Report TR-101909, Volumes 1 and 2, and Implementation Guide TR-109446. The effect of granting this request would be to allow the licensee the option to control TEDE using  $EDE_{ex}$  in those cases where it is a more accurate predictor of the risk from occupational radiation exposure.

The radiation protection approach and dose limits contained in 10 CFR part 20 are based on the recommendations of the International Commission on Radiation Protection (ICRP) in their 1977 publication No. 26 (ICRP 26). For stochastic effects, the ICRP-recommended dose limitation is based on the principle that the risk should be equal, whether the whole body is irradiated uniformly or whether there is non-uniform irradiation (such as when radioactive materials are taken into the body and, depending on their physical and chemical properties,

concentrate in certain tissues and organs). This condition will be met if  $\sum_T \omega_T H_T \leq H_{wb,L}$

where  $w_T$  is a weighting factor representing the proportions of the stochastic risk resulting from tissue ( $T$ ) to the total risk, when the whole body is irradiated uniformly;  $H_T$  is the annual dose equivalent in tissue ( $T$ ); and  $H_{wb,L}$  is the recommended annual dose-equivalent limit for uniform irradiation of the whole body, namely 5 rem (50 mSv). The sum  $\sum_T \omega_T H_T$  is called effective dose equivalent (EDE). The values for  $\omega_T$  are given in ICRP 26, for the various tissues ( $T$ ), and are codified in 10 CFR part 20.

For the purposes of implementing workplace controls, and due to the difference in dosimetry, 10 CFR part 20 breaks this total EDE, or TEDE, into two components: (1) dose resulting from radioactive sources internal to the body, and (2) dose resulting from sources external to the body. For radioactive material taken into the body, the occupational dose limit is based on the resulting dose equivalent integrated over 50 years ( $H_{50}$ ) of exposure such that  $\sum_T \omega_T H_{50,T} \leq H_{wb,L}$ .

This quantity  $\sum_T \omega_T H_{50,T}$  is called the committed effective dose equivalent (CEDE) in 10 CFR part 20.

Demonstrating compliance with the dose limits from internal exposures is accomplished using direct measurements of concentrations of radioactivity in the air in the work areas, or quantities of radionuclides in the body, or quantities of radionuclides excreted from the body, or a combination of these. Having determined the quantities of radionuclides present or taken into the body, these can be compared to secondary or tertiary limits (*e.g.*, annual limits on intake or derived air concentrations) listed in Appendix B to 10 CFR part 20. These secondary and tertiary limits have been calculated using standard assumptions of the physical and chemical forms of the radionuclides, the standard physiological parameters from the Reference Man, and the bio-kinetic models adopted in ICRP 26. Alternatively, the regulations allow the licensee to adjust certain of these standard assumptions and calculate CEDE directly, using appropriate models.

The normal practice for determining radiation dose from external sources is to measure the radiation intensity at the surface of the body with a monitoring device (dosimeter) calibrated to read in terms of a tissue dose equivalent at a specified tissue depth. In 1991, when 10

CFR part 20 was revised to adopt the ICRP 26 recommendations on limits and controls, there was little guidance on how to determine the dose to the several tissues necessary to calculate  $EDE_{ex}$ . It is impractical to separately monitor (or measure) the dose received by the various organs and tissues that contribute to TEDE. As a practical, conservative simplification, 10 CFR part 20 limits the dose from external sources in terms of deep dose equivalent (DDE). The DDE is the dose equivalent at a tissue depth of one centimeter, and is required (by 10 CFR part 20.1201(c)) to be determined for the part of the body receiving the highest exposure. The TEDE annual limit is met if  $DDE + \sum_T \omega_T H_{50,T} \leq 5$  rem (50 mSv).

In addition to the annual limit on TEDE, 10 CFR part 20 provides a non-stochastic annual limit of 50 rem (0.5 Sv) for each individual tissue such that  $DDE + H_{50,T} \leq 50$  rem (0.5 Sv) for all tissues except the skin and lens of the eye.

Using the highest DDE, to bound the individual tissue doses from radioactive sources outside the body, generally results in a slightly conservative estimate of  $EDE_{ex}$  from uniform exposures. However, it can be overly conservative for non-uniform exposure situations. Since many high-dose jobs at nuclear power plants are performed under non-uniform exposure conditions, this can lead to a significant overestimation of the actual TEDE dose, and the risk, to the workers. To address this issue, the licensee has requested approval to provide a more accurate dose assessment by replacing DDE with  $EDE_{ex}$  when calculating TEDE from non-uniform exposures, where the  $EDE_{ex}$  is determined with a method developed by EPRI.

In developing this method, the EPRI investigators used mathematical equations developed by Cristy and Eckerman to model standard, adult human male and female subjects (phantoms). The Monte Carlo radiation transport computer code MCNP was used to calculate the dose to individual tissues modeled in the phantoms, and simulated dosimeter readings, for a range of different exposure geometries. Dosimeters with an isotropic response were modeled at several locations on the surface of the phantoms. Both broad beam and point radiation sources (with selected photon energies) were considered. Indicated doses (*e.g.*, simulated dosimeter readings) and the actual  $EDE_{ex}$  (*e.g.*, the sum of the products of the calculated phantom tissue doses and their respective ICRP 26 weighting factors) were calculated for

photons incident on the phantoms from various locations. Empirical algorithms were developed to relate the  $EDE_{ex}$  resulting from the full range of exposure situations to the indicated doses that could be measured at the surface of the body. Two algorithms were developed to estimate  $EDE_{ex}$  from just two dosimeters worn on the trunk of the whole body (front and back, respectively). The first algorithm is a simple, non-weighted averaging of the front and back dosimeter readings. The second algorithm weights the higher of the two dosimeter readings.

### 5.0 Technical Evaluation

The staff reviewed the technical descriptions of the EPRI method for estimating  $EDE_{ex}$ ; the resulting data and conclusions contained in Technical Report TR-101909, Volumes 1 and 2; Implementation Guide TR-109446 and the supporting technical papers published by the principal EPRI investigators. The staff also performed independent calculations to verify a sampling of the results tabulated in these documents.

The EPRI work indicates that a single dosimeter (calibrated to read DDE), worn on the chest, provides a reasonably accurate estimate of  $EDE_{ex}$  when the individual is exposed to a number of randomly distributed radiation sources during the monitoring period. This is consistent with current allowable dosimetry practices and requires no special approval. The alternate definition of TEDE requested, would allow the licensee the option to monitor worker dose with a single DDE measurement as currently required, or to control TEDE using  $EDE_{ex}$  (as determined by the EPRI two badge method) in situations where monitoring the highest DDE would require moving, or supplementing, the single badge.

The data presented in the EPRI reports indicate that the weighted two-dosimeter algorithm provides a reasonably conservative estimate of  $EDE_{ex}$ . However, the non-weighted algorithm does not always give a conservative result. The licensee has stated that it will only use the weighted two-dosimeter algorithm such that;  $EDE_{ex} = \frac{1}{2} (MAX + \frac{1}{2} (R_{front} + R_{back}))$  where  $R_{front}$  is the reading of the dosimeter on the front of the body,  $R_{back}$  is the reading of the dosimeter on the back of the body, and MAX is the higher of the front or back dosimeter readings.

Additional issues and limitations noted in the staff's review are included in the following paragraphs.

Partial-body irradiations, that preferentially shield the dosimeter,

could bias the EPRI method results in the non-conservative direction. The licensee has stated that they will ensure that the dosimeters are worn so that at least one of the two badges "sees" the source(s) of radiation. In other words, the radiological work will be conducted, and the dosimeters worn in such a way, so that no shielding material is present, between the radioactive source(s) and the whole body, that would cast a shadow on the dosimeter(s) not cast over other portions of the whole body.

Isotropic dosimeters (e.g., dosimeters that respond independently of the angle of the incident radiation) are impractical and not widely available commercially. Therefore, the licensee must implement the EPRI method using dosimeters that will have an angular dependent response. If the dosimeter reading decreases more rapidly than  $EDE_{ex}$ , with increasing exposure angle, the resulting  $EDE_{ex}$  estimate will be biased in the non-conservative direction. The EPRI principle investigators have addressed this issue of angular dependence in their published technical paper entitled "A Study of the Angular Dependence Problem In Effective Dose Equivalent Assessment" (*Health Physics* Volume 68, No. 2, February 1995, pp. 214-224). The licensee has stated that the dosimeters used to estimate  $EDE_{ex}$  will have demonstrated angular response characteristics at least as good as that specified in this technical paper. In addition, the dosimeters will be calibrated to indicate DDE at the monitored location, to ensure their readings reflect electronic equilibrium conditions.

The EPRI method for estimating  $EDE_{ex}$  from two dosimeter readings is not applicable to exposure situations where the sources of radiation are nearer than 12 inches (30 cm) from the surface of the body. Tables 5 thru 7 in EPRI TR-101909, Volume 2, provide calculated  $EDE_{ex}$  values resulting from exposure to point sources in contact with the torso of the body. However, the staff review determined that the information provided in these tables does not bound all of the pertinent point source exposure situations. The licensee has stated that the use of  $EDE_{ex}$ , to determine compliance with the TEDE limit, resulting from point sources (i.e., hot particles) on, or near the surface of the body, is outside the scope of this request.

Table 8 in TR-101909, Volume 2, provides a summary of the  $EDE_{ex}$ , and dosimeter (front and back) readings calculated for parallel beams and point sources used to develop the EPRI algorithms. However, the magnitude of the units for the parallel beam dose

factors listed are low by five orders of magnitude (e.g., "E-15 rad-cm squared per photon" instead of the correct "E-10 rad-cm squared per photon"). This error does not effect the conclusions drawn from the data. However, the specific dose factors listed in Table 8 should not be used to calculate  $EDE_{ex}$ .

When EDE is used to calculate TEDE under the revised definition, the requirement in 10 CFR part 20.1201(c), that DDE be determined for the part of the body receiving the highest exposure, is not applicable. However, when TEDE is calculated using the DDE (i.e., from a single dosimeter reading), 10 CFR 20.1201(c) does apply.

The exemption applies only to the definition (and methods for calculating) TEDE. It does not modify the dose limits for any individual organ or tissue, or the methods for complying, specified in 10 CFR part 20 (i.e., 10 CFR 20.1201(a)(1)(ii), (a)(2) and 10 CFR 20.1208). The licensee is still required to provide surveys and monitoring necessary to demonstrate compliance with these requirements.

### 6.0 Evaluation Summary

The staff concludes that calculating TEDE using  $EDE_{ex}$  as proposed by the licensee in place of DDE provides a more accurate estimate of the risk associated with the radiation exposures experienced by radiation workers at a nuclear power plant. Additionally, the staff finds that the proposal to limit TEDE such that

$$EDE_{ex} + CEDE \leq 5 \text{ rem}$$

is consistent with the basis for the limits in 10 CFR part 20. Therefore, subject to the limitations noted above and agreed to by the licensee, defining TEDE to mean the sum of  $EDE_{ex}$  or DDE (for external exposures) and CEDE (for internal exposures), in lieu of the current 10 CFR 20.1003 definition, is acceptable.

Additionally, the staff concludes that the methods for estimating  $EDE_{ex}$  described in EPRI Technical Report TR-101909, Volumes 1 and 2, and Implementation Guide TR-109446 are based on sound technical principles. The proposed EPRI weighted, two-dosimeter algorithm provides an acceptably conservative estimate of  $EDE_{ex}$  with a degree of certainty that is comparable to that inherent in the methods allowed by 10 CFR part 20 for estimating CEDE. Therefore, subject to the limitations noted above, using the EPRI weighted, two-dosimeter algorithm so that

$$EDE_{ex} = \frac{1}{2} (MAX + \frac{1}{2} R_{front} + R_{back})$$

for the purposes of demonstrating compliance with 10 CFR 20.1003 is acceptable.

## 7.0 Conclusion

Accordingly, the Commission has determined that, pursuant to 10 CFR 20.2301, the exemption is authorized by law and would not result in undue hazard to life or property. Therefore, the Commission hereby grants Omaha Public Power District an exemption from the requirements of 10 CFR 20.1003 for Fort Calhoun Station, Unit 1. The exemption changes the definition of TEDE to mean the sum of EDE<sub>ex</sub> or DDE (for external exposures) and CEDE (for internal exposures). This exemption is granted to allow the licensee the option to monitor worker dose using EDE<sub>ex</sub> based on the following conditions:

1. Only the EPRI weighted, two-dosimeter algorithm will be used such that

$$EDE_{ex} = \frac{1}{2} (MAX + \frac{1}{2} R_{front} + R_{back})$$

where R<sub>front</sub> is the reading of the dosimeter on the front of the body, R<sub>back</sub> is the reading of the dosimeter on the back of the body, and MAX is the higher of the front or back dosimeter readings.

2. The radiological work will be conducted and the dosimeters worn in such a way, so that no shielding material is present between the radioactive source(s) and the whole body, that would cast a shadow on the dosimeter(s) and not over other portions of the whole body.

3. The dosimeters used to estimate EDE<sub>ex</sub> will have demonstrated angular response characteristics at least as good as that specified in the technical paper entitled, "A Study of the Angular Dependence Problem In Effective Dose Equivalent Assessment" (Health Physics Volume 68, No. 2, February 1995, pp. 214-224). Also, the dosimeters will be calibrated to indicate DDE at the monitored location, to ensure their readings reflect electronic equilibrium conditions.

4. The EPRI method for estimating EDE<sub>ex</sub> from two dosimeter readings is not applicable to exposure situations where the sources of radiation are nearer than 12 inches (30 cm) from the surface of the body.

Pursuant to 10 CFR 51.32, the Commission has determined that the granting of this exemption will not have a significant effect on the quality of the human environment (68 FR 52801).

This exemption is effective upon issuance.

Dated at Rockville, Maryland, this 8th day of September, 2003.

For the Nuclear Regulatory Commission.

**Eric J. Leeds,**

*Acting Director, Division of Licensing Project Management, Office of Nuclear Reactor Regulation.*

[FR Doc. 03-23255 Filed 9-11-03; 8:45 am]

**BILLING CODE 7590-01-P**

## NUCLEAR REGULATORY COMMISSION

[Docket Nos. 50-498 and 50-499]

### STP Nuclear Operating Company; Notice of Consideration of Issuance of Amendment to Facility Operating License, Proposed no Significant Hazards Consideration Determination, and Opportunity for a Hearing

The U.S. Nuclear Regulatory Commission (NRC) is considering issuance of amendments to Facility Operating License (FOL) Nos. NPF-76 and NPF-80, issued to STP Nuclear Operating Company (the licensee), for operation of South Texas Project (STP), Units 1 and 2, respectively. STP, Units 1 and 2, are located in Matagorda County, Texas.

The proposed amendments would delete the antitrust conditions contained in Appendix C to the FOLs for STP, Units 1 and 2. According to the application, the antitrust license conditions attached to the STP, Units 1 and 2, FOLs relate generally to transmission access, market power protection, or unique case-specific matters. In its application, the licensee states primarily that the antitrust license conditions relating to transmission access and market power are no longer necessary because of Texas's adoption of a comprehensive electric restructuring system that guards against anticompetitive practices in the transmission market as well as abuses in generation market power. The licensee also indicates that the changes in the electric industry render unnecessary the application of these antitrust conditions. The licensee maintains that, in addition to being unnecessary, the existing antitrust conditions could operate to thwart the intent and purpose of the Texas restructuring legislation.

Before issuance of the proposed license amendments, the Commission will have made findings required by the Atomic Energy Act of 1954, as amended (the Act) and the Commission's regulations.

The Commission has made a proposed determination that the amendments request involve no significant hazards consideration. Under the Commission's regulations in 10 CFR 50.92, this means that operation of the

facility in accordance with the proposed amendments would not: (1) Involve a significant increase in the probability or consequences of an accident previously evaluated; (2) create the possibility of a new or different kind of accident from any accident previously evaluated; or (3) involve a significant reduction in a margin of safety. As required by Title 10 of the Code of Federal Regulations (10 CFR), section 50.91(a), the licensee has provided its analysis of the issue of no significant hazards consideration, which is presented below:

1. Does the proposed change involve a significant increase in the probability or consequences of an accident previously evaluated?

*Response:* No.

This request involves an administrative change only. The Operating Licenses are being changed to remove unnecessary and outdated antitrust conditions. No actual plant equipment or accident analyses will be affected by the proposed changes. Therefore, this request will have no impact on the probability or consequences of any type of accident: new, different, or previously evaluated.

2. Does the proposed change create the possibility of a new or different kind of accident from any accident previously evaluated?

*Response:* No.

This request involves an administrative change only. The Operating Licenses are being changed to remove unnecessary and outdated antitrust conditions. No actual plant equipment or accident analyses will be affected by the proposed change and no failure modes not bounded by previously evaluated accidents will be created. Therefore, this request will have no impact on the possibility of any type of accident: new, different, or previously evaluated.

3. Does the proposed change involve a significant reduction in a margin of safety?

*Response:* No.

Margin of safety is associated with confidence in the ability of the fission product barriers (*i.e.*, fuel and fuel cladding, Reactor Coolant System pressure boundary, and containment structure) to limit the level of radiation dose to the public. This request involves an administrative change only. The Operating Licenses are being changed to remove unnecessary and outdated antitrust conditions.

No actual plant equipment or accident analyses will be affected by the proposed change. Additionally, the proposed change will not relax any criteria used to establish safety limits, safety systems settings, or any limiting