LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

FINANCE COMMITTEE

OPEN SESSION

September 18, 1999

1:10 p.m.

W Seattle Hotel 1112 Fourth Avenue Seattle, Washington 98101

COMMITTEE MEMBERS PRESENT:

Maria Luisa Mercado, Chair Thomas S. Smegal, Jr.

BOARD MEMBERS PRESENT:

Douglas S. Eakeley, Chair Hulett H. Askew John N. Erlenborn Edna Fairbanks-Williams F. William McCalpin Ernestine Watlington

STAFF AND PUBLIC PRESENT:

Shannon Adaway
Danilo Cardona
Kim Dixon
Victor Fortuno
John Hartingh
James J. Hogan
Joan Kennedy
John McKay, President
Eduouard Quatrevaux
David Richardson
Leslie Russell
Don Saunders
Chris Sundseth
Mauricio Vivero

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MOTIONS: 3, 4, 12, 19, 44, 56

PROCEEDINGS

1

1	MS. MERCADO: We'll bring the finance
2	committee meeting to order and just note for the record
3	that we do have a quorum. And I would also like to
4	welcome all of you in the public, LSC staff, LSC
5	supporters, members of the community of Seattle, and
6	other board members that are present here at our
7	finance committee meeting.
8	Do we have any changes or additions to the
9	agenda?
10	MOTION
11	MR. SMEGAL: I move that we approve the agenda
12	as submitted.
13	MR. EAKELEY: Second.
14	MS. MERCADO: All in favor?
15	(Chorus of ayes.)
16	MS. MERCADO: Okay. The next item, approval
17	of the minutes of the committee meeting of June 11th.
18	Are there any additions or corrections to the
19	minutes?
20	MR. SMEGAL: No, I approved that no, I'm
21	sorry, there is a correction on the fourth page at the

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1	top or the last page at the top. There is a motion
2	made there by Mr. Smegal which I believe should
3	correctly refer to the chair, Ms. Mercado, as having
4	entertained a motion to adjourn. To be consistent with
5	the rest of the minutes where you've been entertaining
6	a lot of things.
7	MS. MERCADO: Yes.
8	MR. ERLENBORN: She's always entertaining.
9	MR. SMEGAL: She's very entertaining, I might
10	let the record note that.
11	MOTION
12	MR. SMEGAL: Anyway, I would move the approval
13	of the minutes with that minor typographical
14	correction.
15	MS. MERCADO: Okay. All in favor?
16	(Chorus of ayes.)
17	MS. MERCADO: Our next item is the review of
18	the projected expenses for the remainder of FY '99.
19	Mr. Richardson, our comptroller, will make
20	that presentation.
21	MR. RICHARDSON: For the record, my name is
22	David Richardson. I am the treasurer of the
23	corporation.

There are documents available on the corners of your tables, if you did not pick them up, and for the people in the gallery there are copies at the back of the room.

My first order of business is just sort of to draw your attention to the document that's in the board book, which is the expenses through June and I'll use that, then, to go through the spending and, after we review that, the projections for the remainder of the year.

The budget that we have before you that is in the board book is a total budget of \$302,098,000. It's the same budget, it's the budget that you passed, though revised with the mid-year review.

What I'll do is as I report this, I'll round to the nearest thousand.

The money for the delivery of legal assistance is \$290,081,000; the money budgeted for management and administration is \$9,841,000; and the budget for the IG is \$2,176,000.

We have spent money this year, of course, in total of \$297,342,000. That is broken up into your

expenses for the delivery of legal services, for our grants of \$289,913,000. Also, that leaves a balance of \$168,000.

In management, we have \$6,122,000, leaving a balance of \$3,719,000.

And in the inspector general, that has spent \$1,307,000, leaving a balance of \$869,000 there.

As the memo states in the board book, we are 75 percent through the year as of this reporting. The spending for management and administration is at 62 percent and spending for the OIG is at 60 percent.

As you see, there's a great deal of funds that are still available, budgeted funds, through this time period, but there's a very ambitious undertaking in the next few months or through the end of September, actually, to get some things accomplished through the competition initiative, a new telephone system.

Of course, we've had our 25th annual event, so we're projecting, of course, that that money will be spent almost entirely through the end of the year.

Let me direct your attention to the handout and what I'll do is point out a few things there that

will be of interest to you.

When you look at the June revisions, you'll see that there is a net increase in the management and administration budget of \$117,700. We're able to do that because we had a refund of some litigation money that we're able to bring back into the budget and I have allocated it back into the budget based on the needs that the directors have given me through the remainder of the year.

You'll note that in the board of directors that there is an increase of \$69,150. The money was needed for additional expenses with the 25th annual celebration. Also, we've extended our meeting schedule. Actually, in Denver, we had an extended meeting.

We normally budget two-day meetings. This meeting, for instance, with all the activities, is three days, so we had to increase the money to make it available for the spending that we see there.

What I'm going to do is mention those where there are increases and then I'll go back and give you the reason for the decreases that net out there.

Within the general counsel's office, there is a need of an additional \$57,500. That money is needed for some litigation, for outside counsel, and you'll get a report on that tomorrow in your executive session.

Government affairs has a net need of \$2500.

All of these budgets, we as directors through our internal budgetary guidelines, have the authority to move money from one area to another, from travel to other operating or to consulting or so forth.

What we're looking at is a net need or where there is monies available where we can transfer it to help supplement other offices' expenditures.

In administration, for instance, there's an additional need of \$56,600. There was a need in the occupancy line of \$127,000 for some ongoing needs that we had there with the spending through administrative offices. We were able to accommodate all of that spending with internal budgetary adjustments and savings with the exception of the \$56,600.

In addition, information technology, they've made some adjustments, but there's an increased need

there of \$1500. And then the program operations, actually, out in the field at this time, it's a very busy time of the year for them with the competition, with state planning, and there was actually a need there for some additional travel money and the area of program performance was able to absorb the additional travel money that they needed with the exception of the \$113,000 and they're also hoping to give some consulting contracts out at this point. So it's a net need of additional money.

As far as those that have money that were able to give that money to help support other programs, if you'll recall, when we passed our operating budget the first of the year, there was \$375,000 in the executive office to help support the 25th annual celebration and other ongoing projects through the year that we were able to draw from, so we now have identified and moved that money. This is the second movement.

We did move some money at mid-year and now we have another \$92,000 that we can move to support other activities throughout the corporation.

Diversified Reporting Services, Inc. 1025 VERMONT AVENUE, N.W. SUITE 1250 WASHINGTON, D.C. 20005 (202) 296-2929 Also, within my office and the information management and compliance, the reason we have negatives there is mainly because of hiring issues where we had budgeted hiring people at certain times of the year and were not able to do so, so as that money became available, it's now available to help support other activities through the corporation. Also, there is a decreased amount of money being spent on consulting, so that money is also available. So that's the two main sources of funds that we have there that's available to support the total operations.

Of course, what we're asking you to do is to adopt this budget as shown in Attachment A.

I did notice that the Attachment B does not have Attachment B on it unfortunately, but you'll see that the \$9,958,211 does match the total of the budget that's shown on Attachment A.

So what we're asking you to do is approve the budget as shown on Attachment A and as broken down for management and administration on Attachment B.

If you do have any questions, I'll be glad to answer those at this time.

1	MS. FAIRBANKS-WILLIAMS: So have you allocated
2	all of the \$375,000 that we had going for projects for
3	the year?
4	MR. RICHARDSON: Yes, we have.
5	MR. SMEGAL: Madam Chair, do we need an
6	approval of the revised budget as reflected at column 3
7	of Attachment A, page 1 and 2?
8	MS. MERCADO: Yes, I would entertain a motion.
9	And Attachment B we don't have?
10	MR. RICHARDSON: It's actually not labelled.
11	MR. SMEGAL: It's the one without the label?
12	MS. MERCADO: It's just the blank page?
13	MR. RICHARDSON: Right. Unfortunately, it
14	didn't get labelled. It's actually the title, of
15	course, is "Proposed Operating Budget for Fiscal Year
16	1999."
17	MS. MERCADO: So that would be labeled
18	Attachment B. Okay.
19	Any questions from anyone, other board
20	members?
21	(No response.)
22	MS. MERCADO: Hearing none, I would entertain

1	a motion to approve the revised budget.
2	MOTION
3	MR. SMEGAL: So moved.
4	MS. MERCADO: All those in favor?
5	(Chorus of ayes.)
6	MR. EAKELEY: Actually, I would show a second
7	to the motion from Eakeley.
8	MS. MERCADO: Any objections? None? Okay.
9	The motion passes.
10	MR. RICHARDSON: Let me state one other thing
11	here. On the document itself, you'll see that there is
12	no money as being shown remaining for the inspector
13	general. That is an error.
14	There will be approximately \$90,000 remaining
15	for the inspector general and that is actually shown in
16	the next document because he is asking for a temporary
17	operating budget of \$2,190,000. So I just wanted to
18	clarify that as we move forward.
19	MS. MERCADO: Two million what?
20	MR. RICHARDSON: Actually, when we look at the
21	year 2000 budget, the inspector general's budget is
22	\$2,190,000.

MS. MERCADO: And so are you saying that in 1 the attachment the figure should be \$2,190,000? 2 MR. RICHARDSON: No, I'm saying in the 3 carryover. The very first sheet. It does not affect your vote as far as the adopting of the budget, but I'm 5 just saying that the projected carryover is shown as 6 zero there. 7 MS. MERCADO: Right. 8 MR. RICHARDSON: And that is an error. 9 should be a \$90,000 carryover. 10 MR. EAKELEY: You asked for us to vote on it 11 12 first and then --MR. RICHARDSON: Actually, that doesn't affect 13 the budget presentation. I just wanted to clarify that 14 there is additional monies that would be carried over 15 16 there. MS. MERCADO: All right. But we still need to 17 note that we are approving the complete and revised 18 19 budget, which includes the \$90,000 now added to a carryover for the inspector general line. 20 MR. RICHARDSON: Well, it doesn't increase the 21 22 budget.

MS. MERCADO: Right.

1.2

MR. RICHARDSON: And that's the reason I mentioned it at the end. So the budget will remain the same.

MS. MERCADO: Okay. The next item is the comparability study.

MR. RICHARDSON: Yes. And actually I'll sort of combine this and step into the next one also as I talk there.

We have not received the final -- all of the comparability study. We've seen a couple of sections of it. There is some budgetary impact for the comparability study. There were some salary adjustments that were identified that needed to be made. We have made those in this initial presentation of a temporary operating budget for year 2000. There are additional recommendations that are in it that we're looking about how we can go about and implement them, the various costs that they will have.

We only got that last Thursday, so I was able to quickly make some of the adjustments, but we as management need to look at the report, we need to

analyze it a bit further. We hope to come back to you in November with a plan of action as to how we're going to implement the recommendations of the salary adjustment on the comparability study.

So we're moving forward with that.

Unfortunately, it did not come in time enough for us to analyze it and be built into this temporary operating budget for the beginning of the year, but we'll look at it and come back to you in November with some recommendations.

And, of course, in January, after we go through the audit, we have the amount of appropriation, of course, which we do not yet have, so we'll have the appropriation figure at that point, we'll have the carryover figure, we'll have a projection of interest and other incomes that are available and then we'll come back to you with an operating budget in January at the annual meeting.

MR. EAKELEY: But did I hear you correctly to say that there are some elements of the recommendations from the comparability study that are already in the temporary operating budget?

1	MR. RICHARDSON: That is correct.
2	MR. EAKELEY: Which are they?
3	MR. RICHARDSON: We had a couple of employees,
4	I think there's four or five, that were identified as
5	being paid below the appropriate scale, so we have
6	gone ahead and reviewed that. I reviewed that with
7	Mr. Hogan last week. We identified those and were able
8	to add that money to the budget that you have before
9	you.
10	MR. EAKELEY: Okay. So we're really not
11	looking at or being asked to consider any structural
12	changes that might result from the comparability study
13	until the November meeting.
14	MR. RICHARDSON: That's correct.
15	MS. MERCADO: And when you're talking about
16	the temporary budget, it's the last attachment, right?
17	MR. RICHARDSON: That is correct.
18	MS. MERCADO: For the year 2000.
19	MR. EAKELEY: Yes. Our fiscal year actually
20	starts before our next board meeting.
21	MR. RICHARDSON: Right. So any changes that
22	I'm going to recommend would be, of course, at a future

time to be implemented.

Just to back up a little bit with the year 2000 budget that you have you before you, what we have done is, as I had stated before, with the monies that were available in 1999 because of the delays in hiring, we've now annualized those salaries and in so doing we now have personnel compensation as it should be going into the next year, absent whatever recommendations we come up with regarding the comparability study.

We've made some adjustments within the travel lines, within the consulting and capital, because we had a number of one-time costs this year, so what we do have is a budget of \$9,960,000 to come to today, with the IG's budget of \$2,190,000.

I have also in looking at this reduced the consulting and travel to such that we have added -- or I have added for your approval here hopefully of \$75,000. You'll see in the other line of the board of directors that money is for a presidential search committee, so I tried to make some money available for some needs that I recognize, management recognizes, that you'll have in the next year.

Again, I'll be glad to answer any questions 1 you may have about that. This is consistent with the 2 way that we are currently operating and, as you see, 3 it's very close. I've just rounded to get up to the \$9,960,000 as far as the budget. 5 MS. MERCADO: Now, when you project the 6 \$12,150,000, is that a projection based on the same 7 funding plus carryovers that you would have? Or is 8 9 it --10 MR. RICHARDSON: Yes. MS. MERCADO: Okay. 11 MR. EAKELEY: And just -- this is implicit in 12 the presentation, but to make it explicit, this 13 proposed temporary operating budget for the Office of 14 the inspector general is the request or recommendation 15 of the inspector general? 16 That is correct. 17 MR. RICHARDSON: MS. FAIRBANKS-WILLIAMS: And have the people 18 been hired that you were planning to hire earlier in 19 20 both the inspector general and in the general administration? Or do you still have some spots that 21

are not covered?

22

1	MR. RICHARDSON: I think we actually have
2	one position that is still unencumbered in the
3	management and administration. The inspector general
4	I think has one or possibly two. I might let him speak
5	to that.
6	MR. QUATREVAUX: There are two.
7	MR. RICHARDSON: Two that are unencumbered at
8	this time. He lost an employee in June and there was
9	one open position, so there's two currently that he has
10	to fill.
11	MS. FAIRBANKS-WILLIAMS: And are those figured
12	into the budget?
13	MR. RICHARDSON: Yes, they are.
14	MS. MERCADO: Does anyone else have any other
15	questions on the proposed FY 2000 budget?
16	MOTION
17	MR. EAKELEY: I move for its adoption.
18	MR. SMEGAL: Second.
19	MS. MERCADO: All those in favor.
20	(Chorus of ayes.)
21	MS. MERCADO: Opposed?
22	(No response.)

MS. MERCADO: Our next item for the agenda is 1 2 to consider and act on the budget mark for FY 2001. MR. RICHARDSON: What I'd like to do at this 3 time is ask Don Saunders to come forward. He will be 4 speaking on behalf of programs for a budget mark. 5 MR. SMEGAL: Let the record show that 6 Mr. Saunders did not own that suit one hour ago. 7 MR. SAUNDERS: Thank you, Mr. Smegal. spare the committee the travel travails that I've had 9 getting through a hurricane and getting to Seattle 10 yesterday. My bag is in some airline somewhere in the 11 continental United States, I believe. 12 Good afternoon. My name is Don Saunders. 13 I am the director of the Civil Division of the National 14 15 Legal Aid and Defender Association and I am very pleased to be with you this afternoon to very briefly 16 17 submit to the committee and through you to the board the recommended field budget mark for FY 2001 that we 18 19 seek your support in as you begin the process with Congress into the next year. 20 If I could digress for one moment to bring 21 you up to speed on where you are, you have received 22

this report, I'm sure you know, for the last 20-some odd years from the funding criteria committee of the project advisory group.

We have not broken any records in terms of merging with the group, but we have actually merged with PAG and are very excited about the progress which will culminate really at our November annual conference and the first meeting of the new elected leadership of NLADA.

We have a new board and we will have a civil policy group which will perform very much the same role in terms of providing field input into our advocacy on their behalf and into your deliberations as we proceed into the future.

It has taken us longer than we had anticipated, primarily because of D.C. corporation law and some of the hurdles we did not anticipate, so we have not -- we've had to treat this year as a transition year.

What the staff of NLADA and CLASP have done is continue to work with the past funding criteria committee of the project advisory group with respect to

matters related to the budget and state planning in particular as we've seen the decisions around competition and grant making as very relevant decisions with regard to funding.

In fact, a delegation of the FCC was in Washington last week to meet with most of your senior staff and program counsel to discuss this mark, as well as developments around the state planning process. It was a very productive meeting and I believe they were very appreciative of the time and effort your staff spent and I think it was a very constructive and positive dialogue.

So I am really speaking to you today on behalf of the co-chairs of the funding criteria committee, Bob Gillette, who is the director in Ann Arbor, Michigan, and I think who has addressed this committee on several occasions with regard to this subject, and Regina Rogolf, who will host your Austin meeting as the director in Austin, Texas. They have served in the capacity of co-chairs for the last several years and really have spent a good deal of time providing input and making this recommendation.

I sent to David a brief account of the 1 numbers. I don't know if you have received those or 2 I will just lay them out, they're not that many. 3 Essentially, the recommendation follows the recommendations of the last three years, which 5 primarily reflect the high water mark in funding for 6 the corporation in the FY '95 budget process of 7 \$415,000,000, adjusted for inflation. 8 This year, that amount, that figure, would be 9 \$460,500,000. We have broken that down in several 10 specific ways. 11 With regard to the delivery of legal services, 12 obviously that is our most pressing need and our 13 primarily recommendation. We are asking you to seek an 14 amount of \$445,500,000 to support the direct delivery 15 of legal services through your basic field programs, 16 your Native American and migrant grantees. 17 As an aside, we would recommend that you 18 19 continue the same percentage allocation among those recipients as you currently have in place. 20 We are also recommending with new funds above 21

\$300,000,000 in the direct delivery line that you seek

22

\$4,000,000 in training and publication resources and to support the state planning process to provide additional technical assistance. We discussed this matter at some length with your staff, Mauricio was there, Mr. McKay was there.

We understand that you are considering seeking again significant funds to support technology, both in terms of some per capita allocations on technology as well as a significant amount of discretionary money for the corporation to allocate.

We would urge you to broaden that perspective and we mentioned this to your staff, that there are other needs that exist now to support the work of the field, particularly with regard to technical assistance.

As you know, 37 states are in this year's grant competition. I have read most of the letters that have gone out. Obviously, your staff remains fully engaged with a number of states, a huge number of states this year, 75 percent of your grantee states, and many of those will continue to work very hard and interact with your staff next year around state

planning issues. I'm fairly certain that there will be a number of states from our meeting that will not be funded fully and will have to do additional work.

You have allocated two pools of money this year to support state planning and we think that seeking additional support for that to provide technical assistance grants to the field would be helpful.

We are also urging you to seek resources to support training initiatives and publication and other kinds of resources. With the demise of any kind of structure of training within the field, we are seeing a tremendous need there, a tremendous lack of resources. In fact, we are hosting with your support and Cindy Snider's involvement a meeting of training people from across the country next month to really look hard at training and how it can be delivered better or at all in some instances across the country, and we're asking you to support that initiative as well.

Again, we don't draw anything in stone.

We're certainly not opposed to the initiative around technology, which I think your staff prioritizes, but

we feel like there are other needs in terms of technical assistance and support and we would really welcome the opportunity to continue to work closely with your staff in figuring out a way to appropriately support some of these initiatives.

I will reiterate that we would seek that support in funding only once the basic field delivery line is raised to \$300,000,000.

We have also discussed with your staff their current thinking about the earmarking of certain funds to support problems of families, children, domestic violence.

We certainly understand and appreciate the initiative. We support the corporation in seeking that and certainly I have had the privilege of listening to Chairman Rogers and his response to the domestic violence side in the past and I understand you may be thinking about either a different approach or other kinds of initiatives like that.

We certainly understand the importance of your being able to structure your proposal as appropriate in terms of those issues and will welcome the opportunity

to work with you. We're not proposing any particular line with regard to domestic violence or any other particular substantive area.

As you know, the field has for a long time strongly opposed any particular national prioritizing. However, to the extent it makes sense in the political environment, we would very much want to work with you to ensure that your priorities reflect the priorities that the field sees day to day in its delivery.

Finally, with regard to M&A and the Office of Inspector General, we have put in \$9,000,000 at M&A, at that line, and \$2,000,000 for the Office of Inspector General.

Obviously, that's an ongoing dialogue and we haven't had the privilege of seeing your proposal this year, but that's something we've always worked, I think, constructively with the committee and the board on and would continue to do so.

I know time is short and I don't really want to go through a whole list of justifications. I would urge you to consider the difficulties that the field faces, not only in meeting the huge client demand, but

they continue to get hammered by opponents of what they do in a political way.

Certainly you all have spent a great deal of time responding to the issues around CSRs. It's been a difficult year in the field, doing self-inspections, continuing to work very hard, and I think in most cases very constructively with your staff around state planning.

But I think particularly as well in the field, even though in Washington there may not be the euphoria about the budget situation that exists, out in the field, they see enormous surpluses and I think people expect both us as their advocates and you to be a strong voice and advocate in that kind of environment and we would urge you to come as close to the figure that we're suggesting today, the \$460,000,000 as you can, at least initially.

We understand the political realities you face, we understand that your interrelationship with OMB is critical on this, but it really is important given all the other things that are going on to reiterate your strong support and advocacy and that you

are the voice for the field in this context.

We understand some of the compromises that have to be made, but we would urge you to adopt the highest possible figure, at least going into this process, as you possibly can.

I will share with you my own experiences that relate to this in terms of the state planning process and the diversification of resources.

We're seeing remarkable work. Georgia, I think, had another appropriation. California, as you know, had a \$10,000,000 one. New York is going very, very well, right now. There's really movement out there, but you do remain, particularly in many parts of the country, almost the sole source of funding and you're clearly the primary source and you need to push that as hard as you can.

You probably are aware of the fact, I'm sure the chair is aware, that next Wednesday we will have a trial in Texas about the IOLTA case. That has been stagnant for a good long time, but the judge in Federal District Court in Texas was not our friend and there's some concern as to what he might do in regard to the

remand. I'm not trying to be an alarmist with regard to IOLTA, but again that issue will, I think, be front and center again.

So I guess my closing remark would simply be that we appreciate the strong commitment and support of this board and your staff, Mr. McKay's and Mauricio's work on the Hill has been stellar.

We understand the pressures you're under, but even if it's only a symbolic gesture in the context of the current political environment, it's an important symbolic gesture for this corporation to make.

So to the extent you can come as close to our figure as possible, I think that's the proper message for you to send to the field and I will be glad to answer any questions you might have.

MR. EAKELEY: I have a bunch of different questions at different levels, but just staying with the budget mark in general, I take it you're not advocating that we adopt a budget mark that would impair or reduce or credibility with either the Congress or OMB.

MR. SAUNDERS: Not at all.

MR. EAKELEY: I mean, the importance of 1 sending a strong signal to the field, obviously that 2 has to take into consideration the political cost that 3 it might entail. MR. SAUNDERS: We understand that and I think 5 particularly with regard to the relationship with OMB. 6 And are you saying that from MR. EAKELEY: 7 your perspective you think that a \$460,000,000 mark is 8 a political feasible mark for the board to adopt? 9 MR. SAUNDERS: I think --10 MR. EAKELEY: You don't have to answer that, 11 12 actually. 13 MR. SAUNDERS: Given the fact that the Congress, not this particular Congress but Congress, 14 has allocated an equivalent amount to that, I think 15 16 it's something that certainly can be justified in a historical context. Given the incredibly intricate 17 interrelationships with OMB as it puts together the 18 administration's budget, that is something that your 19 staff has a much better feel, I think, than we have. 20 MR. EAKELEY: But I know you know, but just 21 for the record, I mean, I think that the budget reality 22

confronting OMB and us and the Congress and you all is not the budget reality of surpluses and how do we spend the surplus or save it or pay down the federal debt, but is the budget reality of spending limits driving the Congress to borrow funds on an emergency basis for the census.

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Now, there is less money allocated to our subcommittee this year than last year and we're not even done with the appropriations process. So it's -- you know how we came in together with the first budget mark we adopted and I don't think I ever was able to reestablish a modicum of integrity, my credibility with OMB at least until management changed, but that is just very difficult right now.

So we would like to do -- I mean, it is -- I know I speak for the entire board when I say we want to do as much as we can and then double that for the field, but I don't know what the ultimate constraints are.

MR. SAUNDERS: And we certainly understand and appreciate that. The reason I characterized it as as far as you can go, understanding what John and his

staff have to deal with --

MR. EAKELEY: I would say that we probably come closer to pushing the envelope with OMB than any other agency within the government at this point and we haven't worn out our welcome, but, on the other hand, we are permitted access and greater dialogue and greater audience than perhaps -- well, certainly than larger agencies.

But the administration and OMB have, I think, reaffirmed their commitment to supporting this program to the maximum extent, but it is a question of knowing our limits and doing the best we can to maximize what we can for the field.

MR. SAUNDERS: And certainly don't let my remarks on behalf of my colleagues in the field indicate that we don't understand that you and your staff have done the best you could at every opportunity.

We will support whatever you come out with and obviously the fourth year the budget caps come into play next year, so it has to be viewed in that context. We understand that.

again, came in at 825 or whatever and felt that that was a credible figure. So we've engaged in the same kind of credibility process as well. And this may be more of an aspirational figure to push to you, but just to the extent that you continue your advocacy with OMB and the Congress we appreciate that and we have full faith in your commitment to getting the highest possible outcome you can.

MS. MERCADO: I'm just sort of curious, what -- I don't know whether or not you all have done any kind of review of what type of training, if any, have the field programs, attorneys in the field and paralegals received in the last few years.

Have there been any kind of pro bono or waiver of fees by the state bars in some of their training?

Have the state bars provided any of the training that is specialized to poverty law as opposed to general law as practiced out there in the private industry?

MR. SAUNDERS: There's been some of that.

The unfortunate situation is those bars who are pretty well equipped to provide that kind of training

generally exist in states where the legal services and poverty law community maintain a fairly strong capacity.

There are some states where they're experimenting with regional efforts. New England is putting together a regional training effort. Michigan, Ohio and West Virginia continue to cooperate and do very good training.

We obviously offer some at the national level, but I would say that it's scattered all over the place. There are scholarships available for needed kinds of skills, for example, but in many parts of the country, it's a very haphazard, catch as catch can kind of system.

And it's the kind of thing, too, when budgets are really stressed that it doesn't necessarily -- career development and professional development is not always the top priority within management and that's something I think we have to continue work on. But some resources are available to your staff to promote that and we certainly appreciate the commitment you made to support this event I referred to and Cindy's

involvement in it.

That's certainly something I know the corporation is looking at, but we just see it's something that you ought to be looking at with some resources as well.

MS. MERCADO: And to what extent do our staff attorneys in the field open themselves up for malpractice in representing their clients if they don't have the training and expertise and are up to date in the different substantive areas of law that they're required to practice in? Is that a greater cost to the programs?

MR. SAUNDERS: That sounded more rhetorical.

MS. MERCADO: Yes.

MR. SAUNDERS: I don't feel there's rampant malpractice. Certainly many states continue to do basic poverty law training and there's still some materials out there, but in terms of career growth skills, we hear a lot about the need for just basic lawyering skills training and really advanced --

I don't feel like people don't understand landlord/tenant law and public housing law or whatever

welfare law is these days, but I do think they need to take it to the next level, thinking about ways to improve their staff and improve the delivery, is really where we are now.

MS. MERCADO: Is that something that could happen through an M&A specialized line request as far as technical assistance or training?

MR. EAKELEY: Unfortunately, I think it can't come through M&A. It's got to be in the portion of the appropriation directed at field support.

I didn't want to cut you off.

MS. MERCADO: Go ahead.

MR. EAKELEY: I have a process observation and sort of question also.

We've got to adopt a budget mark today, but a lot of what is in your presentation and reflective of discussions with staff are substantive and policy oriented in their nature and I think that some of the recommendations such as for increased training and publications for substantive advocacy, that that is something that I find very interesting and I think it would be appropriately explored or discussed at the

board level at some point or a provisions committee or the like.

2.2

I am sensitive to the earmarking issue and to the reasons why we try it and what happens if it doesn't succeed.

I am curious about why in a budget mark recommending that we seek roughly 50 percent more in appropriation you think that we should seek a million dollars less for M&A and what implications there are in terms of the FCC's perception of what the corporation does.

I mean, these are issues maybe for another day or another meeting or an off-the-record encounter somewhere, but I just --

MR. SAUNDERS: Again, I'm kind of transitioning from one to the other. My understanding of the past, and I don't think this is an issue -- that certainly the people I'm working with -- the general approach has been to come with you generally at generally the current level, the levels of expenditure and see what new initiatives come out of the corporation.

MR. EAKELEY: Well, what are you proposing that we cut out of M&A?

MR. SAUNDERS: I don't think we're to that degree of specificity at all. In fact, in some ways, with the -- the earmarking of direct delivery funds to sort of support some of your other kinds of substantive initiatives is a fairly unusual position for this committee to bring to you, so I think to the extent it signals to you that you should stop certain particular initiates or support activities of management, that's really not accurate. And probably any more detail, I would need to get you some further information.

MR. EAKELEY: Well, I didn't -- I did, but only in a totally benign way -- mean to put you slightly on the spot with this, but I do think there are issues here that are worth exploring together, either in provisions or at a later date. And we've got plenty of time between adopting a mark and receiving an appropriation within which to explore some of this stuff.

MR. SAUNDERS: And, as I said earlier, we have had those dialogues around the technology initiative

and others and I feel very comfortable that we can 1 continue those and I can't imagine that we would at 2 this level have any serious concerns with your proposal 3 for management. MR. EAKELEY: So we shouldn't take that 5 reduction personally. 6 MR. SAUNDERS: I don't think you should. No, sir. 8 9 MS. MERCADO: Yes? MR. McKAY: Madam Chairman, I wanted to also 10 apologize for being a little bit late to your meeting 11 and to welcome Mr. Saunders to the warm weather, good 12 13 weather coast. And just to indicate, in response to some of 14 your comments, Don, that our staff and I appreciate the 15 efforts of the FCC to engage us in dialogue on these 16 issues and I think from our standpoint, the mark that's 17 proposed by the FCC we understand to be related to a 18 19 very strong sense of unmet legal need in the field. And to that extent, I think all of us would 20 say that's a very helpful, useful, revealing indication 21 and that we as an agency and the grantors of the 22

1	federal funds need to consider that information, that
2	there is a strong sense in the field that there are
3	unmet needs which this organization, NLADA, advises the
4	corporation it should seek additional resources for.
5	And I think that's a very helpful conclusion and to me
6	that is a reasonable interpretation of the FCC's
7	requests, that there is unmet need.
8	I think that certainly from a staff
9	perspective the corporation would not disagree with
10	that and that's something that we hope to continue to
11	look at as we meet our charge that's provided to us by
12	the Congress. So I appreciate it.
13	MS. MERCADO: Although we would want to
14	clarify that unmet need is much greater than
15	\$460,000,000. I mean, I'm sure it's way over the
16	2 billion mark a little unmet need.
17	Any questions? Any other questions for
18	Mr. Saunders?
19	(No response.)
20	MS. MERCADO: Thank you.
21	MR. SAUNDERS: Thank you.
22	MS. MERCADO: Mr. Richardson?

MR. RICHARDSON: Last year, the board approved a budget initially of \$350,000,000 with the proviso that after discussions with OMB that we had the authority or Mr. Eakeley had the authority to work with OMB through management and come up with a revised mark. That mark ended up being \$340,000,000 and that's the mark where we have been for the last three years.

Internally, we have discussed this. We think that an approach that is appropriate is to again ask that the board, this committee and then the board, approve a budget mark of \$360,000,000 and at that point, again, with the proviso that we work with OMB, that we have ongoing discussions with them, and that Mr. Eakeley be given the authority to make any particular modifications on that budget mark and, of course, report those back to the full board as he sees fit as chairman of the board.

We do not have a breakdown. That is something that we are working internally. As Mr. Saunders just said, we are working with the program people to see if we do want to go to the earmarking or other avenues of trying to see what is -- really what is

1	politically sensible for us to try to achieve a higher
2	budget mark.
3	So at this point, it's still in the working
4	phases, but we do feel that we do need to ask you
5	might say we need to get off the time, we need to get
6	off the \$340,000,000 budget mark and increase that and
7	we feel that the \$360,000,000 budget mark is an
8	appropriate mark for the board to set.
9	MS. MERCADO: What is the cap under the new
10	commercial spending caps? What would it be?
11	MR. RICHARDSON: I do not have those figures.
12	MR. EAKELEY: It's less than this year.
13	MR. RICHARDSON: It is less.
14	MR. EAKELEY: Don't forget also where we are
15	at the moment, \$300,000,000 approved by the Senate,
16	\$250,000,000 approved by the House.
17	MS. MERCADO: Any questions?
18	MR. SMEGAL: Our number was 350 last year?
19	MR. EAKELEY: No.
20	MR. SMEGAL: Didn't we start out at 350?
21	MS. MERCADO: Yes.
22	MR. EAKELEY: We did and we went down to 340

at the recommendation of OMB. And, unfortunately, were unable to persuade people in the Congress to reach that mark.

MS. MERCADO: Any questions for Mr. Richardson or any comments on the proposed budget mark of \$360,000,000 --

MOTION

MR. EAKELEY: That's management's recommendation. I think what we need to do is convert it into a motion and I would move that we adopt as a budget mark for FY 2001 \$360,000,000. And on the subject to being authorized to adjust that figure, if further discussions with OMB suggest that it would not be either credible or effective for us to come in at that level.

MR. SMEGAL: So isn't adjusted, it's reduced.

MR. EAKELEY: It will be a reduction. Well,

it could be up. I mean, I would think -- I would love

to have the -- I'll come right back and we'll convene

an emergency board meeting, if it's up. The idea would

be to have the flexibility to move either way, but come

in to OMB publicly saying we want to come in at 360.

MR. SMEGAL: Well, what's the reality of OMB 1 ever coming in higher than us? 2 MR. EAKELEY: I don't care to answer that 3 question on the record. 4 MR. SMEGAL: But my point is if that is the 5 reality, I mean, why -- I'm not sure I heard any 6 justification or any understanding of a justification 7 for 360. 8 MR. EAKELEY: I think, Tom, it's based upon 9 preliminary discussions in the Congress and within the 10 administration in terms of what we might maximally 11 expect and could credibly seek and that if we get too 12 13 far out of line, we start burning bridges to our 14 principal allies within OMB to start with, but elsewhere, and that we have to be disciplined by the 15 reality of the political situation. Or at least that's 16 the advice we're getting from some. 17 18 MR. McKAY: Madam Chair, if I may just 19 contribute to that? 20 MS. MERCADO: Yes. MR. McKAY: I think there is -- we're not in a 21 position to present to the board a study which would 22

have to include a massive description of need and unmet need for civil legal services and I think the board is well aware that the empirical data in that area is fairly limited and somewhat dated.

But I can tell you that the input that we just received from NLADA and the FCC is in my view indicative of what our programs, our grantees, are experiencing across the country. And just to remind the board and for the record to indicate that when the funding for the corporation was significantly reduced in 1995, offices were closed, clients were unable to seek the services of lawyers for critical legal needs.

That is not the kind of empirical data that we would like to have, unfortunately. Categorizing or cataloging and determining unmet legal need is precisely what is necessary here to meet the statutory charge. And it would be a tremendously costly undertaking. We have to look to outsiders to help us with that.

But I don't think as we establish our budget mark that we should dismiss the great weight of evidence that all the board members here in their

representative capacities, in their community activities, that I hear as the president of the corporation in substantial travels throughout our grantee system of the burden imposed on legal aid lawyers to meet their statutory duties with reduced funding from prior levels in excess of \$400,000,000.

So I would not want the record to reflect that somehow we put our fingers in the political winds to determine what number we might be able to achieve.

I think the empirical data, our experience, the input of a representative agency such as NLADA and the FCC all clearly indicate that our system remains substantially under-funded and that a number which has input from our staff, input from outside agencies and, most importantly, input from the lawyers and staff who are attempting to meet the statutory duty, is a reasonable basis on which to try and develop a number that has some basis.

And so 360 may not be the most scientific in the sense that it's based on empirical data for which we can all say, yes, that's the number, but I feel very comfortable in going to the Congress and suggesting to

the board that based on our experience with the administration, based on our knowledge of the unmet need and with the experience of having seen the reduction below \$400,000,000 and 360 obviously does not approach the prior funding levels that our recipients dealt with in the past and we know that the case loads, we know the case loads have not decreased since funding was in excess of \$400,000,000.

So I just wanted to indicate for the record that there has been substantial thought devoted to this proposed budget mark that Mr. Richardson has mentioned and that it does reflect a careful analysis of what we understand to be the huge unmet legal need, the number of eligible clients that we have to turn away.

So I want you know that as president of the corporation, Madam Chair, I am very comfortable with that requested budget mark. While not completely empirical, I think it has a sound basis in fact and in our experience across the country.

MS. MERCADO: Tom, do you need to say something?

MR. SMEGAL: No. I asked my question and

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1	Mr. McKay was eloquent in his answer.
2	MR. McKAY: Not responsive?
3	MR. SMEGAL: Well, not responsive, but
4	eloquent. Thank you.
5	MS. MERCADO: I heard a motion, but I didn't
6	hear a second.
7	MR. SMEGAL: I'll second.
8	MS. MERCADO: Is there any further discussion
9	on the motion?
10	MR. EAKELEY: Yes. I wanted to say one final
11	postscript on this. I mean, I think that the message
12	to the field from the budget mark we adopt is that it
13	is hopefully but a step in the right direction, but in
14	order to walk we need to take a series of steps and I
15	think it's my sense that this is the best next step and
16	hopefully we can continue to build our core of
17	congressional support for the continued survival of the
18	corporation and then ultimately for its renewed and
19	sustained growth.
20	MS. MERCADO: I still wish I knew what the cap
21	limit was because that would give me a better
22	indication. Now, if it's 500,000,000, then maybe

1	MR. EAKELEY: No, no. It doesn't apply to us.
2	MS. MERCADO: It doesn't apply to us.
3	Okay. Okay.
4	Hearing no further discussions, all those in
5	favor?
6	(Chorus of ayes.)
7	MS. MERCADO: Opposed?
8	(No response.)
9	MS. MERCADO: Okay. Any other business before
10	the finance committee?
11	MR. RICHARDSON: Actually, I would just to
12	mention a few other things.
13	Internally, we have set up a committee to
14	review last year's budget document and write this
15	year's budget document and we've set some guidelines in
16	place and I have Chris Sundseth from my office here
17	today who some of you got to meet and Denver, but I
18	hope you take the opportunity to meet him.
19	He's a new addition to my office and he's the
20	new budget officer for the corporation and he is going
21	to oversee the development of this budget document,
22	along with the strategic plan. And it is our hope that

when we come back to you in November that we can have some information certainly available to you as far as the breakdown and some of the written materials and then we want to get the draft of the budget document to you before the Christmas break so that you have an opportunity to review it and get it back to us by some time mid January.

This document usually goes to the Congress two weeks after the president's budget. We want you as the board to have an opportunity to review it, to go through it and comment on it, and if there are any changes that are needed that you will have the opportunity to do that.

We'll be working with Mr. Eakeley on establishing how we would go about that. It's something that we did two years ago and we will certainly have it in place so that we have that opportunity again.

MS. MERCADO: And could I also request a copy of the memo from FCC, that the board members get a copy of that, please?

MR. RICHARDSON: Absolutely. And just to let

you know, we are set up with people from the executive office, government affairs, we have people from the program operations who have contact through the state support systems and through the grantees, and they'll also be having conversations.

We'll all be having conversations with Mr. Saunders and his group as far as we continue to work and move forward in this process. So we hope to make it an all-inclusive process where people will have an opportunity to have input into it.

Chris, as you got an opportunity to meet, or some of you did in Denver, has worked in the corporation prior. He actually wrote the budget document in '92 and '93 and had input into it prior to that. He has experience in strategic planning, so we've brought him in to help support that process and strengthen our budgeting process, so I'm happy to have him aboard and I hope you will take the opportunity again to greet him and welcome him to the corporation.

MS. MERCADO: Any other business?

MR. RICHARDSON: If I may, one more thing.

MS. MERCADO: Okay.

Diversified Reporting Services, Inc. 1025 VERMONT AVENUE, N.W. SUITE 1250 WASHINGTON, D.C. 20005 (202) 296-2929 MR. EAKELEY: It's those long pauses that keep tricking us, David.

MR. RICHARDSON: I've been asked to give you a little more information on the comparability study. I was a little uncomfortable in doing that because of some of the financial ramifications that we're seeing with that.

Les Pinos, the gentleman who is helping us with the comparability study, is looking about how to go about instituting a procedure where we can do cost of living increases, which the corporation has not had to their pay schedule since January of '91, I believe it is. The upper bands have been increased, but some of the lower bands have not been increased in that long of time. So we're looking about adjusting some of the pay bands.

He is also suggesting that we implement a -it's not a cost of living, a comparability adjustment
because of being in the Washington, D.C. area. And if
you're familiar with the GSA schedule, what they did a
few years ago was in major cities such as Washington,
Los Angeles, Chicago, they adopted standards to

increase the GSA scale based on the standard of living in that community.

The current comparability or the index for the Washington area is 7.8 percent. If we would increase our salaries 7.8 percent, it's a substantial increase because it would also affect benefits and the salary, of course.

One of the ways that we're looking at doing this is sort of phasing it in and we may do it over --come back to you with a two-year plan or a three-year plan. It's sort of based on how the appropriation process comes out and the amount of carryover that we have. So just to give you a little further background as to what we're looking at in regards to that.

It's been quite an undertaking and we hope to come back to you with some pretty good recommendations at the next meeting.

MR. HOGAN: Madam Chairman, may I make an additional comment on that, please?

It was in the late '80s that the federal government instituted locality pay for the high cost of

living areas and basically the corporation's salary structure was based pretty much on the GS structure that the federal government has.

At that time that the federal government implemented locality pay, the corporation did not include that. So most of our employees' salary bases related in some way to where they were in the GS scale at the time it became a corporation from the federal system.

The locality pay recommended by our consultant is a substantial cost. What we want to do is phase it in. It would affect everyone in the corporation except the highly compensated employees because of the limitation on the present levels.

So that's what we're looking at now. I think we can do this and we can phase it in, but we're not prepared with the current budget for fiscal year 2000, we're not prepared to tell you today exactly how we would do that and how we would phase it in.

We need to take a closer look at our operating budget and we need to be assured of what our appropriation is going to be this year before we take

1	that on.
2	MS. MERCADO: Well, if we look at a
3	7.8 percent increase, we'll be close to about a million
4	dollar budgetary adjustment that you would have just on
5	the two lines
6	MR. SMEGAL: You have benefits you have
7	more than that.
8	MS. MERCADO: Benefits
9	MR. HOGAN: No, I think it's about 320,000, is
10	the amount that we estimate. For a full year, for
11	7.8 percent. If it was a million dollars, I could tell
12	you today that we aren't going to do it. But I
13	think we can look at this and I think we can come up
14	with a reasonable plan to phase it in.
15	MS. MERCADO: Any other items? Any other
16	business that hasn't been conducted?
17	(No response.)
18	MS. MERCADO: If not, I would entertain a
19	motion to adjourn.
20	MOTION
21	MR. SMEGAL: So moved.
22	MR. EAKELEY: Second.

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1.	MS. MERCADO: All those in favor?
2	(Chorus of ayes.)
3	MS. MERCADO: Thank you.
4	(Whereupon, at 2:20 p.m., the committee was
5	adjourned.)
6	* * * *