

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

SOCIAL SERVICES BLOCK GRANT

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Appropriation Language

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

For making grants to States pursuant to section 2002 of the Social Security Act (42 U.S.C. 1397a), \$1,200,000,000: Provided, That notwithstanding section 2003(c) of such Act, the amount specified for allocation under such section for fiscal year 2008 shall be \$1,200,000,000.

**Comparison of Proposed FY 2008 Appropriation Language to
Most Recently Enacted Full-Year Appropriation**

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

*For making grants to States pursuant to section 2002 of the Social Security Act (42 U.S.C. 1397a), ~~\$1,700,000,000~~**\$1,200,000,000**: Provided, That notwithstanding ~~subparagraph (B) of section 404(d)(2) of such Act, the applicable percent specified under such subparagraph for a State to carry out State programs pursuant to title XX of such Act shall be 10 percent~~**section 2003(c) of such Act, the amount specified for allocation under such section for fiscal year 2008 shall be \$1,200,000,000.***

LANGUAGE ANALYSIS

Language Provision	Explanation
“...(42 U.S.C. 1397a)...”	The appropriate United States Code reference has been inserted for the authority cited for clarification purposes.
“... subparagraph (B) of section 404(d)(2) of such Act, the applicable percent specified under such subparagraph for a State to carry out State programs pursuant to title XX of such Act shall be 10 percent... ”	This language is deleted to reflect the enactment of S. 1932 (The Deficit Reduction Act of 2005) which includes the transfer of 10 percent from TANF to SSBG.
“... section 2003(c) of such Act, the amount specified for allocation under such section for fiscal year 2008 shall be \$1,200,000,000. ”	This language is proposed to override section 2003(c) to authorize FY 2008 funding at the request level.

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Administration for Children and Families
Social Services Block

Amounts Available for Obligation

	<u>2006 Actual</u>	<u>2007 Estimate</u>	<u>2008 Pres. Budget</u>
Appropriation:			
Block Grant	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
<i>Hurricane Relief</i>	<i>550,000,000</i>		
Total, Obligations	\$2,250,000,000	\$1,700,000,000	\$1,200,000,000

SUMMARY OF CHANGES

FY 2007 Estimate	\$1,700,000,000
FY 2008 Pres. Budget	\$1,200,000,000
Net change	-\$500,000,000

	<u>2007 Current Budget Base</u>	<u>Change from Base</u>
<u>Decreases:</u>		
<u>Program:</u>		
Block Grant	\$1,700,000,000	-\$500,000,000
Total Decreases		-\$500,000,000
Net Change		-\$500,000,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

Budget Authority by Activity
(Dollars in thousands)

	<u>2006</u> <u>Enacted</u>	<u>2007</u> <u>Estimate</u>	<u>2008</u> <u>Pres. Budget</u>
Social Services Block Grant	\$1,700,000	\$1,700,000	\$1,200,000
Total, Budget Authority	\$1,700,000	\$1,700,000	\$1,200,000
<i>Hurricane Relief</i>	<i>\$550,000¹</i>		

Budget Authority by Object

	<u>2007</u> <u>Estimate</u>	<u>2008</u> <u>Pres. Budget</u>	<u>Increase or</u> <u>Decrease</u>
Grants, Subsidies and Contributions (41.0).....	\$1,700,000,000	\$1,200,000,000	-\$500,000,000
Total, Budget Authority	\$1,700,000,000	\$1,200,000,000	-\$500,000,000

Authorizing Legislation

	2007 Amount Authorized	2007 Budget Estimate	2008 Amount Authorized	2008 Budget Request
Social Services Block Grant (Section 2001 of the SSA)	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000

¹ Represents \$550 million in one-time emergency funding provided in the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006 for states impacted by hurricanes of 2005 in the Gulf of Mexico.

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

APPROPRIATIONS HISTORY TABLE

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1999	\$1,909,000,000	\$2,299,000,000	\$1,909,000,000	\$1,909,000,000
2000	2,380,000,000	1,909,000,000	1,050,000,000	1,775,000,000
2001	1,775,000,000	1,700,000,000	600,000,000	1,725,000,000
2002	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
2003	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
2004	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
2005	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
2006				
Block Grant	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
<i>Hurricane Relief</i>	<i>550,000,000</i>			<i>550,000,000</i>
2007	1,200,000,000			
2008	1,200,000,000			

Social Services Block Grant

Justification

Authorizing Legislation – Section 2001 of the Social Security Act.

	2006 Actual	2007 Estimate	2008 Pres. Budget	Increase or Decrease
Block Grant	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000	-\$500,000,000
<i>Hurricane Relief</i>	<i>550,000,000</i>			

2008 Authorization...\$1,700,000,000 (Legislation is being proposed to permanently reduce the authorization level starting in FY 2009 from \$1,700,000,000 to \$1,200,000,000)

General Statement

The Social Services Block Grant (SSBG) is designed to reduce or eliminate dependency; achieve or maintain self-sufficiency for families; help prevent neglect, abuse or exploitation of children and adults; prevent or reduce inappropriate institutional care; and secure admission or referral for institutional care when other forms of care are not appropriate. The Social Services Block Grant serves low-income children and families, the disabled, and elderly with well-documented need. The Social Services Block Grant provides state and local flexibility in allocating federal funds and enables states to target populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

The FY 2008 President’s Budget request of \$1,200,000,000 for this account includes a proposed revision in appropriations language to override section 2003(c) to allow for reduction in the program funding.

Statement of the Budget Request – The FY 2008 budget request of \$1,200,000,000 for the Social Services Block Grant program will provide funding to states for a broad array of social services targeted to the needs of individuals residing within the state.

Program Description – The Social Services Block Grant is an appropriated entitlement program that serves low-income children and families, the disabled and the elderly. Social Services Block Grant funds are distributed to the 50 United States and the District of Columbia, based on each state's relative population as compared to all other states. Distributions are made to Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Commonwealth of the Northern Marianas based on the same ratio allotted to them in 1981 as compared to the total 1981 appropriation. There are no matching requirements.

Services include, but are not limited to: child care services; protective services for children and adults; services for children and adults in foster care; services related to the management and maintenance of home day care services; employment services; information, referral, and counseling services; the preparation and delivery of meals; health support services; and appropriate combinations of services designed to meet the needs of children, the aged, the mentally impaired, the blind, the emotionally disturbed, the physically handicapped, and alcohol and drug addicted individuals. Activities supported with Social Services Block Grant funds vary from state to state, with each of the 50 states, the District of

Columbia, and jurisdictions designing social services programs best suited to meet the specific needs of their residents.

Funding for the Social Services Block Grant program during the last five years has been as follows:

2003	\$1,700,000,000
2004	\$1,700,000,000
2005	\$1,700,000,000
2006	\$1,700,000,000
2006	\$550,000,000 ¹
2007	\$1,700,000,000

Rationale for the Budget Request – The FY 2008 request is \$1,200,000,000, a decrease of \$500,000,000 from the FY 2007 estimate. In light of the key program weaknesses identified in the PART including the lack of clear goals or performance objectives and the overlap with other federal social service programs, this request proposes a significant reduction in the SSBG program, and instead proposes to direct funding to programs that can demonstrate results. Proposed appropriation bill language for FY 2008 would override the authorized SSBG funding level in section 2003 of the Social Security Act to reduce 2008 funding to the request level; legislation will be proposed to permanently reduce the authorization level starting in FY 2009 to \$1,200,000,000.

Performance Analysis – A PART review was conducted in CY 2005 and the program received a rating of Results Not Demonstrated. This review found that the program lacked a national system of performance measures against which program performance can be measured and improvements sought, as well as evaluations of SSBG-funded activities and programs of sufficient scope. The program’s flexibility and lack of state reporting requirements pose a challenge in developing measures and ensuring that funds are used to support effective activities. Based on PART Recommendations, the program is currently exploring approaches for developing annual and long-term performance measures, and working to identify other accountability methods to ensure that SSBG funds are spent efficiently and effectively.

¹ As part of the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006, Congress provided \$550 million in SSBG funds to be directed to states impacted by hurricanes of 2005 in the Gulf of Mexico.

Resource and Program Data
Social Services Block Grant

	2006 Actual	2007 Estimate	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
<i>Hurricane Relief</i> ¹	<i>550,000,000</i>		
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$2,250,000,000	\$1,700,000,000	\$1,200,000,000
<u>Program Data:</u>			
Number of Grants	57	57	57
New Starts:			
#	57	57	57
\$	\$2,250,000,000	\$1,700,000,000	\$1,200,000,000
Continuations:			
#	0	0	0
\$	\$0	\$0	\$0
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

¹ As part of the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006, Congress provided \$550 million in SSBG funds to be directed to states impacted by hurricanes of 2005 in the Gulf of Mexico.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2008 MANDATORY STATE/FORMULA GRANTS

PROGRAM: Social Services Block Grant (CFDA #93.667)

STATE/TERRITORY	FY 2006 Actual¹	FY 2007 Estimate	FY 2008 Pres. Budget	Increase or Decrease
Alabama	\$26,163,433	\$26,163,433	\$18,468,306	-\$7,695,127
Alaska	3,771,660	3,771,660	2,662,348	-1,109,312
Arizona	32,441,951	32,441,951	22,900,201	-9,541,750
Arkansas	15,844,916	15,844,916	11,184,647	-4,660,269
California	206,275,556	206,275,556	145,606,275	-60,669,281
Colorado	26,453,718	26,453,718	18,673,213	-7,780,505
Connecticut	20,249,276	20,249,276	14,293,607	-5,955,669
Delaware	4,752,177	4,752,177	3,354,478	-1,397,699
District of Columbia	3,275,022	3,275,022	2,311,780	-963,242
Florida	98,933,967	98,933,967	69,835,741	-29,098,226
Georgia	50,485,333	50,485,333	35,636,706	-14,848,627
Hawaii	7,310,632	7,310,632	5,160,446	-2,150,186
Idaho	7,942,659	7,942,659	5,606,583	-2,336,076
Illinois	73,556,631	73,556,631	51,922,328	-21,634,303
Indiana	36,016,047	36,016,047	25,423,092	-10,592,955
Iowa	17,114,200	17,114,200	12,080,612	-5,033,588
Kansas	15,832,086	15,832,086	11,175,590	-4,656,496
Kentucky	23,937,443	23,937,443	16,897,019	-7,040,424
Louisiana	26,137,751	26,137,751	18,450,177	-7,687,574
Maine	7,590,360	7,590,360	5,357,901	-2,232,459
Maryland	32,023,976	32,023,976	22,605,160	-9,418,816
Massachusetts + (Mass. Blind)	37,398,286	37,398,286	26,398,790	-10,999,496
Michigan	58,596,212	58,596,212	41,362,032	-17,234,180
Minnesota	29,410,779	29,410,779	20,760,550	-8,650,229
Mississippi	16,749,246	16,749,246	11,822,997	-4,926,249
Missouri	33,160,878	33,160,878	23,407,679	-9,753,199
Montana	5,334,245	5,334,245	3,765,349	-1,568,896
Nebraska	10,110,716	10,110,716	7,136,976	-2,973,740
Nevada	13,028,108	13,028,108	9,196,312	-3,831,796
New Hampshire	7,485,485	7,485,485	5,283,872	-2,201,613
New Jersey	50,216,075	50,216,075	35,446,641	-14,769,434
New Mexico	10,897,365	10,897,365	7,692,258	-3,205,107
New York	111,554,535	111,554,535	78,744,378	-32,810,157
North Carolina	48,872,383	48,872,383	34,498,153	-14,374,230
North Dakota	3,684,574	3,684,574	2,600,876	-1,083,698

STATE/TERRITORY	FY 2006 Actual¹	FY 2007 Estimate	FY 2008 Pres. Budget	Increase or Decrease
Ohio	66,477,722	66,477,722	46,925,451	-19,552,271
Oklahoma	20,412,974	20,412,974	14,409,158	-6,003,816
Oregon	20,692,376	20,692,376	14,606,383	-6,085,993
Pennsylvania	71,881,934	71,881,934	50,740,189	-21,141,745
Rhode Island	6,255,876	6,255,876	4,415,912	-1,839,964
South Carolina	24,107,913	24,107,913	17,017,350	-7,090,563
South Dakota	4,443,024	4,443,024	3,136,252	-1,306,772
Tennessee	33,958,811	33,958,811	23,970,925	-9,987,886
Texas	128,577,655	128,577,655	90,760,698	-37,816,957
Utah	13,669,371	13,669,371	9,648,968	-4,020,403
Vermont	3,598,946	3,598,946	2,540,432	-1,058,514
Virginia	42,937,659	42,937,659	30,308,936	-12,628,723
Washington	35,642,856	35,642,856	25,159,663	-10,483,193
West Virginia	10,523,814	10,523,814	7,428,575	-3,095,239
Wisconsin	31,811,158	31,811,158	22,454,935	-9,356,223
Wyoming	2,913,782	2,913,782	2,056,787	-856,995
Subtotal	1,690,513,552	1,690,513,552	1,193,303,684	-497,209,868
American Samoa	48,518	48,518	34,248	-14,270
Guam	293,103	293,103	206,896	-86,207
Northern Mariana Islands	58,621	58,621	41,380	-17,241
Puerto Rico	8,793,103	8,793,103	6,206,896	-2,586,207
Virgin Islands	293,103	293,103	206,896	-86,207
Subtotal	9,486,448	9,486,448	6,696,316	-2,790,132
Total States/Territories	1,700,000,000	1,700,000,000	1,200,000,000	-500,000,000
TOTAL, B.A.	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000	-\$500,000,000
<i>Hurricane Relief</i>	<i>550,000,000</i>			

¹ This one-time amount in hurricane relief funding will be distributed as grantees assess their needs.

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