

*Draft - Not for Implementation*

# Guidance for Industry

## Metered Dose Inhaler (MDI) and Dry Powder Inhaler (DPI) Drug Products

### Chemistry, Manufacturing, and Controls Documentation

#### ***DRAFT GUIDANCE***

**This document is being distributed for comment purposes only.**

Comments and suggestions regarding this draft document should be submitted within 90 days of publication in the *Federal Register* of the notice announcing the availability of the draft guidance. Submit comments to Dockets Management Branch (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20852. All comments should be identified with the docket number listed in the notice of availability that publishes in the *Federal Register*.

For questions regarding this draft document, contact Guirag Poochikian, Ph. D., (301) 827-1050.

U.S. Department of Health and Human Services  
Food and Drug Administration  
Center for Drug Evaluation and Research (CDER)  
October 1998  
CMC

J:\GUIDANC\2180DFT.WPD  
November 5, 1998

98D-0997

GDL 1

*Draft - Not for Implementation*

# **Guidance for Industry**

## **Metered Dose Inhaler (MDI) and Dry Powder Inhaler (DPI) Drug Products**

### **Chemistry, Manufacturing, and Controls Documentation**

Additional copies are available from:

Drug Information Branch (HFD-2 10)  
Center for Drug Evaluation and Research (CDER)  
5600 Fishers Lane, Rockville, MD 20857 (Tel)301 -827-4573  
Internet at <http://www.fda.gov/cder/guidance/index.htm>

U.S. Department of Health and Human Services  
Food and Drug Administration  
Center for Drug Evaluation and Research (CDER)  
October 1998  
**CMC**

**Draft - Not for Implementation**

Table of Contents

1. INTRODUCTION .....1

II. BACKGROUND .....2

    A. Metered-Dose Inhalers (**MDIs**) .....2

    B. Dry Powder Inhalers (DAIs) .....4

III. DRUG PRODUCT .....5

    A. Components .....6

    B. Composition .....6

        1. MDIs .....6

        2. DAIs .....7

    C. Specifications **for the Formulation** Components .....7

        1. Active Ingredient(s) .....7

        2. Excipients .....8

    D. Manufacturers .....14

    E. Method(s) **of Manufacture** and Packaging .....14

    F. Specifications **for the Drug Product** .....15

        1. MDIs .....15

        2. DAIs .....23

    G. Container and Closure Systems .....25

        1. MDIs .....25

        2. DPIs .....34

    H. Drug Product Stability .....37

IV. DRUG PRODUCT CHARACTERIZATION STUDIES .....42

    A. **MDIs** .....42

    B. DAIs .....49

v. LABELING CONSIDERATIONS .....52

    A. **MDIs** .....52

    B. DAIs .....56

GLOSSARY OF TERMS .....60

ABBREVIATIONS .....62

*Draft - Not for Implementation*

## **GUIDANCE FOR INDUSTRY<sup>1</sup>**

### **MDI and DPI Drug Products Chemistry, Manufacturing, and Controls Documentation**

*(Due to the length and complexity of this draft guidance,  
please identify specific comment by line number.)*

1 I. INTRODUCTION

2 This document provides guidance for industry on the chemistry, manufacturing, and controls  
3 (CMC) documentation to be submitted in new drug applications (NDAs) and abbreviated new  
4 drug applications (ANDAs) for metered dose inhalation aerosols and metered dose nasal aerosols  
5 (also known as oral and nasal metered dose inhalers respectively or MDIs) and inhalation  
6 powders (also known as dry powder inhalers or DPIs). This guidance also covers CMC  
7 information recommended for inclusion in the application regarding the components,  
8 manufacturing process, and controls associated with each of these areas. The recommendations  
9 in this guidance should also be considered for investigational drug applications (INDs). The  
10 guidance does not address inhalation solutions and aqueous nasal sprays.

11 The guidance sets forth information that should be provided to ensure continuing drug product  
12 quality and performance characteristics for MDIs and DPIs. The guidance does not impose  
13 mandatory requirements but does put forth acceptable approaches for submitting CMC-related  
14 regulatory information. Alternative approaches may be used. Applicants are encouraged to  
15 discuss significant departures from the approaches outlined in this guidance with the appropriate  
16 Agency division before implementation to avoid expending resources on development avenues  
17 that may later be deemed unacceptable.

18 Reference to information in Drug Master Files (DMFs) for the CMC section of the application is  
19 acceptable if the DMF holder provides written authorization that includes specific reference (e.g.,  
20 submission date, page number, item name and number) to the pertinent and up-to-date  
21 information (21 CFR 314.420(d)). Refer to FDA's *Guideline for Drug Master Files* (September  
22 1989) for more information about DMFs.

---

<sup>1</sup>This guidance has been prepared by the Inhalation Drug Products Working Group of the Chemistry, Manufacturing and Controls Coordinating Committee (CMC CC) in the Center for Drug Evaluation and Research (CDER) at the Food and Drug Administration (FDA). This guidance represents the Agency's current thinking on inhalation drug products. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. An alternative approach may be used if such approach satisfies the requirements of the applicable statute, regulations, or both.

*Draft - Not for Implementation*

23 II. BACKGROUND

24 A. Metered-Dose Inhalers (MDIs)

25 Metered-dose inhalers have grown in popularity since their introduction in the late 1950s,  
26 and they are currently used by over 25 million Americans for a variety of diseases, such  
27 as asthma, chronic obstructive pulmonary disease (COPD), and other lung diseases  
28 characterized by obstruction of airflow and shortness of breath.

29 Metered-dose inhaler products contain therapeutically active ingredients dissolved or  
30 suspended in a propellant, a mixture of propellants, or a mixture of solvents, propellants,  
31 and/or other excipients in compact pressurized aerosol dispensers. An MDI product may  
32 discharge up to several hundred metered doses of one or more drug substances.  
33 Depending on the product, each actuation may contain from a few micrograms (mcg) up  
34 to milligrams (mg) of the active ingredients delivered in a volume typically between 25  
35 and 100 microliters.

36 Although similar in many features to other drug products, MDIs have unique differences  
37 with respect to formulation, container, closure, manufacturing, in-process and final  
38 controls, and stability. These differences need to be considered during the development  
39 program because they can affect the ability of the product to deliver reproducible doses to  
40 patients over the life of the product as well as the product's efficacy. Some of the unique  
41 features of MDIs are listed below:

- 42 1. The container, the valve, the actuator, the formulation, any associated accessories  
43 (e.g., spacers), and protective packaging collectively constitute the drug product.  
44 Unlike most other drug products, the dosing and performance and, therefore, the  
45 clinical efficacy of a MDI may be directly dependent on the design of the  
46 container and closure system (CCS).
- 47 2. The fraction of the formulation delivered to the patient consists of a mixture of  
48 micronized (or solubilized) drug substance in the desired physical form, which  
49 may be within a residual matrix of oily excipient material, propellant, and/or  
50 solvent.
- 51 3. Fixed portions of medication from a multidose container can be directly  
52 administered to the patient without contamination or exposure of the remaining  
53 material under normal use conditions. Conversely, portions of the immediate  
54 container's content cannot be removed from a pressurized container for further  
55 modification or manipulation.

*Draft - Not for Implementation*

- 56 4. The aerosolization of materials from a pressurized container is a complex and  
57 rapid sequence of events. When the content of the metering chamber is released,  
58 it undergoes volume expansion and forms a mixture of gas and liquid before being  
59 discharged as a jet through the orifice of the actuator. Within the expanding jet,  
60 the droplets undergo a series of processes. Subsequent to the aerosolization and  
61 dispersion of the drug product into a multitude of droplets, and during the  
62 propulsion of these droplets from the actuator to the biological target, the drug  
63 substance particles in the droplets become progressively more concentrated due to  
64 rapid evaporation of the volatile propellant components.
- 65 5. The concept of classical bioequivalence and bioavailability is usually not  
66 applicable for oral inhalation aerosols. The dose administered is typically so  
67 small that blood or serum concentrations are generally undetectable by routine  
68 analytical methods. Moreover, bioequivalency studies are complicated by the fact  
69 that only approximately 10–15 percent of the dose reaches the biological target.  
70 The remainder of the dose, trapped in the mouth and pharynx, is swallowed and  
71 absorbed through the gastrointestinal (GI) tract. Thus, even if determination of  
72 blood or serum concentrations were possible, additional and more extensive  
73 studies would be necessary to distinguish the contributions of the drug absorbed  
74 from the pulmonary, buccal, and GI routes.
- 75 6. Clinical efficacy assessment of inhalation aerosols requires consideration of  
76 several parameters, such as:
- 77 ● Variability in the disease itself (ventilator and anatomic or pathologic  
78 factors);
  - 79 ● Administration skills and practices, for example, breath holding and its  
80 duration, patient inspiratory flow rate, discharging either via closed lips  
81 around the mouthpiece or into the open mouth, coordination of aerosol  
82 discharge (actuate and breathe) and inhalation by the patient, add-on  
83 devices (e.g., spacers, chambers), proper priming of the valve and cleaning  
84 practices for the actuator, proper handling and fitting of the actuator to the  
85 valve stem;
  - 86 ● Presence of other drugs (i.e., when disease states require a multidrug  
87 treatment) which may exacerbate differences between products;
  - 88 ● Drug product variability due to physical characteristics and controls of the  
89 drug substance, optimized formulation, valve and actuator design,  
90 manufacturing process and in-process controls, and so on.

*Draft - Not for Implementation*

91 B. Dry Powder Inhalers (DPIs)

92 At present, dry powder inhalers are not used as commonly in the United States as are  
93 MDIs. Technical challenges have resulted in a greater variety in design and function of  
94 DPIs relative to MDIs. Current designs include **pre-metered** and device-metered **DPIs**,  
95 both of which can be driven by patient inspiration alone or with power-assistance of some  
96 type. Pre-metered DPIs contain previously measured doses or dose fractions in some type  
97 of units (e.g., single or multiple presentations in blisters, capsules, or other cavities) that  
98 are subsequently inserted into the device during manufacture or by the patient before use.  
99 Thereafter, the dose may be inhaled directly from the pre-metered unit or it may be  
100 transferred to a chamber before being inhaled by the patient. Device-metered DPIs have  
101 an internal reservoir containing sufficient formulation for multiple doses that are metered  
102 by the device itself during actuation by the patient. The wide array of DPI designs, many  
103 with characteristics unique to the design, will present challenges in developing  
104 information in support of an application. Regardless of the DPI design, the most crucial  
105 attributes are the reproducibility of the dose and particle size distribution. Maintaining  
106 these qualities through the expiration dating period and ensuring the functionality of the  
107 device through its lifetime under patient-use conditions will probably present the most  
108 formidable challenge.

109 DPIs are complex drug products that differ in many aspects from more conventional drug  
110 products as well as from MDIs. The unique characteristics of DPIs should be considered  
111 during development, particularly with respect to formulation, manufacturing, container  
112 and closure system or device, and both in-process and final controls. Several key  
113 distinctions of DPIs are listed below:

- 114 1. The device with all of its parts, including any protective packaging (e.g.,  
115 overwrap), and the formulation together constitute the drug product. Unlike most  
116 other drug products, the dosing and performance and therefore the clinical  
117 efficacy of a DPI may be directly dependent on the design of the device.
- 118 2. The portion of the formulation that is delivered by inhalation to the patient  
119 consists of the neat drug substance controlled to a suitable particle size  
120 distribution (e.g., micronized, spray-dried) or the drug substance contained within  
121 a matrix of excipients.
- 122 3. Energy is required for dispersion and aerosolization of the formulation and the  
123 drug substance. Whereas MDIs use energy stored in a liquefied gas propellant  
124 under pressure for aerosolization and dispersion, DPIs may rely on several energy  
125 sources, including energy from patient inspiration, from compressed gas, or from  
126 a motor-driven impeller.

*Draft - Not for Implementation*

- 127 4. Whereas MDIs administer doses of the drug substance formulation to the patient  
128 without contamination of the remaining formulation under normal use conditions,  
129 this is not necessarily the case with DPIs. In particular, device-metered DPIs can  
130 be susceptible to contamination (e.g., moisture, microbial) of the remaining doses.  
131 Contamination aspects under both in-use and abuse conditions should be  
132 considered during development of the drug product.
- 133 5. In DPIs, complex and subtle interactions may occur between the drug substance,  
134 carrier(s), and components of the container and closure system that significantly  
135 affect the safety and effectiveness of the drug product. For example, gravitational,  
136 fluid dynamic, and other interactive forces, such as electrostatic, van der Waals,  
137 and capillary forces, together are responsible for different fluidization behaviors  
138 exhibited by different powders in an inhaler. Electrostatic charge interactions  
139 influence the overall efficiency of a DPI, since such forces are considered to be  
140 significant for attraction and adhesion between the drug substance particles,  
141 excipient particles, and device surface. Additionally, particle size distribution,  
142 particle morphology, and moisture content can greatly influence the bulk  
143 properties of the formulation and the product performance.
- 144 6. The issues of classical bioequivalence and bioavailability (point 5 in section II.A)  
145 and clinical efficacy assessment (point 6 in section II .A) that were discussed for  
146 MDIs apply equally to DPIs.

147 In summary, MDIs and DPIs have many distinctive features that should be considered  
148 when developing documentation supporting an application. Furthermore, modification or  
149 alteration of these products due to changes in components of the drug product or changes  
150 in the manufacturers or manufacturing process should be carefully evaluated for effect on  
151 the safety, clinical effectiveness, and stability of the product. The type and extent of  
152 scientific supportive information needed for such changes could be more extensive than  
153 that needed for similar changes in more conventional drug products.

154 The remaining portion of this guidance will focus on specific chemistry, manufacturing,  
155 and controls information recommended for inclusion in the drug product section of  
156 applications for MDI and DPI drug products.

157 **III. DRUG PRODUCT**

158 MDIs and DPIs are complex units, the quality and reproducibility of which can be better ensured  
159 by appropriate controls of all components (active ingredients, excipients, device components,  
160 protective packaging) used in the drug product, controls during manufacture of the drug product,



*Draft - Not for Implementation*

161 and controls for the drug product. In particular, consistent dosing and particle size distribution  
162 for these products should be maintained throughout the expiration dating period.

163 A. Components

164 A list of all components (i.e., ingredients) used in the manufacture of the drug product  
165 formulation, regardless of whether they undergo chemical change or are removed during  
166 manufacture, should be included in the application. Each component should be identified  
167 by its established name, if any, and by its complete chemical name, using structural  
168 formulas when necessary for specific identification. If proprietary preparations or other  
169 mixtures are used as components, their identity should be fully described including a  
170 complete statement of their composition and other information that will properly identify  
171 the material.

172 B. Composition

173 1. MDIs

174 The composition of an MDI formulation is crucial, particularly in defining the  
175 physical stability and the performance characteristics of a suspension MDI. In  
176 suspension inhalation aerosols, the drug substance can float or settle depending on  
177 the relative densities of the drug substance and the liquid phase of the formulation.  
178 Moreover, the formulation composition will have a direct effect on the degree or  
179 extent of agglomeration or suspendibility of the drug substance particles.  
180 Preferential interaction of the suspended drug substance with the various internal  
181 container and closure system components (e. g., adherence of the drug substance to  
182 the walls of the container or valve components) may also contribute to a  
183 nonhomogeneous distribution of drug substance. The above mentioned  
184 phenomena, which may be exacerbated with time, can contribute to inconsistent  
185 medication dose delivery and particle size distribution. Additionally, in a typical  
186 MDI, the propellant(s) and cosolvent(s) constitute the majority of the formulation  
187 composition, and the type and amount of these components determine the internal  
188 pressure of an inhalation aerosol, a critical parameter related to the MDI  
189 performance.

190  
191 The application should include a statement of the quantitative composition of the  
192 unit formula of the drug product, specifying the name and amount of each active  
193 ingredient and excipient contained in a stated quantity of the drug product. These  
194 amounts should be expressed in concentration (i.e., amount per unit volume or  
195 weight), as well as amount per container and per actuation delivered at the valve.  
196 The amount of active ingredient delivered per actuation from the mouthpiece

*Draft - Not for Implementation*

197 should be provided. The target container fill weight should also be indicated.  
198 Similarly, a production batch formula representative of the one to be employed in  
199 the manufacture of the drug product should be included. Any calculated excess  
200 for an ingredient should be designated as such, the percent excess shown,  
201 scientifically justified, and documented. Information on the density of the  
202 formulation should be included. Any intended change in the formulation from  
203 that used in the submitted batches (e.g., clinical, biobatch, primary stability,  
204 production) should be clearly indicated.

205 2. DPIs

206 The composition of the formulation of a DPI has a direct effect on the stability of  
207 the formulation as well as on the dosing performance of the product. A carrier  
208 may be used for a DPI, for example, as a bulking agent to enhance reproducible  
209 dose metering. The suitability of a carrier is dependent on its chemical and  
210 physical characteristics, which can have direct effect on the performance of the  
211 product (e.g., ease of entrainment of the formulation, energy input necessary for  
212 dispersion and aerosolization of the active ingredient from the carrier,  
213 hygroscopicity of the formulation). Hygroscopicity can result in uptake of  
214 moisture by the formulation which may affect the particle size distribution of the  
215 emitted drug substance, the stability of the drug substance, the dose hold-up in the  
216 device, and hence the delivered dose.

217 The application should include a statement of the quantitative composition of the  
218 drug product, specifying the name and amount of each active and excipient  
219 contained in a stated quantity of the formulation. These amounts should be  
220 expressed in concentration (i.e., amount per unit weight), as well as amount per  
221 metered dose and emitted dose at the mouthpiece under defined test conditions  
222 (e.g., flow rate, duration). For device-metered DPIs, the target formulation fill  
223 weight should also be indicated. A production batch formula representative of the  
224 one to be employed in the manufacture of the drug product should be included.  
225 Any calculated excess for an ingredient should be designated as such, the percent  
226 excess shown, scientifically justified, and documented in the submission.

227 c. Specifications for the Formulation Components

228 1. Active Ingredient(s)

229 Information regarding the comprehensive characterization of the physical and  
230 chemical properties of the drug substance to be used in inhalation drug products  
231 should be included in the application. Important properties of the drug substance

***Draft - Not for Implementation***

232 may include, but are not necessarily limited to, density, particle size distribution,  
233 particle morphology, solvates and hydrates, clathrates, morpnic forms, amorphous  
234 forms, volubility profile, moisture and/or residual solvent content, microbial  
235 quality, pH profile and pKa(s), and specific rotation.

236 Appropriate acceptance criteria and tests should be instituted to control those drug  
237 substance parameters considered key to ensuring reproducibility of the  
238 physicochemical properties of the drug substance. Key specification parameters  
239 may include color, appearance (visual and microscopic), specific identification,  
240 moisture, residue on ignition, specific rotation, assay, microbial limits (10 g  
241 sample size, USP <61>), melting range, particle size distribution, surface area,  
242 crystalline form(s), residual solvents, and heavy metals. Micronized drug  
243 substance is typically used in DPIs or MDIs containing a suspension of drug  
244 substance. Specifications for control of particle size distribution and crystalline  
245 forms (e.g., shape, texture, surface) of the drug substance, parameters often  
246 critical for reproducible drug product performance, should be included in the  
247 application.

248 The purity of the drug substance and its impurity profile should be characterized  
249 and controlled with appropriate specifications. Important impurity-related  
250 parameters may include organic volatile impurities and/or residual solvents, heavy  
251 metals, residual organics and inorganic (e.g., reagents, catalysts), and related  
252 substances (synthetic and degradants). Any recurring impurity found in the drug  
253 substance at a concentration of 0.1 percent or greater, relative to the parent drug  
254 substance, should be identified and qualified. In addition to toxicological  
255 considerations, justification of acceptance criteria for the drug substance  
256 impurities should be based on levels of impurities found in the submitted batches  
257 (e.g., clinical, biobatch, primary stability, production). For additional guidance on  
258 toxicological qualification, the applicant is encouraged to contact the responsible  
259 review division.

260 In general, acceptance criteria for all parameters defining the physiochemical  
261 properties should be based on historical data, thereby providing continuity of  
262 quality and reproducible performance of future batches of the drug substance.

**263 2. Excipients**

264 For most MDIs and DPIs, excipients (when used) comprise a significant portion  
265 of the formulation content by weight and their quality has a substantial effect on  
266 the safety, quality, stability, performance, and effectiveness of such drug products.  
267 The sensitive nature of the patient population warrants complete characterization

***Draft - Not for Implementation***

268 and strict quality control of these excipients to ensure consistency in the above  
269 properties.

270 The source of each excipient should be identified in the application. Each source  
271 should be assessed, and the material supplied should meet appropriate acceptance  
272 criteria based on test results for several batches of excipients that were used in  
273 preparing the submitted batches of drug product (e.g., clinical, biobatch, primary  
274 stability, production). Likewise, when the supplier of an excipient is changed, the  
275 new supplier's ability to provide material that meets the same acceptance criteria  
276 should be assessed.

277 Adequate DMFs with appropriate authorization should be submitted to the agency  
278 for major (e.g., propellant, carriers) and noncompendial excipients. A full  
279 description of the acceptance criteria and the test methods used to ensure the  
280 identity, assay, functionality, quality, and purity of each excipient should be  
281 submitted. If these materials are accepted based upon certificates of analysis from  
282 the manufacturers with a specific identification test, the applicant should also  
283 develop validated methods or have access to all of the manufacturer's analytical  
284 and other test methods to allow the applicant to verify the reliability of the test  
285 results at appropriate intervals (21 CFR 211. 84).

286 The suitability of excipients to be administered by the inhalation route should be  
287 thoroughly investigated and documented in terms of the physiochemical  
288 properties. Toxicological qualification of these excipients may be appropriate  
289 under various circumstances including (1) increased concentration of an excipient  
290 above that previously used in inhalation drug products, (2) excipients used  
291 previously in humans but not by the inhalation route, and (3) novel excipients not  
292 previously used in humans. The extent of toxicological investigation needed to  
293 qualify the use of an excipient under such circumstances will vary, and the  
294 applicant is encouraged to contact the responsible review division to discuss an  
295 appropriate strategy for toxicological qualification.

296 When *United States Pharmacopeia* (USP) or *National Formulary* (NF)  
297 monograph materials are used and the associated specifications do not provide  
298 adequate assurance for inhalation use with regard to the assay, quality,  
299 performance, and purity, the monograph specifications should be supplemented  
300 with additional appropriate acceptance criteria and tests to ensure lot-to-lot  
301 reproducibility of the components. For example,

*Draft - Not for Implementation*

- 302 ● When Dehydrated Alcohol, USP is used as a cosolvent in MDIs,  
303 additional discriminatory specifications for water content (e.g., Karl  
304 Fischer) and impurities should be included.
- 305 ● When Lecithin, NF, a surfactant, is used in MDI formulations, additional  
306 acceptance criteria and tests controlling the complete compositional profile  
307 should be used (e.g., levels of phosphatidyl choline, phosphatidyl  
308 ethanolamine, phosphatidylinositol, lysophosphatidyl choline,  
309 phosphatidic acid, triglycerides, fatty acids, carbohydrates).
- 310 ● When Oleic Acid, NF is used as a surfactant in MDI formulations,  
311 additional specifications should be included for identification, assay, and  
312 for characterization and control of the compositional profile of impurities  
313 (e.g., individual specified fatty acids, unknowns).
- 314 ● Compendia propellants (e.g., CFC- 11, CFC- 12, and CFC- 114) should be  
315 completely controlled by additional acceptance criteria and validated test  
316 methods for assay and related impurities (based on historical data). See  
317 recommendations in Table 1.
- 318 ● Lactose Monohydrate, a commonly used carrier excipient for DPIs, is  
319 covered by a *National Formulary* monograph. However, the monograph  
320 acceptance criteria and tests alone are not adequate for controlling key  
321 physicochemical characteristics of this excipient and should be  
322 supplemented if this excipient is used in the formulation of an inhalation  
323 drug product. For example, lactose carrier particles with low surface  
324 roughness may more effectively redisperse drug particles in an inhaled  
325 stream. Similarly, different morphic and amorphous forms of lactose may  
326 adhere differently to the drug substance particles and produce varying  
327 aerosolization behavior. Because the compendia monograph does not  
328 address the control for particle morphology and amorphous content, it  
329 should be supplemented with appropriate acceptance criteria and tests for  
330 control of these parameters in the application. Moreover, other additional  
331 recommended parameters for lactose include particle size distribution,  
332 quantitative color and clarity, assay, impurities and degradants, solvents,  
333 water content, microbial limits (total aerobic count, total mold and yeast,  
334 absence of pathogens), pyrogens, and/or bacterial endotoxins test, and  
335 specific and quantitative protein content. Protein determination may be  
336 performed by an adequate combination of specific and/or general methods  
337 (e.g., ELISA, Western Blot, amino acid analysis, Kjeldahl, Lowry,  
338 spectrophotometric assay).

*Draft - Not for Implementation*

339 For noncompendial excipients (e.g., HFA-134a, HFA-227 propellants),  
340 comprehensive acceptance criteria reflecting the data for the excipient batches  
341 used in the submitted drug product batches (e.g., clinical, biobatch, primary  
342 stability, production) should be included to ensure consistent quality of future  
343 incoming material. For additional guidance on pharmacological and toxicological  
344 considerations, the applicant should consult available CDER guidances or contact  
345 the responsible review division. For example, for noncompendial propellants,  
346 such as HFA-134a, acceptance criteria and tests should be included for the  
347 following parameters: identity, appearance, assay (e.g., not less than 99.9%),  
348 acidity, total residue, moisture content, related impurities, and unrelated  
349 impurities (e.g., CO, N<sub>2</sub>, O<sub>2</sub> gases). The related impurities acceptance criteria  
350 limits shown in Table II may be adopted for HFA-134a.

**Draft - Not for Implementation**

351 Table I. Recommended Assay and Impurities Acceptance Criteria for Various  
 352 Compendia Propellants

353	Impurity'	CFC- 11 Acceptance Criteria (ppm)	CFC-12 Acceptance Criteria (ppm)	CFC-114 Acceptance Criteria (ppm)
354	HFC-152a		10	
355	HCFC-21	75	50	
356	HCFC-22	10	250	50
357	HCFC-123	10		200
358	HCFC-124			50
359	HCFC-124a			50
360	HCFC-133a	10	10	20
361	CFC-11	99,8°A purity	2000	500
362	CFC-12	2000	99.8% purity	1000
363	CFC-13	10	300	
364	CFC-I 13	75	10	50
365	CFC-113a	15		50
366	CFC-114	40	150	99.8% purity
367	CFC-115		15	300
368	CFC-217			200
369	CFC-319			10
370	BCFC- 12B1	15	15	
371	CFC-1112a	10	10	10 <sup>2</sup>
372	Methyl Chloride	10	40	
373	Dichloromethane	50	10	
374	Chloroform	20	10	
375	Carbon Tetrachloride	20	10	
376	Total Chloromethanes	50	50	
377	Total Unspecified	1 20	1 20	20
378	Total Impurities	2000	2000	2000

379 'No number for an impurity indicates its absence (below detection limit of method).

380 'Acceptance criteria under evaluation.

*Draft - Not for Implementation*

381 Table II. Recommended Assay and Impurities Acceptance Criteria for HFA-134a  
 382 Propellant

383	Impurity	HFA- 134a Acceptance Criteria (ppm)	Impurity	HFA-134a Acceptance Criteria (ppm)
384	HCC-40	5	HCFC-133a	5
385	HFC-23	5	HCFC-161	30
386	HFC-32	5	HCFC-1121	5
387	HFC-125	5	HCFC- 1122	5
388	HFC-134	1000	HCFC- 1122a	5
389	HFC-143a	10	CFC- 11	5
390	HFC- 152	5	CFC- 12	100
391	HFC- 152a	300	CFC-12B1	5
392	HFC-245cb	5	CFC- 13	5
393	HFC-1123	5	CFC-113	5
394	HFC-1132	5	CFC-114	5
395	HFC-1225ye	5	CFC-114a	25
396	HFC-1234yf	5	CFC-115	5
397	HFC-1243zf	5	CFC-1112a	5
398	HFC-1336mzz	5	FC- 13 18my-T	5
399	HCFC-22	50	FC- 13 18my-C	5
400	HCFC-31	5	Total unsaturates (including HCFC- 11 22)	5
401	HCFC-123	5	Individual unidentified impurities	5
402	<del>HCFC-123a</del>	5	Total unidentified impurities	10
403	HCFC-124	100	Other organic impurities	50
404	HCFC-124a	5	Any other identified saturated impurity	5
405	HCFC-132b	5	Total impurities	1000
			Assay	99.9%



*Draft - Not for Implementation*

406 D. Manufacturers

407 The name, street address, building number, and Central File Number (CFN), if available,  
408 of each facility involved in the manufacturing of the drug substance and excipients should  
409 be listed along with a statement of each manufacturer's specific operations and  
410 responsibilities. The same information should be provided for each facility involved in  
411 the manufacturing, processing, packaging, controls, stability testing, or labeling  
412 operations of the drug product, including all contractors (e.g., test laboratories, packagers,  
413 labelers).

414 E. Method(s) of Manufacture and Packaging

415 A detailed description of the manufacturing, processing, and packaging procedures for the  
416 drug product should be included.

417 If micronization is used for the drug substance or excipient(s), the procedure (e.g., the rate  
418 of feed, air pressure, air flow rate, particle size being fed, number of times a lot is  
419 micronized, re-use of carry -overs from previous micronized lots), equipment, and in-  
420 process controls should be described in detail. Attention should be paid to potential  
421 contamination of the micronized material during the process from the grinding parts,  
422 compressed gas, and collecting filter (e.g., oil, moisture, other contaminants). The  
423 moisture content in the micronized material should be tightly controlled for drug  
424 substances or formulations that are chemically or physically sensitive to moisture. The  
425 moisture content, particle size distribution, particle morphology (shape and texture), bulk  
426 density, as well as impurities, degradants, and contaminants in the drug substance and  
427 drug products should be controlled with appropriate acceptance criteria and test methods  
428 to ensure lot-to-lot reproducibility.

429 A copy of the actual (executed) batch record and in-process controls should be filed, as  
430 appropriate, for representative submitted batches (e.g., clinical, biobatch, primary  
431 stability, production). A schematic diagram of the proposed production process, a list of  
432 in-process controls, and a master batch production and controls record should be  
433 submitted. Information on the lag or equilibration time instituted before the release of  
434 MDIs, as well as a description of the packaging operation for MDIs and DPIs and  
435 associated in-process controls for these operations, should also be included. The  
436 manufacturing directions should include control procedures and specific information on  
437 processing variables (such as time, temperature, and moisture) to decrease controllable  
438 process variability and increase consistency in the quality of the drug product.

439 A description of in-process controls, analytical tests, and appropriate data to support the  
440 acceptance criteria should be provided. In-process controls should be performed at

*Draft - Not for Implementation*

441 specified production steps under actual operating conditions. For MDIs, in-process  
442 controls may include, for example, assay of the suspension or solution, moisture level,  
443 consistency of filling of both the concentrate and the propellant, valve crimp  
444 measurements, quality of sealing, in-line leak testing under stress conditions, and  
445 performance of the valve. For DPIs, in-process controls may include assay of bulk  
446 formulation, moisture level, consistency of filling operation, particle size distribution,  
447 quality of sealing of unit dose and protective packaging, and so on.

448 Additionally, a description of the primary and protective packaging operation and  
449 relevant in-process controls for this operation should also be included. For example,  
450 when blister units, foil-foil, or protective packaging are used, it should be ensured that the  
451 seal area functions properly in terms of adhesion (e.g., heat seal, adhesive) or mechanical  
452 seal. Appropriate integrity testing and acceptance criteria for seal completeness and for  
453 seal strength should be established to ensure acceptable sealing properties within a batch  
454 and among batches.

455 F. Specifications for the Drug Product

456 A complete description of release acceptance criteria, analytical methods, and sampling  
457 plans should be provided to ensure the identity, strength, quality, purity, and performance  
458 of the drug product throughout its shelf life and during the period of patient use. The  
459 accuracy, sensitivity, specificity, reproducibility, and ruggedness of the proposed  
460 validated test methods should be documented in sufficient detail to permit duplication  
461 and verification by Agency laboratories. Comprehensive and well-defined in vitro  
462 performance characteristics of inhalation drug products should be established before  
463 initiating critical clinical studies. Appropriate, validated test methods and corresponding  
464 acceptance criteria that are reflective of the test results for submitted batches (e.g.,  
465 clinical, biobatch, primary stability, production) are crucial to defining and controlling  
466 these characteristics.

467 I. MDIs

468 The following test parameters are recommended for MDI drug products.  
469 Appropriate acceptance criteria and validated test methods should be established  
470 for each test parameter.

471 a. Appearance and Color

472 The appearance of the content of the container and the appearance of the container  
473 and closure system (i.e., the valve and its components and the inside of the  
474 container) should conform to their respective descriptions as an indication of the

***Draft - Not for Implementation***

475 drug product integrity. If any color is associated with the formulation (either  
476 present initially or from degradative processes occurring during shelf life), then a  
477 quantitative test with appropriate acceptance criteria should be established for the  
478 drug product.

479 b. Identification

480 Specific identification tests are recommended to verify the identity of the drug  
481 substance in the drug product. Chromatographic retention time alone is not an  
482 adequate method to ensure the identity of the drug substance in the drug product.  
483 If the drug substance is chiral, then at least one of the methods used for  
484 identification should be specific for this property.

485 c. Microbial Limits

**486** The microbial quality should be controlled by appropriate tests and acceptance  
**487** criteria for total aerobic count, total yeast and mold count, and freedom from  
**488** designated indicator pathogens. Acceptance criteria should be reflective of the  
**489** data for the submitted batches (e.g., clinical, preclinical, biobatch, primary  
**490** stability, production) but at a minimum should meet the acceptance criteria  
**491** proposed in the *Pharmacopeial Forum* (1996, Vol. 22, p. 3098). Furthermore,  
**492** appropriate testing should be done to show that the drug product does not support  
**493** the growth of microorganisms and that microbial quality is maintained throughout  
**494** the expiration period. The minimum sample size should be 10 grams or the full  
**495** content of ten containers (USP <61>).

496 d. Water or Moisture Content

497 Testing for the presence of water in the container should be performed,  
498 particularly for suspension formulations. Water or moisture should be strictly  
499 limited to prevent changes in particle size distribution, morphic form, and other  
500 changes such as crystal growth or aggregation.

501 e. Dehydrated Alcohol Content

502 If alcohol is used as a cosolvent in the formulation, there should be a specific  
503 assay with acceptance criteria for this excipient.

***Draft - Not for Implementation***

504 f. Net Content (Fill) Weight

505 The total net weight of all formulation components in the container should be  
506 determined, The net content weight of each of ten test containers should be in  
507 accordance with the release specification. For a description of this test, refer to  
508 the procedure for aerosols given in USP Chapter <755> Minimum Fill.

509 g. Drug Content (Assay)

510 The concentration of drug substance in the entire container should be determined  
511 analytically with a stability indicating method. The acceptance criteria should be  
512 tight enough to ensure conformance in other related attributes (e.g., dose content  
513 uniformity). Although this test may not be directly relevant in terms of  
514 performance of inhalation aerosols, it provides assurance of consistency  
515 concerning the manufacture of the drug product (e.g., formulation, filling,  
516 crimping, and sealing).

517 h. Impurities and Degradation Products

518 The levels of degradation products and impurities should be determined by means  
519 of stability indicating methods. Acceptance criteria should be set for individual  
520 and total degradation products and impurities. For identification and qualification  
521 thresholds, refer to the appropriate guidance. Individual impurities or degradation  
522 products appearing at levels 0.10 percent or greater should be specified. Specified  
523 impurities and degradation products are those, either identified or unidentified,  
524 that are individually listed and limited in the drug product specification.

525 i. Dose Content Uniformity

526 Because of the complexity of the discharged dose, the medication available at the  
527 mouthpiece of the actuator should be thoroughly analyzed for an individual  
528 container, among containers, and among batches. This test may be regarded as  
529 providing an overall performance evaluation of a batch, assessing the formulation,  
530 the manufacturing process, the valve, and the actuator. The number of actuations  
531 per determination should not exceed the number of actuations in the minimum  
532 dose approved in the labeling. A stability indicating method should be used. The  
533 amount of drug substance discharged should be expressed both as the actual  
534 amount and as a percent of label claim from the actuator. The USP Unit Spray  
535 <601> sampling apparatus may be used. This test is designed to demonstrate the  
536 uniformity of medication per actuation or dose, consistent with the label claim,  
537 discharged from the mouthpiece of a sample of an appropriate number of

*Draft - Not for Implementation*

538 containers from a batch (n = 10 is recommended) . The primary purpose is to  
539 ensure dose uniformity within discharges from multiple containers of a batch.  
540 The following acceptance criteria are recommended:

- 541 ● The amount of active ingredient per determination is not outside of  
542 80–1 20 percent of label claim for more than one often containers,  
543 none of the determinations is outside of 75–125 percent of the label  
544 claim, and the mean is not outside of 85–1 15 percent of label  
545 claim. If two or three of the ten determinations are outside of  
546 80–1 20 percent of the label claim, none is outside of 75–125  
547 percent of label claim, and the mean is not outside of 85–1 15  
548 percent of label claim, an additional 20 containers should be  
549 sampled (second tier). For the second tier of testing of a batch, the  
550 amount of active ingredient per determination is not outside of  
551 80–1 20 percent of the label claim for more than 3 of all 30  
552 determinations, none of the 30 determinations is outside of  
553 75–125 percent of label claim, and the mean is within 85–115  
554 percent of label claim.

555 j. Dose Content Uniformity Through Container Life

556 The purpose of this test is to assess whether the product delivers the labeled  
557 number of full medication doses throughout the life of the MDI unit, and ensure  
558 that there is dose content uniformity for discharges within the same container.  
559 This test involves determining the dose content uniformity at the beginning of unit  
560 life, at the actuations corresponding to 50 percent of the fill weight (which may  
561 correspond to greater than 50 percent relative to the labeled number of actuations  
562 depending on overfill), and at the label claim number of actuations per container  
563 for an appropriate number of containers (n= 3 is recommended). The number of  
564 actuations per determination should not exceed the number of actuations in the  
565 minimum dose approved in the labeling. The rate of discharging between  
566 determinations should be such that it does not create excessive chilling of the  
567 MDI unit. The following acceptance criteria are recommended:

- 568 ● The amount of active ingredient per determination is not outside of  
569 80–1 20 percent of label claim for more than one of nine determinations  
570 from three containers, none of the determinations is outside of 75–125  
571 percent of the label claim, and means for each of the beginning, middle,  
572 and end determinations are not outside of 85– 115 percent of label claim.  
573 If two or three of the nine determinations are outside of 80–120 percent of  
574 the label claim, none is outside of 75–125 percent of label claim, and the

*Draft - Not for Implementation*

575 means for each of the beginning, middle, and end determinations are not  
576 outside of 85–115 percent of label claim, an additional six containers  
577 should be sampled at the beginning, middle and end of the canister  
578 (second tier). For the second tier of testing of a batch, the amount of  
579 active ingredient per determination is not outside of 80–120 percent of the  
580 label claim for more than 3 of all 27 determinations, none of the 27  
581 determinations is outside of 75–125 percent of label claim, and the means  
582 for each of the beginning, middle, and end determinations are not outside  
583 of 85–115 percent of label claim.  
584

585 k. Particle Size Distribution

586 One form of control which is more critical for inhalation aerosols than for most  
587 other conventional drug products is particle size distribution of the delivered dose.  
588 This parameter is dependent on the formulation, the valve, and the mouthpiece.  
589 The optimum aerodynamic particle size distribution for most inhalation aerosols  
590 has generally been recognized as being in the range of 1–5 microns.

591 From a pharmaceutical viewpoint, the most important parameter for an inhalation  
592 product is usually the aerodynamic particle size distribution of the outgoing  
593 aerosol. The aerodynamic particle size distribution is influenced by the  
594 characteristics of the spray of the drug product, as well as other factors, and is not  
595 solely determined by the size of the individual drug substance particles initially  
596 suspended in the formulation.

597 A multistage cascade impactor fractionates and collects particles of one or more  
598 drug components by aerodynamic diameter through serial multistage impactions.  
599 Such a device with all associated accessories should allow determination of a size  
600 distribution throughout the whole dose including, in particular, the small particle  
601 size fraction of the dose. It also provides information that allows for the complete  
602 mass balance of the total labeled dose to be determined. However, to minimize  
603 distortions and to ensure reproducibility, it is important to specify certain  
604 conditions such as information on the calibration of the equipment, flow rate,  
605 duration, the size and shape of the expansion chamber, or inlet stem, the selection  
606 of impaction surfaces, and the method, accessories, and adapters by which the  
607 inhalation aerosol is introduced into a specified impactor. These important  
608 parameters should be selected to obtain a complete profile of the dose. The  
609 rationale and documentation for selection of the above parameters should be  
610 presented. Additionally, criteria should be provided in the application for the  
611 qualification of each cascade impactor. It is recommended that all cascade

***Draft - Not for Implementation***

612 impactors used in support of the drug product in the application be of the same  
613 design.

614 Other critical variables that should be specified and controlled in such a test  
615 procedure are relative humidity and temperature. Particles may undergo changes  
616 during their passage into or through the cascade impactor depending on humidity  
617 and temperature conditions. The most common problems associated with  
618 humidity are hygroscopic growth and aggregation of particles. Creating  
619 atmospheres of controlled temperature and relative humidity by introducing  
620 equilibrated air into the system can minimize variability from these sources.

621 The number of actuations needed to determine particle size distribution by  
622 multistage cascade impactor should be kept to the minimum justified by the  
623 sensitivity of the analytical method used to quantitate the deposited drug  
624 substance. The amount of drug substance deposited on the critical stages of the  
625 cascade impactor should be sufficient for reliable assay, but not so excessive as to  
626 bias the results by masking individual actuation variation.

627 The aerodynamic particle size distribution analysis and the mass balance obtained  
628 (drug substance deposited on surfaces from the valve to the cascade impactor  
629 filter) should be reported. The total mass of drug collected on all stages and  
630 accessories is recommended to be between 85 and 115 percent of label claim on a  
631 per actuation basis. At the time of application submission, data for the mass  
632 amount of drug substance found on each accessory and each of the various stages  
633 of the cascade impactor should be reported. In addition, data may also be  
634 presented in terms of the percentage of the mass found on the various stages and  
635 accessories relative to the label claim. Acceptance criteria may be proposed in  
636 terms of appropriate groupings of stages and/or accessories. However, if this  
637 approach is used, at a minimum there should be three to four groupings to ensure  
638 future batch-to-batch consistency of the particle size distribution. Furthermore,  
639 acceptance criteria expressed in terms of mass median aerodynamic diameter  
640 (MMAD) and geometric standard deviation (GSD) alone, as well as in terms of  
641 *respirable fraction, respirable dose, or fine particle mass* are not considered  
642 adequate to characterize the particle size distribution of the whole dose.

**643** 1. Microscopic Evaluation

**644** Before the advent of the impactor particle sizing methods, microscopic  
**645** examination of the formulation was used to determine drug substance particle  
**646** size. This method is relatively crude in measurement capability, is subjective, and  
**647** does not provide a profile of the aerodynamic size of the delivered particles of

*Draft - Not for Implementation*

648 drug substance. Furthermore, microscopy does not usually account for density of  
649 the particles and may not easily distinguish between, for example, two drug  
650 substances in a formulation. However, microscopic examination of the  
651 formulation has certain merits and, therefore, should be retained for release and  
652 stability purposes. For example, the examination provides information on the  
653 presence of large particles, changes in morphology of the drug substance particles,  
654 extent of agglomerates, crystal growth, and foreign particulate matter.  
655 Additionally, where the crystalline form of the drug substance can affect the  
656 bioavailability, performance, stability, or other properties of the drug product,  
657 microscopic evaluation or other appropriate methods are recommended to control  
658 and monitor the morphic form if changes are observed on stability.

659 *m.* Spray Pattern and Plume Geometry

660 Characterization of spray pattern and plume geometry are important for evaluating  
661 the performances of the valve and the actuator. Various factors can affect the  
662 spray pattern and plume geometry, including the size and shape of the actuator  
663 orifice, the design of the actuator, the size of the metering chamber, the size of the  
664 stem orifice of the valve, the vapor pressure in the container, and the nature of the  
665 formulation. Currently, it is recommended that spray pattern testing should be  
666 performed on a routine basis as a quality control for the drug product. However,  
667 the characterization of plume geometry should be established during the  
668 development of the product and is not necessarily tested routinely thereafter (refer  
669 to discussion of plume geometry testing in section IV.A. 10).

670 The proposed test method for spray pattern, including sampling plans, should be  
671 provided in detail to allow their duplication by Agency laboratories. For example,  
672 in the evaluation of the spray pattern, the actuation distance between the  
673 mouthpiece and the plate, number of actuations per spray pattern, position and  
674 orientation of the plate relative to the mouthpiece, and visualization method  
675 should be specified. The acceptance criteria for spray pattern should include the  
676 shape (e. g., ellipsoid of uniform density) as well as the size of the pattern (e. g., no  
677 axis is greater than x millimeters (mm) and the ratio of the longest to the shortest  
678 axes should lie in a specified range, for example, 1.00– 1.20). The spray pattern  
679 should be determined, preferably by a method specific for the drug substance, at  
680 different distances (e.g., two) from the mouthpiece to provide greater  
681 discriminatory capability to the test. Variability in the test can be reduced by  
682 developing a sensitive detection method and by providing method-specific  
683 training to the analyst.

684 *n.* Leak Rate



*Draft - Not for Implementation*

685 To maintain optimal performance characteristics for the drug product, acceptance  
686 criteria for the leak rate should be based on historical data including primary  
687 stability data using the test and sampling plan described in the USP <601>. Leak  
688 rate testing should be performed in addition to both the on-line leak test which  
689 culls out the occasional gross leakers and the testing that follows the lag or  
690 equilibration time instituted before the release of MDIs. The leak rate test is  
691 important in stability studies because it may provide information on pressure loss  
692 and may predict, at subsequent test stations, failures in testing for dose content  
693 uniformity through container life (see section III.F. 1 j). It should be noted,  
694 however, that leak rates are not necessarily constant over time.

695 Leak rates for propellants within the same drug product line are usually  
696 independent of the formulation volume filled, since the containers and closures  
697 (i.e., seals) used are usually the same. As a result, selective leakage of the  
698 propellants may concentrate the content of a smaller container faster relative to  
699 that of a larger container, to a point where, for example, dose content uniformity  
700 or particle size distribution or both would be outside of the acceptance criteria.  
701 Therefore, smaller containers may have shorter expiration dating periods than  
702 larger containers of the same drug product when the same seals are used.

703 o. Pressure Testing

704 This test is recommended for MDI products that are formulated using a cosolvent  
705 and/or more than one propellant. The test verifies the internal pressure of the  
706 container and ensures the use of proper propellants or propellant mixture ratio. A  
707 reasonable and achievable acceptance criteria may be 5 percent variation around  
708 the target pressure at specified conditions. An appropriate sampling plan should  
709 be used that selects a representative number of canisters from the batch (e.g.,  
710 beginning, middle, and end of a fill run).

711 p. Valve Delivery (Shot Weight)

712 This test is directly related to the metering ability of the valve, and it evaluates  
713 valve-to-valve reproducibility of the drug product. The proper performance of a  
714 metering valve should be ensured primarily by the valve manufacturer, who  
715 should assemble the valve with parts of precise dimensions. Valve delivery  
716 should be verified by the applicant for each drug product. In general, metered  
717 dose valves should have a valve delivery acceptance criteria of NMT  $|\pm 15|$   
718 percent for individual actuations and NMT  $|\pm 10|$  percent for the mean of the  
719 actuations relative to the target.

***Draft - Not for Implementation***

720 q. Leachable

721 The drug product should be evaluated for compounds that leach from elastomeric,  
722 plastic components or coatings of the container and closure system, such as  
723 polynuclear aromatics (PNAs), nitrosamines, monomers, plasticizers, accelerators,  
724 antioxidants, and vulcanizing agents, The development of appropriate analytical  
725 methods to identify, monitor, and quantify the leached compounds in the drug  
726 product should be done during investigational studies. These validated methods  
727 can, in turn, be used for testing of the drug product throughout the expiration  
728 dating period. Appropriate acceptance criteria for the levels of leached  
729 compounds in the formulation should be established. For additional discussion,  
730 refer to the container and closure section of this guidance (section 111. G).

731 2. DPIs

732 The following test parameters are recommended for DPI drug products.  
733 Appropriate acceptance criteria and validated test methods should be established  
734 for each test parameter.

735 a. Appearance and Color

736 The appearance of the content of the container (formulation contained in dose unit  
737 for pre-metered and reservoir for device-metered) and the appearance of the  
738 device components should conform to their respective descriptions as an  
739 indication of the drug product integrity. If there is any color associated with the  
740 formulation (either present initially or from degradative processes occurring  
741 during shelf life), then a quantitative acceptance criterion should be established  
742 for the drug product formulation.

743 b. Identification

744 See MDIs, section III.F. 1.b.

745 c. Microbial Limits

746 See MDIs, section III.F. 1.c.

747 d. Water or Moisture Content

748 Water in the drug product should be strictly limited since it may have a significant  
749 effect on characteristics such as aerosolization of the particles, particle size

*Draft - Not for Implementation*

750 distribution, crystallinity, dose content uniformity, microbial content, and  
751 stability.

752 e. Net Content (Fill) Weight (Device-metered)

753 DPIs that have a reservoir containing the bulk formulation to be metered should  
754 have a test and acceptance criteria for the weight of the contents. See MDIs,  
755 section III.F. 1.f.

756 f. Drug Content (Assay)

757 This test determines the amount of the drug substance in each individual dosage  
758 unit for pre-metered DPIs and in the reservoir for device-metered DPIs. The assay  
759 should be determined analytically with a stability indicating method. The  
760 acceptance criteria should be tight enough to ensure conformance in other related  
761 attributes (e.g., dose content uniformity).

762 g. Impurities and Degradation Products

763 See MDIs, section III.F. 1.h.

764 h. Dose Content Uniformity

765 The recommendations for acceptance criteria and tests for emitted dose content  
766 uniformity from the mouthpiece of DPIs under defined optimum test conditions  
767 are the same as for MDIs (refer to section III.F.1.i.). Both air flow rate and total  
768 volume of air drawn through the device should be thoroughly evaluated to obtain  
769 optimum test conditions. It is recommended that the volume of air drawn through  
770 the device be limited to two liters. Acceptance criteria and tests would apply to  
771 both device-metered DPIs and pre-metered DPIs (e.g., blisters, capsules). In the  
772 case of device-metered DPIs, the dose content uniformity should be established  
773 and monitored at the beginning, middle, and end of the labeled number of doses.  
774 In addition, the content uniformity of the pre-metered dose units should be  
775 controlled by a separate test and acceptance criteria, for example USP <905>  
776 Uniformity of Dosage Units by assay.

777 i. Dose Content Uniformity Through Container Life (device-metered)

778 Refer to MDIs (section III.F. 1.j) and the discussion of the Dose Content  
779 Uniformity tests and acceptance criteria above (section HI. F.2.h).

*Draft - Not for Implementation*

780 j. Particle Size Distribution of Emitted Dose

781 Refer to MDIs (section III.F. 1 k). The emitted particle size distribution under  
782 defined test conditions should be determined by multistage cascade impaction to  
783 profile the aerodynamic diameters of the drug substance particles. The equipment  
784 and accessories should be selected so that the majority of the dose is introduced  
785 into the cascade impactor for fractionation. A complete profile of the dose  
786 including the finer particles (e.g., less than or equal to 2 µm) should be  
787 determined.

788 Additional testing parameters should be considered for DPIs, as compared with  
789 MDIs, to maximize reproducibility and limit the variability to that inherent to the  
790 DPI. This is important because of intrinsic differences between formulations,  
791 devices, and methods of dose delivery of DPIs and MDIs. For example, since DPI  
792 formulations are necessarily dry, selection of and specifications for the impaction  
793 surface may be more critical in terms of re-entrainment of impacted particles.  
794 Because powders are not typically propelled from the device, more consideration  
795 may need to be given to flow rate selection and duration. For routine testing, the  
796 same flow rate and duration should be used as for dose content uniformity testing.

797 In general, DPI formulations maybe more sensitive to varying humidity  
798 conditions during particle size distribution determinations, necessitating tighter  
799 control of this condition. In the case of device-metered DPIs, the particle size  
800 distribution of the drug substance within the formulation should be established  
801 and monitored at the initial dose and the last dose of the labeled number of doses.

802 k. Microscopic Evaluation

803 Appropriate acceptance criteria should be instituted for the appearance of the drug  
804 product formulation using a microscopic test approach. This testis useful for  
805 detection of large particles and agglomerates of the drug substance, can define  
806 morphology of drug substance and carrier particles, and can detect foreign  
807 particulate matter. The type, origin, and profile of foreign particulate, including  
808 fine particulate, should be controlled. Refer to the section on microscopic  
809 evaluation of MDIs (section III.F. 1.1).

810 G. Container and Closure Systems

811 1. MDIs

*Draft - Not for Implementation*

812 One significant difference between MDI drug products and other, more  
813 conventional drug products is that the clinical efficacy of MDIs may be directly  
814 dependent on the design, reproducibility, and performance characteristics of the  
815 container and closure system. In MDIs, the container and closure system consists  
816 of the container, the actuator, the valve and its components, and any additional  
817 accessories (e.g., spacer), as well as protective packaging if applicable. For MDIs,  
818 the use of some type of dose counting mechanism should be considered.

819 Since inhalation aerosol formulations include organic liquids as the propellant or  
820 the vehicle (e.g., chlorofluorocarbons, hydrofluorocarbons, alcohols), potential  
821 leaching of compounds from the elastomeric and plastic components of the  
822 container and closure system into the formulation is a serious concern that should  
823 be addressed. Therefore, the composition and quality of the materials used in the  
824 manufacture of the container and closure system components should be carefully  
825 selected. For safety considerations, materials should be chosen that minimize or  
826 eliminate leachables without compromising the integrity or the performance of the  
827 drug product.

828 Identity and concentration profiles of the leachables in the drug product or placebo  
829 formulation (i.e., drug product formulation without drug substance) should be  
830 determined through the end of the drug product's shelf life and correlated, if  
831 possible, with the extractable profile(s) of the container and closure components  
832 determined under the various control extraction study conditions. Such a  
833 correlation may obviate the need to evaluate leachables in the drug product  
834 formulation in future routine stability studies. Note that for ANDAs, the applicant  
835 may compare the extraction profiles of the container and closure components with  
836 the leachable profile(s) of the drug product (or placebo) after storage under  
837 accelerated stability conditions for three months, as long as a commitment is  
838 provided to confirm the results for the drug product (placebo) on initial production  
839 stability batches at or near expiry. If the compared results are within the  
840 applicant's acceptance criteria but there are qualitative differences, the results  
841 should be discussed with the responsible review division.

842 Complete information (see below) should be provided on the characteristics of,  
843 and acceptance criteria, test methods, and sampling plans used for each  
844 component of the container and closure system to ensure its suitability for

0<sub>s</sub> fu **G. Container and Closure Systems** For additional information on container and

811 1. MDIs

***Draft - Not for Implementation***

846 closure systems, refer to FDA's guidance *Submitting Documentation for*  
847 *Packaging for Human Drugs and Biologics* (February 1987).'

848 a. Container

849 Concerning the container (canister), the following information should be included  
850 in the drug application:

- 851 ● Source(s) and fabricator(s)
- 852 ● Item number
- 853 ● Composition and quality of materials (including coating, if appropriate)
- 854 ● Schematic drawing
- 855 ● Precise dimensional measurements
- 856 ● Quality of the inside surface
- 857 ● Description of the cleaning procedures
- 858 ● Control extraction studies (when coated)
- 859 ● Examination for residual contaminants and residue from canister washing
- 860 ● Toxicological evaluation, where appropriate, of the extracted materials and  
861 residues
- 862 ● Acceptance criteria, test methods, and sampling plans including:
  - 863 ● Physiochemical parameters and dimensional measurements
  - 864 ● Quality of inside surface
  - 865 ● Qualitative and quantitative extractable profile(s)

866 Additional information on select topics is provided below.

867 i. Source, Composition, and Physical Dimensions

868 The source, composition, and physical dimensions of the components should be  
869 specified. The composition of the container and coating material (if applicable)  
870 should be provided in the application and/or an appropriately referenced DMF.  
871 Specific citations to the food additive regulations for the materials used in  
872 fabrication and treatment of the container, where applicable, should be provided.  
873 A toxicological appraisal of the extractable and residual materials should be  
874 submitted in the application. For guidance on such safety data, applicants are  
875 encouraged to contact the responsible review division.

---

<sup>2</sup>The 1987 packaging guidance will be superseded by FDA's draft guidance for industry *Submission of Documentation in Drug Applications for Container and Closure Systems Used for the Packaging of Human Drugs and Biologics* (July 1997) once it is issued in final form.

*Draft - Not for Implementation*

876 ii. Control Extraction Studies

877 The purpose of the control extraction study is to define an acceptable quantitative  
878 extractable profile(s) under specified test conditions, and establish acceptance  
879 criteria for each of the extracts from the components used for the submitted  
880 batches (e.g., clinical, preclinical, biobatch, primary stability, production). The  
881 extractable profile(s) of the specified container should be established and  
882 documented both qualitatively and quantitatively under defined experimental  
883 conditions. The documentation should include the sampling plan, component  
884 tested, type and amount of solvent, temperature, duration, extraction method,  
885 methods of analysis, and data. Solvents of various polarities should be used for  
886 initial determination of the profiles. Use of different solvents to maximize the  
887 extraction of different extractable may be necessary. Typically, the extraction  
888 solvent(s) would include the propellant(s) and formulation cosolvent(s), but a  
889 more effective extraction solvent could be used instead.

890 For coated containers, control extraction studies should be performed and the  
891 profile of each extract should be evaluated both analytically and toxicologically.  
892 The toxicological evaluation should include appropriate in vitro and in vivo tests.  
893 A rationale, based on available toxicological information, should be provided to  
894 support acceptance criteria for components in terms of the extractable profile(s).  
895 A toxicological appraisal of the extractable should be provided and the results of  
896 USP Biological Reactivity Tests (USP <87> and <88>) should also be submitted.

897  
898 iii. Residue Studies

899 A profile of residues from manufacture or cleaning of the component should be  
900 developed. A rationale, based on available toxicological information, should be  
901 provided to support acceptance criteria for components in terms of the residual  
902 contaminants profile(s). A toxicological appraisal of the residues from  
903 manufacture or canister cleaning should be provided and the results of USP  
904 Biological Reactivity Tests (USP <87> and <88>) should be submitted.

905 iv. Routine Extraction and Residue Tests

906 Based on the analytical and toxicological evaluation of the extractable from both  
907 the control extraction and residue studies, the applicant should establish  
908 discriminatory test methods and set appropriate acceptance criteria for the  
909 extractable profile and the residues for routine testing of incoming containers.  
910 Test methods and sampling plans should be provided. The accuracy, precision,

***Draft - Not for Implementation***

911 specificity, sensitivity, and ruggedness of each method should be documented  
912 with proper standards during validation in the control extraction studies.

913  
914 v. Acceptance Criteria

915  
916 Acceptance criteria should be established for dimensional measurements,  
917 particularly for critical parts of the container. Acceptance criteria should also be  
918 established for the quality of the inside surface, profile(s) of the extractable  
919 (when coated), and residual contaminants.

920 For the extractable and residual contaminants profiles, a reduced acceptance  
921 testing schedule may be considered once the applicant establishes the reliability of  
922 the supplier's test results. The applicant should confirm the results by testing  
923 multiple incoming batches of containers.

924 b. Valves

925 A properly performing valve of an inhalation aerosol drug product should ensure  
926 leak-proof sealing of the container, while in use and during storage. The valve  
927 should repeatedly dispense the aerosolized drug in discrete, accurate, small doses  
928 in the desired physical form. The performance of the valve and its compatibility  
929 with other drug product components should be thoroughly investigated before  
930 initiating critical clinical and/or bioequivalence studies. The specific valve used  
931 in each MDI drug product should be carefully selected considering the type and  
932 critical dimensions of the container, the formulation, stem diameter, stem groove  
933 dimensions, if applicable, the stem and body orifices of the valve, and so on. The  
934 information submitted in support of the valve in a drug application should include  
935 the following:

- 936 ● Source(s) and fabricator(s) of the assembled valve
- 937 ● Source(s) and fabricator(s) for each part of the valve
- 938 ● Item numbers of different parts of the valve
- 939 ● Item number of the assembled valve
- 940 ● Schematic engineering drawings of valve components
- 941 ● Precise dimensional measurements of valve components
- 942 ● Composition and quality of materials of the valve components
- 943 ● Treatment procedures of elastomeric components (e.g., cleaning, pre-  
944 extraction, washing, drying) before valve assembly
- 945 ● Control extraction studies for elastomeric and plastic components
- 946 ● Toxicological evaluation of extractable
- 947 ● Acceptance criteria, test methods, and sampling plans



*Draft - Not for Implementation*

- 948                   ●     Physiochemical parameters and dimensional measurements  
949                   ●     Qualitative and quantitative extractable profile(s)  
950                   ●     Performance characteristics of the valve

951                   Additional information on select topics is provided below.

952                   i.     Source, Composition, and Physical Dimensions

953                   The source, composition, and physical dimensions of the components should be  
954                   specified. The dimensional measurements of metering valve components should  
955                   be held to very tight tolerances through precision measurements. The  
956                   composition of the valve should be provided in the application and/or an  
957                   appropriately referenced DMF. Specific citations to food additive regulations for  
958                   materials used in fabricating the valve, where applicable, should be included. A  
959                   toxicological appraisal of the extractable, which may consist of supportive  
960                   citations and additional safety data, should also be submitted in the application.  
961                   For guidance on such safety data, applicants are encouraged to contact the  
962                   responsible review division.

963                   The compatibility of the selected valve component materials with the formulation  
964                   should be investigated to avoid problems. For plastic components, the potential  
965                   of drug sorption, swelling of the plastic, and leaching of contaminants from the  
966                   plastics into the drug product (e.g., monomers, plasticizer, accelerators, release  
967                   agents) should be investigated. Special attention should be paid to elastomeric  
968                   components such as the mounting cup gasket, o-ring, diaphragm (stem gasket),  
969                   and tank seal (metering) gasket. The elastomers may adsorb and/or absorb drug  
970                   substance, release additional leachable into the formulation (e.g., PNAs,  
971                   nitrosamines, vulcanization accelerators, retarders, lubricants, plasticizers,  
972                   antioxidants), and swell to various degrees, which may alter the performance  
973                   and/or toxicological profile of the drug product.

974                   ii.    Pre-extraction

975                   Since inhalation aerosol formulations include organic liquids as the propellant or  
976                   the vehicle (e.g., chlorofluorocarbons, hydrofluorocarbons, alcohols), potential  
977                   leaching of compounds from the elastomeric and plastic components of the device  
978                   into the formulation is a serious concern. To ensure potential leachable in the  
979                   drug product are minimized, each production batch of elastomeric components  
980                   used in the valve should be pre-extracted prior to assembly, unless data obviate  
981                   such an approach. The extraction procedure should be optimized to remove the  
982                   maximum amount of potentially toxic leachable without compromising the  
983

***Draft - Not for Implementation***

984 integrity or performance of the elastomeric valve components. A detailed  
985 description of the pre-extraction procedure should include information such as the  
986 quantities of elastomeric valve component(s) and selected solvent(s), method and  
987 duration of extraction procedure, temperature, as well as additional cleaning,  
988 washing, and drying procedures. Each of the pre-extraction processing parameters  
989 may have an effect on the quality and purity of valve components and, ultimately,  
990 the amount of leachables that may enter into the final drug product formulation  
991 upon storage.

992           iii.       Control Extraction Studies

993           See section III.G.1.a.ii for general information on control extraction studies. To  
994 verify the efficiency of the pre-extraction procedure for the elastomeric  
995 components and the quality and purity of other valve components, the components  
996 should be subjected to control extraction studies using selected representative  
997 samples and appropriate solvent(s). The profile of each extract should be  
998 evaluated both analytically and toxicologically. The application should provide  
999 adequate analytical information, obtained using a variety or combination of  
1000 methods (e.g., chromatography with mass spectroscopy), to identify and quantify  
1001 each extractable and establish appropriate acceptance criteria. The toxicological  
1002 evaluation should include appropriate in vitro and in vivo tests. The results of  
1003 USP Biological Reactivity Tests (USP <87> and <88>) should be submitted. A  
1004 rationale, based on the available toxicological information, should be provided to  
1005 support the limits specified for major components of the extractable profile.  
1006 Because some extractable components from rubber may be carcinogenic,  
1007 appropriate risk assessment models may be needed to establish acceptance  
1008 criteria, Applicants are encouraged to contact the responsible review division for  
1009 further guidance.

1010           iv.       Routine Extraction Tests

1012           Based on the analytical and toxicological evaluation of the extractable from the  
1013 control extraction study, the applicant should establish discriminatory test  
1014 methods and set appropriate acceptance criteria for the extractable profile(s) for  
1015 routine testing of the incoming individual valve components. This testing will  
1016 verify the efficiency of the pre-extraction procedure for the elastomeric  
1017 components and provide continued assurance of the batch-to-batch consistency of  
1018 the quality and purity of the valve components. Test methods and sampling plans  
1019 should be provided. The accuracy, precision, specificity, sensitivity, and  
1020 ruggedness of each method should be documented with proper standards during  
1021 validation in the control extraction studies.

*Draft - Not for Implementation*

1022  
1023

v. Acceptance Criteria

1024  
1025  
1026  
1027  
1028  
1029  
1030  
1031  
1032  
1033  
1034  
1035  
1036

The application should include specifications for each component of the valve and the assembled valve itself. The specification should be comprised of dimensional measurements, physiochemical parameters, and individual and total extractable for the different valve components as outlined above under the discussion of the control extraction studies. In addition, the specifications should include performance characteristics of the assembled valve (e.g., valve function, valve delivery, valve leakage). All proposed acceptance criteria should reflect the test results of valves used in submitted drug product batches (e.g., clinical, primary stability, biobatch, and production batches, all using identical valves). If the information outlined above is generated by the valve manufacturer through authorized DMFs, applicants should also develop or have access to the necessary analytical and other methods that will allow them to verify the reliability of the supplier's test results at appropriate intervals.

1037  
1038  
1039  
1040  
1041  
1042

For the extractable profiles, a reduced acceptance testing schedule maybe considered once the applicant establishes the reliability of the supplier's test results. The applicant should confirm the results by testing individual valve components from multiple batches of incoming valves.

c. Actuator/Mouthpiece and Additional Accessories

1043  
1044  
1045  
1046  
1047  
1048

For inhalation aerosols, the actuator and additional accessories, if applicable, have important roles in generating aerosol particles, directing the dose, influencing the velocity of the aerosol particles, and controlling the amount of available medication to the patient. If accessories (e.g., spacer, holding chamber) are attached to the actuator, the pertinent information and controls outlined below for the actuator should also be provided for these parts.

1049

Information submitted in support of the actuator should include the following:

1050  
1051  
1052  
1053  
1054  
1055  
1056  
1057

- Source(s) and fabricator(s)
- Item number
- Schematic drawings
- Precise critical dimensional measurements
- Composition and quality of materials
- Control extraction studies
- Toxicological evaluation of the extractable
- Acceptance criteria, test methods, and sampling plans including:

*Draft - Not for Implementation*

- Physiochemical parameters and dimensional measurements
- Qualitative and quantitative extractable profile(s)
- Performance characteristics

Additional information on select topics is provided below.

i. Source, Composition, and Physical Dimensions

The source, composition, and physical dimensions of the components should be specified. The composition of the materials used in the fabrication of the actuator should be provided in the application and/or in an appropriately referenced DMF(s). Specific citations to food additive regulations for materials used in fabricating the actuator, where applicable, should be included. If the materials are not recognized as safe for food contact under appropriate regulations, additional safety data may be needed. For guidance on such safety data, applicants are encouraged to contact the responsible review division.

The size, shape, tolerances, and design of the actuator, actuator orifice, and the valve stem holder are critical to the function of the actuator. Dimensional acceptance criteria for these components should be precisely defined.

ii. Control Extraction Studies

See section III.G. 1.a.ii for general information on control extraction studies. For actuators, the profile of each specified extract should be established and documented both qualitatively and quantitatively under defined experimental conditions. Each extract should be evaluated both analytically and toxicologically. The toxicological evaluation should include appropriate in vitro and in vivo tests. A rationale, based on available toxicological information, should be provided to support acceptance criteria for components in terms of the extractable profile(s). The toxicological information should include the results of appropriate in vitro and in vivo tests. Safety concerns will usually be satisfied if the materials in the components meet food additive regulations and the actuator meets the USP Biological Reactivity Tests (USP <87> and <88>).

iii. Routine Extraction Tests

Based on the analytical and toxicological evaluations of the extractable from the control extraction study, the applicant should establish discriminatory test methods and set appropriate acceptance criteria for the extractable profile(s) for routine testing of incoming actuator component(s). This will ensure batch-to-

*Draft - Not for Implementation*

1093 batch consistency of the components using appropriate, validated analytical  
1094 methods. Test methods and sampling plans should be provided. The accuracy,  
1095 precision, specificity, sensitivity, and ruggedness of each method should be  
1096 documented with proper standards during validation in the control extraction  
1097 studies.

1098  
1099 iv. Acceptance Criteria

1100 Appropriate acceptance criteria, test methods, and sampling plans should be  
1101 provided for the dimensional measurements, physiochemical parameters,  
1102 qualitative and quantitative profiles for extractable, and performance  
1103 characteristics (e.g., plume geometry, spray pattern, velocity).

1104 In terms of the extractable profiles, a reduced acceptance testing schedule maybe  
1105 considered once the applicant establishes the reliability of the supplier's test  
1106 results. The applicant should confirm the results by testing multiple batches of  
1107 incoming actuator component(s) and, if applicable, accessories.

1108 2. DPIs

1109 As with MDIs, the clinical efficacy of a DPI drug product may be directly  
1110 dependent on the design, reproducibility, and performance of the container and  
1111 closure system. The container and closure system consists of the overall device  
1112 with all primary and protective packaging (e. g., overwrap). The design,  
1113 composition, and quality control of the individual components of the container  
1114 and the closure are key to maintaining the chemical and physical stability of the  
1115 formulation and ensuring that the performance characteristics of the drug product  
1116 (e.g., dosing and particle size distribution) are reproducible and in accord with  
1117 label claim. During development and before initiating critical clinical studies, the  
1118 performance characteristics of the device and its compatibility with the  
1119 formulation should be thoroughly investigated. A properly performing DPI  
1120 should deliver accurate, small doses of the drug substance in the desired physical  
1121 form through the life of the device. Additionally, for device-metered DPIs, some  
1122 type of dose counting mechanism is recommended. From a clinical perspective, it  
1123 is also recommended that a mechanism that would prevent unintentional multiple  
1124 dosing be included. If used, these mechanisms should be described in the  
1125 application. For additional information on container and closure systems, refer to  
1126 FDA's *Guideline for Submitting Documentation for Packaging for Human Drugs  
1127 and Biologics* (February 1987).<sup>3</sup>

---

<sup>3</sup>Ibid.

***Draft - Not for Implementation***

1128 Whereas MDIs usually consist of three basic components, i.e., the container, the  
1129 valve and the actuator/mouthpiece, there is wide diversity of DPI designs with  
1130 differing characteristics. Nevertheless, the drug application should include the  
1131 following specific information for device components:

- 1132 ● Source(s) and fabricator(s) of the overall device
- 1133 ● Source(s) and fabricator(s) for each part of the container and closure  
1134 system
- 1135 ● Item number(s) for each component
- 1136 ● Schematic engineering drawings
- 1137 ● Dimensional measurements
- 1138 ● Composition and quality of materials
- 1139 ● Control extraction studies
- 1140 ● Toxicological evaluation of the extractable
- 1141 ● Device flow resistance
- 1142 ● Acceptance criteria, test methods and sampling plans including:
  - 1143 ● Physicochemical parameters and dimensional measurements
  - 1144 ● Extractable profile(s) of the critical components
  - 1145 ● Performance characteristics

1146 Additional information on select topics is provided below.

1147 a. Source, Composition, and Physical Dimensions

1148 A complete description of the source and composition of all device components  
1149 should be provided, and each should be identified by number and in schematic  
1150 drawings with dimensional measurements. Reference to an authorized DMF may  
1151 be made for this information.

1152 The composition (e.g., resin and additives, colorants) and the quality of materials  
1153 of each individual device and packaging component for the container and closure  
1154 system should be carefully selected, and the supporting information provided in  
1155 the application. The components should be compatible with the formulation, and  
1156 their functionality should be well established to ensure ruggedness of the  
1157 assembled device or container and closure system. Specific citations to the food  
1158 additive regulations for the materials used in the fabrication of critical  
1159 components of the DPI, where applicable, should be included. If the materials are  
1160 not recognized as safe for food contact under appropriate regulations, additional  
1161 safety data may be needed. For guidance on such safety data, applicants are  
1162 encouraged to contact the responsible review division. The information to support

*Draft - Not for Implementation*

1163 a component's compatibility with the formulation should be provided in the  
1164 application or by reference to authorized DMFs.

1165 Additionally, dimensional measurements of the critical components of the device  
1166 should be held to very tight tolerances through precision measurements. Critical  
1167 components of the DPI are defined as those that contact either the patient (i.e., the  
1168 mouthpiece) or the formulation, components that affect the mechanics of the  
1169 overall performance of the device, or any necessary protective packaging.  
1170 Submission of a sample of the assembled device as well as disassembled  
1171 components of the device is recommended to facilitate the application review  
1172 process.

1173 b. Control Extraction Studies

1174 Control extraction studies should be performed on the critical components, except  
1175 protective packaging, under defined experimental conditions to determine the  
1176 qualitative and quantitative extractable profiles. Full documentation of these  
1177 studies and the resulting profiles should be provided. See section III.G. 1.a.ii for  
1178 additional information on control extraction studies.

1179 The profile of each critical component extract should be evaluated both  
1180 analytically and toxicologically. The toxicological evaluation should include  
1181 appropriate in vitro and in vivo tests. A rationale, based on available  
1182 toxicological information, should be provided to support acceptance criteria for  
1183 components in terms of the extractable profile(s). Safety concerns will usually be  
1184 satisfied if the components that contact either the patient or the formulation meet  
1185 food additive regulations and the mouthpiece meets the USP Biological Reactivity  
1186 Test criteria (USP <87> and <88>). If the components are not recognized as safe  
1187 for food contact under appropriate regulations, additional safety data may be  
1188 needed. For guidance on such safety data, applicants are encouraged to contact  
1189 the responsible review division,

1190 c. Routine Extraction Tests

1191  
1192 Based on the analytical and toxicological evaluation of the extractable from the  
1193 control extraction study, the applicant should establish discriminatory test  
1194 methods and set appropriate acceptance criteria for the extractable profile(s) for  
1195 routine testing of incoming individual critical device components. Test methods  
1196 and sampling plans should be provided. The accuracy, precision, specificity,  
1197 sensitivity, and ruggedness of each method should be documented with proper  
1198 standards during validation in the control extraction studies.

*Draft - Not for Implementation*

1199                   d.       Flow Resistance

1200                   The total flow resistance of the device and, preferably, the flow resistance of each  
1201                   of the individual components involved in the flow paths within the inhaler should  
1202                   be characterized and established, Supportive information should be included in  
1203                   the application.

1204                   e.       Acceptance Criteria

1205                   To ensure batch-to-batch reproducibility of the drug product, appropriate  
1206                   acceptance criteria and validated test methods with adequate sampling should be  
1207                   established for incoming critical components of the DPI container and closure  
1208                   system. Specifications should include physiochemical parameters, dimensional  
1209                   measurements, qualitative and quantitative extractable profile(s) of each  
1210                   individual component for indirect control of composition, and performance  
1211                   characteristics of the assembled device (e.g., dose content uniformity, medication  
1212                   retention, metering accuracy where appropriate, device flow resistance).

1213                   For the extractable profiles for the critical device components, a reduced  
1214                   acceptance testing schedule may be considered once the applicant establishes the  
1215                   reliability of the supplier's test results. The applicant should confirm the results  
1216                   by testing multiple batches of incoming individual critical device components.

1217                   H.       Drug Product Stability

1218                   Stability studies provide a means for checking acceptable performance of the inhalation  
1219                   unit, as well as the physical and chemical stability of the drug product, including the  
1220                   compatibility of the formulation with the components of the device. The application  
1221                   should contain (1) a complete, detailed stability protocol, (2) stability data, and (3)  
1222                   information regarding the suitability of the test methods employed.

1223                   1.       Content of Stability Protocol

1224                   The stability protocol should be comprehensive and should include information on  
1225                   the following aspects:

- 1226                   ●       Test parameters and acceptance criteria
- 1227                   ●       Test methods
- 1228                   ●       Test intervals
- 1229                   ●       Container storage orientations



***Draft - Not for Implementation***

- 1230 ● Test storage conditions
- 1231 ● Type, size, and source of container and closure components
- 1232 ● Quality, purity, and source of drug substance and excipients
- 1233 ● Type, size, and number of batches
- 1234 ● identification of manufacturing facilities for each stability batch (e.g.,
- 1235 IND, NDA, ANDA, postapproval batches)
- 1236 ● Sampling plans
- 1237 ● Statistical analysis approaches and evaluation for NDAs
- 1238 ● Content and format of stability data
- 1239 ● Commitments
- 1240 ● Expiration Dating Period

1241 For general guidance on information to support drug product stability and content  
1242 and format of stability reports, refer to FDA's *Submitting Documentation, for the*  
1243 *Stability of Human Drugs and Biologics* (February 1987).<sup>4</sup> The following  
1244 additional discussion elaborates on specific aspects of information for MDIs and  
1245 DPIs that should be included in the application.

1246 a. Test Parameters, Acceptance Criteria, and Methods

1247 The stability test parameters, with appropriate acceptance criteria, should include  
1248 those tests identified in the release specification of the drug product (refer to  
1249 section III.F) with the following exceptions: for MDIs, identity of the drug  
1250 substance, spray pattern, container pressure, and net content weight; for DPIs,  
1251 identity, fill weight (pre-metered and device-metered), and net content (device-  
1252 metered). Test methods should be stability indicating where applicable.

1253 b. Test Intervals

1254 The stability test intervals should be indicated in the application. Long-term test  
1255 intervals of O, 3, 6, 9, 12, 18, 24 months, accelerated test intervals of a minimum  
1256 of four test time-points for 6 months (e.g., O, 1, 3, 6 months), and intermediate test  
1257 intervals (e. g., O, 3, 6, 9, 12 months) should be included. For ANDAs, the same  
1258 long-term and intermediate test intervals should be used, but intervals of O, 1,2,  
1259 and 3 months can be used for accelerated testing. However, confirmation by the  
1260 Office of Generic Drugs of the acceptability of the proposed study duration is  
1261 recommended. Tabular presentations of the test intervals may be used for added  
1262 clarity.

---

<sup>4</sup>The 1987 stability guidance will be superseded by FDA's draft guidance for industry *Stability Testing of Drug Substances and Drug Products* (June 1998) once it is issued in final form.

*Draft - Not for Implementation*

1263 c. Container Storage Orientations

1264 The stability of MDIs and, potentially, of some DPIs (depending on design) can be  
1265 affected by storage under differing orientations. For example, leachable levels,  
1266 valve appearance, leak rate, and dose content uniformity may be affected by  
1267 orientation. Stability studies should include storage under different orientations  
1268 (e.g., upright and inverted or upright and horizontal) to characterize any  
1269 differences in the DPI's behavior under storage and to define optimum storage  
1270 orientation, if any.

1271 d. Test Storage Conditions

1272 Stability studies should be performed on the drug product with the packaging  
1273 configuration (i.e., primary, secondary or additional protective) intended for  
1274 marketing using the appropriate test storage conditions. The test storage  
1275 conditions in the stability protocol for a drug product intended for storage under  
1276 controlled room temperature conditions should include (1) accelerated  
1277 ( $40\pm 2^\circ\text{C}/75\pm 5\%\text{RH}$ ), (2) intermediate ( $30\pm 2^\circ\text{C}/60\pm 5\%\text{RH}$ ), if applicable, and (3)  
1278 long-term ( $25\pm 2^\circ\text{C}/60\pm 5\%\text{RH}$ ) conditions. If moisture-protective packaging was  
1279 deemed necessary, additional storage under conditions of  $25\pm 2^\circ\text{C}/75\pm 5\%\text{RH}$  for  
1280 one-third of the proposed expiration dating period (or to the scheduled test-  
1281 interval closest to one-third of the proposed expiration dating period) should be  
1282 incorporated in the stability protocol for routine testing (refer to Drug Product  
1283 Characterization Studies, sections IV.A. 1 and IV.B. 1 ). Stability studies under the  
1284 various storage conditions may be initiated concurrently. Due to the complexity  
1285 of these types of drug products, accelerated stability studies (i.e.,  
1286  $40\pm 2^\circ\text{C}/75\pm 5\%\text{RH}$ ) alone may not be predictive of the product performance  
1287 throughout the extrapolated expiration dating period.

1288 For NDAs, the first three production batches manufactured post-approval should  
1289 be placed in the accelerated, intermediate (if applicable), and long-term stability  
1290 testing program. In addition, these three batches should be placed in the stability  
1291 testing program under conditions of  $25\pm 2^\circ\text{C}/75\pm 5\%\text{RH}$ , if applicable, for one-  
1292 third of the proposed expiration dating period. The approved stability protocol  
1293 should be used for the above studies. If stability data for the first three production  
1294 batches were submitted with the original application using the approved protocol  
1295 and the above cited storage conditions, then it may not be necessary for the first  
1296 three production batches manufactured post-approval to be placed on stability.

***Draft - Not for Implementation***

1297 For ANDAs, refer to *Submitting Documentation for the Stability of Human Drugs*  
1298 *and Biologics* (February 1987).<sup>5</sup>

1299 e. Batches, Manufacturing Process, Facilities, Components, and  
1300 Container and Closure System Considerations

1301 To determine drug product stability, three batches provide a minimally acceptable  
1302 evaluation of batch-to-batch variability and represent a compromise between  
1303 statistics and economics. The three batches should be prepared from the  
1304 formulation and container and closure system or device intended for marketing,  
1305 which should be the same as those used in submitted batches (e.g., clinical,  
1306 biobatch, primary stability, production). Stability batches identified in the  
1307 application should be described in terms of the size, manufacturing method,  
1308 manufacturing site, testing methods and acceptance criteria, and packaging.  
1309 Applications both for MDIs and DPIs should indicate the type, size, and source of  
1310 various container and closure components that were used in generating stability  
1311 data on the identified stability batches (e.g., IND, NDA, ANDA).

1312 f. Quality, Purity, and Source of Drug Substance and Excipients

1313 Data should be provided to demonstrate the quality and purity of drug substance  
1314 batches and excipient batches used in the drug product stability batches. The  
1315 source(s) of the drug substance and excipients used in these drug product batches  
1316 should be specified. The information on these drug substance batches should  
1317 include but may not be limited to the synthetic method, synthesis site,  
1318 micronization site, micronization procedure, and testing. This information should  
1319 also be provided for most excipients, in particular, major excipients (e.g.,  
1320 propellants, carriers) and noncompendial excipients (see section 111. C.2).

1321 g. Sampling Plans

1322 The design of a stability study for complex dosage forms such as MDIs and DPIs  
1323 should include any special sampling plans. A special sampling plan (e.g., a  
1324 predetermined number of MDI or DPI units may be randomly or otherwise  
1325 sampled) may increase assurance that the resulting data for each batch are truly  
1326 representative of the batch as a whole. In addition, the number of samples to be  
1327 tested should be increased, if possible, near the end of the study, to better establish  
1328 the various parameters and confidence levels at either side of the curve for  
1329 determining the expiration dating period.

---

<sup>5</sup> Ibid,

*Draft - Not for Implementation*

1297 For ANDAs, refer to *Submitting Documentation, for the Stability of Human Drugs*  
1298 *and Biologics* (February 1987).<sup>5</sup>

299 *e.* Batches, Manufacturing Process, Facilities, Components, and  
300 Container and Closure System Considerations

301 To determine drug product stability, three batches provide a minimally acceptable  
302 evaluation of batch-to-batch variability and represent a compromise between  
303 statistics and economics. The three batches should be prepared from the  
304 formulation and container and closure system or device intended for marketing,  
305 which should be the same as those used in submitted batches (e.g., clinical,  
306 biobatch, primary stability, production). Stability batches identified in the  
1307 application should be described in terms of the size, manufacturing method,  
1308 manufacturing site, testing methods and acceptance criteria, and packaging.  
1309 Applications both for MDIs and DPIs should indicate the type, size, and source of  
1310 various container and closure components that were used in generating stability  
1311 data on the identified stability batches (e.g., IND, NDA, ANDA).

1312 *f.* Quality, Purity, and Source of Drug Substance and Excipients

1313 Data should be provided to demonstrate the quality and purity of drug substance  
1314 batches and excipient batches used in the drug product stability batches. The  
1315 source(s) of the drug substance and excipients used in these drug product batches  
1316 should be specified. The information on these drug substance batches should  
1317 include but may not be limited to the synthetic method, synthesis site,  
318 micronization site, micronization procedure, and testing. This information should  
319 also be provided for most excipients, in particular, major excipients (e.g.,  
320 propellants, carriers) and noncompensial excipients (see section 111. C.2).

321 *g.* Sampling Plans

1322 The design of a stability study for complex dosage forms such as MDIs and DPIs  
1323 should include any special sampling plans. A special sampling plan (e.g., a  
1324 predetermined number of MDI or DPI units may be randomly or otherwise  
1325 sampled) may increase assurance that the resulting data for each batch are truly  
1326 representative of the batch as a whole. In addition, the number of samples to be  
1327 tested should be increased, if possible, near the end of the study, to better establish  
1328 the various parameters and confidence levels at either side of the curve for  
1329 determining the expiration dating period.

---

<sup>5</sup> Ibid.

***Draft - Not for Implementation***

1330 h. Statistical Analysis Approaches and Evaluation  
1331 Refer to *Submitting Documentation for the Stability of Human Drugs and*  
1332 *Biologics* (February 1987).<sup>6</sup>

**1333** i. Stability Commitment

**1334** The applicant should verify and ensure continued stability of the drug product by  
**1335** placing production batches into the applicant's routine stability testing program.  
**1336** The applicant should provide a statement in the stability protocol committing to  
**1337** conduct and/or complete prescribed studies on production batches of a drug after  
**1338** approval,

1339 j. Expiration Dating Period

1340 The expiration dating period should be based upon full shelf-life stability studies  
1341 of at least three batches of drug product, preferably manufactured from three  
1342 different batches of the drug substance and using different batches of container  
1343 and closure components, to ensure a statistically acceptable level of confidence for  
1344 the proposed expiration dating period.

**1345** 2. Other Stability Considerations

1346 Any change in the manufacturing facility; manufacturing procedure; source,  
1347 synthesis, or micronization of the drug substance; source or type (design or  
1348 composition) of device and device components; or source or grade of excipient  
1349 may affect the stability of the drug product. Under such scenarios, additional  
1350 stability data should be generated for the drug product prepared under the various  
1351 conditions (as discussed above) so that comparability can be assessed and  
1352 necessary linkages established between the various batches.

1353 If multiple manufacturing facilities, manufacturing processes, or sources for the  
1354 components (device or formulation) are intended to be used in the manufacturing  
1355 of an MDI or DPI, adequate stability data should be generated from each different  
1356 facility, process, or source. Stability studies should be performed on all sizes of  
1357 the inhalation drug products (e.g., trade and sample sizes).

**1358** In general, the use of bracketing and matrixing protocols may not be appropriate  
1359 for MDIs and DPIs. If applicants believe that a bracketing or matrixing protocol

---

<sup>6</sup> Ibid.

*Draft - Not for Implementation*

1360 is justified, then they are encouraged to contact the responsible review team for  
1361 further guidance.

1362 For additional stability considerations, refer to section IV below on drug product  
1363 characterization studies and *Submitting Documentation for the Stability of Human*  
1364 *Drugs and Biologics*.<sup>7</sup>

1365 IV. DRUG PRODUCT CHARACTERIZATION STUDIES

1366 For MDI and DPI drug products, certain studies should be performed to determine appropriate  
1367 stability test storage conditions. Additional studies should be performed to characterize the  
1368 optimum performance properties of the drug product and to support appropriate labeling  
1369 statements. Devices may vary in both design and mode of operation, and these characteristics  
1370 may be unique to a particular drug product. Drug product-specific information will help define  
1371 the appropriate storage conditions, facilitate correct use and maintenance of the inhaler, and  
1372 contribute to patient compliance. For the most part, these are one-time studies, usually  
1373 performed on a minimum of three batches of drug product intended for marketing. Additionally,  
1374 this information will provide a baseline for comparison if, at a later time, the performance  
1375 characteristics of a drug product are in question.

1376 A. MDIs

1377 The following additional types of drug product characterization studies should be  
1378 performed for MDI products. Data should be collected on the product that uses the  
1379 formulation, container, valve, actuator, and protective packaging (unless otherwise  
1380 specified below) intended for marketing. The studies should be documented and the  
1381 results submitted in the application.

1382 1. Determination of Appropriate Storage Conditions

1384 Studies described below and displayed in figure 1 are recommended to determine  
1385 the appropriate stability test storage conditions (refer to test storage conditions in  
1386 section III.H. 1.d) for the drug product intended for marketing. Moreover, in terms  
1387 of stability, these studies assess formulation and container and closure system, and  
1388 the necessity for secondary or additional protective packaging. The testing  
1389 scheme in figure 1 is based on assessing whether a significant change occurs. The  
1390 studies in figure 1 apply equal 1 y for DPIs. The following changes would generally  
1391 be considered significant:

---

<sup>7</sup> Ibid.

*Draft - Not for Implementation*

- 1392 ● A 5 percent change from the initial drug content assay value of a batch;  
1393  
1394 ● A failure to meet established stability acceptance criteria except for dose  
1395 content uniformity and particle size distribution criteria;
- 1396 ● For dose content uniformity, a 10 percent change in the mass of the mean  
1397 dose (beginning, middle, and end means determined separately) at any test  
1398 interval relative to the initial time-point value or failure to meet the  
1399 established acceptance criteria for the first tier of testing (refer to sections  
1400 III.F.1.i and 111. F.2.h);
- 1401 ● For particle size distribution, generally a greater than 10 percent change in  
1402 the total mass of relevant fine particles (e.g., particles less than 5  
1403 micrometers) within the particle size distribution or a shift in the profile  
1404 for these particles. Note: Due to the complexity of interpreting a shift in  
1405 the particle size distribution, the magnitude of the shift should be  
1406 discussed with the responsible review team, e.g., End-of-Phase 2 Meeting.
- 1407 Initially, the drug product without protective or secondary packaging (e.g., MDI  
1408 canister, blister units, device-metered DPIs) and in some cases without primary  
1409 packaging (e.g., capsules for DPIs) should be stored under accelerated conditions  
1410 of  $40\pm 2^{\circ}\text{C}/75\pm 5\%\text{RH}$  (hereafter referred to as  $40^{\circ}\text{C}/75\%\text{RH}$ ) and tested for all  
1411 stability parameters at the test intervals described above in section III.H.1.b.
- 1412 a. No significant change for all parameters after storage at  $40^{\circ}\text{C}/75\%\text{RH}$
- 1413 If no significant change has occurred after storage at  $40^{\circ}\text{C}/75\%\text{RH}$  at the end of  
1414 test period, for example, six months for NDAs, testing for all parameters should  
1415 proceed for stability samples stored under long-term conditions of  
1416  $25\pm 2^{\circ}\text{C}/60\pm 5\%\text{RH}$ , hereafter referred to as  $25^{\circ}\text{C}/60\%\text{RH}$  (path A, figure 1).  
1417
- 1418 b. Significant change for any parameter, except particle size distribution and  
1419 dose content uniformity, after storage at  $40^{\circ}\text{C}/75\%\text{RH}$
- 1420 If there is any observed significant change (except for particle size distribution or  
1421 dose content uniformity) after storage under conditions of  $40^{\circ}\text{C}/75\%\text{RH}$  for six  
1422 months, stability studies should be completed for all parameters for the product  
1423 stored for one year at the intermediate conditions of  $30\pm 2^{\circ}\text{C}/60\pm 5\%\text{RH}$ , hereafter  
1424 referred to as  $30^{\circ}\text{C}/60\%\text{RH}$  (path B, figure 1). If no significant change is  
1425 observed after storage for one year under intermediate conditions, then routine

***Draft - Not for Implementation***

1426 testing should proceed for stability samples stored under long-term conditions of  
1427 25 °C/60%RH (path C, figure 1).

1428 If a significant change occurs under intermediate storage test conditions of  
1429 30 °C/60%RH, there maybe several options, for example, reformulation of the  
1430 drug product, modification of the manufacturing procedure, use of a modified or  
1431 more protective container and closure system, and/or shortening of the proposed  
1432 expiration dating period (path D, figure 1). If the product is reformulated, the  
1433 manufacturing procedure is changed, or the container and closure system is  
1434 changed or modified, the assessment in figure 1 should be repeated to obtain the  
1435 necessary stability data (accelerated, intermediate, and long-term) to establish the  
1436 appropriate expiration dating period, test storage conditions, and stability  
1437 characteristics of the product (path E, figure 1). If such changes are introduced  
1438 after preparation of the submitted batches (e.g., clinical, biobatch, primary  
1439 stability, production), contact the responsible review division for guidance.

1440 c. Significant change in the particle size distribution or dose content  
1441 uniformity after storage at 40 °C/75%RH

**1442** If a significant change was noted in the particle size distribution or in dose content  
**1443** uniformity for product stored at 40°C/75%RH, additional testing for the affected  
**1444** parameter should be performed for the drug product stored for 6 months at  
**1445** 25 °C/75%RH (path F, figure 1).

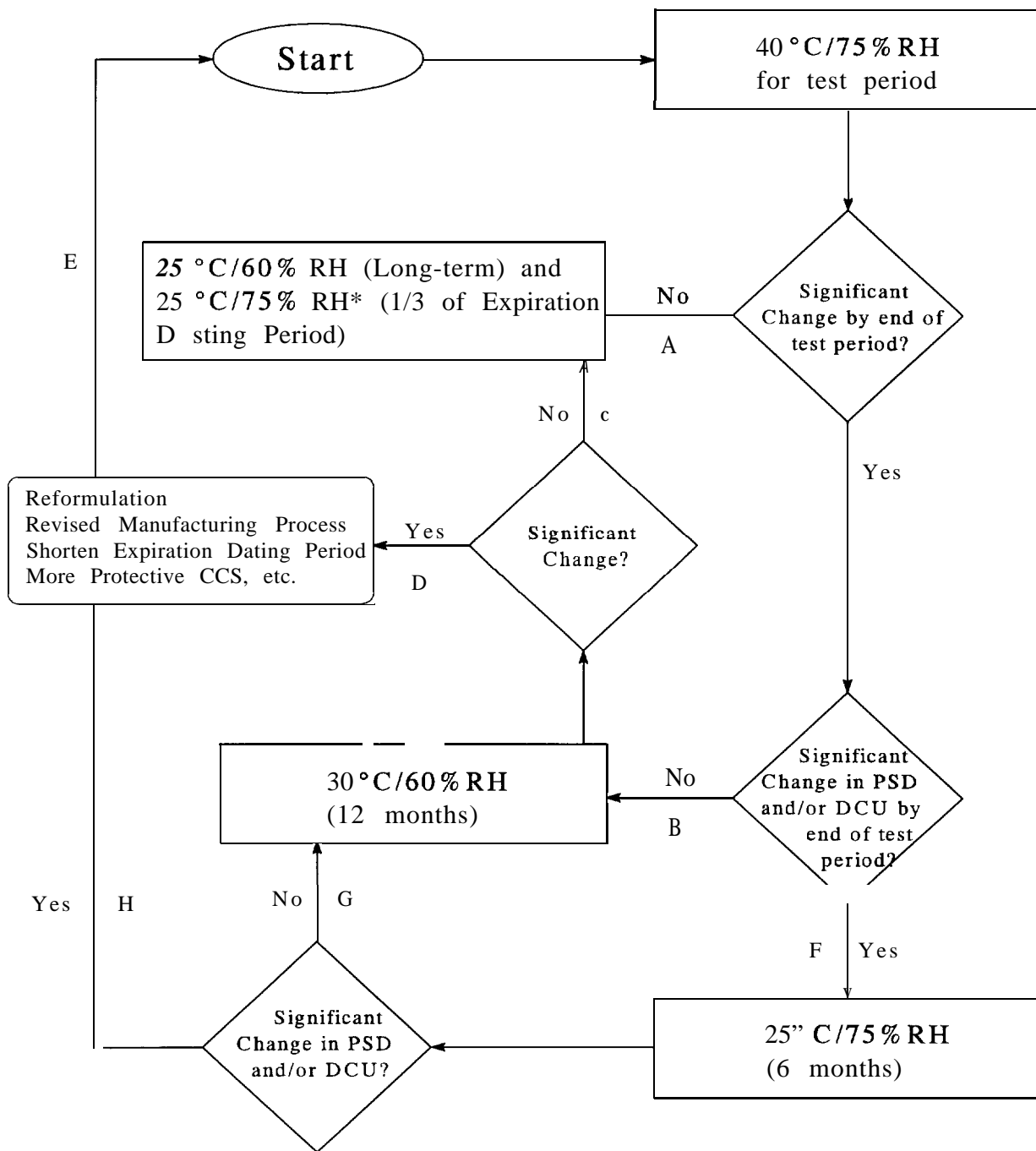
1446 If a significant change was noted in the particle size distribution or in dose content  
1447 uniformity for product stored at 40 °C/75%RH but not after storage for six months  
1448 storage at 25C/750/ORH, testing for all stability parameters should proceed under  
1449 intermediate conditions of 30 °C/600/ORH (path G, figure 1). The results obtained  
1450 under the intermediate conditions should determine, as described above, the  
1451 path(s) (C or D and E) that should be followed.

1452 On the other hand, if a significant change is observed in the particle size  
1453 distribution or dose content uniformity for product stored under 40 °C/75%RH  
1454 and 25 °C/75%RH conditions for a minimum of six months, this would indicate  
1455 that protective packaging or other modification is needed (path H, figure 1), After  
1456 modifications, the assessment outlined in figure 1 should be repeated (path E) to  
1457 determine the appropriateness of the protective packaging or other modifications  
1458 under the various stability storage conditions.



**Draft - Not for Implementation**

**Figure 1:** Stability Test Storage Conditions



\*If protective /secondary packaging is used.

*Draft - Not for Implementation*

1459 Moreover, if moisture-protective packaging is needed, the routine stability test  
1460 storage conditions for the product in the presentation intended for marketing  
1461 should include both long-term storage at 25°C/60%RH **and** testing through to  
1462 one-third of the proposed expiration dating period for product stored at  
1463 25 °C/75%RH (or to the scheduled test-interval closest to one-third of the  
1464 proposed expiration dating period).

**1465** 2. Stability of Primary (Unprotected) Package

1466 If secondary or additional protective packaging (e.g., foil overwrap) was deemed  
1467 necessary for the drug product, adequate stability data from a study conducted at a  
1468 minimum of 25°C and 75%RH should be generated on these units without the  
1469 protective package to establish the maximum length of time for patient use after  
1470 the protective packaging is removed. Drug products both newly manufactured  
1471 and near the end of the proposed expiration dating period should be evaluated if  
1472 possible. Periodic reassessment of this time period should be performed post-  
1473 approval to ensure continued integrity of the primary packaging.

1474 3. Temperature Cycling

1475 For MDI inhalation aerosols, a stress temperature cyclic study should evaluate the  
1476 effects of temperature and associated humidity changes on the quality and  
1477 performance of the drug product, under extremes of high and low temperatures,  
1478 that may be encountered during shipping and handling. Such a study may consist  
1479 of three or four six-hour cycles per day, between subfreezing temperature and  
1480 40°C for a period of up to six weeks. At the end of predetermined cycles, the  
1481 samples should be analyzed for appropriate parameters and compared with the  
1482 control drug product. At a minimum, test parameters for MDIs after cycling  
1483 studies should include particle size distribution, microscopic evaluation, physical  
1484 appearance of the content, valve component integrity, dose content uniformity,  
1485 water content, and leak rate. With regard to the appearance of the MDI drug  
1486 product, one should consider the discoloration of the contents, microscopic  
1487 evaluation, distortion or elongation of valve components, valve clogging, canister  
1488 corrosion, and adherence of the drug to the walls of the container or valve  
1489 components.

1490 4. Effect of Resting Time

1491 A study is recommended to determine the effect of increasing resting time on the  
1492 first actuation of unprimed MDI units followed immediately by the second and the  
1493 third actuations. MDI units are only primed prior to initiation of the study. After

*Draft - Not for Implementation*

1494 resting for increasing periods of time (e.g., 6, 12, 24, 48 hours), content  
1495 uniformity of the first, second, and third actuations (no priming) should be  
1496 determined to define the medication profile per actuation. Testing should be  
1497 performed on MDI containers which have been stored in different orientations  
1498 (i.e., upright, inverted and/or horizontal). To shorten the length of the study,  
1499 testing may be performed concurrently on separate samples with progressively  
1500 longer resting periods.

1501 5. Priming/Repriming

1502 Studies should be performed to characterize the drug product in terms of initial  
1503 priming and repriming requirements after various periods of non-use. The  
1504 interval that may pass before the MDI needs to be reprimed to deliver the labeled  
1505 amount of medication should be determined, as well as the number of actuations  
1506 needed to prime or reprime the MDI. This information may also be derived from  
1507 studies similar to the study described in section IV.A.4. Priming and repriming  
1508 information will be used to support proposed labeling statements.

1509 6. Effect of Storage on the Particle Size Distribution

1510 During primary stability studies for suspension aerosols, the effect of storage on  
1511 particle size distribution from the initial actuation to the labeled number of  
1512 actuations should be evaluated to determine any trends (refer to section IV.A.1 ).

1513 7. Drug Deposition on Mouthpiece and/or Accessories

1514 The amount of drug deposited per actuation on the mouthpiece and any other drug  
1515 product accessory should be established and documented in the application.

1516 8. Cleaning Instructions

1517 In-use studies should be performed to determine the frequency of cleaning and  
1518 related instructions to be included in the labeling. For NDAs, it is recommended  
1519 that MDIs used in clinical studies be sent for testing of pertinent parameters after  
1520 use (dose content uniformity and the particle size distribution) and, if feasible, the  
1521 same units be returned for continued patient use.

1522 9. Profiling of Actuations Near Canister Exhaustion

1523 A study should be conducted to determine the profiles of the delivered amount  
1524 and the aerodynamic particle size distribution of the drug substance of each

*Draft - Not for Implementation*

1525 individual actuation after the point at which the labeled number of actuations have  
1526 been dispensed until no more actuations are available (i.e., the canister is empty).  
1527 These studies help to determine if a proposed overfill of the containers is justified  
1528 and give a profile of the dose delivery after the labeled number of actuations. A  
1529 graphical representation of the findings is also recommended.

1530 10. Plume Geometry

1531 A study should be performed to characterize the plume geometry to help evaluate  
1532 the performances of the valve and the actuator. As with the spray pattern  
1533 (discussed above in section III.F. 1 m), various factors can affect the plume  
1534 geometry, such as the size and shape of the actuator orifice, design of the actuator,  
1535 size of the metering chamber, size of the stem orifice of the valve, vapor pressure  
1536 in the container, and nature of the formulation.

1537 Plume geometry may be evaluated by a variety of methods, (e.g., the time  
1538 sequence sound-triggered flash photography method, video tape recording and  
1539 taking pictures of different frames). The approaches used should allow for a  
1540 detailed study of the aerosol and droplet development. The plume geometry does  
1541 not distinguish between drug substance particles and propellant droplets in the  
1542 plume nor indicate the drug substance density gradient in the aerosol plume, but  
1543 determines the shape of the complete aerosol mist. For assessing the performance  
1544 of the valve and actuator, the study of plume geometry is complementary to the  
1545 spray pattern test, which may directly examine the drug substance particles from  
1546 the plume. The resulting baseline may be used to compare similar drug products  
1547 by different manufacturers or when introducing certain changes to an already  
1548 approved drug product.

1549 11. Microbial Challenge

1550 A study should be performed to determine the viability of microorganisms in drug  
1551 product formulation that has been inoculated intentionally .

1552 12. In Vitro Dose Proportionality

1553 For MDIs with multiple-strength doses, studies should include characterization of  
1554 the in vitro dose proportionality in terms of the emitted dose content uniformity  
1555 and the particle size distribution.

1556 13. Effect of Varying Flow Rates

*Draft - Not for Implementation*

1557 If the MDI is intended to be marketed with a spacer or similar accessory, a study  
1558 should be performed to characterize the emitted dose and the particle size  
1559 distribution as a function of different flow rates at constant volume (e.g., two  
1560 liters). This important study assesses the sensitivity of the drug product to widely  
1561 varying flow rates that will be generated by patients of different age and gender  
1562 and with different severity of disease. A study to assess the effect of increasing  
1563 waiting periods (e. g., 0, 5, 10 seconds) between actuation and initiation of in-flow  
1564 on the emitted dose and the particle size distribution is encouraged.

1565 B. DPIs

1566 The following additional types of drug product characterization studies should be  
1567 performed for DPI products. Data should be collected on the product that uses the  
1568 formulation and the device intended for marketing (protective packaging should be  
1569 included unless otherwise specified below). The studies should be well documented and  
1570 the results submitted in the application.

1571 1. Determination of Appropriate Storage Conditions

1572 Studies similar to those for MDIs should be undertaken to determine the  
1573 appropriate stability test storage conditions (i.e., temperature, humidity) and the  
1574 necessity for any moisture-protective packaging. For details on these studies,  
1575 refer to section IV. A. 1 for MDIs.

1576 2. Stability of Primary (Unprotected) Package

1577 If protective packaging (e.g., foil overwrap) was deemed necessary for the drug  
1578 product device or unit-dose container, adequate stability data conducted at a  
1579 minimum of 25°C and 75%RH need to be generated for these units, without the  
1580 protective packaging, to establish or confirm the maximum length of time for use  
1581 after the protective packaging is compromised. As discussed for MDIs in section  
1582 IV. A.2., these studies should consider both new and aged drug product.  
1583 Additionally, a periodic reassessment of the determined period should be  
1584 performed postapproval to ensure continued integrity of the primary packaging.

1585 3. Effect of Varying Flow Rates

1586 A study should be undertaken to determine the emitted dose and the particle size  
1587 distribution as a function of different flow rates at constant volume. The total  
1588 volume should be limited to two liters. This important study assesses the  
1589 sensitivity of the device to widely varying flow rates that will be generated by

***Draft - Not for Implementation***

1590 patients of different age and gender and with different severity of disease. For  
1591 NDAs, to relate these in vitro tests to in vivo performance for DPIs (which are  
1592 dependent on patient effort for deaggregation and dose delivery), studies should  
1593 also be conducted to determine what flow characteristics are obtained through the  
1594 device by adult and pediatric subjects with normal lung function and by adult and  
1595 pediatric patients with varying degrees of obstructed lung function. To examine  
1596 the effects of severe limitations of a patient's forced expiratory volume in one  
1597 second (FEV<sub>1</sub>) on inspiratory flow rates that can be generated through the device,  
1598 the use of stable, severe COPD subjects is acceptable.

1599 4. Effect of Storage on the Particle Size Distribution

1600 During primary stability studies for device-metered DPIs, the effect of storage on  
1601 the particle size distribution from the initial dose to the labeled number of doses  
1602 should be evaluated to determine any trends (refer to section IV.B. 1 ).

**1603** 5. Dose Buildup and Flow Resistance

**1604** Studies should be conducted to determine the characteristics of the DPI in terms  
**1605** of dose build-up issues and flow resistance. For further discussion on device flow  
**1606** resistance, refer to section III.G.2.

**1607** 6. Effect of Orientation

1608 Studies should be undertaken to determine the performance of the device in terms  
1609 of metered and emitted dose content uniformity, and the particle size distribution  
1610 at various dosing orientations to demonstrate the ruggedness of the DPI. This  
1611 study should also include testing the device under different handling situations  
1612 (e.g., dropping, shaking).

1614 7. In Vitro Dose Proportionality

1615 For DPIs with multiple strength doses, studies should be included for  
1616 characterization of the in vitro dose proportionality in terms of the emitted dose  
1617 content uniformity and the particle size distribution.

1618 8. Effect of Patient Use

1619 Studies should be carried out for all types of DPIs to identify the effects of patient  
1620 use on the characteristics of the drug product. For NDAs, it is recommended that  
1621 devices used in clinical studies be sent for testing of pertinent performance

***Draft - Not for Implementation***

**1622** parameters and physical attributes after use (e.g., emitted dose, particle size  
**1623** distribution, moisture content, microbial limits) and, if feasible, the same device  
**1624** be returned for continued patient use.

**1625** 9. Effect of Moisture

**1626** A study should be conducted to determine the effect of moisture equilibration of  
**1627** the DPI at various high and low humidity conditions on pertinent parameters (e.g.,  
**1628** emitted dose content uniformity, particle size distribution, microscopic evaluation,  
**1629** water content). The purpose of such a study is to assess the effect of different  
**1630** environmental conditions on various interactive forces within the device, which  
**1631** together are responsible for the fluidization and aerosolization behavior of the  
**1632** formulation and, hence, performance.

**1633** 10. Photostability

**1634** Photostability studies for DPIs should be performed using appropriate test  
**1635** conditions, if warranted by the immediate container. For example, if capsules or  
**1636** clear blisters are used for pre-metered DPIs or if the reservoir containing the  
**1637** formulation in a device-metered DPI can receive light exposure, photostability  
**1638** studies should be conducted. These studies should be conducted in the absence of  
**1639** any additional packaging (e.g., foil overwrap). For additional guidance, applicants  
**1640** may refer to the ICH guidance *Q1B Photostability Testing of New Drug*  
**1641** *Substances and Products* (November 1996).<sup>8</sup>

**1642** 11. Profiling of Doses Near Device Exhaustion

**1643** For device-metered DPIs that do not incorporate any type of locking mechanism  
**1644** to prevent use after the labeled number of actuations, a study should be conducted  
**1645** to determine the metered dose and emitted dose and particle size distribution  
**1646** profiles from the labeled number of doses until no more formulation can be  
**1647** obtained. For ease of review, the resulting profile data should also be presented in  
**1648** a graphical format.

**1649** 12. Priming

**1650** For device-metered DPIs, consideration should be given to priming the device, in  
**1651** terms of the effect of various orientations or particular handling (e.g., tapping) that

---

<sup>8</sup> Additional information on photostability testing will be available in FDA's forthcoming guidance for industry *Stability Testing of Drug Substances and Drug Products* (draft published June 1998) when it is finalized.

***Draft - Not for Implementation***

1652 is necessary to ensure reproducible dose content uniformity and particle size  
1653 distribution.

1654 13. Fill Weight

1655 For device-metered DPIs, the optimum and minimum fill weight for a given  
1656 reservoir size and geometry should be investigated and documented to justify the  
1657 proposed overfill and to ensure consistent dose content uniformity and particle  
1658 size distribution through the labeled number of doses from the device under use  
1659 conditions.

1660 14. Device Ruggedness

1661 For pre-metered DPIs that maybe reused repeatedly, a study should be conducted  
1662 to establish the DPI's performance characteristics (emitted dose and particle size  
1663 distribution) throughout the life of the device. This study may also address, where  
1664 applicable, limits of use related to failure of critical device mechanisms  
1665 (ruggedness). The results of this study would be useful for determining necessary  
1666 replacement intervals for the pre-metered DPI device.

1667 15. Cleaning Instructions

1668 In-use studies should be performed, if necessary, to determine the frequency of  
1669 cleaning and related instructions to be included in the labeling.

1670 v. LABELING CONSIDERATIONS

1671 A. MDIs

1672 To achieve consistency and uniformity in the content, product title, and format of MDI  
1673 labeling, the following information pertinent to MDIs is recommended in the labeling.  
1674 These comments are not all inclusive, and they are directed mainly at labeling issues  
1675 unique to NDAs for prescription MDI drug products. See 21 CFR part 201 for additional  
1676 information regarding the labeling of drug products. In general, labeling for ANDAs  
1677 should be the same as the reference listed drug.

1678 1. Product Title

1679 To standardize the nomenclature for oral MDIs, the established name of all such  
1680 drug products should include the designation (*Drug Substance*) *Inhalation*



***Draft - Not for Implementation***

1681 *Aerosol*. For nasal MDIs, the drug product would include the name (*Drug*  
1682 *Substance*) *Nasal Aerosol*. The established name should be followed by a phrase  
1683 such as *For oral inhalation only* or *For nasal use only* as appropriate.

1684 2. Labels

1685 The label(s) should bear the following information:

- 1686 ● Established name of the drug product
- 1687 ● Amounts of the drug substance delivered from the mouthpiece and the  
1688 valve
- 1689 ● Number of medication actuations per container
- 1690 ● Net content (fill) weight
- 1691 ● Usual dosage
- 1692 ● Excipients (established names)
- 1693 ● Route of administration
- 1694 ● Recommended storage conditions including any warning statements  
1695 regarding temperature and humidity
- 1696 ● Manufacturer's and/or distributor's name and address
- 1697 ● "Rx Only" or "R Only" statement
- 1698 ● Lot number
- 1699 ● Expiration date
- 1700 ● Use period once drug product is removed from protective packaging (if  
1701 applicable)
- 1702 ● NDC number(s)
- 1703 ● The instruction *Shake well before using* for suspension formulations
- 1704 ● A statement that the drug product canister should only be used with the  
1705 mouthpiece provided (e.g., *For oral inhalation with (Drug Product Name)*  
1706 *actuator only*).
- 1707 ● Warning statements required under 21 CFR 369.21 (e.g., *storage above*  
1708 *120 °F may cause bursting, keep out of reach of children, do not puncture,*  
1709 *do not use or store near heat or open flame, never throw container into*  
1710 *fire or incinerator, do not spray into eyes*)
- 1711 ● Warning statements required under 21 CFR 20 1.320(b), if applicable

1712 In the case of small labels, only some of the information listed above must be  
1713 included in the label (21 CFR 201.10(i)). However, all labeling information  
1714 required by the Federal Food, Drug, and Cosmetic Act (the Act) and the  
1715 regulations in Title 21 of the Code of Federal Regulations must be included on the  
1716 carton, outer container, wrapper, and leaflet as appropriate.

*Draft - Not for Implementation*

1717 3. DESCRIPTION Section of the Package Insert

1718 In addition to the information typically required under FDA regulations for the  
1719 description of the drug substance and formulation, the package insert should  
1720 include the following information that is specific for MDI drug products:

- 1721 ● The medication dose delivered to the patient should be expressed by a  
1722 statement in this section, such as: *Each actuation meters 'x' mcg of drug*  
1723 *substance in 'w' mg of suspension (solution) from the valve and delivers*  
1724 *'y' mcg of drug substance, equivalent to 'z' mcg of drug substance base (if*  
1725 *applicable) from the actuator (i. e., mouthpiece or nasal adapter). The*  
1726 *term approximately should not be used to modify the medication dose*  
1727 *delivered.*
- 1728 ● If the drug substance forms solvates or clathrates with the propellants, this  
1729 formation should be clearly specified with proper conversion for the active  
1730 drug shown.
- 1731 ● A list of all excipients should be included. Substances should be  
1732 identified by their established names.
- 1733 ● The number of actuations per container should be included.
- 1734 ● The number of priming actuations needed before using the MDI for the  
1735 first time and in cases where the aerosol has not been used for more than a  
1736 specified period of time (e.g., 24 hours, 48 hours) should be included.

1737 4. HOW SUPPLIED Section of the Package Insert

1738 The following should be included in MDI drug product labeling:

- 1739 ● The net content (fill) weight of the container should be stated.
- 1740 ● The number of medication doses expected throughout the shelf life of the  
1741 drug product should be indicated for each canister fill weight. Qualifying  
1742 terms such as *at least* and *approximately* should not be used.
- 1743 ● Identification of the actuator and protective cap to be used with the  
1744 container and valve, including the color and appearance, should be  
1745 included.
- 1746 ● A statement should be included that the drug inhalation canister should  
1747 only be used with the drug inhalation aerosol mouthpiece and that the  
1748 mouthpiece should not be used with any other inhalation drug product.
- 1749 ● A statement should be provided that the correct amount of medication in  
1750 each inhalation cannot be ensured after the labeled number of actuations  
1751 from the canister even though the canister may not be completely empty.

*Draft - Not for Implementation*

- 1752 Additionally, a statement should be included that the canister should be  
1753 discarded when the labeled number of actuations has been dispensed.
- 1754 ● Storage conditions should be clearly stated including any warning  
1755 statements regarding temperature and humidity.
  - 1756 ● Any preferred storage orientation should be indicated.
  - 1757 ● If protective packaging (e.g., foil overwrap) was deemed necessary and is  
1758 used for the MDI drug product, this should be clearly stated. In addition,  
1759 appropriate statements should be included that the content of the  
1760 protective packaging should not be used after a specified number of days  
1761 (e.g., 2 weeks, 30 days) from the date upon which the package was  
1762 compromised. The length of time specified should be supported by data in  
1763 the application (refer to section IV. A.2).
  - 1764 ● A statement should be included regarding the appropriate temperature of  
1765 the MDI before use as well as any requirements for shaking, if necessary  
1766 (i.e., for suspension products).
  - 1767 ● For products that contain chlorofluorocarbons or use chlorofluorocarbons  
1768 during manufacturing, this section should include the warning statement  
1769 required under the Clean Air Act (42 U. S .C. 7671 j) and Environmental  
1770 Protection Agency regulations (40 CFR part 82). Note: The patient  
1771 instructions should include a similar warning and a statement that the  
1772 patient should consult his or her physician if there are questions about  
1773 alternative drug products. Refer to 21 CFR 201.320.
  - 1774 ● NDC number(s).
- 1775 5. Patient Package Insert
- 1776 The instructions to the patient should include the following if applicable:
- 1777 ● Detailed, step-by-step, appropriately illustrated instructions for patient use  
1778 should be included. The following information is also recommended:
    - 1779 ● A statement instructing the patient to confirm that the canister is  
1780 fully seated in the actuator (i.e., mouthpiece or nasal adapter).
    - 1781 ● A statement instructing the patient to confirm the absence of  
1782 foreign objects in the mouthpiece before using the MDI and after  
1783 removing the protective mouthpiece cap.
    - 1784 ● A figure that displays the various elements of the MDI (e.g.,  
1785 mouthpiece, cap, canister, sleeve).
    - 1786 ● Instructions for initial priming and repriming of the MDI unit.
    - 1787 ● A statement cautioning against spraying the eyes with the  
1788 formulation.
    - 1789

*Draft - Not for Implementation*

- 1790
- 1791 ● Storage conditions should be clearly stated, including any warning
- 1792 statements regarding temperature and humidity. A statement should be
- 1793 included regarding the appropriate temperature of the MDI at the time of
- 1794 use as well as any requirements for shaking, if necessary (i.e., for
- 1795 suspension products). Any preferred storage orientation should be noted.
- 1796 ● If protective packaging was used for the MDI drug product device,
- 1797 appropriate statements should be included that the contents of the
- 1798 protective packaging should not be used after a specified number of days
- 1799 (e.g., 2 weeks, 30 days) from the date the protective package was removed.
- 1800 ● A statement should be included that the drug inhalation canister should
- 1801 only be used with the drug inhalation aerosol mouthpiece and that the
- 1802 mouthpiece should not be used with any other inhalation drug product.
- 1803 ● Appropriate cleaning instructions should be included (refer to section
- 1804 IV. A.8).
- 1805 ● A statement should be included that the correct amount of medication in
- 1806 each inhalation cannot be ensured after the labeled number of actuations
- 1807 even though the canister may not be completely empty. A statement
- 1808 instructing the patient to keep track of the number of actuations used from
- 1809 the canister should also be included.
- 1810 ● Warning statements required under 21 CFR 369.21 (e.g., *storage above*
- 1811 *120°F may cause bursting, keep out of reach of children, do not puncture,*
- 1812 *do not use or store near heat or open flame, never throw container into*
- 1813 *fire or incinerator, do not spray into eyes).*
- 1814 ● The warning statement required under 21 CFR 201.320 should be
- 1815 included.

1816 B. DPIs

1817 To achieve consistency and uniformity in the content, product title, and format of DPI  
1818 labeling, the following information pertinent to DPIs is recommended in the labeling.  
1819 These comments are not all inclusive, and they are directed mainly at labeling specific for  
1820 DPI inhalation drug products. See 21 CFR part 201 for additional information regarding  
1821 the labeling of drug products.

1822 1. Product Title

**1823** To standardize the nomenclature for oral DPIs, the established name of all such  
**1824** drug products should include the designation (*Drug Substance*) *Inhalation*  
**1825** *Powder*, and the metered dose. The name and strength should be followed by a  
**1826** phrase such as *For oral inhalation only*.

*Draft - Not for Implementation*

1827 2. Labels

1828 The label(s) should bear the following information:

- 1829 ● Established name of the drug product
- 1830 ● Metered-dose
- 1831 ● Number of medication actuations per container or device
- 1832 ● Net content (fill) weight (device-metered)
- 1833 ● Usual dosage
- 1834 ● Excipients (established names)
- 1835 ● Route of administration
- 1836 ● Recommended storage conditions including any warning statements
- 1837 regarding temperature, humidity, and light
- 1838 ● Manufacturer's and/or distributor's name and address
- 1839 ● "Rx Only" or "℞ Only" statement
- 1840 ● Lot number
- 1841 ● Expiration date
- 1842 ● Use period once the unit is removed from protective packaging (if
- 1843 applicable)
- 1844 ● NDC number(s)
- 1845 ● Dispensing instructions for pharmacist and additional statements for
- 1846 physician, if applicable.
- 1847 ● Reference to the Patient's Instructions for Use and additional instructional
- 1848 statements (e, g., loading instructions for pre-metered DPIs, inhalation
- 1849 instructions, instructions pertaining to protective caps, etc.)

1850 In the case of small labels, only some of the information listed above must be  
1851 included in the label (21 CFR 201.10(i)). However, all labeling information  
1852 required by the Act and the regulations in Title 21 must be included on the carton,  
1853 outer container, wrapper and leaflet as appropriate.

1854 3. DESCRIPTION Section of the Package Insert

1855  
1856 In addition to the information typically required under Title 21 for the description  
1857 of the drug substance and formulation, the package insert should include the  
1858 following information that is specific for DPI drug products:

- 1859 ● Metered-dose
- 1860 ● Emitted dose delivered from the mouthpiece under specified in vitro
- 1861 conditions should be stated.

*Draft - Not for Implementation*

- 1862 ● All excipients used in the formulation should be identified by their  
1863 established names.
- 1864 ● A statement should be included that the amount of drug delivered to the  
1865 lung will depend on patient factors such as inspiratory flow and peak  
1866 inspiratory flow (PIF) through the device, which may vary for different  
1867 asthma and COPD patient populations. The labeling should include typical  
1868 PIF values for patients within a range of pulmonary function. The details  
1869 provided on these values should relate the findings of in vivo flow rate  
1870 studies and describe the relationship of these flow rates to demographics  
1871 (i.e., adult vs. pediatric and any gender effect) and to the degree of airflow  
1872 obstruction (i.e., the PIF obtained in subjects with a particular level of  
1873 FEV<sub>1</sub> decrement). The flow rates given should include the mean rate for  
1874 any given group and, in parentheses following the mean, the range found  
1875 in that group.

1876 4. HOW SUPPLIED Section of the Package Insert

- 1877 ● The net content weight of the container should be stated for device-  
1878 metered DPIs.
- 1879 ● The number of medication doses expected throughout the shelf life of the  
1880 drug product should be indicated. Qualifying terms such as *at least* and  
1881 *approximately* should not be used.
- 1882 ● If protective packaging (e.g., foil overwrap) was deemed necessary and is  
1883 used for the drug product device or unit dose container, this should be  
1884 clearly stated. In addition, appropriate statements should be included that  
1885 the content of the protective packaging (e.g., device-metered DPIs, pre-  
1886 metered multi-dose DPIs, or pre-metered single dose units) should not be  
1887 used after a specified number of days (e. g., 2 weeks, 30 days) from the  
1888 date the protective package was removed. The length of time specified  
1889 should be supported by data presented in the application (refer to section  
1890 IV. B.2).
- 1891 ● For device-metered DPIs without a locking mechanism, a statement should  
1892 be provided that the correct amount of medication in each inhalation  
1893 cannot be ensured after the labeled number of actuations from the unit  
1894 even though the unit may not be completely empty. Additionally, a  
1895 statement should be included that the DPI unit should be discarded when  
1896 the labeled number of actuations has been used.
- 1897 ● Storage conditions should be clearly stated including any warning  
1898 statements regarding temperature, humidity, and light.

*Draft - Not for Implementation*

- 1899 ● A brief description of the appearance and color of the body, cap, and other  
1900 markers of the device should be provided, particularly for ease of  
1901 identification of different strengths of drugs delivered by the same device.  
1902 ● Different strengths and special identification markings should be stated.
- 1903 5. Patient Package Insert
- 1904 The instructions to the patient should include the following if applicable:
- 1905 ● Detailed, step-by-step, appropriately illustrated instructions for patient use  
1906 should be included.
- 1907 ● Storage conditions should be clearly stated, including any warning  
1908 statements regarding temperature, humidity, and light.
- 1909 ● If protective packaging (e.g., foil overwrap) was deemed necessary and is  
1910 used for the drug product device or unit dose container, this should be  
1911 clearly stated. Appropriate statements should be included that the content  
1912 of the protective packaging (e.g., device-metered DPIs, pre-metered multi-  
1913 dose DPIs, or pre-metered single dose units) should not be used after a  
1914 specified number of days (e.g., 2 weeks, 30 days) from the date the  
1915 protective packaging was removed.
- 1916 ● For device-metered DPIs, a warning should be included stating that the  
1917 correct amount of medication in each inhalation cannot be ensured after  
1918 the labeled number of doses even though the device may not be completely  
1919 empty. A statement recommending that the device-metered DPI be  
1920 discarded after the labeled number of doses has been delivered can be  
1921 included as well.
- 1922 ● Cleaning instructions should be included if appropriate (refer to section  
1923 IV. B.15).

*Draft - Not for Implementation*

1924

GLOSSARY OF TERMS

1925 Batch: A specific quantity of a drug or other material that is intended to have uniform character  
1926 and quality, within specified limits, and is produced according to a single manufacturing order  
1927 during the same cycle of manufacture (21 CFR 210.3(b)(2)).

1928 Container and Closure System: For MDIs, the container, the valve, the actuator, and any  
1929 associated accessories (e.g., spacers) or protective packaging collectively constitute the container  
1930 and closure system. For DPIs, the device and all its parts including any protective packaging  
1931 (e.g., overwrap) constitute the container and closure system.

1932 Drug Product: For MDIs, the formulation, container, the valve, the actuator, and any associated  
1933 accessories (e.g., spacers) or protective packaging collectively constitute the drug product. For  
1934 DPIs, the formulation, and the device with all of its parts including any protective packaging  
1935 (e.g., overwrap) constitute the drug product.

1936 Drug Substance: An active ingredient that is intended to furnish pharmacological activity or  
1937 other direct effect in the diagnosis, cure, mitigation, treatment, or prevention of disease or to  
1938 affect the structure or any function of the human body(21 CFR 314.3(b)).

1939 Dry Powder **Inhalers/DPIs/Inhalation** Powders: Drug products designed to dispense powders  
1940 for inhalation. DPIs contain active ingredient(s) alone or with a suitable excipient(s). A DPI  
1941 product may discharge up to several hundred metered doses of drug substance(s). Current  
1942 designs include pre-metered and device-metered **DPIs**, both of which can be driven by patient  
1943 inspiration alone or with power-assistance of some type. Pre-metered DPIs contain previously  
1944 measured doses or dose fractions in some type of units (e. g., single or multiple presentations in  
1945 blisters, capsules, or other cavities) that are subsequently inserted into the device during  
1946 manufacture or by the patient before use. Device-metered DPIs typically have an internal  
1947 reservoir containing sufficient formulation for multiple doses which are metered by the device  
1948 itself during actuation by the patient.

1949 **Excipient:** Formulation component(s) other than the drug substance.

1950 Extractable: For both MDI and DPI drug products, compounds that can be extracted from  
1951 elastomeric, plastic components or coatings of the container and closure system when in the  
1952 presence of an appropriate solvent(s).

1953 Expiration Dating Period: The time interval during which all batches of a drug product are  
1954 expected to remain within approved specifications after manufacture. Expiration dating period  
1955 will be used to determine the expiration date of the drug product.



*Draft - Not for Implementation*

- 1956 Leachable: Compounds that leach from elastomeric, plastic components or coatings of the  
1957 container and closure system as a result of direct contact with the formulation of the MDI.
- 1958 Metered-Dose Inhalers/MDIs/Inhalation Aerosols:** Drug products that contain active  
**1959** ingredient(s) dissolved or suspended in a propellant, a mixture of propellants, or a mixture of  
**1960** solvent(s), propellant(s), and/or other excipients in compact pressurized aerosol dispensers. An  
**1961** MDI product may discharge up to several hundred metered doses of drug substance(s).
- 1962 Primary Stability Data: Data on the drug product stored in the proposed container closure  
1963 system for marketing under storage conditions that support the proposed shelf life.
- 1964 Random Sample: A selection of units chosen from a larger population of such units so that the  
1965 probability of inclusion of any given unit in the sample is defined. In a simple random sample,  
1966 each unit has equal chance of being included. Random samples are usually chosen with the aid  
1967 of tables of random numbers found in many statistical texts.
- 1968 Specification: A list of tests, references to analytical methods, and appropriate acceptance  
1969 criteria that are numerical limits, ranges or other criteria for the tests described. Specifications  
1970 establish a set of criteria to which a drug substance or drug product should conform using the  
1971 approved analytical procedure to be considered acceptable for its intended use. Acceptance  
1972 criteria are numerical limits, ranges, or other criteria for the tests described.

*Draft - Not for Implementation*

1973

ABBREVIATIONS

<i>1974</i>	CCS: container and closure system
<i>1975</i>	CFN: central file number
<i>1976</i>	CFR: Code of Federal Regulations
<i>1977</i>	COPD: chronic obstructive pulmonary disease
<i>1978</i>	DCU: dose content uniformity
<i>1979</i>	DPI: dry powder inhaler
<i>1980</i>	FEV <sub>1</sub> : forced expiratory volume in one second
<i>1981</i>	GSD: geometric standard deviation
<i>1982</i>	mcg: microgram(s)
<i>1983</i>	MDI: metered dose inhalation aerosol also known as metered dose inhaler
<i>1984</i>	mg: milligram(s)
<i>1985</i>	MMAD: mass median aerodynamic diameter
<i>1986</i>	NF: National Formulary
<i>1987</i>	NMT: not more than
<i>1988</i>	PIF: peak inspiratory flow
<i>1989</i>	PNA: polynuclear aromatic
<i>1990</i>	PSD: Particle Size Distribution
<i>1991</i>	USP: United States Pharmacopeia