
Guidance for Industry

Genotoxic and Carcinogenic Impurities in Drug Substances and Products: Recommended Approaches

DRAFT GUIDANCE

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)**

**December 2008
Pharmacology and Toxicology**

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Guidance for Industry¹
Genotoxic and Carcinogenic Impurities in Drug
Substances and Products: Recommended Approaches

This draft guidance, when finalized, will represent the Food and Drug Administration's (FDA's) current thinking on this topic. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. You can use an alternative approach if the approach satisfies the requirements of the applicable statutes and regulations. If you want to discuss an alternative approach, contact the FDA staff responsible for implementing this guidance. If you cannot identify the appropriate FDA staff, call the appropriate number listed on the title page of this guidance.

I. INTRODUCTION

This guidance is intended to inform pharmaceutical manufacturers of the Food and Drug Administration's (FDA's) current thinking regarding genotoxic and carcinogenic impurities in drug substances and drug products, including biologic products that are regulated by the Center for Drug Evaluation and Research (CDER). This guidance provides recommendations on how to evaluate the safety of these impurities during clinical development (investigational new drug applications (INDs)) and for marketing applications (new drug applications (NDAs), biologics license applications (BLAs), and abbreviated new drug applications (ANDAs)). This guidance provides recommended exposure thresholds on the clinical exposure to genotoxic or carcinogenic impurities. Also provided are additional testing and exposure threshold recommendations for situations where there are known or theoretical safety concerns based on available data, structural alerts, and/or assessment of the synthetic pathway.

This guidance is intended as an adjunct to the ICH guidances for industry *Q3A(R2) Impurities in New Drug Substances*, *Q3B(R2) Impurities in New Drug Products*, and *Q3C(R3) Impurities: Residual Solvents* that deal with the topic of impurities in a more general fashion.² This guidance provides specific recommendations regarding the safety qualification of impurities with known or suspected genotoxic or carcinogenic potential while the ICH guidances provide only general direction. This guidance addresses synthetic impurities and degradants in drug substances, but does not otherwise address the genotoxicity or carcinogenicity of actual drug substances or intended drug product ingredients. This guidance also applies to known starting materials or anticipated reaction products.

¹ This guidance has been prepared by the Office of New Drugs in the Center for Drug Evaluation and Research (CDER) at the Food and Drug Administration.

² See <http://www.fda.gov/cder/guidance/index.htm>. The FDA has incorporated revision 3 (R3) of ICH Q3C into the guidance for industry *Q3C — Tables and List*, which is posted on the CDER guidance Web site.

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42 This guidance describes a variety of ways to characterize and reduce the potential lifetime cancer
43 risk associated with patient exposure to genotoxic and carcinogenic impurities both during
44 clinical development and after approval. These approaches include:

- 45
- 46 • Changing the synthetic and/or purification routes to minimize the formation and/or
47 maximize the removal of the relevant impurity.
 - 48
 - 49 • Allowing a maximum daily exposure target of 1.5 µg per day for the relevant impurity as
50 a general target for marketed products, though higher levels may be acceptable during
51 clinical development. Certain impurities with structural alerts suggesting particularly
52 high genotoxic and carcinogenic potential would not be appropriate for this general
53 threshold approach and would need to be evaluated on a case-by-case basis.
 - 54
 - 55 • Further characterizing the genotoxic and carcinogenic risk via mechanism of action or
56 weight-of-evidence approaches, or through additional studies to better support
57 appropriate impurity specifications.
 - 58

59 This guidance also applies to drug products approved before the issuance of this guidance, but
60 only in the presence of a specific safety signal that suggests the potential for an increased
61 carcinogenic risk associated with the presence of an impurity or degradant, or with regard to a
62 supplemental application for a previously approved drug product that proposes a significant
63 change in the drug product's approved labeling that suggests the potential for an increased
64 carcinogenic risk associated with the presence of an impurity or degradant (e.g., new indication,
65 new dosage regimen, longer duration of use). Applicants also should take these
66 recommendations into consideration when preparing supplemental manufacturing submissions to
67 NDAs, BLAs, and ANDAs, such as submissions proposing new formulations or new synthetic
68 routes. Although this guidance applies to impurities present in biologic products regulated by
69 CDER, it is noted that, in most cases, the genotoxicity assays conducted for small molecule
70 pharmaceuticals are not applicable to biopharmaceuticals. Likewise, the standard assessment of
71 the genotoxic potential of impurities in biopharmaceuticals may not be appropriate in many cases
72 since they may include residual host cell proteins and nucleic material, fermentation components,
73 and bacterial and viral components and do not include organic chemicals typically found in small
74 molecule manufacturing.

75
76 FDA's guidance documents, including this guidance, do not establish legally enforceable
77 responsibilities. Instead, guidances describe the Agency's current thinking on a topic and should
78 be viewed only as recommendations, unless specific regulatory or statutory requirements are
79 cited. The use of the word *should* in Agency guidances means that something is suggested or
80 recommended, but not required.

81

82

II. BACKGROUND

84

85 Compounds that have been demonstrated to induce genetic mutations, chromosomal breaks,
86 and/or chromosomal rearrangements are considered genotoxic and have the potential to cause

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87 cancer in humans. Exposures to even low levels of these impurities may be of significant
88 concern. Therefore, the identification limits provided in ICH Q3A(R2) and ICH Q3B(R2) may
89 not be acceptable for genotoxic or carcinogenic impurities. For instance, under some scenarios
90 the limits in these ICH guidances would allow a genotoxic or carcinogenic impurity to be present
91 in a drug product at a level resulting in exposures up to 3,000 µg per day without needing
92 identification. Although genotoxic and carcinogenic properties can be acceptable for some
93 active pharmaceutical ingredients (APIs) depending on clinical circumstances (e.g., cancer
94 chemotherapies), impurities in drug substances and drug products generally do not have
95 beneficial effects and may impose a risk without associated benefit. Therefore, manufacturers
96 should strive to achieve the lowest levels of genotoxic or carcinogenic impurities that are
97 technically feasible and/or levels that convey no significant cancer risk.

98
99 Currently available guidances that address issues related to impurities and residual solvents
100 include ICH Q3A(R2), ICH Q3B(R2), and ICH Q3C(R3). In addition, the European Medicines
101 Agency's (EMA) Committee for Medicinal Products for Human Use (CHMP) published a
102 guideline regarding limits of genotoxic impurities.³ These documents are discussed below to
103 provide a background to this guidance, but the inclusion of the EMA guideline in this
104 background discussion should not be interpreted as an FDA endorsement of that document.

A. ICH Guidances for Industry Relating to Drug Impurities and Residual Solvents

105
106
107
108
109 ICH Q3A(R2) and ICH Q3B(R2) address the issue of impurities in drug substances and drug
110 products, respectively. ICH Q3A(R2) addresses the identification and qualification of impurities
111 in drug substances approved after the issuance of the guidance, and ICH Q3B(R2) addresses only
112 those impurities in drug products approved after the issuance of the guidance that are classified
113 as degradation products of the drug substance or reaction products of the drug substance with an
114 excipient and/or immediate container closure system. These guidances define an impurity as any
115 component of the drug substance or drug product other than the chemical entity that makes up
116 the drug substance or an excipient in the drug product. Depending on the quantity of drug
117 substance or drug product to which a patient is exposed, these guidances recommend thresholds
118 for the identification, reporting, and qualification of impurities. *Qualification*, as defined by the
119 two guidances, is the process of acquiring and evaluating data that establishes the biological
120 safety of an individual impurity (or degradation product) or a given impurity (or degradation)
121 profile at the level(s) specified.⁴ Higher or lower thresholds for qualification can be considered
122 appropriate based on scientific rationale and level of concern.⁵

123
124 These guidances recommend when, after consideration of factors such as the patient population
125 and duration of use, qualification studies of an impurity are appropriate. Part of the battery of
126 tests used to qualify an impurity could include assays to determine whether the impurity is

³ Guideline on the Limits of Genotoxic Impurities (EMA guideline), June 2006 (<http://www.emea.europa.eu>).

⁴ See the Glossary sections in ICH Q3A(R2) and ICH Q3B(R2).

⁵ See ICH Q3A(R2), section VII, and ICH Q3B(R2), section VI.

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127 genotoxic.⁶ These guidances also recommend that, when considered appropriate, assays to
128 assess genotoxic potential include the “minimum screen” of in vitro assays: a gene mutation
129 assay and a chromosomal aberration assay.⁷ ICH Q3A(R2) indicates that “such studies can be
130 conducted on the new drug substance containing the impurities to be controlled, although studies
131 using isolated impurities can sometimes be appropriate.”⁸ A similar recommendation is included
132 in ICH Q3B(R2).

133
134 It should be noted, however, that allowing genotoxicity assessment of the impurity as it is
135 present with the drug substance, rather than in isolation, renders the genotoxicity assessments
136 much less sensitive. For example, the potent mutagens that are typically used as positive
137 controls in the bacterial mutation assay, such as 9-aminoanthracene and methyl
138 methanesulfonate, when present with a noncytotoxic drug substance at the minimal level for
139 qualification, would not be detected by these genotoxicity assays because the maximum
140 concentration of the impurity at the limit concentration of the drug substance would not be
141 sufficient to produce a genotoxic response in the assays. If the drug substance is cytotoxic, this
142 approach of assessing the impurity as it is present with the drug substance would be even more
143 insensitive, since the drug’s toxicity would further limit the level at which the impurity could be
144 tested.

145
146 Although the ICH guidances provide some recommendations on the types of tests that should be
147 conducted, the guidances do not provide specific recommendations on how to proceed if one or
148 both of the genetic toxicology tests are positive; they simply state that additional testing, removal
149 of the impurity, or lowering the level of the impurity should be considered.

150
151 ICH Q3C(R3) recommends acceptable concentration limits or permissible daily exposures for
152 various classes of solvents, which are one type of impurity. The guidance does not, however,
153 include a recommendation on limiting exposure based upon concerns for genotoxic potential.
154 The guidance recommends only that mathematical models be used for setting exposure limits in
155 cases where reliable carcinogenicity data are available.

156
157 The ICH guidances on impurities and residual solvents do not apply to drug substances or drug
158 products used during the clinical research stages of development.

B. EMEA Proposed Guideline on Limits of Genotoxic Impurities

161
162 In June 2006, the EMEA’s CHMP published a guideline on the limits of genotoxic impurities in
163 support of a marketing application.⁹ A subsequent CHMP safety working party published a

⁶ See ICH Q3A(R2), section VII and Attachment 3, and ICH Q3B(R2), section VI and Attachment 3.

⁷ Ibid.

⁸ See ICH Q3A(R2), section VII.

⁹ EMEA guideline (<http://www.emea.europa.eu>)

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164 question and answers document to provide clarification on the 2006 guideline.¹⁰ This guideline
165 recommends dichotomizing genotoxic impurities into those for which there is “sufficient
166 (experimental) evidence for a threshold-related mechanism” and those “without sufficient
167 (experimental) evidence for a threshold-related mechanism.” The genotoxic impurities with
168 sufficient evidence for a threshold-related mechanism would be addressed using methods
169 outlined in ICH Q3C(R3) for Class 2 solvents. This approach calculates a “permitted daily
170 exposure,” which is derived using the “no observed effect level” or, alternatively, the “lowest
171 observed effect level” from the most relevant animal study and incorporating a variety of
172 uncertainty factors. Examples of genotoxic compounds that might fall into this category include
173 compounds that induce aneuploidy by interfering with the mitotic spindle, compounds that
174 interfere with the activity of topoisomerase, and/or compounds that inhibit DNA synthesis.

175
176 For genotoxic impurities without sufficient evidence for a threshold-related mechanism, the
177 guideline proposes a policy of controlling levels to “as low as reasonably practicable” (called the
178 *ALARP principle*). The ALARP approach specifies that every effort should be made to prevent
179 the formation of such impurities during drug substance synthesis and, if that is not possible,
180 technical effort should be made post-synthesis to reduce impurities (e.g., purification steps).
181 Compounds that fall into this category are those that interact with DNA either directly or
182 indirectly, such as alkylating agents, intercalating agents, or agents that can generate free
183 radicals. Since any exposure to these agents can convey some level of carcinogenic risk, and
184 since complete elimination of genotoxic impurities from drug substances is often unachievable,
185 the presence of a concerning impurity requires the implementation of a concept of an acceptable
186 risk level. Methods for the derivation of acceptable risk levels are discussed in ICH Q3C(R3),
187 Appendix 3, in reference to Class 1 carcinogenic solvents.

188
189 Although the approach described above is acceptable, in most instances mechanistic data
190 sufficient to allow for an assessment of whether there is a threshold mechanism are lacking.
191 Furthermore, it is relatively uncommon for there to be sufficient data to allow for a quantitative
192 risk assessment. The EMEA guideline recognizes these limitations and, therefore, proposes the
193 use of a “threshold of toxicological concern” (TTC) for genotoxic impurities. The TTC refers to
194 a threshold exposure level to compounds that does not pose a significant risk for carcinogenicity
195 or other toxic effects. The EMEA guideline recommends a TTC of 1.5 µg per day for all but a
196 highly potent subset of compounds. This threshold corresponds to an incremental 10⁻⁵ lifetime
197 risk of cancer, a risk level that the EMEA considers justified because of the benefits derived
198 from pharmaceuticals. The guideline indicates that a TTC value higher than 1.5 µg per day may
199 be acceptable based on a weight-of-evidence approach to the profile of genotoxicity results, in
200 situations where the anticipated human exposure will be short-term, for the treatment of life-
201 threatening conditions, when life expectancy is less than 5 years, or where the impurity is a
202 known substance and human exposure will be much greater from other sources. The derivation
203 of the TTC is discussed in more detail in section IV.B.1.

204
205 The approach taken in the EMEA guideline for setting an exposure limit for genotoxic or
206 carcinogenic impurities in drug products in support of a marketing application is reasonable.
207 However, issues regarding the presence of genotoxic or carcinogenic impurities often occur

¹⁰ Question & Answers on the CHMP Guideline on the Limits of Genotoxic Impurities, June 2008
(<http://www.emea.europa.eu>)

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208 during the clinical development stages. Therefore, this guidance provides recommendations for
209 acceptable exposure thresholds during clinical development as well as for marketing
210 applications.

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212

213 **III. RECOMMENDED APPROACHES FOR INITIAL ASSESSMENT OF** 214 **GENOTOXIC POTENTIAL OF IMPURITIES**

215

216 If adequate data characterizing genotoxic and carcinogenic potential are not already available,
217 impurities identified in drug substances or drug products at levels exceeding the stated
218 qualification thresholds in the relevant ICH guidances should be assessed for genotoxic potential
219 in an initial minimal screen. Assays conducted with the impurity in isolation are recommended.
220 However, studies with the drug substance containing, or spiked with, the impurity can be
221 considered in cases where it can be demonstrated that synthesizing sufficient amounts of the
222 impurity is infeasible.

223

224 As mentioned, the ICH guidances on impurities do not apply to drug substances or drug products
225 for use in clinical trials. However, in cases where the presence of an impurity with genotoxic or
226 carcinogenic potential is identified or where such an impurity may be expected based on the
227 synthetic pathway, steps should be taken during the clinical development stage to address safety
228 concerns associated with these impurities.

229

230 If an impurity that is present at levels below the ICH qualification thresholds is identified, the
231 impurity should be evaluated for genotoxicity and carcinogenicity based on structural activity
232 relationship (SAR) assessments (i.e., whether there is a *structural alert*). This evaluation can be
233 conducted via a review of the available literature or through a computational toxicology
234 assessment; commonly used software includes MDL-QSAR, MC4PC, and Derek for Windows.
235 The conduct of an in vitro mutation assay (i.e., bacterial reverse mutation assay) generally would
236 be an acceptable initial screen for impurities with an identified alert, since positive signals in
237 computational toxicology programs are often derived from the results of bacterial mutation
238 assays and mutagenic carcinogens are considered to operate through nonthreshold-related
239 mechanisms. An assessment in a mammalian cell assay may be needed for impurities with
240 specific structural groups, such as carbamates, that are not well characterized in bacterial assays,
241 or for compounds that are toxic to *E. coli* and *Salmonella*, such as antibiotics.

242

243 If the initial evaluation of the genotoxic potential of an impurity is negative, no further
244 genotoxicity studies are recommended and the impurity should be considered to be adequately
245 qualified regarding its genotoxic potential. It should be noted that in cases where it is necessary
246 from a feasibility standpoint to conduct the assays with the drug substance containing, or spiked
247 with, the impurity, the proposed acceptance criterion should be commensurate with the level of
248 impurity observed in clinical, stability, and/or production batches, taking into consideration the
249 manufacturing and analytical variability. This acceptance criterion should not exceed the level
250 present in the drug batch used in the genotoxicity assay and should be supported by the relevant
251 qualification thresholds discussed in the ICH guidances or supporting general toxicity
252 information.

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254 In some cases, the structure of an impurity leading to the structural alert is shared with the API.
255 The genotoxic potential of such an impurity can be evaluated through the standard testing of the
256 API if the chemical environment for the alerting structure of the compounds is deemed
257 comparable for the reactivity potential.

258
259

IV. RECOMMENDED APPROACHES FOR HANDLING GENOTOXIC AND CARCINOGENIC IMPURITIES

262

263 Positive results in one or more genotoxicity assays or other information indicating a carcinogenic
264 potential, such as positive data from a carcinogenicity study with the impurity, should be
265 addressed further. Recommended approaches for handling genotoxic or carcinogenic impurities
266 are described in this section and are summarized in Table 2 at the end of section IV.C. A
267 decision tree is also included in Appendix A.

268

A. Prevention of Genotoxic and Carcinogenic Impurity Formation

270

271 Since drug-related impurities presumably provide limited, if any, therapeutic benefits and
272 because of their potential to cause cancer in humans, every feasible technical effort should be
273 made to prevent the formation of genotoxic or carcinogenic compounds during drug substance
274 synthesis or drug product manufacturing. However, we recognize that completely preventing the
275 formation of or removing an impurity of concern may not be possible in many cases.

276

B. Reduction of Genotoxic and Carcinogenic Impurity Levels

278

279 In lieu of completely preventing the formation of a genotoxic or carcinogenic impurity, steps to
280 reduce the level of impurity present in the drug substance or drug product should be considered.
281 The following sections discuss acceptable thresholds to support safety during clinical
282 development and for a marketing application. Analytical methodologies should be used that can
283 adequately identify impurities of concern at levels associated with the relevant qualification
284 thresholds. This threshold approach should be applied only in the absence of adequate
285 qualification data (data that establish the biological safety of an impurity at the level specified)
286 for the given impurity.

287

1. Acceptable Levels to Support Marketing Applications

289

290 In general, an exposure level of 1.5 µg per person per day for each impurity can be considered an
291 acceptable qualification threshold for supporting a marketing application. Any impurity found at
292 a level below this threshold generally should not need further safety qualification for
293 genotoxicity and carcinogenicity concerns. The threshold is an estimate of daily exposure
294 expected to result in an upper bound lifetime risk of cancer of less than 10⁻⁶ (one in a million), a
295 risk level that is thought to pose negligible safety concerns. The threshold was based on an
296 analysis of the carcinogenic potencies of 477 chemicals and was derived from the probability
297 distribution of carcinogenic potencies of those compounds.¹¹ Subsequent analyses of an

¹¹ Fiori, JM and RD Meyerhoff, 2002, Extending the Threshold of Regulation Concept: De Minimis Limits for Carcinogens and Mutagens, *Reg Toxicol Pharmacol*, 35, 209-216.

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298 expanded carcinogenic potency database of more than 700 carcinogens further confirmed the
299 threshold.¹² An additional analysis of subsets of highly potent carcinogens suggested that a
300 threshold of 0.15 µg per day, corresponding to a 10⁻⁶ lifetime risk of cancer, may be more
301 appropriate for chemicals with structural alerts for potential genotoxicity.¹³ However, there are
302 some compounds containing certain structural groups (aflatoxin-like-, N-nitroso-, and azoxy-
303 structures) that have extremely high carcinogenic potency and are excluded from the threshold
304 approach.

305
306 Federal regulatory agencies in the United States, such as the Environmental Protection Agency
307 (EPA) (in the context of ambient water quality criteria), typically use a 10⁻⁶ lifetime risk of
308 cancer to determine *negligible* risk from chemical exposures.¹⁴ This approach supports an
309 acceptable threshold level for genotoxic or carcinogenic impurities of 0.15 µg per day.
310 However, other regulatory bodies have proposed a 10⁻⁵ level as an acceptable cancer risk.^{15,16}
311 Given that there is an overriding expected benefit of an approved drug product, a daily exposure
312 level of 1.5 µg per day, associated with a 10⁻⁵ lifetime risk of cancer, can be acceptable for most
313 genotoxic or carcinogenic impurities for a marketing application. This level of exposure is
314 expected to produce a negligible increase in carcinogenic risk based on the existing background
315 rate of human cancer and the conservative nature of cancer risk assessments. Additionally, this
316 threshold is considered to be low enough to ensure that the presence of a compound with an
317 uncharacterized genotoxic or carcinogenic potential would not significantly alter the risk-benefit
318 ratio of a drug product, even if the impurity is later shown to be a carcinogen.

319
320 The database from which the exposure threshold for genotoxic or carcinogenic impurities is
321 derived includes studies that primarily use oral administration, though a smaller number use the
322 inhalation route. Although the recommended threshold approach applies to all drug products
323 regardless of the intended route of administration, the qualification threshold of 1.5 µg per day
324 may not be appropriate for some routes (e.g., dermal, ophthalmic) because of the lack of a
325 relevant database from which an exposure threshold can be derived. Applicants should contact
326 specific drug review divisions regarding acceptable approaches in these cases.

327
328 As part of this threshold approach, applicants can conduct and provide to the FDA an SAR
329 assessment to identify structural similarities to known carcinogens. In cases where significant
330 structural similarities to a known carcinogen are identified, an estimate of the potential human

¹² Ibid.

¹³ Kroes, R, AG Renwick, M Cheeseman, J Kleiner, I Mangelsdorf, A Piersma, B Schilter, J Schlatter, F Schothorst, JG Vos, and G Würtzen, 2004, Structure-Based Threshold of Toxicological Concern (TTC): Guidance for Application to Substances Present at Low Levels in the Diet, *Food Chem Toxicol*, 42, 65-83.

¹⁴ U.S. Environmental Protection Agency, Office of Water and Office of Science and Technology, 2000, Methodology for Deriving Ambient Water Quality Criteria for the Protection of Human Health, document number EPA-822-B-00-004, section 1.5.3 (<http://www.epa.gov/waterscience/humanhealth/method/complete.pdf>).

¹⁵ See EMEA guideline, section 5.2.3.

¹⁶ World Health Organization Guidelines for Drinking-Water Quality, 2nd ed., Vol. 2, 1996, Health Criteria and Other Supporting Information, Geneva, World Health Organization, section 12.4.2 (http://www.who.int/water_sanitation_health/dwq/gdwq2v1/en/index1.html).

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331 cancer risk can be calculated based on the available information for the confirmed carcinogen.
332 This assessment can result in an increase in the acceptable exposure threshold for impurities that
333 are highly similar to carcinogens with relatively low potency, or a reduction in the limit for
334 impurities that are highly similar to relatively potent carcinogens.

335
336 The EPA guidance *Supplemental Guidance for Assessing Susceptibility from Early-Life*
337 *Exposure to Carcinogens* (EPA/630/R-03/003F) regarding cancer susceptibility in pediatric
338 populations indicates that children exposed to mutagenic carcinogens between age 0 (birth) and
339 16 have an increased cancer risk over a 70-year lifetime when compared to adults.¹⁷ EPA
340 concludes that cancer risks generally are higher from early-life exposure than from similar
341 exposure durations later in life and recommends the application of adjustment factors to risk
342 calculations to account for this observation. EPA recommends an adjustment factor of 10 for
343 exposures before 2 years of age (i.e., spanning a 2-year time interval from the first day after birth
344 up until a child's second birthday), which represents an approximation of the weighted geometric
345 mean tumor incidence ratio from juvenile or adult exposures in repeated dosing studies. In the
346 absence of data to calculate a specific dose-response adjustment factor for exposures between 2
347 and less than 16 years of age, EPA recommends an adjustment factor of 3, which represents an
348 intermediate level of adjustment and reflects a midpoint between the 10-fold adjustment for the
349 first two years of life and no adjustment (i.e., 1-fold) for adult exposures. However, the EPA
350 guidance acknowledges that the resultant increases in cancer risk are relatively small for
351 exposures that continue with fair uniformity over a lifetime. We recommend that this increase in
352 susceptibility to carcinogens in pediatric populations be considered when determining the
353 acceptable impurity level for a given drug product.

354
355 The threshold approach for genotoxic or carcinogenic impurities limits the likelihood that any
356 individual impurity in a given drug product will present more than a 10^{-5} excess cancer risk, but
357 the approach is not intended to ensure an aggregate excess cancer risk of less than 10^{-5} . This
358 means the threshold approach to individual impurities is not intended to limit the overall excess
359 cancer risk to 10^{-5} from all impurities in a single drug product or from multiple drug products
360 concomitantly administered. As discussed above, this approach is consistent with approaches
361 taken by various regulatory bodies such as EPA, World Health Organization, and EMEA in
362 implementing threshold levels for carcinogenic risk when no benefit from the expected exposure
363 is perceived. However, in cases where a class or family of structurally similar impurities is
364 identified and is expected to have similar mechanisms resulting in their genotoxic or
365 carcinogenic potential, the total daily exposure to the related compounds should be evaluated
366 relative to the recommended threshold exposure.

367
368 We recognize that drug products are often indicated for short-term use. However, for most
369 drugs, these threshold considerations still apply since a drug may be used multiple times by the
370 same individual or may be used outside of its approved indication. A detailed rationale should
371 be provided to the FDA to support limits higher than generally considered appropriate for a
372 marketing application.

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¹⁷ See <http://cfpub.epa.gov/ncea/index.cfm>.

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2. *Acceptable Levels during Clinical Development*

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The previous section describes the qualification threshold for genotoxic or carcinogenic impurities in support of a marketing application. Issues related to genotoxic impurities also can arise during a drug product's clinical development period and can affect the assessment of safety for conducting the program. Some flexibility in the previously described threshold level can be applied during the investigational stages, since clinical trials vary widely in duration from short-term (single dose to 4 weeks) to years and the qualification threshold for a marketing application is based on lifetime risk estimates. On the other hand, it should be recognized that during early clinical development, a benefit of the drug cannot be assumed. We recognize that the ability to identify and control drug-related impurities during early developmental stages is limited because of issues related to scale and maturity of production processes. Taking all these considerations into account, higher daily levels of exposure to potentially genotoxic impurities may be acceptable during the clinical development of the drug product compared to what is appropriate for a marketed drug product.

Bos et al. reviewed the derived cancer risk from short-term, high-dose exposure to a genotoxic carcinogen relative to the same cumulative dose distributed over a lifetime (virtually safe dose).¹⁸ Briefly, the authors state that only a limited number of animal studies have assessed the comparative tumor incidence from short-term versus long-term exposures with similar cumulative doses. From those studies that do exist, dose rate correction factors (factors by which a specific dose of a chemical carcinogen at long-term, low-dose rates should be multiplied to derive the expected tumor incidence from short-term, high-dose rates) ranged from unity to 8.3. The authors conclude that the most pragmatic approach to calculate acceptable short-term exposures to known genotoxic carcinogens is to linearly extrapolate the short-term exposure from the acceptable lifetime exposure or virtually safe dose.

Acceptable daily intakes of genotoxic impurities during clinical development are presented in Table 1, based on the linear extrapolation approach described by Bos et al. The impurity threshold exposures for exposure durations of up to 12 months are based on a 10^{-6} cancer risk level (0.15 μg per day for a lifetime exposure), since these trials often include healthy subjects for whom there is no expected health benefit and the efficacy of the drug may still be uncertain. The values are derived from a linear extrapolation from the qualification threshold using the maximum duration of dosing for each time period specified in Table 1. In addition, these values incorporate an uncertainty factor of 2 to allow for deviations from the linear extrapolation model. For trials greater than 1-year duration, the threshold value is identical to the threshold for a marketing application and is based on a 10^{-5} cancer risk level (1.5 μg per day derived from lifetime exposures); subjects in these trials generally have the condition or disease being studied and are more certain to derive benefit from the treatment than subjects in early trials. When determining the acceptable impurity threshold exposure, the specifics of the patient population in the clinical trial should be evaluated.

¹⁸ Bos, PMJ, B Baars, TM Marcel, and MTM van Raaij, 2004, Risk Assessment of Peak Exposure to Genotoxic Carcinogens: A Pragmatic Approach, *Toxicol Letters*, 151:43-50.

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416 **Table 1: Acceptable Qualification Thresholds for Genotoxic and Carcinogenic**
417 **Impurities**

	Duration of Clinical Trial Exposure					
	< 14 days	14 days to 1 mo	1 mo to 3 mos	3 mos to 6 mos	6 mos to 12 mos	> 12 mos
Genotoxic and carcinogenic impurity threshold (µg/day)	120	60	20	10	5	1.5

418

419 **C. Additional Characterization of Genotoxic and Carcinogenic Risk**
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421

422 In cases where attempts to prevent the formation of an impurity of concern and/or to reduce the
423 amount of the impurity to an acceptable level as per Table 1 are not possible, further
424 characterization of the genotoxic and carcinogenic potential should be conducted. The guidance
425 for industry and review staff *Recommended Approaches to Integration of Genetic Toxicology*
426 *Study Results* describes the FDA’s current thinking regarding appropriate additional evaluations
427 that can be conducted.¹⁹ Briefly, these concepts include the consideration of the mechanism of
428 action, weight of evidence, or the conduct of additional supportive studies. These concepts also
429 can be considered relevant for genotoxic impurities.

430

431 In addition to the above considerations, the conduct of an SAR evaluation of an impurity may
432 provide useful information. When a significant structural similarity to a known carcinogen is
433 identified, the drug substance and drug product acceptance criteria (typically in units of parts per
434 million or percent) can be set at a level that is commensurate with the risk assessment specific to
435 that of the known compound. As noted previously, the proposed factors should be considered in
436 light of manufacturing batch data.

437

438 Table 2 summarizes the recommended approaches for characterizing the presence and addressing
439 the safety of genotoxic and carcinogenic impurities depending on the clinical development stage.

439

¹⁹ We update guidances periodically. To make sure you have the most recent version of a guidance, check the CDER guidance Web page at <http://www.fda.gov/cder/guidance/index.htm>.

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440 **Table 2: Recommended Approaches Based on Development Stage**

Clinical Development Stage	Recommended Approach
IND	<ul style="list-style-type: none">• Evaluate identified impurities for genotoxic and carcinogenic risk via SAR assessment• Conduct assay for the presence of anticipated genotoxic and carcinogenic impurities• If impurity with genotoxic and carcinogenic potential is identified:<ul style="list-style-type: none">– Modify synthetic pathway to eliminate the impurity, if possibleOR<ul style="list-style-type: none">– Conduct genotoxicity assays to characterize the genotoxic potential if not already knownAND/OR<ul style="list-style-type: none">– Set specification to that associated with a potential daily impurity exposure supported by compound-specific risk assessment or relevant qualification threshold (see Table 1)
Marketing application (NDA, BLA, or ANDA)	<ul style="list-style-type: none">• Evaluate identified impurities for genotoxic and carcinogenic risk via SAR assessment• If impurity with genotoxic and carcinogenic potential is identified:<ul style="list-style-type: none">– Conduct genotoxicity assays to characterize the genotoxic potential if not already knownAND/OR<ul style="list-style-type: none">– Set specification to that associated with a potential daily impurity exposure supported by compound-specific risk assessment or 1.5 µg per day threshold

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D. Considerations for Flexibility in Approach

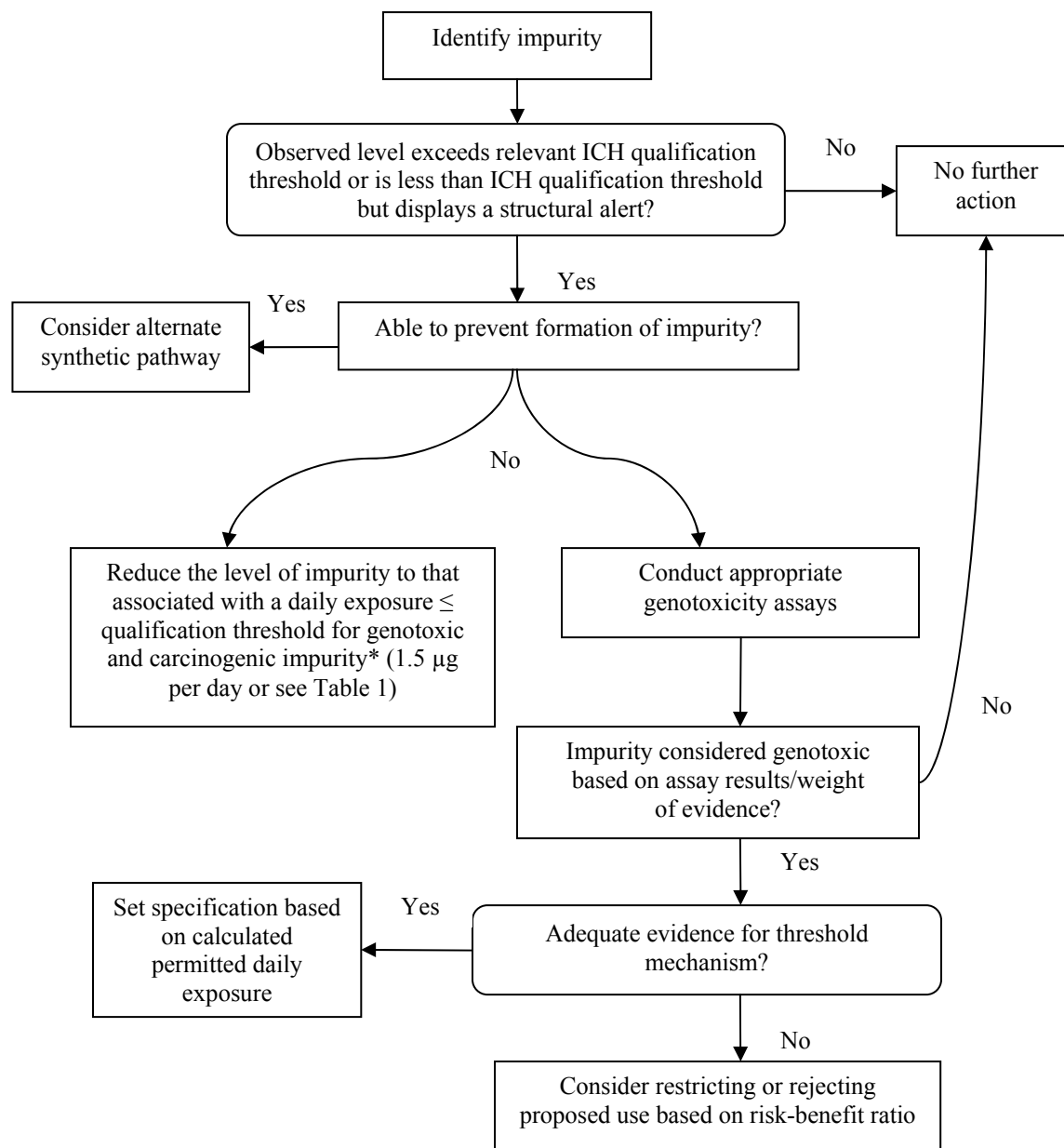
444 The previous sections are intended to be general recommendations to consider when developing
445 a drug product in which a potentially genotoxic or carcinogenic impurity is identified. We
446 recognize that these approaches may not necessarily apply to every development program, and
447 flexibility in the application of these recommendations may be appropriate. When applying the
448 recommendations, consideration should be given to the drug product's clinical development
449 stage, the maximum duration of drug administration at that stage, the proposed indication (e.g.,
450 treatment of a life-threatening condition versus a less serious condition), the patient population
451 (e.g., adults versus children), and the structural similarity of an impurity to a compound of
452 known carcinogenic potency. In some of these cases, acceptance criteria higher than the
453 recommended thresholds can be supported in the presence of a potential pharmacological benefit
454 to patients. In rare cases, such as in the presence of highly potent carcinogens, decreases in the
455 threshold also may be warranted. The appropriateness of a flexible approach should be informed
456 by the feasibility of controlling impurity levels and the capabilities of the current process.
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APPENDIX A: DECISION TREE FLOW DIAGRAM



460

*Safety threshold approach for genotoxic and carcinogenic impurities is not applicable to compounds with adequate data to derive compound-specific risk assessment or for those with SARs to high potency carcinogens. In addition, the approach may not be appropriate for some routes of administration (e.g., dermal, ophthalmic) because of the lack of a relevant database from which a threshold limit can be derived.