# DEPARTMENT OE HEALTH AND HUMAN SERVICES <br> FOOD AND DRUG ADMINISTRATION <br> CENTER FOR FOOD SAFETY AND APPLIED NUTRITION 

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FOOD ADVISORY COMMITTEE MEETING
Advice on CESAN'S Draft Report:
Approaches to Establish Thresholds for Major Food Allergens and for Gluten in Food
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Wednesday, July 13, 2005 8:30 A.M. to 5:50 P.M.

Greenbelt Marriott 6400 Ivy Lane Grand Ballroom

Greenbelt, Maryland 20770

PARTICIPANTS

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FOOD ADVISORY COMMITTEE STANDING MEMBERS:
Richard A. Durst, Ph.D. - Acting Chairman
Jeffrey A. Barach, Ph.D. (Industry Representative)
Patrick S. Callery, Ph.D.
Dennis Gonsalves, Eh.D., M.S.
Jean M. Halloran (Consumer Representative)
Douglas C. Heimburger, M.D., M.S.
Margaret C. McBride, M.D.
Mark Nelson, Ph.D. (Industry Representative)
Carol I. Waslien Ghazaii, Ph.D., R.D.
TEMPORARY VOTING MEMBERS:
Petr Bocek, M.D., Ph.D.
Margaret Briley, Ph.D., R.D.
Erica Brittain, Ph.D.
Ciaran P. Kelly, M.D.
Soheila June Maleki, Ph.D.
David O. Oryang
Marc D. Silverstein, M.D.
Suzanne Teuber, M.D.
FOOD AND DRUG ADMINISTRATION:
Catherine Copp, J.D. - Senior Policy Advisor
Food and Drug Administration, CFSAN
Steven M. Gendel, Ph.D. - Senior Scientist
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Rhonda Kane, M.S., R.D. - Consumer Officer
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Michael M. Landa, J.D. - Deputy Director for Regulatory Affairs
Food and Drug Administration, CFSAN
Stefano Luccioli, M.D. - Senior Medical Advisor
Food and Drug Administration, CESAN
Marcia Moore, Food Advisory Committee, Executive Secretary
Jenny Slaughter - Director
Food and Drug Administration Integrity and Ethics Staff
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GUEST SPEAKERS:
Rene Crevel, Ph.D. - Senior Scientist
Unilever, Safety and Environmental Assurance Centre, United Kingdom
Susan Hefle, Ph.D. - Associate Professor and Co-Director
Food Allergy Research and Resource Program, University of Nebraska
Stefano Luccioli, M.D., - Senior Medical Advisor
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Anne Munoz-Furlong
Director, Food Allergy & Anaphylaxis Network
Steve Taylor, Ph.D. - Maxcy Distinguished Professor & Director
Food Allergy Research and Resource Program, University of Nebraska
Robert Wood, M.D. - Professor
Johns Hopkins University School of Medicine
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            PROCEEDINGS
        CALL TO ORDER, WELCOME, AND INTRODUCTIONS
        CHARGE TO THE FOOD ADVISORY COMMITTEE
            CHAIRMAN DURST: I would like to call the
meeting to order.
    Good morning. I am Dick Durst, professor
of chemistry in the Eood Science and Technology
Department at Cornell University. I was asked to
chair this meeting over the next two and a half
days. I would like to make a few announcements
before we begin our meeting this morning.
    I would appreciate it if everyone would
turn off their cell phones, unless they are
expecting a call of a super emergency nature. I
would also like to ask if the guest speakers could
make themselves available for the discussion this
afternoon, I would really appreciate it. We may
have some additional questions.
    We have received a charge from the FDA to
give our evaluation of the draft report prepared by
the Threshold Working Group. I assume all of the
members have read that thoroughly. In my opinion,
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I it was fascinating.

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It was an excellent article and I commend the Committee for coming up with it. It was very educational. Not being an expert on food allergens myself, it was extremely educational, and I was able to follow it quite clearly.
Our charge is to evaluate this report to determine whether the approaches that are presented in there are the only ones or the better ones, which of the ones that are in there might be the most appropriate. This is the focus of our meeting today, both on the food allergens and on gluten.
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Let me also begin by asking the committee members to introduce themselves. We will start with Dr. Silverstein.

Marc, would you start it off?
DR. SILVERSTEIN: Good morning. My name is Marc Silverstein, and I'm a general internist and geriatrician at Baylor Health Care System in Dallas.

DR. TEUBER: Good morning. My name is
Suzanne Teuber, I am an allergist at UC-Davis.

MR. ORYANG: Good morning. I am
David Oryang. I am a risk analyst and agricultural engineer at the United States Department of Agriculture, Animal and Plant Health Inspection Service.

DR. KELLY: I am Ciaran Kelly, and I am a gastroenterologist at the Harvard Medical School in Boston.

DR. MALEKI: I am Soheila Maleki. I am a scientist with the USDA.

DR. BRITTAIN: Erica Brittain, I am a statistician at the National Institute of Allergy and Infectious Disease.

DR. BRILEY: Margaret Briley, University of Texas at Austin, nutritionist.

DR. BOCEK: Good morning. I am
Petr Bocek, medical officer in NiH's National
Institute of Allergy and Infectious Diseases.
MRS. MOORE: I am Marcia Moore. I am with
the EDA as the executive secretary of the Food Advisory Committee.

DR. WASLIEN: I am Carol Waslien. I am a

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nutritional epidemiologist at the University of
Hawaii.
DR. McBRIDE: I am Margaret McBride. I am a child neurologist at Akron Children's Hospital.
DR. CALLERY: I am Patrick Callery, a pharmaceutical scientist from West Virginia University.
DR. GONSAIVES: I am Dennis Gonsalves, a scientist with USDA in Hawaii.
DR. HEIMBURGER: I am Doug Heimburger; a physician and nutrition specialist at the University of Alabama at Birmingham,
DR. BARACH: Jeff Barach with Eood Products Association, vice president for special projects and regulatory affairs.
DR. NELSON: Mark Nelson with the Grocery Manufacturers Association responsible for regulatory and scientific policy.
MS. HALLORAN: Jean Halloran from the
Consumers Union where I am director of food policy initiatives.
CHAIRMAN DURST: Thank you very much.
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One other item is that we may have some of our members leave early on Friday, depending on the amount of time we can spend. What I propose is that today and tomorrow that we anticipate having to go perhaps till 6 o'clock so that we can be sure that we have enough time for all of our discussions.

Okay. Let me introduce our first speaker. This will be Jenny Slaughter, director of Ethics and Integrity Staff at the FDA, to describe the "Conflict of Interest Statement" and other instructions.

CONELICT OF INTEREST STATEMENT
AND OTHER INSTRUCTIONS
MS. SLAUGHTER: Well, good morning and
welcome. The Food and Drug Administration is convening today's meeting of the Food Advisory Committee under the authority of the Federal Advisory Committee Act of 1972.

With the exception of the industry
representatives, all members of the Committee are special government employees or regular Federal

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employees from other agencies subject to Eederal
conflict of interest laws and regulations.
    FDA has determined that members of this
Advisory Committee are in compliance with Federal
ethics and conflict of intexest laws including, but
not limited to, 18 U.S.C. 208 and 21 U.S.C. }355\mathrm{ and
354.
    Under 18 U.S.C., Section 208, applicable
to all govermment agencies, and 21 U.S.C. 355,
applicable to only EDA, Congress has authorized EDA
to grant waivers to special government employees
who have financial conflicts when it is determined
that the Agency's need for particular
interventional services outweighs the potential
conflict of interest.
    Members who are special government
employees at today's meeting including special
government employees appointed as temporary voting
members, have been screened for potential financial
conflicts of interest of their own as well as those
of their spouse, minor child, and employer, which
are related to the discussions of today's and
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tomorrow's and Friday's meeting regarding the "FDA
Draft Report: Approaches to Establish Thresholds
for Major Food Allergens and for Gluten in Foods."
    These interests may include investments,
consulting, expert witness testimony, contracts,
grants, research and development agreements, public
speaking, writing, patents, royalties, and primary
employment.
In accordance with 18 U.S.C. 208.(b) (3), full waivers have been granted to the following participants, Dr. Suzanne Teuber and Dr. Soheila Maleki, please note that all of the interests in the firms that could potentially be affected by the Committee's decisions.
A copy of the written waiver statements may be obtained by submitting a written request to the Agency's Freedom of Information Office, Room 12A-30 of the Parklawn Building.
In addition, the following individuals are participating as EDA's invited guest speakers, July 13th: Dr. Rene Crevel, Dr. Susan Hefle, Anne Munoz-Furlong, Dr. Steve Taylor, and
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Dr. Robert Wood.

The following individuals will be
participating as EDA invited guest speakers
tomorrow, July 14th: Dr. Pekka Collin,
Dr. Alessio Fasano, Dr. Donald Kasarda,
Dr. Cynthia Kupper, and Dr. Joseph Murray.
Lastly, I would like to report that
Dr. Jeffrey Barach and Dr. Mark Nelson are serving
as the industry representatives on the Committee at today's meeting. They are acting on behalf of all regulated industry.

Dr. Jeffrey Barach is employed by the
National Eood Erocessors Association and Dr. Mark Nelson is employed by the Grocery Manufacturers of America.

A copy of this document will be placed on the back table, if anybody wishes to take a look at it. I thank you.

CHAIRMAN DURST: Thank you very much.
We will now go on to the welcome and opening statement by Dr. Michael Landa, the deputy director for Regulatory Affairs at CESAN, the EDA.

Mike.
WELCOME AND OPENING STATEMENT
MR. LANDA: Thank you, Dr. Durst. You will be pleased to learn that I don't have a doctorate or an M.D. I'm just a plain, old J.D. (General laughter.)

MR. LANDA: Thanks again. Good morning to everyone. Welcome to the members of the committee, to the guest speakers, to members of the public who have joined us today, and to my fellow FDA employees.

I would like to give a special thanks to the Committee members for your willingness to take time from busy schedules to help us with your expertise for a meeting that will be several days long. We are all here today, tomorrow and a fair chunk of Friday.

Let me just add that Dr. Brackett had hoped to be here this morning, but he wasn't able to make it. I am hopeful that he will be here for some portion of the meeting. He was called downtown for a meeting this morning.
I am going to refer to a couple of points on the food allergens, but the points I'm making apply to celiac disease as well. Tt is just less cumbersome to start with the food allergens. The agenda has been making, I think, an opening statement, of course I'm really not going to do that.
There are just a few points I want to make as you go into your inquiry today. The first is virtually every FDA speaker makes at this kind of proceeding which is what we do really is based on science.
We talk about being a science-based agency. It is the bedrock; it is the foundation. In that context, I am going to paraphrase what may be a rather obscure 19 th century Senator, Karl Shrews from Pennsylvania.
The paraphrase essentially is, our science
correct or incorrect, when it is correct, help us keep it correct; when it is incorrect, help us to correct it. That is as much as anything else what we want from you here in terms of your expertise in
If with respect to the threshold in the Draft Report, we have gotten it right, we want to know from you that we have gotten it right. We want your help in keeping it right. If we have gotten it wrong, we want your help in getting it right. That includes, as you will hear, if we have not considered an approach that we should have considered, we want to know that from you.
The third point I will make is that Americans suffer from food allergies, particularly children. There is some evidence that the number is increasing. If you add to that family members, you really have tens of miliions of folks who are involved. At the moment their principle means of protection really is exquisite attention to the food label. That is their pathway to safety I suppose.
We are hoping that eventually thresholds will provide another path to safety. This is the beginning of the inquiry into thresholds, that is, the approaches that are outlined in the report. It
is the first step in a very important process.
The last point $I$ will make is just that
this is as much as anything else for members of the
public, the docket is going to remain open until
about the middle of August.
If people have comments, based on what
they have heard today, for example, they should
feel free to submit those comments to the docket.
Again, it is until about, I don't remember the precise date, but it is the middle of August.

In that connection, I should say we are
especially interested, as $I$ think is always the case, in data. In this case, data of the type outlined in the report.

Thank you.
CHAIRMAN DURST: Thank you, Mike. Since
Mr. Landa didn't want me conferring a doctorate degree on him, I will not do it with Catherine Copp, who is the policy advisor at CESAN, also the FDA, who will discuss the use of food allexgens thresholds.

MS. COPP: I was hoping. Oh, well.
(General laughter.)
MS. COPP: Thank you, Dr. Durst.

Good morning. As you know, the focus of this meeting today and tomorrow and the discussion on Eriday is the Draft Report of CESAN's Threshold Working Group: Approaches to Establish Thresholds for Major Food Allergens and For Gluten in Food.

I have been asked to provide a context for the Draft Report in terms of CFSAN's programmatic efforts. This is one thing that if I were a real doctor I could do. Lawyex's don't do this. (Slide.)

MS. COPP: Last August, Congress enacted the Food Allergen Labeling and Consumer Protection Act, which we refer to in-house by the somewhat awkward acronym "EALCPA."

This new law amends the Federal Food, Drug
and Cosmetic Act, the principle statute administered by FDA by requiring that the label of a food product that is or contains an ingredient that bears or contains a major food allergen

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declare the presence of the allergen as specified
in the law. In shorthand, the declaration is to be
in "consumer friendly" terms.
    FALCPA defines a "major food allergen" as
one of the eight foods or food groups or a food
ingredient that contains protein derived from one
of these foods. Those are listed on the bottom of
this slide. By "food groups," I mean fish, tree
nuts and crustacean shellfish, which were
identified by Congress in the law.
    (Slide.)
    MS. COPP: The possible existence of
threshold levels for food allergens is an important
scientific issue, as Mr. Landa has pointed out,
associated with our implementation of FALCPA.
    Although the law does not require FDA to
establish thresholds for any food allergen, there
are three possible ways, which are listed on this
slide, that such thresholds could be used to
implement the new law, these are: administering the
petition process provided for in FALCPA,
administering its notification process, and
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addressing the issue or the occurrence of cross-contact.
(Slide.)
MS. COPP: EALCPA provides two processes by which an ingredient may be exempt from the FALCPA labeling requirements, a petition process and a notification process. I'm trying to read my own slides (laughter). No, okay.

Under the petition process, an ingredient
may be exempt, if the petitioner demonstrates that the ingredient does not cause an allergenic response that poses a risk to human health.

Given this language for the petition exemption standard, we believe it will be very
important for us to both understand food allergen thresholds and to have a sound scientific framework for evaluating the existence of such thresholds.

Under the notification process, an
ingredient may be exempt, if the notification contains scientific evidence, that demonstrates that the ingredient does not contain allergenic protein, or, if FDA has previously determined under the food

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additive approval process that the food ingredient
does not cause an allergenic response that poses a
risk to human health.
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    (Slide.)
    MS. COPP: Given this language for the
    notification exemption standard, we also believe
that it will be very important for us to understand
food allergen thresholds and to have a sound
scientific framework for evaluating the existence
of such thresholds.
(Slide.)
Einally, the FALCPA directs EDA to prepare
and submit a report to Congress. This report will
focus principally on the issue of cross-contact of
foods with food allergens and is to describe the
types, current use of, and consumer preferences
with respect to so-called "advisory labeling."
Processed in a facility that also processes tree
nuts is an example of such labeling.
Cross-contact may occur during food
production when residues of an allergenic food are

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present in the manufacturing environment and are
unintentionally incorporated into a food. Because
the food is not intended to contain the allergen,
it is not declared as an ingredient on the food's
label. In some cases, however, the potential
presence of the food allergen is declared by a
voluntary advisory statement.
    We also believe that understanding food
allergen thresholds and developing a sound
scientific framework for evaluating the existence
of such thresholds may also be useful to us in
evaluating and addressing food allergen
cross-contact and the use of advisory labeling.
    Thank you.
    CHAIRMAN DURST: Thank you very much.
    Does the Committee have any questions or
discussion of this presentation?
    (No verbal response.)
    CHAIRMAN DURST: If not, I think we will
proceed.
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    The next speaker is Dr. Robert Wood,
    professor at Johns Hopkins University School of

Medicine, who will give us an introduction to Eood allergens.

INTRODUCTION TO EOOD ALLERGENS
DR. WOOD: Thank you very much. It is a pleasure to be here. What I was asked to do is to provide an overview of food allergens and food allergy leading into the discussion that is going to go on over these next couple of days.
(Slide.)
DR. WOOD: The beginning of this; any talk
about food allergy really requires that we have some common definition that we can all agree on. This is something that is not as easy as it might sound and often generates a lot of confusion. The reality is that a lot of what is called food allergy is really not food allergy and may fall under more of a food intolerance category.

When we are talking about food allergy, there are a couple of key ingredients. One of them is that there is an immunologic component to the reaction. The reaction is typically to the protein component of the food as opposed to a food

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intolerance that is more oft゙en related to the
carbohydrate component of the food. Importantly to
this meeting, exquisitely small amounts may cause a
reaction and that these reactions can be severe and
even life threatening.
    (Slide.)
    DR. WOOD: The pathophysiology of the
allergic response is sort of very schematically
diagramed here. What we are thinking about is a
process that begins with exposure and with most
allergy, probably all allergy, you have to have
some prior exposure to develop your sensitivity.
    (Slide.)
    DR. WOOD: There is a genetic
predisposition that makes some people particularly
more prone to develop allergy in general, whether
it be food allergy or respiratory allergy, than
others. There are some people who no
matter what, how; when and where they are exposed
they will never develop an allergy, and others who
with very trivial exposure may develop a severe
allergy.
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    If you are in this group who is
genetically predisposed, your immune system then
goes through a process we will refer to as
sensitization. Sensitization is most often
involving the production of IgE antibodies. We
will talk about this in a little bit more detail
about some different food allergy syndromes.
    However, it is also important to note that
not every food allergy involves IgE and that there
may be differences in the types of reactions and
the doses of food required to induce a reaction in
those patients that have IgE versus
non-IgE-mediated food allergy.
    Once you have become sensitized, then
reexposure to this food will lead to symptoms,
These symptoms may be abrupt, they may occur within
seconds of eating the food, or they may be very
low-grade and chronic. This is another concept
that we will come back and talk to a little bit.
    With some patients it will be very easy to
determine a threshold, and in some patients it will
be virtually impossible to determine a threshold
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because their symptoms will not appear in a
challenge test. They may take days or weeks of
chronic exposure and then develop very significant
disease based on that chronic exposure.
    (Slide.)
    DR. WOODS: The prevalence of food allergy
is substantial. The numbers that we would be most
comfortable with would be 5 to 7 percent of young
children; 2 to 3 percent of adolescents and adults;
at least 10 or 11 million Americans affected.
    We do believe that the prevalence is
rising. We don't believe that this is specific to
food allergy. There has been a substantial rise in
asthma and other allergic diseases as well as food
allergy.
    Now, the reason that these numbers change
between childhood and adolescence and adulthood is
because a large proportion of food allergy is
outgrown over the first five to seven years of
life.
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(Slide.)
DR. WOOD: There is a long list of

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potential food allergens out there. At least 200
foods have been identified and characterized as
truly food allergens, but there is a relatively
shorter list that are focused upon because they are
responsible for the vast majority of food allergy
that occurs.
    The list on the left-hand side
representing what is most common in young children:
milk, egg, peanut, soy, wheat, and tree nuts.
Then, the list shifts a little bit as you get into
older children, adolescents and adults and is
dominated by peanuts, tree nuts, fish, and
shellfish.
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    The reason that this list changes from
    childhood to adulthood is because four of these
most common food allergens in your children --
milk, egg, soy, and wheat -- are typically
outgrown.
Eighty to 90 percent of children will
outgrow those food allergens and not carry them
into adolescence or adulthood, whereas the peanuts,
tree nuts, fish and shellfish are significantly
more difficult to outgrow, less commonly outgrown, and tend to persist into adulthood and actually through the patient's entire lifespan.
(Slide:)
DR. WOOD: Now, the signs and symptoms of food allergy are highly varied. They may be chronic and low grade as I mentioned, they may be acute and life threatening. What I want to run through in the next couple of minutes are just some examples of allergic reactions that will point out a number of things about not only the kinds of reactions, but the exquisitely small amounts of food that induce these reactions we are going to show you, and the sort of day-to-day issues that patients with food allergy axe facing.
(Slide, )
DR. WOOD: The first couple of patients I am going to show you have urticaria or hives. This is a total body hive reaction that this boy is experiencing, a patient I have known since he was an infant.

He is school age at this point. This

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reaction occurred when he was in the grade school
cafeteria, was being teased about this food
allergy, another child blew a straw full of milk
across the table into his face, and he had this
really significant reaction.
    (Slide.)
    DR. WOOD: This baby here was identified
with milk allergy in the first few weeks of life.
There are some children who don't show up with food
allergy until they are two or three or four years
old, while there are others who are really
demonstrating food allergy in the first days of
life.
This was a baby who was so allergic that
he would react very acutely if his mother, who was breast feeding him, ingested any milk protein. She was on a very strict avoidance diet after we identified his milk allexgy, but on the occasion of her birthday ate a piece of cheesecake, breastfed him an hour and a half later, and he had this acute hive reaction.
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(Slide.)

DR. WOOD: Now, when we are thinking about urticaria or hives, there are patients that may have chronic urticaria, Food allergy is rarely a cause of chronic urticaria.

However, when someone shows up with an acute episode of hives, the chance that it is food allergy becomes higher. Again, we are looking a relatively short list of foods that are most commonly implicated: peanut, nuts, eggs, milk, fish, and shellfish.

Importantly, these reactions are usually very quick in their onset. Ninety percent of them or thereabouts will have an onset within 30 minutes; at least half of them, within 5 minutes; and virtually all of them, within 2 hours.

When a patient has this type of reaction, it is often very easy to identify the culprit food because of the abrupt association of the ingestion of that food with the onset of these hives.

Then, in more severe episodes, there may
be swelling or angioedema or associated
gastrointestinal or respiratory symptoms. That is
moving into more of a systemic reaction that we would refer to as "anaphylaxis."
(Slide.)
DR. WOOD: Now, this is a patient here who is having an anaphylactic reaction. When you look at her back here, it looks just like hives. When you see her front, though, she is having swelling and breathing difficulty.
(Slide.)
DR. WOOD: This is a patient who was
having a reaction in the midst of a food challenge -- not in the midst of it, after her first tiny dose of egg protein, she went into this very severe, anaphylactic reaction.
(Slide.)
DR. WOOD: This boy here is someone who is
having a dramatic episode of swelling, His
reaction occurred. Most patients, we should say, who are having severe reactions know about their food allergy and are making efforts to avoid it.

He was shellfish allergic -- he is

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shellfish allergic. He was making efforts to avoid
shellfish, and he had been reaction-free for
several years.
Then, on another birthday occasion, he ate chicken in a restaurant and the chicken had been fried in the same oil as shrimp had been fried.
With that cross-contact, this severe reaction.
    (Slide.)
    DR. WOOD: Anaphylactic reactions are
defined as a systemic allergic reaction;
involvement of multiple organ systems. These have
an abrupt onset typically. They are related to IgE
antibodies.
    You can identify these by doing a skin
test or a blood test looking for IgE. The
manifestations are not always severe. There is an
impression that all anaphylaxis is
life-threatening. Some episodes are relatively
mild, but others progress rapidly to
life-threatening or fatal reactions.
    We think that there are at least 150
deaths in the United States each year due to fatal
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food-induced anaphylaxis. That number is probably
a substantial underestimation, but we would be very
comfortable saying that it is well identified of
1 0 0 \text { to } 1 5 0 \text { deaths per year.}
    There are different types of reactions:
some are single phase and some have two, phases,
where a patient may look better and then two or
three or four hours later have an even more severe
reaction than they had initially, some of those
lead to the worst outcomes.
    (Slide.)
    DR. WOOD: This is a patient with one of
the more chronic forms of food allergies, the
patient with severe itching due to his eczema. In
Eczema, a food allergy is often underappreciated
because there is not an obvious cause and effect.
    This is one where it is more of a
low-grade, chronic reaction. Hence, this is much
harder for a patient or a family member to identify
that, yes, he ate this food and he is more itchy
now, rather it is really more of a low-grade
reaction where you don't see these direct
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relationships between ingestion of the food and the
outcome being their eczema or atopic dermatitis.
    It is also a condition where food allergy
is underappreciated by physicians and where
patients may be treated with a variety of different
creams and lotions and only later on find out that
it was really a food allergy that was driving the
eczema.
    Overall, 40 to 50 percent of patients with
severe atopic dermatitis and 20 or 25 percent with
less severe cases have an underlying food allergy.
    The same list of foods: egg allergy being
most common, followed by milk, peanuts, soy, wheat,
and fish. These six foods account for the vast
majority of food sensitivities seen in atopic
dermatitis.
    From our standpoint, it makes it
relatively easy to screen patients and find which
of them are allergic by testing for a relatively
short list of foods.
(Slide.)
DR. WOOD: Now, the last category that I
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want to mention is something that we will lump together as gastrointestinal food hypersensitivity. There are a variety of conditions that fall under this umbrella.

There are some that are in the immediate hypersensitivity category. This would be part, say, of an anaphylactic reaction where someone ate food, broke out in hives, had vomiting, diarrhea, abdominal pain, or other gastrointestinal symptoms. There is another condition called "oral allergy syndrome" where patients have reactions that are confined to their mouth or throat or lips, particularly related to fresh fruits and vegetables.

There is another group of conditions that are lumped under a category of eosinophilic disorders of the GI tract. There is a specific condition, eosinophilic esophagitis, where only the esophagus is involved. As most people in the audience know, the eosinophil is a type of white blood cell that is most affiliated with allergic reactions.

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If you take someone who is having a bad
hay fever day outside today and look at their nasal
secretions, their nasal secretions will be loaded
with eosinophils: If you take someone that is
having difficult asthma, their bronchial mucosa
will be loaded with eosinophils.
    By the same token, if you have allergic
eosinophilic esophagitis, the lining of your
esophagus is loaded with eosinophils. It may be
isolated to the stomach, it may be more diffuse
where we would call it "allergic eosinophilic
gastroenteritis." This is somebody who may have
disease anywhere in their GI tract, and oftentimes
very diffusely.
    There are some other conditions,
enterocolitis syndrome and dietary protein
proctitis, that are much more common in very young
babies.
    The importance of presenting these
different syndromes here is that some of these
syndromes are IgE mediated and some of them are not
IgE mediated, some of them are very acute and some
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of them are very chronic.
    It turns out that those syndromes that are
more chronic and low-grade that don't present with
any acute symptoms, don't present with any clear
cause and effect of eating the food and having
increased gastrointestinal symptoms are going to
be, potentially, the most difficult for this
Committee to grasp. That is because these patients
are often reacting to remarkably small exposures.
    I will come back at the end to sort of
give a couple of examples of the dilemma that kind
of patient is going to present to us as we really
try to figure out what is safe and what is not
safe.
It also turns out in the same vein that the non-IgE conditions in general are probably going to be most difficult to deal with, both because they often don't have the acute IgE-type symptoms, and because they are predominantly mediated by a different part of your immune system that can recognize even smaller degrees of these food proteins that identifying thresholds are going
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to be much more difficult.
(Slide.)
DR. WOOD: Now, when we are trying to approach a patient with a food allergy, one of the real difficulties is making an accurate diagnosis. The diagnosis, as in most everything we do, begins with a history, talking about the foods they suspect are causing problems, whether we think the symptoms are consistent with food allergy, whether this is something that may not be food allergy at all, or whether it may be a food intolerance rather than an allergy. We are going to be interested in the timing of the symptoms and the reproducibility of reactions.

It turns out that when you do a very careful history, most of the time it is wrong. It will be correct in the acute reactions, where you have a patient who comes in and says, "I fed him scrambled eggs for the first time last week, and he had hives all over."
"She took her first bite of peanut butter, and developed hives within 2 minutes."

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    It is very likely that the history will be
born out when you do further testing. However,
when you look at the bulk of patients with food
allergies, many of them will have these more
chronic conditions like eczema or the
gastrointestinal disorders. When you are looking
at those patients, you will only verify the history
when you do further testing about a third of the
time.
(Slide.)
DR. WOOD: The next set of tests we do after taking a history would typically either be skin testing or serologic testing. A RAST test, "radioallergosorbent test," is the most common serologic test that is used.
These tests have some value and they also have some problems. The problems they have is that there is a relatively high rate of false-positive tests. They do not have a terribly good positive predictive accuracy.
They are generally accurate when they are negative. Although, they will only be active when
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they are negative when you are convinced this patient has an IgE-mediated condition, because both of these tests rely on the presence of IgE antibodies to identify the specific food allergy.
An example would be if a patient develops hives or anaphylaxis, which typically are IgE-mediated, and they suspect that it is a certain food. If you get a positive test back, it is very likely that they have that allergy. If you get a negative test back, then you need to keep looking. It was not likely that food that caused that reaction.

However, if you have a patient with something like the allergic eosinophilic gastroenteritis where there may not always be IgE antibodies, you cannot stop with a negative test and say, "We've proven you don't have food allergy." That is something that happens all the time, but it is often going to lead to a misdiagnosis and mismanagement of that patient.

The bottom line is that we need to carefully interpret our tests in the context of the

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overall clinical picture, and that we need to rely
on oral challenge tests as the more accurate tests,
so that we will say that they are not completely
definitive. They are more definitive but not
completely definitive.
    Again, they are going to be less
definitive in the patients that have more delayed
type reactions or more chronic conditions where
they won't react in that four-hour observation
period of your food challenge.
    (Slide.)
    DR. WOOD: You are going to hear more
about food challenges this afternoon, but I will
just mention a couple of issues here in terms of
the way that they can be done. They can be broken
down as open challenges where both the patient and
the person administering the challenge knows what
is being given.
    A single-blind challenge is where the
patient is blinded but the person administering the
challenge knows the food that is being
administered, whereas a double-blind,
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placebo-controlled challenge is regarded as the most accurate test because it eliminates the bias that may occur on the part of both the patient, who may be feeling a great deal of anxiety about this food challenge, or on the part of the observer, who may have their own biases about this patient's allergy and might overinterpret or underinterpret symptoms.

We would say that these are going to be the most accurate tests for the diagnosis of food allergy. We would use them, if the history and lab results don't provide a clear diagnosis. That is often the case, again, when we have both a history that may not be accurate and laboratory tests that may not be completely accurate.

Then, we also do them very commonly to determine when an allergy has been outgrown. This would be a patient who has been known to be allergic to a food, and we would be monitoring them with some regularity in determining at some point that it is worth trying to retry that food.

We would typically do it in a controlled
setting, just beçause even in some patients you don't expect to react at all there may be significant reaction. Consequently, we have to do these with considerable caution.
(Slide.)
DR. WOOD: I think I pretty much mentioned this.
(SIide.)
DR. WOOD: Now, they asked me to mention, briefly, a study that we published last year looking at the risk of oral food challenges. What we have presented in this paper were results on almost 600 challenges, 253 of which were failed challenges. The patients reacted in the challenge, so that is where we can look at the risk. The other 57 percent, the patients had no symptoms, so it was a risk-free challenge once they might have gotten over the anxiety of being there. We collected a lot of information on demographics, other atopic disease, symptoms, during challenges, treatment needed, doses at which reactions occurred. Even though there is a lot
said about safety of food challenges, there has been very little published before this paper on what really occurs.

Now, I'm going to say this again a couple of times looking at the data, but I will say it up front here, that these results are not representative of the general population of food allergy.

These patients that are being challenged in this either had an unclear diagnosis, so it wasn't a dramatic kind of situation, or they were thought to have potentially outgrown their allergy and were being challenged to potentially prove that their allergy was gone.

We are really looking at very low-risk
population, and it is not representative of the whole population of food allergy patients that are out there. Again, I will say this a couple more times looking at the specific data.
(Slide.)
DR. WOOD: Now, whenever we are doing this
sort of analysis, we try to break things into

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categories. One of the tough categories to decide
is how do you rate reactions. You will see in the
literature some different definitions that have
been used.
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    We chose to create our own for a series of
    studies that we were doing, and talked about mild
reactions that were skin and/or oral symptoms only.
Oral symptoms is just at itching or they will often
have an obvious hive-like reaction in their mouth
or pharynx when they are having one of these
localized reactions.

A "moderate reaction" was described as
upper respiratory and or GI symptoms only or any
three systems. When we are talking about systems,
we broke that into: skin, GI, upper respiratory,
lower respiratory and cardiovascular.
Then, severe reactions were those that
were that were potentially life threatening, where
they have lower respiratory and/or cardiovascular
symptoms or any four systems were involved.
(Slide.)

DR. WOOD: When we broke things down into

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these different systems which were involved in
which challenges, you will see here that when we
look at this column on the right here, which is the
total in this paper we reported on milk, egg,
peanut, soy and wheat.
    The greatest number of failed challenges
was to milk, 90; 56 to egg; 71 to peanut; 21 to
soy; 15 to wheat; for a total of 253. You will see
that skin manifestations were most common, 78
percent.
This is actually similar to what we have
seen and what is'in the literature in terms of
reactions that happen out in the real world.
Eighty percent of food reactions, }80\mathrm{ percent of
anaphylactic reactions involve the skin; but about
2 0 ~ p e r c e n t ~ d o ~ n o t .
    Oral symptoms occurred in about a quarter,
upper respiratory in a quarter, lower respiratory
in about a third, GI in 43 percent. We,
thankfully, had no cardiovascular reactions in this
population.
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    Now, why would that be the case? It would
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be for two reasons. The biggest reason is that
cardiovascular reactions are not that common in
children.
The cardiovascular system of a child is really sturdy enough to put up with the insult of an allergic reaction without necessarily becoming involved. Cardiovascular reactions are much more common in adults, and this population was entirely childhood.
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The other reason that we might have seen the absence of cardiovascular reactions would be that we were dealing with a relatively low-risk population.

When we break it down into those three
severity classifications -- mild, moderate and severe -- you will see that the numbers are relatively similar for each food. When we look at the total category, they broke pretty close to a third in mild, a third in moderate, and a third in severe.

When you look across the specific foods, the most important point that came out of this is

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that you can't say that one type of food allergy in
this kind of setting is more dangerous than
another.
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It turned out that the greatest number of severe reactions occurred with egg challenges. This was important information we thought to get out to get out to people doing challenges.

A lot of allergists will say, "I'm going
refer you, Dr. Wood, all of my peanut challenges. I'm not touching a peanut challenge because they are really dangerous. However, I will do egg and milk challenges out in my office any time."

The message there is that really all of these foods have a potential to have severe reactions and need to be done in a setting where you are really equipped to deal with that potential for a severe reaction.
(Slide.)
DR. WOOD: When we looked at the RAST test
score or the median IgE level for these different challenge results, we found that there was really no strong association between their IgE level and

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the reaction severity.
    Now, this is an example of where this
population is not a good one to look at for this
data. The reason is that we were essentially only
challenging people that had relatively or very low
levels.
We were not challenging people with very high levels where they were extremely likely to fail the challenge. There is no reason in most instances to prove that they are allergic. When you know with, say, 99 percent certainty that they are allergic, we would not put that patient through a challenge.
Consequently, if you went out in the real world where the RAST test levels range anywhere from zero to 100, you would typically see escalating reaction severity with levels that are higher. We have that data for peanut allergy where the group of patients that had levels at 100 did have more severe reactions when they had accidental exposures.
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DR. WOOD: Then, I think the last thing to
present from this study is whether reaction
severity was correlated or related to the percent
of food ingested in these challenges. It turns
out, if anything, it is inversely correlated. The
more severe reactions, and none of these were
statistically significantly, but if you look at the
general trends, you will see here that the more
severe reactions occurred with milk and eggs.
    As you can see, the severe reaction for
milk is }15\mathrm{ percent and 30 percent for eggs. When
you look at the total group here, 50 percent, 45
percent and 30 percent.
    (Slide.)
    DR. WOOD: What is, the reason this
happens? Does this make any sense at all? Do you
have your more severe reactions with smaller
exposures? The reason we think it happens is
because it is just identifying the more reactive
patients.
It is picking out those that even though
our test scores said that they are not so allergic
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that they should do this, it is picking out those
that react more abruptly and have more severe
symptoms early in the challenge just because they
were higher risk patients.
    Now, we have come up in our studies about
some decision making about when we would do food
challenges. This is purely for clinical purposes.
These are for those reasons of when we are trying
to decide if they are truly allergic or when we
think that the food allergy might have been
outgrown.
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What we would say is that we would do food
challenges based on their history of reactions. If
they have reacted recently, we wouldn't feel the
need to do a food challenge.
We would base it on their laboratory
testing, the skin testing and the RAST testing.
Then he would base it on the importance of the food
to the diet. There are some foods that are
obviously much more important to the diet.
A family may never care whether that child
ever eats a pea again the rest of their life. They

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may elect to never have a pea challenge done, but
they may be jumping to do a milk or what challenge
at the first opportunity, because milk or wheat
back in the diet would make such a dramatic
difference in their day-to-day life.
    Then, we have come up with some
recommendations based on RAST testing of when we
would recommend doing challenges. These cutoffs
for milk, egg and peanut are all where we found a
greater than 50 percent chance of passing the
challenge, if you have levels below that range.
For other foods, it has been harder to determine
cutoffs, and we would challenge at higher levels
for things like wheat and soy.
    (Slide.)
    DR. WOOD: Just to go through an algorithm
of how we approach diagnosis, then, because it does
impact on the discussions that are going to happen
here, we would first take our history.
    Based on the history, we would make some
distinction whether we think this is consistent
with an IgE type reaction or whether we think that
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it is consistent with a non-IgE type reaction.
    If it is IgE-mediated in all likelihood,
then a skin test or a RAST test will help identify
whether that food that was suspected to cause a
reaction probably did or probably didn't.
    If the test is negative, because the
negative predictive accuracy is so high, we would
feel that you could stop worrying about that food
at that time. If the skin test is positive,
because there are false-positive tests that occur,
we need to do something more.
    We might do a trial on an elimination
diet; we might do a food challenge in one order or
the other; and based on all of that information, we
would arrive on the specific elimination diet
recommended for that patient.
    If it falls into a non-IgE category, the
situation is much more difficult because we can't
rely on a simple screening test to weed out those
patients.
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They are going to need some combination of
challenges -- endoscopy, if it is a

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gastrointestinal symptom; elimination diets,
rechallenges, maybe a reendoscopy -- so there is a
much more difficult plan on this side of the screen
to sort out those patients.
    (Slide.)
    DR. WOOD: Now, I'm going to finish here
with a couple of conclusions and present a couple
of dilemmas. The conclusions are that food allergy
is very common. This is a remarkably worthwhile
initiative that is going on here, and that right
now avoidance is the only treatment plan.
    We really hope in the next 5 or 10 years
that there are going to be other treatments for
food allergy. It may be enough so that even if
they don't cure the diseaser, that they will elevate
the threshold to a point that we don't even need to
have these meetings, that small exposures won't
even be relevant. We are not even close to their
yet, so avoidance is the only option.
    Strict avoidance is essential to prevent
reactions obviously, but we also think that in many
patients it also helps to promote the outgrowing
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process.
Here is where we may have very different thresholds. We may have a threshold that this child, say, with milk allergy -- they know for a fact that they can eat this bread that has whey as the tenth ingredient and never have a symptom. They are perfectly fine with it.

What we have found that getting that bread on a regular basis may keep their immune system more revved up to maintain the allergy so this thing that is way below their threshold for reacting acutely may still drive the immune system to maintain the allergy and prevent them from outgrowing the allergy.

The next conclusion is that food challenges are a useful means to diagnose food allergy and a useful means to determine threshold doses. There are going to be some limitations of challenges, and one of them is that as opposed to the study that I presented that Dr. Perry did with me, you have to include in a threshold type study the most allergic patients.

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        Doing the kind of patients that we are
studying on the lower end of the spectrum has
nothing to do with thresholds. It is irrelevant
data. You can't go to my study and say, "This
looks like a threshold because we are not including
in those kinds of studies those highly allergic
patients."
    The greater dilemma, and this one is
solvable, there are plenty of real allergic
patients out there. They won't necessarily want to
undergo these studies, because it is not a pleasant
thing to have allergic reactions, but that part is
potentially solvable.
    The more difficult thing is a
determination of the threshold doses that I
mentioned for the chronic allergic conditions,
especially those that are not IgE mediated probably
isn't possible.
    To give a couple of examples, if we take,
say, milk allergy, the most common food, allergy of
all, and we are talking about an infant who is on a
formula, there are a bunch of different options we
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could have. Some of them can have soy, but some of
them are also allergic to soy.
    Some would go on to a formula like
Alimentum or Nutramigen, which is a formula where
the milk protein has hydrolyzed to a small enough
fragment that in 98 or }99\mathrm{ percent of kids with milk
allergy. It completely solves the problem. They
don't react at all to that level or that type of
protein that remains in that formula.
    That other 2 percent, though, may react
severely to that. They are typically the patients
with the gastrointestinal disease. They are
typically very sick; they are typically not
growing; they are typically malnourished.
    They are a group of patients who aren't at
risk for the acute dangerous reactions, but they
may be at very high risk for chronic disease from
their food allergy.
    Those patients will typically respond
dramatically to a formula that is based in a single
amino acids as a protein source, and that is a
formula like Neocate and Elecare.
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Now, when you take that population, and
this is what I deal with every day, thore is goingto be a group of them -- and that is probably evenless than 1 or 2 percent, it is probably only 1 outof 500 -- who still react to the Neocate. They canreact severely to it.
We know that because of their
gastrointestinal biopsies, their biopsies that aretaken from their esophagus or stomach or intestinaltract still show evidence of severe allergy.
What we think those patients are reacting
to would be either the absolutely trivial amounts
of, say, soy protein that is in the soy lecithin,that is the eighteenth ingredient in Neocate, orthe trivial, trivial amounts of protein that may beleft in the safflower oil that is used as a fatcomponent of Neocate.
When we switched those patients off of
Neocate we can prove, and we have 15 patients now
who we have proven, that taking them off Neocate
resolved their food allergy. In this supposedly
non-allergenic formula, they were still reacting.

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Now, whether the direction this Committee needs to focus on is this very unusual patient or not is sort of a separate debate all together, but it is safe to say that there are going to be patients out there who break all rules. No matter what rules are established, there will be patients who completely break them and make all of our lives difficult from that standpoint.
I would be delighted to take any questions from the Committee or otherwise. Thank you for your attention.
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CHAIRMAN DURST: Thank you, Dr. Wood.

Are there questions for discussion?

Suzanne.
QUESTION-AND-ANSWER SESSION

DR. TEUBER: This is Suzanne Teuber. I had a question about your patients with the Neocate sensitivity in terms of what the company reported for the soy lecithin, did they have any values that you could report back as to a chronic ingestion threshold?

DR. WOOD: No. I mean, most of these kids

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it is most likely the soy lecithin. SHS doesn't
have that data on the protein content of their soy
lecithin. They say it is zero. These kids when
they were switched to Neocate One Plus, which has
no soy lecithin, their disease went away. We have
to assume that there was enough there to drive that
process.
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    CHAIRMAN DURST: Yes.
    MS. HALLORAN: Jean Halloran. Could you
    say something about the process about growing
allergies? How does that work? What actually
happens?

DR. WOOD: Well, that is a very good
question. There are a number of things that we
don't understand, too well. However, what we think
is that in the majority of patients we think that
outgrowing is most related to the immune system
gradually forgetting about that concern that it
earlier had.
That is where we think that strict
avoidance is likely to promote the outgrowing
process, and with a prolonged period of strict
avoidance for many of these foods, the immune system has a memory that isn't long enough to maintain the allergy and that it will gradually wane and then full tolerance will be accomplished. There are probably lots of other mechanisms going on immunologically that are not well understood.

The other question with this that we have no great explanations for, lots of theories but no great explanations, is why you can take a food allergy like milk, which in early infancy can be every bit as severe as a peanut allergy, and have most kids outgrow that allergy, while very few kids outgrow the peanut allergies. There is something very different about the immunologic memory of one food allergen versus another.

CHAIRMAN DURST: Yes.
DR. KELLY: Ciaran"Kelly. I wanted to come back to the issue of challenging individuals with severe allergies as a method for determining a threshold. I would like to hear your comments as regards the feasibility and safety and whether that would be ethical to perform? I guess my concern is

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that once the threshold is crossed, whatever that
threshold might be, isn't there a potential for
severe allergic reaction?
    DR. KELLY: Yes. Absolutely. There have
been threshold studies done for the biggie, peanut,
with very allergic people so it is doable. Now,
what we can say about this is that these studies
won't be done in children. It is not going to
happen.
That automatically limits your population of people, because when you go out and try to find your group of milk-allergic adults to do these studies on, you are limited.
Now, they do tend to be more severe
reactors. From that standpoint, you have some
patients out there, but there is no IRB that is
going to let us do this in children. There has to
be demonstrated benefit to do a study with risk.
    The safety element is one that we are
comfortable with, recognizing that you need to have
emergency management available to you because there
will be people that have bad reactions.
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The safety that is built into that is starting with exquisitely small doses and working up very gradually and aborting the challenge whenever you see your first symptom.
That may lead you to end some challenges prematurely. You may end up with a false threshold, but you are obligated to stop when you have objective signs that patient is reacting.
The ethics beyond that to me is that if it is an adult patient who is willing to consent to that process, I have no problem with the ethics of doing it and have no fear that \(I\) will ever lose a patient to a food challenge.
CHAIRMAN DURST: Yes.
DR. BRITTAIN: This is Erica Brittain. Since you can't study children in that way, do you know how this threshold might be different in children, if you've got the threshold for adults?
CHAIRMAN DURST: No, we don't know that.
That data is, to my knowledge, not available in a
large enough sample to have any validity
whatsoever. It is a superb question. The argument
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is going to be and will always be these children
are much more reactive than the adults for most of
these foods.
    For peanut allergy it is going to be the
simplest, because allergy tends to persist. We
think that people usually hit their peak level of
severity as an adolescent or young adult, so that
would be fairly easy to solve.
    However, when you look at the others like
milk and egg and soy and wheat, you are by and
large going to have the highest level of reactivity
in your first couple of years of life.
    When we think about those allergies, we
usually think of growing into the allergy for one
or two or three years where they are becoming more
and more allergic, and then they are becoming less
and less allergic over the next one or two or three
or four or five years as they outgrow the allergy.
It is a moving target at all points, but the most
severe reactivity is likely to be early on.
    CHAIRMAN DURST: Dr. Wood, I have a
question -- this is Dick Durst -- just points of
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clarification. On your slides where you indicated "wheat," now this is the IgE-mediated type allergy as opposed to our discussion tomorrow on celiac disease?

DR. WOOD: Yes, these results are entirely
IgE.
CHAIRMAN DURST: Okay, Do other grains cause the IgE type reaction as the wheat? DR. WOOD: Yes, our study there, about 600 challenges, came out of about 3,000 food challenges that we have done. There were five most common foods that I had enough data to make some conclusions that we were comfortable with. All of the grains cause allergio reactions.

It turns out that wheat and rye are very cross reactive from an IgE-mediated allergy standpoint, and that most patients allergic to wheat are also allergic to rye; it turns out that about half are allergic to barley; and 10 to 20 percent are allergic to oat. Beyond those grains, all of the other grains and grain substitutes are clearly capable of causing allergy in select
patients.
CHAIRMAN DURST: Thank you. One other question as far as clarification at least for my mind. One of your slides with the food challenge decision making had the units in caps "KU/L." I don't know if you defined that? I was curious.

DR. WOOD: Yes. It stands for "kilo unit" of IgE in a specific assay that Pharmacia has developed called an immunoCAP RAST. It all goes back to this one technology that is thought to be the most accurate quantitative measure of specific IgE, and the results are represented in that kilo unit of IgE, the specific IgE antibody per liter of serum.

CHAIRMAN DURST: Thank you.
There is another question?
DR. KELLY: I have one other question. Dr. Wood, you made a very important comment about the potential for continued subclinical exposure to allergens perpetuating an allergic response. How well accepted and how well documented is that, or is that largely a clinical impression?

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    DR. WOOD: Very well accepted, very poorly
documented. It is widely accepted. There is very
poor information to support it. There are only a
couple of studies. The problem we have is we tried
to do the study, and we were turned down because it
is so widely accepted that to go to the IRB and
propose to them that we are going to take this
group of kids with milk allergy and keep them on
low-dose milk and take this group and have them
strictly avoid it was turned down.
    Now, there is some work being done that
has identified instead of looking at the IgE
against milk globally, it has turned out that if
you have IgE against certain portions of the milk
molecule it may be more predictive of a longer-term
allergy, and if you have it toward others, other
epitopes, it may be more predictive of an allergy
that is easier to lose.
    We think that it may be feasible to focus
on that population that has a very good chance of
losing their allergy, even if we make a mistake, to
be able to do this study. It is doable, but the
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outcome is about 10 years down.
CHAIRMAN DURST: Marc.
DR. SILVERSTEIN: I have had some
experience --
CHAIRMAN DURST: Identify yourself.
DR. SILVERSTEIN: Marc Silverstein, Baylor
Health Care System in Dallas. I have had some experience in studying the epidemiology of asthma and anaphylaxis. In both of those conditions, your findings are very much dependent upon your diagnostic criteria.

In clinical medicine, we have diagnostic criteria. You have described the criteria for food allergy, which would involve components of: history, physical exam, laboratory tests, food challenge, and response to clinical management with elimination diets.

Are there standardized criteria that you
would see moving the diagnostic criteria that you would use from clinical practice to investigation and publication in peer review literature and/or perhaps the policy in making regulatory decisions?

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I am interested in, Is there a set of standardized criteria that professional organizations or clinicians would use for investigation or for recommending policy? I understand there is some recent work on definitions and standards for anaphylaxis?
DR. WOOD: The definitions for IgE-mediated food allergy are pretty clear and it is pretty well accepted that it is if you have a history that is consistent, you have a positive allergy test, and you eithex fail a challenge test or pass a challenge with a dose that is generally accepted to indicate full tolerance. It is fairly straightforward and well accepted in the peer review literature.
It is much more difficult on the group of patients with, say, eosinophilic gastroenteritis where they don't necessarily have Ige. You require a histologic diagnosis to identify the condition, and then figuring out whether they have food allergy driving the process exclusively, partially or not at all is a much more difficult process.
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It is doable, but you have to eliminate
foods, rebiopsy, reintroduce foods, and rebiopsy. There are studies that have done that, but it is so much more difficult to do that there is much less of an acceptance of an absolute diagnostic criteria, much, much less.

It is being looked at. This is a form of allergy that is clearly either happening much more often or being identified much more often or both, so that the potential is there, but it is much further away from a definition that is well agreed upon.

CHAIRMAN DURST: Yes.
DR. BRITTAIN: This is Erica Brittain. I
have a clarification question on the food challenge. How is the placebo control implemented?

DR. WOOD: I think you are going to hear a lot more about food challenges this afternoon, but the idea, and it is going to vary depending on the age of the patient and what they can do, but the idea that it needs to be well disguised and obviously safe from the perspective of that

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patient's allergen --
    (Simultaneous discussion.)
    DR. BRITTAIN: But --
    DR. WOOD: Go ahead.
    DR. BRITTAIN: I'm sorry. Is it by a
dose? Is a particular dose placebo, or does a
patient get all placebo?
    DR. WOOD: Yes. I'm sorry I
misunderstood. The normal way the challenge is
done is to have a separate challenge for the
placebo and for the actual food being studied. The
usual way it is done is that the patient would come
in and have a day doing a placebo challenge and
come in and have a day doing the food challenge.
    Challenges can be done in a matter of a
couple of hours in some situations, but to do
highly allergic people in a placebo-controlled
manner would usually take 8 or }10\mathrm{ hours for each
day.
CHAIRMAN DURST: All right. Seeing no further hands in the air, I think we will thank Dr. Wood. We are right on schedule. Thanks again.
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Our next speaker will be
Anne Munoz-Furlong, who is director of the Food Allergy and Anaphylaxis Network, who will discuss patient perspectives on food allexgies.
PATIENT PERSPECTIVES ON FOOD A£LERGIES
MS. MUNOZ-FURLONG: Thank you. I would
like to thank the organizers of the meeting for the opportunity to be here.
(Slide.)
MS. MUNOZ-FURLONG: What I would like to do is in that time that I have been allotted is give you a sense of who this food allergic consumer is; the food allergen labeling from their perspective; and then, most importantly, their way of looking at threshold levels for food allergens. (Slide.)
MS. MUNOZ-FURLONG: By way of background, the Eood Allergy \& Anaphylaxis Network or "EAAN" is a non-profit organization. We were established in 1991 and have 27,000 members, almost 28,000 members. Eighty percent of these people come to us from physician referrals, so we know we are talking
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about IgE-mediated responses when we are looking at
our membership.
    Our mission has four points: to increase
public awareness, provide advocacy and education,
and advance research on behalf of those with food
allergy.
    (Slide.)
    MS. MUNOZ-FURLONG: Now, as Dr. Wood said,
food allergy is believed to affect about }11\mathrm{ million
Americans or 4 percent of the population; fish and
shellfish allergy, 2.3 percent or 6.5 million;
individuals in peanut and tree nut, 3 million.
    Consequently, between these four foods we
are talking about almost 10 million Americans.
These are the four foods, as was presented earlier,
that are lifetime allergies and also are believed
to cause the majority of the severe or fatal
reactions in this country.
    The other point I want to make here is
that although we are talking about 11 million
patients, our data shows us over and over again
that most of these patients have families who
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follow their restricted diet. The impact is
actually many times greater than the number of
patients.
    (Slide.)
    MS. MUNOZ-FURLONG: When we look at
shellfish allergy, this is looking at data that we
published about a year ago now. Te prevalence of
shellfish, we found about 2 percent of the
population or 6 million Americans.
    The key foods responsible for the majority
of these reactions in rank order are: shrimp, crab,
lobster, and clam. For fish allergy, . 4 percent of
the population: salmon, tuna, catfish, and cod
being the primary fish that cause reactions.
    However, if you look at these a different
way, these foods, especially shrimp or salmon, are
available on almost every menu that you are going
to look at in a restaurant ox food service
establishment. Therefore, the risk for these
individuals is constant.
    (Slide.)
    MS. MUNOZ-FURIONG: Talking about tree
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nuts, and these most of you already know, are not
peanuts; they are different. Most people with a
peanut allergy avoid tree nuts as a precaution but
not because they are allergic to them. About
20 percent of the 20 peanut allergic population is
allergic to tree nuts as well.
    When we are talking about tree nuts, it
affects about 1.5 million Americans. Again,
looking at data from our patient registry of 5,000
patients, we find that walnut, cashew, almond and
pecan are the leading cause of tree-nut-allergic
reactions in this country.
    (Slide.)
    MS. MUNOZ-FURLONG: What does it mean to
have food allergies? It is vigilant label reading.
You have got to read labels not just for food
ingredients but anything coming into the home.
Bath products can have tree nuts, milk or eggs in
them, for example.
    Pet food, if you have ever looked at the
ingredient statement on a pet food, it can have
almost every single one of the major eight
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allergens.
That is something you have to worry about, especially if you have a toddler who will pick up food from the floor or anyplace else they can get it. Also, medications have been known to have allergens in them, particularly milk.

It is not just a question of label reading
for food; it is for anything. Trace amounts can cause an allergic reaction, and that has been
proven over and over again.
Just one bite can cause a reaction.
Therefore, we can't tell by looking at someone how allergic they are going to be or what their tolerance will be to that food.

Currently, as Dr. Woods said, the only cure now is a dose of epinephrine, if the patient has a history of severe reaction. The onus is on the patient or the family to read the label and avoid the allergen and then be quickly prepared to handle an allergic reaction, if they have made a mistake or accidentally ingested the food to which they are allergic.
(Slide.)
MS. MUNOZ-FURLONG: Because there is no
cure, decisions about any part of the person's life are centered around food allergy. This is what makes food allergy so stressful on the family and on the patients.

Whereas with other allergies you have seasonal components and you might have an easy spring but fall is the bad season or if you are allergic to cats or dogs you can avoid those, with a food allergy every decision every single day is affected by your food allergy.

Food shopping can take two to three to hours just from reading labels. Cooking, if the family is bringing the allergen into the home, they then have to prepare two meals, the non-allergen-containing meal and then the allergen-containing meal, and take precautions to avoid cross-contact.

Decisions about dining out and socializing are made based on not a food preference, but is the food safe.

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    "Can the manager be trusted to give us
accurate information?"
    "Can the person we are visiting be trusted
not to slip some of the allergen into the food?"
    Then, the decision is made to move forward
based on the answers to those questions.
    Even what school or childcare the
individual will be sending their food allergic
child to are going to first be centered on food
safety from a food allergy perspective.
    Vacation and travel where you and I might
decide whether we want to go someplace warm or go
skiing in the winter, these families have to think
first about food.
    "Can we ship food there?"
    "Is there a safe place?"
    "Can we rent a room with a kitchenette and
make some of the meals so that we can maintain some
level of safety?"
    Even family relationships, there is always
somebody in the family that does not believe the
food allergy is real, and so decisions are made
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about whether they can visit that individual or
not.
    (Slide.)
    MS. MUNOZ-EURLONG: As a result of all of
this, it has a tremendous impact on quality of
life. We published a study several years ago
looking at the impact of food allergy on quality of
life.
What we found is that families who have a
food-allergic child score lower on their perception
of whether their child has good health or not, the
emotional health and family activities than the
general population.
    Certainly, they scored lower or worse than
families who are looking at or dealing with other
chronic diseases such as diabetes, juvenile,
rheumatoid arthritis and attention deficit
disorder, for example.
    We also looked at some of the other
influences. If the individual has a food allergy
and asthma or atopic dermatitis, that further
lowers their score for the quality of life.
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If a family has a child with two or more food allergies, that group scored much lower in 9 out of 12 scales compared to those who only have one or two food allergies that they are dealing with.
When we look at our patient population at FAAN, we see that it is not uncommon for our members to report a child with a milk, egg and peanut allergy simultaneously. You can imagine eliminating those three foods and how it compares to the impact on the quality of life for the entire family.
(Slide.)
MS. MUNOZ-FURLONG: This is how, again
looking at the same data, you can see here in blue is "General health" perception. Food allergy lower than the normal for asthma, attention deficit disorder and some of these other symptom scores.
Now, in talking about label reading, which is really the cornerstone of managing a food allergy. Here is what goes on.
(Slide.)
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MS. MUNOZ-FURLONG: The person with a food allergy is told by the physician, as you heard earlier from Dr. Wood, "You have an allergy, avoid the food." Zero tolerance. They must live in a black-and-white world. If you are allergic, you don't eat that product.

If the allergen is listed on the label or the label says "Contains allergen," they are not going to eat that product because they are trying to avoid a reaction. As a result, they expect ingredient labels to be consistent and, most of all, reliable because this is what they are basing the decision about food on. It will affect their health and safety.

When they see the same product with different ingredient statements, it makes them very confused and frustrated and sometimes very nervous because they, again, are looking for consistency in labeling.

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            What we are already seeing with some of
the companies complying with EALCPA regulations is
that there are products on the market that are
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pre-FALCPA and EALCPA compliant with different
ingredient information regarding allergens.
Already we are getting calls from our members.
    "Which one of these labels is correct?"
    "What if I hadn't picked up that second
label? How would I have known?"
    This is what we are heading into as we
start to change these labels.
    (Slide.)
    MS. MUNOZ-FURLONG: The challenge for
food-allergic individuals is that the patients'are
told to strictly avoid the allergen, there is zero
tolerance or be prepared to handle an allergic
reaction. Once a reaction begins, we don't know
how severe that is going to be.
    They are not aware that there are
scientific names to foods when they are newly
diagnosed. This is something FAAN spends a lot of
time doing. It will get better as EALCPA is
implemented because labels will have simple
ingredient terms on them.
    We have to remember it is not just the
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patient or the patient's family reading the label, but it is the teacher, the scout leader, the friends and family members. The impact for any labeling decisions are going to be quite broad.
(Slide.)
MS. MUNOZ-FURLONG: Allergens can appear in unexpected places. This is just one slide of a number of examples that we have for "Common Eoods in Unexpected Places." Every one of these examples have caused an allergic reaction to one of our members, because they were not expecting to find the allergen.

Just to give you an example, if you have a milk allergy, you would not have expected that barbecue-flavored potato crisps might have milk in them, and you might not have read that label, or that canned tuna might have soy in it. Therefore, it is not as easy as avoid the food, you've got to be looking for unexpected sources.
(Slide.)
MS. MUNOZ-FURLONG: We can see this
reflected in a study that was published in 2002 by

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Joshi, et al. They took some food-allergic
individuals, gave them products that were on the
market, and asked them to read the label for the
food they were trying to avoid.
    You can see here that families avoiding
milk, only 7 percent were able to accurately
identify milk on the labels that were presented to
them; for soy, they did a little better at }2
percent; but peanut, only 54 percent got the label
reading correct, and most of this was because of
confusion about allergen labeling information.
    (Slide.)
    MS. MUNOZ-FURLONG: The problem with
allergen labeling information, there are no
guidelines or standards for use. This is
completely voluntary. As a result, every company
has their own decision tree and algorithm and
wording for what terms they will use and under what
conditions.
    This mąkes it very difficult for us to
educate consumers and the others who are reading
labels on their behalf and telling them what to do
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and what these mean.
The proliferation of "may contain"
labeling has really caused us some problems. Just to give you a sense of what is going on, we had one volunteer go out in the Northern Virginia area to one grocery store and look at products from cookies, crackers, candy and bakery. We were trying to follow the model of a previous FDA study.

She came back with 28 different versions of "may contain": statements. From the consumer's perspective, what does that mean? Can they be trusted, or should we ignore them?
(Slide.)
MS. MUNOZ-FURLONG: The current
environment because of this, there are some physicians that advise their patients to ignore precautionary labeling; because it is everywhere and there wouldn't be any food for them to eat.

There are others who tell them, "Heed the warning and avoid those foods."

Then, there are some companies who tell
the consumers, "It is on the package only because
our legal counsel has advised us to put this on
there."

Then, there are others that say, "You have to trust that wording and not go near the product." How does a consumer determine which is which?

We are also seeing advisory statements for peanut allergy only. The way the consumer interprets these statements is that they are shortcuts to label reading.

If they see "contains peanuts" or "may
contain peanut," they may not read the rest of the ingredient declaration if they are looking for milk or soy, because they think that the company understands food allergy and would have listed all of the allergens on there.

As a result of all of this, consumers are
confused and frustrated. Partioularly what is
going on as their food choices are further
minimized is that there is risk taking behavior by
parents of kids with food aliergies who decide, seemingly randomly to us, that some companies can

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be trusted and others not, so they will ignore "may
contain" on the companies they trust.
    Then, the teenagers, our highest-risk
population for a severe reaction, want to be like
everyone else are reporting that they are ignoring
"may contain" statements, because it is on so many
foods they have eaten the food and not had a
reaction, so they don't really believe that these
are true.
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    (Slide.)
    MS. MUNOZ-FURLONG: This is one of the
    labeling studies that we conducted with our FAAN
members during a spring meeting a year or two ago.
We asked a question. They were supposed to answer,
"I would never purchase a product that says it
contains" whatever the "allergen" is. You can see
that almost 100 percent of them would avoid a
contain statement.
However, as you go from very specific to
black-and-white to vague "packaged in a facility
that also produces," say, peanuts or nuts or
whatever the allergen might be, only 74 percent

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would avoid purchasing that product.
    Consequently, 25 percent of the allergio
consumers are going to purchase products where they
don't really understand the precautionary labeling.
If the company is putting this on here because of
some risk, we've got a miscommunication or a
communication gap going on.
    (Slide.)
    MS. MUNOZ-FURLONG: Let's talk about
thresholds, then. Again, from the consumer's
perspective, their physicians advise, as you heard
from Dr. Wood, is strict avoidance or a reaction
may occur and you will not outgrow this allergen.
They are very motivated to try to strictly avoid
that food.
    When we talk about thresholds to our
members, and these tend to be the most motivated
and well-educated of the food allergy population,
this is what we consistently get back. They
believe that threshold levels may put their
children at risk because their child is so
allergic.
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They also wonder whether the threshold levels, the whole discussion is based on the industry or the government trying to figure out a way not to have to clean or label for allergens. Again, they are wary that this might be a loophole that is trying to be directed at them.
(Slide.)
MS. MUNOZ-FURLONG: The catch 22 :here, from where we are at FAAN, is that we understand that if we label for all allergens at all levels it will further restrict diets. If we further restrict the diet, we are going to increase frustration which will yield risk taking.

It is going to undermine the integrity of the ingredient label. As I showed already with "may contain," we are already seeing that. They believe "contains." However, if we put "contains" on everything and they eat it and don't have a reaction, we are going to diminish the vaIidity of that statement.

If we undermine the integrity of the ingredient label this will potentially lead to more

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allergic reactions as they take more risk, which is
going to increase the number of doctor visits;
hospital visits; and, potentially, fatalities.
    (Slide.)
    MS. MUNOZ-FURLONG: Here is an example of
what can go on and what we see as what we may all
be facing. This is a report that came to us from
one of our members who had a soy-allergic child who
had safely eaten soy lecithin in the past. Most of
our members, although we tell them to read the
ingredient declaration on products every time they
purchase them, become brand dependent and stop
reading the ingredient label. That is exactly what
happened here.
    This was a product that the child had
safely eaten in the past. The mother did not read
the label, gave it to the child, he started eating
it. She then started reading the label and saw
that it now says""contains soy." She got very
nervous and screamed that it contained soy and
asked the child to spit the food out.
    Immediately, he started having itching,
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leading to hives, and a feeling of impending doom.
The mother gave him medication and thought she was
having a full-blown reaction.
    The question we have to ask ourselves, Was
this a reaction, or was it a panic attack? She
called the manufacturer and was told that the
"contains soy" is because it contains soy lecithin.
Therefore, the ingredients hadn't really changed
from the product that they had safely eaten before.
    From our perspective, we do not want to
see consumers or their families subjected to this
kind of fear. Because what you don't realize is
that once this reaction is taken care of, it takes
a long time for the family to trust again. We do
have reports of children developing eating
disorders and just being very cautious about being
around other people once they have had a reaction.
    (Slide.)
    MS. MUNOZ-FURLONG: From the consumer's
perspective, if we are looking at developing a
threshold level, and as I said there are pros and
cons to both sides of this issue, the key here is
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we have got to do a good job of education. We have
got to educate physicians and registered dieticians
so that they can counsel patients accurately.
    As you saw, we have done no training for
"may contain." We have got some doctors that say,
"Just ignore it." We can't afford to do that with
threshold levels.
    We also have to educate patients and their
families and assure them that the food is still
safe and that they can trust the information on the
label. We also have to do outreach to the food
industry so that they can answer the queries from
food-allergic consumers in a way that will give
them confidence instead of make them nervous or
suspicious about whether they can trust the
information on the label.
    (Slide.)
    MS. MUNOZ-FURLONG: In summary,
food-allergic consumers want as many food choices
as safely possible. This is really why we are here
and why we are seeing some of this behavior with
advisory statements.
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They want to open the diet. The children want to be like everyone else, and they want the least amount of restrictions, but they need to be safe.
The consumer needs to understand the information on the ingredient statement. They need most of all to trust that that information is reliable and it is going to be consistent from one product to the other. They also need a minimal number of precautionary allergen statements and a guideline so that they understand what these statements mean and what they should do as a result when they see these on products.
(Slide.)
MS. MUNOZ-FURLONG: In conclusion, the current labeling and manufacturing practices present enormous challenges to food-allergic consumers. As Dr. Wood said, the number of these patients is increasing.
To give you an example, we conducted a prevalence study of peanut and tree nut allergy in 1997, repeated that same study in 2002 , and found
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that in that five-year period the number ofchildren with peanut allergy had doubled. We don'tknow how it is continuing to trend, but reports are
that it is still increasing.
(Slide.)
MS. MUNOZ-FURLONG: The bottom line is
above all we must protect the integrity of the
ingredient information. Because from the
food-allergic consumer's perspective, they depend
on this information to avoid an allergic reaction
and, most of all, to maintain their health and
safety. We already have data showing that food
allergy impacts the quality of life. We don't want
to further diminish their quality of life.
With that, I will end here and open for
questions.
CHAIRMAN DURST: Thank you.
Does the Committee have any questions?
Yes.
MS. HALLORAN: I mean, obviously a person
can survive without ever having to buy any packaged
food. I am wondering in terms of the kinds of

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things you were talking about -- teenager's
preferences, the needs of a busy mother, et cetera
-- are there particular categories of food that are
prepared and packaged that are most sort of
important and essential in our modern life? I
mean, would it be bread or breakfast cereal or--?
    MS. MUNOZ-FURLONG: If they ate
vegetables, they would be fine. How many kids want
to eat vegetables?
    (General laughter.)
    MS. MUNOZ-FURLONG: I think it really goes
back to quality of life. Children want to be like
everyone else, and they will do everything they can
to fit that mold.
    I have a daughter that was diagnosed with
milk allergy and egg allergy when she was an
infant. I will tell you that I did everything I
could to make sure that she felt like her friends.
    It is not just the patient or the child,
it is also the family wanting to not have their
child isolated or feel stigmatized because of the
allergy.
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    If everyone else is having breakfast in a
box, that is what these kids want. What we want is
to make sure that those labels are accurate, if the
family makes that decision.
    Granted, there are some families that are
very cautious and will only make food from home,
make it from scratch. However, as the child gets
older and is out with friends; that is just not
doable.
MS. HALLORAN: Are there any particular
categories of foods?
    MS. MUNOZ-FURLONG: No. As you saw in
that slide, "Common Foods In Unexpected Places," we
are seeing allergens everywhere. We have just got
to make sure that all of the labels are correct and
can be trusted.
    CHAIRMAN DURST: Yes.
    DR. KELLY: Ciaran Kelly. A question for
you from your perspective and the perspective of
the people you represent, the patients with food
allergies.
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I understand that you are frustrated and

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find it very difficult to work with the current
system of many different types of wording. Would
it be better for you to have a two-level system,
"does not contain" and "may contain traces of" --
or even three levels, "contains" and "may contain
traces of" and "does not contain"? Would that be
acceptable?
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    MS. MUNOZ-FURLONG: Well, I will start
    from the back end of your question. If you poll
our members or just the general consumers, they all
want "does not contain" labeling.
I would caution to you because of the
reports I've seen. This is very widely used in the
U.K., our colleagues in the U.K. have reported,
recalls to products that say "does not contain
peanuts" when they do contain peanuts undeclared.
From the way the consumer is going to
behave if they see "does not contain," they may not
read that ingredient declaration because that is
the guarantee they have been, waiting for.
I am not in favor of "does not contain."
I am in favor of let's have them read the

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ingredient declaration and know that they can trust
if it doesn't have peanuts in that ingredient
statement, the product should be safe for them.
    When we start to see different allergen
statements, we want to make sure that those can be
trusted. When we are talking about "does not
contain," that is an implied endorsement or
guarantee, which makes me very worried. If the
company makes a mistake and that is on the label in
error, we could have someone pay for it by having a
reaction.
    Now, if we have two levels, "contains" and
"may contain," as along as we know what that means
and that all companies are following this
guideline, that makes it much easier. Right now,
you can go poll 12 companies and they each do
different things:
    CHAIRMAN DURST: I think we need to move
on.
    Thank you.
    Our next speaker will be Susan Hefle,
associate professor and co-director of the Food
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Allergy Research and Resource Program at the University of Nebraska, who will be speaking on "Allergenicity: Analytical Methods." Dr. Hefle?

ALIERGENICITY: ANALYTICAL METHODS DR. HEFLE: Thank you, Chairman Durst. Good morning. I am going to discuss the basic analytical methods for allergens. The model used is the ELISA-based model which has lateral flow. This model has been used for several years now. We will discuss this more later.

Our second bullet, the most successful kids do use polyclonal antibodies but occasionally a kit uses monoclonal antibodies directed ageinst a single protein. Usually, the antibodies are directed against a crude extract of an allergenic food not the specific proteins themselves. It is not necessary to really measure the allergen.

The industry just cares if any peanut is there, not if one particular protein from a peanut is there. "Ara h 1 " is a particular peanut allergen. The industry just wants to know if any

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peanut or whichever peanut is there.
    A lot of times a lot of the successful
kids use a much more kind of crude approach to
detecting peanut rather than specifically horning
on the allergens themselves.
    There is a challenge, though, in that
different standards are used in the different kids,
depending on the manufacturer, and also different
antibodies are used in the different kids depending
on the manufacturer. It is not like a standardized
approach across the board, necessarily.
    (Slide.)
    DR. HEFLE: The detection limits range
from around 0.1 to 2.5 parts per million for the
quantitative methods. There are also quality
methods; however, if we are talking about threshold
levels, we need to talk about quantitation here.
    Using a method that has a very low
detection limit has certain challenges. Every kit
has the ability to have a low detection limit. Ten
years ago, when I started developing kits,
Steve Taylor and I sat around and thought about
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