USDA Performance and Accountability Report for FY 2003 Consolidated Financial Statements
Consolidated Financial Statements
IV. CONSOLIDATED FINANCIAL STATEMENTS

# Department of Agriculture

CONSOLIDATED BALANCE SHEET As of September 30, 2003 and 2002 (in millions)

	2003	2002 Restated			
Assets (Note 2):					
Intragovernmental:					
Fund Balance with Treasury (Note 3)	\$ 36,480	\$ 39,617			
Investments (Note 5)	45	96			
Accounts Receivable, Net (Note 6)	666	242			
Other (Note 10)	7	1			
Total Intragovernmental	37,198	39,956			
Cash and Other Monetary Assets (Note 4)	141	165			
Investments (Note 5)	15	15			
Accounts Receivable, Net (Note 6)	1,755	1,866			
Loans Receivable and Related Foreclosed Property, Net (Note 7)	73,590	75,543			
Inventory and Related Property, Net (Note 8)	278	749			
General Property, Plant, and Equipment, Net (Note 9)	4,919	5,040			
Other (Note 10)	245	284			
Total Assets	118,141	123,618			
Liabilities (Note 11):					
Intragovernmental					
Accounts Payable	1,206	571			
Debt (Note 12)	76,140	75,933			
Other (Note 14)	19,942	21,394			
Total Intragovernmental	97,288	97,898			
Accounts Payable	3,614	2,774			
Loan Guarantee Liability (Note 7)	883	1,077			
Debt Held by the Public (Note 12)	80	84			
Environmental and Disposal Liabilities (Note 13)	21	22			
Other (Notes 14 & 15)	13,860	10,843			
Total Liabilities	115,746	112,698			
Commitments and Contingencies (Note 16)					
Net Position:					
Unexpended Appropriations	16,810	25,619			
Cumulative Results of Operations	(14,415)	(14,699)			
Total Net Position	2,395	10,920			
Total Liabilities and Net Position	\$ 118,141	\$ 123,618			

Department of Agriculture

CONSOLIDATED STATEMENT OF NET COST

For the Years Ended September 30, 2003 and 2002

(in millions)

	2003	2002 Restated			
Program Costs (Notes 17, 18, & 19):					
Intragovernmental Gross Costs	\$ 7,707	\$ 7,897			
Less: Intragovernmental Earned Revenues	1,089	983			
Intragovernmental Net Costs	6,618	6,914			
Gross Costs with the Public:					
Grants	63,099	51,595			
Loan Cost Subsidies	(778)	(994)			
Indemnities	3,848	4,165			
Commodity Program Costs	6,568	5,934			
Stewardship Land Acquisition	239	212			
Other	14,396	15,053			
Total Gross Costs with the Public	87,372	75,965			
Less: Earned Revenues from the Public	10,799	10,040			
Net Costs with the Public	76,573	65,925			
Net Cost of Operations	\$ 83,191	\$ 72,839			

# Department of Agriculture CONSOLIDATED STATEMENT OF CHANGES IN NET POSITION For the Years Ended September 30, 2003 and 2002 (in millions)

	2003				2002 Restated				
	Cumulativ Results of Operation	f	Unexpended <u>Appropriations</u>		Cumulative Results of Operations		expended ropriations		
Beginning Balances	\$ (15,44	-3)	\$ 26,19	6 \$	(22,286)	\$	31,849		
Prior Period Adjustments (Note 19)	74	4	(57	7)	708		(358)		
Beginning Balances, as Adjusted	(14,69	9)	25,61	9	(21,578)		31,491		
Budgetary Financing Sources:									
Appropriations Received			76,57	2			75,848		
Appropriations Transferred In (Out)			(21	9)			3,068		
Other Adjustments (rescissions, etc.)	(1	6)	(4,81	2)			(4,514)		
Appropriations Used	80,37	'3	(80,35	0)	80,135		(80,274)		
Nonexchange Revenue		6			2				
Donations and Forfeitures of Cash	3	5							
Transfers In (Out) without Reimbursement	3,79	0			(379)				
Other Budgetary Financing Sources					(105)				
Other Financing Sources:									
Donations and Forfeitures of Property		1			14				
Transfers In (Out) without Reimbursement	(2,01	9)			(1,351)				
Imputed Financing from Costs Absorbed by Others	58	1			1,328				
Other	72	4			74				
Total Financing Sources	83,47	75	(8,80	9)	79,718		(5,872)		
Net Cost of Operations	(83,19	<u></u>			(72,839)				
Ending Balances	\$ (14,41	5) 5	16,81	0 \$	(14,699)	\$	25,619		

# Department of Agriculture COMBINED STATEMENT OF BUDGETARY RESOURCES For the Years Ended September 30, 2003 and 2002 (in millions)

	2003		2002 Restated				
	<del></del>	Non-Budgetary		Non-Budgetary			
		Financing		Financing			
	<b>Budgetary</b>	Accounts	Budgetary	Accounts			
Budgetary Resources:	<del></del>		<del></del>				
Budget Authority:							
Appropriations Received	\$ 83,967		\$ 84,606				
Borrowing Authority (Note 21 & 22)	49,343	\$ 10,257	34,055	\$ 9,689			
Net Transfers	(189)	4,	(2,171)	* -,			
rect fransiers	133,121	10,257	116,490	9,689			
Unobligated Balances:	133,121	10,237	110,470	7,007			
Beginning of Period (Note 23)	18,627	5 264	24 905	2,341			
· ,		5,264	24,895	2,341			
Net Transfers, Actual	(439)	5.064	(58)	2 2 4 1			
	18,188	5,264	24,837	2,341			
Spending Authority From Offsetting Collections:							
Earned							
Collected	24,301	7,721	21,808	7,182			
Receivable from Federal Sources	1,596	62	(695)	(762)			
Change in Unfilled Customer Orders							
Advance Received	289		148				
Without Advance from Federal Sources	47	57	55	664			
	26,233	7,840	21,316	7,084			
Recoveries of Prior Year Obligations	3,854	437	2,664	288			
Permanently not Available	(57,168)	(4,275)	(52,406)	(1,893)			
Total Budgetary Resources	124,228	19,523	112,901	17,509			
Total Budgetary Resources	127,220	17,323	112,701	17,507			
Status of Dudgetony Description							
Status of Budgetary Resources:							
Obligations Incurred (Note 20):	70.620	12.521	64.700	12 2 4 5			
Direct	70,628	13,721	64,730	12,245			
Reimbursable	36,758		29,544				
	107,386	13,721	94,274	12,245			
Unobligated Balance:							
Apportioned	5,832	5,343	4,347	4,252			
Exempt from Apportionment	328	1	280				
Other Available	9		299				
Unobligated Balance not Available	10,673	458	13,701	1,012			
Č	16,842	5,802	18,627	5,264			
Total Status of Budgetary Resources	124,228	19,523	112,901	17,509			
Relationship of Obligations to Outlays:							
Obligated Balance, Net, Beginning of Period (Note 23)	19,211	13,762	19,164	10,812			
Obligated Balance, Net, Deginning of Feriod (Note 25)	17,211	13,702	17,104	10,612			
Obligated Balance, Net, End of Period:							
Accounts Receivable	(2,645)	(170)	(1,048)	(107)			
Unfilled Customer Orders from Federal Sources	(313)	(732)	(267)	(676)			
Undelivered Orders	14,143	15,351	14,517	14,107			
Accounts Payable	9,830	422	6,009	438			
Accounts I ayable		14,871	19,211				
	21,015	14,6/1	19,211	13,762			
Outlays:							
Disbursements	100,262	12,058	92,239	9,105			
Collections	(24,590)	(7,721)	(21,956)	(7,182)			
	75,672	4,337	70,283	1,923			
Less: Offsetting Receipts	1,550	1,293	862	130			
Net Outlays	\$ 74,122	\$ 3,044	\$ 69,421	\$ 1,793			

# Department of Agriculture

**CONSOLIDATED STATEMENT OF FINANCING**For the Years Ended September 30, 2003 and 2002 (in millions)

	2003	2002 Restated
Resources Used to Finance Activities:		
Budgetary Resources Obligated		
Obligations incurred	\$ 121,107	\$ 106,519
Less: Spending authority from offsetting collections and recoveries	38,364	31,352
Obligations net of offsetting collections and recoveries	82,743	75,167
Less: Offsetting receipts	2,843	992
Net obligations	79,900	74,175
Other Resources		
Donations and forfeitures of property	1	14
Transfers in (out) without reimbursement	(2,019)	(1,351)
Imputed financing from costs absorbed by others	581	1,328
Other	724	74
Net other resources used to finance activities	(713)	65
Total resources used to finance activities	79,187	74,240
Resources Used to Finance Items not Part of the Net Cost of Operations:		
Change in budgetary resources obligated for goods, services and benefits		
ordered but not yet provided	400	3,100
Resources that fund expenses recognized in prior periods	2,354	3,691
Budgetary offsetting collections and receipts that do not affect net cost of operations		
Credit program collections which increase liabilities for loan guarantees or allowances for subsidy	(14,829)	(12,950)
Other	(11,835)	(10,189)
Resources that finance the acquisition of assets	28,477	26,694
Other resources or adjustments to net obligated resources that do not affect net cost of operations	2,644	131
Total resources used to finance items not part of the net cost of operations	7,211	10,477
Total resources used to finance the net cost of operations	71,976	63,763
Components of the Net Cost of Operations that will not Require or Generate		
Resources in the Current Period:		
Components Requiring or Generating Resources in Future Periods:		
Increase in annual leave liability	42	88
Increase in environmental and disposal liability	1	
Upward/Downward reestimates of credit subsidy expense	(315)	(260)
Decrease in exchange revenue receivable from the public	597	125
Other	2,839	1,272
Total components of Net Cost of Operations that will require or generate		
resources in future periods (Note 27)	3,164	1,225
Components not Requiring or Generating Resources:		
Depreciation and amortization	522	531
Revaluation of assets or liabilities	(38)	397
Other	7,567	6,923
Total components of Net Cost of Operations that will not require or generate resources	8,051	7,851
Total components of Net Cost of Operations that will not require or generate		
resources in the current period	11,215	9,076
Net Cost of Operations	\$ 83,191	\$ 72,839

# NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

As of September 30, 2003 and 2002 (in millions)

# **Note 1. Significant Accounting Policies**

# **Reporting Entity**

The Department provides a wide variety of services in the United States and around the world in seven distinct mission areas: Natural Resources and Environment (NRE); Farm and Foreign Agricultural Services (FFAS); Rural Development (RD); Food, Nutrition, and Consumer Services (FNCS); Food Safety and Inspection Services (FSIS), Research, Education, and Economics (REE); and Marketing and Regulatory Programs (MRP).

# **Principles of Consolidation**

The financial statements are prepared in accordance with generally accepted accounting principles for the Federal Government. The financial statements include the accounts of the Department of Agriculture (USDA) and the following agencies, including four Government corporations:

Forest Service (FS)

Natural Resources and Conservation Service (NRCS)

Farm Service Agency (FSA)

Foreign Agricultural Service (FAS)

Risk Management Agency (RMA)

Federal Crop Insurance Corporation (FCIC)

Commodity Credit Corporation (CCC)

Rural Housing Service (RHS)

Rural Business Service (RBS)

Rural Utilities Service (RUS)

Rural Telephone Bank, a corporation (RTB)

Food and Nutrition Service (FNS)

Food Safety and Inspection Service (FSIS)

Agricultural Research Service (ARS)

Cooperative State Research, Education, and Extension Service (CSREES)

Economic Research Service (ERS)

National Agricultural Statistics Service (NASS)

Agricultural Marketing Service (AMS)

Animal and Plant Health Inspection Service (APHIS)

Grain Inspection, Packers, and Stockyards Administration (GIPSA)

Alternative Agricultural Research and Commercialization Corporation (AARC)

Significant intradepartmental activity and balances have been eliminated, except for the Statement of Budgetary Resources that is presented on a combined basis.

#### Reclassifications

Certain reclassifications have been made to prior year amounts to conform to the current year presentation.

#### **Use of Estimates**

The preparation of financial statements requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

# **Revenue and Other Financing Sources**

Revenue from exchange transactions is recognized when persuasive evidence of an arrangement exists, delivery has occurred or services have been rendered, sales price is fixed or determinable, and collection is reasonably assured. In certain cases, the prices charged by the Department are set by law or regulation, which for program and other reasons may not represent full cost. Prices set for products and services offered through the Department's working capital funds are intended to recover the full costs incurred by these activities. Revenue from non-exchange transactions is recognized when a specifically identifiable, legally enforceable claim to resources arises, to the extent that collection is probable and the amount is reasonably estimable. Appropriations are recognized as a financing source when used. An imputed financing source is recognized for costs subsidized by other Government entities.

#### Investments

The Department is authorized to invest certain funds in excess of its immediate needs in Treasury securities. Investments in non-marketable par value Treasury securities are classified as held to maturity and are carried at cost. Investments in market-based Treasury securities are classified as held to maturity and are carried at amortized cost. The amortized cost of securities is based on the purchase price adjusted for amortization of premiums and accretion of discounts using the straight-line method over the term of the securities.

#### **Accounts Receivable**

Accounts receivable are reduced to net realizable value by an allowance for uncollectible accounts. The adequacy of the allowance is determined based on past experience and age of outstanding balances.

#### **Direct Loans and Loan Guarantees**

Direct loans obligated and loan guarantees committed after fiscal 1991 are reported based on the present value of the net cash-flows estimated over the life of the loan or guarantee. The difference between the outstanding principal of the loans and the present value of their net cash inflows is recognized as a subsidy cost allowance; the present value of estimated net cash outflows of the loan guarantees is recognized as a liability for loan guarantees. The subsidy expense for direct or guaranteed loans disbursed during the year is the present value of estimated net cash outflows for those loans or guarantees. A subsidy expense also is recognized for modifications made during the year to loans and guarantees outstanding and for reestimates made as of the end of the year to the subsidy allowances or loan guarantee liability for loans and guarantees outstanding.

Direct loans obligated and loan guarantees committed before fiscal 1992 are valued using the present-value method. Under the present-value method, the outstanding principal of direct loans is reduced by an allowance equal to the difference between the outstanding principal and the present value of the expected net cash flows. The liability for loan guarantees is the present value of expected net cash outflows due to the loan guarantees.

# **Inventories and Related Property**

Inventories to be consumed in the production of goods for sale or in the provision of services for a fee are valued on the basis of historical cost using a first-in, first-out method. Operating materials and supplies are valued on the basis of historical cost using a weighted average method. Commodities are valued at the lower of cost or net realizable value using a weighted average method.

# **Property, Plant and Equipment**

Property, plant, and equipment (PP&E) are stated at cost less accumulated depreciation. Depreciation is determined using the straight-line method over the estimated useful lives of the assets. Useful lives for PP&E are disclosed in Note 9. Capitalization thresholds for personal property and real property are \$25,000, and \$100,000 for internal use software. The capitalization threshold for personal property and real property was changed from \$5,000 to \$25,000 effective October 1, 2002 and October 1, 2001, respectively.

#### **Pension and Other Retirement Benefits**

Pension and other retirement benefits (primarily retirement health care benefits) expense is recognized at the time the employees' services are rendered. The expense is equal to the actuarial present value of benefits attributed by the pension plan's benefit formula, less the amount contributed by the employees. An imputed cost is recognized for the difference between the expense and contributions made by and for employees.

## Other Post-employment Benefits

Other post-employment benefits expense for former or inactive (but not retired) employees is recognized when a future outflow or other sacrifice of resources is probable and measurable on the basis of events occurring on or before the reporting date. The liability for long-term other post-employment benefits is the present value of future payments.

# Contingencies

Contingent liabilities are recognized when a past event or exchange transaction has occurred, a future outflow or other sacrifice of resources is probable, and the future outflow or sacrifice of resources is measurable.

# **Note 2. Non-Entity Assets**

		FY 2003	FY 2002
Intragovernmental:			
Fund balance with Treasury	\$	841	\$ 1,337
Cash and other monetary assets		76	71
Accounts receivable		112	-
Inventory and related porperty		-	126
Total non-entity assets		1,029	1,534
Total entity assets		117,112	122,084
Total assets	\$	118,141	\$ 123,618

Non-entity assets include proceeds from the sale of timber payable to Treasury, and employer contributions and payroll taxes withheld for agencies serviced by the National Finance Center.

# Note 3. Fund Balance with Treasury

	FY 2003	FY 2002
Fund Balances:		
Trust Funds	\$ 519 \$	370
Revolving Funds	7,541	8,943
Appropriated Funds	27,411	29,091
Other Fund Types	1,009	1,212
Total	36,480	39,617
Status of Fund Balance with Treasury: Unobligated Balance: Available	10,365	14,589
Unavailable	10,544	12,411
Obligated Balance not yet Disbursed	20,448	15,307
Clearing Account Balances	691	1,272
Borrowing Authority not yet Converted to Fund Balance	(5,568)	(3,962)
Total	\$ 36,480 \$	39,617

Other fund types include special, deposit, and clearing accounts.

# Note 4. Cash and Other Monetary Assets

	FY 2003			FY 2002		
Cash	\$	141	\$	165		

In fiscal 2003, cash includes funds held in escrow to pay property taxes and insurance for single-family housing borrowers of \$76 million, funds to be transferred out of \$30 million, loan repayment and certain other receipts of \$21 million, and interest-bearing deposits of \$14 million.

In fiscal 2002, cash includes excess reserves from fee-for-service programs of \$86 million and funds held in escrow to pay property taxes and insurance for single-family housing borrowers of \$71 million.

# Note 5. Investments

	Unamortized						
FY 2003		Amortization	Premium/	Investments,	Value		
	Cost	Method	(Discount)	Net	Disclosure		
Intragovernmental Securities:							
Non-marketable:							
Par value	\$ 42		\$	42			
Market-based	3	Straight Line	-	3	\$ 3		
Total	45			45	3		
Other Securities:							
AARC	15		-	15	15		
Total	\$ 15		\$	15	\$ 15		

	Unamortized					
FY 2002		Amortization	Premium/	Investments,	Value	
	Cost	Method	(Discount)	Net	Disclosure	
Intragovernmental Securities:						
Non-marketable:						
Par value	\$ 63	\$	- \$	63		
Market-based	30	Straight Line	3	33	\$ 33	
Total	93		3	96	33	
Other Securities:						
AARC	15		-	15	15	
Total	\$ 15	\$	- \$	15	\$ 15	

# Note 6. Accounts Receivable, Net

	Accounts	Allowance for	Accounts
FY2003	Receivable,	Uncollectible	Receivable,
	Gross	Accounts	Net
Accounts Receivable			
Intragovernmental	\$ 855	\$ 189	\$ 666
With the Public	1,986	231	1,755
Total	\$ 2,841	\$ 420	\$ 2,421

FY 2002	Accounts Receivable, Gross	Allowance for Uncollectible Accounts	Accounts Receivable, Net
Accounts Receivable			
Intragovernmental	\$ 243	\$ 1	\$ 242
With the Public	2,137	271	1,866
Total	\$ 2,380	\$ 272	\$ 2,108

In fiscal 2003, CCC recognized a receivable of \$613 million from the Department of Transportation for current and prior years' transportation costs in accordance with the Cargo Preference provisions of the Food Security Act. As these costs are subject to management determination, an allowance of \$188 million was recognized.

# Note 7. Direct Loans and Loan Guarantees, Non-Federal Borrowers

Table 1. Total Loans Receivable and Related Foreclosed Property, Net

FY 2003		Loans			Present		Value of Assets
Direct Loans		Receivable,	Interest	Foreclosed	Value		Related to
		Gross	Receivable	Property	Allowance		Direct Loans
Obligated Pre-1992							
Foreign Loans	\$	7,545	\$ 75	\$ - \$	(4,045)	\$	3,575
Farm Loans		3,375	200	36	(821)		2,790
Home Loans		14,219	123	31	(5,801)		8,572
Utility Loans		17,581	8	-	(2,070)		15,519
Community Loans		2,127	19	-	(355)		1,791
Business and Industry Loans		64	-	-	(30)		34
Pre-1992 Total		44,911	425	67	(13,122)		32,281
Ohlimata d Dagt 4004							
Obligated Post-1991		2.004	25		(4.747)		1 200
Foreign Loans		2,981	35	-	(1,747)		1,269
Farm Loans		4,741	129 68	6 30	(749) (1,980)		4,127
Home Loans		13,435		30	, ,		11,553
Utility Loans		14,478	200	-	(1,162)		13,516
Community Loans		5,565 525	49 2	-	(809) (199)		4,805
Business and Industry Loans				- 26	( )		328
Post-1991 Total		41,725	483 908	36 103	(6,646)		35,598
Total Direct Loan Program Receivables		86,636	300	103	(19,768)		67,879
Defaulted Guarantee Loans							
Pre-1992							
Foreign Loans		4,943	55	-	(2,203)		2,795
Business and Industry Loans		5	1	-	-		6
Pre-1992 Total		4,948	56	-	(2,203)		2,801
Post-1991							
Foreign Loans		1,800	28	_	(1,161)		667
Business and Industry Loans		189	2	_	(10)		181
Post-1991 Total		1,989	30	_	(1,171)		848
Total Defaulted Guarantee Loans		6,937	86	-	(3,374)		3,649
Loans Exempt from Credit Reform Act:							
Commodity Loans		1,644	119	-	(48)		1,715
Other Foreign Receivables		353	-	-	(6)		347
Total Loans Exempt		1,997	119	-	(54)		2,062
Total Lagra Daggi joble and Dal-t! T	-l <sup>-</sup> l	Dramanti Alct				Φ.	70 500
Total Loans Receivable and Related Fore	ciosed	⊢гореπу, iνet				\$	73,590

# USDA Performance and Accountability Report for FY 2003 Consolidated Financial Statements

FY 2002	Loans				Present	Value of Assets
Direct Loans	Receivable,		Interest	Foreclosed	Value	Related to
	Gross	,	Receivable	Property	Allowance	Direct Loans
Obligated Pre-1992						
Foreign Loans	\$ 7,852	\$	90	\$ -	\$ (4,259) \$	3,683
Farm Loans	3,976		307	44	(456)	3,871
Home Loans	14,957		108	39	(5,178)	9,925
Utility Loans	20,093		50	-	(1,874)	18,268
Community Loans	2,821		30	-	(22)	2,829
Business and Industry Loans	49		-	-	(11)	38
Pre-1992 Total	49,748		584	84	(11,801)	38,615
Obligated Post-1991						
Foreign Loans	2,978		36	-	(1,702)	1,312
Farm Loans	4,588		109	4	(1,545)	3,157
Home Loans	13,190		64	35	(2,171)	11,119
Utility Loans	11,564		6	-	(572)	10,998
Community Loans	5,055		55	-	(754)	4,356
Business and Industry Loans	524		4	-	(197)	332
Post-1991 Total	37,900		274	40	(6,939)	31,274
Total Direct Loan Program Receivables	87,648		858	123	(18,740)	69,889
Defaulted Guarantee Loans						
Pre-1992						
Foreign Loans	5,171		28	-	(2,566)	2,632
Business and Industry Loans	12		_	-	(9)	3
Pre-1992 Total	5,182		28	-	(2,575)	2,635
Post-1991						
Foreign Loans	1,759		47	_	(770)	1,036
Home Loans	4		_	_	-	4
Business and Industry Loans	180		_	_	(108)	72
Post-1991 Total	1,943		47	_	(878)	1,112
Total Defaulted Guarantee Loans	7,125		75	-	(3,453)	3,747
Loans Exempt from Credit Reform Act:						
Commodity Loans	1,729		_	_	(177)	1,552
Other Foreign Receivables	364		_	_	(10)	354
Total Loans Exempt	2,093		_		(187)	1,906
	,,,,,				, - /	,,,,,,
Total Loans Receivable and Related Foreclo	sed Property, Net				\$	75,543

# Table 2. Schedule for Reconciling Subsidy Cost Allowance Balances (Post-1999) Direct Loans

Beginning Balance, Changes, and Ending Balance	FY 2003	FY 2002
Beginning balance of the subsidy cost allowance	\$ 7,047	\$ 7,909
Add: Subsidy expense for direct loans disbursed during the year by component		
Interest rate differential costs	112	383
Default costs (net of recoveries)	234	143
Fees and other collections	(32)	(77)
Other subsidy costs	220	35
Adjustments		
Loan modifications	58	9
Fees received	14	12
Loans written off	(163)	(188)
Subsidy allowance amortization	(198)	(454)
Other	(103)	197
Ending balance of the subsidy cost allowance before reestimates	7,189	7,970
Add or subtract subsidy reestimates by component:		
Interest rate reestimate	81	20
Technical/default reestimate	(616)	(943)
Total of the above reestimate components	(535)	(923)
Ending balance of the subsidy cost allowance	\$ 6,654	\$ 7,047

# **Table 3. Direct Loan Subsidy Expense by Program and Component**

FY 2003 Subsidy Expense for New Direct Loans Disbursed
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	Interest	ı	Fees	and Other				Total	Rate	Technical	Total	Current
Direct Loan Programs	Differential	Defaults	(	Collections	Other	To	otal	Modifications	Reestimates	Reestimates	Reestimates	Year
P.L. 480, Title I	\$ 28 \$	19	\$	- \$	3	\$	50	\$ 58	\$ (1)	\$ 45	\$ 44	\$ 152
Debt Reduction Fund	-	-		-	-		-	-	-	(83)	(83)	(83)
Food for Progress	-	-		-	-		-	-	-	(81)	(81)	(81)
Farm Storage Facility Loan Program	-	1		-	-		1	-	-	(8)	(8)	(7)
Agriculture Credit Insurance Fund	(28)	185		-	(8)	•	149	-	(53)	(648)	(701)	(552)
Rural Community Facilities Fund	18	2		-	(1)		19	-	1	(9)	(8)	11
Rural Housing Insurance Fund	11	23		(32)	231	2	233	-	4	(192)	(188)	45
Rural Electrification Loans	(19)	4		-	(2)		(17)	-	94	359	453	436
Rural Telephone Loans	1	-		-	-		1	-	6	30	36	37
Rural Telephone Bank	1	-		-	-		1	-	-	(6)	(6)	(5)
Rural Water and Waste Disposal Loans	85	1		-	(3)		83	-	40	(37)	3	86
Rural Business and Industry Loans	-	-		-	-		-	-	(3)	10	7	7
Rural Development Loan Fund	12	-		-	-		12	-	(6)	3	(3)	9
Rural Economic Development Loans	3	-		-	-		3	-	-	(1)	(1)	2
Total Subsidy Expense, Direct Loans	\$ 112 \$	235	\$	(32) \$	220	\$ !	535	\$ 58	\$ 82	\$ (618)	\$ (536)	\$ 57

EV 2002	Subsidy Expense for New Direct Loans Disbursed

	Interest		Fee	s and Other			Total	Rate	Technical	Total	Prior
Direct Loan Programs	Differential	Defaults		Collections	Other	Total	Modifications	Reestimates	Reestimates	Reestimates	Year
P.L. 480, Title I	\$ 37 \$	29	\$	- \$	15	\$ 80	\$ -	\$ (138)	\$ (210)	\$ (348)	\$ (268)
Debt Reduction Fund	-	-		-	-	-	9	-	(69)	(69)	(60)
Food for Progress	-	-		-	-	-	-	-	(112)	(112)	(112)
Farm Storage Facility Loan Program	-	1		-	-	1	-	(1)	(6)	(6)	(5)
Apple Loan Program	-	-		-	-	-	-	-	1	1	1
Agriculture Credit Insurance Fund	10	88		(1)	(26)	72	-	(30)	41	11	83
Rural Community Facilities Fund	18	1		(1)	-	18	-	3	(15)	(12)	6
Rural Housing Insurance Fund	220	13		(75)	51	210	-	(47)	(423)	(470)	(260)
Rural Electrification Loans	(2)	2		-	(2)	(2)	-	210	(117)	93	90
Rural Telephone Loans	4	-		-	-	4	-	4	(6)	(2)	2
Rural Telephone Bank	1	-		-	-	1	-	1	(3)	(2)	(2)
Rural Water and Waste Disposal Loans	83	1		-	(3)	80	-	22	(27)	(5)	76
Rural Business and Industry Loans	(6)	8		-	-	2	-	(3)	4	1	2
Rural Development Loan Fund	16	-		-	-	16	-	-	(2)	(2)	15
Rural Economic Development Loans	4	-		-	-	4	-	-	(1)	(1)	3
Total Subsidy Expense, Direct Loans	\$ 383 \$	143	\$	(77) \$	35	\$ 485	\$ 9	\$ 20	\$ (943)	\$ (923)	\$ (429)

**Table 4. Total Amount of Direct Loans Disbursed (Post-1991)** 

Direct Loans	FY 2003	FY 2002
Farm and Foreign Agricultural Services Mission Area		
P.L. 480, Title I	\$ 65	\$ 122
Farm Storage Facility Loan Program	44	66
Apple Loan Program	-	1
Agriculture Credit Insurance Fund	1,084	963
Mission area total	1,193	1,153
Rural Development Mission Area		
Rural Community Facilities Fund	228	201
Rural Housing Insurance Fund	1,163	1,207
Distance Learning and Telemedicine Loans	44	40
Rural Electrification Loans	3,007	2,080
Rural Telephone Loans	256	329
Rural Telephone Bank	56	60
Rural Water and Waste Disposal Loans	754	643
Rural Business and Industry Loans	2	36
Rural Development Loan Fund	26	33
Rural Economic Development Loans	11	17
Mission area total	5,547	4,646
Total Direct Loans Disbursed	\$ 6,740	\$ 5,799

# USDA Performance and Accountability Report for FY 2003 Consolidated Financial Statements

# **Table 5. Loan Guarantees Outstanding**

FY 2003	Pre - 1992 Outstanding Principal, Face Value	Post - 1991 Outstanding Principal, Face Value	Principal,	Principal,	Post - 1991 Outstanding Principal, Guaranteed	Outstanding
Guaranteed Loans						
Farm and Foreign Agricultural Services Mission Area						
Agriculture Credit Insurance Fund	\$ 201	\$ 10,090	\$ 10,291	\$ 178	\$ 9,061	\$ 9,239
Export Credit Guarantee Programs	-	4,820	4,820	-	4,657	4,657
Agricultural Resource Conservation Demonstration	-	24	24	-	24	24
Mission area total	201	14,934	15,135	178	13,742	13,920
Rural Development Mission Area						
Rural Community Facilities Fund	-	373	373	-	319	319
Rural Housing Insurance Fund	12	13,420	13,432	10	12,078	12,088
Rural Electrification Loans	293	224	517	293	224	517
Rural Water and Waste Disposal Loans	-	29	29	-	23	23
Rural Business and Industry Loans	51	4,032	4,083	39	2,976	3,015
Rural Cooperative Development Fund	4	-	4	3	-	3
Mission area total	360	18,078	18,438	345	15,620	15,965
Total Guarantees Disbursed	\$ 561	\$ 33,012	\$ 33,573	\$ 523	\$ 29,362	\$ 29,885

# USDA Performance and Accountability Report for FY 2003 Consolidated Financial Statements

# **Table 5. Loan Guarantees Outstanding**

5										
		Pre - 1992	Post	t - 1991	Tota	I	Pre - 1992	Post - 1991		Total
FY 2002	(	Outstanding	Outs	tanding	Outstanding	g C	Outstanding	Outstanding	9	Outstanding
FT 2002		Principal,	P	rincipal,	Principal	,	Principal,	Principal	,	Principal,
		Face Value	Fac	e Value	Face Value	)	Guaranteed	Guaranteed	1	Guaranteed
Guaranteed Loans										
Farm and Foreign Agricultural Services Mission Area										
Agriculture Credit Insurance Fund	\$	271	\$	9,379	\$ 9,650	\$	240	\$ 8,421	\$	8,661
Export Credit Guarantee Programs		-		4,917	4,917		-	4,730		4,730
Mission area total		271		14,296	14,567		240	13,151		13,391
Rural Development Mission Area										
Rural Community Facilities Fund		-		301	301		-	249		249
Rural Housing Insurance Fund		16		13,602	13,618		14	12,241		12,256
Rural Electrification Loans		317		199	516		317	199		516
Rural Water and Waste Disposal Loans		-		30	30		-	24		24
Rural Business and Industry Loans		-		3,884	3,884		-	2,862		2,862
Rural Cooperative Development Fund		4		-	4		4	-		4
Rural Development Insurance Fund		80		-	80		57	-		57
Mission area total		417	,	18,015	18,432		391	15,576		15,968
Total Guarantees Disbursed	\$	688	\$ ;	32,312	\$ 33,000	\$	632	\$ 28,727	\$	29,359

Table 6. Liability for Loan Guarantees (Present Value Method for Pre-1992 Guarantees)

FY 2003	1992	Liabilities for sses on Pre- Guarantees resent Value	Guarantees	Total Liabilities for Loan Guarantees		
Liability for Loan Guarantees						
Farm and Foreign Agricultural Services Mission Area						
Export Credit Guarantee Programs	\$	-	\$ 22	\$ 22		
Agriculture Credit Insurance Fund		4	130	134		
Mission area total		4	152	156		
Rural Development Mission Area						
Rural Community Facilities Fund		-	1	1		
Rural Housing Insurance Fund		-	399	399		
Rural Business and Industry Loans		2	325	327		
Mission area total		2	725	727		
Total Liability for Loan Guarantees	\$	6	\$ 877	\$ 883		

FY 2002	Los 1992	Liabilities for uses on Pre- Guarantees esent Value	Post-1991 Guarantees	Total Liabilities for Loan Guarantees
Liability for Loan Guarantees				
Farm and Foreign Agricultural Services Mission Area				
Export Credit Guarantee Programs	\$	-	\$ 411	\$ 411
Agriculture Credit Insurance Fund		13	144	157
ARCD		-	2	2
Mission area total		13	557	570
Rural Development Mission Area Rural Community Facilities Fund		-	5	5
Rural Housing Insurance Fund		3	327	330
Rural Electrification Loans		23	-	23
Rural Business and Industry Loans		-	146	146
Rural Development Insurance Fund		3	-	3
Mission area total		30	477	507
Total Liability for Loan Guarantees	\$	43	\$ 1,034	\$ 1,077

# Table 7. Schedule for Reconciling Loan Guarantee Liability

Beginning Balance, Changes, and Ending Balance	FY 2003	FY 2002
Beginning balance of the loan guarantee liability	\$ 1,034	\$ 1,066
Add:Subsidy expense for guaranteed loans disbursed during the year by component		
Interest rate differential costs	45	65
Default costs (net of recoveries)	339	294
Fees and other collections	(141)	(76)
Adjustments		
Fees received	96	102
Interest supplements paid	(47)	(62)
Claim payments to lenders	(301)	(204)
Interest accumulation on the liability balance	48	17
Other	(115)	26
Ending balance of the subsidy cost allowance before reestimates	958	1,229
Add or subtract subsidy reestimates by component:		
Interest rate reestimate	32	(392)
Technical/default reestimate	(114)	196
Total of the above reestimate components	(82)	(195)
Ending balance of the loan guarantee liability	\$ 876	\$ 1,034

# Table 8. Guarantee Loan Subsidy Expense by Program and Component

FY 2003 Subsidy Expense for New Loan Guarantees

								Interest				
	Interest		Fees and Other				Total	Rate		Technical	Total	Current
Guaranteed Loan Programs	Supplement	Defaults	Collections	Other		Total	Modifications	Reestimate	s R	Reestimates	Reestimates	Year
Export Credit Guarantee Programs	\$ -	\$ 93	\$ (8)	\$	- \$	85	\$ -	\$	4 \$	(205)	\$ (201)	\$ (116)
Farm Operating—Unsubsidized	-	41	(9)		-	32	-		2	(21)	(19)	13
Farm Operating—Subsidized	39	14	(4)		-	49	-	(	4)	(14)	(18)	31
Farm Ownership—Unsubsidized	-	20	(11)		-	9	-		4	(6)	(2)	7
Rural Community Facilities	-	-	(1)		-	(1)	-		-	(2)	(2)	(3)
Rural Housing Insurance Fund	6	129	(98)		-	37	-	1	3	58	71	108
Rural Business and Industry Loans	-	42	(11)		-	31	-	1	2	75	87	118
Total Loan Guarantee Subsidy Expense	\$ 45	\$ 339	\$ (142)	\$ -	\$	242	\$ -	\$ 3	1 \$	(115)	\$ (84)	\$ 158

FY 2002 Subsidy Expense for New Loan Guarantees

											Interest			
	Inte	erest		F	ees and Other				Total		Rate	Technical	Total	Prior
Guaranteed Loan Programs	Supp	lement	Defaults		Collections	Other		Total	Modifications	Re	eestimates	Reestimates	Reestimates	Year
Export Credit Guarantee Programs	\$	-	\$ 1	20 :	\$ (10) \$		- \$	110	\$ -	\$	(588)	\$ 514	\$ (74)	\$ 36
Farm Operating—unsubsidized		-		46	(9)		-	37	-		243	(268)	(25)	11
Farm Operating—subsidized		47		20	-		-	67	-		141	(131)	10	77
Farm Ownership—unsubsidized		-		14	(10)		-	5	-		(78)	64	(13)	(9)
Rural Community Facilities		-		-	-		-	-	-		(2)	6	4	4
Rural Housing Insurance Fund		18		56	(38)		-	37	-		(45)	(47)	(92)	(55)
Rural Business and Industry Loans		-		37	(9)		-	28	-		(75)	71	(4)	24
Rural Business and Industry Loans		-		-	-		-	-	-		13	(12)	-	<u>-</u>
Total Loan Guarantee Subsidy Expense	\$	65	\$ 2	94 :	\$ (76) \$	•	- \$	283	\$ -	\$	(392)	\$ 196	\$ (195)	\$ 88

**Table 9. Guaranteed Loans Disbursed** 

	FY 2	2003	3	FY 2	2002	2002	
	pal, Face Disbursed		Principal, Guaranteed Disbursed	Principal, Face Value Disbursed		Principal, Guaranteed Disbursed	
Guaranteed Loans							
Farm and Foreign Agricultural Services Mission Area							
Export Credit Guarantee Programs	\$ 2,770	\$	2,529	\$ 3,340	\$	3,131	
Agriculture Credit Insurance Fund	2,592		2,328	2,551		2,290	
Mission area total	 5,362		4,857	5,891		5,421	
Rural Development Mission Area							
Rural Community Facilities Fund	138		117	59		49	
Rural Housing Insurance Fund	2,992		2,693	2,450		2,205	
Rural Electrification Loans	-		-	54		54	
Rural Water and Waste Disposal Loans	3		2	9		7	
Rural Business and Industry Loans	654		513	839		658	
Mission area total	3,787		3,325	3,410		2,973	
Total Guaranteed Loans Disbursed	\$ 9,149	\$	8,182	\$ 9,301	\$	8,394	

# **Table 10. Administrative Expenses**

Direct Loan Programs	FY 2003	FY 2002
P.L. 480, Title 1	\$ 2	\$ 2
Agriculture Credit Insurance Fund	277	273
Rural Development	256	178
Total	535	452
Guaranteed Loan Programs		
Export Credit Guarantee Programs	4	4
Rural Development	155	131
Total	\$ 159	\$ 135

**Table 11. Subsidy Rates for Direct Loans (percentage)** 

	Interest	F	ees and Other		
FY 2003	Differential	Defaults	Collections	Other	Total
Direct Loan Programs					
Farm Storage Facility Loan Program	(0.88)	2.27	(0.11)	-	1.28
P.L. 480, Title 1	47.24	22.04	-	5.83	75.11
Farm Operating	(4.34)	20.36	-	1.23	17.25
Farm Ownership	(8.17)	27.53	-	(7.75)	11.61
Emergency Disaster	8.48	15.24	-	(3.33)	20.39
Indian Land Acquisition	7.79	8.02	-	(6.86)	8.95
BollWeevil Eradication	(9.56)	8.35	-	(1.49)	(2.70)
Community Facilities Loans	6.80	0.20	-	(0.76)	6.24
Modular Housing Loans	21.03	(0.10)	-	(3.01)	17.92
Section 502 Direct Single Family Housing	(12.90)	2.68	-	29.59	19.37
Section 504 Direct Housing Repair	28.98	2.27	-	(0.23)	31.02
Section 203 Credit Sales (SFH)	(16.51)	1.17	-	5.76	(9.58)
Section 514 Farm Labor Housing	48.64	0.07	-	0.31	49.02
Section 515 Rural Rental Housing	(13.18)	0.03	-	59.78	46.63
Section 524 Housing Site Development	(4.02)	3.92	-	1.19	1.09
Section 523 Self-Help Housing Land	1.15	3.72	-	(0.46)	4.41
Section 209 Credit Sales	(13.12)	0.03	-	59.77	46.68
Electric Municipal	4.46	-	-	(0.43)	4.03
FFB Electric	(1.26)	0.04	-	(0.60)	(1.82)
Direct Electric Hardship	5.84	-	-	(0.13)	5.71
Telephone Treasury	-	0.02	-	0.03	0.05
FFB Telephone	(1.09)	0.13	-	(1.40)	(2.36)
Telephone Hardship	1.71	-	-	-	1.71
Rural Telephone Bank	2.21	0.02	-	(0.85)	1.38
Direct Water and Waste Disposal	11.77	0.10	-	(0.53)	11.34
Intermediary Relending Program	48.32	-	-	(0.06)	48.26
Rural Economic Development	22.46	0.05	-	(1.15)	21.36
Electric Treasury	-	0.03	-	(0.07)	(0.04)
Distance Learning and Telemedicine	0.41	-	-	(1.56)	(1.15)
Broadband	-	5.21	-	(0.05)	5.16

**Table 11. Subsidy Rates for Direct Loans (percentage)** 

	Interest	F	ees and Other		
FY 2002	Differential	Defaults	Collections	Other	Total
Direct Loan Programs					
Farm Storage Facility Loan Program	0.30	2.24	(0.12)	-	2.42
P.L. 480, Title 1	46.07	30.82	-	4.84	81.73
Farm Operating	0.05	12.43	-	(3.55)	8.93
Farm Ownership	2.04	4.13	-	(3.54)	2.63
Emergency Disaster	9.42	4.12	-	(0.09)	13.45
Indian Land Acquisition	5.95	-	-	(0.03)	5.92
BollWeevil Eradication	(4.42)	2.24	-	-	(2.18)
Community Facilities Loans	4.53	1.18	-	(0.28)	5.43
Modular Housing Loans	17.94	0.03	(1.64)	1.35	17.68
Section 502 Direct Single Family Housing	13.20	1.31	(7.15)	5.80	13.16
Section 504 Direct Housing Repair	29.96	2.30	(5.98)	5.85	32.13
Section 203 Credit Sales (SFH)	(20.20)	4.55	(10.51)	21.34	(4.82)
Section 514 Farm Labor Housing	46.94	0.08	(2.51)	2.80	47.31
Section 515 Rural Rental Housing	50.56	(0.03)	(30.91)	22.70	42.32
Section 524 Housing Site Development	(1.75)	1.77	(9.64)	10.17	0.55
Section 523 Self-Help Housing Land	3.54	1.03	(9.14)	9.65	5.08
Section 209 Credit Sales	50.52	(0.02)	(1.96)	(6.37)	42.17
Electric Municipal	(0.15)	0.03	-	0.03	(0.09)
FFB Electric	(1.12)	0.03	-	(0.04)	(1.13)
Direct Electric Hardship	2.92	0.03	-	0.03	2.98
Telephone Treasury	-	0.04	-	0.06	0.10
FFB Telephone	(0.92)	0.11	-	(0.04)	(0.85)
Telephone Hardship	2.27	0.03	-	0.02	2.32
Rural Telephone Bank	2.29	0.02	-	(0.17)	2.14
Direct Water and Waste Disposal	6.96	0.12	-	(0.20)	6.88
Direct Business and Industry Loans	(30.79)	58.98	-	0.28	28.47
Intermediary Relending Program	43.22	-	-	(0.01)	43.21
Rural Economic Development	24.91	0.05	-	(0.80)	24.16
Electric Treasury	(0.06)	0.03	-	(0.01)	(0.04)
Distance Learning and Telemedicine	-	0.01	-	(80.0)	(0.07)

**Table 12. Subsidy Rates for Loan Guarantees (percentage)** 

FY 2003	Interest	F	ees and Other		
	Differential	Defaults	Collections	Other	Total
Guaranteed Loan Programs					
Export Credit Guarantee Program	-	7.64	(0.68)	-	6.96
Farm Operating—Unsubsidized	-	4.07	(0.90)	-	3.17
Farm Operating—Subsidized	9.31	3.38	(0.89)	-	11.80
Farm Ownership—Unsubsidized	-	1.64	(0.89)	-	0.75
Rural Community Facilities Loans	-	0.28	(0.82)	-	(0.54)
Section 538 Multiple Family	8.22	-	(3.72)	-	4.50
Section 502 Single Family	-	2.72	(2.00)	-	0.72
NADBANK Loans	-	6.15	(1.59)	-	4.56
Business and Industry Loans	-	5.45	(1.48)	-	3.97
Electric	-	0.08	-	-	0.08
Water and Waste Disposal Loans	-	-	(0.81)	-	(0.81)
Section 502 Single Family - Refinance	-	0.68	(0.50)	-	0.18

FY 2002	Interest	F	ees and Other		
	Differential	Defaults	Collections	Other	Total
Guaranteed Loan Programs					
Export Credit Guarantee Program	7.41	-	(0.66)	-	6.75
Farm Operating—Unsubsidized	-	4.41	(0.90)	-	3.51
Farm Operating—Subsidized	9.55	4.01	-	-	13.56
Farm Ownership—Unsubsidized	-	1.34	(0.89)	-	0.45
Rural Community Facilities Loans	-	0.12	(0.80)	-	(0.68)
Section 502 Subsidy Repair	-	3.28	(2.00)	-	1.28
Section 539 Multiple Family	8.82	2.24	(7.13)	-	3.93
Section 502 Single Family	-	3.28	(2.00)	-	1.28
NADBANK Loans	-	5.28	(1.60)	-	3.68
Business and Industry Loans	-	5.22	(1.48)	-	3.74
Electric	-	0.08	-	-	0.08
Water and Waste Disposal Loans	-	-	(0.80)	-	(0.80)

#### **Direct Loans**

Direct loan obligation or loan guarantee commitments made pre-1992 and the resulting direct loans or loan guarantees are reported at net present value.

Direct loan obligations or loan guarantee commitments made post-1991, and the resulting direct loan or loan guarantees, are governed by the Federal Credit Reform Act of 1990 as amended. The Act requires agencies to estimate the cost of direct loans and loan guarantees at present value for the budget. Additionally, the present value of the subsidy costs (i.e. interest rate differentials, interest subsidies, delinquencies and defaults, fee offsets and other cash flows) associated with direct loans and loan guarantees are recognized as a cost in the year the loan or loan guarantee is disbursed. The net present value of loans or defaulted guaranteed loans receivable at any point in time is the amount of the gross loan or defaulted guaranteed loans receivable less the present value of the subsidy at that time.

The net present value of Loans Receivable and Related Foreclosed Property, Net is not necessarily representative of the proceeds that might be expected if these loans were sold on the open market.

Loans Receivable and Related Foreclosed Property, Net at the end of fiscal 2003 was \$73,590 million compared to \$75,543 million at the end of fiscal 2002. Loans exempt from the Federal Credit Reform Act of 1990 represent \$2,062 million of the total compared to \$1,906 million in fiscal 2002. Table 1 illustrates the overall composition of the Department credit program balance sheet portfolio by mission area and credit program for fiscal 2003 and 2002.

During the fiscal year the gross outstanding balance of the direct loans obligated post-1991 is adjusted by the value of the subsidy cost allowance held against those loans. Current year subsidy expense, modifications, and reestimates all contribute to the change of the subsidy cost allowance through the year. The subsidy cost allowance moved from \$7,047 million to \$6,654 million during fiscal 2003, a decrease of \$393 million. Table 2 shows the reconciliation of subsidy cost allowance balances from fiscal 2002 to fiscal 2003.

Total direct loan subsidy expense is a combination of subsidy expense for new direct loans disbursed in the current year, modifications to existing loans, and interest rate and technical reestimates to existing loans. Total direct loan subsidy expense in fiscal 2003 was \$57 million compared to negative \$429 million in fiscal 2002. Table 3 illustrates the breakdown of total subsidy expense for fiscal 2003 and 2002 by program.

Direct loan volume increased from \$5,799 million in fiscal 2002 to \$6,740 million in fiscal 2003. Volume distribution between mission area and program is shown in Table 4.

#### **Guaranteed Loans**

Guaranteed loans are administered in coordination with conventional agricultural lenders for up to 95 percent of the principal loan amount. Under the guaranteed loan programs, the lender is responsible for servicing the borrower's account for the life of the loan. The Department, however, is responsible for ensuring borrowers meet certain qualifying criteria to be eligible and monitoring the lender's servicing activities. Borrowers interested in guaranteed loans must apply to a conventional lender, which then arranges for the guarantee with a Department agency. Estimated losses on loan and foreign credit guarantees are reported at net present value as Loan Guarantee Liability. Defaulted guaranteed loans are reported at net present value as Loans Receivable and Related Foreclosed Property, Net.

Guaranteed loans outstanding at the end of fiscal 2003 were \$33,573 million in outstanding principal, and \$29,885 million in outstanding principal guaranteed, compared to \$33,000 and \$29,359 million, respectively at the end of fiscal 2002. Table 5 shows the outstanding balances by credit program.

During the fiscal year the value of the guaranteed loans is adjusted by the value of the loan guarantee liability held against those loans. Current year subsidy expense, modification, and reestimates all contribute to the change of the loan guarantee liability through the year. The loan guarantee liability is a combination of the liability for losses on pre-1992 guarantees and post-1991 guarantees. The total liability moved from \$1,077 million to \$883 million during fiscal 2003, a decrease of \$194 million. The post-1991 liability moved from \$1,034 million to \$877 million, a decrease of \$157 million. Table 7 shows the reconciliation of loan guarantee liability post-1991 balances and the total loan guarantee liability.

Total guaranteed loan subsidy expense is a combination of subsidy expense for new guaranteed loans disbursed in the current year, modifications to existing loans, and interest rate and technical reestimates to existing loans. Total guaranteed loan subsidy expense in fiscal 2003 was \$158 million compared to \$88 million in fiscal 2002. Table 8 illustrates the breakdown of total subsidy expense for fiscal 2003 and 2002 by program.

Guaranteed loan volume decreased from \$9,301 million in fiscal 2002 to \$9,149 million in fiscal 2003. Volume distribution between mission area and program is shown in Table 9.

# **Credit Program Discussion and Descriptions**

The Department offers direct and guaranteed loans through credit programs in the FFAS mission area through the FSA and the CCC, and in the RD mission area through the RHS, the RBS, and the RUS.

# The Farm and Foreign Agricultural Services Mission Area

The FFAS mission area helps keep America's farmers and ranchers in business as they face the uncertainties of weather and markets. FFAS delivers commodity, credit, conservation, disaster, and emergency assistance programs that help improve the strength and stability of the agricultural economy. FFAS contributes to the vitality of the farm sector with programs that encourage the expansion of export markets for U.S. agriculture.

The FSA offers direct and guaranteed loans to farmers who are temporarily unable to obtain private, commercial credit and nonprofit entities that are engaged in the improvement of the nation's agricultural community. Often, FSA borrowers are beginning farmers who cannot qualify for conventional loans due to insufficient financial resources. In addition, the agency helps established farmers who have suffered financial setbacks from natural disasters, or have limited resources to maintain profitable farming operations. FSA officials also provide borrowers with supervision and credit counseling.

FSA's mission is to provide supervised credit. FSA works with each borrower to identify specific strengths and weaknesses in farm production and management, and provides alternatives to address weaknesses. FSA is able to provide certain loan servicing options to assist borrowers whose accounts are distressed or delinquent. These options include reamortization, restructuring, loan deferral, lowering interest rate, acceptance of easements, and debt write-downs. The eventual goal of FSA's farm credit programs is to graduate its borrowers to commercial credit.

CCC's foreign programs provide economic stimulus to both the U.S. and foreign markets, while also giving humanitarian assistance to the most-needy people throughout the world. CCC offers both guarantee

credit and direct credit programs for buyers of U.S. exports, suppliers, and sovereign countries in need of food assistance.

CCC permits debtor nations to reschedule debt under the aegis of the Paris Club (The Club). The Club is an internationally recognized organization under the leadership of the French Ministry of Economics and Finance whose sole purpose is to assess, on a case-by-case basis, liquidity problems faced by the world's most severely economically disadvantaged countries. The general premise of the Club's activities is to provide disadvantaged nations short-term liquidity relief to enable them to re-establish their credit worthiness. The Departments of State and Treasury lead the U.S. Delegation and negotiations for all U.S. Agencies.

# Farm and Foreign Agricultural Service List of Programs

# Farm Service Agency Commodity Credit Corporation Direct Farm Ownership Direct Farm Operating Direct Emergency Loans Direct Indian Land Acquisition Direct Boll Weevil Eradication Direct Seed Loans to Producers Guaranteed Farm Operating Subsidized/Unsubsidized Agricultural Resource Demonstration Fund Bureau of Reclamation Loan Fund

# The Rural Development Mission Area

Each year, RD programs create or preserve tens of thousands of rural jobs and provide or improve the quality of rural housing. To leverage the impact of its programs, RD is working with state, local and Indian tribal governments, as well as private and nonprofit organizations and user-owned cooperatives.

Through its loan and grant programs, RHS provides affordable housing and essential community facilities to rural communities. RHS programs help finance new or improved housing for moderate, low, and very low-income families each year. RHS program also help rural communities to finance, construct, enlarge or improve fire stations, libraries, hospitals and medical clinics, industrial parks, and other community facilities.

RBS' goal is to promote a dynamic business environment in rural America. RBS works in partnership with the private sector and community based organizations to provide financial assistance and business planning. It also provides technical assistance to rural businesses and cooperatives, conducts research into rural economic issues, and provides cooperative educational materials to the public.

The RUS helps to improve the quality of life in rural America through a variety of loan programs for electric energy, telecommunications, and water and environmental projects. RUS programs leverage scarce Federal funds with private capital for investing in rural infrastructure, technology and development of human resources

RD agencies are able to provide certain loan servicing options to borrowers whose accounts are distressed or delinquent. These options include reamortization, restructuring, loan deferral, lowering interest rate, acceptance of easements, and debt write-downs. The choice of servicing options depends on the loan program and the individual borrower.

## **Rural Development List of Programs**

Rural Housing Service	Rural Business Service	Rural Utilities Service
Home Ownership Direct Loans	Business and Industry Direct Loans	Water and Environmental Direct Loans
Home Ownership Guaranteed Loans	Business and Industry Guaranteed Loans	Water and Environmental Guaranteed Loans
Home Improvement and Repair Direct Loans	Intermediary Relending Program Direct Loans	Electric Direct Loans
Home Ownership and Home Improvement and	Rural Economic Development Direct Loans	Electric Guaranteed Loans
Repair Nonprogram Loans		Telecommunications Direct Loans
Rural Housing Site Direct Loans		Rural Telephone Bank
Farm Labor Housing Direct Loans		Federal Financing Bank-Telecommunications
Rural Rental and Rural Cooperative Housing		Guaranteed
Loans		Distance Learning and Telemedicine Direct
Rental Housing Guaranteed Loans		Broadband Telecommunications Services
Multi-family Housing-Nonprogram-Credit Sales		
Community Facilities Direct Loans		
Community Facilities Guaranteed Loans		

# Discussion of Administrative Expenses, Subsidy Costs and Subsidy Rates Administrative Expenses

Consistent with the Federal Credit Reform Act of 1990 as amended, subsidy cash flows exclude direct Federal administrative expenses. Administrative expenses for fiscal 2003 and 2002 are shown in Table 10.

#### Reestimates, Default Analysis, and Subsidy Rates

The Federal Credit Reform Act of 1990 as amended governs the proprietary and budgetary accounting treatment of direct and guaranteed loans. The long-term cost to the government for direct loans or loan guarantees is referred to as "subsidy cost." Under the Act, subsidy costs for loans obligated beginning in fiscal 1992 are recognized at the net present value of projected lifetime costs in the year the loan is disbursed. Subsidy costs are revalued annually. Components of subsidy include interest subsidies, defaults, fee offsets, and other cash flows.

Based on sensitivity analysis conducted for each cohort or segment of a loan portfolio, the difference between the budgeted and actual interest for both borrower and Treasury remain the key components for the subsidy formulation and reestimate rates of many USDA direct programs. USDA uses the government-wide interest rate projections provided by the Office of Management and Budget (OMB) in order to do its calculations and analysis.

The Inter-agency Country Risk Assessment System is a Federal interagency effort chaired by OMB under the authority of the Federal Credit Reform Act of 1990 as amended. The system provides standardized risk assessment and budget assumptions for all direct credits and credit guarantees provided by the Government, to foreign borrowers. Sovereign and non-sovereign lending risks are sorted into risk categories, each associated with a default estimate. A revised default methodology developed by OMB was implemented in fiscal 2002. The revised methodology resulted in significantly lower estimated defaults and resulting allowance balances.

The CCC delinquent debt is estimated at 100-percent allowance. When the foreign borrower reschedules their debt and renews their commitment to repay CCC, the allowance is estimated at less than 100 percent.

#### USDA Performance and Accountability Report for FY 2003 Consolidated Financial Statements

Subsidy rates are used to compute each year's subsidy expenses as disclosed above. The subsidy rates disclosed in tables 11 and 12 pertain only to the fiscal 2003 and 2002 cohorts. These rates cannot be applied to the direct and guaranteed loans disbursed during the current reporting year to yield the subsidy expense. The subsidy expense for new loans reported in the current year could result from disbursements of loans from both current year cohorts and prior year cohorts. The subsidy expense reported in the current year also includes reestimates.

As a result of new guidance provided by the credit reform Treasury certificate training class, the CCC chose to reflect interest on downward reestimates of \$ 246 and \$413 million in the Statement of Changes in Net Position as other financing sources for fiscal 2003 and 2002, respectively. The remainder of USDA credit programs chose to reflect downward reestimates in earned revenue on the Statement of Net Cost. Both methodologies are accepted alternatives that have been promulgated by Treasury.

#### **Foreclosed Property**

Property is acquired largely through foreclosure and voluntary conveyance. Acquired properties associated with loans are reported at their market value at the time of acquisition. The projected future cash flows associated with acquired properties are used in determining the related allowance (at present value).

As of September 30, 2003 and 2002, foreclosed property consisted of 952 and 1,114 rural single-family housing dwellings, with an average holding period of 22 and 20 months, respectively. As of September 30, 2003 and 2002, FSA-Farm Loan Program properties consist primarily of 169 and 253 farms, respectively. The average holding period for these properties in inventory for fiscal 2003 and 2002 was 62 and 54 months, respectively. At the end of fiscal 2003 and 2002, there were 20,671 and 22,681 borrowers for which foreclosure proceedings were in process, respectively. Certain properties can be leased to eligible individuals.

#### Non-performing Loans

Non-performing loans are defined as receivables that are in arrears by 90 or more days, or are on rescheduling agreements until such time two consecutive payments have been made following the rescheduling.

RD, FSA, and CCC calculate loan interest income, however, the recognition of revenue is deferred. Late interest is accrued on arrears.

#### **Loan Modifications**

The Debt Reduction Fund is used to account for CCC's "modified debt." Debt is considered to be modified if the original debt has been reduced or the interest rate of the agreement changed. In contrast, when debt is "rescheduled" only the date of payment is changed. Rescheduled debt is carried in the original fund until paid. All outstanding CCC modified debt is carried in the Debt Reduction Fund and is governed by the Federal Credit Reform Act of 1990 as amended.

During fiscal 2003, two debts were modified. This resulted in a \$22 and \$32 million reduction in principal and interest with the remaining amount of debt transferred from CCC's liquidating/financing fund to CCC's Debt Reduction Fund. The discount rates used for calculating the modifications are not available at this time.

During fiscal 2002, two debts were modified. This resulted in a \$3 and \$11 million reduction in principal with the remaining amount of debt transferred from CCC's liquidating fund to CCC's Debt Reduction Fund. The discount rate used for calculating the modification expense was 6.2971 and 5.4684 percent, respectively.

# **Interest Credit**

Approximately \$18,600 and \$19,100 million of RHS unpaid loan principal as of September 30, 2003 and 2002 were receiving interest credit, respectively. If those loans receiving interest credit had accrued interest at the full-unreduced rate, interest income would have been approximately \$1,100 million higher for fiscal 2003 and 2002.

#### **Restructured Loans**

At the end of fiscal 2003 and 2002, the RD portfolio contained approximately 96 thousand and 104 thousand restructured loans with an outstanding unpaid principal balance of \$5,900 and \$6,200 million, respectively.

# Note 8. Inventory and Related Property, Net

	FY 2003		FY 2002	
Inventories	\$	2	\$	-
Operating Materials and Supplies: Items held for Use		-		25
Commodities:	Volume (in millions)	Volum	ne (in millions)	
Corn (In Bushels):				
On hand at the beginning of the year	18	33	22	45
Acquired during the year Disposed of during the year	20	57	74	165
Sales	(11)	(31)	(62)	(136)
Donations	(11)	(31)	(14)	(39)
Other	-	1	(2)	(1)
On hand at the end of the year	16	29	18	33
Wheat (In Bushels):				
On hand at the beginning of the year	102	364	118	404
Acquired during the year	84	392	105	371
Disposed of during the year	(05)	(000)	(00)	(0.40)
Sales Donations	(65) (39)	(280) (193)	(69) (52)	(246) (193)
Other	(1)	(193)	(52)	28
On hand at the end of the year	81	290	102	364
Nonfat Dry Milk (In Pounds):				
On hand at the beginning of the year	1,332	1,279	857	860
Acquired during the year	634	512	626	563
Disposed of during the year				
Sales	(269)	(257)	(16)	(16)
Donations Other	(253) (4)	(262) 22	(121) (14)	(135) 6
On hand at the end of the year	1,440	1,294	1,332	1,279
Sugar (In Pounds):				
On hand at the beginning of the year	514	101	1,505	329
Acquired during the year	-	-	17	4
Disposed of during the year				
Sales	(462)	(92)	(721)	(176)
Donations	- (52)	-	(13)	(3)
Other On hand at the end of the year	(52)	(9)	(274) 514	(52) 101
·			011	101
Tobacco (In Pounds):  On hand at the beginning of the year	225	599	225	599
Acquired during the year	-	1	225	399
Disposed of during the year		·	-	_
Sales	-	-	-	-
Donations	-	-	-	-
Other	(129)	(322)	-	-
On hand at the end of the year	96	278	225	599
Other:		400		
On hand at the beginning of the year		109		4 406
Acquired during the year Disposed of during the year		4,023		4,496
Sales		(3,804)		(4,112)
Donations		(244)		(329)
Other		9		17
On hand at the end of the year		93		110
Allowance for losses		(1,708)		(1,763)
Total Commodities		276		723
Total Inventory and Related Property, Net	\$	278	\$	749

In fiscal 2003, the Departmental Working Capital Fund began recognizing inventory of supplies to be consumed in the production of goods for sale or in the provision of services for a fee. The inventory mainly consists of copier paper, toner, and other office supplies that are purchased in bulk. In fiscal 2003, the FS changed its method of accounting for operating material and supplies. Previously, FS had capitalized operating materials and supplies when purchased and recognized an expense when consumed in normal operations. Under the new accounting method, operating materials and supplies are expensed when purchased.

In fiscal 2002, operating material and supplies consisted of tree seeds for a variety of tree species, tree seedlings (nursery stock) and Smoky Bear memorabilia. The tree seeds and seedlings are used for reforestation and the Smoky Bear memorabilia promotes forest fire prevention.

Commodity inventory is restricted for the purpose of alleviating distress caused by natural disasters, providing emergency food assistance in developing countries, and providing price support and stabilization. Commodity donations and loan forfeitures are estimated to be \$964 and \$5 million in fiscal 2004, respectively. Commodity donations and loan forfeitures were estimated to be \$548 and \$69 million in fiscal 2003, respectively.

Useful

Net

Note 9. General Property, Plant, and Equipment, Net

FY 2003

2000	000.0.					
	Life				Accumulated	Book
Category	(Years)		Cost		Depreciation	Value
Land and Land Rights		\$	77	\$	- \$	77
Improvements to Land	10 - 50		4,872		2,375	2,497
Construction-in-Progress			320		-	320
Buildings, Improvements and Renovations	15 - 30		1,681		859	822
Other Structures and Facilities	15 - 50		1,516		1,048	468
Equipment	5 - 20		1,937		1,402	535
Assets Under Capital Lease	3 - 20		41		17	24
Leasehold Improvements	10		12		8	4
Internal-Use Software	5 - 8		264		130	134
Internal-Use Software in Development			32		-	32
Other General Property, Plant and Equipment	5 - 15		6		-	6
Total		\$	10,758	\$	5,839 \$	4,919
FY 2002	Useful					Net
	Life				Accumulated	Book
Category	(Years)		Cost		Depreciation	Value
Land and Land Rights		\$	77	\$	2 \$	75
Improvements to Land	10-50	Ψ	4,827	Ψ	2,337	2,489
Construction-in-Progress	.0 00		102		_,00.	102
Buildings, Improvements and Renovations	15-30		1,841		839	1,002
Other Structures and Facilities	15-50		1,614		1,004	610
Equipment	5-20		1,921		1,276	644
Leasehold Improvements	10		7		3	4
Internal-Use Software	5-8		172		76	96
Internal-Use Software in Development			13		1	12
Other General Property, Plant and Equipment	5-15		6		-	6
Total		\$	10,578	_	5,538 \$	5,040

# Note 10. Other Assets

	FY 2	003 FY 200	2
Intragovernmental:			
Advances to Others	\$	4 \$	1
Prepayments		3	-
Total Intragovernmental		7	1
With the Public:			
Advances to Others		207	243
Prepayments		1	-
Other Assets		37	41
Total Other Asssets	<u> </u>	252 \$	285

In fiscal 2003 and 2002, other assets include investments of \$35 million in trust for loan asset sales.

# Note 11. Liabilities Not Covered By Budgetary Resources

	FY 2003	FY 2002
Intragovernmental:		
Other	\$ 346	\$ 351
Debt held by the public	11	-
Federal employee and veterans' benefits	935	862
Environmental and disposal liabilities	8	7
Other	3,736	3,094
Total liabilities not covered by budgetary resources	5,036	4,314
Total liabilities covered by budgetary resources	110,710	108,384
Total liabilities	\$ 115,746	\$ 112,698

In fiscal 2003 and 2002, other liabilities not covered by budgetary resources includes accrued rental payments under the Conservation Reserve Program (CRP) of \$1,634 and \$1,600 million, unfunded leave of \$524 and \$494 million, estimated losses on insurance claims of \$1,400 and \$670 million, and contract dispute claims payable to Treasury's Judgment Fund of \$192 and \$189 million, respectively.

# Note 12. Debt

FY 2003	Be	ginning Balance	Net Borrowing	Е	Inding Balance
Agency Debt:					
Held by the Public	\$	84	\$	(4)	\$ 80
Other Debt:					
Debt to the Treasury		53,555	(	(115)	53,440
Debt to the Federal Financing Bank		22,379		321	22,700
Total Other Debt		75,934		206	76,140
Total Debt	\$	76,018	\$	202	\$ 76,220

FY 2002	Beç	ginning Balance	Net Borrowing	Endin	g Balance
Agency Debt:					
Held by the Public	\$	87	\$	(3) \$	84
Other Debt:					
Debt to the Treasury		55,608	(2,	054)	53,554
Debt to the Federal Financing Bank		25,221	(2,	842)	22,379
Total Other Debt		80,829	(4,	896)	75,933
Total Debt	\$	80,916	\$ (4,	899) \$	76,017

# Note 13. Environmental and Disposal Liabilities

The Department is subject to the Comprehensive Environmental Response, Compensation, and Liability Act, the Clean Water Act, and the Resource Conservation and Recovery Act for cleanup of hazardous waste. The FS and CCC estimates the liability for total cleanup costs for sites known to contain hazardous waste to be \$8 and \$13 million in fiscal 2003 and \$7 and \$15 million in fiscal 2002, respectively, based on actual cleanup costs at similar sites. These estimates will change as new sites are discovered, remedy standards change and new technology is introduced.

# Note 14. Other Liabilities

FY 2003	I	Non-Current	Current	Total
Intragovernmental				
Other Accrued Liabilities	\$	16 \$	1,030 \$	1,046
Employer Contributions and Payroll Taxes		-	26	26
Unfunded FECA Liability		41	123	164
Advances from Others		2	21	23
Liability for Deposit Funds, Clearing Accounts		1	186	187
Resources Payable to Treasury		-	16,981	16,981
Custodial Liability		41	10	51
Other Liabilities		1	1,463	1,464
Total Intragovernmental		102	19,840	19,942
With the Public				
Other Accrued Liabilities		6	5,790	5,796
Accrued Funded Payroll and Leave		(2)	34	32
Employer Contributions and Payroll Taxes Payable		9	-	9
Unfunded Leave		29	495	524
Other Unfunded Employment Related Liability		611	747	1,358
Advances from Others		7	30	37
Deferred Credits		-	275	275
Liability for Deposit Funds, Clearing Accounts		24	975	999
Contingent Liabilities		9	9	18
Capital Lease Liability		-	23	23
Accounts Payable from Canceled Appropriations		5	-	5
Custodial Liability		-	96	96
Other Liabilities		1,327	3,361	4,688
Total Other Liabilities	\$	2,127 \$	31,675 \$	33,802

## Note 14. Other Liabilities

FY 2002	١	Non-Current	Current	Total	
Intragovernmental					
Contract Holdbacks					
Other Accrued Liabilities	\$	189 \$	189 \$	378	
Employer Contributions and Payroll Taxes		-	16	16	
Unfunded FECA Liability		38	120	158	
Advances from Others		21	28	49	
Liability for Deposit Funds, Clearing Accounts		-	1,018	1,018	
Liability for Subsidy Related to Undisbursed Loans		-	990	990	
Resources Payable to Treasury		-	18,598	18,598	
Custodial Liability		31	23	55	
Other Liabilities		-	130	130	
Total Intragovernmental		280	21,112	21,393	
With the Public					
Contract Holdbacks					
Other Accrued Liabilities		2	2,824	2,826	
Accrued Funded Payroll and Leave		-	25	25	
Other Post-Employment Benefits Due and Payable		-	8	8	
Benefit Premiums Payable to Carriers		-	36	36	
Unfunded Leave		19	475	494	
Other Unfunded Employment Related Liability		572	52	623	
Advances from Others		(21)	35	14	
Deferred Credits		-	42	42	
Liability for Deposit Funds, Clearing Accounts		31	1,440	1,471	
Contingent Liabilities		37	7	44	
Custodial Liability		-	225	225	
Other Liabilities		22	5,013	5,034	
Total Other Liabilities	\$	943 \$	31,294 \$	32,237	

In fiscal 2003, other liabilities include estimated losses on insurance claims of \$2,803 million, stock payable to RTB borrowers of \$1,309 million, amounts payable to Treasury's General Fund due to downward reestimates of \$1,454 million, premium subsidy deficiency reserve of \$342 million, and underwriting gains due companies of \$167 million.

In fiscal 2002, other liabilities include estimated losses on insurance claims of \$2,865 million and stock payable to RTB borrowers of \$1,343 million.

## Note 15. Leases

FY 2003

Capital Leases:		
Summary of Assets Under Capital Leases		
Land and Building	\$ 41	
Accumulated Amortization	17	
Future Payments Due:		
	Land & Buildings	Totals
Fiscal Year		
2004	11	11
2005	11	11
2006	11	11
2007	11	11
2008	10	10
After 5 Years	98	98
Total Future Lease Payments	152	152
Less: Imputed Interest	41	41
Less: Executory Costs	24	24
Net Capital Lease Liability	87	87
Lease liabilities covered by budgetary resources		87

Operating Leases:

Future Payments Due:					
Fiscal Year	Land &	Buildings		hinery & uipment	Totals
	Land &	Buildings	Lq	uipineni	
2004		85		1	86
2005		74		1	75
2006		67		-	67
2007		61		-	61
2008		53		-	53
After 5 Years		331		-	331
Total Future Lease Payments	\$	671	\$	2	\$ 673

FY 2002

Operating Leases:

Future Payments Due:			Machinery &	
Fiscal Year	Land	& Buildings	Equipment	Totals
2003	\$	71 \$	1 \$	72
2004		65	1	66
2005		56	-	56
2006		58	-	58
2007		51	-	51
After 5 Years		239	-	239
Total Future Lease Payments	\$	540 \$	2 \$	542

## Note 16. Commitments and Contingencies

The Department is subject to various claims and contingencies related to lawsuits as well as commitments under contractual and other commercial obligations.

For cases in which payment has been deemed probable and for which the amount of potential liability has been estimated, \$19 and \$38 million has been accrued in the financial statements as of September 30, 2003 and 2002, respectively.

No amounts have been accrued in the financial statements for claims where the amount or probability of judgment is uncertain. The Department's potential liability for these claims is \$211 and \$1,727 million as of September 30, 2003 and 2002, respectively.

In fiscal 2003 and 2002, commitments under contractual and other commercial obligations were estimated to be \$52,000 million, primarily consisting of \$20,000 million in rental payments under the CRP, \$14,000 and \$15,000 million in undelivered orders, \$15,000 and \$14,000 million in direct loans, and \$3,000 million in loan guarantees, respectively.

RD has determined that no adequate funds were accrued to address future maintenance costs for the multiple family housing portfolio for 2003. For the next 5 years, approximately 4,250 properties and 85,000 apartment units will necessitate general modernization and costs are expected in the hundreds of millions of dollars.

In fiscal 2003, one of the FCIC's reinsured companies, American Growers Insurance Company (AGIC) was placed under an order of supervision by the Nebraska Department of Insurance. The FCIC is working with the Nebraska Department of Insurance and AGIC management to ensure that all outstanding policy claims will be paid and service to producers will continue. Approximately \$580 million of the estimated \$3,000 million losses on insurance claims for the 2002 crop year were related to business written by AGIC. Additional costs may be incurred by FCIC for other administrative costs of AGIC, however these costs are not quantifiable at this time.

									In	ter-Mission	
FY 2003	FNCS	FFAS	NRE	RD	F	REE	MRP	FSIS	DO	Area	Total
Program Costs (Notes 17, 18, & 19):										Elimination	
Intragovernmental Gross Cost	\$ 118	\$ 1,193	\$ 1,268	\$ 3,409 \$	6	246 \$	1,787 \$	221	\$ 285 \$	(820) \$	7,707
Less: Intragovernmental Earned Revenues	2	419	371	322		39	16	3	344	(428)	1,088
Intragovernmental Net Costs	116	774	897	3,087		207	1,771	218	(59)	(392)	6,619
Gross Costs With the Public											
Grants	40,537	19,017	848	1,530		1,055	71	41		-	63,099
Loan Cost Subsidies		(1,633)		855						-	(778)
Indemnities	-	3,768	12	8		1	59	-		-	3,848
Commodity Program Costs	798	5,770								-	6,568
Stewardship Land Acquisition		48	191							-	239
Other	161	2,483	5,597	2,257		1,348	1,253	697	600	-	14,396
Less: Earned Revenues from the Public	56	5,572	504	3,998		29	516	108	16	-	10,799
Net Costs with the Public	41,441	23,881	6,144	652		2,373	866	630	584	-	76,571
Net Cost of Operations	\$ 41,558	\$ 24,655	\$ 7,041	\$ 3,739 \$	5	2,580 \$	2,638 \$	848	\$ 525 \$	(392) \$	83,192

								Inte	er-Mission		
FY 2002	FNCS	FFAS	NRE	RD	REE	MRP	FSIS	DO	Area	Total	
								Eli	mination		
Program Costs :											
Intragovernmental Gross Costs	\$ 910 \$	1,286 \$	1,004 \$	3,558 \$	318 \$	1,118 \$	196 \$	275 \$	(768) \$	7,897	
Less: Intragovernmental Earned Revenue	1	370	299	297	57	7	2	333	(384)	983	
Intragovernmental Net Costs	909	916	704	3,261	261	1,111	193	(57)	(384)	6,915	
Gross Costs With the Public :					-	-				-	
Grants	36,036	12,378	678	1,443	974	43	43		-	51,595	
Loan Cost Subsidies	-	(620)	-	(373)	-	-	-	-	-	(994)	
Indemnities		4,115	12	-		37			-	4,165	
Commodity Program Costs	594	5,340	-	-	-		-	-	-	5,934	
Stewardship Land Acquisition	-	105	108	-	-	-	-	-	-	212	
Other	187	2,891	5,639	3,077	1,137	962	643	516	-	15,053	
Less: Earned Revenues from the Public	104	4,794	397	4,047	50	535	101	11	-	10,040	
Net Costs with the Public	36,714	19,414	6,038	99	2,061	508	585	505	-	65,925	
Net Cost of Operations	\$ 37,623 \$	20,330 \$	6,743 \$	3,360 \$	2,322 \$	1,618 \$	779 \$	448 \$	(384) \$	72,840	

## **Food, Nutrition and Consumer Service**

FY 2003	Child Nutrit		F	Food Stamp	Food Donations	Women, I and Chi		, Commodity Assistance		Total
Program Costs :										
Intragovernmental Gross Costs	\$	5	\$	21	\$ 91	\$	1	\$ -	\$	118
Less: Intragovernmental Earned Revenue		-		-	1			-	-	1_
Intragovernmental Net Costs		5		21	90		1		-	117
Gross Costs With the Public :										
Grants		10,375		25,431	85		4,553	9	93	40,537
Commodity Program Costs		534		152	45			- (	67	798
Other		17		25	117		1		1	161
Less: Earned Revenues from the Public		-		55	-	-		-	-	55
Net Costs with the Public		10,926		25,553	247		4,554	16	31	41,441
Net Cost of Operations	\$	10,931	\$	25,574	\$ 337	\$	4,555	\$ 16	31 \$	41,558

FY 2002	Chil	d Nutrition	Food Stamp	Food Donations	Women, Infants, and Children	Commodity Assistance	Total
Program Costs :							
Intragovernmental Gross Costs	\$	23 \$	56	\$ 822	\$ 9 5	1 \$	910
Less: Intragovernmental Earned Revenue			1				1_
Intragovernmental Net Costs		22	55	822	9	1	909
Gross Costs With the Public :							
Grants		9,698	21,662	169	4,415	92	36,036
Commodity Program Costs		367	91	56		80	594
Other		52	120	1	14		187
Less: Earned Revenues from the Public		6	78	-	15	5	104
Net Costs with the Public		10,111	21,796	225	4,414	168	36,714
Net Cost of Operations	\$	10,133 \$	21,851	\$ 1,047	\$ 4,422 \$	169 \$	37,623

## Farm and Foreign Agricultural Services

FY 2003	nmodity rations	Income Support	Conservation Programs	Foreign Programs	Farm Loan Programs	Crop Insurance	Other	Intra-Mission Area Elimination	Total
Program Costs :									
Intragovernmental Gross Costs	\$ 48	\$ 926	\$ 201	\$ 171	\$ 635	\$ 49	\$ 479	\$ (1,315) \$	1,194
Less: Intragovernmental Earned Revenue	7	8	-	99	221	-	481	(397)	419
Intragovernmental Net Costs	41	918	201	72	414	49	(2)	(918)	775
Gross Costs With the Public:									
Grants	-	16,123	1,984	695	3	-	211		19,016
Loan Cost Subsidies	-	(7)	-	(1,121)	(505)	) -	-	-	(1,633)
Indemnities	-	-	-	-	-	- 3,768	-	-	3,768
Commodity Program Costs	5,770	_	-	-			-	-	5,770
Stewardship Land Acquisition	-	_	48	-			-	-	48
Other	(55)	83	(7)	(365)	773	844	1,210		2,483
Less: Earned Revenues from the Public	3,212	102	(1)	491	659	1,072	36		5,571
Net Costs with the Public	2,503	16,097	2,026	(1,282)	(388)	) 3,540	1,385		23,881
Net Cost of Operations	\$ 2,544	\$ 17,015	\$ 2,227	\$ (1,210)	\$ 26	\$ 3,589	\$ 1,383	\$ (918) \$	24,656

FY 2002	nmodity erations	Income Support	Conservation Programs	Foreign Programs	Farm Loan Programs	Crop Insurance	Other	Intra-Mission Area Elimination	Total
Program Costs :									
Intragovernmental Gross Costs	\$ 69 \$	807 \$	\$ 190 \$	1,279 \$	397	\$ 61 \$	(675)	\$ (842) \$	1,286
Less: Intragovernmental Earned Revenue	528	11	-	140	175	-	(389)	(95)	370
Intragovernmental Net Costs	(459)	796	190	1,139	222	61	(286)	(747)	916
Gross Costs With the Public :									
Grants	-	9,669	2,075	522	3	-	109		12,378
Loan Cost Subsidies	-	(2)	-	(552)	(67)	-	-		(620)
Indemnities	-	-	-	-	-	4,115			4,115
Commodity Program Costs	5,340	-	-	-	-	-	-		5,340
Stewardship Land Acquisition	-		105	-	-	-	-		105
Other	356	776	(3)	(72)	140	710	984		2,891
Less: Earned Revenues from the Public	2,098	87	(1)	572	601	1,419	18		4,794
Net Costs with the Public	3,598	10,356	2,178	(673)	(525)	3,405	1,075		19,414
Net Cost of Operations	\$ 3,139 \$	11,153	\$ 2,368 \$	466 \$	(302)	\$ 3,466 \$	789	\$ (747) \$	20,330

## **Natural Resources and Environment**

FY 2003	Fores	tional sts and slands	orest search	Pr	ite and rivate restry		Wildland Fire Management	orking al Fund	Natural Resources Conservation	tra-Mission Area Elimination	Total
Program Costs :											
Intragovernmental Gross Costs	\$	843	\$ 24	\$	13	3 :	\$ 210	\$ 22	\$ 316	\$ (160) \$	1,268
Less: Intragovernmental Earned Revenue		145	48		9	9	128	158	43	(160)	371
Intragovernmental Net Costs		698	(24)		4	1	82	(136)	273	-	897
Gross Costs With the Public :											
Grants		421	6		237	7	7	-	177	-	848
Indemnities		10	-		-	-	1	-	1	-	12
Stewardship Land Acquisition		191	-		-	-	-	-	-	-	191
Other		1,988	279		139	9	1,734	344	1,113	-	5,597
Less: Earned Revenues from the Public		306	28		2	2	87	67	14	-	504
Net Costs with the Public		2,304	257		374	1	1,655	277	1,277	-	6,144
Net Cost of Operations	\$	3,002	\$ 233	\$	378	3 ;	\$ 1,737	\$ 141	\$ 1,550	\$ - \$	7,041

FY 2002	Fo	National prests and rasslands	Forest Research	State and Private Forestry	Wildland Fire Management	Working Capital Fund	Natural Resources Conservation	Intra-Mission Area Elimination	Total
Program Costs :									
Intragovernmental Gross Costs	\$	484 \$	15 \$	13	\$ 386	\$ (219)	\$ 328 \$	(4) \$	1,004
Less: Intragovernmental Earned Revenue		135	20	6	10	-	133	(4)	299
Intragovernmental Net Costs		350	(5)	8	376	(219)	195	-	704
Gross Costs With the Public :									
Grants		376	4	217	10		71	-	678
Indemnities		10			1			-	12
Stewardship Land Acquisition		108	-			-	-	-	108
Other		2,344	231	55	1,790	255	965	-	5,639
Less: Earned Revenues from the Public		313	3		60	-	22	-	397
Net Costs with the Public		2,525	232	272	1,741	255	1,014	-	6,038
Net Cost of Operations	\$	2,875 \$	227 \$	279	\$ 2,117	\$ 35	\$ 1,209 \$	- \$	6,743

## **Rural Development**

FY 2003	M	lortgage Credit	ousing istance	Area and Regional Development	Energy Suppl Conservation			Total
Program Costs :								
Intragovernmental Gross Costs	\$	1,028	\$ 13	\$ 644	\$ 1,724	. \$	- \$	3,409
Less: Intragovernmental Earned Revenue		101	1	142	79	)	-	323
Intragovernmental Net Costs		927	12	502	1,645		-	3,086
Gross Costs With the Public:								
Grants		1	793	732	-	•	4	1,530
Loan Cost Subsidies		153	2	226	474		-	855
Indemnities		5	-	2	1		-	8
Other		1,217	27	601	411		-	2,256
Less: Earned Revenues from the Public		1,482	-	607	1,908		-	3,997
Net Costs with the Public		(106)	822	954	(1,022	!)	4	652
Net Cost of Operations	\$	821	\$ 834	\$ 1,456	\$ 623	\$	4 \$	3,738

FY 2002		Mortgage Credit	Housing Assistance	Area and Regional Development	Energy Supply Conservation	Agricultural Research	Total
Program Costs :				·			
Intragovernmental Gross Costs	\$	1,172 \$	13	\$ 730	\$ 1,643 \$	\$	3,558
Less: Intragovernmental Earned Revenue		118		113	65		297
Intragovernmental Net Costs		1,054	12	617	1,578		3,261
Gross Costs With the Public :							
Grants		2	728	710	-	2	1,443
Loan Cost Subsidies		(486)	2	51	59	-	(373)
Other		3,458	23	(668)	265		3,077
Less: Earned Revenues from the Public		1,635	-	683	1,730	-	4,047
Net Costs with the Public	_	1,340	753	(590)	(1,406)	3	99
Net Cost of Operations	\$	2,394 \$	766	\$ 26	\$ 172 \$	3 \$	3,360

## Research, Education and Economics

FY 2003	Agricult	ural Research	Economic	c Research	Natio	onal Agricultural Statistics	Cooperative State Research Education and Extension		Research Education Intra-Mission Area			Total
Program Costs :												
Intragovernmental Gross Costs	\$	175	\$	31	\$	49	\$	47	\$	(57) \$	245	
Less: Intragovernmental Earned Revenue		71		3		13		10		(57)	40	
Intragovernmental Net Costs		104		28		36		37		-	205	
Gross Costs With the Public :												
Grants		30		2		-		1,023		-	1,055	
Indemnities		1		-		-		-		-	1	
Other		1,105		51		115		77		-	1,348	
Less: Earned Revenues from the Public		13		(1)		3		15		-	30	
Net Costs with the Public		1,123		54		112		1,085		-	2,374	
Net Cost of Operations	\$	1,227	\$	82	\$	148	\$	1,122	\$	- \$	2,579	

FY 2002	Agricult	tural Research	Economic Research	National Agricultural Statistics	Cooperative State Research Education and Extension	Intra-Mission Area Elimination	Total
rogram Costs :							
Intragovernmental Gross Costs	\$	230	\$ 24 9	\$ 40	\$ 39.5	5 (15) \$	318
Less: Intragovernmental Earned Revenue		34	3	7	28	(15)	57
Intragovernmental Net Costs		196	21	33	10		261
Gross Costs With the Public:							
Grants		17	2	_	954		974
Other		708	55	92	282		1,137
Less: Earned Revenues from the Public		23	1	5	20		50
Net Costs with the Public	•	703	56	87	1,215	•	2,061
Net Cost of Operations	\$	899	\$ 78.9	120	\$ 1,225	\$ - \$	2,322

## **Marketing and Regulatory Programs**

FY 2003	 ricultural arketing	Animal Plant He Inspec	ealth	Grain Inspection, Packers and Stockyards	Intra-Mission Area Elimination		Total
Program Costs :							
Intragovernmental Gross Costs	\$ 1,534	\$	242	\$ 22	\$ (10	) \$	1,788
Less: Intragovernmental Earned Revenue	6		18	2	(10	)	16
Intragovernmental Net Costs	1,528		224	20	-		1,772
Gross Costs With the Public :							
Grants	4		67	-	-		71
Indemnities	-		59	-	-		59
Other	241		966	46	-		1,253
Less: Earned Revenues from the Public	177		307	32	-		516
Net Costs with the Public	68		785	14	-		867
Net Cost of Operations	\$ 1,596	\$ 1	,009	\$ 34	\$ -	\$	2,639

FY 2002		Agricultural Marketing	Animal and Plant Health Inspection	Grain Inspection, Packers and Stockyards	Intra-Mission Area Elimination	Total
Program Costs :						
Intragovernmental Gross Costs	\$	854	\$ 242	\$ 32	\$ (10) \$	1,118
Less: Intragovernmental Earned Revenue		(7)	22	2	(10)	7
Intragovernmental Net Costs		860	220	30		1,111
Gross Costs With the Public :						-
Grants		2	41	-		43
Indemnities			37			37
Other		119	788	56		962
Less: Earned Revenues from the Public		188	315	32		535
Net Costs with the Public		(67)	551	24		508
Net Cost of Operations	\$	793	\$ 771	\$ 54	\$ - \$	1,618

# Note 18. Gross Cost and Earned Revenue by Budget Functional Classification

FY	20	Λą
	20	v

Budget Functional Classification		Gross Cost	Earned Revenue		Net Cost
150 International Affairs	\$	(159)	\$ 199	\$	(358)
270 Energy		2,610	1,987		623
300 Natural Resources and Environment		7,308	785		6,523
350 Agriculture		76,784	6,384		70,400
370 Commerce and Housing Credit		2,404	1,583		821
450 Community and Regional Development		2,243	750		1,493
550 Health		954	107		847
600 Income Security		2,326	1		2,325
800 General Government		608	91		517
Total	•	95,078	11,887	•	83,191

## Intragovernmental Total Cost and Earned Revenue by Budget Functional Classification:

Budget Functional Classification	Gross Cost	Earned Revenue	Net Co	st
270 Energy	1,724	79	1,64	5
300 Natural Resources and Environment	1,275	367	908	8
350 Agriculture	1,334	389	94	5
370 Commerce and Housing Credit	1,028	101	92	7
450 Community and Regional Development	646	142	504	4
550 Health	221	3	218	8
600 Income Security	1,479	2	1,47	7
800 General Government	-	6	(1	6)
Total	\$ 7,707	\$ 1,089	\$ 6,618	8

#### FY 2002

Budget Functional Classification	Gross Cost Earr	ned Revenue	Net Cost
150 International Affairs	\$ 1,026 \$	229 \$	797
270 Energy	1,967	1,795	172
300 Natural Resources and Environment	6,948	723	6,225
350 Agriculture	66,844	5,635	61,210
370 Commerce and Housing Credit	4,158	1,765	2,394
450 Community and Regional Development	855	796	59
550 Health	882	103	779
600 Income Security	682	1	681
800 General Government	500	(23)	523
Total	\$ 83,862 \$	11,023 \$	72,839

## Intragovernmental Total Cost and Earned Revenue by Budget Functional Classification:

Budget Functional Classification	Gross Cost Earne	d Revenue	Net Cost
150 International Affairs	\$ 508 \$	- \$	508
270 Energy	1,643	65	1,578
300 Natural Resources and Environment	1,013	303	709
350 Agriculture	1,847	378	1,468
370 Commerce and Housing Credit	1,173	119	1,054
450 Community and Regional Development	732	113	619
550 Health	195	2	193
600 Income Security	785	2	783
Total	\$ 7,897 \$	983 \$	6,914

## **Note 19. Prior Period Adjustments**

#### Restatements

In fiscal 2003, FS corrected its fiscal 2002 financial statements to align budgetary and proprietary account relationships and correct posting errors in the Wildland Fire Management fund, the Knutson-Vandenberg fund and other funds; account for budgetary resources received by trust, special, deposit, and clearing funds that had previously been accounted for as General funds; record revenue from the National Reservation System and Map sales that had been recorded as a liability as of September 30, 2002; and record liabilities that had been incorrectly recognized as reductions of operating costs during the year ended September 30, 2002. Correction of these errors increased the beginning balance of Cumulative Results of Operations by \$883 and \$1,027 million and decreased the beginning balance of Unexpended Appropriations by \$876 and \$677 million in fiscal 2003 and 2002, respectively.

In addition, FS recorded \$18 million to the Balance Sheet for PP&E received but not accrued as of September 30, 2002; recorded a prior year \$110 million expenditure transfer to the Wildland Fire Management fund and the subsequent payback during fiscal 2002 on the Statement of Changes in Net Position; corrected \$23 million of errors in recording obligations for the Wildland Fire Management fund and adjusted offsetting receipts by approximately \$413 million to reflect only distributed offsetting receipts on the Statement of Budgetary Resources, and excluded certain funds received from the Department of Labor-Job Corps that had previously been included in the Statement of Financing.

In fiscal 2002, FCIC changed its method of accounting for indemnities. Previously, FCIC had recognized subsidy expense when the risk was underwritten. Under the new accounting method, FCIC recognizes subsidy expense when indemnities are paid. The effect of this change was to decrease the beginning balance of the Cumulative Results of Operations and increase the beginning balance of Unexpended Appropriations by \$300 and by \$318 million in fiscal 2003 and 2002, respectively.

ARS restated PP&E as of September 30, 2002 to properly capitalize construction in progress and certain other real property. Correction of these errors increased the beginning balance of the Cumulative Results of Operations by \$159 million in fiscal 2003.

## Reclassifications

Certain reclassifications were made to conform to the current year presentation as follows:

FS increased Appropriations Received and decreased Other Adjustments by \$3,432 million in the Statement of Changes in Net Position.

CCC decreased Grants and Other by \$243 and \$284 million respectively and increased Commodity Program Costs by \$527 million. RMA increased Indemnities and decreased Earned Revenue from the Public by \$220 million in the Statement of Net Cost.

In the Statement of Financing, RD increased Components Requiring or Generating Resources in Future Periods by \$3,290 and decreased the Total Resources Used to Finance the Net Cost of Operations by \$3,157 million and the Total Components not Requiring or Generating Resources by \$133 million, respectively.

## Note 20. Apportionment Categories of Obligations Incurred

Direct	Reimbursable		Total	
\$ 54,857	\$ 930	\$	55,787	
28,096	35,810		63,906	
1,396	18		1,414	
\$ 84,349	\$ 36,758	\$	121,107	
\$	\$ 54,857 28,096 1,396	\$ 54,857 \$ 930 28,096 35,810 1,396 18	\$ 54,857 \$ 930 \$ 28,096 35,810 1,396 18	

FY 2002	Direct	Reimbursable	Total
Category A	\$ 32,955	\$ 672 \$	33,627
Category B	43,847	28,848	72,695
Exempt from Apportionment	173	24	197
Total Obligations Incurred	\$ 76,975	\$ 29,544 \$	106,519

## Note 21. Available Borrowing Authority, End of Period

Available borrowing authority at September 30, 2003 and 2002 was \$27,133 and \$25,631 million, respectively.

## Note 22. Terms of Borrowing Authority Used

The Secretary of Agriculture has the authority to make and issue notes to the Secretary of Treasury for the purpose of discharging obligations for RD's insurance funds and CCC's nonreimbursed realized losses and debt related to foreign assistance programs. The permanent indefinite borrowing authority includes both interest bearing and non–interest notes. These notes are drawn upon daily when disbursements exceed deposits. Notes payable under the permanent indefinite borrowing authority have a term of one year. On January 1 of each year, USDA refinances its outstanding borrowings, including accrued interest, at the January borrowing rate.

In addition, USDA has permanent indefinite borrowing authority for the foreign assistance and export credit programs to finance disbursements on post-credit reform, direct credit obligations, and credit guarantees. In accordance with the Federal Credit Reform Act of 1990 as amended, USDA borrows from Treasury on October 1, for the entire fiscal year, based on annual estimates of the difference between the amount appropriated (subsidy) and the amount to be disbursed to the borrower. Repayment under this agreement may be, in whole or in part, prior to maturity by paying the principal amount of the borrowings plus accrued interest to the date of repayment. Interest is paid on these borrowings based on weighted average interest rates for the cohort, to which the borrowings are associated. Interest is earned on the daily balance of uninvested funds in the credit reform financing funds maintained at Treasury. The interest income is used to reduce interest expense on the underlying borrowings.

USDA has authority to borrow from the Federal Financing Bank (FFB) and private investors in the form of Certificates of Beneficial Ownership (CBO) or loans executed directly between the borrower and FFB with an unconditional USDA repayment guarantee. CBO's outstanding with the FFB and private investors are generally secured by unpaid loan principal balances. CBO's outstanding are related to pre-credit reform loans and no longer used for program financing.

FFB's CBO's are repaid as they mature and are not related to any particular group of loans. Borrowings made to finance loans directly between the borrower and FFB mature and are repaid as the related group of loans become due. Interest rates on the related group of loans are equal to interest rates on FFB borrowings, except in those situations where an FFB funded loan is restructured and the terms of the loan are modified

Prepayments can be made on Treasury borrowings without a penalty; however, they cannot be made on FFB CBO's, without a penalty.

Funds may also be borrowed from private lending agencies and others. USDA reserves a sufficient amount of its borrowing authority to purchase, at any time, all notes and other obligations evidencing loans made by agencies and others. All bonds, notes, debentures, and similar obligations issued by the Department are subject to approval by the Secretary of the Treasury. Reservation of borrowing authority for these purposes has not been required for many years.

## Note 23. Adjustments to Beginning Balance of Budgetary Resources

	FY 2	200	3		FY 2	2002			
	Obligated \$ 33,300		Unobligated	Obligated			Unobligated		
Beginning balances	\$ 33,300	\$	23,801	\$	31,102	\$	26,294		
Adjustments	(327)		90		(1,126)		942		
Beginning balances, as adjusted	\$ 32,973	\$	23,891	\$	29,976	\$	27,236		

In fiscal 2003, FNS corrected errors in amounts previously reported. The effect of these corrections decreased obligated balances \$532 and \$460 million and increased unobligated balances \$460 million in fiscal 2003 and 2002, respectively.

In fiscal 2003, FS corrected errors in amounts previously reported. The effect of these corrections increased obligated balances \$204 million and decreased unobligated balances \$370 million. In fiscal 2002, unobligated balances decreased \$62 million.

In fiscal 2002, FCIC changed its method of accounting for indemnities. Previously, FCIC had recognized expended appropriations when the risk was underwritten. Under the new accounting method, FCIC recognizes expended appropriations when indemnities are paid. The effect of this change was to decrease obligated balances and increase unobligated balances \$708 million.

In fiscal 2002, the Department changed its method of accounting for allocations of appropriation transfers. Previously, the Department reported activity in its Statement of Budgetary Resources related to allocations received from other Federal agencies. Under the new accounting method, the Department excludes the appropriation and related budgetary activity in its Statement of Budgetary Resources. The effect of this change was to decrease obligated and unobligated balances \$30 million and \$111 million, respectively.

Other adjustments for correction of errors increased obligated balances \$72 million and decreased unobligated balances \$53 million in fiscal 2002.

## Note 24. Permanent Indefinite Appropriations

USDA has permanent indefinite appropriations available to fund 1) subsidy costs incurred under credit reform programs, 2) certain costs of the crop insurance program, and 3) certain costs associated with FS programs.

The permanent indefinite appropriations for credit reform are mainly available to finance any disbursements incurred under the liquidating accounts. These appropriations become available pursuant to standing provisions of law without further action by Congress after transmittal of the Budget for the year involved. They are treated as permanent the first year they become available, as well as in succeeding years. However, they are not stated as specific amounts but are determined by specified variable factors, such as "cash needs" for liquidating accounts, and information about the actual performance of a cohort or estimated changes in future cash flows of the cohort in the program accounts.

The permanent indefinite appropriation for the crop insurance program is used to cover premium subsidy, delivery expenses, losses in excess of premiums and research and delivery costs.

The permanent indefinite appropriation for FS programs are used to fund Recreation Fee Collection Costs, Brush Disposal, License programs, Smokey Bear and Woodsy Owl, Restoration of Forest Lands and Improvements, Roads and Trails for States, National Forest Fund, Timber Roads, Purchaser Elections, Timber Salvage Sales and Operations, and Maintenance of Quarters. Each of these permanent indefinite appropriations is funded by receipts made available by law, and is available until expended.

## Note 25. Legal Arrangements Affecting Use of Unobligated Balances

Unobligated budget authority is the difference between the obligated balance and the total unexpended balance. It represents that portion of the unexpended balance unencumbered by recorded obligations. Appropriations are provided on an annual, multi-year, and no-year basis. An appropriation expires on the last day of its period of availability and is no longer available for new obligations. Unobligated balances retain their fiscal-year identity in an expired account for an additional five fiscal years. The unobligated balance remains available to make legitimate obligation adjustments, i.e., to record previously unrecorded obligations and to make upward adjustments in previously underestimated obligations for five years. At the end of the fifth year the authority is canceled. Thereafter, the authority is not available for any purpose.

Any information about legal arrangements affecting the use of the unobligated balance of budget authority is specifically stated by program and fiscal year in the appropriation language or in the alternative provisions section at the end of the appropriations act.

# Note 26. Differences Between the Statement of Budgetary Resources and the Budget of the United States Government

FY 2002

	Budgetary Resources	Outlays
Combined Statement of Budgetary Resources	\$ 130,410 \$	72,206
Reconciling Items:		
Expired accounts	(12,246)	(104)
Audit adjustments	(635)	-
Agricultural Quarantine Inspection user fees	(185)	(171)
Department of Homeland Secuirty transfers	(44)	(11)
Native American Institution Endowment Fund	(32)	-
Milk Market Orders Assessment Fund	81	-
Food Stamp Program	28	-
Fund for Rural America	-	11
Other	40	9
Budget of the United States Government	\$ 117,417 \$	71,940

The differences between the fiscal 2002 Statement of Budgetary Resources and the fiscal 2002 actual numbers presented in the fiscal 2004 Budget of the United States Government (Budget) are summarized above.

The Budget excludes expired accounts that are no longer available for new obligations. Audit adjustments were made subsequent to the Budget submission. The Budget includes a portion of the Agricultural Quarantine Inspection user fees appropriated whereas the Statement of Budgetary Resources reflects the total of user fees collected. The Budget reflects transfers to the Department of Homeland Security for comparability even though the transfers did not occur until fiscal 2003. Unavailable collections for the Native American Institution Endowment Fund were included as budgetary resources in the Statement of Budgetary Resources. The Budget includes the Milk Market Orders Assessment Fund since employees of the Milk Market Administrators participate in the Federal retirement system, though these funds are not available for use by the Department. Actual reimbursable authority from offsetting collections earned from the Food Stamp Program varied from estimates made at the time the Budget was submitted. The 2002 Farm Bill repealed the Fund for Rural America that is excluded from the Statement of Budgetary Resources. Other items mainly consist of balances in suspense accounts that are excluded from the Budget.

A comparison between the fiscal 2003 Statement of Budgetary Resources and the fiscal 2003 actual numbers presented in the fiscal 2005 Budget cannot be performed as the fiscal 2005 Budget is not yet available. The fiscal 2005 Budget is expected to be published in February 2004 and will be available from the Government Printing Office.

# Note 27. Relationship Between Liabilities Not Covered by Budgetary Resources on the Balance Sheet and the Change in Components Requiring or Generating Resources in Future Periods

	FY 2003	FY 2002
Current year liabilities not covered by budgetary resources, as disclosed in Note 11	5,036 \$	4,314
Prior year liabilities not covered by budgetary resources	(4,314)	(3,158)
Increase (Decrease) in liabilities not covered by budgetary resources	722	1,156
Upward/Downward Reestimates of Credit Subsidy Expense	(315)	(260)
Decrease in Exchange Revenue Receivable from the Public	597	125
Other	2,160	204
Components requiring or generating resources in future periods,		
as reported on the Statement of Financing	3,164 \$	1,225

The change in liabilities not covered by budgetary resources should be the same as the change in components requiring or generating resources in future periods, except for other components requiring or generating resources in future periods that are reported separately. The components requiring or generating resources in future periods as reported on the Statement of Financing differ from the components requiring or generating resources in future periods reflected above for the portion of liabilities not covered by budgetary resources.

# Note 28. Description of Transfers that Appear as a Reconciling Item on the Statement of Financing

Allocation transfers that appear as reconciling items on the Statement of Financing include funds received from the Department of Labor for training underemployed youths; the Department of Transportation for maintenance and upkeep of federal highways traversing National Forest System lands; the Appalachian Regional Commission and Economic Development Administration for accounting services; and funds transferred to the Agency for International Development for transportation in connection with foreign commodity donations.

## **Note 29. Incidental Custodial Collections**

	FY	2003	FY 2002
Revenue Activity:			
Sources of Collections:			
Miscellaneous	\$	126 \$	256
Total Cash Collections		126	256
Accrual Adjustments		(13)	11
Total Custodial Revenue		113	267
Disposition of Collections:			
Transferred to Others:			
Treasury		(10)	(240)
States and Counties		(22)	-
Increase in Amounts Yet to be Transferred		(80)	(27)
Retained by the Reporting Entity		(1)	-
Net Custodial Activity	\$	- \$	-

The majority of custodial collections represent National Forest Fund receipts from the sale of timber and other forest products. The balance represents miscellaneous general fund receipts such as collections on accounts receivable related to canceled year appropriations, civil monetary penalties and interest, and commercial fines and penalties. Custodial collection activities are considered immaterial and incidental to the mission of the Department.

## REQUIRED SUPPLEMENTARY STEWARDSHIP INFORMATION

USDA has stewardship responsibility for certain resources entrusted to it that do not meet the criteria for recognition in the financial statements. Information about these resources is important to understanding USDA's mission, operations, and financial condition at the date of the financial statements and in subsequent periods. Costs of these stewardship-type resources are treated as expenses in the financial statements in the year the costs are incurred. However, these costs and resultant resources are intended to provide long-term benefits to the public and are included as required supplementary stewardship reporting to highlight their long-term benefit nature and to demonstrate accountability over them.

Stewardship resources are categorized into two major groups as follows:

## Stewardship Property, Plant and Equipment

Stewardship PP&E consists of assets whose physical properties resemble those of general PP&E that are traditionally capitalized in financial statements. However, due to the nature of these assets, (1) valuation would be difficult and (2) matching costs with specific periods would not be meaningful. Stewardship PP&E includes heritage assets and stewardship land.

## **Stewardship Investments**

Stewardship investments are substantial investments made by the Federal Government for the benefit of the nation but are not physical assets owned by the Federal Government. Such investments are measured in terms of expenses incurred for non-federal physical property, human capital, and research and development.

## **Heritage Assets**

Category	FY 2002 Sites	Condition
Total Heritage Assets	308,431	Poor-Fair
Eligible for the National Register of Historic Places	51,630	Poor-Fair
Listed on the National Register	2,834	Fair
Sites with structures listed on the National Register	1,083	Poor-Fair
National Historic Landmarks	17	Fair

The FS estimates that over 300 thousand heritage assets are on land that it manages. This information was estimated from the nine FS regions and annual Department of the Interior Report to Congress. Some of these assets are listed on the National Register of Historic Places and some are designated as National Historic Landmarks. The number of sites for fiscal 2003 was not available at time of publication. Heritage assets include the following:

#### **Historic Structures**

Constructed works consciously created to serve some human purpose. They include buildings, monuments, logging and mining camps, and ruins.

## **National Historic Landmarks**

Includes sites, buildings, or structures that possess exceptional value in commemorating or illustrating the history of the United States, and exceptional value or quality in illustrating and interpreting the heritage of the United States. The Secretary of the Interior is the official designator of National Historic Landmarks.

## **National Register of Historic Places**

Includes properties, buildings, and structures that are significant in U.S. history, architecture, and archaeology, and the cultural foundation of the Nation.

## **Eligible for the National Register**

Those sites formally determined as eligible for the National Register through the Keeper of the National Register or documented by consultation with State Historic Preservation Offices.

# **Stewardship Land**

Description	FY 2003 Balance	Additions (+)	Withdrawals (-)	FY 2002 Balance
National Forest System Land (In acres):				
National Forests	143,843,276	46,593	-	143,796,683
Wilderness Areas	34,828,502	39,194	-	34,789,308
Primitive Areas	173,762	-	-	173,762
Wild and Scenic River Areas	947,999	1,621	-	946,378
Recreation Areas	2,911,239	875	-	2,910,364
Scenic-Research Areas	137,072	1,257	-	135,815
Game Refuges and Wildlife Preserve Areas	1,198,099	-	-	1,198,099
Monument Areas	3,833,941	-	(6,641)	3,840,582
National Grasslands	3,839,167	2,590	-	3,836,577
Purchase Units	359,351	2,298	-	357,053
Land Utilization Projects	1,876	-	-	1,876
Other Areas	450,401	-	(860)	451,261
Total National Forest System Land	192,524,685	94,428	(7,501)	192,437,758
Conservation Easements (In acres):				
Commodity Credit Corporation				
Wetlands Reserve Program	1,099,335	127,655	-	971,680
Natural Resources Conservation Service				
Emergency Wetlands Reserve Program	92,159	-	-	92,159
Emergency Watershed Protection Program	94,099	6,079	-	88,020
Total Conservation Easements	1,285,593	133,734	-	1,151,859

Description	FY 2002 Balance	Additions (+)	Withdrawals (-)	FY 2001 Balance
National Forest System Land (In acres):				
National Forests	143,796,683	-	(52,114)	143,848,797
Wilderness Areas	34,789,308	-	(23,349)	34,812,657
Primitive Areas	173,762	-	-	173,762
Wild and Scenic River Areas	946,378	1,223	-	945,155
Recreation Areas	2,910,364	-	-	2,910,364
Scenic-Research Areas	135,815	-	-	135,815
Game Refuges and Wildlife Preserve Areas	1,198,099	31,725	-	1,166,374
Monument Areas	3,840,582	-	-	3,840,582
National Grasslands	3,836,577	10	-	3,836,567
Purchase Units	357,053	6,452	-	350,601
Land Utilization Projects	1,876	-	-	1,876
Other Areas	451,261	89,716	-	361,545
Total National Forest System Land	192,437,758	129,126	(75,463)	192,384,095
Conservation Easements (In acres):				
Commodity Credit Corporation				
Wetlands Reserve Program	971,680	342,615	-	629,065
Natural Resources Conservation Service				
Emergency Wetlands Reserve Program	92,159	-	-	92,159
Emergency Watershed Protection Program	88,020			88,020
Total Conservation Easements	1,151,859	342,615	-	809,244

## **National Forest System**

The FS manages over 192 million acres of public land, the majority of which is classified as stewardship land. Stewardship land is valued for its environmental resources, recreational and scenic value, cultural and paleontological resources, vast open spaces, and resource commodities and revenue provided to the Federal government, states and counties. The National Forest System (NFS) is comprised of the following:

#### **National Forests**

A unit formerly established and permanently set-aside and reserved for National Forest purposes. The following categories of NFS lands have been set-aside for specific purposes in designated areas:

- Wilderness Areas: Areas designated by Congress as part of the National Wilderness Preservation System.
- Primitive Areas: Areas designated by the Chief of the Forest Service as primitive areas. They are administered in the same manner as wilderness areas, pending studies to determine sustainability as a component of the National Wilderness Preservation System.
- Wild and Scenic River Areas: Areas designated by Congress as part of the National Wild and Scenic River System.
- Recreation Areas: Areas established by Congress for the purpose of assuring and implementing the protection and management of public outdoor recreation opportunities.
- Scenic-Research Areas: Areas established by Congress to provide use and enjoyment of certain ocean headlands and to insure protection and encourage the study of the areas for research and scientific purposes.
- Game Refuges and Wildlife Preserve Areas: Areas designated by Presidential Proclamation or by Congress for the protection of wildlife.
- Monument Areas: Areas including historic landmarks, historic and prehistoric structures, and other objects for historic or scientific interest, declared by Presidential Proclamation or by Congress.

## **National Grasslands**

A unit designated by the Secretary of Agriculture and permanently held by the USDA under Title III of the Bankhead-Jones Tenent Act.

#### **Purchase Units**

A unit of land designated by the Secretary of Agriculture or previously approved by the National Forest Reservation Commission for purposes of Weeks Law acquisition. The law authorizes the federal government to purchase lands for stream-flow protection, and maintain the acquired lands as national forests.

## **Land Utilization Projects**

A unit reserved and dedicated by the Secretary of Agriculture for forest and range research and experimentation.

#### **Other Areas**

Areas administered by the FS that are not included in one of the above groups.

#### **Condition of NFS Lands**

The FS monitors the condition of NFS lands based on information compiled by two national inventory and monitoring programs. Annual inventories of forest status and trends are conducted by the Forest Inventory and Analysis program in 48 States covering 70 percent of the forested lands of the U.S. The Forest Health Monitoring program is active in 50 states providing surveys and evaluations of forest health conditions and trends. While most of the 149 million acres of forestland on NFS lands continue to produce valuable benefits (i.e. clean air, clean water, habitat for wildlife, and products for human use), significant portions are at risk to pest outbreaks and/or catastrophic fires.

About 33 million acres of NFS forestland are at risk to future mortality from insects and diseases (based on the current Insect and Disease Risk Map). Nearly 73 million acres of NFS forestland are prone to catastrophic fire based on current condition and departure from historic fire regimes (Fire Regimes 1&2 and Condition Classes 2&3). Based on these two maps, approximately 9.5 million acres are at risk to both pest caused mortality and fire. Invasive species of insects, diseases and plants continue to impact our native ecosystems by causing mortality to, or displacement of native vegetation. The National Fire Plan has enhanced our efforts to prevent and suppress future fires adequately and restore acres that are at risk. Risk to fires was reduced by fuel hazard treatments on 1.4 million acres of NFS lands in fiscal 2003. Insect and disease prevention and suppression treatments were completed on 1.5 million acres of NFS lands in fiscal 2003

At the time of submission of this information the net change values include the net effects of FS land transactions, except for the Southwestern region. Land that is needed to protect critical wildlife habitat, cultural and historic values, support the purposes of congressional designation, and satisfy recreation and conservation purposes is acquired through purchase or exchange.

#### **Conservation Easements**

#### Wetlands Reserve Program

The Wetlands Reserve Program (WRP) is a voluntary program established to restore, protect, and enhance wetlands on agricultural land. Participants in the program may sell a conservation easement or enter into a cost-share restoration agreement with CCC/NRCS in order to restore and protect wetlands. The landowner voluntarily limits the future use of the land, yet retains private ownership. The program provides many benefits for the entire community, such as better water quality, enhanced habitat for wildlife, reduced soil erosion, reduced flooding, and better water supply.

To be eligible for WRP, land must be restorable and suitable for wildlife benefits. Once land is enrolled in the program, the landowner continues to control access to the land—and may lease the land—for hunting, fishing, and other undeveloped recreational activities. Once enrolled, the land is monitored to ensure compliance with program requirements. At any time, a landowner may request the evaluation of additional activities (such as cutting hay, grazing livestock, or harvesting wood products) to determine if there are other compatible uses for the site. Compatible uses are allowed if it is fully consistent with the protection and enhancement of the wetland. The condition of the land is immaterial as long as the easement on the land meets the eligibility requirements of the program.

CCC/NRCS records an expense for the acquisition cost of purchasing easements plus any additional costs such as closing transactions, survey, and restoration costs. Easements can be either permanent or 30-year duration. In exchange for establishing a permanent easement, the landowner receives payment up to the agricultural value of the land and 100 percent of the restoration costs for restoring the wetlands. The 30-

year easement payment is 75 percent of what would be provided for a permanent easement on the same site and 75 percent of the restoration cost.

Withdrawals from the program are rare. The Secretary of Agriculture has the authority to terminate contracts, with agreement from the landowner, after an assessment of the effect on public interest, and following a 90-day notification period of the House and Senate agriculture committees.

In fiscal 2002, funding responsibility for WRP returned to NRCS; however, CCC remains responsible for easements using funding prior to the signing of the 2002 Farm Bill. Additionally, CCC acres acquired during fiscal 2003 were purchased with CCC funds, as in the past.

## **Emergency Wetlands Reserve Program**

The Emergency Wetlands Reserve Program (EWRP) administered by NRCS was established as part of the emergency restoration package following the flooding of the Mississippi River and its tributaries in 1993. EWRP provides landowners an alternative to restoring agricultural production lands that previously were wetlands. The program is patterned after the WRP. Participants in the program sell a conservation easement to USDA in order to restore and protect wetlands. The landowner voluntarily limits the future use of the land, yet retains private ownership.

To be eligible, the land must have been damaged by a natural disaster and be restorable as a wetland. Once the land is enrolled in the program, the landowner continues to control access to the land. The land is monitored to ensure that the wetland is in compliance with contract requirements, including compatible uses, such as recreational activities or grazing livestock.

Easements purchased under this program meet the definition of stewardship land. NRCS records an expense for the acquisition cost of purchasing easements plus any additional costs such as closing, survey, and restoration costs. Easements purchased under EWRP are permanent in duration. In exchange for establishing a permanent easement, the landowner receives payment based on agricultural value of the land, a geographic land payment cap, or the landowner offer. Easement values are assessed on pre-disaster conditions. The landowner may receive up to 100 percent of restoring the wetland. There are no provisions in the easement to terminate the purchase.

#### **Emergency Watershed Protection Program**

The Emergency Watershed Protection Program (EWP) Floodplain Easements is administered by NRCS. A floodplain easement is purchased on flood prone lands to provide a more permanent solution to repetitive disaster assistance payments and achieve greater environmental benefits where the situation warrants when the affected landowner is willing to participate in the easement approach. The easement is to restore, protect, manage, maintain, and enhance the functions of wetlands, riparian areas, conservation buffer strips, and other lands.

Easements purchased under this program meet the definition of stewardship land. NRCS records an expense for the acquisition cost of purchasing easements plus any additional costs such as closing, survey, and restoration costs. Easements purchased under EWP are permanent in duration. In exchange for establishing a permanent easement, the landowner receives payment based on agricultural value of the land, a geographic land payment cap, or the landowner offer. Easement values are assessed on pre-disaster conditions. The landowner may receive up to 100 percent of the installation and maintenance of land treatment measures deemed necessary and desirable to effectively achieve the purposes of the easement. The easements provide permanent restoration of the natural floodplain hydrology as an alternative to traditional attempts to restore damaged levees, lands, and structures. There are no provisions in the easement to terminate the purchase.

## **Stewardship Investments**

(in millions)

Program	FY 2003 Expense		FY 2002 Expense		FY 2001 Expense		FY 2000 Expense	
Non-Federal Physical Property:	Едропос		Едропоо		Едропоо		<u> </u>	
Food and Nutrition Service								
Food Stamp Program	\$	39	\$	-	\$	41	\$	28
Special Supplemental Nutrition Program		16		-		18		29
Cooperative State Research, Education, and Extension Service								
Extension 1890 Facilities Program		15		14		12		12
Total Non-Federal Property	\$	70	\$	14	\$	71	\$	69
House Control								
Human Capital:								
Cooperative State Research, Education, and Extension Service	Φ.	<b>-44</b>	•	500	•	470	Φ.	400
Higher Education and Extension Programs Food and Nutrition Service	\$	511	\$	532	\$	479	\$	466
Food Stamp Program		99				57		156
Forest Service		99		-		51		130
Job Corps Program		118		104		101		94
Agricultural Research Service		110		104		101		34
National Agricultural Library		21		20		21		19
Risk Management Agency		21		20		21		10
Risk Management Education		4		_		_		1
Total Human Capital	\$	753	\$	656	\$	658	\$	736
Passarah and Passalanmants								;
Research and Development: Agricultural Research Service								
Plant Sciences	\$	394	\$	384	\$	324	\$	296
Commodity Conversion and Delivery	φ	185	φ	182	Ψ	194	Ψ	172
Animal Sciences		194		102		146		133
Soil, Water, and Air Sciences		110		100		98		89
Human Nutrition		78		80		77		72
Integration of Agricultural Systems		43		40		34		31
Collaborative Research Program		6		11		11		-
Cooperative State Research, Education, and Extension Service								
Land-grant University System		601		542		495		476
Forest Service								
Natural Resource Management		233		227		200		255
Economic Research Service								
Economic and Social Science		69		67		66		64
National Agricultural Statistics Service								
Statistical		5		5		4		4
Total Research and Development	\$	1,918	\$	1,740	\$	1,649	\$	1,592

## **Non-Federal Physical Property**

## **Food and Nutrition Service**

FNS' nonfederal physical property consists of computer systems and other equipment obtained by the State and local governments for the purpose of administering the Food Stamp Program. The total Food Stamp Program Expense for ADP Equipment & Systems has been reported as of the date of FNS' finan-

cial statements. FNS' nonfederal physical property also consists of computer systems and other equipment obtained by the State and local governments for the purpose of administering the Special Supplemental Nutrition Program for Women, Infants and Children.

#### Cooperative State Research, Education and Extension Service

The Extension 1890 facilities program supports the renovation of existing buildings and the construction of new facilities that permit faculty, students, and communities to benefit fully from the partnership between USDA and the historically African-American land-grant universities.

## **Human Capital**

## Cooperative State Research, Education and Extension Service

The Higher Education programs include graduate fellowship grants, competitive challenge grants, Secondary/2-year Post Secondary grants, Hispanic serving institutions education grants, a multicultural scholars program, a Native American institutions program, a Native American institutions endowment fund, an Alaska Native Serving and Native Hawaiian Serving institutions program, and a capacity building program at the 1890 institutions. These programs enable universities to broaden their curricula, increase faculty development and student research projects, and increase the number of new scholars recruited in the food and agriculture sciences. CSREES also supports extension-related work at 1862 and 1890 landgrant institutions throughout the country through formula and competitive programs. CSREES supported the Outreach and Assistance for Disadvantaged Farmers program for the first time in fiscal 2003. The purpose is to enhance the ability of minority and small farmers and ranchers to operate farming or ranching enterprises independently to assure adequate income and maintain reasonable lifestyles.

#### **Food and Nutrition Service**

FNS' human capital consists of employment and training (E&T) for the Food Stamp Program. The E&T program requires recipients of food stamp benefits to participate in an employment and training program as a condition for food stamp eligibility.

Outcome data for the E&T program is only available through the third quarter. As of this period, FNS' E&T program has placed 769,535 work registrants subject to the 3-month Food Stamp Program participant limit and 503,200 work registrants not subject to the limit in either job-search, job-training, job-workfare, education, or work experience.

#### **Forest Service**

In partnership with the U.S. Department of Labor (DOL), the FS operates 18 Job Corps Civilian Conservation Centers. Job Corps is the only Federal residential employment and education training program for economically challenged young people, ages 16-24. The purpose of the program is to provide young adults with the skills necessary to become employable, independent, and productive citizens. Job Corps is funded from DOL annually on a program year beginning on July 1 and ending on June 30 of each year.

During fiscal 2003 (July 1st to June 30th), there were 8,277 participants with 3,291 placements. The average starting hourly wage for FS Job Corps students was \$8.52, which is 50 cents above the DOL national average rate. Approximately, 1,931 women students received training in nontraditional vocations. There were 1,075 students enrolled in the GED program, 431 students enrolled in High School programs, and 62 ex-Job Corps students working at 18 Centers. Over 2,000 Job Corps students and 300 staff assisted the agency in its fire fighting efforts. The students also accomplished conservation work on National Forest

lands appraised at \$14.6 million. All the Job Corps Centers were studied under the A-76 Streamlined Competitive Sourcing process. All 18 centers won the competition and the center operations will remain in house.

Established in 1964, Job Corps has trained and educated about 227,000 young men and women. The program is administered in a structured, coeducational, and residential environment that provides education, vocational and life-skills training, counseling, medical care, work experience, placement assistance and follow-up, recreational opportunities, and biweekly monetary stipends. Job corps students can choose from a wide variety of careers such as urban forestry, heavy equipment operations and maintenance, business clerical, carpentry, culinary arts, painting, cement and brick masonry, welding, auto mechanics, health services, building and apartment maintenances, warehousing, and plastering.

## **Agricultural Research Service**

As the Nation's primary source for agricultural information, the National Agricultural Library (NAL) has a mission to increase the availability and utilization of agricultural information for researchers, educators, policymakers, consumers of agricultural products, and the public. The NAL is one of the world's largest and most accessible agricultural research libraries and plays a vital role in supporting research, education, and applied agriculture.

The NAL was created as the departmental library for USDA in 1862 and became a national library in 1962. One of four national libraries of the U.S. (with the Library of Congress, the National Library of Medicine, and the National Library of Education), it is also the coordinator for a national network of State land-grant and USDA field libraries. In its international role, the NAL serves as the U.S. center for the international agricultural information system, coordinating and sharing resources and enhancing global access to agricultural data. The NAL collection of over 3.5 million items and its leadership role in information services and technology applications combine to make it the foremost agricultural library in the world.

#### Risk Management Agency

In response to the Secretary's 1996 Risk Management Education (RME) initiative, and as mandated by the 1996 Act, the FCIC has formed new partnerships with CSREES, the Commodity Futures Trading Commission, the USDA National Office of Outreach, Economic Research Service, and private industry to leverage the Federal Government's funding of its RME program by using both public and private organizations to help educate their members in agricultural risk management. The RME effort was launched in 1997 with a RME Summit that raised awareness of the tools and resources needed by farmers and ranchers to manage their risks. RMA has built on this foundation during fiscal year 2003 by expanding State and Regional education partnerships; encouraging the development of information and technology decision aids; supporting the National Future Farmers of America foundation with an annual essay contest; facilitating local training workshops; and supporting cooperative agreements with educational and outreach organizations.

One of the directives of Agricultural Risk Protection Act is to expedite the FCIC's educational and outreach efforts in certain areas of the country that have been historically underserved by the Federal crop insurance program. The Secretary determined that fifteen states met the underserved criteria. These states are Maine, Massachusetts, Connecticut, Wyoming, New Jersey, New York, Delaware, Nevada, Pennsylvania, Vermont, Maryland, Utah, Rhode Island, New Hampshire and West Virginia.

## **Research and Development**

## **Agricultural Research Service**

ARS is the principal in-house research agency of USDA. Its mission is to conduct research to develop the following program activities:

#### **Plant Sciences**

The research emphasis is on increasing the productivity and quality of crop plants, and improving the competitiveness of agricultural products in domestic and world markets. The research involves developing improved production practices, and methods for reducing crop losses caused by weeds, diseases, insects, and other pests. The research also includes broadening the germplasm resources of plants and beneficial organisms to ensure genetic diversity for improving productivity.

#### **Commodity Conversion and Delivery**

The research program focuses on maximizing the use of agricultural products in domestic and international markets. New agricultural products and processes are developed along with technologies for reducing or eliminating post harvest losses caused by pests, spoilage, and physical and environmental damage. Also, research is conducted on food safety to reduce pathogens, naturally-occurring toxicants, mycotoxins, and chemical residues in the food supply.

#### **Animal Sciences**

The research program places primary emphasis on increasing the productivity of animals and the quality of animal products. The research involves increasing the genetic capacity of animals for production, improving the efficiency of reproduction, improving animal nutrition and feed efficiency, and controlling or preventing losses from pathogens, diseases, parasites and insect pests. Additionally, the research includes the development of systems and technologies to better manage and utilize animal wastes.

#### Soil, Water, and Air Sciences

The research program is directed to managing and conserving the nation's soil, water, and air resources to maintain a stable and productive agriculture. The research focuses on developing technologies and systems to conserve water and protect its quality, enhance soil quality and reduce erosion, and improve air quality. The effects of global change are also researched.

#### **Human Nutrition**

The research program emphasis is on promoting optimum human health and well-being through improved nutrition. Research is directed to defining the nutrient requirements of humans at all stages of the life cycle. The research also focuses on determining the nutrient content of agricultural products and processed foods consumed, and establishing the bioavailability of their nutrients.

#### Integration of Agricultural Systems

The research integrates scientific knowledge of agricultural production, processing, and marketing into systems that optimize resources management and facilitate the transfer of technology to users.

## **Collaborative Research Program**

Funds from the U.S. Agency for International Development allow USDA to provide short-term scientific exchanges with the new independent states of the former Soviet Union to develop market-based agricultural systems necessary to meet the food needs of their populations and develop and strengthen trade linkages between their countries and related agribusiness and agricultural enterprise in the United States.

The NAL also provides support to ARS' research programs.

## Cooperative State Research, Education, and Extension Service Program

CSREES participates in a nationwide land-grant university system of agriculture related research and program planning and coordination between State institutions and USDA. It assists in maintaining cooperation among the State institutions, and between the State institutions and their Federal research partners. CSREES administers grants and formula payments to State institutions to supplement State and local funding for agriculture research.

#### **Forest Service**

FS research and development provides reliable science based information that is incorporated into natural resource decision-making. Efforts consist of developing new technology, and then adapting and transferring this technology to facilitate more effective resource management. Some major research areas include:

- Vegetation Management and Protection;
- Wildlife, Fish, Watershed, and Air;
- Resource Valuation and Use Research; and
- Forest Resources Inventory and Monitoring.

Research staff is involved in all areas of the FS supporting agency goals by providing more efficient and effective methods where applicable.

A representative summary of accomplishments include:

- Estimated 316 new interagency agreements and contracts;
- Estimated 221 interagency agreements and contracts continued;
- Estimated 1,326 articles published in journals;
- Estimated 1,829 articles published in all other publications;
- Six patents granted; and
- Eighteen rights to inventions established.

#### **Economic Research Service**

ERS provides economic and other social science research and analysis for public and private decisions on agriculture, food, natural resources, and rural America. Research results and economic indicators on these important issues are fully disseminated through published and electronic reports and articles; special staff analyses, briefings, presentations, and papers; databases; and individual contacts. ERS' objective information and analysis helps public and private decision makers attain the goals that promote agricultural competitiveness, food safety and security, a well-nourished population, environmental quality, and a sustainable rural economy.

## **National Agricultural Statistics Service**

Statistical research and service is conducted to improve the statistical methods and related technologies used in developing U.S. agricultural statistics. The highest priority of the research agenda is to aid the NASS estimation program through development of better estimators at lower cost and with less respondent burden. This means greater efficiency in sampling and data collection coupled with higher quality data upon which to base the official estimates. In addition, new products for data users are being developed with the use of technologies such as remote sensing and geographic information systems. Continued service to users will be increasingly dependent upon methodological and technological efficiencies.

## **REQUIRED SUPPLEMENTARY INFORMATION**

# **Statement of Budgetary Resources**

FY 2003		FFA	s			RI	)			FNCS		FSIS		MRP		NRE		REE		DO		Total		Total
	Bud	dgetary	Bud Pr Fin	Non- dgetary Credit ogram ancing counts	Bu	dgetary	Bud C Pro Fina	lon- Igetary redit ogram ancing counts	В	udgetary	Ві	udgetary	Ви	udgetary	Bu	dgetary	Bu	dgetary	Bud	dgetary	В	udgetary	Bu P Fii	Non- udgetary Credit rogram nancing ccounts
Budgetary Resources:																								
Budget Authority:	_				_				_	a=a	_		_		_		_		_		_			
Appropriations Received	\$	25,338	•	0.004	\$	3,545	•	7.070	\$	37,148	\$	764	\$	7,074	\$	6,873	\$	2,667	\$	560	\$	83,969	_	-
Borrowing Authority (Note 21 & 22)		49,343	\$	2,881		-	\$	7,376		-		-		- (4.000)		4 000		- (00)		-		49,343	\$	10,257
Net Transfers		(2,091)		-		82		-		4,819		-		(4,299)		1,326		(30)		5		(188)		-
Unobligated Balances:																								
Beginning of Period (Note 26)		2,477		4,188		1,487		1,076		12,216		58		626		1,010		562		192		18,628		5,264
Net Transfers, Actual		(315)		-		-		-		-		-		-		(116)		(9)		-		(440)		-
Spending Authority From Offsetting Collection Earned	ons:																							
Collected		16,248		3,250		6,382		4,471		102		107		170		784		112		397		24,302		7,721
Receivable from Federal Sources		1,467		58		69		4		-		1		(8)		82		(18)		3		1,596		62
Advance Received		292		-		-		-		-		-		(1)		(1)		(1)		-		289		-
Without Advance from Federal Sources		2		8		-		48		-		-		-		(50)		18		76		46		56
Subtotal		18,009		3,316		6,451		4,523		101		107		162		816		110		476		26,232		7,839
Recoveries of Prior Year Obligations		1,416		91		193		346		470		80		282		354		978		82		3,855		437
Permanently not Available		(48,413)		(2,408)		(4,101)		(1,866)		(4,572)		(6)		(14)		(34)		(25)		(6)		(57,171)		(4,274)
Total Budgetary Resources	\$	45,764	\$	8,068	\$	7,657	\$	11,455	\$	50,182	\$	1,003	\$	3,831	\$	10,229	\$	4,253	\$	1,309	\$	124,228	\$	19,523

FY 2003	FF	AS	R	D	FNCS	FSIS	MRP	NRE	REE	DO	Total	Total
	Budgetary	Non- Budgetary Credit Program Financing Accounts	Budgetary	Non- Budgetary Credit Program Financing Accounts	Budgetary Budgetar		Budgetary	Budgetary	Budgetary	Budgetary	Budgetary	Non- Budgetary Credit Program Financing Accounts
Status of Budgetary Resources:												
Obligations Incurred (Note 20): Direct	\$ 7,832	\$ 3,658	\$ 4,872	\$ 10.064	\$ 42.044	\$ 836	\$ 3,053	\$ 7,971	\$ 3,427	\$ 591	\$ 70,626	\$ 13,722
Reimbursable	34,504	φ 3,000	487	φ 10,00 <del>4</del>	φ 42,044 61	102	\$ 3,003 195	\$ 7,971 769	φ 3,42 <i>1</i> 158	φ 591 485	\$ 70,626 36,761	φ 13,722 -
Subtotal	42,336	3,658	5,359	10,064	42,105	938	3,248	8,740	3,585	1,076	107,387	13,722
Unobligated Balance:											,	,
Apportioned	2,738	4,300	317	1.043	760	25	317	964	564	147	5,832	5,343
Exempt from Apportionment	11	1,000	-	- 1,010	-	1	246	35	32	3	328	0,040
Other Available	9	-	-	-	-	-		-	-	-	9	-
Unobligated Balance not Available	670	109	1,981	348	7,317	39	20	490	72	83	10,672	457
Total Status of Budgetary Resources	45,764	8,068	7,657	11,455	50,182	1,003	3,831	10,229	4,253	1,309	124,228	19,523
Relationship of Obligations to Outlays:												
Obligated Balance, Net, Beginning of Perioc	5,937	604	6,774	13,158	2,354	73	325	2,150	1,494	104	19,211	13,762
Accounts Receivable	(2,091)	(166)	(94)	(4)	-	(24)	(50)	(273)	(50)	(64)	,	(170)
Unfilled Customer Orders from Federal Sc	(8)	(18)	-	(714)	-	-	-	(106)	(96)	(104)	(314)	(732)
Undelivered Orders	2,552	247	6,599	15,105	435	91	478	2,107	1,669	213	14,144	15,352
Accounts Payable	5,879	419	411	2	2,360	21	67	979	59	54	9,830	421
Outlays:												
Disbursements	39,056	3,623	4,954	8,434	41,194	842	2,804	7,796	2,519	1,098	100,263	12,057
Collections	(16,541)	(3,250)	(6,382)	(4,471)	(102)	(107)	,	,		,	(24,592)	(7,721)
Subtotal	22,515	373	(1,428)	3,963	41,092	735	2,635	7,013	2,409	700	75,671	4,336
Less: Offsetting Receipts	351	1,293	790			1	5	405			1,552	1,293
Net Outlays	\$ 22,164	\$ (920)	\$ (2,218)	\$ 3,963	\$ 41,092	\$ 734	\$ 2,630	\$ 6,608	\$ 2,409	\$ 700	\$ 74,119	\$ 3,043

FY 2002		FFA:	S	RD	)	FNCS	FSIS	MRP	NRE	REE	DO	Total	Total	
	Ві	udgetary	Non- Budgetary Credit Program Financing Accounts	Budgetary	Non- Budgetary Credit Program Financing Accounts	Budgetary	Non- Budgetar Credit Program Financin Accounts	n ng						
Budgetary Resources:														
Budget authority:														
Appropriations received	\$	30,037 \$	- :	\$ 4,618 \$	-	\$ 32,806	\$ 734	\$ 7,260	\$ 6,132	\$ 2,511	\$ 509	\$ 84,607		-
Borrowing authority		34,054	1,586	1	8,103	-	-	-	-	-	-	34,055	\$ 9,68	89
Net transfers		(3,501)	-	588	-	5,173	-	(5,046)	580	15	21	(2,171)		-
Beginning of period		5,443	1,728	1,159	612	16,001	45	488	1,303	338	118	24,896	2,34	41
Net transfers, actual		(7)	-	-	-	20	-	2	(73)	-	-	(57)		-
Spending authority from offsetting collections:														-
Earned														-
Collected		13,762	3,548	5,877	3,634	143	101	162	1,299	81	383	21,808	7,18	83
Receivable from Federal sources		(479)	(68)	(12)	(694)	-	2	17	(216)	12	(20)	(695)	(76	62)
Advance received		209	-	-	-	(15)	-	-	(48)	2	-	148		-
Without advance from Federal sources		(3)	(2)	-	666		-	-	26	10	22	55	66	64
Subtotal		13,489	3,478	5,866	3,606	128	103	179	1,061	105	385	21,317	7,08	84
Recoveries of prior year obligations		472	78	268	210	712	73	176	125	778	60	2,664	28	88
Permanently not available		(42,135)	(597)	(5,290)	(1,296)	(4,931)	(1)	(10)	(22)	(15)	(4)	(52,407)	(1,89	93)
Total Budgetary Resources (Note )	\$	37,852	6,273	\$ 7,210 \$	11,236	\$ 49,910	\$ 954	\$ 3,050	\$ 9,106	\$ 3,732	\$ 1,089	\$ 112,902	\$ 17,50	09

FY 2002		FFAS	3	R	D	FNCS	FSIS	MRP	NRE	REE	DO	Total	Total
	Budo	getary	Non- Budgetary Credit Program Financing Accounts	Budgetary	Non- Budgetary Credit Program Financing Accounts	Budgetary	Non- Budgetary Credit Program Financing Accounts						
Status of Budgetary Resources:													
Obligations incurred (Note ):													
Direct	\$	8,419 \$	2,085	,	\$ 10,160		•	,		,-			12,245
Reimbursable		26,956	-	481	-	79	102	418	983	149	377	29,545	
Subtotal	3	35,375	2,085	5,723	10,160	37,693	897	2,424	8,096	3,170	896	94,274	12,245
Unobligated balance													
Apportioned		1,834	3,978	207	274	517	43	432	823	409	80	4,346	4,252
Exempt from apportionment		42		-	-	-	1	172	10	56		281	
Other available		299	-	-	-	-	-	-	-	-	-	299	
Unobligated balance not available		301	210	1,279	802	11,699	13	21	177	97	112	13,702	1,012
Total Status of Budgetary Resources	3	37,852	6,273	7,210	11,236	49,910	954	3,050	9,106	3,732	1,089	112,902	17,509
Relationship of Obligations to Outlays:													
Obligated balance, net, beginning of period		5,890	580	6,729	10,232	2,598	73	360	1,968	1,464	81	19,164	10,812
Accounts receivable		(654)	(107)	(24)	-	-	(23)	(58)	(156)	(68)	(64)	(1,048)	(107)
Unfilled customer orders from Federal sources		(6)	(10)	-	(666)	-	-	-	(156)	(77)	(28)	(267)	(676)
Undelivered orders		4,041	284	6,360	13,823	340	80	265	1,715	1,584	132	14,517	14,107
Accounts payable		2,556	437	438	-	2,014	17	118	746	56	64	6,008	437
Outlays:													
Disbursements	3	35,339	2,053	5,422	7,053	37,226	821	2,296	7,979	2,340	816	92,239	9,105
Collections	(1	13,972)	(3,548)	(5,877)	(3,634)	(128)	(101)	(162)	(1,251)	(83)	(383)	(21,956)	(7,183)
Subtotal	2	21,368	(1,495)	(455)	3,418	37,098	720	2,134	6,728	2,258	433	70,283	1,923
Less: Offsetting Receipts		57	130	356	-		1	10	439	-	-	862	130
Net Outlays	\$ 2	21,311 \$	(1,625)	\$ (811)	\$ 3,418	\$ 37,098	\$ 720	\$ 2,124	\$ 6,289	\$ 2,257	\$ 433	\$ 69,421 \$	1,793

## **Deferred Maintenance**

FY 2003	to A	to Accentable		Cost of Critical Maintenance		Cost of Non- critical Maintenance	
Asset Class							
Forest Service							
Roads, Bridges, and Major Culverts	\$	3,851	\$	696	\$	3,155	
Buildings		421		128		293	
Developed Recreation Sites		189		55		134	
Dams		29		10		19	
Range Structures		490		490		-	
Wildlife, Fish, and Threatened and Endangered Species Structures		5		3		2	
Trails		120		42		78	
Heritage Assets		83		45		38	
Total Forest Service	\$	5,188	\$	1,469	\$	3,719	

FY 2002	to Ad	o Accentable		f Critical nance	Cost of Non- critical Maintenance	
Asset Class						
Forest Service						
Roads, Bridges, and Major Culverts	\$	4,955	\$	1,161	\$	3,794
Buildings		518		189		329
Developed Recreation Sites		291		99		192
Dams		30		9		21
Range Structures		491		491		-
Wildlife, Fish, and Threatened and Endangered Species Structures		4		3		1
Trails		138		51		87
Heritage Assets		73		42		31
Total Forest Service	\$	6,501	\$	2,047	\$	4,454

Deferred maintenance is maintenance that was scheduled to be performed and delayed until a future period. Deferred maintenance represents a cost that the government has elected not to fund and, therefore, the costs are not reflected in the financial statements. Maintenance is defined to include preventative maintenance, normal repairs, replacement of parts and structural components, and other activities needed to preserve the asset so that it continues to provide acceptable service and achieve its expected life. It excludes activities aimed at expanding the capacity of an asset or otherwise upgrading it to service needs different from, or significantly greater than, those originally intended. Deferred maintenance is reported for general PP&E, stewardship assets, and heritage assets. It is also reported separately for critical and non-critical amounts of maintenance needed to return each class of asset to its acceptable operating condition.

The FS uses condition surveys to estimate deferred maintenance on all major classes of PP&E. There is no deferred maintenance for fleet vehicles and computers that are managed through the Agency's working capital fund. Each fleet vehicle is maintained according to schedule. The cost of maintaining the remaining classes of equipment is expensed.

#### Condition of Administrative Facilities

The condition of administrative facilities ranges from poor to good. Approximately half of these buildings are obsolete or in poor condition needing major repair or renovation. Approximately one fourth is in fair condition and the remaining is in good condition.

## **Condition of Dams**

The overall condition of dams is below acceptable. The condition of dams is acceptable when current design standards are met and no deficiencies that threaten the safety of the structure or public are detected.

#### Condition of General Property, Plant and Equipment

The standards for acceptable operating condition for various classes of general PP&E, stewardship and heritage assets are:

#### **Buildings**

Comply with the National Life Safety Code, the Forest Service Health and Safety Handbook, and the Occupational Safety Health Administration as determined by condition surveys.

## **Roads and Bridges**

Conditions of the National Forest System Road system are measured by various standards that include applicable regulations for the Highway Safety Act developed by the Federal Highway Administration, best management practices for road construction and maintenance developed by the Environmental Protection Agency and the states to implement the non-point source provisions of the Clean Water Act, road management objectives developed through the forest planning process prescribed by the National Forest Management Act, and the requirements of Forest Service Manuals and Handbooks.

#### **Developed Recreation Sites**

This category includes campgrounds, trailheads, trails, wastewater facilities, interpretive facilities, and visitor centers. All developed sites are managed in accordance with Federal laws and regulations (CFR 36). Detailed management guidelines are contained in the Forest Service Manual (FSM 2330, Publicly Managed Recreation Opportunities) and regional and forest level user guides. Standards of quality for developed recreation sites were developed under the meaningful measures system and established for the following categories: health and cleanliness, settings, safety and security, responsiveness, and the condition of facility.

#### **Range Structures**

The condition assessment is based on: 1) a determination by knowledgeable range specialists or other district personnel that the structure performs as intended, and 2) a determination through the use of a protocol system to assess conditions based on age. A long-range methodology is used to gather this data.

#### **Dams**

Managed according to Forest Service Manual 7500, Water Storage and Transmission, and Forest Service Handbook 7509.11, Dams Management as determined by condition surveys.

#### Wildlife, Fish and Threatened and Endangered Species Structures

Field biologists at the forest used their professional judgment to determine deferred maintenance. Deferred maintenance was considered as upkeep that had not occurred on a regular basis. The amount was considered critical if resource damage or species endangerment would likely occur if maintenance was deferred much longer.

#### **Trails**

Trails are managed according to Federal law and regulations (CFR 36). More specific direction is contained in the Forest Service Manual (FSM 2350, Trail, River, and Similar Recreation Opportunities) and the Forest Service Trails Management Handbook (FSH 2309.18).

## **Heritage Assets**

These assets include archaeological sites that require determinations of National Register of Historic Places status, National Historic Landmarks, and significant historic properties. Some heritage assets may have historical significance, but their primary function within the agency is as visitation or recreation sites and, therefore, may not fall under the management responsibility of the heritage program.

# **Intragovernmental Amounts**

## **Assets**

	Fund Balance with	1	Accounts	
FY 2003	Treasury	Investments	Receivable	Other
Trading Partner (Code)				
Unknown (00)	\$ -	\$ 4	\$ 67	\$ 5
Department of Interior (14)	-	-	9	-
Department of Justice (15)	-	-	1	-
Department of Labor (16)	-	-	4	-
Department of the Navy (17)	-	-	1	-
U.S. Postal Service (18)	-	-	1	3
Department of State (19)	36,480	-	(1)	-
Department of the Treasury (20)	-	41	67	-
Department of the Army (21)	-	-	7	-
Office of Personnel Management (24)	-	-	1	-
General Services Administration (47)	-	-	6	-
Federal Deposit Insurance Corporation (51)	-	-	1	-
Federal Emergency Management Agency (58)	-	-	7	-
Department of Transportation (69)	-	-	428	(1)
Agency for International Development (72)	-	-	33	-
Department of Health and Human Services (75)	-	-	13	-
Department of Energy (89)	-	-	3	-
U.S. Army Corps of Engineers (96)	-	-	1	-
Office of the Secretary of Defense-Defense Agencies (S	97) -	-	10	-
Treasury General Fund (99)	-	-	7	<u>-</u>
Total Assets	\$ 36,480	\$ 45	\$ 666	\$ 7

F) 4 0000		Balance with	la cantana ata	Accounts	Oth
FY 2002		Treasury	Investments	Receivable	Other
Trading Partner (Code)					
Unknown (00)	\$	- \$	5	\$ 169	) \$ 2
Department of Interior (14)		-	-	4	-
Department of Justice (15)		-	-	1	-
Department of Labor (16)		-	-	7	-
Department of State (19)		-	-	1	-
Department of the Treasury (20)		39,617	91	13	-
Department of the Army (21)		-	-	7	-
Office of Personnel Management (24)		-	-	2	-
General Services Administration (47)		-	-	7	-
Department of the Air Force (57)		-	-	1	-
Environmental Protection Agency (68)		-	-	3	-
Department of Transportation (69)		-	-	1	(1)
Department of Health and Human Services (75)		-	-	5	-
National Aeronautics and Space Administration (80)		-	-	1	-
Department of Energy (89)		-	-	17	-
U.S. Army Corps of Engineers (96)		-	-	1	-
Office of the Secretary of Defense-Defense Agencies	(9	-	-	3	-
Total Assets	\$	39,617 \$	96	\$ 242	2 \$ 1

## Liabilities

			Resources Payable to		
FY 2003	Accounts Payable	Debt	Treasury	Other	
Trading Partner (Code)					
Unknown (00)	\$ 4	\$ - 9	-	\$ 3	313
Government Printing Office (04)	-	-	-		(2)
Department of Commerce (13)	-	-	-		2
Department of Interior (14)	-	-	-		17
Department of Justice (15)	-	-	-		24
Department of Labor (16)	-	-	-	1	186
Department of the Navy (17)	-	-	-		(1)
Department of State (19)	-	-	-		(4)
Department of the Treasury (20)	-	76,140	-	2	242
Department of the Army (21)	-	-	-		4
Office of Personnel Management (24)	-	-	-		28
General Services Administration (47)	-	-	-		22
Federal Emergency Management Agency (58)	-	-	-		1
Agency for International Development (72)	1,202	-	-		4
U.S. Army Corps of Engineers (96)	-	-	-	(1	100)
Office of the Secretary of Defense-Defense Agencies (	-	-	-		1
Treasury General Fund (99)	-	-	16,981	2,2	224
Total Liabilities	\$ 1,206	\$ 76,140	\$ 16,981	\$ 2,9	961

				Resources Payable to		
FY 2002	Accounts Payable		Debt	Treasury	Other	
Trading Partner (Code)						
Unknown (00)	\$	(17) \$	- \$	- \$	212	
Department of Commerce (13)		-	-	-	1	
Department of Interior (14)		-	-	-	68	
Department of Justice (15)		-	-	-	8	
Department of Labor (16)		-	-	-	94	
Department of the Navy (17)		-	-	-	(1)	
Department of State (19)		-	-	-	(4)	
Department of the Treasury (20)		47	75,933	-	1,063	
Department of the Army (21)		-	-	-	1	
Office of Personnel Management (24)		-	-	-	20	
General Services Administration (47)		-	-	-	11	
Department of Transportation (69)		-	-	-	7	
Agency for International Development (72)		541	-	-	4	
Department of Health and Human Services (75)		-	-	-	1	
National Aeronautics and Space Administration (80)		-	-	-	(1)	
Department of Energy (89)		-	-	-	5	
U.S. Army Corps of Engineers (96)		1	-	-	(66)	
Treasury General Fund (99)			-	18,598	1,372	
Total Liabilities	\$	572 \$	75,933 \$	18,598 \$	2,795	

## Earned Revenue, Federal

	FY 2003 Earned Revenue Federal	FY 2002 e Earned Revenue Federal
Earned Revenue Federal:		
Trading Partner (Code)		
Unknown (00)	\$ 1	4 \$ 97
Library of Congress (03)		1 1
General Accounting Office (05)		1 1
Executive Office of the President (11)		1 -
Department of Commerce (13)		6 5
Department of Interior (14)	8	0 47
Department of Justice (15)	1	6 15
Department of Labor (16)	2	7 57
Department of the Navy (17)		-
U.S. Postal Service (18)		1 1
Department of State (19)		4 2
Department of the Treasury (20)	65	8 567
Department of the Army (21)	1:	9 17
Office of Personnel Management (24)		2 5
Smithsonian Institution (33)		1 1
Department of Veterans Affairs (36)		1 -
Appalachian Regional Commission (46)		- 11
General Services Administration (47)	5	3 73
Federal Deposit Insurance Corporation (51)		2 1
Department of the Air Force (57)	(-	4) 2
Federal Emergency Management Agency (58)	11	4 (5)
Environmental Protection Agency (68)		7 12
Department of Transportation (69)	2	0 16
Agency for International Development (72)	!	9 8
Small Business Administration (73)		- 1
Department of Health and Human Services (75)	:	5 8
National Aeronautics and Space Administration (80)		2 2
Department of Housing and Urban Development (86)		2 2
Department of Energy (89)	1	7 -
Selective Service System (90)		- 25
U.S. Army Corps of Engineers (96)	1	5 7
Office of the Secretary of Defense-Defense Agencies (97)	1:	3 6
Total Earned Revenue Federal	\$ 1,08	9 \$ 983

## **Cost to Generate Earned Revenue Federal:**

	FY 2003	FY 200	2
Federal and Non-Federal			
Functional Classification			
350 Agriculture	\$ 630	\$	440
Total Cost to Generate Revenue	\$ 630	\$	440

## Cost, Federal

	FY 2003 Cost Federal	FY 2002 Cost Federal
Trading Partner (Code)		_
Unknown (00)	\$ 1,474	4 \$ 2,007
Library of Congress (03)		1 1
Government Printing Office (04)	1	7 12
General Accounting Office (05)		- 1
Department of Commerce (13)	2	11
Department of Interior (14)	10	9 73
Department of Justice (15)	1	5 26
Department of Labor (16)	15	3 67
Department of the Navy (17)		7 6
U.S. Postal Service (18)	1	9 17
Department of State (19)	3	6 18
Department of the Treasury (20)	3,92	7 4,129
Department of the Army (21)		7 2
Office of Personnel Management (24)	1,50	2 1,343
Social Security Administration (28)	1	0 8
Department of Veterans Affairs (36)		1 1
General Services Administration (47)	37	8 138
Office of Special Counsel (62)		- 1
Tennessee Valley Authority (64)		1 -
Environmental Protection Agency (68)		1 1
Department of Transportation (69)	1	1 -
Department of Homeland Security (70)	-3	9 -
Department of Health and Human Services (75)	2	4 11
National Aeronautics and Space Administration (80)		6 3
Department of Energy (89)		7 13
Department of Education (91)		1 -
Federal Mediation and Conciliation Service (93)		1 -
Independent Agencies (95)		1 2
U.S. Army Corps of Engineers (96)		8 3
Office of the Secretary of Defense-Defense Agencies (97)		5 4
Treasury General Fund (99)		3 -
Total Cost Federal	\$ 7,707	7 \$ 7,897

## Non-exchange Revenue Federal

	FY:	200	3	FY:	FY 2002		
	Transfers-In		Transfers-Out	Transfers-In	Trai	nsfers-Out	
Trading Partner (Code)							
Unknown (00)	\$ 2,189	\$	(1,843)	\$ 1,751	\$	(243)	
Department of Commerce (13)	3		-	-		-	
Department of Interior (14)	-		-	-		(200)	
Department of Labor (16)	108		-	-		-	
Department of State (19)	6		-	-		-	
Department of the Treasury (20)	-		-	2,619		(3,101)	
Appalachian Regional Commission (46)	16		-	-		-	
Department of Homeland Security (70)	-		(151)	-		-	
Agency for International Development (72)	-		(1,196)	-		(611)	
Department of Health and Human Services (75)	58		-	-		-	
Treasury General Fund (99)	6,954		(4,592)	-		(1,945)	
Total Non-exchange Revenue Federal	\$ 9,334	\$	(7,782)	\$ 4,370	\$	(6,100)	

## **Segment Information**

The Departmental Working Capital Fund and the FS Working Capital Fund are not separately reported in the consolidated financial statements. The following information summarizes the working capital funds' financial condition and results of operations as of and for the fiscal years ending September 30, 2003, and 2002.

FY 2003  Condensed Information	Departmental Working Capital Fund	Forest Service Working Capital Fund	Total Working Capital Funds
Fund Balance	Ф 00	Φ 404	Φ 200
	\$ 86	•	\$ 220
Accounts Receivable	17	1	18
Property, Plant, and Equipment	47	275	322
Other Assets Total Assets	154	410	<u>4</u> 564
Total Assets	104	410	304
Liabilities and Net Position			
Accounts Payable	2	1	3
Other Liabilities	55	34	89
Unexpended Appropriations	44	0	44
Cumulative Results of Operations	53	375	428
Total Liabilities and Net Position	154	410	564
FY 2003	Cost of Goods	Related	Excess of Costs Over
	and Services	Exchange	Exchange
	Provided	Revenue	Revenue
Product or Business Line			
Departmental Working Capital Fund:			
Finance and Management	222	203	19
Communications	6	6	0
Information Technology	89	87	2
Administration	33	28	5
Executive Secretariat	2	2	0
Total Departmental Working Capital Fund	352	326	26
Forest Service Working Capital Fund:		60.	
Other	369	224	145
Total Working Capital Funds	\$ 721	\$ 550	\$ 171

FY 2002	Departmenta		Forest Service	,	Total
	Working Capita Fund		Vorking Capital Fund	٧	Vorking Capital Funds
Condensed Information					
Fund Balance	\$ 74	\$	108	\$	182
Accounts Receivable	28		1		29
Property, Plant, and Equipment	50		338		388
Other Assets	3		22		25
Total Assets	155		469		624
Liabilities and Net Position					
Accounts Payable	3		17		20
Other Liabilities	52		26		78
Unexpended Appropriations	26		-		26
Cumulative Results of Operations	74		426		500
Total Liabilities and Net Position	\$ 155	\$	469	\$	624
FY 2002					Excess of
	Cost of Goods		Related		Costs Over
	and Services		Exchange		Exchange
	Provided		Revenue		Revenue
Product or Business Line					
Departmental Working Capital Fund:					
Finance and Management	\$ 185	-	204	\$	(19)
Communications	5		5		-
Information Technology	74		81		(7)
Administration	26		29		(3)
Executive Secretariat	2		2		-
Total Departmental Working Capital Fund	292		321		(29)
Forest Service Working Capital Fund:					
. c.cc. cocc froming capital faila.					

253

\$

545 \$

218

539 \$

35

6

Other

Total Working Capital Funds

## **Departmental Working Capital Fund**

Services provided by the Departmental Working Capital include the following:

- Administrative and Supply Services;
- Video, Teleconferencing, Graphic and Exhibit Services;
- Payroll, Accounting and Administrative Services and Thrift Saving Plan Support;
- ADP Services, Application Development, and Telecommunications Services; and
- Executive correspondence control and tracking.

Major customers of the fund are the FS and the Thrift Investment Board.

## **Forest Service Working Capital Fund**

Services provided by the FS Working Capital Fund include the following:

- Fleet services, rental, and maintenance;
- Aircraft services, operation, and maintenance;
- Supply services; and
- Computer services.

Major customers of the fund are FS units.