#### Agricultural Risk Protection Act 2000

The New Crop Insurance Reforms Brief Outline

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#### **Recent History**

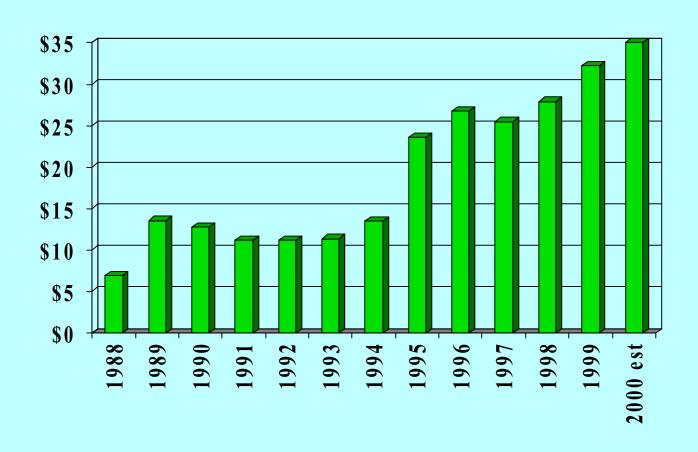
- 1988: Drought of the century
- 1989: Drought of the century II
- 1992: Hurricane Andrew
- 1993: Midwest flood/Southeast drought
- 1995: Cotton insects/California floods/wet spring
- 1996: North Carolina hurricanes/record winter
- 1997: Northern Plains floods
- 1998: El Niño, La Niña, South/Southeast drought
- 1998-2000: Commodity price slump
- 1999: Northeast drought, Hurricane Floyd, Hurricane Irene
- **2000:** Possible drought ????

## Six Major Safety Net Reforms Since 1993

- 1993 OBRA: Loss ratio target, "actuarial soundness."
- <u>1994 Reform Act</u>: Replaced ad hoc disaster aid with expanded crop insurance, created CAT coverage.
- <u>1996 Farm Bill</u>: AMTA payments replaced price supports; crop insurance retained and expanded.
- 1996-8: Revenue insurance spread nationwide.
- 1998 Research Act: "Permanent funding" fix, 533 process.
- <u>1998/1999 Emergency Bills</u>: 30/25% (est.) premium discounts for buy-up coverage, income and crop loss assistance.
- **2000**: New crop insurance reform legislation.

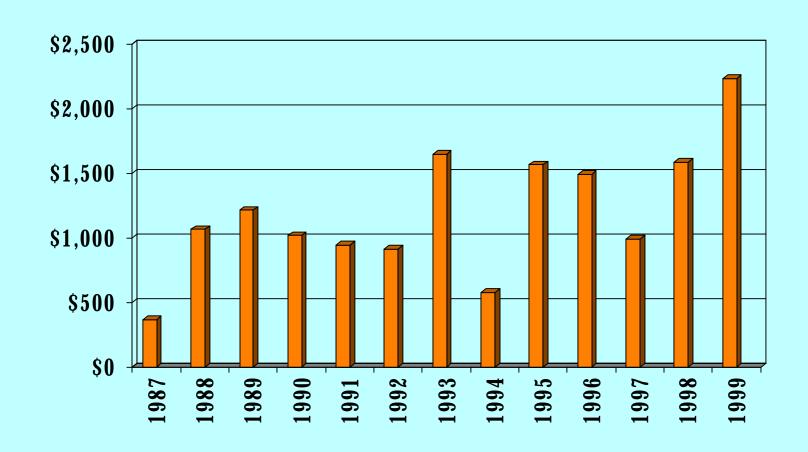
## **Rising Program Participation**

Crop Insurance Guarantees: U.S. Total 1988-2000 (\$ billions)



#### **Loss Payments to Farmers**

Crop Insurance Indemnities: 1987-1999 (\$ millions)



#### The 2000 Act — What It Does

- Invests \$8.2 billion over 5 years to make Federal crop insurance better;
- Makes buy-up coverage more affordable;
- Addresses the problem of multi-year losses;
- Expands research and development for new products and under-served areas; and
- Tightens compliance.

#### 1. Improves the Basic Product

- Higher premium subsidies for buy-ups, for all levels, at least as good as 30% discount;
- Equalizes farmer subsidy for revenue and other new products;
- Authorizes APH 60/60 adjustment; and
- Sets all additional coverage fees at \$30 per crop per county.

# New Crop Insurance Subsidy Levels

Percent of Total Premium Paid by Federal Crop Insurance Corp.

	Current APH	Current CRC	New law
<u>50/100</u>	55%	42%	67%
<u>55/100</u>	46%	35%	64%
<u>65/100</u>	42%	32%	59%
<u>70/100</u>	32%	25%	59%
<u>75/100</u>	24%	18%	55%
<u>85/100</u>	13%	10%	38%

#### 2. NAP & CAT Coverage

- Makes NAP more like insurance
  - Eliminates the NAP area trigger;
  - Creates a \$100 fee per crop, per county (same as CAT);
- Requires group-risk CAT alternative;
- Raises CAT fee to \$100;
- Allows associations to pay CAT fees in States which allow insurance rebating (and contiguous States);
- Reduces company reimbursement to 8%, from 11%.

### 3. Encourages Expansion

- Investment in private sector R&D:
  - \$65 million—reimbursements for new products:
    - \$10 mil. in 2001-2, \$15 mil. in 2003-5.
  - \$110 million—contracts for partnerships:
    - R&D for under-served areas and crops,
    - Studies of multi-year coverage, revenue insurance and cost of production,
    - Partnerships for new tools, weather data, etc.
    - \$20 million in 2001-3; \$25 million in 2004-5;
    - \$5 million annually (\$25 mil. total) for under-served states;
    - If not needed, can be used elsewhere
  - Bars direct research and development by RMA;

#### More on Expansion

- Expands general pilot program authority;
- Mandates new pilot approaches
  - Livestock pilot program;
    - Limited to \$75 mil. Cost over 5 years;
    - (\$10 mil. in 2001-2, \$15 mil. in 2003, \$20 mil. in 2004-5);
  - Premium rate reduction pilot program;
  - Cost-share pilot program in 10-15 states.
- Expands dairy options pilot program;
- Expands Risk Management education
  - \$5 mil. ann. regional through RMA;
  - \$5 mil. ann. national through CSREES;
- Expedites FCIC board review of new products
  - 120-day time limit.
  - Expanded Board membership

#### 4. Tightens Compliance

- Limits double insurance and prevented planting;
- Mandates coordinated plan with Farm Service Agency
  - Annual data reconciliation;
  - FSA monitoring assistance;
  - Consultation with FSA state committees;
- Mandates & funds data-mining effort
  - Agents or loss adjusters representing losses 150% (or an appropriate percentage) above area average;
- Requires submission of policy data within 30 days of sales closing;
- Expands penalties;
- Strengthens "good farming practices" requirement;
- Creates under-writing group ("Expert Review of Policies").

#### 5. Special Cases

- Irrigated drought coverage for rice & cotton;
- Payments for the durum growers;
- Cotton quality adjustment provision;
- No revenue insurance on potatoes;
- Authorized pilot program on wild salmon; and
- Authorized re-negotiation of SRA with participating companies: once during the 2001-2005 period.

#### What This Means — Short-term

#### For now — Lots of work !!!

- RMA to write new rules, revise rates, solicit contracts, get out the information, so on
- Agents to explain new program to farmers
  - Starting with Fall 2001 sales.
- First step: Lots of meetings.
  - Internal USDA meetings; Briefing of companies.
  - Expect to hear more from us between now and mid-summer.

#### What This Means — Long-term

- Down the road -- A better program!
  - More participation by farmers at higher levels;
  - More crops covered; more new products and new approaches;
  - Tighter program integrity.
  - For American farm producers, more security;
  - For American taxpayers, more confidence.