

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

REFUGEE AND ENTRANT ASSISTANCE

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FY 2009 Proposed Appropriation Language

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

For necessary expenses for refugee and entrant assistance activities ~~and for costs associated with the care and placement of unaccompanied alien children~~ authorized by ~~title IV~~ **section 414** of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980, for carrying out section 462 of the Homeland Security Act of 2002, ***for costs associated with the care and placement of unaccompanied alien children***, and for carrying out the Torture Victims Relief Act of 1998, ~~\$667,288,000~~ **\$628,044,000** of which up to ~~\$9,988,000~~ **\$9,814,000** shall be available to carry out the Trafficking Victims Protection Act of 2000 ***as amended***: *Provided*, That funds appropriated under this heading pursuant to section 414(a) of the Immigration and Nationality Act and section 462 of the Homeland Security Act of 2002 for fiscal year ~~2008~~ **2009** shall be available for the costs of assistance provided and other activities to remain available through September 30, ~~2010~~ **2011** (***6 U.S.C. 279; 8 U.S.C. 1522 note, 1524; 22 U.S.C. 2152 note, 7101 et seq.***).

LANGUAGE ANALYSIS

Language Provision	Explanation
<i>“...and for costs associated with the care and placement of unaccompanied alien children.”</i>	This phrase was moved to clarify the appropriate authorizing statute and United States Code for the Unaccompanied Alien Children Program.
<i>“...title IV section 414...”</i>	Replaced by the more specific reference.
<i>“as amended:”</i>	Correct reference.
<i>“...(6 U.S.C. 279;...)”</i>	The appropriate United States Code references have been inserted to avoid ambiguity with the associated references to statute.

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

Authorizing Legislation

	FY 2008 Amount Authorized	FY 2008 Budget Estimate	FY 2009 Amount Authorized	FY 2009 Budget Request ¹
Section 414(a) of the Immigration and Nationality Act, and Section 501 of the Refugee Education Assistance Act of 1980. (The authorization for these programs expired on September 30, 2002.)				
1. Transitional and Medical Services	Such sums	296,057,000	Such sums	287,000,000
2. Social Services	Such sums	154,005,000	Such sums	154,005,000
3. Preventive Health	Such sums	4,748,000	Such sums	4,748,000
4. Targeted Assistance	Such sums	48,590,000	Such sums	48,590,000
Section 113(b) of the Trafficking Victims Protection Act of 2000. (The authorization for this program expired on September 30, 2007.)	15,000,000	9,814,000	15,000,000	9,814,000
Section 202 of the Trafficking Victims Reauthorization Act of 2005. (The authorization for this program expired on September 30, 2007.)	10,000,000	0	10,000,000	0

¹ Amounts in this column represent the President's Budget.

	FY 2008 Amount Authorized	FY 2008 Budget Estimate	FY 2009 Amount Authorized	FY 2009 Budget Request ¹
Section 5(b)(1) of the Torture Victims Relief Act of 1998. (The authorization for this program expired on September 30, 2007.)	25,000,000	9,817,000	25,000,000	9,817,000
Section 462(a) of the Homeland Security Act of 2002:				
Unaccompanied Alien Children	Such sums	132,600,000	Such sums	114,070,000
Total request		655,631,000		628,044,000
Total request against definite authorization	\$50,000,000	\$19,631,000	\$50,000,000	\$19,631,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

APPROPRIATIONS HISTORY TABLE

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
2000				
Appropriation	\$442,676,000	\$423,500,000	\$430,500,000	\$426,505,000
Rescission				-\$332,000
Total				\$426,173,000
2001				
Appropriation	432,569,000	433,109,000	425,586,000	433,109,000
Rescission				-6,000
Total				433,103,000
2002				
Appropriation	445,224,000	460,224,000	445,224,000	460,203,000
Rescission				-48,000
Total				460,155,000
2003				
Appropriation	452,724,000	446,724,000	442,924,000	480,903,000
Rescission				-2,904,000
Total				477,999,000
2004				
Appropriation	461,626,000	461,853,000	428,056,000	447,598,000
Rescission				-2,678,000
Total				444,920,000
2005				
Appropriation	473,239,000	491,336,000	44,239,000	484,714,000
Rescission				-3,940,000
Total				480,774,000
2006				
Appropriation	571,140,000	560,919,000	571,140,000	575,579,000
Rescission				-5,756,000
Section 202				-391,000
Total				569,432,000
2007				
Appropriation	614,935,000	604,329,000	599,935,000	587,847,000
Total				587,847,000
2008				
Appropriation	655,630,000	650,630,000	654,166,000	667,288,000
Rescission				-11,657,000
Total				655,631,000
2009				
Appropriation	628,044,000			

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

Amounts Available for Obligation

	<u>FY 2007</u> <u>ACTUAL</u>	<u>FY 2008</u> <u>ENACTED</u>	<u>FY 2009</u> <u>ESTIMATE</u>
Appropriation:			
Annual	\$587,847,000	\$667,288,000	\$628,044,000
Enacted rescission	0	-11,657,000	0
Subtotal, Adjusted appropriation	\$587,847,000	\$655,631,000	\$628,044,000
Unobligated balance, start of year	17,091,000	40,600,000	38,600,000
Unobligated balance, end of year	40,600,000	38,600,000	0
Total, Obligations	\$564,338,000	\$657,631,000	\$666,644,000

Budget Authority by Activity

	<u>FY 2007</u> <u>Enacted</u>	<u>FY 2008</u> <u>Enacted</u>	<u>FY 2009</u> <u>Estimate</u>
Transitional and Medical Services	\$265,546,000	\$296,057,000	\$287,000,000
Victims of Trafficking	9,823,000	9,814,000	9,814,000
Social Services	154,005,000	154,005,000	154,005,000
Victims of Torture	9,817,000	9,817,000	9,817,000
Preventive Health	4,748,000	4,748,000	4,748,000
Targeted Assistance	48,590,000	48,590,000	48,590,000
Unaccompanied Alien Children	95,318,000	132,600,000	114,070,000
Subtotal, Budget Authority	\$587,847,000	\$655,631,000	\$628,044,000
Unobligated balances, start of year	17,091,000	40,600,000	38,600,000
Unobligated balances, end of year	40,600,000	38,600,000	0
Total, BA	\$564,338,000	\$657,631,000	\$666,644,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

SUMMARY OF CHANGES

FY 2008 Enacted	
Total estimated budget authority	\$655,631,000
FY 2009 Estimate	
Total estimated budget authority	\$628,044,000
Net change.....	-\$27,587,000

	<u>FY 2008 Enacted</u>	<u>Change from Base</u>
<u>Decreases:</u>		
A. <u>Program:</u>		
1) Reduce new funding for Transitional and Medical Services grants to provide assistance to refugee arrivals/eligibles, including victims of trafficking.....	\$296,057,000	-\$9,057,000
2) Reduce new funding for Unaccompanied Alien Children grants and contracts to provide care and placement to unaccompanied minor.....	\$132,600,000	-\$18,530,000
Total Decreases	\$428,657,000	-\$27,587,000
Net Change		-\$27,587,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

Justification

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Transitional and Medical Services	\$265,546,000	\$296,057,000	\$287,000,000	-\$9,057,000
Victims of Trafficking	9,823,000	9,814,000	9,814,000	0
Social Services	154,005,000	154,005,000	154,005,000	0
Victims of Torture	9,817,000	9,817,000	9,817,000	0
Preventive Health	4,748,000	4,748,000	4,748,000	0
Targeted Assistance	48,590,000	48,590,000	48,590,000	0
Unaccompanied Alien Children	95,318,000	132,600,000	114,070,000	-18,530,000
Total, BA	\$587,847,000	\$655,631,000	\$628,044,000	-\$27,587,000

General Statement

The Refugee and Entrant Assistance program is designed to help refugees, asylees, Cuban and Haitian entrants, and trafficking victims to become employed and self-sufficient as quickly as possible. As a result of the Homeland Security Act of 2002, the program is also responsible for coordinating and implementing the care and placement of unaccompanied alien children who are in federal custody by reason of immigration status. These duties are consistent with the Administration for Children and Families' strategic goals of increasing independence and productivity of families, increasing employment and promoting the social well-being of children. The President's request represents the amount needed to maintain current assistance levels and to provide support for victims of torture and unaccompanied alien children in federal custody.

Refugee and Entrant Assistance funds support seven programs:

- Transitional and Medical Services
 - < **State-administered/Wilson-Fish programs:** Provides, through state governments and other non-profit agencies, cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims, as well as foster care services to unaccompanied refugee minors and unaccompanied minor victims of a severe form of trafficking until emancipation. Grantees are reimbursed for costs incurred to administer refugee program activities.
 - < **Voluntary Agency Matching Grant Program:** Funds U.S. voluntary resettlement agencies to take responsibility for resettling refugees during their initial four months in the United States by providing services such as case management, job development, job placement and follow up, and interim housing and cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. (up to six months as determined on a case-by-case basis). Participating refugees may not access public cash assistance.

- Victims of Trafficking — Funds private, non-profit organizations to assist victims of human trafficking in becoming certified and access benefits to the same extent as refugees; provides financial and supportive services to both pre and post certified victims, and increases public awareness about human trafficking.
- Social Services — Funds state governments and private, non-profit agencies responsible for providing services such as English language training, employability services, case management, social adjustment services and interpretation services, to ensure that refugees become self-sufficient as quickly as possible.
- Victims of Torture — Funds direct services through non-profit organizations to victims of torture, including treatment, rehabilitation, and social and legal services, as well as research and training for health care providers to enable them to treat the physical and psychological effects of torture.
- Preventive Health — Funds states to coordinate and promote refugee access to health screening, assessment, treatment, and follow-up services, recognizing that a refugee's medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency.
- Targeted Assistance — Provides grants to states with counties that are impacted by high concentrations of refugees and high welfare dependency rates. States are required by statute to pass on to the designated counties at least 95 percent of the funds awarded. Services provided by this program are generally designed to secure employment for refugees within one year or less.
- Unaccompanied Alien Children — Funds private, non-profit agencies to provide for the care and placement of unaccompanied alien minors who are apprehended in the U.S. by Department of Homeland Security (DHS) agents, Border Patrol officers, or other law enforcement agencies, and taken into care pending resolution of their claims for relief under U.S. immigration law or release to an adult family member or responsible adult guardian.

The FY 2009 President's Budget request of \$628,044,000 for this account represents current law requirements. No proposed law amounts are included.

Office of Refugee Resettlement Populations Served

Year	State Dept Refugee Ceiling	Refugee Arrivals	Special Immigrant Visa Arrivals	Cuban/Haitian	Asylees	Trafficking Victims	Unaccompanied Alien Children
2003	70,000	28,234	n/a	8,687	24,264	151	4,792
2004	70,000	52,868	n/a	22,923	22,923	163	6,200
2005	70,000	53,813	n/a	9,275	23,922	231	7,800
2006	70,000	41,270	n/a	19,301	25,256	234	7,746
2007	70,000	48,281	n/a	17,222	25,271	303	8,212
2008	80,000						
2009	80,000						

TRANSITIONAL AND MEDICAL SERVICES

FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
\$265,546,000	\$296,057,000	\$287,000,000	-\$9,057,000

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2009 AuthorizationSuch sums as may be appropriated, pending Congressional action.

Allocation MethodFormula Grant

Program Description and Accomplishments — Transitional and Medical Services can be provided in three ways:

1. State refugee program offices are reimbursed for costs incurred to administer the program. Cash and medical assistance is provided to adult refugees, asylees, entrants, and certified adult trafficking victims who are not categorically eligible for TANF, Medicaid, or SSI. State refugee program offices also are reimbursed for providing foster care to an unaccompanied refugee minor until the child reaches the age of eighteen. If a state has established a later age for emancipation from foster care, reimbursements will be provided until that date.
2. Under the Voluntary Agency (Matching Grant) Program, participating national voluntary refugee resettlement agencies, many of which are faith-based organizations, provide a match (in cash and in-kind services) of one dollar for every two dollars of federal contribution. The participating agencies provide services such as case management, job development, job placement and follow up, and interim cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. (up to six months as determined on a case by case basis). Participating refugees may not access public cash assistance.
3. Alternative projects that encourage refugee self-sufficiency are funded through discretionary grants under the Wilson-Fish program in twelve states. Discretionary grants provide interim financial and medical assistance to newly arrived refugees to increase their prospects for early employment and self-sufficiency and to reduce welfare dependency.

Funding for Transitional and Medical Services during the last five years has been as follows:

2004	\$168,975,000
2005	\$204,993,000
2006	\$265,361,000
2007	\$265,546,000
2008	\$296,057,000

Transitional and Medical Services received a PART rating of Effective in CY 2005. The review cited the program’s focus on achieving meaningful performance outcome goals and coordination with partners (State Refugee Coordinators, voluntary agencies, and ethnic organization partners) as strong attributes. As a result of the PART review, the program is working with grantees to improve data collection and monitoring such as addressing issues related to accuracy and timeliness of data reporting.

Following the PART, the program has made great strides in meeting the goal of assisting refugees in attaining economic self-sufficiency through the provision of cash and medical assistance to newly arriving refugees. In 2006, 12,063 refugees receiving cash assistance, or 62 percent, terminated their cash assistance grants due to earned income from employment. This represents a significant improvement over the previous year's result of 56 percent (10,517). Further, the Matching Grant program also experienced success in increasing the number of refugees who became economically self-sufficient (not dependent on any cash assistance) within the first six months to over 83 percent (9,675 cases and 21,870 individuals) in 2006, exceeding the target of 79 percent. The program has shown continuous improvement in CY 2006 since the CY 2004 baseline of 78 percent following implementation of performance based grant awards were implemented.

Budget Request — The FY 2009 request of \$287,000,000, combined with FY 2007 carryover funding of \$24,600,000, is \$311,600,000, a \$15,543,000 increase from the FY 2008 enacted level. This funding is sufficient to continue to provide eight months of cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims, as well as foster care services to the same population until emancipation. Because there were fewer refugee arrivals in FY 2007 than expected, due in part to the USA PATRIOT Act that barred individuals from entry into the United States if they had provided “material support” to terrorist groups, \$40,600,000 of FY 2007 carryover funding is available for use in FY 2008 and FY 2009. State Department's increase of the FY 2008 refugee ceiling from 70,000 to 80,000 combined with potential increases in the number of special immigrant visas to 5,000 per year, will result in the use of approximately \$16,000,000 of carryover funding in FY 2008 to provide eight months of cash and medical assistance.

The projected arriving population is expected to remain ethnically diverse and in need of intensive services. For example, the State Department has indicated that Bhutanese, Burundian, and Burmese populations will be heavily represented among arrivals beginning in FY 2008 and will continue into FY 2009. These three groups face specific challenges to self-sufficiency. They have lived in refugee camps for extended periods of time and have mostly rural backgrounds and minimal work experience, as well as limited exposure to modern amenities and English language instruction. Many will be dealing with the effects of past trauma, including sexual and domestic violence, which impede employment success and self-sufficiency. Reports from the Burmese camps in Thailand indicate that significant numbers of women in the camp have been subjected to sexual and gender-based violence, resulting in additional trauma-related barriers to employment. Additionally, 12,000 Iraqi refugees are expected to be resettled in FY 2008, with larger numbers anticipated for FY 2009, and are likely to have suffered trauma due to persecution.

The Office of Refugee Resettlement's success in promoting economic self-sufficiency via the Refugee Cash Assistance/Refugee Medical Assistance program has been indicated by its performance on outcome measures related to the quality of jobs obtained by refugees who have received assistance. Success under this measure indicates that the program is meeting its goal. On a measure of the average wage of refugees entering employment, in FY 2006, there was a \$0.20 increase from the FY 2005 baseline in the aggregate average wage to \$8.24, besting the performance target by \$0.12. ORR has set an FY 2009 target to increase the average hourly wage to \$8.37 through efforts to improve refugees' quality of employment and capacity for job upgrades through English language training, vocational training, specialized skills training, on-the-job training, and other supportive services such as transportation, interpretation, and child care. Success in accomplishing this increase in the average hourly wage is contingent upon a refugee's ability to transition to self-sufficiency.

Outputs and Outcomes Table

#	Key Outcomes	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target	FY 2009 Target	Out-Year Target
				Target	Actual	Target	Actual			
Long-Term Objective 15.1: Increase the percent of cash assistance terminations due to earned income from employment for those refugee clients receiving cash assistance at employment entry to 62.29 percent by FY 2010.										
15A	Increase the percent of cash assistance terminations due to earned income from employment for those clients receiving cash assistance at employment entry. <i>(outcome)</i>	60.57%	56.42%	57.55%	62.23%	58.70%	Dec-08	59.87%	61.07%	62.29% (FY 2010)
Long-Term Objective 15.2: Increase the average hourly wage of refugees at placement (employment entry) to \$8.45/hour by FY 2010.										
15B	Increase the average hourly wage of refugees at placement (employment entry). <i>(outcome)</i>	\$7.94	\$8.04	\$8.12	\$8.24	\$8.20	Dec-08	\$8.29	\$8.37	\$8.45 (FY 2010)
15C	For refugees receiving Temporary Assistance for Needy Families (TANF) or other forms of federal cash assistance, shorten the length of time from arrival in the U.S. to achievement of self-sufficiency. <i>(OMB approved efficiency)</i>	n/a	n/a	n/a	n/a	n/a	Dec-08	TBD	TBD	n/a
Long-Term Objective 16.1: Increase the percentage of clients enrolled in the Matching Grants program who achieve economic self-sufficiency by the 180 th day to 80.5 percent by CY 2009.										
16A	Increase the percentage of refugees who enter employment through the Matching Grant (MG) program as a subset of all MG employable adults by a percent of the prior year's actual percentage outcome. <i>(outcome)</i>	72.00%	74.24%	76.47%	72.14%	72.86%	Dec-08	1% over prev year	1% over prev year	n/a
16B	Increase the percentage of refugees who are self-sufficient (not dependent on any cash assistance) within the first four months (120 days) after arrival by a percent of the prior year's actual percentage outcome. <i>(outcome)</i>	73.00% ¹	77.50%	79.82%	75.54%	76.30%	Dec-08	1% over prev year	1% over prev year	n/a
16C	Increase the percentage of refugees who are self-sufficient (not dependent on any cash assistance) within the first six months (180 days) after arrival by a percent of the prior year's actual percentage outcome. <i>(outcome)</i>	78.00%	80.54%	79.00%	83.12%	79.50%	Dec-08	80.00%	81.00%	n/a
16D	Increase the number of Matching Grant program refugees who are self-sufficient (not dependent on any cash assistance) within the first six months (180 days after arrival), per million federal dollars awarded to grantees (adjusted for inflation). <i>(OMB approved efficiency)</i>	385	405	400	415	410	Dec-08	420	390 ²	n/a

¹ This figure has been updated from the previously reported data as a result of updated program information.

² The target for this measure appears to decline in CY 2009; however this decrease is simply the result of an increase in per capita amount.

#	Key Outputs	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target/Est.	FY 2009 Target/Est.	Out-Year Target/Est.
				Target/Est.	Actual	Target/Est.	Actual			
	Number of cash assistance terminations due to earned income from employment	10,043	10,517	13,089	12,063	15,272	Dec-08	n/a	n/a	n/a
	Number of Matching Grant program refugees who are self-sufficient within the first six months (180 days) after arrival	19,500	20,135	19,750	21,870	21,681	May-08	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$169.0	\$205.0	\$265.4		\$265.5		\$296.1	\$287.0	

Resource and Program Data
Transitional and Medical Services

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$151,763,000	\$207,865,000	\$198,808,000
Discretionary	68,703,000	83,000,000	83,000,000
Research/Evaluation	3,998,000	4,100,000	4,100,000
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	783,000	1,092,000	1,092,000
Total, Resources	\$225,247,000 ²	\$296,057,000 ²	\$287,000,000 ²
<u>Program Data:</u>			
Number of Grants	69	67	67
New Starts:			
#	57	55	46
\$	\$201,761,000	\$267,865,000	\$198,808,000
Continuations:			
#	12	12	21
\$	\$18,705,000	\$23,000,000	\$83,000,000
Contracts:			
#	4	3	3
\$	\$3,998,000	\$4,100,000	\$4,850,000
Interagency Agreements:			
#	1	1	1
\$	\$446,000	\$750,000	\$750,000

¹ Includes funding for information technology support, overhead and monitoring/on-site review costs.

² FY 2007 carryover funds of \$41M will be obligated in FY 2008 (\$16M) and FY 2009 (\$25M).

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2009 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-TMS (CFDA # 93.566)

STATE/TERRITORY	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	2,286,000	6,269,000	6,269,000	0
Arkansas	12,000	56,000	56,000	0
California	20,664,000	23,213,000	23,213,000	0
Colorado	1,511,000	2,485,000	2,485,000	0
Connecticut	416,500	907,000	907,000	0
Delaware	50,000	57,000	57,000	0
District of Columbia	629,500	1,394,000	1,394,000	0
Florida	51,632,000	54,538,000	54,537,600	-400
Georgia	2,554,500	3,493,000	3,493,000	0
Hawaii	29,500	50,000	50,000	0
Idaho	749,500	1,051,000	950,000	-101,000
Illinois	4,026,000	5,055,000	5,055,000	0
Indiana	510,500	1,019,000	719,000	-300,000
Iowa	854,500	861,000	861,000	0
Kansas	594,000	477,000	477,000	0
Kentucky	0	0	0	0
Louisiana	579,000	662,000	662,000	0
Maine	228,000	378,000	378,000	0
Maryland	3,261,000	6,201,000	6,201,000	0
Massachusetts	3,752,000	3,996,000	3,996,000	0
Michigan	4,072,500	7,078,000	5,850,000	-1,228,000
Minnesota	6,432,500	11,495,000	8,500,000	-2,995,000
Mississippi	772,000	1,317,000	870,000	-447,000
Missouri	639,500	927,000	927,000	0
Montana	44,500	50,000	50,000	0
Nebraska	467,500	803,000	687,000	-116,000
Nevada	0	0	0	0
New Hampshire	423,000	538,000	460,000	-78,000
New Jersey	1,969,000	2,659,000	2,375,000	-284,000
New Mexico	1,016,000	1,130,000	1,130,000	0
New York	4,986,000	10,823,000	9,600,000	-1,223,000
North Carolina	2,220,500	2,527,000	2,250,000	-277,000
North Dakota	515,500	866,000	741,000	-125,000

STATE/TERRITORY	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Ohio	4,840,000	6,429,000	6,250,000	-179,000
Oklahoma	567,000	560,000	483,900	-76,100
Oregon	1,346,000	3,412,000	3,120,000	-292,000
Pennsylvania	3,797,000	6,064,000	5,588,000	-476,000
Rhode Island	88,000	291,000	291,000	0
South Carolina	39,000	252,000	252,000	0
South Dakota	154,000	317,000	271,000	-46,000
Tennessee	431,000	1,650,000	1,509,000	-141,000
Texas	11,133,000	16,307,000	16,307,000	0
Utah	1,173,000	2,394,000	2,394,000	0
Vermont	101,000	199,000	170,000	-29,000
Virginia	3,974,000	5,251,000	5,251,000	0
Washington	4,877,000	7,904,000	7,904,000	0
West Virginia	12,000	14,000	11,500	-2,500
Wisconsin	1,333,000	4,446,000	3,805,000	-641,000
Wyoming	0	0	0	0
Subtotal	151,763,000	207,865,000	198,808,000	-9,057,000
Discretionary Fund	68,703,000	83,000,000	83,000,000	0
Other	4,781,000	5,192,000	5,192,000	0
Subtotal adjustments	73,484,000	88,192,000	88,192,000	0
TOTAL RESOURCES	\$225,247,000	\$296,057,000	\$287,000,000	-\$9,057,000

VICTIMS OF TRAFFICKING

FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
\$9,823,000	\$9,814,000	\$9,814,000	\$0

Authorizing Legislation – Section 113(b) and Section 202 of the Trafficking Victims Protection Act and the Trafficking Victims Reauthorization Act of 2005.

2009 Authorization \$15,000,000 for international victims and \$10,000,000 for domestic victims, pending Congressional action.

Allocation Method Discretionary Grant

Program Description and Accomplishments — The Trafficking Victims Protection Act focuses on preventing human trafficking overseas, increasing prosecution of human traffickers here in the U.S., protecting the victims, and providing victims with federal and state assistance where necessary. Victims of a severe form of trafficking are defined as people who are sexually exploited or compelled to provide labor through physical force, fraud, or coercion. Estimates indicate that there may be thousands of victims in the U.S.

This program extends eligibility for benefits and services to trafficking victims to the same extent as refugees. The law requires HHS, in consultation with the Attorney General, to certify adult trafficking victims as a pre-condition for their eligibility. To receive certification, victims of trafficking must be a victim of a severe form of trafficking as defined by the Trafficking Victims Protection Act of 2000, be willing to assist with the investigation and prosecution of trafficking cases, and have completed a bone fide application for a T-visa or have received a continued presence status from U.S. Customs and Immigration Services in order to contribute to the prosecution of human traffickers. Once they have met these certification requirements, victims of trafficking will receive an official letter of certification from ORR. Certified adult trafficking victims are then eligible to apply for benefits and services under any federal or state funded program, to the same extent as refugees. Adult trafficking victims may be eligible for refugee cash and medical assistance and social services. Victims under 18 years of age do not need such certification in order to be eligible for benefits and services under the unaccompanied refugee minors program, but rather receive eligibility letters. In addition, the program provides services to pre-certified victims.

In order to more efficiently fund services to victims of human trafficking and to provide support for services to victims in any location within the United States, a single national contract, the “Per Capita Victim Services,” was competitively awarded in FY 2006. Under this contract, a defined financial stipend is provided for each victim. The contract provides one per capita amount for victims prior to certification and a lower amount for certified victims, since certification provides a victim of trafficking with eligibility for many federally funded programs. Service entities under this contract provide such things as case management, benefit coordination, and counseling. To date, the contractor has entered into subcontracts with over 90 individual service providing entities in 120 locations and provided services to over 220 pre-certified clients and over 600 certified clients and family members.

In addition, four contracts for “Intermediary Coalitions,” awarded in FY 2006, have augmented the work of local anti-trafficking coalitions in 21 cities/states which were established through the Rescue and Restore Public Information Campaign. In several of the communities that have established coalitions, intermediary entities serve as the focal point for local outreach and victim identification. To date,

intermediaries have issued over 40 sub-contracts to local anti-trafficking, grassroots organizations that identify and work with victims of human trafficking. The intermediary contractors manage the local network of sub-contractors and have continued to help lead the Rescue & Restore coalitions in their areas.

Funding for Victims of Trafficking during the last five years has been as follows:

2004	\$ 9,909,000
2005	\$ 9,915,000
2006	\$ 9,809,000
2007	\$ 9,823,000
2008	\$ 9,814,000

The Victims of Trafficking program received a PART rating of Moderately Effective in CY 2005. The review cited strong management, focus on achieving results, and recent steps to make improvements in design, management, and performance as strong attributes of the program. As a result of the PART review, the program is working to enhance its trafficking database to better track the progress of victims served and is continuing to build relationships with other HHS offices to increase awareness and knowledge about trafficking.

In FY 2007, the program certified 303 victims of human trafficking, reflecting consistent improvement over the previous year’s results. This indicator serves as a proxy for the program’s desired outcome of rescuing victims of trafficking. Since the Rescue and Restore campaign was instituted in April 2004, the program also has seen major efficiency gains with respect to the number of victims certified and served by the network of grantees per million dollars invested, up to 30.6 in FY 2007 from the FY 2004 baseline of 16.0. The number certified represents all victims that the Human Trafficking program was able to certify in accordance with the legislative requirements of the law. The program serves a larger number of victims than those who are certified – services are additionally provided to pre-certification victims and victims who may have already been certified in prior years. Of the pre-certification victims served, some may ultimately pursue an alternative type of certification other than trafficking certification (such as a U-Visa). The program is continuing to examine ways by which additional victims may be identified and certified, including increased cooperative efforts with law enforcement entities responsible for investigating cases. In light of the most recent actual data, future targets have been revised to reflect more realistic yet rigorous performance goals.

Budget Request — The FY 2009 request is \$9,814,000, the same as the FY 2008 enacted level. These funds will support the national network for tracking, certifying and providing services to trafficking victims.

The program is continuing to examine ways by which additional victims may be identified and certified, including increased cooperative efforts with law enforcement entities responsible for investigating cases. In addition, due to changes in the structure of the Victims of Trafficking program, such as awareness campaigns, a set of new grants to expand existing outreach activities to identify trafficking victims, and the establishment of a nationwide contractor to target services to victims as needed, the Office of Refugee Resettlement expects that it will be able to meet future performance targets. By FY 2009, the program expects to succeed in increasing the number of victims certified by five percent over the previous year’s total.

Outputs and Outcomes Table

#	Key Outcomes	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target	FY 2009 Target	Out-Year Target
				Target	Actual	Target	Actual			
Long-Term Objective 17.1: Increase the number of victims of trafficking certified to 500 per year by FY 2011. ¹										
17A	Increase the number of victims of trafficking certified per year. (outcome)	163	231	300	234	400	303	5% over prev year ¹	5% over prev year	500 (FY 2011)
17B	Increase the number of victims certified and served by whole network of grantees per million dollars invested. (OMB approved efficiency)	16.0	23.1	30.0	23.8	40.0	30.6	5% over prev year ¹	5% over prev year	n/a
17C1	Increase 1) media impressions per thousand dollars invested. (OMB approved efficiency)	23,000 ²	104,600 ³	29,750	4,429 ⁴	50,570	Jun-08	3% over prev year	3% over prev year	n/a
17C2	Increase 2) hotline calls per thousand dollars invested. (OMB approved efficiency)	0.54	1.81	0.890	7.63 ⁵	1.80	Jun-08	3% over prev year	3% over prev year	n/a
17C3	Increase 3) website visits per thousand dollars invested. (OMB approved efficiency)	15	17	33	6,556 ⁶	69	Jun-08	3% over prev year	3% over prev year	n/a

#	Key Outputs	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target/Est.	FY 2009 Target/Est.	Out-Year Target/Est.
				Target/Est.	Actual	Target/Est.	Actual			
	Number of victims certified per year	163	231 ⁷	300	234	400	303	5% over prev year ⁸	5% over prev year	500 (FY 2011)
	Number of launches for "Rescue and Restore" Campaign	6	10	n/a	1	n/a	4	n/a	n/a	n/a
	Number of website visits	36,492 ⁹	127,859	n/a	216,509	n/a	Jun-08	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$9.9	\$9.9	\$9.8		\$9.8		\$9.8	\$9.8	

¹ This target has been revised based on recent data. The new target maintains rigor while taking into account the most recent data trend.

² The first phase of the "Rescue and Restore" campaign began in April 2004. Therefore these results represent a partial year of data collection on media impressions.

³ In FY 2005, there were ten "Rescue and Restore" campaign launches, which represents a significant increase over the six launches in FY 2004 and one launch in FY 2006. Therefore the media impressions result for this year of data is also significantly higher.

⁴ Due to delays as a result of contractual negotiations beyond the control of the program, the second phase of the "Rescue and Restore" campaign media efforts were not fully launched until late FY 2006, causing a lower than expected result.

⁵ Hotline data result is based on improved data collection from contractor following a performance review of the contract by the program. As a result, improvements in the tracking of calls received combined with improved analysis of contract costs, resulted in a much higher than expected outcome.

⁶ Website data for FY 2004 and FY 2005 were estimated as a proportion of total website hits for the Office of Refugee Resettlement. The program instituted improved website tracking during FY 2006, allowing more precise measurement of website hits specifically related to the Human Trafficking program.

⁷ This figure has been revised based on finalized data submissions from grantees.

⁸ This target has been revised base on recent data. The new target maintains rigor while taking into account the most recent data trend.

⁹ This data represents website hits for a partial year (March-September 2004) since the Trafficking website was not launched until March 2004.

Resource and Program Data
Victims of Trafficking

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$1,817,000	\$1,316,000	\$1,298,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	7,858,000	8,498,000	8,516,000
Total, Resources	\$9,675,000	\$9,814,000	\$9,814,000
<u>Program Data:</u>			
Number of Grants	19	19	19
New Starts:			
#	1	0	0
\$	\$395,000	\$0	\$0
Continuations:			
#	18	19	19
\$	\$1,422,000	\$1,316,000	\$1,298,000
Contracts:			
#	4	5	5
\$	\$6,963,000	\$7,150,000	\$7,150,000
Interagency Agreements:			
#	1	2	2
\$	\$65,000	\$211,000	\$211,000

¹ Includes funding for information technology support, contractor support, salaries and benefits and associated overhead costs, printing, monitoring/on-site review costs, public outreach efforts, Per Capita Victims Services Contracts, Intermediary Coalition Contracts, Trafficking Victims Hotline Contract and an inter-agency agreement for decertification costs for international victims of human trafficking certified in the United States.

SOCIAL SERVICES

FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
\$154,005,000	\$154,005,000	\$154,005,000	\$0

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2009 AuthorizationSuch sums as may be appropriated, pending Congressional action.

Allocation MethodFormula/Discretionary Grant

Program Description and Accomplishments — A portion of the Social Services funding is distributed by formula to states and a portion is distributed through discretionary grants. Priority is given to English language training, case management, employment preparation, and job placement and retention services.

Social Services formula grant allocations to states and Wilson-Fish grantees are based on the number of refugee, entrant, and asylee arrivals in each state. Secondary migration of refugees from the state of initial resettlement also is considered in reaching the final refugee social services formula allocations. By statute, allocations are retrospective rather than prospective in nature, and are based on arrivals during the most recent 36-month period rather than on anticipated arrivals. Discretionary Social Services grant awards are made competitively and focus on the anticipated needs of expected refugee populations.

Funding for Social Services during the last five years has been as follows:

2004	\$152,218,000
2005	\$152,243,000
2006	\$153,899,000
2007	\$154,005,000
2008	\$154,005,000

Social Services/Targeted Assistance received a PART rating of Adequate in CY 2002. The review cited the program’s social services focus for a specific population and need as a strong attribute. As a result of the PART review, the program is in the final stages of completing an evaluation analyzing employment and self-sufficiency outcomes in three program sites, and has improved strategic planning by revising formula funding allocation. The results of this evaluation will be used for further analysis to determine which variables impact performance and improve the program’s ability to measure effectiveness in this area.

The program has shown consistent gains in the percentage of refugees entering employment through ACF-funded refugee employment services to a high of 54 percent in FY 2006, representing 36,670 refugees with employment placement. Nearly 62 percent, or 18,999, of refugees who entered employment through ACF-funded employment services entered jobs with health benefits available, and almost 72 percent, or 27,514, maintained this job for at least 90 days. ORR is striving to improve the level of full-time jobs attained by refugees by providing English Language Training (ELT), specialized job training, on-the-job training, and short-term skills training targeted to local job markets, as well as supportive services such as transportation, interpretation, and child care services. Attainment of these services will more strongly position the refugees for improved job placements and upgrades, thereby increasing the percentage of those jobs which offer health benefits.

Budget Request — The FY 2009 budget request is \$154,005,000, the same as the FY 2008 enacted level. This budget will continue to support state-administered social services through formula-funded programs and discretionary grants emphasizing employment-related services, such as job preparation, placement, retention, and upgrading services, provided concurrently with ELT.

The changing demographics of the U.S. resettlement program present new challenges, as many populations require extended employment services in order to enter the U.S. labor market and integrate into U.S. society. Many recent arrivals have spent protracted amounts of time in refugee camps in countries of first asylum, have experienced intense trauma, and have limited work skills. Many arriving refugees cannot read and write in their own language and require intensive English as a Second Language (ESL) courses prior to employment. Nonetheless, the program expects to improve performance in FY 2009 to at least one percent over the previous year's results on all performance measures.

Outputs and Outcomes Table

#	Key Outcomes	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target	FY 2009 Target	Out-Year Target
				Target	Actual	Target	Actual			
Long-Term Objective 18.1: By FY 2012, grantees will achieve a 60 percent entered employment rate. ¹										
18A	Increase the percentage of refugees entering employment through ACF-funded refugee employment services. ² (outcome)	50.00%	53.49%	56.49%	54.01%	54.55%	Dec-08	1% over prev year	1% over prev year	60.00% (FY 2012)
18B	Increase the percentage of entered employment with health benefits available as a subset of full-time job placements. (outcome)	56.00%	64.24%	67.24%	61.58%	62.20%	Dec-08	1% over prev year	1% over prev year	n/a
18C	Increase the percentage of 90-day job retention as a subset of all entered employment. (outcome)	74.00%	74.29%	77.29%	71.58%	72.32%	Dec-08	1% over prev year	1% over prev year	n/a

#	Key Outputs	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target/Est.	FY 2009 Target/Est.	Out-Year Target/Est.
				Target/Est.	Actual	Target/Est.	Actual			
	Number of refugees entering employment through ACF-funded employment services	37,462	35,776	n/a	36,670	n/a	Dec-08	n/a	n/a	n/a
	Number of refugees entering employment with health benefits available	18,104	19,162	n/a	18,999	n/a	Dec-08	n/a	n/a	n/a
	Number of refugees with 90-day job retention	27,773	28,230	n/a	27,514	n/a	Dec-08	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$152.2	\$152.2	\$153.9		\$154.0		\$154.0	\$154.0	

¹ This is a technical correction from the former FY 2012 target of 85 percent.

² This measure is calculated by dividing the total number of entered employments in a year by the total national refugee and entrant caseload for employment services. This measure is also a performance indicator for the FY 2007- 2012 HHS Strategic Plan.

Resource and Program Data
Social Services

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$87,803,000	\$83,403,000	\$83,403,000
Discretionary	62,892,000	67,277,000	67,475,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	2,500,000	2,500,000	2,310,000
Program Support ¹	810,000	825,000	817,000
Total, Resources	\$154,005,000	\$154,005,000	\$154,005,000
<u>Program Data:</u>			
Number of Grants	265	267	270
New Starts:			
#	134	107	133
\$	\$104,585,000	\$89,012,000	\$101,370,000
Continuations:			
#	131	160	137
\$	\$48,610,000	\$64,168,000	\$51,818,000
Contracts:			
#	3	2	2
\$	\$480,000	\$495,000	\$413,000
Interagency Agreements:			
#	2	2	2
\$	\$330,000	\$330,000	\$404,000

¹ Includes funding for a conference contract, inter-agency agreements with the Office of International and Refugee Health and SAMHSA and a Rural Initiatives contract.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2009 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-Social Services (CFDA # 93.566)

STATE/TERRITORY	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Alabama	\$113,000	\$107,000	\$107,000	\$0
Alaska	118,000	112,000	112,000	0
Arizona	2,235,000	2,123,000	2,123,000	0
Arkansas	75,000	\$75,000	75,000	0
California	8,555,000	8,127,000	8,127,000	0
Colorado	1,022,000	971,000	971,000	0
Connecticut	441,000	419,000	419,000	0
Delaware	75,000	75,000	75,000	0
District of Columbia	237,000	225,000	225,000	0
Florida	26,558,000	25,214,000	25,214,000	0
Georgia	1,922,000	1,826,000	1,826,000	0
Hawaii	75,000	75,000	75,000	0
Idaho	558,000	530,000	530,000	0
Illinois	1,469,000	1,396,000	1,396,000	0
Indiana	505,000	480,000	480,000	0
Iowa	502,000	477,000	477,000	0
Kansas	257,000	244,000	244,000	0
Kentucky	1,429,000	1,358,000	1,358,000	0
Louisiana	227,000	216,000	216,000	0
Maine	433,000	411,000	411,000	0
Maryland	1,381,000	1,312,000	1,312,000	0
Massachusetts	1,439,000	1,347,000	1,347,000	0
Michigan	1,141,000	1,084,000	1,084,000	0
Minnesota	7,075,000	6,721,000	6,721,000	0
Mississippi	75,000	75,000	75,000	0
Missouri	938,000	891,000	891,000	0
Montana	75,000	75,000	75,000	0
Nebraska	411,000	390,000	390,000	0
Nevada	906,000	861,000	861,000	0
New Hampshire	393,000	373,000	373,000	0
New Jersey	1,042,000	990,000	990,000	0
New Mexico	184,000	175,000	175,000	0
New York	4,530,000	4,304,000	4,304,000	0
North Carolina	1,486,000	1,412,000	1,412,000	0
North Dakota	264,000	251,000	251,000	0

STATE/TERRITORY	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Ohio	2,365,000	2,247,000	2,247,000	0
Oklahoma	119,000	113,000	113,000	0
Oregon	1,444,000	1,372,000	1,372,000	0
Pennsylvania	1,915,000	1,819,000	1,819,000	0
Rhode Island	254,000	241,000	241,000	0
South Carolina	121,000	115,000	115,000	0
South Dakota	327,000	314,000	314,000	0
Tennessee	938,000	891,000	891,000	0
Texas	4,093,000	3,888,000	3,888,000	0
Utah	827,000	786,000	786,000	0
Vermont	253,000	240,000	240,000	0
Virginia	1,800,000	1,710,000	1,710,000	0
Washington	3,558,000	3,380,000	3,380,000	0
West Virginia	75,000	75,000	75,000	0
Wisconsin	1,568,000	1,490,000	1,490,000	0
Wyoming	0	0	0	0
Subtotal	87,803,000	83,403,000	83,403,000	0
Discretionary Fund	62,892,000	67,277,000	67,475,000	+198,000
Other	3,310,000	3,325,000	3,127,000	-198,000
Subtotal adjustments	66,202,000	70,602,000	70,602,000	0
TOTAL RESOURCES	\$154,005,000	\$154,005,000	\$154,005,000	\$0

VICTIMS OF TORTURE

FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
\$9,817,000	\$9,817,000	\$9,817,000	\$0

Authorizing Legislation – Section 5(b)(1) of the Torture Victims Relief Act.

2009 AuthorizationSuch sums as may be appropriated, pending Congressional action.

Allocation Method Discretionary Grant

Program Description and Accomplishments – This program provides services and rehabilitation for victims of torture. Grantees are primarily non-profit organizations that provide treatment, social and legal services, and training to health care providers on treating the physical and psychological effects of torture.

Funding for Victims of Torture during the last five years has been as follows:

2004	\$9,909,000
2005	\$9,915,000
2006	\$9,809,000
2007	\$9,817,000
2008	\$9,817,000

Budget Request – The FY 2009 request is \$9,817,000, the same as the FY 2008 enacted level. These funds will maintain medical and psychological treatment, social and legal services and rehabilitation for victims of torture.

Outputs and Outcomes Table

Project-level performance is assessed through review of the semi-annual performance reports submitted by grantees.

#	Key Outputs	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target/ Est.	FY 2009 Target/ Est.	Out- Year Target/ Est.
				Target/ Est.	Actual	Target/ Est.	Actual			
	Number of torture survivors served ^[1]	n/a	n/a	n/a	5,467	n/a	6,440	n/a	n/a	n/a
	Number of mainstream/immigrant service providers trained through the technical assistance project ^[2]	n/a	n/a	n/a	n/a	n/a	434	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$9.9	\$9.9	\$9.8		\$9.8		\$9.8	\$9.8	

¹ Data on the number of torture survivors served is not available prior to FY 2006.

² The technical assistance grant was not funded previous to the FY 2007 reporting period. Therefore data prior to FY 2007 is not available.

Resource and Program Data
Victims of Torture

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$9,541,000	\$9,551,000	\$9,508,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	269,000	266,000	309,000
Total, Resources	\$9,810,000	\$9,817,000	\$9,817,000
<u>Program Data:</u>			
Number of Grants	22	22	22
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	22	22	22
\$	\$9,541,000	\$9,551,000	\$9,508,000
Contracts:			
#			1
\$	\$0	\$0	\$40,000
Interagency Agreements:			
#	3	2	2
\$	\$91,000	\$95,000	\$95,000

¹ Includes funding for information technology support, grant reviewer contract, salaries and benefits and associated overhead costs and an inter-agency agreement with the Office of Global Health Affairs.

PREVENTIVE HEALTH

FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
\$4,748,000	\$4,748,000	\$4,748,000	\$0

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2009 AuthorizationSuch sums as may be appropriated, pending Congressional action.

Allocation Method Discretionary Grant

Program Description and Accomplishments — Funding for preventive health services is awarded to states through this discretionary grant program to provide health screening/assessment services to refugees. The Office of Refugee Resettlement recognizes that a refugee's medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency.

Funding for Preventive Health during the last five years has been as follows:

2004	\$4,792,000
2005	\$4,796,000
2006	\$4,748,000
2007	\$4,748,000
2008	\$4,748,000

Budget Request — The FY 2009 request is \$4,748,000, the same as the FY 2008 enacted level. These funds will support continued medical screening, outreach, orientation and access to health care for refugees to preserve the public health and ensure health problems are not a barrier to achieving self-sufficiency.

Outputs and Outcomes Table

The program tracks the number of persons served from all eligible populations where medical screenings are reported by the initial resettlement state. The program seeks to increase the number of medical screenings reported by states as a percentage of the eligible population of refugees, asylees, Cuban and Haitian entrants, Amerasians and Trafficking victims through the use of Preventive Health funds for outreach and referral.

#	Key Outputs	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target/ Est.	FY 2009 Target/ Est.	Out- Year Target/ Est.
				Target/ Est.	Actual	Target/ Est.	Actual			
	Number of health screenings completed	45,495	65,410	n/a	41,678	n/a	Dec-08	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$4.8	\$4.8	\$4.7		\$4.7		\$4.7	\$4.7	

Resource and Program Data
Preventive Health

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$4,695,000	\$4,748,000	\$4,748,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$4,695,000	\$4,748,000	\$4,748,000
<u>Program Data:</u>			
Number of Grants	37	37	37
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	37	37	37
\$	\$4,695,000	\$4,748,000	\$4,748,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

TARGETED ASSISTANCE

FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
\$48,590,000	\$48,590,000	\$48,590,000	\$0

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2009 AuthorizationSuch sums as may be appropriated, pending Congressional action.

Allocation Method Discretionary Grant

Program Description and Accomplishments — This program provides grants to states with counties that are impacted by high concentrations of refugees and high dependency rates. States are required by statute to pass on to the designated counties at least 95 percent of the funds awarded. Services provided by this program are generally designed to secure employment for refugees within one year.

Funding for Targeted Assistance during the last five years has been as follows:

2004	\$49,025,000
2005	\$49,081,000
2006	\$48,557,000
2007	\$48,590,000
2008	\$48,590,000

Social Services/Targeted Assistance received a PART rating of Adequate in CY 2002. The review cited the program’s social services focus for a specific population and need as a strong attribute. As a result of the PART review, the program is in the final stages of completing an evaluation analyzing employment and self-sufficiency outcomes in three program sites, and has improved strategic planning by revising formula funding allocation.

For performance information on the Targeted Assistance program, see the Social Services section.

Budget Request — The FY 2009 request is \$48,590,000, the same as the FY 2008 enacted level. These funds will be awarded to states to continue to provide services to counties and other localities with high refugee concentrations and high use of public assistance.

Resource and Program Data
Targeted Assistance

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$43,731,000	\$43,731,000	\$43,731,000
Discretionary	4,826,000	4,859,000	4,859,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$48,557,000	\$48,590,000	\$48,590,000
<u>Program Data:</u>			
Number of Grants	43	42	42
New Starts:			
#	0	25	0
\$	\$0	\$43,731,000	\$0
Continuations:			
#	43	17	42
\$	\$48,557,000	\$4,859,000	\$48,590,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2009 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-Targeted Assistance (CFDA # 93.566)

STATE/TERRITORY	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	1,139,000	1,139,000	1,139,000	0
Arkansas	0	0	0	0
California	4,081,000	4,081,000	4,081,000	0
Colorado	441,000	441,000	441,000	0
Connecticut	0	0	0	0
Delaware	0	0	0	0
District of Columbia	0	0	0	0
Florida	17,188,000	17,188,000	17,188,000	0
Georgia	1,141,000	1,141,000	1,141,000	0
Hawaii	0	0	0	0
Idaho	277,000	277,000	277,000	0
Illinois	795,000	795,000	795,000	0
Indiana	0	0	0	0
Iowa	271,000	271,000	271,000	0
Kansas	0	0	0	0
Kentucky	698,000	698,000	698,000	0
Louisiana	0	0	0	0
Maine	0	0	0	0
Maryland	981,000	981,000	981,000	0
Massachusetts	742,000	742,000	742,000	0
Michigan	522,000	522,000	522,000	0
Minnesota	2,752,000	2,752,000	2,752,000	0
Mississippi	0	0	0	0
Missouri	405,000	405,000	405,000	0
Montana	0	0	0	0
Nebraska	0	0	0	0
Nevada	508,000	508,000	508,000	0
New Hampshire	0	0	0	0
New Jersey	0	0	0	0
New Mexico	0	0	0	0
New York	3,480,000	3,480,000	3,480,000	0
North Carolina	713,000	713,000	713,000	0
North Dakota	128,000	128,000	128,000	0

STATE/TERRITORY	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Ohio	786,000	786,000	786,000	0
Oklahoma	0	0	0	0
Oregon	1,233,000	1,233,000	1,233,000	0
Pennsylvania	404,000	404,000	404,000	0
Rhode Island	0	0	0	0
South Carolina	0	0	0	0
South Dakota	176,000	176,000	176,000	0
Tennessee	0	0	0	0
Texas	2,089,000	2,089,000	2,089,000	0
Utah	518,000	518,000	518,000	0
Vermont	0	0	0	0
Virginia	509,000	509,000	509,000	0
Washington	1,754,000	1,754,000	1,754,000	0
West Virginia	0	0	0	0
Wisconsin	0	0	0	0
Wyoming	0	0	0	0
Subtotal	43,731,000	43,731,000	43,731,000	0
Discretionary Fund	4,826,000	4,859,000	4,859,000	0
Subtotal adjustments	4,826,000	4,859,000	4,859,000	0
TOTAL RESOURCES	\$48,557,000	\$48,590,000	\$48,590,000	\$0

UNACCOMPANIED ALIEN CHILDREN

FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
\$95,318,000	\$132,600,000	\$114,070,000	-\$18,530,000

Authorizing Legislation – Section 462 of the Homeland Security Act.

2009 Authorization Such sums as may be appropriated.

Allocation Method Discretionary Grant

Program Description and Accomplishments — The Unaccompanied Alien Children program provides for the care and placement of unaccompanied alien minors who are apprehended in the U.S. by Department of Homeland Security (DHS) agents, Border Patrol officers, or other law enforcement agencies, and taken into care pending resolution of their claims for relief under U.S. immigration law or release to an adult family member or responsible adult guardian. Resolution of UAC immigration claims may result in release, granting of an immigration status (such as special immigrant juvenile or asylum), voluntary departure, or removal from the U.S.

The principal objective of the program is to provide appropriate temporary shelter for these children and the costs associated with these facilities dominate the UAC budget—over 80 percent of the entire budget. State licensed facilities receive grants to provide shelter care, foster care, staff secure, and secure detention care and related services. The program also provides medical care, pro-bono coordination, background checks of sponsors, family reunification, and secure transportation services through grants, inter-agency agreements, and contracts.

Funding for the Unaccompanied Alien Children Program since its transfer to ACF has been as follows:

2004	\$ 52,770,000
2005	\$ 53,771,000
2006	\$ 77,249,000
2007	\$ 95,318,000
2008	\$ 132,600,000

The UAC program received a PART rating of Adequate in CY 2006. The review cited the program’s clear purpose, addressing the specific and existing needs of the growing number of children who are apprehended and put into immigration proceedings, as a strong attribute. As a result of the PART review, the program continues to collect and analyze data on four performance measures and in the spring of 2008 will issue independent evaluation findings through a report by the Women’s Commission on Refugee and Immigrant Women and Children.

In addition, ORR has developed outcome measures that serve as a proxy for aspects of the program’s performance, including an indicator that measures the percentage of UAC that receive medical screening or examination within 48 hours of placement. A baseline for this performance measure will be established for FY 2007 data. Preliminary data for FY 2006 indicate that 60 percent of UAC receive screening or examination within 48 hours.

Budget Request — The FY 2009 request of \$114,070,000, combined with projected FY 2008 carryover of approximately \$14 million, is \$128 million, approximately \$5 million less than the FY 2008 enacted

level. This funding will provide for the care, placement and medical costs of unaccompanied alien children, provide for background checks for UAC sponsors, and improve ORR's ability to provide services to UAC who have been exposed to traumatic events, including trafficking, abuse and/or violence. Because we are projecting fewer UAC placements in FY 2008 than we projected in the FY 2008 President's budget, we anticipate that approximately \$14,000,000 of FY 2008 carryover funding will be available for use in FY 2009.

The number of UAC placements increased slightly in FY 2007 and we anticipate a gradual leveling off again in FY 2008 and FY 2009. There has been a moderate rise in length of stay over the same time period. ORR has implemented policy and procedural changes to better manage the length of stay while maintaining the welfare of each child as our top priority (additional details on this topic can be found in the Significant Item section of this document). In order to more effectively access and align shelter capacity in this dynamic environment, we will begin to examine new approaches to identifying and maintaining shelter management.

In addition, we will continue our efforts to focus attention on the availability and impact of pro-bono attorneys. We are aware that, in certain areas of high apprehension, very few attorneys exist to provide services; therefore, ORR modified the Vera Institute pro bono legal outreach contract to develop innovative strategies to improve pro bono access in areas where there are shortages of attorneys.

Further, this budget request includes \$5 million to enable the UAC program to adequately respond to the special needs of children with psychiatric and behavioral disorders resulting from exposure to traumatic events. Funds would be used to train shelter staff to identify child traumatic stress, develop a network of qualified language-appropriate mental health providers, and provide mental health care for the affected children. This funding will guarantee that all UAC, including those who have experienced a high degree of trauma, are well-cared for and gain critical skills for success as they await reunification with family, return to their countries of origin, or access immigration relief.

ORR measures program performance by tracking the average length of time between DHS/Immigration and Customs Enforcement (ICE) notification to the ORR of UAC apprehension and ORR placement in a care facility. This measure is representative of the placement aspect of the program; timeliness of this designation is crucial to allow DHS to arrange transportation to the designated placement facilities and to ensure DHS has personnel ready to escort the UAC during transport. In FY 2007, this time was 3.1 hours, a significant improvement over the previous year's average time of 6.0 hours. Reducing the time between DHS referral and ORR's placement designation, especially during periods of high UAC influx, reflects ORR's improved strategic planning, capacity development, and ability to respond during emergency situations. The program expects to identify rigorous targets for future years, once a baseline is established with data from FY 2007 (expected by March 2008)

Outputs and Outcomes Table

#	Key Outcomes	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target	FY 2009 Target	Out-Year Target
				Target	Actual	Target	Actual			
Long-Term Objective 19.1: Reduce time between Department of Homeland Security/Immigration and Customs Enforcement (DHS/ICE) notification to Office of Refugee Resettlement (ORR) of Unaccompanied Alien Child (UAC) apprehension and ORR placement designation in a care provider facility by [X] hours over the baseline by FY 2011.										
19A	Reduce time between DHS/ICE notification to ORR of UAC apprehension and ORR placement designation in a care provider facility by [X] hours. <i>(outcome)</i>	n/a	6.0 hours ¹	n/a	3.1 hours	2.9 hours	Mar-08	5% under prev year	5% under prev year	TBD
Long-Term Objective 19.2: Increase the percentage of UAC that receive medical care screening or examination within 48 hours by [X] percent over the baseline by FY 2011.										
19B	Increase the percentage of UAC that receive medical screening or examination within 48 hours by [X] percent. <i>(outcome)</i>	n/a	n/a	n/a	60.4%	n/a	Mar-08	TBD	TBD	TBD
19C	Maintain the percentage of runaways from UAC shelters at 1.5 percent. <i>(outcome)</i>	n/a	n/a	n/a	1.7%	1.5%	Mar-08	1.5%	1.5%	n/a
19D	Increase the percentage of "closed" corrective actions. <i>(OMB approved efficiency)</i>	n/a	n/a	n/a	53.0%	55.7%	Mar-08	2% over prev year	2% over prev year	n/a

#	Key Outputs	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008 Target/Est.	FY 2009 Target/Est.	Out-Year Target/Est.
				Target/Est.	Actual	Target/Est.	Actual			
	Number of medical screenings completed within 48 hours of apprehension	Not available	Not available	n/a	4,914	n/a	Mar-08	n/a	n/a	n/a
	Number of runaways from UAC shelters	62	110	n/a	140	n/a	123	n/a	n/a	n/a
	Average number of UAC in care in June (high point)	826	1,121	n/a	1,382	n/a	1,468	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$52.8	\$53.8		\$77.3		\$95.3	\$132.6	\$114.1	

¹ This figure has been revised due to updated reporting capabilities, which allow for more accurate data collection.

Resource and Program Data
Unaccompanied Alien Children

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$77,231,000	\$95,088,000	\$86,395,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	18,020,000	23,512,000	27,675,000 ²
Total, Resources	\$95,251,000	\$132,600,000 ³	\$114,070,000 ³
<u>Program Data:</u>			
Number of Grants	28	26	29
New Starts:			
#	1	2	2
\$	\$5,029,000	\$2,138,000	\$5,240,000
Continuations:			
#	27	24	27
\$	\$72,202,000	\$92,950,000	\$81,155,000
Contracts:			
#	4	7	9
\$	\$8,488,000	\$11,602,000	\$11,796,000
Interagency Agreements:			
#	4	4	4
\$	\$6,465,000	\$8,307,000	\$11,813,000

¹ Includes funding for information technology support, salaries and benefits and associated overhead costs, contractor support costs and monitoring/on-site review costs, medical costs, facility costs, legal system support costs, family reunification costs and background checks.

² Includes a portion of the funding for a proposed Trauma Initiative.

³ Of this amount, approximately \$14M will be obligated in FY 2009.