Examining Drug Quality Regulation

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Public Meeting on 21 CFR 314.70

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Intent of Meeting

FDA is evaluating how it could revise its regulations to allow for consideration of riskbased approaches based on manufacturing process understanding, including prior knowledge of similar products, and overall quality systems to provide an enhanced riskbased approach to the CMC regulatory process, which would reduce the number of supplements.

Need to Reexamine Our Regulatory Approach to Drug Product Quality

- Need to ensure that pharmaceutical quality is sustained as technology evolves
- Need to ensure regulation does not impede new developments while still assuring product quality
- Need for greater efficiency given workload and available FDA/ industry resources

Desired State: A Mutual Goal of Industry, Society, and the Regulators

A maximally efficient, agile, flexible pharmaceutical manufacturing sector that reliably produces high-quality drug products without extensive regulatory oversight.

Janet Woodcock, M.D. October 5, 2005

Characteristics of Desired State

- Manufacturers develop and apply extensive knowledge about critical product and process parameters and quality attributes
- Manufacturers strive for continuous improvement
- FDA role: initial verification, subsequent audit
- Fewer manufacturing supplements needed

Janet Woodcock, M.D. -- CMC Workshop (October, 2005)

Accomplishing the Desired State

- Development of a new system to assess pharmaceutical manufacturing:
 - Build quality in not test it "quality by design" which changes application and inspection focus
 - Focus on manufacturing science
 - Focus on product risk and its relevance to quality
 - Improved interaction between review and inspection

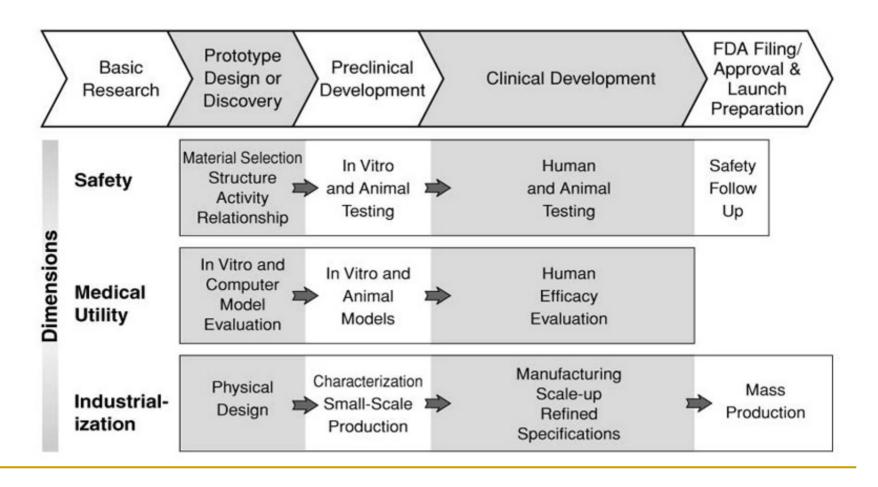
Consistent with FDA's Pharmaceutical cGMP Initiative

- Risk-based approach, goal of modernizing regulation of pharmaceutical manufacturing and product quality
- Quality Systems framework facilitating:
 - Consistent production of high quality, safe and efficacious product
 - Use of change control and continuous improvement
 - Use of quality by design (building quality into process and product)
 - Adoption of risk management approaches
 - Harmonization with other quality systems (within FDA and internationally)

Consistent with FDA's Role in the Critical Path Initiative

A serious attempt to focus attention on modernizing the evaluation of safety, efficacy and quality of medical products as they move from product selection 'discovery' to marketing 'delivery'

Critical Path - Importance of Industrialization



FDA's Role in Improving Manufacturing Regulation

- FDA's has a significant role in enhancing product development and manufacturing
 - Involved in review during product development -- we see the successes, failures, and missed opportunities
 - Open to new paradigms of manufacturing that assure continued product quality
 - Not a competitor but instead can serve a crucial convening and coordinating role for consensus development between industry, academia and government
 - Encourage innovation
- FDA working to improve the regulatory process

21 CFR 314.70: Need for Discussion

- 314.70 does not recognize recent developments in manufacturing science:
 - Risk management activities
 - Internal quality systems
 - Prescriptive and rules based
- While 314.70 is effective in ensuring quality for consumers, it may limit:
 - Productivity
 - Process control innovation
 - Flexibility

21 CFR 314.70: Potential Changes

- Leverage the advances in manufacturing science to reduce the need for review of low risk manufacturing changes (hence, reducing or eliminating need for supplements)
 - Greater flexibility for manufacturers to make timely, low-risk changes to manufacturing process
 - More efficient use of resources by manufacturers and FDA
 - FDA resources focused on manufacturing issues that could pose a significant risk

Summary

- Evolving manufacturing science promises a new approach to ensuring product quality, with a goal of efficient and agile manufacturing and regulation of pharmaceuticals
- Requires industry and FDA confront the assumptions that have guided manufacturing assessment previously
- Consistent with other Agency initiatives to foster innovation
- Focus on improving regulatory efficiencies while maintaining product quality
 - FDA progress in developing new directions and new regulatory processes to implement changing focus
- Need public and manufacturer input to help identify potential targets for consideration and to help guide regulatory change